Docket No. UE-200980 - Vol. III WUTC v. Puget Sound Energy April 22, 2021



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101 <u>www.buellrealtime.com</u>

email: info@buellrealtime.com



BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

SETTLEMENT HEARING

MICHAEL HOWARD, ADMINISTRATIVE LAW JUDGE VOLUME III

April 22, 2021
Pages 51 through 108
Held at:

Washington Utilities and Transportation Commission

621 Woodland Square Loop Southeast

Lacey, Washington

REPORTED BY: ChaRae Kent, CCR, RPR

License No. 2408

```
Page 52
     APPEARANCES BY VIDEOCONFERENCE
 1
     ADMINISTRATIVE LAW JUDGE:
 3
                MICHAEL HOWARD
                Utilities & Transportation Commission
 4
                621 Woodland Square Loop S.E.
                Lacey, WA 98503
                360.664.1160
 5
                Michael.Howard@utc.wa.gov
 6
     FOR COMMISSION STAFF:
 7
                Joe Dallas
                Assistant Attorney General
 8
                P.O. Box 47250
                Olympia, WA 98504
 9
                360.664.1192
10
     FOR THE COMPANY:
11
                Sheree Strom Carson
12
                Perkins Coie, LLP
                10885 N.E. Fourth Street, Suite 700
13
                Bellevue, WA 98004-5579
                425.635.1400
14
                SCarson@PerkinsCoie.com
15
     FOR PUGET SOUND ENERGY:
                Jon Piliaris
16
                Puget Sound Energy (E012)
17
                PO Box 97034 PSE-08N
                Bellevue, WA 98009-9734
                425.456.2142
18
                Jon.Piliaris@pse.com
19
      FOR THE INTERVENOR/THE ENERGY PROJECT:
20
                Simon Ffitch
21
                Simon Ffitch Attorney at Law
                321 High School Road, NE, Suite D3 #383
                Bainbridge Island, WA 98110
22
                206.669.8197
                Simon@ffitchlaw.com
23
24
25
```

Page 53 APPEARANCES BY VIDEOCONFERENCE CONTINUED: 1 FOR THE PETITIONER/ALLIANCE OF WESTERN ENERGY CONSUMERS: 3 Brent Coleman Alliance of Western Energy Consumers 4 1750 SW Harbor Way, Suite 450 Portland, OR 97201 5 503.241.7242 Blc@dvclaw.com 6 FOR PUBLIC COUNSEL: 7 Lisa Gafken 8 Office of the Attorney General 800 Fifth Avenue, Suite 2000 9 Seattle, WA 98104-3188 206.464.6595 10 Lisa.Gafken@atg.wa.gov ALSO PRESENT: 11 Chairman Dave Danner 12 Commissioner Ann Randall 13 Commissioner Jay Balasbas 14 Susan Free (By telephone) Jing Liu 15 William Einstein Lance Kaufman Jon Piliaris 16 Stephanie Chase 17 18 19 20 21 22 23 24 25

```
Page 54
 1
                               INDEX
     Washington Utilities and Transportation Commission vs.
 2
     Puget Sound Energy
    No. UE-200980 Volume III
 3
     April 22, 2021
 4
 5
                             EXHIBITS
 6
     PUGET SOUND ENERGY
 7
    KSJ-1T
                Direct Testimony of Kenneth S. Johnson (15 pgs)
 8
    KSJ-2
                Professional Qualifications of
                Kenneth S. Johnson
 9
     CROSS-EXAMINATION EXHIBITS
10
     SEF-1T
                Direct Testimony of Susan E. Free (43 pages)
11
     SEF-2
                Professional Qualifications
12
     SEF-3
                Order 11 in UE-130617 Adopting and Attaching
                The 2015 PCA Settlement
13
14
                Deficiency Calculation
     SEF-4
15
     SEF-5
                Summary and Detail of Adjustments
                Exhibit A-1 Power Cost Baseline Rate
16
     SEF-6
     SEF-7
17
                Power Cost Baseline Rate Comparison
                Overview of the Use of a Production Factor
18
     SEF-8
     SEF-9
19
                Accounting & Reporting for the Voluntary Long
                Term Renewable Energy Purchase
20
     SEF-10
                CAISO Energy Unbalance Market Costs to Include
                in PSE's PCA Mechanism
21
2.2
     SEF-11
                Earnings Analysis
23
     SEF-12C
                PSE Response to Informal Discovery Regarding
                Financial Metrics and Expected PCA
                Under-Recoveries
24
25
     SEF-13T
                Supplemental Direct Testimony (8 pages)
```

```
Page 55
 1
     EXHIBITS CONTINUED
 2.
     SEF-14
                Updated Revenue (Surplus) Deficiency 2020
                PCORC Compared to 2019 GRC
 3
     SEF-15
                Updated Summary & Detail of Adjustments
 4
     SEF-16
                Updated Exhibit A-1 Power Cost Baseline Rate
                2020 PCORC
 5
 6
     SEF-17
                Updated Power Cost Baseline Rate Comparison
                2020 Power cost-only rate Case Original
 7
                Filing vs. 2019 GRC
     PSE-1JT
 8
                Joint Testimony in support of Settlement
                Agreement (17 pages)
 9
     CROSS-EXAMINATION EXHIBITS
10
     BDJ-1T
                Direct Testimony (14 pages)
11
     BDJ-2
                Professional Qualifications of Birud D. Jhaveri
12
     BDJ-3
                Temperature Adjustment
13
     BDJ-4
                Production Factor
14
                Schedule 139 Green Direct Demand Portion of
     BDJ-5
15
                Power Costs in PCA Baseline Rate
16
                Calculation of Schedule 95 Rates
     BDJ-6
                Schedule 142 Decoupling Mechanism Fixed Power
17
     BDJ-7
                Cost Allowed Revenue & Revenue per Unit Rates
18
     BDJ-8
                Rate Impacts
19
     CROSS-EXAMINATION EXHIBITS
20
                Direct Testimony (17 pages)
     WTE-1CT
21
     WTE-2
                Professional Qualifications of William Einstein
22
     WTE-3C
                Skookumchuck Amended & Restated
23
                Power Purchase Agreement
24
     WTE-4C
                Lund Hill Amended Power Purchase Agreement
25
     WTE-5
                2017 Request for Proposal for Renewable Energy
```

		Page	56
EXHIBITS CO	ONTINUED		
WTE-6	2015 Request for Information for Renewable Energy		
WTE-7HC	RFI Submission Results		
WTE-8HC	RFP Submission Results		
VTE-9HC	Green Direct EMC Presentations		
VTE-10C	Power Purchase Agreement Approval Memoranda		
CROSS-EXAMINATION EXHIBITS			
CLS-1HCT	Direct Testimony of Cindy L. Song (81 pages)		
CLS-2	Professional Qualifications of Cindy Song		
CLS-3	2017 IRP Document		
CLS-4	2018 All Resources RFP Document		
CLS-5HC	2018 All Resources RFP Eval. Process Document		
CLS-6HC	Presentations made to PSE's Energy Management Committee Subsequent to Phase 2 of the 2018 All Resources RFP		
CLS-7HC	Presentations Made to PSE's Board of Directors Subsequent to Phase 2 of the 2018 All Resources RFP		
CLS-8	PSE'S Revised 2019 IRP Progress Report		
CLS-9C	SPI Biomass PPA (Project ID#18100)		
CLS-10C	BPA Peak Capacity Product (Project ID#18161)		
CLS-11	WSPP Master Agreement		
CLS-12C	MSCG System PPA (Project ID#UP006)		
CLS-13C	Golden Hills Shaped Wind PPA		
CLS-14C	Golden Hills Interim Capacity PPA		

Page 57 CROSS-EXAMINATION EXHIBITS 1 2 Direct Testimony of Paul K. Wetherbee PKW-1CT 3 PKW-2Professional Qualifications of Paul Wetherbee 4 PKW-3C Summary of PSE's Proposed Power Costs in Comparison with Power Costs in the 2019 GRC 5 Final Order 6 PKW-4C Memo Summarizing Analysis & Decision to Enter Energy Keepers Power Purchase Agreement 7 PKW-5C EMC Slides Presenting Energy Keepers Proposal 8 and Recommendation to Submit Offer 9 PKW-6 EMC Slides for Renewal of 23 MW BPA Transmission Contract from Mid-C 10 PKW-7C C Slides for Renewal of 100 MW BPA Transmission, Contract from Centralia & 94 MW 11 BPA Transmission, Contract from Garrison, MT 12 PKW-8C Memo Summarizing Analysis and Decision to 13 Acquire 50 MW BPA Contract for Transmission From Garrison, MT 14 EMC Slids for New 50 MW BPA Transmission PKW-9C 15 Contract from Garrison, MT EMC Slids for new 75 MW BPA Transmission 16 PKW-10 Contract from Lower Snake River Beginning 17 in 2024 18 PKW-11C Summary to Rate-Year Power Costs by Resource 19 PKW-12C Monthly Detail of Costs & Energy Produced by Aurora 20 PKW-13C Summary of the Rate Year Costs Not in Aurora 21 PKW-14C Rate Year Resources Input Summary 22 PKW-15C Gas Mark-to-Model and Open Transport Value 23 PKW-16C Monthly Market Gas & Power Prices 24 PKW-17C Fixed Gas-for-Power Transportation Costs 25

		Page 58
1	EXHIBITS	CONTINUED
2	PKW-18C	Calculation of Rte Year Day-Ahead Wind Integration Costs
3 4	PKW-19C	Transmission Contract Costs
5	PKW-20C	Contract Costs of Mid-C Hydro Resources
	PKW-21C	Distillate Fuel Incremental Costs
6 7	PKW-22C	Adjustment to Remove None-Fuel Costs that are Included in Aurora's Peaker Start Costs
8	PKW-23C	Colstrip Units 3&4 Fixed Fuel Costs
9	PKW-24	Other Power Costs Chargeable to FERC Acct. 557
10	PKW-25CT	Supplemental Direct Testimony (9 pages)
11	PKW-26C	Rate Year Power Costs - Supplemental Filing
12	PKW-27C	Rate Year Power Costs by Resource - Supplemental Filing
13	DIVI. 00G	
14	PKW-28C	Aurora Costs and Energy Outputs - Supplemental
15	PKW-29C	Power Costs Not in Aurora - Supplemental Filing
16	PKW-30C	Market Energy Proces - Supplemental Filing
17	PKW-31C	Gas Mark to Model & Open Transport Value - Supplemental Filing
18	PKW-32C	Rate Year Transmission Costs - Supplemental
19	PKW-33C	Mid Columbia Contracts Costs - Supplemental
20	PKW-34C	Fixed Gas for Power Transportation Costs - Supplemental Filing
21		
22	PKW-35C	Day Ahead Wind Integration Costs - Supplemental
23	PKW-36C	Distallate Fuel Incremental Costs - Supplemental Filing
24	PKW-37C	Adjustment for Non-Fuel Costs Included in
25		Peaker Start Costs - Supplemental Filing

Page 59 1 EXHIBITS CONTINUED 2 CROSS-EXAMINATION EXHIBITS 3 RJR-1CT Direct Testimony of Robert J. Roberts (27 pgs.) 4 RJR-2 Professional Qualifications 5 RJR-3Colstrip Units 3 and 4, Ownership & Operations Agreement 6 Coal Supply Agreement dated as of 12/5/2019 RJR-4C 7 RJR-5C Presentation to the PSE Energy Management 8 Committee, 7/23/2019 re: Development of Coal Supply Contract Negotiations 9 RJR-6C Presentation to the PSE Energy Management 10 Committee, 8/29/2019, regarding the Coal Supply Agreement 11 RJR-7C Summary of PSE's Analysis of the Alternate 12 Agreement Between Westmoreland & Talen, MT RJR-8 13 Summary of Test Year Production O&M Expense 14 RJR-9 Summary of Rate Year Production O&M Expenses Summary of the Adjustments to Test Year 15 RJR-10 Production O&M Expense in Calculating the Rate Year Production O&M Expense 16 17 RJR-11C Comparison of Major Maintenance of O&M Expense 18 RJR-12 Comparison of Hydroelectric Production 19 RJR-13C Comparison of Wind Production O&M Expense 2.0 21 22 2.3 24 25

```
Page 60
     CROSS-EXAMINATION EXHIBITS
 1
 2
           COMMISSION REGULATORY STAFF
     JL-1T
                 Testimony of Jing Liu (27 pages)
 3
           PUBLIC COUNSEL
                Testimony of Stephanie K. Chase (5 pages)
 4
     SKC-1T
 5
           ALLIANCE OF WESTERN ENERGY CONSUMERS
                Testimony of Lance D. Kaufman (5 pages)
     LDK-1T
 6
     LDK-2
                Curriculum Vitae
 7
           THE ENERGY PROJECT
 8
     SMC-1T
                Testimony of Shawn M. Collins (6 pages)
 9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

- BE IT REMEMBERED that on Thursday, April 22, 2021,
- 2 at 12:00 p.m. the videoconference Zoom settlement hearing
- 3 was taken before ChaRae Kent, Certified Court Reporter and
- 4 Registered Professional Reporter. The following
- 5 proceedings took place:

6

- 7 PROCEEDINGS
- 8 JUDGE HOWARD: Today is Thursday, April 22nd at 12
- 9 noon. We're here today for a settlement hearing in Docket
- 10 UE-200980 which is captioned: Washington Utilities and
- 11 Transportation Commission versus Puget Sound Energy. My
- 12 name is Michael Howard. I'm an administrative law judge
- 13 with the commission. I'm joined today by Chair Dave
- 14 Danner, Commissioner Ann Randall, and Commissioner Jay
- 15 Balasbas.
- 16 Let's start by taking short appearances beginning
- 17 with the company.
- 18 MS. CARSON: Good morning, Your Honor. I'm Sheree
- 19 Strom Carson with Perkins Coie, representing Puget Sound
- 20 Energy.
- JUDGE HOWARD: Thank you. Could we have an
- 22 appearance for staff.
- 23 MR. DALLAS: Good morning, Your Honor. This is Joe
- 24 Dallas, Assistant Attorney General on behalf of commission
- 25 staff.

- 1 JUDGE HOWARD: And public counsel.
- 2 MS. GAFKEN: Good afternoon. This is Lisa Gafken,
- 3 Assistant Attorney General appearing on behalf of public
- 4 counsel.
- 5 JUDGE HOWARD: And could we have an appearance for
- 6 the Energy Project.
- 7 MR. FFITCH: Good afternoon, Your Honor. Simon
- 8 Ffitch appearing on behalf of the Energy Project.
- 9 JUDGE HOWARD: Thank you.
- 10 So on the issue of the evidence and testimony
- 11 submitted so far, are the parties willing to stipulate to
- 12 the admission of all the pre-filed exhibits and testimony
- 13 up to and including the settlement testimony and exhibits?
- MR. COLEMAN: Your Honor, I apologize, if I may.
- 15 Brent Coleman here, I would like to make an appearance on
- 16 behalf of the Alliance of Western Energy Consumers. I was
- 17 a little late joining in on the pre-meeting discussion,
- 18 so.
- 19 JUDGE HOWARD: I'm sorry, Mr. Coleman. Did I skip
- 20 you in my run down there? I apologize. Thank you for
- 21 bringing that up.
- MR. COLEMAN: Thank you, Your Honor.
- 23 JUDGE HOWARD: All right. So on the issue of the
- 24 evidence, are the parties willing to stipulate to the
- 25 admission of all the pre-filed exhibits and testimony

- 1 including the settlement and testimony and exhibits? I
- 2 would turn first to the company.
- 3 MS. CARSON: PSE has no objection and would like to
- 4 see those exhibits and testimony stipulated into the
- 5 record.
- 6 JUDGE HOWARD: And staff.
- 7 MR. DALLAS: Staff has no objection.
- 8 JUDGE HOWARD: Public council.
- 9 MS. GAFKEN: Public counsel has no objection and
- 10 would also stipulate to the admission of all the testimony
- 11 and exhibits.
- 12 JUDGE HOWARD: All right. And AWEC.
- 13 MR. COLEMAN: AWEC has no objection and would
- 14 stipulate. Thank you, Your Honor.
- 15 JUDGE HOWARD: And could we get The Energy Project's
- 16 position.
- 17 MR. FFITCH: Energy Project has no objection and
- 18 agrees to stipulation of the exhibits.
- 19 JUDGE HOWARD: Thank you, all. Then all the
- 20 pre-filed exhibits and testimony are admitted and I'll
- 21 provide a copy of the exhibit list to the court reporter
- 22 so it can be made part of the record.
- 23 (All pre-filed exhibits and testimony are admitted.)
- 24 JUDGE HOWARD: Next we will turn to opening
- 25 statements and we will be allowing the parties an

- 1 opportunity to make an opening statement in support of the
- 2 settlement. I would turn first to Puget Sound Energy.
- 3 MS. CARSON: Thank you, Judge Howard, Chair Danner,
- 4 Commissioner Randall, and Commissioner Balasbas.
- 5 Thank you for the opportunity to present this
- 6 settlement agreement for PSE's power cost only-rate case.
- 7 This settlement is a full multi-party settlement. It
- 8 is not opposed by any party, although public counsel has
- 9 not joined in the settlement and the settlement is a
- 10 carefully negotiated package. It reflects give and take
- 11 from all parties and we ask that the commission approve
- 12 the settlement without conditions.
- 13 PSE filed this power cost-only rate case back in
- 14 December in a manner consistent with past PCORCs. In
- 15 recognition of the fact that PCORCs are to be expedited
- 16 rate proceedings with the decision issued in six months,
- 17 PSE held a technical conference in January. The technical
- 18 conference parties had the opportunity to ask questions
- 19 and PSE walked through its testimony, exhibits, and work
- 20 papers. The parties engaged in discovery and in March,
- 21 the parties participated in a settlement conference.
- 22 Shortly before responsive testimony was due, the settling
- 23 parties reached a settlement in principal. That's not
- 24 been formalized and that's now what we present to the
- 25 commission today.

- 1 The commission has said that it favors settlements if
- 2 they are lawful and consistent with the public interest.
- 3 That is the case here and I'm going to point to a few
- 4 aspects of the settlement that demonstrate that.
- First, this settlement, like all power cost-only rate
- 6 cases, allows for the power cost baseline rate to be reset
- 7 to more accurately reflect the power cost and load that
- 8 will be in affect during the rate year. This is important
- 9 because it mitigates the risk of surcharges in the future.
- 10 Second and relatedly, this PCORC, like all other
- 11 PCORCs, allows new resources, PPAs, transmission
- 12 contracts, to go into rates and be determined to be
- 13 prudent. No party objects to the prudence of the
- 14 resources that PSE has presented in the case and PSE has
- 15 provided substantial testimony and evidence supporting the
- 16 prudence. We respectfully ask that the commission approve
- 17 the prudence of these resources.
- 18 These power purchase agreements and transmission
- 19 contracts are important because they address the capacity
- 20 shortfall that's resulted from the closure of cold strip
- 21 units 1 and 2 and they also bring in new renewable energy
- 22 into PSE's portfolio consistent with statutory mandates.
- 23 Third, the settlement is in the public interest
- 24 because it increases the low-income assistance. It
- 25 increases it to double the base rate of the residential

- 1 customer increase in this case.
- 2 Fourth, this settlement addresses some issues that
- 3 the parties have grappled with for quite a while and one
- 4 of these is the green direct program. The settlement
- 5 provides for a compromise in this case on the energy
- 6 credit for green direct customers. But parties also
- 7 recognize that there's more work to do on this and so it
- 8 allows for a collaborative process to set up a durable
- 9 consistent method for calculating the green direct credit
- in the future; and all stakeholders will be able to
- 11 participate in this.
- 12 And finally, it's important to recognize that this
- 13 settlement represents a significant compromise for PSE on
- 14 the revenue request that it made in its filing. The
- 15 settlement is approximately \$23 million less than the
- 16 revenue that PSE filed for and projected that would be
- 17 needed to serve customers with the power in the rate year.
- 18 For these reasons, we respectfully request that the
- 19 commission approve the settlement as filed, without
- 20 conditions. Again, it's carefully negotiated, it
- 21 represents the interests of PSE, its residential
- 22 customers, its low-income customers, its commercial and
- 23 industrial customers.
- We thank you for the opportunity to present the
- 25 settlement. PSE has made available three witnesses for

- 1 the commission's questioning; Susan Free, Jon Piliaris,
- 2 and William Einstein. Thank you.
- JUDGE HOWARD: Thank you, Ms. Carson. I would now
- 4 turn to staff for their opening statement.
- 5 MR. DALLAS: Good afternoon, commissioners. As you
- 6 know, a full multi-party settlement was filed for this
- 7 docket on April 2nd. No party to this proceeding has
- 8 stated any opposition to the settlement, although public
- 9 counsel did not join the settlement. Pursuant to WAC
- 10 480-07-740, staff believes that this settlement is
- 11 consistent with law and the public interest and therefore
- 12 requests that the commission approve the settlement.
- I will briefly discuss some of the terms within the
- 14 settlement that are important to staff, but try not to
- 15 reiterate the points PSE just made.
- 16 First, this settlement recognizes that PSE has
- 17 incurred increases to its power cost in the form of new
- 18 and renewed PPAs, increased transmission cost, increased
- 19 gas pipeline cost, and increased variable fuel cost.
- 20 However, this settlement significantly reduces PSE's
- 21 requested revenue deficiency from \$87 million to
- 22 \$65.3 million, subject to a power cost update.
- Nevertheless this rate increase will be mitigated to
- 24 PSE's most vulnerable rate payers as the help program will
- 25 be receiving twice the percentage increase as the increase

- 1 to residential customers base rates. Staff believes the
- 2 proposed revenue deficiency in this settlement will result
- 3 in just, fair, reasonable, and sufficient rates given
- 4 PSE's increased power cost since its last GRC.
- 5 Second, this settlement provides that for the first
- 6 time, PSE rate payers will receive the direct net benefit
- 7 of PSE's participation in the EIM. Rate payers will no
- 8 longer receive these benefits indirectly from the PCA
- 9 mechanism and which these benefits must run through the
- 10 dead and sharing bands. This results in a direct
- 11 \$4.4 million benefit to PSE's rate payers. This
- 12 settlement further provides for a collaborative where
- interested parties may come up with an agreed to
- 14 methodology to quantify the net benefits of EIM for future
- 15 proceedings and this is important so PSE rate payers can
- 16 continue to receive these direct benefits in the future.
- 17 Third, this settlement also eliminates any cost it's
- 18 shifting, while helps eliminate any cost shifting between
- 19 green direct customers and PSE's rate payers pursuant to
- 20 the requirements of RCW 19.29.090 and Order 8 and Docket
- 21 UE-190530. This is accomplished by doing two things:
- 22 First, for the purpose of rate calculation, this
- 23 settlement includes green direct load, but not the cost of
- 24 the green direct PPAs. Because fixed costs are spread
- 25 across load, this ensures that green direct customers are

- 1 paying their proportional share of PSE's fixed cost.
- 2 Second, the energy credit is adjusted from 75 percent
- 3 of the total power cost rate to a 100 percent of the
- 4 variable cost rate. Staff believe that this adjustment
- 5 closely reflects the actual avoided cost of green direct
- 6 customers having their own dedicated PPAs. However, this
- 7 settlement provides that after this proceeding, there will
- 8 be a collaborative where all interested parties are
- 9 invited to determine if this adjustment needs to be
- 10 changed again to reduce all cost shifting to comply with
- 11 this rate-making principal.
- 12 Lastly, this settlement also provides for reasonable
- outcomes on the colstrip O&M expenses, increase to BPA
- 14 transmission rate, and also establishes another
- 15 collaborative directed at PSE's intracompany gas
- 16 transactions.
- 17 In conclusion, staff believe that this settlement
- 18 meets the applicable legal standards within WAC 480-07-740
- 19 because it results in fair rates given PSE's increased
- 20 cost, effectuates the commission's quidance on green
- 21 direct within PSE's last GRC, and sets up three separate
- 22 collaboratives to tackle complicated and important issues
- 23 that the commission will have to address in future
- 24 proceedings. Therefore, staff recommends that the
- 25 commission approve the settlement. And today we do have

- 1 Jing Liu available as a witness for any questions from the
- 2 bench. Thank you.
- JUDGE HOWARD: Thank you. I will now turn to
- 4 Ms. Gafken if public counsel would like to provide an
- 5 opening statement.
- 6 MS. GAFKEN: Yes, thank you, Judge Howard, Chair
- 7 Danner, Commissioner Randall, and Commissioner Balasbas.
- 8 Public counsel is not a settling party in this case.
- 9 We are neutral on the settlement under consideration
- 10 today. We will not be providing a recommendation to the
- 11 commission regarding whether to accept or reject the
- 12 settlement. This means that public counsel is not
- 13 actively supporting the settlement. However, in this
- 14 case, we are also expressly not opposing the settlement.
- 15 The adjustments made in the settlement, from my
- 16 perspective, correct the filing and fairly reflect Puget
- 17 Sound Energy's power costs. The increased power cost
- 18 though will have a significant impact on customer bills.
- 19 As we heard this week -- heard earlier this week at the
- 20 public comment hearing, customers are sensitive to rate
- 21 increases, especially during the pandemic. There are
- 22 settlement terms that we view as particularly reasonable,
- 23 which public counsel witness, Stephanie Chase, highlights
- 24 in her testimony. Very briefly, those terms include the
- 25 green direct terms, inclusion of the energy and balance

- 1 market benefits, exclusion of the smart berm costs, and
- 2 increasing low income assistance funding in the event that
- 3 this case results in higher rates.
- 4 Additionally, the settlement calls for two work
- 5 groups, one on hedging and one on the EIM cost and
- 6 benefits. If those work groups take place, public counsel
- 7 will participate because the issues contemplated by each
- 8 of those groups are very important.
- 9 I want to take a moment to express my gratitude. I
- 10 want to commend the parties in the discussions and
- 11 engagement in this case. Collectively, we worked really
- 12 hard during the negotiation process. I want to also
- 13 extend any compliments, specifically to Mr. Dallas, for
- 14 commission staff who took an active role in effectively
- 15 managing the process.
- 16 To wrap up my comments here, Ms. Chase is here this
- 17 afternoon as public counsel's witness addressing the
- 18 settlement and will be available for any of your
- 19 questions. Thank you.
- 20 JUDGE HOWARD: All right. With that, I would turn to
- 21 Mr. Coleman for any opening statement from AWEC.
- MR. COLEMAN: Thank you, Your Honor, and good
- 23 afternoon, Mr. Chairman and commissioners.
- On behalf of the AWEC, I won't reiterate the legal
- 25 and regulatory standards addressed by PSE and staff, but

- 1 AWEC agrees that this settlement is in the public
- 2 interest. There were four main areas of focus for AWEC in
- 3 its participation in this matter and we believe that the
- 4 terms of the settlement agreement address and resolve
- 5 those concerns in the manner that is -- that supports
- 6 public interest. Specifically, we feel like there is a --
- 7 the settlement has arrived at a fair balance of the cost
- 8 associated with the transmission services provided by
- 9 Bonneville Power Administration.
- We also believe that given the maturity of the energy
- 11 imbalance market, the costs and benefits are more
- 12 appropriately addressed and we appreciate the efforts that
- 13 were gone over were put forward by the parties to reflect
- 14 the benefits and the cost associated with the
- 15 participation in the EIM.
- We also agree, as mentioned by Ms. Gafken, with
- 17 respect to the treatment of the smart berm costs in its
- 18 consistency with the commission's prior decisions; and
- 19 finally, as mentioned in AWEC's settlement testimony and
- 20 referenced in the settlement agreement, AWEC submits that
- 21 there is an ongoing question regarding the continued
- 22 necessity of the PCORC framework and its application by
- 23 Puget Energy and we appreciate the efforts and support the
- 24 compromise and the resolution that's presented in this
- 25 matter to be able to address the needs and potential --

- 1 PCORC moving forward.
- JUDGE HOWARD: Sorry, Mr. Coleman, the court reporter
- 3 is indicating there is an issue.
- 4 MR. COLEMAN: I'll do my best to maybe start a new
- 5 sentence.
- 6 We appreciate the efforts of all the parties, and the
- 7 company in particular, to address and evaluate the need of
- 8 the PCORC on a going forward basis in the future
- 9 proceeding. Accordingly, we do recommend to the
- 10 commission that the settlement agreement be adopted
- 11 without further modification. I apologize, if you can
- 12 bear with me for just one moment. I missed one point on
- 13 my thoughts.
- 14 As mentioned in the settlement agreement, AWEC takes
- 15 no position with respect to the prudence of the PPAs and
- 16 other investments that are discussed -- that were
- 17 discussed by counsel for the company. Thank you.
- 18 JUDGE HOWARD: MR. FFITCH, would you like to provide
- 19 an opening statement for the Energy Project?
- 20 MR. FFITCH: Yes. Thank you, Your Honor. Good
- 21 morning Chairman Danner, Commissioners Randall and
- 22 Balasbas. I'm Simon Ffitch appearing on behalf of the
- 23 Energy Project. The Energy Project appreciates the
- 24 commission's accommodation in excusing Energy Project
- 25 Director, Shawn Collins, from the hearing today.

- 1 For the reasons stated in Mr. Collins' testimony,
- 2 Energy Project supports the settlement stipulation. The
- 3 settlement specifically addresses the significant level of
- 4 need for bill assistance among Puget Sound Energy's low
- 5 income customers. This level of need is based on both the
- 6 economic consequences of COVID-19 and the ongoing need to
- 7 broaden the reach of assistance to more of PSE's low
- 8 income customers. The Energy Project particularly
- 9 appreciates Puget's recognition of this by their inclusion
- 10 in their initial filing of a proposal for increased
- 11 funding for their home energy lifeline program, the help
- 12 program.
- In negotiation, the parties were able to develop an
- 14 agreed formula for the increase consistent with the
- 15 formula that was used in the last Puget Sound Energy
- 16 general rate case; and this results in a settlement
- 17 specifically providing for an increase of approximately
- 18 \$1.2 million in help funding for electrical customers --
- 19 electricity customers and that would take affect for the
- 20 heating season that begins this coming October.
- 21 The Energy Project also supports the fact that the
- 22 settlement has been able to reduce the overall revenue
- 23 impact of the initial filing and that it allows for future
- 24 review of the PCORC mechanism. The energy project
- 25 therefore believes the settlement is in the public

- 1 interest and recommends approval by the commission.
- 2 Thank you. That concludes my statement.
- JUDGE HOWARD: Thank you, all. Do we have any
- 4 questions from the bench for the attorneys before we bring
- 5 the witnesses up for questioning?
- 6 CHAIR DANNER: Hi, this is Dave Danner. I have a
- 7 question. Ms. Carson, in your comments, it appears that
- 8 you are saying that this settlement actually would result
- 9 in a prudence determination; is that what I heard you say?
- 10 MS. CARSON: Yes, Chair Danner, that is correct. We
- 11 are asking -- PSE is asking for a prudence determination
- 12 in this case. The PCA settlement that goes back to 2002
- 13 and as it was revised in 2015 and approved by the
- 14 commission, allows for and provides the commission will
- 15 make a prudence determination on the new resources and the
- 16 commission has done that in every PCORC prior to this, so
- 17 we think that's important. It takes away any uncertainty
- 18 going forward. So, yes, we are asking for a prudence
- 19 determination. The other parties take no position and do
- 20 not contest the prudence of these resources.
- 21 CHAIR DANNER: All right. So because others --
- 22 parties have said that, I mean, specifically, I mean, I
- 23 can turn to Jing Liu's testimony for staff. She said,
- 24 "There's no inquiries and other than PSE take no position
- 25 and therefore do not contest or support -- affirmatively

- 1 support the prudence of PSE's proposed and renewed
- 2 resources presented in PSE's filing." So I guess my
- 3 question then is: Is it your view that the settlement
- 4 actually does state that the settlement itself makes a
- 5 prudency determination or are you asking us to make that
- 6 in addition to what the settlement says and, in fact, if
- 7 that is the case, would we, you know, are we amending the
- 8 settlement?
- 9 MS. CARSON: I don't believe that you're amending the
- 10 settlement. No party contests the prudence of the
- 11 settlement. Other parties can speak for themselves, but I
- 12 know some parties feel that very fact that resources are
- in rates means that they're prudent. We're not
- 14 necessarily comfortable with that. We think sometimes the
- 15 commission has said something different from that so we
- 16 think it's important to have the prudence determination as
- 17 has been made in every other power cost-only rate case and
- 18 which the PCORC documents provide will happen.
- 19 I don't think anybody's saying there shouldn't be a
- 20 prudence determination. I think parties just didn't --
- 21 didn't agree that it would be, but they also did not
- 22 contest it. They just took no position on it.
- 23 CHAIR DANNER: Right. But it's not in the
- 24 settlement. With that, maybe I could ask the other
- 25 counsel to clarify their positions with regard to prudency

- 1 and if we would take a position if we were to make a
- 2 prudency determination in the order in this case. Maybe
- 3 start with Mr. Dallas.
- 4 MR. DALLAS: Thank you, Commissioner Danner. This is
- 5 a topic that Ms. Carson and I have talked about quite a
- 6 bit. Staff's position on this is staff is not contesting
- 7 the prudence of any resources within PSE's filing;
- 8 therefore, our position is because no one is contesting
- 9 prudence, the commission doesn't need to make an explicit
- 10 prudence determination. Typically, the commission will
- 11 make an exclusive prudence determination when someone is
- 12 contesting the prudence of that resource; and there is an
- 13 argument that, you know, the commission, including a
- 14 resource and rates; therefore, making an implicit prudence
- 15 determination. So Ms. Carson is correct, that no party is
- 16 contesting prudence, but staff's position is that the
- 17 commission does not need to make an explicit prudence
- 18 determination when deciding -- if the commission decides
- 19 to approve the settlement.
- 20 CHAIR DANNER: All right, thank you very much.
- 21 Ms. Gafken, is that your position as well?
- 22 MS. GAFKEN: I don't know that is exactly my
- 23 position, you know, in looking at the settlement terms.
- 24 Of course, we're neutral on it, but no party is
- 25 contesting -- Puget has to have for the prudence

- 1 determination. So they've provided evidence and whatnot
- 2 supporting their position, but no party is affirmatively
- 3 saying that they agree, you know, they're not taking that
- 4 specific step forward saying that they also agree that
- 5 they're prudent, but there is no opposition. I don't -- I
- 6 do not believe that making a determination explicitly in
- 7 the order will change the settlement term. I -- I have to
- 8 admit, I have not given a lot of thought about whether the
- 9 commission has to make that determination, so I don't know
- 10 if I agree specifically with Mr. Dallas's position as he
- 11 just stated; but I think the company does have to ask for
- 12 it and they've provided evidence supporting their
- 13 position.
- 14 CHAIR DANNER: Well, yeah. So I don't know where we
- 15 have, you know, tacitly given -- made a prudency
- 16 determination or not expressly done so. I certainly don't
- 17 know what benefit there would be in, you know, making a
- 18 prudency determination in a later GRC or something. It
- 19 seems to me that we have to make some kind of
- 20 determination here, but it sounds like you're not
- 21 objecting to the expenditures that are at issue in this
- 22 case; is that correct?
- 23 MS. GAFKEN: That's correct. I quess I can take it
- 24 one step further. We have a consultant from the case who
- 25 looked at the different resources being proposed and we,

- 1 in that review, you know, I can't represent that we looked
- 2 at it with a fine tooth comb top to bottom, but we also
- 3 didn't find anything objectionable. There were things
- 4 that raised questions. We asked questions and at THE end
- of the day, we were satisfied that there wasn't, you know,
- 6 anything that was amiss with the resources being provided.
- 7 CHAIR DANNER: All right. Thank you. Mr. Ffitch and
- 8 then Mr. Coleman, your thoughts as well.
- 9 MR. FFITCH: Thank you, Your Honor. On behalf of The
- 10 Energy Project, I don't really have anything to add to
- 11 elaborate the statement we agreed to in the settlement
- 12 which is that we don't take a position on prudence and we
- don't contest the prudence of these particular resources;
- 14 so I don't feel that I have anything to add to those two
- 15 statements that we've agreed to.
- 16 CHAIR DANNER: All right, thank you. And
- 17 Mr. Coleman.
- 18 MR. COLEMAN: I apologize for the delay. A little
- 19 struggle getting things to click.
- 20 You know, I think that AWEC's position will be
- 21 similar to that of Mr. Ffitch. This was something that we
- 22 did think through significantly with respect to some of
- 23 this language and do not take a position with respect to
- 24 the prudence or -- and that -- I agree.
- 25 CHAIR DANNER: Okay. So I guess I'm not hearing any

- 1 party recommend that we postpone a prudence decision to
- 2 some other proceeding later. It's just that they're not
- 3 taking position on prudency and then leaving open the
- 4 question of whether we can move ahead without actually
- 5 making an explicit prudency determination.
- 6 So, all right. I will leave it at that and if there
- 7 is any other questions on prudency, I would just leave it
- 8 to the other commissioners to clarify my question. Thank
- 9 you, Judge.
- 10 COMMISSIONER BALASBAS: So just to follow-up on
- 11 Chair Danner's question about prudence, I'd like to maybe
- 12 pose this question first to Mr. Dallas. So why or what is
- the advantage of not making a prudence determination here?
- 14 Why would we wait if there is no one who opposes the
- 15 prudence of any of the resources that Puget is asking for
- 16 here?
- 17 MR. DALLAS: Thank you, Commissioner Danner (sic). I
- 18 think there is no law requiring the commission to make an
- 19 explicit prudence determination if no one is contesting
- 20 it. The commission allows resources in all the time
- 21 without making an explicit prudence determination. I
- 22 think by including the resources in rates, the commission
- 23 is making an implicit prudence determination and the time
- 24 to contest prudence is before resource enters rates. And
- 25 I would argue perhaps the commission shouldn't make such a

- 1 prudence determination because doing so will imply that
- 2 the commission has complete information, to say with
- 3 certainty that something is prudent or isn't prudent. So
- 4 I think by including the resource into rates, it
- 5 implicitly states that it's prudent and there is no need
- 6 to make such an explicit finding.
- 7 COMMISSIONER BALASBAS: So, I guess I would like to
- 8 pose the same question to the other attorneys of the
- 9 settling party, as well as to Ms. Gafken to respond to
- 10 that question. You know, what is the advantage of not
- 11 doing that here or waiting on prudence?
- 12 MS. GAFKEN: I understand what Mr. Dallas was
- 13 expressing is that the commission wouldn't necessarily
- 14 need to explicitly make a prudence determination, but that
- 15 it wouldn't also be held over until later. I guess I
- 16 would note that in past settlements, in other cases
- 17 parties have expressly held that prudence determination
- 18 until a later time. I was just sitting here trying to
- 19 think of a specific example that I could offer and I'm
- 20 coming up short, but I've been, you know, party to a case
- 21 several times before the commission where we have held
- 22 that prudency determination for a later case. That's not
- 23 what this settlement has expressed. You know, in this
- 24 settlement, the settling parties are not opposing the
- 25 prudency determination, they are also not asking for that

- 1 prudency determination to be postponed. Puget, on the
- 2 other hand, needs to ask for that specific prudency
- 3 determination and they want that. You know, and again,
- 4 I'll just reiterate that I don't believe that making a
- 5 prudency determination would alter the settlement
- 6 agreement because there isn't opposition. So then I think
- 7 it's a question of whether the commission wants to be
- 8 silent on the issue and just approve the rates as they're
- 9 set out in the settlement or if the commission feels that
- 10 it has enough to make that prudency determination.
- 11 COMMISSIONER BALASBAS: Go ahead, Chair Danner.
- 12 CHAIR DANNER: I just want to clarify. So if we were
- 13 to make that prudency determination right now, I'm not
- 14 hearing that you would object or that staff would object
- or that Mr. Ffitch or Mr. Coleman would object. So with
- 16 regard to yourself --
- 17 MS. GAFKEN: That's where I was going to go. So
- 18 speaking just for public counsel; no, we would not object
- 19 to that ruling.
- 20 COMMISSIONER BALASBAS: Mr. Coleman or Mr. Ffitch,
- 21 anything to add?
- MR. FFITCH: Thank you for the question,
- 23 Commissioner Balasbas. We, being the Energy Project, did
- 24 not specifically review prudence questions about specific
- 25 resources as several of the other parties have done. So

- 1 that did give us comfort with the particular language in
- 2 the settlement agreement. You know, stating that we take
- 3 no position and that we don't contest prudence. With
- 4 regard to the specific question here about, you know,
- 5 where does that leave the commission, I would agree with
- 6 Ms. Gafken's statement that the commission could then do
- 7 what it feels is appropriate with regard to the prudence
- 8 issue and the Energy Project would not object if the
- 9 commission chose or felt it was important to make a
- 10 specific, explicit prudence determination here. I hope
- 11 that is helpful.
- 12 MR. COLEMAN: From AWEC's position, we would also
- 13 support and agree with the discussion from Ms. Gafken and
- 14 would not, to the extent the commission feels that the
- 15 information and the record is sufficient to make the
- 16 decision, we would not -- we would not contest such a
- 17 decision in line with the agreed upon language hereof
- 18 taking no position.
- 19 CHAIR DANNER: Mr. Dallas, you too?
- 20 MR. DALLAS: Yes. Staff wouldn't object to the
- 21 commission making such a determination. I think staff's
- 22 point is that such determination isn't necessary. You
- 23 know, in this proceeding, the commission is approving this
- 24 settlement and in this settlement, we didn't agree to an
- 25 explicit finding of prudence and the commission doesn't

- 1 need to make this additional finding. You know, they
- 2 certainly can, they have the discretion to do it, but the
- 3 commission can simply include these resources and rates
- 4 and there's an understanding that we're not going to
- 5 contest these resources in the future. So staff certainly
- 6 wouldn't object to the commission doing this. Our point
- 7 is that it's just not necessary.
- 8 COMMISSIONER RANDALL: Okay. So Mr. Dallas, you just
- 9 said that you can't agree to the prudence in this case,
- 10 you just don't contest it. But -- so you would -- would
- 11 you -- I think Chair Danner asked you earlier, this
- 12 wouldn't create a condition on the settlement if the
- 13 commission were to determine prudence, would it?
- MR. DALLAS: I don't believe so. I think, you know,
- 15 what we're trying to do here is just let the commission
- 16 know that the settlement doesn't call for an explicit
- 17 prudence finding by the commission. And to clarify that,
- 18 staff doesn't believe -- we're not taking the position
- 19 that anything is prudent, but the wording of the language
- 20 in the settlement is that no party -- the parties take no
- 21 position and do not contest.
- 22 COMMISSIONER RANDALL: Okay. I think as you can tell
- 23 from our questions, we're just trying to clarify where all
- 24 of the parties are in terms of this prudence question.
- 25 And Ms. Carson, if the commission were to not determine

- 1 prudence in this case, are there risks in the future?
- 2 MS. CARSON: Thank you, Commissioner Randall. We
- 3 think there are potentially risks in the future if you
- 4 don't have the certainty of a prudence determination and
- 5 that's why the PCA settlement provides for that and I
- 6 think that's why the commission has provided for that each
- 7 time in a PCORC. But I mean, you know, if the commission
- 8 believes that there's an implicit prudence finding when
- 9 these resources go into rates, PSE is not opposed to that
- 10 position either, but I think it, you know, there's a --
- 11 this is, as you said, the potential for uncertainty with
- 12 without a prudence determination.
- 13 COMMISSIONER RANDALL: Thank you.
- 14 COMMISSIONER BALASBAS: I'd just like to go back to
- 15 Mr. Dallas for another -- I just want to put this question
- 16 very directly to you. You've stated in responses to
- 17 questions from all three of us here that you both don't --
- 18 you don't -- you seem to not find the resources prudent,
- 19 but you're also not contesting it. You seem to be saying
- 20 two different things here. So which one is it? Are you
- 21 saying that the resources are not prudent or are in
- 22 prudence or are you saying they're prudent? And, again,
- 23 I'd like a direct answer to the question. Would staff
- 24 object if the commission did make a prudence determination
- 25 as part of its order in this case?

- 1 MR. DALLAS: Thank you, Commissioner Balasbas. So
- 2 our position is that we take no position, but we also do
- 3 not contest. And that's slightly different than saying,
- 4 you know, staff affirmatively supports the prudence of
- 5 each item. You know, we've looked at it and we don't
- 6 believe that the resources are imprudent, but that is
- 7 different than saying that we affirmatively support that
- 8 they are prudent.
- 9 And as to your second question, staff would not
- 10 object if the commission did want to make an affirmative
- 11 prudence finding. The only point staff is trying to make
- 12 here is that if the commission doesn't want to make such
- 13 affirmative prudence finding, it doesn't have to
- 14 incidentally include these resources in the rates.
- 15 COMMISSIONER BALASBAS: Okay. Thank you.
- 16 CHAIR DANNER: Thank you. That was my question as
- 17 well, so I'm glad we have clarity on that. Thank you.
- JUDGE HOWARD: Did we have any further questions for
- 19 the attorneys before we call the witnesses?
- Hearing none, we will continue on and call the
- 21 witnesses. Because this is a virtual hearing, let's first
- 22 have the witnesses identify themselves and the party that
- 23 they are appearing for beginning with the settlement
- 24 witnesses for Puget Sound Energy, which would include
- 25 William Einstein. Then I'll swear in the witnesses at

- 1 same time and we will hear testimony from the witnesses
- 2 together as a panel. So could we first have the witnesses
- 3 from the company identify themselves.
- 4 MS. FREE: Good afternoon, Chairman Danner,
- 5 Commissioners Randall and Balasbas. This is Susan Free.
- 6 I'm the director of revenue requirements and regulatory
- 7 compliance for Puget Sound Energy.
- 8 MR. EINSTEIN: Good afternoon, commissioners. Will
- 9 Einstein, I'm the director of product development for PSE.
- 10 MR. PILIARIS: Good afternoon, Chair Danner,
- 11 Commissioners Balasbas and Randall. My name is Jon
- 12 Piliaris. I'm director of regulatory affairs for Puget
- 13 Sound Energy.
- JUDGE HOWARD: Thank you all. Could we have staff's
- 15 witness identify herself. Jing Liu, can you hear me?
- MS. LIU: Sorry, I forgot to unmute. My apologies.
- 17 Good afternoon, Judge Howard and good afternoon Chairman
- 18 Danner and commissioners. My name is Jing Liu, the deputy
- 19 assistant director for energy section of regulatory
- 20 services.
- JUDGE HOWARD: Thank you. And could we have public
- 22 counsel's witness identify themselves.
- 23 MS. CHASE: Good afternoon, Judge Howard and
- 24 commissioners. My name is Stephanie Chase and I'm a
- 25 regulatory analyst with public housing.

- 1 JUDGE HOWARD: Thank you. And could we have AWEC's
- 2 witness identify themselves.
- 3 MR. KAUFMAN: Good afternoon, Chair Danner and
- 4 commissioners, my name is Lance Kaufman. I'm an economist
- 5 with Aegis Insight and I'm here on behalf of the Alliance
- 6 for Western Energy Consumers.
- JUDGE HOWARD: Thank you. And as we've noted, The
- 8 Energy Project's witness is excused from the hearing. So
- 9 I will swear in each of you here at the same time. Please
- 10 raise your right hands.
- 11 Do you swear or affirm that the testimony you give
- 12 today is the truth, the whole truth, and nothing but the
- 13 truth?
- 14 THE WITNESSES: I do. I do. I do. I do.
- JUDGE HOWARD: Thank you. At this point, we'll open
- 16 it up to questions from the commissioners.
- 17 COMMISSIONER RANDALL: This is Commissioner Randall
- 18 and I'll begin with some questions about green direct and
- 19 the program costs; and these initial questions are for
- 20 PSE, either Mr. Einstein or Mr. Piliaris, I assume.
- 21 So in the tariff that PSE filed in December 2020
- 22 accompanying its green direct tariff filing, PSE stated
- 23 that notice to individual customers under provisions of
- 24 WAC 480-100-194 will be provided within 30 days of the
- 25 January 1st effective date. And so I guess the question,

- 1 and I'm sure you all are aware we heard public comment
- 2 about -- from green direct customers, have received two
- 3 letters from green direct customers in the last day or so.
- 4 What notice did PSE provide directly or indirectly to
- 5 green direct customers to inform them of the proposed
- 6 tariff change?
- 7 MR. EINSTEIN: Well, I don't have -- do you want to
- 8 go, Jon?
- 9 MR. PILIARIS: Yes. I can take that one. I was just
- 10 pulling it up. We filed, apparently, on December 17th --
- 11 no, that is a notice of appearance. Apologize. That
- 12 is -- that is the wrong notice. That is under public
- 13 notice. I don't have that -- the date of the actual
- 14 notice, but my understanding was a notice was provided
- 15 broadly. Not -- to my knowledge, there was no specific
- 16 announcement or communication that was made directly,
- 17 unless this was handled through Mr. Einstein's group, but
- 18 there was not a direct communication to green direct
- 19 customers specifically. It was a more broad announcement
- 20 that went to all customers -- electric customers.
- 21 COMMISSIONER RANDALL: Is that your understanding,
- 22 Mr. Einstein?
- 23 MR. EINSTEIN: It is and I quess if that is different
- 24 from the question you're asking -- I'm trying to
- 25 understand what you are asking about a particular notice

- 1 related to this power cost-only rate case or you're asking
- 2 relating to a notice we would have provided to customers
- 3 relative to tariff changes associated with the actual
- 4 tariff that the customers are on.
- 5 COMMISSIONER RANDALL: It would be about the tariff
- 6 changes, to the tariff that the customers are on.
- 7 MR. EINSTEIN: Right. So in that particular
- 8 situation, while I don't have that particular notice of
- 9 provision in front of me at the moment, my understanding
- 10 would be that that would be just in relation to the last
- 11 set of adjustments we made to the tariffs, which I believe
- 12 implemented pricing adjustments for the charge the
- 13 customers receive as part of their participation in the
- 14 green direct program. You may recall we made several
- 15 adjustments over the course of the fall as the resources
- 16 were coming online, and that was not -- would not be the
- 17 same as notice for issues related to the power cost-only
- 18 rate case.
- 19 COMMISSIONER RANDALL: Correct. Okay. So for that
- 20 filing, that put into affect the changes to the green
- 21 direct program, I believe that the tariff also provided as
- 22 Item 8, that the energy charge credit will be updated with
- 23 each general rate case, power cost-only rate case, or
- other power-related filings; is that your understanding?
- 25 MR. EINSTEIN: Yes, it is.

- 1 COMMISSIONER RANDALL: Okay. So the company in its
- 2 testimony -- your testimony, Mr. Einstein, the
- 3 Exhibit 9-HC, referenced several interactions with
- 4 potential green direct customers, both historic and
- 5 perspective in its slide presentation to the management
- 6 committee. And so as the company prepared this filing,
- 7 and now we're talking about this file in particular, what
- 8 communications did the company have with its green direct
- 9 customers?
- 10 MR. EINSTEIN: So the company is in regular
- 11 communication, particularly given the complexity of this
- 12 particular program and Schedule 139, is in regular
- 13 communication with the customers on the program about
- 14 various changes and elements in it. We did not
- 15 specifically provide any notice to -- we didn't provide
- 16 any specific outreach at the beginning of the power
- 17 cost-only rate case to these customers because at that
- 18 point, we did not anticipate any changes to the energy
- 19 credit that these customers received at the time of the
- 20 filing.
- 21 COMMISSIONER RANDALL: Okay. So after the filing
- 22 though, did the company communicate to green direct
- 23 customers about the potential changes to the rates?
- 24 MR. EINSTEIN: We have started communications with
- 25 these customers about the changes to the rates associated

- 1 with the settlement, but not prior to the settlement
- 2 conversation.
- 3 COMMISSIONER RANDALL: Okay. All right. Well, I
- 4 have some questions for other parties, but I'll see if my
- 5 colleagues have any additional guestions just for the
- 6 company on this topic.
- Okay. So for the other parties, when the company
- 8 filed this PCORC or when you were aware that the company
- 9 would file a PCORC, did you contact green direct customers
- 10 or after the filing contact green direct customers about
- 11 the possibility that there would be issues related to them
- 12 in this matter? And that is for any of the witnesses,
- 13 non-company witnesses. I quess I'll start with Ms. Liu.
- 14 MS. LIU: I don't believe commission staff reached
- 15 out to specific individual green direct customers to
- 16 inform them of any changes, because in our perception, the
- 17 energy credit would be -- would be a fall-through from
- 18 this power cost rate that we are determining in this
- 19 proceeding.
- 20 COMMISSIONER RANDALL: Did you say a pass through?
- 21 MS. LIU: It would be -- it is tied to the power cost
- 22 rate that we determined in this proceeding, so without the
- 23 conclusion of this proceeding, it will be hard to pin down
- 24 the exact energy credit.
- 25 COMMISSIONER RANDALL: Okay.

- 1 MS. LIU: So I don't believe we did any
- 2 communication.
- 3 COMMISSIONER RANDALL: Okay. Does any other party
- 4 have a response to that question?
- 5 MS. GAFKEN: Public counsel did not reach out to any
- 6 green direct customers.
- 7 COMMISSIONER RANDALL: Okay. So in the settlement,
- 8 the settling parties have reserved the right to reevaluate
- 9 the method of determining the green direct customer's
- 10 costs and have agreed to work toward a path forward on a
- 11 durable method for calculating the energy credit for green
- 12 direct customers. Is this -- now there are two other
- 13 collaboratives in this settlement, but is this a
- 14 collaborative or just -- what exactly is this working
- 15 forward, working on a path forward?
- 16 MR. PILIARIS: I -- this is Jon Piliaris. I quess
- 17 I'll start. I don't honestly profess to know if there is
- 18 a defined term around collaborative if that's outlined
- 19 anywhere specifically. But the intent anyway was to
- 20 again -- we recognize in the settlement discussions that
- 21 there was a wide array of opinions and that we will not
- 22 have enough time to really fully flush those out in the
- 23 time allowed for the settlement itself. And so we tried
- 24 to land on a reasonable middle ground for purposes of
- 25 settlement and then park the rest of the discussion for

- 1 later consideration in what we're calling the
- 2 collaborative. The intent of the collaborative is to have
- 3 a more fully drawn-out discussion with far more detail,
- 4 far more analysis, far more sharing, far more sharing of
- 5 data to see if we can, under the best of cases, come to an
- 6 agreement as to what a durable and consistent methodology
- 7 could be for calculating this credit going forward, if we
- 8 can reach consensus. If not, then at least we have
- 9 clarity around what's the primary points of contention or
- 10 differences are and those could be brought forward in a
- 11 future rate case before the commission for adjudication
- 12 and the commission's determination to the extent
- 13 necessary. That will be -- go ahead.
- 14 COMMISSIONER RANDALL: Would this collaborative
- 15 include those green direct customers?
- 16 MR. PILIARIS: The company's intention would be that
- 17 yes, they would definitely be encouraged to attend and to
- 18 participate.
- 19 COMMISSIONER RANDALL: Chair Danner, you had your
- 20 hand up.
- 21 CHAIR DANNER: I just wanted to clarify. The term
- 22 "collaborative" is used with regard to the hedging and
- 23 with the EIM, but this one just says a path forward, but
- 24 Mr. Piliaris was defining it as a collaborative. So I'm
- 25 assuming it's because there aren't defined terms that

- 1 those are interchangeable, whether it's a path forward or
- 2 a collaborative, this is going to be an inclusive process
- 3 for the green direct customers and will be encouraged to
- 4 attend and participate; is that right?
- 5 MR. PILIARIS: That's correct.
- 6 CHAIR DANNER: All right. Thank you very much.
- 7 MR. PILIARIS: Thank you, commissioner.
- 8 COMMISSIONER RANDALL: And do any of the other
- 9 settling parties have any additional comments they want to
- 10 make on this question?
- I'm not seeing anything. That is all I had at this
- 12 point, Chair Danner.
- Commissioner Balasbas, if you have any questions,
- 14 please go ahead.
- 15 COMMISSIONER BALASBAS: I do have an additional
- 16 question. I believe this is probably best answered by
- 17 Ms. Free; and in your Exhibit SEF-9, this -- and the
- 18 settlement discusses tracking the generation surplus and
- 19 the deficiency of the green direct generation with respect
- 20 to the green direct load and so I have two questions here:
- 21 The first is in tracking the differences. Is the
- 22 settlement creating a deferral that would then be later
- 23 amortized into the future rates of green direct tariff
- 24 customers?
- 25 MS. FREE: No. That is not the intention of the

- 1 tracking that I lay out in my Exhibit SEF-9. The purpose
- of SEF-9 is to address the commission's order from the
- 3 2019 GRC, I think it is Paragraph 296 in Order 8, to
- 4 ensure that there is no profitization associated with the
- 5 over or under generation of the green direct PPA. And so
- 6 it really is just presenting that we've developed a
- 7 methodology with commission staff that allows us to
- 8 essentially strip those costs out of our PCA mechanism.
- 9 And the reporting of that is included in SEF-9 to ensure
- 10 that there are no impacts of the over or under generation
- of the PPAs within our PPA mechanism. But there is no
- 12 established deferral that's going to be dealt with at any
- 13 time, it's just strictly reporting.
- 14 COMMISSIONER BALASBAS: So what would, I guess then
- 15 as a follow-up, what -- is this really just informational
- 16 and nothing further happens with it or would the company
- 17 propose something to be done with, you know, especially if
- 18 there's maybe a significant amount of under or over
- 19 generation?
- 20 MS. FREE: The intention is not to track it for
- 21 recovery. The theory is that the green direct product
- 22 itself is priced at appropriate levels so there will not
- 23 be, over the long-term, significant over or under
- 24 recovery.
- 25 COMMISSIONER BALASBAS: And I'm not sure who can best

- 1 answer this question from the company, but I will put that
- 2 to any of the company witnesses who would like to answer
- 3 this. I'd just like to get a sense of scale of the
- 4 roughly \$3.7 million change in the energy credit amount.
- 5 I'd just like to kind of get a sense of scale as to how
- 6 large is that in relation to the total energy credit.
- 7 MR. PILIARIS: I was with you until the last part of
- 8 your question. I'm not sure what you mean by total energy
- 9 credit of the 3-7.
- 10 COMMISSIONER BALASBAS: So the settlement describes,
- 11 I believe it's a reduction of the energy credit,
- 12 \$3.7 million to the green direct customers. I guess for,
- 13 you know, maybe say, for example, a large green direct
- 14 customer or any -- like a typical, if there's such a
- 15 thing, as a typical green direct customer, kind of what --
- 16 how big of a change is that to them?
- 17 MR. PILIARIS: Yeah, I don't have that number handy.
- 18 It would be an easy number to calculate. Giving you
- 19 general -- a general indication of proportionality, if you
- 20 look at the current credit level, which is around \$47 a
- 21 megawatt hour, it is reduced to something just below 40.
- 22 Just looking at that proportionality, it looks like a
- 23 reduction -- a little less than 20 percent reduction in
- 24 their credit -- if that is helpful.
- We can follow-up in a bench request for a precise

- 1 number if you would like that.
- 2 CHAIR DANNER: I believe we have a bench request out
- 3 there asking for that specific information, don't we?
- 4 COMMISSIONER BALASBAS: Yeah, I was actually going to
- 5 look to Judge Howard to see. I don't remember right off
- 6 hand if that was in our list of bench requests and if is
- 7 not, then yes, I would like to add that.
- 8 JUDGE HOWARD: Yes, Chair Danner and Commissioner
- 9 Balasbas, I think we will be issuing one shortly on that
- 10 and it should go out later today asking for the bill
- 11 impacts essentially of this change.
- 12 CHAIR DANNER: All right. Thank you very much.
- 13 MR. PILIARIS: And I did can speak to that. To the
- 14 issue of the bill impacts for these particular customers,
- 15 the bill impact of the change in the credit is on the
- 16 order of about six percent. In other words, just putting
- 17 aside the overall increase associated with the PCORC
- 18 filing itself, the change in the credit will result in a
- 19 roughly six percent increase to these particular
- 20 customers' rates.
- 21 COMMISSIONER RANDALL: Okay. Chair Danner, did you
- 22 have a question?
- 23 CHAIR DANNER: I don't have any more questions on
- 24 green direct.
- 25 COMMISSIONER RANDALL: I don't either.

- 1 CHAIR DANNER: So I just have some general questions
- 2 just to get a little more specificity on the hedging
- 3 collaborative. You know, the settlement commits to
- 4 settling parties to a collaborative to examine the hedging
- 5 practices and I was just wondering, what are the specific
- 6 issues that the parties have identified for examination
- 7 and what's the goal? I wonder, if any, if you can speak
- 8 to that.
- 9 MR. PILIARIS: I can start. I believe this was an
- 10 issue that was raised by staff. In their discovery, they
- 11 were having some challenges making the translation between
- 12 the gas hedging program, which they appeared to be more
- 13 familiar with, and the electric hedging program, which
- 14 they were less familiar with; and they were trying to
- 15 stack up to the programs on either side, so they wanted
- 16 more detail around that. That was one element of it.
- 17 Another element of the collaborative is around the
- 18 inner book transfers of gas between the two -- the two
- 19 books of business, the electric book that uses gas for
- 20 generation and the gas book that uses gas for LDC load and
- 21 how that -- how that occurs. So they wanted -- my
- 22 understanding was that staff wanted more -- essentially
- 23 education around those issues. But I would defer to Jing
- 24 for maybe staff's perspective for the perspective on that.
- 25 CHAIR DANNER: All right. Thank you. Ms. Liu, do

- 1 you have anything to add?
- MS. LIU: I don't specifically. Thank you,
- 3 Mr. Piliaris. I think you summarized it very well. The
- 4 company provides a gas hedging plan file as is with the
- 5 commission, so commission staff is relatively familiar
- 6 with gas hedging. However, when it comes to the gas for
- 7 electric hedging and the electric hedging programs, staff
- 8 is not as familiar. And during the data discovery
- 9 process, we realized we really need a lot more time and
- 10 resources in order to get to the bottom of this, so we
- 11 requested this collaborative.
- 12 CHAIR DANNER: Great. Thank you, that's very
- 13 helpful.
- 14 COMMISSIONER RANDALL: So is this collaborative more
- 15 of an informational gathering session? Educational for
- 16 staff and all the parties or are there specific concerns
- 17 that you hope to address through the collaborative?
- 18 MS. LIU: This is Jing, again. I think the nature of
- 19 the collaborative would be exploratory. We have not
- 20 identified any specific areas of concern. We just like to
- 21 know how the company do it and understand it better and
- 22 addressed in how is our understanding about intercompany
- transactions, as well as how the company balance the risk
- 24 versus the benefits.
- 25 COMMISSIONER RANDALL: Thank you, Ms. Liu.

- 1 CHAIR DANNER: As you recall a few years ago, the
- 2 commission did a proceeding on gas hedging. That report
- 3 resulted in a white paper and that was a lengthy
- 4 proceeding. Are you envisioning something like that in
- 5 the future or at that point this is just information
- 6 gathering for your own purpose?
- 7 MS. LIU: I will say at this point it is exploratory.
- 8 It's more informational, educational. We don't envision a
- 9 regulatory requirement from that.
- 10 CHAIR DANNER: All right. Thank you so much.
- JUDGE HOWARD: Did we have any further questions from
- 12 the commissioners?
- 13 COMMISSIONER RANDALL: There's one last question that
- 14 I would ask unless my colleagues have questions that they
- 15 wish to ask. I'm seeing shaking heads.
- So this question is for Ms. Free and relates to the
- 17 production tax credits. Does the company have information
- 18 -- this might be more appropriate for a bench request
- 19 submitted -- information about the amount of the remaining
- 20 non-monetized PTCs that could be applied to offset cold
- 21 strip remediation costs? Because some of the PTCs have
- 22 been monetized and now used to address matters in this
- 23 settlement, so it's about the remaining non-monetized
- 24 PTCs.
- 25 MS. FREE: So Jon Piliaris does math really well but

- 1 I don't. I think that we prefer to get a bench request.
- 2 I can tell you I think we use about 126 million to offset
- 3 cold strips 1 and 2 regulatory assets. I don't recall off
- 4 the top of my head how many we had. This might have been
- 5 somewhere around 250 million, but I would certainly
- 6 appreciate the chance to make sure those numbers are
- 7 correct.
- 8 COMMISSIONER RANDALL: Thank you, and I won't make
- 9 Mr. Piliaris do math in his head. So we will add that to
- 10 our list of bench requests that we will send just to get
- 11 that complete information. So thank you very much for
- 12 trying to do the math in your head. I appreciate it. I
- 13 don't have any other questions.
- Do my colleagues have other questions?
- 15 CHAIR DANNER: Thank you, commissioner. I don't have
- 16 any further questions.
- 17 COMMISSIONER BALASBAS: And I do not have any further
- 18 questions either.
- 19 JUDGE HOWARD: Ms. Carson, you indicated that PSE was
- 20 reserving the right to redirect. Did you intend to do any
- 21 redirect of the company's witnesses?
- MS. CARSON: Yes, I would like to do brief redirect.
- 23 And my first question actually relates to kind of a
- 24 housekeeping correction in the record and I've notified
- 25 the other parties of this and I think I've heard from

- 1 everyone except public counsel and no one has any
- 2 objection to this, but, Ms. Free, could you address the
- 3 housekeeping correction to the settlement that you would
- 4 like to -- that you've identified and would like to
- 5 discuss?
- 6 MS. FREE: Yes. Thank you. On Page 2 -- I'm sorry,
- 7 on Page 4 of the settlement agreement, it is in Section 3,
- 8 Item A-1(a), there is a rate reference that would be used
- 9 for the tracking of our PCA mechanisms. That rate of
- 10 \$40.706 per mega watt hour is incorrect. That rate is a
- 11 grossed up rate for revenue sensitive items. It should be
- 12 a rate that is net of revenue sensitive items. So that
- rate should be changed to \$38.716 per mega watt hour and
- 14 that rate can be found on page -- in attachment A to the
- 15 settlement agreement, Page 7, Column Roman Numeral I, Row
- 16 37.
- 17 MS. CARSON: Thank you, Ms. Free. And then I just
- 18 have a question, I believe for Mr. Einstein. You were
- 19 asked about when notice was given, actually both you and
- 20 Mr. Piliaris were asked when notice was given, about the
- 21 potential change to the green direct credit. So just to
- 22 clarify, did PSE propose any changes to the green direct
- 23 energy credit in its initial filing?
- MR. EINSTEIN: No, we did not.
- MS. CARSON: So no notice was given at that time of a

- 1 change?
- 2 MR. EINSTEIN: That's correct.
- 3 MS. CARSON: And when was this change to the green
- 4 direct energy credit? When did this first come about?
- 5 MR. EINSTEIN: I'll defer to Mr. Piliaris.
- 6 MR. PILIARIS: I would like to actually clarify the
- 7 response given by Mr. Einstein on the last question
- 8 because the energy credit will change. It would have
- 9 changed in this case regardless by virtue of the fact that
- 10 the power costs were changing, so there was a change that
- 11 was proposed, but there was not a change in the
- 12 methodology that was proposed. So there was a very slight
- 13 change in the credit that was proposed and they would
- 14 have -- the green direct customers should have taken
- 15 notice of that, so I want to make sure that is clear. And
- 16 now that I've clarified that, can you repeat the question?
- 17 MS. CARSON: Yeah, the question was: When did this
- 18 change to the methodology for calculating the green direct
- 19 credit become a real issue in this case?
- 20 MR. PILIARIS: It became an issue, I think,
- 21 officially in the settlement discussions among the
- 22 participants in the case and these were obviously
- 23 confidential conversations among the parties.
- 24 MS. CARSON: Okay. Thank you. That's all the
- 25 questions I have.

- 1 JUDGE HOWARD: Thank you. Were there any additional
- 2 questions from the bench?
- 3 COMMISSIONER DANNER: No questions. Thank you.
- 4 COMMISSIONER RANDALL: None from me. Thank you.
- 5 MR. DALLAS: Judge Howard, can I have few redirect
- 6 questions, please?
- 7 JUDGE HOWARD: Certainly. Certainly. Please,
- 8 briefly, yes. Certainly.
- 9 MR. DALLAS: Thank you, Your Honor.
- 10 Ms. Liu, does staff have a list of green direct
- 11 customers?
- MS. LIU: Thank you for asking this, we actually do
- 13 not. In all the work papers that we receive from the
- 14 company, each one of the customers are only identified by
- 15 a code, so the list of customers are confidential; so even
- if we would like to notify them, we will have no means of
- 17 doing that; and I also would like to say we believe the
- 18 commission has the authority to change the green direct
- 19 credit level. Schedule 139 clearly states that the energy
- 20 charge credit will be updated with each general rate case,
- 21 power cost-only rate case, or other power related filings,
- 22 so we feel this is within the commission's authority.
- MR. DALLAS: Thank you, Ms. Liu.
- MS. LIU: Thank you.
- JUDGE HOWARD: Mr. Dallas, was that all of your

- 1 questions?
- 2 MR. DALLAS: Yes, Your Honor.
- JUDGE HOWARD: All right. Well, with that I would
- 4 like to thank our panel of witnesses for their testimony
- 5 today and their patience as we waited for the open meeting
- 6 to conclude.
- 7 Is there anything else that we should address before
- 8 we adjourn?
- 9 MS. GAFKEN: Yes, Your Honor. This is Lisa Gafken
- 10 with public counsel and I do have one additional item to
- 11 address or to get direction from. So there are public
- 12 comments that have been submitted both to the UTC and to
- 13 public counsel directly and we would put those comments
- 14 into a public comment exhibit. So I have two questions:
- 15 One, the date on which we should file that, and I have a
- 16 proposal about that. And then two, what the exhibit
- 17 number would be.
- 18 So with respect to the filing date, I typically ask
- 19 for about a week to prepare them. My impression is that
- 20 there are quite a few comments that have come in. I know,
- 21 you know, in Puget cases, my office typically gets around
- 22 20 or so comments directly and with other companies, quite
- 23 a bit less. In this case, I know we've gotten upwards of
- 40 some and I suspect that the amount that we'll get from
- 25 the commission will also be fairly large, so I would

Page 107 propose that we file on April 30th, which is just over a 1 2. week from today. 3 JUDGE HOWARD: That would be acceptable for our purposes. I would even give you until May 4th. And if 4 you wouldn't mind labeling the exhibit Bench Exhibit 5 6 No. 5. MS. GAFKEN: Okay. No. 5 and May 4th will be lovely. 8 Thank you. 9 JUDGE HOWARD: Thank you. Were there any other concerns or questions before we adjourn? 10 11 Hearing nothing, that concludes our settlement 12 hearing today and we are off the record. Thank you all. 13 14 15 (CONCLUDED AT 1:18 P.M.) 16 17 18 19 20 21 22 2.3 24 25

Page 108 CERTIFICATE 1 2. STATE OF WASHINGTON ss. 3 COUNTY OF BENTON 4 This is to certify that I, ChaRae Kent, the 5 undersigned Washington Certified Court Reporter, residing 6 at West Richland, reported the within and foregoing videoconference hearing on the date herein set forth; that 7 said proceeding was taken by me in shorthand and thereafter transcribed, and that same is a true and correct record of the testimony of said witness, including 8 all questions, answers and objections, if any, of counsel. 9 I further certify that I am not a relative or 10 employee or attorney or counsel of any the parties, nor am I financially interested in the outcome of the cause. 11 This transcript and invoice have been prepared and 12 submitted for final production and delivery in accordance with all Washington State laws, rules and regulations, including WAC-308-14-130, WAC 308-14-135, RCW 18-145, and 13 applicable court rules regulating formatting and equal terms requirements. Alterations, changes, fees or charges 14 that violate any of these provisions are not authorized by 15 me. 16 This certification does not apply to reproduction of this transcript by any means unless under my direct supervision and control. 17 IN WITNESS WHEREOF, I have hereunto set my hand and 18 affixed my Washington State CCR number this 10th day 19 of May, 2021. 20 21 22 CHARAE KENT, RPR, CCR Certified Court Reporter in 23 The State of Washington License CCR No. 2408 24 25