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                   BEFORE THE WASHINGTON STATE
 2.
             UTILITIES AND TRANSPORTATION COMMISSION
     WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
                                   ) Docket No. UT-033011
 4
                     Complainant, ) Volume VII
 5
                                   ) Pages 312 to 337
               vs.
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     ADVANCED TELECOM GROUP, INC.; )
 7
    ALLEGIANCE TELECOM, INC.;
    AT&T CORP.; COVAD
    COMMUNICATIONS COMPANY;
    ELECTRIC LIGHTWAVE, INC.;
 9
    ESCHELON TELECOM, INC. f/k/a
     ADVANCED TELECOMMUNICATIONS,
10
    INC.; FAIRPOINT
     COMMUNICATIONS SOLUTIONS,
11
    INC.; GLOBAL CROSSING LOCAL
     SERVICES, INC.; INTEGRA
12
    TELECOM, INC.; MCI WORLDCOM,
     INC.; MCLEOD USA, INC.; SBC
13
    TELECOM, INC.; QWEST
     CORPORATION; XO
14
     COMMUNICATIONS, INC. f/k/a
    NEXTLINK COMMUNICATIONS, INC.,)
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                     Respondents.
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                A hearing in the above matter was held on
     December 16, 2004, from 12:15 p.m to 12:50 p.m., at 1300
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     South Evergreen Park Drive Southwest, Room 108, Olympia,
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     Washington, before Administrative Law Judge ANN RENDAHL.
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    Joan E. Kinn, CCR, RPR
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    Court Reporter
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1	The parties were present as follows:
2	THE COMMISSION, by CHRISTOPHER SWANSON, Assistant Attorney General, 1400 South Evergreen Park
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5	QWEST CORPORATION, by ADAM SHERR and via bridge line by LISA ANDERL, Attorneys at Law, 1600
6	Seventh Avenue, Suite 3206, Seattle, Washington 98191, Telephone (206) 398-2507, Fax (206) 343-4040, E-Mail
7	adam.sherr@qwest.com; and via bridge line by DOUGLAS NAZARIAN, Attorney at Law, Hogan & Hartson, 111 South
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10	TIME WARNER TELECOM OF WASHINGTON, LLC, by ARTHUR A. BUTLER, Attorney at Law, Ater Wynne LLP, 601
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- JUDGE RENDAHL: We're here for a hearing on
- 3 Time Warner Telecom's motion to compel. I just noticed
- 4 that on my notice sent on December 13 it said a notice
- of hearing on Qwest's motion to compel, obviously that's
- 6 not correct, it's Time Warner's motion to compel in
- 7 Docket Number UT-033011, which is captioned Washington
- 8 Utilities and Transportation Commission versus Advanced
- 9 Telecom Group, Inc., et al. This hearing was initiated
- 10 because of a motion filed by Time Warner to compel
- 11 discovery responses from Qwest. That motion was filed
- 12 on December 10th. And because of the issues pending in
- 13 this proceeding, the procedural issues that remained
- 14 after the settlement presentation hearing on November
- 15 29th, it seemed appropriate to try to resolve this issue
- 16 as quickly as possible, so this hearing was scheduled to
- 17 hear argument on the motion. And Qwest has filed an
- 18 answer to the motion, I received that electronically
- 19 yesterday.
- 20 So the process for today's hearing is first
- 21 to hear from Time Warner and then from the other
- 22 parties. I think Staff because of timing will go first
- 23 after Mr. Butler, and then we will proceed, and I will
- 24 make an oral ruling at the end of the hearing today.
- 25 So let's take appearances briefly beginning

- 1 with Time Warner.
- MR. BUTLER: Arthur A. Butler from the law
- 3 firm of Ater Wynne, LLP, appearing on behalf of Time
- 4 Warner Telecom of Washington.
- JUDGE RENDAHL: And for Staff.
- 6 MR. SWANSON: Chris Swanson for Commission
- 7 Staff.
- 8 JUDGE RENDAHL: And for Qwest.
- 9 MR. SHERR: Adam Sherr, in-house counsel for
- 10 Qwest.
- JUDGE RENDAHL: And on the bridge line for
- 12 Qwest.
- MR. NAZARIAN: Douglas Nazarian From Hogan &
- 14 Hartson for Qwest, Your Honor.
- MS. ANDERL: And, Your Honor, Lisa Anderl,
- in-house attorney with Qwest, is also on.
- 17 JUDGE RENDAHL: Thank you.
- 18 And, Mr. Thomas, are you on the line?
- 19 MR. THOMAS: I am, but I'm not an attorney.
- JUDGE RENDAHL: Okay, so you're not stating
- 21 an appearance today?
- MR. THOMAS: No, ma'am.
- JUDGE RENDAHL: Okay, thank you.
- Is there anyone else on the bridge line who
- 25 called in who may wish to make an appearance?

- Okay, hearing nothing, Mr. Butler, please go
- 2 ahead.
- 3 MR. BUTLER: As Your Honor is aware, Time
- 4 Warner Telecom has filed a written motion to compel
- 5 responses to discovery requests seeking information
- 6 about purchases made by Time Warner Telecom and other
- 7 CLECs in Washington from Qwest during the period of time
- 8 which coincides with the dates which the Echelon secret
- 9 agreement was in effect. We believe that that requested
- 10 information is relevant no matter what Your Honor and
- 11 the Commission should decide about the scope of the
- 12 future hearings in this case. Certainly if we are given
- 13 our full rights of a party and entitled to a hearing on
- 14 all issues in the case on the merits, it's relevant even
- 15 if the hearing is restricted just to whether the
- 16 proposed settlement is in the public interest and
- 17 reasonable. It is relevant because the information goes
- 18 to specifically the appropriate size of the proposed
- 19 penalty or fine to be issued in this case.
- 20 Our position is that determination about the
- 21 appropriateness of any proposed penalty requires
- 22 consideration of a number of factors. They are the same
- 23 factors that were discussed by the court in the Qwest
- 24 versus Minnesota Public Utilities Commission case.
- 25 Although those factors are set out in a Minnesota

- 1 statute, in fact they logically are the kinds of factors
- 2 that should be considered in determining whether to
- 3 assess a penalty and how much, and they go specifically
- 4 to a willingness and intended violation and the gravity
- 5 of the violation including the harm to the customers or
- 6 competitors and among other things economic benefit
- 7 gained by the person committing the violation. This
- 8 information relates both to the gravity of the violation
- 9 and the economic benefit.
- 10 It is our view that a penalty or a fine can
- 11 not be a penalty, nor can it have any meaningful
- 12 deterrent value if in fact the violater gains as the net
- 13 result of having violated the law and having paid for
- 14 the penalty that is imposed. If, for example, Qwest
- would have gained by the amount of \$25 Million by
- 16 failing to make discounts that were offered only to the
- 17 two favored CLECs available to them but not available to
- 18 other CLECs to opt into under the applicable law but
- only then pays a penalty of somewhere between \$7 and \$8
- 20 Million, that in fact is net economic gain, would not
- 21 operate as any deterrent to Qwest and in fact would only
- 22 encourage them to continue to violate the law.
- 23 So in sum we believe the information is
- 24 relevant, and I want to respond specifically to the
- 25 responses that Owest included in its written response to

- 1 our motion. First, they claim that the Time Warner
- 2 request for information regarding dollar purchases by
- 3 CLECs goes beyond discovery seeking an understanding of
- 4 the various terms of the settlement. Our view is that
- 5 discovery is permissible on the proposed penalty,
- 6 whether it be just in a specific hearing directed to
- 7 whether the proposed settlement is in the public
- 8 interest or whether we're looking at a resolution of the
- 9 issue on issues on the merits is appropriate. Discovery
- 10 shouldn't be limited just to an understanding of what
- 11 the parties intended but also to go to the adequacy of
- 12 the basis for it. Otherwise there can't be any
- 13 meaningful determination about whether the settlement is
- 14 in the public interest. In any case, we don't think
- 15 that there is any cutoff on the time for discovery in
- 16 the underlying case, so we don't think that that
- 17 argument was well taken.
- The same response to Qwest's argument that we
- 19 should have issued the request sooner. In fact, the
- 20 specific proposal for penalty was not revealed to us
- 21 until the proposed settlement was made public. Up to
- 22 that point, it was the Staff's position that it would
- 23 not make a specific recommendation but that the
- 24 Commission was free to impose any penalty up to the
- 25 maximum allowed. So what we are doing is seeking again

- 1 discovery about the settlement penalty that is proposed
- 2 for the first time in this common position with these
- 3 settling parties.
- 4 Third, Qwest says that Time Warner cites the
- 5 new Washington authority, an economic benefit must be
- 6 considered in assessing the penalties, it is our
- 7 position that economic benefit and the other factors
- 8 including the harm caused by the violation are
- 9 appropriate to consider in assessing penalties. It
- 10 doesn't have to be a specific Washington statute or
- 11 authority on this point, because logic dictates that
- 12 result. As I said, the fine can not be a penalty if the
- 13 violater gains by violating the law. Time Warner is
- 14 entitled to make its arguments in the case, and this
- 15 information is relevant and important to be able to do
- 16 that. Qwest even admits that deterrence is appropriate,
- 17 but again we submit there is no deterrence if Qwest as
- 18 the violator gains by violating the law. And we don't
- 19 think that the statements of the Chairwoman that were
- 20 quoted by Qwest in its response are inconsistent with
- 21 our position in that respect.
- 22 As I mentioned, the Minnesota factors were
- 23 set out in the statute of Minnesota, but we think that
- 24 does not mean that they are not appropriate to be
- 25 considered in assessing the penalty. They may have been

- 1 set out in that statute, but they also make logical
- 2 sense, and they're the kinds of factors that should be
- 3 considered any time a commission considers whether to
- 4 impose a penalty and how big the penalty should be when
- 5 it's looking at a violation of law.
- 6 Qwest then argues that the data is not
- 7 meaningful because CLECs could only opt in if they were
- 8 able to meet all the related terms and conditions that
- 9 accompanied the alleged discounts. Time Warner's
- 10 position is that this argument is also not well taken.
- 11 First of all, Qwest is simply seeking to benefit from
- 12 its violation by failing to file the secret agreements
- 13 and then claiming that the Commission hadn't approved
- 14 them. Also as the Minnesota commission and the Arizona
- 15 ALJ found, the other terms that Qwest claims are related
- 16 were really a sham. They were designed specifically to
- 17 keep other CLECs from being able to get the discounts
- 18 offered to Echelon and McLeod. Further, Qwest by this
- 19 argument really seeks to reverse the burden with respect
- 20 to related items. The FCC in its First Report and Order
- 21 states, when dealing with pick and choose, made clear
- 22 that it's the ILECs that bears the burden of proof of
- 23 showing that other terms are necessarily related. That
- 24 was upheld by the U.S. Supreme Court. Qwest hasn't made
- 25 that showing, and moreover we believe that the evidence

- 1 will show clearly that these conditions as found by the
- 2 Minnesota Commission and the Arizona ALJ were a sham,
- 3 were not really essentially related. Therefore, we
- 4 think this argument as well is without merit.
- 5 Finally, Qwest argues that the Time Warner
- 6 specific data is irrelevant, we do not believe it is.
- 7 It at least shows harm to Time Warner, and it is no
- 8 extra burden on Owest because we believe that they
- 9 should be providing the information as to all the other
- 10 CLECs so that we can get a handle on just what the harm
- 11 caused by the legal violation was and the economic
- 12 benefit enjoyed by Qwest.
- JUDGE RENDAHL: And that concludes your --
- MR. BUTLER: That concludes my statement.
- JUDGE RENDAHL: Thank you.
- Mr. Swanson.
- 17 MR. SWANSON: Thank you, Your Honor. As I
- 18 said, Staff just has some brief comments. Staff's
- 19 position is that Time Warner has had sufficient
- 20 opportunity to seek this information over the past year.
- 21 Irrespective of Staff's position on the penalty, as
- 22 Mr. Butler mentioned, Time Warner independently
- 23 certainly could have sought this information and that
- 24 indeed these DRs may very well go to Time Warner's
- 25 theory about credits that may come about ultimately in a

- 1 different and separate case. And, of course, those
- 2 issues aren't at issue in this case. And for those
- 3 reasons, Staff is supportive of Qwest's position and to
- 4 that extent.
- 5 Thanks.
- 6 JUDGE RENDAHL: All right, thank you very
- 7 much.
- 8 Mr. Sherr.
- 9 MR. SHERR: Thank you, Your Honor, Adam Sherr
- 10 for Qwest. Qwest sets forth the reasons for its
- 11 opposition to Time Warner's motion in its answer, and I
- 12 don't want to burden you by repeating all of those, but
- 13 I'm sitting here listening to Time Warner's reply today,
- 14 I really have very little to add. Qwest remains
- 15 believing that these questions go beyond the permissible
- 16 scope of settlement related discovery that is set out
- and defined in WAC 480-07-740(2)(c). We do not believe
- 18 this information is reasonably calculated to lead to the
- 19 discovery of admissible evidence, and we believe that
- 20 taking into consideration the context of the case and
- 21 the context of the data that's being requested here that
- 22 it would be unduly burdensome.
- 23 And 480-07-400 subsection 4 makes requests
- 24 impermissible or notifies that requests are
- 25 impermissible if they are not reasonably calculated to

- 1 lead to the discovery of admissible evidence and if they
- 2 are unduly burdensome taking into account the context of
- 3 the questions in the proceeding. I understand the
- 4 motivation underlying or I believe I understand the
- 5 motivation underlying Time Warner's request for the
- 6 information, but that does not, as explained here today,
- 7 does not mean that it is relevant or that it's even
- 8 reasonably calculated to lead to the discovery of
- 9 admissible evidence, that this would be a, as described
- in the answer that we submitted yesterday, it's a
- 11 significant amount of work that would be required to
- 12 provide that information. It amounts to about a week of
- 13 dedicated time to extract that information and to
- 14 analyze it and make sure it's accurate. Given the in
- 15 Qwest's view total lack of probative value that that
- 16 information will have in this case, it simply is unduly
- 17 burdensome.
- 18 I would be happy to respond to specific
- 19 questions that you have, but I would rest on the answer
- 20 that was submitted yesterday.
- JUDGE RENDAHL: I think I have some
- 22 questions, but they're mostly for Mr. Butler, but,
- 23 Mr. Butler, do you have anything in response before I
- 24 ask the questions?
- MR. BUTLER: Let me just say briefly, you

- 1 know, Qwest and the Staff both keep trying to argue that
- 2 Time Warner's position on this matter is entirely
- 3 related to attempts to get credits and that if it's
- 4 going to be pursued, would have to be done in a separate
- 5 proceeding. There's no question about the fact that
- 6 Time Warner believes that something should be done in
- 7 some proceeding to try to cure the harm that has been
- 8 caused by Qwest, but in this case our position is driven
- 9 by a concern that there be an appropriate penalty to
- 10 deter this kind of illegal action on the part of Qwest.
- 11 Part of the concern is that if Qwest is able to gain
- 12 economically by violating the law, it will continue to
- do so, there won't be any deterrent effect on Qwest.
- 14 And it's apparent that what Qwest is intending to do is
- 15 to increase the transaction cost and the burdens,
- 16 particularly on small CLECs, from trying to do something
- 17 to correct the harm, and if the Commission is not
- 18 willing to impose an appropriate penalty, Qwest will in
- 19 effect have been rewarded for violating the law.
- 20 When the FCC issued its proposed fine, it
- 21 specifically cited the fact that state commissions were
- 22 aggressively pursuing enforcement actions and other
- 23 actions on their own, and if Washington isn't willing to
- 24 step up and do its part, Qwest will have gained by this.
- 25 So the reason for seeking this information is entirely

- 1 appropriate in the confines of this case as they have
- 2 been defined, in other words whether the proposed
- 3 penalty is appropriate and whether it is adequately
- 4 supported by the evidence in this case.
- 5 MR. SHERR: Your Honor, may I respond,
- 6 because Mr. Butler introduced something that is new in
- 7 that response.
- 8 JUDGE RENDAHL: Well, why don't you go ahead
- 9 and we'll see.
- 10 MR. SHERR: Sure, feel free to stop me
- 11 obviously.
- 12 What Mr. Butler said when he started that was
- 13 that Qwest and Time Warner -- that Qwest and Staff keep
- 14 characterizing the motivation here as trying to gather
- 15 information to seek credits in this case. That's what I
- 16 heard, either in this case or in a subsequent case. I
- 17 know that Staff indicated that that is a possibility,
- 18 and we did as well in our answer, but I think it's
- 19 unfair to characterize our interpretation of the
- 20 motivation that way.
- 21 I understand, after reading the motion to
- 22 compel, I better understand the explanation for why Time
- 23 Warner thinks this information is relevant. Time Warner
- 24 is advancing a theory that the Commission must determine
- 25 what the benefit was from the alleged discounts from

- 1 Owest, and that must be the floor of any penalty,
- 2 otherwise Qwest benefits and the penalty is not a
- 3 deterrent. So I just want to -- I want to emphasize
- 4 that that -- it's not Qwest's sole belief that Time
- 5 Warner is trying to gather this information in order to
- 6 advance its pursuit of credits, but I do understand the
- 7 theory that Time Warner is pushing.
- 8 I just -- I don't believe that these
- 9 questions are reasonably calculated to lead to
- 10 information that answers the question, which is what was
- 11 Qwest's benefit, if any, and that's what we emphasized
- 12 in our answer. I'm happy to walk through that some
- 13 more, but it again relates to you have to -- you have to
- 14 not only determine what the amount of purchases were
- 15 from CLECs during particular periods and multiply it
- 16 times 10%, you also have to know or assume that the
- 17 Commission would have approved that agreement if filed
- 18 by Qwest. You also have to assume that every other CLEC
- 19 in Washington would have been able to and willing to opt
- 20 in to such an agreement and accept all related terms and
- 21 conditions.
- 22 Simply by answering Mr. Butler's questions,
- 23 which is not simple because it's a great deal of work,
- 24 the Commission isn't going to have meaningful
- 25 information on that. That's the problem is that --

- 1 that's the last part of the problem here, which is that
- 2 this information will simply produce a number. I have
- 3 no idea what that number is, but it will be
- 4 exponentially larger than anything that would resemble a
- 5 reasonable facsimile of the gain, if there was any gain
- 6 or benefit that Qwest would have enjoyed. And so it's a
- 7 lot of effort that leads to information that isn't
- 8 helpful. It's just -- it's not helpful, and there's no
- 9 authority that Mr. Butler -- that Time Warner has
- 10 pointed to that mandates that the Commission weigh or
- 11 compare the penalty in this case that the settling
- 12 parties have agreed to and line that up against the
- 13 alleged benefit. That's just -- it's not a requirement
- 14 here. It is a requirement in Minnesota, as Mr. Butler
- 15 acknowledged today.
- 16 So that's really all I wanted to say, thank
- 17 you.
- JUDGE RENDAHL: Okay.
- Mr. Butler, anything in response?
- 20 MR. BUTLER: Well, I think I discussed
- 21 earlier the fact that certainly Time Warner's position
- 22 is that the evidence will show, as the Minnesota
- 23 Commission and the Arizona ALJ found, that the so-called
- 24 related terms that Qwest refers to were a sham and
- 25 therefore not legitimately part of any requirement that

- 1 a CLEC would have to agree to in order to opt in for the
- 2 discount. So certainly from our theory of the case it
- 3 would be perfectly legitimate to find that the dollar
- 4 purchase amounts multiplied by the amount of the
- 5 discount for the relevant periods of time to determine
- 6 what potential economic benefit Qwest would have been
- 7 and the magnitude of the harm. That's directly within I
- 8 think the confines of what is certainly appropriate for
- 9 us to argue in the case and what is relevant.
- 10 If you have some questions.
- 11 JUDGE RENDAHL: I have a couple of questions.
- 12 One of them I think was raised in your motion, which is
- 13 that Qwest responded to similar data requests I believe
- 14 in Arizona.
- MR. BUTLER: New Mexico.
- JUDGE RENDAHL: New Mexico.
- 17 MR. BUTLER: Well, I think they also did in
- 18 Arizona, but I mentioned specifically New Mexico.
- 19 JUDGE RENDAHL: At what point in the
- 20 proceeding did Time Warner make those data requests in
- 21 New Mexico?
- 22 MR. BUTLER: I don't know. But, you know, I
- 23 raised that to show the fact that when they can
- 24 understand what they are that it's certainly possible
- 25 for them to do it. Now I think what happened because of

- 1 the nature of the case in New Mexico where the
- 2 commission was in --
- 3 MR. THOMAS: Your Honor, is it possible for
- 4 me to respond to that?
- JUDGE RENDAHL: After Mr. Butler is finished,
- 6 then you can have an opportunity, but I don't believe
- 7 Mr. Butler is finished.
- 8 MR. BUTLER: My understanding is that in New
- 9 Mexico what happened is that Qwest gave each CLEC that
- 10 specific information, but the other CLECs or each of the
- 11 CLECs were not able to know the total amount, but the
- 12 posture of that case was that there was an effort to try
- 13 to do something to cure the harm by giving some sort of
- 14 reparations or discount to the CLECs, but maybe
- 15 Mr. Thomas can be more specific on that.
- 16 JUDGE RENDAHL: Is that Mr. Thomas or
- 17 Mr. Nazarian?
- MR. THOMAS: It's Mr. Thomas.
- 19 JUDGE RENDAHL: Go ahead, Mr. Thomas.
- 20 MR. THOMAS: The information was furnished
- 21 during the course of settlement negotiations with all
- 22 parties in New Mexico.
- JUDGE RENDAHL: All right.
- 24 And Mr. Butler and also Mr. Thomas in the
- 25 event that you know the answer more than Mr. Butler --

- 1 MR. BUTLER: I won't have any chance to talk
- 2 if you do that.
- JUDGE RENDAHL: What's the best way to ask
- 4 this. In the prefiled testimony by Mr. Gates, he
- 5 addresses the issue of appropriate penalty and he
- 6 addresses the issue of the Minnesota standards. Was
- 7 there any reason why Time Warner didn't gather the
- 8 information at that time to give the information -- to
- 9 give the Commission a perspective of what it believed
- 10 the appropriate floor was?
- MR. BUTLER: We didn't have a specific
- 12 proposal from the Staff. The Staff basically said up to
- 13 the maximum is appropriate, so we didn't focus on the
- 14 adequacy of a particular number. And we also at the
- 15 time that that testimony was filed were under the
- 16 impression that the Commission would consider other
- 17 remedies other than simply imposing a fine. And Your
- 18 Honor recalls that it was our position at that point
- 19 that there could and should have been some allowance for
- 20 reparations or refunds or something or credits so that
- 21 overall that problem would have been addressed. We did
- 22 not think that we were dealing with an issue of
- 23 inadequate penalty, because we thought that the issue of
- 24 economic benefit to Qwest for violating the law was
- 25 going to be addressed.

- JUDGE RENDAHL: Mr. Thomas, at what point,
- 2 when did this information, when was it made available in
- 3 New Mexico, not just in terms of the context of the case
- 4 but I mean was this a year ago?
- 5 MR. THOMAS: Oh, no, it was, Your Honor, I
- 6 don't have a date, but the companies began settlement
- 7 discussions basically sometime this summer of 2004 or
- 8 maybe late summer, and it was furnished during the
- 9 course of that and was demanded by the CLECs and by the
- 10 staff of the commission in New Mexico in order to
- 11 further the likelihood or to provide information to the
- 12 CLECs to encourage a settlement essentially, so it was I
- 13 would say roughly August or September.
- 14 JUDGE RENDAHL: All right.
- MR. THOMAS: I can provide you a date
- 16 specifically.
- 17 JUDGE RENDAHL: No, that's not necessary, I'm
- 18 just trying to get a sense of how recent this was.
- 19 And then the other question is, either to
- 20 you, Mr. Butler, or to anyone who knows the answer to
- 21 this, in New Mexico is the statutory scheme similar to
- 22 Minnesota in that there's a certain evaluation of
- 23 factors for determining penalty?
- MR. BUTLER: I don't know the answer to that.
- MR. THOMAS: And I'm not an attorney, so I

- 1 don't know the answer to that.
- JUDGE RENDAHL: Mr. Nazarian, are you at all
- 3 familiar with that?
- 4 MR. NAZARIAN: Well, there was a time when I
- 5 was, Your Honor.
- JUDGE RENDAHL: I'm familiar with those
- 7 situations, it's fleeting information at times.
- 8 MR. NAZARIAN: Right. My recollection, Your
- 9 Honor, is that New Mexico's statutory penalty scheme is
- 10 nowhere near as detailed as Minnesota's, but that is a
- 11 recollection. If I were making a legal argument to you
- 12 on these issues, I would have been a lot more prepared.
- 13 JUDGE RENDAHL: I understand that, and I
- 14 understand I'm putting you on the spot, but I appreciate
- 15 your input.
- 16 MR. SHERR: And I have absolutely no idea
- 17 just to round this out.
- 18 MR. BUTLER: And you're so young you don't
- 19 have an excuse.
- 20 MR. NAZARIAN: I will say, Your Honor, that,
- 21 you know, in New Mexico as well as Arizona, that in all
- 22 these other cases the issue of the CLEC's credits or
- 23 reparations or whatever was always part of the case in
- 24 ways that it has never been a part of the case here.
- 25 JUDGE RENDAHL: In the sense that it was

- 1 actively a part of the complaint itself?
- 2 MR. NAZARIAN: Absolutely. If there was a
- 3 complaint, it was pled, and even if it wasn't, it was
- 4 clearly part of the relief sought.
- JUDGE RENDAHL: Mr. Thomas, did you have a
- 6 response to that?
- 7 MR. THOMAS: I'm not sure, Your Honor. I
- 8 mean I'm treading on dangerous ground here. Qwest
- 9 sought to have reparation kicked out, but they didn't
- 10 succeed in those states I guess is the way I would
- 11 respond.
- 12 MR. NAZARIAN: We have never conceded that
- 13 each of those state commissions had the authority to
- 14 impose. In fact, in Minnesota, you know, the federal
- 15 court there reversed the commission's reparations order.
- 16 And that's a matter still on appeal --
- 17 JUDGE RENDAHL: You will have to speak up a
- 18 bit, Mr. Nazarian.
- MR. NAZARIAN: I'm sorry, Your Honor.
- 20 We have never conceded that -- I mean it's
- 21 been a state by state issue, but I mean it's we have
- 22 never sort of agreed in blanket form that all state
- 23 commissions have the authority to impose reparations or
- 24 refunds or credits or whatever you want to call it.
- 25 It's been an issue in each state. And as Your Honor may

- 1 recall, the CLEC credits that were imposed in Minnesota
- 2 were reversed or vacated by the federal court that
- 3 reviewed the commission order there, and that issue is
- 4 still on appeal. So anyway, the point is it's a very
- 5 state by state and case by case inquiry.
- 6 MR. THOMAS: Your Honor, can I respond to
- 7 that?
- JUDGE RENDAHL: Very briefly.
- 9 MR. THOMAS: Okay. The fact of the matter is
- 10 that in two out of three states where this has arisen,
- 11 Qwest has voluntarily agreed to pay reparations in order
- 12 to make the cases go away.
- JUDGE RENDAHL: Okay, but that's not at issue
- 14 here.
- 15 Having considered both the written
- 16 presentations by Qwest and Time Warner, first, about the
- 17 argument that Qwest and Staff make that this information
- 18 seeks to gather information concerning credits or
- 19 reparations, to the extent that it does so, it's not
- 20 relevant and it should not be allowed. But going to
- 21 Time Warner's argument that this is relevant as to the
- 22 size and effect of the proposed penalty and that
- 23 therefore it goes to the issue, it's discovery on the
- 24 proposed settlement. As you might tell from my
- 25 questions, I'm a bit concerned about the timing of the

- 1 data request and the scope of the data request and based
- 2 on Qwest's response what value the proposed responses
- 3 might provide to the Commission. I think Qwest points
- 4 out that there are some -- it doesn't provide all the
- 5 information the Commission would need to give an
- 6 appropriate floor for a penalty even if the Commission
- 7 determines that the factors that were used in Minnesota
- 8 are appropriate to use to determine whether a penalty,
- 9 the size of a penalty considering settlement.
- 10 So essentially weighing the factors of
- 11 whether they're going to lead to the production of
- 12 information that's relevant, whether they're overly
- 13 burdensome, obviously Time Warner has the information
- 14 relating to Time Warner, and taking into consideration
- 15 the context of this proceeding and the issues that are
- 16 presented, I'm going to deny the motion to compel,
- 17 because I don't think that the information as I stated
- 18 would lead to information that would be relevant to --
- 19 it may be relevant, but it may not lead to information
- 20 that's going to assist the Commission in this process
- 21 and therefore would be overly burdensome given the
- 22 actual benefit that the information would give to the
- 23 Commission in determining a floor for the penalty.
- 24 So in addition to that, it concerns me that
- 25 the information that's so broad, Time Warner knowing

- 1 that the information could have been available based on
- 2 its New Mexico proceeding, that it waited until this
- 3 time to seek the information from Qwest. The time for
- 4 discovery in the main proceeding in this case has not
- 5 closed, but what we're addressing right now is the
- 6 settlement itself, and it seems to me that this
- 7 information is also going towards Time Warner's position
- 8 in seeking information to determine the harm to it
- 9 compared to other CLECs that it can use in another
- 10 proceeding. And to the extent that Time Warner seeks to
- 11 do that, it can do so in another proceeding. I don't
- 12 think it's entirely relevant to this proceeding. So on
- 13 that basis, the motion to compel is denied.
- 14 Is there anything further from the parties on
- 15 that?
- MR. SHERR: No, Judge, thank you.
- JUDGE RENDAHL: Okay, with that, this
- 18 determination will be included in the order that will be
- 19 entered tomorrow or Monday depending on the timing and
- 20 ability to get it out by the end of the day tomorrow.
- 21 So thank you all for your time today, and the order will
- 22 be following shortly.
- MR. SHERR: Thank you, Judge.
- 24 JUDGE RENDAHL: So if there's nothing else,
- 25 this hearing is adjourned.

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          (Hearing adjourned at 12:50 p.m.)
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