EXHIBIT NO. \_\_\_(KRK-1T) DOCKET NO. UE-051828/UE-051966 WITNESS: KARL R. KARZMAR

# BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WESTERN VILLAGE, LLC, D/B/A
WESTERN VILLAGE ESTATES,

Complainant,
v. Docket No. UE-051828

PUGET SOUND ENERGY, INC.

Respondent.

WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,

Complainant,
v. Docket No. UE-051966

PUGET SOUND ENERGY, INC.,

Respondent.

PREFILED RESPONSE TESTIMONY OF
KARL R. KARZMAR (NONCONFIDENTIAL)
ON BEHALF OF PUGET SOUND ENERGY, INC.
IN RESPONSE TO THE
PREFILED TESTIMONY OF WESTERN VILLAGE, LLC
DATED MARCH 8, 2006

# PUGET SOUND ENERGY, INC.

## PREFILED RESPONSE TESTIMONY OF KARL R. KARZMAR

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1		PUGET SOUND ENERGY, INC.
2		PREFILED RESPONSE TESTIMONY OF KARL R. KARZMAR
3		I. INTRODUCTION
4	Q.	Please state your name, business address, and present position with Puget
5		Sound Energy.
6	A.	My name is Karl R. Karzmar. I am the Director of Regulatory Relations at Puget
7		Sound Energy. My business address is 10885 N.E. Fourth Street, Bellevue,
8		Washington, 98009.
9	Q.	Would you please provide a brief description of your educational and
10		business experience?
11	A.	I have more than thirty years inter-disciplinary utility experience in financial
12		management and reporting, including extensive regulatory accounting study and
13		experience. Special study included completion of the Stone & Webster Utility
14		Management Development Course.
15	Q.	What is your educational background?
16	A.	I received a Bachelors of Arts degree in Accounting / Business from the
17		University of Washington.

1 Q. Have you testified previously before the Commission	1	Q. Have	ou testified	l previously	z before the	e Commission
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- 2 A. Yes. I have provided testimony and/or testified on behalf of the Company in
- numerous general rate cases: Combined Cause Nos. U-82-22 and U-82-37, Cause
- 4 No. U-83-27, Cause No. U-84-60, Docket No. UG-920840, Docket No. UG-
- 5 931405, Docket No. UG-950278, Docket No. UE-991409, Docket No. UE-
- 6 011570 et al. (consolidated), Docket No. UG-040640, et al. (consolidated), and
- 7 Docket No. UE-060266 (consolidated).

### 8 Q. What are your responsibilities in your present position?

- 9 A. I am responsible for managing various regulatory matters with the WUTC
- including the coordination and or preparation of various state regulatory filings
- prepared on behalf of PSE.

#### 12 Q. What is the purpose of your response testimony?

- 13 A. In accordance with the Prehearing Conference Order in this proceeding, this
- testimony responds to the direct testimony filed by complainant Western Village,
- LLC ("Western Village") on March 8, 2006, which was Western Village's direct
- testimony on issues in which it has the burden of proof. On March 8, 2006,
- Western Village filed the Declaration of Doug Anderson, the manager of Western
- 18 Village Estates mobile home park ("Anderson Decl."). My testimony responds to
- assertions made by Mr. Anderson that are within my areas of knowledge and
- 20 expertise.

1 2 3		II. PSE'S RATES ARE NOT SET TO RECOVER EXPENSES RELATED TO UNDERGROUND SERVICE LINES AT MOBILE HOME PARKS
4	Q.	Mr. Anderson states that "PSE bills the residents of [Western Village mobile
5		home park] at a residential rate which is set by PSE's Tariff in an amount to
6		recapture PSE's expense to repair, maintain, and replace service facilities at
7		[Western Village mobile home park]." (Anderson Decl., ¶ 5) Is this correct?
8	A.	PSE bills the residents of Western Village pursuant to Schedule 7 of PSE's
9		electric tariff, Residential Service, as described in Mr. Lynn Logen's prefiled
10		response testimony, Exhibit No(LFL-21T). Thus, the residents are billed "at
11		a residential rate." However, that rate is not set in an amount sufficient to recover
12		the expenses of repairing, maintaining or replacing underground service lines at
13		Western Village, other mobile home parks, multi-family structures or other
14		structures or locations that are considered as having Non-Residential service lines
15		per PSE's tariff.
16	Q.	Please explain.
17	A.	PSE's general rates were last set by the Commission in Docket Nos. UG-040640
18		et al. (the "2004 General Rate Case"). In the 2004 General Rate Case, recovery
19		of PSE's costs related to its electric distribution system was based on the amount
20		of such costs incurred during an historic test year consisting of the twelve months
21		ending September 30, 2003, including amounts that PSE incurred to install,
22		maintain, repair and replace the facilities that make up PSE's underground electric

18	Q.	What about rates set in prior rate cases?
17		included in PSE's rates.
16		response testimony, Exhibit No(GZ-5T). Therefore, such costs are not
15		8, 2006 in this proceeding and as confirmed by Mr. Greg Zeller's prefiled
14		the reasons explained in PSE's prefiled direct testimony and exhibits filed March
13		structures, or other structures considered Non-Residential under PSE's tariff for
12		such as those at Western Village or other mobile home parks, multi-family
11		maintain, repair or replace Non-Residential underground secondary service lines
10		During the test year for the 2004 General Rate Case, PSE did not install,
9		Nos. UG-040640 et al.)
8		WUTC (Exhibit 421 (JMR-1T)) and Exhibit No. 422C (JMR-2C), in Docket
7		3) (excerpts of the Prefiled Direct Testimony of James M. Russell, Staff of the
6		233C (JHS-E3C)), in Docket Nos. UG-040640 et al.); and Exhibit No(KRK-
5		Behalf of PSE (Exhibit 231 (JHS-1T)) and Second Exhibit thereto (Exhibit No.
4		No(KRK-2) (excerpts of the Prefiled Direct Testimony of John H. Story On
3		al., Order No. 06 (Feb. 18, 2005) (the "2004 General Rate Case Order"); Exhibit
2		Revenue Requirements Summary) to WUTC v. PSE, Docket Nos. UG-040640 et
1		distribution system during the test year. See, e.g. Appendix B-2 (Electric

The Company's rates set in prior rate cases generally have not included expenses

described in Mr. Logen's prefiled direct testimony, Exhibit No. \_\_\_(LFL-1T), the

for maintenance, repair or replacement of underground service lines that are

considered Non-Residential under PSE's tariff for nearly three decades. As

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mobile home parks. From that time on, the Company would not have been incurring expenses for maintenance, repair or replacement of service lines or booking them in its accounts, thus such expenses would not have been included test year expense amounts in general rate cases before the Commission.  With respect to underground service lines at mobile home parks, the tariff revision placing responsibility for underground service lines on the park owners developers and/or customers went into effect on October 21, 1977, as explained by Mr. Logen in his prefiled direct testimony. The Company's first general rate case test year after this tariff revision went into effect was for its 1980 rate case Cause No. U-80-10. Rates set in that case went into effect on January 10, 1981 and were based on the test year ending on December 31, 1979. <i>See WUTC v. PSE</i> , Cause No. U-80-10, Fifth Supp. Order (Jan. 2, 1981) (the "1980 General Rate Case Order") at p. 5. For the parties' convenience, a copy of the 1980 General Rate Case Order is provided as Exhibit No(KRK-4). Thus, the Company's rates have not included expenses related to maintenance, repair or replacement of underground service lines in mobile home parks since January 1 1981. Limited exceptions to this general rule (for example, if Company field	Company revised its tarm schedules in 1977 such that mobile nome park owners,
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1981. Limited exceptions to this general rule (for example, if Company field	Company's rates have not included expenses related to maintenance, repair or
	replacement of underground service lines in mobile home parks since January 10,
crews repaired a service line notwithstanding the tariff revision) would have had	1981. Limited exceptions to this general rule (for example, if Company field
	crews repaired a service line notwithstanding the tariff revision) would have had
little impact on rates, as described below.	little impact on rates, as described below.
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Please note however that subsequent rate cases would have continued to have some level of cost built into general rates related to the Company's recovery of capital costs invested in underground service lines at mobile home parks that were installed prior to the 1977 tariff change until such capital amounts were fully depreciated. Without such inclusion in rates, the Company would not have been able to recover capital investments that had already been made in Non-Residential secondary voltage underground service lines installed prior to 1977.

#### 8 Q. Please explain how this capital cost recovery works with respect to rates.

When the Company's shareholders invest capital in the Company's electric distribution system infrastructure, they recover that investment and a return on that investment over time through addition of the capital costs to the Company's rate base. An authorized return on the Company's electric rate base is included as part of the revenue requirement established in general rate cases. The amount of time over which the investment is recovered depends on the type of plant. In the case of underground service lines, the amounts invested in such plant in the month of October 1977 and still in service will be fully depreciated at the end of approximately 30 years, based on the depreciation rates that have been in effect since then. Most of the service lines installed prior to October 21, 1977 would have been fully depreciated and recovered in rates by now and the last of such electric utility plant service lines will be fully depreciated by the end of 2007.

A.

1	Q.	To what extent has recovery of such historic capital costs for mobile home
2		park service lines impacted rates?

A.	The rate impact for underground service lines installed at mobile home parks
	prior to 1977 has likely been very minimal. The Company's capital account for
	underground service lines does not distinguish between service lines installed at
	mobile home parks versus at other types of locations or even between
	underground and overhead service lines. Thus, this capital account includes all
	service lines that the Company has installed. Even so, as of, December 31, 1979,
	which was the test year for U-80-10, the total capital invested in underground
	service lines – including for single-family residences where the Company has and
	continues to pay for such service lines and for all overhead service lines was
	\$50,117,791. See Exhibit No(KRK-5) (shown under Account Number 369 –
	Services under the "Unrecovered Service Value" column). At that time, these
	service lines had an estimated remaining service life of only 23.2 years on
	average and comprised only 6% of the Company's total electric depreciable plant
	in rate base in its 1980 General Rate Case of \$821,943,144. See Exhibit
	No(KRK-5) (shown on the "Total Depreciable Plant" line under the
	"Unrecovered Service Value" column).
	In subsequent rate cases, as described above, these amounts would have made up
	ever smaller percentages of the Company's electric rate base as the capital

investments were depreciated over their useful life. By the time of the Company's

2004 general rate case, cited above, the capital amounts remaining to be

1		recovered (as compared to PSE's total electric rate base in the 2004 general rate
2		case of \$2,544,670,041) would have had no perceptible impact on PSE's rates.
3		See the 2004 General Rate Case Order at Appendix B-2.
4	Q.	What if, as you mentioned above, some Company field crews continued to
5		repair or replace underground service lines from time to time at mobile
6		home parks after 1977?
7	A.	Even if Company field crews repaired or replaced an individual underground
8		service line from time to time after 1977, the small dollar amounts involved in
9		such individual projects would have had no perceptible impact on rates given total
10		test year electric distribution system expenses that ranged from \$18,609,562 in
11		1979 <sup>1</sup> to \$60,619,256 in 2003 <sup>2</sup> , and given total electric rate base of \$825,966,390
12		in 1979 <sup>3</sup> and \$2,544,670,041 in 2003 <sup>4</sup> .
13		III. CONCLUSION
14	Q.	Does that conclude your testimony?
15	A.	Yes, it does.
16	BA061	070.048
	<sup>2</sup> See E test ye <sup>3</sup> See 1	Exhibit No(KRK-6) (FERC Form 1 for the year ended December 31, 1979) at line 125. Exhibit No(KRK-7) (workpaper for 2006 General Rate Case showing September 2003 ear restated results of operations per the 2004 General Rate Case Order).  980 General Rate Case Order at pages 10 and 18.  Appendix B-2 of the 2004 General Rate Case Order.

Prefiled Response Testimony of Karl R. Karzmar.