

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET NO. UE-10_____

DOCKET NO. UG-10_____

DIRECT TESTIMONY OF

PATRICK D. EHRBAR

REPRESENTING AVISTA CORPORATION

I. INTRODUCTION

1
2 **Q. Please state your name, business address and present position with**
3 **Avista Corporation?**

4 A. My name is Patrick D. Ehrbar and my business address is 1411 East
5 Mission Avenue, Spokane, Washington. I am presently assigned to the State and Federal
6 Regulation Department as Manager of Rates and Tariffs.

7 **Q. Would you briefly describe your duties?**

8 A. My primary areas of responsibility include electric and natural gas rate
9 design, customer usage and revenue analysis, and tariff administration.

10 **Q. Would you briefly describe your educational background and**
11 **professional experience?**

12 A. I am a 1995 graduate of Gonzaga University with a Bachelors degree in
13 Business Administration. In 1997 I graduated from Gonzaga University with a Masters
14 degree in Business Administration. I started with Avista in April 1997 as a Resource
15 Management Analyst in the Company's DSM department. Later, I became a Program
16 Manager, responsible for energy efficiency program offerings for the Company's
17 educational and governmental customers. In 2000, I was selected to be one of the
18 Company's key Account Executives. In this role I was responsible for, among other
19 things, being the primary point of contact for numerous commercial and industrial
20 customers, as well as being the channel through which the Company offered its site
21 specific energy efficiency programs.

22 I joined the State and Federal Regulation Department as a Senior Regulatory
23 Analyst in 2007. Responsibilities in this role included being the discovery coordinator for

1 the Company's rate cases and lead coordinator for the Natural Gas Decoupling Mechanism
2 pilot program and resulting reporting and analysis. In November 2009, I was promoted to
3 my current role.

4 **Q. What is the scope of your testimony in this proceeding?**

5 A. My testimony in this proceeding will cover the spread of the proposed
6 annual electric revenue increase of \$55,298,000, or 13.8%, among the Company's electric
7 general service schedules. This represents an overall increase of 13.4% in billed revenues/
8 rates, as explained below. With regard to natural gas service, I will describe the spread of
9 the proposed annual revenue increase of \$8,489,000, or 5.4%¹, among the Company's
10 natural gas service schedules. My testimony will also describe the changes to the rates
11 within the Company's electric and natural gas service schedules. Finally, I will respond to
12 the Commission's recent order regarding whether the Company's natural gas decoupling
13 mechanism should be applicable to natural gas rate schedules other than Schedule 101, per
14 paragraph 303 of the Commission's Order No. 10 in Docket UG-090135.

15 **Q. Are you sponsoring any Exhibits that accompany your testimony?**

16 A. Yes. I am sponsoring Exhibit Nos. ____ (PDE-2), ____ (PDE-3), and ____ (PDE-
17 4) related to the proposed electric increase, and Exhibit Nos. ____ (PDE-5), ____ (PDE-6), and
18 ____ (PDE-7) related to the proposed natural gas increase. These were prepared by me or
19 under my supervision.

¹ The increase in natural gas base revenue is 5.4%, the increase in billed revenue (including all rate adjustments) is 6.0%.

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II. EXECUTIVE SUMMARY

Proposed Electric Increase

Q. What is the proposed electric revenue increase in this case and how is the Company proposing to spread the total increase by rate schedule?

A. The proposed electric increase is \$55,298,000, or 13.8% over present base tariff rates in effect. The proposed general increase over present billing rates, including all other rate adjustments (DSM and Residential Exchange), is 13.4%. The proposed general increase of \$55,298,000 has been spread by rate schedule using the Company’s cost of service study results, as discussed by Company witness Ms. Knox, as a guide. The proposed percentage increase by rate schedule is as follows:

Table 1 - Proposed % Electric Increase by Schedule

Rate Schedule	General Increase
Residential Schedule 1	14.8%
General Service Schedule 11	12.4%
Large General Service Schedule 21	13.3%
Extra Large General Service Schedule 25	12.6%
Pumping Service Schedule 31	14.8%
Street & Area Lights Schedules	13.8%
Overall	13.8%

This information is shown in detail on page 1, of Exhibit No. ____ (PDE-4).

Q. What is the proposed increase for a residential electric customer with average consumption?

A. The proposed increase for a residential customer using an average of 1,000 kWhs per month is \$10.62 per month, or a 14.8% increase in their electric bill. As part of that increase, the Company is proposing that the basic/customer charge be increased from \$6.00 to \$10.00 per month. The present bill for 1,000 kWhs is \$71.79 compared to the proposed level of \$82.41, including all rate adjustments.

Q. Why is the Company proposing an increase of this magnitude in the customer/basic charge?

A. A significant portion of the Company's costs are fixed and do not vary with customer usage. These costs include distribution plant and operating costs to provide reliable service to customers. Given the large disparity between the level of fixed customer costs and the present level of the basic charge, the Company believes that it is appropriate to recover a more reasonable level of these fixed customer costs through the basic charge. Section V of my testimony provides further details on our proposal.

1 **Q. Is the Company proposing any changes to the present rate structures**
 2 **within its electric service schedules?**

3 A. No. The Company is not proposing any changes to the present rate
 4 structures within its electric schedules.

5 **Q. Where do you show the proposed changes in rates within the electric**
 6 **service schedules?**

7 A. This information is shown in detail on page 3 of Exhibit No. ____ (PDE-4).

8 **Proposed Natural Gas Increase**

9 **Q. How is the Company proposing to spread the overall natural gas**
 10 **increase of \$8,489,000, or 5.4% by service schedule?**

11 A. The Company is proposing the following base revenue/rate changes by rate
 12 schedule²:

13 **Table 2 - Proposed % Natural Gas Increase by Schedule**

Rate Schedule	General Increase
General Service Schedule 101	6.1%
Large General Service Schedule 111	3.3%
Ex. Lg. General Service Schedule 121	3.3%
Interruptible Sales Service Schedule 131	2.8%
Transportation Service Schedule 146	11.5%
Overall	5.4%

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 19 This information is also shown on page 1 of Exhibit No. ____ (PDE-7). The
 20 Company utilized the results of the natural gas cost of service study, sponsored by Witness
 21 Knox, as a guide in spreading the overall revenue increase to its natural gas service

² For Schedule 146, including a conservative level of 40.0 cents per therm for the cost of gas and pipeline transportation, the proposed increase to Schedule 146 rates represents an average increase of 1.74% in those customers' total gas bill.

1 schedules.

2 **Q. What is the proposed monthly increase for a residential natural gas**
3 **customer with average usage?**

4 A. The increase for a residential customer using an average of 69 therms of gas
5 per month would be \$4.00 per month, or 6.8% A bill for 69 therms per month would
6 increase from the present level of \$58.79 to a proposed level of \$62.79, including all
7 present rate adjustments. As part of this increase, the Company is proposing an increase in
8 the monthly customer charge of \$4.00 per month, from \$6.00 to \$10.00, to recover a more
9 reasonable level of fixed customer costs.

10

11 **III. PROPOSED ELECTRIC REVENUE INCREASE**

12 **Summary of Electric Rate Schedules and Tariffs**

13 **Q. Would you please explain what is contained in Exhibit No. ____ (PDE-2)?**

14 A. Yes. Exhibit No. ____ (PDE-2) contains a copy of the Company's present
15 electric tariffs/service schedules.

16 **Q. Could you please describe what is contained in Exhibit No. ____ (PDE-3)?**

17 A. Yes. Exhibit No. ____ (PDE-3) contains the proposed electric tariff sheets
18 incorporating the proposed changes included in this filing.

19 **Q. What is contained in Exhibit No. ____ (PDE-4)?**

20 A. Exhibit No. ____ (PDE-4) contains information regarding the proposed spread
21 of the electric revenue increase among the service schedules and the proposed changes to
22 the rates within the schedules. Page 1 shows the proposed general revenue and percentage
23 increase by rate schedule compared to the present revenue under base tariff and billing

1 rates. Page 2 shows the rates of return and the relative rates of return for each of the
 2 schedules before and after application of the proposed general increase. Page 3 shows the
 3 present rates under each of the rate schedules, the proposed changes to the rates within the
 4 schedules, and the proposed rates after application of the changes. These pages will be
 5 referred to later in my testimony.

6 **Q. Would you please describe the Company's present rate schedules and**
 7 **the types of electric service offered under each?**

8 A. Yes. The Company presently provides electric service under Residential
 9 Service Schedule 1, General Service Schedules 11 and 12, Large General Service
 10 Schedules 21 and 22, Extra Large General Service Schedule 25 and Pumping Service
 11 Schedules 31 and 32. Additionally, the Company provides Street Lighting Service under
 12 Schedules 41-46, and Area Lighting Service under Schedules 47-48. Schedules 12, 22, 32,
 13 and 48 exist for residential and farm service customers who qualify for the Residential
 14 Exchange Program operated by the Bonneville Power Administration. The rates for these
 15 schedules are identical to the rates for Schedules 11, 21, 31, and 47, respectively, except
 16 for the Residential Exchange rate credit.

17 The following table shows the type and number of customers served in Washington
 18 (as of December 2009) under each of the service schedules:

<u>Table 3 - Customers by Service Schedule</u>		<u>No. of Customers</u>
20	Residential Schedule 1	200,902
21	General Service Schedule 11	27,272
22	Large General Service Schedule 21	3,352
23	Extra Large General Service Schedule 25	22
	Pumping Service Schedule 31	2,336

1 **Proposed Electric Rate Spread**

2 **Q. How does the Company propose to spread the total general revenue**
 3 **increase request of \$55,298,000 among its various rate schedules?**

4 A. The Company is proposing that the overall requested revenue increase be
 5 spread on the following basis:

6 **Table 4 - Proposed % Electric Increase by Schedule**

7	Rate Schedule	<u>General Increase</u>
8	Residential Schedule 1	14.8%
9	General Service Schedule 11	12.4%
10	Large General Service Schedule 21	13.3%
11	Extra Large General Service Schedule 25	12.6%
	Pumping Service Schedule 31	14.8%
	Street & Area Lights Schedules	13.8%
	Overall	<u>13.8%</u>

12 This information is shown in detail on Page 1 of Exhibit No. ____ (PDE-4).

13 **Q. What rationale did the Company use in developing the proposed general**
 14 **increase by rate schedule?**

15 A. The Company used the results of the cost of service study (sponsored by Ms.
 16 Knox) as a guide to spread the general increase. The spread of the proposed increase
 17 generally results in the rates of return for the various service schedules moving
 18 approximately one-third closer to the overall rate of return (unity). The table below shows
 19 the relative rates of return (schedule rate of return divided by overall rate of return) before
 20 and after application of the proposed general increase, as well as the relative rate of return
 21 based on the application of the general increase on a uniform percentage basis (13.8%) to
 22 all rate schedules:

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Table 5 -Present & Proposed Relative Rates of Return

	Present Relative <u>ROR</u>	Proposed Relative <u>ROR</u>	Equal % Relative <u>ROR</u>
Rate Schedule			
Residential Schedule 1	0.55	0.70	0.67
General Service Schedule 11	2.05	1.70	1.75
Large General Service Schedule 21	1.57	1.38	1.40
Extra Large General Service Schedule 25	0.73	0.82	0.86
Pumping Service Schedule 31	0.83	0.88	0.86
Street & Area Lights Schedules	1.86	1.52	1.52
Overall	1.00	1.00	1.00

8 As shown, for those schedules where the present rates are substantially above or
9 below the cost of service, the proposed increase generally results in a reasonable
10 movement toward unity (1.00).

11 **Q. Looking at the results in the table above, it appears that the relative rates**
12 **of return aren't substantially different under the Company's proposed rate spread**
13 **compared to a uniform percentage application. Why isn't the Company just**
14 **proposing to spread the general increase on a uniform percentage basis to the rate**
15 **schedules?**

16 A. As explained by Ms. Knox, Avista recently completed a new load study, and
17 incorporated the results of that study into its cost of service study. In addition, Ms. Knox
18 also explains a change to the peak credit methodology for demand allocation. While we
19 believe it is reasonable and appropriate to use the cost of service study results as the basis
20 for rate spread, we have tempered the amount of movement toward unity proposed in this
21 case due primarily to the overall level of the proposed increase. Our proposal represents
22 approximately a one-third movement toward unity, and slightly greater movement toward
23 unity would than occur with the application of a uniform percentage increase across rate

1 schedules. The Company would plan to propose additional movement toward unity in
2 future proceedings.

3 **Proposed Rate Design**

4 **Q. Where in your Exhibit do you show a comparison of the present and**
5 **proposed rates within each of the Company's electric service schedules?**

6 A. Page 3 of Exhibit No. ____ (PDE-4) shows a comparison of the present and
7 proposed rates within each of the schedules, which I will describe below. Column (a)
8 shows the rate/billing components under each of the schedules, column (b) shows the base
9 tariff rates within each of the schedules, column (c) shows the present rate adjustments
10 applicable under each schedule, and column (d) shows the present billing rates. Column
11 (e) shows the proposed general rate increase to the rate components within each of the
12 schedules, column (f) shows the proposed billing rates and column (g) shows the proposed
13 base tariff rates.

14 **Q. Is the Company proposing any changes to the existing rate structures**
15 **within its rate schedules?**

16 A. No, it is not.

17 **Q. Turning to Residential Service Schedule 1, could you please describe**
18 **the present rate structure under this schedule?**

19 A. Yes. Residential Schedule 1 has a present customer or basic charge of
20 \$6.00 per month and three energy rate blocks: 0-600 kWhs, 601-1,300 kWhs and over
21 1,300 kWhs. The present base tariff rate for the first 600 kWhs per month is 6.103 cents
22 per kWh, 7.101 cents per kWh for the next 700 kWhs and 8.324 cents for all kWhs over
23 1,300.

1 **Q. How does the Company propose to spread the proposed general**
2 **revenue increase of \$26,160,000 to Schedule 1?**

3 A. The Company proposes to increase the monthly customer charge from
4 \$6.00 to \$10.00. The proposed increase to the energy rate for the first block is 0.621
5 cents/kWh, 0.723 cents per kWh for the second block and 0.846 cents per kWh for the tail-
6 block. The proposed rates for the three block rates reflect a uniform percentage increase of
7 10.2%.

8 **Q. Why is the Company proposing to increase the monthly customer**
9 **charge from \$6.00 to \$10.00 per month?**

10 A. A substantial portion of the Company's costs are fixed and do not vary with
11 the amount of energy used by customers. As reflected in this filing, the cost of operating
12 and maintaining our electric system is increasing. The Company believes it is important
13 that rates better reflect these increasing costs to serve customers. Later in my testimony I
14 will provide greater detail as to why the Company believes the monthly customer charge
15 should increase by \$4.00 per month.

16 **Q. What is the average monthly electric usage for a residential customer,**
17 **and what is the effect of the proposed increase on a customer's bill?**

18 A. The average monthly usage for a residential customer is approximately
19 1,000 kWhs. Based on the proposed increase, the average monthly increase would be
20 \$10.62, or 14.8%. The present monthly bill for 1,000 kWhs of usage is \$71.79 and the
21 proposed monthly bill would be \$82.41, including all rate adjustments.

22 **Q. Turning to General Service Schedule 11, could you please describe the**
23 **present rate structure and rates under that schedule?**

1 A. Yes. The present rate structure under the schedule includes a monthly
2 customer charge of \$6.75, an energy rate of 9.638 cents per kWh for all usage up to 3,650
3 kWhs per month, and an energy rate of 9.023 cents per kWh for usage over 3,650 kWhs
4 per month. There is also a demand charge of \$4.25 per kW for all demand in excess of 20
5 kW per month. There is no charge for the first 20 kW of demand.

6 **Q. How is the Company proposing to apply the proposed general revenue**
7 **increase of \$5,230,000 to the rates under Schedule 11?**

8 A. The Company is proposing that the customer charge be increased by \$3.25,
9 from \$6.75 to \$10.00 per month. As with the proposed increase to the Schedule 1 basic
10 charge, this proposal is intended to better align recovery of fixed costs on Schedule 11
11 through the basic charge. In addition, the Company is proposing that the demand charge
12 (over 20 kW) be increased \$0.75 per kW, from \$4.25 to \$5.00. This represents a 17.6%
13 increase, which is greater than the overall increase to this rate schedule. The remaining
14 revenue increase for the schedule is proposed to be recovered through a uniform
15 percentage increase of approximately 10.4% applied to the two (block) energy rates. The
16 increase in the first block rate is 0.998 cents per kWh, and 0.932 cents per kWh for the
17 second block rate.

18 **Q. Why is the Company proposing a higher percentage increase to the**
19 **demand charge as compared to the energy charges?**

20 A. The Company believes that it is important to increase the demand charge in
21 this case for Schedule 11, as well as for Schedules 21 and 25, by a percentage greater than
22 that applied to the energy rates. If demand charges are not increased at least
23 proportionately with energy charges, customers who have a poor load factor (high peak

1 demand compared to average energy use) would see a lower percentage increase in their
2 bill than a comparable customer with a good load factor (low peak demand compared to
3 average energy use). This result would not send the appropriate price signal to commercial
4 and industrial customers, nor would it reflect the fact that the Company's demand charges
5 are well below the costs associated with meeting customers' peak demand.

6 The Company's transmission and distribution system is constructed to meet the
7 collective peak demand of its customers. Additionally, the Company must have adequate
8 resources available to meet peak demand. If customers reduce their peak demand, it will
9 reduce the need for additional investment in these facilities and resources. Customers need
10 to receive the proper price signal to encourage a reduction in their peak demand, i.e.,
11 higher demand charges.

12 **Q. How does the level of demand costs from the Company's cost of service**
13 **study compare to the present demand charges?**

14 A. The system allocated demand cost from the cost of service study is
15 approximately \$17 per kilowatt (kW) month³. The Company's present monthly demand
16 charges range from \$3.50-\$4.25/kW, depending on service schedule. While the exact level
17 of costs classified as demand-related can be debated, clearly the level of demand charges
18 are well below demand-related costs.

19 **Q. Turning to Large General Service Schedule 21, would you please**
20 **describe the present rate structure under that schedule and how the Company is**
21 **proposing to apply the increase of \$16,105,000 to the rates within the schedule?**

22 A. Yes. Large General Service Schedule 21 consists of a minimum monthly
23 charge of \$300.00 for the first 50 kW or less, a demand charge of \$4.00 per kW for

³ Exhibit No. ____ (TLK-4), page 3, line 28
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Avista Corporation
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1 monthly demand in excess of 50 kW, and two energy block rates: 6.284 cents per kWh for
2 the first 250,000 kWhs per month, and 5.614 cents per kWh for all usage in excess of
3 250,000 kWhs.

4 The Company is proposing that the present minimum demand charge (for the first
5 50 kW or less) be increased by \$50 per month, from \$300.00 to \$350.00, and the demand
6 charge for kW over 50 per month be increased by \$0.75 per kW, from \$4.00 to \$4.75, for
7 reasons provided previously in my testimony. The remaining revenue increase for the
8 schedule is proposed to be recovered through a uniform percentage increase of
9 approximately 12.3% applied to the two energy block rates. The proposed increase for the
10 first 250,000 kWhs used per month under the schedule is 0.773 cents per kWh, and an
11 increase of 0.688 cents per kWh for usage over 250,000 kWhs per month.

12 **Q. Turning to Extra Large General Service Schedule 25, would you please**
13 **describe the present rate structure under that schedule and how the Company is**
14 **proposing to apply the increase of \$5,645,000 to the rates within the schedule?**

15 A. Yes. Extra Large General Service Schedule 25 consists of a minimum monthly
16 charge of \$11,000.00 for the first 3,000 kVa or less, a demand charge of \$3.50 per kVa for
17 monthly demand in excess of 3,000 kVa, and three energy block rates: 4.928 cents per
18 kWh for the first 500,000 kWhs per month, 4.433 cents per kWh for the next 5.5 million
19 kWhs and 4.156 cents per kWh for all usage in excess of 6 million kWhs.

20 The Company is proposing that the present minimum demand charge under the
21 schedule be increased by \$1,500 per month, from \$11,000 to \$12,500, and the demand
22 charge for kVa over 3,000 per month be increased by \$0.50 per kVa, from \$3.50 to \$4.00.
23 The remaining revenue increase for the schedule is proposed to be recovered through a

1 uniform percentage increase of approximately 12.1% applied to the three energy block
2 rates. The proposed energy rate increase for the first 500,000 kWhs used per month is
3 0.596 cents per kWh, 0.536 cents per kWh for the next 5.5 million, and 0.502 cents per
4 kWh for all usage over 6 million kWhs per month.

5 **Q. What changes is the Company proposing to the rates under Pumping**
6 **Schedule 31 to recover the proposed general revenue increase of \$1,347,000?**

7 A. The Company is proposing that the customer charge be increased by \$1.00,
8 from \$6.75 to \$7.75 per month, with the remaining revenue increase spread on a uniform
9 percentage increase of 14.8% to the two energy rate blocks under the schedule. The
10 proposed increase in the first block rate is 1.203 cents per kWh and the increase in the
11 second block rate is 0.858 cents per kWh.

12 **Q. How is the Company proposing to spread the proposed revenue increase**
13 **of \$811,000 applicable to Street and Area Light schedules, to the rates contained in**
14 **those schedules (Schedules 41-48)?**

15 A. The Company proposes to increase present street and area light (base) rates
16 on a uniform percentage basis. The proposed increase for all lighting rates is 13.8%. The
17 (base tariff) rates are shown in the tariffs for those schedules, contained in Exhibit
18 No. ____ (PDE-3).

19 **Q. Are you proposing any other changes to the Company's electric service**
20 **tariffs?**

21 A. Yes. The Company is proposing to add language under Extra Large
22 General Service Schedule 25 that would require a customer to execute a special contract
23 for service of a new incremental load requirement of 25 MVA or greater. Specifically,

1 under the “Special Terms and Conditions” section of the tariff, the proposed language
2 states:

3 “A new or existing customer with an incremental electric demand requirement of
4 25,000 kVa or greater must execute a special contract for service, wherein the rates,
5 terms and conditions for service may be different than those set forth under this
6 schedule. The special contract will be subject to approval by the Washington
7 Utilities and Transportation Commission (WUTC), and if the Company and the
8 customer cannot agree on the rates, terms and conditions of service, the matter will
9 be brought before the WUTC for resolution.”
10

11 **Q. What is the Company’s rationale for this proposed provision?**

12 A. The incremental cost associated with serving a new load of 25 megawatts or
13 more could be substantial. Under the present Schedule 25 tariff, there is no provision
14 limiting service at the rates set forth under this schedule. A customer with a new load
15 requirement of 25, 50, or even 100 megawatts could request, and perhaps demand, service
16 at Schedule 25 rates. The proposed provision would allow the Company and the
17 Commission to consider the incremental costs required to provide the requested service.

18 As an example, if a new large load customer of 50 aMW were to request service
19 from Avista, it would require the Company to acquire new long-term firm resources earlier
20 than otherwise planned. The cost of new resources, whether they be combined cycle gas
21 fired or wind generation, or both, range from approximately 7 cents to 11 cents per kWh.
22 If we were to use 8 cents per kWh for the new resource, just for illustrative purposes, and
23 Avista were to sell the 50 aMW to the customer under our proposed Schedule 25 rates (and
24 without the possibility of a special contract), it would result in an incremental cost to other

1 customers of approximately \$11.4 million⁴, or an approximate 1.6% increase (system) in
2 rates to all other customers.

3 **Q. Does the Company have a similar provision in its Idaho tariff?**

4 A. Yes, however, the provision in the Idaho Schedule 25 tariff states that
5 customers whose total demand requirement exceeds 25,000 kVa may be served under a
6 special contract. This provision has been in effect in Idaho since 1992. The only customer
7 the Company serves in Idaho that exceeds this level is Clearwater Paper.

8 **Q. Why isn't the Company proposing specific service rates or a banded-**
9 **rate associated with this incremental load provision?**

10 A. The rates for service to an incremental load of this size should consider all
11 of the specific load characteristics unique to that customer/load that could have a
12 substantial effect on the cost of service. These factors would include estimated energy
13 usage and peak demand by month, day and hour, potential interruptibility, and distribution
14 facility requirements, etc.

15 **Q. Even though there are no specific rates associated with the proposed**
16 **provision, could the provision itself be considered "unduly discriminatory" when the**
17 **Company is already serving customers whose load requirements exceed 25 megawatts**
18 **(25,000 kVa)?**

19 A. No. The provision states that, "the rates for service may be different than
20 those set forth under this Schedule". The provision does not state that the rates will be
21 different. If the Company were to be presented with a new large load over 25,000 kVa,

⁴ Using 50 aMW at a 90% load factor equates to approximately 438,000,000 kWhs. Using the average Schedule 25 rate of \$0.054 (including demand), versus an \$0.08 market example, you get the following: [438,000,000*(0.08-0.054) = \$11.4 million]

1 there would be opportunity to determine whether the characteristics of the new load
2 warrant service rates different than those set forth under Schedule 25. Any special contract
3 proposed under this provision would be subject to Commission review to determine if the
4 rates for service are fair, just, reasonable and sufficient, and are not unduly discriminatory.

5

6 **IV. PROPOSED NATURAL GAS REVENUE INCREASE**

7 **Q. Can you please explain what is contained in Exhibit No. ____ (PDE-5)?**

8 A. Yes. Exhibit No. ____ (PDE-5) contains a copy of the Company's present
9 natural gas tariffs presently on file with the Commission.

10 **Q. Please describe what is contained in Exhibit No. ____ (PDE-6)?**

11 A. Exhibit No. ____ (PDE-6) contains the proposed natural gas tariff sheets
12 incorporating the proposed changes included in this filing.

13 **Q. Please explain what is contained in Exhibit No. ____ (PDE-7)?**

14 A. Exhibit No. ____ (PDE-7) contains information regarding the proposed spread
15 of the natural gas revenue increase among the service schedules and the proposed changes
16 to the rates within the schedules. Page 1 shows the proposed general revenue and
17 percentage increase by rate schedule. Page 2 shows the rates of return and the relative
18 rates of return for each of the schedules before and after the proposed increases. Page 3
19 shows the present rates under each of the rate schedules, the proposed changes to the rates
20 within the schedules, and the proposed rates after application of the changes. These pages
21 will be referred to later in my testimony.

1 **Summary of Natural Gas Rate Schedules and Tariffs**

2 **Q. Would you please review the Company's present rate schedules and the**
3 **types of gas service offered under each?**

4 A. Yes. The Company's present Schedules 101, 111 and 121 offer firm sales
5 service. Schedule 101 generally applies to residential and small commercial customers
6 who use less than 200 therms/month. Schedule 111 is generally for customers who
7 consistently use over 200 therms/month and Schedule 121 is generally for customers who
8 use over 10,000 therms/month and have a high annual load factor. Schedule 131 provides
9 interruptible sales service to customers whose annual requirements exceed 250,000 therms.
10 Schedule 146 provides transportation/distribution service for customer-owned gas for
11 customers whose annual requirements exceed 250,000 therms. Schedule 148 is a banded-
12 rate transportation tariff that allows for a negotiated service rate with large customers that
13 have an economic alternative to taking distribution service from the Company.

14 **Q. The Company also has rate Schedules 112, 122 and 132 on file with the**
15 **Commission. Could you please explain which customers are eligible for service under**
16 **these schedules?**

17 A. Schedules 112, 122 and 132 are in place to provide service to customers
18 who at one time were provided service under Transportation Service Schedule 146. The
19 rates under these schedules are the same as those under Schedules 111, 121 and 131
20 respectively, except for the application of Temporary Gas Rate Adjustment Schedule 155.
21 Schedule 155 is a temporary rate adjustment used to amortize the deferred gas costs
22 approved by the Commission in the prior PGA. Because of their size, transportation
23 service customers are analyzed individually to determine their appropriate share of

1 deferred gas costs. If those customers switch back to sales service, the Company continues
 2 to analyze those customers individually; otherwise, those customers would receive gas
 3 costs deferrals which are not due them, thus the need for Schedules 112, 122 and 132.
 4 There are presently only ten customers served under these schedules.

5 **Q. How many customers does the Company serve under each of its natural**
 6 **gas rate schedules?**

7 A. As of December 2009, the Company provided service to the following
 8 number of customers under each of its schedules:

9 **Table 6 - Customers by Service Schedule**

	<u>No. of Customers</u>
10 General Service Schedule 101	144,363
11 Large General Service Schedule 111	2,305
12 Ex. Lg. General Service Schedule 121	31
13 Interruptible Sales Service Schedule 131	1
14 Transportation Service Schedule 146	34

15 **Proposed Rate Spread**

16 **Q. How does the Company propose to spread the overall revenue increase**
 17 **of \$8,489,000, or 5.4%, among its natural gas general service schedules?**

18 A. The Company is proposing the following revenue/rate changes by rate
 19 schedule:

20 **Table 7 - Proposed % Natural Gas Increase by Schedule**

Rate Schedule	General Increase
21 General Service Schedule 101	6.1%
22 Large General Service Schedule 111	3.3%
23 Ex. Lg. General Service Schedule 121	3.3%
Interruptible Sales Service Schedule 131	2.8%
Transportation Service Schedule 146	11.5%
Overall	<u>5.4%</u>

24 **Q. Is the proposed percentage increase for Transportation Schedule 146**

1 **comparable to the increase for the other service schedules?**

2 A. No. The proposed percentage increase for Transportation Schedule 146 is
 3 not comparable to the proposed increases for the other (sales) service schedules, as
 4 Schedule 146 revenue does not include an amount for the cost of gas or pipeline
 5 transportation, whereas the other sales schedules include these costs/revenue.
 6 Transportation customers acquire their own gas and pipeline transportation. Including a
 7 conservative level of 40.0 cents per therm for the cost of gas and pipeline transportation, the
 8 proposed increase to Schedule 146 rates represents an average increase of 1.74% in those
 9 customers' total gas bill.

10 **Q. What information did the Company use to develop the proposed spread**
 11 **of the overall increase to the various rate schedules?**

12 A. The Company utilized the results of the cost of service study, as sponsored
 13 by Ms. Knox, as a guide in developing the proposed rate spread. As explained by Ms.
 14 Knox, this study was just completed and the relative rates of return before and after
 15 application of the proposed increases by schedule are as follows:

16 **Table 8 -Present & Proposed Relative Rates of Return**

	Present <u>Relative ROR</u>	Proposed <u>Relative ROR</u>
17 General Service Schedule 101	0.94	0.98
18 Large General Service Schedule 111	1.20	1.08
19 Ex. Lg. General Service Schedule 121	1.08	1.03
20 Interruptible Sales Service Schedule 131	0.98	1.00
21 Transportation Service Schedule 146	1.15	1.06
Overall	1.00	1.00

22 Page 2 of Exhibit No.____(PDE-7) shows this information in more detail.

23 The Company believes that a reasonable range for the proposed relative rates of

1 return would be in the 0.9 to 1.1 range. As such, a move of approximately 60% towards
2 unity for all schedules met that goal, with the exception of Schedule 131. This schedule
3 only has one customer, and given their present relative rate of return, a move to unity was
4 made.

5 **Proposed Rate Design**

6 **Q. Could you please explain the present rate design within each of the**
7 **Company's present gas service schedules?**

8 A. Yes. General Service Schedule 101 generally applies to residential and
9 small commercial customers who use less than 200 therms/month. The schedule contains
10 a single rate per therm for all gas usage and a monthly customer/basic charge.

11 Large General Service Schedule 111 has a three-tier declining-block rate structure
12 and is generally for customers who consistently use over 200 therms/month. The schedule
13 consists of a monthly minimum charge plus a usage charge for the first 200 therms or less,
14 and block rates for 201-1,000 therms/month, and over 1,000 therms/month.

15 Extra Large General Service Schedule 121 has a five-tier declining-block rate
16 structure with a monthly minimum charge plus a usage charge for the first 500 therms or
17 less, and block rates for the next 500 therms, the next 9,000 therms, the next 15,000 therms,
18 and usage over 25,000 therms/month. There is also an annual minimum requirement of
19 60,000 therms under the schedule and a minimum load factor requirement of approximately
20 58%.

21 Interruptible Sales Service Schedule 131 has a four-tier declining-block rate
22 structure for the first 10,000 therms, the next 15,000 therms, the next 25,000 therms, and
23 usage over 50,000 therms per month. The schedule also has an annual minimum deficiency

1 charge based on a usage requirement of 250,000 therms per year.

2 Transportation Service Schedule 146 contains a \$201.30 per month customer charge
3 and a five-tier declining-block rate structure for the first 20,000 therms, the next 30,000
4 therms, the next 250,000 therms, the next 200,000 therms, and usage over 500,000 therms
5 per month. The schedule also has an annual minimum deficiency charge based on a usage
6 requirement of 250,000 therms per year.

7 **Q. Is the Company proposing any changes to the present rate structures**
8 **contained in its gas service schedules?**

9 A. No, it is not.

10 **Q. Where in your Exhibits do you show the present and proposed rates for**
11 **the Company's natural gas service schedules?**

12 A. Page 3 of Exhibit No. ____ (PDE-7) shows the present and proposed rates
13 under each of the rate schedules, including all present rate adjustments (adders). Column
14 (e) on that page shows the proposed changes to the rates contained in each of the schedules.

15 **Q. You stated earlier in your testimony that the Company is proposing an**
16 **overall increase of 6.1% to the rates of General Service Schedule 101. Is the**
17 **Company proposing an increase to the present basic/customer charge of \$6.00/month**
18 **under the schedule?**

19 A. Yes. The Company is proposing to increase the basic/customer charge from
20 \$6.00 to \$10.00 per month.

21 **Q. Why is the Company proposing an increase to the basic charge?**

22 A. The Company believes that the customer/basic charge should recover a
23 reasonable portion of the fixed costs of providing service. Support for this increase is

1 provided later in my testimony.

2 **Q. What is the proposed change to the rate per therm under Schedule 101**
3 **in order to achieve the total proposed revenue increase for the schedule?**

4 A. The Company, as shown in column (e), page 3 of Exhibit No. ____ (PDE-7),
5 is not proposing a change to the per therm rate for Schedule 101 customers. The total
6 revenue requirement for Schedule 101 would be recovered through the basic charge.

7 **Q. What would be the increase in a residential customer's bill with**
8 **average usage based on the proposed increase for Schedule 101?**

9 A. The increase for a residential customer using an average of 69 therms of gas
10 per month would be \$4.00 per month, or 6.8%. A bill for 69 therms per month would
11 increase from the present level of \$58.79 to a proposed level of \$62.79, including all
12 present rate adjustments.

13 **Q. Could you please explain the proposed changes in the rates for Large**
14 **and Extra Large General Service Schedules 111 and 121?**

15 A. Yes. The present rates for Schedules 101, 111, and 121 provide a clear
16 distinction for customer placement: customers who use less than 200 therms/month should
17 be placed on Schedule 101, customers who use between 200 and 10,000 therms per month
18 should be placed on Schedule 111, and only those customers who generally use over 10,000
19 therms per month should be placed on Schedule 121. Not only do the rates provide
20 guidance for customer schedule placement, they provide a reasonable classification of
21 customers for analyzing the costs of providing service.

22 The Company's proposed rates for Schedules 111 and 121 will maintain the rate
23 structure within the schedules and continue to provide guidance for appropriate schedule

1 placement for customers and a reasonable classification for cost analysis. The proposed
 2 increase to the minimum charge for Schedule 111 (for 200 therms or less) of \$4.00 per
 3 month is equal to the basic charge increase of \$4.00 under Schedule 101. Typically this
 4 Schedule 101 basic charge increase, along with any proposed change to the Schedule 101
 5 rate per therm, multiplied by 200 therms, is the calculation used to determine the change in
 6 the minimum charge for Schedule 111. However, given that there is no proposed change to
 7 the volumetric per therm rate, the minimum charge for Schedule 111 was only increased by
 8 \$4.00. This methodology maintains the present relationship between the schedules, and will
 9 minimize customer shifting. The remaining proposed revenue increase for Schedule 111
 10 was then spread on a uniform percentage increase of 3.4% to the remaining two rate blocks
 11 under the schedule, resulting in an overall revenue increase of 3.3% for the schedule.

12 For Schedule 121, the increase in the minimum charge (for 500 therms or less) is
 13 \$11.59 for a total charge of \$354.05. The minimum charge is derived by adding the
 14 proposed Schedule 101 basic charge of \$10 to the product of 500 therms multiplied by the
 15 difference between the rate in Schedule 101 and the minimum rate under Schedule 121.

16 Below is the calculation:

17	500 Therms	500
18	*	
19	(101 Rate - 121 Minimum Rate) (0.86159-0.17349)	\$ 0.6881
20	+	
21	Schedule 101 Basic Charge	\$ 10.00
22	=	\$ 354.05

23 The second, third, and fourth block rates were increased by a uniform percentage of

1 approximately 3.8% to maintain consistency between the rates for Schedules 111 and 121.
2 The fifth block was not adjusted in order to provide a more meaningful spread between the
3 rate blocks, resulting in an overall revenue increase of 3.3% for the schedule.

4 **Q. How is the Company proposing to spread the proposed increase of**
5 **\$12,000 to the rates under Interruptible Schedule 131?**

6 A. The Company proposes to increase the present four block rates under the
7 schedule by a uniform percentage increase of 2.8%.

8 **Q. Could you please explain the proposed changes in the rates for**
9 **Transportation Schedule 146?**

10 A. Yes. The Company is proposing to adjust the basic charge and the per therm
11 rates by 11.5%. For the basic charge, that would cause an increase from \$201.30 to \$225
12 per month (which was rounded to the nearest \$5 increment). For the remaining revenue
13 requirement, the Company is proposing to spread the increase on a uniform percentage
14 basis to each of the present five block rates under the schedule. Therefore, all customers
15 served under the schedule will receive a similar increase, on a percentage basis. The
16 proposed increase to each of the block rates, as well as the present and proposed rates, are
17 shown at the bottom of page 3 of Exhibit No. ____ (PDE-7).

18 **Q. Is the Company proposing any other changes to its natural gas service**
19 **schedules?**

20 A. Yes. The rates contained in Purchase Gas Cost Adjustment Schedule 156 have
21 been incorporated into the present and proposed rates shown on Page 3 of Exhibit
22 No. ____ (PDE-7). Further, a revised Schedule 156 is filed as part of Exhibit No. ____ (PDE-
23 6), whereby the present rates under the schedule have been zeroed-out and included in the

1 Company's proposed general service tariffs.

2

3

V. BASIC CHARGE

4 **Q. Why is the Company proposing to increase the electric monthly**
5 **customer charge from \$6.00 to \$10.00 per month?**

6 A. A significant portion of the Company's costs are fixed and do not vary with
7 customer usage. These costs include distribution plant and operating costs to provide
8 reliable service to customers. Upon evaluation of the total customer allocated costs, as
9 shown in Exhibit No. __ (TLK-4), page 3, line 29, those costs are \$10.46 per customer per
10 month. Factoring in distribution demand cost per customer per month of \$18.27, as shown
11 in Exhibit No. __ (TLK-4), page 4, the total customer and distributed demand monthly cost
12 is \$28.72. These are essentially fixed costs that are allocated based on the number of
13 customers served. Given the large disparity between the level of customer and demand
14 costs and the present level of the basic charge, the Company believes that it is appropriate
15 to recover a more reasonable level of these fixed customer costs through the basic charge.

16 **Q. In the Company's last two general rate filings, the Company has**
17 **proposed relatively small increases in the residential electric basic charge (50 cents**
18 **and 25 cents, respectively). Why is the Company now proposing an increase of \$4.00**
19 **per month in this filing?**

20 A. One of the arguments against higher residential basic charges in the past
21 was one of customer understandability and acceptance. Absent compelling arguments to
22 the contrary, as costs to serve customers continue to increase, we believe it is increasingly
23 important that our charges to customers more accurately reflect the actual costs to serve

1 customers. With regard to fixed charges, many other utility assessments (phone, television,
2 internet) are generally a flat monthly fee. Typically, there is little correlation between the
3 level of use and the monthly amount paid for service related to these other
4 utilities/services. Consumers understand that most of the costs associated with these other
5 utilities/services are fixed, and have become accustomed to paying a relatively constant
6 monthly fee for service or system access.

7 Publicly-owned electric utilities have been charging higher monthly customer
8 charges for years in order to more accurately reflect (and recover) the fixed costs of
9 providing service. For example, Avista's nearest neighbors in Eastern Washington and
10 North Idaho, Inland Power and Light and Kootenai Electric Cooperative, have a basic
11 charge of \$16.80 and \$16.50 respectively. Moreover, Puget Sound Energy has had a basic
12 charge of \$10.00 for natural gas since 2008.

13 **Q. Turning now to natural gas, why is the Company proposing to increase**
14 **that monthly customer charge from \$6.00 to \$10.00 per month?**

15 A. Upon evaluation of the total customer allocated costs, as shown in Exhibit
16 No. __ (TLK-7), page 3, line 24, those costs are \$16.04 per customer per month. The fixed
17 costs that otherwise include the cost of the meter and service, and the costs associated with
18 billing and providing customer service are \$11.43 per customer per month, as shown in
19 Exhibit No. __ (TLK-7), page 4 line 22.

20 **Q. What is the consequence to a customer of a Basic Charge that is priced**
21 **below the cost of providing customer services to that customer?**

22 A. Because rate design is a "zero sum game", if customer charges are set below
23 the cost of providing customer service, then other charges are, by definition, set above their

1 cost of service. For residential gas and electric customers, the only other charge is the
2 volumetric charge. When volumetric rates are increased above their cost of service to
3 include customer costs that are not in the Basic Charge, several consequences ensue:

- 4 • It results in almost all customers paying more per-customer related costs in the
5 winter, even though their customer costs are not higher in the winter, and vice
6 versa in the summer;
- 7 • It results in customers paying more customer costs when it is cold, even though
8 customer costs do not vary with temperature.
- 9 • It results in the amount of customer costs a customer pays being unpredictable,
10 even though customer costs are actually very predictable.
- 11 • A portion of fixed costs of providing service to low usage customers is actually
12 recovered from other higher usage customers served under the same schedule.

13 In summary, setting the basic charge at a rate substantially less than an amount that covers
14 annual customer costs results in rates that are not equitable and are unnecessarily variable.

15 **Q. If the concern of the Company is recovery of fixed costs, why doesn't it**
16 **request an electric decoupling mechanism similar to the mechanism this Commission**
17 **approved on the natural gas side of the business?**

18 A. The request for an increase in the basic charge and requests for mechanisms
19 such as decoupling are not mutually exclusive. As noted in the question, the Company
20 does have a natural gas decoupling mechanism. This mechanism, as approved by the
21 Commission in its last general rate case proceeding, allows for the recovery of up to 45%
22 of its lost margins due to energy conservation (both programmatic and non-programmatic).

23 While this mechanism is an important step towards ensuring fixed cost recovery, there is

1 still a substantial amount of fixed costs that are subject to recovery in the volumetric
2 charge. Even if the Company were to request a similar electric decoupling mechanism,
3 that mechanism would not remedy the issue. The Company's requested increase in basic
4 charges is a simple way to partially bridge the fixed cost recovery gap.

5 It should be noted that this is not a new position for the Company. In the
6 Company's last general rate case, Commission Staff proposed an \$8 natural gas basic
7 charge, which would increase to \$10 over a two year period. The Company's response to
8 that proposal was that "(a)lthough the Company believes a higher basic charge of \$8 to \$10
9 per month is a move in the right direction and would be appropriate, it would not be a
10 substitute for decoupling."⁵

11 **Q. But won't increasing the Basic Charge send the wrong price signal**
12 **through the energy rates?**

13 A. Conservation of electricity and natural gas is important for customers and
14 for the Company, and one might argue that a lower basic charge results in higher
15 commodity prices and a stronger price signal related to volume usage. However, sending a
16 price signal to customers through a residential rate design that contains a three tier
17 increasing block rate for electric (natural gas has just one volumetric rate) was developed
18 for just such a reason. The more electricity that is used, the higher the rate, and therefore
19 the higher the overall customer bill. The important distinction in this filing is that the
20 Company is not requesting to decrease the energy rates, nor is it proposing to reduce the
21 degree of inversion between the rates. As such, the volumetric pricing components will
22 still send a very clear price signal to conserve. It is just not necessary to continue to use an
23 inequitable basic charge to send price signals.

⁵ See page 45, KON-1T (Docket Nos. UE-090134, UG-090135 & UG-060518)

1 **Q. Do you have any additional comments related to “price signals”?**

2 A. Yes. Sending a proper price signal is important as I noted above, and I
3 believe that the proper price signal is being maintained. One measure of this it to look to
4 the Company’s IRP’s to see what the incremental cost of electricity and natural gas is on a
5 forward looking basis, as compared to retail rates. For electricity, the proposed tail-block
6 rate of \$0.09170 (usage over 1,300 kWh’s) is well above the Company’s levelized 20 year
7 forecast of \$0.07956 per kWh.⁶ For natural gas, the Company included several forecasts in
8 its 2009 Integrated Resource Plan which, for the most part, all show forecasted natural gas
9 prices at Henry Hub over the next ten years being lower than Avista’s retail rate⁷.

10 **Q. Have you prepared an analysis to show what impact the proposed rate**
11 **design changes would have on customers?**

12 A. Yes. The Company completed an analysis showing the impact on low,
13 average, and high use electric and natural gas customers. The comparison shows the
14 difference in a customer’s bill based on the Basic Charge and volumetric rates being
15 increased on a uniform percentage basis, versus the Company’s proposed changes. Table 9
16 below details results of that analysis for electric customers:

⁶ 2009 Avista Electric Integrated Resource Plan, Page 7-1. (see Exhibit No. ____ (RLS-2)) The forecast shows \$79.56 per mWh.

⁷ 2009 Avista Natural Gas Integrated Resource Plan, Page 1.5 (See Exhibit No. ____ (KJC-4))

Table 9

<u>Avista - Bill Impacts for Low, Medium and High Electric Customers</u>					
	Current	Equal	Avista	Difference	
Monthly Bill Impact	Billed Rate	Percentage	Proposed	bet. Equal % and Proposed	Percent. Difference
750 kWh/mo Customer	\$53.85	\$61.82	\$62.66	\$0.84	1.4%
994 kWh/mo Customer	\$71.36	\$81.93	\$81.94	\$0.01	0.0%
1500 kWh/mo Customer	\$110.13	\$126.44	\$124.61	-\$1.83	-1.4%

Table 10 below details the analysis for natural gas customers:

Table 10

<u>Avista - Bill Impacts for Low, Medium and High Natural Gas Customers</u>					
	Current	Equal	Avista	Difference	
Monthly Bill Impact	Billed Rate	Percentage	Proposed	bet. Equal % and Proposed	Percent. Difference
50 therms/mo Customer	\$44.25	\$47.25	\$48.25	\$1.01	2.1%
69 therms/mo Customer	\$58.79	\$62.78	\$62.79	\$0.01	0.0%
90 therms/mo Customer	\$74.86	\$79.95	\$78.86	-\$1.09	-1.4%

As you can see, the impact of the Company's proposed change to the basic charge varies based on monthly consumption. For an electric customer who uses less than the average 994 kWh's and/or 69 therms per month, the percentage impact will be slightly higher than for those customers who use more than the average. We believe the improvement in matching customer payment of fixed costs with the fixed costs to serve customers, together with removing part of the inequity among customers on the amount of fixed costs paid, warrants this relatively small bill impact.

The table below shows a comparison of monthly bills for an electric customer with average usage for a 12-month period. It shows the difference in the monthly bills with a uniform percentage increase to the basic charge and volumetric rates, versus the

1 Company's proposal. The table illustrates the reduction in payment of fixed costs in the
 2 winter months, and increased payment in the summer, with the net result being improved
 3 alignment of payment of fixed costs by customers with the fixed costs to serve customers,
 4 with no net annual difference⁸ in overall payment.

5 **Table 11**

6

<u>Monthly Bills of an Average Electric Customer</u>				
Month	kWh's	Equal Percentage	Avista Proposed	Higher / Lower Bill
7 January	1,343	\$111.29	\$110.09	(\$1.20)
8 February	1,191	\$98.16	\$97.50	(\$0.66)
9 March	1,139	\$93.88	\$93.39	(\$0.48)
10 April	852	\$70.23	\$70.72	\$0.49
11 May	827	\$68.17	\$68.74	\$0.58
12 June	783	\$64.54	\$65.26	\$0.73
13 July	798	\$65.78	\$66.45	\$0.67
14 August	867	\$71.46	\$71.90	\$0.44
15 September	762	\$62.81	\$63.61	\$0.80
16 October	855	\$70.47	\$70.95	\$0.48
17 November	1,129	\$93.05	\$92.60	(\$0.45)
18 December	1,376	\$114.48	\$113.14	(\$1.34)
	11,922	\$984.31	\$984.36	\$0.05

16
 17 The table below provides a similar comparison for a 12-month period for a natural gas
 18 customer with average usage. The net result⁹ is similar to the electric results above,
 19 namely a better alignment of payment of fixed costs by customers with the fixed costs to
 20 serve customers.

⁸ Annual electric billing difference of \$0.05 is a result of rounding.

⁹ Annual natural gas billing difference of \$0.07 is a result of rounding.

Table 12

Monthly Bills of an Average Natural Gas Customer				
Month	Therms	Equal Percentage	Avista Proposed	Higher / Lower Bill
January	147	\$126.75	\$122.65	(\$4.10)
February	116	\$101.03	\$98.58	(\$2.45)
March	101	\$88.82	\$87.16	(\$1.66)
April	57	\$52.96	\$53.60	\$0.64
July	36	\$35.75	\$37.49	\$1.74
August	25	\$26.61	\$28.95	\$2.33
September	15	\$18.60	\$21.44	\$2.84
October	16	\$19.23	\$22.03	\$2.80
November	19	\$21.73	\$24.37	\$2.64
October	53	\$49.94	\$50.78	\$0.83
November	96	\$84.72	\$83.32	(\$1.40)
December	148	\$127.59	\$123.44	(\$4.15)
	828	\$753.75	\$753.82	\$0.07

Q. Has the Commission recently commented on what they believe an appropriate basic charge should be?

A. Yes. In 2007, in Puget Sound Energy Dockets UE-060266 and UG-060267 (consolidated), the Commission approved a \$8.25 natural gas basic charge (subsequently increased to \$10) and stated:

This will result in the Company recovering about one-fourth of its fixed costs allocated to residential customers via a fixed charge on each customer's bill. This is about eight to ten percent of an average customer's total bill, considering both fixed and variable costs. This seems to us the right balance point for the recovery of fixed costs via the customer charge.¹⁰

Avista's proposed \$10 basic charge is approximately 15.9% of the proposed average bill for natural gas customers (13% excluding the temporary gas cost refund) and 12.2% for electric customers. This is well within the range of reasonableness, especially when viewed as a percentage of base rates.

¹⁰ Order No. 08, Dockets UE-060266 and UG-060267, Para. 139

1 **Q. Would you characterize the Company’s proposal as fair?**

2 A. Yes. High use customers clearly subsidize low use customers as it relates to
3 covering the fixed costs of service. One clear example to demonstrate this is to think of
4 customers who have a second home or vacation home in the Company’s service territory.
5 The fixed costs to serve these customers are not necessarily different than a “traditional”
6 customer who lives in their home year-round. However, if a customer’s electric usage only
7 occurs in a few months of the year, they are clearly being subsidized by traditional
8 customers who have higher usage (and higher fixed cost charges recovered through the
9 volumetric rate).

10 **Q. Please discuss your view of the impacts of this request on your limited**
11 **income customers.**

12 A. There are two different implications of the Company’s proposal. The first
13 implication is for limited income electric customers, many whom would benefit from the
14 Company’s proposal. Traditional thinking might lead one to believe that a low income
15 electric customer would tend to be a low user of electricity. Although the Company has
16 not conducted a demographic survey of its customers in recent years, the limited data that
17 we do have would suggest that just the opposite is true.

18 A majority of our customers have natural gas for space and water heating, and
19 therefore may have low average electric usage during the winter. However, many low
20 income customers, I believe, tend to still use electricity for space and water heating. These
21 customers, in my view, tend to live in apartments (which in Avista’s service territory
22 predominantly have electric space and water heat), live in areas where natural gas is not
23 available, or live in areas with natural gas, but cannot afford to convert. These low income

1 customers, with electric space and water heat, can have electric usage in the tail-block
 2 (above 1,300 kWh's) during the winter months. Having a lower basic charge and higher
 3 tail-block rate penalizes these customers, as these customers are more susceptible to use in
 4 the tail-block. A higher basic charge, on the other hand, would result in lower volumetric
 5 rates (than they otherwise would be the case), providing some relief to these high use
 6 customers during the winter months.

7 **Q. What are the implications for limited income natural gas customers?**

8 A. Average use limited income natural gas customers would tend to pay
 9 slightly higher natural gas bills than they would under the equal percentage methodology
 10 used by the Company as shown in the examples earlier in my testimony. Data gathered as
 11 part of the review of the Company's natural gas Decoupling Mechanism showed that
 12 limited income natural gas customers tend to use slightly less natural gas (58 therms per
 13 month¹¹) than the traditional residential customer (69 therms per month). As shown in the
 14 table below, while there is an impact, it is relatively small both on a dollar and percentage
 15 basis (between 0% and 1.1%).

16 **Table 13**

Avista - Residential/Limited Income Natural Gas Customer Impact					
	Current Rates	Equal Percentage	Avista Proposed	Difference bet. Equal % & Proposed	Percent. Difference
Customer Charge	\$6.00	\$6.37	\$10.00	\$3.63	
Billing Rate	\$0.76509	\$0.81759	\$0.76509	-\$0.05250	
Monthly Bill Impact					
58 Therm/mo Customer	\$50.38	\$53.79	\$54.38	\$0.59	1.1%
69 Therm/mo Customer	\$58.79	\$62.78	\$62.79	\$0.01	0.0%

¹¹ Titus "Evaluation of Avista Gas Decoupling Mechanism Pilot", Page 81, Table K10. See Docket UG-060518.

1 **Q. Has the Company done any recent research with regard to the limited**
 2 **income customers it serves?**

3 A. Yes. In 2009, Avista commissioned a study by the Institute for Public
 4 Policy and Economic Analysis at Eastern Washington University. The purpose of the
 5 study was “Assessing Heating Assistance Programs in Spokane County”.¹² A copy of this
 6 study appears as Exhibit No. ____ (DFK-3) to Mr. Kopczynski. As noted in that report, the
 7 study examined “the recent experience of the two largest heating assistance programs in
 8 Spokane County: the federal Low Income Home Energy Assistance Program (LIHEAP)
 9 and the Avista Utilities-funded Low Income Rate Assistance Program (LIRAP). The
 10 study’s central goal (was) to assess the reach of these programs among the eligible
 11 population.”¹³ The study had the following key findings:

- 12 1. The average heating burden (heating costs divided by total household income)
 13 for a household in the US is 1.3%.¹⁴
- 14 2. The average heating burden for households in Spokane County is 1.4%, very
 15 close to the US average.¹⁵
- 16 3. The average gross heating burden for low-income customers (defined as those
 17 customers assisted by Spokane Neighborhood Action Programs, or SNAP,
 18 which uses the 125% of the federal poverty guideline) is 6.1%.¹⁶
- 19 4. The average net heating burden for low-income customers, assisted by SNAP,
 20 is 1.4% (net being defined as heating costs less energy grants, divided by total
 21 income).¹⁷
- 22 5. In 2009, the report shows that 30% of eligible households were assisted by
 23 SNAP. This is much higher than the national average of 16%.¹⁸

24
 25 In short, this report demonstrates that limited income customers served by SNAP have a
 26 net energy (heating) burden that is similar to the average household in Spokane County.

¹² “Assessing Heating Assistance Programs in Spokane County”, Institute for Public Policy & Economic Analysis (Grant Forsyth, PhD, D. Patrick Jones, PhD, and Mark Wagner). January 2010.

¹³ id., Page 1

¹⁴ id., Page 2

¹⁵ id., Page 2

¹⁶ id., Page 3

¹⁷ id., Page 3

¹⁸ id., Page 3

1 While a slight increase in their monthly bill may occur because of a higher natural gas
2 fixed charge, this data shows that many limited income customers are receiving assistance
3 to help offset increasing utility bills. Further, as discussed in Company witness
4 Kopczynski's testimony, the Company offers a number of programs to help mitigate
5 increasing rate impacts on its limited income customers. Those programs include the
6 Company's limited income DSM offerings, Low Income Rate Assistance Program
7 (LIRAP), Senior Energy Assistance, and Project Share.

8

9 **VI. DECOUPLING - RATE SCHEDULE APPLICABILITY**

10 **Q. What is the Company's response to the directive from the Commission**
11 **in its most recent rate case to address the recovery of DSM-related lost margin from**
12 **all natural gas rate schedules?**

13 A. At page 119, paragraph 303 of Order 10 in UE-090134, UG-090135 & UG-
14 060518 (consolidated), the Commission stated:

15 By reducing the Company's natural gas load, including its peak requirements,
16 Avista's conservation program benefits all customers. In fact, the decoupling
17 program includes conservation from all rate schedules in setting its targets and
18 determining its success. Even so, as now put in place, the program's lost margin is
19 only collected from Schedule 101 customers. Following the principle of costs
20 following benefits discussed above, we expect the parties to address whether the
21 program should recover DSM-related lost margin from all rate schedules in
22 Avista's next general rate case.

23

24 With regard to the principle of costs following benefits for Schedule 101, the costs
25 associated with these programs, specifically DSM lost margin, is recovered only from
26 Schedule 101 customer, and therefore there is alignment of costs and benefits for Schedule
27 101.

1 **Q. Is the Company proposing a mechanism to recover DSM lost margin**
 2 **from large commercial and industrial customers?**

3 A. Not at this time. While the Company believes that it would be appropriate
 4 to recover programmatic and non-programmatic lost margin from these customers, the
 5 amount of lost margin, at least for programmatic savings, is not material enough at this
 6 time to warrant a change to the current decoupling mechanism. Based on the verified 2008
 7 DSM savings for large commercial and industrial customers, the annual lost margin (using
 8 present margins), as shown in Table 14 below, would be approximately \$34,135.

9 **Table 14 – Lost Margin for Large Commercial & Industrial Customers**

<u>Rate Schedule</u>	<u>Verified Energy Savings</u>	<u>Margin Rate (Tail-Block)</u>	<u>Lost Margin</u>
111/112	238,741	\$ 0.14176	\$ 33,843.92
121/122	2,999	\$ 0.09720	\$ 291.50
131/132	0	\$ 0.08719	\$ -
Total	241,740		\$ 34,135.43

12
 13 If and when the lost margin becomes a more significant amount, the Company
 14 would plan to address the issue at that time.

15 **Q. What is the status of the Evaluation, Measurement and Verification**
 16 **(EM&V) collaborative?**

17 A. In Order 10, referenced above, the Commission ordered a collaborative for
 18 the parties involved in that case to address these issues, and to file the final Evaluation,
 19 Measurement and Verification plan with the Commission by September 1, 2010.
 20 Company witness Mr. Folsom, in his pre-filed direct testimony, provides an update on that

1 collaborative, as well as on the collaborative relating to DSM acquisition from the limited
2 income sector.

3 **Q. Does this conclude your pre-filed, direct testimony?**

4 **A. Yes it does.**