## EXHIBIT NO. \_\_\_(BJL-1T) DOCKET NO. UE-121697/UG-121705 DOCKET NO. UE-130137/UG-130138 WITNESS: BRANDON J. LOHSE

### BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

v.

PUGET SOUND ENERGY, INC.,

Respondent.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

v.

PUGET SOUND ENERGY, INC.,

Respondent.

DOCKET NOS. UE-121697 and UG-121705 (*consolidated*)

DOCKET NOS. UE-130137 and UG-130138 (*consolidated*)

PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF BRANDON J. LOHSE ON BEHALF OF PUGET SOUND ENERGY, INC.

NOVEMBER 5, 2014

# PUGET SOUND ENERGY, INC.

# PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF BRANDON J. LOHSE

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1		PUGET SOUND ENERGY, INC.
2 3		PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF BRANDON J. LOHSE
4		I. INTRODUCTION
5	Q.	Please state your name, business address and present position with Puget
6		Sound Energy, Inc.
7	A.	My name is Brandon J. Lohse. My business address is 10885 NE Fourth Street,
8		P.O. Box 97034, Bellevue, Washington 98009-9734. I am the Corporate
9		Treasurer for Puget Sound Energy, Inc. ("PSE").
10	Q.	Have you prepared an exhibit describing your education, relevant
11		employment experience, and other professional qualifications?
12	A.	Yes, I have. It is Exhibit No(BJL-2).
13	Q.	What are your duties as Corporate Treasurer for PSE?
14	A.	I have responsibility for cash and liquidity management, short- and long-term
15		borrowing programs, customer payment processing, investing activities, rating
16		agency relations, commercial and investment bank relations, and debt investor
17		relations. In addition, I oversee PSE's energy risk control and insurance
18		programs. I am also a member of the Qualified Plan's Committee which oversees
19		PSE's retirement, 401(k) and health and welfare plans. Additionally, I am a
20		Trustee and the Treasurer of the Puget Sound Energy Foundation.

1	Q.	Please summarize the purpose of	of your testim	ony.		
2	A.	This prefiled direct testimony des	cribes PSE's e	existing capita	l structure and	l
3		overall rate of return during the pe	eriods in quest	tion.		
4 5		II. PSE'S 2013 AND 20 RATE	14 CAPITAI OF RETURN		RE AND	
6	Q.	What is the authorized capital s	tructure and	rate of retur	n that PSE is	
7		supporting in this proceeding?				
8	A.	PSE supports the 7.77 percent aut	horized rate of	f return and ar	n authorized ca	apital
9		structure including an equity ratio	of 48 percent	equity that th	e Commissior	1
10		authorized in Order 08 in Dockets	s UE-111048 a	and UG-11104	19. <sup>1</sup> Table 1 b	elow
11		provides the supported authorized	l rate of return	and capital st	ructure. Pleas	se also
12		see Exhibit No(BJL-3).				
13 14		Table 1. Capital Structas Authorized in Docke				
		Capital Component	Capital Structure	Cost Rate	Weighted Cost	
		Short-term Debt	4.00%	2.68%	0.11%	
		Long-term Debt	48.00%	6.16%	2.96%	
		Common Equity	48.00%	9.80%	4.70%	

100.00%

**Overall Rate Of Return** 

7.77%

<sup>&</sup>lt;sup>1</sup> *WUTC v. Puget Sound Energy, Inc.*, Order 08 Rejecting Tariff Sheets; Authorizing and Requiring Compliance Filing, Dockets UE-111048 and UG-111049 (consolidated) (May 7, 2012) ("Order 08").

1	Q.	What was PSE's actual capital	structure and	rate of retur	rn at March (	
2		2013?				
3	A.	As shown in Table 2 below, PSE	2's actual capita	l structure (ca	alculated usin	
4		average of the monthly averages	methodology)	during the tw	elve months e	
5		March 31, 2013, included an equity ratio of 48.44 percent, a long-term debt ratio				
6		of 50.19 percent, and a short-tern	n debt ratio of	1.37 percent	At PSE's aut	
		-		-		
7		return of equity of 9.80 percent a	ind PSE's actua	ll cost of long	- and short-te	
8		debt, PSE's actual rate of return	(calculated usir	ng an average	of the month	
9		averages methodology) during th	ne twelve montl	ns ending Ma	rch 31, 2013,	
10		7.95 percent.				
11 12		Table 2. Actual Capital St at M	ructure and O arch 31, 2013	verall Rate o	of Return	
		Capital Component	Capital Structure	Cost Rate	Weighted Cost	
		Short-term Debt	1.37%	5.74%	0.08%	
		Long-term Debt	50.19%	6.22%	3.12%	
		Long term Deet	50.1770	0.2270		
		Common Equity	48.44%	9.80%	4.75%	
13	Q.	Common Equity	48.44% 100.00%	9.80%	4.75% <b>7.95%</b>	
	Q.	Common Equity Overall Rate Of Return	48.44% 100.00%	9.80%	4.75% <b>7.95%</b>	
14	<b>Q.</b> A.	Common Equity Overall Rate Of Return What was PSE's actual capital	48.44% 100.00% structure and	9.80%	4.75% 7.95%	
.4		Common Equity Overall Rate Of Return What was PSE's actual capital 2014?	48.44% 100.00% structure and Z's actual capita	9.80% rate of return l structure (ca	4.75% 7.95% rn at Septem	
14 15 16		Common Equity Overall Rate Of Return What was PSE's actual capital 2014? As shown in Table 3 below, PSE	48.44% 100.00% structure and 7's actual capita methodology)	9.80% rate of return l structure (ca during the tw	4.75% 7.95% on at Septem alculated usin elve months e	
14 15 16 17		Common Equity Overall Rate Of Return What was PSE's actual capital 2014? As shown in Table 3 below, PSE average of the monthly averages	48.44% 100.00% structure and C's actual capita methodology) equity ratio of	9.80% rate of return l structure (ca during the tw 48.08 percen	4.75% 7.95% rn at Septem alculated usin elve months e t, a long-term	
13 14 15 16 17 18 19		Common Equity Overall Rate Of Return What was PSE's actual capital 2014? As shown in Table 3 below, PSE average of the monthly averages September 30, 2014, included an	48.44% 100.00% structure and 2's actual capita methodology) a equity ratio of rt-term debt ratio	9.80% rate of return I structure (ca during the tw 48.08 percent to of 1.02 percent	4.75% 7.95% rn at Septem alculated usin elve months e t, a long-term cent. At PSE	

	monthly averages methodology	) during the twel	ve months e	nding Septen
	2014, was 7.89 percent.			
	Table 3. Actual Capital S at Sej	Structure and O ptember 30, 201		of Return
	Capital Component	Capital Structure	Cost Rate	Weighted Cost
	Short-term Debt	1.02%	4.15%	0.04%
	Long-term Debt	50.90%	6.16%	3.14%
	Common Equity	48.08%	9.80%	4.71%
	<b>Overall Rate Of Return</b>	100.00%		7.89%
А.	Yes. Please see Exhibit No PSE's rate of return of 7.95 per- Exhibit No(BJL-5) for the ac return of 7.89 percent for the per	cent for the perio	od ending Ma	arch 31, 2013 ort PSE's rate
Q.	Is PSE requesting any change	es to its authoriz	ed capital s	tructure as p
	this proceeding?			
A.	No. Consistent with the Prefile	d Direct Testimo	ony of Mr. D	aniel A. Doy
	Exhibit No(DAD-4T), PSI	E is not requestin	g any chang	es to its capit
	structure as part of this proceed	ing.		

1	Q.	Does PSE expect to continue to maintain a capital structure that includes an
2		equity ratio of 48 percent in future periods?
3	A.	For the remainder of the rate plan period, PSE expects to maintain an actual
4		capital structure that includes an equity ratio of 48 percent, barring any
5		unforeseen material events that could impact capital requirements.
6	Q.	Please explain how the authorized 48 percent equity ratio compares to that of
7		comparable companies.
8	A.	In rate cases decided in the past 18 months, a 48 percent authorized equity ratio is
9		well below that of PSE's utility peers. In rate cases decided since 2013, the
10		average authorized equity ratio is 49.99 percent. As can be seen in Exhibit
11		No(BJL-6) at page 4. For rate cases decided since 2014, the average
12		authorized equity ratio is 50.44 percent. Id. All else being equal, PSE would be
13		less attractive to investors as a result of having an equity ratio lower than its peers.
14		Strong operating cash flows are what drive investors to utilities. Holding
15		authorized return on equity constant, an authorized capital structure that contains
16		a higher equity ratio would improve PSE's opportunity to increase operating cash
17		flows and to boost its return profile, and thus make it more competitive for capital
18		relative to its other utility peers.

1	Q.	Did PSE calculate the actual capital structures reflected in Tables 2 and 3 in
2		a manner similar to the capital structures calculated in PSE's previous rate
3		proceedings?
4	A.	Yes. PSE has calculated the actual capital structures reflected in Tables 2 and 3 in
5		a manner similar to the capital structures calculated in PSE's recent rate
6		proceedings. This methodology removes non-regulated activities and the balance
7		sheet impact of certain other items from PSE's consolidated capital structure.
8		Specifically, PSE made the following three adjustments:
9 10		(i) PSE removed the retained earnings from unregulated activities such as Puget Western, Inc. ("PWI");
11 12 13		<ul> <li>PSE removed the unrealized retained earnings impacts resulting from the marking to market the value of its hedging activities; and</li> </ul>
14 15		(iii) PSE removed the balance sheet impact from pension accounting.
16	Q.	Please identify the three adjustments PSE made to retained earnings to
17		determine PSE's consolidated capital structure.
18	A.	PSE removed the retained earnings generated by PWI from PSE's consolidated
19		capital structure because the retained earnings generated by this subsidiary are
20		non-regulated. PWI is a real estate development and disposition subsidiary.
21		PSE removed the balance sheet impacts of certain derivative valuations that flow
22		through net income or into Other Comprehensive Income ("OCI"), a component
23		of retained earnings, because PSE recovers the commodity costs it incurs-not
24		these non-cash and unrealized mark-to-market amounts—through customer rates.

PSE removed the balance sheet impacts of accounting for PSE's pension plan because rates do not reflect pension plan expenses. Instead, PSE reflects pension plan contributions in rates, averaged over a four-year period.

# 4 Q. Why does PSE remove the balance sheet impacts of certain derivatives from 5 its consolidated common equity?

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6 A. The Commission has typically set PSE's rates in a manner that does not recover 7 through customer rates the accounting income and expense from marking derivatives to their market value. PSE removes the corresponding balance sheet 8 9 impacts of accounting for the market value of derivatives from its consolidated 10 common equity because rates do not reflect the expense or income. This 11 adjustment removes the variability of the mark to market calculations made for 12 financial reporting purposes. The Commission has not recognized these types of 13 adjustments in setting rates because such adjustments reflect the measurement of 14 a timing difference for financial reporting purposes and do not reflect "cash" 15 transactions. Furthermore, to allow the impacts of hedging gains or losses to 16 affect equity could unintentionally create an incentive for PSE to expand its 17 hedging program in an attempt to increase trading gains, which would be contrary 18 to the intent of its hedging program.

# 19 Q. Why does PSE remove the balance sheet impacts of pension accounting from 20 its consolidated common equity?

A. The Commission has typically set PSE's rates in a manner that reflects actual
"cash" pension contributions averaged over a period, typically four years, not the
financial reporting income and expense related to the pension plan. Therefore,

PSE removes the balance sheet impacts of such financial reporting of pension accounting. PSE's treatment of these items in this proceeding is consistent with past practices.

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#### III. **CAPITAL COMPONENTS OF PSE'S REQUESTED AUTHORIZED RATE OF RETURN OF 7.77 PERCENT**

# 6 **Q**. Has PSE prepared an exhibit that demonstrates the hypothetical rate year costs that supported PSE's requested rate of return of 7.77 percent? Yes. Please see Exhibit No. (BJL-3) for the rate year cost rates that support A. PSE's requested authorized rate of return of 7.77 percent. For clarification, and as 10 supported in Exhibit No. (BJL-3), PSE originally requested (and the 11 Commission granted in Order 08 in Dockets UE-111048 and UG-111049) an 12 authorized rate of return of 7.80 percent. At the time of the proceeding in 13 May 2013, however, PSE was in the process of refinancing its pollution control 14 bonds. Since the interest rate reduction associated with the refinancing was 15 known and measurable at the time of the proceeding, PSE agreed to amend and 16 embed the impacts of the refinanced Pollution Control Bonds into its requested 17 authorized capital structure. Therefore, at that time, the only change PSE made to 18 the amended capital structure was to Long Term Debt, holding all other 19 components constant. The effect was to lower the authorized rate of return by 20 three basis points—from 7.80 percent to 7.77 percent.

# 1 <u>A. The Cost of Short-term Debt</u>

2	Q.	Is the cost of short-term debt PSE seeks to recover in this proceeding
3		consistent with the approach in Dockets UE-111048 and UG-111049?
4	A.	Yes. The cost of short-term debt PSE seeks to recover in this proceeding is
5		consistent with the approach in Dockets UE-111048 and UG-111049. The current
6		costs of PSE's existing short-term credit facilities are included in the rate year
7		calculation of the cost of short-term debt, and costs for the existing \$350 million
8		facility supporting energy hedging are included in energy costs, consistent with
9		prior rate proceedings.
10	Q.	Is PSE including any costs of the facility supporting energy hedging in the
11		costs of short-term debt?
12	А.	No. PSE is not including any costs of the facility supporting energy hedging in
13		the costs of short-term debt because use of that facility is dedicated to providing
14		collateral as needed for gas and electric hedging. Therefore, PSE allocates the
15		costs of that facility between the Power Cost Adjustment (PCA) Mechanism and
16		the Purchased Gas Adjustment (PGA) mechanism, consistent with prior
17		proceedings.
18	Q.	Is the cost of commercial paper included in the costs of short-term debt?
19	A.	Yes. Although PSE realizes that it cannot rely solely on commercial paper to
20		fund its short-term liquidity needs, it has included commercial paper issuances
21		and costs, along with borrowings under its credit agreements, into its short-term
22		debt costs. Liquidity in the commercial paper market has improved dramatically
		ed Direct Testimony Exhibit No(BJL-1T) confidential) of Brandon J. Lohse Page 9 of 14

since the financial crisis and as a result, commercial paper currently remains the least expensive source for short term funding needs. Subsequently, most of PSE's short-term debt outstanding during the periods in question relates to commercial paper borrowings.

# Q. How did PSE calculate its hypothetical cost of short-term debt used to support the authorized rate of return percent of 7.77 percent?

To calculate the cost of short-term debt, PSE determines the total interest expense 7 A. 8 for borrowings (commercial paper or credit agreement loan) and non-hedging 9 letters of credit for the period. Annual commitment fees and the amortization of 10 upfront costs are then added to the interest expense to obtain the total short-term 11 debt costs for the period. This total cost is then divided by the total weighted 12 average daily short term debt balance for the period to determine the weighted average short term debt cost rate for the period. Please see pages 2 & 3 of Exhibit 13 14 No. (BJL-3) for this calculation.

## 15 **B.**

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# The Cost of Long-term Debt

# 16 Q. Please summarize PSE's calculation of the cost of long-term debt.

A. To calculate the cost of long-term debt, PSE calculates the yield-to-maturity, or
cost rate, of each debt issue using the issue date, maturity date, net proceeds to
PSE, and coupon rate of that security. Also included in the cost of long-term debt
are the costs to reacquire high coupon debt that has been replaced with lower
coupon debt. The proportional share that each issue's principal amount represents
of the total amount of long-term debt outstanding is then used to weigh these cost

		rates. This is the same methodology PSE has used, and the Commission has
		approved, in prior proceedings.
	Q.	Has PSE prepared an exhibit demonstrating this calculation?
	A.	Yes. Please see pages 4 thru 7 of Exhibit No(BJL-3) for these calculations.
	Q.	Is the methodology used to calculate the costs of both long and short-term
		debt for the authorized rate of return of 7.77 percent consistent with how
,		PSE calculated its costs of both long and short-term debt used to support the
		actual 7.95 and 7.89 percent rates of return for 2013 and 2014?
	A.	Yes, while the authorized rate of return of 7.77 percent is based on hypothetical
		costs and includes some projections, the methodology is materially the same
		between the hypothetical and actual calculations with a couple of exceptions.
		PSE refinanced the short-term facilities in 2013. PSE then amended and extended
		those same facilities in 2014 due to favorable market conditions.
	Q.	Did PSE have any new issues of long-term debt since the Commission issued
		Order 08 in Dockets UE-111048 and UG-111049?
5	A.	No. PSE has not issued any long-term debt since the Commission issued
,		Order 08 in Dockets UE-111048 and UG-111049. As discussed above, however,
		PSE did refinance its Pollution Control Bonds in May of 2013 to take advantage
		of lower interest rates.

1	Q.	How did PSE's customers benefit from the reduction in interest rates on its
2		refinanced Pollution Control Bonds?
3	A.	The reduction in interest rates lowered PSE's overall cost of capital. That lower
4		cost of capital was reflected and included in Order 07 in this proceeding and
5		effectively reduced the authorized rate of return. Over the life of the issues, PSE
6		estimates it will save over \$21 million in interest expense as a result of
7		refinancing to the lower rates.
8	Q.	Does PSE have any new issues of long-term debt in the near future?
9	A.	Yes. PSE has three bonds maturing in 2015 (totaling \$162 million) and one bond
10		maturing in 2016 (totaling \$250 million). Please see Exhibit No(BJL-7).
11	Q.	Does PSE anticipate refinancing those bonds and if so, what is the estimated
12		savings?
13	A.	Yes. PSE currently has plans to refinance those bonds. Given that those
14		refinancings are sufficiently far out into the future, it would be speculative as to
15		what prevailing interest rates would be at the time of such refinancing and to
16		estimate any savings associated with any such refinancings.
17	Q.	Are any of PSE's outstanding debt issues callable any time in the near
18		future?
19	A.	Certain of PSE's outstanding debt issues are callable but at a penalty. As shown
20		in Exhibit No(BJL-7), those issues maturing in the next few years have
21		make-whole provisions. To call any of the bonds referenced above, PSE would
		led Direct TestimonyExhibit No(BJL-1T)confidential) of Brandon J. LohsePage 12 of 14

		be subject to pay any required make-wh	nole penal	lty put in	place to p	protect
		bondholders from early termination.				
		IV. PSE'S CRE	DIT RAT	FINGS		
	Q.	What are rating agencies and credit 1	ratings?			
	A.	Rating agencies are independent agenci	es that as	sess risks	for inves	tors. Th
5		most widely recognized rating agencies	are Stand	dard & Po	oor's Fina	incial
7		Services LLC ("S&P") and Moody's In	vestors S	ervice ("I	Moodv's"	). These
3		rating agencies issue credit ratings to co			-	
			-			
Ð		ratings provide information to investors	regardin	g risks as	sociated v	with such
)		companies and their debt securities.				
		companies and then debt securities.				
1	Q.	What are PSE's current credit rating	gs?			
	<b>Q.</b> A.			ıgs at Ma	rch 31, 20	)13, and
2		What are PSE's current credit rating		ngs at Ma	rch 31, 20	)13, and
		What are PSE's current credit rating Table 5 below presents PSE's current cr	redit ratir	ings		)13, and
2 3		What are PSE's current credit rating Table 5 below presents PSE's current cr September 30, 2014. Table 5. PSE Cu	redit ratir redit Rat t Septem S&	ings ber 30, 2 &P	014 Moo	ody's
2		What are PSE's current credit rating Table 5 below presents PSE's current cr September 30, 2014. Table 5. PSE Cr at March 31, 2013 and at Security	redit ratin redit Rat t Septem S& 3/31/13	ings ber 30, 2 &P 9/30/14	014 <u>Moo</u> 3/31/13	ody's 9/30/14
2		What are PSE's current credit rating Table 5 below presents PSE's current cr September 30, 2014. Table 5. PSE Cr at March 31, 2013 and at	redit ratir redit Rat t Septem S&	ings ber 30, 2 &P	014 Moo	ody's
2 3		What are PSE's current credit rating Table 5 below presents PSE's current cr September 30, 2014. Table 5. PSE Cr at March 31, 2013 and at Security Corporate credit/issuer rating	redit ratin redit Rat t Septem 3/31/13 BBB	ings ber 30, 2 &P 9/30/14 BBB	014 <u>Moo</u> 3/31/13 Baa2	ody's 9/30/14 Baa1
2		What are PSE's current credit rating Table 5 below presents PSE's current cr September 30, 2014. Table 5. PSE Cr at March 31, 2013 and at Security Corporate credit/issuer rating Senior Secured Debt	redit ratin redit Rat t Septem 3/31/13 BBB A-	ings ber 30, 2 &P 9/30/14 BBB A-	014 <u>Moo</u> <u>3/31/13</u> Baa2 A3	ody's 9/30/14 Baa1 A2

1	Q.	Have the credit ratings of PSE recently changed?
2	A.	Yes. In late 2013 both S&P and Moody's revised their individual utility industry
3		ratings methodology. As a result of that change to ratings methodology, many
4		utility companies were upgraded, of which PSE was included. In November 2013,
5		S&P affirmed PSE's existing credit ratings, and then in January 2014, Moody's
6		upgraded PSE to Baa1, resulting in the current split rating.
7		V. CONCLUSION
8	Q.	Does that conclude your direct testimony?
9	A.	Yes, it does.