1	BEFORE THE WASHINGTON
2	UTILITIES AND TRANSPORTATION COMMISSION
3	In The Matter of the Review of) UT-023003
4	Unbundled Loop and Switching Rates) Volume VII And Review of the Deaveraged Zone) Pages 305-365
5	Rate Structure.)
6	
7	A prehearing conference in the
8	above-entitled matter was held at 1:30 p.m. on
9	Thursday, September 25, 2003, at 1300 South Evergreen
10	Park Drive, Southwest, Olympia, Washington, before
11	Administrative Law Judge THEODORA MACE.
12	
13	The parties present were as follows:
14	QWEST CORPORATION, by Lisa Anderl and Adam Sherr (via teleconference bridge), Attorneys at
15	Law, 1600 Seventh Avenue, Room 3206, Seattle, Washington 98191.
16	COMMISSION STAFF, by Shannon E. Smith,
17	Assistant Attorney General, 1400 S. Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, Washington, 98504-1028.
18	PUBLIC COUNSEL, by Simon ffitch,
19	Assistant Attorney General, 900 Fourth Avenue, Suite 2000, Seattle, Washington, 98164. VERIZON, by Catherine Kane Ronis and
20	David Kreeger (via teleconference bridge), Attorneys at Law, Wilmer, Cutler & Pickering, 2445 M Street
21	N.W., Washington, D.C. 20037-1420, and Chris Huther, Attorney at Law, Preston, Gates, Ellis & Rouvelas
22	Meeds, 1735 New York Avenue, N.W., Washington, D.C.
23	20006 (via teleconference bridge).
24	Barbara L. Nelson, CCR
25	Court Reporter

1	COVAD COMMUNICATIONS COMPANY, by David
0	Rice, attorney at Law, Miller Nash, 4400 Two Union
2	Square, 601 Union Street, Seattle, Washington, 98101 (via teleconference bridge).
3	WEBTEC, by Arthur A. Butler, Attorney at Law, Ater Wynne, 5450 Two Union Square, 601 Union
4	Street, Seattle, Washington, 98101 (via teleconference bridge).
5	MCI, by Michel Singer Nelson, Attorney
6	at Law, 707 17th Street, Suite 4200, Denver, Colorado, 80202 (via teleconference bridge.)
7	AT&T, by Mary Steele, Attorney at Law, Davis, Wright, Tremaine, 2600 Century Square, 1501 Fourth
8	Avenue, Seattle, Washington, 98101.
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- JUDGE MACE: Let's be on the record in Docket
- 2 Number UT-023003. This is the review of unbundled
- 3 loop and switching rates and review of deaveraged
- 4 zone rate structure. This is the recurring cost, new
- 5 generic cost docket.
- 6 My name is Theodora Mace. I'm the
- 7 Administrative Law Judge who's been assigned to hold
- 8 hearings in this case. Today's date is September
- 9 25th, and we're convened at the Commission's offices
- 10 in Olympia, Washington, in the offices of the
- 11 Washington Utilities and Transportation Commission,
- 12 to be exact, in Olympia, Washington.
- 13 We have a few people here in the hearing
- 14 room and several people on the conference bridge.
- 15 I'd like to ask first to have the people in the
- 16 hearing room introduce themselves, and then I'll go
- 17 to the folks that are on the conference bridge.
- MS. RONIS: Yes, thank you.
- 19 JUDGE MACE: Is your microphone on?
- 20 MS. RONIS: I believe it is. Catherine Kane
- 21 Ronis, Wilmer, Cutler & Pickering, on behalf of
- 22 Verizon.
- MS. STEELE: Mary Steele, of Davis, Wright,
- 24 Tremaine, on behalf of AT&T.
- MR. FFITCH: Simon ffitch, on behalf of

- 1 Public Counsel.
- 2 JUDGE MACE: Hold on just a moment. We have
- 3 one more appearance in the hearing room.
- 4 MS. SMITH: Shannon Smith, Assistant
- 5 Attorney General, appearing for Commission Staff.
- 6 JUDGE MACE: Thank you. I'd like Qwest,
- 7 Counsel for Qwest to introduce themselves now.
- 8 MS. ANDERL: Thanks, Your Honor. Lisa
- 9 Anderl.
- 10 MR. SHERR: And this is Adam Sherr, Your
- Honor.
- JUDGE MACE: And Counsel for WeBTEC?
- MR. BUTLER: This is Art Butler, appearing
- 14 for WeBTEC.
- 15 JUDGE MACE: Counsel for Covad. Counsel for
- 16 Covad. Mr. Rice?
- 17 MR. RICE: Yes, this is David Rice, with
- 18 Miller Nash, on behalf of Covad.
- 19 JUDGE MACE: Thank you. Counsel for
- 20 Verizon, other than -- or those who are appearing for
- 21 Verizon other than Ms. Ronis, who are on the
- 22 conference bridge.
- MR. HUTHER: This is Chris Huther, with
- 24 Preston Gates Ellis & Rouvelas Meeds.
- MR. KREEGER: This is David Kreeger, with

- 1 Wilmer, Cutler & Pickering, on behalf of Verizon.
- JUDGE MACE: MCI.
- 3 MS. SINGER NELSON: Michel Singer Nelson, on
- 4 behalf of MCI.
- 5 JUDGE MACE: Is there anyone on the bridge
- 6 from Public Counsel?
- 7 MR. FFITCH: Simon ffitch, for Public
- 8 Counsel.
- 9 JUDGE MACE: Thank you. Are there any other
- 10 counsel who want to enter their appearances at this
- 11 point? Thank you. Today's hearing is -- I titled it
- 12 a discovery scheduling conference. One of the
- 13 purposes of the hearings is to address the motion to
- 14 strike the Verizon cost model that's been filed by
- 15 Commission Staff, AT&T, and MCI in this proceeding.
- And my sense of the argument and the
- 17 discussion that's going to be associated with that is
- 18 that there will be some scheduling ramifications,
- 19 depending on the outcome of the argument.
- 20 I want to also address the question of the
- 21 impact of the Triennial Review on this proceeding and
- 22 to inquire of Counsel whether any party will be
- 23 filing a motion to continue these proceedings in
- 24 light of comments that were filed pursuant to a
- 25 notice that Judge Rendahl sent out about the

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- 1 Triennial Review.
- 2 And then, finally, to the extent counsel are
- 3 able, there are a couple of questions that I have
- 4 with regard to a petition for reconsideration that's
- 5 been filed in this case. It has to do with the
- 6 ruling that I made on a motion to compel discovery of
- 7 AT&T and MCI.
- 8 I know that that was not a topic included in
- 9 the notice, and so if Counsel are not prepared to
- 10 address the questions I have, I'll understand, and
- 11 we'll deal with it in another framework, but if I
- 12 could ask those questions, get answers on the record
- 13 today, that would be very helpful.
- 14 So does anyone have anything of a
- 15 preliminary nature before we begin talking about the
- 16 motion to strike the Verizon cost model? All right.
- 17 Having said that, then, I have read what's
- 18 been filed, both the motion and the responses to the
- 19 motion, and if you have additional argument, I'd be
- 20 happy to hear it now. Otherwise, I'd like to -- I'll
- 21 just turn to some questions that I have. Who's going
- 22 to speak for Verizon today?
- MS. RONIS: I am, Your Honor, on the motion
- 24 to strike.
- JUDGE MACE: Go ahead.

- 1 MS. RONIS: I believe we did set forth in
- 2 detail our response to AT&T's, Staff and MCI's
- 3 motion, so I don't have anything to add at this
- 4 point, except --
- 5 JUDGE MACE: Well, you know, actually, I'm
- 6 taking this out of turn, and I should be asking AT&T
- 7 and MCI and Staff, actually, if they have argument
- 8 that they want to make right now, and I'll ask you.
- 9 MS. RONIS: Thank you.
- 10 JUDGE MACE: I will give you your turn.
- 11 Sorry.
- MS. STEELE: I do have just a few things I
- 13 want to say. First of all, I want to indicate that,
- 14 as a preliminary matter, there's a lot of argument in
- 15 Verizon's response regarding what AT&T, MCI, and
- 16 other parties have or haven't done in providing
- 17 discovery to Verizon, also things that the HAI model
- 18 does or doesn't do. I'm not going to respond to
- 19 those unless, Judge, you have questions about them,
- 20 because I don't view them as being relevant in this
- 21 proceeding.
- I do want to just touch briefly on concerns
- 23 that we have regarding the Web-based cost model here,
- 24 and that's the only issue that I want to address in
- 25 addition to the arguments that we put forth in the

- 1 motion.
- In the past, cost models have always been on
- 3 file with the Commission, and you could have the cost
- 4 model and you could do whatever you wanted with it.
- 5 Verizon has chosen, for some reason, to go
- 6 against that in this proceeding and has, not because
- 7 anyone asked them to, but because they decided to,
- 8 created this new Web-based system. Now, because that
- 9 is with Verizon and nobody else, it's not on file in
- 10 this proceeding, which creates a number of
- 11 ramifications, not just on the attorney-client issue,
- 12 but also on the record on appeal, for example, and
- 13 also some other ramifications, practical ones for the
- 14 hearing that I do want to touch on.
- 15 I think we've already put forth our concerns
- 16 about the attorney-client privilege, but I want to
- 17 touch on two other issues. And that is, first, we
- don't have this model in the record. One of the
- 19 reasons that Verizon has put this Web-based model
- 20 together, according to the presentation that we heard
- 21 on July 8th, is so that they can continue to make
- 22 modifications to the model. In fact, there have been
- 23 a number of modifications that have occurred since
- 24 the filing.
- We don't have a static model that's in the

- 1 record that is there for purposes of appeal.
- 2 Instead, we've got a model that's going to be, you
- 3 know, who knows how long an appeal in this proceeding
- 4 would take and who knows what this model's going to
- 5 look like in two years.
- 6 JUDGE MACE: Technically, nothing is in the
- 7 record right now.
- 8 MS. STEELE: Right, I understand that.
- 9 JUDGE MACE: But go ahead.
- 10 MS. STEELE: But when there is a record,
- 11 this won't be in it. And it also creates practical
- 12 concerns for how we're going to conduct the hearing.
- 13 It has been my practice and I found it very helpful
- 14 in the past to, when I'm cross-examining, actually
- 15 have the model running, have the witness looking at
- 16 the model, have the witness manipulate the model.
- 17 With this Web-based model, when I've got it
- 18 on my computer, I've got that under control. I can
- 19 make sure it's running, I can make sure it's
- 20 available, I can make sure everything works before we
- 21 get started with the hearing. If it's on the Web, we
- 22 all know the concerns and problems that that raises.
- 23 Connections get interrupted, the model may go down,
- 24 and this is outside the control of the parties during
- 25 the hearing. And I just want to raise that as

- 1 another practical concern that we need to deal with.
- I think it would be helpful to Verizon,
- 3 frankly, to have a ruling as to whether a Web-based
- 4 model is appropriate in this proceeding before we go
- 5 and have this proceeding so that if, in fact, the
- 6 decision of the tribunal is that no, it's not
- 7 appropriate to have a Web-based model that we can't
- 8 have in the record, that we can't have available for
- 9 appeal, that creates all kinds of attorney-client
- 10 issues, work product issues, if we can have that
- 11 ruling now, at least Verizon can deal with it and
- 12 provide a model that the parties can manipulate, that
- 13 can be in the record, and that is available without
- 14 the concerns that we have raised regarding the way in
- 15 which Verizon has structured its model currently.
- 16 JUDGE MACE: Thank you. Does Staff have
- 17 anything to add to that?
- 18 MS. SMITH: Very, very briefly, Your Honor,
- 19 and I won't repeat the comments made by Ms. Steele,
- 20 and this is Shannon Smith for Commission Staff. I
- 21 want to respond to a point made in Verizon's response
- 22 to the motion to strike, and that is the idea that it
- 23 takes a lot of time to work through cost models and
- 24 it's hard work, and somehow or another Staff and the
- other parties are shunning away from this model

- 1 because it's time consuming.
- 2 That is not why we are having problems with
- 3 this cost model. It's not just time consuming; it is
- 4 almost impossible to get through the model and do any
- 5 analysis of the model. Just to do a -- just to load
- 6 one of the programs -- or not one of the programs,
- 7 but one of the modules in the model to do a simple
- 8 review took two to three hours just to load the -- to
- 9 load it up to prepare to do the analysis.
- 10 Staff isn't just analyzing Verizon's costs
- 11 in this docket. We are also working on the Qwest
- 12 issues, and it is just absolutely cumbersome to try
- 13 to work through this model, if not impossible, and we
- 14 believe we may not be able to do any meaningful
- 15 analysis of Verizon's cost study, because we simply
- 16 cannot work through the model.
- 17 JUDGE MACE: One thing I wanted to address
- 18 and ask the parties on this side of the motion to
- 19 strike, in the pleadings, you talk about how you
- 20 didn't really get access to the model finally until
- 21 August 11th, with all the confidential parts, and
- 22 then even then there was an update, and it's August
- 23 26th, and there's still problems, and that there were
- 24 also problems because you had to sign some additional
- 25 confidentiality agreement.

- 1 I'm curious why the parties waited so long
- 2 to raise these issues when it seems like it was
- 3 clear, even on June 26th, that Verizon had not filed
- 4 everything that needed to be filed. Can you address
- 5 that? Let me turn back to Ms. Steele, and I'll let
- 6 Staff, and then I'll also ask Ms. Singer Nelson to
- 7 address this issue.
- 8 MS. STEELE: Well, and let me give you --
- 9 just give you the history of how that happened. On
- 10 July 23rd, Verizon told us that we could not have
- 11 access to the model and a number of the confidential
- 12 filings unless we signed this additional
- 13 confidentiality agreement.
- JUDGE MACE: July 23rd or June 23rd?
- MS. STEELE: June 23rd, three days before
- 16 the filing. At that point, frankly, we thought that
- 17 working through the issue would be the most
- 18 expeditious way to deal with it. So we tried to work
- 19 through the issue with Verizon. It frankly surprised
- 20 us that it took until August for Verizon to get that
- 21 information, to make that information available to
- 22 us. There were a number of phone calls, a number of
- 23 when is this going to be available. It was always,
- Oh, next week, oh, next week, and so --
- 25 JUDGE MACE: I guess -- I think one of the

- 1 issues that Verizon raises in their argument is that
- 2 AT&T had, if my memory serves, had signed a similar
- 3 confidentiality agreement in another jurisdiction. I
- 4 thought it was California.
- 5 MS. STEELE: Right, it was California.
- 6 JUDGE MACE: So this would not have been an
- 7 unfamiliar thing for AT&T.
- 8 MS. STEELE: Well, the issue is it was
- 9 signed in California. We have different experts in
- 10 this state than were in California. There, all the
- 11 experts were principally outside of the company. We
- 12 have some internal company people in this proceeding
- 13 and some other folks who, when they reviewed -- the
- 14 key problem here is the three-year restriction on
- 15 anyone who signs the agreement from being employed in
- 16 a number of areas.
- JUDGE MACE: Right.
- MS. STEELE: And that, as my experts told
- 19 me, and these are different people than involved in
- 20 California, the experts who had concerns said, I
- 21 wouldn't sign this in a noncompete agreement for
- 22 employment, why should I sign it here, so -- and that
- 23 was the concern. This is a very broad, essentially a
- 24 noncompete agreement that our experts were not
- 25 comfortable signing, so we had to deal with that

- 1 situation here.
- JUDGE MACE: And you chose not to bring that
- 3 issue to the Commission? You --
- 4 MS. STEELE: Well, we thought that the
- 5 quickest way to deal with it was to just try and get
- 6 it resolved, and so that's the step that we took. In
- 7 hindsight, probably we should have just come and
- 8 argued that it shouldn't be required, but, rather
- 9 than do that, we were hopeful that it could get done
- 10 relatively quickly, and it didn't, and that's why
- 11 we're here today, in part.
- 12 JUDGE MACE: Okay. Ms. Smith.
- 13 MS. SMITH: Thank you, Your Honor. I just
- 14 have a brief comment to that. The Commission Staff
- 15 had access to VZ Cost much earlier than AT&T and MCI,
- 16 although we did have to spend some time negotiating
- 17 with Verizon to get Verizon to agree to allow Staff
- 18 to have access to the model without signing the
- 19 third-party confidentiality agreement.
- 20 And like AT&T, we approached this in terms
- 21 of perhaps it's better and more expeditious for the
- 22 parties to work this out amongst themselves than to
- 23 involve the Commission in this, because we too were
- 24 hopeful that we would be able to quickly resolve that
- 25 issue. For Staff, we were able to, but we chose that

- 1 path because oftentimes if parties can work something
- 2 out better and leave the Commission out of something
- 3 that doesn't necessarily need to be adversarial,
- 4 that's a better result for everybody.
- 5 JUDGE MACE: One thing that Verizon raises
- 6 in its argument is that Staff apparently called the
- 7 help line and tried to get some assistance,
- 8 apparently successfully, and Verizon expresses
- 9 puzzlement at Staff's joining in this motion because
- 10 Staff didn't seem to express much in the way of a
- 11 problem.
- MS. SMITH: Staff has had considerable
- 13 problems, and Staff -- at least one Staff member, Tim
- 14 Zawislak, has called the help line. Not always were
- 15 his questions thoroughly resolved and not always was
- 16 he able to go through and use the model.
- 17 From what I understand, Mr. Zawislak was
- 18 provided with some assistance, but the assistance,
- 19 at the end of the day, was not meaningful to Mr.
- 20 Zawislak and his trip through VZ Cost, and Staff
- 21 joined in this motion because we are very concerned,
- 22 for the same reasons that AT&T and MCI are concerned,
- 23 about this Web-based model. We don't have the same
- 24 concerns that they have about the length of time it
- 25 took to get the model, because we had access to it

- 1 sooner, and we are extremely concerned about the
- 2 privacy issues that are raised in the motion to
- 3 strike, and we simply have not been able to use the
- 4 model to do any meaningful analysis of Verizon's cost
- 5 study, and that's why we are joining in this motion
- 6 to strike.
- 7 JUDGE MACE: Thank you. Ms. Singer Nelson.
- 8 MS. SINGER NELSON: Yes, Judge. MCI has
- 9 nothing to add, just joins in all the comments made
- 10 by AT&T. We've been working closely together on this
- 11 case, sharing expert witnesses. And so our
- 12 experiences, as expressed by Ms. Steele, are really
- 13 the experiences of both AT&T and MCI.
- 14 JUDGE MACE: Let me ask one more question of
- 15 the parties on this side of the motion. Assuming for
- 16 the moment that the Commission does not strike the
- 17 model, but would rather try to give the parties more
- 18 time within the current schedule to work with the
- 19 model, what -- I have very little in the argument
- 20 about a sort of suggested alternative schedule.
- 21 Someone in one of the arguments mentioned
- 22 December 9th as a possible filing date for rebuttal,
- 23 and the current schedule calls for a response filing
- on October 3rd and a rebuttal filing on November
- 25 24th, and I wasn't really sure what that suggested

- 1 proposed date actually meant in terms of the current
- 2 schedule.
- 3 So having said that, do the parties on this
- 4 side of the motion have some kind of proposal that
- 5 they would make that would allow more time, assuming
- 6 the model is not stricken, for them to examine the
- 7 model and work with the model? I'll turn to AT&T
- 8 first.
- 9 MS. STEELE: We don't think it can be done
- 10 with respect to Verizon within the current schedule.
- 11 We have six people who are working on this model and
- 12 attempting to make some heads or tails of it. The
- 13 primary person provided an affidavit indicating he
- 14 believed it would take at least three months to
- 15 adequately analyze this model.
- 16 Part of it is the difficulty in dealing with
- 17 the model, part of it is just the shear volume of
- 18 materials. I think Verizon itself has indicated
- 19 10,000 pages, plus the model itself, plus, you know,
- 20 a number, plus all the discovery that we've had on
- 21 the model, which the first time we got confidential
- 22 information, it was six banker's boxes full of
- 23 materials. So that's where we are. I don't think it
- 24 can be dealt with with respect to Verizon in the
- 25 current schedule.

- 1 JUDGE MACE: Ms. Smith.
- 2 MS. SMITH: We also are faced with similar
- 3 concerns about doing any meaningful analysis of this
- 4 model and filing testimony by October. We certainly
- 5 would need more time. I don't know if we've actually
- 6 quantified the amount of time that we would need in
- 7 order to do any analysis of this. I mean, if we're
- 8 going to file -- if we're going to file testimony in
- 9 the current schedule, we simply won't be able to
- 10 analyze Verizon's model. And you know, perhaps three
- 11 months, we're just -- we're not sure. It's been so
- 12 hard to get through this that Staff can't really say.
- JUDGE MACE: And Ms. Singer Nelson.
- MS. SINGER NELSON: I would concur with the
- 15 comments of both AT&T and Staff.
- MS. SMITH: And Your Honor, another point
- 17 that was in the motion to strike that would be
- 18 something that Staff would like to have would be a
- 19 stand-alone version of the model. If we didn't have
- 20 to rely on using the Web to access this model and if
- 21 Commission Staff could load this model on a PC and
- 22 run it that way, that would be much more expeditious
- 23 and we would be able to do analysis of the model and
- 24 do it much more quickly than if we had to go through
- 25 this cumbersome Web-based model to do the analysis.

- 1 JUDGE MACE: I think perhaps I should have
- 2 asked you to assume, in addition to assuming that the
- 3 Commission might not strike the model, that the
- 4 Commission might rule that Verizon should provide a
- 5 stand-alone version. In that instance, I feel like I
- 6 need to get from the parties some reasonable estimate
- 7 of a schedule that would work.
- 8 MS. SMITH: Commission Staff -- and I
- 9 apologize for going first, a little bit out of order,
- 10 but my Staff tells me that if we were to get a
- 11 stand-alone version of VZ Cost, we could go through
- 12 the analysis that needs to be done in three months,
- 13 which I believe would make responsive testimony due
- 14 sometime after the first of next year.
- 15 JUDGE MACE: And I'm going to turn to you in
- 16 a moment. I -- the concern I have, of course, is
- 17 that the Commissioners are presiding at this
- 18 proceeding and we have a relatively carefully
- 19 choreographed schedule set up, which calls for
- 20 hearing in January, and then there's hearing on the
- 21 nonrecurring cost portion, I believe it's late May
- 22 and early June. And so whatever is the outcome here
- 23 today, if there is a change in schedule, I would have
- 24 to confer with the Commissioners to determine what
- 25 the schedule actually would be able to be. And I may

- 1 not be able to honor any -- I can't guarantee what a
- 2 schedule would be depending on the outcome.
- 3 MS. SMITH: And I think all the parties
- 4 understand that, Your Honor, but we are trying to
- 5 give you the best estimate we can of when we could
- 6 file testimony in response to a stand-alone cost
- 7 model.
- 8 JUDGE MACE: Very well. Okay. Anyone else
- 9 want to address this side of the motion? If not,
- 10 then I'll turn to Ms. Ronis. And let me just say at
- 11 the outset, there are a few questions that I have
- 12 that you might want to incorporate in your response.
- 13 One of them has to do with the possibility of
- 14 providing a stand-alone version of the model. I
- 15 guess that's the main one. Go ahead.
- 16 MS. RONIS: All right. I will start with
- 17 that question. Thank you, Your Honor. It is not
- 18 possible to create a stand-alone version of this
- 19 model. And I do have to say that part of our problem
- 20 has been the kind of vague assertions from the
- 21 opposing parties on what exactly the problem has
- 22 been.
- 23 To my knowledge, except for this privilege
- 24 issue that's been raised, none of the difficulties
- 25 have been because it's on the Web versus not on the

- 1 Web. In fact, Verizon spent a considerable sum of
- 2 money to develop this model specifically so parties
- 3 didn't have to have all different types of software
- 4 on their computers in order to run a bunch of models.
- 5 In some of the old Verizon models, for example, it
- 6 required Oracle software that's now outdated, and so
- 7 that was an argument that, for example, AT&T was
- 8 making in other states.
- 9 And Web-based technology that incorporates
- 10 all the latest software is the wave of the future. I
- 11 mean, this is Verizon's attempt to actually be
- 12 responsive to the needs of parties and changing
- 13 technology, and so that part puzzles me. And again,
- 14 I'm not so sure the parties are saying, although I
- 15 did hear Ms. Smith say, to some extent, not having it
- on the Web would make all the problems go away. So
- 17 I'm a little puzzled by that.
- 18 But the bottom line is we cannot create a
- 19 stand-alone version of this model.
- 20 JUDGE MACE: You technically cannot create
- 21 such a version?
- MS. RONIS: Yes, yes, I've asked that a
- 23 couple different ways of our experts.
- JUDGE MACE: And even if the Commission
- 25 ordered you to do so --

- 1 MS. RONIS: It would just be creating new
- 2 models. It would not be a version of this model
- 3 because of the software.
- 4 JUDGE MACE: Even if the Commission said you
- 5 can't come back until you create such a version, how
- 6 long would it take to create such a version?
- 7 MS. RONIS: I think you're asking us to
- 8 create brand new cost models, and I don't have an
- 9 estimate here.
- 10 JUDGE MACE: I'd like to get an estimate
- 11 from you. You can send that to me in writing.
- MS. RONIS: Okay.
- JUDGE MACE: Thanks. Go ahead.
- MS. RONIS: I will address next I guess the
- 15 claim that there's just voluminous documentation to
- 16 go through. We are talking about costing out the
- 17 Verizon network, which is complicated, and we have
- 18 undertook an enormous effort to document everything,
- 19 and so, yes, there is a lot of documentation, but
- 20 that's a good thing. And I guess if we hadn't
- 21 produced it, there'd be complaints that we didn't
- 22 support our costs.
- The user manual that accompanies the model
- 24 is 700 pages, because it is a very thorough
- 25 explanation of how you walk through our model

- 1 step-by-step, with screens and the like. So I'm
- 2 hoping that once the parties are able to go through
- 3 that, they'll see it's not as difficult as they may
- 4 think.
- 5 Also, Verizon has offered a help desk. I
- 6 think that's an extraordinary gesture. And if the
- 7 parties are finding that that help desk isn't
- 8 helpful, there's always discovery, there's always
- 9 calling up counsel. In fact, we've done that with
- 10 other parties in other states that have said, Listen,
- 11 can you just get on the phone and help me understand
- 12 this, and we really haven't gotten those requests.
- 13 So you know, I think what has to happen here
- 14 is for the parties to focus a little bit more on
- 15 Verizon. And we'll certainly help them through it,
- 16 because this is important to us. We have this new
- 17 model we think is fantastic and we'll demonstrate
- 18 that in our testimony.
- 19 The next point I guess I should address is
- 20 the privileged issue. We did explain our very
- 21 detailed security policy in our response to the
- 22 motion to strike, and I hope that addresses some of
- 23 the concerns raised by the parties, because I think
- 24 that, you know, there shouldn't be a concern here
- 25 that we're somehow going to see -- the litigation

- 1 counsel or the witnesses in the case are going to see
- 2 and understand what the other parties have been doing
- 3 in the model.
- I also want to address the point -- I guess
- 5 more of a procedural point raised by AT&T about the
- 6 model not being on file. I didn't see that point
- 7 raised in the initial motion. I know, in connection
- 8 with some other proceedings, I have looked into this
- 9 issue of, in today's age, what constitutes evidence
- 10 and what constitutes part of the record and whether
- 11 Web sites, for example, and citations to Web sites
- 12 can be considered part of a record, and have found
- 13 plenty of support for the point that, yes, you know,
- 14 in today's day, Web sites are evidence and can be
- 15 part of a record.
- I can provide those cites to Your Honor. I
- 17 wasn't prepared today, because I didn't see that
- 18 argument in AT&T's initial motion. So if there's any
- 19 concern here that, from an evidentiary perspective
- 20 and for purposes of establishing an appellate record,
- 21 that having a Web-based system isn't true evidence, I
- 22 think we can alleviate those concerns.
- 23 I think there was also a suggestion that --
- JUDGE MACE: Well, I guess I'd like to have
- 25 the cites. My understanding of what happens

- 1 frequently in a proceeding is that hard copies are
- 2 made of what appears on the screen for a Web site.
- 3 MS. RONIS: And it is possible for parties
- 4 to print screens. That was going to bring me --
- 5 JUDGE MACE: That's not what you had in
- 6 mind?
- 7 MS. RONIS: We haven't done that, and I
- 8 can't tell you what that would take to do, but
- 9 certainly everything that appears on your Web screen
- 10 can then be printed, as well, which would also --
- JUDGE MACE: Did you say you had some cites?
- MS. RONIS: Yes, to the proposition that
- 13 things on a Web can be considered part of a record in
- 14 evidence. I don't have them right now. I wasn't
- 15 prepared for this.
- JUDGE MACE: Well, why don't you submit them
- 17 to me, along with that letter that I asked you for
- 18 about how long it would take to provide the
- 19 stand-alone version if you were required to do so.
- 20 And you want to supply that to the parties, so that
- 21 they have the ability to take a look at those cites,
- 22 too.
- MS. RONIS: I will do that.
- JUDGE MACE: Thank you.
- MS. RONIS: A couple other points made. One

- 1 was what are we going to do about the hearings. As I
- 2 mentioned, if there's a particular page or part of a
- 3 model that AT&T wants to cross a witness on, they can
- 4 print it out and introduce it as an exhibit just like
- 5 anything else.
- In terms of running the model, we do
- 7 understand that we are going to have to make
- 8 arrangements for the hearing room to be able to run
- 9 the model, and I don't think that issue should form
- 10 the basis of striking the Verizon model at this
- 11 point. I think that's something we can deal with
- 12 later.
- I also think there was a suggestion that
- 14 Verizon has this Web-based system so it can
- 15 surreptitiously continue to make changes to its
- 16 model. The version that was filed was locked and
- 17 loaded. It's in place. It can't be changed. It can
- 18 be traced back. There isn't a concern that if a
- 19 party wants to see what the model looked like as of
- 20 the date of filing or as of a certain other date,
- 21 they can't do that because somehow it's now been
- 22 modified. That's not the case.
- Now, there were some updates, not to
- 24 assumptions or inputs, but to the ability of a
- 25 certain small part of the model to run and not freeze

- 1 up, but I see that as an entirely different issue.
- 2 It's not as if we're going to start surreptitiously
- 3 changing assumptions and algorithms. And I'm not
- 4 sure if AT&T meant to suggest that, but I thought I
- 5 heard some kind of suggestion on that front.
- A more general point, and we did make this
- 7 in our response to the motion to strike, Verizon's
- 8 entitled, I think, to cross-examine at a hearing the
- 9 witnesses for AT&T and Staff and others that claim
- 10 they haven't been able to run the model. We're
- 11 entitled to ask questions like what exactly -- what
- 12 problems were you having, what did you do to correct
- 13 them, how much time did you spend actually trying to
- 14 load and run the model. These are all the very
- 15 questions that we go through in the process of this
- 16 litigation.
- I mean, you've heard this in other cases.
- 18 We each don't like each other's models and we
- 19 criticize them, we file testimony. The other side
- 20 responds and we have hearings and we cross-examine
- 21 each other. So to cut off that debate now I think is
- 22 improper. That is what the point of this proceeding
- 23 is. And they can lay it out in testimony and we'll
- 24 respond and conduct discovery and have hearings on
- 25 it. So I just think --

- JUDGE MACE: You know, and I hear that
- 2 that's your argument, but just from the point of view
- 3 of someone who has to sit through a hearing, it seems
- 4 like the best use of the hearing time would not be
- 5 cross-examination on how many times did you have to
- 6 run the model in order to get a result, but rather
- 7 focus on the result. Do you see what I'm saying?
- 8 MS. RONIS: Well, that's a fair point, but
- 9 right now we have a few general allegations from a
- 10 couple witnesses for AT&T on the record, very
- 11 general. Nothing on the record from Staff on the
- 12 problems they've had. And so right now, you know,
- 13 how do we respond? I mean, we're entitled to see
- 14 testimony and to probe that. Right now we're just
- 15 hearing there's been some problems, and we have real
- 16 questions about how much time has really been put
- 17 into it.
- I do note that, you know, we just got a
- 19 request this week from AT&T saying they couldn't open
- 20 a couple of the CDs we produced to them back in June.
- 21 That was over three months ago. So I'm very
- 22 concerned about the notion that a party can simply
- 23 make some general statements that they're having a
- 24 hard time, and then claim that a model should be
- 25 stricken on that basis. I mean, that's what we have

- 1 testimony and hearings for.
- 2 I also want to address the notion that we
- 3 didn't file everything we were supposed to file.
- 4 There was this problem with the third party
- 5 confidentiality agreement. Let me note that, you
- 6 know, our vendors are very sensitive when we're
- 7 sharing prices with competitors. You can imagine
- 8 that Lucent, for example, doesn't want the world to
- 9 know the price they give Verizon, because it could
- 10 undercut them with other competitors, so they are
- 11 pretty insistent. These are routine. This
- 12 Commission has recognized third party confidentiality
- 13 agreements and, in fact, AT&T, as you noted, has
- 14 signed it in other states.
- 15 So the fact that it took a little bit of
- 16 time for them to get access to it I don't think goes
- 17 to the issue of whether we filed, as we were supposed
- 18 to, everything that was required. And you know, I do
- 19 note that that's in contrast to AT&T's own model,
- 20 where they have made changes to important
- 21 assumptions, inputs and algorithms after the filing
- 22 date.
- I won't go into too much on the Hatfield
- 24 model. I think we laid it all out in our response.
- 25 Hello?

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- 1 JUDGE MACE: I think someone sneezed on the
- 2 conference bridge.
- 3 MS. RONIS: Okay. Let me see. I think I've
- 4 covered everything. I do have to say, if we're going
- 5 to get into scheduling issues, we probably do need to
- 6 address Verizon's issues with respect to the Hatfield
- 7 model and the timing on that and how much time we
- 8 would need to respond to the Hatfield model.
- 9 JUDGE MACE: Well, that was an interesting
- 10 thing that I noted. After reading all of your
- 11 arguments in opposition to the motion to strike,
- 12 Verizon indicated that they didn't oppose an
- 13 extension of time. So that's what led me, I think,
- 14 to proceed with a scheduling aspect to the hearing
- 15 today.
- Does Verizon intend to file a motion to
- 17 continue this proceeding based on their comments
- 18 filed in the Triennial Review proceeding?
- 19 MS. RONIS: I know our position is that
- 20 certain statements from the Triennial Review Order
- 21 absolutely do impact this case. For example, there
- 22 are statements on cost of capital, but at this point,
- 23 that was not our intent, to move to continue this
- 24 case.
- JUDGE MACE: Thank you.

- 1 MS. RONIS: I can give you the official
- 2 Verizon position in the same letter, because I didn't
- 3 ask my client that very question, but I believe the
- 4 answer's no.
- 5 JUDGE MACE: Thank you. And I'd like to ask
- 6 Qwest now whether they intend to file such a motion?
- 7 MS. ANDERL: Well, Your Honor, I don't know
- 8 if we were planning to file a normal motion. We
- 9 believe that the issue would be discussed today,
- 10 perhaps as the conversation on this question evolves,
- 11 we may well make an oral motion for a continuance.
- 12 We did want to see if the parties were
- 13 perhaps going to reach some sort of a stipulation
- 14 that there ought to be at least some extension
- 15 because of the work that would otherwise need to be
- 16 done in advance of the October 3rd filing date, which
- 17 otherwise won't be changed. We also wanted to wait
- 18 and try to balance considerations between the
- 19 schedule here and what might be proposed and decided
- 20 for the Triennial Review proceeding, and the
- 21 prehearing conference on that is, of course, tomorrow
- 22 morning at 9:30, so --
- JUDGE MACE: Well, my understanding --
- MS. ANDERL: Yes and no.
- JUDGE MACE: My understanding of at least

- 1 the nine-month proceeding is it has to be concluded
- 2 by June 30th, and of course the three-month
- 3 proceeding has to be concluded, I think, by December
- 4 30th, if I remember.
- 5 MS. ANDERL: That's right. I think we think
- 6 it's July 2nd, but it's obviously close enough.
- 7 JUDGE MACE: Thank you. Well, then, I would
- 8 like to address this issue. It's been mentioned in a
- 9 couple of sets of arguments that I recall, the
- 10 question of whether or not AT&T and MCI are going to
- 11 file a revised model.
- MS. STEELE: We do plan to file based on the
- 13 customer location information. I wish I could tell
- 14 you exactly when. Unfortunately, it's being held up
- 15 now by Verizon and Qwest, who are not helping us to
- 16 get information that we need to file this as soon as
- 17 we would like to. We had hoped to have it already.
- 18 And Mr. Landis, who is the person who runs
- 19 the model, is going to be on vacation now, we
- 20 understand, for the first two weeks of October, which
- 21 I think would otherwise have been the time he would
- 22 have been running it. So I think it's probably --
- 23 we're looking at mid-October, a mid-October date for
- 24 filing that information.
- MS. ANDERL: Well, Your Honor, this is Lisa

- 1 Anderl, for Owest. I'd like to respond to that, if I
- 2 might. We are working with AT&T to get them the
- 3 information they need.
- 4 JUDGE MACE: Can you speak up just a little
- 5 bit, Ms. Anderl?
- 6 MS. ANDERL: Oh, yes, sure. The only
- 7 outstanding request I'm aware of is the data request
- 8 from AT&T that we reconcile some line count data and
- 9 service indicator data. We're working on that, but
- 10 it is not due yet and we plan to provide that to them
- on or before the date it is due. Otherwise, I'm not
- 12 aware of any request for help that AT&T or MCI has
- 13 made that we're not responding to.
- 14 However, if that is a firm representation by
- 15 AT&T that they're going to file a revised model, we
- 16 definitely believe that the current schedule -- and
- 17 that they won't do that on the next filing date, that
- 18 they will do it sometime after the next testimony
- 19 deadline, which is October 3rd, then we would
- 20 definitely need a continuance in this case, because
- 21 what we'll be seeing is essentially a new model run
- 22 that we should have seen back in June, and we would
- 23 need at least the amount of time that was originally
- 24 allocated between the first round of testimony and
- 25 the second round of testimony to prepare responsive

- 1 testimony.
- 2 MS. RONIS: May I also respond?
- JUDGE MACE: Go ahead.
- 4 MS. RONIS: Verizon agrees with that and
- 5 wants to note that we just heard from AT&T 10 days
- 6 ago that data we gave them back in May was not
- 7 sufficient enough for them to run this new version of
- 8 their model. And we are still looking at their
- 9 request and we do have some concerns that they're
- 10 asking us to create data that doesn't exist in the
- 11 form that they requested, so we may have to have a
- 12 debate about it. And we do agree that it makes no
- 13 sense to file next week testimony on a model that is
- 14 going to completely change. So that date, I think,
- in any event, needs to change.
- Mr. Huther's on the phone specifically to
- 17 address the time we would need once we get that
- 18 model, and then we have the issue of TNS data on top
- 19 of it, which is just yet another layer of problems,
- 20 how much time we would need to respond, so I will let
- 21 him quickly comment on that.
- MS. ANDERL: Yes, Your Honor. This is Lisa
- 23 Anderl. Before Mr. Huther talks, I just wanted to
- 24 mention that I didn't go into the Qwest and Verizon
- 25 motion to compel and the AT&T and MCI petition for

- 1 interlocutory review, but that obviously adds another
- 2 layer of complexity which -- so I would concur in Ms.
- 3 Ronis's remarks on that.
- 4 MR. HUTHER: This is Chris Huther.
- 5 JUDGE MACE: Could you spell your last name,
- 6 please?
- 7 MR. HUTHER: Surely. It's H-u-t-h-e-r.
- JUDGE MACE: Thank you.
- 9 MR. HUTHER: You're welcome. I agree with
- 10 Ms. Anderl that we would need a minimum of -- the
- 11 same sort of period of time that's been allocated
- 12 from the original filing in June to the scheduled
- 13 filing of direct testimony on October 3rd, I believe,
- 14 to analyze and prepare testimony addressing whatever
- 15 new cost model AT&T and MCI choose to sponsor.
- 16 JUDGE MACE: Thank you.
- MS. STEELE: May I briefly address that
- 18 point? We're not filing a new model. There's one
- 19 variable that's changing, which is the customer
- 20 location data, which is information that both Qwest
- 21 and Verizon gave to us. So the representation that
- 22 there's some humongous amount of time that is needed
- 23 to review this I find a bit disingenuous, but --
- MR. HUTHER: It's hardly disingenuous --
- JUDGE MACE: Just a moment.

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1 MR. HUTHER: Having just gone through this
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- 2 on behalf of a different client in a different state
- 3 --
- 4 JUDGE MACE: Mr. Huther, Mr. Huther --
- 5 MR. HUTHER: -- I can assure you that --
- JUDGE MACE: Who's speaking?
- 7 MS. RONIS: That's Mr. Huther.
- 8 JUDGE MACE: Mr. Huther, would you wait just
- 9 a moment, please? I don't want to have just
- 10 spontaneous argument if I can avoid it. I really
- 11 think at this point arguing about that aspect of it
- 12 may not be beneficial for the record.
- 13 What I'd like to do is ask the parties if
- 14 they would be willing to discuss off the record some
- 15 type of schedule that might meet all of your needs.
- 16 Having -- bearing in mind, number one, I don't know
- 17 whether the Commission will strike the Verizon cost
- 18 model. I do not know whether the Commission will
- 19 require Verizon to file a stand-alone version. It
- 20 seems as though you're talking about needing more
- 21 time if the model is not stricken, no matter what, so
- 22 it seems like it would be beneficial to try to have
- 23 you come up with a schedule. I can't guarantee that
- 24 schedule, either, but at least I could have a
- 25 proposal to present to the Commission. Would the

- 1 parties be willing to try to come up with something
- 2 like that?
- 3 MS. RONIS: Yes, Your Honor.
- 4 MS. ANDERL: Yes.
- 5 JUDGE MACE: All right. I think what I'll
- 6 do is I'll just leave this open-ended. We'll adjourn
- 7 for a while and I'd ask the parties to talk and then,
- 8 when you've arrived at some sort of either impasse or
- 9 agreement, then come down to my office and retrieve
- 10 me. That way, I don't have to keep coming back to
- 11 monitor what's going on. Ms. Ronis, did you have
- 12 something additional?
- MS. RONIS: No, I realize now we're going to
- 14 come back and talk about the schedule, because I
- 15 thought we were maybe going to do it offline and get
- 16 back to you another day.
- JUDGE MACE: Oh, no, we're going to do that
- 18 right now.
- 19 MS. RONIS: I understand. Thank you.
- JUDGE MACE: All right. We're adjourned,
- 21 and I'd ask one of you to come down to my office when
- 22 you're ready to go back on the record.
- MS. RONIS: The bridge will stay up?
- JUDGE MACE: The bridge will stay up, yes.
- 25 Thank you.

- 1 (Recess taken.)
- 2 JUDGE MACE: Let's be back on the record.
- 3 The parties have discussed scheduling and have
- 4 recited to me a proposed schedule that they have as
- 5 an alternative to the current schedule, and I -- let
- 6 me indicate what that is, and then I'll go ahead with
- 7 this other item that I was addressing.
- 8 The parties have proposed November 13th as a
- 9 filing date for supplemental direct testimony, and
- 10 that testimony would include AT&T, MCI's new version
- 11 of the Hatfield model. Qwest may make some filing
- 12 pertaining to the Triennial Review and other items,
- 13 and Verizon is not certain at this point whether it
- 14 will make a filing on that date.
- The responsive filing would be due February
- 9th of 2004; rebuttal, April 2nd; hearings, May 3rd
- 17 through the 21st. And that's the schedule.
- 18 The question that I asked counsel for
- 19 Verizon had to do with whether or not the reason
- 20 Verizon could not provide a stand-alone version of
- 21 the VZ Cost model was because it was in some way tied
- 22 in with Verizon's mainframe computer, whether the
- 23 Web-based version of it was tied in with the
- 24 mainframe computer.
- 25 And I understand now that Mr. Kreeger is

- 1 going to address that. Mr. Kreeger, you have not
- 2 entered an appearance so far in this proceeding. And
- 3 what I'd like to have you do, if you would, is give
- 4 us your name, spell your last name, tell us your
- 5 address, give us your phone number, your fax number,
- 6 and your e-mail number -- or e-mail address.
- 7 MR. KREEGER: Okay. Thank you, Your Honor.
- 8 This is David Kreeger. The last name is spelled
- 9 K-r-e-e-g-e-r. I'm with Wilmer, Cutler & Pickering.
- 10 The address is 2445 M, as in Mary, Street N.W.,
- 11 Washington, D.C. 20037. My telephone number is area
- 12 code 202-663-6407; my fax number is 202-663-6363; and
- 13 my e-mail address is dkreeger@wilmer.com. Does that
- 14 cover it?
- 15 JUDGE MACE: Thank you. Now, you were going
- 16 to tell us a little bit about this Web-based model.
- MR. KREEGER: Yes, Your Honor. Verizon's
- 18 cost model was developed and relies on software that
- 19 is designed to run on servers, not on personal
- 20 computers. For example, a significant portion of the
- 21 cost model --
- JUDGE MACE: Slow down, slow down. The
- 23 reporter -- we have a reporter here in the hearing
- 24 room, and so there's two problems. One is the
- 25 reception over the phone is a little difficult, and

- 1 the second one is you're talking a little fast. So
- 2 if you could just slow down a little bit.
- 3 MR. KREEGER: Sure. The Verizon cost model
- 4 was developed using -- and was developed and relies
- 5 on software platforms that were designed to run on
- 6 server computers, not on desktop personal computers.
- 7 And one example is that a significant portion of the
- 8 Verizon cost model uses the Microsoft.net platform,
- 9 and that is not a software platform that can run on a
- 10 desktop personal computer.
- 11 JUDGE MACE: Thank you. So there's no
- 12 tie-in to a mainframe computer?
- MR. KREEGER: No, I -- maybe a better way to
- 14 think about it is that there are, if you want to
- 15 divide the world of computers into two, there are
- 16 desktop personal computers and then there are server
- 17 computers. Server computers are the kinds of
- 18 computers that house applications that lots of other
- 19 computers feed off of. And the cost model was
- 20 designed to run on a server computer, and so it can't
- just be transferred to somebody else's desktop PC.
- 22 It can be accessed from a desktop PC through the Web,
- 23 but the guts of the model itself, in other words, the
- 24 inner workings of the model can't be simply
- 25 transferred onto somebody else's computer so that

- 1 they run entirely on a stand-alone computer.
- JUDGE MACE: All right. Thank you. That's
- 3 helpful. There's another individual, Mr. Huther.
- 4 I'd like to have -- you're an attorney; right?
- 5 MR. HUTHER: Yes, I am.
- 6 JUDGE MACE: Would you please give your long
- 7 form appearance? I don't think we have an appearance
- 8 from you on the record yet so far.
- 9 MR. HUTHER: I'd be happy to.
- JUDGE MACE: Go ahead.
- 11 MR. HUTHER: Chris Huther, H-u-t-h-e-r. I'm
- 12 with Preston Gates Ellis & Rouvelas Meeds. The
- 13 address is 1735 New York Avenue, N.W., Washington,
- 14 D.C, 20006. My phone number is 202-661-3850; my fax
- 15 number is 202-331-1024; and my e-mail address is
- 16 chuther@prestongates.com.
- JUDGE MACE: Thank you.
- MR. HUTHER: You're welcome.
- 19 JUDGE MACE: Is there anything else that the
- 20 parties want to address with regard to the motion to
- 21 strike the Verizon cost model?
- MS. SMITH: Yes, Your Honor. Two things, if
- 23 I may.
- JUDGE MACE: Go ahead.
- MS. SMITH: This is Shannon Smith, for

- 1 Commission Staff. One thing, with respect to
- 2 allowing Web sites or other web addresses in as
- 3 evidence, that's one consideration. Another
- 4 consideration is beyond the evidentiary record in
- 5 this case that goes to this Commission's obligation
- 6 to have a public record for all of the decisions that
- 7 it makes, and it may be something the Commission may
- 8 wish to consider, whether a Web-based model will
- 9 satisfy this Commission's obligation to have a record
- 10 available for public review of the decisions that it
- 11 makes.
- That's something that I haven't analyzed,
- 13 but I think that is a factor that should be tossed
- 14 out for consideration while we're discussing whether
- or not a Web-based model in and of itself is
- 16 permissible.
- 17 The second question is -- or comment is more
- 18 a question to Ms. Ronis, and I don't expect Verizon
- 19 to have an answer today, and I would have brought it
- 20 up earlier, except for my expert sitting next to me
- 21 just whispered it in my ear, but there is -- perhaps
- 22 there's a possibility that Verizon's model could be
- 23 loaded onto another party's server, such as the
- 24 Commission's server. I don't know if it's possible,
- 25 I don't know if our server can accommodate that, but

- 1 that might alleviate some of the problems with VZ
- 2 Cost being accessed over the Web with personal
- 3 computers. And I don't know if that's possible.
- 4 It's something to maybe think about.
- 5 JUDGE MACE: Mr. Kreeger, do you have
- 6 anything for us on that topic?
- 7 MR. KREEGER: Your Honor, my understanding
- 8 is that that is either not possible or extremely
- 9 difficult to do, because of the complexity of the
- 10 programs, but we can certainly check with the experts
- 11 at Verizon who are involved in the development of the
- 12 model and find out whether it might be feasible to do
- 13 that.
- 14 JUDGE MACE: I'd appreciate it if you would
- 15 do that. And Ms. Ronis, I think you can include that
- 16 information in the letter that I'm expecting from
- 17 you, which will probably be quite voluminous at this
- 18 point, because it's going to include a lot of items,
- 19 but what I'm going to ask you to do is find that
- 20 information out, make sure that you give me the
- 21 citations that you have about the use of a Web site
- 22 based model in a proceeding such as this, evidentiary
- 23 parameters for that, and you'll be distributing it to
- 24 the parties.
- 25 And I think at that point I would allow the

- 1 parties to respond if they have any further arguments
- 2 they want to make based on those citations about the
- 3 use of a Web-based model in a proceeding like this.
- 4 And so when I get your letter, I will allow -- I'll
- 5 send out a notice to the parties that if they want to
- 6 address the citations or if you make any argument
- 7 about it in that letter, that they can address that.
- 8 MS. RONIS: Yes. So I have the Web -- this
- 9 issue of creating a stand-alone model, this
- 10 additional issue about putting it on this
- 11 Commission's server or another third party server,
- 12 the cites and any argument on that, I think that
- 13 covers -- and how long it would take -- well, I
- 14 covered that, how long it would take if we had to do
- 15 something on a stand-alone basis.
- 16 JUDGE MACE: Right.
- MS. RONIS: Okay. Yes, we'll do that and
- 18 shoot for early next week, perhaps even Monday.
- 19 JUDGE MACE: That would be good if you could
- 20 do that. Anything else at this point about the
- 21 motion to strike the cost model, Verizon's cost
- 22 model?
- 23 If not, I would like to turn briefly to the
- 24 petition for reconsideration, and I'm wondering if I
- 25 could ask some questions of the parties, if they

- 1 would have the information at this point or could
- 2 give me some guidance.
- 3 MS. ANDERL: Your Honor, this is Lisa
- 4 Anderl. I think I'm prepared to discuss that issue,
- 5 as well, today.
- JUDGE MACE: And Ms. Ronis.
- 7 MS. RONIS: Mr. Huther will address it for
- 8 Verizon.
- 9 JUDGE MACE: Very well. And I have AT&T,
- 10 and MCI is on the conference bridge. If there's
- 11 something you can't address, please let me know and
- 12 I'll find a way for you to get the information to me.
- 13 Much of the discussion in the petition for
- 14 reconsideration revolves around TNS -- that's T, as
- in Tom, N, as in Nelly, S, as in Sam, TNS, and the
- 16 fact that their information that's included in the
- 17 HAI model is proprietary. There are several
- 18 references to it being commercially available, and
- 19 I'm not sure I understand why, if it's commercially
- 20 available, AT&T and MCI can't find a way to supply
- 21 the information to Qwest and Verizon.
- MS. STEELE: Let me tell you what is -- some
- 23 things are commercially available and some things are
- 24 not. What is commercially available, as Qwest and
- 25 Verizon have taken advantage of in the past, is the

- 1 ability to have remote access from TNS to the
- 2 databases, the customer location databases, so that
- 3 those can be viewed and manipulated. It's
- 4 commercially available in that you have to pay TNS
- 5 for that access. You cannot get from TNS the
- 6 databases, you can't purchase them, but you can have
- 7 access to them so you can manipulate them.
- 8 JUDGE MACE: And how much does it cost for
- 9 that?
- 10 MS. STEELE: The cost for any party to do
- 11 that would be a \$5,000 setup fee, and I think that
- 12 covers the first day of access, and TNS then charges
- 13 \$4,000 per day for that remote access. What is not
- 14 available from TNS, except -- and we haven't talked
- $\,$ 15 $\,$ with them lately about what it would cost to buy from
- 16 them their commercial -- their intellectual property,
- 17 which would be the algorithms and their customer
- 18 location algorithms and their software.
- 19 Verizon put in some evidence into the record
- 20 that they quoted in one proceeding a \$2 million cost
- 21 to purchase that intellectual property. So that is
- 22 not something that we have pursued, given the
- 23 excessive cost of doing that.
- 24 But the commercial -- the access is
- 25 available to any party that wants to make

- 1 arrangements with TNS to do that.
- JUDGE MACE: And let me turn, then, to
- 3 Verizon and Qwest. And oh, Ms. Singer Nelson, do you
- 4 have anything to add to that?
- 5 MS. SINGER NELSON: No, thank you, Judge. I
- 6 don't have anything to add.
- 7 JUDGE MACE: Let me turn next to Verizon and
- 8 Qwest. Why is it that you can't pursue -- seems like
- 9 you've done that in other proceedings, at least
- 10 that's what I read in some of the argument, that you
- 11 have obtained remote access. What's the barrier to
- 12 doing that in this proceeding? And I'll turn to Ms.
- 13 Ronis, if you --
- MS. RONIS: Mr. Huther.
- JUDGE MACE: Sorry, Mr. Huther.
- MR. HUTHER: Sure. I'm not sure if there's
- 17 a barrier in this proceeding. It wasn't until we
- 18 received this most recent pleading from AT&T and MCI
- 19 that the remote access was even offered. I can tell
- 20 you that, on behalf of Verizon and other clients in
- 21 the past, the remote access, as I think Ms. Steele
- 22 described, allows us to view and manipulate some
- 23 limited aspects of the data that we have requested,
- 24 but it by no means provides anything remotely
- 25 approaching the data that was the subject of our

- 1 initial motion to compel and that which you have
- 2 ordered them to produce.
- 3 In other words, the most critical components
- 4 of the data that we need to evaluate and analyze the
- 5 model cannot be obtained by virtue of this remote
- 6 access. In other dockets, AT&T and MCI have financed
- 7 a limited number of days so that Verizon or other
- 8 carriers could look at that data, but as Verizon's
- 9 experts have detailed in past proceedings, it's
- 10 largely insufficient to conduct any meaningful review
- 11 of the customer location data algorithms, assumptions
- 12 and methodologies employed by TNS to produce the data
- 13 set that goes into the Hatfield model.
- 14 JUDGE MACE: What do they provide when you
- 15 get remote access?
- MR. HUTHER: Well, it's access to certain of
- 17 the programs that TNS has manipulated, but in other
- 18 words, much of what we have sought here is not the
- 19 output of the TNS clustering process, but rather the
- 20 aspects -- the inputs, in other words, the Dun &
- 21 Bradstreet, the Metromail databases that serve as the
- 22 starting point, and also the source code and
- 23 algorithms, the software and the methodologies that
- 24 TNS has used to produce the inputs to the models. So
- 25 there's an entire process that starts with certain

- 1 data that TNS manipulates, and as a result of that
- 2 process creates inputs to go into the Hatfield model.
- 3 In order for us to evaluate the inputs that
- 4 go into the model, that is to say, the outputs of the
- 5 TNS exercise, we need to seek both the starting
- 6 points, the Dun & Bradstreet, the Metromail
- 7 databases, as well as all of the manipulation of that
- 8 data that TNS has performed on behalf of AT&T and
- 9 MCI. And that's the point, some years ago, when we
- 10 were told it was commercially available, we asked for
- 11 the cost of that, and that's that two to \$2.5 million
- 12 figure that Ms. Steele referenced.
- Now, that amount may have changed in some
- 14 respects since then, but I'd be surprised, because
- 15 much of the data sets and other information that TNS
- 16 is using to produce the inputs to the cost model are
- 17 exactly the same as they were back in 1998 or '99,
- 18 when they were first used and developed.
- 19 JUDGE MACE: Ms. Steele, does that comport
- 20 with your understanding of what's available when
- 21 remote access is given?
- 22 MS. STEELE: I haven't done it myself. My
- 23 understanding is that the, yes, the locations, you
- 24 can look up individual customer locations, you can
- 25 plot them on a map, you can create maps of where they

- 1 are, so that would allow you to test whether the
- 2 amount of plant is sufficient. That's my
- 3 understanding what's available.
- 4 JUDGE MACE: But you agree that the TNS
- 5 would not be providing access to the Dun & Bradstreet
- 6 data, the source codes or the algorithms?
- 7 MS. STEELE: Right. And let me separate out
- 8 those two things, because some of this may be
- 9 short-cut a little bit here, and that is the Dun &
- 10 Bradstreet and Metromail, that's what's going to be
- 11 replaced in the new version. The version will then
- 12 rely on the Qwest and Verizon data, so we will no
- 13 longer have to deal with the proprietary nature of
- 14 the Dun & Bradstreet and Metromail data.
- JUDGE MACE: But will you still be relying
- on some of the algorithms and the source codes that
- 17 TNS uses?
- 18 MS. STEELE: Right. And the source codes --
- 19 what TNS does is it takes the addresses and turns
- 20 them into customer clusters, and that process, the
- 21 algorithms, that's what would cost us the two to \$2.5
- 22 million to purchase from --
- JUDGE MACE: So that -- sorry.
- MS. STEELE: Yes.
- JUDGE MACE: So that even when you've used

- 1 the information you've received from Verizon and
- 2 Qwest, you're still going to be relying on what's
- 3 proprietary information from TNS?
- 4 MS. STEELE: We would no longer have one set
- 5 of proprietary information, but there would still be
- 6 TNS's software. Its intellectual property would be
- 7 involved in creating the clusters that go into the
- 8 model, yes.
- 9 JUDGE MACE: So that this problem, in
- 10 quotes, that Verizon and Qwest raise would also
- 11 append itself to any new filing that you would make?
- MS. STEELE: That particular aspect of it
- 13 would remain, yes.
- 14 MR. HUTHER: And this is Chris Huther. If I
- 15 might add, that is one of the most important aspects
- of the process, because whether the starting point is
- 17 TNS -- I'm sorry, is Dun & Bradstreet or Metromail
- 18 addresses from a mailing list or Verizon's customer
- 19 location service addresses, there is still a very
- 20 complicated process that TNS performs that results in
- 21 the inputs to the cost model. And so while using
- 22 Verizon's service addresses does eliminate some of
- 23 the problem, it doesn't eliminate the most
- 24 significant of the problems.
- MS. STEELE: I assume that we will have an

- 1 argument about how significant that problem is. I
- 2 can relate that, in many jurisdictions, Qwest and
- 3 Verizon have found no need to even ask for this
- 4 information.
- 5 JUDGE MACE: I'm sorry, say it again.
- 6 MS. STEELE: Qwest and Verizon have found no
- 7 need to even ask for this information.
- 8 JUDGE MACE: Let me just review some of my
- 9 notes to make sure I've covered what I need to ask
- 10 you. I think that's pretty much it. Does anyone
- 11 else want to address anything else with regard to the
- 12 petition for reconsideration?
- MS. ANDERL: Your Honor, this is Lisa
- 14 Anderl.
- JUDGE MACE: Go ahead.
- MS. ANDERL: I just wanted to state for the
- 17 record that the Verizon explanation of what the
- 18 issues are comports with what my understanding is,
- 19 and Verizon's identification of the issues related to
- 20 the source codes and the algorithms, even if the
- 21 customer location information is no longer an issue,
- 22 is exactly our problem, as well.
- JUDGE MACE: I guess there are a couple of
- 24 other items. AT&T and MCI represent that they have
- 25 provided sufficient information to verify customer

- 1 location, customer location as it influences the
- 2 output of the model. I'm not sure I'm phrasing that
- 3 exactly correctly, but -- and Qwest and Verizon seem
- 4 to insist that that's not enough. I'd like to -- Ms.
- 5 Steele, I'd like to have you address that, and then
- 6 I'll turn to Qwest and Verizon.
- 7 MS. STEELE: Well, Your Honor, the issue in
- 8 determining costs is to determine whether there's
- 9 enough plant placed in the ground to serve the
- 10 customers. The information that has been provided to
- 11 Owest and Verizon is sufficient to make that
- 12 determination. We give them, for every cluster, the
- 13 amount of plant that's assumed to be needed in that
- 14 cluster, information about the customers in that
- 15 cluster, information about the geography of the
- 16 cluster, et cetera, so that they can find out where
- 17 that cluster is on a map. They can put it on a map,
- 18 they can see what they may think the customers are,
- 19 what the geography is, what the plant needs will be,
- 20 and compare the two.
- 21 Those are the -- that's the cost driver, is
- 22 how much plant is needed to be in the ground. Now,
- 23 where each individual customer is located, frankly,
- Qwest's model, until very recently, didn't even
- 25 locate individual customers; it just said, you know,

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- 1 we, for every area, we assume that it's going to need
- 2 this much plant. And that's the issue, how much
- 3 plant is needed, and then we impose the cost based on
- 4 how much plant is needed.
- 5 So that is an analysis that Verizon and
- 6 Qwest can do with the information that they have
- 7 already. Now, when they also have the location of
- 8 each individual customer, there will be, again, even
- 9 more ability to do that, to place the clusters on the
- 10 map, to place the customers on the map, and to see
- 11 whether there's enough plant included within the
- 12 model.
- 13 What Qwest and Verizon have asked to look
- 14 at, essentially, how does -- they want to know how
- 15 TNS takes these addresses and turns them into
- 16 clusters. So they want to know, okay, I've got a
- 17 group of addresses, how does TNS put them into one
- 18 location. Well, you could see where they are and you
- 19 could see how much plant is used by the model to
- 20 reach the customers, and that's what drives the cost.
- 21 So there is no need to look at this intermediate
- 22 stuff.
- JUDGE MACE: Thank you. Ms. Singer Nelson,
- 24 did you have anything to add to that?
- MS. SINGER NELSON: No, I think Mary

- 1 represented everything very well.
- JUDGE MACE: Ms. Ronis or Ms. Anderl? Did
- 3 you want to address this side of the issue?
- 4 MS. RONIS: Mr. Huther.
- 5 MR. HUTHER: I'm happy to go first, but I'd
- 6 defer to Ms. Anderl if she'd like to take a stab at
- 7 it.
- 8 MS. ANDERL: Sure, go ahead, Chris.
- 9 MR. HUTHER: Okay. I certainly appreciate
- 10 AT&T and MCI's desire to dictate the nature and the
- 11 form of the analysis that opposing parties take with
- 12 respect to their cost model, but that is not what the
- 13 discovery standard in the state of Washington or any
- 14 other state is limited to, but it is something of a
- 15 red herring to suggest that the only relevant
- 16 question is whether there's enough outside plant
- 17 placed by the model. That's the analysis that they
- 18 would prefer that we perform with respect to their
- 19 model, but that's not the analysis that we want to
- 20 perform, and that is not the only relevant analysis
- 21 that a party may wish to perform.
- 22 As a threshold matter, in order to conduct
- 23 even inquiry that AT&T and MCI proposed, you first
- 24 must understand where the customers are located in
- 25 the first place, where they're located by the model,

- 1 and whether proper engineering principles have been
- 2 adhered to in developing how the network is designed.
- JUDGE MACE: But if you had the customer
- 4 location information, whether it's clustered or -- I
- 5 mean, if you have it raw or in whatever way, then it
- 6 seems like the engineering of the network would take
- 7 place from that basis.
- 8 MR. HUTHER: But we only -- all they would
- 9 like us to focus on and what your question presumes
- 10 is that the output of the TNS exercise is sufficient.
- 11 In other words, we take a modeled output of a
- 12 customer location and then we try and determine, on
- 13 the basis of that modeled output, what -- whether the
- 14 model has not just designed sufficient plant or
- 15 modeled sufficient plant, but rather whether that the
- 16 design that the model employs conforms with
- 17 engineering standards.
- 18 And it also implicitly demands that you have
- 19 some understanding of how the original customer
- 20 locations were converted to the modeled customer
- 21 locations. And that's the piece that we have never
- 22 been able to observe by virtue of the access, whether
- 23 it's remote or otherwise, that AT&T and MCI have
- 24 given us to their model. So --
- 25 JUDGE MACE: But Verizon doesn't use that

- 1 kind of -- I mean, it doesn't use raw data in its own
- 2 model; isn't that correct?
- 3 MR. HUTHER: Well, I'll let Ms. Ronis speak
- 4 to the Verizon model, but when this input database,
- 5 this clustering database and customer location
- 6 database was developed some years ago, it was touted
- 7 as a significant model advancement. And when they
- 8 commissioned TNS to perform this task, it was
- 9 supposed to change dramatically the nature in which
- 10 their model estimated cost.
- Be that as it may, in order for us to test
- 12 the accuracy of those original claims, which are in
- 13 fact repeated here in the opening testimony and in
- 14 the cost model description, we have to have access to
- 15 each component of the model.
- And to suggest that AT&T gets to dictate what
- 17 analysis we perform or what analysis is relevant is
- 18 certainly not contemplated by the procedural rules.
- JUDGE MACE: Ms. Anderl, do you have
- 20 anything to add to that?
- 21 MS. ANDERL: Yes, Your Honor. And I think
- 22 we've pointed this out in our answer, although that
- 23 was only filed yesterday. I just wanted to
- 24 emphasize, and I think this is very consistent with
- 25 what Mr. Huther said, and that is that we do not

- 1 believe it is appropriate for AT&T and MCI to dictate
- 2 the type of analysis that we can do in order to
- 3 explore the validity and viability and credibility of
- 4 their model.
- 5 What we seek to be able to do is to test
- 6 that -- about HAI is to replicate the creation of the
- 7 costers. The only way we can do that is the customer
- 8 location data, source codes and algorithms. You
- 9 know, what Ms. Steele is saying -- or let's not make
- 10 it personal. What AT&T is saying is, you know, if
- 11 our plant models 20,000 miles of cable or if our
- 12 model models 20,000 miles of cable, and Qwest, you
- 13 think that's pretty close to right, then you should
- 14 stop. You don't have to look at this anymore.
- Well, our question is, is that a lucky
- 16 guess, is it a coincidence, or is it because the
- 17 model really does locate the customers correctly,
- 18 cluster them correctly and build enough plant to each
- 19 of them. And if it is indeed just a lucky guess or a
- 20 coincidence, that calls into question the reliability
- 21 of all of the rest of the model.
- We have an opportunity to at least explore
- 23 or ought to have an opportunity to at least explore
- 24 that question, but the type of analysis that AT&T
- 25 would limit us to does not enable us to do that.

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- 1 We think it's just critical that we have
- 2 access to this information. The information is
- 3 clearly relevant, clearly relied upon heavily,
- 4 exclusively by AT&T and MCI, and it's continually
- 5 unclear why some sort of a license or other
- 6 arrangement with TNS can't be made by the model
- 7 sponsors to produce this information that was clearly
- 8 prepared at the behest of the model sponsors.
- 9 JUDGE MACE: Do you agree with Ms. Steele
- 10 that there are proceedings similar to this in other
- 11 jurisdictions where Verizon and Qwest have not asked
- 12 for this information?
- MS. ANDERL: I do not know if there are
- 14 recent proceedings where we have not asked for it.
- 15 My knowledge of history of recent cost dockets in
- 16 Qwest's region is that we have asked for the
- 17 information in all of the proceedings. We have not
- 18 gotten it in all of the proceedings, but we have
- 19 asked for it.
- 20 MR. HUTHER: This is Chris Huther. I'm not
- 21 aware of a single Verizon proceeding in which Verizon
- 22 has not sought this information, and I'm also not
- 23 aware of a single proceeding in which we've sought
- 24 the information that it's ever been provided.
- JUDGE MACE: Ms. Steele.

- 1 MS. STEELE: If I could very briefly
- 2 respond, the Utah proceeding just concluded recently,
- 3 and my understanding is that Qwest did not request
- 4 the information in that case. The -- and I should
- 5 back up on that. It is possible that they made a
- 6 request. They never filed any kind of motion to
- 7 compel, and we indicated that we would not provide
- 8 that data in that case.
- 9 As far as the type of analysis, what I am
- 10 hearing from Qwest and Verizon that they want to do,
- 11 and again, I don't, because I wasn't prepared to
- 12 respond to this today, I don't know exactly how many
- 13 clusters we're talking about. I believe it's about
- 14 1,200 for at least one of the parties, but there are,
- 15 you know, these 1,200 clusters. Qwest and Verizon
- 16 could test each individual cluster to see whether
- 17 there's enough plant in that cluster. To say that if
- 18 it corresponds to the amount that Qwest and Verizon
- 19 believes should be in the cluster, and it's a lucky
- 20 guess, 1,200 times, that would seem to me to be
- 21 stretching it.
- 22 There is an awful lot of work that Owest and
- 23 Verizon can do to validate this model and there just
- 24 has been no showing that there is a need for this
- 25 information.

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JUDGE MACE: Well, I don't want to get into
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 2
     the question of need versus relevancy. I think
     that's addressed adequately in your various
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     arguments.
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              Is there anything else that anyone wants to
 6
    bring up with regard to the petition for
    reconsideration at this time? All right. I need to
 7
     ask you to stay on the line if you are on the line,
 8
    because the reporter will need to ask you if you will
9
10
    be ordering copies of the transcript.
11
              I don't know when an order will come out
12
     with regard to either the motion to strike or the
13
    petition for reconsideration, but it will be soon, as
     soon as it can be done, bearing in mind that the
14
15
     October 3rd filing date is not something you need to
16
     worry about at this point. So if there's nothing
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     else, then thank you, and we're adjourned. Please
18
     stay on the line.
19
              (Proceedings adjourned at 3:22 p.m.)
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