

Exhibit No. SEM-1T
Docket UE-15____
Witness: Shelley E. McCoy

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of

PACIFIC POWER & LIGHT
COMPANY,

Petition For a Rate Increase Based on a Modified
Commission Basis Report, Two-Year Rate Plan,
and Decoupling Mechanism.

Docket UE-15____

**PACIFIC POWER & LIGHT COMPANY
DIRECT TESTIMONY OF SHELLEY E. MCCOY**

November 2015

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- Exhibit No. SEM-2—Summary of the Washington Results of Operations for the Test Period
- Exhibit No. SEM-3—Results of Operations for Twelve Months ended June 30, 2015
- Exhibit No. SEM-4—Year-Two Incremental Revenue Requirement Adjustment Summary
- Confidential Exhibit No. SEM-5C—Jim Bridger Unit 3 and 4 Overhaul and SCR Installation

1 **Q. Please state your name, business address, and present position with PacifiCorp.**

2 A. My name is Shelley E. McCoy. My business address is 825 NE Multnomah Street,
3 Suite 2000, Portland, Oregon 97232. I am currently employed as the Manager of
4 Revenue Requirement. I am testifying for Pacific Power & Light Company (Pacific
5 Power or Company), a division of PacifiCorp.

6 **QUALIFICATIONS**

7 **Q. Briefly describe your education and professional experience.**

8 A. I earned my Bachelor of Science degree in Accounting from Portland State University
9 in 1990. In addition to my formal education, I have attended several utility
10 accounting, ratemaking, and leadership seminars and courses. I have been employed
11 by the Company since November of 1996. My past responsibilities have included
12 general and regulatory accounting, budgeting, forecasting, and reporting.

13 **Q. What are your present duties?**

14 A. My primary responsibilities include overseeing the calculation of the Company's
15 revenue requirement and the preparation of various regulatory filings in Washington,
16 Oregon, and California. I am also responsible for the calculation and reporting of the
17 Company's regulated earnings and the application of the inter-jurisdictional cost
18 allocation methodologies.

19 **PURPOSE OF TESTIMONY**

20 **Q. What is the purpose of your testimony in this proceeding?**

21 A. My direct testimony addresses the calculation of the Company's Washington-
22 allocated revenue requirement and the revenue increase requested in the Company's
23 expedited rate filing (ERF) and two-year rate plan. I also discuss the accounting and

1 earnings test associated with the proposed decoupling mechanism. Specifically, my
2 testimony provides the following:

- 3 • An overview of the ERF, including an explanation of the costs included in this
4 filing, a description of the test period used, which is the historical 12 months
5 ended June 30, 2015 (Test Period), with restating and limited pro forma
6 adjustments, and the use of end-of-period (EOP) historical plant balances and
7 reserves.

- 8 • A description of certain plant allocations for assets that serve Washington
9 customers under the West Control Area inter-jurisdictional allocation
10 methodology (WCA) as a result of the Idaho Power Asset Exchange that
11 closed on October 30, 2015.

- 12 • The calculation of the \$10.0 million (2.99 percent of gross annual revenues)
13 revenue increase requested in this ERF representing the increase over current
14 rates required for the Company to recover its Washington-allocated revenue
15 requirement.

- 16 • The calculation of the \$10.3 million second-year revenue increase (2.99
17 percent of gross annual revenues inclusive of ERF increase) requested as part
18 of a two-year rate plan, supported by evidence and analysis that a future rate
19 increase is required to address identifiable cost increases and earnings attrition
20 in the year immediately following the rate effective period of the ERF.

- 21 • An explanation of how the accounting and earnings test for the proposed
22 decoupling mechanism will be applied.

- 23 • The presentation of the normalized results of operations for the Test Period
24 demonstrating that, under current rates, the Company will earn an overall
25 return on equity (ROE) in Washington of 7.88 percent. This is less than the
26 currently authorized 9.50 percent ROE ordered by the Washington Utilities
27 and Transportation Commission (Commission) in the Company's 2014
28 general rate case, Docket UE-140762 (2014 Rate Case).

- An explanation of the revenue requirement workpapers supporting the proposed revenue increase and normalized results of operations for the Test Period of the ERF. Included as part of my workpapers is a summary revenue requirement model, which is similar in design to the model used by Commission Staff. This summary model is designed to facilitate easier review of the filing and is consistent with the models used in the Company's past rate cases. Also presented are revenue requirement workpapers supporting the second-year increase requested as part of the two-year rate plan in this proceeding.

EXPEDITED RATE FILING

Q. Please describe the basis of Pacific Power's proposed ERF.

A. As discussed in the testimony of Mr. R. Bryce Dalley, Pacific Power's filing is based in part on Staff's testimony proposing an ERF in the Company's 2013 general rate case, Docket UE-130043 (2013 Rate Case).¹ For this reason, the Company closely followed the description of an enhanced Commission Basis Report (CBR) for the ERF outlined in Staff's exhibits in that case. Because a CBR is designed to depict an electric company's actual operations and earnings over the past year under normal conditions, Staff proposed enhancements to the CBR to develop more appropriate results for ratemaking on a forward-looking basis. The enhanced CBR proposed by Staff in the 2013 Rate Case included the following key features, all of which are included in this filing:

- a. Normalizing adjustments to reflect actual operations under normal conditions.
- b. Adjustments accepted by the Commission in the Company's most recent general rate case, or subsequent orders.

¹ *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-130043, Exhibit No. DJR-3, (June 21, 2013).

- 1 c. Removal of any material items distorting factors in revenues, expenses,
2 and rate base, such as out-of-period, non-operating, non-recurring, and
3 extraordinary items.
- 4 d. Wage, price, and cost changes during the reporting year to be applied
5 across the year. Examples include:
- 6 i. Wage increases during the year to be expressed for the full year for
7 known and implemented wage changes;
- 8 ii. Price changes to reflect the annualized impact to any Commission-
9 ordered rate changes during or after the report year; and
- 10 iii. Annualizing (through use of EOP) rate base for new additions of
11 the year by allowing a full year of depreciation costs and
12 associated accumulated depreciation for those rate base additions.
- 13 e. No updates or changes to the authorized rate of return.

14 In the 2013 Rate Case, Public Counsel generally agreed with Staff's ERF
15 process and procedures, with some modifications.²

16 **Q. Is the Company proposing EOP rate base in this proceeding?**

17 A. Yes, the Company is proposing EOP rate base for historical plant balances. The use
18 of EOP rate base annualizes new rate base additions in the historical period,
19 consistent with Staff's recommendation for the enhanced CBR in the 2013 Rate Case.
20 Correspondingly, the Company has also prepared adjustments to reflect EOP
21 accumulated reserves, and an annualized level of depreciation expense on existing
22 investments.

² Cross Answering Testimony of James R. Dittmer Regarding Expedited Rate Filing Conditions, Exh. No. JRD-5T at 2 (Aug. 2, 2013).

1 **Q. Why is the Company proposing EOP rate base?**

2 A. EOP rate base is a practical means of reducing regulatory lag on plant additions that
3 are used and useful in serving customers. The use of EOP rate base furthers the
4 Commission's policy goal of breaking the cycle of continuous general rate cases by
5 enhancing the viability of the Company's proposed two-year rate plan, which is
6 designed to provide rate stability to customers while affording the Company a
7 reasonable opportunity to earn its authorized rate of return. EOP rate base provide a
8 better indication of balances and depreciation expense expected during the two-year
9 rate plan by using the per books balances for the last month of the Test Period. With
10 the two-year rate plan in place, the effective date of the Company's next general rate
11 case will be no earlier than April 1, 2018. In the Company's 2013 Rate Case, the
12 Commission approved the use of EOP rate base as an appropriate response to
13 regulatory lag.³ Applying the same rationale, the Commission has also approved
14 EOP rate base for Puget Sound Energy.⁴ Additional policy considerations regarding
15 the use of EOP rate base and how it can be a tool for the Commission to address
16 earnings attrition are discussed in Mr. Dalley's testimony.

17 **Q. Why has the Company proposed a mid-year CBR as the basis of this ERF?**

18 A. Results for the 12 months ended June 30, 2015, reflect the latest available
19 Washington-allocated 12-month period of data at the time the Company prepared this
20 filing. During the rate plan, the Company commits to filing mid-year CBRs, in
21 addition to the annual CBRs filed in April of each year. These mid-year CBRs will
22 be filed by the end of October each year.

³ *Id.* at 184.

⁴ *See Wash. Utils. & Transp. Comm'n v. Puget Sound Energy, Inc.*, Dockets UE-130137 and UG-130138 (consolidated), Order 07, ¶¶ 46-48 (June 25, 2013).

1 **Q. Please explain the costs that are included in this filing.**

2 A. Using a mid-year CBR report for the historical test period 12 months ended June
3 2015, the Company has prepared the current ERF and included all costs except net
4 power costs (NPC). The Company excluded NPC because the Commission recently
5 approved a power cost adjustment mechanism (PCAM) that will address variances in
6 these costs.⁵ In addition, the baseline NPC set in the 2014 Rate Case used the rate
7 effective period of 12 months ending March 2016. For these reasons, NPC in rates
8 already reflect a ten-month period beyond the historical period of the ERF and are
9 reasonably representative of NPC during the ERF and rate plan time period.

10 The Company's revenue requirement models calculate a required revenue
11 increase of \$10.7 million. Because the scope of this proceeding is an ERF and not a
12 general rate case, the Company is limiting the requested rate increase to less than
13 three percent. Therefore, the Company is requesting only a \$10.0 million increase to
14 its revenue requirement. This is a 2.99 percent increase to gross annual revenues.

15 **Q. What is the proposed rate effective date for the ERF?**

16 A. The Company is requesting a rate effective date of May 1, 2016.

17 **Overview of the Test Period of the ERF**

18 **Q. Please provide an overview of the development of the Test Period.**

19 A. The Test Period was developed by analyzing the revenue requirement components in
20 the historical period, 12 months ended June 30, 2015, to determine if adjustments
21 were warranted to reflect normal or expected operating conditions, or maintain
22 compliance with adjustments previously ordered by the Commission. Where
23 appropriate, adjustments made to historical results have followed the same test period

⁵ *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-140762, Order 09 (May 26, 2015).

1 conventions as the Company's previous annual CBR filings and the 2014 Rate Case.
2 As discussed in greater detail below, net plant balances for the Jim Bridger Unit 3
3 overhaul project are included in the ERF on an average-of-monthly-averages (AMA)
4 basis for the 12 months beginning on the requested rate effective date of May 1, 2016,
5 to reflect the level of rate base that will be in service and serving customers during the
6 rate effective period.

7 **Q. Please describe the process used to develop Test Period revenues.**

8 A. Retail revenues were developed by applying the current Commission-approved tariff
9 rates to the Washington historical normalized loads for the 12 months ended June 30,
10 2015. For consistency, allocation factors were developed using normalized loads for
11 the west control area for the same time period. Retail revenues are also adjusted to
12 remove revenues collected for NPC. As explained above, NPC recovery is addressed
13 in the recently approved PCAM.

14 **Q. Please describe the process used to develop Test Period costs.**

15 A. Operations and maintenance (O&M) expenses were developed using historical
16 expense levels for the 12 months ended June 30, 2015, normalized with restating
17 adjustments consistent with those approved in the Company's 2014 Rate Case. NPC
18 are removed from Test Period results in the current filing.

19 **Q. Please describe the process used to develop Test Period plant and associated
20 accumulated depreciation balances.**

21 A. Plant and associated accumulated depreciation balances were developed using
22 historical AMA balances for the 12 months ended June 30, 2015. Through a restating
23 adjustment, the average net electric plant in-service balances are then adjusted to EOP

1 balances as of June 30, 2015. Historical depreciation expenses associated with these
2 balances are also annualized to reflect a full year of depreciation costs.

3 The Company included only one post-test period capital project addition in
4 the ERF, the Jim Bridger Unit 3 overhaul project, including the Selective Catalytic
5 Reduction (SCR) system. This project will be in service by the end of November
6 2015, and is discussed in detail in the direct testimonies of Mr. Chad A. Teply and
7 Mr. Rick T. Link. Plant additions through December 2015 are reflected in rate base
8 on an AMA basis for the rate effective period of the ERF. These balances will be in
9 service and serving customers during the rate effective period.

10 **Q. Is the inclusion of post-test period pro forma plant additions consistent with**
11 **previous Commission orders?**

12 A. Yes. The Commission's long-standing practice is to consider post-test period major
13 plant additions on a case-by-case basis following the used and useful and known and
14 measurable standards.⁶ The Jim Bridger Unit 3 overhaul project will be completed
15 and placed in service by the end of November 2015, less than five months after the
16 historical 12 months period and well in advance of the Company's requested rate
17 effective date in this filing. Therefore, the costs incurred in this project meet both
18 used and useful and known and measurable standards, as defined by the Commission.
19 The Jim Bridger Unit 3 overhaul project timing in this case also mirrors the Jim
20 Bridger Unit 2 turbine upgrades approved in Order 05 of the Company's 2013 Rate
21 Case.⁷ While the upgrades for the Jim Bridger Unit 2 turbines were placed in service
22 after the historical test period, the Commission determined that it achieved used and

⁶ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp d/b/a Pacific Power & Light Company*, Docket UE-130043, Order 05, ¶ 205 (December 4, 2013).

⁷ *Id.* ¶ 207.

1 useful status, and its costs became known and measurable before the relevant
2 procedural dates in that case. This allowed all parties who wished to verify the status
3 and costs of that project ample time to do so throughout the proceedings. As a result,
4 the Jim Bridger Unit 2 turbine upgrades were approved as a pro forma adjustment and
5 were authorized for recovery in rates in that case.

6 **Allocation Methodology**

7 **Q. What allocation methodology did you apply in the calculation of the Washington**
8 **results of operations?**

9 A. Washington results of operations in this proceeding are based on the WCA, as
10 approved by the Commission in Order 08, Docket UE-061546.⁸

11 **Q. Are there any relevant changes in the allocation of the unadjusted data used in**
12 **this ERF?**

13 A. Yes, while the allocation methodology applied in this filing has not changed,
14 Washington results have been updated to reflect assets serving the west control area.
15 On October 30, 2015, PacifiCorp and Idaho Power Company executed an exchange
16 of certain transmission assets (Idaho Power Asset Exchange). Because of the Idaho
17 Power Asset Exchange transaction, certain transmission assets that were previously
18 excluded from the WCA are now contributing to transmitting power into the west
19 control area, and necessitate a change in assets reflected in Washington results to
20 reflect actual operations.

21 **Q. What is the Idaho Power Asset Exchange?**

22 A. On December 19, 2014, the Company filed a petition requesting authorization to
23 exchange certain Company-owned transmission assets for transmission assets owned

⁸ *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-061546, Order 08 at ¶ 43 (June 21, 2007).

1 by Idaho Power of approximately equal value. The purpose of the transaction was to
2 update or replace a series of legacy transmission agreements through a combination
3 of ownership exchanges and open access transmission tariff service. The
4 Commission approved this transaction in September 2015.⁹

5 **Q. What are the revenue requirement impacts of the Idaho Power Asset Exchange?**

6 A. Because the net value of transmission assets exchanged are approximately the same,
7 the revenue requirement impact of the asset exchange is nominal, approximately \$0.4
8 million on a Washington-allocated basis. The new arrangements will enable the
9 Company to more efficiently operate its transmission system, consistent with current
10 regulatory requirements, and provide the Company with the ability to more
11 effectively manage required system upgrades and serve expected load growth. The
12 direct testimony of Mr. Richard A. Vail also addresses the Idaho Power Asset
13 Exchange.

14 In addition, as a result of the exchanged assets, both Idaho Power and the
15 Company were able to realign their respective ownership interests and operational
16 responsibilities with respect to various integrated transmission facilities. Under the
17 new operating agreement, the Company acquired capacity and ownership of
18 transmission lines that augment the Company's ability to serve west control area load.
19 Accordingly, certain assets previously excluded from the west control area are now
20 included based on the Company's ability to use these assets to serve customers in the
21 west control area.

⁹ *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-144136, Order 01 at ¶ 1 (September 24, 2015).

1 **Q. Please explain which assets previously excluded from the west control area have**
 2 **now been included.**

3 A. The table below summarizes the changes to allocation factors made to transmission
 4 assets as part of this filing.¹⁰

Table 1. Asset Reallocation Resulting from Idaho Asset Exchange

Location Description	Previous WCA Factor	Proposed WCA Factor	Net Plant - AMA Jun-15	12 ME Jun-15 Depr /Amort Exp
GOSHEN SUBSTATION AND MAINT SHOP	CAGE	CAGW	\$ 2,798	\$44
POPULUS-BORAH #2 345 KV ID	CAGE	CAGW	8,279	278
BRIDGER-GOSHEN LOOP-THREEMILE KNOLL 345K	CAGE	JBG	1,127	22
GOSHEN - KINPORT 345 KV LINE	CAGE	CAGW	1,139	55
POPULUS-BORAH #1 ID 345KV	CAGE	CAGW	3,663	146
KINPORT TELEMETERING	CAGE	CAGW	1,288	63
BORAH SUBSTATION TELEMETERING	CAGE	CAGW	15,589	350
HEMINGWAY SUBSTATION(JOINT OWNED)	CAGE	CAGW	11,595	225
Total Balances Reallocated (\$ Thousands)			\$ 45,478	\$ 1,184

5 The revenue requirement impact of these changes is approximately \$1.4
 6 million on a Washington-allocated basis.

7 **Proposed Pro Forma Changes**

8 **Q. What are the pro forma changes the Company has proposed in the ERF?**

9 A. In addition to the use of EOP rate base and the capital addition for the Jim Bridger

¹⁰ It is important to note that as part of the detailed review of the allocation of transmission assets, the Company identified some assets that were previously excluded from the west control area, even though those assets serve west control area loads, before and after the Idaho Power Asset Exchange. These discrepancies have been corrected in this filing and are also shown in the table. The allocations reflect system operations as discussed in the direct testimony of Mr. Vail.

1 Unit 3 overhaul Project, the Company has proposed accelerated depreciation of coal-
2 fired generation facilities in the west control area.

3 **Q. Please describe the Jim Bridger Unit 3 overhaul and SCR system.**

4 A. Detailed discussion of the Jim Bridger Unit 3 overhaul and SCR system can be found
5 in the direct testimonies of Mr. Teply and Mr. Link. The impact of this change in
6 calculating the revenue requirement can be found in section “Tab 8 – Rate Base
7 Adjustments” in my exhibit, as described under “Pro Forma Major Plant Additions
8 (page 8.4).”

9 **Q. What is the justification and impact of accelerating depreciation of coal-fired**
10 **facilities?**

11 A. The Company is recommending accelerating depreciation on two steam plants, the
12 Jim Bridger and Colstrip plants, in Washington such that these plants will be fully
13 depreciated by 2025 and 2032, respectively. This is consistent with the depreciable
14 lives for these plants used in Oregon, and consistent with the depreciable lives for
15 these resources previously approved in Washington in the Company’s 2002
16 depreciation study.¹¹ Accelerating depreciation on these facilities will help mitigate
17 future risk from coal facilities on Washington customers. This proposal is discussed
18 in detail in the direct testimony of Mr. Dalley. The impact of this change in
19 calculating revenue requirement can be found in section “Tab 6 – Depreciation and
20 Amortization Adjustments” in my exhibit, specifically under “Accelerated
21 Depreciation on Jim Bridger & Colstrip Plants (page 6.4).”

¹¹ See *Wash. Utils. & Transp. Comm’n v. PacifiCorp*, Docket UE-021271, (July 31, 2003).

1 **REVENUE REQUIREMENT FOR ERF**

2 **Q. What is the Company’s Washington revenue requirement for the Test Period?**

3 A. The Company’s revenue requirement for the Test Period, excluding NPC
4 requirement, is \$216.7 million. This level of revenue will allow the Company to earn
5 its authorized 9.50 percent ROE for the Test Period. At current rate levels, the
6 Company will earn an ROE in Washington of 7.88 percent during the Test Period.

7 **Q. Please describe Exhibit No. SEM-2.**

8 A. Exhibit No. SEM-2 is a summary of the Washington results of operations for the Test
9 Period. This summary exhibit reflects the detailed calculations and supporting
10 documents that are presented in Exhibit No. SEM-3. Page 1 is a revenue requirement
11 adjustment summary. This page shows the rate base, net operating income,¹² and the
12 Washington revenue requirement cumulative impact of the Company’s restating and
13 pro forma adjustments. Pages 2 and 3 show the Washington-allocated per books
14 results and the cumulative impact of each of the major adjustment sections presented
15 in Exhibit No. SEM-3. The far right column of page 3 shows the Washington-
16 allocated normalized results for the Test Period.

17 **Q. Please describe Exhibit No. SEM-3.**

18 A. Exhibit No. SEM-3 is the Company’s Washington Results of Operations Report
19 (Report). The Report provides the per books and normalized totals for revenue,
20 expenses, depreciation, net power costs, taxes, rate base, and loads for the Test
21 Period. Additionally, the Report provides the calculation of the WCA allocation
22 factors, a summary of monthly rate base balances used to develop the historical AMA

¹² Net operating income is also referred to as “Operating Revenue for Return” in the Company’s exhibits and workpapers.

1 balances, and detailed accounting extracts for the historical period.

2 The Report presents operating results in terms of both return on rate base and
3 ROE. In the Report, unadjusted net power costs are presented for the WCA and as
4 allocated to the Company's Washington jurisdiction. However, for the purposes of
5 this proceeding, net power costs are removed from normalized results through
6 Adjustment 5.1 in Tab 5 of Exhibit No. SEM-3.

7 **Q. Please describe how the Report is organized.**

8 A. The Report is organized into the following sections or tabs:

- 9
- 10 • Tab 1—Summary reflects the Washington-allocated results based on the
11 WCA. Column 1 (Unadjusted Results) on Page 1.0 reflects the per-books
12 Washington results and shows Washington ROE of 8.62 percent for the
13 12 months ended June 30, 2015. Column 2 (Restating Adjustments) shows
14 the cumulative impact of the Washington-allocated restating adjustments
15 included in the filing. Column 3 (Total Adjusted Actual Results) shows the
16 Washington results including the restating adjustments. Column 4 (Pro Forma
17 Adjustments) shows the cumulative impact of the Washington-allocated pro
18 forma adjustments included in the filing. Column 5 (Total Normalized
19 Results) shows the Washington-allocated normalized results for the Test
20 Period, including all restating and pro forma adjustments, with an ROE of
21 7.88 percent. Column 6 (Price Change) reflects the necessary revenue
22 increase of \$10.7 million to achieve a 9.50 percent ROE. Column 7 (Results
23 with Price Change) reflects the Washington normalized results including a
\$10.7 million calculated revenue increase.

 - 24 • Page 1.1 of the Report shows total adjusted results of operations and the
25 calculated price change. Pages 1.2 and 1.3 support the calculation of the
26 requested revenue increase and provide further details on the development of
27 the net-to-gross conversion factor¹³ which incorporates income taxes,
28 uncollectible expenses, Washington Public Utility Tax, and the Commission
29 regulatory fee. Pages 1.4 through 1.6 summarize the impact of each of the
30 adjustment sections, which follow in tabs 3 through 9. Pages 1.7 through 1.30
31 show each revenue requirement adjustment as presented in the Company's
32 summary revenue requirement model.

 - 33 • Tab 2—Results of Operations details the Company's overall revenue
34 requirement, showing per books revenues, expenses, and rate base balances,

¹³ The net-to-gross conversion factor is also referred to as the net-to-gross bump up factor in the Report.

1 on total-company and Washington-allocated basis, for the 12 months ended
2 June 30, 2015, and fully normalized Washington-allocated results of
3 operations for the Test Period by Federal Energy Regulatory Commission
4 (FERC) account. The name of each FERC account provides a brief
5 description of the revenues, expenses, or balances included in the account.
6 For a more detailed description of each account please refer to the FERC
7 Uniform System of Accounts (Code of Federal Regulations, Title 18, part
8 101).

- 9 • Tabs 3 through 9 provide supporting documentation for the restating and pro
10 forma adjustments required to reflect normal or expected operating conditions
11 of the Company. Each of these sections begins with a numerical summary in
12 columnar format that identifies each adjustment made to per books data and
13 the adjustment's impact on Test Period results. Each column has a numerical
14 reference to a corresponding page in the Report, which contains a "lead sheet"
15 showing the type of adjustment (restating or pro forma), the FERC account(s),
16 the WCA allocation factor(s), dollar amount(s), and a brief description of the
17 adjustment. The specific adjustments included in each of these tabs are
18 described in more detail below.
- 19 • Tab 10 contains the calculation of the WCA allocation factors.
- 20 • Tab 11 contains a summary of the Washington-allocated per books rate base
21 balances by month for the 12 months ended June 30, 2015. These balances
22 are shown by FERC account and WCA allocation factor.
- 23 • Tabs B1 through B20 contain the per books historical accounting system
24 extracts for the 12-month period ended June 30, 2015, and are organized by
25 major FERC function.

26 **Tab 3—Revenue Adjustments**

27 **Q. Please describe the adjustments made in Tab 3.**

28 **A. Temperature Normalization (page 3.1)**—This restating adjustment normalizes
29 residential, commercial, and irrigation revenues in the Test Period by comparing
30 actual sales to temperature normalized sales. Temperature normalization reflects
31 temperature patterns that can be measurably different than normal, defined as the
32 average temperature over a 20-year rolling time period (currently 1994 to 2013).
33 Pages 3.1.3 through 3.1.4 provide the detailed support of the revenue adjustments

1 from the per books data.

2 **Revenue Normalization (page 3.2)**—This restating adjustment removes revenue
3 items that should not be included in regulatory results and normalizes base year
4 revenue by removing items that should not be included in determining retail rates,
5 such as Schedule 191 (System Benefits Charge), Schedule 92 (Depreciation Deferral
6 Amortization), Chehalis Regulatory Asset Deferral, and out of period items. The
7 associated tax impacts are also removed from the Test Period in this adjustment.

8 **Effective Price Change (page 3.3)**—This pro forma adjustment annualizes retail
9 revenues for the \$9.6 million rate increase approved by the Commission in the 2014
10 Rate Case, effective March 31, 2015.

11 **SO₂ Emission Allowances (page 3.4)**— This restating adjustment removes the sales
12 revenue booked during the 12 months ended June 30, 2015, and includes amortization
13 of sales revenues over a five-year period. This method was approved in Order 06 in
14 the Company's 2010 general rate case, Docket UE-100749 (2010 Rate Case), and
15 used by the Company in general rate cases filed since. Washington's allocation of
16 these revenues is determined by the allowances provided by the Chehalis, Hermiston,
17 Jim Bridger, and Colstrip Unit 4 generating resources.

18 **Renewable Energy Credit (REC) Revenue (page 3.5)**—In compliance with
19 Commission Order 06 in the 2010 Rate Case, REC revenues are passed back to
20 Washington customers through a separate tracking mechanism effective April 3,
21 2011. Consistent with this ordered treatment, this restating adjustment removes all
22 REC revenues from the Test Period.

23 **Wheeling Revenue (page 3.6)**— This restating adjustment reflects the normalized

1 level of wheeling revenues for the 12 months ended June 30, 2015, by adjusting the
2 actual revenues for normalizing differences. Imbalance penalty revenue and expense
3 is removed to avoid any impact on regulated results.

4 **Tab 4—O&M Adjustments**

5 **Q. Please describe the adjustments included in Tab 4.**

6 A. **Miscellaneous General Expense Adjustment (page 4.1)**—This restating adjustment
7 removes certain miscellaneous expenses that should have been charged below-the-
8 line to non-regulated expenses. It also reallocates certain items such as gains and
9 losses on property sales and regulatory commission expense to reflect the appropriate
10 allocation among the Company’s jurisdictions.

11 **General Wage Increase Adjustment (pages 4.2)**—This restating adjustment is used
12 to compute general wage-related costs for the Test Period. The Company has several
13 labor groups, each with different effective contract renewal dates. The purpose of
14 adjustment 4.2 is to restate per books wage expenses by annualizing wage increases
15 that occurred during the 12 months ended June 30, 2015. This is done by identifying
16 actual wages by labor group by month along with the date each labor group received
17 wage increases. This treatment of wages reflected in the Test Period is consistent
18 with the method approved by the Commission in the Company’s past rate cases, and
19 falls in line with the enhancement to a standard CBR as recommended by Staff in the
20 2013 Rate Case in order to establish Test Period results that are better suited for rate
21 making.

22 Payroll taxes were updated to capture the impact of the changes to employee

1 wages. As part of this adjustment, supplemental executive retirement plan expenses
2 booked during the historical period have been removed from the Test Period.

3 **Q. Please continue with your description of O&M adjustments in Tab 4.**

4 A. **Legal Expense (page 4.3)**—Consistent with past rate case treatment, this restating
5 adjustment reallocates the Company’s per books legal expenses. Legal expenses are
6 situs assigned to the extent they can be attributed to a specific jurisdiction.

7 **Irrigation Load Control Program (page 4.4)**—Payments are made to Idaho
8 irrigators as part of the Idaho Irrigation Load Control Program, and a portion of the
9 program’s administrative costs are system allocated in the Company’s per books data.
10 This restating adjustment reallocates these costs to the Company’s Idaho customers.

11 **Remove Non-Recurring Entries (page 4.5)**—An accounting entry was made during
12 the 12 months ended June 30, 2015, that was related to a prior period adjustment.
13 This restating adjustment removes this item from the Test Period to reflect
14 normalized results. Details on the specific items in the adjustment can be found on
15 page 4.5.1.

16 **Demand-Side Management Removal Adjustment (page 4.6)**—This restating
17 adjustment removes per books demand-side management expenses from regulated
18 results since they are recovered through a separate tariff rider (Schedule 191—System
19 Benefits Charge Adjustment). Corresponding demand-side management revenues are
20 removed in revenue adjustment 3.2. The associated tax balances are removed through
21 the Washington Flow-Through Adjustment in tab 7.

22 **Insurance Expense Adjustment (page 4.7)**—Consistent with previous Washington
23 rate cases, the Company has replaced the base period liability and property damage

1 expense with a rolling six-year average of damage expenses. Per Order 08 of the
2 2014 Rate Case, this restating adjustment also excludes expense accruals for three
3 relevant events.¹⁴

4 **Advertising Adjustment (page 4.8) and Memberships and Subscriptions**

5 **Adjustment (page 4.9)**— Consistent with recent cases, the Company includes these
6 restating adjustments to situs assign advertising and membership costs that were
7 booked on a system-allocated basis to the extent they can be attributed to a specific
8 jurisdiction.

9 **Revenue-Sensitive/Uncollectible Expense (page 4.10)**—This restating adjustment
10 normalizes the Company’s per books June 2015 uncollectible expense to a four-year
11 average by applying the four-year average uncollectible rate to the normalized level
12 of Washington general business revenues. The use of the four-year average
13 uncollectible rate was agreed to by the Company in its rebuttal testimony in the 2013
14 Rate Case and included in the final revenue requirement calculations approved by the
15 Commission in both the 2013 Rate Case and 2014 Rate Case.

16 **Tab 5—Net Power Cost Adjustments**

17 **Q. Please describe the adjustments included in Tab 5.**

18 **A. Net Power Costs Removal (page 5.1)**— The net power cost adjustment removes
19 power costs expenses from base period results by removing sales for resale, purchase
20 power, wheeling, and fuel expenses, for the WCA (see page 5.1.2). Details of
21 Washington-allocated NPC can be found on page 5.1.1. Correspondingly, retail
22 revenues collected for NPC have also been removed from results. Support pages
23 5.1.3 and 5.1.4 details the calculation of NPC recovery in rates for the base period.

¹⁴ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-140762, Order 08 at ¶ 54 (March 25, 2015).

1 **Colstrip Unit 3 Removal (page 5.2)**—As directed by the Commission in Cause U-
2 83-57¹⁵, this restating adjustment removes the revenue requirement components of
3 the Colstrip Unit 3 resource from the Test Period.

4 **Tab 6—Depreciation and Amortization Adjustments**

5 **Q. Please describe the adjustments included in Tab 6.**

6 A. **End-of-Period Plant Reserves (page 6.1-6.1.3)**—As discussed above, this restating
7 adjustment walks the depreciation and amortization reserve from the June 2015 AMA
8 balance to the June 30, 2015 EOP balance.

9 **Annualization of Base Period Depreciation & Amortization Expense (page 6.2-**
10 **6.2.3)**—This adjustment annualizes depreciation expense associated with the EOP
11 plant balances in adjustment 8.11 and reflects the corresponding tax impacts.

12 **Hydro Decommissioning (page 6.3)**—Based on the Company’s depreciation study
13 approved by the Commission in Docket UE-071795, an additional \$19.4 million is
14 required for the decommissioning of various hydro facilities.¹⁶ This restating
15 adjustment walks forward the accruals for decommissioning expenditures to balances
16 as of June 30, 2015. The reserve does not include funds for Powerdale, which was
17 reclassified to unrecovered plant.

18 **Q. Please describe the Accelerated Depreciation on Jim Bridger & Colstrip**
19 **adjustment on page 6.4.**

20 A. Consistent with the proposal to accelerate the depreciation schedule on coal-fired
21 generation facilities serving Washington within the west control area explained in

¹⁵ *Wash. Utils. & Transp. Comm'n v. Pacific Power & Light Company*, Cause No. U-83-57, Second Supplemental Order (June 12, 1984).

¹⁶ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-071795, Order 01 (April 10, 2008).

1 the direct testimony of Mr. Dalley, this pro forma adjustment reflects the incremental
2 depreciation expense of using accelerated accrual rates for the Jim Bridger and
3 Colstrip plants. The revised end of life for depreciation purposes in this filing is
4 2025 for the Jim Bridger plant and 2032 for Colstrip Unit 4. This change aligns
5 depreciable lives of these assets in Washington with those in Oregon. Colstrip Unit
6 3 has been excluded from the calculation of incremental expenses and reserves
7 because this resource is not included in Washington rates. Incremental reserves are
8 reflected on an average basis. Tax impacts are also included accordingly.

9 **Tab 7—Tax Adjustments**

10 **Q. Please describe how state income tax expense is treated in this filing.**

11 A. No state income tax expense is included in the calculation of Washington's revenue
12 requirement. Under the WCA, state income taxes are situs assigned based on each
13 state's statutory tax rate. Because Washington has no state income tax, no state
14 income tax expense is included in this filing.

15 **Q. How has federal income tax expense been calculated?**

16 A. Federal income tax expense for ratemaking is calculated using the same methodology
17 that the Company uses in preparing its filed income tax returns. The detail supporting
18 this calculation is summarized on page 2.22 of the Report.

19 **Q. Please describe the adjustments included in Tab 7.**

20 A. **Interest True-Up (page 7.1)**—This restating and pro forma adjustment details the
21 adjustment to interest expense required to synchronize the Test Period interest
22 expense with rate base. This is done by multiplying Washington net rate base by the

1 Commission-approved weighted cost of debt. This adjustment is calculated in two
2 parts. First, the interest expense is calculated for all of the restating adjustments
3 included in this filing. Second, the interest expense is calculated for all of the
4 adjustments included in the filing, including those that are pro forma in nature.

5 **Property Tax Expense (page 7.2)**—This restating adjustment normalizes the
6 difference between per books accrued property tax expense for the base period
7 12 months ended June 2015 and the property tax expense for the 12 months ending
8 October 31, 2015, per the accounting records of the Company.

9 **Production Tax Credit (PTC) (page 7.3)**—The Company is entitled to recognize a
10 federal income tax credit as a result of placing renewable generating plants in service.
11 The tax credit is based on the kilowatt-hours generated by a qualified facility during
12 the facility's first ten years of service. The credits are used in the year of production
13 to the extent current federal income taxes are due, or, should the credits not be fully
14 used in the year they are generated, they are carried back one year and forward 20
15 years to offset taxes in those years. This restating and pro forma adjustment reflects
16 this credit based on the qualifying production.

17 **PowerTax Accumulated Deferred Income Tax Balance Adjustment (page 7.4)**—
18 This restating adjustment reflects the Company's property-related accumulated
19 deferred income tax balances on a jurisdictional basis using results from the
20 Company's tax fixed asset system, PowerTax.

21 **Washington Low Income Tax Credit (page 7.5)**— This pro forma adjustment
22 reflects the change to Public Utility Tax Credit for the Low Income Home Energy

1 Assistance Program, per a July 29, 2015 letter from the Washington Department of
2 Revenue.

3 **Washington Flow-Through Adjustment (page 7.6-7.6.1)**—The Company’s per
4 books data for income taxes is reported on a tax-normalized basis. This restating
5 adjustment converts the per books data for income taxes from a normalized basis to a
6 partial flow-through basis, consistent with Order 06 and Order 07¹⁷ in the 2010 Rate
7 Case. This is accomplished by removing the deferred income tax benefits/expense
8 and accumulated deferred income tax assets/liabilities for temporary book-tax
9 differences that are not 1) required to be normalized by law, or 2) required to be
10 normalized by Commission order.

11 **Remove Deferred State Tax Expense and Balance (page 7.7)**—The Company’s
12 per books provision for deferred income tax and the balance for accumulated deferred
13 income tax are computed using the Company’s blended federal and state statutory tax
14 rate. State income taxes are a system cost for the Company that is not recoverable in
15 Washington under the WCA. Accordingly, after all adjustments are made to income
16 taxes, this final adjustment is made to remove deferred state income tax expenses and
17 balances from the Test Period.

18 It is important to note that if additional adjustments by any party are proposed
19 in this proceeding, the impact of such adjustment will need to include an adjustment
20 to remove the deferred state tax expense and balance as described on page 7.7.

21 **Washington Public Utility Tax Adjustment (page 7.8)**—This pro forma adjustment
22 recalculates the Washington Public Utility Tax expense based on the normalizing and
23 pro forma adjustments made to Test Period revenues, as discussed in adjustment

¹⁷ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-100749, Order 07 (May 12, 2011).

1 pages 3.1 through 3.3 above.

2 **Allowance for Funds Used During Construction (AFUDC) Equity Adjustment**

3 **(page 7.9)**—This restating adjustment brings the appropriate level of AFUDC –
4 Equity into results to align the tax Schedule M with regulatory income.

5 **Tab 8—Rate Base Adjustments**

6 **Q. Please describe the adjustments included in Tab 8.**

7 A. **Jim Bridger Mine (page 8.1)**—The Company owns a two-thirds interest in the
8 Bridger Coal Company (BCC), which supplies coal to the Jim Bridger generating
9 plant. The Company’s investment in BCC is recorded on the books of Pacific
10 Minerals, Inc., a wholly-owned subsidiary. Because of this ownership arrangement,
11 the coal mine investment is not included in Account 101, Electric Plant in Service.
12 This restating adjustment is necessary to properly reflect the June 2015 balance
13 associated with the BCC plant investment in the Test Period. The Bridger Mine
14 adjustment was stipulated to and approved in the Company’s 2003 general rate case,
15 Docket UE-032065¹⁸, and has been included in all rate case filings since. Consistent
16 with Order 06 in the 2010 Rate Case, materials and supplies and pit inventory
17 balances associated with the BCC have been excluded from the Test Period.

18 **Environmental Settlement (page 8.2)**—The Commission authorized the Company
19 to record and defer costs prudently incurred in connection with its environmental
20 remediation program in Docket UE-031658.¹⁹ Costs of projects in excess of \$3
21 million on a total-company basis, incurred from October 2003 through March 2005,
22 were authorized to be deferred and amortized over a ten-year period. This restating

¹⁸ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-032065, Order 06 (October 27, 2004).

¹⁹ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-031658, Order 01 (April 27, 2005).

1 adjustment removes the per books balance and amortization expense from FERC
2 accounts 182.391 and 925, except for the Third West Substation Cleanup, the only
3 project that can be deferred as of the Company's most recent general rate case, and
4 adds back the actual base period expenditure amounts for remediation projects that
5 cannot be deferred per the Commission's 2005 order. However, as of May 2014,
6 Third West Substation Cleanup deferred amounts have been fully amortized. As a
7 result, there will no longer be adjustments for Third West project remediation
8 expenses going forward.

9 **Customer Advances for Construction (page 8.3)**—Customer advances were
10 recorded in the historical period using a corporate cost center location rather than
11 state-specific locations. This restating adjustment corrects the WCA allocation of
12 customer advances reflected in the Test Period.

13 **Major Plant Additions (page 8.4)**—This pro forma adjustment adds to rate base Jim
14 Bridger Unit 3 overhaul and SCR system that will be placed in service in November
15 2015. Additional detail on the components of the Jim Bridger Unit 3 overhaul and
16 SCR system are provided in Confidential Exhibit No. SEM-5C. As mentioned above,
17 this major pro forma capital addition is discussed in further detail in the direct
18 testimonies of Mr. Teply and Mr. Link. This adjustment also incorporates the
19 associated depreciation expense and accumulated reserve impacts.

20 **Miscellaneous Rate Base Adjustment (page 8.5-8.5.1)**—This restating adjustment
21 removes working capital, fuel stock, materials and supplies, prepayments, and other
22 miscellaneous rate base balances from the Test Period in compliance with prior rate
23 case treatment.

1 **Removal of Colstrip Unit 4 AFUDC (page 8.6)**—This restating adjustment removes
2 AFUDC from electric plant in-service for the period that Colstrip construction work
3 in progress was allowed in rate base. This treatment was authorized in Cause U-81-
4 17²⁰ and has been included in all the Company’s Washington rate case filings since
5 that time.

6 **Trojan Removal Adjustment (page 8.7)**—This restating adjustment removes the
7 Washington portion of Trojan rate base balances and tax impacts from the Test
8 Period as ordered by the Commission in Docket UE-991832.²¹

9 **Customer Service Deposits (page 8.8)**—This restating adjustment includes customer
10 service deposits as a reduction to rate base. It also reflects the interest paid on the
11 customer service deposits. This adjustment was accepted by the Commission in the
12 2006 Rate Case²² and is consistent with all of the Company’s rate cases filings since
13 that time.

14 **Miscellaneous Asset Sales and Removals Adjustment (page 8.9)**—This adjustment
15 removes the electric plant in-service balances, accumulated depreciation balances,
16 depreciation expenses and O&M expenses from the per books data for the 12 months
17 ended June 30, 2015, for the assets sold or removed before the end of the current base
18 period. In the current filing, the only item requiring removal is the remaining
19 accumulated deferred income taxes balance associated with the Powerdale Hydro

²⁰ See *Wash. Utils. & Transp. Comm'n v. Pacific Power & Light Company*, Cause No. U-81-17, Second Supplemental Order (December 16, 1981).

²¹ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-991832, Third Supplemental Order at ¶ 42 (August 9, 2000).

²² See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-061546, Order 08 (June 21, 2007).

1 unrecovered plant balance that was transferred in 2007 to a regulatory asset and
2 amortized over three years as per authorization in Docket UE-070624.²³

3 **Investor Supplied Working Capital (page 8.10)**— This adjustment reflects a
4 restatement of working capital using the Investor Supplied Working Capital method
5 with the approved modifications to the classification of derivatives, pension and other
6 post-retirement costs and frozen derivative values from as approved in the 2013 Rate
7 Case.

8 **End-of-Period Plant Balances (page 8.11-8.11.5)**—This adjustment modifies the
9 gross plant balances from June 2015 AMA levels to the actual June 30, 2015 EOP
10 balances. This adjustment to gross plant balances is intended to alleviate attrition and
11 minimize regulatory lag by annualizing new rate base additions of the year, similar to
12 the method proposed by Staff in the 2013 Rate Case.²⁴ This method was approved in
13 that case. The associated accumulated reserve impacts are accounted for on
14 adjustment page 6.2.

15 **Regulatory Asset Amortization Adjustment (page 8.12)**—The Chehalis Regulatory
16 Asset was recorded in December 2009 in accordance with Docket UE-090205 and
17 amortizes through December 2015.²⁵ General business revenues charged as the
18 regulatory asset was amortized during the 12 months ended June 30, 2015, were
19 removed from per books results in the revenue normalization adjustment page 3.2.

20 This adjustment recognizes the expiration of the regulatory asset by the end of 2015,

²³ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-070624, Order 01 (October 24, 2007).

²⁴ *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-130043, Exhibit No.__(DJR-3), (June 21, 2013).

²⁵ See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-090205, Order 09 at ¶ 15 (December 16, 2009).

1 and removes the remaining asset balance and associated accumulated deferred tax
2 balances accordingly.

3 **Idaho Power Asset Exchange Adjustment (page 8.13)**—This pro forma adjustment
4 reflects the rate base impacts of the Asset Exchange agreement between the Company
5 and Idaho Power as approved in Order 01 of Docket UE-144136. Corresponding tax
6 impacts are also reflected in this adjustment.

7 **Tab 9—Production Factor**

8 **Q. Please describe the adjustments included in Tab 9.**

9 A. A Production Factor adjustment was not prepared for this ERF because Production
10 Factors are not routinely prepared for CBRs. This tab has been left blank
11 intentionally.

12 **Tab 10—Allocation Factors**

13 **Q. Please describe the data included in Tab 10.**

14 A. In Tab 10, the derivation of the jurisdictional allocation factors using the WCA is
15 summarized. These factors are based on the normalized historical loads and the plant
16 balances for the 12 months ended June 30, 2015.

17 Page 10.2 shows each of the WCA allocation factors applied in this filing, as
18 well as a page reference to the corresponding backup page within the Report that
19 shows the calculation of that factor.

20 **Q. Please describe the remaining portions of the Report.**

21 A. **Tab 11—Historical Rate Base:** This section shows the Washington-allocated
22 monthly balances used in the calculation of the AMA balance for the historical period
23 by FERC account and WCA allocation factor.

- 1 • Major Plant Investments at Jim Bridger Unit 4, Supervisory Control and Data
2 Acquisition Emergency Management System (SCADA EMS) upgrade project,
3 and the Union Gap Substation Upgrade.
- 4 • Significant cost increases associated with the expiration of certain Production
5 Tax Credits (PTCs) for renewable resources beginning in September 2016.

6 Each of the major plant investment projects is discussed in detail by other witnesses
7 in this filing. Mr. Teply and Mr. Link address the additions and overhauls at Jim
8 Bridger Unit 4. Mr. Stuart J. Kelly discusses details of SCADA EMS in his direct
9 testimony. Finally, Mr. Vail sponsors testimony in support of the Union Gap
10 Substation Upgrade, the second phase addition to the Union Gap facilities where
11 phase one, the distribution phase, was approved by the Commission in the Company's
12 2014 Rate Case.²⁶

13 **Q. Please describe Exhibit No. SEM-4.**

14 A. Exhibit No. SEM-4 details the calculation of incremental revenue requirement for the
15 second year of the Company's proposed two-year rate plan. The model provides
16 analytical evidence in support of a required revenue increase of \$10.6 million in year
17 two of the rate plan. However, as with the year-one request, the Company is limiting
18 the requested rate increase to less than three percent. Therefore, the Company is
19 requesting only a \$10.3 million increase to its revenue requirement. This is a 2.99
20 percent increase to gross annual revenues, inclusive of the year-one rate increase.

21 **Q. Please describe how Exhibit No. SEM-4 is organized.**

22 A. The Exhibit is organized into the following sections or tabs:

- 23 • Tab 1—This tab summarizes the incremental revenue requirement in year
24 two of the proposed rate plan, and presents a summary of the variables used
25 in developing year-two revenue requirement calculations, such as capital

²⁶See *Wash. Utils. & Transp. Comm'n v. PacifiCorp*, Docket UE-140762, Order 08 at ¶ 172 (March 25, 2015).

1 structure and costs, relevant WCA allocation factors, and references
2 normalized rate base and net operating income from the ERF as calculated in
3 Exhibit No. SEM-3.

- 4 • Tab 2—Summary by Adjustment tab breaks down the total incremental
5 revenue requirement for year two by demonstrating the revenue requirement
6 impact of each discrete adjustment included in the development of year-two
7 revenue requirement.
- 8 • Tabs 3 through 8—provide supporting documentation for the pro forma
9 adjustments made to normalize results in order to determine year-two
10 revenue requirement. Each adjustment will be discussed in further detail
11 below.

12 **Q. Please describe the adjustments reflected in Exhibit No. SEM-4.**

13 **A. Adj. 1: Jim Bridger Unit 4 overhaul and SCR system (Tab 3)**—This pro forma
14 adjustment adds into rate base major plant additions to be placed in service upon
15 completion of the Jim Bridger Unit 4 Overhaul and SCR system. Additional detail on
16 the components of the Jim Bridger Unit 4 overhaul and SCR system are provided in
17 Confidential Exhibit No. SEM-5C. This project is scheduled to be placed in service
18 in the latter part of 2016, well in advance of the requested rate effective date of the
19 year-two increase of the proposed rate plan. Consistent with pro forma rate base
20 additions reflected in year one, net plant amounts for all year-two pro forma capital
21 additions are also included on an AMA basis for the rate effective period May 1,
22 2017, through April 30, 2018. This investment is discussed in detail in the direct
23 testimonies of Mr. Teply and Mr. Link. The Company is also committing to file
24 attestations to affirm that each project is used and useful, with costs known and
25 measurable upon the completion of each project detailed in Exhibit No. SEM-4. This
26 adjustment also incorporates the associated depreciation expense, accumulated
27 reserve impacts, and corresponding tax effects.

1 **Adj. 2: SCADA EMS Upgrade Project (Tab 4)**—This pro forma adjustment adds
2 into rate base major plant additions to be placed in service March 2016, associated
3 with the completion of the SCADA EMS upgrade project. Details of this project are
4 discussed in the direct testimony of Mr. Kelly.

5 **Adj. 3: Union Gap Substation Upgrade (Tab 5)**—This pro forma adjustment adds
6 into rate base major plant additions from the Union Gap Substation Upgrade.
7 Detailed discussion on this project can be found in the direct testimony of Mr. Vail.

8 **Adj. 4: Production Tax Credits (Tab 6)**—This pro forma adjustment reflects a
9 reduction to PTCs in the rate effective period due to the expiration of certain PTCs
10 for renewable resources beginning in September 2016, which is discussed in detail
11 later on in my testimony.

12 **Adj. 5: Remove Deferred State Tax Expense and Balance (Tab 7)**—Consistent
13 with page 7.7, this pro forma adjustment is made to remove deferred state income tax
14 expenses and balances from the Test Period. State income taxes are a system cost for
15 the Company that is not recoverable in Washington under the WCA.

16 **Adj. 6: Interest True-Up (Tab 8)**—This pro forma adjustment details the adjustment
17 to interest expense required to synchronize the Test Period interest expense with rate
18 base. This calculation is done consistent with page 7.1 in Exhibit No. SEM-3.

19 **Q. What are PTCs?**

20 A. The generation of electricity at certain Company-owned facilities is eligible for what
21 is known as the Renewable Electricity Production Tax Credits under Internal
22 Revenue Code section 45, and is included as an offset to the Company's income
23 taxes. For each kilowatt-hour of electricity generated at eligible wind-powered

1 generating facilities, the Company receives a 2.3 cent credit on its tax return each
2 year, for the duration of ten years beginning on the date the facility became
3 commercially operable. The value of these credits is reflected as a reduction to
4 current income tax expense on the financial statements and for rate making purposes.

5 **Q. How are PTCs changing, and how does this result in increased costs?**

6 A. The amount of PTCs for which the Company is eligible is dependent on the number
7 of kilowatt-hours generated at eligible facilities. These facilities include hydro
8 facilities, as well as the Company's owned wind-powered generating facilities –
9 Goodnoe Hills, Marengo, Marengo II, and Leaning Juniper. As a matter of fact, the
10 effects of the loss in PTC eligibility are already observable in the step-one increase
11 request in the ERF. For example, the eligible portion of JC Boyle's hydro generating
12 facility began commercial operation November 18, 2005. Therefore, upon its 10-year
13 operational anniversary on November 17, 2015, the Company will no longer receive
14 the PTCs related to renewable energy generated at JC Boyle. The expiration of PTCs
15 from JC Boyle is only the first of multiple renewable facilities that will also be
16 expiring in months to follow. Leaning Juniper began commercial operation on
17 September 14, 2006, with PTCs available for the first 10 years of operation expiring
18 on September 13, 2016. At that point, the Company will no longer receive PTCs for
19 energy generated by this facility.

20 **Q. What is the magnitude of the impacts of losing PTC eligibility in the rate**
21 **effective period beginning May 1, 2017?**

22 A. The rate effective period beginning May 1, 2017, is the first full rate year where the
23 Company will receive zero PTCs from Leaning Juniper (in the ERF, the Company

1 will still receive partial credit due to the expiration date of Leaning Juniper credits
2 being September of 2016). In addition to Leaning Juniper, Marengo I wind facility
3 also loses eligibility for PTCs in August 2017, and Goodnoe Hills in December 2017.
4 As a result of the close succession of PTC eligibility expirations, the Company will
5 lose \$11.6 million in west control area PTCs in the 12-month period between May 1,
6 2017, and April 30, 2018. Detailed calculations of PTCs in this period can be found
7 in workpapers supporting Exhibit No. SEM-4, under Adjustment No.4, Tab 6.

8 **DECOUPLING MECHANISM**

9 **Q. Please describe the accounting for the decoupling mechanism proposed in the**
10 **testimony of Ms. Joelle R. Steward.**

11 A. If the decoupling mechanism is approved, the Company would record the deferral in
12 FERC account 182.3 (Regulatory Asset) or FERC account 254 (Regulatory Liability)
13 for amortizations. In the income statement, the Company would record both deferred
14 revenue and the amortization of deferred revenue through FERC account 407
15 (Regulatory Debits and Credit), in separate sub-accounts.

16 **Q. Is the Company proposing an earnings test as a part of the decoupling**
17 **mechanism?**

18 A. Yes, the Company proposes an earnings test based on the Company's CBR operating
19 results for the 12 months ending June 30, which will be filed with the Commission by
20 October 31 each year. This report is prepared using actual results of electric
21 operations and rate base, adjusted for any material out-of-period, non-recurring, and
22 extraordinary items or any other item that materially distorts reporting period

1 earnings and rate base. For purposes of the decoupling mechanism, the earnings test
2 will be based on ROE before temperature normalizing adjustments. In this way, the
3 earnings test will reflect the same conditions (i.e., actual weather) as the calculation
4 of the decoupling deferral.

5 **Q. Please explain how the earnings test will operate.**

6 A. If the return on equity exceeds the most recently authorized return on equity:

- 7 • any proposed decoupling surcharge will be reduced or eliminated by up to
8 50 percent of the excess earnings;
- 9 • any proposed decoupling surcredit will be returned to customers as well as
10 50 percent of the excess earnings.

11 If the return on equity is less than the most recently authorized return on
12 equity, no adjustment is made to any decoupling surcharge or surcredit.

13 Additionally, any annual rate increase from decoupling will not exceed three
14 percent in any year, with any excessive amounts carrying over to a future year. The
15 three percent cap is important because the Company's proposal is designed to avoid
16 the threshold for a general rate case and provide protection for customers.

17 **REVENUE REQUIREMENT WORKPAPERS**

18 **Q. Please describe the workpapers supporting the revenue requirement**
19 **calculations.**

20 A. While this filing is not a general rate case, the Company has filed workpapers
21 required by WAC 480-07-510(3) to expedite review of this filing, including several
22 revenue requirement workpapers. Two summary files have been prepared outlining
23 the organization of these files and serve as a guide to the other workpapers. The
24 document named "Revenue Requirement Workpaper Summary" contains a written

1 description of the workpapers, as well as a brief discussion of the Company's revenue
2 requirement models. The file named "Revenue Requirement Workpaper Flow Chart"
3 provides an illustrative example of the interconnection of the workpapers and how the
4 individual files are included in the exhibits described above.

5 **Q. Does this conclude your direct testimony?**

6 A. Yes.