

BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND)	
TRANSPORTATION COMMISSION,)	
)	
Complainant,)	
)	
v.)	DOCKET NO. UT-040788
)	
VERIZON NORTHWEST INC.,)	
)	
Respondent.)	
)	
.....)	

REBUTTAL TESTIMONY OF
STEVEN M. BANTA
ON BEHALF OF
VERIZON NORTHWEST INC.

FEBRUARY 2, 2005

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I. INTRODUCTION

Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND TITLE.

A. My name is Steven M. Banta. My business address is 600 Hidden Ridge Drive, Irving, Texas, 75038. I am employed by Verizon as Group President – Northwest and Southwest Regions.

Q. DID YOU FILE DIRECT TESTIMONY IN THIS PROCEEDING?

A. Yes. I filed direct testimony on April 30, 2004.

Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

A. The purpose of my testimony is to introduce the other Company witnesses and identify the key issues. My testimony also responds to the direct testimony of Staff witness Dr. Glenn Blackmon. In particular, I respond to his overall approach to this case and to his allegations that Verizon NW has used its corporate structure to shift revenues from the regulated entity to unregulated affiliates.

II. WITNESS INTRODUCTION/KEY ISSUES

Q. WHAT ARE THE SIGNIFICANT REVENUE REQUIREMENT ISSUES PRESENTED BY THE PARTIES' TESTIMONY?

1 A. All of the revenue requirement issues are listed in Verizon NW witness Nancy Heuring's
2 Exhibit ____ (NWH-17). This exhibit also shows the associated dollar impact of each
3 issue.

4
5 In a nutshell, Staff is proposing a \$26 million revenue *reduction*, and Verizon NW is
6 proposing a \$222 million revenue *increase*. Table One is a summary of the significant
7 issues, and provides a high-level reconciliation of Verizon NW's and Staff's revenue
8 requirement calculations:

9 **Table One**
10 **Significant Staff Adjustments**
11

VZNW's Revenue Requirement Deficiency	\$222M
Rate of Return – Staff proposes 7.71%	(\$57.7M)
Depreciation rate change	(\$46.4M)
Affiliate Issues	
-- directory revenue imputation	(\$38.4M)
-- sales & marketing adjustment	(\$25.2M)
Cash vs. Accrual Benefit Accounting	(\$25.1M)
Separations	(\$22.0M)
Revenue Pro Forma	(\$13.8M)
Alleged Missing Plant	(\$4.9M)
Others	(\$14.5M)
Staff's Alleged Overearnings	(\$26M)

12
13 Generally, the other parties' revenue requirement adjustments overlap with Staff's. For
14 example, Public Counsel proposes a higher rate of return than Staff (8.26%), and a lower
15 Yellow Page Imputation adjustment (\$31 million). Verizon NW's rebuttal witnesses
16 address virtually all parties' adjustments except for Staff's depreciation adjustment – the
17 depreciation issue, which is essential to this case, is being addressed in a separate docket.

18

1 **Q. WHAT REBUTTAL TESTIMONY HAS VERIZON NW FILED?**

2 A. In addition to my testimony, the following rebuttal testimony has been filed on behalf of
3 Verizon NW:

4

5 1. **Dr. James VanderWeide** addresses rate of return.

6 2. **Messrs. Dennis Trimble and Michael Doane** address Yellow Page (directory)
7 imputation.

8 3. **Mr. Doug Fulp** addresses Staff’s sales and marketing adjustment and linesharing
9 adjustment for Verizon NW’s affiliates. Mr. Fulp also addresses the rate
10 design/pricing issues, and responds to the pricing proposals of Staff and the other
11 parties.

12 4. **Mr. Kevin Collins** responds to Public Counsel and AARP’s criticisms of Verizon
13 NW’s incremental cost model, the results of which Mr. Fulp uses to guide his pricing
14 proposals.

15 5. **Mr. Duane Simmons** explains why Staff’s proposal to eliminate significant costs
16 from the intrastate jurisdiction violates the FCC’s separations rules (this is the
17 “Separations” adjustment identified on Table One).

18 6. **Mr. Eugene Goldrick** addresses the “missing plant” issue – he explains why Staff’s
19 proposal to slash Verizon NW’s rate base is not supported by statistically valid
20 studies.

21 7. **Ms. Nancy Heuring** addresses the bulk of Staff’s and other parties’ adjustments to
22 Verizon NW’s revenue requirement.

1 8. Finally, **Mr. Carl Danner** is Verizon NW’s expert witness on a range of economic
2 matters – he sets forth the proper context of this rate case and the effect of
3 competition on Verizon NW; he, along with Mr. Fulp, rebuts Staff’s proposed
4 adjustment to affiliate sales and marketing expenses; he responds to Staff’s testimony
5 regarding the role of cost-based retail pricing in a competitive environment; and he
6 briefly responds to Public Counsel and AARP’s claims regarding the proper
7 classification of loop costs.

8

9

III. RESPONSE TO DR. BLACKMON’S THEORY OF THE CASE

10

11 **Q. MR. BANTA, PLEASE EXPLAIN THE PURPOSE OF A RATE CASE.**

12 A. The purpose of a rate case is highlighted in the Commission’s own web page, in the
13 section entitled “What We Do”:

14

15 By law, the Commission must set rates that are fair, just,
16 reasonable, and sufficient. This means that the Commission must
17 balance the interest of customers, in receiving service at the lowest
18 cost against that of investors, who have the opportunity to earn a
19 rate of return on their reasonable investment used in providing
20 service.

21

22 To make its determination, the Commission examines a Company’s revenues, expenses,
23 and investment. Other parties, including Commission Staff, normally propose
24 adjustments to a Company’s filing based on specific issues.

25

1 **Q. HAS DR. BLACKMON OFFERED ANY CONCRETE ADJUSTMENTS IN HIS**
2 **TESTIMONY?**

3 A. No.

4
5 **Q. IN PART II OF HIS TESTIMONY, DR. BLACKMON CLAIMS THAT VERIZON**
6 **NW “IS ATTEMPTING TO USE THE MONOPOLY-ERA MECHANISM OF A**
7 **GENERAL RATE CASE AT A TIME WHEN THAT MECHANISM IS SIMPLY**
8 **INADEQUATE FOR THE CIRCUMSTANCES.” (BLACKMON DIRECT AT 9-**
9 **10.) PLEASE COMMENT.**

10 A. Quite frankly, I do not understand this portion of his testimony. He appears to argue that
11 rate-of-return regulation is no longer appropriate, and that Verizon NW (and, presumably,
12 other telephone companies) should not be entitled to seek increases via rate cases.

13
14 As a threshold matter, Dr. Blackmon’s claim that a rate case is inappropriate conflicts
15 with the Commission’s decision in the AT&T Access Charge Complaint Case, where the
16 Commission specifically invited Verizon NW to file a rate case. *See, e.g.*, Eleventh
17 Supplemental Order, Docket No. UT-020406, at ¶ 140 (“a rate proceeding initiated by
18 Verizon will afford a much greater opportunity” to explore Verizon’s earnings), ¶ 171,
19 and ¶187. Indeed, throughout Verizon NW’s appeal of the access charge decision, the
20 Commission argued repeatedly that Verizon NW has the right to, and should, file a rate
21 case if it does not think its current rates are legally sufficient.

22

1 Furthermore, Dr. Blackmon appears to argue that because the telecommunications market
2 is competitive, Verizon NW should be treated like any other competitor and not be
3 allowed to seek increases on what he claims are “captive” customers. (Blackmon
4 Rebuttal at 12.) His analysis, however, fails to reflect the fact that Verizon NW, unlike
5 its competitors, is regulated – it is required to provide service to any person that requests
6 it at Commission-prescribed rates. For example, Verizon NW cannot unilaterally decline
7 to provide service (or cease providing services) to those customers that Verizon NW does
8 not think are profitable, nor can Verizon NW unilaterally increase most of its prices to
9 such customers. It is precisely because of these regulatory obligations that Verizon NW
10 has a *right* to file a rate case and the Commission has an *obligation* to ensure that any
11 rates it sets are “sufficient.”

12
13 In short, Dr. Blackmon’s claims that rate-of-return regulation is no longer appropriate are
14 irrelevant for purposes of this rate case.

15
16 **IV. RESPONSE TO DR. BLACKMON’S SPECIFIC CLAIMS**

17
18 **Q. DR. BLACKMON (P. 15) STATES THAT SYNERGIES FROM THE MERGER**
19 **OF BELL ATLANTIC AND GTE WERE STEERED OR DIRECTED MORE TO**
20 **THE NON-REGULATED AFFILIATES OF VERIZON NW THAN TO VERIZON**
21 **NW ITSELF. DO YOU AGREE?**

22 A. No. Dr. Blackmon’s allegation is incorrect as a matter of fact, and in any event based
23 only on pure conjecture (“I suspect...It would appear...”) on his part. The merger of Bell

1 Atlantic and GTE was very beneficial to Verizon NW as evidenced by the synergies
2 identified below and quantified in the testimony of Ms. Heuring:

- 3
- 4 • Procurement – Savings resulting from the implementation of the most
5 favorable vendor contracts and best available volume prices from
6 suppliers.
 - 7
 - 8 • Operations – Synergies resulting from staff reduction, repair work,
9 productivity savings, installation rework and productivity savings.
 - 10
 - 11 • Information Systems – Cost reduction and lower outside vendor
12 requirements.
 - 13
 - 14 • General & Administrative – Force reductions; efficiency gained through
15 system consolidation.
 - 16
 - 17 • Sales & Marketing – Force reductions and elimination of duplicate
18 marketing initiatives and attrition.
 - 19

20 Additionally, it is irrelevant for Dr. Blackmon to complain about where merger synergies
21 have ultimately occurred, as if such cost reductions were to be considered as an
22 entitlement to a particular jurisdiction. Within Verizon NW, cost savings occur where
23 they may and are not steered or directed towards (or away from) individual business
24 units. It is also true that cost savings benefit the economy and society whether or not they
25 are captured in a particular ratemaking calculation, because service is thus provided
26 through a more efficient use of society's scarce resources.

27

28 **Q. DR. BLACKMON (P. 24) CLAIMS VERIZON NW HAS USED ITS CORPORATE**
29 **STRUCTURE TO SHIFT REVENUES FROM THE REGULATED UTILITY TO**
30 **UNREGULATED AFFILIATES. HOW DO YOU RESPOND?**

1 A. This is a recurring (and unsubstantiated) theme that the Commission Staff introduced in
2 the interim relief case and it has no merit. Unfortunately, the Staff sees the world upside
3 down; it views Verizon NW's attempts to respond to competition as some kind of scheme
4 by which customers are compelled to take their business to affiliates. The opposite is
5 true; customers today are responding to a variety of alternatives and competitive offerings
6 that go well beyond Verizon NW, and which neither the Company nor the Commission
7 can stop. Verizon NW does offer services from other affiliates, but it is in response to
8 competition and the needs of our customers. I will cover each affiliate situation below
9 and explain how these affiliates actually help the regulated utility retain revenue.

10

11 **Q. AS A GENERAL MATTER, WHY IS DR. BLACKMON WRONG ON THIS**
12 **ISSUE?**

13 A. Regardless of corporate structure, the revenues and expenses associated with the services
14 Dr. Blackmon discusses are not services that are subject to the jurisdiction of the WUTC.
15 As such, they would not be included on the intrastate books and would not contribute to
16 the intrastate revenue requirement in any respect. For example, even if wireless service
17 was offered somehow by Verizon NW as opposed to Verizon Wireless, those revenues
18 and expenses would not be used for intrastate ratemaking.

19

20 **Q. IS THERE ANOTHER FLAW IN DR. BLACKMON'S APPROACH?**

21 A. Yes. Dr. Blackmon believes that Verizon NW can somehow control the competitive
22 market or customer needs. This is evidenced through his statements that customers are
23 moving to broadband and wireless services and this is somehow Verizon NW's doing.

1 To conclude that Verizon NW can keep a person from wanting a cell phone or to remain
2 on a 56K dial-up connection in a broadband world is pure folly and should be dismissed
3 for what it is.

4

5 **Q. AS DR. BLACKMON HAS SUGGESTED, HAS VERIZON NW SHIFTED TOLL**
6 **REVENUE TO VERIZON WIRELESS?**

7 A. No. The notion that Verizon NW has shifted toll revenue (away from the regulated
8 entity) to Verizon Wireless is absurd, and reflects a basic misunderstanding of
9 competition and its impacts on wireline local telephone companies. The wireless
10 phenomenon has been driven completely by customer choice. Everyone knows that
11 wireless usage has exploded over the last decade where penetration rates have increased
12 exponentially. Wireless carriers such as Cingular, T-Mobile, Sprint, and Verizon
13 Wireless offer attractive calling plans that allow customers to call anywhere for modest
14 prices.¹ This has had a significant impact on long distance and switched access revenues
15 for all carriers, not just Verizon NW. In addition, complete wireless substitution of
16 wireline services is gaining in prevalence especially among younger customers. Analysts
17 estimate that 7-8 percent of wireless users have given up wireline service entirely.² It is
18 estimated that, within three years, more than 33 million access lines – approximately 18

¹ For example, Cingular currently offers 450 anywhere minutes for \$39.99.

² See, e.g., Adam Quinton, Managing Director & First VP, Co-Head of Global Telecom Services Research, Merrill Lynch, prepared witness testimony before the Subcommittee on Telecommunications and the Internet of the House Energy and Commerce Committee, Washington, DC (Feb. 4, 2004) (“an estimated 7% of telephone users only have a cell phone”); Michael Balhoff, Managing Director, Telecommunications Group, Legg Mason, prepared witness testimony before the Subcommittee on Telecommunications and the Internet of the House Energy and Commerce Committee, Washington, DC (Feb. 4, 2004) (“[W]hile it is clear that there is substitution whereby wireless-only customers may be 8% of the total consumer market today, it is admittedly difficult to calculate precise figures.”).

1 percent of total access lines -- will be displaced with wireless.³ The notion that Verizon
2 NW is somehow orchestrating or dictating these dynamics is so incorrect as to be
3 inconsistent with any informed understanding of this industry.

4
5 **Q. WHAT WOULD HAPPEN IF VERIZON WIRELESS DID NOT OFFER**
6 **SERVICE IN VERIZON NW'S LOCAL SERVICE TERRITORY IN**
7 **WASHINGTON?**

8 A. If Verizon Wireless did not offer service, the customer would simply find another
9 wireless provider that did. Thus, there would be no benefit to Verizon NW, to customers
10 who would be denied another choice of wireless service, or to rate levels the Commission
11 must authorize to permit Verizon NW to recover its costs of providing service.

12
13 **Q. HAS VERIZON ONLINE TAKEN REVENUE AWAY FROM VERIZON NW'S**
14 **INTRASTATE ENTITY BY OFFERING DIGITAL SUBSCRIBER LINE**
15 **SERVICE (DSL)?**

16 A. No. This assertion is wrong for two reasons. First, even if Verizon NW offered DSL
17 itself the revenues would not be booked to the intrastate jurisdiction. That is because the
18 FCC has determined that DSL is an interstate service. Second, Dr. Blackmon is correct
19 that DSL has become a replacement for dial-up Internet access using voice-grade
20 telephone service. In other words, some customers are giving up their second lines from
21 the regulated entity to get DSL or another similar option. But here again, this is not a

³ See S. Ellison, IDC, U.S. Wireless Displacement of Wireline Access Lines Forecast and Analysis, 2003-2007 at Table 9 (Aug. 2003); see also C. Wheelock, In-Stat/MDR, Cutting the Cord: Consumer Profiles and Carrier Strategies for Wireless Substitution at 4 (Feb. 2004) (In-Stat/MDR predicts, in its "base scenario forecast", which is the "most likely outcome," that 29.8% of wireless subscribers will not have a landline by 2008.).

1 scheme or nefarious plot by the Company. Rather, the migration away from dial-up
2 service has been driven by the customer's demand for a broadband connection that is
3 much faster and more convenient for Internet applications, and which may be provided
4 not only by a telephone company, but also by a cable provider or through other
5 technologies and options in various stages of market development. Promotion of higher-
6 speed Internet connections and broadband is a central objective of telecommunications
7 policy at the state and Federal level. Yet, somehow, Dr. Blackmon views success in this
8 critical public policy objective as a problem to be criticized for allegedly skewing state-
9 level ratemaking in Washington. Dr. Blackmon's point of view is not just confused and
10 irrelevant to setting rates, but would be harmful to the public if embraced by the
11 Commission.

12
13 **Q. WHAT WOULD HAPPEN IF VERIZON ONLINE DID NOT OFFER DSL?**

14 A. Customers would be harmed through losing a valuable competitive option for high-speed
15 Internet access; they would have to move to a second choice for this capability, such as
16 another technology offered by a cable company to gain a broadband connection. To
17 make matters worse, since cable companies now offer digital telephone service, Verizon
18 NW's intrastate operations would also risk losing all the revenue associated with
19 providing local service.⁴ In reality, DSL acts as a retention strategy helping Verizon NW
20 retain its local customers as evidenced by the Verizon Freedom with DSL bundle.⁵

⁴ *Comcast Plans Major Rollout Of Phone Service Over Cable*, The Wall Street Journal, January 10, 2005; Page B1; "Comcast plans to market an Internet-based phone service to 15 million homes by the end of 2005 and to practically all 40 million of the households that have access to its systems within 18 months. The company hopes to have eight million phone subscribers within 5 years, or 20% of the homes its cable lines pass by."

⁵ Verizon Freedom with DSL gives the customer unlimited local, toll and long distance calling and combines it with high-speed Internet access from Verizon Online for estimated monthly charges of \$94.90.

1 **Q. DR. BLACKMON CLAIMS (P. 24) THAT VERIZON NW HAS “SHIFTED”**
2 **SIGNIFICANT TOLL REVENUES TO ITS AFFILIATE, VERIZON LONG**
3 **DISTANCE (LD), WHICH HAS SIGNIFICANTLY REDUCED VERIZON NW’S**
4 **REGULATED INTRASTATE EARNINGS. PLEASE COMMENT.**

5 A. This is not true. Verizon LD pays Verizon NW almost as much money for the service as
6 the customer would have if he or she stayed with Verizon NW; and, those revenues show
7 up on the regulated books in the Washington jurisdiction. Verizon LD purchases resold
8 intraLATA toll in its provision of long distance at a 5% discount to the current Verizon
9 NW intraLATA toll rates. Any loss of Verizon NW intraLATA toll revenue to Verizon
10 LD will be replaced by resold toll revenue. Verizon NW intraLATA market share had
11 declined from historical levels of 90+ % to 50% before Verizon LD entered the
12 Washington toll market. Thus, Verizon NW intraLATA toll declines are a function of all
13 IXC’s whereas Verizon LD has only a 20+% market share. A Verizon NW data request
14 response⁶ shows that as of 2002, Verizon NW’s intraLATA market share was 21% and
15 Verizon LD’s market share was also 21%. Other IXC’s had captured the other 58%
16 market share.

17

18 **Q. WHAT WOULD HAPPEN IF VERIZON LD DID NOT OFFER LONG**
19 **DISTANCE SERVICE?**

20 A. Verizon NW’s long distance revenue would have decreased by a larger amount, because
21 what is really going on (here again) is that customers are making their own decisions to
22 shift to more comprehensive or economical service offerings regardless of what any

⁶ Verizon NW Response to AT&T Data Request No. 17, Docket No. UT-020406, dated January 24, 2003.

1 Verizon business unit does. While it is possible that Verizon NW might maintain a
2 slightly higher market share of intraLATA long distance minutes if customers were
3 denied the option of a full service offering from Verizon LD, most of the remaining
4 Verizon LD market share would be gobbled up by other long distance providers such as
5 AT&T, who offer the full array of long distance services – intraLATA, interLATA
6 intrastate, and interstate. When long distance market share migrates to long distance
7 providers other than Verizon LD, Verizon NW loses long distance revenue because
8 compensation is in the form of access charges instead of the higher resold toll revenue.
9 But Dr. Blackmon misunderstands and therefore mischaracterizes these market dynamics
10 as some kind of a scheme on Verizon NW’s part, rather than just the fallout of choices
11 customers are making – on their own – to seek bundles of long distance service that go
12 beyond simple toll offerings, and to seek them from providers that go well beyond
13 Verizon NW and its affiliates.

14
15 **Q. DR. BLACKMON (P. 25) CLAIMS THAT IT WOULD NOT BE APPROPRIATE**
16 **TO RAISE RATES DURING AN ECONOMIC DOWNTURN? DO YOU AGREE?**

17 A. No. First, Dr. Blackmon’s facts are outdated, and even somewhat inaccurate. While
18 there was an economic recession in the state, total employment in Washington actually
19 was slightly higher in 2003 by comparison to 2000, not 55,000 lower as Dr. Blackmon
20 claimed.⁷ More significantly, the Washington economy has since improved considerably.

21 According to Greg Weeks, director of the Washington State Employment Security

⁷ For the year 2003, average employment in Washington was 2,902,900, an increase of 6600 over the 2000 average level of 2,896,300. “Resident Civilian Labor Force and Employment in Washington State: Not Seasonally Adjusted,” Washington State Employment Security Department, Labor Market and Economic Analysis Branch, December 14, 2004 (http://www.workforceexplorer.com/admin/uploadedPublications/1886_laus_historical.xls, viewed January 5, 2005). However, the unemployment rate in 2003 was considerably higher than 2000 levels.

1 Department's Labor Market and Economic Analysis branch "We had a sharp recession in
2 Washington but on the other hand, we've had a sharp recovery."⁸ Employment grew in
3 2004 and the unemployment rate fell to about the national level by the end of the year.⁹
4 There is no need to consider this case in terms of a "downturn," as Dr. Blackmon
5 claimed.

6
7 Second, as the above facts illustrate, the general economy does fluctuate and is difficult
8 to predict with any precision. With regard to test-year ratemaking, historical economic
9 conditions are not very helpful for predictive purposes, even if they were relevant to the
10 issues in this case – which they are not. The Commission's obligation is to set rates
11 sufficient to permit the recovery of Verizon NW's costs and prior investment, as well as a
12 reasonable rate of return on that investment which remains in service. This obligation
13 remains applicable whether the economy is booming, or slowing. It also bears repeating
14 that Verizon NW is only asking for a portion of its actual revenue shortfall to be
15 recovered in rates, and that nearly a hundred million dollars of the Company's prior
16 investment would never be recovered in this jurisdiction even if the Commission awarded
17 Verizon NW the entire amount of its revenue deficiency. Additionally, no upturn in the
18 economy will undo the impacts of competition on Verizon NW due to customer use of
19 alternatives to Verizon NW's services.

⁸ (<http://www.workforceexplorer.com/article.asp?ARTICLEID=3582&PAGEID=&SUBID=>, viewed January 1, 2005).

⁹ For November, 2004, Washington's unemployment rate was 5.6% as compared to a national figure of 5.2% (neither figure seasonally adjusted). Comparable figures from a year earlier were 7.2% for Washington, and 5.6% nationally. (<http://www.workforceexplorer.com/>, viewed January 5, 2005).

1 Finally, past history has shown that this Commission has upheld its obligation to set
2 reasonable rates (including rate increases, where necessary) in previous rate cases in
3 times of economic downturn.

4

5 **Q. DR. BLACKMON (PP. 25-26) SUGGESTS THAT STATE AND FEDERAL LAW**
6 **PROHIBIT VERIZON NW FROM RECOVERING ANY REVENUES LOST AS A**
7 **RESULT OF COMPETITION. PLEASE COMMENT.**

8 A. Verizon NW will address this issue in its legal brief, but I can briefly point out the
9 fundamental errors in Dr. Blackmon’s analysis.

10
11 First, with respect to his state law argument, he quotes only a portion of RCW
12 80.36.330(6). The statute, however, must be read in its entirety. Here are all the relevant
13 portions:

14

15 (1) The commission may classify a telecommunications service provided
16 by a telecommunications company as a competitive telecommunications
17 service if the service is subject to effective competition. . . .

18

19 (3) Prices or rates charged for competitive telecommunications services
20 shall cover their cost. The commission shall determine proper cost
21 standards to implement this section. . . .

22

23 (4) The commission may investigate prices for competitive
24 telecommunications services upon complaint. In any complaint proceeding
25 initiated by the commission, the telecommunications company providing
26 the service shall bear the burden of proving that the prices charged cover
27 cost, and are fair, just, and reasonable.

28

29 (6) No losses incurred by a telecommunications company in the provision
30 of competitive services may be recovered through rates for
31 noncompetitive services. The commission may order refunds or credits to
32 any class of subscribers to a noncompetitive telecommunications service

1 which has paid excessive rates because of below cost pricing of
2 competitive telecommunications services.
3

4 In sum, under this statute, if the Commission classifies a service as competitive, then the
5 company cannot charge less than the cost floor set by the Commission for that service
6 and try to recover the difference through the rates for non-competitive services. If it
7 does, the Commission may require a refund or credit.
8

9 Here, the only significant service that is classified as competitive for Verizon NW under
10 this statute is intraLATA toll service.¹⁰ The “cost standard” for this service, as set by the
11 Commission, is the incremental cost of toll plus the imputed cost of access. The
12 Commission investigated the price of this service in the AT&T Access Complaint Case,
13 Docket No. UT-020406, and specifically found that Verizon NW’s prices were *not* below
14 the Commission’s cost standard. In short, this statute does not support Staff’s claim that
15 Verizon NW is not entitled to its revenue requirement. It applies only to Verizon NW’s
16 toll services, and the prices for these services comply fully with the RCW 30.36.330.
17

18 For this same reason, Staff’s federal law argument also is wrong. Verizon NW’s toll
19 service is not being unlawfully “subsidized” under Section 254(k) of the federal Act
20 because, as discussed above, Verizon NW’s toll service covers its cost, as the
21 Commission held in UT-020406.
22

¹⁰ In addition to toll service, WATS and certain directory assistance services are classified as competitive.

1 **Q. DR. BLACKMON (P. 26-27) ASSERTS THAT THE COMMISSION SHOULD**
2 **HAVE A SPECIAL POLICY REGARDING LOST REVENUES ASSOCIATED**
3 **WITH UNBUNDLED NETWORK ELEMENTS (UNES). WHAT IS YOUR**
4 **POSITION?**

5 A. The fact that Congress and the FCC established a separate method for pricing UNEs that
6 potentially causes a shortfall in intrastate revenue has no bearing on how the rate case
7 must be considered and decided. This is further crystallized in the Commission's Line
8 Sharing Order, "In Docket No. UT-960369, et al., the Commission found that the price of
9 unbundled network elements had to be established without any reference to retail rates".
10 (Thirteenth Supplemental Order UT-003013, par. 81) In determining its revenue
11 requirement of \$222 million, Verizon NW compared its intrastate revenue for the test
12 period to its needed revenue requirement without special regard to lost revenue associated
13 with UNEs, since the Commission's intrastate ratemaking obligations are unchanged by
14 the fact that the prices for some services are set under federal UNE ratemaking principles.

15
16 **Q. DR. BLACKMON (P. 27-32) CONCLUDES THAT VERIZON NW'S REVENUE**
17 **DECLINE IS LARGER THAN IT COULD HAVE BEEN HAD IT DONE A**
18 **BETTER JOB OF RESPONDING TO COMPETITION. DO YOU AGREE?**

19 A. No. Verizon NW has taken a number of initiatives to respond to competition including:
20 (1) offering Local packages (including unlimited intraLATA toll) designed to increase
21 customer value and act as a retention strategy by allowing customers access to multiple
22 Verizon NW services and providing additional savings to high usage customers; (2)
23 "Winback" programs designed to invite customers back to Verizon NW who had

1 switched to other competitors; (3) term and volume plans for business services, like
2 ISDN/PRI, that allow customers to contract for lower rates when purchasing services in
3 large volumes or for a stated period; (4) obtaining approval from the Commission to
4 price-list certain services competitively such as intraLATA toll, directory assistance
5 services, and billing and collection and; (5) Individual Case Basis (ICB) offerings filed
6 with the Commission for large business customers, allowing Verizon NW to more
7 effectively service this customer segment.

8
9 I can assure Dr. Blackmon and the Commission that Verizon NW's management is
10 keenly interested in competing as best as possible to retain customers and revenues in the
11 face of competition. But given the nature of that competition, it is simply not possible for
12 the Company to keep all of its traditional business and customers.

13
14 Another irony is evident in Dr. Blackmon's uninformed criticism of the Company's
15 management. Many years of active efforts by regulators to promote competition have, in
16 concert with technology, borne fruit in terms of the pressures Verizon NW now faces.
17 Rather than recognizing this outcome as a measure of success for the pro-competition
18 policy, Dr. Blackmon criticizes the Company for suffering the losses that his efforts (and
19 those of the Commission) were ultimately aimed towards causing.

20
21 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

22 A. Yes.