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                   BEFORE THE WASHINGTON STATE
 2.
             UTILITIES AND TRANSPORTATION COMMISSION
     In re
                                      DOCKET NO. TC-041340
     Application No. D-079294 of
 4
     PENNCO TRANSPORTATION, INC.
                                      Volume II
                                   )
                                      Pages 24 to 196
 5
     For Extension of Authority
     Under Certificate No. C-01054,)
 6
     For a Certificate of Public
 7
     Convenience and Necessity to )
     Operate Motor Vehicles in
 8
     Furnishing Passenger and
     Express Service as an Auto
 9
     Transportation Company.
10
     In re
     Application No. D-079302 of
                                      DOCKET NO. TC-041593
11
    HECKMAN MOTORS, INC., d/b/a
12
     Olympic Bus Lines
13
     For Extension of Authority
     Under Certificate No. C-992,
14
     For a Certificate of Public
     Convenience and Necessity to
15
     Operate Motor Vehicles in
     Furnishing Passenger and
16
     Express Service as an Auto
     Transportation Company.
17
18
19
                A hearing in the above matter was held on
     March 11, 2005, from 9:30 a.m to 3:15 p.m., at 201 West
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21
     First Street, Port Angeles, Washington, before
22
     Administrative Law Judge THEODORA MACE.
23
24
     Joan E. Kinn, CCR, RPR
25
    Court Reporter
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                The parties were present as follows:
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- 2 JUDGE MACE: Good morning. This is a hearing
- 3 before the Washington State Utilities and Transportation
- 4 Commission. This is the hearing in the application
- 5 docketed Number TC-041340, an application filed by
- 6 Pennco Transportation, Inc., and Docket Number
- 7 TC-041593, an application filed by Heckman Motors, Inc.
- 8 d/b/a Olympic Bus Lines. These applications have been
- 9 consolidated for purposes of hearing, and so today this
- 10 is a hearing on both applications.
- 11 My name is Theo Mace, and I'm the
- 12 Administrative Law Judge who has been assigned to hold
- 13 the hearings in this case, and now what I want to do is
- 14 have the parties' representatives introduce themselves,
- 15 and I will begin with you, Mr. Heckman. You have
- 16 already given us what we call the long form of your
- 17 appearance, if you will just tell us who you are and who
- 18 you represent.
- 19 MR. HECKMAN: I'm Jack Heckman, and I'm the
- 20 President of Heckman Motors, Inc., d/b/a Olympic Bus
- 21 Lines.
- JUDGE MACE: And you're here representing
- 23 that company today?
- MR. HECKMAN: Yes, I am.
- JUDGE MACE: You don't have an attorney?

- 1 MR. HECKMAN: No, I do not.
- JUDGE MACE: Okay, thank you.
- 4 Mr. Kevin Harris who is the person who has been
- 5 representing Pennco Transportation is not here in the
- 6 hearing room at this time. We may give him some time to
- 7 come into the hearing room. Perhaps we'll adjourn after
- 8 I take appearances for a few moments. Well, maybe we
- 9 don't have to adjourn. Mr. Harris?
- 10 MR. HARRIS: Yes.
- JUDGE MACE: You came in just in time. If
- 12 you would introduce yourself for the record.
- 13 MR. HARRIS: Kevin Harris, President of
- 14 Pennco Transportation.
- 15 JUDGE MACE: And you're representing Pennco
- 16 today?
- 17 MR. HARRIS: Yes.
- JUDGE MACE: All right, thank you.
- 19 MR. THOMPSON: And my name is Jonathan
- 20 Thompson, I am an Assistant Attorney General, and I am
- 21 representing the Commission Staff.
- JUDGE MACE: All right, thank you.
- 23 Let me further indicate for the record that
- 24 we are convened in a hearing room in Port Angeles,
- 25 Washington at 201 West First Street in Port Angeles.

- Well, we're convened today for an evidentiary
- 2 hearing, and that involves the presentation of witnesses
- 3 and the presentation of exhibits. I have received from
- 4 is it better for me to call your company Olympic Bus
- 5 Lines or --
- 6 MR. HECKMAN: That would be easier.
- 7 JUDGE MACE: Olympic Bus Lines an exhibit
- 8 list and a witness list, and the exhibit list shows that
- 9 Mr. Heckman intends to testify, there will be testimony
- 10 from Mr. Don Farmer and testimony from Mr. Stanley
- 11 Estes. Staff filed an exhibit and witness list
- 12 indicating that Ms. Bonnie Allen may testify. I have
- 13 received nothing from Pennco, however, and I don't know
- 14 what your plan is for today.
- 15 MR. HARRIS: Okay. I faxed our list to your
- 16 office on Monday, and I faxed a copy as well to all the
- 17 other respondents to the event.
- 18 JUDGE MACE: Mr. Heckman, did you receive
- 19 such a list?
- MR. HECKMAN: I received a fax, yes.
- 21 JUDGE MACE: All right. We did not receive a
- 22 fax. Do you have a copy of it by any chance?
- MR. HARRIS: I didn't bring it, no.
- JUDGE MACE: All right. Could you let me
- 25 know who is on that list?

- 1 MR. HARRIS: Yes, Tim.
- JUDGE MACE: Tim is Mr. Tim?
- 3 MR. HARRIS: Caldwell.
- 4 JUDGE MACE: Caldwell?
- 5 MR. HARRIS: From the Port Townsend Chamber
- 6 of Commerce.
- 7 JUDGE MACE: Okay, and who else will testify?
- 8 MR. HARRIS: And myself.
- 9 JUDGE MACE: And do you have any exhibits
- 10 that you intend to present?
- 11 MR. HARRIS: I have some letters of support,
- 12 yes.
- JUDGE MACE: All right. You need to have
- 14 copies of those to distribute to people here today if
- 15 you intend to present them as exhibits.
- MR. HARRIS: Okay.
- JUDGE MACE: And what I'm going to ask you to
- 18 do is to number them. Mr. Heckman has 13 proposed
- 19 exhibits, so what you will do is you will number your
- 20 exhibits 14 and following.
- 21 MR. HARRIS: Okay.
- JUDGE MACE: So make sure that each exhibit
- 23 is numbered, and make sure you have enough for myself
- 24 and for Mr. Heckman and Mr. Thompson.
- 25 MR. HARRIS: Will there be a break during the

- 1 day?
- JUDGE MACE: Well, we can take a break
- 3 probably around quarter to 11:00.
- 4 MR. HARRIS: Okay.
- 5 JUDGE MACE: In light of the fact that you
- 6 don't have copies, I'm going to ask Mr. Heckman to
- 7 present his witnesses first.
- 8 MR. HARRIS: Okay.
- 9 JUDGE MACE: So let me just clear up a few
- 10 more procedural items. What will happen is,
- 11 Mr. Heckman, you will present yourself first. I'm
- 12 assuming you're going to be the first witness. This is
- 13 our witness chair off to my left. You can hold on
- 14 because I'm just going to give a little bit of an
- 15 explanation as to what we're going to do. And you will
- 16 present your testimony. And I'm assuming that a lot of
- 17 the exhibits that you have prepared you will refer to
- 18 them during your testimony and you will present them to
- 19 us at that time. In fact, you might even want to
- 20 distribute them before you take the witness stand so
- 21 that we just have them to look at while you're referring
- 22 to them.
- MR. HECKMAN: Okay.
- 24 JUDGE MACE: After you finish what's called
- 25 your direct testimony, then Mr. Harris and Mr. Thompson

- 1 will have an opportunity to cross-examine you. When
- 2 that's finished, you can give a brief redirect if you
- 3 need to, and we have one other small round of cross, and
- 4 then you're excused. And then your second witness will
- 5 take the stand and give testimony, and you can ask that
- 6 witness questions to get them to testify, or he can just
- 7 make a statement, whatever you have talked with your
- 8 witnesses about. And it's the same thing, parties get a
- 9 chance to cross-examine and the same with the third
- 10 witness. And then we'll go to Mr. Harris for his case.
- 11 He will testify, people get a chance to cross-examine
- 12 him, and then his witness will take the stand.
- Do you have any questions, do either of you
- 14 have any questions about it? Maybe you have already
- 15 been through this before so you sort of know what will
- 16 happen, but I just want to make sure that we are clear.
- 17 And, Mr. Thompson, then if you want to
- 18 present Ms. Allen, you can do so.
- MR. THOMPSON: Okay.
- 20 JUDGE MACE: I think that pretty much covers
- 21 procedural items. There may be some that come up during
- 22 the course of the case and we'll deal with those as they
- 23 arise.
- I understand that there is a preliminary
- 25 matter, there may be more than one, but at least one

- 1 that Mr. Heckman raised with me before we went on the
- 2 record today, and that is the question of the authority
- 3 for Pennco that we're going to be proceeding on in this
- 4 hearing today.
- 5 So, Mr. Heckman, would you go over with us
- 6 what your objection to that authority is.
- 7 MR. HECKMAN: On page 2 of the notice of
- 8 acceptance of amendments to the application, it notes
- 9 that there was a removal of the restriction against
- 10 providing service concerning:
- To passengers from any point served by
- 12 Heckman motors d/b/a Olympic Bus Lines
- 13 under Certificate C-992 without advance
- 14 reservations.
- JUDGE MACE: One thing, I have to jump in,
- 16 you need to remember that the court reporter is making a
- 17 record of this proceeding, and when you speak very
- 18 quickly and you don't annunciate and leave some space,
- 19 it's really hard for her to record what you're saying,
- 20 especially when you're reading. You know, you tend to
- 21 read quicker and you need to read slower.
- MR. HECKMAN: Okay.
- JUDGE MACE: So if you would go back to the
- 24 beginning of that so that she can pick up what you were
- 25 reading.

- 1 MR. HECKMAN: Okay.
- 2 Again on page 2 of the notice of acceptance
- 3 of amendments to the application there was a service
- 4 date on here of March 9, 2005. There was a proposal by
- 5 Pennco Transportation to remove a restriction against
- 6 providing service, and that was:
- 7 To passengers from any point served by
- 8 Heckman Motors Incorporated d/b/a
- 9 Olympic Bus Lines under Certificate
- 10 Number C-992 without advance
- 11 reservations made at least one hour in
- 12 advance of the pickup times at each such
- 13 point indicated by Heckman Motors,
- 14 Incorporated d/b/a Olympic Bus Lines
- scheduled as published from time to time
- in accordance with WAC 480-30-060.
- 17 And we had not made an actual agreement to
- 18 remove that restriction. We had discussed an amendment
- 19 to that but hadn't actually removed that, and we
- 20 actually had not come to a final agreement between
- 21 Mr. Harris and myself, at least not in this respect
- 22 right here.
- JUDGE MACE: Before I ask for your response,
- 24 Mr. Harris, I need to tell you that I picked this up
- 25 from I believe it was a piece of correspondence that was

- 1 not between you and Mr. Harris, but rather was from
- 2 another participant in the proceeding. It was either
- 3 Bremerton Kitsap or, I'm forgetting who the other one of
- 4 the other protestants was, but there was an earlier
- 5 round where those protestants agreed with Mr. Harris
- 6 about the authority, and I took from that the authority
- 7 that we would proceed on today. So it is possible that
- 8 this does not represent the agreement between you and
- 9 Mr. Harris, and I just wanted to make clear how that
- 10 wording came to be in this document.
- Mr. Harris, go ahead, your response.
- MR. HARRIS: If I'm understanding Jack
- 13 correctly, what you're referring to is the fact that
- 14 there has been that restriction on our authority, and
- 15 then we did not reach final agreement on negotiations,
- 16 and so you would like to keep that restriction on our
- 17 authority; is that correct?
- 18 MR. HECKMAN: I would like to keep the
- 19 restriction on the authority until we reach a final
- 20 agreement as to how to word -- we had talked and
- 21 discussed about getting permission first, verbal
- 22 permission, which I was okay with, but this is
- 23 indicating here that it's removed all together without
- 24 that.
- 25 MR. HARRIS: Okay, that's my recollection as

- 1 well is that the restriction was still on our
- 2 certificate. Jack and I had been discussing how we
- 3 could settle that so that the customers in certain
- 4 situations weren't just left there, and we had not yet
- 5 penned out a final agreement, so.
- 6 JUDGE MACE: Well, so for purposes of --
- 7 Mr. Thompson.
- 8 MR. THOMPSON: Yeah, I was just going to add,
- 9 maybe this is obvious to everyone, but I think Mr.,
- 10 well, Pennco's initial application contained the
- 11 proposal to remove this existing restriction, and
- 12 apparently there's no -- so whether or not that
- 13 restriction should be removed is still a contested
- 14 matter I guess today because they haven't reached any
- 15 sort of settlement about that, so.
- JUDGE MACE: I see what you're saying. In
- 17 other words, this didn't -- this wasn't some add in
- 18 related to an amendment, it's something that's --
- 19 MR. THOMPSON: Right, it was in the original
- 20 application.
- JUDGE MACE: -- part of the application.
- 22 All right, so do you understand what
- 23 Mr. Thompson is saying? In other words, when Mr. Harris
- 24 filed his application, he filed it with this language.
- 25 You don't agree with the language, and you get a chance

- 1 to say why you don't agree with it, but that's what he's
- 2 proposing here.
- 3 MR. HECKMAN: Okay.
- 4 JUDGE MACE: Do you understand?
- 5 MR. HARRIS: Yes.
- 6 JUDGE MACE: Okay. So this is still part of
- 7 the hearing today because it was part of the initial
- 8 proposal. And if you two had agreed, maybe it wouldn't
- 9 be, but you didn't, so it's still here.
- 10 MR. HECKMAN: Okay.
- 11 JUDGE MACE: Is there anything else that we
- 12 need to address before we begin hearing from witnesses?
- Okay, then, Mr. Heckman, would you distribute
- 14 your exhibits at this point. You don't have them
- 15 numbered, do you, by any chance?
- MR. HECKMAN: Just the first page.
- JUDGE MACE: All right, let's be off the
- 18 record to do this.
- 19 (Discussion off the record.)
- 20 JUDGE MACE: Mr. Heckman has provided to us
- 21 copies of his exhibits. While we were off the record,
- 22 we discussed that we will have the independent witnesses
- 23 testify first in this proceeding so that if they wish to
- 24 they may leave the hearing room and not need to be here
- 25 for the whole length of the hearing. So then I would

- 1 propose that it would be Mr. Farmer, Mr. Estes, and
- 2 Mr. Caldwell, and then we will go to Mr. Heckman, and
- 3 then, Mr. Harris, we'll take a break so that you can
- 4 make copies of your exhibits. Does anybody have any
- 5 problem with that method of operation?
- 6 All right, then, so, Mr. Farmer, what I need
- 7 to have you do is come over to our witness chair and
- 8 raise your right hand.
- 9 (Witness Donald R. Farmer sworn.)
- 10 JUDGE MACE: All right, please be seated.

- 12 Whereupon,
- DONALD R. FARMER,
- 14 having been first duly sworn, was called as a witness
- 15 herein and was examined and testified as follows:

- 17 EXAMINATION
- 18 BY JUDGE MACE:
- 19 Q. And if you would please state your full name,
- 20 who you're with, who you support here, and then I will
- 21 let Mr. Heckman take it from there.
- 22 A. My name is Donald R. Farmer, I represent the
- 23 Laborers Union of North America, Local 242 Seattle,
- 24 Local 252 Port Angeles, among the other 16 halls in the
- 25 Northwest. I'm a laborer here to work on the Hood Canal

- 1 Bridge project. I'm also on the injured list and am
- 2 presently using Olympic Bus Lines for the past six
- 3 months to go to Harborview Medical Center for treatment
- 4 for my back injury.
- 5 JUDGE MACE: Okay, Mr. Heckman, did you want
- 6 to ask Mr. Farmer some questions?
- 7 MR. HECKMAN: Yeah.

- 9 DIRECT EXAMINATION
- 10 BY MR. HECKMAN:
- 11 Q. Mr. Farmer, I would just like to know if you
- 12 can describe your experience with Olympic Bus Lines in
- 13 our daily scheduled service that we provide.
- 14 A. Yes, my experience with Olympic Bus Lines is
- 15 -- I kind of thought this through trying to development
- 16 a synopsis so I could lay it out for you. Upon arriving
- 17 here last August after topping off the Seahawk stadium
- 18 and the library in Seattle with hopes of building a
- 19 graving yard while injured, we decided to transfer me
- 20 over here from the Seattle hall to obtain job
- 21 stewardship and create a organized labor movement to get
- 22 busy and build this bridge, which never happened.
- Well, at that time I had a panic attack
- 24 because, gees, how am I going to get from Port Angeles
- 25 to Harborview and be treated for my lumbar injury, and

- 1 lo and behold there was Olympic Bus Lines. Door-to-door
- 2 hospital dropoff, impeccable timing, picked me up at the
- 3 hospital for EMG testing, MRI testing. Their dispatch
- 4 was concrete, never failing. Drivers were above and
- 5 beyond as far as getting me to the hospital safely,
- 6 picking me up at night sometimes at even another
- 7 destination at Amtrak where my doctors would be at
- 8 another facility and I just didn't want to be in that
- 9 section or try to make it up to Greyhound, and they went
- 10 out of their way to make it a destination and pick me up
- 11 safely at dark down toward the Pioneer Square Clinic
- 12 stop destination.
- There's, you know, being in the safety
- 14 division for our union, I learned about the safety
- 15 corridor, the Highway 101, with Sheriff Joe Martin and
- 16 its dangers, and I was quite concerned about our
- 17 laborers and construction workers traveling this
- 18 corridor. And again, Olympic Bus Lines went out of
- 19 their way with their drivers while driving this corridor
- 20 at night, which I think this nice lady mentioned was a
- 21 beautiful trip but at night it can be a little hairy.
- 22 And Olympic Bus drivers, we have even dialed in to where
- 23 we report aggressive drivers on board without hindering
- 24 the driver's driving. I called up on Joe -- Sheriff
- 25 Martin's advice, if we see a driver out there erratic,

- 1 might be drinking, too close, this company right here
- 2 has established a concern with their regular customers
- 3 to indeed be loyal to our safety first, last, and
- 4 always.
- 5 So with that, in support of them the one
- 6 thing I felt very important is putting their schedule up
- 7 down at the union hall in Seattle, which represents all
- 8 16 halls, was their 10:40 departure from Greyhound.
- 9 It's a departure that if you're stuck in Seattle and lo
- 10 and behold do miss, they're there at 10:40 whether they
- 11 have a customer or not to make sure that person gets
- 12 back to Port Angeles safely or to Sequim or wherever
- 13 they need to go.
- 14 So with that, in support of that, my doctors'
- 15 reports are here, their dependability and safe driving
- 16 have been impeccable, my treatment is going forward from
- 17 Harborview. And, you know, it's quite a thing to say
- 18 you're going to drop a patient off at Harborview and be
- 19 on time, that's a very big hospital, a lot going on, and
- 20 so I stand beside them 110%. I wouldn't want to see it
- 21 any other way with any other transportation as far as
- 22 I'm concerned. And you can't beat the price, \$49 bucks
- 23 round trip. I mean where's that going to happen,
- 24 where's that going to happen today, just watch your gas
- 25 prices in today's news. So with what that, you know,

- 1 I'm grateful for this service, I'm grateful for Jack and
- 2 Ron and their -- this has been over seven months they
- 3 have been transporting me for treatment. So I can stand
- 4 with that, and I put my union reputation on it.
- JUDGE MACE: Anything else?
- 6 Q. I just wanted to clarify, you mentioned it's
- 7 door-to-door service, it's actually daily scheduled
- 8 services where you stand in a specific spot in Port
- 9 Angeles, but it's not from a particular door --
- 10 A. Right.
- 11 Q. -- and then takes you over to one of our
- 12 scheduled stops, which is Harborview --
- 13 A. Yeah, at Oak Street bus depot, you leave from
- 14 there. Amazing thing is it transports you to any
- 15 hospital. I think that front door service, I have seen
- 16 senior citizens on that bus just elated with the fact
- 17 that it's at the front door safe and not walking a block
- 18 or two.
- 19 Q. Mr. Farmer, do you feel that there is a need
- 20 for another competing scheduled service between Port
- 21 Angeles and downtown Seattle?
- 22 A. None whatsoever, absolutely not.
- MR. HECKMAN: That's all the questions I
- 24 have.
- JUDGE MACE: Okay.

- 1 Mr. Harris.
- MR. HARRIS: Thank you, Your Honor.

- 4 CROSS-EXAMINATION
- 5 BY MR. HARRIS:
- 6 Q. Nice to meet you, Mr. Farmer, appreciate your
- 7 heartfelt comments.
- 8 The question that I have initially, are you
- 9 familiar with the qualifications of the drivers that
- 10 transport you back and forth to Seattle, Olympic Bus
- 11 Lines; for example, are those drivers trained in CPR?
- 12 A. Well, I should hope so. I mean somewhat
- 13 there would have to be -- come under the CDL regulations
- 14 and transporting other passengers with CPR and trauma
- 15 and advanced first aid and clean and sober and driving
- 16 records and et cetera.
- JUDGE MACE: Well, I need to have you answer
- 18 from your knowledge.
- 19 A. No, I'm not a Department of Licensing
- 20 official, I don't know those qualifications.
- 21 Q. Okay.
- 22 A. I'm a concrete laborer.
- Q. Are you aware of any other services that
- 24 companies that provide the same service, i.e., getting
- 25 you from this area to Seattle to those medical

- 1 appointments?
- 2 A. Yeah, I think there was one service, a
- 3 Paratransit, which indeed it involved a medical coupon,
- 4 and last time I investigated that, it was a nightmare.
- 5 Q. Okay.
- 6 JUDGE MACE: What was the name of that
- 7 service? What was the name of it?
- 8 THE WITNESS: Paratransit.
- 9 JUDGE MACE: Okay.
- 10 THE WITNESS: Could that be?
- JUDGE MACE: I'm just asking --
- 12 MR. HARRIS: That is correct. And for
- 13 clarification purposes, Paratransit is, Paratransit
- 14 Services of Bremerton, is the local contract to deliver
- 15 those services for the city here. They also are the
- 16 broker for the State of Washington for this region.
- JUDGE MACE: Well, Mr. Harris, I appreciate
- 18 the explanation. There's a fine line between that and
- 19 testimony, and if he knew that, that would be fine, but
- 20 let's confine ourselves to trying to find out what he
- 21 knows instead of having you tell us this stuff on the
- 22 record.
- MR. HARRIS: Okay.
- 24 BY MR. HARRIS:
- 25 Q. So you're aware of one other company that

- 1 provided those services?
- 2 A. I have called them before, the Department of
- 3 Labor claim number for my injury, and it was just an
- 4 enormous amount of red tape to get a ride with them.
- 5 Q. Have you used any other service to get to
- 6 your appointments?
- 7 A. No. Well, yes, a plane. I tried plane two
- 8 weeks ago, I have a fear of flying, but it didn't work
- 9 out.
- 10 Q. Okay.
- 11 A. Going over it worked out. Coming back I took
- 12 the Olympic bus.
- 13 Q. Is that really the only reason that you
- 14 commute regularly back and forth at this point is for
- 15 the medical treatments?
- 16 A. Somewhat and some visits to the Seattle hall,
- 17 dialing me in on graving yard issues, even though that
- 18 is not the jurisdiction. This is the Tacoma union
- 19 jurisdiction. But yes, Harborview Medical Center.
- Q. How often are you traveling at this point?
- 21 A. Two to three times a month depending on
- 22 doctor's orders, once a month at least round trip.
- Q. At least once a month. Is there a set time
- 24 of day you usually travel and return?
- 25 A. Yeah, because of the Harborview, the enormous

- 1 amount of traffic there, I make it from -- I take the
- 2 7:00 a.m., and I'm picked up at 6:00, so it's a full day
- 3 for me at the hospital.
- Q. So you meet the bus at 7:00 a.m.?
- 5 A. Yes.
- 6 Q. And then the bus has you back at the original
- 7 takeoff point by 6:00 that evening?
- 8 A. No, I exit the hospital at 6:00.
- 9 Q. Okay. And so you're back wherever you
- 10 started at --
- 11 A. 9:40 at night.
- 12 Q. Okay.
- 13 Have you had the opportunity -- well, do you
- 14 have a car?
- 15 A. No.
- 16 Q. So you do not have a car?
- 17 A. No.
- 18 Q. How long have you lived on the Peninsula?
- 19 A. Since August last year.
- 20 Q. So that's about what, is that eight or nine
- 21 months?
- 22 A. Right.
- 23 Q. Okay.
- 24 A. With expectations of building a graving yard
- 25 here.

- JUDGE MACE: Of building a?
- THE WITNESS: The graving yard.
- JUDGE MACE: The graving --
- 4 THE WITNESS: Which never happened.
- JUDGE MACE: And is that G-R-A-V-I-N-G?
- THE WITNESS: Yes, ma'am, yes, Your Honor.
- 7 BY MR. HARRIS:
- 8 Q. During this period, have you visited the
- 9 other communities on the -- do you live in Port
- 10 Townsend?
- 11 A. Yes, I do, I live at Peabody Creek RV Park
- 12 over here.
- 13 Q. Okay. Have you had the opportunity to visit
- 14 the other communities on the Peninsula, for example
- 15 Sequim?
- 16 A. Somewhat. We have a stop there. I have
- 17 explored it, but not --
- 18 Q. There's a bus stop there, is that what --
- 19 A. Yes.
- Q. Port Hadlock?
- 21 A. No.
- Q. Port Ludlow?
- 23 A. Possibly if our graving yard goes there,
- 24 that's next on our list.
- Q. Okay, but just not the chance yet --

- 1 A. No.
- 2 Q. -- to get over and explore?
- 3 A. No.
- 4 Q. Port Townsend?
- 5 A. No.
- 6 Q. Some of the touristy destinations like Fort
- 7 Warden, which is located in --
- 8 A. No.
- 9 Q. -- Port Townsend?
- 10 A. I have been lock, stock, and barrel with my
- 11 head down and focused completely on the graving yard
- 12 here with hopes of it --
- 13 Q. So apart from just your medical
- 14 transportation needs without a car, do you see any value
- 15 in being able to move easily around the Peninsula, be
- 16 able to explore without having to have a car; does that
- 17 seem of any value to you?
- 18 A. Well, the less I drive today I personally am
- 19 in favor of. I'm not -- I'm very, very concerned about
- 20 safety and driving, especially in this Highway 101
- 21 corridor area. It's forever on my mind. It's a new
- 22 place for me, and I'm not in a hurry to get out there
- 23 and get into the mix with the drivers here.
- Q. So from your perspective, a service which
- 25 allows fewer cars to be on the road would help with the

- 1 safety corridor issues?
- 2 A. Most definitely.
- 3 Q. So fewer cars on the road would allow for
- 4 people who don't have cars to be able to get around
- 5 inexpensively and be able to see some of the wonderful
- 6 things here on the Peninsula first of all would be a
- 7 plus?
- 8 A. Well, if that would be a sightseeing tour,
- 9 yes, I would imagine. I mean that's pooling, car
- 10 pooling, correct?
- 11 Q. Not necessarily, but --
- 12 A. I mean --
- 13 Q. What I am describing to you is a scheduled
- 14 service which makes multiple stops here on the Peninsula
- 15 before it goes to --
- 16 A. As a sightseeing service?
- 17 Q. As a regularly scheduled run.
- 18 A. Oh.
- 19 Q. Where there is a place where you get on, and
- 20 then there is stops along the way, so that a person
- 21 without a car could get out, explore that community, and
- 22 then continue on to the next destination or go back to
- 23 their origination point.
- 24 A. Well, if they looked at it that way, I
- 25 suppose you could develop it into that.

- 1 Q. So a service that provided that kind of
- 2 community transportation access for people without cars
- 3 so people didn't have to bring their cars over there,
- 4 you could see that as a plus for the community?
- 5 A. I could see it as a plus, but I don't see it
- 6 realistically happening.
- 7 Q. Okay, well, that's --
- 8 A. I don't see a person chopping up their trip,
- 9 well, that's nice, let's get back on board, let's keep
- 10 going, let's take a picture, we're out of here, I don't
- 11 see that happening.
- 12 Q. But if there were, if that did happen where
- 13 there were a service where let's say for an example you
- 14 started in Port Angeles here in your community, but then
- 15 one of the first stops was Sequim so that if you were
- 16 not inclined to explore that area, maybe the next stop
- 17 was Port Ludlow, if you were a golfer maybe you could
- 18 golf or maybe you could visit the resort or have lunch
- 19 down at the nice restaurant they have there.
- 20 A. Depending how long the stops would be, sir.
- Q. But my question to you is, if that
- 22 infrastructure was in place, could you see that as
- 23 beneficial for people without cars in terms of getting
- 24 around and also as an encouragement for people not to
- 25 have to bring their cars into the middle of this traffic

- 1 safety corridor issues, they could just get on something
- 2 that was scheduled and consistent; do you see that as a
- 3 plus for the community?
- 4 A. No, not with a safety net or backup or -- I
- 5 can't see making a day of that, ad-libbing. I could see
- 6 a very adventurous person probably, but with the time
- 7 frames to play a round of golf and get back to the bus,
- 8 no, I don't find that realistic. But I see your point.
- 9 Q. Okay.
- 10 A. That's my opinion.
- 11 MR. HARRIS: All right, well, I appreciate
- 12 your time.
- 13 THE WITNESS: Thank you, sir.
- MR. HARRIS: That's all I have.
- 15 MR. THOMPSON: I think I might just have a
- 16 few more questions just to clarify a couple things,
- 17 Mr. Farmer.
- 18
- 19 CROSS-EXAMINATION
- 20 BY MR. THOMPSON:
- 21 Q. You indicated that you're with I think the
- 22 laborers union?
- 23 A. Laborers Union of North America, correct.
- 24 Q. And are you here today representing the union
- or just on your own behalf?

- 1 A. I'm here on my own behalf.
- Q. Okay. The other thing --
- 3 A. Although -- may I extend that?
- 4 Q. Sure, go ahead.
- 5 A. Although I have -- why I said that was
- 6 whenever I speak union, I need to back it up. And I
- 7 mentioned to my union hall, which is the AFL-CIO,
- 8 Associate General Contractors and Teamsters of North
- 9 America, that their schedule is posted at my union hall,
- 10 and I must back up what I say, or I could have serious
- 11 complications being a job steward and approved by the
- 12 Attorney General. We don't speak union --
- Q. Okay, but you're here --
- 14 A. -- make sure we can back it up.
- 15 Q. But it's not as if you were sort of
- 16 officially authorized today to come and speak on behalf
- 17 of the union?
- 18 A. No, sir.
- 19 Q. Okay.
- 20 A. But I recommended Olympic to my brothers and
- 21 sisters in the union.
- 22 Q. I see.
- 23 A. And I stand by that.
- Q. Are you aware of the additional stops that
- 25 Olympic is proposing to serve in its application?

- 1 A. No, sir.
- Q. Okay. So your comments are more about
- 3 Olympic's existing service, the service that you have
- 4 used?
- 5 A. You bet.
- 6 Q. Okay.
- 7 A. For my safety and --
- 8 Q. And so you have not used Olympic's service to
- 9 go say to any points in between Port Angeles and
- 10 Harborview?
- 11 A. No, sir.
- MR. THOMPSON: Okay, that was my clarifying
- 13 questions.
- 14 THE WITNESS: I would like to elaborate on
- 15 the safety, Mr. Harris mentioned about the drivers. I
- 16 have seen Olympic drivers, well, of course they pass out
- 17 bottled water during the middle of the trip and a snack
- 18 bar, a trail mix bar, but I have seen them often ask
- 19 senior citizens if there is any cramping, if they would
- 20 like some more water, and escorts up to the Kingston
- 21 Ferry for relaxation. Because some seniors get a little
- 22 stiff, and their drivers are very, very trained to be
- 23 concerned about their passengers. There's a first aid
- 24 kit aboard and very safe drivers. They keep their
- 25 distance, which I think is a major accident thing on

- 1 this safety corridor, tailgating.
- JUDGE MACE: Mr. Heckman, do you have
- 3 anything else, any other questions that you would like
- 4 to ask Mr. Farmer before we close?

5

- 6 REDIRECT EXAMINATION
- 7 BY MR. HECKMAN:
- 8 Q. One last question that I think Mr. Harris was
- 9 alluding to a little bit when he was asking about are
- 10 there any other services that are available. Are you
- 11 aware of Pennco Transportation?
- 12 A. I think that when I hear Pennco, I hear more
- 13 red tape and medical coupons and a lot of problems, but
- 14 I'm aware of the name.
- 15 Q. Okay. But you haven't --
- 16 A. No.
- 17 Q. -- actually used them?
- 18 A. Never been aboard their vehicles.
- 19 Q. Or aware of any other information about them?
- 20 A. Well, you know, to be honest, Your Honor, in
- 21 fairness I haven't heard good things about Pennco, but
- 22 that's all.

23

24

1 EXAMINATION

- 2 BY JUDGE MACE:
- 3 Q. But you have not used them?
- 4 A. No, ma'am.
- 5 Q. Okay.
- 6 A. No, Your Honor.
- JUDGE MACE: And, Mr. Harris, any final?

- 9 RECROSS-EXAMINATION
- 10 BY MR. HARRIS:
- 11 Q. Do you have specifics on the not good things?
- 12 A. No, I need to be perfectly honest. If you
- 13 ask me what I have heard of Pennco, it's, well,
- 14 specifics, too much money, red tape, medical coupons,
- 15 turnover of drivers, that would be the local talk to the
- 16 best of my knowledge.
- MR. HARRIS: Okay.
- JUDGE MACE: Mr. Thompson?
- 19 MR. THOMPSON: I don't have anything else.
- 20 JUDGE MACE: All right, thank you very much
- 21 for coming today, you're excused.
- 22 THE WITNESS: Thank you, Your Honor.
- JUDGE MACE: Mr. Estes.
- MR. FARMER: Can I go now, Your Honor?
- 25 JUDGE MACE: If Mr. Heckman is all right with

- 1 that, yes, you're excused.
- 2 MR. FARMER: Yes, ma'am.
- JUDGE MACE: All right, please raise your
- 4 right hand.
- 5 (Witness Stanley Estes was sworn.)
- JUDGE MACE: Please be seated.

- 8 Whereupon,
- 9 STANLEY ESTES,
- 10 having been first duly sworn, was called as a witness
- 11 herein and was examined and testified as follows:

- EXAMINATION
- 14 BY JUDGE MACE:
- 15 Q. And again, I would like to have you give your
- 16 name and who you're here on behalf of.
- 17 A. Thank you. My name is Stanley Estes,
- 18 E-S-T-E-S, I live in Port Angeles.
- 19 Q. Could you give your address in Port Angeles.
- 20 A. My address is 625 Milwaukee Drive, and my zip
- 21 is 98363.
- Q. And how long have you lived in Port Angeles?
- 23 A. I have lived here over 30 years.
- JUDGE MACE: All right, I will turn you over
- 25 to Mr. Heckman, and he may ask you a question.

1 THE WITNESS: Thank you.

- 3 DIRECT EXAMINATION
- 4 BY MR. HECKMAN:
- 5 Q. Mr. Estes, can you please also describe your
- 6 experience with Olympic Bus Lines in providing scheduled
- 7 service between Port Angeles and Seattle?
- 8 A. Certainly. Thank you, and thanks to the
- 9 panel for allowing me to be here.
- 10 I know you're probably thinking what does an
- 11 80 year old man have to offer that's pertinent to this
- 12 discussion. And I can understand you asking that, but I
- 13 do think my age and my experience has given me the
- 14 benefit of a certain amount, if you will, of wisdom and
- 15 good old fashioned common sense. Now I'm not going to
- 16 talk in generalities like a lot of people of my
- 17 generation do talk. I am going to give what I consider
- 18 relatively good business comments.
- 19 I founded the Estes Engineering Company, and
- 20 I remained active administratively in that company for
- 21 20 years until I retired. As far as Olympic Bus Lines
- 22 is concerned, I have ridden them often, very, very
- 23 frequently at times, since their inception. Prior to
- 24 their inception, I rode the preceding bus lines and even
- 25 going back so far as when the Greyhound themselves

- 1 served this area. I have to mention, because it's very
- 2 impressive to me, how much Mr. Heckman, for example, has
- 3 updated the equipment of that line. I know of two
- 4 updates on equipments and buses and everything like that
- 5 that make that equipment practically state of the art in
- 6 my opinion.

- 8 EXAMINATION
- 9 BY JUDGE MACE:
- 10 Q. Mr. Estes, could I interrupt for just one
- 11 moment --
- 12 A. Certainly.
- 13 Q. -- and have you tell us a little bit more
- 14 specifically, you say you have ridden OBL, Olympic Bus
- 15 Lines, often since their inception, where do you take
- 16 the bus and how often?
- 17 A. Well, as to frequency, I will just use this
- 18 month as an example, I last rode them on March 4, and I
- 19 have reservations now for March 23 and 24, and
- 20 projecting into next month, I will say I will probably
- 21 have at least three specific reservations.
- Q. And where do you intend to go?
- 23 A. And almost exclusively I go to the Virginia
- 24 Mason Medical Center in Seattle.
- Q. Go ahead, I'm sorry I interrupted, I just

- 1 wanted to make sure I had specific information.
- 2 A. Okay, thank you for explaining that.
- 3 They not only, I say they, Mr. Heckman has
- 4 not only updated that equipment admirably, but he has
- 5 accumulated a very good staff, helpful and knowledgeable
- 6 and efficient, and he has schedules that are just
- 7 religiously adhered to by those drivers barring anything
- 8 unforeseen like a bridge being open or traffic jams. I
- 9 always feel when I ride OBL, to borrow your term, that I
- 10 am really getting a lot of bang for my buck, and to me
- 11 that's great.
- But having said all that, many, many times,
- 13 and I emphasize many, many times, when I ride the bus
- 14 it's apparent to me that they don't have enough riders
- 15 to really crack the nut. Now in my language crack the
- 16 nut means are they making enough money to have a
- 17 positive cash flow, and are they making enough money to
- 18 actually make a return on their investment. Both of
- 19 those are so important to any business. I'm convinced
- 20 that the problem is not that they don't have the
- 21 equipment or that they don't have the personnel or that
- 22 they don't have proper scheduling. The problem is they
- 23 don't have enough passengers. Therefore, and this will
- 24 be the conclusion of my ranting here, therefore I don't
- 25 think it's prudent, I don't think it's prudent at all to

- 1 consider an additional company to be adding or
- 2 duplicating a service that already exists, and it not
- 3 only already exists, but it's definitely being
- 4 underutilized.
- Q. Mr. Estes, when you talk about this
- 6 underutilization, are you referring specifically to the
- 7 trips you have taken down to Seattle?
- 8 A. And back.
- 9 Q. And back?
- 10 A. Yes, ma'am.
- 11 Q. Okay.
- 12 A. That's the only thing I can honestly comment
- 13 on. But that is the end of my discussion unless there
- 14 are questions or comments.
- JUDGE MACE: Well, we'll see if Mr. Heckman
- 16 has any more questions, and then Mr. Harris gets to ask
- 17 you and then Mr. Thompson.
- 18 THE WITNESS: Thank you.
- 19 JUDGE MACE: Mr. Heckman, anything else?
- MR. HECKMAN: Nothing further.
- JUDGE MACE: Mr. Harris.
- MR. HARRIS: I have a few questions.

23

24

- 1 CROSS-EXAMINATION
- 2 BY MR. HARRIS:
- 3 Q. Thanks for coming down today.
- 4 A. You're very welcome.
- 5 Q. Mr. Estes, you mentioned the new equipment
- 6 that was recently put on line by Olympic Bus Lines?
- 7 A. Yes.
- 8 Q. As being very nice equipment you said,
- 9 something like that?
- 10 A. Yes, I would rate it, as I said, state of the
- 11 art, yes.
- 12 Q. Are you familiar with how Olympic Bus Lines
- 13 obtained the money to acquire those vehicles?
- A. No, I'm not.
- 15 Q. Okay. Mr. Estes, would you say that the
- 16 primary reason you travel to Seattle now is for medical
- 17 treatments?
- 18 A. Yes.
- 19 Q. Are you aware of any other services, any
- 20 other companies, excuse me, that provide that same
- 21 transportation service from this area to the hospitals
- 22 and doctors offices and things like that in Seattle?
- 23 A. Well, I will answer that in two pieces. I'm
- 24 aware of your company, sir, and I have been aware of it
- 25 I guess since it began, but I'm not aware that it

- 1 provides anything like Mr. Heckman's company does, in
- 2 other words a line operated like a bus line, scheduled
- 3 pickup points and delivery times and so forth. But yes,
- 4 I'm aware of your company.
- 5 Q. Okay.

6

- 7 EXAMINATION
- 8 BY JUDGE MACE:
- 9 Q. You haven't used Mr. Pennco's, Mr. Pennco,
- 10 Mr. Harris's --
- 11 A. That's a flattering remark to call you
- 12 Mr. Pennco. I will call you Mr. OBL, how's that.
- 13 Q. I'm sorry. You haven't used Pennco --
- 14 A. No, ma'am. Early in their times I had called
- out of curiosity to make a competitive analysis let's
- 16 say, but no, I have never stepped foot on their
- 17 equipment.

- 19 CROSS-EXAMINATION
- 20 BY MR. HARRIS:
- Q. Are you familiar at all, Mr. Estes, with the
- 22 qualifications of the drivers that are taking you to
- 23 your medical appointments?
- 24 A. No.
- 25 Q. So you wouldn't know whether or not they had

- 1 a commercial license or whether or not they were trained
- 2 to operate the wheelchair lift in the vehicle or whether
- 3 or not they had CPR training, any of the things that
- 4 might be associated with taking someone to a hospital on
- 5 a regular basis, you would not know whether or not those
- 6 drivers had that training specifically?
- 7 A. Well, I would answer it like this. I have
- 8 heard the drivers talking, and this pertains to the new
- 9 equipment with the very mechanized motor lifts and so
- 10 forth, I have heard them say, for wheelchairs, I have
- 11 heard them say how they have been trained to use that
- 12 equipment, because there are many levers and removable
- 13 railings and so forth. And when I see them operate it,
- 14 it goes very, very smoothly in my opinion. So I don't
- 15 think they picked that up in their spare time, I have a
- 16 hunch, and that's all, that they were coached and
- 17 trained on doing that. But as to their CPR capabilities
- 18 and qualifications, no, I have no way of knowing, and
- 19 being 80 years old, maybe I should know.
- 20 Q. You made a comment about on your way to
- 21 Seattle there doesn't seem to be enough people on the
- 22 vehicle for you to feel in your mind like they're making
- 23 money; is that --
- 24 A. Yes, that's exactly right.
- 25 Q. -- fair?

- 1 A. My whole career has been predicated on making
- 2 money. I don't mean making a lot of money, but making a
- 3 fair profit or a fair return, and it doesn't take a
- 4 rocket scientist in my opinion to know that in OBL's
- 5 case, I'm stealing your name again, in their case that X
- 6 number of dollars round trip and we've got two
- 7 passengers, common sense tells me that that's not even
- 8 going to pay for the driver's salary, let alone the
- 9 depreciation on the vehicles and insurances and those
- 10 types of things.
- 11 Q. How familiar would you be with the other
- 12 runs, the runs that you're not on?
- 13 A. Well, I wouldn't be familiar at all.
- Q. So it's possible there could be many, many
- 15 more people on other runs, or there could be no one on
- 16 other runs, right?
- 17 A. Yes, that's exactly right.
- 18 Q. You wouldn't really know?
- 19 A. Yeah.
- Q. Are you aware of the fact that publicly
- 21 certificated transportation, public transportation
- 22 carriers, are regulated by the Washington State
- 23 Utilities and Transportation Commission, and as such
- 24 their rates that they charge are regulated as well and
- overseen; are you aware of that? So companies like

- 1 Olympic Bus Lines and Pennco --
- 2 A. Oh, I would assume that any UTC type thing is
- 3 regulated, yes.
- 4 Q. Are you aware that even the profit, I think
- 5 you called that covering the -- what did you call that,
- 6 what was that term you said in the beginning?
- 7 A. I can't recall.
- Q. Okay.
- 9 A. But profit is a good name for it, yes.
- 10 Q. Is that good?
- 11 A. I don't think it's a dirty name.
- 12 Q. Are you aware that even their profits are
- 13 regulated, and certificated carriers --
- 14 A. I'm sure of that, yes.
- 15 Q. -- are, for lack of a better term, they are
- 16 told how much they can make?
- 17 A. Well, certainly, they're regulated.
- 18 Q. Okay.
- 19 A. Yes, I'm very aware of that.
- 20 Q. So there's really no way to know if they're
- 21 making money or not just by being on the particular runs
- 22 that you're on?
- 23 A. No, that's right. But I will say that my
- 24 curbstone opinion, if you will, says that if I was
- 25 running that company, I would sure try to get a rate

- 1 adjustment of some type. It looks to me like it would
- 2 be very, I'm talking in generalities now, Mr. Heckman,
- 3 but it looks to me like it would be very marginal to
- 4 have that few passengers at times and yet have all these
- 5 fixed costs that had to be met. And even among simple
- 6 things like the cost of fuels or the accelerated ferry
- 7 schedules that happen in summer and so forth, if I were
- 8 in your businesses, I'm afraid I would really be
- 9 squeezed.
- 10 JUDGE MACE: Well, I appreciate your answer,
- 11 I'm not sure how helpful going in this direction is
- 12 going to be to having the Commission decide this matter.
- 13 It gets a little bit -- it's getting up into sort of the
- 14 theory of the thing, and we're not really here for a
- 15 rate case per se.
- 16 THE WITNESS: Yes, I understand.
- JUDGE MACE: So anyway, I will let it go, but
- 18 move on to your next question.
- 19 MR. HARRIS: I will move on. Actually, I
- 20 think I might have gotten it here.
- 21 BY MR. HARRIS:
- Q. Would you like to see -- well, let me ask you
- 23 this question.
- 24 Have you ever -- you live here in Port
- 25 Angeles, you said?

- 1 A. Yes, sir.
- 2 Q. Have you ever, and if so, how often, have you
- 3 ridden from Port Angeles to Kingston on Olympic Bus
- 4 Lines and gotten off in Kingston?
- 5 A. Oh, I never do, no.
- 6 Q. On the times that you ride, you ride pretty
- 7 frequently from what you told us.
- 8 A. Yes, I do.
- 9 Q. How often have you seen other passengers with
- 10 you get off of Olympic Bus Lines in Kingston?
- 11 A. Well, I have seen them get off. In fact, I
- 12 can't name names, but -- and I have seen them pick up in
- 13 Kingston. But, in fact, I think the driver says to
- 14 them, well, they know, can I get off at so and so, and
- 15 he says, no, I have to take you to a certain point. And
- 16 they say, well, my friend was going to pick me up
- 17 somewhere else, and they say you can use the phone, the
- 18 cell phone, if you want, but yeah.
- 19 Q. So it happens occasionally?
- 20 A. Yes, it has, but occasionally, Mr. Harris,
- 21 yes.
- Q. But you have never gotten off in Kingston?
- A. No, no, not at all.
- MR. HARRIS: Okay, great, well, thank you.
- 25 THE WITNESS: You're very welcome, thank you.

- JUDGE MACE: Mr. Thompson.
- 2 MR. THOMPSON: Yeah.

- 4 CROSS-EXAMINATION
- 5 BY MR. THOMPSON:
- 6 Q. Just following up on what Mr. Harris was
- 7 asking about Kingston, would the same, well, have you
- 8 ever used the service to go to Sequim or Discovery Bay?
- 9 A. Oh, never, no, no. I drive of course.
- 10 Q. Okay. And I suppose the same is true of
- 11 Edmonds?
- 12 A. Yes, yes.
- 13 Q. What about your observation of other
- 14 passengers getting on or off at those points in between
- 15 Port Angeles and Seattle?
- 16 A. My observation in what regard, sir?
- 17 Q. Well, have you observed Olympic dropping off
- 18 and picking up other passengers at those locations?
- 19 A. Oh, yeah, it's quite common for them to pick,
- 20 well, forgetting Sequim now because that's the first
- 21 stop, but at Discovery Bay they will pull in for a
- 22 pickup, yes, Kingston and Edmonds. Edmonds is quite
- 23 common. Greyhound, obviously that's a common stop. And
- 24 my stops at the Virginia Mason Medical Center of course
- 25 are probably the next stop after Greyhound. But then

- 1 the driver will announce now the next stop is Swedish
- 2 Hospital or the next stop Amtrak or things like that,
- 3 yes.
- Q. Okay. Do you see, as a person who has used
- 5 the service, do you see, well, do you have any way of
- 6 shedding a little more light on the amount of passengers
- 7 you see using the service just between points up here on
- 8 the Peninsula like between Port Angeles and Sequim say
- 9 or --
- 10 A. Well, there are no points between PA and
- 11 Sequim.
- 12 Q. What I mean is to use the service to go from
- 13 Port Angeles to Sequim.
- 14 A. I have never seen it happen.
- Q. Well, but I assume passengers do get on at
- 16 Sequim and proceed on to Seattle?
- 17 A. Yes, yes, they do, yes.
- 18 Q. Is that also true of Discovery Bay?
- 19 A. Well, Discovery Bay isn't a big stop, but
- 20 yes, we have been on the bus many times when there's a
- 21 pickup at Discovery Bay or a dropoff on the way back.
- Q. And how about Edmonds?
- 23 A. Well, I would say of those so-called interim
- 24 parts, Edmonds may be more prevalent than the other
- 25 stops. Because once they get to Edmonds, why that opens

- 1 up a lot of population that wants to meet their uncle or
- 2 aunt or what have you, yes.
- 3 MR. THOMPSON: Thank all I have.
- 4 JUDGE MACE: Anything else, Mr. Heckman?
- 5 MR. HECKMAN: No.
- 6 JUDGE MACE: All right, thank you very much,
- 7 you're excused.
- 8 THE WITNESS: Thank you, ma'am, I appreciate
- 9 it.
- 10 JUDGE MACE: Thank you for coming.
- 11 THE WITNESS: Well, it's been my pleasure.
- 12 But above all I thank you for giving us witnesses the
- 13 priority so that we can get in and then out again,
- 14 you're very considerate and I thank you.
- JUDGE MACE: You're welcome.
- 16 All right, I would like to have Mr. Caldwell
- 17 take the stand if that would be okay for the same reason
- 18 as the other two that have already testified.
- 19 (Witness Timothy Dennis Caldwell was sworn.)
- JUDGE MACE: All right, please be seated.
- 21
- 22 Whereupon,
- 23 TIMOTHY DENNIS CALDWELL,
- 24 having been first duly sworn, was called as a witness
- 25 herein and was examined and testified as follows:

1 EXAMINATION

- 2 BY JUDGE MACE:
- 3 Q. And just as I did with the other witnesses, I
- 4 want to ask you to give your full name and address, and
- 5 tell us who you're here supporting today.
- 6 A. Okay. My name is Timothy Dennis Caldwell,
- 7 and I live at 531 Montgomery Lane, Port Ludlow,
- 8 Washington. I'm the General Manager of the Port
- 9 Townsend Chamber of Commerce. And on behalf of the Port
- 10 Townsend Chamber of Commerce and Board of Directors, I'm
- 11 here to testify on behalf of Pennco Transportation.
- JUDGE MACE: All right, I will have
- 13 Mr. Harris ask you some questions.
- MR. HARRIS: Thank you, Your Honor.

- 16 DIRECT EXAMINATION
- 17 BY MR. HARRIS:
- 18 Q. Good morning, Tim.
- 19 A. Good morning.
- Q. Tim, you live in Port Ludlow, correct?
- 21 A. That's correct.
- Q. And you currently, your job is?
- 23 A. General Manager of the Port Townsend Chamber
- 24 of Commerce, and my office is located on the second
- 25 floor of the Frontier Bank Building at 2200 Sims Way.

- 1 It's a -- so I work in Port Townsend but live in Port
- 2 Ludlow.
- 3 Q. Tim, how long have you lived in the overall
- 4 Port Townsend, Jefferson County community?
- 5 A. I was born and raised in Port Townsend. I
- 6 left Port Townsend 1968, returned with my family in 1992
- 7 to take the job with the Chamber of Commerce. The first
- 8 -- from '92 to '98, or '99, excuse me, we actually lived
- 9 in Port Townsend, and we moved out to Port Ludlow four
- 10 years ago, five years ago now I guess.
- 11 Q. In your responsibilities as -- well, first
- 12 let me -- before I say -- can you tell me what boards or
- 13 associations you are a member of?
- 14 A. Okay. For the Port Townsend Chamber of
- 15 Commerce, and since I have worked there, one of the
- 16 primary goals is, for the Chamber, is to support
- 17 transportation infrastructure. That's now expanded into
- 18 electronic infrastructure, but it was the underlying
- 19 goal was to support and help enhance alternative
- 20 transportation to the Olympic Peninsula. And this --
- 21 there are several reasons, but the underlying reasons
- 22 are obviously tourism has become one of the three major
- 23 industries in East Jefferson County, the other two being
- 24 marine trade and pulp and paper manufacturing. And as
- 25 you know, the Olympic Peninsula, the access points onto

- 1 Olympic Peninsula are very limited and also very
- 2 fragile. Just quickly going around the Olympic
- 3 Peninsula, if you started at the north from Port
- 4 Angeles, you have boat service, an auto vehicle service
- 5 and a passenger ferry service, they're both privately
- 6 owned.
- 7 JUDGE MACE: Can I ask you to slow down just
- 8 a little bit.
- 9 THE WITNESS: I'm sorry.
- 10 JUDGE MACE: Just because I want the reporter
- 11 to be sure she's accurately recording what you're
- 12 saying.
- 13 THE WITNESS: Kevin touched a button, I can
- 14 get on my soap box very quickly.
- 15 JUDGE MACE: That's fine, if you could just
- 16 slow down a little.
- 17 THE WITNESS: Certainly.
- 18 A. But then moving down to the east side is the
- 19 Port Townsend-Keystone auto ferry. It's a run limited
- 20 by the size of the terminals. Only three boats in the
- 21 entire ferry fleet can be used in the Port
- 22 Townsend-Keystone run. It is always subject to high
- 23 winds and low tides, so it's a fragile entry point onto
- 24 the Peninsula as well.
- 25 The next, which is the largest, is the Hood

- 1 Canal Floating Bridge, and as the first witness
- 2 attributed to talking about the graving dock, this is a
- 3 bridge that needs to be repaired, and there is quite an
- 4 issue around even finding the place to get the pontoons
- 5 built to repair the bridge. And then you have the only
- 6 I guess you would say unlimited access points are coming
- 7 up 101, which we again talked about off the record as a
- 8 beautiful but very windy and dangerous drive, and then
- 9 coming up through Clearwater on the west end of the
- 10 state. So the Peninsula is beautiful, yet half of the
- 11 fun of coming here I suppose would be the trip. I mean
- 12 it's always a kind of an adventure to get here.
- 13 Given that reason, the Port Townsend Chamber
- 14 of Commerce sees it as its mission to help the business
- 15 community is to ensure infrastructure remains open and
- 16 accessible. And one of the reasons we have looked at
- 17 that is to try and impact the growing tourism is to
- 18 provide alternative ways for visitors to get from the
- 19 I-5 corridor, which is our major market, onto the
- 20 Olympic Peninsula. And over the last few years,
- 21 legislation and activities by private entrepreneurs has
- 22 made those opportunities become more visible, more
- 23 accessible. And I'm speaking primarily of the high
- 24 speed passenger only ferry service. It started about a
- 25 year ago running from Bremerton to Seattle, and it

- 1 started just a couple months ago running from Seattle to
- 2 Kingston. And this has been a project that the Port
- 3 Townsend Chamber of Commerce in partnership with the
- 4 Kingston Chamber of Commerce and the community has long
- 5 advocated for. In fact, the Chamber spoke at a UTC
- 6 hearing on behalf of Aqua Express at that hearing about
- 7 four months ago I believe.
- 8 It was announced by Matt Nichols, one of the
- 9 partners of Aqua Express, at the transportation forum
- 10 just recently held on the Microsoft campus in Redmond,
- 11 that after one month of operation, Aqua Express came
- 12 very close to breaking even operationally in its first
- 13 month. It has done what they anticipated, what the
- 14 community of Kingston had said it would do if they ever
- 15 operated it, would be to provide a means for commuters
- 16 living not only in Kitsap County but in East Clallam and
- 17 East Jefferson County to get from the Olympic Peninsula
- 18 into downtown Seattle.
- 19 So it has started as a commuter run, it runs
- 20 only Monday through Friday, and this is where the
- 21 opportunity, Port Townsend Chamber, and even the Port
- 22 Ludlow Chamber of which I am an individual member of the
- 23 Port Ludlow Chamber of Commerce and serve on their
- 24 board, it was an opportunity for people living, working,
- 25 and needing to get into the I-5 corridor to downtown

- 1 Seattle by an alternative means of transportation. They
- 2 could go, instead of to Bainbridge Island, park their
- 3 car, and walk on Washington State Ferries, they could go
- 4 to Kingston, park their car, and then travel by
- 5 passenger ferry into downtown Seattle.
- 6 One of the primary reasons the Kingston
- 7 Transportation Service, Aqua Express is working well,
- 8 was a partnership with Kitsap Transit. And again, just
- 9 very quickly, if your -- passenger ferry service is in
- 10 my mind very limited without proper ground
- 11 transportation, and it has to be something more than
- 12 automobiles.
- So again, I -- one of the other committees
- 14 that I serve on is the Jefferson Transit Citizens
- 15 Advisory Committee, which is appointed by the Jefferson
- 16 County Transit Board, which is made up of the county
- 17 commissioners and representatives from the city council,
- 18 Port Townsend City Council. And Jefferson Transit, we
- 19 wanted, we being the chamber reporting to the transit
- 20 board, wanted to have Jefferson Transit run a route from
- 21 Port Townsend through East Jefferson County, points like
- 22 Port Hadlock and Port Ludlow, and run direct to Kingston
- 23 with connections to Aqua Express to downtown Seattle.
- 24 At this time, Jefferson Transit runs to
- 25 Poulsbo with connections with Kitsap Transit, which then

- 1 runs to Bainbridge. Rerouting that route is not
- 2 something that Jefferson Transit can do at this time in
- 3 terms of its schedule and in terms of funding. But what
- 4 Jefferson Transit is willing to hear and willing to work
- 5 with was a route that would run out to the intersection
- 6 of Highway 19 and 104 with a connection through a
- 7 transit through a private operator, in this case it was
- 8 Pennco, who would then run, which was running from Port
- 9 Angeles with a pickup at 104 and 19 to take passengers
- 10 to Kingston. So it was one of those things that's build
- 11 it and they will come. It was Jefferson Transit needed
- 12 to see a market before it could invest in time and
- 13 money, and we need to establish the market before
- 14 Jefferson Transit thinks to take action. So this was
- 15 the best of all possible worlds to get Jefferson Transit
- 16 to coordinate its schedule with Pennco for service
- 17 direct to Kingston.
- 18 Just some quick numbers, and this may be one
- 19 of the exhibits from Pennco, we have a document -- I
- 20 also serve on the Olympic Peninsula Work Force
- 21 Development Council, which is a five county cooperative
- 22 that is made up of private operators, or excuse me,
- 23 private businesses as well as Economic Development
- 24 Council reps and chambers, and it's obviously, you know,
- 25 it's like an employment service, help find jobs, help

- 1 train people, and help get them to their jobs. And one
- 2 of the documents that we had at our, I think it was our
- 3 September '04 meeting was --
- JUDGE MACE: Well, let me just interrupt for
- 5 a minute.
- 6 THE WITNESS: Sure.
- 7 JUDGE MACE: Is this a document that you --
- 8 MR. HARRIS: No.
- JUDGE MACE: It's not, okay.
- 10 Go ahead.
- 11 A. But this document shows the ebb and flow of
- 12 commuters between Kitsap, Clallam, Jefferson, and even
- 13 the counties of King, Pierce, and Snohomish. And quote
- 14 the county numbers, of the 10,000, approximately 10,000
- 15 employed people living in Jefferson County, nearly 1,900
- 16 commute into other counties to work. Of that 1,900, 600
- 17 of those are into the Pierce, King, Snohomish County,
- 18 mostly being King County. So there is a -- and what's
- 19 interesting, there is another 150 living in the King,
- 20 Pierce, Snohomish County area that commutes into
- 21 Jefferson County to work. But in terms -- and I can
- 22 quote all of these numbers, but essentially what I'm
- 23 saying is there's about 1,100 people living in Clallam
- 24 and Jefferson Counties commuting into the King County,
- 25 Pierce County area. To me that's a market that's

- 1 screaming for another way to get to work other than
- 2 taking their vehicle.
- 3 It was pointed out about the Hood Canal
- 4 Bridge, this summer there are two scheduled 78-hour
- 5 closures of that bridge. We're still trying to
- 6 determine whether they're going to be weekends or
- 7 weekdays. We know they're coming, and at this point the
- 8 State has advised us that the contracter is only
- 9 required to give a six week notice for these two 78-hour
- 10 bridge closures. The Port Townsend Chamber of Commerce
- 11 knows about this, we have been working with this bridge
- 12 closure for over eight years. Our intent is to mitigate
- 13 those closures using a service like the passenger only
- 14 ferry service rather than have it -- we intend to have
- 15 passenger only ferry service operate from Seattle to
- 16 either Port Ludlow or Port Townsend or both during those
- 17 two bridge closures that are scheduled for this summer.
- 18 So again, we need ground transportation to link with the
- 19 passenger ferry service. We have been in contact with
- 20 Aqua Express as well as Puget Sound Express as well as
- 21 Victoria Express. All of them have boats, all of them
- 22 are drafting bids at this time to see what it would
- 23 cost, we are working with our City Lodging Tax Advisory
- 24 Committees, we are working with our Chamber of Commerce
- 25 and private businesses to put together these excursions

- 1 that will mitigate those two 3-hour closures, excuse me,
- 2 3-day closures.
- JUDGE MACE: Mr. Harris.
- 4 BY MR. HARRIS:
- 5 Q. Tim, would it be fair to say that from your
- 6 lifetime of living in Jefferson County, from the
- 7 numerous organizations that you are either on the board
- 8 or serve in some capacity in the community, the chamber,
- 9 you went through four or five organizations right there,
- 10 I couldn't actually keep up with them all, is it fair to
- 11 say that you feel you have a pretty good understanding
- of the business needs of Jefferson County?
- 13 A. I would -- I think there -- that's debatable.
- 14 I mean Port Townsend, because we all know you get three
- 15 people, you get four opinions. But yes, I would think I
- 16 have an understanding of the business climate in Port --
- 17 in East Jefferson County.
- 18 Q. But because you're not just on things in Port
- 19 Townsend, you're associated with like the commission
- 20 that was part of Jefferson Transit, which is the whole
- 21 county?
- 22 A. Yes.
- Q. Okay, so I just wanted to get your feedback
- 24 on that question first of all. So then my next question
- 25 is, as you look at the Seattle marketplace, the dynamics

- 1 there in terms of the money that's spent, what portion
- 2 of that goes -- is both possible for travel or tourism,
- 3 things like that, as you look at the number of people
- 4 that you shared with us that are commuting regularly
- 5 from this area, I know that you have the statistics for
- 6 both Clallam and Jefferson County, but if you look at
- 7 the daily commuters from these areas that are going to
- 8 the Seattle area and think in terms again of the people
- 9 visiting Seattle or living in Seattle who could
- 10 potentially come here to spend dollars, and then also I
- 11 would like you to consider Victoria, which is a fairly
- 12 dynamic marketplace right on the other side of the
- 13 water, do you feel that the equipment -- are you
- 14 familiar with Olympic Bus Lines' shuttle, have you seen
- 15 their shuttle?
- 16 A. Yes, just seen the vehicle, I have not used
- 17 Olympic Bus Lines.
- 18 Q. But you know what their vehicle looks like?
- 19 A. Yes, I know what the vehicles look like.
- Q. And I don't know if you're familiar with
- 21 their schedule, but they have three runs a day. Is that
- 22 still accurate? Yeah. When you look at all those
- 23 things, the commuter market, the potential market in
- 24 Seattle for people that come over here without vehicles,
- 25 the potential for the Victoria marketplace, do you feel

- 1 that what Olympic is offering currently is enough to
- 2 bring that business here; is that enough? Right now
- 3 they actually don't currently have the authority to pick
- 4 up and drop off in Kingston, so I guess I can answer
- 5 that question by saying if Olympic gets the authority to
- 6 be able to pick up and drop off in Kingston, do you
- 7 think that that is enough to create the infrastructure
- 8 that the area needs?
- 9 A. No, I believe, and speaking on behalf of the
- 10 Port Townsend Chamber of Commerce, East Jefferson County
- 11 is a community waiting on the corner for a bus. There
- 12 is not enough ground transportation to meet the current
- 13 market needs of even Aqua Express is now offering.
- 14 Besides the commuter portion of it, which is
- 15 I think would be the bread and butter of any commuter
- 16 service, there is a real need for the tourism industry
- 17 to look at ways of providing a new way to get to the
- 18 Olympic Peninsula and a much needed alternative way of
- 19 getting to the Olympic Peninsula. And we're going to be
- 20 tested this summer to some extent to find out are we
- 21 going to be successful in maintaining some sort of
- 22 continuity with the I-5 corridor, which is the major
- 23 market for the tourism industry. So there is not enough
- 24 there now.
- 25 It's, I can give you an example, the Chamber

- 1 has sponsored passenger ferry excursions from Seattle to
- 2 Port Townsend in the past. They were very successful
- 3 with capturing market on the Peninsula and taking people
- 4 to Seattle. Our biggest concern about putting these
- 5 excursions together was accessibility to passenger
- 6 ferries. They were only available off season because
- 7 during the summer the routes are full. With the advent
- 8 of passenger ferry service Seattle to Kingston, which is
- 9 again only a commuter service, they now have capacity on
- 10 weekends to run excursion service to East Jefferson
- 11 County, either Ludlow or Port Townsend or both. We want
- 12 to take advantage of that, but we are selling our
- 13 customers short if we don't have comparable ground
- 14 transportation to meet that passenger ferry service, and
- 15 we don't have that now.
- 16 Q. As Heckman has proposed, our origination
- 17 point would be the ferry terminal in Port Angeles, a few
- 18 stops along the way, but it would be an express service
- 19 terminating at the foot ferry in Kingston. What that
- 20 would allow is a person to be able to get on, stop in
- 21 one of the points like Sequim, shop for a while, catch
- 22 the next bus, go to the next point or continue on to the
- 23 foot ferry and on to Seattle, so there would be a way
- 24 for people to be, without transportation, without their
- 25 own vehicles, to be able to explore the Peninsula, to be

- 1 able to get around and to be able to count on that
- 2 happening. Do you see any value in that service being
- 3 put into place?
- 4 A. Yes, and I think the immediate gain would
- 5 come from the Port Ludlow area. It's a community,
- 6 unincorporated community, of I would say about 4,000 or
- 7 5,000, mostly retirees, you do have some employment that
- 8 comes out of there. There's a lot of traffic, obviously
- 9 Port Ludlow situates right between about, you know, 35
- 10 minutes from Port Townsend or 45 minutes from the Kitsap
- 11 area. With Kingston essentially 20 minutes away with
- 12 then a 40 minute passenger ferry ride into downtown
- 13 Seattle, we're talking about a one hour commute. And if
- 14 you were to draw your one hour commute circle around
- 15 Seattle, that wouldn't get you very far outside of
- 16 Seattle.
- 17 The realtors in the area are aware of this
- 18 service. It is a, you know, Port Ludlow is zoned
- 19 through our county comp plan as a build-out area, it has
- 20 a plan for the number of housing units that are going to
- 21 be built over the years. There is a Wal-Mart that is
- 22 coming in that wants to put a time share condominium in
- 23 Port Ludlow. The selling point of having the Peninsula
- 24 with the marina and the parks and the trails within
- 25 literally shouting distance of downtown Seattle by

- 1 alternative transportation is something both the Port
- 2 Ludlow Chamber and the Port Townsend Chamber see as an
- 3 economic benefit, you know, to the Olympic Peninsula, to
- 4 East Jefferson County.
- 5 So yes, there would be I believe an immediate
- 6 benefit, particularly as I mentioned Hood Canal Bridge
- 7 closures for the summer, and then a long-term benefit in
- 8 terms of a community that is already zoned to be a
- 9 residential community with access to the I-5 corridor.
- 10 Q. You testified --
- JUDGE MACE: Mr. Harris, on the one hand I
- 12 want to have you be able to conclude your examination of
- 13 the witness, but it is 11:00, and we haven't taken a
- 14 break, so I propose that we take a ten minute break. I
- 15 will still give you time to copy your exhibits, but I
- 16 think we need to take a ten minute break right now if
- 17 that's okay with the witness. Ten minutes then.
- 18 (Brief recess.)
- 19 JUDGE MACE: Before we go ahead with your
- 20 testimony, Mr. Caldwell, I want to address a
- 21 housekeeping issue that's come up about the authority.
- 22 I sent out a notice of acceptance of the amendment to
- 23 the Pennco authority. I apparently neglected to include
- 24 a line that was part of the original application, and
- 25 that line goes directly above the last sentence of the

- 1 noted authority that is the noticed authority, and that
- 2 last sentence is between Clallam and Jefferson Counties
- 3 and Kitsap County ferry terminals, directly above that
- 4 line there should be in capital letters, passenger
- 5 service, colon. That makes a difference because
- 6 apparently the prior reference to passenger service in
- 7 the earlier portion of the authority is restricted to
- 8 door-to-door by reservation only. So I want to make
- 9 sure that that's clear on the record that that addition
- 10 should be made.
- 11 Is there anything else that we need to be
- 12 sure about?
- Okay, go ahead, Mr. Harris.
- 14 BY MR. HARRIS:
- 15 Q. So, Tim, you testified a little bit ago that
- 16 there were more than I believe you said 1,000 commuters
- 17 traveling from this area to Seattle?
- 18 A. To the counties of -- the data collection put
- 19 all the I-5 corridor into Pierce, Snohomish, and King
- 20 County. We don't -- the conjecture is out of the 1,100
- 21 commuters from Clallam and Jefferson County to the
- 22 Pierce, King, and Snohomish County, most of them are
- 23 going into King County.
- Q. Based on your knowledge of the communities
- 25 here in Jefferson and Clallam Counties, could you

- 1 estimate how many people to King?
- 2 A. I would say probably 70% of that number.
- 3 Q. Okay, so around 700 people?
- 4 A. Correct.
- 5 Q. You heard earlier Mr. Estes testify that when
- 6 he traveled to Seattle on Olympic Bus Lines, he didn't
- 7 feel like there were enough other people traveling with
- 8 him to Seattle; do you remember that?
- 9 A. Correct, yes, I do.
- 10 O. Olympic I believe charges \$58 round trip to
- 11 get from here to Seattle. Do you think that the cost,
- 12 the \$58 round trip, would have anything to do with why
- 13 those 700, I mean even if we were just conservative and
- 14 just said it was 500 people commuting to Seattle every
- 15 day, do you think the cost of the round trip on Olympic,
- or Pennco for that matter, we charge \$98 to take people
- 17 from their doors to Seattle, Olympic is at \$58, but
- 18 there's these 500 to 700 people commuting every day, do
- 19 you think that that cost has any bearing on why those
- 20 700 people aren't going to Seattle with Mr. Estes?
- 21 A. Well, cost would certainly be a factor, but
- 22 any transportation is about affordability and
- 23 accessibility. Not only is it cost, but the
- 24 transportation has to be there when the customer wants
- 25 it, so that would be a factor I think just as much as

- 1 cost would be a factor.
- O. Okay.
- 3 A. Would be accessibility.
- 4 Q. So your feeling from the statistics that you
- 5 have received from the Department of Transportation and
- 6 your knowledge of the communities that we serve here is
- 7 that there is a real -- there is a market for regularly
- 8 scheduled transportation between points on the Peninsula
- 9 connecting to the foot ferry terminal in Kingston, it
- 10 just hasn't been capitalized on yet; is that fair?
- 11 A. I think that's a fair assessment, yes.
- 12 Q. Okay. And in order to capitalize on it from
- 13 what you have seen, it would have to be, number one, a
- 14 service that was regular and somewhat frequent, and it
- 15 would have to be priced somewhat affordably for those
- 16 commuters to, like they do with the Aqua Express now, to
- 17 be able to say it makes sense for me to go this way, and
- 18 right now from what you have seen, that doesn't exist?
- 19 A. That's correct, that's correct. I mean just
- 20 very quickly, if Transit ran -- if Jefferson Transit ran
- 21 from Jefferson County direct to Kingston, a round trip
- 22 from Jefferson County to Seattle and back would be \$13,
- 23 so. But that gap between Jefferson County and Kingston,
- 24 we don't have a public or a private transportation
- 25 system that makes that connection. That's what we feel

- 1 Pennco brings to the table. If the schedule at the very
- 2 minimum would have to match the six routes or the six
- 3 departure times that Aqua Express has, so that's what I
- 4 would be looking for, that's what the market is getting
- 5 used to now. But what the market needs to see is
- 6 something that's regularly scheduled, it needs to see
- 7 the fares involved, and it just needs to be made known
- 8 to the market.
- 9 Q. How often do you travel to Seattle?
- 10 A. Oh, I would say at least five or six times a
- 11 month.
- 12 Q. Have you tried the new foot ferry yet?
- 13 A. Yes.
- 14 Q. If there were a service that allowed you to
- 15 get from your community in Port Townsend to the foot
- 16 ferry, regularly scheduled as we have talked about so
- 17 far, affordably priced, would you leave your car at
- 18 home?
- 19 A. Certainly.
- Q. Would you take that route?
- 21 A. Yes, I have to -- I'm in Seattle, downtown
- 22 Seattle, for business at least twice a month. One of
- 23 them is I'm the representative, one of the
- 24 representatives from Jefferson County for the Ferry
- 25 Advisory Committee, Washington State Ferry Advisory

- 1 Committee, which meets in downtown Seattle, and that's a
- 2 monthly meeting. Unfortunately I had to drive to
- 3 Kingston and park, and right now parking is only \$4 a
- 4 day as opposed to \$7 a day in Bainbridge, and already
- 5 that lot is nearly full, which again shows the need for
- 6 more ground transportation. Because it's actually less
- 7 expensive and more convenient to take a bus because the
- 8 bus can go right to the ferry terminal. But even that,
- 9 it was -- it's an excellent service. I would have
- 10 preferred to bus down there and then take the boat
- 11 across, but I did drive.
- 12 Q. Through either any of the organizations that
- 13 you serve on, the Chamber of Commerce in Port Ludlow or
- 14 Port Townsend or through the transit agency, Jefferson
- 15 Transit, have you had the opportunity to use, work with,
- 16 or interact with Pennco Transportation either chartering
- 17 a bus or using a bus or any --
- 18 A. There have been different events held in Port
- 19 Townsend, things like homes tours, and at that time we
- 20 have used Pennco in the past, we have used Jefferson
- 21 Transit. And again, and we see this for almost -- we
- 22 see more and more of it at the major events, Port
- 23 Townsend Wooden Boat Festival, parking becomes a very
- 24 big issue. We have a Park & Ride lot, people go there,
- 25 leave their vehicles, then the buses then take people

- 1 downtown. We have had blues festivals, jazz festivals
- 2 where -- and this -- it's interchangeable depending on
- 3 the non-profit and the organization and what kind of a
- 4 contract they work out whether they use Jefferson
- 5 Transit or Pennco to move people. A blues festival, for
- 6 example, you have bands in all the establishments
- 7 downtown as well as the establishments uptown, and this
- 8 bus service would run between the various
- 9 establishments. So short answer, yes, we have on a
- 10 capacity mostly event driven to move people from their
- 11 vehicles to the event without, you know, dealing with
- 12 the limited parking that's in the historic district of
- 13 Port Townsend. So yes, we have used both Pennco and
- 14 Jefferson Transit for events for traffic control.
- 15 Q. You heard earlier testimony by Mr. Farmer
- 16 stating that he -- at first he said that he couldn't
- 17 really be specific, but then later he was able to
- 18 identify some comments that he had heard about Pennco,
- 19 and those comments were -- the first comment I have to
- 20 say was associated with the Paratransit Medical
- 21 Transportation, that he said there was red tape involved
- 22 with, which I will explain in my testimony, but -- so we
- 23 won't deal with that one. But he also mentioned that
- 24 there were -- he had heard that there was turnover of
- 25 drivers and he said medical coupons, again that's

- 1 separate, I quess turnover of drivers. Maybe just in
- 2 general how the interaction has been between Pennco in
- 3 whatever capacity, driver, vehicle, whatever, and the
- 4 events that you were associated with, so you described
- 5 that there have been opportunities where you have used
- 6 Pennco to take people from one point to one or more
- 7 points in some kind of a format there, you or your
- 8 groups have had the opportunity to deal with the drivers
- 9 and the vehicles and all those other issues, what has
- 10 been your experience in, number one, in dealing with
- 11 Pennco in that way, and then number two, what's your
- 12 feeling about, based on that experience, Pennco's
- 13 ability to be able to deliver a regularly scheduled
- 14 service getting people from point A to point B to point
- 15 C and back again?
- 16 A. We have had no complaints while working with
- 17 Pennco, and I don't foresee any problems with Pennco
- 18 achieving its plan, which is to run, my understanding,
- 19 is regularly scheduled fixed service between Port
- 20 Angeles and Kingston, and we are actually looking
- 21 forward to it, we being the Port Townsend Chamber of
- 22 Commerce.
- MR. HARRIS: Okay, thank you, Tim, those were
- 24 my questions.
- JUDGE MACE: Okay.

1 Mr. Heckman.

- 3 CROSS-EXAMINATION
- 4 BY MR. HECKMAN:
- 5 Q. Hi, Tim, thanks for coming today.
- 6 A. You bet.
- 7 Q. Tim, are you aware of any studies or surveys
- 8 that have been done which would show the potential
- 9 ridership of the proposed Pennco's new service?
- 10 A. No. Well, no, not directly to Pennco. We
- 11 have -- we are aware of surveys done both by again
- 12 through the City of Port Townsend Lodging Tax Advisory
- 13 Committee --
- JUDGE MACE: Which tax advisory committee?
- 15 A. The City of Port Townsend Lodging Tax
- 16 Advisory Committee. This is all tax municipalities that
- 17 collect hotel-motel tax revenue are required by state
- 18 law to have an advisory committee on how to spend those
- 19 dollars. They are very specific according to RCW's that
- 20 they are spent on the tourism, be that product
- 21 development, marketing and promotion, or capital
- 22 facilities like a visitor's center.
- 23 The Jefferson County Lodging Tax Committee
- 24 has also done a study, these are through Dean Runyan,
- 25 and it talks about the traffic onto the Olympic

- 1 Peninsula, the tourism market, where does it come from,
- 2 the frequency, how do they get here.
- 3 There is also another survey, this was done
- 4 by DOT I believe in 1998, and it was an
- 5 origin-destination survey. They actually mounted a
- 6 camera on the Hood Canal Bridge. This was done in the
- 7 month of April of '97 I believe. And if they saw a
- 8 license enough times, they -- it was correlated to their
- 9 home address, and they were sent a survey and asked to
- 10 fill it out saying where are they coming from, where
- 11 were they going, how often do they do it. And the
- 12 results of that survey were significant in the number of
- 13 commuters and also in the number of people living on the
- 14 Olympic Peninsula that cross that bridge for medical
- 15 reasons. And I think we have heard both witnesses prior
- 16 to myself the reason for the Hood Canal Bridge. That
- 17 particular survey brought out a challenge for the Port
- 18 Townsend Chamber and Port Ludlow Chamber to look at how
- 19 do we mitigate this bridge closure again for these two
- 20 3-day closures coming up this summer. And then when we
- 21 ever do get a graving dock, to build these pontoons to
- 22 repair this bridge it will be shut down for two months.
- 23 We're looking now to schedule --
- 24 JUDGE MACE: Okay, I need to have you focus
- 25 on the answer to the question, which was the question of

- 1 whether surveys have been done.
- 2 THE WITNESS: And these surveys have been
- 3 done, and I was just explaining the survey.
- 4 JUDGE MACE: Okay.
- 5 A. But a quick count, and this survey is from
- 6 '97, 17,000 vehicle trips were across Hood Canal Bridge
- 7 weekday, 20,000 weekend, and it's growing at 4% a year.
- 8 So very early on in my testimony about the fragility of
- 9 how you get onto the Olympic Peninsula, on and off the
- 10 Olympic Peninsula, the Hood Canal Bridge is essential,
- 11 and that bridge has construction schedules and closures
- 12 scheduled, and we need to get our goods and services and
- 13 our workers and those needing health care to the I-5
- 14 corridor. Passenger ferry service is a critical part of
- 15 that mitigation, and of course ground transportation is
- 16 a critical part of the passenger ferry service. So
- 17 there have been surveys done, but specific to Pennco,
- 18 no, but there's definitely a lot of data there for any
- 19 ground transportation service to use.
- 20 BY MR. HECKMAN:
- 21 Q. There is no specific survey or study that has
- 22 been done to show the actual potential ridership for
- 23 this proposed new service?
- A. Not that I'm aware of.
- 25 Q. How much in your opinion, Tim, would you see

- 1 would be commuters using this proposed new service
- 2 versus say travel, leisure, tourist type of people?
- 3 A. Right now there is our own visiter center
- 4 does receive requests, and I don't have specific data,
- 5 but I would have to say it's not frequently,
- 6 infrequently, I would say possibly 10 requests a month,
- 7 how to get from the I-5 corridor to Port Townsend
- 8 without a vehicle. So that is a minor part of the --
- 9 it's my estimate that the initial need for this service
- 10 would be for commuters, primarily in the East Jefferson,
- 11 East Clallam County area.
- 12 Q. Are you aware of the total cost of ridership
- 13 for the commuter, the proposed rate plus the cost of the
- 14 ferry for each individual commuter daily, what that
- 15 would be?
- 16 A. In terms of --
- 17 Q. Dollars spent that day. For instance, how
- 18 much would it cost to use the proposed service, and how
- 19 much would it be for the ticket on the passenger ferry
- 20 combined for a round trip?
- 21 A. No, I only know the Aqua Express fare at this
- 22 point, which is \$10.50 round trip.
- Q. If I was to say that that dollar amount would
- 24 be as much as \$25 for the round trip for that service
- 25 plus the \$10.50 for the ferry, being a total of \$35.50

- 1 per day, which comes out to a little over \$700 a month,
- 2 do you think that that's a service that would be used by
- 3 individual commuters?
- 4 A. By some, particularly as you watch Washington
- 5 State Ferry fares increase and parking fares increase.
- 6 Right now it would be competitive only if that person
- 7 going to the Seattle side is paying for parking, because
- 8 parking downtown is upwards of \$20 a day. So it's a
- 9 small market, but the market would exist even at that
- 10 rate.
- 11 Q. So you would say that it would be a very
- 12 small market if they had to pay \$25 from Jefferson
- 13 County to get to the ferry verses taking their own car
- 14 and parking in the lot?
- 15 A. Correct. But again, that's -- I'm willing to
- 16 bet anybody that \$4 parking fee at the Port of Kingston,
- 17 we'll look at that very closely here in the next few
- 18 months.
- MR. HECKMAN: That's all the questions I
- 20 have, thank you.
- JUDGE MACE: Mr. Thompson.
- MR. THOMPSON: Yeah.

23

24

25 CROSS-EXAMINATION

- 1 BY MR. THOMPSON:
- Q. Mr. Caldwell, I just want to clarify what
- 3 exactly -- what's your understanding of what the new
- 4 service that Pennco is proposing. In other words, what
- 5 are the -- do you -- what's your understanding of what
- 6 the points of, you know, origin, termination are?
- 7 A. My understanding is that it's a service from
- 8 Port Angeles to Kingston.
- 9 Q. Okay.
- 10 A. With connections with Jefferson Transit.
- 11 This is through discussions both at the Transit Citizens
- 12 Advisory Committee with Dave Turissini, who is the
- 13 executive director of the Jefferson County Transit
- 14 system.
- 15 Q. Where would the connections be with the
- 16 Jefferson Transit service?
- 17 A. The -- I'm just -- I have no idea if Pennco
- 18 has a specific site. My recommendation would be at the
- 19 intersection of Highway 19 and 104. That's where the
- 20 gateway visitors center is located, and it's already
- 21 being used by people who car pool. There is probably a
- 22 dozen cars Monday through Friday that park at that
- 23 visitors center and connect to either Clallam County or
- 24 Kitsap County.
- 25 Q. So the purpose of the connection with the

- 1 Jefferson Transit would be sort of to collect people who
- 2 have come by Jefferson Transit from their homes and then
- 3 they would get on the proposed Pennco service and take
- 4 that to the Kingston ferry terminal?
- 5 A. That's correct.
- 6 Q. Okay. Is Jefferson Transit, is that a public
- 7 transportation benefit area?
- 8 A. I would say yes, it serves the entire county,
- 9 its revenues are tied to the Jefferson County sales tax.
- 10 Q. Okay. And maybe if you could talk a little
- 11 bit more about I think you said there was -- is there
- 12 presently an agreement between Pennco and Jefferson
- 13 Transit; do you know?
- 14 A. No, I wouldn't call it an agreement. I think
- 15 it would say it's a statement of partnership, that
- 16 Jefferson Transit at this time does not have the
- 17 capacity to add a route from Jefferson County to
- 18 Kingston, however they would be willing to work with
- 19 Pennco Transportation in making that connection.
- 20 Q. Do you have any idea of the frequency or the
- 21 scheduling of the proposed service?
- 22 A. No.
- 23 Q. Okay.
- 24 A. Again my conjecture was it would be tied to
- 25 the schedule of Aqua Express, which has three trips in

- 1 the morning out of Kingston and three trips in the
- 2 evening out of Seattle, round trips.
- 3 Q. And are you aware of Olympic's existing
- 4 scheduled service that's an issue in this case?
- 5 A. No, I'm not.
- 6 Q. Do you think there would be, well, if -- do
- 7 you think there would be sufficient demand for two
- 8 providers, if you can say at all, to provide scheduled
- 9 service between Port Angeles and the Kingston terminal?
- 10 A. I would believe it would be as strong or not
- 11 stronger than from Jefferson County. Again, 1,100
- 12 doesn't sound like a large market, but that is nearly
- 13 19% of the work force in East Jefferson and East Clallam
- 14 County. And again, that's commuters. And then it would
- 15 be up to again these lodging tax committees to market
- 16 these services for the tourism element, tourism market
- 17 on the I-5 corridor that come over to the Peninsula.
- 18 MR. THOMPSON: Okay, thank you, Mr. Caldwell.
- 19 JUDGE MACE: Anything else, Mr. Harris, do
- 20 you have any redirect of this witness?
- MR. HARRIS: Yes.

23

24

25 REDIRECT EXAMINATION

- 1 BY MR. HARRIS:
- Q. Tim, the question on the cost of the service,
- 3 I think that one of the tools that the Aqua Express used
- 4 you may be familiar with is a monthly pass.
- 5 A. Correct.
- 6 Q. Which has been very successful for them.
- 7 There's obviously a difference between someone who
- 8 commutes on a service every day and someone who needs it
- 9 occasionally. So if you pay based on the numbers that
- 10 Mr. Heckman shared, if you had to pay on the daily rate
- 11 \$700, that might be discouraging for someone who has to
- 12 do it five days a week. But if there were a significant
- 13 discount given to the bus portion of that fare, as Aqua
- 14 Express does for their portion of the commute for their
- 15 frequent riders, if there were a significant discount,
- 16 do you think that would be more enticing to those
- 17 commuters, so again the lower the cost of the monthly
- 18 pass, proportionally the more people that would sign up?
- 19 A. Again, transportation is always about
- 20 accessibility and affordability. So if the schedule
- 21 matches the needs of the customer and the price matches,
- 22 obviously it would develop I think a larger share of the
- 23 market. And again, citing the two closures scheduled
- 24 for this summer, it becomes the only market. So even if
- 25 it's only temporary, and again this is one of the

- 1 reasons the Chamber is here, we see an immediate need,
- 2 and it's a chance to make lemonade out of lemons. If we
- 3 could show the feasibility of this during these two
- 4 summer closures, I think it would go a long way in
- 5 helping to establish a permanently fixed route.
- 6 MR. HARRIS: Thank you.
- 7 JUDGE MACE: Anything else, Mr. Heckman?
- 8 MR. HECKMAN: I just wanted to clarify one
- 9 particular item. Kevin had mentioned that our round
- 10 trip fare to Seattle is \$58. Our round trip to Seattle
- 11 is \$49, it's \$58 to the airport. So just a point of
- 12 clarification.

- 14 RECROSS-EXAMINATION
- 15 BY MR. HECKMAN:
- 16 Q. Tim, you had mentioned that you thought that
- 17 it might be stronger in Clallam County versus Jefferson
- 18 County even for people say who had to go to work over in
- 19 Seattle. Currently right now the proposed rate is \$25
- 20 for the round trip on the bus and the \$10.50 for the
- 21 ferry ticket coming to a total of \$35.50. Do you feel
- 22 in your opinion that someone from say Port Angeles would
- 23 pay \$35.50 a day to commute to his job to and from
- 24 Seattle?
- 25 A. I mentioned that it was only stronger in that

- 1 there was even a larger number that are commuting into
- 2 and out of Clallam County than there is out of
- 3 Jefferson. Obviously the higher the price, it -- I
- 4 can't determine what the market would be on that. If
- 5 it's a matter of price, you're right. If it's a matter
- 6 -- it would be prohibitive if the price is too high
- 7 unless that is the only way you can get there.
- 8 Q. Would you consider a price of say \$35.50 a
- 9 day for a working person in Port Angeles as too high in
- 10 your opinion?
- 11 A. In my opinion, yeah, that would be a high
- 12 price.
- MR. HECKMAN: Thank you, that's all I have.
- JUDGE MACE: Mr. Thompson, anything else?
- MR. THOMPSON: No.
- JUDGE MACE: Thank you very much,
- 17 Mr. Caldwell, you have been on the witness stand for a
- 18 long time, but we appreciate your testimony, thank you.
- 19 THE WITNESS: Thank you.
- JUDGE MACE: You're excused.
- 21 Well, I'm going to propose that we take our
- 22 lunch break now, and what if we take a break until 12:30
- 23 and come back, and then we'll take the testimony from
- the two owner applicants, so we're adjourned until
- 25 12:30.

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0107
 1
                (Luncheon recess taken at 11:30 a.m.)
 2.
 3
                A F T E R N O O N S E S S I O N
 4
                           (12:30 p.m.)
 5
 6
                (Witness Jack Heckman was sworn.)
 7
                JUDGE MACE: All right, so make sure you
     state your name and your address and do those
 8
 9
     preliminaries and identify yourself, and then go ahead
10
     and make your statement.
11
12
     Whereupon,
13
                          JACK HECKMAN,
14
     having been first duly sworn, was called as a witness
15
    herein and was examined and testified as follows:
16
17
                MR. HECKMAN: I'm Jack Heckman. I'm the
     President of Olympic Bus Lines. I reside here in Port
18
     Angeles, Washington. I would like to just start with my
19
20
     first exhibit, Exhibit 1, which is my own personal
21
     resume', and I'm a graduate of Washington State
22
     University School of Business, graduated in 1982. I
23
     have listed my work experience.
24
                JUDGE MACE: Let's recess for just a moment.
25
                (Discussion off the record.)
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- 1 JUDGE MACE: Let me just indicate that
- 2 Mr. Heckman has presented to us off the record a series
- 3 of exhibits that he intends to identify today while he's
- 4 making his statement, and those are Exhibits Number 1
- 5 through 13. And Mr. Harris when he begins to testify
- 6 also has a series of exhibits numbered 14 through 20,
- 7 and Mr. Harris will identify those.
- 8 So I will let you go ahead now, Mr. Heckman,
- 9 and if you would identify, as you're going through, if
- 10 you would identify the exhibit.
- 11 MR. HECKMAN: I think I just mentioned
- 12 Exhibit 1, which is my personal resume'. I have listed
- 13 my work experience primarily to show the number of years
- 14 that I have been involved in the transportation industry
- 15 in one form or another actually going back further than
- 16 this. My family started the first Lincoln Mercury
- 17 dealership here in Port Angeles back in 1941. Our
- 18 family has been in the automobile and car rental
- 19 business for years. I actually started washing cars
- 20 when I was in high school for my dad's Nissan Jeep
- 21 franchise, which was Heckman Nissan here in Port
- 22 Angeles. Worked my way up after college into the Nissan
- 23 Jeep dealership as the general manager. That dealership
- 24 was sold in 1987, and I retained the used car portion of
- 25 the business as Heckman Automotive Specialists as owner

- 1 operator there for three years. Then went on to work
- 2 for Ruddell Auto Mall, which was in Port Angeles, which
- 3 was a Pontiac, Buick, Cadillac, GMC, Mazda manager at
- 4 the time and was a used car manager at that place.
- 5 Basically took a year off and became senior partner in a
- 6 micro brewery equipment manufacturing company. I was
- 7 again a senior partner in that. And since that time,
- 8 from '98 until present, I'm the President of Heckman
- 9 Motors, Incorporated and am responsible for managing and
- 10 overseeing Olympic Bus Lines, six franchise operations,
- 11 Budget Rent a Car operations, and a parking business
- 12 which operates here in town that services foot
- 13 passengers on the ferry to Victoria and parking of their
- 14 vehicles here in town.
- 15 I would like to also present Exhibit Number
- 16 3, which is our current passenger service vehicle
- 17 inventory, and I would like to note that we operate
- 18 three vehicles for our three scheduled daily runs. All
- 19 three of these vehicles are late model vehicles, were
- 20 all purchased brand new. All three are wheelchair
- 21 equipped, ADA, and we're very proud of our fleet.
- 22 Next exhibit would be Exhibit Number 2, which
- 23 is our actual current operating certificate, Number
- 24 C-992, showing our service primarily starting in Port
- 25 Angeles and ending up over in Seattle and Seatac Airport

- 1 as our primary areas of service. We got that
- 2 certificate originally in 1999 is when we first
- 3 purchased that from a gentleman named Mr. Glen Larson
- 4 out of Port Angeles, who had operated the same territory
- 5 for approximately ten years before that, so all in all
- 6 this service or this certificate has been in operation
- 7 for over 15 years if you combine his service plus the
- 8 time since we have taken over the service.
- 9 I would like to bring up Exhibit Number 5 is
- 10 the next exhibit. Exhibit Number 5 if you read was
- 11 naming rates for passenger and express service in the
- 12 following described territory, and this is from 1999
- 13 when we first originally took over the service from
- 14 Mr. Larson's company and received our certificate, and
- 15 at the time we listed flag stops along the route, which
- 16 we have continued to list up until recently, which
- 17 included Kingston as one of our flag stops, Kingston and
- 18 Edmonds, Discovery Bay, and we were under the assumption
- 19 the entire time that those were basically our territory
- 20 that we were allowed to stop and go from. It was just
- 21 recently that we were informed by WUTC staff that our
- 22 tariff that we had didn't match what our certificate
- 23 actually allowed, and the term that was used to me is
- 24 that we needed to clean up our tariff and our
- 25 certificate and that we would need to reapply for those

- 1 areas that we had shown as flag stops, which is what we
- 2 have done.
- 3 And if you take Exhibit Number 6, you will
- 4 see the revised tariff that we were told to do in the
- 5 interim time until we received our new certificate, our
- 6 new tariff. This was a part of the cleaning up process
- 7 that we were told to do. I'm trying to just give you a
- 8 sequence of events of what's happened and show that we
- 9 have actually -- actually have serviced that Kingston,
- 10 Edmonds territory for a number of years. It's been
- 11 something that we have done.
- 12 The next exhibit I would like you to look at
- is Exhibit Number 7. Exhibit Number 7 is, there's
- 14 actually two pages, the first two pages are our awards
- 15 that we received. These awards were from the Department
- 16 of Transportation. They are consolidated public
- 17 transportation grants in two forms. One was a capital
- 18 assistance agreement, and another one was an operating
- 19 assistance agreement. The capital assistance agreement
- 20 that you see on the first page was to help in the
- 21 funding of two ADA accessible minibuses to replace our
- 22 existing vehicles for our intercity bus service to
- 23 persons with special needs in the general public between
- 24 Port Angeles and Seattle. The second page shows a grant
- 25 in the form of operating assistance, and these funds

- 1 were to sustain and enhance intercity bus transportation
- 2 services to the general public between Port Angeles and
- 3 Seattle. And this was the second grant that we had
- 4 successfully been awarded. We had been awarded during
- 5 the previous term of grants one for our first bus that
- 6 you saw on our equipment list in addition to some
- 7 software and some computers that helped move our
- 8 operation along.
- 9 The next pages were part of the grant that
- 10 were letters of support from various members of the
- 11 community starting with the City Manager, Michael Quinn,
- 12 here in Port Angeles. The second one was with Clallam
- 13 Transit General Manager, Daniel Di Guilio. The third
- 14 letter was from the Chamber of Commerce Services
- 15 Director, Louann Yager. The next one was from the
- 16 Olympic Community Action Program, which we are a member
- 17 of the ACCT coalition, and this is from Mr. Timothy
- 18 Hockett, who is the Deputy Director of that program.
- 19 The next letter was from Jennifer Brooks from Olympic
- 20 Medical Center, who we had coordinated numerous patients
- 21 between Port Angeles and Seattle. And then the final
- 22 one was just from one of our members of the community
- 23 who wanted to support us in the application of that
- 24 grant.
- 25 What I am trying to show through these award

- 1 grants are the considerable amount of investment, not
- 2 only that Olympic Bus Lines has in the providing of
- 3 service between Port Angeles and Seattle, but also the
- 4 considerable investment that the Washington State
- 5 Department of Transportation has invested in us in order
- 6 to improve and enhance service between Port Angeles and
- 7 Seattle, and so those are the reasons that I wanted to
- 8 put those in as exhibits.
- 9 Again, I would like to say that Olympic Bus
- 10 Lines has been providing service between Port Angeles
- 11 and Seattle since July of 1999. Pennco Transportation,
- 12 Incorporated has applied through their application that
- 13 they're presenting today to overlap this territory in
- 14 order to provide service to meet the new Aqua Express
- 15 passenger ferry. Passengers will then board that ferry
- 16 destined for downtown Seattle, so in essence Pennco is
- 17 applying for an alternative route, daily scheduled
- 18 service between Port Angeles and Seattle. This will
- 19 cause competition for passengers to downtown Seattle
- 20 between Olympic Bus Lines and Pennco Transportation.
- 21 And we feel that since we will be competing for the same
- 22 passengers for this service between these two points
- 23 that it will cause significant financial damage to
- 24 Olympic Bus Lines.
- In terms of the need to service the Aqua

- 1 Express ferry, Olympic Bus Lines with its already
- 2 existing service with its own schedule that we currently
- 3 have now would be able to provide transportation to meet
- 4 the Aqua Express 8:50 a.m. departure from Kingston to
- 5 Seattle and then the 8:00 p.m. arrival from Seattle back
- 6 to Kingston. This could be accomplished with no
- 7 additional expense since it matches up with our current
- 8 existing schedule, and that schedule can be seen in that
- 9 tariff number 10. This would give Olympic Bus Lines the
- 10 opportunity to analyze the demand for passengers between
- 11 Port Angeles and the Aqua Express service in Kingston
- 12 and increase service if demand would warrant it. In
- other words, we would look at this demand for people,
- 14 and if need be, we would be in a position where we could
- 15 add service if that was -- if we felt like it was a
- 16 service worth having a demand for.
- 17 I would like to present Exhibit Number 4 just
- 18 to have you look at the map. This is a map showing the
- 19 route that Olympic Bus Lines currently uses going
- 20 between Port Angeles. You can see it flags down through
- 21 Sequim, and then it goes past Discovery Bay, goes on to
- 22 Kingston, and I know it's hard to see where Kingston is
- 23 exactly right there on the water, but we actually go to
- 24 the ferry, and we actually take the ferry every day for
- 25 our first two runs directly across the Sound there into

- 1 Edmonds, and then we drive down to Seattle and then all
- 2 the way down to Seatac Airport, and then that route
- 3 reverses itself coming home at night or that afternoon.
- 4 What Pennco is proposing to do is to just
- 5 shorten this route, so they would be leaving Port
- 6 Angeles, and they would ultimately be ending up in
- 7 Kingston also. Which in essence, if you were to just
- 8 look at it from Port Angeles to Kingston, if there was
- 9 actually a market for people between Port Angeles and
- 10 just Kingston, I would say maybe there was a -- you
- 11 might say that there might be a need for some type of
- 12 service like that. But in reality, what they're trying
- 13 to do is connect with that Aqua Express ferry, and that
- 14 Aqua Express ferry will take -- can go from Kingston
- 15 right to downtown Seattle. So when I look at the
- 16 application showing only between Port Angeles and
- 17 Kingston, in reality the market is not between Port
- 18 Angeles and Kingston, the market is between Port Angeles
- 19 and downtown Seattle. In fact, our bus as it crosses
- 20 over and takes the passengers across the ferry and into
- 21 downtown Seattle is only a short distance from where
- 22 that ferry that they would be taking, the Aqua Express,
- 23 would be dropping passengers.
- We feel that it would actually be more
- 25 cumbersome also for those people with luggage or people

- 1 with things they have to carry would have to get off of
- 2 the bus at that point in Kingston, carry those onto the
- 3 ferry, and then they would be dropped in downtown
- 4 Seattle at the ferry terminal and at that point would
- 5 have to find additional means of getting to wherever
- 6 they need to go to, whether it be work or the Greyhound
- 7 station or the hospitals or whatever destinations they
- 8 have. Whereas our service, they stay on the same bus,
- 9 they cross over the ferry with us, they end up downtown
- 10 Seattle right at the Greyhound station. We are the
- 11 authorized agent for Greyhound, we actually have an
- 12 interline agreement with Greyhound. And if they need to
- 13 go to the hospitals, we'll take them right up to the
- 14 door of the hospital. We can go down to the Amtrak
- 15 station, drop them there. And those are all before we
- 16 will head on off to Seatac. So we feel that it's a much
- 17 more seamless and easy operation for those customers
- 18 going between those two points, and I hope that you will
- 19 see that it is actually an overlap, it's not really
- 20 anything different than we're doing currently.
- 21 There are a couple of items that I know
- 22 Pennco, Mr. Harris, must address in their service that
- 23 they're proposing. One of those is need for the
- 24 service, and the other one would be financial fitness.
- 25 In looking at the exhibits that were just presented, I

- 1 do not see any studies or any surveys that indicate in
- 2 any fashion as to the number of passengers that
- 3 potentially could be transported on his new proposed
- 4 service showing or indicating that there's any need for
- 5 this service or especially any additional need for the
- 6 service in addition to what we are currently providing
- 7 right now.
- 8 In terms of the financial fitness, I would
- 9 ask that you look at Exhibit Number 11. Exhibit Number
- 10 11 was received from Pennco's application for this new
- 11 proposed route, and it's the profit and loss statement
- 12 from April 2003 through March 2004, and this includes
- 13 their existing service that they have now, which is a
- 14 door-to-door service. If you turn to the last page of
- 15 that, it shows a net income figure as a loss of
- 16 \$342,981.16. With that loss, my question would be in
- 17 light of that, how would Pennco, number one, continue to
- 18 operate under its own existing authority with those
- 19 types of losses, much less start and fund a new
- 20 operation, which in general a new operation will operate
- 21 in the red at least to begin with, would be my question
- 22 as far as the financial fitness in that area.
- 23 If I could also refer to Exhibit Number 10,
- 24 Exhibit Number 10 was simply just a note in a meeting
- 25 from Kevin Harris to myself when we were discussing

- 1 trying to work out some type of an agreement between us
- 2 to avoid this hearing in essence. And number 3
- 3 discusses or states, and this was from Mr. Harris to
- 4 myself, will you agree to allow us to look for and
- 5 obtain grant assistance without objecting or dovetailing
- 6 our requests, and he put in parentheses, to service the
- 7 route. This indicates to me that Mr. Harris will be
- 8 trying to obtain grant funding from some source or some
- 9 type of funding in order to fund this operation. And
- 10 again, my question for financial fitness is, without
- 11 this type of funding, is the company financially fit in
- 12 order to start a new proposed service if that funding
- 13 doesn't come through. I do know that the last
- 14 application for grants were just completed here about a
- 15 month ago for the next biennium, which was the 2005, 6,
- 16 and 7 period, of which we actually applied. So the next
- 17 round of grants would not even be available until
- 18 probably sometime in 2007 to even apply for if they're
- 19 available at all.
- The next exhibit I would like to go to would
- 21 be Exhibit Number 8. Exhibit Number 8 is an article
- 22 from the Port Townsend Leader. This article is dated
- 23 November 17th, 2004.
- 24 JUDGE MACE: And I guess what I would like to
- 25 know from this is does it have anything to do with this

- 1 application?
- 2 MR. HECKMAN: Only in the respect of
- 3 financial fitness. I don't -- I was -- I had
- 4 reservations as to bringing this. Kevin is not only a
- 5 competitor, but I feel a friend as well, and I didn't
- 6 feel that I wanted this to be a smear, but it brought up
- 7 a few facts of things that involve Pennco company
- 8 specifics as far as owing some taxes. And again, I
- 9 brought this up only strictly as to be evidence in
- 10 showing that there might be a problem in financial
- 11 fitness of the corporation or of the company, Pennco.
- 12 And again, I didn't want to go and won't go into details
- 13 of what this all says, you have the exhibits to read,
- 14 but it does specifically mention Pennco with a variety
- 15 of liens and tax delinquencies.
- 16 JUDGE MACE: What's the date of the article?
- 17 MR. HECKMAN: The date is November 17th,
- 18 2004.
- 19 JUDGE MACE: And does it show anywhere on
- 20 this?
- 21 MR. HECKMAN: It does on the second to the
- 22 last page on the top, you can see Wednesday, November
- 23 17th, 2004.
- JUDGE MACE: Okay, thanks.
- 25 MR. HECKMAN: I was trying to keep it within

- 1 an 8 1/2 by 11 page, so it was difficult for me to make
- 2 the copies, I apologize for not having that on the top.
- 3 The next exhibit I would like to bring up
- 4 would be Exhibit Number 9. Exhibit Number 9 is a
- 5 similar exhibit to the one that I have presented with
- 6 the newspaper article. This was a letter that was
- 7 privileged, given to me from Mr. Dick Asche of the
- 8 Bremerton Kitsap Airporter that was sent from his
- 9 attorney, Mr. Jim Sells, to Mr. Kevin Harris concerning
- 10 their application that Mr. Harris was trying to overlap
- in a certain sense. And again, this doesn't
- 12 specifically address our application, but it does bring
- 13 up some areas that summarize the article in the Port
- 14 Townsend Leader, which talks about, if you look at
- 15 Paragraph Number 4, talks about:
- 16 Our initial investigation raises serious
- 17 fitness questions. Pennco itself
- 18 appears to have lost some \$353,000 last
- 19 year.
- 20 And then his opinion:
- I have practiced before the WUTC for
- 22 over 20 years and I can assure you that
- 23 the Commission has never granted an
- 24 extension of authority to try and bail
- 25 out a certified carrier which is losing

- 1 money. In fact, just the opposite is
- true, i.e., the Commission on its own
- 3 motion is more likely to seriously
- 4 examine that carrier's situation to
- 5 determine if the certificate is being
- 6 properly utilized.
- 7 It also then mentions in the next paragraph
- 8 the documents of the local media, which were referring
- 9 to the article that I brought up in my previous exhibit.
- 10 They did a review of Jefferson or he did a review of
- 11 Jefferson County Superior Court records revealing at
- 12 least four lawsuits for collection of debt, some seven
- 13 tax suits by the State of Washington, and seven
- 14 judgments again for unpaid taxes. It says:
- The Commission absolutely will not allow
- 16 a regulated business to in any manner
- 17 support or assist an unregulated
- 18 business to stay afloat.
- 19 JUDGE MACE: Well, let me just make clear,
- 20 Mr. Sells doesn't speak for the Commission now.
- 21 MR. HECKMAN: Correct, I'm just reading what
- 22 his statement was.
- 23 So I will leave it at that. The rest of the
- 24 article I would rather not even read. Areas that I was
- 25 completely unaware of until I received this letter, but

- 1 they also refer to some things that were brought up by
- 2 Mr. Sells during his course of investigation. And I can
- 3 say from Mr. Asche that after this letter was sent, and
- 4 I don't know for what reasons, but Pennco Transportation
- 5 decided to back down on their application and with
- 6 Bremerton Kitsap Airporter.
- 7 The last exhibit I wanted to bring up was
- 8 Number 13, and since this lady wasn't here to be able to
- 9 represent herself, it's fairly short, I would like to
- 10 just read this. This was addressed --
- 11 JUDGE MACE: Well, you know, I actually think
- 12 if we admit the exhibit you don't need to read it into
- 13 the record.
- 14 MR. HECKMAN: Great, let's just admit this
- 15 into the record.
- 16 JUDGE MACE: Well, if we admit it, and we'll
- 17 deal with that later.
- MR. HECKMAN: Okay.
- 19 That's all I have.
- 20 JUDGE MACE: You did provide an Exhibit
- 21 Number 12 that I don't think you addressed, I wonder if
- 22 you intend to do that. It's the schedule, the Pennco
- 23 schedule.
- MR. HECKMAN: Oh, yes, Pennco's schedule.
- 25 This schedule I put in, and it somewhat coincides with

- 1 the letter from Mrs. Johannessen concerning the current
- 2 service that Pennco is doing right now. This is the web
- 3 site if you pull up the web site with Pennco. It's also
- 4 in the application I noticed. And if you look at the
- 5 timetable, it indicates specific times that Pennco
- 6 arrives at Seatac and departs from Seatac. You will
- 7 notice there is five arrival times and five departure
- 8 times. Being a door-to-door service certificate makes
- 9 me question whether it is truly door-to-door when
- 10 they're actually showing specific times that they depart
- 11 Seatac.
- 12 And, of course, in Mrs. Johannessen's letter,
- 13 she mentions that originally she was able to call and
- 14 tell them what time she needed for instance to be at the
- 15 airport, and they would come and pick her up, and they
- 16 would take her to the airport, and that was the
- 17 understanding of what a door-to-door service was. Now,
- 18 if you read her letter, she is told that there are
- 19 specific times that she must leave, and if you look at
- 20 the schedule on the web site, you can see why that's the
- 21 case. It's actually a scheduled time that leaves from
- 22 Seatac and arrives at Seatac, which would mean that they
- 23 would have to leave at specific times from their
- 24 original destination or their original leaving point in
- 25 order to do this. So this was -- this exhibit was more

- 1 an enhancement to this other letter, showing that in
- 2 fact is it truly a door-to-door service.
- 3 That's all I have.
- 4 JUDGE MACE: All right, thank you. Now you
- 5 get to be cross-examined.
- 6 MR. HECKMAN: Okay.
- JUDGE MACE: And, Mr. Harris, you can go
- 8 first.
- 9 MR. HARRIS: Let's see.
- 10 JUDGE MACE: You're not required to
- 11 cross-examine in a particular area.
- MR. HARRIS: Yeah, I think a lot of the
- 13 things I will cover when I do my statement here. I'm
- 14 just making sure.
- 15 JUDGE MACE: Yeah, take your time to think
- 16 about what he said.

- 18 CROSS-EXAMINATION
- 19 BY MR. HARRIS:
- 20 Q. Are you in a position, John, to disclose how
- 21 many people request being picked up or dropped off over
- 22 the course of a month at Kingston; do you know that
- 23 number?
- 24 A. I don't have the figures with me.
- 25 Q. Okay.

- 1 JUDGE MACE: Do you have a document that has
- 2 those figures on it?
- 3 MR. HECKMAN: I do have ridership figures
- 4 dating back a number of years showing our riders between
- 5 two points.
- JUDGE MACE: And do you have those, for
- 7 example, for the last calendar year?
- 8 MR. HECKMAN: Yes.
- 9 JUDGE MACE: And could you submit those to
- 10 us?
- MR. HECKMAN: Yes.
- JUDGE MACE: All right, why don't you submit
- 13 those as Exhibit 21, late filed, and make sure that you
- 14 send a copy to Mr. Harris and Mr. Thompson.
- MR. THOMPSON: If I could just ask for a
- 16 clarification of what the Bench Request is.
- JUDGE MACE: Sure.
- 18 MR. THOMPSON: I think it would be helpful to
- 19 have, and this is maybe what you're asking for,
- 20 ridership figures from each of the points that Olympic
- 21 has requested authority for that it already previously
- 22 was serving.
- MR. HECKMAN: Yes.
- MR. THOMPSON: I think that's the request.
- 25 JUDGE MACE: That certainly would be helpful.

- 1 All right, and let's see, I guess I would like to have
- 2 you have those to us within ten days.
- 3 MR. HECKMAN: Okay.
- 4 JUDGE MACE: So today is the 11th, by the
- 5 21st.
- 6 BY MR. HARRIS:
- 7 Q. Would you also have access to the numbers
- 8 that reflect how many people you're taking into Seattle?
- 9 A. Yes.
- 10 Q. Not Seatac, but Seattle?
- 11 A. Yes.
- 12 JUDGE MACE: And you can make those a part of
- 13 that exhibit as well.
- MR. HECKMAN: Because of our grant funding,
- 15 we're required to have all of this documentation.
- MR. HARRIS: I think that does it for me.
- JUDGE MACE: Okay, Mr. Thompson.

- 19 CROSS-EXAMINATION
- 20 BY MR. THOMPSON:
- Q. Let's see, Mr. Heckman, I just want to ask
- 22 you a few questions just to kind of fill in a little bit
- on what you have already covered about your company's
- 24 operations and so forth. Let's see, you submitted an
- 25 exhibit concerning the vehicles that currently make up

- 1 your fleet. Could you describe what facilities,
- 2 building facilities, you have?
- 3 A. We have a facility in downtown Port Angeles,
- 4 which is a large building with an indoor car wash and
- 5 fuel pump. And adjacent to that we have our office,
- 6 which is where our dispatch takes place. And so we have
- 7 a nice facility. Our bus stop, so to speak, is we have
- 8 an agreement with Clallam Transit where we pay them
- 9 monthly to use their transfer station here in Port
- 10 Angeles on the corner of Oak, in between Front and
- 11 Railroad Avenue on Oak Street, which has real nice, oh,
- 12 what do you call them, little kiosks where people can
- 13 sit in out of the weather.
- 14 And did you want me to describe the rest of
- 15 the stops or just our facilities here in Port Angeles?
- Q. Well, is that -- what other facilities do you
- 17 have in Port Angeles?
- 18 A. Those are the only ones that are associated
- 19 with Olympic Bus Lines.
- 20 Q. Okay. No, I don't need to know about your
- 21 unregulated operations, I'm just asking about the
- 22 regulated service.
- Do you have an equipment maintenance program?
- A. We do have an equipment maintenance program.
- 25 All of our vehicles are serviced, and the records are

- 1 kept both in our office and also at Perry's Tire and
- 2 Brake Service here in Port Angeles, which is on the
- 3 corner of First and Peabody Street. We have them do all
- 4 of our maintenance on our vehicles unless it happens to
- 5 be a warrantable item, which for the last -- since July
- 6 when we received our last two new buses, those have been
- 7 done at Port Angeles Ford because they were new Ford
- 8 vehicles.
- 9 Q. Okay. How many drivers do you currently
- 10 have?
- 11 A. I believe we have seven drivers.
- 12 Q. Do you have a driver hiring policy?
- 13 A. We do.
- Q. Can you just describe it a little bit?
- 15 A. When we hire, we use numerous sources to look
- 16 for those people, including newspaper, local employment
- 17 agencies, and personal references, which have been the
- 18 best for us, existing employees have generally brought
- 19 us our best employees. First thing that, because we're
- 20 particularly associated with the Department of
- 21 Transportation and a federal grant, it is important that
- 22 they comply by an exemplary driving record. They're
- 23 required to get their driving manifest here in town.
- 24 Before we do anything else, they're also required to be
- 25 drug tested. All of our -- we are in strict adherence

- 1 to a drug and alcohol testing policy, which is also a
- 2 requirement for our grant assistance. We look at their
- 3 past driving experience. We require them to have a
- 4 commercial drivers license, CDL, and if they don't have
- 5 one, we pay to have them go through the program to get
- 6 their CDL. We have a senior driver who assists in the
- 7 training of those people, and generally that includes
- 8 two things, driving along initially, not driving, with a
- 9 senior driver. It also includes driving without any
- 10 passengers to get used to what our vehicles are like,
- 11 because obviously a lot of people haven't driven
- 12 anything similar to what we have. And after they have
- 13 passed all their drug tests, all the various things they
- 14 need to do, their previous employers, we call all their
- 15 previous employers that we can get ahold of, make sure
- 16 that we have all good comments. Only at that point in
- 17 time if we feel comfortable will we allow them to get
- 18 behind the wheel with passengers, and only along with
- 19 our senior driver, and the senior driver assists until
- 20 he feels comfortable that that driver can do it on his
- 21 own.
- Q. Okay. I want to discuss a little bit the
- 23 situation that you alluded to where the company, as I
- 24 understand it, was serving intermediate points between
- 25 Port Angeles and Seattle previously. And was your

- 1 understanding that the company had authority for those
- 2 flag stops I think you referred to them?
- 3 A. It was. We felt all along that those were
- 4 ours, that they were official stops of ours when we
- 5 originally got our original tariff which we used to make
- 6 our own tariff from the previous owner. Those flag
- 7 stops were on that tariff, and we did not realize that
- 8 the flag stops also had to be listed on the actual
- 9 operating authority. I was shocked to find out that, in
- 10 fact, no, they weren't really part of it. And it was, I
- 11 don't remember who I talked to with Staff when she
- 12 pointed it out to me, but her comment was, gee whiz, I
- 13 don't know how it's gone and slipped through the cracks
- 14 all these years, but the two don't match, and so it's
- 15 time for us to clean this up was the comment.
- 16 Q. And so until how recently was Olympic
- 17 actually providing service to those stops, how long ago
- 18 has it been; are you still providing service on those
- 19 stops?
- 20 A. We have never been told that we could not do
- 21 that at this point, just that we have to clean it up,
- 22 and so we have continued to provide this during the
- 23 process of reapplying.
- Q. I see. So you're currently providing the
- 25 service that you're seeking in this application I quess

- 1 is one way to put it?
- 2 A. Yes.
- 3 Q. Okay. So I gather there won't be a need to
- 4 add additional vehicles?
- 5 A. That's correct, or drivers. There will be no
- 6 additional expense of any vehicles or drivers. You have
- 7 to stop at Kingston, otherwise you go in the water.
- 8 Q. I'm sorry, explain what you mean by that.
- 9 A. Well, since we take the route going across
- 10 Kingston to Edmonds on the ferry, it's a natural stop
- 11 because you have to stop, you've got to get on the
- 12 ferry, and that's the point at which we have had people
- 13 get on and off at Kingston.
- Q. Where is the place you stop waiting to get on
- 15 the Washington State ferry at Kingston in relation to
- 16 where the Aqua Express ferry lands; are those fairly
- 17 near each other?
- 18 A. Yeah, they're within a very short walking
- 19 distance, probably not much bigger than the length of
- 20 this room.
- Q. Well, would you anticipate that with the
- 22 initiation of that ferry service, I guess it's been
- 23 underway for some time now, a month now; is that right?
- A. Mm-hm.
- 25 Q. Have you noticed any of your ridership using

- 1 that, getting off at Kingston say and using the Aqua
- 2 Express ferry?
- 3 A. No, we have not.
- 4 Q. Have you marketed your service in that way to
- 5 provide a link?
- 6 A. I have not marketed it. I didn't feel like
- 7 at this point with the two of us looking for that
- 8 territory that it was prudent to market that yet.
- 9 Q. Okay. I'm going to say what I think your
- 10 objection is to Mr. Pennco's or Mr., well, Pennco's
- 11 application, and you tell me if I'm right or not. Part
- 12 of what they're asking for, Pennco that is, is
- 13 additional authority in the Seattle-Tacoma area to
- 14 hotels and cruise terminals; is that a concern to
- 15 Olympic?
- 16 A. Very much so. Our passengers who are looking
- 17 to go to downtown Seattle are a very large market of
- 18 ours, and so by adding an additional scheduled daily
- 19 service that's going to go to the -- end up in exactly
- 20 the same place, we feel that will take our -- take some
- 21 of our passengers away and will be detrimental to us
- 22 trying to build this market, which we have been not only
- 23 trying to build ourselves but also with the assistance
- 24 of the grants that we have received.
- 25 Q. Okay. But currently don't you serve some of

- 1 the same locations in Seattle, hospitals and Seatac and
- 2 other sorts of transportation hubs in Seattle?
- 3 A. Are you asking do we have a similar service
- 4 to what Pennco already has, if you're asking that, it's
- 5 yes, but theirs is a door-to-door service.
- 6 Q. Okay.
- 7 A. Not a scheduled daily service like we have.
- 8 We see those as two different styles of customer. And
- 9 what he's asking now is not only to have his
- 10 door-to-door service that's serving that market but also
- 11 adding a daily scheduled service to that market, which
- 12 we already have.
- Q. Okay. Do you have a concern about a
- 14 door-to-door service from Pennco that serves hotels and
- 15 cruise terminals in Seattle?
- 16 A. I do not have a concern of that unless that
- 17 door-to-door service is acting as a scheduled service,
- 18 which was my concern with the schedule that I was
- 19 showing from their web site.
- MR. THOMPSON: I think that might be all,
- 21 that's all the questions I have for you, thanks.
- JUDGE MACE: Anything else?
- MR. HECKMAN: Probably, but I can't think of
- 24 anything else right now.
- JUDGE MACE: All right, then thanks very

- 1 much, good presentation.
- MR. HECKMAN: Thank you.
- JUDGE MACE: I need to swear you in, please
- 4 raise your right hand.
- 5 (Witness Kevin Harris was sworn.)
- 6 JUDGE MACE: You already know the routine.
- 7 MR. HARRIS: I got it.
- 8 JUDGE MACE: Please introduce yourself, and
- 9 then go ahead with your statement.
- 10 Oh, I'm very sorry, we need to deal with the
- 11 exhibits. I need to ask if there is any objection to
- 12 the admission of your Exhibit 1 through 13, any
- 13 objection?
- MR. HARRIS: Yes.
- JUDGE MACE: Okay, Mr. Harris.
- 16 MR. HARRIS: I would like to object to the
- 17 letter.
- JUDGE MACE: Which number is that?
- MR. HARRIS: Number 9.
- JUDGE MACE: And can you tell me the basis
- 21 for your objection.
- MR. HARRIS: Well, it seems pretty summary,
- 23 and there is no documentation to substantiate the
- 24 comments that are made here. It was not addressed to
- 25 Mr. Heckman or his company. So it almost -- I mean

- 1 without Mr. Sells here saying that this, in fact, I
- 2 received this letter or I created this letter and
- 3 without me somehow or another providing it or testifying
- 4 to it, I don't see how it can be admitted. It seems
- 5 like, you know, unsubstantiated.
- 6 JUDGE MACE: Anything else, anyone to join in
- 7 that objection?
- 8 MR. THOMPSON: I think that's generally
- 9 correct. I mean it seems like it is offered, it's
- 10 hearsay, it's offered for proof of the matters asserted
- in the letter, and it's true that the writer of the
- 12 letter, Mr. Sells, is not here to face cross-examination
- 13 on it. Although certainly this is an administrative
- 14 hearing, and there's no absolute prohibition on hearsay
- 15 evidence. So maybe it's just a matter of weight, but I
- 16 think there -- but I think it's a legitimate objection
- 17 that it's hearsay.
- 18 JUDGE MACE: Your response, Mr. Heckman.
- 19 You're following the argument, right?
- 20 MR. HECKMAN: I am.
- JUDGE MACE: He's objecting to this letter
- 22 that is from Mr. Sells to Mr. Harris.
- MR. HECKMAN: Would I be able to ask
- 24 Mr. Harris if he had received that letter from
- 25 Mr. Sells?

- 1 JUDGE MACE: Well, what you can do is when
- 2 Mr. Harris is up on the stand or, well, giving his
- 3 testimony and then you get a chance to cross-examine
- 4 him, you can ask him about this document.
- 5 MR. HECKMAN: Okay.
- 6 JUDGE MACE: But for right now I am going to
- 7 deny its admission. I will admit all the other Exhibits
- 8 1 through 13, but I'm going to deny this -- oh, did you
- 9 have another --
- MR. HARRIS: One more thing --
- JUDGE MACE: I'm sorry, go ahead.
- 12 MR. HARRIS: -- that I would like at least
- 13 throw out there.
- JUDGE MACE: Go ahead.
- 15 MR. HARRIS: As I look at Exhibit Number 8, I
- 16 have searched through to find the references to Pennco,
- 17 who is the applicant here, and unless I am mistaken,
- 18 both references say that there was something but it has
- 19 been satisfied, and so I don't see the relevance then of
- 20 this.
- 21 JUDGE MACE: I'm sorry, which exhibit number
- 22 is that?
- MR. HARRIS: This is Number 8, the newspaper
- 24 article.
- JUDGE MACE: Okay.

- 1 MR. HARRIS: And I should have marked them
- 2 when I saw them. Let me see if I can just find them
- 3 here real quickly. Pennco Transportation on the one
- 4 with the -- it's the third -- second page with Nelson
- 5 Ludlow's picture on the left, and in that column there
- 6 it says, in the first paragraph there in the second
- 7 column, a lien was filed, that tax lien was released in
- 8 February.
- 9 JUDGE MACE: You're going really fast, the
- 10 reporter can't take down what you're saying, and I'm not
- 11 really sure -- it's the first paragraph --
- MR. HARRIS: In the second --
- JUDGE MACE: -- in the second column.
- MR. HARRIS: Under Pennco Transportation.
- JUDGE MACE: Under Pennco Transportation,
- 16 okay, I don't even see Pennco Transportation.
- MR. HARRIS: It's a heading on page --
- 18 MR. HECKMAN: It's on page 3 it looks like.
- 19 MR. HARRIS: Oh, on page 3, I'm sorry, I
- 20 apologize.
- JUDGE MACE: It's the column that starts,
- 22 continued from page C 1?
- MR. HARRIS: Yes, that's correct, and so then
- 24 under -- in the second column under Pennco
- 25 Transportation heading --

- 1 JUDGE MACE: Oh, I see it. It's actually the
- 2 third column on the page.
- 3 MR. HARRIS: Oh, you're right.
- 4 JUDGE MACE: Okay, I'm sorry, I didn't
- 5 understand what --
- 6 MR. HARRIS: No, you were accurate.
- JUDGE MACE: Okay, go ahead.
- 8 MR. HARRIS: So it references Pennco, but it
- 9 says that the negative item that's been referenced has
- 10 been satisfied. So again, in terms of relevance to
- 11 Pennco and the applicant here, the rest is just other
- 12 general comments about me. But in terms of again the
- 13 specifics of what's being presented here, it seems to me
- 14 that this is a whole lot of unnecessary and really
- 15 probably maybe not appropriate just to state that there
- 16 was an obligation that had been satisfied. So I would
- 17 also request that the article not be allowed.
- 18 JUDGE MACE: Mr. Thompson, do you want to
- 19 weigh in on this one?
- 20 MR. THOMPSON: Well, I don't think there's a
- 21 hearsay objection here, because it is a newspaper
- 22 article, and I guess the objection is relevance. I
- 23 don't think it's entirely irrelevant. Certainly there's
- 24 something about Pennco Transportation in particular, and
- 25 I don't think Mr. Harris's other business ventures are

- 1 necessarily irrelevant either, though the Commission may
- 2 decide they're not entitled to as much weight as the
- 3 regulated enterprise, so.
- 4 JUDGE MACE: Mr. Heckman.
- 5 MR. HECKMAN: I guess I'm going hand in hand
- 6 with that dialogue, in fact that it is showing that
- 7 there was an IRS lien. Even though it had been
- 8 satisfied, the fact that there had been a lien was
- 9 showing that there had been something that had happened
- 10 that should have been taken care of beforehand unless
- 11 there was some type of a financial difficulty involved.
- 12 And even though this was only one portion showing here
- 13 for Pennco, I think that it also relates to a lot of the
- 14 other issues from the other companies and him
- 15 personally. They kind of tie together showing that
- 16 there's a trend within the business for numerous liens,
- 17 and for those reasons I think that they are relevant.
- 18 JUDGE MACE: Well, I think that the newspaper
- 19 article stands in a slightly different place than this
- 20 letter, because it's written by an attorney whose client
- 21 has an interest in this proceeding, and the newspaper
- 22 article was hopefully fact checked, and so, you know,
- 23 has some perhaps measurable greater degree of
- 24 reliability, and there is a mention of Pennco in the
- 25 article. I don't know how much weight the Commission

- 1 can really give anything that's not related to Pennco,
- 2 that's something that has to be considered and that you
- 3 may address in your briefs that follow this hearing, but
- 4 I am going to admit this.
- 5 So having said that, I have denied admission
- 6 to Exhibit 9, but I have admitted all the other Exhibits
- 7 1 through 13.
- 8 And I believe that now we go back to where I
- 9 swore Mr. Harris in. It's about an hour, do you want to
- 10 take a break before we begin or go --
- 11 MR. HARRIS: Go through.
- JUDGE MACE: Mr. Heckman.
- MR. HECKMAN: We may have to come back to
- 14 this, but I know we were supposed to also bring up the
- 15 portion about that one objection we had on the notice of
- 16 acceptance of amendments that I had talked about. Does
- 17 that need to be addressed later, or was I supposed to
- 18 address it during my testimony? Remember, we had the
- 19 objection that Mr. Harris and I hadn't come to the
- 20 proper wording of, and based on the wording that it is
- 21 here in the amendments that I objected to. I apologize.
- JUDGE MACE: Well, you know, you have already
- 23 stated that you object to the removal of the
- 24 restriction. He has to show, it seems to me, that he
- 25 can provide service in accordance with the removal of

- 1 the restriction. I mean he has to support the
- 2 application, and you have to show that the existing
- 3 services are adequate or that you will provide that
- 4 service. And I'm, this is really a stream of
- 5 consciousness effort to try to understand what has to be
- 6 done here. What did you have in mind in terms of
- 7 addressing this?
- 8 MR. HECKMAN: I had in mind that as it sits
- 9 right now, I would object to this wording. I wish that,
- 10 Kevin and I had probably just overlooked at this point
- 11 because of all the other things, I wish that we had come
- 12 up with wording, and we sort of did, that would make it
- 13 acceptable to both of us.
- JUDGE MACE: You know, you still have an
- 15 opportunity to do that. This case isn't over.
- MR. HECKMAN: Because this is a separate --
- 17 this is a separate authority than what he is applying
- 18 for.
- JUDGE MACE: Well, it's part of the
- 20 application, and you can address it in briefs with
- 21 regard to the proof that has come in about the
- 22 applications, or you can continue to negotiate and
- 23 submit to me what negotiated resolution you have come to
- 24 as part of the post hearing process.
- MR. HECKMAN: I see.

- 1 JUDGE MACE: Does that resolve that for you?
- 2 MR. HECKMAN: Yes.
- JUDGE MACE: Mr. Thompson.
- 4 MR. THOMPSON: It might be helpful to the
- 5 record to have Mr. Heckman explain why he wishes to keep
- 6 that restriction. The restriction is contained in
- 7 Mr. Harris's authority, but maybe if you could -- if I
- 8 could just ask the witness to explain why he feels that
- 9 that restriction on Pennco's authority is important to
- 10 Olympic.
- 11 JUDGE MACE: Certainly.
- MR. HECKMAN: There have been times, the
- 13 reason that this was added originally was because there
- 14 were times specifically at Seatac Airport where Pennco's
- 15 buses would come in shortly before our buses arrived on
- 16 its scheduled service and would solicit our passengers.
- 17 And those -- since it was there a half hour earlier,
- 18 those passengers would get on the Pennco bus, but they
- 19 had -- even though they had reservations for our bus,
- 20 and those passengers would be -- would go with Pennco.
- 21 And this was actually added by the previous owner of our
- 22 -- before I bought the company, Mr. Glen Larson, who had
- 23 gone through a similar hearing process to get this added
- 24 to eliminate the possibility of that happening. And it
- 25 seemed somewhat reasonable, because it's only a one hour

- 1 reservation in advance that they have to have.
- 2 Mr. Harris's contention was, and I thought it
- 3 was reasonable in talking with him, is that since we
- 4 only have three runs a day, there are times when there's
- 5 a considerable amount of time between when -- between
- 6 our departures from the airport, and there's been
- 7 occasions when a passenger was there who would like to
- 8 get home who had no reservation on either bus. And
- 9 their bus happens to be there, and they have to deny
- 10 that passenger, they tell them you have to sit and wait
- 11 for three hours, or call in a reservation and I have to
- 12 wait for you for an hour so to speak. So Kevin, you
- 13 know, asked me about this, we discussed this, we have
- 14 actually had him call me one time when there was a
- 15 passenger there who wanted to come home, and I says,
- 16 take him home, go ahead, take care of that customer, we
- 17 would rather have the customer taken care of.
- 18 And that's why we wanted to word it this way
- 19 where as long as they call us first in an instance like
- 20 that where the driver has some responsibility to
- 21 recognize our authority, then we're okay with it,
- 22 because it's in the interest of the public to do that.
- 23 What we don't want to have happen, however, is drivers
- 24 using predatory practices of trying to take customers of
- 25 ours just haphazardly, and that's where Kevin and I have

- 1 tried to come up with this wording, as long as you get
- 2 permission first basically, we may or may not allow you
- 3 to take that customer depending on how soon we will be
- 4 there.
- 5 JUDGE MACE: Thank you. Well, it sounds like
- 6 something that you two may be able to work out.
- 7 MR. HECKMAN: I believe so.
- JUDGE MACE: All right, I think now we can
- 9 have you go ahead, Mr. Harris.
- 10
- 11 Whereupon,
- 12 KEVIN HARRIS,
- 13 having been first duly sworn, was called as a witness
- 14 herein and was examined and testified as follows:
- 15
- 16 MR. HARRIS: My name is Kevin Harris, I live
- 17 at Port Townsend, Washington. I'm the President of
- 18 Pennco Transportation, Inc. Before I begin explaining
- 19 why I believe the Commission should grant the authority
- 20 that we have asked for, I would like to say that I have
- 21 been very involved in the local community for the seven
- 22 years that I have lived here. I have served as the
- 23 President of the Jefferson County Historical Society and
- on the board for a number of years. I served on the
- 25 board of Centrum, which is an arts and education

- 1 association well known throughout the state of
- 2 Washington. I started a bank, Mariner Bank, located in
- 3 Port Townsend, Washington, which has grown. It was the
- 4 fastest bank to get a charter from the State of
- 5 Washington in the state's entire history. That
- 6 institution has made many, many loans to many deserving
- 7 small business people, created a number of
- 8 opportunities. I served on the board of the Jefferson
- 9 County Economic Development Council and on the executive
- 10 committee until just recently. I am the President of
- 11 MACROsystems, which is a software development company
- 12 specializing in database, Internet driven database
- 13 applications. Our primary market is the federal
- 14 government. I have been in the software industry for
- 15 ten years now.
- I believe I have, after approximately two
- 17 years of being in the transportation industry, I believe
- 18 I have gotten a good feel for the current state of
- 19 transportation on the Peninsula, the needs currently,
- 20 and the potential for what could be in the future. This
- 21 is my first experience with a company that is --
- 22 everything is pretty much overseen by a state agency, so
- one of the biggest challenges for me is as a business
- 24 person trying to run the business in the way that I see
- 25 -- in the way that, you know, I think is more common in

- 1 business where you respond to market demand, and you
- 2 respond in different ways as the need arises, whereas
- 3 here that's just the first piece, the second piece is
- 4 getting that approved.
- 5 So I have spent the last, solidly the last 18
- 6 months looking at the transportation industry on the
- 7 Peninsula, looking at the services that Pennco provides,
- 8 and trying to determine where both need to go in the
- 9 future. We, as you can probably imagine, of all the
- 10 ways to get to Seattle which we currently serve, so we
- 11 already compete with Olympic Bus Lines in that way, but
- 12 of all the ways to get to Seattle or to Seatac Airport
- 13 from the Olympic Peninsula, Pennco has the most
- 14 difficult business model. We pick people up at their
- 15 doors on demand and take them to their destination. The
- 16 logistics of pulling that off for the last eight years
- 17 now, you can imagine. Take someone out of work, you
- 18 have multiple things to deal with, you have changing
- 19 schedules, you have things come up, accident on 101,
- 20 it's all much easier when you have a fixed route. We
- 21 have two airlines serving the community now in the
- 22 middle of a hot war. My most recent newspaper ad that I
- 23 saw priced getting from here to Seattle at Seatac on one
- 24 of those airlines for \$29. We have again two airlines,
- 25 we have Olympic Bus Lines, we have ourselves.

- 1 Pennco has 35 employees, we have almost 40
- 2 vehicles, we are the largest private public
- 3 transportation company on the Peninsula, we book
- 4 millions of miles of shared transportation services each
- 5 and every year. We have a full shop with most of our
- 6 equipment is Ford. We have a Ford certified mechanic
- 7 with 20 years experience as our shop foreman, and he has
- 8 a full time assistant. We are the largest -- let me
- 9 restate this. We are the second largest provider of
- 10 medical transportation services on the Peninsula. The
- 11 largest provider, Paratransit Services of Bremerton
- 12 Washington, is also the broker for the State of
- 13 Washington, so they are the company that distributes the
- 14 rides for all of the DSHS recipients to the
- 15 subcontractors in the community. Pennco is the largest.
- We have all of our drivers are trained in
- 17 CPR, emergency medical training they receive. They have
- 18 -- our training program for our drivers has been
- 19 certified by Paratransit Services and approved by the
- 20 State of Washington. We conduct trainings for other
- 21 drivers in fact under that program on the Peninsula.
- 22 The quantity of people that we deliver under the types
- 23 of services that those two nice gentlemen came in and
- 24 testified earlier today referenced, which is going from
- 25 the Peninsula to a doctor's appointment, you will see

- 1 referenced in our financials which Jack copied for you
- 2 there on attachment 11 I guess or whatever it is, item
- 3 11. On the first page under ordinary income expense,
- 4 income, if you drop down, let's see, Jefferson Transit,
- 5 miscellaneous income, and then Paratransit, so \$250,000
- 6 worth of medical transportation services we delivered
- 7 during April of '03 and March of '04, which far exceeds
- 8 what Olympic Bus Lines does. So I want to say again, we
- 9 already compete with Olympic Bus Lines across all of
- 10 these lines of business. We already serve the Seattle
- 11 market. We're just looking for a more efficient better
- 12 way to do what we already do, something that benefits
- 13 us, that benefits the community as well.
- 14 Before we proposed this direct express
- 15 connection between the ferry terminals, we met with
- 16 staff at both Jefferson Transit and Clallam Transit.
- 17 There is a federal law that says that all transit
- 18 organizations that receive public funding are under
- 19 obligation to find ways to work with other
- 20 transportation agencies and entities to maximize the
- 21 government's return on their money. We met with both
- 22 Jefferson and Clallam Transit again, identifying this
- 23 need to serve the market that we have laid out in terms
- 24 of the commuters and in terms of creating from this base
- 25 of getting the commuters in place and then that allowing

- 1 the infrastructure for this direct round link between
- 2 the two terminals to go in place, creating then a base
- 3 for travel and tourism to grow from that point forward.
- 4 We had the active support of both transit agencies. I
- 5 asked both transit agencies because of the costs
- 6 involved in bringing the new route on as important as we
- 7 felt it was to consider partnering with us in some type
- 8 of a shared expense, shared benefit program. Both
- 9 transit agencies were receptive to the idea.
- 10 Our feeling from the very beginning has been
- 11 putting this in place works for the Olympic Peninsula.
- 12 When you read the letters that I have provided in my
- 13 handout from the chamber of commerces, the economic
- 14 development councils, the other people that live in this
- 15 area and have experienced what it's like to get around,
- 16 and they know what the travel and tourism market is
- 17 like, when you read their letters, you will see that
- 18 there is a solid basis for putting this link in place.
- 19 Both Jefferson and Clallam Transit at the staff level
- 20 agreed.
- 21 Clallam Transit asked at their board meeting,
- 22 this is going back almost a year ago now, for support so
- 23 that they could join this pilot that we had proposed to
- 24 them. Olympic Bus Lines went into that meeting claiming
- 25 to have the authority to serve the market, threatened to

- 1 sue anyone who even considered supporting Pennco in this
- 2 application, explained to all the public and the
- 3 commissioners that our request for shared funding and
- 4 getting the transit authorities to team with us to do
- 5 this was inappropriate, and that Olympic did not need
- 6 funding to continue to provide the services.
- 7 So I want to bring that up, because in -- and
- 8 it was mentioned again today with this note on item 3,
- 9 will you agree, Jack said he felt confident we would be
- 10 looking for some amount of grant assistance or
- 11 something, and they have all the infrastructure in place
- 12 not to require it. But I bring that up because what I
- 13 feel is really missing is the fact that Pennco
- 14 Transportation, with 35 employees and 40 vehicles, is
- 15 the largest privately owned public transportation
- 16 company on the Peninsula, is the only large public
- 17 transportation entity that has received no federal,
- 18 state, or local assistance of any kind. Olympic Bus
- 19 Lines has received by Mr. Heckman's submission close to
- 20 \$250,000 within the last 12 months to assist them.
- 21 Pennco has received nothing. So Mr. Heckman's comments
- 22 about Pennco, saying could there be other sources that
- 23 could see the value of putting this ground link into
- 24 place, and in their own mind, in their own budgets,
- 25 should they choose to support that, we would like to say

- 1 here it is, go forth, I see no harm in that. Because
- 2 Olympic does receive hundreds of thousands of dollars
- 3 for the same thing, so how can that be a negative for us
- 4 to say we're going to look and see if there's anything
- 5 out there.
- 6 I do not believe that the investment that the
- 7 State of Washington has made in Olympic's equipment is
- 8 being utilized as well as it could be. The investment
- 9 that he mentions, the considerable investment that both
- 10 his company and the State have made, benefits not only
- 11 the people that he has going to Seattle, but it also
- 12 benefits his customers that are going on to Seatac. So
- 13 he is -- he has received federal funding, and if you
- 14 look at it competitively, he is receiving additional
- 15 assistance which enables him to compete more
- 16 aggressively against us in the Seatac marketplace, which
- 17 I don't think was the intention of the grant. Because
- 18 it says in the document he provided, to help improve the
- 19 transportation options to Seattle. But since they use
- 20 the same vehicles for everything, what really happens,
- 21 since the bulk of their business is to Seatac, is it
- 22 makes it easier, less expensive for them to compete
- 23 against us to get people to Seatac since we don't have
- 24 any free vehicles.
- 25 The market that we intend to serve is a

- 1 different market than the market that both Pennco and
- 2 Olympic Bus Lines are currently serving. I will be
- 3 eager to see the actual numbers from Jack, and I
- 4 appreciate your willingness to share them, in terms of
- 5 how many people actually get picked up and dropped off
- 6 in Kingston. But based on my recollection of a previous
- 7 conversation with Jack, it's not a huge number of
- 8 people, so I don't believe that requiring Olympic to be
- 9 closed door at the Kingston terminal will have any
- 10 significant impact on business. I will be eager to see
- 11 those numbers, but I just, based on our earlier
- 12 conversations, I don't think there's a huge number of
- 13 people getting dropped off there right now. And also he
- 14 mentioned that the ferry has been operating for a few
- 15 months now, and they haven't noticed any significant
- 16 difference yet. So I state again, the market that we
- 17 are attempting to access through our application is a
- 18 different market than currently being served by either
- 19 Pennco or Olympic Bus Lines.
- 20 In the document with the heading number 20 on
- 21 it, it was prepared by the Chamber, presented to me by
- 22 the Chamber of Commerce of Port Townsend, and it was
- 23 from a study that was done in 1999 with information
- 24 provided by the Washington State Department of
- 25 Transportation, which was the basis of Mr. Caldwell's

- 1 comments, stating that there were some 1,600 people
- 2 commuting out of the area in Jefferson and 7,
- 3 approximately 7, excuse me, 1,000 people, approximately
- 4 70% of them going to the greater Seattle area. And then
- 5 he also referenced that there were even more coming out
- 6 of the Clallam area as commuters. Well, there is
- 7 evidence that there is a significant and growing
- 8 population of people who choose to live on the Peninsula
- 9 but still have to go back to Seattle on a regular basis
- 10 to work, maintain client relationships, go to doctors
- 11 appointments, things like that. 700 people out of the
- 12 Jefferson County area doing that every day, they're
- 13 obviously not on Olympic Bus Lines. Our first, I forgot
- 14 his name.
- JUDGE MACE: Mr. Farmer.
- MR. HARRIS: Mr. Farmer said that, you know,
- 17 that there just weren't that many people with him on the
- 18 bus, so obviously those 700 people aren't riding on
- 19 Olympic, and they're not riding with us, so we want to
- 20 get them. We want to get them because shared
- 21 transportation makes sense. It makes sense to find out
- 22 if there are gaps in the community's transportation
- 23 plan, alternatives and plans. And if there are gaps and
- 24 if it makes sense, to get them resolved. I believe we
- 25 can do that. I believe that we can through partnerships

- 1 with the ferries and with open dialogue with both the
- 2 ferries and here and Port Angeles, and we have opened
- 3 dialogue with the foot ferry in Kingston, we have began
- 4 dialogue with hotels in Seattle, we have opened dialogue
- 5 with local chambers. I believe that working together we
- 6 can leverage the commuter market, we can pull those
- 7 people onto the regularly scheduled service, set up the
- 8 infrastructure, and then from that other very positive
- 9 things can happen in terms of travel and transportation
- 10 on the Peninsula.
- 11 One of the questions that Mr. Heckman brought
- 12 up was our financials and how can we operate a service
- 13 if we lost \$350,000 last year. So let me just say
- 14 nobody wants to lose any money, and we certainly don't
- 15 want to lose any more 350's, I can tell you that. Why
- 16 does it happen? Well, it happens because we are in the
- 17 middle of a fare war. We are from our recollection,
- 18 again let me just finish this thought, we've got two
- 19 airlines battling it out here. Two years ago there was
- 20 just one, now there's two, \$29 round trip you can fly to
- 21 Seattle. Well, that's great if you're a young person or
- 22 if you're a professional. But what about all the
- 23 seniors. 65% of our customers are senior citizens, they
- 24 need to be picked up. They can't just cruise over and
- 25 get to the airport and get on that little plane. So I

- 1 started off by telling you that we have, of all the
- 2 transportation companies, the only one that has received
- 3 no federal, state, or local assistance. Even the
- 4 airlines have their fees at the port waived by the port,
- 5 they pay nothing. So in all the ways to get to Seattle
- 6 and Seatac, we have the most difficult business model,
- 7 but we have done it for seven years now.
- 8 We see an opportunity which will allow us to
- 9 better serve the market, to reduce our overall cost of
- 10 doing business. Again, we already send a ton of people
- 11 to Seattle every single day, so we're not asking for the
- 12 Seattle market for the first time. We just want a
- 13 different way to get there, a more efficient way to get
- 14 there, a way to better serve the community, and a way
- 15 that saves us money. We believe that that commuter
- 16 market is ready to be accessed. We believe through
- 17 partnerships, of which we have laid the groundwork, we
- 18 can reach those people just as the Aqua Express has been
- 19 able to reach their commuter numbers early on. I can't
- 20 remember who said it, I think it must have been Tim,
- 21 said he went to a presentation and they hit their
- 22 numbers kind of almost like break even the first month.
- 23 That's not by accident, they did that by partnering with
- 24 other organizations. We did the same thing, we have
- 25 established the relationships, there is a willingness to

- 1 work together to bring that market, it benefits the Aqua
- 2 Express if we can make it easy for commuters from
- 3 Clallam and Jefferson to get out, that benefits them.
- 4 It benefits people who own businesses in our area to
- 5 make it really easy for people from Seattle to get here.
- 6 Serving on the boards of organizations like Centrum,
- 7 which does blues festivals, jazz festivals, art shows,
- 8 on and on and on, I can tell you every year we have had
- 9 to walk through how do we make it easy for people to get
- 10 out here. This would be the way for that to happen.
- 11 So how would we fund it? Well, allowing us
- 12 to put the run in place would allow us to shift a fair
- 13 amount of the business that we drive around now to a
- 14 much shorter run. Rather than having to focus and spend
- 15 to get people from here and drive them all the way
- 16 through Kitsap, all the way back around through Federal
- 17 Way and on and on to Seattle, all we have to do
- 18 is get them from Port Angeles to Kingston. It's
- 19 shorter, faster, less gas, less fuel. It would actually
- 20 not only save us a lot of money, it would save the State
- 21 of Washington a lot of money.
- 22 As I mentioned earlier, we are the second
- 23 largest provider of medical transportation services on
- 24 the Olympic Peninsula. As such, we are paid indirectly
- 25 by the Department of Social and Health Services. The

- 1 Department of Social and Health Services pays us on
- 2 average between \$125 and \$150 round trip to take someone
- 3 let's say for a kid in dialysis treatment from the
- 4 Peninsula to Seattle. We have people that do that twice
- 5 a week. Our calculations show that since most of those
- 6 hospitals have shuttles that can run downtown or to your
- 7 hotel, et cetera, our calculations show that we could
- 8 reduce the costs of delivering those medical
- 9 transportation services from the \$125 to \$150 range down
- 10 to \$50 round trip. The cost of our shuttle, the costs
- of the ferry and back, less than \$50.
- 12 And you may not be aware of this, but
- 13 reducing the cost on those programs is one of the
- 14 highest priorities for the State of Washington. They
- 15 spend a ton of money delivering those services. This
- 16 service would immediately go to the bottom line there.
- 17 And I believe we would have not only the people who have
- 18 their transportation to their doctors and hospitals and
- 19 stuff paid for by the State, but I think it would
- 20 benefit the other people.
- I hate to say this, Jack, but some of your
- 22 customers, just like some of our customers, we also do
- 23 private medical transportation as well, but we were
- 24 doing medical transportation, we've been doing it for a
- 25 long, long time, and people want to spend as little as

- 1 possible on stuff like that. So what we propose will be
- 2 significantly less expensive than what Olympic is
- 3 offering to get round trip to Seattle for your doctor's
- 4 appointment, it will be significantly faster to get down
- 5 there, and ultimately there will be a greater adoption
- of the service. So again, we believe that in terms of
- 7 the medical piece, it's definitely the right call to
- 8 allow the service to go into play.
- 9 In terms of the commuter market, that is a
- 10 market that is not being accessed by Olympic or Pennco
- 11 at this point. We have put into place the partnerships
- 12 necessary to access that market, and neither our service
- 13 nor Olympic's service can do it. There needs to be more
- 14 runs in place for that to happen. So again, this is not
- 15 taking anything away from Olympic, this is another
- 16 market.
- 17 I have spent the last year and a half as well
- 18 actively involved in travel and tourism on the Peninsula
- 19 and in Canada. You may recall that it was about five
- 20 months ago when there was no flu vaccines available in
- 21 the area. Because of Pennco's long running medical
- 22 transportation services business and the tours and
- 23 connections that we had established with Victoria, we
- 24 began the flu shot tours. And I want to just state for
- 25 the record that the comment I heard over and over and

- 1 over again as we took people to Canada to get shots that
- 2 weren't available here, many of whom were seniors and we
- 3 did it at a deeply discounted rate, the comment we heard
- 4 over and over again was that it's very difficult for
- 5 people to get to Seattle from here if you don't like to
- 6 drive. Seniors apparently don't want to be out driving
- 7 late at night, but they have to go to Seattle. So being
- 8 able to put something like this in place would allow
- 9 them to get down to a stop, and then the rest of that is
- 10 going to be handled by a professional.
- 11 Serving the markets as we have laid them out,
- 12 beginning in Port Angeles, a stop in Sequim, a stop
- 13 somewhere in Jefferson County which is yet to be
- 14 determined, there is a -- we need to work through that
- 15 with Jefferson Transit but a stop in Jefferson County, a
- 16 stop in rural Kitsap, that was a recommendation by
- 17 Jefferson Transit as well because where we are cruising
- 18 there right down to the ferry terminal is not served by
- 19 Kitsap Transit, so Jefferson Transit actually suggested
- 20 that we make a stop there. That would keep commuters
- 21 from having to drive all the way down and park down by
- 22 the ferry terminal. So if we stop somewhere by
- 23 Hansville, if you know that area at all, there's an
- 24 Albertson's store, lots of space there, and then the
- 25 final destination right down to the ferry terminal. We

- 1 believe that that route as laid out will be very
- 2 successful and will grow significantly over the coming
- 3 24 months, will become the basis for travel and tourism
- 4 growth of the Olympic Peninsula as people from Seattle
- 5 realize they can come right over, get around easily, get
- 6 back, and continue on again.
- 7 Let me make sure I have addressed all of
- 8 Jack's items.
- 9 JUDGE MACE: Actually, I would like to ask a
- 10 question if I might.

- 12 EXAMINATION
- 13 BY JUDGE MACE:
- 14 Q. I'm looking through your application
- 15 materials, you talked about having I thought 40
- 16 vehicles; was I mistaken in that?
- 17 A. I said what?
- 18 O. 40 vehicles.
- 19 A. Yes.
- Q. In the attachment that's part of your
- 21 application, it shows -- it doesn't show 40 vehicles.
- 22 It says Pennco vehicle inventory, and I count 14. Just
- 23 if you could explain the discrepancy between what's in
- 24 your application, please.
- 25 A. Yes, we also have Peninsula Charters and

- 1 Excursions, which is an LLC which is owned by Pennco
- 2 Transportation and when we do tours and charters and
- 3 events and things like that. So there are a number of
- 4 vehicles that we control but that aren't directly
- 5 associated with this application.
- JUDGE MACE: Is that it?
- 7 MR. HARRIS: That's it.
- 8 JUDGE MACE: Thank you.
- 9 Mr. Heckman, you get to ask some questions.

- 11 CROSS-EXAMINATION
- 12 BY MR. HECKMAN:
- 13 Q. Kevin, you mentioned that your existing
- 14 service picks up on-demand customers; is that correct?
- 15 A. Yes.
- 16 Q. So if a customer were to call and say he
- 17 wanted to catch a 4:00 a.m. flight and had to be to the
- 18 airport by 3:00 in the morning, are you saying that you
- 19 could provide that service to have that customer there
- 20 by 3:00 in the morning?
- 21 A. Yes, we can.
- Q. In referring to your schedule that's listed
- 23 on your web site and in the application, it shows that
- 24 people arrive at the airport at 6:00 a.m., 8:00 a.m.,
- 25 noon, 3:00 p.m., and 6:00 p.m., how could they get there

- 1 for a 4:00 a.m. flight based on that schedule?
- 2 A. Well, we do not -- so through Pennco
- 3 Transportation and its wholly owned subsidiary,
- 4 Peninsula Charters, we kind of choose how we want to
- 5 serve the market locally. If someone wants to go to
- 6 Seatac at an hour that we feel there are not enough
- 7 people that we can pick up kind of in the same window of
- 8 time to make that run justifiable, we will offer to them
- 9 a charter. So that pricing structure is different, but
- 10 it allows us to serve those off periods. As you can
- 11 imagine, maybe you can't because you have scheduled
- 12 service, but it doesn't make sense to take one person to
- 13 Seatac on just whatever, 2:00 in the morning, whatever,
- 14 no. So in order to make that work, we have to try to
- 15 get people in the same kind of time frame, that's how
- 16 door-to-door pickup and delivery works. So again, off
- 17 hours we would recommend that they take our charter
- 18 service, in which case they would go in their own
- 19 private car to the airport. If they want to travel in
- 20 kind of more of the time frame where other people would
- 21 also be calling in and saying that they want to go, then
- 22 we would recommend that they go on one of the Pennco
- 23 buses.
- 24 Q. So then Pennco itself, not the LLC but Pennco
- 25 itself, isn't a true on demand, 24 hour, door-to-door

- 1 service; is that correct?
- 2 A. We provide through the two business entities
- 3 the full gamut of what you just described, on demand, 24
- 4 hours a day from here to either Seattle or Seatac. We
- 5 do that for Jefferson Transit. We are their primary
- 6 subcontractor for their job opportunity express program
- 7 where they take people who are returning to the work
- 8 force, and Jefferson Transit drivers are not working in
- 9 the off hours, so we take their people all around 24
- 10 hours a day. We provide that service as described there
- 11 through our private charters. But what we have chosen
- 12 to do is use the entities that we have to serve the
- 13 market, but to try to do it in a way that makes the most
- 14 sense for us financially. So if someone said, can you
- 15 get me for \$98 to Seatac, it's just me, can you get me
- 16 to Seatac at 4:00 in the morning, we would say no, we
- 17 would say we can't do that. If you want to go later in
- 18 the day with other people who will be traveling as well,
- 19 yes. But if you want to go at that time, we've got to
- 20 do a private charter.
- 21 Q. So as per your certificate that you have,
- 22 your WUTC certificate states that there will be a
- 23 door-to-door service, do you actually or can you
- 24 actually do on demand, 24 hour a day service that will
- 25 take care of those people under your certificate?

- 1 A. Yes.
- Q. Under Pennco, not the LLC, but under Pennco
- 3 and the certificate that you have?
- 4 A. Can we, yes, we can.
- 5 (Discussion off the record.)
- 6 BY MR. HECKMAN:
- 7 Q. Can you describe for me what studies or
- 8 surveys have been done showing that there is an
- 9 additional need for service between Port Angeles and
- 10 downtown Seattle?
- 11 A. We conducted through numerous interviews with
- 12 people that live in the area in-person interviews, an
- 13 evaluation to determine whether or not there was market
- 14 demand. We talked to the staff and management of the
- 15 transit agencies and other entities involved in
- 16 employment, creating expanded business opportunities,
- 17 and travel and tourism on the Peninsula to determine
- 18 whether or not there was demand that was not being
- 19 satisfied. So over the course of about three months
- 20 specifically and as we went into preparing the
- 21 application and prior to that over the course of a year
- 22 really of accumulating information, we were able to
- 23 determine that there was unmet demand.
- 24 Q. Do you have any statistically valid studies
- or surveys that would indicate and show this?

- 1 A. Well --
- Q. Or is it just gut feeling?
- 3 A. I have provided for you as Attachment 20 a
- 4 document prepared, delivered to me by the manager of the
- 5 Port Townsend Chamber of Commerce, a document which he
- 6 described today and talked about, which he said was
- 7 based on research done by the Department of
- 8 Transportation where they placed a camera on the Hood
- 9 Canal Bridge and were able to gather these numbers back
- 10 in 1999. In a separate conversation he explained to me
- 11 that over the period of time that they conducted this
- 12 study, they just took photos of everyone's license who
- 13 crossed the bridge, and if they got more than two or
- 14 three occurrences within their time frame, they
- 15 contacted the people directly and asked them why they
- 16 were driving off of the Peninsula. And based on those
- 17 responses, they created this report here. So I would
- 18 say that to answer your question this document here
- 19 which Tim talked about gives those numbers.
- 20 Q. This document appears to me to show people
- 21 that move back and forth between the two areas, but
- 22 specifically what I was asking, were there any
- 23 statistically valid surveys or studies done that would
- 24 support the need for your exact service that you're
- 25 providing at the rates and the times that you are

- 1 proposing?
- 2 A. I interviewed people that commute off of the
- 3 island, I spoke with and questioned business owners,
- 4 people that hire, people that are looking for employees,
- 5 the staff and management of the agencies that are
- 6 responsible for job growth and opportunity and business
- 7 development, so I accumulated that info through personal
- 8 interview over the period of about a year and three
- 9 months, so three very specific months leading into our
- 10 actual application. But as a board member on the EDC
- 11 and active in the chamber and a part of all those
- 12 organizations I mentioned, I began to gather this data
- 13 much earlier than that. So over the course of about a
- 14 year and a quarter I put it together.
- JUDGE MACE: Do you have that collated
- 16 somehow that you could provide to us?
- MR. HARRIS: I don't have this percentage,
- 18 that percentage, that percentage. I have the feedback
- 19 from the people of, you know, what do you think, what's
- 20 missing, are our needs being satisfied here, is there
- 21 something that could be done better. Those types of
- 22 conversations with those individuals led me down this
- 23 road.
- JUDGE MACE: But you don't have, I don't want
- 25 to put words in your mouth, but you're looking for a

- 1 document that shows the numbers, and you don't have
- 2 that?
- MR. HARRIS: Right, I don't have that.
- 4 JUDGE MACE: Okay.
- 5 BY MR. HECKMAN:
- 6 Q. The Exhibit 11 financial statement shows that
- 7 the company in that 12 month period lost over \$340,000
- 8 under its current authority. How do you intend to fund
- 9 your new proposed service?
- 10 A. Well, we have now all of the equipment,
- 11 drivers, infrastructure, we have reservationists, we
- 12 have insurance, we have repair facilities, we have all
- 13 of the infrastructure needed to deliver the services
- 14 currently, so we don't have to acquire anything new to
- 15 be able to deliver the services. And we from our
- 16 calculations, since a significant portion of our
- 17 business is already transportation to Seattle, we will
- 18 actually reduce our costs, we have already reduced our
- 19 net operating loss for this year, but our costs will go
- 20 down even more dramatically because it will be much
- 21 faster and a much shorter period that we have to drive
- 22 to get our customers to Seattle. Right now we go all
- 23 the way around to get them to Seattle, this will save
- 24 fuel, wear and tear on the vehicles, driver hours, so
- 25 actually this is part of us getting our costs down.

- 1 Q. Where is the money coming from to subsidize
- 2 the current losses?
- 3 A. That's been from me.
- 4 Q. You personally?
- 5 A. Yes.
- 6 Q. So in essence, you're saying that the
- 7 door-to-door service because of the cost of a
- 8 door-to-door service is so expensive that by turning it
- 9 into a scheduled service you can make a profit?
- 10 A. No, I said that we are taking people now, a
- 11 significant number of people to Seattle already. We
- 12 want to take them a different way. We want to take them
- 13 a shorter way.
- 14 Q. On a scheduled service instead of your
- 15 door-to-door service?
- 16 A. In that respect yes, because we want to
- 17 dovetail the people that we're taking to Seattle now on
- 18 a door-to-door basis, and we want to consolidate them in
- 19 with other people who can use the service as well so
- 20 that we can, you know, reach profitability on that run.
- 21 So yeah, you know, it's not for our Seatac people
- 22 instead of driving around, but for our Seattle market,
- 23 yes, we want to consolidate those together.
- Q. So would it be reasonable to say that by
- 25 establishing your new scheduled service, you would be

- 1 competing directly with an already existing scheduled
- 2 service that we have in place right now?
- 3 A. I don't think so, because I think that we
- 4 already are competing directly with the service that
- 5 Olympic provides. We take people to Seattle, you take
- 6 people to Seattle, there's many ways to get to Seattle,
- 7 so I think we're already competing.
- 8 Q. Wouldn't you say that there's a different
- 9 clientele for somebody who has to be picked up at the
- 10 door for instance than for somebody who's looking for a
- 11 less expensive option as bus lines offer, as a customer
- 12 that possibly by you lowering your fares down on your
- 13 scheduled service, it would suddenly be adding new
- 14 passengers that you didn't have under your Pennco
- 15 door-to-door service?
- 16 A. Well, as I said earlier, I believe that the
- 17 primary market, the commuter market, which I again have
- 18 provided some detail here on, I don't believe that that
- 19 market is being accessed by either Pennco or Olympic Bus
- 20 Lines, and that's the market that we are initially
- 21 targeting to establish the route, just as Aqua Express
- 22 initially targeted the commuter market to establish
- 23 their ferry route. And so we're going to work to do the
- 24 same thing, to make it easy for those regular commuters
- 25 to get to and from Seattle. So no, I don't believe you

- 1 have accessed that market, and we haven't either. It's
- 2 there, and we want to serve it.
- Q. When I asked your witness, Mr. Caldwell,
- 4 whether he felt under the current proposed rate
- 5 structure that you had whether that would work at
- 6 approximately \$35 a day for a customer to commute back
- 7 and forth to Seattle, his comment was that he thought
- 8 that was too expensive and would not work. What's your
- 9 feeling on that?
- 10 A. I don't think that that's exactly what he
- 11 said. I think that was paraphrased. I think a more
- 12 accurate paraphrase is that he said cost and scheduling
- 13 were the two primary issues to make it work. And when
- 14 I, after you questioned him, I asked him whether or not
- 15 if there were ways for regular commuters to not pay as
- 16 much, discount book or some other thing, whether or not
- 17 he felt that would have an impact on how many people
- 18 would adopt, and he said yes, he felt cost and
- 19 scheduling were the two primary things. So, you know,
- 20 there's a difference between someone who uses something
- 21 once in a while and someone who uses it every single
- 22 day, day in and day out, and so our goal is to meet the
- 23 market need. If we need to adjust here or adjust there
- 24 so that we can pull that commuter base out, then we're
- 25 going to do it, we're going to work with the transit

- 1 agencies and we're going to put in place a
- 2 transportation alternative that makes sense, is
- 3 affordable, and is adopted by the community.
- Q. Do you have any idea of where in your study
- 5 what dollar amount for a regular passenger who is
- 6 commuting to and from say Clallam County to Port Angeles
- 7 would be willing to pay?
- 8 A. Well, when we submitted our application, we
- 9 submitted some pricing, suggested pricing, with the
- 10 application. We would hope that if granted the
- 11 authority, we would have the opportunity from the
- 12 Commission to work through what our final pricing is
- 13 going to be. There are a number of things that could
- 14 positively impact our final pricing. For an example, we
- 15 had some very positive feedback from the transit
- 16 authorities until your organization derailed that. I
- 17 believe that there -- I believe that we will be able to
- 18 come to the market with a program, a commuter program,
- 19 that makes sense and that will be adopted by the, you
- 20 know, thousand plus users on the Peninsula of regular
- 21 trips over to Seattle.
- 22 So in terms of do I have the final numbers,
- 23 no, I can't give you right now today final numbers on
- 24 how some kind of a frequent commuter program would be
- 25 priced. But through working with the other transit

- 1 organizations in the area, I'm confident that that would
- 2 happen, and it would be fairly priced, and hopefully the
- 3 Commission will be able to give us the go ahead and get
- 4 those last little details worked out. The signal that
- 5 we're looking for, again, once that happens, we can nail
- 6 that down. But again, we can't, with the other transit
- 7 organizations, we can't move forward because your
- 8 organization stepped in and improperly claimed that you
- 9 had the authority to serve the market, and so then those
- 10 organizations all backed off and said, well, we can't
- 11 talk to you until that's resolved. So I think we have
- 12 to resolve this first, and then if it looks in fact like
- 13 Pennco will be able to serve the market, we can go back
- 14 to our partners and finish that little piece.
- 15 JUDGE MACE: I don't want to foreclose your
- 16 further cross-examination, but we have been at this for
- 17 two hours now, and I think we do need to take a recess.
- MR. HECKMAN: Okay.
- JUDGE MACE: Let's take ten minutes.
- 20 (Recess taken.)
- JUDGE MACE: Go ahead, Mr. Heckman.
- 22 BY MR. HECKMAN:
- Q. Kevin, referring back to your financial
- 24 statement, you had talked about the medical services to
- 25 Paratransit in the amount of 200 and some odd thousand

- dollars previous year, it's actually \$254,878. Is it
- 2 true that you recently got rid of or lost the
- 3 Paratransit contract?
- 4 A. No, the contract expires in about six months.
- 5 Q. Are you currently providing service for
- 6 Paratransit?
- 7 A. We have provided services for Paratransit for
- 8 the last eight years. However, last month we raised our
- 9 rates, and currently the amount of business that we're
- 10 doing with Paratransit is quite a bit less in terms of
- 11 under the terms of the DSHS program we still do quite a
- 12 bit of private pay medical transportation. But yeah, we
- 13 have raised our rates. The cost for delivering those
- 14 services has gone up tremendously, the insurance rates
- 15 have gone up tremendously.
- 16 You may have read in the paper that
- 17 Paratransit itself is changing the way they deliver the
- 18 services here in the Port Angeles market directly, so
- 19 they have a contract with Jefferson Transit and Clallam
- 20 Transit to provide the services to them directly, and
- 21 they're not picking up beginning the next contract cycle
- 22 for the door-to-door any more, they're going to make
- 23 everyone go to a scheduled point and take them.
- 24 So yeah, we raised our rates significantly,
- 25 and we feel that it will average out over the course of

- 1 the year, but this was the first, really the first rate
- 2 increase we have implemented with Paratransit in three
- 3 years.
- 4 Q. Kevin, you mentioned that the grant award
- 5 that would be received specified Seattle as the primary
- 6 destination, have you read our actual grant that we
- 7 applied for?
- 8 A. No, I just was commenting on the document you
- 9 gave me, because that was what I thought it said.
- 10 Q. The document you received was actually the
- 11 award paper, but it is not the actual grant that was
- 12 applied for. And just for the record, the grant
- 13 includes Seatac Airport, and in the grant process they
- 14 used I'm assuming on that document Seattle just for
- 15 generalities of the Seattle market.
- 16 A. Okay.
- 17 Q. But that is part of our grant and is part of
- 18 what we put in our grant.
- 19 A. Okay.
- Q. Just to clarify that.
- 21 A. So all I can comment on is what you delivered
- 22 here, and that's what it said, so.
- Q. Now, Kevin, you had mentioned that we
- 24 currently, and I admitted there was not a huge number of
- 25 people going between here and Kingston, which I concur,

- 1 so that means I would assume that the main market that
- 2 you're looking for isn't to go between here and
- 3 Kingston, it's inevitably going between here and
- 4 downtown Seattle?
- 5 A. That's correct.
- 6 Q. So right now currently Olympic Bus Lines is
- 7 carrying people on a scheduled basis between here and
- 8 downtown Seattle. Your next statement was how can it be
- 9 that you would have a different market than ours since
- 10 we are doing a scheduled run between here and downtown
- 11 Seattle and you will be doing a scheduled run if granted
- 12 the authority between here and downtown Seattle, why do
- 13 you see those in two separate markets in which you would
- 14 not be taking customers of ours?
- 15 A. Because I don't think you have any customers
- 16 right now anyway that are going and getting off in
- 17 Kingston and going somewhere.
- 18 Q. I was referring to Seattle, not Kingston.
- 19 I'm talking about the market between here and Seattle,
- 20 how is it that you would not be taking customers of ours
- 21 that would be going between here and downtown Seattle?
- 22 A. Well, we already serve the Seattle market.
- 23 We already, and we have for years, taken people from
- 24 here to Seattle. We just want to do it in a more
- 25 faster, efficient, less expensive way, so we already

- 1 compete with you for those same people.
- 2 Q. But that's within a scheduled service, which
- 3 we already provide. You're competing with us in a
- 4 customer who needs a different service, one who needs to
- 5 be picked up at their home at a specific time, not at a
- 6 scheduled time but at a specific time, someone that has
- 7 to go complete door-to-door, not scheduled. So how can
- 8 you say that once you enter the scheduled market that
- 9 you won't be competing for a scheduled customer versus a
- 10 door-to-door customer?
- 11 A. Because I think that just like every other
- 12 thing that you might want to acquire, whether it's a car
- 13 or you want to fly somewhere, there's choices. And if I
- 14 want a car, you get the Nissan or Honda or the Acura.
- 15 If people want to go from the Peninsula to Seattle,
- 16 there's several options, it's not just us or just you,
- 17 there's several options. We believe that that route
- 18 from here to the Kingston foot ferry is being
- 19 underserved, it's the commuter market is being served,
- 20 served at all, and there are significant numbers of
- 21 commuters which we have provided a substantiation for
- 22 and oral testimony to, we believe those people can be
- 23 pulled out of their cars, introduced to shared
- 24 transportation, taken to the Kingston terminal, and sent
- 25 on.

- 1 So yeah, the ultimate destination of those
- 2 people is probably going to be Seattle, but that doesn't
- 3 really I think affect us that much. We don't get paid
- 4 for when they get on the ferry or whatever happens after
- 5 that. I mean specifically we're getting people from the
- 6 Peninsula down to the ferry terminal there. And I don't
- 7 think that -- I just don't believe that the way that you
- 8 have your route set up is a way that's conducive to
- 9 pulling the commuters out of their cars and onto shared
- 10 transportation. So I think another way of getting
- 11 people around there, the way that we have proposed will
- 12 do that. So again, I don't think you have those people
- 13 now, we don't have them, we want to get them, and then
- 14 naturally there will be other people that will jump on,
- 15 but our primary goal is the commuters.
- 16 Q. So you believe that under your current
- 17 pricing structure that you're proposing at \$25 round
- 18 trip with a \$10.50 ferry fare for a total of \$35 plus
- 19 per trip will have a significant commuter market?
- JUDGE MACE: Well, you know, again, I don't
- 21 want to foreclose your cross-examination, but you have
- 22 really already asked him that question, and it's not
- 23 helpful for us to go over that territory several times.
- MR. HECKMAN: Yeah, it's just mind boggling
- 25 is all, okay.

- 1 BY MR. HECKMAN:
- 2 O. Kevin, you had mentioned that due to the low
- 3 air fares that there's more competition for business
- 4 between the various carriers in town. Do you feel that
- 5 those low air fares have affected your current business
- 6 and your proposed business that's going to be, if
- 7 granted?
- 8 A. I feel that there are a number of people who
- 9 would take a \$29 flight to the Seattle area who, if that
- 10 weren't available and if it weren't in my opinion being
- 11 subsidized, they would probably travel with either you
- 12 or us. I believe that, based on the comments of the
- 13 Horizon manager when he spoke to the chamber January a
- 14 year ago when he said that Horizon was losing more than
- 15 \$1 Million a year and got tired of doing it because the
- 16 fees went up at Seatac and it was going to be \$3 Million
- 17 a year and he said we're leaving, well, how is it that
- 18 Horizon was pricing it at \$179 and now it's \$49 or \$29.
- 19 So my feeling is that those airlines are either losing
- 20 money to compete to deliver the services and/or being
- 21 subsidized, and at some point that's going to stop,
- 22 either one of them will make it or they'll both quit or
- 23 whatever, and we will recapture some of those people.
- 24 But yes, I mean obviously if you can get to Seattle for
- 25 \$29 and if you're mobile enough to do it and you don't

- 1 mind being in a jet prop plane, not all of us are
- 2 willing to do that, but if you don't mind those things,
- 3 then yeah, there are a certain number of people that are
- 4 going to do it. I would say you have probably tried the
- 5 service yourself.
- 6 Q. Several times.
- 7 Would you say that those low rates and those
- 8 low fares through those airlines were a cause of some of
- 9 the losses that were incurred the previous year?
- 10 A. Absolutely. I believe that, number one, for
- 11 us to deliver the service we deliver, it takes a lot
- 12 more of everything to pick up people at their homes, to
- 13 get them to their destination, so just inherently we
- 14 have a much more difficult business model. But yes, all
- 15 of those little things can add up. So yeah, if one
- 16 competitor gets to receive the grant funds and they get
- 17 to buy two brand new vehicles and we have to do that out
- 18 of our own pocket, yeah, we're less competitive. If
- 19 another competitor receives assistance from the State or
- 20 federal government and they don't have to pay landing
- 21 fees or whatever it is and are somehow subsidized and
- 22 they can do a \$29 fare, yeah, that makes us less
- 23 competitive.
- Q. Just for information, I'm on the and have
- 25 been on the Airport Advisory Board, and since Horizon

- 1 left, which was, you know, a year ago February, and the
- 2 new airlines took over, the number of travelers is down
- 3 over 50% even at the lower fares, just so you know,
- 4 Horizon brought twice as many people through the sky.
- 5 A. Wow.
- 6 MR. HECKMAN: Anyway, that's all I have, I'm
- 7 sorry.
- JUDGE MACE: Okay, thank you.
- 9 Mr. Thompson.
- 10
- 11 CROSS-EXAMINATION
- 12 BY MR. THOMPSON:
- Q. Mr. Harris, just for a little bit of
- 14 clarification, one of the things you're proposing is to
- 15 add motels and cruise terminals as an additional --
- 16 A. I believe we already have hotels; is that
- 17 correct? I thought it was.
- 18 Q. Well, for whatever reason, that's not what I
- 19 wrote down, well, cruise terminals in any case.
- 20 A. Cruise terminals, yes.
- 21 Q. That's an adjunct to your existing --
- 22 A. That's correct.
- Q. -- door-to-door service?
- 24 A. That's correct.
- Q. And when you're talking about a service, a

- 1 new service, scheduled service to downtown Seattle,
- 2 you're really talking about a scheduled service to
- 3 Kingston to bring passengers to the Aqua Express
- 4 terminal, right?
- 5 A. That is correct.
- 6 Q. Okay. Is it going to be necessary for you to
- 7 add additional vehicles to serve that?
- A. I don't believe so. We have quite a few
- 9 vehicles, and we have laid it out trying to utilize the
- 10 vehicles that we already have, so I think we'll be fine.
- 11 Q. Is that going to result in a reduction of
- 12 your existing door-to-door service?
- 13 A. No.
- Q. Well, explain for me how that's possible; are
- 15 they not fully utilized presently?
- 16 A. Well, the vehicles that we want to use are
- 17 larger vehicles, and they are currently under the
- 18 inventory of the charter company, so those vehicles have
- 19 been primarily used in the summer and for group
- 20 charters, so they're used at like 20%, so we're going to
- 21 take those larger vehicles and deploy them on this run.
- 22 Q. Okay.
- 23 A. Does that make sense?
- Q. Would the proposed additional service have
- 25 any additional costs associated with it?

- 1 A. To who?
- Q. To Pennco.
- 3 A. Well, we have adequate drivers, we have
- 4 adequate vehicles, the vehicles that we have are all
- 5 insured and we're already paying the insurance on them.
- 6 I mean sure, there's going to be some things that, you
- 7 know, a little bit more here, but there's things that
- 8 are less. Like for an example, we take a significant
- 9 number of people, as I shared with you earlier, to
- 10 Seattle for various reasons. If we can move them from
- 11 the current way that we deliver that service, which is
- 12 where we have to drive them all the way around, plus we
- 13 have to pick them up at their house and drive the
- 14 Seattle people all the way around, if we can move them
- over to this new service, we don't have to pick them up
- 16 at their house, all we have to do is go from Port
- 17 Angeles to Kingston, so we save the fuel, we save the
- 18 driver's time. So little loss here, little gain here,
- 19 but overall it will be less expensive for us to deliver
- 20 those services than do it the way we're doing it today.
- Q. One thing I wanted to ask you, you were
- 22 talking about the DSHS contract service, is that --
- 23 that's separate from your regulated service, isn't it?
- 24 A. Correct.
- 25 Q. In other words, it's not DSHS doesn't

- 1 reimburse your tariffed rates, you have a different --
- 2 A. Well, it's -- yeah. When you say tariffed,
- 3 you mean regulated by the WUTC. Now I know that the
- 4 broker is regulated by the WUTC. How it works, I don't
- 5 know. I know that they are regulated, we are regulated,
- 6 our rates are not, so.
- 7 Q. Okay. I just had a question about Exhibit
- 8 11, which Mr. Heckman actually submitted, profit and
- 9 loss statement for Pennco. And just again for
- 10 clarification, is this -- this includes regulated as
- 11 well as unregulated revenues, doesn't it?
- 12 A. That's correct.
- 13 Q. Is there anywhere on here where you would be
- 14 able to come up with a sort of a bottom line for
- 15 regulated services?
- 16 A. You know, all of that documentation is in the
- 17 Commission's hands, because we applied for a rate
- 18 increase, and the WUTC approved a 54% rate increase for
- 19 us because of -- and all that stuff was broken out
- 20 because you had to break it all out with blah, blah,
- 21 blah. Because again of what's going on in the
- 22 marketplace currently with the airlines battling it out,
- 23 we opted not to take advantage of that, but the
- 24 Commission found that we were entitled to a significant
- 25 rate increase, so all of that stuff is in the

- 1 Commission.
- Q. Okay. I guess in fairness, sort of some pro
- 3 forma things about fitness that we ask, and I think you
- 4 probably do, but do you have a driver hiring policy?
- 5 A. Yes, we do.
- 6 Q. And can you just describe it just as
- 7 concisely as possible?
- 8 A. Yes. We either through advertisement,
- 9 through personal recommendation, referrals from
- 10 customers, sometimes customers themselves who travel a
- 11 lot, we are constantly looking for drivers. The number
- 12 one thing we're looking for is safety, so you can not
- 13 have had any infraction in the last three years of any
- 14 kind to become a driver. The process that you go by is
- 15 you fill out an application. We tell people before they
- 16 come to fill out the application that they can just run
- 17 down to the DMV and print out that transcript and bring
- 18 it with them. They have to have a medical fitness exam.
- 19 We hire on a, not interim, but a probationary period.
- 20 So after we train them, many of the same things that
- 21 Jack pointed out where they're going out with another
- 22 driver for a while and seeing what it's like, and then,
- 23 you know, they get tested on that. We have the drivers
- 24 follow secretly behind them, you know, all of that kind
- 25 of stuff. But once -- oh, and the drug testing, which

- 1 was required as part of our medical transportation
- 2 services contract for the people that do that work, but
- 3 we just have everyone tested, we do random testing as
- 4 well. But once you get on board, we don't require that
- 5 the drivers have a commercial license, but we reward for
- 6 the commercial license. So we reimburse them for the
- 7 costs of taking the steps necessary to get that, they
- 8 get an immediate significant pay increase if they get
- 9 their commercial license. Again, all of our drivers we
- 10 send them through the CPR and train them on how to use
- 11 the lift and all the things that are associated with
- 12 delivering the medical transportation piece as well. So
- 13 that's about it.
- 14 We have many drivers that have been with us
- 15 for six or more years. Many of our drivers as mentioned
- 16 at one of our breaks, I have a terrible driving record,
- 17 I could never drive for us, and I talk to these guys and
- 18 they have never had a traffic infraction. I just -- I
- 19 can't believe it, you know, how is that possible. So,
- 20 you know, anyway, we have very good drivers, very
- 21 talented, they work very hard. We were part, I think
- 22 Olympic was as well, of this movement to improve the
- 23 safety on the corridor right here, so Pennco was there
- 24 as part of that team with the Department of
- 25 Transportation and with the State Patrol and many other

- 1 trucking companies and other transportation entities on
- 2 the Peninsula from the very beginning helping put that
- 3 in place. We advertise for the State Patrol on all of
- 4 our vehicles encouraging people to slow down, just a
- 5 number of things, we're very, very safety conscious.
- 6 Q. I'm switching around here from different
- 7 topic to different topic, but I want to return to -- I
- 8 think it's a good idea to probably give you an
- 9 opportunity to respond to some of the issues that have
- 10 been raised about your own personal financial situation.
- 11 And part of that was brought up by the newspaper article
- 12 as part of the record and as well I think by your answer
- 13 to one of Mr. Heckman's questions that you personally
- 14 funded or subsidized the loss of the company over the
- 15 prior year. Could you just sort of in your own -- on
- 16 your own terms explain your financial situation?
- 17 A. Well, I would say that at this point in my
- 18 life, my financial situation is stable. It's been
- 19 better, it's been worse, but stable now. I have several
- 20 businesses that I operate. Some of them are profitable,
- 21 others are in some kind of a transition state.
- For an example, the front page on this
- 23 newspaper article shows a historic building that I am
- 24 restoring in downtown Port Townsend built in 1885.
- 25 Unique because it's one of the few buildings in the

- 1 state that the foundation is actually built out on the
- 2 beach as a last waterfront warehouse in Port Townsend.
- 3 We spent a lot of money on that building. I felt it was
- 4 worth saving, but if you have ever remodeled a house or
- 5 anything like that, you know what can happen once you
- 6 get in there. So we got in there, we have worked
- 7 through some of the unexpected things. We decided to,
- 8 about midway through the process, sell part of the
- 9 building as condos, the upper floors, and so those
- 10 condos have been listed, and, you know, we're moving
- 11 forward with that. So, you know, while I spent a lot of
- 12 money on the building, within the next few months or so
- 13 the condos will be sold, and that will get better.
- In terms of the software business, we're
- 15 doing fine there. In terms of Pennco, you see what's
- 16 happened with Pennco. Again, I started the conversation
- 17 off today by saying that of all the ways to get to
- 18 Seattle or Seatac, we have the most difficult business.
- 19 but we pulled it off for seven years. Even now with the
- 20 extreme competition that we have going on, we're
- 21 managing. I have been able to fill in where necessary
- 22 during this time to keep the business moving forward.
- I believe that if we're allowed, as most
- 24 businesses are, to evaluate our business, evaluate the
- 25 market, then we will be able to make adjustments in ways

- 1 that don't unfairly penalize others but at the same time
- 2 doesn't give them an exclusive right to lock everything
- down, a we don't want to do it but we don't want you to
- 4 do it either kind of a mentality. I think that Pennco
- 5 can move into profitability. As I mentioned to you
- 6 before, the WUTC approved a 54% rate increase for us.
- 7 We are supposed to get by law be able to recover our
- 8 costs and make a reasonable profit. Because of what's
- 9 going on in the marketplace right now with the
- 10 competition with the airports and things, we could not
- 11 do that, we could not adjust our rates. So yeah, I
- 12 don't want this to continue on any more in terms of a
- 13 loss, but is it at the end for us? No, I will continue
- 14 to support Pennco moving forward. But, you know, we
- 15 need to be able to adjust in the things that we do so we
- 16 can continue to deliver great service and become a
- 17 valuable and needed asset in the transportation pool.
- 18 (Discussion off the record.)
- 19 JUDGE MACE: Mr. Thompson, anything more?
- MR. THOMPSON: Yeah.
- 21 BY MR. THOMPSON:
- 22 Q. Just a question about the vehicle inventory
- 23 that you have as part of your application, I think you
- 24 said earlier that some of the vehicles that will be used
- 25 for the proposed service would come from the charter

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- 1 business; is that right?
- 2 A. (Nodding head.)
- 3 Q. Are those included on the vehicle inventory
- 4 that you included as part of your application?
- 5 A. At the time when I submitted the application,
- 6 I was in conversation with the transit agency in
- 7 Jefferson County, I was under the impression that we
- 8 would be able to work together to access different
- 9 vehicles than we have currently. But again, when
- 10 Mr. Heckman's company, his dad went in and told everyone
- 11 that they had the exclusive right to the territory and
- 12 they would sue everyone if they supported us, the
- 13 transit agency said, you guys got to work that out, we
- 14 can't get involved so -- until that's resolved. So when
- 15 I submitted that, I believed we would be able to work
- 16 with Jefferson Transit to come up with some different
- 17 vehicles. I am currently operating under the assumption
- 18 though that we're going to use these other vehicles that
- 19 I have mentioned that aren't reflected in here but which
- 20 we are not utilizing as well as we could, so that's why.
- Q. Could you supplement with that additional
- 22 information about those other vehicles?
- 23 A. Sure, yeah.
- 24 JUDGE MACE: Why don't you make that Exhibit
- 25 22.

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- 1 MR. HARRIS: Okay.
- 2 JUDGE MACE: And that too needs to be
- 3 provided by --
- 4 MR. HARRIS: Ten days.
- JUDGE MACE: Yeah, whatever the date was I
- 6 said, oh, it was the 21st I think.
- 7 MR. HARRIS: So just the basic vehicle ID
- 8 number, what are you looking for, capacity?
- 9 MR. THOMPSON: I think probably just in the
- 10 format that you already have in your application.
- 11 MR. HARRIS: Okay.
- MR. THOMPSON: I think that's all I have,
- 13 thank you.
- 14 JUDGE MACE: All right, anything else,
- 15 Mr. Harris?
- MR. HARRIS: Give me just one moment.
- Will we be commenting on the admissibility of
- 18 my exhibits?
- 19 JUDGE MACE: I will address that.
- MR. HARRIS: Later?
- JUDGE MACE: Yes.
- MR. HARRIS: Okay.
- No, I think that's it.
- JUDGE MACE: All right, any objection to the
- 25 admission of proposed Exhibits 16 through 20?

- 1 MR. THOMPSON: Well, if these are intended --
- 2 I gather these are intended as support for the proposed
- 3 service.
- 4 MR. HARRIS: That's correct.
- 5 MR. THOMPSON: And, well, ordinarily the
- 6 requirement is that the witness be here in person under
- 7 oath to provide that, and I really think this would be
- 8 an objection for Mr. Heckman to raise. Potentially, as
- 9 Judge Mace mentioned earlier, it might just be a matter
- 10 of the Commission giving it less weight than it
- 11 otherwise would.
- I just raise the issue, I don't really --
- JUDGE MACE: Yeah, I don't have a problem
- 14 with admitting them. You do need to realize that the
- 15 best evidence is a live witness who comes to support the
- 16 application, and it's not -- you know, we have, for
- 17 example, Mr. Heckman would not have had an opportunity
- 18 to cross-examine any of these people, so I'm admitting
- 19 them for whatever weight that can be given, but you need
- 20 to realize that that may not be very much weight.
- 21 MR. HARRIS: Okay.
- JUDGE MACE: Relative to, for example,
- 23 Mr. Caldwell's testimony.
- MR. HARRIS: Okay.
- 25 JUDGE MACE: All right, so admit Exhibits 16

- 1 through 20 with the understanding that there may be very
- 2 little weight actually accorded the letters.
- 3 MR. THOMPSON: Just on that point, I believe
- 4 Mr. Heckman had a letter.
- 5 JUDGE MACE: Yes, and that same applies to
- 6 him, I think his Exhibit 13 was a similar letter. And
- 7 again, it's the same thing, live testimony is best, and
- 8 we can probably only give very limited weight to a
- 9 letter.
- 10 MR. HECKMAN: I understand.
- 11 JUDGE MACE: And because Exhibits 21 and 22
- 12 are in the nature of Bench Requests, they will be
- 13 admitted as Bench Requests are. If either of you, that
- 14 is to say, well, if any of you notice that there's some
- 15 problem with either of those exhibits when they come in
- 16 and are served on you, please let me know. Otherwise
- 17 they will be admitted.
- 18 We usually get a transcript within two weeks,
- 19 and I have scheduled simultaneous post hearing briefs
- 20 for April 11th. If there's any problem with that date,
- 21 I would like to hear now from you so that we can adjust
- 22 the date if we need to.
- MR. HARRIS: Could you hear from us on
- 24 Monday?
- 25 JUDGE MACE: Could I hear from you on Monday?

- 1 MR. HARRIS: If April 11th is okay.
- JUDGE MACE: Surely, yes, but I need to hear
- 3 from you.
- 4 MR. HARRIS: Okay.
- JUDGE MACE: You need to probably call.
- 6 MR. HARRIS: Okay.
- 7 JUDGE MACE: Don't fax, that doesn't seem to
- 8 work.
- 9 MR. HARRIS: No more faxing.
- 10 If it would be okay, Your Honor, we can just
- 11 proceed with the 11th unless I call you on Monday, that
- 12 would give me a chance to make sure.
- JUDGE MACE: If anything, you're saying it
- 14 would be later than the 11th?
- MR. HARRIS: Yes, maybe by a week or
- 16 something.
- 17 JUDGE MACE: All right.
- Do you have any problem with that?
- 19 MR. HECKMAN: Can we go ahead and just make
- 20 it a week later? I can't remember the date, but I've
- 21 got a vacation with my family planned for Oregon during
- 22 spring break, and I can't remember what the exact date
- 23 is.
- JUDGE MACE: Let's be off the record.
- 25 (Discussion off the record.)

- 1 JUDGE MACE: We have agreed that we will file
- 2 simultaneous briefs on April the 18th.
- 4 MR. THOMPSON: No.
- 5 MR. HECKMAN: Just a question out of
- 6 ignorance, when you say submit simultaneous briefs, does
- 7 that mean I have to have them to you by that time?
- JUDGE MACE: Correct.
- 9 MR. HECKMAN: Okay.
- 10 JUDGE MACE: They have to be at the
- 11 Commission on the 18th.
- MR. HECKMAN: On the 18th.
- 13 JUDGE MACE: However you do that.
- MR. HARRIS: But we don't have to show up?
- 15 JUDGE MACE: No, no, don't show up. I mean
- 16 it's not that I don't want to engage with you any
- 17 further, but I just want your brief on the 18th.
- 18 MR. THOMPSON: And I would just say while
- 19 we're talking about it that I would be happy to discuss
- 20 with both of you what a brief should include.
- MR. HECKMAN: That would be great.
- MR. THOMPSON: It doesn't include new
- 23 evidence, it's supposed to be your own summary of the
- 24 evidence.
- 25 MR. HECKMAN: So after reading the summary

- 1 that she has, after reading all the minutes or whatever
- 2 you call them --
- JUDGE MACE: Well, one of the main things
- 4 that you have to do is you have to look at the statutory
- 5 provision. I think it's 81.68.040, it's a provision you
- 6 have to look at, because you have to meet the
- 7 requirements for proof in that provision. And so I'm
- 8 looking in your brief for you to show me how you meet
- 9 those proofs and how the other guy doesn't.
- 10 MR. HARRIS: Okay.
- 11 JUDGE MACE: And it doesn't have to be
- 12 lengthy and in fact can not be more than 60 pages as I
- 13 recall, though I wouldn't think that you would be
- 14 writing that many pages. So it doesn't have to be
- 15 lengthy, but you have to show how you have met the
- 16 burden of proof.
- MR. HARRIS: But you will give us the
- 18 transcript so I would have it, and then we would write
- 19 after that?
- JUDGE MACE: Let's be off the record.
- 21 (Discussion off the record.)
- JUDGE MACE: We have fielded some questions
- 23 about getting the transcript, and it looks like you're
- 24 all in agreement that the briefs will be filed,
- 25 post-hearing briefs, on the 18th. And we have given

some instruction about what should be in a brief and how long, what the limit on lenth is. Is there anything else? Thank you very much, the record is closed. (Hearing adjourned at 3:15 p.m.)