1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION 2 COMMISSION In the Matter of the 3 ) Petition of ) 4 ) QWEST CORPORATION ) DOCKET NO. UT-061625 5 ) Volume I To be Regulated Under an ) Pages 1 - 36 6 Alternative Form of ) ) Regulation Pursuant to 7 RCW 80.36.135. ) \_\_\_\_\_ 8 A prehearing conference in the above matter 9 10 was held on November 8, 2006, at 2:21 p.m., at 1300 11 South Evergreen Park Drive Southwest, Olympia, 12 Washington, before Administrative Law Judge C. ROBERT 13 WALLIS. 14 The parties were present as follows: 15 QWEST CORPORATION, by LISA A. ANDERL, Associate General Counsel, 1600 Seventh Avenue, Room 16 3206, Seattle, Washington 98191; telephone, (206) 345-1574. 17 18 WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, by GREGORY J. TRAUTMAN, Assistant Attorney 19 General, 1400 South Evergreen Park Drive Southwest, Post Office Box 40128, Olympia, Washington 98504; 20 telephone, (360) 664-1187. 21 PUBLIC COUNSEL, by SIMON J. FFITCH, Assistant Attorney General, 800 Fifth Avenue, Suite 2000, 22 Seattle, Washington 98104; telephone, (206) 389-2055. 23 WEBTEC, by ARTHUR A. BUTLER, Attorney at Law, Ater Wynne, 601 Union Street, Suite 5450, Seattle, Washington 98101; telephone, (206) 623-4711. 24 25 Kathryn T. Wilson, CCR

1	VERIZON, by RICHARD E. POTTER (via bridge), Director of Public Affairs Policy and Communications,
2	1800 41st Street, WA 0105 RA, Everett, Washington 98201; telephone, (425) 261-5262.
3	COVAD COMMUNICATIONS COMPANY; XO
4	COMMUNICATIONS SERVICES, INC.; INTEGRA TELECOM OF WASHINGTON, TIME WARNER TELECOM OF WASHINGTON, by
5	GREGORY J. KOPTA (via bridge), Attorney at Law, Davis Wright Tremaine, 1501 Fourth Avenue, Suite 2600,
б	Seattle, Washington 98101; telephone, (206) 628-7692.
7	NORTHWEST PUBLIC COMMUNICATIONS COUNCIL, by DAVID L. RICE (via bridge), Attorney at Law, Miller
8	Nash, 601 Union Street, Suite 4400, Seattle, Washington 98101; telephone, (206) 622-8484.
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1 PROCEEDINGS JUDGE WALLIS: This prehearing conference 2 will please come to order. This is a conference in the 3 4 matter of Commission Docket UT-061625, which is a petition of Qwest Corporation to be regulated under an 5 6 alternative form of regulation, also called AFOR, pursuant to RCW 80.36.135. This conference is being 7 8 held at Olympia, Washington, on November 8th of the 9 year 2006. My name is Robert Wallis, and I'm the 10 presiding administrative law judge for this proceeding. 11 Let's begin by taking appearances, please, 12 and begin with the Company. 13 MS. ANDERL: Thank you, Your Honor, Lisa 14 Anderl, in-house counsel representing Qwest 15 Corporation. My business address is 1600 Seventh 16 Avenue, Room 3206, Seattle, Washington, 98191. My 17 telephone is (206) 345-1574. My fax is (206) 343-4040, 18 and my e-mail is lisa.anderl@qwest.com. JUDGE WALLIS: For Public Counsel? 19 20 MR. FFITCH: Simon ffitch, assistant attorney 21 general, Public Counsel, Washington State Attorney 22 General's office, 800 Fifth Avenue, Seattle, 23 Washington, 98104. The phone number is (206) 389-2055. The fax number is (206) 389-2079, and the e-mail 24 25 address is simonf@atq.wa.gov.

1	JUDGE WALLIS: Commission staff?
2	MR. TRAUTMAN: For Commission staff, Gregory
3	J. Trautman, assistant attorney general. My address is
4	1400 South Evergreen Park Drive Southwest, Post Office
5	Box 40128, Olympia, Washington, 98504. My telephone
б	number is (360) 664-1187. My fax number is (360)
7	586-5522, and my e-mail address is
8	gtrautma@wutc.wa.gov.
9	JUDGE WALLIS: Is there any other person in
10	the hearing room that desires to participate in this
11	proceeding on behalf of a party? Mr. Butler?
12	MR. BUTLER: Arthur A. Butler from Ater
13	Wynne, LLP, on behalf of WeBTEC. My address is 601
14	Union Street, Suite 5450, Seattle, Washington,
15	98101-2327; telephone, (206) 623-4711. Fax is (206)
16	467-8406. E-mail is aab@aterwynn.com.
17	JUDGE WALLIS: Let's turn to the bridge line.
18	On behalf of four clients petitioning for intervention?
19	MR. KOPTA: Gregory J. Kopta of the law firm
20	Davis Wright Tremaine, LLP, 2600 Century Square, 1501
21	Fourth Avenue, Seattle, 98101; telephone, (206)
22	628-7692; fax, (206) 628-7699. E-mail is
23	gregkopta@dwt.com, and I'm appearing on behalf of
24	Integra Telecom of Washington, Time Warner Telecom of
25	Washington, Covad Communications Company, and XO

1 Communications Services.

2 JUDGE WALLIS: Thank you. On behalf of 3 Northwest Public Communications Council. 4 MR. RICE: This is David Rice with Miller Nash, LLP. My address is 4400 Two Union Square, 601 5 Union Street, Seattle, 98101. My telephone number is 6 (206) 777-7424. My fax is (206) 622-7485. My e-mail 7 address is david.rice@millernash.com. NPCC did not 8 9 file a written intervention, and we were planning on 10 intervening orally. I don't know if we will be taking 11 that up. 12 JUDGE WALLIS: We understand that. Could you 13 state for the record the name of the organization that 14 you are representing? 15 MR. RICE: It's the Northwest Public 16 Communications Council. Do you need their contact information and address? 17 18 JUDGE WALLIS: We will eventually. If you could e-mail that to us, we would very much appreciate 19 20 it. There was also earlier an indication of the 21 presence on the bridge line of a person representing a 22 party that wished to be an interested person with 23 reference to this docket. Mr. Potter, are you still on 24 the line? 25 MR. POTTER: Yes, Your Honor. My name is

1	Richard E. Potter, Director of Public Affairs Policy
2	and Communications, for Verizon. The Company does
3	request to have the status of interested person as
4	described in WAC 480-07-340.
5	JUDGE WALLIS: For contact purposes, could
б	you state your information on the record, please?
7	MR. POTTER: The mailing address is 1800 41st
8	Street, WA 0105 RA. That is in Everett, Washington,
9	98201. My phone number is (425) 261-5006. My fax is
10	(425) 261-5262, and my e-mail is
11	richard.potter@verizon.com.
12	JUDGE WALLIS: Thank you. I mentioned
13	earlier off the record that I received a communication
14	from Mr. Melnikoff this morning, who is counsel for the
15	Department of Defense and Federal Executive Agencies.
16	He indicated an interest in petitioning to intervene in
17	this docket, and I told him that I would acknowledge
18	his interest on the record at this proceeding.
19	Let me ask, Mr. Kopta, if you would briefly
20	explain the interest of the clients that you represent
21	in this proceeding and what is the purpose of the
22	intervention that you seek?
23	MR. KOPTA: All four clients of mine that I
24	represent for this purpose have filed comments in a
25	related docket seeking Commission review of certain

special access rates that Qwest charges, and Qwest 1 2 currently has competitive classification for those 3 services, but in the event that the Commission were to 4 determine that the competitive classification should no longer be applicable to those services, the proposal 5 6 that Qwest has made for their alternative form of regulation would include those services, and therefore, 7 potentially make it more difficult for the Commission 8 9 at best to address the issues that my folks have raised 10 in that docket.

11 So our purpose in intervening in this 12 proceeding is to opine or refer to the Commission to 13 limit the scope of the AFOR to a minimum to exclude 14 those special access services should they no longer be 15 competitively classified.

16 JUDGE WALLIS: Thank you. Is there any 17 objection to the petitions on behalf of Integra, Time 18 Warner, Covad, and XO?

MS. ANDERL: I spoke with Mr. Kopta yesterday and told him we would not object to the interventions by his clients. I would like to say that that lack of objection is without waiver of any position we may take on the appropriateness of the issues that they seek to raise or the proper outcome, but we don't object.

JUDGE WALLIS: We understand that

0007

25

reservation, and the petitions for intervention are 1 2 granted. Mr. Butler? 3 MR. BUTLER: Do you want a recitation of what 4 is in the petition? 5 JUDGE WALLIS: No. If you would briefly state for the record the basic nature of the clientele 6 you represent and their interests in the procedure. 7 8 MR. BUTLER: Yes. WeBTEC is an association 9 of large business consumers of telecommunications 10 services, and our customers are Qwest Corporation of 11 Washington State, and as customers of those services. 12 Very briefly, most if not all of those 13 services have been competitively classified in the past 14 in our view, a significant portion, if not the entire 15 portion of justification for that, so it was the 16 presence in the market of cost-based unbundled network 17 elements, and our concern is what happens if the 18 Commission should conclude in some future proceeding 19 that that type of competition no longer exists for some 20 or all of the services purchased by our members. Our 21 interest would be in seeing the modification of the 22 plan to insure an appropriate mechanism that would 23 guarantee reasonableness of the rates for services purchased by our members. 24

JUDGE WALLIS: Thank you. Ms. Anderl, is

1 there objection?

2 MS. ANDERL: To the extent that the basis 3 stated by Mr. Butler really parallels the basis stated 4 by Mr. Kopta on behalf of his clients and with the same 5 caveats, no objection.

JUDGE WALLIS: The petition is granted. Forthe Northwest Public Communications Council, Mr. Rice.

8 MR. RICE: Thank you, Your Honor. NPCC is an 9 association of pay phone service providers in the 10 Northwest, including in Washington, and NPCC's members 11 purchase public access lines from Qwest, and the 12 purpose of NPCC's intervention in this proceeding is to 13 monitor the proceeding impact on the house service and 14 to respond as appropriate.

JUDGE WALLIS: Thank you. Ms. Anderl? MS. ANDERL: Your Honor, I guess I don't understand that the petition by NPCC really states an interest that kind of arises above the general customer interest that's otherwise represented by Public Counsel and Staff as they seek to protect consumer interests and present a balanced evaluation.

I did not hear any special interest stated by NPCC nor did I understand a particular position that they would be taking in this or what they would be contributing to the Commission's further understanding

or evaluation of the AFOR, and on that basis, we don't 1 2 believe they have a basis to intervene. 3 JUDGE WALLIS: Are you objecting? 4 MS. ANDERL: Yes. JUDGE WALLIS: Mr. Rice, do you have a brief 5 6 response? 7 MR. RICE: Yes. The NPCC's members as PAL 8 customers uniquely understand the needs of such 9 customers, and my understanding is that the AFOR 10 proposal will potentially have a large impact on PAL 11 service and regulation, and it may turn out to be 12 that's not the case, but we don't know that yet, and so 13 it would be premature to say that NPCC has nothing to 14 contribute to this, and in fact, it seems to me like it 15 would be important to get the input of NPCC on the AFOR 16 because they are purchasers of this service. 17 JUDGE WALLIS: Very well. I am going to 18 grant the petition for intervention. I believe that it may indeed be helpful to the Commission to have the 19 20 unique perspectives of individual consumers or consumer

22 specialized services, so I therefore deny the objection 23 voiced by Qwest.

groups participating as parties with the focus on

In anticipation of a petition to intervene onbehalf of the Federal Executive Agencies and Department

0010

of Defense, Ms. Anderl, are you prepared to state 1 2 whether you would object to such a petition? 3 MS. ANDERL: Well, in light of the contact 4 made today by Mr. Melnikoff, we would not object on the basis that it will be late filed. We would, however, 5 like to wait and see what the stated basis for the 6 intervention is prior to opining about what our 7 8 position might be on the merits. 9 JUDGE WALLIS: Very well. We will reserve 10 ruling on that petition if and when it is received 11 following the opportunity for response. 12 MS. ANDERL: Your Honor, and maybe we can 13 talk about this when we are scheduling things, but it 14 might be helpful for both the Bench and us to 15 understand whether DOD had a deadline for filing such a 16 petition. 17 JUDGE WALLIS: Mr. Melnikoff pledged that he 18 would respond promptly when he was able to return to his office and attend to this. He did not state a 19 limit, and we would expect within 14 days of today 20 21 would be ample time and would look for a filing within 22 that period. 23 Now, because he's not here, it's difficult 24 for me to impose a date, but we trust that he will live 25 up to his representation and file promptly.

MS. ANDERL: Thank you. 1 2 JUDGE WALLIS: Mr. Potter, you are here 3 seeking interested person status in this docket. In 4 reviewing the Commission rules related to interested persons and discussing that status with you, it is my 5 6 understanding that you do not wish to participate actively as a party in this docket; is that correct? 7 8 MR. POTTER: That is correct. 9 JUDGE WALLIS: The Commission rules provide 10 that upon granting interested person status, the 11 interested person will then receive copies of filings 12 that are made with the Commission. In prior 13 proceedings, the parties to the proceeding have 14 volunteered to provide those materials to the 15 interested person. Let me ask if the parties to this 16 proceeding are willing to add Mr. Potter and his 17 employer, Verizon Northwest, to the filing list and the 18 service list for process. This would, of course, 19 exclude any confidential information that might be 20 subject to a protective order to which Mr. Potter and 21 his firm are not party. 22 MS. ANDERL: Yes. We will, of course, add 23 him on behalf of Qwest. JUDGE WALLIS: Mr. Butler? 24 25 MR. BUTLER: That's fine from my standpoint.

1	MR. FFITCH: No objection.
2	MR. TRAUTMAN: No objection.
3	MR. KOPTA: No objection from my parties.
4	MR. RICE: No objection.
5	JUDGE WALLIS: Very well. So we will note
6	that in the prehearing conference order.
7	MR. FFITCH: Your Honor?
8	JUDGE WALLIS: Mr. ffitch?
9	MR. FFITCH: With regard to service list
10	matters, I wanted to request that the Bench accept
11	names from parties to be added to the e-mail service
12	list that the Commission puts together for the purpose
13	of ease of internal office administration of electronic
14	materials that we have typically provided from our
15	office, for example, the legal assistant and the
16	analyst working on the case in addition to the lawyer
17	so that when the mail comes in electronically, it can
18	be handled more expeditiously, and I believe it has
19	been done in prior cases. We would ask that the Bench
20	entertain submissions of that nature.
21	JUDGE WALLIS: Let me request that each of
22	the parties provide that information to the Commission
23	via electronic mail before the end of the day tomorrow.
24	That is, up to two persons to have contact information,
25	that those persons will receive copies of material that

1 is distributed.

Mr. Rice, in addition, if you would please 2 3 provide the name of a principle of your client who 4 would be designated to receive service on its behalf, that's information that would be important to us. 5 б MR. RICE: Certainly, Your Honor. Should I send that e-mail to you? 7 JUDGE WALLIS: Please send it to the records 8 9 center with the docket number on it and then I will 10 receive a copy in the ordinary course, and please copy 11 other parties. 12 MR. RICE: Certainly. 13 JUDGE WALLIS: Do the parties wish to conduct 14 any discovery in this docket? 15 MR. TRAUTMAN: Yes, Your Honor. JUDGE WALLIS: Is there any objection to the 16 implementation of the discovery rules? 17 18 MS. ANDERL: No, Your Honor. 19 JUDGE WALLIS: Are there any special time 20 frames the parties propose be applied? 21 MS. ANDERL: At this point, we have not 22 agreed to anything other than the normal intervals. 23 MR. TRAUTMAN: We may need to make an exception for that after the filing of Staff testimony 24 25 and certainly after the filing of Qwest rebuttal

1

2 JUDGE WALLIS: Let's take that up when we get 3 to scheduling, and the same as to discovery cutoffs. 4 Is there desire for a protective order. MS. ANDERL: Yes, Your Honor. 5 6 JUDGE WALLIS: Is there any necessity for 7 highly protective protection? MS. ANDERL: We don't see the need for that 8 9 at this time. We will make a special request for an 10 additional level of protection if we believe we are 11 going to be required to produce information that would 12 require that. 13 JUDGE WALLIS: Very well. We will enter a 14 protective order. 15 Now, I think we are down to the question of 16 procedural schedule unless there is any other matter 17 that parties would like to raise before we get to that 18 point. MR. FFITCH: Your Honor, I will just state 19 20 for the record that before we get into the procedural 21 discussion, we are anticipating raising the issue of 22 consolidation of this docket pending Qwest's petition 23 for competitive classification of its bundled services 24 statewide, and we would expect to file a motion to put 25 that issue before the Commission.

because we are anticipating relatively short intervals.

Obviously, that motion has not yet been filed 1 2 or ruled on, so we need to proceed with the scheduling 3 in this matter, but I wanted to let you know that we 4 are going to be proceeding down that path. 5 JUDGE WALLIS: That is not yet an 6 adjudication; is that correct? 7 MR. FFITCH: That is correct, Your Honor. We will also be asking that it be set for hearing as an 8 9 adjudication. 10 JUDGE WALLIS: Very well. 11 MS. ANDERL: Your Honor, we will object to 12 that, just so the issue is framed. 13 JUDGE WALLIS: Very well. We would see the 14 petition, and we trust that other parties who have an 15 interest in it will respond. 16 Is it safe to stay on the record for the discussion of scheduling, or will we have some time to 17 18 spend before we get down to the nitty-gritty? MR. FFITCH: I prefer we stay on the record. 19 20 MS. ANDERL: I think we should stay on the 21 record. 22 JUDGE WALLIS: Who's first; Ms. Anderl? 23 MS. ANDERL: Your Honor, Staff came into the hearing room with a proposed schedule. Qwest came in 24 with a proposed schedule. We spent some time with the 25

parties in the room and on the bridge trying to hammer out a compromise. Not surprisingly, Staff's schedule was more protracted and Qwest's schedule was more aggressive than the other side wanted. I thought we had substantial agreement on a modification.

б I understand from talking to Mr. ffitch that 7 he would like to advocate separately for a schedule 8 that's more acceptable to Public Counsel, and so I 9 guess I'm not sure how to proceed. I could put on the 10 record now a set of compromised dates that some or all 11 parties might be willing to agree to and that are 12 acceptable to Qwest, and maybe we can take that as a 13 springboard to go from.

14 JUDGE WALLIS: Very well. Let's proceed. 15 MS. ANDERL: Qwest has filed its testimony 16 and did so with its AFOR petition on October 20th. So we would propose that responsive testimony by Staff, 17 18 Public Counsel, and any Intervenors be due on January 26, 2007. Because Qwest is eager to see this matter 19 20 heard sooner rather than later, Qwest would submit to 21 file its rebuttal three weeks later on February 16th, 22 2007. We would like to propose that hearings be held 23 during the week of March 12th. The parties were unable 24 to agree with any certainty how many days we would 25 need.

JUDGE WALLIS: Do we have an estimate? 1 2 MS. ANDERL: Three or four, and the 14th is a 3 Commission open meeting. We would then like to propose 4 that briefs be filed on April 4th, 2007, and reply briefs April 13th. 5 б One of the things that Public Counsel brought 7 up is that there are PacifiCorp hearings scheduled 8 during the last week in March, and Public Counsel 9 raised a concern that the April 4th brief date was just 10 too proximate to make, and what I proposed in response 11 to that concern was that we set the schedule as I have 12 read it into the record but that if the PacifiCorp case 13 unfolded as it is currently scheduled and there were 14 full hearings and no settlement and Public Counsel were 15 pressed, we would not object to a reasonable 16 continuance of the opening brief in this matter to the 17 11th or 13th of April, if that would meet Public 18 Counsel's needs. The reason I suggest we establish the 19 schedule in the way of proposing is schedules never get 20 contracted once they have been set, but they can get 21 expanded, so we would like to keep the more optimistic 22 dates.

JUDGE WALLIS: With the understanding that we could depress Public Counsel from the business of the PacifiCorp hearing.

MS. ANDERL: Exactly. This represents a 1 2 compromise from what Qwest would like to see in terms 3 of the schedule, but it is something that we are 4 prepared to accept. The Commission deadline for a decision in this matter is July 20th. Briefing date on 5 6 April 13th with closing briefs on the 13th would enable 7 the Commission to have quite a bit of time. We would 8 earnestly ask that if this schedule is adhered to and 9 we go to full hearings in this matter that the 10 Commission endeavor to enter an order prior to the July 11 20th deadline.

JUDGE WALLIS: I can represent on behalf of the Commission that it will endeavor to enter an order at the earliest time consistent with a close review and careful consideration of all of the issues that are raised.

17 MS. ANDERL: Thank you, Your Honor. We had also talked about a date for an initial settlement 18 conference, and the earliest date that appeared to work 19 20 for most if not all parties was December 8th. We would 21 propose that the Commission establish that as the date 22 for the initial settlement conference as we are 23 somewhat proscribed in terms of our ability to talk to 24 Staff until that happens, and we would like to have 25 that happen sooner rather than later.

1	I think that pretty much covers what we
2	talked about. There was a discussion among Staff and
3	Public Counsel and Qwest about the need for and timing
4	of public hearings and public notice. I think I'll let
5	Mr. ffitch talk about the public hearings, and I would
6	like to just have an opportunity to respond.
7	With regard to public notice, we understand
8	that the Commission may ask Qwest to do a public notice
9	to its customers of the pendency of this April
10	petition, and we are willing to work with public
11	affairs staff to create such a notice.
12	JUDGE WALLIS: Very well.
13	MR. FFITCH: Your Honor, would you like me to
14	address the public hearing?
15	JUDGE WALLIS: Let me ask if any other party
16	has any objections to the schedule that's been
17	proposed.
18	MR. TRAUTMAN: Your Honor, and Public Counsel
19	may also have this slight concern, we don't have a
20	concern with the December 8th date for the settlement
21	hearing, except that both Public Counsel and Staff are
22	involved in the Avista decoupling, which has a hearing
23	date of December 4th and 5th, and there was a question
24	of when a posthearing brief might be due, and if that
25	were on a very expedited schedule, then the December

1 8th date could be a problem, and I don't know that we
2 have a definite briefing date established in the other
3 docket, so I just wanted to raise that for the Bench's
4 attention.

5 JUDGE WALLIS: Yes. There has been some 6 concern about the availability of dates during December 7 and some questions raised with regard to scheduling in 8 that docket, and we will be responding to those.

9 The long and short of it is that I have no 10 answer for you at the present time. If we schedule a 11 settlement conference for December 8th and it proves to 12 be infeasible for the reason mentioned by Mr. Trautman, 13 are the parties willing to work together to establish 14 another date and advise the Bench of that date?

15

MS. ANDERL: Sure.

16 MR. FFITCH: Yes. I can't speak for other 17 counsel. We had actually discussed the week of 18 December 18th. That's difficult for Mr. Butler, but I 19 think there were dates available that week. I don't 20 know if we want to provide those now as a fallback to 21 the Bench or not.

JUDGE WALLIS: It might be helpful to reserve a date knowing as we do how these things tend to fill up as time goes on. Let's be off the record for a brief discussion.

1 (Discussion off the record.) 2 JUDGE WALLIS: The parties have agreed that 3 December 12th will be an alternate for a settlement 4 conference in the event that other matters preclude use of December 8th. 5 MR. FFITCH: Your Honor? б 7 JUDGE WALLIS: Mr. ffitch? 8 MR. FFITCH: You had asked whether there were 9 any objections to the proposed schedule that Ms. Anderl 10 set out. 11 JUDGE WALLIS: Yes. I understand that you 12 have some concerns, and I asked other parties first, 13 and now I believe they've had their say and it's your 14 turn. 15 MR. FFITCH: Thank you, Your Honor. We did participate in the discussions about the schedule that 16 17 Ms. Anderl ran through. What we would like to do, Your 18 Honor, is recommend the Staff's original proposed 19 schedule. I have a copy of it -- Mr. Trautman was kind enough to type it up -- which I can present to you. 20 21 The schedule that Staff originally proposed for 22 discussion is significantly preferable from our 23 perspective due to the press of many other cases that 24 are before the Commission between now and early 2007. 25 The schedule that the parties have worked

through that Ms. Anderl just presented is from our 1 2 perspective theoretically possible but a significant 3 challenge given the pendency of a number of energy 4 cases. So therefore, in the interest of sanity, perhaps, Your Honor, I do want to request that the 5 6 Commission consider the Staff proposal for an alternative schedule, which is a little bit more 7 8 measured.

9 In support of this, I would point out that it 10 does still give the final brief to the Commission 60 11 days before the end of the statutory period, and I 12 would also point out that the Company has been in 13 control of the filing, the timing of the filing of this 14 matter. They have been discussing and framing this 15 matter for a number of months prior to filing and could 16 have, in our view, filed this request much earlier with 17 the Commission. So any sense of urgency that they are 18 currently feeling I think they have essentially brought on themselves. 19

I think that's a factor to be considered in whether it's necessary to expedite this matter any further than even the Staff's proposal does. Staff's proposal is actually fairly expedited given the nine-month schedule. So I'll just stop there, other than to address the public notice and public hearing

1 matters.

2 JUDGE WALLIS: Before you stop, however, 3 would you mind sharing the dates that are on Staff's 4 schedule? Could you read them into the record? 5 MR. FFITCH: Certainly, Your Honor. The Staff, Public Counsel, Intervenor testimony would be 6 7 filed January 31st. The Qwest rebuttal testimony would 8 be due March 7th. Hearings would be April 16th through 9 18th; opening briefs, May 16th; reply briefs, May 25th, 10 and in proposing this, Your Honor, we would still be 11 willing to go along with the settlement conference 12 dates that were just discussed earlier. 13 JUDGE WALLIS: Very well. 14 MR. BUTLER: Your Honor, could I just add 15 that I do have a conflict on April 16th and 17th? 16 JUDGE WALLIS: Thank you. MR. TRAUTMAN: Your Honor, I would just like 17 18 to say obviously, Staff would not object to these dates 19 because these were our original proposal, but we are 20 also willing to go with the compromised proposal that 21 was presented by Ms. Anderl earlier. 22 JUDGE WALLIS: Mr. ffitch, let me ask a 23 couple of questions about this proposal. The responsive testimony due date would be extended only a 24 25 few days, five days, I believe, under this proposal

1 from the schedule Ms. Anderl identified. Is there a 2 reason that those five days are critical or very 3 important?

4 MR. FFITCH: We do have a settlement 5 conferences in the PacifiCorp general rate case the 6 week of the 16th, Your Honor, so that made having it 7 right at the end of the month more attractive. 8 Otherwise, the preparation of testimony will be 9 overlapping, as a practical matter, with those 10 meetings.

11 The other parts of the schedule, frankly, 12 were even more, I think, appealing to us in terms of other matters that we have pending. The PacifiCorp 13 14 general rate case is scheduled for the end of March, so 15 the current hearing dates that are proposed, which I 16 believe are March 12th, requires us to conduct this hearing and then the following week finalize 17 18 preparations and cross-examination exhibits and so on 19 for the PacifiCorp general case, which then starts the week of the 26th. That's a very tight time line, and 20 21 then the briefing schedule, as Ms. Anderl pointed out, 22 puts the opening brief only really three business days 23 after the end of the PacifiCorp case.

24 So I do appreciate the fact that the Company 25 has been willing to be flexible on that if that case

doesn't settle. They've indicated a willingness to not 1 2 object to a continuance. I appreciate that. But by 3 the fact that one of the major appealing factors to the 4 Staff proposal is that the hearing itself doesn't happen until mid April after we are out of the 5 6 immediate zone of the PacifiCorp hearing. We have briefs due in PacifiCorp on the 23rd of April, which 7 comes not long after Staff's proposed hearing dates, 8 9 but we are willing to work around that. That's 10 workable for us.

JUDGE WALLIS: Would advancing the filing of rebuttal, which is the Company's responsibility, and the date of the hearing to the week of March 5th assist you?

MR. FFITCH: I'm sorry. Moving the hearing up to the week of March 5th?

17 JUDGE WALLIS: Yes.

18 MR. FFITCH: I guess the problem is if we do 19 that, we are really making the time for preparation for 20 the hearing much tighter in terms of us responding to 21 any Company rebuttal and doing discovery, and then 22 knowing stages before that become compressed.

I think one of the reasons for me making this motion is while as I said, theoretically, the proposal that the parties have put forward as read by Ms. Anderl

is theoretically possible, the demands of all these 1 2 overlapping cases are quite imposing, and you know, 3 again, the Company really has not stated any reason for 4 expediting this matter other than the general desire to always get things done quicker, but in terms of any 5 6 specific statutory deadline or dates certain type of 7 business requirement, there is not a particular reason 8 for the parties or the Commission to be shaving off 9 days and weeks and making work more difficult to 10 accomplish, and that's part of the reason, Your Honor, 11 why we are asking for this and one of the reasons why 12 moving the hearing up really doesn't address that 13 problem. I appreciate your suggestion of trying to 14 come up with some other ideas, however. 15 JUDGE WALLIS: Let's be off the record for a 16 brief scheduling discuss. 17 (Discussion off the record.) 18 JUDGE WALLIS: We have engaged in some further brief scheduling discussions in which it was 19 20 discovered we were replowing ground that had already 21 been adequately tilled by the parties. 22 Given the choices that the parties present, 23 it is my decision that we will proceed on the proposed schedule voiced by Ms. Anderl, and because all of us 24

25 are in the same general situation, very conscious of

the demands of other overlapping case schedules, if 1 2 there is a reason as time goes on to alter the schedule 3 because of events in other proceedings or other events 4 affecting the parties, then we certainly will listen to concerns the parties have and be sympathetic to the 5 6 demands, because we recognize this is a possible 7 schedule, but we also recognize that the Commission 8 does want to have an adequate record and parties to 9 have an adequate time for preparation. 10 On its face, it appears that this proposal 11 does meet the test of adequacy, and we will proceed 12 with it. Are there other matters to come before the

14 MR. FFITCH: I just wanted to address the 15 public hearings and public notice if I might and 16 appreciate Ms. Anderl's invitation to do so. As far as public hearings are concerned, we would request that 17 18 the Commission hold at least two public hearings in this matter to take comments from the general public, 19 20 and we would ask that the Commission give us a date 21 certain for reporting back to the Bench.

22 We would intend to work with the Company and 23 any other interested parties and with Commission's 24 public affairs staff, who were here earlier, and we had 25 a brief discussion about specific dates, times and

0028

13

Commission at this time?

places. In general, we talked about at least two, one 1 2 of which perhaps would be during the week of the 3 hearings here in Olympia. Another would be in perhaps 4 the Spokane area or Eastern Washington and another, perhaps a third up north in the metropolitan area. 5 б I don't want to speak for the Company. My 7 understanding was that although I believe it's their 8 view it's not clearly required by the statute, I think 9 they were comfortable with this approach of us 10 confirming and proposing dates and times. 11 JUDGE WALLIS: Ms. Anderl? 12 MS. ANDERL: I certainly do not object to a 13 time carved out of the March hearings for public 14 comments in Olympia. To the extent that a more 15 expanded proposal will be made, we would like to 16 reserve comment on that until we see what that is. If it would require extensive travel, unduly extended 17 18 schedule or other factors that we think would add more 19 work than it would produce benefit, we would like an 20 opportunity to comment on that. 21 JUDGE WALLIS: Certainly. We did hear 22 Mr. ffitch saying that he would be very willing to work 23 with the Company to attempt to achieve mutual goals, and with that, we are very optimistic that there will 24 25 be a proposal that all of the parties can support, and,

of course, Qwest has the right in this proceeding to
 voice an objection to scheduling matters that it does
 not agree with.

4 MR. FFITCH: Your Honor, if I may just add a 5 couple of things. One of the issues that comes up in 6 scheduling these hearings is commissioner availability, 7 so should our group that's working on this contact the 8 hearings division for information on that?

9 JUDGE WALLIS: Yes. Please make contact with10 Ms. Walker.

11 MR. FFITCH: A related matter, Your Honor, is 12 notice to the public, and I believe Ms. Anderl indicated the Company's willingness to do that. 13 We 14 would request that it be in the form of a bill stuffer, 15 and our hope would be that in the interest of 16 efficiency, we would be able to have dates for the locations for the hearings so that the people would get 17 18 notice of that in the same piece of paper, and again, 19 we would be willing to work with the Company. I know 20 they are going to want to propose a format and language 21 for the notice, so typically, that's been a 22 conversation between the Company and the Public Counsel 23 and the consumers affairs folks as well.

I think if you want to set a report-back date on both of these matters, the public notice and the

public hearings, we can try to get all of that wrapped
 up in a 30-day time frame.

JUDGE WALLIS: Ms. Anderl, any comments? 3 4 MS. ANDERL: Yes, Your Honor. I guess we would like, of course, to know sooner rather than later 5 6 what either the requirements for public notice will be 7 or what the parties will be able to agree on for public notice. Ordinarily if we do a bill stuffer, it's a 8 9 full 30-day billing cycle, and we want the people at 10 the end of the billing cycle to get as full notice as 11 the people at the beginning, so the latest we could do 12 this, I would suggest, would be the January billing 13 cycle. If we go with February, it puts things awfully 14 close to the start of hearings in March. 15 JUDGE WALLIS: What would be your deadline 16 for the January billing cycle? 17 MS. ANDERL: That's one of the things we need to consult on internally, so perhaps we could -- may I 18 have just a moment with my client? 19 20 JUDGE WALLIS: Yes. 21 (Discussion off the record.) 22 MS. ANDERL: Thank, Your Honor.

23 JUDGE WALLIS: Yes.

24 MS. ANDERL: We believe that we would have to 25 have agreement on language and content by the first

full week in December, the week of the 4th. Maybe we 1 2 could go to the week of the 11th, but at this point, I 3 can't make that commitment in order to make the January 4 bill cycle, so that gives us almost four full weeks leaving the holiday aside, of course, to work with 5 Staff, Public Counsel, and the consumer affairs group, 6 7 and we will endeavor to do that, and if we look like we 8 are running into problems along the way, we'll come 9 back to you sooner. 10 JUDGE WALLIS: I would like to ask the 11 parties to aim for having those matters resolved by

12 Friday, December 1st, and that gives us a little bit of 13 a cushion in the unlikely event that issues arise to 14 get them worked out.

15 MR. FFITCH: Thank you, Your Honor.

16 MS. ANDERL: Your Honor, I think the sticking point that we may have at this point, just so you 17 18 understand, is if we haven't yet agreed with Public 19 Counsel upon frequency and location of the public 20 hearings, it may be that a solution there would be for 21 Qwest's public notice not to contain that information 22 but rather to contain, as it will in any event, the 23 contact information for the Commission, and persons, of course, can then subsequently get date and location 24 information on the public hearings if those are 25

established past the deadline that we have for the bill
 stuffer.

3 JUDGE WALLIS: My preference would be that 4 the parties have some definite suggestions no later than December 1st and that the matter be put to the 5 6 commissioners' foray decision as to the locations and 7 timing of the public hearings based on the 8 recommendations of the parties and that the ultimate 9 decision of the Commission as to the schedule be 10 included in the publication.

11 MR. FFITCH: Your Honor, keeping our fingers 12 crossed, we may be able to do it sooner than that if 13 through working through Ms. Walker find out when the 14 commissioners are available, and if we have an agreed 15 recommendation, maybe we will.

16 JUDGE WALLIS: We understand that, and we would welcome a proposal at an earlier time. I'm just 17 18 saying that if it gets into that last week in November 19 and the parties are not agreeing that my preference 20 would be for you to please firm up your proposals and 21 submit them for a decision, and again, we would very 22 much welcome an agreement on these matters. It would 23 make the tasks much easier for all of us.

MS. ANDERL: Thank you for that guidance,Your Honor.

JUDGE WALLIS: Is there anything else that 1 2 the parties have to raise today? Mr. ffitch? 3 MR. FFITCH: Just for the record, and this 4 hasn't come up. It's no conflict with any of the dates I think we have been discussing, but I have annual 5 6 leave for personal travel plans between December 27th 7 and January 10th and will be out of the country. JUDGE WALLIS: Very well. If we have 8 anything critical to bring up that demands all the 9 10 parties' presence, we will be sure to schedule it 11 during that period of time. We certainly wish you to 12 have a wonderful travel on that schedule. 13 MS. ANDERL: Your Honor, may we ask Public 14 Counsel if we will be directed to Ms. Krebs in his 15 absence? 16 MR. FFITCH: That is correct, Your Honor. She's the only option. Hopefully, things will be so 17 18 that there won't be a need to really call on that kind of a hand-off if things are under control, but yes, 19 20 that's correct. 21 JUDGE WALLIS: Very well. I would like to 22 remind the parties that you all agreed to provide 23 information about a contact no later than the close of business tomorrow. We have not yet determined the 24 25 number of copies that must be filed with the

Commission, hard copies of documents, and we will
include that information in the prehearing conference
order. I have been requested by the reporter to ask if
any of the parties present in the hearing room or on
the bridge line wish to purchase copies of the
transcript of today's session.

7 MS. ANDERL: Yes, Your Honor, Qwest will.
8 JUDGE WALLIS: Anyone on the bridge line
9 desire a copy? There being nothing further, this
10 matter --

11 MR. KOPTA: Your Honor, if I may for 12 clarification on the notification of parties to receive 13 e-mail notices, in our petition to intervene in 14 addition to my contact information, there is a 15 representative from each of my clients, each of the 16 four parties. Is that sufficient notice for you to 17 include them on the service list?

JUDGE WALLIS: That is not the information 18 that this list is looking for. That information would 19 20 ordinarily give us the name of the individual to whom 21 the Commission would address notices and orders that it 22 must serve on the parties in addition to counsel of 23 record. If you want those individuals to receive 24 copies for monitoring purpose, if you have a personal assistant, an administrative assistant, a legal 25

1	secretary or a paralegal that will be assisting you,
2	you may provide that information as well.
3	MR. KOPTA: Thank you, Your Honor.
4	JUDGE WALLIS: Are there any other questions?
5	It appears not, and again, thank you all, and this
6	prehearing conference is concluded.
7	(Prehearing conference concluded at 3:24 p.m.
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	