## Docket No. UG-200568 - Vol. III

## **WUTC v. Cascade Natural Gas Corporation**

**February 24, 2021** 



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## BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND )DOCKET UG-200568
TRANSPORTATION COMMISSION,)

Complainant, )

vs. )

CASCADE NATURAL GAS )
CORPORATION, )

Respondent. )

VIRTUAL EVIDENTIARY HEARING, VOLUME III

Pages 27-288

ADMINISTRATIVE LAW JUDGE MICHAEL HOWARD

February 24, 2021

9:05 A.M.

Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503

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Page 44 1 LACEY, WASHINGTON; FEBRUARY 24, 2021 2. 9:05 A.M. 3 --000--PROCEEDINGS 4 5 6 JUDGE HOWARD: Let's be on the record. Ιt is Wednesday, February 24th, 2021. The time is 8 approximately 9:05 a.m. My name is Michael Howard. I am an 9 administrative law judge with the Washington Utilities 10 and Transportation Commission, and I am presiding in 11 12 this matter along with the Commissioners. We are here today for an evidentiary hearing 13 in Docket UG-200568, which is Cascade's general rate 14 15 case. 16 Let's start with short appearances from the 17 parties and let's start with Cascade. MS. PEASE: Good morning, Chair Danner, 18 19 Commissioners, Judge Howard. My name is Jocelyn Pease with McDowell Rackner Gibson for Cascade. I have with 20 me today co-counsel Katherine McDowell, Jordan 21 22 Schoonover, and Shoshana Baird. 23 JUDGE HOWARD: Could we have an appearance for Staff? 24 25 MR. CALLAGHAN: Good morning, Commissioners,

- 1 good morning, Judge Howard. This is Nash Callaghan,
- 2 Assistant Attorney General, appearing on behalf of
- 3 Commission Staff.
- 4 JUDGE HOWARD: Thank you.
- 5 And Public Counsel?
- 6 MS. GAFKEN: Good morning. My name is Lisa
- 7 Gafken, Assistant Attorney General, appearing on behalf
- 8 of Public Counsel.
- 9 JUDGE HOWARD: And could we have an
- 10 appearance for AWEC?
- 11 MR. STOKES: Good morning, everyone. Chad
- 12 Stokes with the Cable Huston law firm on behalf of the
- 13 Alliance of Western Energy Consumers.
- JUDGE HOWARD: Thank you.
- 15 And The Energy Project?
- MR. FFITCH: Good morning, Judge Howard,
- 17 Chairman Danner, and Commissioners. Simon ffitch
- 18 appearing on behalf of The Energy Project.
- JUDGE HOWARD: Thank you.
- 20 Next I'd like to address exhibits. I
- 21 understand the parties stipulated to the admission of
- 22 all the prefiled exhibits and testimony including
- 23 cross-examination exhibits; however, Public Counsel is
- 24 reserving its objection to Exhibit JRW-17X for the
- 25 present time.

- 1 Do I understand that correctly and would any
- 2 party care to speak to that issue?
- 3 MS. GAFKEN: You do understand that
- 4 correctly, and I think we can wait to address any
- 5 potential objections to JRW-17X when it's used.
- JUDGE HOWARD: Thank you, Ms. Gafken.
- 7 And I will, therefore, admit all the
- 8 prefiled testimony and exhibits into evidence with the
- 9 exception of JRW-17X. I will provide a copy of the
- 10 exhibit list to the court reporter so it will be made
- 11 part of the record, and we will address Exhibit JRW-17X
- 12 when it is offered into evidence.
- 13 (All prefiled testimony and exhibits
- 14 admitted with the exception of JRW-17X.)
- 15 JUDGE HOWARD: Before I discuss the
- 16 procedure of the hearing today, are there motions or
- 17 requests from any of the parties?
- 18 Hearing nothing, let's discuss our schedule.
- 19 First we will hear testimony from the three cost of
- 20 capital witnesses, Bulkley, Parcell, and Woolridge as a
- 21 panel. Then we will call individual witnesses in the
- 22 order agreed to by the parties.
- 23 Are there any concerns?
- MR. CALLAGHAN: No, Your Honor.
- JUDGE HOWARD: In that case, let's begin

- 1 with the cost of capital panel. Let's -- I believe I
- 2 saw at least two of the three witnesses on the call. We
- 3 have Mr. Parcell, Ms. Bulkley, do we have Woolridge on
- 4 the line?
- 5 MR. WOOLRIDGE: Yes, yes, I'm here.
- 7 Would all three of the cost of capital
- 8 witnesses please turn on your camera and I will swear
- 9 you in.
- 10 (Witness panel sworn.)
- JUDGE HOWARD: Ms. Pease, would you please
- 12 introduce Cascade's witness?
- MS. MCDOWELL: Your Honor, this is Katherine
- 14 McDowell. I'll be presenting Ms. Bulkley this morning.
- 15 Can you hear and see me okay?
- JUDGE HOWARD: Yes, please proceed.
- MS. MCDOWELL: So just one question to you.
- 18 Since the exhibits have been admitted, would you like me
- 19 to dispense with the normal colloquy and just proceed to
- 20 ask if there's changes or corrections and then turn the
- 21 witness over or would you like me to go through and
- 22 identify this witness's exhibits and testimony?
- JUDGE HOWARD: You could -- just a -- just a
- 24 brief introduction and perhaps the range of exhibit
- 25 numbers and -- as they are marked. We don't need

- 1 necessarily to address each one.
- MS. MCDOWELL: Okay. That sounds good.

3

- 4 EXAMINATION
- 5 BY MS. MCDOWELL:
- 6 Q. Good morning, Ms. Bulkley.
- 7 A. Good morning.
- 8 Q. How are you employed?
- 9 A. I'm employed by Concentric Energy Advisors as a
- 10 senior vice president.
- 11 Q. And in that capacity, have you prepared
- 12 testimony and exhibits for this proceeding this morning?
- 13 A. Yes, I have.
- Q. And are those exhibits your direct testimony in
- 15 Exhibits AEB-1 through -- let me get my exhibit numbers
- 16 correct, through AEB -- basically your direct and your
- 17 rebuttal in exhibits, which are AEB-1 through AEB-6?
- 18 A. Yes, that's correct.
- 19 Q. Do you have any changes or corrections to that
- 20 testimony?
- 21 A. I have one formatting correction in my rebuttal
- 22 testimony. On page 85 at lines 1 through 10, there is
- 23 what appears to be Q and A. It should be as an offset
- 24 quote because it is a quote from the testimony of
- 25 Dr. Woolridge, but it is formatted as if it's my Q and A

- 1 asked to myself. So those lines 1 through 10, they are
- 2 cited as a quotation, but they're not offset. So when
- 3 you're reading, you might think that they were -- might
- 4 be confusing.
- 5 Q. Okay. Do you have any other changes or
- 6 corrections to your testimony?
- 7 A. Not that I'm aware of, no.
- 8 Q. So if I were to ask you the questions that are
- 9 set forth in your prefiled testimony today, would your
- 10 answers be the same?
- 11 A. Yes, they would.
- MS. MCDOWELL: This witness is available for
- 13 cross-examination.
- JUDGE HOWARD: Thank you.
- Mr. Callaghan, would you introduce Staff's
- 16 witness.
- 17 MR. CALLAGHAN: Thank you, Your Honor, yes.
- 18
- 19 EXAMINATION
- 20 BY MR. CALLAGHAN:
- 21 Q. Mr. Parcell, how are you employed? Mr. Parcell,
- 22 can you hear me?
- 23 A. Without my earplug, I can barely hear. I hear
- 24 fine with earplugs in, but I can hear almost nothing. I
- 25 have my speaker turned as high as it'll go. Can I try

- 1 earplugs again, see if there's still background noise?
- Q. Good morning, Mr. Parcell. Can you hear me?
- 3 A. I hear you just fine now, thank you.
- 4 Q. All right. Thank you. It sounds okay to me, so
- 5 I think let's proceed.
- 6 Mr. Parcell, how are you employed?
- 7 A. I'm with Technical 4 Associates, Incorporated as
- 8 a principal and economist.
- 9 O. And did -- did Commission Staff hire you to
- 10 provide analysis and testimony for this case?
- 11 A. Yes.
- 12 Q. And are those Exhibits DCP-1T through DCP-15?
- 13 A. Yes.
- 14 Q. And do you have any corrections or updates to
- 15 those exhibits?
- 16 A. No.
- 17 MR. CALLAGHAN: Your Honor, Mr. Parcell is
- 18 available for cross-examination. Thank you.
- JUDGE HOWARD: Thank you.
- Ms. Gafken, would you please introduce
- 21 Public Counsel's witness.
- MS. GAFKEN: Yes, thank you.
- 23 /////
- 24 ////
- 25 /////

- 1 EXAMINATION
- 2 BY MS. GAFKEN:
- 3 Q. Dr. Woolridge, would you please state your name
- 4 for the record and spell your last name?
- 5 A. Yes, my name the initial J, Randall Woolridge,
- 6 and that's spelled W-o-o-l-r-i-d-g-e. I am a professor
- 7 of finance at the Pennsylvania State University.
- 8 Q. And were you retained by Public Counsel for this
- 9 case to evaluate Cascade's cost of capital and return on
- 10 equity issues?
- 11 A. Yes.
- 12 Q. Did you prepare testimony, cross-answering
- 13 testimony, and exhibits for this case, which has been
- 14 marked and admitted as Exhibits JRW-1T through JRW-14?
- 15 A. Yes.
- 16 Q. Do you have any changes or updates to your
- 17 testimony or exhibits?
- 18 A. I have one little typo, which is on page 42 at
- 19 line 5.
- 20 Q. And what is that typo?
- 21 COMMISSIONER RENDAHL: I'm sorry, is that
- 22 for the initial or the response testimony or -- or
- 23 cross-answering?
- DR. WOOLRIDGE: The response testimony.
- 25 A. There's a table two on the right-hand column, it

- 1 says equity cost rate at 8.95 percent, and as discussed
- 2 that's that 9.0 percent. 8.95 on [inaudible.]
- THE COURT REPORTER: This is the court
- 4 reporter. I can't hear what he's saying.
- 5 DR. WOOLRIDGE: Can you hear me?
- 6 THE COURT REPORTER: Now I can. Thank you.
- 7 A. Okay. It's on table 2, line 5, page 42, the
- 8 right-hand column should be 9.0 percent and not 8.95
- 9 percent.
- 10 BY MS. GAFKEN:
- 11 Q. Mr. Woolridge, were your testimony and exhibits
- 12 prepared by you or under your instruction and
- 13 supervision?
- 14 A. Yes.
- 15 MS. GAFKEN: Mr. Woolridge is available for
- 16 cross-examination.
- 17 JUDGE HOWARD: Thank you. Ms. Gafken, you
- 18 may proceed with your cross-examination.
- MS. GAFKEN: Thank you.
- 20
- 21 EXAMINATION
- 22 BY MS. GAFKEN:
- Q. Good morning, Ms. Bulkley. My name is Lisa
- 24 Gafken, and I am the attorney for Public Counsel today.
- 25 Could you please turn to your rebuttal

- 1 testimony, Exhibit AEB-4T, and go to page 3.
- 2 A. Yes, I'm there.
- 3 Q. Okay. Turning your attentions to lines 5 and 6
- 4 on page 3, you state that capital market conditions have
- 5 changed dramatically in 2020 and you note the heightened
- 6 volatility in equity markets, correct?
- 7 A. Yes, and higher betas also on the line as well.
- 8 Q. Okay. Please turn to page 4 of your rebuttal
- 9 testimony, Exhibit AEB-4T, starting at line 21.
- 10 A. Yes, I'm there.
- 11 Q. There you note that Public Counsel's
- 12 recommendation -- recommended ROE of 9 percent is toward
- 13 the low end of authorized returns for natural gas
- 14 distribution companies in the U.S. since 2018; is that
- 15 correct?
- 16 A. Yes, that's correct.
- 17 Q. Staying with the same exhibit, AEB-4T, could you
- 18 please turn to line 7 -- I'm sorry, page 7, line 6.
- 19 A. Page 7, line 6. Yes, I'm there.
- 20 O. Thank you.
- 21 You note that the majority of authorized ROEs
- 22 for natural gas distribution companies since 2018 have
- 23 been within a range of 9.4 to 9.8 percent, which
- 24 suggests that regulators are relying on more than just
- 25 the results of the traditional model; is this correct?

- 1 A. Yes, it is correct. There is -- there are
- 2 results higher than that nine -- 9.8 as well. I think
- 3 there was also as high as 10 in 2020, but yes.
- 4 Q. Okay. Could you please turn to Cross-Exhibit
- 5 AEB-7X?
- 6 A. Let me just pull that up.
- 7 Q. Take your time and just let me know when -- when
- 8 you get that exhibit pulled up.
- 9 A. It's loading.
- 10 Q. Okay.
- 11 A. Just to make sure I have the right exhibit, this
- 12 would be...
- O. So the Cross-Exhibit AEB-7X is Public Counsel's
- 14 data request No. 78 to Cascade and the Company's
- 15 response.
- 16 A. Okay.
- 17 COMMISSIONER RENDAHL: 78 or No. 7?
- 18 MS. GAFKEN: It's -- it's Cross-Exhibit 7X,
- 19 but it's -- it's data request 78. It's the one with the
- 20 S&P Global Market Intelligence Article.
- 21 A. Yes, I have that up now. I -- I pulled up the
- 22 wrong exhibit before, I apologize.
- 23 BY MS. GAFKEN:
- Q. No worries. We're all kind of muddying through
- 25 this technological issue.

- 1 A. I've got it now.
- 2 Q. Okay. Thank you.
- 3 So looking at Cross-Exhibit AEB-7X, do you
- 4 recognize that as Public Counsel's data request No. 78
- 5 to Cascade and the Company's response?
- 6 A. Yes, I do.
- 7 Q. Okay. Could you please refer to page 1 of that
- 8 exhibit, and I want to start first with the response to
- 9 subpart A. Response to subpart A states that you are
- 10 familiar with the S&P Global Market Intelligence and the
- 11 RRA data that is available through this service,
- 12 correct?
- 13 A. Yes, that's correct.
- 14 Q. And RRA refers to regulatory research
- 15 associates; is that correct?
- 16 A. Yes.
- 17 Q. In response to subsection B, that states that
- 18 you review the RRA data that is referenced in the
- 19 attached article on a regular basis, correct?
- 20 A. Yes, I do.
- 21 Q. Could you describe what a regular basis means?
- 22 A. I have occasion to look at this multiple times a
- 23 week I would say probably. Not necessarily this
- 24 document, but the associated data that -- there's an
- 25 excerpt provided in this exhibit starting on page 5, so

- 1 that data that follows in this article.
- 2 O. Understood.
- 3 So you weren't necessarily familiar with the
- 4 article before seeing the data request, but you are
- 5 familiar with the RRA data and the -- the S&P service?
- 6 A. Yes, that's correct.
- 7 O. Okay. So the attached article to the Public
- 8 Counsel data request 78 is entitled "Authorized energy
- 9 returns hit all-time low in 2020 amid COVID-19 fallout."
- 10 And that article refers to the RRA -- RRA data that
- 11 we've been talking about, correct?
- 12 A. Yes, that's correct, it does. Yes, as I
- 13 referenced the data -- well, the data that would pertain
- 14 to gas ROEs would be page 6 of that article for that
- 15 period of time, an excerpt.
- 16 Q. Could you please turn to page 3 of Cross-Exhibit
- 17 AEB-7X?
- 18 A. Sure. I'm there.
- 19 Q. That -- okay. Thank you.
- 20 That page has two charts on it and the second
- 21 chart purports to show the frequency of authorized gas
- 22 ROEs for 2020, correct?
- 23 A. Yes, it does.
- 24 O. And that chart shows a number of authorized ROE
- 25 percentages that fall into six different percentage

- 1 ranges, correct?
- 2 A. Yes.
- 3 Q. The greatest number of ROEs authorized in 2020
- 4 is shown in the 9.5 to 9.49 percent range, correct?
- 5 A. No, I don't believe that range that you stated
- 6 is correct. The -- the greatest number would be in the
- 7 9.25 to 9.49. Interestingly, this chart actually lines
- 8 up very well with the results of my TCF analysis, so
- 9 being in that 9.5 to -- to 10.15 range, so...
- 10 Q. Authorized ROE is not the equivalent to earned
- 11 ROE; is that correct?
- 12 A. That's correct.
- 13 Q. As part of your engagement in this case, did you
- 14 review Dr. Woolridge's testimony for Public Counsel?
- 15 A. I did.
- 16 O. And Dr. Woolridge for Public Counsel --
- 17 [Brief interruption.]
- 18 MS. GAFKEN: Somebody is not on mute. Maybe
- 19 they muted now.
- 20 BY MS. GAFKEN:
- 21 Q. Dr. Woolridge for Public Counsel testified that
- 22 the earned ROE for natural gas companies ranges from 8.0
- 23 percent to 9.0 percent in recent years; do you recall
- 24 that testimony?
- 25 A. I don't specifically. If you referenced me to

- 1 that...
- O. Sure. The reference would be Exhibit JRW-1T at
- 3 page 57, lines 14 to 15.
- 4 A. The pages again? I'm sorry.
- 5 O. Sure, no -- no problem. So Exhibit JRW-1T, the
- 6 response testimony, and that reference is page 57, 57,
- 7 lines 14 to 15.
- 8 A. Thank you.
- 9 Q. Once you're there, I'm happy to repeat the
- 10 question.
- 11 A. Yes, I'm there. Thank you.
- 12 Q. Okay. So my question was confirming that
- 13 Dr. Woolridge for Public Counsel testified that the
- 14 earned ROE for natural gas companies ranges from 8.0
- 15 percent to 9.0 percent in recent years, and I was asking
- 16 whether you recalled that testimony.
- 17 A. I do see that here now, yes. He has stated that
- 18 on this page, that's correct.
- 19 Q. Thank you.
- 20 In your direct testimony or your rebuttal
- 21 testimony, you do not present evidence that natural gas
- 22 companies are having difficulty raising capital,
- 23 correct?
- 24 A. I provide testimony that discusses the rating
- 25 agencies' concerns about the coverage ratios for

- 1 utilities, which would create difficulty raising
- 2 capital. So I -- I think that's an important factor.
- 3 Certainly my testimony discusses the downgrades that
- 4 have occurred related to Tax Cuts and Jobs Act, the
- 5 concerns following COVID about the credit metrics for
- 6 regulated utility companies in addition to the Tax Cuts
- 7 and Jobs Act concern. It's Standard & Poor's and
- 8 Moody's and Fitch raised concerns. Because many
- 9 utilities were already -- I think Standard & Poor's
- 10 indicated that 25 percent of the utilities already had
- 11 negative outlooks, and so there was greater concern with
- 12 respect to COVID that that would create more financial
- 13 instability. So I do think I have addressed that issue
- in my testimony, yes.
- 15 Q. Now -- excuse me. Do you know whether Cascade
- 16 has accessed the capital markets in 2020?
- 17 A. I do not know that actually.
- 18 Q. Okay. Could you turn back to Cross-Exhibit
- 19 AEB-7X and go to page 4.
- 20 A. Page 4 is authorized electric ROEs?
- 21 Q. There should be two charts on page 4, and the
- 22 top one would be electric, but the bottom one would
- 23 be -- would address natural gas companies.
- 24 A. So there are three sets of page numbers on this.
- 25 Q. You want to look at the --

- 1 A. Is that the page numbers I should follow?
- 2 Q. I think it's the top right so --
- 3 A. Top right.
- 4 Q. So it's -- yeah, the exhibit number and page
- 5 numbers.
- 6 A. Okay. Yes, okay. I'm there.
- 7 Q. That can be really confusing with the page
- 8 numbers.
- 9 So looking at the second chart on page 4 of
- 10 Exhibit AEB-7X, that chart purports to show the spread
- 11 between authorized natural gas ROEs and Treasury yields;
- 12 is that correct?
- 13 A. Yes, it -- it does purport to do that. It is
- 14 quite out of date with respect to the recent treasuries,
- 15 though. This looks like it's -- it's kind of tough to
- 16 tell. There is a hashmark that could potentially be
- 17 2021, but it's not labeled, but it would be out of date.
- 18 Obviously with the increase that we've seen in
- 19 the 30-year Treasury yield over the last several months,
- 20 this -- this chart would be pretty out of date. You
- 21 know, in February we've seen Treasury -- the 30-year
- 22 Treasury increase by 40-some-odd basis points, possibly
- 23 more than that. So this would be pretty out of date.
- 24 You know, I think we're at 2.2 as of yesterday for the
- 25 yield on the 30-year Treasury, so this -- this chart

- 1 would be stale.
- 2 Q. Would you agree that the spread between
- 3 authorized natural gas ROEs and the 30-year Treasury
- 4 yield is at an all-time high?
- 5 A. No. Again, I -- I don't necessarily know that
- 6 to be true. This -- this chart is old data, so I think
- 7 that's really important to recognize. One of the most
- 8 significant things that happened in 2020 was how the --
- 9 was looking at how the treasuries had changed over time.
- 10 So in the beginning of the year, we had Treasury
- 11 bond yields that were about 2.25 percent for the 30-year
- 12 preCOVID, and then the treasuries did see a decline just
- 13 like the overall market in February and March, and they
- 14 declined through to about August as a low point, and
- 15 then they have been increasing steadily since then and
- 16 have seen a pretty good run-up actually in 2021.
- 17 So -- so I don't -- I don't think that's true as
- 18 of the current time. You know, if I was to look at how
- 19 the interest rates changed over the course of my
- 20 testimony, in my direct, the 30-year Treasury bond yield
- 21 was at 1.31 percent; in my rebuttal it was at 1.61. The
- 22 projections that I had in my rebuttal for this first
- 23 quarter of 2021 was 1.82 and yesterday it was at 2.2.
- 24 So the spread -- this article has data in it
- 25 that's not really reflective of what we see in the

- 1 market right now.
- Q. I think it's a fair point to say that the
- 3 Treasury yields do go up and down, correct?
- 4 A. There has -- yes, there has been some change. I
- 5 think actually that's been more my testimony than --
- 6 than your witness who suggested that they were fairly
- 7 stable at 1.5. So my testimony has been that there was
- 8 an expectation for the increase that did occur.
- 9 Q. Okay. I'd like to stick with the idea that the
- 10 Treasury yield fluctuates as -- as you've just
- 11 testified, it goes up and down, and we've seen kind of
- 12 that -- that fluctuation over the last little while. I
- 13 want to focus the question on how that Treasury yield
- 14 compares to authorized natural gas ROEs, so that spread
- 15 between natural ROEs and the 30-year Treasury yield.
- 16 Have you -- have looked at that or studied that ratio?
- 17 A. Not specifically. As I said, though, the spread
- 18 that is pictured in this chart would be very old based
- 19 on the data that's shown here.
- 20 O. Okay. But you haven't --
- [Cross talking.]
- 22 O. I'm sorry.
- 23 A. Oh, I'm sorry. I'm not certain if this is
- 24 capturing averages. I believe it is, actually. So that
- 25 would make it even more difficult to rely on. If you're

- 1 looking at the average over the year for 2020 and I just
- 2 described what happened in 2020, I'm not sure that this
- 3 number makes a whole lot of sense.
- 4 Q. Okay. We can set aside the -- the chart for
- 5 now. What I actually want to ask about is what you --
- 6 what you studied or, you know, what -- what you know or
- 7 have analyzed. So trying to get at the concept versus
- 8 at the illustration.
- 9 I think I recall you testified that you haven't
- 10 necessarily looked at the spread between the authorized
- 11 ROEs and the 30-year Treasury yield; is that accurate?
- 12 A. Well, I have looked at in my risk premium
- 13 analysis -- I guess that's really over the bond yields,
- 14 so not specifically, no, no.
- 15 Q. Okay.
- 16 MS. GAFKEN: Okay. Then -- then I have no
- 17 further questions. Thank you.
- 18 JUDGE HOWARD: Do we have any redirect by
- 19 Cascade?
- MS. MCDOWELL: Yes, Your Honor.
- 21
- 22 EXAMINATION
- 23 BY MS. MCDOWELL:
- Q. So, Ms. Bulkley, can you hear me okay?
- 25 A. Yes, I can.

- 1 Q. Okay, great.
- 2 So just wanting to follow up on a couple
- 3 questions on Cross-Exhibit AEB-7X, and first of all, are
- 4 you familiar generally with market data from services
- 5 such as S&P and Value Line, is that generally the kind
- 6 of information you monitor?
- 7 A. Yes, it is.
- 8 Q. And have you had occasion to review any other
- 9 such data that would reflect the ROE situation for
- 10 utilities in January of 2021?
- 11 A. Yes. So I would have looked -- other
- 12 information that I read regularly would be how credit
- 13 rating agencies have considered authorized ROEs for
- 14 utilities. I -- and specifically in January of 2021,
- 15 there have been some downgrades related to those ROEs.
- 16 Particular, if you're looking at this exhibit
- 17 that we have here, if you look at page 6 to this
- 18 exhibit, which shows the authorized ROEs for gas
- 19 utilities for 2020, Consolidated Edison and NYSEG, RG&E,
- 20 who are the low end of what was recently authorized,
- 21 were downgraded by Moody's and S&P in January of 2021.
- 22 Southwest Gas, which their authorized ROE is
- 23 shown a few lines down in the category of 9 percent to
- 24 9.24. They had a 9.1 that was issued fairly recently
- 25 and the outlook for Southwest Gas was downgraded in

- 1 response to that.
- 2 And then if you look further down, maybe in the
- 3 9.25 to 9.49 percent range, Puget Sound Energy, the --
- 4 that ROE was part of the consideration by the credit
- 5 rating agencies for downgrading the outlook on Puget
- 6 Sound Energy.
- 7 So I -- I look at the -- the -- what the rating
- 8 agencies have to say, the credit -- the equity analysts,
- 9 a variety of other sources as well.
- 10 Q. So in your testimony at AEB-4, figure 2, have
- 11 you graphed a similar set of data to what you see in --
- 12 on page 6 of AEB-7X?
- 13 A. Could we get the reference again? I'm sorry.
- 14 Q. It's again your rebuttal testimony, AEB-4.
- 15 A. Yes.
- 16 O. At page 12, figure 2.
- 17 A. Yes, okay. Yes, I have. This data -- this is
- 18 basically the data we've just been discussing from
- 19 Exhibits 7X through November 2020 for the natural gas
- 20 distribution companies. So this shows all of the
- 21 authorized ROEs, and then I have also indicated where
- 22 the recommendations of the witnesses in this case fall
- 23 in comparison to that authorized ROE data.
- 24 So you can see that Public Counsel is at the
- 25 very bottom of this except for the 8.8s that I just

- 1 described, which are lower but received downgrades.
- 2 O. So were the utilities that you were just
- 3 discussing who received recently downgrades or negative
- 4 credit action, were those -- are those reflected in the
- 5 lower dots on this scatter plot chart?
- 6 MS. GAFKEN: I'm going to object. The topic
- 7 matter is going beyond what I asked cross on.
- JUDGE HOWARD: Ms. McDowell, would you care
- 9 to respond?
- MS. MCDOWELL: Well, Ms. Gafken asked about
- 11 RRA data that was in AEB-7X, and the witness was
- 12 explaining that this data is also reflected in her
- 13 chart. So I'm just explaining -- asking her to explain
- 14 her chart. I think it's a natural follow-up to the
- 15 questions Ms. Gafken was asking about this data on page
- 16 6.
- 17 JUDGE HOWARD: I will allow the question.
- 18 A. Can I just ask you to repeat the question for
- 19 me?
- 20 BY MS. MCDOWELL:
- 21 O. Sure.
- 22 You indicated that certain of the results that
- 23 are depicted on page 6 of Public Counsel's exhibit
- 24 resulted in recent downgrades or negative credit action,
- 25 so I'm just asking you on your scatter plot chart here,

- 1 are those represented by certain of the -- the dots in
- 2 the lower end of the range?
- 3 A. Yes, they are. So the -- the dots that would be
- 4 at the lower end of this range the 8 -- the 8.8 dots
- 5 that are shown, little tough to point them out, but if
- 6 you look just above the box that says Mr. Mullins'
- 7 recommendation, which has a typo in that, there's a dot
- 8 that would be -- that would be -- that would be Con Ed.
- 9 And then the dot to the far right, similar -- similar
- 10 plane basically as what I just described, these low end
- 11 results, that would be NYSEG, RG&E and then there are --
- 12 there's another 2018 New York decision at 8.8 that's
- 13 shown there as well at the low end.
- Q. So, Ms. Bulkley, when Ms. Gafken asked you a
- 15 question about the graphs on page 3 of her exhibit, you
- indicated that the graph reflected your DCF results in
- 17 this case, can you explain what you meant by that?
- 18 A. Sure. So the graph basically says that the vast
- 19 majority of the authorized ROEs are somewhere in that --
- 20 you know, in that 9.49 to 9.99 range. And so if you
- 21 were to look at my rebuttal testimony, the range that I
- 22 established for if you just relied on the DCF, which I
- 23 have relied on many models, but just looking and
- 24 focusing on the DCF results, the range there is between
- 25 that 9.4 to 10.16 for the scenario where we adjusted the

- 1 Northwest Natural growth rate.
- 2 And both myself and Dr. Woolridge have indicated
- 3 that Cascade is higher risk, so you would think that you
- 4 would be more towards the higher end of that range. If
- 5 you were to look at the higher end of this range and the
- 6 chart, the 9.5 to 9.74 or 9.75 to 9.99, those
- 7 observations there, the -- the mid point of those would
- 8 be the 9.8, which is the Company's recommendation. And
- 9 that's sort of the midpoint of the range of my DCF
- 10 results as well. So that's what I meant by that.
- 11 Q. So the -- the last question -- set of questions
- 12 I had for you were -- was with respect to your testimony
- on the increase in 30-year Treasury rates since you
- 14 filed your rebuttal testimony in this case.
- 15 Can you explain how those increases would impact
- 16 the testimony that you filed in this case with respect
- 17 to your ROE recommendation?
- 18 A. Sure. So the -- the -- the Treasury bond yields
- 19 would be used in the CAPM analysis, and I think actually
- 20 all three witnesses filed a CAPM analysis and would need
- 21 to reflect those higher Treasury yields in there -- in
- 22 the analysis. So generally speaking, all else equal,
- 23 the -- the CAPM numbers would be higher.
- I also think that there is likely to be an
- 25 effect with respect to how the yields on the DCF

- 1 would -- would be affected. Certainly if you have a
- 2 choice as an investor to invest in a risk-free asset
- 3 versus an asset that has greater risk, we often see that
- 4 there's a rotation as Treasury bond yields increase that
- 5 a certain segment of investors will roll out of
- 6 utilities and into the Treasury bonds, which would
- 7 affect the dividend yields and the DCF. And that would
- 8 also increase the DCF results.
- 9 MS. MCDOWELL: That's all the questions I
- 10 have. Thank you very much.
- JUDGE HOWARD: Mr. Stokes, you may proceed
- 12 with your planned cross-examination.
- MR. STOKES: We -- we waive cross.
- JUDGE HOWARD: Oh, okay.
- 15 In that case, Cascade may proceed with its
- 16 cross of Staff's witness.
- 17 MS. MCDOWELL: Your Honor, if I could just
- 18 have a moment to reshuffle my papers?
- 19 JUDGE HOWARD: Certainly. And,
- 20 Ms. McDowell, I -- I believe we were -- were you first
- 21 intending to address your questions to Parcell and then
- 22 to Dr. Woolridge and keeping those two separate? What
- 23 was your plan for that?
- MS. MCDOWELL: Yes, I -- I do have -- my
- 25 examination will be separate for Mr. Parcell and

- 1 Dr. Woolridge. So the order -- I can proceed in
- 2 whatever order you wish and can begin with Mr. Parcell
- 3 if that makes sense.
- 4 JUDGE HOWARD: That -- that -- that would be
- 5 good. After Parcell, I will allow Staff an opportunity
- 6 for redirect.
- 7 MS. MCDOWELL: Okay.

8

- 9 EXAMINATION
- 10 BY MS. MCDOWELL:
- 11 Q. Good morning, Mr. Parcell. Can you see and hear
- 12 me okay?
- 13 A. Good morning, yes, I can.
- 14 Q. Excellent.
- 15 So can you turn to page 14 of your testimony?
- 16 A. Sure.
- 0. And that's DCP-1T for the record --
- 18 A. Yes, I am there. I'm sorry, I interrupted you.
- 19 O. No worries.
- There you indicate on pages -- on page 14, line
- 21 1 and 2 that since the COVID-19 pandemic began in
- 22 February of 2020, both long-term and short-term interest
- 23 rates have declined and remained at historic lows; do
- 24 you see that testimony?
- 25 A. Yes.

- 1 CHAIR DANNER: Ms. McDowell, I'm sorry, I
- 2 don't. Can you tell me again what the exhibit is?
- 3 MS. MCDOWELL: This is Mr. Parcell's
- 4 testimony, his response testimony, DCP-1T.
- 5 CHAIR DANNER: Thank you.
- 6 MS. MCDOWELL: And I was just asking him
- 7 about his testimony about long-term and short-term
- 8 interest rates declining.
- 9 BY MS. MCDOWELL:
- 10 Q. So now, you filed your testimony in this case on
- 11 November 19th, 2020; does that sound correct?
- 12 A. Yes.
- 13 Q. And can you turn to the cross-exhibits that we
- 14 have provided, and specifically I'd like to direct your
- 15 attention to Exhibit DCP-16X.
- 16 A. Yes, I have that.
- 17 O. All right. And I'll just take a moment, I'll
- 18 kind of pause for a moment to make sure everybody else
- 19 has it. So this is Cross-Exhibit 16X.
- 20 And I'll represent to you that these are just
- 21 interest rate strips from Treasury.gov that show both
- 22 30-year and 10-year Treasury rates among other things.
- 23 Are you familiar with these Treasury rates?
- 24 A. Yes.
- Q. So if you could turn to page 4 of this exhibit.

- 1 A. 1T?
- 2 Q. Yeah, so it would be -- no, it's page 4 of this
- 3 cross-exhibit, 16X.
- 4 A. Oh, yes. Okay.
- 5 O. So if you turn to that page and look at the rate
- 6 for November 19th for the 30-year Treasury rate, that
- 7 number was 1.58 percent; is that correct?
- 8 A. Correct.
- 9 Q. And if you go back to page 1 of that exhibit,
- 10 which has rates year to date for 2021, and look at the
- 11 last date on there, February 18th, 2021, that rate is
- 12 2.08 percent, correct?
- 13 A. Correct.
- 14 Q. So between the time your testimony was filed and
- 15 last Thursday when this cross-exhibit was filed, the
- 16 30-year rates were up by approximately 50 basis points;
- 17 isn't that correct?
- 18 A. Yes, during that -- during that period, that's
- 19 correct.
- 20 O. And did you hear Ms. Bulkley's testimony about
- 21 yesterday's rates of 2.21 percent for 30-year yields?
- 22 A. Yes.
- Q. And do you agree -- do you have -- you know,
- 24 agree with that number subject to check, are you
- 25 familiar with that number?

- 1 A. I will accept it.
- 2 Q. So that would be an increase since your
- 3 testimony was filed of 63 basis points; would you agree?
- 4 A. For that period, yes.
- 5 O. So it's fair to say, isn't it, that current
- 6 long-term rates have rebounded to approximately
- 7 pre-pandemic levels?
- 8 A. Yes.
- 9 Q. Now, I wanted to ask you some questions about
- 10 your Exhibit DCP-17X, which is the next exhibit in --
- 11 A. 17 you said?
- 12 Q. Yeah, it's the next exhibit we provided.
- 13 A. Yes.
- Q. And this I'll represent to you is your testimony
- 15 filed in the -- the last time you filed testimony in a
- 16 Cascade rate case. Do you recognize this testimony?
- 17 A. Yes, it's dated February 15th, 2018.
- 18 Q. And in that case, you recommended a 9.35 percent
- 19 ROE for Cascade; do you recall that?
- 20 A. Yes, range of 9.2 to 9.5, that is correct.
- Q. Now, can you turn to page 35 of that exhibit?
- 22 A. Sure. I'm there.
- Q. And there on -- on line 8 you report your DCF
- 24 results, and those are between 9.1 to 9.3 percent; do
- 25 you see that?

- 1 A. That's my recommendation in that case, yes.
- 2 O. So and that recommendation included your highest
- 3 DCF rates and -- and exceeded the low and medium rates;
- 4 is that fair?
- 5 A. Yeah, those were in the mid 7s at that time, so
- 6 I did not want to give consideration to 7.5 percent DCF
- 7 rates in my recommendation, so I did not consider those
- 8 in that case.
- 9 Q. So can you turn back to your testimony in this
- 10 case, DCP-1T?
- 11 A. Sure.
- 12 Q. And I'd like to direct your attention to page 4.
- 13 A. I have that.
- Q. And here your DCF range, which is listed below
- 15 line 4, is from 9 percent to 10 percent; do you see
- 16 that?
- 17 A. Yes, which by the way is almost identical to
- 18 Ms. Bulkley's DCF results.
- 19 Q. You know, I was going to ask you that question,
- 20 so thank you for anticipating that.
- 21 So your -- just to frame this, your DCP -- your
- 22 DCF results in this case, the top of the range is 70
- 23 basis points higher than in the 2018 general rate case,
- 24 correct?
- 25 A. Repeat that, please.

- 1 Q. So your range in the 2018 Cascade rate case was
- 2 9.1 to 9.3 percent?
- 3 A. Yes.
- 4 Q. And your range here is -- for your DCF model is
- 5 9 percent to 10 percent, correct?
- 6 A. Correct.
- 7 Q. So your -- the top of the range in this case is
- 8 70 basis points higher than it was in the 2018 --
- 9 A. That is correct.
- 10 Q. -- general rate case, correct?
- 11 A. Yes.
- 12 Q. So I wanted to ask you some questions about your
- 13 CE model or comparable earnings model.
- 14 A. Sure.
- 15 Q. Now, again, on page 4, you explained that you
- 16 rely on the midpoint of your comparable earnings results
- 17 to set the bottom of your range for Cascade in this
- 18 case; is that fair?
- 19 A. In part.
- 20 O. Along with your risk premium results, correct?
- 21 A. That -- that is fair.
- 22 Q. Okay. Now, can you turn to DCP-12, which has
- 23 your calculations for your CE model.
- 24 A. Sure. I have that.
- Q. Now, you looked to both historical ROEs and

- 1 projected ROEs as a part of your calculations for this
- 2 model, correct?
- 3 A. That is correct.
- 4 Q. And that's depicted on page 1 of DCP-12; is that
- 5 correct?
- 6 A. That is correct also.
- 7 Q. And your historical range in this case, which I
- 8 derived from looking at the 2002 to 2008 averages and
- 9 the 2009 to 2018 averages is from 9.8 percent to 11.3
- 10 percent; does that sound correct?
- 11 A. Yes, with the -- the latter period having lower
- 12 returns. The -- the trend was downward between those
- 13 two periods. It was roughly eleven -- eleven -- 11.3
- 14 between 2002 and '8, and since that point in time, it's
- 15 been less than 10 historically.
- 16 Q. Okay. So and then if you can bear with me for a
- 17 moment and turn back to your Exhibit 17X, which was your
- 18 testimony in the 2018 case.
- 19 A. Sure. Same schedule?
- 20 Q. And -- yeah, same schedule, which is page 69 of
- 21 the exhibit.
- 22 A. Yes, I have that.
- Q. So your historical range in that case was 9.6
- 24 percent to 10.9 percent; is that correct?
- 25 A. Correct.

- 1 Q. So your historical range is higher in this case,
- 2 correct?
- 3 A. I'm not -- I'm not quite following your
- 4 question. Can you be more specific?
- 5 O. So your historical range in -- in the 2018 case
- 6 based on these numbers it looks like to me 9.6 percent
- 7 to 10.9 percent.
- 8 A. In the current proceeding, yes.
- 9 O. So I'm directing your attention to page 69 of
- 10 DCP-17X, which is your testimony in the 2018 case.
- 11 A. Yes.
- 12 Q. And that is 9.6 percent to 10.9 percent for your
- 13 historical range, correct?
- 14 A. Correct.
- 15 Q. And that is lower than your historical range in
- 16 this case, which we established was between 9.8 percent
- 17 and 11.3 percent, correct?
- 18 A. That's correct, but a company's been added in
- 19 between those two cases, ONE Gas, which is a spinoff I
- 20 think from a company of ONEOK, and that -- that accounts
- 21 for a difference -- the addition of a company.
- 22 O. Okay. All right. So --
- 23 A. In both cases, the latter of the two range --
- 24 the latter of the two periods show the decline in earned
- 25 rates of return on equity.

- 1 Q. Okay. And your projected range is lower in this
- 2 case, correct?
- 3 A. Yes, quite a bit.
- 4 Q. And back to your exhibit in this case, DCP-12 in
- 5 this case.
- 6 A. Yes.
- 7 Q. Now, your exhibit in this case shows that you
- 8 considered Spire in your calculations for this CE model,
- 9 correct?
- 10 A. I include Spire in all of my analyses as did
- 11 Mrs. Bulkley.
- 12 Q. Okay. And in this case, that includes your
- 13 projected ROEs include a result, an ROE of Spire -- for
- 14 Spire of 2 percent in 2020; do you see that?
- 15 A. Yes.
- 16 Q. And that's far lower than any other company in
- 17 the group, correct?
- 18 A. Yes.
- 19 Q. And can you turn your -- to DCP-18X, which is
- 20 the next cross-examination exhibit in this stack that we
- 21 marked; do you have that?
- 22 A. Yes, ma'am.
- 23 Q. And can you turn to page 2 of that exhibit,
- 24 which is a Value Line report on Spire.
- 25 A. Yes.

- 1 Q. And in the text, I'll represent to you that it
- 2 explains that the 2 percent result was related to a
- 3 COVID impairment in 2020 that caused Spire's results to
- 4 tumble by approximately 70 percent. Are you familiar
- 5 with those circumstances related to Spire?
- 6 A. Not specifically, but it's -- it's -- I mean,
- 7 every company has its own unique characteristics. For
- 8 example, New Jersey Resources has a 17.8 percent in
- 9 2018. They got their own reasons for that. So I'm not
- 10 going to throw out a 2.0 for Spire and keep a 17.8 for
- 11 South Jersey, that's inappropriate and incon- --
- 12 inconsistent.
- 13 Q. But wouldn't you agree that an impairment is a
- 14 book accounting issue and not a market value issue?
- 15 A. Yes, but it's -- it's part of the process of --
- 16 of the calculate and returns on equity.
- 17 Q. Well, the presence of Spire caused a significant
- 18 reduction in your projected ROEs, correct?
- 19 A. Not really, because if you look at DCP -- well,
- 20 DCP-18X and look at the returns on equity at the bottom
- 21 of your page, excluding Spire, the returns are still
- 22 eight and a half, nine and a half percent, which is my
- 23 recommendation. So even if you took Spire out, it would
- 24 still be eight and a half to nine and a half.
- 25 Q. Well --

- 1 A. I mean, your numbers show that.
- 2 O. Well, what my numbers show, I believe, is that
- 3 the results would be a hundred basis points higher if
- 4 you excluded Spire from your CE results, correct?
- 5 A. But still in a range of eight and a half to nine
- 6 and a half percent, which is my conclusion.
- 7 Q. Well, you -- in your testimony, you indicated
- 8 that it was appropriate for cost of capital witnesses to
- 9 remove results that are truly outliers from their
- 10 recommendations; do you recall that testimony?
- 11 A. For the historic earnings per share growth of
- 12 Northwest Natural I did, yes.
- Q. But you didn't do the same with Spire even
- 14 though it had a 2 percent ROE in the 2020 period?
- 15 A. But, again, that -- that's only one of three
- 16 years and actually one of the 17 years. Also you
- 17 mentioned a hundred basis points. If you look at the
- 18 medians, the medians change is -- no change for -- well,
- 19 .3 percent 2020, no change in '21, and .3 in '23 to '25.
- 20 So there is no substantial impact of removing Spire from
- 21 my recommendation as -- as I view this chart.
- 22 Q. So you mentioned the PSE case, you were a
- 23 witness in that case, correct?
- 24 A. Yes, that is correct.
- Q. And can you turn to Exhibit 19X. And do you

- 1 recognize that as the testimony you filed in the PSE
- 2 case?
- 3 A. Yes.
- 4 Q. And that testimony was filed approximately one
- 5 year in advance of the testimony you filed in this case,
- 6 correct?
- 7 A. Yes, November 22nd, 2019.
- 8 Q. So can you turn to page 32 of that testimony,
- 9 please?
- 10 A. Thirty-what?
- 11 0. 32.
- 12 A. 32, sure.
- 13 Q. Now --
- 14 A. I have that.
- 15 Q. Thank you.
- And on line 13, you report your DCF results in
- 17 that case, correct?
- 18 A. Did you say page 32?
- 19 Q. Page 32 of the exhibit, so it's not 32 of the
- 20 testimony. So you look at the page numbers at the top,
- 21 page 32 of the exhibit, line 13. Do you have that?
- 22 A. Well, when you sent me this exhibit, I already
- 23 had a copy of my Puget Sound testimony, which I just
- 24 pulled from my file.
- 25 Q. I see.

- 1 A. So -- it's on my page 19, but I have what you --
- 2 I have the same numbers you've got, so we can proceed.
- Q. Okay.
- 4 A. I'm just not on page 32 of my copy, that's what
- 5 I'm saying.
- 6 O. That's fine. I --
- 7 A. But you want my DCF results and I am there,
- 8 that's the main thing.
- 9 Q. Perfect.
- 10 So your DCF results in that case were a range of
- 11 7.8 percent to 8.9 percent with a midpoint of 8.35
- 12 percent; is that correct?
- 13 A. That is correct.
- Q. Okay. And that's a function of both increased
- 15 dividend yields in this case and increased growth rates
- in 2020 as compared to 2019, correct?
- 17 A. Say it again, please.
- 18 Q. So those -- that change in the DCF result is a
- 19 function in part of both increased dividend yields and
- 20 increased growth rates in 2020 as compared to 2019,
- 21 correct?
- 22 A. No. Puget -- my proxy group was a group of
- 23 electric companies, not gas companies. So when you --
- 24 when you ask me a question about change in yields and
- 25 growth rates, that implies to me that -- that you're

- 1 thinking that that's a change in the same companies. It
- 2 is not. It's the same process applied in different
- 3 types of proxy companies.
- 4 O. I see. I see.
- 5 So you're saying that you did not necessarily
- 6 look at a gas proxy group in the Puget case, you looked
- 7 at an electric proxy group?
- 8 A. Yeah. Well, electric -- a combination of gas
- 9 and electric, but I did not use a gas proxy group in the
- 10 Puget case, that is correct.
- 11 Q. But you used a combination of gas and electric
- 12 companies; is that correct?
- 13 A. When I say "combination," I mean companies that
- 14 have both operations. I did not use any pure gas
- 15 distribution companies.
- 16 Q. Got it, okay.
- 17 A. For example, Avista would be a combination
- 18 company, it does both. Whereas Cascade is just a
- 19 distribution company.
- 20 O. So that's -- that's a helpful clarification.
- 21 And just to go back to the results, your DCF
- 22 midpoint in the Puget case was 115 basis points higher
- 23 here than in the PSE case, correct?
- 24 A. Say it say again, please.
- Q. Your DCF midpoint in this case is 115 basis

- 1 points higher than it was in the PSE case one year ago,
- 2 correct?
- 3 A. Well, Puget was 8.35 and nine -- 9.5. That's
- 4 115, that is correct.
- 5 O. Okay. And wouldn't you agree that it's
- 6 important to consider such a large swing in the DCF
- 7 results in formulating your ROE recommendation in this
- 8 case?
- 9 A. It would. I'm so glad you asked that question.
- 10 What you -- what you -- what you find in the past year
- 11 for natural gas distribution utilities is that the
- 12 dividend yield, for this group of proxy at least, has
- increased over the -- between 2020 and 2020 -- between
- 14 2019 and 2020 by a hundred -- hundred basis points, the
- 15 yield.
- 16 For example, I was in a -- an LDC case,
- 17 Southwest Gas in Arizona and the proxy group I use is
- 18 the same as this case. And I used the last three months
- 19 of 2019. In that period, since then, the dividend
- 20 yields went up by a hundred basis points, but the growth
- 21 rates stayed basically the same. So all that change in
- 22 DCF apparent cost rates is accounted for by change of
- 23 stock prices, which people like Van Line, for example,
- 24 have indicated is reflective of the COVID situation.
- 25 So yes, the rates appear to have gone up, but

- 1 that's what I would call the COVID bump or the COVID
- 2 factor. Even Cascade has -- has recommended a great
- 3 reduction return of equity because of the COVID. And
- 4 I'm certainly not going to recommend an increase in it.
- 5 O. So and even though your DCF results are so much
- 6 higher than in the PSE case, your recommendation in this
- 7 case is approximately the same as that case, correct?
- 8 A. Yes, but -- but flip-flop. At the same time the
- 9 DCF went up, if you look at the -- at the change in
- 10 perspective returns on equity over the past year,
- 11 they've come down substantially. And you asked me about
- 12 I believe the prior Cascade case, the perspective
- 13 returns of equity in the last case was nine and a half
- 14 to ten and a half. Eight and a half, nine and a half.
- 15 That's a hundred basis points. So it's -- it's a
- 16 flip-flop. DCF appears to go up a hundred basis points
- 17 and (inaudible) has come down a hundred basis points.
- 18 Was that not surprising?
- 19 Q. So you -- you basically --
- 20 A. Those -- those methods work.
- Q. You're basically saying that you're relying in
- 22 this case on your comparable earnings results whereas in
- 23 the last case you relied more on your DCF results --
- 24 A. No.
- Q. -- is that fair?

- 1 A. Not -- not at all. Not at all. What I'm saying
- 2 is, in the last case my upper end was DCF -- low end was
- 3 DCF, upper end was comparable earnings. In this case,
- 4 my upper end of DCF and my lower end is prorate and my
- 5 new method risk premium.
- 6 Q. Okay. So you mentioned the Southwest Gas case,
- 7 is that the same case that Ms. Bulkley testified that
- 8 Southwest Gas received a negative earned credit response
- 9 to; are you aware of that?
- 10 A. Would you be offended I recast your question so
- 11 I can answer it?
- 12 Q. Well, I could try to reask the question.
- 13 A. I'm not -- I'm not being smart. I'm just trying
- 14 to get along here. In the Southwest Gas case, I
- 15 recommended a return on equity and I was a witness of
- 16 the Staff in that case. I recommended a 9.3 percent
- 17 return on equity. The Commission authorized a 9.1
- 18 percent return on equity and it gave them a 20 basis
- 19 point adjustment for something.
- 20 After that -- after that case came -- by the
- 21 way, the authorized return for them in -- in the
- 22 jurisdiction of Nevada has been 9.25 for a number of
- 23 years. After that, as Mrs. Bulkley indicated, the --
- 24 not Standard & Poor's, but Moody's did change the
- 25 outlook on that. And that's what she said and that's

- 1 what I think you asked me and I --
- 2 Q. Correct.
- 3 A. -- apologize for redoing the question. I'm not
- 4 trying to be smart with you, I'm just trying to move
- 5 this along so to speak. So that's what really happened.
- 6 Q. All right. I appreciate --
- 7 A. Didn't mean to be -- I apologize --
- 8 [Cross talking.]
- 9 A. -- I hope I didn't.
- 10 Q. No, I appreciate your response.
- 11 MS. MCDOWELL: And that's all the questions
- 12 I have for Mr. Parcell.
- JUDGE HOWARD: Thank you.
- Do we have any redirect by Staff?
- 15 MR. CALLAGHAN: Thank you, Your Honor. No
- 16 redirect.
- 17 JUDGE HOWARD: All right. Ms. Gafken, you
- 18 may proceed with your cross-examination of Staff's
- 19 witness.
- MS. GAFKEN: Thank you.
- 21
- 22 EXAMINATION
- 23 BY MS. GAFKEN:
- 24 O. Good morning, Mr. Parcell. I am Lisa Gafken,
- 25 and I'm the attorney for Public Counsel today.

- 1 A. Well, good afternoon my time.
- 2 O. Fair enough. Good afternoon your time. I'm
- 3 just -- bear with me just a moment. I'm getting my
- 4 screen back in order. Okay. My first question really
- 5 is just a foundational one.
- 6 So, Mr. Parcell, you -- you conducted a DCF
- 7 analysis in this case, correct?
- 8 A. That is true.
- 9 Q. In your engagement in this case, did you review
- 10 Dr. Woolridge's testimony for Public Counsel?
- 11 A. Yes.
- 12 Q. In particular, did you review Dr. Woolridge's
- 13 cross-answering testimony, which was Exhibit JRW-14T?
- 14 A. His rebuttal to me you're saying, right?
- 15 O. Correct.
- 16 A. Yes, I did.
- 17 O. So your recommended ROE for this case is 9.25
- 18 percent, correct?
- 19 A. That is correct.
- Q. Are you aware of Dr. Woolridge's critique of
- 21 your analysis that only your DCF midpoint supports your
- 22 9.25 percent recommendation?
- 23 A. Repeat that, please.
- 24 O. Sure.
- 25 Are you aware of Dr. Woolridge's critique of

- 1 your analysis that only your DCF midpoint supports your
- 9.25 percent recommendation?
- 3 A. If you're trying to find a number in my DCF that
- 4 matches 9.25, the answer to that question is yes, but
- 5 that's not how I got my 9.25.
- 6 O. Okay. And the focus of my question is whether
- 7 you were aware of Dr. Woolridge's testimony on that
- 8 point.
- 9 A. Yes, I saw that.
- 10 Q. Okay. If you could turn to your response
- 11 testimony, which is Exhibit DCP-1T and go to page 32.
- 12 A. 32?
- 13 Q. 32, lines 1 and 2.
- 14 A. Yes, I have that.
- 15 Q. There you state that you believe a range of 9.0
- 16 percent to 10.0 percent with a 9.5 percent midpoint
- 17 represents the current DCF-derived ROE for your proxy
- 18 group, correct?
- 19 A. Correct.
- 20 O. So staying with Exhibit DCP-1T, could you turn
- 21 back to page 31 and go to lines 17 and 18?
- 22 A. Yes.
- 23 Q. There you state that the DCF rates resulting
- 24 from the analysis of the proxy group falls into a wide
- range between 7.0 percent and 10.9 percent, correct?

- 1 A. Correct.
- 2 Q. To calculate the midpoint, you find the middle
- 3 of the range defined by two data points, the lowest and
- 4 the highest individual DCF ROEs in the range; is that
- 5 correct?
- 6 A. Yes.
- 7 Q. The calculating the mean or median would use all
- 8 DCF ROEs and not just the high and low from the range,
- 9 correct?
- 10 A. Right. The range is derived from using means
- 11 and medians as shown on my DCP-10 I think -- DCP-9. No,
- 12 I'm sorry. Yes, DCP-9, page 5, I use means and medians
- 13 to develop the numbers that go into developing the 9 and
- 14 10 percent. So I did use means and medians.
- 15 O. But when we're talking about the means and
- 16 mediums -- medians of the results, you would -- you
- 17 would look at all of the DCF ROEs and not just the
- 18 highest ones?
- 19 A. I don't look at those below 9 and I don't look
- 20 above 10. You -- you could mathematically take the ones
- 21 between 9 and 10 to look at mean and median, but I did
- 22 not do that.
- Q. Okay. So turning back to DCP-1 -- DCP-1T page
- 24 31, lines 19 to 20.
- 25 A. Yes.

- 1 Q. The mean and median DCF results are 8.8 percent
- 2 and 9.0 percent respectively, correct?
- 3 A. Yes, that -- that uses all the growth rates,
- 4 correct.
- 5 O. Okay. If you could turn to page 4 of Exhibit
- 6 DCP-1T and go to line 4.
- 7 A. Page 4, line 4, yes.
- 8 Q. There you present your results in chart form,
- 9 correct?
- 10 A. Correct.
- 11 Q. Your CAPM results indicate ROEs of 6.0 percent
- 12 and 6.4 percent with a midpoint of 6.2 percent, correct?
- 13 A. Correct.
- 14 Q. In -- in your analysis, you -- you gave
- 15 essentially no weight to your CAPM results; is that
- 16 correct?
- 17 A. That is correct.
- 18 Q. The results of your comparable earnings and risk
- 19 premium approaches both indicate a 9.0 ROE. How much
- 20 weight did you give these approaches?
- 21 A. I didn't weight them, per se. For example, I
- 22 used -- my three methodologies that I relied upon to
- 23 make my recommendation for DCF, which is 9.5, CE, which
- is 9.0, and risk premium, which is 9.0, I used those to
- 25 develop a range. If I average those three, I get 9.17.

- 1 But I use -- I didn't average them to get my
- 2 recommendation. I just took the -- the range they
- 3 created, which is 9.95 and the midpoint's 9.25. Had I
- 4 used the average, it would have been 9.17, though.
- 5 MS. GAFKEN: Thank you, Mr. Parcell. I have
- 6 no further questions.
- JUDGE HOWARD: Do we have any redirect by
- 8 Staff?
- 9 MR. CALLAGHAN: Thank you, Your Honor. No
- 10 redirect.
- JUDGE HOWARD: Ms. McDowell, you may proceed
- 12 to cross-examine Dr. Woolridge.
- 13
- 14 EXAMINATION
- 15 BY MS. MCDOWELL:
- 16 O. Good morning, Dr. Woolridge. Can you see and
- 17 hear me? So I cannot hear you.
- 18 A. Here I -- I -- I said good afternoon on the East
- 19 Coast, but you're right, I didn't have my mic on.
- 20 Q. Okay. All right. So you can hear and see me
- 21 and I'm -- I can hear you now. There's a little bit of
- 22 feedback. I don't --
- MS. MCDOWELL: Is anybody else hearing that?
- JUDGE HOWARD: I am hearing it as well. Can
- 25 we just make sure that everyone else's microphones are

- 1 muted unless they're going to speak.
- 2 MS. MCDOWELL: So I'm still getting
- 3 feedback. All right. Let me try to -- is that better?
- 4 No, I still hear it. Others hear it too? Let me try --
- 5 let me try to do it without my mic. Is that better?
- JUDGE HOWARD: Dr. Woolridge, are you using
- 7 any attached microphones or speakers that might be
- 8 causing a little bit of feedback?
- 9 DR. WOOLRIDGE: No, nothing.
- JUDGE HOWARD: Okay.
- MS. MCDOWELL: I don't think it's on my end,
- 12 but is it -- I guess I'll just leave it up to you, Your
- 13 Honor, if we want to try to reestablish the connection
- 14 in some way or try to bear with it.
- 15 JUDGE HOWARD: It seems to be going away.
- 16 Can the court reporter follow now? Is it sufficient?
- 17 THE COURT REPORTER: Yes, that's much better
- 18 now, thank you.
- 19 JUDGE HOWARD: Okay. Hopefully it just
- 20 stays away. I think we can hear you, but it's a bit of
- 21 an odd sound. So you may -- you may proceed.
- 22 MS. MCDOWELL: All right. And can people
- 23 just let me know if it becomes unintelligible? I can
- 24 hear it again.
- JUDGE HOWARD: Yes, the court reporter can

- 1 certainly feel free to -- to indicate if it becomes
- 2 difficult. Hopefully this goes away shortly. I don't
- 3 want it to -- I don't want it to derail anything. Let's
- 4 cross our fingers.
- 5 MS. MCDOWELL: Okay. Just advise if I need
- 6 to stop and regroup in terms of the audio.
- 7 BY MS. MCDOWELL:
- 8 Q. So, again, good morning, slash, good afternoon,
- 9 Dr. Woolridge.
- 10 A. Good morning, good afternoon.
- 11 Q. So your recommended ROE in this case is 9.0
- 12 percent, correct?
- 13 A. That's correct.
- 14 Q. And can you turn to the cross-exhibits that we
- 15 have prefiled for you and specifically JRW-16X. Do you
- 16 have that?
- 17 A. Which one is that? I -- the ones I have are not
- 18 numbered.
- 19 Q. Okay. This is the -- your response to Cascade's
- 20 data request 5.
- 21 COMMISSIONER RENDAHL: You're muted,
- 22 Mr. Woolridge.
- 23 JUDGE HOWARD: Yes, I think it might be
- 24 helpful if Mr. Woolridge can mute his microphone when
- 25 he's not answering a question. It might be a little

- 1 tedious for him, but that might address the feedback
- 2 issue we're hearing.
- 3 BY MS. MCDOWELL:
- 4 Q. So, Dr. Woolridge, are you looking for the
- 5 exhibit right now?
- 6 A. I have it. It's in front of me.
- 7 O. Okay. So there you establish that the
- 8 recommended ROE in this case is lower than average but
- 9 warranted because in your opinion equity rates declined
- 10 in 2020. Is that a fair summary of your response to
- 11 that data request?
- 12 A. Well, yeah, I mean, equity rates have been
- 13 declining, authorized ROEs have been declining for --
- 14 over time, and part of that is a lower capital cost and
- 15 that sort of thing. I -- I -- I said that I think it
- 16 has been slow to adjust to the lower interest rates
- 17 we've seen, and that's why you see the -- the larger
- 18 spread between authorized ROEs and 30-year Treasury
- 19 yields. So it's been slow to adjust to the lower
- 20 capital cost of recent years including 2020.
- 21 Q. In your below average ROE recommendation --
- JUDGE HOWARD: Ms. McDowell, I hate -- I
- 23 hate to interrupt you in the middle of a question but --
- MS. MCDOWELL: No problem.
- JUDGE HOWARD: -- it's just I don't -- don't

- 1 want your cross to be derailed by technical issues.
- MS. MCDOWELL: I appreciate that.
- JUDGE HOWARD: So, Mr. Woolridge, one option
- 4 I'm hearing from our IT staff might be if you can reduce
- 5 your speaker volume a little bit. That might be -- to
- 6 where you can still hear the questions adequately, that
- 7 might be preventing the feedback. And then -- and then
- 8 you might have to be quick with the mute and unmute
- 9 feature. We're all -- we're all making due with the
- 10 virtual setting.
- Okay. Ms. McDowell, would you like to --
- 12 DR. WOOLRIDGE: I reduced the volume.
- 13 JUDGE HOWARD: Okay. That sounds great.
- MS. MCDOWELL: That sounds better to me.
- 15 JUDGE HOWARD: Thank you, Mr. Smith, for
- 16 that.
- 17 Ms. McDowell, you may proceed.
- 18 DR. WOOLRIDGE: Sorry, I didn't notice I was
- 19 the culprit here. Sorry about that.
- JUDGE HOWARD: Not a problem.
- 21 MS. MCDOWELL: No worries. We're all
- 22 learning this new format.
- 23 BY MS. MCDOWELL:
- Q. So I guess I just will reset by asking you to
- 25 turn to page 4 of your testimony in this case.

- 1 A. Yes.
- 2 O. And there on line 9, you indicate that Cascade's
- 3 risk level is at the high end of the gas proxy group; is
- 4 that correct?
- 5 A. On page 4, line 9.
- 6 O. Yes. So --
- 7 A. I agree I do state that. I guess I don't see it
- 8 on page 4, line 9 of my testimony --
- 9 Q. You know --
- [Cross talking.]
- 11 Q. -- I just want to be sure, I'm working off of
- 12 your revised testimony, revised -- you filed revised
- 13 testimony November 24th, 2020. Is that the document
- 14 that you have?
- 15 A. I don't think so. I'm not sure. I had what I
- 16 thought I had filed as 1T.
- 17 COMMISSIONER RENDAHL: Just to be sure, I
- 18 have two sets of numbers on the bottom of the page. One
- 19 shows a single digit and the other shows page X of 94.
- 20 And so, Ms. McDowell, are you looking at the -- the page
- 21 4 of 94 reference?
- MS. MCDOWELL: I am looking at page 4 of 92.
- COMMISSIONER RENDAHL: Okay. Which would be
- 24 page 8 of the single digit, right?
- MS. MCDOWELL: So I'm just trying to --

- 1 would it be helpful if I printed out a different version
- 2 of this testimony? I was thinking I was working off the
- 3 most recent version.
- 4 MS. GAFKEN: I may be able to help with
- 5 this, Ms. McDowell. You're looking at 1TR, so the
- 6 revised version of it?
- 7 MS. MCDOWELL: Yes.
- 8 MS. GAFKEN: Let me -- it's 96 pages, right?
- 9 That's the one that you're looking at?
- MS. MCDOWELL: It's 92 pages.
- 11 MS. GAFKEN: Okay. I was -- I think it's 96
- 12 was -- so I'm looking at an electronic copy.
- MS. MCDOWELL: I see.
- 14 MS. GAFKEN: Let me -- let me take just a
- 15 moment and email that over to Dr. Woolridge. I -- I'm
- 16 sure that he has the testimony, but just to see if we
- 17 can help with the page numbering issue. I think that --
- 18 that may solve the problem.
- 19 JUDGE HOWARD: I'll just add, I'm looking at
- 20 the -- Woolridge's revised testimony filed on November
- 21 24th, and it appears to be page 8 of the PDF document,
- 22 but page 4 using the numbers on [sound interference.]
- 23 MS. MCDOWELL: So it sounds like as soon as
- 24 Dr. Woolridge gets the most recent version from
- 25 Ms. Gafken, and we're just looking at the bottom pages,

- 1 the way the hard copy is paginated as opposed to the
- 2 PDF, we'll all be on the literally and figuratively the
- 3 same page; is that right?
- 4 MS. GAFKEN: That is the hope.
- 5 MS. MCDOWELL: Okay. All right.
- 6 MS. GAFKEN: I'll have to say, this is a lot
- 7 easier in person. Okay. I -- I have sent it by email,
- 8 so it should be floating through the interwebs now and
- 9 arriving shortly. So let -- let us know when -- when
- 10 you have it, Dr. Woolridge.
- DR. WOOLRIDGE: I'm still waiting.
- 12 MS. GAFKEN: I promise I sent it. I see it
- in my email. It's on its way.
- DR. WOOLRIDGE: It's arrived. Okay. I have
- 15 it.
- 16 A. So the question is about page 4, right?
- 17 Correct?
- 18 BY MS. MCDOWELL:
- 19 Q. Right. I was asking you a question and the
- 20 reference was page 4, line 9 where you indicate that
- 21 Cascade's risk level is at the high end of the gas proxy
- 22 group; do you see that?
- 23 A. Yes, I highlighted it there using their credit
- 24 rating. They're -- they're at the -- the high end of
- 25 the range for the -- the gas companies, and that's one

- 1 reason why I used the high end of the range as well as I
- 2 usually rely primarily on the DCF model.
- 3 Q. All right. So can you turn to the next
- 4 cross-exhibit in this stack, JRW-17X; do you see that?
- 5 A. Yes, that's -- that's the testimony from -- from
- 6 the Puget case?
- 7 Q. Yes, and that was the last time that you filed
- 8 cost of capital testimony in Washington, the Puget Sound
- 9 case in 2019; is that correct?
- 10 A. Yes, I believe so, yes.
- 11 Q. And that testimony was filed on
- 12 November 22nd, 2019; does that sound correct?
- 13 A. Yes.
- 14 Q. Okay. And in that case, you were testifying on
- 15 Puget's cost of equity in its 2020 rate year, correct?
- 16 A. That is correct.
- 17 O. Now, your ROE recommendation in that case was
- 18 8.75 percent, correct?
- 19 A. Yes.
- 20 Q. And your ROE recommendation in this case is 25
- 21 basis points higher, correct?
- 22 A. That's correct.
- 23 Q. So if equity costs were actually declining in
- 24 2020, wouldn't you have recommended a lower ROE in this
- 25 case, not a higher one?

- 1 A. Well, in that case, it was both electric and gas
- 2 case. If you look at the numbers, they are very much
- 3 driven by the electric side of the business, which were
- 4 indicating significantly lower ROEs. In fact, the --
- 5 and so I would say that if I was -- you know, I
- 6 haven't -- this is not an electric and gas case, but the
- 7 reason it was 8.75 as much as anything was because of
- 8 the electric side being so low.
- 9 MS. MCDOWELL: Okay. So I'd offer 17X.
- 10 MS. GAFKEN: I have no objection.
- 11 JUDGE HOWARD: I will admit this exhibit
- 12 into the record. Thank you.
- 13 (Exhibit JRW-17X admitted.)
- 14 BY MS. MCDOWELL:
- 15 Q. So can you turn to page 29 of your testimony in
- 16 this case. Again, just to make sure we are coordinated
- 17 on our pages, this is 29, the marking on the bottom of
- 18 the page. And I wanted to just direct your attention to
- 19 line 17 where you state, (as read) Primarily I rely on
- 20 the DCF model; do you have that?
- 21 A. That is correct.
- Q. And just to summarize, I guess, that's the
- 23 question, that was your primary reference point in
- 24 developing your recommendation in this case for
- 25 Cascade's ROE?

- 1 A. Well, yeah, because I mean, my range was, what,
- 2 7.3 to 9.0 and I picked the high end of the range, which
- 3 reflects both the -- the use of the DCF model and the
- 4 slightly higher, you know, the -- their risk level as
- 5 indicated by their S&P ratings is the high level of this
- 6 group.
- 7 Q. So an important input to the DCF model is a
- 8 dividend yield, correct?
- 9 A. Yes.
- 10 Q. And can you turn to page 26 of your testimony,
- 11 please?
- 12 A. Yes.
- 13 Q. And there on line 21, you discuss your dividend
- 14 yields with reference to your Exhibit JRW-6; do you see
- 15 that?
- 16 A. Yes.
- 17 O. And you indicate that dividend yields for the
- 18 gas group decline from 5.8 to 3.1 percent in the years
- 19 2000 to 2007, increased to about 4 percent in 2009, and
- 20 have declined steadily since that time, and I'm now on
- 21 the top of page 27. The average dividend yield has been
- 22 in the 2.7 to 2.9 percent range for the past three
- 23 years; do you see that?
- 24 A. Yes, I do. And that's -- that's very much -- I
- 25 think -- I think Mr. Parcell talked about the -- the

- 1 COVID bump for the dividend yields of the gas companies,
- 2 and I think the difference between what you saw there
- 3 and what you see now is Mr. Parcell's COVID bump.
- 4 Q. So you anticipated my next question because
- 5 isn't it true in this case that you used a 3.65 percent
- 6 dividend yield, correct?
- 7 A. Yes.
- 8 Q. And in your testimony on page 33, line 20 to 22,
- 9 you explain how you derived that number.
- 10 A. Is it in this testimony or the old testimony?
- 11 Q. Yes, in this testimony, page 33.
- 12 A. Okay.
- 13 O. Lines 20 to 22.
- 14 A. Yes.
- 15 Q. And there you indicate you used that number
- 16 because it was the midpoint between the 30-day and
- 17 90-day medians --
- 18 A. Yes.
- 19 Q. -- is that correct?
- 20 A. Yes.
- 21 Q. Okay. So can you turn to page -- or to your
- 22 Exhibit JRW-8?
- 23 A. Yes.
- 24 O. So page 2 has those numbers, and isn't it true
- 25 that the median for the 30-day and the 90-day yields are

- 1 both 3.7 percent?
- 2 A. Yeah, I mean, and there's a mean number 3.65.
- 3 So when I look at those, I look at the means and medians
- 4 and that's where I got the 3.65.
- 5 O. But that's not what you explained in your
- 6 testimony, is it?
- 7 [Cross talking.]
- 8 A. Yeah, it probably should include -- it should
- 9 include the means as well as the means that -- you know,
- 10 they're all pretty close there. So it should have
- 11 included both the means and the medians.
- 12 Q. So based on the medians as you explained, the --
- 13 the dividend yield would be 3.7 percent, correct?
- 14 A. Yes, that's correct.
- 15 Q. And at either of those numbers, 3.65 or 3.7,
- 16 would you accept subject to check that that is more than
- 17 a hundred basis points higher than the 2.60 dividend
- 18 yield you used in PSE's gas proxy group last year for
- 19 your DCF results?
- 20 A. Yeah, yes. That was I think two years ago, yes.
- 21 Q. Your testimony was filed a year prior to your
- 22 testimony in this case, correct?
- 23 A. Yes.
- O. Now, can you turn back to that JRW-6 exhibit?
- 25 A. Yes.

- 1 Q. And I wanted to direct your attention to page 2
- 2 where you have a chart of dividend yields.
- 3 A. Yes.
- 4 Q. So using those numbers, the 3.65 or 3.7 numbers,
- 5 isn't it true that you have to go back to 2012 to find
- 6 dividend yields at that level?
- 7 A. Yes, that's true. It looks -- I mean, let me --
- 8 that's -- I would agree that's probably about right.
- 9 O. Okay. And then can you turn back to your
- 10 response testimony at page 5?
- 11 A. Yes.
- 12 Q. And there you have a figure that shows
- 13 authorized ROEs, and if you look in the 2012 range, all
- of the ROEs at the time period were in the 9.8 range,
- 15 weren't they?
- 16 A. Yeah, I mean, but obviously the equity cost rate
- 17 is a function not only of the dividend yield, but also
- 18 the growth rate. And so if you look -- and it's a
- 19 function of the CAPM numbers as well. But no, I agree,
- 20 you're right, the dividend yields are back when it was
- 21 9.8, but as it turns out, obviously it's a function of
- 22 both dividend yield and growth.
- 23 Q. All right. Can you turn to page 56 of your
- 24 response testimony?
- 25 A. Yes, I'm there.

- 1 Q. And is this part of your testimony you summarize
- 2 why a 9.0 percent ROE is fair and appropriate for
- 3 Cascade, and specifically at lines 12 through 13, you
- 4 note that most notably the betas for gas companies have
- 5 been declining in recent years, which indicates that the
- 6 risk of the industry has declined; do you see that?
- 7 A. Yeah, and they -- they were declining up until
- 8 March of this year and they've -- they've gone up some
- 9 because of the developments I discuss in my testimony.
- 10 Q. All right. So let's back up just a moment and
- 11 turn to page 44, line 2, where you discuss betas.
- 12 A. Yes.
- 0. And just to make sure we're all understanding
- 14 what we're talking about here, you explain what betas
- 15 are and how they work. And just to summarize, I'll just
- 16 ask you if you agree with this summary, that beta is a
- 17 measure of the systemic risk of the stock; is that
- 18 correct?
- 19 A. Yes.
- 20 O. And that a beta less than one means a less --
- 21 that the stock is less risky than market and a beta over
- 22 one means that it's more risky than market; is that
- 23 correct?
- 24 A. That is correct.
- Q. So the higher the beta, the greater the risk,

- 1 correct?
- 2 A. That's correct.
- 3 Q. So I want to ask you a question about your --
- 4 back to your Exhibit 17X on -- if you could turn to page
- 5 27 of that exhibit.
- 6 A. 27?
- 7 Q. Yeah, just let me -- let me make sure I -- it's
- 8 basically page 27 at the top, so it's the exhibit
- 9 markings at the top.
- 10 A. Okay.
- 11 Q. And on line 22, you state that beta, quote,
- 12 according to modern capital market theory is the only
- 13 relevant measure of investment risk; do you see that?
- 14 A. Yes, I do.
- 15 Q. Now, I noticed you omitted a similar statement
- 16 from your Cascade testimony, and I just wanted to ask
- 17 you, is that because gas utilities betas have risen
- 18 sharply in 2020?
- 19 A. No, no, not at all. That was -- I don't know
- 20 why it was omitted. No, I -- no, and I discuss the gas
- 21 utility base going up this year, and I explain that, you
- 22 know, a lot of it has to do with how Value Line computes
- 23 data because they don't use the overall market, they use
- 24 a New York Stock Exchange index. And if you look at --
- 25 if you -- you know, if you look at -- if you go back and

- 1 look at my beta study, which I put together on page 4 of
- 2 Exhibit JRW-6, I believe, right? Yeah, I go through
- 3 there and I show you the rankings of the betas for all
- 4 the different industries and the betas have gone up.
- 5 But --
- 6 Q. So can I just stop you because I --
- 7 A. -- the bottom.
- 8 Q. I think you're -- are you on JR -- I just want
- 9 to be sure I've got the right exhibit that you're
- 10 referring to. Are you discussing Exhibit 9 --
- 11 A. JRW -- page 4 of Exhibit JRW-6.
- 12 Q. Okay. I'm with you.
- 13 A. Now, I do this annual -- when I -- I do it every
- 14 six months, I update the Value Line betas for different
- 15 industries. Now, the betas for the utilities are still
- 16 at very much at the bottom ends of all the different
- 17 industries.
- 18 As it turns out, the betas of all the low risk
- 19 industries like food processing, that sort of thing,
- 20 have all gone up. And a big part of that is the index,
- 21 the New York Stock Exchange index. And of course the
- 22 reason what that omits are all the tech companies and
- 23 that's where a lot of the volatility, because most of
- 24 the tech companies are not the New York Stock Exchange,
- 25 they're on the NASDAQ market. But I note that -- that

- 1 the betas have gone up for the low-risk business but
- 2 also the average industry beta is 1.1 and that's because
- 3 in the market, the average beta is 1.0.
- 4 So these things are elevated in part because
- 5 they're -- they're computed use in the New York Stock
- 6 Exchange index, they're adjusted betas, so they're not
- 7 the raw betas, they adjust these, and so but still the
- 8 utilities are among the lowest risk industries. It's
- 9 just the way Value Line measures beta the -- the numbers
- 10 have changed because of the volatility in March and
- 11 April.
- 12 Q. And you use the Value Line numbers --
- 13 A. I --
- 14 Q. -- in your testimony, correct?
- 15 A. Yes, I am. I'm looking -- because -- because
- 16 the New York Stock Exchange is not the market index and
- 17 that's just -- you know, you -- you look at the
- 18 different sources of beta, Yahoo and others, they use
- 19 different indexes. They use monthly returns, they use
- 20 weekly returns, and that sort of thing and they get
- 21 different betas.
- But I -- I still use -- and my -- I'm looking at
- 23 the issue, but two things I'd say; the betas have gone
- 24 up, and the second thing is that -- that, again, they --
- 25 all of them have the low -- low beta industries. But --

- 1 and it really -- I mean, it really highlights on other
- 2 factors that -- you know, what's your market risk
- 3 premium because that's related to beta. And obviously
- 4 we have much different opinions about how you -- you
- 5 know, Ms. Bulkley's market risk premium of, what, 12 or
- 6 13 percent, I mean, 12 percent is, you know, really
- 7 blows up her CAPM numbers because --
- 8 Q. So can I just --
- 9 [Cross talking.]
- 10 Q. All right. I'd like to just get back to asking
- 11 you a question about the betas that you used in the PSE
- 12 case.
- Can you turn to page 46 of your Exhibit 17X and
- 14 line 20; do you have that?
- 15 A. Page 46 of 17X; is that correct?
- 16 Q. That's correct. And, again, it's the exhibit
- 17 markings at the top.
- 18 A. Yep.
- 19 Q. And line 20.
- 20 So you used a beta of 65 for your gas utility
- 21 proxy group in the PSE case, correct?
- 22 A. Yes.
- Q. And in this case, you used the median beta for
- 24 your proxy group of 80; is that right?
- 25 A. That's correct. I -- I explained that the

- 1 change in betas and part of -- you know, the issue is --
- 2 big issue is you're using the New York Stock Exchange
- 3 index and not the -- the overall market. That's one of
- 4 the factors.
- O. And it's true, isn't it, that betas have
- 6 continued to increase throughout this case?
- 7 A. The betas have gone up, but all low -- the way
- 8 Value Line computes betas is all low industry betas have
- 9 gone up, and that's what I show in my study.
- 10 Q. So back to your response testimony at page 56,
- 11 so one of the bases for justifying your ROE in this case
- 12 was declining betas. And wouldn't you agree that it's
- 13 problematic to justify your ROE recommendation on that
- 14 basis when the record here shows that betas have been
- 15 increasing throughout 2020?
- 16 A. Again, the betas have gone up. Historically
- 17 they're still below 1 as you'd expect the low. And, you
- 18 know, it's part of the way Value Line does this. So
- 19 this is just an observation. You know, they're low --
- 20 they're still one of the lowest beta industries that
- 21 Value Line computes betas for.
- 22 Q. So can you turn to your response testimony at
- 23 page 11, and specifically I wanted to direct your
- 24 attention to line 17 and 18 where you indicate that the
- 25 30-year yield has now come back to about 1.5 percent; do

- 1 you see that?
- 2 A. Yes, I -- yeah, that was as of when I filed my
- 3 testimony.
- 4 Q. And then in your cross-answering testimony,
- 5 which is JRW-14T; do you have that?
- 6 A. You know what, yeah, I will. Hold on. Give me
- 7 a second. Sorry, I did not --
- 8 Q. Of course.
- 9 A. -- have that pulled up. Sorry about that.
- 10 Q. No worries.
- 11 A. Give me one minute here. Sorry, I -- I thought
- 12 I had that. Go ahead. I'm -- yeah, I got -- okay.
- 13 Q. Okay. So can you turn to page 8 of that
- 14 testimony, please? Again, I'm at the bottom, page 8 of
- 15 22 is where I'm looking.
- 16 A. Okay.
- 17 Q. Okay. And on line 4 you state that interest
- 18 rates have stabilized in the 1.5 percent range, and,
- 19 again, I assume you're referring to 30-year Treasury
- 20 rates?
- 21 A. Yes.
- 22 O. Okay. And --
- 23 A. At the time. You know, they've declined and --
- 24 they've declined. I mean, they've come -- they -- they
- 25 were stabilized there in the third quarter, so about

- 1 1.5. Now they've gone up another 50, 60, 70 basis
- 2 points, I agree since -- since the time I filed -- since
- 3 this discussion point, yes.
- 4 0. Okay.
- 5 MS. MCDOWELL: Well, I think with that
- 6 answer, I -- that basically foreclosed a bunch of my
- 7 final questions. So that's all I have for you,
- 8 Dr. Woolridge. I appreciate your time this morning or
- 9 this afternoon for you.
- DR. WOOLRIDGE: Thank you.
- JUDGE HOWARD: Do we have any redirect by
- 12 Public Counsel?
- 13 MS. GAFKEN: I have a little bit of
- 14 redirect, Your Honor.

15

- 16 EXAMINATION
- 17 BY MS. GAFKEN:
- 18 Q. Dr. Woolridge, you were asked some questions
- 19 about the equity rates declining over a period of time
- 20 and how ROEs have been slow to adjust to that. Do you
- 21 recall that line of questioning?
- 22 A. Yes.
- Q. Were you referring to COVID times or something
- 24 different than COVID?
- 25 A. Well, I'm talking about more general. I mean,

- 1 obviously, I think like Ms. Bulkley talked a lot about
- 2 well, interest rates have gone up a lot. If you look
- 3 historically, Treasury rates of about 2 percent is
- 4 historically low. I mean, we've only seen Treasury
- 5 rates as low as this in the last two years. You go back
- 6 30, 40 years, Treasury rates have been much higher than
- 7 this.
- 8 So this is kind of a long downward cycle. Yes,
- 9 they've increased since November when I filed my
- 10 testimony. Does that change my recommendation, no.
- 11 Because look, historically 2 percent Treasury yields,
- 12 you wouldn't believe that five or ten years ago.
- So, you know, part of it's looking at the longer
- 14 timeframe and especially in its relation to authorized
- 15 ROEs. We just haven't seen Treasury yields this low.
- 16 Yeah, they bounce around by 30, 40 basis points, they're
- 17 still well below where they've been over the last 30, 40
- 18 years.
- 19 Q. And when you're looking at the Treasury yield
- 20 in -- in looking at the ROE analysis, what -- what are
- 21 you looking for; what are you comparing?
- 22 A. Well, you're looking for kind of what is the
- 23 relationship. Obviously interest rates are one driver
- 24 of capital costs. I mean, I say in my testimony I --
- 25 that -- I mean, in 2020, utilities rec- -- they -- they

- 1 raised a record amount of capital despite all the issues
- 2 we heard from Ms. Bulkley. They raised a record amount
- 3 of capital. Why is that? Capital costs are low.
- 4 That's when utilities and other companies go to the
- 5 markets and raise capital.
- 6 So utilities are having no trouble raising
- 7 capital and it's cheap capital, and that's because you
- 8 haven't seen interest rates in capital costs this low in
- 9 literally decades, if ever.
- 10 Q. You were asked a number of questions about beta
- 11 and what's happening with beta. Do you recall that line
- 12 of questioning?
- 13 A. Yes.
- 14 Q. I guess generally, what is the impact of beta to
- 15 cost of capital analysis?
- 16 A. Well, beta is a measure of relative risk
- 17 relative to the market. And you're right, utility betas
- 18 have bumped up because how volatile they were in the
- 19 March and April timeframe, especially when you use Value
- 20 Line, which measure them on a weekly basis.
- Now, I've used Value Line. I've questioned
- 22 about whether -- I mean, especially given this recent
- 23 change, but all of these low beta industries suddenly
- 24 bumped up. The average beta for Value Line is well --
- 25 is above 1. Why is that? Because they use the -- the

- 1 New York Stock Exchange index, but it's also tied to the
- 2 market risk premium.
- I mean, even with the higher beta, my -- my
- 4 overall recommended rate of return is -- using CAPM is
- 5 only 7.3 percent, but I use a -- a market-determined
- 6 market risk premium that is used in the marketplace by
- 7 investment firms and that sort of thing.
- 8 Ms. Bulkley has a high -- her only -- the only
- 9 number she produces that supports an ROE as high at 10.3
- 10 percent is her CAPM model, and as I lay out in detail, I
- 11 mean, it's based on a totally unrealistic market risk
- 12 premium that's much higher than any of the market risk
- 13 premiums that are used in the marketplace by investment
- 14 firms, which are published as part of studies and that
- 15 sort of thing. Because she concuct [sic] -- she conduct
- 16 her own study. And I've talked about the infirmities in
- 17 that study, but it's really key to understand the -- the
- 18 beta and the market risk premium are tied together in
- 19 getting an ROE.
- 20 O. And you were asked quite a bit about the in- --
- 21 the increase in betas over the last period since
- 22 testimony has been filed. Does that impact your
- 23 recommendation in this case?
- 24 A. No, I mean, I've -- I've -- I have used higher
- 25 betas. My numbers, you know -- and I think, yeah, the

- 1 discussion about betas going up, the -- what -- what
- 2 happened in the Puget case versus this case, that sort
- 3 of thing, I'm still using the high end of the range
- 4 while I'm primarily on the DCF model, and dividends have
- 5 gone up as Mr. Parcell covered in his -- his testimony
- 6 and I use it.
- 7 But, again, you're using a CAPM model. It's --
- 8 it's not just the beta, it's also the market risk
- 9 premium. And if you're using a market risk premium
- 10 that's -- that's double digits, which no -- no published
- 11 market risk premiums are double digits, you're going to
- 12 get a big number like Ms. Bulkley does.
- 13 Q. So you were -- you were asked questions
- 14 comparing your -- your testimony in the Puget Sound
- 15 Energy general rate case with this case. Did you use
- 16 the same analytical tools for the Puget Sound Energy
- 17 general rate case as you did in this case?
- 18 A. Yeah, and as I said, in that case, you know, the
- 19 electric utility numbers were really low, and that kind
- 20 of drove where the numbers were. On the risk level
- 21 basis, you know, Puget -- Puget's credit ratings were
- 22 very much impacted by its parent's nearly \$2 billion in
- 23 debt at the corporate levels. So that really impacted
- 24 the relative risk analysis there because of all the debt
- 25 that Puget Energy has over Puget Sound Energy.

- 1 Q. You're anticipating one of my next questions,
- 2 but I'm going to ask you a foundational question first.
- 3 Did you employ the same methodologies to
- 4 calculate ROE in the Puget Sound Energy general rate
- 5 case as you used in this case?
- 6 A. Yes.
- 7 O. What accounts for some of the differences and
- 8 similarities between the PSE case and this one? It
- 9 feels a little -- well, I will stop there.
- 10 A. Well, I mean, I -- I would say, I mean, again,
- 11 the electric and gas -- you know, at the time the
- 12 electric utility numbers were really low. I mean, I saw
- 13 that in a number of states in terms of how these were
- 14 looked at. You know, the -- you know, I put a graph in
- 15 there of authorized ROEs for gas companies versus
- 16 electric companies, and they've kind of mirrored each
- 17 other.
- But, you know, for electric, for example, for
- 19 electrics, you really -- to compare those to gas
- 20 companies, you really have to look at electric
- 21 distribution companies and they are -- they are -- they
- 22 are -- they are -- they are below what other electric
- 23 utility authorized ROEs are.
- Q. And Cascade is a single fuel utility, correct?
- 25 A. Yes.

- 1 Q. You were asked to compare your analysis in --
- 2 and the results of your analysis in the Puget case as
- 3 you had in this case. Would you expect your numbers to
- 4 be exactly the same from case to case?
- 5 A. Not necessarily. I mean, there's some -- I
- 6 mean, in all of these, and Ms. Bulkley or Mr. Parcell, I
- 7 mean, there's some judgment used in terms of the -- the
- 8 approaches you use and the -- the amount of weight
- 9 you're going to use on -- on one model versus another.
- 10 But a lot of it determine -- you know, is determined by
- 11 kind of -- you know, I -- I rely -- I state very much
- 12 I -- I -- I relied primarily on the DCF model, I -- you
- 13 know, with different models, you get a big variance.
- 14 You know, there's a big variance in the -- in the
- 15 differences between, say, Mr. Parcell or Ms. Bulkley's
- 16 numbers between the -- the expected earnings versus risk
- 17 premium, that sort of thing.
- 18 So I mean, the -- the analyses are going
- 19 to differ and different analysts are going to put weight
- 20 on different things. And -- and part of the testimony
- 21 process I think is looking at what they're doing and --
- 22 and questioning the inputs and what they use.
- Q. And from case to case, you're not necessarily
- 24 using the identical time periods or proxy groups or all
- 25 the various inputs, they're not identical from case to

- 1 case, are they?
- 2 A. No, they're going to change, and the capital
- 3 market conditions are going to change. I mean,
- 4 obviously over the last year, the markets have changed
- 5 quite a bit, but a lot of things that happened in the
- 6 middle of COVID have -- you know, the market -- stock
- 7 market's back at a record high, the -- the -- you know,
- 8 interest rates are still historically at extremely low
- 9 levels despite their recent rise. So I mean, obviously
- 10 you have to account for the capital market conditions
- 11 and that sort of thing.
- 12 Q. I have two different terms in my notes and I
- just want to make that sure I've covered all my bases.
- 14 Dividend yields, are those the same as the
- 15 Treasury yields or is that a different topic?
- 16 A. Dividend yield is the annual dividend divided by
- 17 the stock price. And it's a -- it's a -- you know, how
- 18 much cash dividend you have as an investor as compared
- 19 to the price that's being paid in the marketplace. And,
- 20 you know, utilities traditionally have had higher
- 21 dividend yields because they don't have the growth, but,
- 22 you know, the -- and they fell to very low levels and
- 23 now they've rebounded some. And so but you have to look
- 24 at both dividend yield and the growth rate, you know,
- 25 when you're looking at the DCF.

- 1 Q. Okay. You were asked a question about the
- 2 dividend yields and how in this case they are a hundred
- 3 basis points over the amount that you found in the Puget
- 4 case. What impact did that have on this case?
- 5 A. Well, I mean, they -- they are higher, but you
- 6 also have to consider the growth rate to determine what
- 7 the DCF equity cost rate is. So it's not one -- not in
- 8 one isolation, you have to look at both.
- 9 Q. Okay.
- 10 MS. GAFKEN: I think that's all that I have,
- 11 Your Honor. Thank you.
- 12 JUDGE HOWARD: All right. Do we have any
- 13 questions from the bench for the cost of capital panel
- 14 at this time?
- 15 CHAIR DANNER: No questions from me, thank
- 16 you.
- 17 COMMISSIONER RENDAHL: And none from me.
- 18 JUDGE HOWARD: Okay. Hearing none, I would
- 19 like to thank all the three witnesses on our panel for
- 20 their testimony today and you are excused.
- I think it would be a good time for us to
- 22 take a mid-morning break of ten minutes. So it's 11:08
- 23 now, let's say we return here at -- approximately ten
- 24 minutes, at 11:20, we'll resume at 11:20. All right.
- 25 We are off the record. Thank you.

- 1 (A break was taken from
- 2 11:08 a.m. to 11:21 a.m.)
- JUDGE HOWARD: Let's be back on the record
- 4 resuming after break, and now we will continue with the
- 5 individual witnesses in the order indicated on the
- 6 parties' witness list.
- 7 No party has indicated cross-examination for
- 8 Cascade witness -- witness Nicole Kivisto or Tammy
- 9 Nygard. Are there any questions from the bench for
- 10 either Ms. Kivisto or Ms. Nygard at this time?
- 11 COMMISSIONER RENDAHL: I believe -- go
- 12 ahead, Chair Danner.
- 13 CHAIR DANNER: I was going to say I have
- 14 none for either witness. Thank you.
- 15 COMMISSIONER RENDAHL: I have a question for
- 16 Ms. Kivisto.
- 17 JUDGE HOWARD: Ms. Kivisto, are you on the
- 18 line?
- 19 MS. KIVISTO: I am. Can you hear me and see
- 20 me?
- JUDGE HOWARD: I -- yes.
- 22 COMMISSIONER RENDAHL: I can hear you and
- 23 see you, yes.
- MS. KIVISTO: Okay.
- JUDGE HOWARD: Ms. Kivisto, will you please

- 1 raise your right and hand I will swear you in?
- 2 (Nicole Kivisto sworn.)
- JUDGE HOWARD: Thank you.
- 4 Ms. McDowell, are you -- would you be
- 5 handling this witness?
- 6 MS. MCDOWELL: I am, Your Honor.
- JUDGE HOWARD: Would you like to just give
- 8 her a brief introduction and then we will have the bench
- 9 questions?
- 10 MS. MCDOWELL: I will do that. Thank you so
- 11 much.
- 12
- 13 EXAMINATION
- 14 BY MS. MCDOWELL:
- 15 Q. Ms. Kivisto, can you state and spell your first
- 16 name for the record?
- 17 A. Yes, Nicole Kivisto. Last name is spelled
- 18 K-i-v-i-s-t-o.
- 19 Q. And, Ms. Kivisto, how are you employed?
- 20 A. I'm the president and CEO of Cascade Natural
- 21 Gas.
- Q. In that capacity, have you prepared testimony in
- 23 this proceeding?
- 24 A. I have.
- Q. And that is your direct testimony NAK-1T and

- 1 your rebuttal testimony NAK-2T?
- 2 A. That is correct.
- Q. Do you have any changes or corrections to that
- 4 testimony?
- 5 A. I do not.
- 6 0. Okay.
- 7 MS. MCDOWELL: That's all I have. This
- 8 witness is available for Commission questions. Thank
- 9 you.

10

- 11 EXAMINATION
- 12 BY COMMISSIONER RENDAHL:
- Q. Good morning or good afternoon, Ms. Kivisto. It
- 14 may be afternoon where you are now.
- 15 A. It is.
- 16 Q. So I have a question or two about the topic of
- 17 the load study.
- 18 A. Correct, yep.
- 19 Q. So in your rebuttal, you provide a fair amount
- 20 of information about where you are on the load study
- 21 project and an overview of how you're planning to
- 22 collect the data. Do you want me to give you a specific
- 23 reference or are you familiar with this topic generally
- 24 enough?
- 25 A. Yes, I think I'm familiar generally enough.

- 1 Q. Okay.
- 2 A. Thank you.
- 3 Q. So does the Company at this point have a -- a
- 4 written plan, a specific plan in place on how to
- 5 complete this load study?
- 6 A. Yes, we do. So between my original testimony
- 7 and my rebuttal testimony, we did have a slight change
- 8 in terms of how we are going to collect the data. So as
- 9 we moved through the 2015 settlement agreement, there
- 10 has been obviously some changes, but the Company has
- 11 been working in earnest, as reflected in my testimony,
- in terms of developing how we're going to get the data.
- I will acknowledge we've changed how we're going
- 14 to establish that. We started that we were going to get
- 15 the information at the City Gate level. We determined
- 16 as all-party settlement in the 2017 case that that was
- 17 not detailed enough to provide an adequate load study.
- 18 So then we changed gears from that point forward, had
- 19 determined in the settlement how we would establish rate
- 20 design in future rate cases.
- 21 And so where we're at today as you probably saw
- 22 in my rebuttal, is we are installing a fixed network.
- 23 And, you know, you may ask, then, why have we changed
- 24 along the way, and I just want the Commission to know
- 25 that we took this very seriously. And as we do with all

- of our capital costs and O&M, we want to make sure we're
- 2 making the right decisions that are going to impact our
- 3 customers.
- 4 So we had evaluated various ways to collect this
- 5 information originally that we thought would be under a
- 6 shorter time period as well as less costly. Ultimately
- 7 we ended up determining that the fixed network is the
- 8 best way to go, and as of to date to the last time I saw
- 9 it, we do have collectors installed collecting around 15
- 10 percent of our customer data at this point.
- 11 Q. Okay. So for this -- so you made a change going
- 12 to the fixed network, does the Company have a written
- 13 plan, a work plan, for how this load study effort is
- 14 going to go forward, for example, with dates or a
- 15 timeline? Do you have something written, something that
- 16 we can ask for?
- 17 A. Tangible. Yeah, we -- well, what we would have
- 18 is in our capital budgets, we've got the fixed network
- 19 reflected. Obviously we spent some dollars in 2020,
- 20 we've spend some dollars in twenty -- or we're spending
- 21 dollars in 2021 and then 2022 as well. And what we have
- 22 agreed to, then, as part of this plan, as you probably
- 23 saw also in my rebuttal, is we will meet with parties
- 24 here once we have gotten through this winter and
- 25 identify whether what we've collected is -- the sample

- 1 size is large enough.
- 2 And at this point, I can't tell you with
- 3 certainty whether the sample size in terms of what we
- 4 currently are collecting based on what's been installed
- 5 to date is going to be large enough for a complete load
- 6 study. But the plan reflects that we would continue to
- 7 work with the parties to determine when and if we get
- 8 the adequate information.
- 9 So yes, there's earmarked dollars. We have a
- 10 team dedicated to rolling this out. We have installed
- 11 the collectors and hired contractors to help with the
- installation of the collectors. And so we've -- we've
- 13 got a plan.
- Now, I don't know if I can tell you whether
- 15 that -- we've got a summary written down somewhere that
- 16 we could share with you. I would maybe defer to Mike
- 17 Parvinen to answer that specifically, but certainly I'm
- 18 aware of the plan as it's been verbally stated to me and
- 19 I have seen the dollars in our capital budget.
- 20 Q. Okay. So at this point, you're not aware of a
- 21 specific written plan that I should follow up with with
- 22 Mr. Parvinen to ask specifically if there is something
- 23 that the Company has developed that includes all of
- 24 these things you've talked about including timelines, et
- 25 cetera?

- 1 A. Yeah, Mike or Pat Darras may be able to answer
- 2 that.
- 3 COMMISSIONER RENDAHL: Okay. Thank you very
- 4 much. I don't know if my colleagues have any follow-up,
- 5 but thank you very much. Appreciate it.
- 6 MS. KIVISTO: Thank you.
- 7 COMMISSIONER BALASBAS: Judge Howard, I do
- 8 have several questions for Ms. Kivisto still.
- 9 JUDGE HOWARD: Certainly.

10

- 11 EXAMINATION
- 12 BY COMMISSIONER BALASBAS:
- 13 O. Good afternoon, Ms. Kivisto.
- 14 A. Good afternoon.
- 15 O. So in -- in -- in the entire case that Cascade
- 16 has presented here, there -- there seems to be, from
- 17 what I've read, a conflict between wanting to be treated
- 18 as a small company with greater risk and part of a
- 19 larger holding company. And so I'll give you two
- 20 examples.
- 21 Witness Bulkley's testimony talks about
- 22 evaluating for cost of capital purposes Cascade as a
- 23 small company. But in Witness Kaiser's testimony,
- 24 there's an argument that affiliate incentive
- 25 compensation is a benefit from being part of the larger

- 1 parent holding company.
- 2 So my question for you is, how do you feel we
- 3 should evaluate Cascade, either -- should we treat them
- 4 as a small company, should we treat them as part of a
- 5 holding company, and since you are part of a larger
- 6 holding company, how -- how should we be evaluating
- 7 that?
- 8 A. Yeah, I think it -- it kind of depends a little
- 9 bit in the context of what the suggestion is. So as we
- 10 think about -- I guess in my mind how I think about pay
- 11 as an example, is I have to be competitive with the
- 12 local markets that Cascade serves and other utility
- 13 energy companies when I'm looking at pay comparisons for
- 14 my employees.
- 15 As it relates to if you're talking about an
- 16 allocation of incentive, there are benefits to your
- 17 point of being part of a larger corporation, and indeed
- 18 we want to pass those benefits on down to our customers.
- 19 So I would argue that that is a positive in some cases
- 20 where we can, you know, you think about a centralized
- 21 service such as legal. We are benefitting from the
- 22 ability to use a legal department that supports multiple
- 23 companies instead of just having a legal department to
- 24 support Cascade in its entirety. So I think there are
- 25 certainly benefits where we see those, we pass those

- 1 along.
- When you're talking about cost of capital
- 3 specifically, I think, you know, Ann does a good job in
- 4 her testimony describing some of the unique risks of
- 5 being a smaller company as it relates to the way that we
- 6 are regulated. You are regulating us as a utility in
- 7 Washington, and some of the things that make our utility
- 8 in the state of Washington riskier than other larger
- 9 utilities is we serve a very rural nature, and there
- 10 is -- there's risk to that, there's added cost to that.
- 11 And so to answer your question, I think you
- 12 really have to look at it in the context of the various
- 13 topics that are being brought forward. So I don't know
- 14 if you have a follow-up to that or if that answers your
- 15 question.
- 16 O. No, I don't think I have a follow-up, but I
- 17 think what I understand your answer to be is that it
- 18 depends on the specific item you're talking about and
- 19 that we should be evaluating Cascade either both as a
- 20 small company and as part of a larger holding company;
- 21 is that your -- is that your argument?
- 22 A. Yeah, depending on the topic. I think there's
- 23 benefits of being part of a larger company. I believe
- 24 those should be passed along to our customers and
- 25 reflected in customer rates. But where we talk about

- 1 the risks of being a smaller entity, those -- those are
- 2 real, and we -- we do serve a different customer base
- 3 than some of the larger utilities in this state.
- 4 Q. Okay. And maybe shifting topics just briefly
- 5 here, I want to ask about one of the -- or one of the
- 6 main arguments that -- that Cascade continually presents
- 7 in the rate cases that I have seen since I have been on
- 8 the Commission in the last few years have been the
- 9 ongoing capital investments.
- 10 A. Yep.
- 11 Q. So and that of course I understand and -- and
- 12 acknowledge that requires cash and other financing to --
- 13 to complete.
- 14 That said, based on your argument of looking at
- 15 discrete instances of whether to be evaluated as a small
- 16 company or a larger company, where -- where do we see
- 17 the benefit of Cascade being part of a larger company
- 18 when it comes to that cash flow for capital projects?
- 19 A. I would say the benefit of being part of a
- 20 larger company when it comes to cash flow would be our
- 21 equity raise ability. So differently than if we were
- 22 standalone as Cascade by itself and we, to your point,
- 23 needed to support the capital program we're supporting,
- 24 our debt is raised within Cascade's umbrella on its own.
- 25 But on the equity side, we are able to deploy

- 1 higher amounts of capital without external equity raise
- 2 at times, I'm not saying all the time, because of the
- 3 benefit of being part of a larger organization and the
- 4 cash flow provided from a larger organization. So I
- 5 would say that's one benefit.
- 6 O. Okay. All right. And then my last question
- 7 relates to the frequency and timing of your rate
- 8 filings. And as you know, we have -- we have issued a
- 9 policy statement regarding capital and used and useful
- 10 and the -- you know, there's discussions and ongoing
- 11 efforts to try to get utilities to consider multiyear
- 12 rate plans in their filings.
- 13 My question for you as the head of Cascade is,
- 14 when are we going to see that? I mean, there is -- this
- is the second case that I've seen in the last two years
- 16 where there's an acknowledgement of the policy statement
- 17 that we issued, and I do not see that in your filing. I
- 18 want to see when you're going to --
- 19 [Brief interruption.]
- 20 JUDGE HOWARD: I'm not sure who is speaking
- 21 right now, but they are not called to testify at this
- 22 point. So please keep your line muted for now.
- 23 Sorry, Ms. Kivisto, you may -- you may
- 24 answer.
- 25 A. Yeah, I think I captured your question,

- 1 Commissioner. I'm pretty sure I heard it over the other
- 2 voice there, but if I did not -- if I'm not answering by
- 3 the time I'm done, let me know.
- 4 I think the question really relates to when will
- 5 Cascade come forward with a multiyear plan. So the
- 6 first thing I would say in response to that is we have
- 7 discussed it. So I want you to be aware and I will
- 8 acknowledge that it has been discussed. The reason we
- 9 did not move forward with it in this particular case is
- 10 because of the uncertainty that we were dealing with
- 11 with the COVID pandemic.
- 12 So at the time that we filed this case, there
- 13 was discussions around whether that made sense, but
- 14 to -- for a multiyear case to work, you need some
- 15 certainty around the capital you're going to deploy,
- 16 what your operating costs are going to look like, et
- 17 cetera, as you well know. And when we were in the midst
- 18 of the pandemic, we just did not feel that we had enough
- 19 comfort in terms of what we were going to do with
- 20 capital deployment, what was going to happen with our
- 21 operating cost, et cetera.
- 22 So do we think there is value in considering
- 23 that? I -- I certainly do myself. Can I -- I -- but I
- 24 also can't stand here and make a commitment in terms of
- 25 will the next case that we file be a multiyear case

- 1 because there's so many factors that go into that and
- 2 one of them will be, of course, the outcome of this
- 3 case.
- 4 And what is the outcome here and -- and then we
- 5 will go forward in terms of looking at the point where
- 6 we need to file another case do we have more certainty
- 7 as we look to the future.
- 8 You mentioned the -- the capital, and I
- 9 appreciate the comment on the higher capital and the
- 10 CapEx that we are spending here certainly is of
- 11 heightened levels in terms of our -- in my opinion our
- 12 obligation to provide safe and reliable service. It is
- 13 a balancing act. Certainly we know that we're dealing
- 14 with customer impacts here, but we also know that we are
- 15 obligated to provide safe, reliable service, and these
- 16 replacement projects are critical.
- 17 And so we do have the need to continue to spend.
- 18 You saw that in my testimony. So we will certainly
- 19 reevaluate whether multiyear makes sense at the time we
- 20 look to another case.
- 21 COMMISSIONER BALASBAS: All right. Thank
- 22 you very much. I have no further questions.
- JUDGE HOWARD: Do we have any further
- 24 questions from the bench for Ms. Kivisto?
- Okay. Hearing none, thank you for your

- 1 testimony today. You are excused.
- MS. KIVISTO: Thank you.
- JUDGE HOWARD: Did we have any -- just to
- 4 check one more time, did we have any questions from the
- 5 bench for Ms. Nygard?
- 6 COMMISSIONER RENDAHL: No.
- JUDGE HOWARD: Hearing none, the next
- 8 witness on the agreed witness list is Patrick Darras for
- 9 Cascade.
- 10 Mr. Darras, are you on the line? And am I
- 11 saying your last name correctly? I apologize if I'm
- 12 not.
- 13 MR. DARRAS: Yes, you pronounced that
- 14 correctly. Can you hear and see me?
- 15 JUDGE HOWARD: Yes, thank you. Please raise
- 16 your right hand and I will swear you in.
- 17 (Patrick Darras sworn.)
- JUDGE HOWARD: Thank you.
- 19 Would Cascade like to introduce the witness?
- MS. SCHOONOVER: Yes. Thank you, Judge
- 21 Howard. This is Jordan Schoonover for Cascade.
- Mr. Darras, can you hear me and see me?
- MR. DARRAS: Yes, I can.
- MS. SCHOONOVER: Perfect.
- 25 /////

- 1 EXAMINATION
- 2 BY MS. SCHOONOVER:
- 3 Q. Could you please state your full name and spell
- 4 it for the record?
- 5 A. Yes, Patrick Darras. D, as in dog, a-r-r-a-s.
- 6 Q. How are you employed, Mr. Darras?
- 7 A. I am the vice president of engineering operation
- 8 services for Cascade Natural Gas.
- 9 Q. And in that capacity, have you prepared direct
- 10 and rebuttal testimony and exhibits in this proceeding?
- 11 A. Yes, I have.
- 12 Q. And specifically, are those testimony and
- 13 exhibits numbered PCD-1T through PCD-6?
- 14 A. Yes, that is correct.
- 15 Q. Do you have any changes or corrections to your
- 16 prefiled testimony and exhibits?
- 17 A. I do not.
- 18 Q. If I were to ask you the same questions set
- 19 forth in your prefiled testimony today, would your
- 20 answers be the same?
- 21 A. Yes, they would.
- 22 Q. Thank you, Mr. Darras.
- MS. SCHOONOVER: This witness is available
- 24 for cross-examination.
- JUDGE HOWARD: Thank you.

- 1 Staff has indicated cross-examination for
- 2 this witness. You may proceed.
- MR. CALLAGHAN: Your Honor, can you hear me?
- 4 JUDGE HOWARD: Yes.
- 5 MR. CALLAGHAN: Sorry, there was some
- 6 technical issue. I was just put on hold. I heard you
- 7 were just about to ask me to cross; is that correct?
- JUDGE HOWARD: Yes, that's right. You can
- 9 proceed --
- 10 MR. CALLAGHAN: Thank you.
- 11 JUDGE HOWARD: -- examining Mr. Darras.
- MR. CALLAGHAN: Thank you, Your Honor.
- 13
- 14 EXAMINATION
- 15 BY MR. CALLAGHAN:
- Q. Good morning, Mr. Darras. Can you hear me all
- 17 right?
- 18 A. Yes, I hear you fine.
- 19 Q. Okay. Mr. Darras, I'm going to be asking you to
- 20 review Cross-Exhibits PCD-7X through PCD-14X as well as
- 21 your direct and rebuttal testimony and the exhibits that
- 22 you prefiled. Do you have those available?
- 23 A. Yes, I do.
- Q. Okay. Thank you.
- Mr. Darras, in Cascade's initial filing, how

- 1 many line items were included in the Company's proposed
- 2 pro forma plant adjustment?
- 3 A. Are you referencing the initial testimony for
- 4 PCD-2? In which case --
- 5 O. Um -- sorry, go ahead.
- 6 A. With that one, there was -- I believe there was
- 7 26 line items or projects and a total of 15 line items.
- 8 Q. Does that include the growth plant expense that
- 9 Cascade is proposing to include in the pro forma plant
- 10 adjustment?
- 11 A. It would include just the specific projects.
- 12 Q. Okay. Could you turn to PCD-11X for me and let
- 13 me know when you're there.
- 14 A. Okay.
- 15 Q. Do you see column G of this exhibit?
- 16 A. Yes, I do.
- 17 O. And let me back up. What is this exhibit?
- 18 A. This exhibit is what Ms. Peters provided with
- 19 her testimony, NCP-6.
- 20 O. Okay. Thank you.
- 21 And this shows -- column G shows the proposed
- 22 adjustments related to each line item, correct?
- 23 A. Yes, it does.
- 24 O. Now, I'm not going to make you count, but would
- 25 you accept subject to check that there are 46 line

- 1 items?
- 2 A. I guess subject to check if we're talking the
- 3 entire document, it looks like there's a lot more than
- 4 46 line items there unless I misunderstood the question.
- 5 O. Let me clarify.
- 6 MS. SCHOONOVER: I was going to suggest to
- 7 clarify what you mean by "line items." That might be
- 8 helpful.
- 9 MR. CALLAGHAN: Let me rephrase.
- 10 BY MR. CALLAGHAN:
- 11 Q. Mr. Darras, in column G, there are only a few
- 12 items that have proposed adjustment figures, correct?
- 13 A. Correct.
- 14 Q. All right. And would you accept that subject to
- 15 check there are about 46 items that have proposed
- 16 adjustments related to them?
- 17 A. Yes, I would.
- 18 Q. Okay. All right. And as you mentioned, 15 of
- 19 those projects you describe in your rebuttal testimony
- 20 as discrete projects, correct?
- 21 A. I apologize, but you broke up for me at the
- 22 beginning of that.
- Q. Okay. Yeah, 15 of those projects you describe
- 24 in your rebuttal testimony as discrete projects,
- 25 correct?

- 1 A. Correct.
- Q. Okay. And are you using the term "discrete
- 3 project" as synonymous with specific project?
- 4 A. Yes, that would be my term specifically.
- 5 O. Okay. So for the purposes of -- of this
- 6 testimony, I'm just going to refer to them as discrete
- 7 projects just to make sure we're using the same
- 8 terminology.
- 9 A. Sure.
- 10 Q. So at the time of the initial filing, how many
- 11 of those 15 projects, discrete projects, were fully in
- 12 service?
- 13 A. At the time of the filing, I believe there was
- 14 four that would have been in service, and when we say --
- 15 I guess that's the -- the clarification probably right
- 16 away that I need to. When I look at it, again, I'm
- 17 talking 15 discrete projects, and then there's a
- 18 multitude of projects underneath -- underneath those 15,
- 19 which comes up to 26.
- 20 So to say that of the 15 I would have to go back
- 21 and -- and look at that, but there -- there were four
- 22 projects within those 15 discrete that were complete
- 23 prior to -- or in service prior to initial testimony.
- 24 O. Okay. Thank you.
- 25 And on rebuttal, you state that Cascade is

- 1 withdrawing its request for five of the 15 pro forma
- 2 discrete projects, correct?
- 3 A. Correct.
- 4 Q. And when did Cascade make the non-Company
- 5 parties aware that it was withdrawing those five of the
- 6 15 discrete projects?
- 7 A. I'm not exactly sure which -- which document it
- 8 would have been. It would have been one of the data
- 9 requests I believe is where we updated that.
- 10 Q. Okay. Could you turn to your rebuttal testimony
- 11 on page 5 and let me know when you're there. That is
- 12 PCD-3T and beginning lines 10 through 18.
- 13 A. On page 5 did you say?
- 14 Q. Yes.
- 15 A. Okay. And then 10 through 18, I'm there.
- 16 Q. All right. The question asked is, quote, Did
- 17 Cascade inform the parties regarding the plant delays
- 18 before they filed the testimony?
- 19 That question is referring to the delays in the
- 20 Keene Richland Road Project and the Aberdeen Project,
- 21 correct?
- 22 A. Yes, it is.
- 23 Q. And your answer to that question mentions the
- 24 response to Staff Data Request 89 and the revised
- 25 supplemental response to Staff Data Request 92, correct?

- 1 A. Yes, it does.
- 2 O. Could you turn to Exhibit PCD-7X and let me know
- 3 when you're there.
- 4 A. Okay.
- 5 Q. And do you recognize this document?
- 6 A. Yes, I do.
- 7 Q. Is it the initial response to Staff Data Request
- 8 89?
- 9 A. Yes, it is.
- 10 Q. And does that response indicate the date that it
- 11 was prepared?
- 12 A. Yes, it says August 27th.
- Q. All right. And where in this DR response does
- 14 it state that Cascade is no longer seeking to include
- 15 the Aberdeen and Richland Keene Road Projects in the pro
- 16 forma adjustment?
- 17 A. I don't believe it does in this one.
- 18 Q. Okay. And in your rebuttal testimony, you
- 19 indicate that this was -- response was sent to the
- 20 Commission at -- Commission Staff, excuse me, on
- 21 September 9th, correct?
- 22 A. Yes, I do.
- Q. And -- sorry, could you please turn to PCD-AX
- 24 with me and let me know when you're there.
- 25 A. Okay.

- 1 Q. All right. What is PCD-8X; do you recognize
- 2 this document?
- 3 A. Yes, I do.
- 4 O. And what is it?
- 5 A. It's Data Request No. 92.
- 6 Q. All right. And this is a revised version,
- 7 correct?
- 8 A. Yes, I believe there -- there was several
- 9 revisions. This would have been the first revision, I
- 10 believe.
- 11 Q. Okay. And referring to back to your rebuttal
- 12 testimony, page 5, footnote 14, you state that although
- 13 the DR response indicates it was prepared August 27th,
- 14 it was, in fact, prepared on October 27th; is that
- 15 accurate?
- 16 A. It was provided, yes, on October 27th.
- 17 O. All right. And does this --
- 18 [Brief interruption.]
- 19 MR. CALLAGHAN: I'm sorry, if someone is
- 20 speaking, if you can please mute yourself. Thank you.
- 21 BY MR. CALLAGHAN:
- 22 Q. In attachment 1 of the DR response, where does
- 23 this document indicate that Cascade is no longer
- 24 including the Richland Keene Road and Aberdeen Projects
- 25 in its proposed pro forma?

- 1 A. I believe it would be identified it looks like
- 2 in column G of that document.
- 3 Q. Where in column G does it indicate that they're
- 4 no longer --
- 5 [Cross talking.]
- 6 A. Line No. 58.
- 7 O. Right.
- 8 A. Which is the Aberdeen Project that shows zero
- 9 under the proposed adjustment.
- 10 Q. Okay. But it doesn't explicitly state that
- 11 Cascade is removing this from their proposed pro forma
- 12 adjustment, correct?
- 13 A. Not in this document, it does not.
- 14 Q. Okay. But assuming that the reader inferred
- 15 from the zero that -- that Cascade was removing that
- 16 from its request, October 27th would be the first date
- 17 that Cascade informed the parties it was removing those
- 18 projects, correct?
- 19 A. Yes, subject to -- to check, I guess I would --
- 20 I would not disagree with this at this point.
- 21 Q. And in your rebuttal testimony on page 9, you
- 22 cite that this supplemental DR as -- DR response as the
- 23 documents that informs the other parties that the
- 24 Othello Gate Project was in service; is that correct?
- 25 A. Could you repeat that, make sure I'm on the

- 1 right -- you said page 9 of the --
- Q. Of your rebuttal testimony. Page 9, line 8.
- 3 A. Okay. What was your question?
- 4 Q. Yes. So you are citing the Cross-Exhibit PCD-8X
- 5 as the document that informs the other parties that the
- 6 Othello Gate Project was in service, correct?
- 7 A. Yes, I do.
- 8 Q. All right. And specifically on -- in footnote
- 9 22, page 9 on your rebuttal testimony, you cite column I
- 10 of this response, correct?
- 11 A. Yes.
- 12 Q. Isn't the title of column I Estimate In-Service
- 13 Date?
- 14 A. And you're referencing the PCD-8X, correct?
- 15 O. Yes.
- 16 A. Yes, it does say that.
- 17 O. Okay. Does someone reading this response know
- 18 which dates are estimated in-service dates and which are
- 19 actual in-service dates?
- 20 A. I don't know that you -- you would know it. I
- 21 guess when I look at it and you'll see that there are
- 22 some dates that are after this was filed, so the
- 23 assumption could be made that it's -- it's an estimated
- 24 and an actual. Could it have been clarified differently
- on this form or this submittal, this revision, yes, it

- 1 could have.
- 2 And I think if you were to refer to a later form
- 3 as we started to run in or find some of these
- 4 inconsistencies across these different forms is when we
- 5 chose to do our best to clarify some of those to help
- 6 explain where the inconsistencies were coming from.
- 7 O. Okay. Thank you.
- 8 In your -- turning back to your rebuttal
- 9 testimony on page 12, line -- beginning on line 15, let
- 10 me know when you're there.
- 11 A. Okay. I'm there.
- 12 Q. You mentioned that the Bellingham eight-inch
- 13 project, you state that, quote, the final costs are now
- 14 slightly higher as a result of the delayed material
- 15 charges that were booked later in the year, end quote.
- 16 When were those material charges booked?
- 17 A. I don't have an exact date. What I do know is
- 18 that they were booked after the fact that we had
- 19 originally quoted that -- that in-service date.
- 20 And I think here is a good time for me to try
- 21 and explain a little bit that the -- the different folks
- 22 that were working on these forms and then the different
- 23 way that we even internally looked at estimated versus
- 24 actual service dates.
- In this case, from an engineering perspective, I

- 1 would say that if you were to call up an engineer and
- 2 ask them what the in-service date is, if the gas is
- 3 flowing in the pipe, they're going to say that it's in
- 4 service. Depending on who asked for that information
- 5 and depending on who answered that information is where
- 6 you're going to get the inconsistency that I -- I
- 7 believe or it's my opinion that we saw in these
- 8 different forms.
- 9 If you were to call the accounting group or the
- 10 regulatory group to ask what's the in-service date of
- 11 that same project, they're going to pull up our power
- 12 plant, which is our system that we track all of these
- 13 projects on, and they're going to see the latest and
- 14 greatest, which is the estimated in-service date.
- 15 So there's probably more questions on
- inconsistencies, but that's the best way I can try to
- 17 explain that, is that we recognized there was
- 18 inconsistencies. What I can say that stayed consistent
- 19 throughout my testimony and through rebuttal testimony
- 20 is the need and the prudence of the projects that we
- 21 chose. We also made it very clear during both that we
- 22 did anticipate that we would see potential changes in
- 23 both the in-service date and the cost.
- 24 Certainly, when you look at a year like we just
- 25 had with the pandemic, I think that even raises to a

- 1 higher level. To me, I think we were quite fortunate to
- 2 be able to complete the projects that we needed to be
- 3 able to continue to provide a safe, reliable service.
- 4 There was a lot of unknowns at the time that we did
- 5 initial testimony in June. When we filed that, we --
- 6 there was just a lot of unknowns. We didn't even know
- 7 if we could get contractors at that time.
- 8 So I'm not making excuses. Like I say, I
- 9 recognize and we recognized and we tried to clear it up
- 10 specifically in rebuttal testimony, and I think if you
- 11 were to look at some of the items that you just pointed
- 12 out, those are cleared up to the best of our ability in
- 13 both rebuttal testimony and the PCD is it 6. And then
- 14 also if you look at PCD-6 and cross-reference that with
- 15 the final MCG-15, those are exact numbers and those are
- 16 what we closed out at the end of the year for used and
- 17 useful and in-service projects.
- 18 Q. All right. So getting back specifically to the
- 19 Bellingham Project, up until rebuttal testimony, Cascade
- 20 was reporting the actuals for that project that ended up
- 21 being incorrect; is that right?
- 22 A. Ended up being incorrect, I would -- I would say
- 23 yes.
- 24 O. Okay. So for the other nine discrete projects
- 25 that Cascade is still proposing to include in pro forma,

- 1 are there any similar material charges or any other
- 2 project-related expenses that won't become known until
- 3 later?
- 4 A. To my knowledge, no, there isn't. And I think
- 5 the difference that I would try and point out in -- in
- 6 the case of these is we did close the books December
- 7 31st. So even if there was a late material invoice that
- 8 we discovered on one of those projects, it would not be
- 9 included in this rate case.
- 10 Q. All right. And turning back to your rebuttal
- 11 testimony on page 5, you note that Cascade delayed the
- 12 Aberdeen and Richland Keene Road Projects, quote, to
- 13 reduce its capital budget in light of the ongoing
- 14 COVID-19 pandemic; is that right?
- 15 A. That is correct.
- 16 O. When was the decision made to reduce the capital
- 17 budget in light of the COVID-19?
- 18 A. I don't know that I have specific date. I would
- 19 say we as a company as Ms. Kivisto just discussed
- 20 previously was we -- we recognized the potential need to
- 21 do this, a lot of uncertainty. When did we start
- 22 looking at capital budgets and potential to trim, I
- 23 would say, you know, that March/April timeframe. When
- 24 did we conclude that, I would say I don't know that we
- 25 ever did. We continuously throughout the year really

- 1 evaluated all projects that were going on.
- 2 From my perspective, I -- I looked at it as --
- 3 or I looked at all these projects as I testified as they
- 4 were needed for the safety or reliability reasons.
- 5 And --
- 6 O. Thank you.
- 7 So when was the decision made to delay the
- 8 Aberdeen and Richland Keene Road Projects specifically?
- 9 A. I don't know that I've got that specific date.
- 10 Q. Okay. On rebuttal, Cascade is still proposing
- 11 to include ten discrete projects in the pro forma
- 12 adjustment. Has Cascade submitted any exhibits
- demonstrating that the Company considered whether any of
- 14 those projects could or should be delayed due to the
- 15 COVID-19 pandemic?
- 16 A. Not to my knowledge, we did not.
- 17 O. To your knowledge, does the record in this
- 18 docket contain any contemporaneous documentation of the
- 19 decision-making process in which Cascade decided to
- 20 continue those ten projects but to delay the other two?
- 21 A. I would say no other than in my testimony and
- 22 rebuttal, I continued to reference the need and the
- 23 prudence of those projects based on the safety and
- 24 reliability reason.
- Q. Did Cascade submit any exhibits that contained

- 1 contemporaneous documentation of that decision-making
- 2 process?
- 3 A. Not to my knowledge, no.
- 4 Q. Okay. Now, I'd like to ask you some questions
- 5 on the blanket growth expenses that Cascade is proposing
- 6 to include in pro forma.
- 7 Cascade's position on these are that they're
- 8 costs that are allowed under the Commission's used and
- 9 useful policy because they would be considered
- 10 programmatic; is that a fair summary?
- MS. SCHOONOVER: Excuse me, Counsel. Can
- 12 you please provide a reference for the testimony you're
- 13 looking at?
- 14 MR. CALLAGHAN: You know, I hadn't written
- down a specific reference, but I would say, Mr. Darras,
- if you don't think that's an accurate summary, you're
- 17 certainly welcome to say that.
- 18 MS. SCHOONOVER: I'm just wondering whether
- 19 we might be getting into Mr. Parvinen's testimony rather
- 20 than Mr. Darras's. But if Mr. Darras has an answer, he
- 21 can certainly offer it.
- 22 A. Yes, if you can repeat the question, please, and
- 23 I think we're hung up on the programmatic, and I don't
- 24 know that I am the right person to give the definition
- 25 for programmatic based on the policy.

- 1 BY MR. CALLAGHAN:
- 2 Q. All right. So have you read the used and -- the
- 3 Commission's used and useful policy statement?
- 4 A. Yes, I have read it.
- 5 O. Okay. And could you turn to PCD-10X on page 5,
- 6 footnote 19 for me and let me know when you're there.
- 7 CHAIR DANNER: I'm sorry, Counsel, could you
- 8 read that to me again?
- 9 MR. CALLAGHAN: Yes, this is PCD-X10, which
- 10 is the used and useful policy statement, and it is on
- 11 page 5, footnote 19.
- 12 CHAIR DANNER: Thank you.
- 13 A. Okay.
- 14 BY MR. CALLAGHAN:
- 15 Q. And footnote 19 says, quote, programmatic
- 16 investments are by their very nature investments made
- 17 according to a schedule, plan, or method. Is that
- 18 accurate?
- 19 A. Yes, that's what it says.
- 20 O. Okay. Could you turn to your rebuttal testimony
- 21 on page 16 and let me know when you're there.
- 22 Specifically beginning on line 15 of page 16.
- 23 A. Okay.
- 24 O. All right. So you describe here blanket growth
- 25 projects, quote, these blanket funding projects

- 1 encompass costs that are generally unplanned and outside
- 2 the Company's control. While we know that we will incur
- 3 these costs over the course of the year, we do not know
- 4 exactly where or when. For this reason, the Company
- 5 cannot budget individually for specific projects if all
- 6 within these blanket funding projects.
- Based on your own description of these projects,
- 8 can they really be considered programmatic?
- 9 A. Again, I -- I would defer to Mr. Parvinen on
- 10 this. I'm not the expert when it comes to the intent of
- 11 what the -- that I -- line 19 says in the policy
- 12 statement.
- 13 Q. All right. But your description in your
- 14 rebuttal testimony that the blanket funding projects are
- 15 generally unplanned and outside the Company's control is
- 16 accurate; is that right?
- 17 A. Yes, that is correct.
- 18 Q. And your testimony describes all three types of
- 19 blanket expenses as related to customer growth, correct?
- 20 A. Yes, it does.
- 21 Q. Could you turn to Exhibit PCD-11X on page 6 and
- let me know when you're there.
- 23 A. Okay. What page is that again?
- 24 O. It's the exhibit's page 6. So the page numbers
- 25 that are in the very top right corner of the document.

- 1 A. Okay. And page 6 of 6?
- Q. Yes. The last page, yes.
- 3 A. Okay.
- 4 Q. Number -- note 27 in this document, it says,
- 5 quote, blanket growth work orders. These projects are
- 6 known to improve system dependability, i.e. gas
- 7 deliverability, in an area without the specific intent
- 8 to add known new customers. Some projects are
- 9 construction of new systems, assets, mains, services, et
- 10 cetera, to deliver gas to known identified new
- 11 customers.
- 12 Is note 27 an accurate description of the pro
- 13 forma blanket growth expenses that Cascade is seeking to
- 14 include in the pro forma adjustment?
- 15 MS. SCHOONOVER: I would just object that
- 16 this is not an exhibit to Mr. Darras's testimony. This
- 17 is an exhibit to Ms. Peters' testimony.
- JUDGE HOWARD: You may proceed.
- 19 BY MR. CALLAGHAN:
- 20 O. Mr. Darras, would you like me to ask the
- 21 question again?
- 22 A. Yes, please.
- 23 Q. Okay. So on page 6 note 27 states, quote,
- 24 blanket growth work orders. These projects are known to
- 25 improve systems dependability, i.e. gas deliverability,

- 1 in an area without the specific intent to add known new
- 2 customers. Some projects are construction of new system
- 3 assets, mains, services, et cetera, to deliver gas to
- 4 known, slash, identified new customers.
- Is note 27 an accurate description of the pro-
- 6 forma blanket growth expenses that Cascade is seeking to
- 7 include in the pro forma adjustments?
- 8 A. It does seem to be, yes.
- 9 Q. Okay. This description makes it sound like at
- 10 least some of these projects are not necessarily due to
- 11 customer growth, doesn't it?
- 12 A. It looks like it could be looked at that way,
- 13 yes.
- 14 Q. All right.
- 15 MR. CALLAGHAN: And actually, that's all I
- 16 have. Thank you, Your Honor.
- JUDGE HOWARD: All right. Do we have any
- 18 redirect from Cascade?
- MS. SCHOONOVER: Yes, just a few questions,
- 20 Your Honor.

21

- 22 EXAMINATION
- 23 BY MS. SCHOONOVER:
- Q. Mr. Darras, do you recall when Mr. Callaghan was
- 25 asking you about when you informed parties that certain

- 1 projects had been postponed?
- 2 A. Yes, I do.
- 3 Q. Could you please turn back to Exhibit PCD-7X?
- 4 A. Okay.
- 5 O. And this is the Data Request 89 that was
- 6 provided in August or September; is that correct?
- 7 A. Yes, it is.
- 8 Q. Could you please read us the actual in-service
- 9 dates for the Aberdeen and Richland Keene Road Projects
- 10 that are provided in this data response?
- 11 A. Which projects?
- 12 Q. Let's start with the Aberdeen 6-inch high
- 13 pressure, which is section 5.
- 14 A. Yes, that shows an in-service -- or an actual
- in-service date of 8/31/21.
- 16 Q. Okay. 2021, is that what you said?
- 17 A. 2021, yes.
- 18 Q. Okay. Thank you.
- 19 And then the Richland Keene Road Project, which
- 20 is the very next line, what is the actual in-service
- 21 date there?
- 22 A. July 30th of 2021.
- Q. Okay. Could we also turn to Exhibit PCD-8X,
- 24 please.
- 25 A. Okay.

- 1 Q. And this is the Data Response 92; is that right?
- 2 A. Yes, it is.
- 3 Q. And you testified that the column G showing zero
- 4 dollars was how parties can understand that these
- 5 projects had been postponed; is that a fair statement of
- 6 your testimony?
- 7 A. Yes, it is.
- 8 O. And if we look at line No. I believe it is 58
- 9 that you have referenced in your testimony, the Aberdeen
- 10 Project, could you please read the in-service date in
- 11 column I in this data response?
- 12 A. It is the same date, 8/31/2021. The one
- 13 difference would be that this is an -- it's an estimated
- 14 in-service date and the other documents show an actual
- 15 in-service date.
- 16 O. Okay. Do you recall the questions that
- 17 Mr. Callaghan asked you regarding when Cascade
- 18 considered delaying -- or whether Cascade considered
- 19 delaying the -- the ten discrete projects that were
- 20 included in your rebuttal testimony?
- 21 A. Yes, I do.
- 22 Q. And you -- I believe you testified that the
- 23 Company was considering whether projects could be
- 24 delayed throughout both before your opening testimony
- 25 was filed and then throughout the case; is that -- is

- 1 that correct?
- 2 A. Yes, I believe I testified that we were
- 3 continually looking at all projects throughout the year.
- 4 Q. Okay. So I think I just heard you say you were
- 5 looking at all projects, would that include looking at
- 6 the ten discrete projects that the Company decided to
- 7 move forward with and included in its rebuttal
- 8 testimony?
- 9 A. Yes, it would.
- 10 Q. Okay. And I also wanted to ask you about the
- 11 blanket projects. Do you recall the questions about
- 12 whether those are unplanned?
- 13 A. Yes, I do.
- 14 Q. And when you -- is it -- I guess my question is,
- 15 are the specific projects that you're completing
- 16 unplanned or are you -- is the fact that you're going to
- 17 have blanket projects at all unplanned; does that make
- 18 sense?
- 19 A. Yes, I think so. I -- if the -- the fact that
- 20 we're considering our -- are there going to be unplanned
- 21 blanket projects, yes, there are. Historically we've
- 22 seen that, we've shown that. I pointed that out the
- 23 last five years the significant dollars that we've --
- 24 that the Company has spent on those -- those blanket
- 25 projects in the upwards of I think anywhere from 15- to

- 1 20 million per year.
- 2 So is it significant, yes, it is. Are they
- 3 unplanned from an engineering perspective, I would say,
- 4 yes, they are. Are they unplanned from a cost
- 5 perspective, no. We anticipate and history has shown us
- 6 those will happen every year.
- 7 O. Okay.
- 8 MS. SCHOONOVER: Thank you, Mr. Darras.
- 9 That's all I have.
- 10 JUDGE HOWARD: I believe Public Counsel also
- 11 indicated cross for this witness, Ms. Gafken?
- 12 MS. GAFKEN: Thank you. We did indicated
- 13 cross for this witness, but we're -- we're going to
- 14 waive cross today.
- 15 JUDGE HOWARD: Okay. Do we have any
- 16 questions from the bench for Mr. Darras?
- 17 COMMISSIONER RENDAHL: I do not.
- 18 JUDGE HOWARD: Hearing none, Mr. Darras,
- 19 thank you for your testimony. You are excused.
- 20 Our next witness would be James Kaiser for
- 21 Cascade, but I think right now might be a good time to
- 22 take a 45-minute lunch break before we start the next
- 23 witness. Does that sound amenable to the Commissioners?
- COMMISSIONER RENDAHL: Yes, we would start
- 25 up again at 1:00.

Docket No. UG-200568 - Vol. III - 2/24/2021 Page 160 JUDGE HOWARD: Yes, yes. So we will take a 1 2. 45-minute lunch break and we will be off the record and returning at 1:00 p.m. We are off the record. 3 4 you all. (A luncheon break was taken 5 6 from 12:15 p.m. to 1:00 p.m.) JUDGE HOWARD: Let's be back on the record. Our next witness is James Kaiser for Cascade. 8 Mr. Kaiser, I see you have your camera on, can you hear me all right? 10 11 MR. KAISER: I can. Am I coming through 12 clearly? 13 JUDGE HOWARD: Yes. Please raise your right hand and I will swear you in. 14 15 (James Kaiser sworn.) 16 JUDGE HOWARD: Thank you. 17 Would Cascade please introduce the witness? 18 MS. BAIRD: Yes, Your Honor. I am Shoshana 19 I am appearing here on behalf of Cascade. Baird. 20 Good morning, Mr. Kaiser. And am I correct 21 to think you can hear and see me okay? 22 MR. KAISER: I can, thank you. 2.3 MS. BAIRD: Great.

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- 1 EXAMINATION
- 2 BY MS. BAIRD:
- 3 Q. Could you please state and spell your name for
- 4 the record?
- 5 A. My name is James Kaiser. That's K-a-i-s-e-r.
- 6 O. Thank you, Mr. Kaiser.
- 7 How are you employed?
- 8 A. I'm employed by Cascade Natural Gas as the
- 9 director of human resources.
- 10 Q. And in that capacity, have you prepared
- 11 testimony and exhibits in this proceeding?
- 12 A. I have.
- 13 Q. And are those items labeled JEK-1CT through
- 14 JEK-5C?
- 15 A. That is correct.
- 16 Q. And do you have any changes or corrections to
- 17 your prefiled testimony?
- 18 A. I do not.
- 19 Q. If I ask the same questions today set out in
- 20 your prefiled testimony, would your answers be the same?
- 21 A. Yes.
- 22 MS. BAIRD: This witness is available for
- 23 cross-examination.
- JUDGE HOWARD: Ms. Gafken, you may proceed.
- MS. GAFKEN: Thank you.

- 1 EXAMINATION
- 2 BY MS. GAFKEN:
- 3 Q. Good afternoon, Mr. Kaiser. My name is Lisa
- 4 Gafken, and I am the attorney for Public Counsel today.
- If you would please turn to your rebuttal
- 6 testimony, which is JEK-1CT and go to page 2. Let me
- 7 know when you're there.
- 8 A. I am there.
- 9 Q. Starting at line 15 and continuing onto page 3,
- 10 you explain reductions Cascade made to its revenue
- 11 requirement request with regard to union and nonunion
- 12 employee wages, correct?
- 13 A. That's correct.
- 14 Q. And Cascade has eliminated the 2021 union wage
- increase and lowered its 2021 and 2020 nonunion wage
- 16 increases, correct?
- 17 A. Yes, that's correct.
- 18 Q. On page 2, lines 21 to 22, you state that
- 19 Cascade reduced 2020 wage increases from 4 point --
- 20 sorry, 4 percent to 3.55 percent, correct?
- 21 A. Yes.
- Q. And that's -- that's for nonunion wages,
- 23 correct?
- A. Yes, that is for nonunion.
- Q. Okay. On page 3, lines 1 to 3, you state that

- 1 Cascade reduced its 2021 nonunion wage increase from 3.5
- 2 to 3.0 percent, correct?
- 3 A. The 2021 budget, yes, that's correct.
- 4 Q. For 2020 union wages, Cascade negotiated a 3
- 5 percent wage increase, correct?
- 6 A. Would you restate the question? Sorry.
- 7 O. Of course.
- 8 For -- so focusing on 2020 union wages, Cascade
- 9 negotiated a 3 percent wage increase, correct?
- 10 A. That is correct. That was effective April 1.
- 11 Q. Would you characterize the negotiated wage
- 12 increase such as the 2020 union wages to reflect the
- 13 market rate for wages?
- 14 A. I would.
- 15 Q. What classification of workers receive union
- 16 wages?
- 17 A. The majority of our positions that are part of
- 18 the Collective Bargaining Agreement would be our -- our
- 19 technical and -- and craft positions working in the
- 20 field.
- 21 O. And what classification of workers receive
- 22 nonunion wages?
- 23 A. The group of nonunion employees would be your
- 24 nonexempt clerical-type -- -type positions, your
- 25 professional positions such as engineers, your

- 1 management positions, and -- and directors.
- Q. During 2020, did -- did Cascade furlough any
- 3 workers?
- 4 A. No, we did not.
- 5 Q. Did Cascade consider furloughing?
- 6 A. We -- we --
- 7 MS. BAIRD: Objection. Ms. Gafken, can you
- 8 please point to where in Mr. Kaiser's testimony you're
- 9 referencing for your questions?
- 10 MS. GAFKEN: So I do not have a citation for
- 11 the concept of furloughing, but I am asking about the
- 12 wage cost in general and factors that may go into that.
- MS. BAIRD: Okay. Your Honor, I believe you
- 14 are muted if you are speaking.
- 15 JUDGE HOWARD: Thank you. I'll allow the
- 16 question and, of course, in a virtual setting, it's hard
- 17 to tell sometimes, but please direct any objections to
- 18 me.
- 19 A. Thank you. We did not furlough any employees
- 20 if -- in the -- in the terms of a reduction in force.
- 21 We did take other measures to delay filling some
- 22 positions or -- or -- or hold off and -- in that arena.
- 23 BY MS. GAFKEN:
- O. Okay. Could you please turn to Cross-Exhibit
- 25 JEK-6X and let me know when you're there.

- 1 A. I am there.
- O. So Cross-Exhibit JEK-6X is Cascade's
- 3 supplemental response to Public Counsel Data Request
- 4 No. 79, correct?
- 5 A. That is correct.
- 6 Q. Please turn to page 1 of the exhibit. In the
- 7 original response the prose that's set out under
- 8 response, the Company states the board of directors does
- 9 not approve nonunion salary increases, correct?
- 10 A. Yes, nonunion salary increases are -- are
- 11 approved by the -- the managing committee, essentially
- 12 vice president of the human resources, and the -- the
- 13 president of Cascade.
- 14 Q. And those decisions result in a -- a merit
- 15 increase guideline being issued by human resources; is
- 16 that correct?
- 17 A. That is correct.
- 18 Q. Could you please turn to -- oh, I'm sorry. I
- 19 don't mean to cut you off.
- 20 A. That's okay. It's all right. Proceed, please.
- 21 Q. Okay. If you could turn to page 2 of
- 22 Cross-Exhibit JEK-6X.
- 23 A. I'm there.
- O. Okay. For 2019, the merit increase guidelines
- 25 state that the overall budget for pay increases is 4

- 1 percent, correct?
- 2 A. The overall budget is 4 percent for 2019, yes.
- Q. Okay. And then of that 4 percent, the managers
- 4 were allocated 3 percent to work with, correct?
- 5 A. You need to read further in -- in that exhibit.
- 6 It does state managers will be given 3 percent of the
- 7 budget to work with, HR will retain a half a percent to
- 8 work with the vice presidents and address other
- 9 compensation issues. Some organizations maintain two
- 10 budgets; one is more the what I would call the merit
- 11 budget, and then we have a separate promotional budget.
- 12 We roll all that together and that guidance comes out
- once a year, and for 2019, that guidance was a total
- 14 budget of 4 -- 4 percent.
- 15 Q. Thank you. You anticipated my questions, and so
- 16 I don't have to break up those -- those steps. So I
- 17 think you answered both -- two questions at once, so
- 18 thank you for providing that -- that explanation.
- 19 Let's see, let's go ahead and turn to page 5 of
- 20 Cross-Exhibit JEK-6X.
- 21 A. Okay. I am there.
- 22 Q. And that page begins with 2020 merit increase
- 23 quidelines, correct?
- 24 A. Yes, that is correct.
- Q. And the same set of questions for this -- this

- 1 year, for the year 2020. So the overall budget for pay
- 2 increases was 4 percent, correct?
- 3 A. Yes, the overall budget was 4 percent. That's
- 4 an all-inclusive budget that incorporates the salary
- 5 increase that we implement at the beginning of the
- 6 calendar year, and then there are dollars that are
- 7 reserved for promotions as organization changes take
- 8 place. We typically have a midyear review, and so there
- 9 are dollars received for that midyear review as well.
- 10 So the budget is 4 percent, but it's typically not spent
- 11 at the beginning of the year.
- 12 Q. And 3 percent of that 4 percent budget was the
- 13 kind of the beginning of the year pay increases; is that
- 14 correct?
- 15 A. No, 3 percent is -- is quidance as a starting
- 16 place for the officers that they're encouraged because
- 17 each of the officer's departments vary in size, and if
- 18 you have a large department, it's much easier to stay
- 19 within that 3 percent budget. If you have a smaller
- 20 department, it's harder to stay within that budget.
- 21 So overall, we say try to stick within 3
- 22 percent. Later in that memo, I believe it's in the
- 23 second paragraph or third paragraph, I'd have to locate
- 24 it for sure here, but it's -- let me pause and I'll find
- 25 it. It's in the -- in the last sentence of the third

- 1 paragraph, (as read) Any increase causing you to go over
- 2 budget must be justified on the spreadsheet in the note
- 3 section. So there are -- there are mechanisms to go
- 4 beyond the 3 percent.
- 5 O. But the quidance asked managers to try to stay
- 6 within that 3 percent range, right?
- 7 A. The guidance asked managers to start at -- at
- 8 the 3 percent, but it -- you have to go on and read in
- 9 paragraph 2 the remaining 1 percent will be used to
- 10 address compression, equity issues, affirmative action
- 11 items, and promotions as well as the 2020 midyear
- 12 review.
- 13 Q. Okay. Could you please turn to page 8 of
- 14 Cross-Exhibit JEK-6X.
- 15 A. I'm there.
- 16 Q. Okay. So beginning on page 8 of the exhibit,
- 17 we -- now we're looking at 2021, correct?
- 18 A. Yes, this would be the -- the guidance for 2021.
- 19 Q. And the guidance, again, looking at page 8 of
- 20 the exhibit, the quidance asked the manager or -- I'm
- 21 sorry, let me start that question again.
- The guidance allocated 3 percent to the managers
- 23 for annual salary increases; is that correct?
- 24 A. The quidance document paragraph 2 provides a 3
- 25 percent budget, but then again, if you continue on in

- 1 that paragraph, an additional .5 percent has been
- 2 reserved for a possible midyear review focused on
- 3 affirmative action items, equity concerns, and
- 4 compression issues. So it's the same guidance, the
- 5 wording is slightly different than prior years, but --
- 6 Q. Right.
- 7 A. -- and you will note that it is a reduced budget
- 8 from the prior two years.
- 9 Q. Yeah, and that first sentence it starts with the
- 10 bolded language there, it says, (as read) Managers are
- 11 being provided with a 3 percent budget to work from for
- 12 annual salary increases, correct?
- 13 A. It is -- it is the same approach that we've
- 14 taken in the prior years. In prior years, it's -- it
- 15 has -- it has -- it has stated that we have a 4 percent
- 16 budget to work with, this year the wording was slightly
- 17 different. I qualify that in that --
- 18 MS. GAFKEN: May I ask -- may I ask that the
- 19 witness be instructed to answer the question. I don't
- 20 mean to be difficult, but I asked him to confirm the
- 21 language, and that's really all that my question was.
- 22 JUDGE HOWARD: I will -- I will agree with
- 23 that instruction. If you could focus on the specific
- 24 question.
- 25 A. Would you repeat the question, please?

- 1 BY MS. GAFKEN:
- 2 Q. Of course.
- 3 Looking at the second paragraph of the 2021
- 4 merit increase guidelines, the sentence reads, (as read)
- 5 Managers are provided -- are being provided with a 3
- 6 percent budget to work from for annual salary increases;
- 7 is that correct?
- 8 A. Yes, it is correct with the emphasis on
- 9 managers.
- 10 Q. Okay. All right. Let's please turn to your
- 11 rebuttal testimony, which is Exhibit JEK-1CT and go to
- 12 page 4, lines 15 -- I'm sorry, lines 9 to 15.
- 13 A. I'm there.
- 14 Q. Okay. There you testify that Cascade's
- 15 incentive plan provides nonunion employees with the
- 16 opportunity to receive total cash compensation at the
- 17 market average in a typical year, correct?
- 18 A. That's correct.
- 19 Q. Please turn to page 18 and go to lines 20 to
- 20 twenty -- 20 to 21.
- 21 A. Would you repeat that page, please?
- 22 0. 18.
- A. I'm there.
- 24 O. Okay. So on page 18, lines 20 to 21, you
- 25 testify that Cascade's test year incentive compensation

- 1 was approximately 1.7 million, correct?
- 2 A. Yes.
- 3 Q. And that -- that test year incentive
- 4 compensation is higher than Cascade's five-year average
- 5 between 2014 and 2018; is that correct?
- 6 A. I have not done personally that -- that
- 7 calculation between the five-year average. We did meet
- 8 many of our -- we had a good year in meeting our goals
- 9 in -- in 2019, so it was a -- it was a successful year
- 10 for payout under this plan.
- 11 Q. Okay. Could you turn to page 19 of JEK-1CT?
- 12 A. Yes.
- 0. And lines 5 to 11 it shows that the five-year
- 14 average was approximately 1.1 million, correct?
- 15 A. Yes, that is -- that is correct, based on Public
- 16 Counsel's proposal.
- 17 Q. Okay. Could you turn while staying on page 19,
- 18 and go to lines 20 to 21.
- 19 A. I'm there.
- 20 O. In that portion of your testimony, you offer an
- 21 alternative proposal of using a three-year rolling
- 22 average if the Commission wishes to normalize incentive
- 23 compensation, correct?
- 24 A. Yes.
- Q. And actually, let me ask a follow-up question to

- 1 something that you said earlier.
- 2 You said in 2019, the Company was fairly
- 3 successful in meeting targets and whatnot, and so there
- 4 was quite a bit paid out of the incentive program.
- 5 Would you say that it was a typical -- typical year or a
- 6 better than average year?
- 7 A. If you look over time, it -- it -- I would say
- 8 it was a good year. We met many of our -- we met the
- 9 majority of our goals and -- and those are all goals
- 10 that are -- are the -- the logistics of the plan, the
- 11 metrics and how the calculation and how things are paid
- 12 do tie back to metrics that benefit our customer.
- 13 Q. And the amount that Cascade pays out through its
- 14 incentive compensation plan fluctuates from year to
- 15 year, doesn't it?
- 16 A. It does fluctuate based on the -- on the goals
- 17 achieved. If I may say, our -- our incentive
- 18 compensation targets, I mean, we are establishing those
- 19 incentive plan targets to be competitive with the labor
- 20 market. And you -- you may have seen in our
- 21 compensation study that was also provided as an exhibit
- 22 that we are conservative with our incentive compensation
- 23 targets, and that was offered as an exhibit.
- 24 O. So I want to return to the -- that alternative
- 25 proposal that -- that I started to ask you about, the

- 1 three-year rolling average.
- 2 A. Sure.
- 3 Q. What three-year period would you suggest be used
- 4 under your alternative proposal? Would 2016 to 2018 be
- 5 appropriate to compare to the test year of 2019?
- 6 A. It -- it would be the -- the test year and the
- 7 previous two years.
- 8 Q. Okay. So your -- your proposal would be to
- 9 include the test year in the three-year average?
- 10 A. Yes, again, that's -- that's a reflection of
- 11 what our costs were as an organization. That's a more
- 12 accurate picture of the near term for ratemaking
- 13 purposes.
- 14 Q. Have you calculated the three-year average under
- 15 your alternative proposal?
- 16 A. As I recall, that -- that number was right
- 17 around 1.4 million, and that has been provided in other
- 18 testimony.
- 19 Q. My next question really just asks about the
- 20 math.
- 21 If you use three years versus five years to
- 22 calculate the average, you're using approximately 40
- 23 percent less data points to calculate that average,
- 24 correct?
- 25 A. I -- I -- I'm sorry, because you're tying in the

- 1 metrics, would you explain further what you're
- 2 referencing there with the data points?
- Q. I'm actually not tying in the metrics. I'm
- 4 actually just asking about the difference between using
- 5 five years' worth of data verus using three years' worth
- 6 of -- worth of data. That's about a 40 percent
- 7 reduction of the data that goes into the calculation;
- 8 isn't that right?
- 9 A. There is -- there is a reduction in a percentage
- 10 of the data. But, again, the most -- I would testify
- 11 that the most recent three years is a more accurate
- 12 reflection of what our costs are for Cascade.
- 13 Q. Okay.
- 14 MS. GAFKEN: I have no further questions for
- 15 this witness.
- JUDGE HOWARD: Do we have any redirect from
- 17 Cascade?
- 18 MS. BAIRD: Just a couple questions, Your
- 19 Honor.
- JUDGE HOWARD: Please proceed.
- 21
- EXAMINATION
- 23 BY MS. BAIRD:
- Q. Mr. Kaiser, you were asked a couple of questions
- 25 about the Exhibit JEK-6X, which is your cross-exhibit

- 1 and specifically on page 8 of that exhibit. Could you
- 2 take a look at that for me, please?
- 3 A. Yes, I'm there.
- 4 Q. And specifically I believe Ms. Gafken asked you
- 5 some questions about the bolded language that says, (as
- 6 read) Managers are being provided with a 3 percent
- 7 budget, and I -- I think you had begun a process of
- 8 providing some more explanation there, and I was
- 9 wondering if you could complete that explanation for me.
- 10 I can jog your memory further if you do not recall.
- 11 A. Certainly. The -- the approach taken -- the
- 12 language is slightly different, but the approach taken
- 13 in -- with the salary review guidance document that was
- 14 issued to the officers was very similar to past years.
- 15 It identified the 3 percent budget that they had to work
- 16 with. If you go on into the memo, it does talk about
- 17 any costs requiring you go over that budget or are --
- 18 are possible.
- 19 But -- but the other thing is that -- that we
- 20 did pull back our -- our salary budget in 2021 from what
- 21 we had historically done in -- in prior years by
- 22 one-half percent. And keeping in mind, I'm going to go
- 23 back to the pro minor [phonetic] compensation study,
- 24 if -- if you look at that study, it talks about our
- 25 conservative compensation, approaches to compensation,

- 1 and -- and the -- really the -- the median of our salary
- 2 ranges are somewhat behind others in the utility
- 3 industry because of -- of general industry benchmarking
- 4 that we do. And then also it did state that in the
- 5 incentive compensation as well, which I am going beyond
- 6 your question, so I am going to stop there.
- 7 Q. And I believe in your response -- I believe in
- 8 your response to Ms. Gafken, you had emphasized that
- 9 that 3 percent in the bold language was specifically for
- 10 managers, were you -- was that distinction focused on
- 11 managers versus the Company or would you say that the
- 12 budget for the Company is different from what's in that
- 13 bolded language?
- 14 A. The budget for the Company is the -- the 3.5
- 15 percent. We want our managers to start out in -- in a
- 16 more conservative approach. But there is the
- 17 opportunity as long as we stay under that overall budget
- 18 they -- they can go beyond the 3 percent.
- 19 Q. Okay. And I had one other question for you
- 20 because early on you had gotten a couple of guestions
- 21 about the union rate and the market rate for -- for
- 22 labor. Are you recalling that line of questions?
- A. Yes, yes.
- 24 O. And specifically, would you say that the union
- 25 rate for wage increases is the same as the market rate

- 1 for nonunion wage increases?
- 2 A. We compare in different -- we have different
- 3 comparative groups that we look at. So it's going to
- 4 vary from year to year. At the time, those -- those --
- 5 those union contracts are preestablished, so we were in
- 6 the midst of a three-year contract, and that was -- that
- 7 was reasonable at that -- that time period. And so
- 8 there is a difference in the surveys that we do for the
- 9 two groups.
- 10 Q. Okay.
- 11 MS. BAIRD: Thank you, Mr. Kaiser. I have
- 12 no further questions.
- 13 JUDGE HOWARD: Are there any questions from
- 14 the bench for Mr. Kaiser?
- 15 Hearing none --
- 16 CHAIR DANNER: I have --
- JUDGE HOWARD: Oh.
- 18 CHAIR DANNER: I said I have none.
- 19 JUDGE HOWARD: Thank you, Chair Danner.
- 20 Sorry, I spoke over you a little bit.
- 21 Hearing no questions, Mr. Kaiser, thank you
- 22 for your testimony. You are excused.
- MR. KAISER: Thank you.
- JUDGE HOWARD: No party has indicated
- 25 cross-examination for the next four witnesses from

- 1 Cascade. These are Maryalice Gresham, Isaac Myhrum,
- 2 Brian Robertson, or Pamela Archer. Are there any
- 3 questions from the bench for either Gresham, Myhrum,
- 4 Robertson, or Archer at this time?
- 5 COMMISSIONER RENDAHL: I have none.
- JUDGE HOWARD: Okay. Hearing none, the last
- 7 witness for Cascade is Michael Parvinen.
- 8 Mr. Parvinen, are you on the line?
- 9 MR. PARVINEN: I am. Can you hear and see
- 10 me okay?
- JUDGE HOWARD: Yes. Yes, thank you. Please
- 12 raise your right hand and I will swear you in.
- 13 (Michael Parvinen sworn.)
- JUDGE HOWARD: Thank you.
- 15 Cascade, you may introduce the witness.
- 16 MS. PEASE: Thank you. For the record, this
- 17 is Jocelyn Pease with McDowell Rackner Gibson for
- 18 Cascade.
- 19
- 20 EXAMINATION
- 21 BY MS. PEASE:
- 22 O. Good afternoon, Mr. Parvinen.
- 23 A. Good afternoon.
- Q. Could you please state your full name and spell
- 25 it for the record?

- 1 A. Yes, Michael Parvinen, P-a-r-v, as in Victor,
- i-n-e-n.
- 3 Q. And, Mr. Parvinen, how are you employed?
- 4 A. I'm employed as the director of regulatory
- 5 affairs for Cascade Natural Gas.
- 6 Q. In that capacity, have you prepared testimony
- 7 and exhibits in this proceeding?
- 8 A. Yes, I have.
- 9 O. And are those exhibits and testimony your direct
- 10 and rebuttal testimony MPP-1T and MPP-2T as well as
- 11 Exhibits MPP-3 through MPP-6?
- 12 A. Yes.
- 13 Q. And do you have any corrections or changes to
- 14 your prefiled testimony?
- 15 A. I do have two small corrections to make.
- 16 O. Okay. Go ahead, Mr. Parvinen.
- 17 A. Okay. The first correction is on page 7 of my
- 18 direct testimony, line 10, the first word on that line
- 19 should have a space between the R and the A, so it
- 20 should read "for a proposed."
- 21 The second correction is in my rebuttal
- 22 testimony on page 33, in footnote 92, the second line
- 23 where it -- where it shows Docket 190755, that should
- 24 read 190775. And those are all my corrections.
- 25 Q. Thank you.

- 1 And apart from those corrections, if I were to
- 2 ask you the same questions set forth in your prefiled
- 3 testimony today, would your answers be the same?
- 4 A. They would.
- 5 O. Thank you.
- 6 MS. PEASE: Thank you. This witness is
- 7 available for cross-examination.
- JUDGE HOWARD: Mr. Callaghan, you may
- 9 proceed.
- 10 MR. CALLAGHAN: Thank you, Your Honor.
- 11
- 12 EXAMINATION
- 13 BY MR. CALLAGHAN:
- Q. Good afternoon, Mr. Parvinen. Can you hear me
- 15 all right?
- 16 A. I can, thank you.
- 17 Q. All right. I'm going to refer you to
- 18 Cross-Exhibits MPP-7X through MPP-13X as well as your
- 19 direct and rebuttal testimony, and do you have copies of
- 20 those with you?
- 21 A. I do.
- 22 Q. Okay.
- MS. PEASE: If I may -- If I may,
- 24 Mr. Callaghan, you're breaking up a little bit here and
- 25 there, just a heads-up.

- 1 MR. CALLAGHAN: Okay. Thank you, Ms. Pease.
- 2 Let me know, Mr. Parvinen or Ms. Pease, if I continue to
- 3 break up.
- 4 BY MR. CALLAGHAN:
- 5 Q. Can you hear me okay?
- 6 A. Yes.
- O. Okay. Mr. Parvinen, what was the rate effective
- 8 date of Cascade's last rate increase?
- 9 A. March 1st, 2020.
- 10 Q. And the Company reached a settlement agreement
- 11 with the other parties in the last general rate case,
- 12 correct?
- 13 A. That's correct.
- 14 Q. And did the settlement agreement in that case
- include a \$6.5 million increase to Cascade's overall
- 16 revenue requirement?
- 17 A. Yes.
- 18 Q. And that agreement was filed jointly with the
- 19 Commission in September of 2019; is that accurate?
- 20 A. I don't recall the specific date the settlement
- 21 was submitted, but that sounds right, so I would agree
- 22 to that.
- 23 Q. Okay. And did the Commission approve that
- 24 settlement on February 3rd of 2020?
- 25 A. Yes.

- 1 Q. In the order approving the settlement, the
- 2 Commission found that the rates, terms, and conditions
- 3 of the settlement were fair, just, reasonable, and
- 4 sufficient. At the time that the order was entered in
- 5 February of 2020, do you agree that the rates approved
- 6 in that case were sufficient?
- 7 A. They were based on the information in status at
- 8 the time that the settlement was entered into and at the
- 9 time that order went into place, yes.
- 10 Q. Okay. The initial filing in this docket was
- 11 June 19th of 2020, about three and a half months after
- 12 Cascade's last rate increase went into effect, correct?
- 13 A. Correct.
- 14 Q. In the initial filing in this case, did Cascade
- 15 submit any exhibits or testimony that demonstrated the
- 16 Company was actually under-earning in the three and a
- 17 half months since the last -- their last rate increase?
- 18 A. I believe we talked about it in testimony. I
- 19 can't remember -- I don't recall if we submitted any
- 20 specific exhibits to that effect, but we certainly --
- 21 O. Okay.
- 22 A. -- identified in Ms. Kivisto's testimony and my
- 23 testimony that -- that we were under-earning.
- Q. Were you -- so just to follow up on that, were
- 25 you actually under-earning on a monthly basis in the

- 1 three months -- three and a half months between the rate
- 2 increase and filing this case?
- 3 A. Yes.
- 4 Q. Okay. Is there any testimony or exhibits in
- 5 Cascade's initial filing that reports Cascade's actual
- 6 revenues and actual expenses for the three months after
- 7 it received the latest rate increase?
- 8 A. Well, our initial testimony and results actually
- 9 showed the impact of the full -- full -- the impact of
- 10 the rate case applied to our full test year in this rate
- 11 case, which was the 12 months ended December 31st, 2019,
- 12 three months before the rates went into effect. But we
- 13 did show the impacts of a full year of that rate
- 14 increase.
- 15 Q. Okay. But my question was specifically whether
- 16 Cascade's initial filing included Cascade's actual
- 17 revenues and actual expenses for the three months after
- 18 it received the latest increase, so March 2020, April,
- 19 and May 2020?
- 20 A. No.
- 21 Q. Okay. In your rebuttal testimony, you claim
- 22 that Cascade is in fact earning a 5.56 percent rate of
- 23 return. Does that 5.56 figure capture the rate increase
- 24 that went into effect in March 2020?
- MS. PEASE: Counsel, so I can follow, could

- 1 you provide that page reference?
- 2 MR. CALLAGHAN: Yes.
- 3 BY MR. CALLAGHAN:
- 4 Q. So, Mr. Parvinen, I guess you can turn to this
- 5 too. This is Exhibit MPP-2T, page 7, lines 7 to 9.
- 6 A. Yes, I'm there. So could you repeat the
- 7 question?
- 8 O. Yes.
- 9 In your rebuttal testimony, you claim that
- 10 Cascade is in fact earning a 5.56 rate -- percent rate
- 11 of return. Does that 5.56 figure capture the rate
- 12 increase that went into effect in March 2020?
- 13 A. No, it does not.
- 14 Q. Has Cascade presented a restated test year
- 15 results of operations that takes into account the rate
- 16 increase from the last GRC before accounting for the
- 17 Company's proposed pro forma adjustment?
- 18 A. Yes, it does. I will say that many of those
- 19 restating adjustments are from the definitions of
- 20 restating and pro forma adjustments in -- in WAC -- or
- 21 in WAC, that the number of those adjustments could be
- 22 construed as pro formas.
- In general for ratemaking purposes or restating
- 24 a pro forma adjustment gets you to what are your results
- 25 representative going into the rate year, so just prior

- 1 to the rate year, what are your results from a
- 2 regulatory perspective, whether it's a restating or pro
- 3 forma, typically don't matter; however, some of the
- 4 adjustments that we showed as restating adjustments
- 5 could be considered pro formas.
- 6 Let me give you an example or -- or explain that
- 7 a little bit better.
- 8 Q. Mr. Parvinen, let me -- let me stop you there
- 9 just so I can get a follow-up question.
- 10 Using test year costs, did you calculate the
- 11 rate of return that the new rates approved in March 2020
- 12 would produce with just restating adjustments, not the
- 13 pro forma adjustments, and did Cascade provide a
- 14 calculation of that in this case?
- 15 A. Directly, no. In Ms. Peters', Gresham's Exhibit
- 16 12, the restating adjustments are identified as R with a
- 17 number and then the pro forma adjustments are identified
- 18 as a P with a number.
- 19 Q. Okay. Thank you.
- In your rebuttal testimony, you testify about
- 21 the Commission's recent used and useful policy statement
- 22 published in Docket U-190531; is that correct?
- 23 A. Correct.
- Q. Have you read the policy statement in its
- 25 entirety?

- 1 A. I have, yes.
- 2 Q. Does the policy statement indicate that it was
- 3 issued in light of the statutory amendments made to RCW
- 4 80.04.250?
- 5 A. Yes.
- 6 O. All right. And could you turn to MPP-13X on
- 7 exhibit page 6 for me and let me know when you're there.
- 8 A. What was that page number again, please?
- 9 Q. Page 6.
- 10 A. Thank you.
- 11 Q. I'm sorry, MPP-12X, my apologies.
- 12 A. Very good. I thought I had my book labeled
- 13 wrong. I'm there.
- 14 Q. All right. So did the Commission indicate in
- 15 the policy statement that it was not going to revise its
- 16 rules related to pro forma adjustments in response to
- 17 those statutory amendments?
- 18 A. Yes.
- 19 Q. All right. In fact, doesn't the policy
- 20 statement indicate that for all pro forma adjustments,
- 21 both traditional or provisional, quote, the Commission's
- 22 existing standards remain applicable?
- 23 A. Yes, it does. And I will note that there has
- 24 been substantial changes and variations in -- in the
- 25 Commission's actions. They've made it very clear in

- 1 order after order that -- that cases will be reviewed on
- 2 a case-by-case basis. And --
- 3 Q. Thank you. And --
- 4 A. -- we do believe -- sorry, I just wanted to
- 5 finish that thought is that, we do believe we met all of
- 6 the Commission's requirements in regards to known and
- 7 measurable, in-service, offsets, identified offsetting
- 8 factors, and fully audited. So we believe that we've
- 9 met all those requirements, and we are asking the
- 10 Commission for inclusion of those assets based on that.
- 11 Q. All right. Does the policy statement require
- 12 that regulated companies include and consider in their
- 13 proposal the Commission's longstanding practices
- 14 regarding property placed in service?
- 15 A. Yes.
- 16 Q. And those longstanding practices include the
- 17 prudency standard, the known and measurable standard,
- 18 the matching principle including offsetting factors,
- 19 correct?
- 20 A. Yes.
- 21 Q. Turning to your rebuttal testimony on page 13,
- 22 let me know when you're there.
- 23 A. All right.
- Q. Page 13 of lines 10 and 11, you state that
- 25 Cascade is only proposing traditional pro forma plant

- 1 adjustments, correct?
- 2 A. Correct, in the sense that the policy statement
- 3 was -- appeared to direct -- be more directed at those
- 4 investments that go into service after the rate
- 5 effective date. Cascade is not seeking recovery of any
- 6 of those investments. It's using the traditional
- 7 approach to include assets only through
- 8 December 31st, 2020, for those projects that are
- 9 actually known and measurable and in service at that
- 10 date.
- 11 Q. All right. Thank you.
- 12 Turning back to MPP-12X, could you go to page 9
- 13 for me.
- 14 A. All right. I'm there.
- 15 Q. Paragraph 25 states, quote, The further a
- 16 proposed adjustment considered in the GRC occurs from
- 17 the end of the test year, the less time Staff and other
- 18 parties have to review a company's supporting evidence.
- 19 In light of these factors, the company's burden to
- 20 demonstrate that has met the requirements quiding
- 21 adjustments to test year data is greater.
- Do you recall this in the policy statement?
- 23 A. I do, and Cascade achieved that effort by
- 24 providing a specific witness identifying and describing
- 25 every discrete project that we have. Mr. Darras

- 1 included in his direct testimony 70 pages of testimony
- 2 supporting each project, the reasoning for the project,
- 3 the prudence determination information, what
- 4 considerations, alternative considerations --
- 5 MR. CALLAGHAN: Your Honor, at this point
- 6 I'd object. My question was just directed at whether he
- 7 recalled this in the policy statement. This is
- 8 beginning to provide a narrative.
- 9 JUDGE HOWARD: I -- I agree with your
- 10 concern, Mr. Callaghan. I'm going to for now decline to
- 11 strike testimony from the record, but I would certainly
- 12 encourage Mr. Parvinen to focus on the specific question
- 13 and allow Ms. Pease to redirect to the extent necessary.
- MR. CALLAGHAN: Thank you, Your Honor.
- 15 BY MR. CALLAGHAN:
- 16 Q. Mr. Parvinen, do you recall that the policy
- 17 statement goes on to say, quote, The Commission will
- 18 also -- also will reject requests that either cannot be
- 19 audited or are unreasonably burdensome to review?
- 20 A. Yes, I do. And, again, I think that the -- the
- 21 Company complied with this. We had originally 15
- 22 discrete projects, we narrowed that down to ten. The
- 23 information has been provided since we initially filed
- 24 our case. That's been fully audited by all the parties,
- 25 have had that opportunity to review all of that party.

- 1 The only information at the time that they submitted
- 2 their responsive testimony, the only information not
- 3 included or available at that time was actual dollars
- 4 and actual in-service dates.
- 5 O. Well, we'll get to that soon enough,
- 6 Mr. Parvinen.
- 7 Does the -- in Cascade's initial filing, how
- 8 many line items did Cascade include in its proposed pro
- 9 forma adjustments?
- 10 A. Based on the testimony -- per Ms. Gresham's
- 11 Exhibit 2, I believe -- I'm trying to refresh my memory
- 12 from earlier cross, I believe there were 46 lines. Many
- of those lines were the blanket projects broken out by
- 14 district. So a lot more information than necessary. I
- 15 can explain why if you would like to...
- 16 Q. We'll -- we'll get to those eventually.
- But, Mr. Parvinen, on rebuttal, Cascade, as you
- 18 mentioned, is now proposing to include ten discrete pro
- 19 forma projects; is that correct?
- 20 A. Correct.
- 21 Q. And to your knowledge, Commission Staff in
- 22 response testimony did accept some of the discrete
- 23 projects as appropriate for pro forma treatment; is that
- 24 right?
- 25 A. Yes.

- 1 Q. To your knowledge -- pardon me. Commission
- 2 Staff still completely rejects at least seven of the ten
- 3 discrete projects that Cascade is proposing on the
- 4 rebuttal, correct?
- 5 A. They are, yes.
- 6 Q. Okay. And could you please turn to exhibit
- 7 MPP-13X on exhibit page 6 for me and let me know when
- 8 you're there.
- 9 A. I'm there.
- 10 Q. Do you see figure 1?
- 11 A. I'm sorry, is this a -- I may -- sorry, is it
- 12 the wrong -- no.
- Q. This should be the -- Mr. Garrison's rebuttal
- 14 testimony.
- 15 A. Right. Okay. Figure -- figure 1, yes, shows up
- 16 on page 4 of the testimony, and I'm not seeing a
- 17 designation on the top of my -- anyway, I'm there at
- 18 figure 1.
- 19 Q. Okay. Great.
- 20 And are you familiar with figure 1?
- 21 A. Yes.
- Q. All right. And it's a summary of Cascade's
- 23 discrete and blank- -- what it terms to be blanket
- 24 project, correct?
- 25 A. Correct.

- 1 Q. So according to figure 1, based on the numbers
- 2 Cascade provides, the ten discrete projects that Cascade
- 3 is proposing to include total approximately three
- 4 point -- or sorry, 39.3 million, correct?
- 5 A. Yes, that's correct.
- 6 O. And Commission Staff in response testimony found
- 7 approximately \$6.9 million worth of plant appropriate
- 8 for pro forma treatment, correct?
- 9 A. That sounds right, yes.
- 10 Q. And that 6.9 million that Staff does accept
- 11 based on -- or is based on expenses in figure 1 that are
- 12 incorporated into the projects listed under lines 5, 6,
- 13 and 7, correct?
- 14 A. Yes, I believe that's correct.
- 15 MS. PEASE: Mr. -- I would raise an
- 16 objection. I'm not sure that Mr. Parvinen would be able
- 17 to tell what Staff's proposal was based on the context
- 18 of a Company exhibit.
- 19 MR. CALLAGHAN: So, Your Honor, I'm just
- 20 asking if Mr. Parvinen is aware of Cas- -- or aware of
- 21 Commission Staff's position. If he's not, then he won't
- 22 be able to answer the question, but it seems like he's
- 23 aware of what Commission Staff's position is.
- A. Well, those are the three projects that Staff
- 25 had included. I believe on one of the projects Staff

- 1 had already included part of the cost.
- JUDGE HOWARD: I think we'll allow the
- 3 question. Go ahead.
- 4 MR. CALLAGHAN: Thank you, Your Honor.
- 5 BY MR. CALLAGHAN:
- 6 Q. And just to clarify, Mr. Parvinen, Commission
- 7 Staff doesn't accept all costs under lines 5, 6, and 7,
- 8 but the costs that they do accept are within lines 5, 6,
- 9 and 7, correct?
- 10 A. I believe that is correct, yes.
- 11 Q. All right. So doing some back of the envelope
- 12 math, the difference between Cascade's position on
- 13 discrete pro forma projects and Staff's position is
- 14 approximately 32.4 million; does that sound about right?
- 15 A. Yes.
- 16 O. Okay. Does figure 1 list in-service dates for
- 17 these discrete projects?
- 18 A. Yes, it does.
- 19 Q. And according to figure 1, three of the discrete
- 20 projects went into service in December; is that right?
- 21 A. Yes.
- 22 Q. And the projects that went into service in
- 23 December, according to figure 1, are the Wallula Gate
- 24 Project on line 4 and the Bremerton Office Project on
- 25 line 11 of figure 1; is that right?

- 1 MS. PEASE: Counsel, you cut out there, at
- 2 least for me, I don't know --
- 3 MR. CALLAGHAN: I can restate.
- 4 BY MR. CALLAGHAN:
- 5 O. So the projects are the Wallula Gate Project on
- 6 line 1, the Walla Walla Gate Project on line 4, and the
- 7 Bremerton Office Project on line 11; is that correct?
- 8 A. Well, the -- yeah, the Wallula Gate Project is
- 9 on line 2, not line 1.
- 10 Q. Oh.
- 11 A. But yes, those are the three projects.
- 12 Q. Okay. Thank you.
- And, again, doing some back of the envelope
- 14 math, according to figure 1, those three projects that
- 15 went into service in December represent approximately
- 16 \$25 million in pro forma plants; is that correct?
- 17 A. That is correct.
- 18 Q. All right. So of the 32.4 million in discrete
- 19 plant contested by Staff, about \$25 million went into
- 20 service in December; is that right?
- 21 A. That is correct; however, we did provide all the
- 22 documentation and support for those projects from the
- 23 beginning of our case.
- Q. All right. So is it fair to say by dollar
- 25 amount a substantial majority of Cascade's discrete pro

- 1 forma projects went into service in December?
- 2 A. Yes. And I will also point out that those are
- 3 in service well before the -- well before the close
- 4 of -- of this -- of this proceeding, which is an
- 5 important -- was an important factor pointed out in the
- 6 most recent PSE rate case.
- 7 Q. All right. According to figure 1, the Wallula
- 8 Gate Project, \$17 million, went into service on December
- 9 29th; is that right?
- 10 A. Yes.
- 11 Q. And not everything in the Wallula Gate Project
- 12 was in service by the end of the year, correct?
- 13 A. This portion of that project was in service. I
- 14 believe Mr. Darras talks about a component that -- that
- 15 wasn't in service at the end of the year, but this
- 16 portion was in service and provided benefits to
- 17 customers. The final portion happened to go into
- 18 service yesterday.
- 19 MS. PEASE: Sorry, I just -- I appreciate
- 20 that is a cross-exhibit for Mr. Parvinen, but to the
- 21 extent that there's questions that may be better
- 22 directed to Mr. Darras as to the actual in-service
- 23 dates, I would just bear that in mind.
- MR. CALLAGHAN: Sorry, Ms. Pease, you cut
- 25 out on the last sentence.

- 1 MS. PEASE: Oh, what I said is I would just
- 2 ask that counsel keep in mind whether some of these
- 3 questions may better be directed to Mr. Darras as you're
- 4 wading into more of the substance of Mr. Darras'
- 5 testimony in your cross-examination of Mr. Parvinen.
- 6 JUDGE HOWARD: I'll -- I'll allow
- 7 Mr. Callaghan to cross Mr. Parvinen to the extent he is
- 8 familiar with these things. If we need to re-call
- 9 Mr. Darras, we can, but I -- I want -- I want him to
- 10 have the opportunity to explore that.
- 11 MR. CALLAGHAN: Thank you, Your Honor.
- 12 BY MR. CALLAGHAN:
- Q. So, Mr. Parvinen, as you've stated in your
- 14 rebuttal testimony on page 17, the line 14, you state,
- 15 quote, From a substantive perspective, Staff possessed
- 16 all of the information necessary to evaluate the
- 17 prudence of the Company's projects when Staff filed
- 18 reply testimony.
- 19 You also state on page 15 that, quote, All the
- 20 materials necessary to review prudence of the Company's
- 21 projects have been provided through Cascade's initial
- 22 filing and through data requests. As explained further
- 23 below, the only pieces of information missing at the
- 24 time of the parties' responsive testimony were actual
- 25 in-service dates for discrete projects and final cost

- 1 figures.
- 2 Do you recall those statements in your rebuttal
- 3 testimony?
- 4 A. Yes.
- 5 O. Under the Commission's standards, can prudence
- 6 be determined before a project is placed in service?
- 7 A. The information can be -- is -- is -- is
- 8 reviewed. The actual in-service date is -- actual
- 9 service date and actual cost is a component of prudence,
- 10 but many of the prudence determination items are much
- 11 more substantial than that and those were provided up
- 12 front.
- 13 Q. So those -- well, so can prudence be determined
- 14 before a project is placed in service?
- 15 A. The only reason I'm hesitating is from a number
- 16 factors. The Commission has allowed projects to go into
- 17 service or go into rates prior to going into service
- 18 without making a prudence determination. In the policy
- 19 statement, I believe the Commission said that prudence
- 20 is an after-the-fact look. And that I would agree, yes.
- 21 Q. So that statement that you're referring to in
- 22 the policy statement was with respect to provisional pro
- 23 forma adjustments, correct?
- 24 A. It was provisional and maybe I'm going blank on
- 25 what provisional means, but if provisional was the

- 1 projects that were allowing rates to go into effect
- 2 after the rate effective date, then yes, that's what I
- 3 was referring to.
- 4 Q. Okay. And Cascade is proposing only traditional
- 5 pro forma plant adjustments in this case, correct?
- 6 A. Correct.
- 7 Q. All right. Are you familiar with the
- 8 Commission's ruling in the 2015 PacifiCorp general rate
- 9 case?
- 10 A. Generally speaking, yes.
- 11 Q. Okay. In that case, if you recall, did the
- 12 Commission find that PacifiCorp failed to meet its
- 13 burden to prove that the decision to continue installing
- 14 the SCR system was prudent?
- MS. PEASE: Counsel, can you provide a
- 16 reference? I believe this may have been designated as
- 17 the cross-exhibit for Mr. Parvinen. I think it might
- 18 help us all to have the reference.
- MR. CALLAGHAN: Sure.
- 20 BY MR. CALLAGHAN:
- Q. Mr. Parvinen, if you can turn to Exhibit MPP-9X
- 22 at exhibit page 41, paragraph 116.
- 23 A. Paragraph 116 or a hundred -- page 41 starts
- 24 with paragraph 117 unless I have the wrong order.
- 25 Q. Paragraph 116 begins with "We find a similar

- 1 situation here."
- 2 A. Okay. I'm there.
- 3 Q. Okay. So let me know if you need time to read
- 4 to refresh your memory, but my question is, in this
- 5 case, the order is MPP-9X, did the Commission find that
- 6 PacifiCorp failed to meet its burden to prove the
- 7 decision to continue to installing the CSR system was
- 8 prudent?
- 9 A. Yes, that appears to be what it says.
- 10 Q. All right. And does the order explain that the
- 11 utility failed to meet its burden in that case because
- 12 it did not present evidence that the decision to
- 13 continue investing in the SCR system was prudent? And
- 14 if you need a citation to refresh your memory, I can
- 15 provide that.
- 16 A. I believe that was the case.
- 17 O. Okay.
- 18 A. I'm not familiar with what the record in that
- 19 case was to come to that determination, but just reading
- 20 the order, yes, that appears to be the case.
- Q. All right. So returning to your statements in
- 22 your rebuttal testimony, how could Staff have had all
- 23 the evidence it needed to evaluate the prudence of
- 24 Cascade's projects minus the in-service dates and final
- 25 costs given that those projects were not yet in service?

- 1 A. None of the information would have changed. It
- 2 was the same as what was presented in Mr. Darras'
- 3 initial testimony.
- 4 Q. Doesn't Cascade have to provide evidence that it
- 5 was continuously evaluating whether the decision to
- 6 continue with these investments was prudent?
- 7 A. I would say no, not if there was -- was no
- 8 significant change in the projects.
- 9 Q. Mr. Parvinen, Cascade delayed two projects --
- 10 according to rebuttal testimony, it delayed two projects
- 11 due to changes in circumstances, didn't it?
- 12 A. Yes.
- 0. Where does the record contain any exhibits or
- 14 testimony regarding contemporaneous documentation of
- 15 that decision-making process?
- 16 A. Turn to the updated data request provided to the
- 17 parties through 89 and 92 where it shows that for those
- 18 particular projects they were pushed into 2021, and
- 19 those were reflected as -- as zeros for our updated
- 20 adjustments as we were going through the case.
- 21 Q. So I'm actually referring to the ten discrete
- 22 projects that Cascade is -- is still proposing to
- 23 include in the pro forma adjustment on rebuttal.
- 24 A. Right, those were ongoing -- ongoing projects of
- 25 which no information changed from the testimony --

- [Cross talking.]
- 2 A. -- provided by Mr. Darras. Sorry.
- 3 Q. Sorry. That's okay.
- 4 For those ten projects, did Cascade provide
- 5 contemporaneous documentation of the decision to
- 6 continue those projects?
- 7 A. I would say by default since they were still
- 8 included in -- in the ongoing projects, there was no new
- 9 information to change those -- change those projects. I
- 10 will also say that Mr. Garrison's rebuttal testimony did
- 11 explain every difference in in-service date and cost
- 12 from his initial testimony.
- 13 Q. Okay. All right, Mr. Parvinen, I'd like to
- 14 transition into asking you some questions about the
- 15 matching principle and offsetting factors.
- 16 Could you turn to Exhibit MPP-12X, the used and
- 17 useful policy statement, page 7, footnote 25. Let me
- 18 know when you're there.
- 19 A. All right. I'm there.
- 20 O. All right. This footnote 25 in the policy
- 21 statement describes offsetting factors, correct?
- 22 A. Yes.
- Q. And it states, quote, Offsetting factors
- 24 include, but are not limited to, removing rate year
- 25 retirements, dispositions, and nondepreciating plant

- 1 including revenue growth and operations and maintenance
- 2 expense offsets. Without incorporating these
- 3 offset- -- -setting factors, a proposal will not be
- 4 considered to be in the public interest because
- 5 resulting rates will not be fair, just, reasonable, and
- 6 sufficient as required by RCW 88.28.010, Subsection 1.
- 7 Has Cascade incorporated the offsetting factors
- 8 listed in the policy statement into its proposed pro
- 9 forma adjustment?
- 10 A. Yes, we did. Initially we had -- had overlooked
- 11 the removal and retirement component. We looked at the
- 12 offsetting factors from more of an operational
- 13 standpoint and neglected the accounting side of --
- 14 side -- an accounting component to these retirements.
- 15 That was pointed out to -- to us by Staff and AWEC in
- 16 their responsive cases, so we did correct that in
- 17 rebuttal.
- But we did recognize other offsetting factors
- 19 for what the potential offsetting factors would be for
- 20 our plant, and we did bring in the revenue growth
- 21 associated with those revenue growth projects. So we
- 22 have accounted for and recognized those offsetting
- 23 factors.
- Q. All right. I'm glad you bring that up. So
- 25 could you turn to page 8 of your direct testimony, and

- 1 beginning on line 9 and let me know when you're there.
- 2 A. Yep, I'm there.
- 3 Q. All right. You're talking about an offsetting
- 4 factor that the Company considered, and you state that
- 5 you considered some O & M offsets, but, quote, For a
- 6 number of projects included in Mr. Darras' testimony,
- 7 unquote, the offsetting savings from these projects
- 8 would occur during a peak weather event, but there was
- 9 no peak weather event during the test year; is that
- 10 correct?
- 11 A. Correct.
- 12 Q. So in Cascade's initial filing, the only
- 13 offsetting factor included was a projection of
- 14 additional customer revenue; is that correct?
- 15 A. Correct, yes. We looked at -- at all these
- 16 projects to determine what offsetting factors would be,
- 17 to identify those -- those offsets, review them to see
- 18 if there were any, and we were not able to identify any
- 19 offsetting factors in the O & M category.
- 20 O. All right. Could you turn to your rebuttal
- 21 testimony on page 24. Let me know when you're there.
- 22 A. All right. I'm there.
- 23 Q. So beginning on line 5, you state, quote,
- 24 Cascade has expanded the scope of offsetting factors to
- 25 include the depreciation effect on the replaced and

- 1 retired plant associated with the pro forma capital
- 2 additions adjustment.
- Now, when you say that Cascade has expanded the
- 4 scope of offsetting factors, do you mean that the
- 5 depreciation impacts from a retired plant is being
- 6 presented for the first time on rebuttal?
- 7 A. Well, it was presented in AWEC's, directly in
- 8 AWEC's case. Staff had mentioned it but did not provide
- 9 a calculation. AWEC did provide this idea and included
- 10 a number in its responsive testimony. So Staff agreed
- 11 with that methodology -- or agreed with those offsets as
- 12 being applicable offsets and did take those into account
- 13 in its rebuttal case.
- 14 Q. Oh, sorry. Do you mean Cascade included them in
- 15 the rebuttal case?
- 16 A. Yes, I'm sorry. Not sure what I said.
- 17 O. No problem.
- And this depreciation impact from retired plant,
- 19 it's from retired plant directly associated with the pro-
- 20 forma additions, correct?
- 21 A. It is derived by an average associated with all
- 22 investment.
- Q. So referring back to page 24, line 5 and 6,
- 24 your -- your rebuttal testimony describes it as
- 25 depreciation impact on the replaced and retired plant

- 1 associated with the pro forma capital additions
- 2 adjustment, correct?
- 3 A. Yes.
- 4 Q. Okay. So this offsetting factor doesn't include
- 5 any depreciation impact from other plants that may be
- 6 retired, correct?
- A. Correct.
- 8 Q. Okay. Isn't including depreciation impact from
- 9 retired plant standard offsetting factor to consider
- 10 with the proposed pro forma adjustment?
- 11 A. Can you repeat that question?
- 12 Q. Yeah.
- 13 Isn't including the depreciation impact from
- 14 retired plant a standard offsetting factor to consider
- 15 with a proposed pro forma adjustment?
- 16 A. Well, I can't answer that. All I can answer is
- 17 for Cascade, we have not included it in our previous
- 18 cases in the calculation.
- 19 Q. Okay.
- 20 A. So we -- so we did accept the methodology or the
- 21 idea of realization that it was an offsetting factor
- 22 that we had overlooked, yes. We had overlooked it and
- 23 agreed that this is a proper -- a proper offsetting
- 24 factor.
- 25 Q. Thank you.

- 1 And could you turn to your rebuttal testimony at
- 2 page 26 beginning on line 1. Let me know when you're
- 3 there.
- 4 A. All right. I'm there.
- 5 O. So here you mention that Cascade considered
- 6 whether pro forma projects would provide offsetting
- 7 savings through a reduced O & M expense in addition to
- 8 increased revenues from customer growth, but Cascade did
- 9 not include that because the Company's test year did not
- 10 have a peak weather event and therefore there were no
- 11 test year costs to offset by these savings; is that an
- 12 accurate summary?
- 13 A. That is. That is. And we did do it -- we did
- 14 go back and double-check to make sure that -- that there
- 15 were no events, even though we did not have a peak
- 16 weather event, were there such a peak that would cause
- 17 these types of costs on any of these projects. So we
- 18 did go back and verify that there were no such instances
- 19 during the test year.
- 20 O. So here are you saying that because the test
- 21 year happened to not have a peak weather event, these
- 22 projects won't provide any offsetting savings?
- 23 A. They will avoid potential costs. Had there been
- 24 a peak weather event, for example -- for example, the
- 25 weather that we all just suffered through in -- in

- 1 February, had we not done these types of projects, we
- 2 would have potentially incurred a substantial amount of
- 3 costs to have people -- and Mr. Darras could explain
- 4 this better than I could -- but people out at these
- 5 particular points making sure that the pressure bypass
- 6 valves and whatnot were maintained to keep the -- to
- 7 keep the gas supply.
- 8 So we -- it's -- the potential offset is costs
- 9 that we didn't incur but very well could have. So those
- 10 would have been avoided this year because we did these
- 11 projects.
- 12 Q. So these savings are not included -- these
- 13 capital savings are not included as an offsetting factor
- in Cascade's proposed pro forma adjustments, correct?
- 15 A. Well, they are in that we identified -- we
- 16 identified the potential offset, but there was not a
- 17 cost associated with those in the test year.
- 18 Q. But there will be savings associated with
- 19 these -- this plant, correct?
- 20 A. It's avoided costs, so we would have avoided
- 21 incurring other costs, but those costs weren't there
- 22 to -- to remove from our test year.
- Q. Okay. So is it fair to say that the savings, or
- 24 avoided costs as you put it, they're not included as an
- 25 offsetting factor because the amount of savings that

- 1 Cascade will get from them is currently unknown?
- 2 A. Well, the idea of an offsetting factor is to
- 3 take something that occurred during the test year that
- 4 you will no longer incur. That's an offsetting benefit.
- 5 We had no costs in that test year to remove, so we
- 6 identified what the offset would be, but there was no
- 7 actual cost associated with it in our test year. And
- 8 because we did those investments, these costs will not
- 9 be incurred during the rate year either.
- 10 Q. All right. In general, isn't it standard
- 11 Commission practice to assess the certainty with which
- 12 the costs and offsetting factors are known when it
- 13 balances the competing pressure to change test year
- 14 values?
- 15 A. Sorry, can you repeat that question again for
- 16 me?
- 17 O. Yeah.
- In general, isn't it Commission's standard
- 19 practice to assess the certainty with which costs and
- 20 offsetting factors are known when it balances the
- 21 competing pressure to change test year balance?
- 22 A. Yes, and that is what Cascade is -- is doing in
- 23 our presentation.
- 24 O. All right. Mr. Parvinen, in your direct
- 25 testimony, you cite the 2009 PSE GRC order, correct?

- 1 A. Can you give me a reference point on that?
- 2 Q. Yes. So your direct testimony on page 11,
- 3 footnotes 10 through 13.
- 4 A. Yes.
- 5 O. All right. And are you familiar with the 2009
- 6 PSE GRC order?
- 7 A. Generally speaking, yes.
- 8 Q. Okay. Could you turn to Exhibit MPP-8X for me
- 9 on exhibit page 14, and that would be including
- 10 paragraphs 28 and 29.
- 11 A. I'm sorry, I was looking at an attachment. Can
- 12 you give me the order number or the page number again,
- 13 page --
- Q. Yes. So it's exhibit page No. 14, but going
- 15 just with the order, it's the order's page No. 12.
- 16 A. Thank you. All right. Then paragraph No...
- 17 O. 28 and 29.
- 18 A. Okay. I'm there.
- 19 Q. These paragraphs discuss the two aspects of the
- 20 consideration of offsetting factors, don't they?
- 21 A. Yes.
- 22 Q. And paragraph 28 describes the first aspect of
- 23 the offsetting factor analysis as evidence that
- 24 demonstrates consideration of whether a proposed
- increase in expense, i.e. pro forma projects, directly

- 1 provides any offsetting benefits; is that right?
- 2 A. Yes.
- 3 Q. Where in the record can I -- in this case can I
- 4 find that analysis for each of the pro forma projects
- 5 that Cascade is proposing?
- 6 A. Through our initial testimony where we
- 7 identified what those potential offsets were including
- 8 the revenue that we did include and then in our
- 9 rebuttal, the offsetting depreciation impacts.
- 10 Q. All right. So the evidence that Cascade has
- 11 presented for the direct offsetting benefits is first
- 12 the projected additional customer growth and the
- depreciation impact of the plant that's retired
- 14 specifically with -- with -- specifically with respect
- 15 to the pro forma plant additions themselves, correct?
- 16 A. Yes, and then recognition of the offsets that
- 17 did -- that had no costs during the test year, but yes.
- 18 Q. Okay. And -- and that in your direct testimony
- 19 and rebuttal testimony, those are the only places in the
- 20 record where -- where the Commission could find
- 21 consideration of offsetting factors, correct?
- 22 A. I am looking -- I am trying to refer in my mind
- 23 to Mr. Darras's initial testimony where he described
- 24 each and every project, because offsetting factors is a
- 25 consideration when considering the projects if there was

- 1 additional information included in his initial
- 2 testimony.
- 3 Q. Do you -- so you don't recall whether his
- 4 initial testimony has -- discusses consideration of
- 5 offsetting factors?
- 6 A. Yes, I know it's a factor when you're looking at
- 7 the projects, the associated -- cost savings associated
- 8 with projects as a consideration, so his descriptions to
- 9 the extent there were, I believe the material offset was
- 10 those particular projects that during peak weather
- 11 created a savings. I'm looking for possibilities. If
- 12 there was additional testimony, it would have been
- 13 Mr. Darras's initial testimony.
- Q. Okay. If there is -- if there isn't any
- 15 additional testimony in Mr. Darras's direct testimony,
- 16 then your direct and rebuttal testimony would be where
- 17 the evidence exists or where Cascade presented its
- 18 consideration of offsetting factors for the pro forma
- 19 plant adjustments, correct?
- 20 A. Yes.
- 21 O. Okay.
- MR. CALLAGHAN: Nothing further, Your Honor.
- JUDGE HOWARD: Cascade may proceed with any
- 24 redirect.
- MS. PEASE: Thank you, Your Honor. Just one

1 second to allow me to gather my notes.

2

- 3 EXAMINATION
- 4 BY MS. PEASE:
- 5 O. Mr. Parvinen, turning to the earlier part of
- 6 your examination, Mr. Callaghan had asked you questions
- 7 about whether Cascade had presented the restated --
- 8 restated figures for the test year without pro forma
- 9 adjustments. Do you recall that -- that line of
- 10 questioning?
- 11 A. Yes.
- 12 Q. And would you agree in general that it would be
- 13 appropriate to review the restated test year results
- 14 without the pro forma adjustments included?
- 15 A. No, no, as -- as stated in -- in -- in my
- 16 rebuttal testimony, that's looking at half the picture,
- 17 when in ratemaking it's a combination of the restating
- 18 and pro formas to determining -- to determining whether
- 19 the company is earning prior to -- to rates -- rates
- 20 from the -- the current case.
- Q. Okay. And, Mr. Parvinen, Mr. Callaghan had
- 22 asked you in -- in referring to the policy statements
- 23 and questions about the amount of time that parties
- 24 would have to review and asking if the -- the Company's
- 25 filing was actually capable of being audited or if it

- 1 would fall under the unreasonably burdensome category,
- 2 and I think -- I think you got cut off in your
- 3 explanation there. And so I just wanted to ask if you
- 4 had any -- any further explanation on that piece that
- 5 you would like to offer.
- 6 A. Sure. Well, from Cascade's point of -- point of
- 7 view, we provided all the justification for the projects
- 8 initially up front in Mr. Darras's testimony, so the
- 9 majority of the information was there. When we updated
- 10 in rebuttal and through data requests, the parties have
- 11 had that opportunity.
- For example, when Staff put on its responsive
- 13 case and it accepted three of the projects, remaining
- 14 seven -- the remaining seven projects were known to
- 15 Staff in our rebuttal case. And since then, Staff has
- 16 had then a month and a half since our rebuttal case to
- 17 get any information into the record if it was in
- 18 disagreement with any of the information it provided.
- 19 So we do -- we do feel that the parties have had
- ample opportunity as required by the policy statement.
- 21 O. Thank you.
- 22 And I believe when Mr. Callaghan was asking you
- 23 questions about how many -- how many line items were
- included in our case as presented in Ms. Gresham's
- 25 testimony, you had started to offer an explanation about

- 1 how that -- how that information is presented and why
- 2 there's so much information there, and I think again
- 3 that you were cut off in your explanation. If you could
- 4 just expand on that.
- 5 A. Yes. Cascade started off, we were trying to be
- 6 open -- you know, open and honest and present our case
- 7 in totality. So Ms. Gresham's initial exhibit was
- 8 basically a -- a budget presentation, what is the
- 9 Company's total capital budget. So it included our --
- 10 it included our total -- our total capital budget and we
- 11 wanted parties to be able to see every project that we
- 12 were proposing or every project that had been approved
- 13 in our capital budget.
- Now, for the blanket projects, this was the
- 15 first year that we broke the blanket projects by -- by
- 16 service -- service territory. I'm going blank on our --
- on the area. So every one of our geographical areas got
- in a specific money project. So for the blanket
- 19 services, we had a blanket services for each of our
- 20 district offices.
- 21 So it looked like there was a lot more
- 22 information, but that was more so that we could track
- 23 those costs, and then going forward they'd potentially
- 24 be a little more accurate in our budget presentations.
- Q. And Mr. Callaghan had asked you about the -- the

- 1 Wallula Gate Project and the Walla Walla Gate Project,
- 2 the Bremerton Project as representing a significant
- 3 amount of the Company's total investment. Do you recall
- 4 that line of questions?
- 5 A. Yes.
- 6 O. And -- and asking about the timing for those
- 7 projects coming in being towards the end of our -- end
- 8 of our period, December 2020, have -- and concern about
- 9 whether parties would have adequate time to review --
- 10 review that investment. Do you recall that line of
- 11 questioning?
- 12 A. Yes.
- 13 Q. But for -- for those projects, Cascade was
- 14 providing -- I mean, would you agree that Cascade was
- 15 providing updates all along the way?
- 16 A. Yes, yes, anytime when we provide our updates,
- 17 if there were changes in estimated in-service dates or
- 18 changes in estimate costs, we were providing those. As
- 19 they were going into service, we were providing that
- 20 type of information. And we provided, you know,
- 21 identified which of those projects then were delayed
- 22 into 2021. So yes, there was no surprises -- there
- 23 should have been no surprises in those projects. We
- 24 initially proposed 15 discrete projects. We ultimately
- 25 ended up at ten.

- 1 Q. And Staff had asked a few questions -- or my
- 2 apologies, Mr. Callaghan had asked a few questions about
- 3 providing contemporaneous documentation of the Company's
- 4 decisionmaking throughout the process and suggesting
- 5 that Cascade should have been providing updates on a
- 6 moment-to-moment basis about whether these projects were
- 7 still prudent. Do you recall that -- that line of
- 8 questioning?
- 9 A. Yes.
- 10 Q. And in general for the -- the capital project,
- 11 is that something that after Cascade decides to -- to
- 12 start one of its projects, does it keep -- after it
- 13 started, does it keep evaluating and reevaluating that
- 14 decision?
- 15 A. Well, that would be a question more specific
- 16 to -- to Mr. Darras.
- 17 Q. Okay. I guess one -- one point of confusion
- 18 that I think there may be is with respect to the
- 19 Company's reevaluation of projects with respect to COVID
- 20 and continuing to proceed with these projects sort of in
- 21 the normal course of business. And I quess I -- I had
- 22 wondered if that was something that you could comment
- 23 on.
- A. Well, I know as part of that process, it was a
- 25 kind of a long, tedious process. At the time we were

- 1 filing our initial case, it appeared that capital was
- 2 getting very restrictive, so we were looking at what
- 3 could we do to control our -- our capital costs. Can we
- 4 delay projects? And -- and -- and, you know, the
- 5 Company had made a decision to do what we could do.
- 6 So it was a matter of evaluating each and every
- 7 project from a status standpoint, the impact on -- on
- 8 ratepayers, and the impact on service. So there's a lot
- 9 of fine lines, information that has to be taken into
- 10 account to make that determination. And it was a long
- 11 pro- -- and it was a long process.
- 12 So it wasn't a distinct look at the projects and
- 13 go, you know, this -- this is a matter of this one's in
- 14 and this one's out. It wasn't that. There was a lot
- 15 more to take into account in that -- in those decisions.
- 16 Q. And then you were also asked questions about
- 17 where in -- in the case there is support for the
- 18 consideration of offsetting adjustments. Do you recall
- 19 those questions?
- 20 A. Yes.
- 21 Q. And did you describe in your testimony the end
- 22 of period customer count adjustment that Cascade
- 23 considered?
- 24 A. Yes, we identified it as -- as a major
- 25 offsetting factor. So we went -- went with what we felt

- 1 was above and beyond and included all new customers as
- 2 an -- as an offset. Not trying to specifically identify
- 3 those customers, just specifically associated with the
- 4 blanket projects. But we were being conservative, so we
- 5 took into account all new customers.
- 6 We did identify up front that that initial
- 7 customer count was a projection that would also then be
- 8 trued up at the end of -- of the calendar year to
- 9 coincide with the actual plant that was going into
- 10 service at the same time.
- 11 Q. And, Mr. Parvinen, do you recall whether there
- 12 were any other Cascade witnesses that addressed the end
- of period customer count?
- 14 A. Mr. Myhrum did as well.
- 15 MS. PEASE: Thank you. No further
- 16 questions.
- 17 JUDGE HOWARD: AWEC has also indicated cross
- 18 for this witness. Mr. Stokes, you may proceed.
- MR. STOKES: Thank you.

20

- 21 EXAMINATION
- 22 BY MR. STOKES:
- O. Good afternoon, Mr. Parvinen.
- 24 A. Good afternoon.
- Q. Can you hear me okay?

- 1 A. Yes, I can.
- 2 Q. Okay. I have a few questions for you about
- 3 Cascade's proposal to use end of period rate base, and
- 4 if you could turn to page 5 of your rebuttal testimony,
- 5 MPP-2T. Let me know when you get there.
- 6 A. All right. I'm there.
- 7 Q. Okay. And I'm specifically looking at lines 2
- 8 through 5.
- 9 Is it your testimony that Cascade assumed that
- 10 EOP would be uncontested because that was Cascade's
- 11 proposal in the Company's last general rate case, in
- 12 190210?
- 13 A. Well, in Cascade's view, we -- we viewed that --
- 14 that -- that yes, we did assume it would be uncontested
- 15 because all the criteria that -- that we had explored in
- 16 the last rate case existed here too.
- 17 O. Okay. Besides Cascade, did any -- any party
- 18 file opening or rebuttal testimony in that case besides
- in support of the, well, black box settlement?
- 20 A. No.
- 21 Q. Do you recall if the EOP was addressed -- was
- 22 addressed in the black box settlement or was it only
- 23 addressed in Cascade's filing?
- 24 A. It was only addressed in Cascade's filing.
- Q. Okay. And because no rate base adjustments were

- 1 agreed to in the black box settlement, isn't it a
- 2 misrepresentation to say that the issue was uncontested
- 3 because a settlement by its nature is a compromised
- 4 decision?
- 5 A. It is, and I would -- I would agree with -- I
- 6 would agree with that. It was Cascade's viewpoint that
- 7 it was uncontested.
- 8 Q. Okay.
- 9 A. In reality, yes, a settlement is a settlement,
- 10 it's particularly a black box.
- 11 Q. Okay. I'm going to now switch gears and ask you
- 12 a few questions about pro forma capital additions and
- 13 specifically the pro forma capital additions that
- 14 Cascade included in its filing in UG-190210, which were
- 15 also included in this filing, okay?
- 16 A. Okay.
- 17 Q. So in -- in your last rate case, did any party
- 18 besides Cascade file testimony on pro forma capital
- 19 additions besides testimony in support of the black box
- 20 settlement?
- 21 A. No.
- 22 Q. Okay. Which pro forma capital additions were
- 23 included in the last rate case and also included in this
- 24 case?
- 25 A. Well, again, the last rate case was the black

- 1 box settlement, so no specific adjustments were
- 2 included.
- Q. Well, that's not what I'm asking. So -- so
- 4 which were included in your original filing in the last
- 5 case and also included in this case? There's four of
- 6 them. Would you agree subject to check that that
- 7 includes the Wallula Gate Station, the Bellingham high
- 8 pressure line, the Arlington Gate Station, and the
- 9 Aberdeen high pressure line?
- 10 A. Yes.
- 11 Q. Okay. And as we heard this morning, the
- 12 Aberdeen Project has now been removed from Cascade's
- 13 filing in this case because it's not yet in service,
- 14 correct?
- 15 A. Correct.
- 16 Q. Okay. In your initial filing in the last rate
- 17 case, Cascade included pro forma -- a pro forma plant
- 18 addition for the Wallula Gate Station Project with an
- 19 expected operation date of December 31st, 2019, correct?
- 20 A. Correct.
- 21 Q. Okay. And that -- that project was not actually
- 22 placed in -- in service in 2019, right?
- 23 A. Correct.
- Q. So when was that -- that project placed in
- 25 service --

- 1 A. We did, on figure 1 for Mr. Darras's --
- 2 Q. December 31st -- I believe it was
- 3 December 31st, 2020, correct?
- 4 MS. PEASE: If you could provide a page
- 5 reference, Counsel, that would be helpful.
- 6 A. Was this the Wallula Gate?
- 7 BY MR. STOKES:
- 8 Q. Yes, correct.
- 9 A. Yeah, December 29th, 2020.
- 10 Q. 29th, okay. Thank you.
- 11 So why wasn't the Wallula Gate Station
- 12 Project --
- 13 THE COURT REPORTER: Mr. Stokes, this is the
- 14 court reporter. I can't hear --
- JUDGE HOWARD: You're breaking up,
- 16 Mr. Stokes.
- 17 MR. STOKES: Sorry about that. Not sure
- 18 what happened there.
- 19 BY MR. STOKES:
- 20 O. So why wasn't the Wallula Gate Station Project
- 21 placed into service in 2019?
- 22 A. Mr. Darras in his rebuttal testimony provides
- 23 information on why that wasn't in -- or in his direct
- 24 testimony.
- 25 Q. Okay.

- 1 A. And I'm not recalling the specifics on why.
- 2 O. Okay. When did Cascade know that the Wallula
- 3 Gate Station Project would not be in service in 2019?
- 4 A. I don't recall that either. I do know that in
- 5 our 2019 rate case, similar to this case, we proposed
- 6 those projects that were intended to be in service by
- 7 the end of 2019. But that case was resolved long before
- 8 we got to the end of 2019.
- 9 O. Was the timing of the in-service date of the
- 10 Wallula Gate Station Project or any of the other three
- 11 projects that are also in the filing addressed in either
- 12 the settlement agreement or the hearing in UG-190210?
- 13 A. No.
- Q. So in the last rate case, did the parties
- 15 establish a rate base amount?
- 16 A. No.
- 17 Q. Okay. Can you turn to page 14 of your rebuttal
- 18 testimony in MPP-2T.
- 19 A. All right. I'm there.
- 20 Q. Okay. And you quote the portion of the
- 21 settlement agreement from -- from the last rate case,
- 22 and do you -- do you agree that the settlement stated
- 23 that no plant additions were deemed to be included or
- 24 excluded from the agreed upon revenue requirement?
- 25 A. Yes.

- 1 Q. Okay. So in your opinion, how can plant not be
- 2 considered included or excluded from revenue
- 3 requirement?
- 4 A. I believe that that language was put in there to
- 5 identify that no plant was treated from a prudence
- 6 standpoint to be accepted and included.
- 7 O. And if you look at the following sentence, that
- 8 the parties other than Cascade retain the right to
- 9 challenge in future proceedings the recovery of
- 10 investments not yet explicitly included in rates, isn't
- 11 that in a sense reserving the right of parties other
- 12 than Cascade to challenge the prudence of projects in
- 13 future cases?
- 14 A. Yes.
- 15 Q. Is there anything in the record in UG-190210
- 16 that indicates that certain projects would not be in
- 17 service and would be included in a later rate case?
- 18 A. No.
- 19 Q. Okay. When does Cascade intend on filing its
- 20 next rate case?
- 21 A. This question was asked to Ms. Kivisto earlier
- 22 this morning, and we honestly don't know. A lot depends
- 23 on the outcome of this rate case and --
- MR. STOKES: I have no further questions.
- JUDGE HOWARD: Do we have any redirect from

- 1 Cascade?
- 2 MS. PEASE: Just -- just a few questions.

3

- 4 EXAMINATION
- 5 BY MS. PEASE:
- 6 Q. So, Mr. Parvinen, Mr. Stokes had asked you about
- 7 EOP rate base and whether it would be a
- 8 misrepresentation to say that it was uncontested in --
- 9 in the last case. Do you recall that line of
- 10 questioning?
- 11 A. Yes.
- 12 Q. And I -- I just wanted to ask a clarifying
- 13 question there.
- I -- I think that wasn't -- wasn't quite what
- 15 you were saying. I think what -- I quess, could you --
- 16 could you explain what your perspective was in -- in
- 17 your initial testimony as to what -- what parties had
- 18 agreed to in the -- in the last case and whether --
- 19 whether it was contested?
- 20 A. Well, based on the direction the case was going,
- 21 the settlement discussions, the data requests, that
- 22 was -- it appeared to Cascade that that was not an issue
- 23 of contention.
- Q. Okay. Thank you.
- 25 A. If I didn't answer the question, I apologize.

- 1 Q. That's okay.
- MS. PEASE: I have nothing further.
- JUDGE HOWARD: Are there any questions from
- 4 the bench for Mr. Parvinen?
- 5 COMMISSIONER RENDAHL: Yes, and I will
- 6 start.

7

- 8 EXAMINATION
- 9 BY COMMISSIONER RENDAHL:
- 10 Q. Good afternoon, Mr. Parvinen.
- 11 A. Good afternoon.
- 12 Q. Were you on this session when Ms. Kivisto was
- 13 testifying this morning?
- 14 A. Yes.
- 15 Q. Okay. So you heard the questions about the load
- 16 study that she suggested that we talk to you about?
- 17 A. Yes.
- 18 Q. Okay. So at this time, does the Company have a
- 19 written plan with timelines for how it is planning to
- 20 complete its load study other than what is in
- 21 Ms. Kivisto's testimony?
- 22 A. Specific -- specifically no due to the -- the
- 23 kind of the unknown still. We have a general -- we have
- 24 a general plan. We could provide an overview if the
- 25 Commission would like of what that plan would look like,

- 1 but we do not have specific dates, timelines when things
- 2 would be implemented. We do have a budget for 2021 and
- 3 '22, and part of that project requires at this point,
- 4 you know, the next step in the process for the fixed
- 5 network is to go talk to the electric utilities, for
- 6 example, in our service territory to get agreements to
- 7 be able to put our equipment on there. So those
- 8 become -- those discussions then become --
- 9 Q. Okay. But --
- 10 A. -- it could make it un- -- a little
- 11 uncontrollable, unknown.
- 12 Q. So -- so, Mr. Parvinen, for a project of this
- 13 magnitude, which is what is described in Ms. Kivisto's
- 14 testimony, wouldn't it make sense to have an actual plan
- 15 with steps of what you're going to do or is this a plan
- 16 that is in somebody's head?
- 17 A. No, we do have -- I mean, I'm not sure how well
- 18 written out the plan is. So we do have -- so we do have
- 19 a plan. We're -- and I'm not sure the status of
- 20 where -- where -- we will be having a project manager
- 21 for this project. Whether that person has been defined
- 22 yet or not -- not, I'm not aware -- I'm not sure.
- But then for -- you know, then from there, we do
- 24 have our capital budget. We have to look at where we
- 25 can do the most good. So we do have a -- we do have a

- 1 plan, it just may not be formally written out and --
- 2 because of like I said, some of the unknown timeline
- 3 parameters.
- 4 Q. So I guess what I would like to ask is a bench
- 5 request is for the Company's plan. And if there is no
- 6 one consolidated plan, I would like to see the budget
- 7 documents, the proposal for a project manager, any
- 8 discussions that might be occurring at the board level
- 9 for pursuing this plan. Do you understand what I'm
- 10 asking?
- 11 A. Yes, I believe so. And there's kind of two
- 12 components too. So this is the network to be able to
- 13 collect the data for the load study. At the same time,
- 14 we are also -- will be having to analyze the data that
- 15 we have collected, which will be relevant to put on a
- 16 load study.
- 17 COMMISSIONER RENDAHL: Okay. So, Judge
- 18 Howard, we can formalize this into a bench request to
- 19 submit to the Company after the hearing.
- JUDGE HOWARD: Certainly.
- 21 COMMISSIONER RENDAHL: Okay. I have
- 22 questions, but if my colleagues have some questions, I
- 23 will defer to them.
- 24 CHAIR DANNER: Just a second. I just want
- 25 to follow up on this.

1

## 2 EXAMINATION

- 3 BY CHAIR DANNER:
- 4 Q. Mr. Parvinen, the agreement to do a load study
- 5 was four years ago, 2017. Are there meeting notes or
- 6 contemporary notes that show that you've initiated
- 7 something that you could share with us to show that you
- 8 have been making progress towards at least beginning a
- 9 load study?
- 10 A. Yes, and -- and Ms. Kivisto pointed out that she
- 11 could -- in her initial testimony provided an update on
- 12 where we were in the study, the timeline on how this
- 13 started, because it initially started back in our 2015
- 14 rate case. So we agreed to do a load study in the 2015
- 15 rate case. Then by the 2017 rate case, we went down an
- 16 avenue that we thought was appropriate and we worked --
- 17 you know, we worked with Staff. We found out that was
- 18 not what parties were thinking.
- 19 So we reconfigured at that point in 2017 rate
- 20 case. We did point out that it would take -- that our
- 21 preferred path was to install a fixed network. That
- 22 wasn't in the immediate -- immediate future, but at the
- 23 same time, we would be replacing our FERCs associated
- 24 with our meters that could potentially get -- get data
- 25 that way. But it was known at that time that this was

- 1 not going to be an immediate project. It would take us
- 2 several years to do and then we'd have to reevaluate the
- 3 data.
- 4 So but we -- we did put in place in 2017 and for
- 5 ratemaking purposes how we would handle that in the
- 6 meantime. So we don't believe that we're behind --
- 7 behind the schedule other than, you know, the
- 8 requirement from the -- from the WAC -- WAC rule change
- 9 that requires a load study do a cost of service study.
- 10 CHAIR DANNER: All right. Commissioner
- 11 Rendahl, I'm sorry for the interruption.
- 12 COMMISSIONER RENDAHL: No, it's not an
- interruption, and are there other questions you would
- 14 like to ask because there are a few others I could ask,
- 15 a different -- different topic, but I defer to you if
- 16 you have something --
- 17 CHAIR DANNER: No, go right -- go right
- 18 ahead. I think that we'll do a bench request regarding
- 19 this.

20

- 21 EXAMINATION
- 22 BY COMMISSIONER RENDAHL:
- Q. So, Mr. Parvinen, referring to pro forma plant,
- 24 and there's been a lot of discussion about that in your
- 25 testimony and others, in your rebuttal testimony, and I

- 1 guess I'll refer you to this is MPP-2T, starting at page
- 2 24 and going onto page 25, where you explain the
- 3 offsetting removal and retirement adjustment; are you
- 4 seeing that?
- 5 A. Yes.
- 6 Q. Okay. Does -- does Cascade's proposed pro forma
- 7 plant adjustment and the associated removal and
- 8 retirement adjustment use end of period or average of
- 9 monthly averages; do you know?
- 10 A. I guess that would be reflecting end of period
- 11 for the investment, yes.
- 12 Q. And for the --
- 13 A. And for the adjustment would be based on that
- 14 end of period amount, yes.
- 15 Q. So both the pro forma plant adjustment and the
- 16 removal and retirement adjustment would both be end of
- 17 period?
- 18 A. Yes.
- 19 Q. Okay.
- 20 COMMISSIONER RENDAHL: Again, I'll defer to
- 21 my colleagues if there are other questions.
- 22 COMMISSIONER BALASBAS: I do have a couple
- 23 of questions for Mr. Parvinen.
- 24 ////
- 25 /////

- 1 EXAMINATION
- 2 BY COMMISSIONER BALASBAS:
- 3 Q. Good afternoon, Mr. Parvinen.
- 4 A. Good afternoon.
- 5 O. Switching subjects now. I'd like to ask you
- 6 some questions about excess deferred income tax.
- 7 And my first question is, how is Cascade
- 8 accounting for protected and unprotected EDIT in its
- 9 regulated books of account?
- 10 A. So the protected EDITs is -- shows in a -- I
- 11 believe it's a 256 regulatory -- regulatory liability
- 12 account, which is direct offset the rate base. So going
- 13 back to pre -- pre -- pre-tax reform, the deferred tax
- 14 is recorded at the 35 percent rate. So now you
- 15 basically have two accounts; one at the 21 percent and
- 16 then the excess at 15 percent.
- 17 So it's still a hundred percent offset to the
- 18 rate base. That 15 percent is then tracked separately
- 19 per the -- per the order in our last rate case, rate
- 20 case before, sorry, the 2017 rate case. We -- we
- 21 tracked that account separately and true it up annually.
- 22 The --
- Q. Okay. So just to -- okay. I -- I think you may
- 24 have maybe already answered this, but going to ask this
- 25 question directly anyway. And you referred to previous

- 1 Commission orders, and I was going to bring that up.
- 2 And in previous Commission orders, we have directed
- 3 Cascade to put the EDIT balances in I believe it's FERC
- 4 Account 254, the other regulatory liabilities, and so
- 5 is -- are those balances going into those accounts?
- 6 A. Yes.
- 7 Q. Okay. So then if that is the case, then why
- 8 were you not able to respond to a data request from AWEC
- 9 related to how producing EDIT balances -- and I will
- 10 refer you to Mr. Mullins' cross-answering testimony
- 11 where he had expressed some concerns that Cascade was
- 12 unable to produce EDIT balances because they were not
- 13 separated from ADIT balances.
- 14 A. Sorry, I quess I'm a little confused. I thought
- 15 we had responded to those -- to those questions, so I
- 16 don't have a clear answer for you.
- 17 COMMISSIONER RENDAHL: Commissioner
- 18 Balasbas, can I follow up?
- 19 COMMISSIONER BALASBAS: Please.

20

- 21 EXAMINATION
- 22 BY COMMISSIONER RENDAHL:
- 23 Q. So I guess the question is, are you separately
- 24 accounting for the protected and the unprotected or --
- 25 A. Yes.

- 1 Q. -- is the protected and unprotected in one
- 2 account?
- 3 A. No, they are in separate accounts.
- 4 Q. Okay.
- 5 A. If I could clarify, I think what got confusing
- 6 was the refund of those since we aren't tracking those
- 7 kind of separately and passing those back to customers,
- 8 it was the corresponding reduction in revenue that was
- 9 the confusing aspect.
- 10 I think we did -- did get that -- did get that
- 11 clarified, and we did put on -- my rebuttal testimony
- 12 kind of explained, goes back to the history of deferrals
- 13 where you have -- when you create the deferral, you have
- 14 a net income impact, but when you do the amortization,
- 15 it works out there is no net income impact. I may have
- 16 just gotten totally off topic with what you were talking
- 17 about, sorry.
- 18 Q. No problem.
- 19 COMMISSIONER RENDAHL: And I have one other
- 20 question unless, Mr. Commissioner Balasbas, you would
- 21 like to go forward.
- 22 BY COMMISSIONER RENDAHL:
- 23 Q. So in looking at your rebuttal testimony,
- 24 Mr. Parvinen, you -- you commit at page 37 of your
- 25 rebuttal testimony to excluding all supplemental tariff

- 1 schedules from future general rate cases. So do you
- 2 plan to develop an adjustment in future rate cases to
- 3 remove all supplemental tariff schedules, revenues, and
- 4 costs in a transparent manner?
- 5 A. Yes, yes, we do. Theoretically, it will work
- 6 out to zero net income impact, but we will do that
- 7 presentation and -- and show supporting work papers for
- 8 it.
- 9 COMMISSIONER RENDAHL: Thank you. I have no
- 10 further questions.
- JUDGE HOWARD: Are there any further
- 12 questions from the bench for this witness?
- 13 CHAIR DANNER: No.
- 14 JUDGE HOWARD: Okay. Hearing none, we are
- 15 now turning to Staff's witnesses. No party has
- 16 designated Chris McGuire or Kristen Hillstead
- 17 cross-examination. Are there any questions from the
- 18 bench for McGuire or Hillstead at this time?
- 19 Hearing none, the next witness would be
- 20 David Panco for Staff. Mr. Panco, are you on the line?
- MR. PANCO: Yes, I am.
- 22 COMMISSIONER RENDAHL: Judge Howard, could
- 23 we take a ten-minute break now?
- JUDGE HOWARD: Certainly. Let's take a
- 25 ten-minute break and return at 3:05 if that works. All

- 1 right. We are off the record.
- 2 (A break was taken from
- 3 2:56 p.m. to 3:05 p.m.)
- 4 JUDGE HOWARD: Let's be back on the record
- 5 after a short break. The next witness is David Panco
- 6 for Staff. Mr. Panco, please turn on your video and I
- 7 will -- and raise your right hand and I will swear you
- 8 in.
- 9 MR. PANCO: It's on and showing in front of
- 10 me. Can you hear me and see me?
- 11 JUDGE HOWARD: Yes. Sometimes it takes a
- 12 moment to pop up, but I can hear and see you now.
- 13 (David Panco sworn.)
- JUDGE HOWARD: Thank you.
- Mr. Callaghan, would you please introduce
- 16 the witness?
- 17 MR. CALLAGHAN: Yes, Your Honor. Thank you.
- 18
- 19 EXAMINATION
- 20 BY MR. CALLAGHAN:
- Q. Mr. Panco, would you please state your full name
- 22 and spell your last name for the record?
- 23 A. David Panco, P, as in papa, a-n-c-o.
- 24 O. Thank you.
- 25 And where are you employed?

- 1 A. At the Washington Utilities and Transportation
- 2 Commission as a regulatory analyst.
- 3 Q. And as part of your work there, did you prepare
- 4 testimony and exhibits for this case?
- 5 A. Idid.
- 6 Q. And are those Exhibits DJP-1T through DJP-8T?
- 7 A. That's correct.
- 8 Q. All right. And do you have any amendments or
- 9 corrections to those testimony or exhibits today?
- 10 A. No, I do not.
- 11 Q. All right. Thank you.
- 12 MR. CALLAGHAN: Your Honor, Mr. Panco is
- 13 available for cross-examination.
- JUDGE HOWARD: Thank you.
- 15 Cascade has indicated cross for this
- 16 witness, and you may proceed.
- 17 MS. PEASE: Thank you. And for the record,
- 18 this is Jocelyn Pease for Cascade.
- 19
- 20 EXAMINATION
- 21 BY MS. PEASE:
- O. Good afternoon, Mr. Panco.
- A. Hello.
- Q. Can you see me and hear me okay?
- 25 A. I can.

- 1 Q. Okay, great.
- A. And if at any time you can't hear or see me,
- 3 please speak up.
- 4 Q. Certainly.
- 5 A. Or gesture.
- 6 Q. Would you please refer to your response
- 7 testimony Exhibit DJP-1T at page 2, and let me know when
- 8 you're there.
- 9 A. My goodness, I started at page 3, so my copy
- 10 starts at page 3. Do you want to just run the question?
- 11 It must be very introductory.
- 12 Q. Sure.
- In this section of your testimony, you state
- 14 that you either submitted or drafted testimony regarding
- 15 pro forma capital projects for Cascade's three most
- 16 recent rate cases is; is that correct?
- 17 A. That's correct.
- 18 Q. And in each of those cases, did you review the
- 19 Company's testimony and exhibits regarding the pro forma
- 20 capital projects?
- 21 A. Yes, I did.
- Q. Based on this experience, would you say that you
- 23 are familiar with Cascade's presentation of information
- 24 about its pro forma capital projects?
- 25 A. I would think that I'm fairly familiar with it,

- 1 yes.
- Q. Okay. Could you please refer to your response
- 3 testimony at page 11.
- 4 A. I'm at that page.
- 5 O. And specifically lines 1 through 8. In this
- 6 section of your testimony, you refer to Mr. Darras's
- 7 testimony; is that correct?
- 8 A. That's correct, and also to MCP-6.
- 9 Q. Okay. And, Mr. Panco, you reviewed Mr. Darras's
- 10 initial testimony in this case; is that correct?
- 11 A. That's correct.
- 12 Q. And you state here that the Company provided
- 13 detail regarding the pro forma capital projects; do you
- 14 see that?
- 15 A. It was narrative detail about the projects, yes.
- 16 There were some holes in some of the financial data that
- 17 was provided, though.
- 18 Q. Okay. And in that narrative detail, would you
- 19 agree that the Company provided detail regarding the
- 20 discrete pro forma capital projects including the
- 21 project need and analysis of alternatives?
- 22 A. They did, but I would qualify that with that
- 23 information having been provided prior to having
- 24 provided the financial and cost information that I
- 25 typically would have reviewed before even considering

- 1 any of the other data.
- 2 Q. And was there any cost information in that
- 3 initial filing?
- 4 A. I'd have to go back, I have it here, and review
- 5 it. Quite frankly --
- 6 O. Based on your recollection, would you agree that
- 7 there were budget figures provided?
- 8 A. There were comparisons of the options. I don't
- 9 know that there were specific budget figures provided.
- 10 I believe they were provided in -- in PCD-2, that was
- 11 then replaced with revised PCD-2 in response to Staff's
- 12 DR No. 89.
- Q. Okay. And in -- in looking at PCD-2, would you
- 14 agree that there were estimated cost figures there?
- 15 A. There were. There were also figures stated as
- 16 actual cost figures, there was some confusion on my
- 17 part, because some of those actual cost figures were
- 18 stated for dates in the future that were also stated as
- 19 actual in-services dates which is what led to that data
- 20 request.
- 21 Q. Okay. Please refer to your -- still on your
- 22 testimony page 11, still lines 1 through 8. You state
- 23 here that the Company described its blanket funding
- 24 project in its initial testimony; is that right?
- 25 A. I'm sorry, could you repeat that?

- 1 Q. Yes.
- On -- on line 5, the same page, page 11, you
- 3 state that the -- the Exhibit PCD-1, Mr. Darras's
- 4 initial testimony, also describes Company's blanket
- 5 funding projects; is that correct?
- 6 A. That's what it says.
- 7 Q. And did you review the Company's testimony in
- 8 its initial filing regarding the blanket funding
- 9 projects?
- 10 A. I did at that time, yes.
- 11 Q. And based on your prior experience reviewing
- 12 Cascade's pro forma plant projects, would you say that
- 13 you're generally familiar with the projects that the
- 14 Company refers to as blanket funding projects?
- 15 A. The presentation this time was more complicated,
- 16 especially as the revised versions and the responses to
- 17 the data requests started rolling in.
- 18 Q. I -- I think you didn't quite answer my
- 19 question. Would you say --
- 20 A. Will you ask it again and I'll try to?
- 21 Q. Certainly, certainly.
- 22 Based on your prior experience reviewing the
- 23 Cascade pro forma plant adjustments in -- in the earlier
- 24 cases, would you say that you are generally familiar
- 25 with the projects that the Company refers to as blanket

- 1 funding projects? Is that --
- 2 A. The --
- 3 Q. -- a familiar term for you?
- 4 A. I would have to go back to those records and
- 5 check to see if those were terms that were used. Those
- 6 cases were considered several years ago. I don't tend
- 7 to hold things in my head.
- 8 Q. Okay. From your -- from your review of the
- 9 Company's three most recent cases, would you agree that
- 10 in the initial testimony provided by Mr. Darras that
- 11 there was more narrative detail in support for the pro-
- 12 forma projects?
- 13 A. It was definitely a larger volume of narrative
- in support of the projects, and there was also a more
- 15 detailed description of the capitaling -- capital
- 16 budgeting process the Company uses; however, I was not
- 17 really looking for capital budgets. I was looking for
- 18 costs of actual projects completed. So I was finding
- 19 that to be somewhat distracting.
- 20 O. Mr. Panco, could you please refer to the
- 21 cross-exhibit designated as DJP-9X?
- 22 A. That would be the testimony from 170929,
- 23 correct?
- 24 O. That's correct. And specifically this is your
- 25 revised testimony; is that correct?

- 1 A. It appears to be, yes.
- Q. Do you recall why you revised this testimony?
- 3 A. I don't at the moment.
- 4 Q. Okay. If you refer to page 9.
- 5 A. That would be page 9 of the exhibit. Do you
- 6 have the page number in the testimony? Because I have
- 7 the original testimony here in front of me.
- 8 Q. Yes, it's page 9 of the exhibit and page 7 of
- 9 the revised testimony. I guess the questions you had --
- 10 A. Thank you. That's with table 1 on it, I have
- 11 that.
- 12 Q. Correct, correct.
- 13 And there's some red line -- red line there; do
- 14 you see that?
- 15 A. I'm sorry, I only have the -- the -- the Docket
- 16 170929. I -- I don't have a printer -- access to a
- 17 printer and I'm working from my home, so I was using the
- 18 information that I had with me. But if you point out
- 19 that red line to me, I would be glad to mark it on my
- 20 copy.
- 21 Q. I -- it probably isn't the most important to
- 22 make here -- most important point to make here, so I
- 23 can -- I can just move on. I think, though, I'll --
- 24 I'll be mindful that it appears we have different
- 25 copies, and I will try to coordinate as far as specific

- 1 references to make sure we're -- we're looking at the
- 2 same documents.
- 3 A. Yeah, apologies. I don't get into the office
- 4 that frequently, and as I said, I'm not able to use my
- 5 home printer with my work computer.
- 6 O. Okay. So my next reference is to page 6 of the
- 7 exhibit, lines 8 through 19 and I'll try to...
- 8 A. Were all these pro forma plant additions in
- 9 service by the of the 2019, is that where we're
- 10 starting?
- 11 Q. 4 -- it would look like page 4 I think of the
- 12 exhibit, and it's the Q and A starting with, (as read)
- 13 How did Staff define the thresholds for major plant
- 14 additions in this case.
- 15 A. I found that.
- 16 Q. Okay. In this section, your testimony explains
- 17 how Staff defined the Commission's major resource
- 18 threshold in this case; is that right?
- 19 A. That is correct.
- Q. And specifically, you are articulating Staff's
- 21 rationale for departing from the use of a percentage of
- 22 rate base and setting a -- setting a threshold for a
- 23 major resource; is that right?
- 24 A. We were trying to accommodate the fact that
- 25 Cascade has a noncontiguous set of small service areas,

- 1 that's correct, yes.
- Q. And at lines 9 through 10, you state that you
- 3 are taking to heart the Commission's admonition to avoid
- 4 red line cutoffs with regard to pro forma plant
- 5 adjustments; is that right?
- 6 A. That is correct.
- 7 O. And I think this is similar to what you're
- 8 saying about the noncontiquous service territory. At --
- 9 at lines 12 through 15, you're also distinguishing
- 10 between electric utility investment and natural gas LDC
- 11 investment; do you see that testimony?
- 12 A. I do.
- 0. And you specifically state, (as read) Natural
- 14 gas local distribution companies such as Cascade invest
- 15 in many small individual projects such as main or
- 16 regulator replacements. This distinguishes them from
- 17 electric utilities where major high-dollar projects such
- 18 as generating plants dominate the investment dollars; do
- 19 you see that testimony?
- 20 A. That is what that says at lines 14 and 15.
- Q. And in describing -- and for -- for the record,
- 22 it was the exhibit that's for me lines 12 through 15.
- 23 But, again, it sounds like we have different --
- 24 different copies.
- 25 In describing the small projects as main or

- 1 regulated replacements, would you agree that these would
- 2 be the same type of projects that the Company might
- 3 refer to as blanket projects?
- 4 A. They may be. I would also qualify that with
- 5 saying that when this testimony was written, I had been
- 6 at the Commission half the time that I have been now,
- 7 and so it could be that perspective has shifted through
- 8 time, my perspective and Staff's perspective and my
- 9 perspective on behalf of Staff.
- 10 Q. Well, that's I think getting at my next
- 11 question.
- 12 Would you agree that the distinction you
- 13 highlighted between LDC investments and electric
- 14 investments is still an accurate and relevant
- 15 observation that would apply equally today in this
- 16 proceeding?
- 17 A. I believe that you're not building wind farms or
- 18 nuclear generating plants, so if that's what you mean,
- 19 yes.
- 20 O. In the next sentence here, you explain, (as
- 21 read) Staff offers a broader notion of major, which
- 22 defines that term by a percentage of projects included
- in the test year; do you see that testimony?
- 24 A. I do, and that's going back to my private sector
- 25 days. That I was a pre-pragmatic son of a gun coming

- 1 into this, and if I were trying to do time allocation
- 2 for analysis, I would be looking at the smaller number
- 3 of major projects involved. That's where that is being
- 4 derived from.
- 5 O. Okay. And I think if we move ahead to page 9 in
- 6 the cross-exhibit or page -- I think's page 7 of your
- 7 exhibit, Mr. Panco, there's a discussion where you are
- 8 applying that broader notion of major.
- 9 A. That's correct.
- 10 Q. Do you -- do you see that testimony?
- 11 A. That's starting with the question, (as read) How
- 12 did Staff determine which projects meet the major
- 13 threshold?
- 14 Q. That's right.
- 15 So it opined the broader notion of major, you
- 16 state here that the top 20 percent of the projects will
- 17 make up 80 percent of the total cost. Staff considered
- 18 this method as applicable to the types of projects in
- 19 which an LDC must engage; do you see that testimony?
- 20 A. This sentence actually starts, (as read) Nearly
- 21 always and a widespread selection of projects or costs
- 22 the top 20 percent of the projects and goes on from
- 23 there.
- Q. Yes, yes. I was quoting an excerpt, yes.
- 25 A. I wanted to be clear how it started.

- 1 Q. Certainly.
- 2 So you were proposing an approach that would
- 3 account for 80 percent of the Company's total pro forma
- 4 costs; isn't that right?
- 5 A. We were using that as a baseline estimate as we
- 6 started to look at their projects. Having been handed a
- 7 very large set of line item funding projects, that's
- 8 what we were trying to do, work it down to a size that
- 9 was manageable to consider.
- 10 Q. And if you refer to table 1 on page 9, this is
- 11 the list of projects that you had proposed should be
- 12 allowed for cost recovery; is that right?
- 13 A. In that case, yes, it was.
- 14 Q. And table 1, could you please take a look at
- 15 items one, seven, eight, and nine.
- 16 Are these the main replacement -- or regulator
- 17 station replacement projects that you had described
- 18 earlier in reference to the many small individual
- 19 projects typical of LDC investments?
- 20 A. I'm not certain at this point in time. It's
- 21 been a long time since I've written this testimony.
- 0. Okay. Thank you.
- Would you agree that your recommendation here
- 24 likely included those types of projects; the regulator
- 25 station and main replacement projects?

- 1 A. Yes, it would.
- 2 O. And would you agree, then, that these would be
- 3 the same items that the Company would call blanket
- 4 funding projects?
- 5 A. The blanket funding concept was a new concept to
- 6 me, and it was introduced as them being programmatic
- 7 investments. And after discussion with other Staff, the
- 8 position that Staff came to is that those projects were
- 9 not appropriate for consideration and pro forma in the
- 10 current present case.
- 11 Q. Okay. Thank you.
- 12 Please refer to your response testimony at page
- 13 3.
- 14 A. I'll be there in just a moment. I have that
- 15 page. I'm there.
- 16 Q. And you testified here that Cascade has placed
- 17 only 6.9 million of plant in-service before
- 18 October 27th, 2020; is that correct?
- 19 A. That's -- is -- that's correct. That's what
- 20 Staff was able to verify from the data responses, which
- 21 were coming through with a very confused set of uses of
- 22 various terminologies, such as references to in-service
- 23 dates, whether they were actual or estimated, and total
- 24 cost numbers and whether those were realized or
- 25 estimated, and they did not always appear to be

- 1 implicitly stated.
- Q. And, Mr. Panco, it sounds like there might have
- 3 been some confusion in the discovery, and I think we've
- 4 heard some earlier testimony about that today.
- 5 To the extent that -- that you had any questions
- 6 or conditions about how the information was presented,
- 7 had you reached out to Cascade to seek to clarify that?
- 8 A. I had sent out subsequent data requests both to
- 9 make it clear that they were intended to be continuous.
- 10 And Cascade appeared to continue to offer updates
- 11 against their capital budget through their responses to
- 12 Staff DR 92. I was looking primarily at the updates to
- 13 PCB-2 that were coming in in response to Staff DR 89 as
- 14 a more dependable source of information, because that
- 15 was allegedly at least providing project completion
- 16 dates and not simply end of period book numbers of
- 17 expenses dated to the same individual funding project
- 18 line items.
- 19 Q. So, Mr. Panco, did you consider the responses to
- 20 DR 92 in coming up with your recommendation?
- 21 A. I considered the responses to DR 89. I cannot
- 22 confirm from the responses to DR 92 that the individual
- 23 funding project as listed were in service providing
- 24 Washington customers at known and measurable costs.
- 25 Q. And it sounds like there may have been some

- 1 confusion over some of the labeling as to whether there
- 2 were estimated or actual in-service dates. And I think
- 3 Mr. Darras had sought to clarify some of that in his
- 4 testimony earlier today, and then I think I also heard
- 5 you say that you might assume if there's an estimate
- 6 provided, that if it's for a date in the future, that it
- 7 would be an estimate. But if it's for a date in the
- 8 past, it may very well be the actual date; is that
- 9 right?
- 10 A. In -- in general, I agree with what you're
- 11 saying.
- 12 Q. Okay. Circling back to your recommendation in
- 13 the case, just so we're -- we're -- we're all clear, the
- 14 specific project that you included in -- in your figure
- of \$6.9 million include the Moses Lake 4 inch PE
- 16 Project, the Bellingham 8 inch HP, and two out of three
- 17 funding projects associated with the Arlington Gate; is
- 18 that correct?
- 19 A. That's correct.
- 20 O. And to be clear --
- 21 A. Those were the actual costs as revised in
- 22 Mr. Darras's responses to DR 89.
- Q. And to be clear, your recommendation in this
- 24 case excludes all of the other discrete pro forma
- 25 capital projects; is that correct?

- 1 A. I find it not possible to confirm that they're
- 2 in place and in service at known and measurable prices,
- 3 or costs rather, from the data that has been presented
- 4 to me in the response to the data requests that we've
- 5 had outstanding.
- 6 O. And your recommendation also excludes all of the
- 7 Company's proposed blanket funding projects; is that
- 8 right?
- 9 A. I stated earlier that Staff had come to the
- 10 conclusion that the blanket projects were not
- 11 appropriate for pro forma treatment, and I believe that
- 12 was discussed quite a bit earlier today too in terms of
- 13 the lack of provision of full offsetting factors.
- Q. And circling back to the responses to UTC DRs 89
- 15 and 92, you included those as exhibits to your
- 16 testimony; is that correct?
- 17 A. That's correct.
- 18 Q. And you say with your review and evaluation for
- 19 the projects included in your recommendation, that you
- 20 are relying on only DR 89; is that correct?
- 21 A. I have to point out that the responses to those
- 22 two DRs were cross-referencing each other and how many
- 23 times the -- the lines like NCP-6 is the best
- 24 information the Company has at this time, it -- I -- I
- 25 kept feeling like I was getting a stay tuned, but, you

- 1 know, more information later.
- 2 In DJP-5 at the bottom of the response, the last
- 3 paragraph says -- well, those two paragraphs pretty much
- 4 sum it up. You know, it's like please see attached
- 5 Exhibit PCD-2, UTC-89, UTC-92 and Exhibit PCD-2 updated
- 6 PDF showing actual, quote, updated in-service states.
- 7 I mean, that -- that was the kind of language I
- 8 was getting to response to the DRs. And then it says,
- 9 you know, more information will follow as it's
- 10 available.
- 11 Q. And so then did you decide that you wouldn't
- 12 review the data included in DR 92 that was provided to
- 13 you?
- 14 A. I reviewed it as it came in.
- 15 Q. Could we take a look at your Exhibit DJP-5?
- 16 A. And that would be the Company's revised
- 17 supplemental response to Request 92, yes?
- 18 Q. That's correct. Do you have it there?
- 19 A. I have it in front of me.
- 20 O. Okay. And I think we heard testimony earlier
- 21 today that although this request on page 1 appears to be
- 22 dated August 27th, that it was actually provided to
- 23 Staff on October 27th. Did you -- did you hear that
- 24 testimony earlier today?
- 25 A. Yes, I did, and I ascertained that from review

- 1 of the attached files with that and when they were last
- 2 modified, and that's the date that's listed in my
- 3 response testimony as having truncated the analysis of
- 4 the investments to be included, the October 27 date.
- 5 O. Okay. So I think that was my next question.
- 6 So October 27th is your cutoff date; is that
- 7 correct?
- 8 A. October 27th was when I was requested to have
- 9 testimony to be reviewed and turned over to attorneys
- 10 for submission.
- 11 Q. Okay. And referring to column G, would you
- 12 agree that the information presented here includes the
- 13 Company's proposed pro forma adjustment for pro forma
- 14 plant balances as of September 30th, 2020?
- 15 A. I would have to take your word for that. The
- 16 copy of that that I have in front of me is -- is
- 17 impossible for me to read.
- 18 Q. I also have --
- 19 A. I need a magnifying glass.
- 20 Q. -- a tiny copy and I think I --
- 21 A. I can --
- 22 Q. -- I can try to do screen sharing, but I think
- 23 it might still look tiny --
- 24 A. That's fine.
- 25 Q. -- in this situation.

- 1 So maybe we could run through a couple questions
- 2 that are subject to check, and if you discover that --
- 3 that there's any difference, you can let us know. Or if
- 4 you have an electronic version you can work with, we
- 5 can -- we can do that to.
- 6 A. I have an electronic version I can work with it,
- 7 but I can't work with it simultaneously with being on
- 8 this conference call.
- 9 Q. Okay. So let's start this out subject to check.
- 10 Referring to lines 18 and 12 for the Othello Gate
- 11 Project, would you agree that the in-service dates
- 12 provided in column I are September 18th, 2020, and
- 13 August 28th, 2020, respectively?
- JUDGE HOWARD: Mr. Panco, I believe you're
- 15 cutting out.
- MR. PANCO: Oh, I'm sorry, I was turning
- 17 away from microphone trying to squint and read this.
- 18 I -- I can't read this copy that I have in front of me.
- 19 I -- I would gladly check the names of the projects
- 20 and -- but I can't confirm --
- JUDGE HOWARD: Mr. Panco, if you have -- are
- 22 you on the Teams app on your -- on your computer here?
- MR. PANCO: I'm on the Teams app on my
- 24 laptop.
- JUDGE HOWARD: Are you --

- 1 MR. PANCO: So I only have the small screen
- 2 available to me.
- JUDGE HOWARD: Are you able to click to
- 4 Internet Explorer or however you have this document
- 5 saved electronically? Because the app will remain open
- 6 and we will still be able to hear and see you and then
- 7 you will be to view the electronic version.
- 8 MR. PANCO: That might take me a moment to
- 9 find my way there. I apologize.
- 10 JUDGE HOWARD: If you're able to -- to look
- 11 at that using like ALT tab or clicking on the menu bar
- 12 at the bottom.
- MR. PANCO: I'm working my way through the
- 14 cross-exhibits for this -- this case and cases.
- 15 A. Can I get the name of that exhibit again,
- 16 please?
- 17 BY MS. PEASE:
- 18 Q. It's your exhibit, DJP-5.
- 19 A. I'm sorry, that pulled up my testimony from
- 20 170929. I'm going to a different place to try to come
- 21 up with this.
- MR. CALLAGHAN: Mr. Panco, I can email you a
- 23 copy if that would be helpful.
- MR. PANCO: That would be great.
- MR. CALLAGHAN: Okay. I will do that now.

- 1 MR. PANCO: I'm waiting for it to show up.
- 2 MR. CALLAGHAN: I just sent it, so any
- 3 second now. Thank you.
- 4 MR. PANCO: Okay. I'm opening that file
- 5 now. I'm trying to get it large enough on this laptop
- 6 screen.
- 7 A. I have column I estimated in-service date, your
- 8 line numbers again were?
- 9 BY MS. PEASE:
- 10 Q. The line numbers were 18 and 22 for the Othello
- 11 Gate Project. And the question, would you agree that
- 12 the in-service dates provided in column I are
- 13 September 18th, 2020, and August 28th, 2020,
- 14 respectively?
- 15 A. This is not the Othello Gateway Project, line
- 16 18. This is above that, yes?
- 17 O. I'm sorry, what was exactly your comment,
- 18 Mr. Panco, asking about the Othello --
- 19 A. Can you give me the line numbers, please?
- 20 O. Yes, 18 and 22.
- 21 A. 18 reads 9/18/2020, 22 reads 8/28/20 on the copy
- 22 that I'm looking at on the screen --
- Q. Okay. That's -- that's what I was seeking to
- 24 confirm.
- Okay. And referring to line 121 for the Othello

- 1 Gate Project, would you agree that the in-service date
- 2 provided in column I is September 18th, 2020?
- 3 A. Line 121?
- 4 O. Mm-hmm.
- 5 A. Is 9/18/2020.
- 6 Q. And referring to line 16, which is funding
- 7 project 317322 for the Othello -- for the Arlington
- 8 Gate, would you agree that the in-service date provided
- 9 in column I is September 3rd, 2020?
- 10 A. Yes, I would.
- 11 Q. But your recommendation in this case for pro
- 12 forma plant through October 27th, 2020, did not include
- 13 these projects; is that correct?
- 14 A. My recommendation was based on the responses to
- 15 DR 89. As I said earlier, these -- these were
- 16 considered to be end of period spending updates. That's
- 17 how they were considered by me anyway.
- 18 Q. Okay. And still on this exhibit, let's refer --
- 19 I'm -- I'm glad you got a copy that you can work with
- 20 because I have a couple additional questions.
- 21 A. It's pretty marginal.
- 22 Q. Well, I appreciate -- I appreciate your bearing
- 23 with us.
- If you refer to the note in pink at the top of
- 25 page 2 of Exhibit DJP-5, would you agree that the

- 1 information presented here includes balances through
- 2 September 30th, 2020?
- 3 A. Sorry, I just lost the image on my screen. I'm
- 4 getting it back, though. And I'm having to resize it
- 5 again. Could you repeat the question, please?
- 6 Q. Certainly.
- 7 If you refer to the note in pink at the top of
- 8 page 2 of this exhibit, would you agree that the
- 9 information presented here includes balances through
- 10 September 30th, 2020? I think you were referring to
- 11 them as maybe the end of period or end of the month
- 12 balances.
- 13 A. The note in pink on my page 2 says, (as read)
- 14 Projects with note code 27 or 28 in column twenty -- or
- 15 column H are blanket projects to keep accruing and
- 16 closed to plant service each. Plant is reflecting the
- 17 current -- Cascade is reflecting the current balance in
- 18 the, and then it's cut off on my screen, and the funding
- 19 project as of 9/30, 2020. In addition, these projects
- 20 are in place to be more than Cascade originally filed
- 21 for by yearend. Is that what you're referring to?
- 22 Q. Yes. And I'm sorry, where did you say it was
- 23 cut off for you?
- 24 A. I -- I read the rest of it. I got the cutoff --
- Q. You got it, you got it, okay.

- 1 So as we discussed earlier, the projects in the
- 2 blanket funding category tend to be smaller projects; is
- 3 that right?
- 4 A. Yes.
- 5 O. And these smaller projects are completed
- 6 throughout the year and accrue to the associating --
- 7 associated funding project; is that right?
- 8 A. I believe that's the intent.
- 9 Q. And so if the balances for the blanket funding
- 10 projects close every month, would you agree that it
- 11 would be possible to perform a midyear review of the
- 12 investment for blanket projects year to date?
- 13 A. Sorry, I -- I -- I'm not understanding why a
- 14 person would do that.
- 15 Q. The distinction being with blanket projects in
- 16 comparison with a bigger discrete project, that there's
- 17 smaller projects that are continually being accrued to
- 18 this, to associated funding project, and distinct from
- 19 the pro forma projects where you would need to complete
- 20 all of the investments to -- to have the -- the total
- 21 cost.
- 22 A. Staff in this case had already chosen to reject
- 23 all of the blanket projects. I would not have had any
- 24 reason to do that midyear review.
- 25 Q. Okay. I appreciate your -- you clarifying

- 1 Staff's position.
- Would you agree that one theoretically could
- 3 perform that review?
- 4 A. I would agree that one theoretically could
- 5 perform the review.
- 6 O. Okay. And in this -- in this note at the top of
- 7 the page, it specifies that the projects with the note
- 8 code 27 or 28 are the blanket projects; do you see that
- 9 note?
- 10 A. I don't see it. I don't have that part of the
- 11 page up, but I recall having read that to you.
- 12 Q. Okay. And if you could look at line 34, DAF
- 13 meters, and the blanket code reference.
- 14 A. Page 28.
- 15 Q. And the total balance there as of
- 16 September 30th, 2020, is almost \$6 million; is that
- 17 right? In column --
- 18 A. I'm showing -- I'm showing the -- I'm showing
- 19 that in column G, but I'm not seeing the header to
- 20 column G unless I shrink the page and scroll down. So
- 21 I'm -- I'm not sure what date that would be the case.
- Q. Okay. And if we look at the note code 27, which
- 23 is I think starts on line 73 and continues through 108,
- 24 do you see that note code 27 for those projects?
- 25 A. Could you repeat those numbers, please?

- 1 Q. Yeah. I hadn't planned to walk you through each
- 2 individual project --
- 3 A. This is very tedious I'll have you know. I'm
- 4 trying to do this on a very small screen. So I -- if
- 5 you'll bear with me, I'll try to find the locations
- 6 you're after.
- 7 Q. Sure. Looking at lines 73 through 108, and in
- 8 column G there, if you scan those balances, would you
- 9 agree that some of those balances are over a million
- 10 dollars?
- 11 A. Starting at line 73?
- 12 Q. Yes, between lines 73 and 108.
- 13 A. I'm seeing values pretty much in the hundreds of
- 14 thousands of dollars.
- 15 O. Okay.
- 16 A. So --
- [Cross talking.]
- 18 A. -- 6,000.
- 19 Q. Line 91, for example?
- 20 A. Is 1,035,068.99.
- 21 O. And line 95, for example?
- 22 A. I believe that you're finding examples on this
- 23 page of numbers that -- that do meet those criteria that
- 24 you stated.
- Q. Okay. Would you agree that some of the funding

- 1 project balances in this exhibit are even greater than
- 2 the blanket funding project amounts that you had
- 3 proposed for your recommendation in the Company's 2017
- 4 case?
- 5 A. In the 2017 case, I was working with a different
- 6 manager using different criteria for assessing projects.
- 7 And at that point in time, the recommendations that were
- 8 made in 2017 were made. At this point in time, I'm
- 9 working with a Staff team, and I'm trying to follow that
- 10 Staff team's advice and the decision was made not to
- 11 accept these projects.
- 12 Q. Okay. One -- one final question on the blanket
- 13 projects and then we can move on.
- 14 Did you ask any questions in discovery about the
- 15 blanket projects?
- 16 A. Only in reference to having included them in the
- 17 continuous update request to MCP-6.
- 18 Q. Thank you.
- 19 A. Are we done with this exhibit now?
- 20 O. Yes, we can be done with this exhibit now.
- 21 A. Thank you.
- 22 Q. Thank you for your flexibility in working with
- 23 what I recognize is a challenging situation while
- 24 we're -- we're also doing the cross-examination.
- 25 A. Yeah, no, I apologize. I was -- I do not feel

- 1 as though I had adequate access to the data that you
- 2 were asking me to review. So I hope that we got to the
- 3 points you were trying to make.
- 4 Q. Okay. Could you please refer to your
- 5 Cross-Exhibit DJP-10X?
- 6 A. I'm just recollecting my paperwork here.
- 7 O. Sure.
- 8 A. I have that in front of me.
- 9 Q. On this exhibit is Staff's response to Data
- 10 Request No. 14 from Cascade; is that right?
- 11 A. That's correct.
- 12 Q. Did you prepare this response?
- 13 A. I was involved in the preparation of it.
- 14 Q. And as we discussed earlier, the specific
- 15 projects you had included in your \$6.9 million figure in
- 16 your recommendation are the Moses Lake 4 inch TE
- 17 Project, the Bellingham 8 inch HP, and two out of the
- 18 three funding projects associated with the Arlington
- 19 Gate; is that correct?
- 20 A. That's correct. And what I found was that when
- 21 PCD-4 was submitted, it reconfigured the allocation of
- 22 the funding projects to -- to the -- what are called
- 23 project names. Again, this was one of these
- 24 nomenclature issues that was very difficult to follow
- 25 over the course of the -- of the case. So I believe

- 1 that those are the numbers that were presented in PCD-4
- 2 and that's what they total to.
- 3 Q. Okay. And so the -- the question here, it seeks
- 4 to confirm that the final costs for those projects as
- 5 reflected in the Company's rebuttal filing is 7 million,
- 6 eight hundred -- sorry, \$7,865,808; do you see that
- 7 here?
- 8 A. Yes, I do.
- 9 Q. And in your response, you state that you did not
- 10 have sufficient time to examine and verify the costs
- 11 that we now claim that are associated with funding
- 12 project 317322; is that correct?
- 13 A. That's correct.
- 14 Q. So you state that you cannot confirm that
- 15 amount; is that correct?
- 16 A. I can confirm that it was stated in Mr. Darras's
- 17 rebuttal testimony, but that was the first time I ever
- 18 saw it.
- 19 Q. And as you state in your -- in this response,
- the Company's rebuttal testimony was filed on
- 21 January 8th, 2021; is that correct?
- 22 A. That's correct.
- Q. Would you agree that discovery was available in
- 24 this case through January 29th, 2021?
- 25 A. I would. I would also point out, though, that I

- 1 was being asked questions that typically I would have
- 2 been presented with in the opening presentation of the
- 3 case and asked to begin doing the investigation now that
- 4 typically would have been done when a case was
- 5 originally presented. So I would have had to set aside
- 6 other tasks with which I'm involved and -- and taken
- 7 that up.
- 8 Q. And following -- following this line of
- 9 questions through, so there was about three weeks during
- 10 which discovery still was available to Staff following
- 11 the rebuttal filing; is that correct?
- 12 A. That's correct.
- 13 Q. And Staff did not serve any data requests
- 14 seeking any additional information about funding project
- 15 317322; is that true?
- 16 A. That's true.
- 17 Q. And Staff did not serve any data requests
- 18 seeking additional information about any other pro forma
- 19 capital projects after the Company filed its rebuttal
- 20 testimony; is that correct?
- 21 A. That's also correct.
- 22 Q. Okay.
- MS. PEASE: Thank you. No further questions
- 24 here.
- JUDGE HOWARD: Do we have any redirect from

- 1 Staff?
- 2 MR. CALLAGHAN: I do. Thank you, Your
- 3 Honor.

4

- 5 EXAMINATION
- 6 BY MR. CALLAGHAN:
- 7 Q. First, Mr. Panco, in a general rate case, who
- 8 bears the burden to prove that a pro forma adjustment is
- 9 appropriate, is it Staff or the Commission -- or sorry,
- 10 Staff or the Company?
- 11 A. I believe it's the Company that bears that
- 12 burden.
- 13 Q. All right. But you discussed on
- 14 cross-examination that you did send several data
- 15 requests regarding the pro forma plant issues, correct?
- 16 A. That's correct.
- Q. And the first data request was Staff DR 89; is
- 18 that right?
- 19 A. I believe that was the first of them, yes.
- 20 O. And then you had a follow-up that was Staff DR
- 21 92, correct?
- 22 A. DR 92 was differently directed to the MCP-6
- 23 testimony as opposed to 89, which was directed to the
- 24 PCD-2.
- Q. Okay. And you also issued another data request,

- 1 DR 124, correct?
- 2 A. That's correct. That's because there were not
- 3 any updates coming in and I wanted to make it clear that
- 4 those requests were intended to be continuous.
- 5 O. All right.
- 6 A. And there were also some other DRs related to --
- 7 to pro forma plant that were issued as well.
- 8 Q. And were each of those data requests, they were
- 9 requesting actual in-service dates and actual final
- 10 costs, correct?
- 11 A. They were, and it was even trying to use
- 12 particular language extracted from the -- from the rule
- 13 and statute to make it clear that that was what it was
- 14 that I was requesting.
- 15 Q. All right. Thank you.
- 16 So you did make attempts when you were concerned
- 17 that -- that Cascade was providing the incorrect
- 18 information; is that right?
- 19 A. I don't know if I would say it was incorrect
- 20 information, but it wasn't the information which I was
- 21 seeking, which was the -- these projects were being used
- 22 and useful to Washington customers and what the known
- 23 prices were or costs were.
- O. And, Mr. Panco, when you provide a
- 25 recommendation to the Commission, you have to be sure

- 1 that the pro forma plant that you recommend to be
- 2 included meets all the Commission's standards, right?
- 3 A. That's correct.
- 4 Q. And would you have been able to do that after
- 5 rebuttal testimony with three weeks for data requests
- 6 and, you know, no ability to follow up?
- 7 A. I don't think I get to make an opening
- 8 statement, so I would have only been able to present it
- 9 had I had it prepared and happened to have been asked it
- 10 in cross-examination. Other than that, I don't have a
- 11 voice.
- 12 Q. And so you wouldn't have been confident in your
- 13 ability to -- to recommend those plant additions be
- 14 included in customer rates, correct?
- 15 A. No, I would not have been.
- 16 Q. And Ms. Pease asked you on cross about the
- 17 materiality threshold; is that right?
- 18 A. Yes.
- 19 Q. Now, in your response testimony, was that the
- 20 primary reason that you gave for not being able to
- 21 include most of Cascade's proposed pro forma plant
- 22 additions?
- 23 A. I don't believe I mentioned that in my response
- 24 testimony at all. My primary concern was whether the
- 25 plant was being used and whether offsetting factors had

- 1 been appropriately considered in determining the -- the
- 2 costs incurred.
- Q. All right. And so in this case, did the
- 4 Commission Staff receive DR responses that, you know,
- 5 essentially in December indicated that there had been
- 6 errors in the information that Cascade has provided with
- 7 respect to in-service dates?
- 8 A. In December did we receive that?
- 9 Q. Correct.
- 10 A. Through the month of December, we received
- 11 responses that were confusing both in terms of the date
- 12 in which they were prepared and what the dates were that
- 13 were represented.
- Q. All right. And so, Mr. Panco, after following
- 15 up with the Company several times with different data
- 16 requests that requested ongoing updated information,
- 17 past the point where Staff had already filed response
- 18 testimony, it was still unclear based on the information
- 19 they provided what the actual in-service dates were,
- 20 what final costs were; is that right?
- 21 A. To me it was -- it was uncertain and it was
- 22 unclear, yes.
- 23 Q. Okay.
- MR. CALLAGHAN: Thank you. No further
- 25 questions.

- 1 JUDGE HOWARD: Are there any questions from
- 2 the bench for Mr. Panco?
- 3 COMMISSIONER RENDAHL: Not from me. Thank
- 4 you.
- 5 JUDGE HOWARD: All right. Mr. Panco, thank
- 6 you for your testimony today. You are excused.
- 7 No party has designated the next witness,
- 8 Amy White, for cross-examination. Are there any
- 9 questions from the bench for Ms. White at this time?
- 10 CHAIR DANNER: No.
- JUDGE HOWARD: Hearing none, the next
- 12 witness will be Joanna Huang for Staff.
- 13 Ms. Huang, please turn on your video and I
- 14 will swear you in.
- MS. HUANG: Good afternoon.
- 16 JUDGE HOWARD: Good afternoon. Please feel
- 17 free to correct me if I'm saying your name wrong. Am I
- 18 right in saying that?
- 19 MS. HUANG: I can't -- I don't remember.
- 20 What did you say?
- JUDGE HOWARD: Oh, am I saying your name
- 22 correctly?
- MS. HUANG: Can you say it again?
- JUDGE HOWARD: Huang?
- MS. HUANG: Very good. That's very correct.

- 1 JUDGE HOWARD: Thank you. I just wanted to
- 2 be mindful of that. Please raise your right hand and I
- 3 will swear you in.
- 4 (Joanna Huang sworn.)
- JUDGE HOWARD: Thank you.
- 6 Mr. Callaghan, would you please introduce
- 7 the witness.
- MR. CALLAGHAN: Thank you, Your Honor.

9

- 10 EXAMINATION
- 11 BY MR. CALLAGHAN:
- 12 Q. Ms. Huang, can you please state your full name
- 13 and spell your last name for the record?
- 14 A. Joanna Huang, last name H-u-a-n-g.
- 15 Q. And where are you employed?
- 16 A. Utility and Transportation Commission as a
- 17 regulatory analyst.
- 18 Q. Thank you.
- 19 And in the course of your work, did you prepare
- 20 Exhibits JH-1T through JH-5 for this case?
- 21 A. Yes, I did.
- 22 Q. Do you have any corrections or updates to your
- 23 prefiled testimony or exhibits today?
- A. No, I don't.
- 25 Q. Thank you.

- 1 MR. CALLAGHAN: Your Honor, Ms. Huang is
- 2 available for cross-examination.
- JUDGE HOWARD: Cascade may proceed with its
- 4 cross-examination. Is Ms. Baird handling this witness?
- 5 MS. BAIRD: I am, Your Honor.
- JUDGE HOWARD: Please proceed.
- 7 MS. BAIRD: Thank you. And so for the
- 8 record, Shoshana Baird on behalf of Cascade.

9

- 10 EXAMINATION
- 11 BY MS. BAIRD:
- 12 Q. Good afternoon, Ms. Huang.
- 13 A. Good afternoon.
- 14 Q. So I know we are nearing the end of the day, I
- 15 promise not to take up too much of your or the
- 16 Commissioners' time.
- 17 So to get right into it, could I ask you to turn
- 18 to your response testimony at page 8, please. And if
- 19 you could let me know when you're there.
- 20 A. Yes, I'm there.
- Q. And specifically, I'm looking at lines 14 to 19,
- 22 and here you note that Cascade's case includes a 3
- 23 percent increase in wages in 2019, as well as 3 to 4
- 24 percent wage increases in 2020 and 2021, right?
- 25 A. That's correct.

- 1 Q. And I believe on line 18 you refer to these wage
- 2 increases as aggressive; is that right?
- 3 A. That's correct.
- 4 Q. Okay. When you say "aggressive," do you mean
- 5 aggressive as compared to other utilities; is that
- 6 right?
- 7 A. Aggressive as more than the standard average.
- 8 Q. And by "standard average," are you referring to
- 9 what other utilities pay for salaries?
- 10 A. Yes.
- 11 Q. Okay. So I'm going to ask you next to turn to
- 12 your Cross-Exhibit JH-6X, please.
- 13 A. I -- what -- what is that? I don't have that.
- Q. Oh, it should be -- it's the first of the two
- 15 cross-exhibits that were designated for you.
- 16 A. Oh.
- 17 O. It should be 6X. I realize there was some
- 18 last-minute numbering changes, so it is the first one.
- 19 A. Okay. So is that Avista's Docket UE-170485?
- 20 O. Yes, and that's your testimony in Avista's 2017
- 21 rate case.
- 22 A. Yes, thank you.
- Q. Okay. So if you could turn to page 16 of that
- 24 exhibit, and by 16 of that exhibit, that is page 14 of
- 25 the testimony if you're using an old version.

- 1 A. So page 16 start with, (as read) How has the
- 2 Commission treated pro forma incentive pay in the past;
- 3 is that the page?
- 4 Q. Two pages before that, so page 16 of the
- 5 exhibit, which is --
- 6 A. Oh, I see.
- 7 Q. -- in upper right-hand corner.
- 8 A. Okay.
- 9 Q. Yeah.
- 10 A. Okay. I'm there.
- 11 O. Great.
- 12 And so I'm specifically focusing on lines 3 to
- 13 6, and here you testified that Avista applied a pro-rata
- 14 share of the 2016 wage increase, and then it goes on to
- 15 say, in addition Avista also added a 3 percent wage
- 16 increase for each of 2018 -- sorry, 2017 and 2018 for a
- 17 total of 6 percent; is that right?
- 18 A. This page 16, the first question is about
- 19 incentive, right?
- 20 O. Yes. So please explain how Avista calculated
- 21 its proposed pro forma incentive adjustment, it is
- 22 referring to also the wage increases, I believe; is that
- 23 incorrect?
- 24 A. You are incorrect.
- Q. Could I ask you to turn, then, to your next

- 1 cross-exhibit, it's JH-7X.
- 2 A. That would be the 2019?
- 3 Q. Yes, and --
- 4 A. Okay.
- 5 Q. -- specifically on page 12 of the exhibit, so
- 6 the numbering in the upper right-hand corner.
- 7 A. Okay. I'm there.
- 8 Q. And specifically on lines 14 to 19, here you are
- 9 referring back to the 2017 rate case.
- 10 A. Yes.
- 11 Q. And you say, (as read) Avista included two pro
- 12 forma adjustments reflecting 3 percent wage increases
- 13 for both union and nonunion employees; one 3 percent
- increase for the period of 2017 to 2018 and another 3
- 15 percent increase for the 2018 to 2019.
- 16 And then you go on to say, (as read) These wage
- 17 increases were uncontested and so were included in the
- 18 Commission's final revenue determination; is that right?
- 19 A. That's correct.
- 20 O. Is it still your testimony that the Avista 2017
- 21 case did not include two pro forma wage increases?
- 22 A. If you look at 2017 GRC, the cover page, and
- 23 there's no place I mention labor adjustment for
- 24 executive or non-executive. So there --
- 25 Q. That's correct.

- 1 A. Okay.
- 2 Q. Okay. Thank you.
- 3 A. You're welcome.
- 4 Q. And so here, I believe, you had not opposed,
- 5 then, the 3 percent wage increases for Avista in 2017,
- 6 correct?
- 7 A. That's correct.
- 8 Q. Okay. I'm going to ask us to go ahead and turn
- 9 back to your testimony now and go back to page 8,
- 10 please.
- 11 A. I'm there.
- 12 Q. So -- thank you.
- 13 You are talking about Cascade's 3 percent wage
- 14 increases, did you consider the wage increases in the
- 15 Avista case to be aggressive as you say here?
- 16 A. Avista which -- which rate cases?
- 17 O. Oh, I'm so sorry. The one we were just speaking
- 18 of, so in the -- the 2017 Avista rate case where we were
- 19 commenting that you had agreed, I believe, that you did
- 20 not propose an adjustment. Did you -- did you find
- 21 those rate increases, salary increases to be aggressive?
- 22 A. Okay. You have to consider Avista general rate
- 23 case did propose 3 percent increase, but in this general
- 24 rate case, you propose 4 percent increase. So I have
- 25 done PSE adjustment, Cascade adjustment, and Avista

- 1 adjustment, I rarely see 4 percent adjustment for
- 2 non-union employee.
- 3 Q. Okay. Thank you.
- 4 So here when you are talking about one of the
- 5 kind of main reasons, I believe, on lines 11 and 12, you
- 6 point to the economic circumstances that customers are
- 7 facing as one of the reasons why you believe that the
- 8 salary increases aren't -- aren't reasonable; do I have
- 9 that right?
- 10 A. That's correct.
- 11 Q. Okay.
- 12 A. If you -- if you refer --
- 13 Q. Sorry, go on.
- 14 A. If you refer it back to James Kaiser's
- 15 exhibit [inaudible.]
- 16 Q. I'm sorry, could you repeat that? I couldn't
- 17 quite hear what you said.
- 18 A. If you refer to Kaiser -- James Kaiser Exhibit
- 19 3C, his exhibit support this situation.
- 20 O. Okay. I'm not going to be able to -- I'm not --
- 21 I'm going stop you there because that's a confidential
- 22 exhibit, so I don't want to get into the details of this
- 23 exhibit on this cross-examination.
- 24 A. Okay.
- 25 Q. So for now, I'm just going to proceed with --

- 1 with your testimony.
- 2 So here and elsewhere in your testimony, I'm not
- 3 seeing that you comment on the broader salary markets or
- 4 what Cascade's competitors are paying for salaries, do
- 5 you?
- 6 A. Can you say that again, please?
- 7 Q. Of course, and I will try and speak more
- 8 clearly.
- 9 In your testimony, you don't comment on broader
- 10 salary markets or what Cascade's competitors are paying
- 11 for salaries, do you?
- 12 A. No, I don't.
- 13 Q. Would you agree that the market rate for
- 14 salaries is not something that the Company can generally
- 15 control?
- 16 A. Yes, I would agree.
- 17 O. Do you agree that customers benefit from Cascade
- 18 having knowledgeable, skilled, and reliable workers?
- 19 A. I do.
- 20 O. And would you agree that fair and competitive
- 21 salaries are necessary to attract and retain those types
- 22 of workers?
- 23 A. I do, but not -- I believe that Cascade need to
- 24 pay average industry level, but not --
- 25 Q. Okay.

- 1 A. -- above.
- 2 Q. I -- I hear you and I appreciate that.
- 3 Can you go ahead and turn to actually Jim
- 4 Kaiser's testimony I believe you were referencing,
- 5 JEK-1CT. I will keep us away from any confidential
- 6 pages.
- 7 A. Okay.
- 8 Q. And specifically page 6.
- 9 A. Yes.
- 10 Q. So at the very top, lines 1 and 2, Mr. Kaiser
- 11 testified that Pearl Meyer noted that -- that Cascade's
- 12 compensation targets remain conservative and generally
- 13 lag behind median market levels.
- So is it my understanding from your comments
- 15 here today that you dispute this statement?
- 16 A. I -- I don't dispute the -- Pearl Meyer's
- 17 analysis, but for wages increase, 4 percent is above
- 18 industry level.
- 19 Q. Thank you.
- 20 And if I could ask you to turn to the -- just
- 21 the next page, page 7, of his testimony, and lines 13 to
- 22 14, do you see -- it says, (as read) Cascade also
- 23 proposes to adjust its costs for 2021 nonunion wage
- increases to 3 percent; do you see that?
- 25 A. I see.

- 1 Q. Okay.
- MS. BAIRD: I have no further questions.
- 3 Thank you.
- 4 JUDGE HOWARD: Thank you.
- 5 Any redirect from Staff?
- 6 MS. HUANG: Can I say something over here?
- 7 JUDGE HOWARD: Is it about logistic -- is it
- 8 about your connection or anything like that or --
- 9 because if it's about the substance of the case, we need
- 10 to have someone posing a question to you.
- 11 MS. HUANG: It's about JEK testimony on
- 12 page --
- JUDGE HOWARD: I -- I prefer that we let
- 14 Mr. Callaghan pose the questions to you on redirect.
- MS. HUANG: Okay.
- MR. CALLAGHAN: Thank you, Your Honor.
- 17
- 18 EXAMINATION
- 19 BY MR. CALLAGHAN:
- 20 O. Ms. Huang, could you turn to JEK-1CT on page 6,
- 21 and I will -- also will avoid any confidential
- 22 information. Are you on lines 4 through 5, are you
- 23 there?
- 24 A. I am.
- Q. Okay. And lines 4 through 5 on page 6 indicate

- 1 that the Pearl Meyer report was prepared in 2018; is
- 2 that correct?
- 3 A. Yes.
- 4 Q. Okay. And that -- that -- would that impact
- 5 your evaluation of whether that -- that analysis is --
- 6 is up to date given current events?
- 7 A. Yes, well, because if they prepare in 2018, they
- 8 probably use the year before that or ten, five years
- 9 before that. But we are in a different situation for
- 10 2019, '20, and '21.
- 11 Q. All right. And was there anything else you were
- 12 going to mention about this exhibit?
- 13 A. Yes. I would like to refer back to JEK-1CT page
- 14 15, line 5 to line 6. Even though Cascade revised their
- 15 2021 wages increase, but under line 6, that number is
- 16 still predicted to increase. So it's not firm, it's not
- 17 known and measurable.
- 18 Q. And there what you're discussing is the nonunion
- 19 wage increases for 2021, correct?
- 20 A. That's true.
- 21 Q. All right. And when you say that it's not known
- 22 and measurable, page 15 on line 5 --
- MS. BAIRD: Your Honor, I'm going to object.
- 24 I believe this discussion about what constitutes known
- 25 and measurable is well outside the scope of my cross.

- 1 MR. CALLAGHAN: So, Your Honor, I -- I
- 2 believe that Ms. Baird discussed the 2021 nonunion wage
- 3 increases on her cross-examination.
- 4 JUDGE HOWARD: I am concerned it is outside
- 5 the scope of the cross, Mr. Callaghan. I'm not
- 6 recalling any questions about the union contracts being
- 7 known and measurable. Are you able to persuade me
- 8 otherwise?
- 9 MR. CALLAGHAN: I'll just leave it at that,
- 10 Your Honor. Thank you, no further questions.
- JUDGE HOWARD: Okay. Are there any
- 12 questions from the bench for Ms. Huang?
- COMMISSIONER RENDAHL: No questions, thank
- 14 you.
- 15 JUDGE HOWARD: Hearing none, thank you for
- 16 your testimony today. You are excused.
- MS. HUANG: Thank you.
- 18 JUDGE HOWARD: No party has designated the
- 19 next witness, Aimee Higby, for cross-examination. Are
- 20 there any questions from the bench for Ms. Higby?
- 21 We are now turning to Public Counsel's
- 22 witnesses, and of course we already heard testimony from
- 23 Dr. Woolridge this morning. No party has designated
- 24 Mark Garrett for cross-examination. Are there any
- 25 questions from the bench for Mark Garrett?

- 1 Moving to the intervenors, no party has
- 2 designated either Shawn Collins from The Energy Project
- 3 or Bradley Mullins from AWEC for cross-examination. Are
- 4 there any questions from the bench for either of these
- 5 witnesses?
- 6 Hearing none, we have just a couple of
- 7 housekeeping items before we adjourn today.
- 8 Ms. Gafken, I wanted to discuss with you how
- 9 long Public Counsel might need to compile any comments
- 10 received regarding this proceeding.
- 11 MS. GAFKEN: Yes, thank you for raising
- 12 that. You know, I typically ask for a week after the
- 13 hearing, so I think we could have that in by next --
- 14 next Wednesday.
- 15 JUDGE HOWARD: Thank you. We will designate
- 16 that as a bench exhibit and number it BE-5, and it will
- 17 be filed in the docket by next Wednesday.
- MS. GAFKEN: Thank you.
- JUDGE HOWARD: Finally for the post-hearing
- 20 briefs, our schedule provides for one round of
- 21 post-hearing briefs due on March 22nd. Do the parties
- 22 have positions on the number of pages that they would
- 23 like?
- 24 MR. CALLAGHAN: Thank you, Your Honor. This
- 25 is -- sorry, this is Nash Callaghan. I hadn't

- 1 considered the exact page number, so I'm open to
- 2 whatever the Commissioners would like, however lengthy
- 3 they would like to have the post-hearing briefs.
- 4 JUDGE HOWARD: Okay.
- 5 COMMISSIONER RENDAHL: Or however -- or
- 6 however brief the briefs might be.
- 7 MS. GAFKEN: This is Lisa Gafken with Public
- 8 Counsel. I will just throw out that perhaps the opening
- 9 briefs could be -- I believe under the rule it's 60
- 10 pages as the maximum, and I don't see any reason why to
- 11 shorten it. I am not saying that our briefs need to be
- 12 60 pages. I think we'll all endeavor to not make them
- 13 that long. But, you know, for the -- for the reply
- 14 briefs -- actually, let me pause. I'm actually not sure
- 15 if we have reply briefs in this case, but if we do, that
- 16 could certainly be shorter, maybe 25 or 30 pages.
- 17 JUDGE HOWARD: Does Cascade have a position
- 18 on this?
- 19 MS. PEASE: We have not formulated a
- 20 position on the page number, but would agree that 60
- 21 pages probably should be adequate.
- 22 JUDGE HOWARD: Do the intervenors have a
- 23 position?
- 24 MR. FFITCH: The Energy Project is
- 25 comfortable with the limits in the Commission's rules.

- 1 MR. STOKES: AWEC's fine with that as well,
- 2 Your Honor.
- JUDGE HOWARD: Well, in this case with the
- 4 procedural schedule, we only have the single
- 5 post-hearing briefs and now post-hearing reply briefs.
- 6 If the Commissioners are -- are fine with it, perhaps we
- 7 could just default to the regulatory standard for more
- 8 than 60 pages. Hopefully the parties can certainly be
- 9 more brief than that.
- 10 Do any of the Commissioners have thoughts on
- 11 the topic?
- 12 CHAIR DANNER: I'm good with 60 pages. I
- 13 promise I'll read all 60 of them.
- 14 COMMISSIONER RENDAHL: And as I said,
- 15 brevity is always wonderful so...
- 16 JUDGE HOWARD: In that case, we will stick
- 17 with the -- the maximum page limit of 60 pages.
- 18 Are there any questions from the parties or
- 19 anything else that we should address before we adjourn?
- 20 MR. CALLAGHAN: Nothing from Staff, Your
- 21 Honor.
- 22 MS. GAFKEN: Nothing from Public Counsel.
- MS. PEASE: Nothing from Cascade.
- JUDGE HOWARD: All right. I would like to
- 25 thank everyone for participating today and dealing with

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     the occasional technical hiccups and working through it.
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     We are adjourned.
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                   (Adjourned at 4:21 p.m.)
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Page 288 CERTIFICATE STATE OF WASHINGTON COUNTY OF THURSTON I, Tayler Garlinghouse, a Certified Shorthand Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the best of my knowledge, skill and abi