

**BEFORE THE WASHINGTON STATE  
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of the Petition of

WHIDBEY TELEPHONE COMPANY,

Requesting distribution of funds from the  
state universal communications services  
program created in RCW 80.36.650

DOCKET UT-151584

ORDER 01

ORDER GRANTING  
DISTRIBUTION OF FUNDS FROM  
THE STATE UNIVERSAL  
SERVICE COMMUNICATIONS  
PROGRAM

**BACKGROUND**

- <sup>1</sup> On May 22, 2014, the Washington Utilities and Transportation Commission (Commission) issued General Order R-575 in Docket UT-131239 amending and adopting rules in Washington Administrative Code (WAC) 480-123 to implement the state universal communications service program (State USF Program) established by the legislature.<sup>1</sup> The State USF Program addresses two concerns. The first is the temporary replacement support for the universal service support pool (Traditional USF), which was eliminated on July 1, 2014. The second is replacing the annualized cumulative reduction in support the company received from the federal Connect America Fund Intercarrier Compensation (CAF-ICC) up through and including the year for which program support is distributed.<sup>2</sup>
- <sup>2</sup> A company is eligible to receive distributions from the State USF Program if the company can demonstrate that absent such additional funding, its customers are at risk of rate instability, service interruptions, or cessations. An eligible company will receive a distribution not to exceed the sum of the amount the company received from the Traditional USF for 2012 and the cumulative reduction in support the company received from the federal CAF.

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<sup>1</sup> RCW 80.36.650, *et seq.* establishes a state universal communications services program to support small incumbent telephone companies serving high-cost rural areas of Washington. This program is a transitional program that partially offsets reductions of the small companies' intrastate terminating access revenues implemented by the Federal Communications Commission (FCC) in its order FCC 11-161. The program makes available an annual fund of up to \$5 million to provide distributions to qualifying companies and is scheduled to terminate after five years.

<sup>2</sup> WAC 480-123-120(2).

3 On July 31, 2015, Whidbey Telephone Company (Whidbey Telephone or Company)  
filed a petition to receive support from the State USF Program (Petition) for fiscal year  
ending June 30, 2016.

4 Staff reviewed the Company's Petition, including related work papers, and has  
determined that the Company meets the requirements of WAC 480-123-120, which  
defines the factors the Commission will use to determine if a provider has demonstrated  
that its customers are at risk of rate instability, service interruptions, or cessations.<sup>3</sup> Staff  
finds that the Company's total operations rate of return and the Company's consolidated  
return on equity of combined operations, both regulated and non-regulated, are not  
excessive. Staff recommends that the Commission find the Company be eligible for State  
USF Program support in the amount of \$748,392, which should be disbursed no later than  
December 28, 2015.

### DISCUSSION

5 We agree with Staff that the Company has demonstrated its eligibility for a distribution  
from the State USF Program for fiscal year ending June 30, 2016. The Company has  
demonstrated that its earned rate of return on regulated operations and rate of  
consolidated return on equity are both at levels that reflect a risk of rate instability or  
service cessation. We find that a distribution in the amount of \$748,392 from the State  
USF Program is in the public interest, is consistent with the purposes underlying the  
regulation and applicable statutes, and should be granted.

### FINDINGS AND CONCLUSIONS

- 6 (1) The Washington Utilities and Transportation Commission is an agency of the  
State of Washington vested by statute with the authority to regulate public service  
companies.
- 7 (2) Whidbey Telephone is a local exchange company as defined in WAC 480-120-  
021 and a public service company subject to Commission jurisdiction.

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<sup>3</sup> Pursuant to WAC 480-123-120(1), the Commission will consider the provider's earned rate of  
return on a total Washington company books and unseparated regulated operations basis, the  
provider's return on equity, the status of the provider's existing debt obligations, and other  
relevant factors including, but not limited to, the extent to which the provider is planning or  
implementing operational efficiencies and business plan modifications to transition or expand  
from primary provision of legacy voice telephone service to broadband service or otherwise  
reduce its reliance on support from the program.

- 8 (3) Whidbey Telephone has demonstrated that its total operations rate of return and its consolidated return on equity of combined operations, both regulated and non-regulated, are not excessive.
- 9 (4) Whidbey Telephone has demonstrated that its earned rate of return on regulated operations and rate of consolidated return on equity are both at levels that demonstrate a risk of rate instability or service cessation
- 10 (5) Whidbey Telephone is eligible to receive funding from the State USF Program in the amount of \$748,392, which should be disbursed no later than December 28, 2015.

### **ORDER**

#### **THE COMMISSION ORDERS:**

- 11 (1) Whidbey Telephone Company's request for funds from the State USF Program for fiscal year ending June 30, 2016 in the amount of \$748,392 is granted.
- 12 (2) The funds will be disbursed by December 28, 2015.
- 13 (3) The Commission retains jurisdiction over this matter for purposes of effectuating this order.

DATED at Olympia, Washington and effective November 13, 2015.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DAVID W. DANNER, Chairman

PHILIP B. JONES, Commissioner

ANN E. RENDAHL, Commissioner