BEFORE THE WASHINGTON STATE UTILITIES AND TRANSPORTATION COMMISSION	
PAC-WEST TELECOMM, INC.,) Petitioner,)	
v.)	DOCKET UT-053036 (Consolidated)
QWEST CORPORATION,) Respondent,)	
LEVEL 3 COMMUNICATIONS, LLC.,) Petitioner,)	DOCKET UT-053039 (Consolidated)
v.)	
QWEST CORPORATION,) Respondent.)	
STATUS HEARING, V	OLUME VIII
Pages 205 -	- 246
ADMINISTRATIVE LAW JUDG	GE ADAM E. TOREM
1:33 P.M AUGUST 6, 2	
Washington Utilities and Tran 1300 South Evergreen Par Olympia, Washington	rk Drive Southwest
REPORTED BY: SHERRILYN SMITH, C	CCR# 2097
Buell Realtime Reporting, LLC 1411 Fourth Avenue	
Suite 820 Seattle, Washington 98101 206.287.9066 Seattle 360.534.9066 Olympia	
800.846.6989 National	
www.buellrealtime.com	

1	А	PPEARANCES
2	ADMINISTRATIVE LAW	JUDGE:
3		ADAM E. TOREM Washington Utilities and
4		Transportation Commission 1300 South Evergreen Park Drive SW
5		P.O. Box 47250 Olympia, Washington 98504
6		360.664.1136
7		
8	FOR QWEST CORPORATI	ON d/b/a CENTURY LINK QC:
9		LISA A. ANDERL CenturyLink
10		Associate General Counsel 1600 Seventh Avenue
11		Room 1506 Seattle, Washington 98191
12		206.345.1574 l.anderl@centurylink.com
13		
14	FOR LEVEL 3 COMMUNI	CATIONS, LLC:
15		LICA E DAGUNED
16		LISA F. RACKNER McDowell Rackner & Gibson, PC 419 Southwest Eleventh Avenue
17		Suite 400
18		Portland, Oregon 97205 503.595.3925
19		lisa@mcd-law.com
20		
21		Michael J. Shortley, III Level 3 Communications, LLC
22		225 Kenneth Drive Rochester, New York 14623
23		585.255.1429 michael.shortley@level3.com
24		
25		

1	APPE	ARANCES (Continued)
2	EOD DAG MEGE TELEGO	MM TNO .
3	FOR PAC-WEST TELECO	
4		J. JEFFREY MAYHOOK LAURA A. MAYHOOK
5		Mayhook Law, PLLC 34808 NE 14th Avenue
6		La Center, Washington 98629 360.263.4340
7		jeffrey@mayhooklaw.com
8	ALSO PRESENT:	
9		NOVI CAMPBELL BRIAN THOMAS
10		MARK REYNOLDS
11		
12		
13		
14		
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- 1 JUDGE TOREM: We are on the record now
- 2 at a little after 1:30 in the afternoon on Monday the
- 3 6th of August. This is Adam Torem, Administrative Law
- 4 Judge for the Utilities and Transportation Commission.
- 5 I'm in the Commission's hearing room, Room 108. We've
- 6 been invaded from -- a commission from Thailand is
- 7 upstairs in 206, so we are using the smaller
- 8 conference room today.
- 9 This is Dockets UT-053036, that case is
- 10 docketed with Pac-West Telecomm versus Qwest, and
- 11 UT-053039, Level 3 Communications versus Owest. I'm
- 12 here in person with the court reporter, and Lisa
- 13 Anderl of Qwest/CenturyLink is here in person today.
- 14 I want to go through the other parties on the bridge
- 15 line, and as we said prior to going on the record, if
- 16 the court reporter doesn't have the spelling of your
- 17 name, I will ask you to go ahead and do that, but
- 18 otherwise we can do a very short form of appearances.
- 19 So let me start with Pac-West and ask the new
- 20 counsel to quickly introduce themselves and anybody
- 21 else on the line from Pac-West.
- MR. MAYHOOK: Jeffrey Mayhook,
- 23 J-E-F-F-R-E-Y, M-A-Y-H-O-O-K.
- JUDGE TOREM: Ms. Mayhook, you are on
- 25 the line also?

- 1 MR. MAYHOOK: She may have you on mute.
- 2 We have a conflicting schedule today. L-A-U-R-A,
- 3 Laura Mayhook. Same spelling as the last name.
- 4 JUDGE TOREM: And there were some other
- 5 folks on the line from Pac-West. I don't think they
- 6 necessarily need to make an appearance today. Correct
- 7 me if I'm wrong.
- 8 MR. SHIFFMAN: That is correct, you have
- 9 Sam Shiffman and Novi Campbell.
- 10 JUDGE TOREM: But the Mayhooks will be
- 11 doing any speaking on behalf of Pac-West today; is
- 12 that correct?
- MR. SHIFFMAN: That's correct.
- 14 JUDGE TOREM: Thank you, Mr. Shiffman.
- Moving on to Level 3. Ms. Rackner, I'm not
- 16 sure if you have kept score as to who is on the line,
- 17 but I will start with you.
- 18 MS. RACKNER: Yes, this is Lisa Rackner,
- 19 R-A-C-K-N-E-R.
- JUDGE TOREM: Anybody else on the line?
- 21 Mr. Shortley?
- MR. SHORTLEY: Yes, this is Michael
- 23 Shortley, S-H-O-R-T-L-E-Y, for Level 3.
- JUDGE TOREM: And anyone else for
- 25 Level 3?

- 1 MR. SHORTLEY: There should not be.
- JUDGE TOREM: I don't think I have
- 3 anybody else jotted down.
- 4 So let me turn back to Ms. Anderl here for
- 5 Qwest.
- 6 MS. ANDERL: Thank you, Your Honor.
- 7 Lisa Anderl, in-house attorney representing
- 8 Owest/CenturyLink in this matter, and also on the
- 9 bridge is Mark Reynolds, who is our VP of public
- 10 policy for the Northwest Region. And I don't know if
- 11 Mr. Dethlefs has joined or not.
- 12 Hearing nothing, I would guess that he is not.
- JUDGE TOREM: Okay.
- 14 Also on the line today is our policy advisor,
- 15 Brian Thomas. He will be listening in so that we can
- 16 continue our work on this case after the status
- 17 conference.
- 18 We set up this status conference I think about
- 19 a month ago, based on the parties' extending discovery
- 20 to this coming Friday, August the 10th, and also
- 21 looking to see if there might be any other issues
- 22 toward maybe an agreed statement of facts or other
- 23 things that the parties have been discussing over the
- 24 last few months.
- 25 Last week I sent out a notice that we would

- 1 also have some limited oral argument, or at least a
- 2 presentation about Qwest's access tariffs. I know
- 3 that on Friday, as requested, Qwest filed some
- 4 supporting documentation, and Ms. Anderl got in touch
- 5 with me, and I believe other counsel this morning,
- 6 about a motion she wants to make regarding the
- 7 interconnection agreements, or ICAs, and making sure
- 8 they are formally part of the record in this case.
- 9 Let's turn first to the discovery issue, and I
- 10 don't know where we were. Let me ask. Ms. Rackner,
- 11 where is Level 3 in the discovery process, either in
- 12 sending out further data requests or responding to
- 13 those from Qwest?
- 14 MR. SHORTLEY: Your Honor, if I may, I
- 15 will address that for Level 3.
- JUDGE TOREM: Okay.
- MR. SHORTLEY: Level 3 has served
- 18 discovery on CenturyLink and a timed answer is not
- 19 quite due yet. We have received discovery from Qwest,
- 20 and I have now -- have now responded to all except one
- 21 question. We responded to the question, but it looks
- 22 for the production of certain invoices, which we are
- 23 pulling out of archives. I'm not aware of any
- 24 disputes at this point.
- JUDGE TOREM: Do you think from

- 1 Level 3's perspective we need to extend past this week
- 2 the deadline for discovery?
- 3 MR. SHORTLEY: I do not believe we need
- 4 to.
- 5 JUDGE TOREM: And since Ms. Anderl is
- 6 here, she can respond also as to any of those
- 7 responses, if she's going to need an extension.
- 8 MS. ANDERL: No, Your Honor, I don't
- 9 think so. I could just confirm with Level 3. My
- 10 recollection is that we got the data requests so that
- 11 they are due on Friday the 10th.
- 12 MR. SHORTLEY: That's my understanding.
- 13 That was my calculation, as well.
- MS. ANDERL: And we are working away on
- 15 them. I expect that we will be able to serve them
- 16 timely. I don't have any outstanding discovery
- 17 disputes with Level 3, pending receipt of those
- 18 invoices, and also pending some analysis that we are
- 19 doing on the data request responses that we have most
- 20 recently received.
- 21 JUDGE TOREM: I'm going to stay with
- 22 you, Ms. Anderl, to ask about Pac-West. I do that as
- 23 a courtesy, because I'm not sure how Laura and Jeffrey
- 24 Mayhook, how much they know about their new client and
- 25 what discovery issues are still outstanding. I know

- 1 you have talked with them. If you will state the
- 2 status of the discovery between Qwest and Pac-West, I
- 3 will let the Mayhooks chime in.
- 4 MS. ANDERL: And by the time I'm done,
- 5 I'm sure this will be perfectly clear.
- 6 We served the first set of data requests on
- 7 Pac-West back in May. Pac-West answered many of them
- 8 with objections, and some with some substantive
- 9 responses. I then had a meet-and-confer with
- 10 then-counsel for Pac-West, Art Butler, and Pac-West
- 11 agreed to supplement some of those responses. We got
- 12 the second supplement -- we got the supplemental set
- 13 of answers to the first set of data requests. Both
- 14 the answers to the first set and the supplemental
- 15 answers indicated that there was still information
- 16 that was going to be -- being produced. And so we
- 17 have had now a request for production of traffic
- 18 studies since May 29th, and I have regularly sought
- 19 updates from then-counsel, Mr. Butler.
- 20 I was originally told that the Pac-West
- 21 expert, who was needed to research this issue, was not
- 22 going to be back in the office until June 12th, and I
- 23 followed up on June 16th. Then I was out of the
- 24 country, then Mr. Butler was out of the country.
- 25 I followed up again on July 11th with

- 1 Mr. Butler's partner, Steve Kennedy, and then I
- 2 followed up again toward the end of July, about maybe
- 3 the 26th or so, and had not at that point gotten
- 4 really any sort of a satisfactory answer as to whether
- 5 or not Pac-West was going to produce the documents
- 6 that we asked for or stipulated. Alternatively, the
- 7 offer I made was that they could stipulate to the
- 8 number of minutes that we had in our records.
- 9 And then, you know, in fairness to new
- 10 counsel, I called Ms. Mayhook about 30 minutes after I
- 11 got her notice of appearance, and tried to lay out to
- 12 her in brief and high level form the status of where
- 13 discovery was. I did, I believe, forward to her the
- 14 original set of responses, the supplemental set of
- 15 responses, and the -- what we were calling our third
- 16 set of data requests to Pac-West, what was actually
- 17 really our second set. That was kind of our mistake.
- 18 We did get answers to those. I believe there were
- 19 only two questions. We got answers to those on
- 20 Friday.
- 21 So it doesn't look like we have anything
- 22 outstanding with Pac-West, except for some
- 23 long-outstanding stuff that is relatively important to
- 24 us being able to prepare our case. I have not yet
- 25 heard a commitment in terms of when we would be able

- 1 to get that. I have been holding off, obviously,
- 2 filing any sort of a motion to compel, because it did
- 3 seem like assurances were being given.
- 4 That's where we are.
- 5 JUDGE TOREM: Mr. Mayhook and
- 6 Ms. Mayhook, does that agree with what you know about
- 7 the status of the case?
- 8 MR. MAYHOOK: I think that's a fair
- 9 characterization, you know, given that the hand-off
- 10 has been very recent and that we have been working
- 11 laboriously to come up to speed, but obviously it's a
- 12 case of some duration and complexity. I think it
- 13 would be my druthers to maybe have some additional
- 14 conversation with Sam and Novi at Pac-West to try to
- 15 get to the next level of either production or the
- 16 basis for objection.
- 17 And then what I would like to do very soon,
- 18 within a reasonable time this week, come up with some
- 19 sort of response as to timing and see if we can't, to
- 20 the extent -- informal conversations with counsel at
- 21 Qwest, that we can develop a calendar that essentially
- 22 works for both sides.
- I realize that it doesn't sound good at one
- level because of the dates, but on the other hand,
- 25 given the time frame and the issues -- you know,

- 1 Pac-West is a small company, and the matters here --
- 2 this isn't like a dispute that has occurred within,
- 3 let's say, even the last six months.
- 4 With that, I would just hope that after this
- 5 call today, you know, maybe tomorrow we could have
- 6 conversations on our side, huddle a bit, and then get
- 7 back with Lisa and see what we can arrange that's
- 8 satisfactory.
- 9 JUDGE TOREM: From the Commission's
- 10 perspective, I think that's fair for getting the new
- 11 legal team for Pac-West up to speed. I would hope,
- 12 though, that your client has already been working with
- 13 past counsel to comply with this, and that there won't
- 14 be a necessary motion to compel that we have to
- 15 dispute. They've seen this coming through their prior
- 16 counsel. If there is an agreed extension schedule as
- 17 to Qwest and Pac-West getting this wrapped up that you
- 18 can present by Thursday morning, then I would be happy
- 19 to entertain that and do a quick extension if it's
- 20 agreed.
- Bear with us just a minute here.
- 22 (Pause in the proceedings.)
- JUDGE TOREM: I think we can hear now.
- I think, Mr. Mayhook, if we leave it as you
- 25 working with Ms. Anderl to work something out that's

- 1 agreeable to both of you, it will be agreeable to the
- 2 Commission.
- What I'm trying to make sure is that the next
- 4 major milestone that the parties owe the Commission is
- 5 Friday, September the 7th, for the simultaneous
- 6 initial testimony. And given the factual focus in
- 7 this case, it sounds as though the data requests that
- 8 are pending are going to be pivotal for both sides, so
- 9 I would like to see those produced sooner rather than
- 10 later, so that there's not a cascading effect that
- 11 requires a continuance of those other dates.
- We do have the evidentiary hearings
- 13 November 7th and 8th, and I want to see if we can
- 14 stick to and hold those dates. That's the
- 15 Commission's main priority, is not having the
- 16 discovery period extend, which causes a slippage in
- 17 any of the other dates, because this is a very popular
- 18 case, as far as the number of people that will want to
- 19 be in the room, and coordinating all of those
- 20 schedules as we get into November and December will be
- 21 difficult. The Commission already has a utility rate
- 22 case scheduled the week after Thanksgiving, so there's
- 23 not a lot of room to slip.
- 24 With that said, I will leave you and
- 25 Ms. Anderl to resolve the discovery issues. If you

- 1 can bring it again to my attention before --
- 2 Did we just lose power on that line?
- MS. ANDERL: It sure looks like it.
- 4 JUDGE TOREM: So we will go off the
- 5 record.
- 6 (A brief recess.)
- 7 JUDGE TOREM: We are back on the record.
- 8 We had, on our end, the Commission here in Olympia,
- 9 the phone blinked off. I'm happy to find that when he
- 10 dialed back into the bridge line, everybody else was
- 11 still there. It's just our technology for some reason
- 12 here.
- So what I was saying is that we want to stick
- 14 with those dates. I will leave the parties to resolve
- 15 the discovery issues. I think I was leaving off right
- 16 where I was saying by lunchtime on Thursday, if there
- 17 needs to be any extension, that I would see an agreed
- 18 motion or some kind of paperwork from the parties by
- 19 then. It will give me Thursday afternoon to craft
- 20 whatever order needs to go in and have it published on
- 21 Friday, so we have no lost time on the case.
- Ms. Anderl, does that work for you?
- MS. ANDERL: Yes, Your Honor. May I
- 24 also be able to make a couple of observations?
- I do think that Pac-West has known since

- 1 November of last year that we were going to go to an
- 2 evidentiary hearing, and your comments obviously
- 3 recognize that you understand that fact as well.
- 4 Pac-West has been, I think, an even more vehement and
- 5 long-standing proponent of the idea that we need
- 6 evidentiary hearings to examine the nature of the
- 7 traffic. And so for them to only have started looking
- 8 for the traffic studies upon the issuance of a data
- 9 request by me is -- and still not have them more than
- 10 two months later, is a little frustrating for us.
- 11 Especially since it is the -- the Qwest team has been
- 12 advocating for a rapid resolution to this case,
- 13 refunds of the monies previously paid, and Pac-West
- 14 and Level 3, although they are not in this piece of
- 15 the case obviously, but, you know, willing to
- 16 contemplate a much more extended schedule.
- JUDGE TOREM: I understand those issues.
- MS. ANDERL: To politely put my
- 19 frustrations on the record.
- JUDGE TOREM: And I'm not sure that I
- 21 was hearing Mr. Mayhook say that his client wasn't
- 22 looking for these things yet, just that on the
- 23 hand-off, he doesn't know the status. I don't want to
- 24 allow it to be said that one side is disputing or not,
- 25 but the discovery period ends on Friday.

- 1 Again, I'm anticipating if there's any
- 2 agreement, I will have it Thursday at noon. If
- 3 there's a motion to compel, I'll have that Thursday at
- 4 noon as well, and we will figure out a response
- 5 schedule for the Mayhooks to respond on behalf of
- 6 Pac-West if that's necessary.
- 7 Mr. Mayhook, would Thursday at noon, to catch
- 8 up with your client on this important issue, would
- 9 that work?
- 10 MR. MAYHOOK: Absolutely. And I thought
- 11 your proposal was fair enough. With that, I will
- 12 resist the old trial lawyer in me, talk. I'm going to
- 13 resist any editorial response. You will hear from us
- 14 by noon on Thursday. Thank you.
- 15 JUDGE TOREM: I appreciate it. We will
- 16 wait for the evidentiary hearing to see everybody's
- 17 trial work. I understand the status and posture of
- 18 the case. I know enough of the lawyers that I
- 19 understand how skillful you all can be.
- MR. MAYHOOK: Well, you know, as the new
- 21 guy, I'm still in the mode where I like to be able to
- 22 pick up the phone and have a productive call with
- 23 Ms. Anderl and hope that we can let bygones be
- 24 bygones.
- JUDGE TOREM: I'm sure if you have all

- 1 the bygones gone by Friday, she'll be good.
- 2 Are there any other procedural issues besides
- 3 what I sent out in the notice last week? Let me go
- 4 around the table again and start back with Level 3.
- 5 Were there any other outstanding items from
- 6 the last status conference?
- 7 MR. SHORTLEY: No, Your Honor.
- JUDGE TOREM: And I'm not sure,
- 9 Mr. Mayhook, if you've had a chance to review any of
- 10 the transcripts, or even think about it, or if there
- 11 were any specific items handed off to you from the
- 12 previous counsel.
- 13 MR. MAYHOOK: We have run through a fair
- 14 amount of the documentation that is on the
- 15 Commission's website as it relates to this docket. We
- 16 certainly have in front of us your order covering
- 17 today's matter, the status conference, as well as the
- 18 oral arguments. We believe that certainly there's
- 19 nuances here and there, but from a concept standpoint,
- 20 we understand the posture of the case.
- JUDGE TOREM: So I'm not hearing any
- 22 other questions or outstanding issues.
- Ms. Anderl, did you have any?
- MS. ANDERL: Just the one you mentioned,
- 25 Your Honor, when you started. I apologize, I didn't

- 1 have time to actually talk to other counsel about
- 2 this, I did just chat with you. I wanted everybody to
- 3 be on the same page in terms of what interconnection
- 4 agreements we are dealing with. I know there was a
- 5 mix-up very early on in the proceeding, when all the
- 6 parties thought the Pac-West interconnection agreement
- 7 was one thing, and it turned out to be another.
- 8 I brought with me hard copies of what I
- 9 believe to be the Pac-West ICA that was in effect when
- 10 the complaint was brought, and the Level 3 ICA that
- 11 was in effect at the time the complaint was brought.
- 12 I would be happy to leave Your Honor a hard copy of
- 13 each, send opposing counsel a hard copy of each, and
- 14 then also courtesy copy people with the electronic
- 15 version that we have in our files, and then, you know,
- 16 kind of a speak now or forever hold your peace sort of
- 17 thing.
- 18 I don't think they need to be exhibits. Maybe
- 19 they would be bench exhibits when we get to the
- 20 hearing, maybe the Commission would just take official
- 21 notice of them, but it's certainly handy to have a way
- 22 to refer to them when we are filing briefs.
- MR. SHORTLEY: May I make a suggestion?
- 24 Ms. Anderl, if you want to send the Level 3 one to me,
- 25 we can look at it, compare it, and then maybe we can

- 1 just stipulate that this is the relevant agreement.
- MS. ANDERL: Great, that's what I was
- 3 hoping, Mr. Shortley.
- 4 MR. SHORTLEY: However we do that. I'm
- 5 happy to work with you to do that, to get it in the
- 6 record.
- 7 MR. THOMAS: Your Honor, this is Brian
- 8 Thomas. Can I ask a question?
- 9 JUDGE TOREM: Certainly.
- 10 MR. THOMAS: On the agreement, is it
- 11 possible when they are submitted to also indicate
- 12 whether they were like original initial agreements
- 13 entered into between, I guess at the time Qwest and
- 14 the two CLECs at issue here, or whether they were
- opt-ins of somebody else's agreement?
- 16 JUDGE TOREM: I think Ms. Anderl may be
- 17 able to tell us that right now.
- 18 MS. ANDERL: I can. I can also put it
- 19 in the e-mail.
- 20 MR. THOMAS: Just put it in so that the
- 21 other parties have a chance to verify that.
- MS. ANDERL: Okay.
- MR. THOMAS: That would be great, thank
- 24 you.
- MR. MAYHOOK: I like that suggestion,

- 1 and I would like also to follow Michael's suggestion
- 2 on behalf of Pac-West, that you also, Lisa, send us a
- 3 copy of the ICA in question so we can look at it and
- 4 likewise on our side confirm whether that is the --
- JUDGE TOREM: Was that Mr. Shiffman?
- 6 MS. ANDERL: I think that was
- 7 Mr. Mayhook.
- 8 MR. MAYHOOK: Yes, this is Jeffrey.
- 9 JUDGE TOREM: Okay, thank you.
- 10 MS. ANDERL: And just as a sneak preview
- 11 for all of you, because I know you can hardly wait.
- 12 In the pleading that we filed on Friday, which was
- 13 just the supporting documents with regard to the
- 14 access tariff issues, we do cite the ICAs that we
- 15 think are applicable, and there are docket numbers in
- 16 Footnotes 1 and 2, that if you wanted to go on the
- 17 Commission's website, should lead you to the ICAs that
- 18 we are thinking about. I will do the filing anyway.
- 19 JUDGE TOREM: And those are going to be
- 20 the same ones that come in in this filing --
- MS. ANDERL: Yes.
- JUDGE TOREM: -- is that correct?
- 23 Because that's where Mr. Thomas and I and the
- 24 commissioners, in reviewing the pending motions and
- 25 the issue as to whether access tariffs apply or not,

- 1 there are portions of each of the motion that cite and
- 2 say diametrically opposed issues as to whether or not
- 3 Qwest -- I think it's Paragraph 49 of the CLEC motion.
- 4 It says, A review of Qwest's intrastate access tariff
- 5 demonstrate it does not apply to the traffic at issue,
- 6 but it doesn't cite to the ICA itself. And Qwest goes
- 7 on, as I indicated in the notice that went out last
- 8 week, to the opposite contention and has some
- 9 citations.
- 10 I think this pending filing will make it a lot
- 11 easier to interpret the motions and determine, one,
- 12 the answer to the question being posed by the CLEC,
- 13 but maybe the underlying issue is, is there still a
- 14 factual matter in dispute that will keep us from
- 15 resolving a motion for summary determination on that
- 16 particular point. So that's what the Commission's
- 17 thinking is and that's why we are asking these
- 18 questions.
- 19 Let me turn it back, then, to Mr. Shortley and
- 20 see if that raises anything else from Level 3 on this
- 21 topic. So I guess we're not really having oral
- 22 argument today, but just a discussion for
- 23 clarification purposes.
- 24 MR. SHORTLEY: Well, I suppose if -- we
- 25 want to make sure that all the documents are there.

- 1 We may also want to stipulate as to what the tariff
- 2 documents are.
- In this motion for summary determination, one
- 4 of the exhibits was relevant -- what we believe were
- 5 relevant excerpts of Qwest's intrastate access
- 6 tariffs. I don't know if it would be useful just to
- 7 get the whole thing -- to get the whole thing in the
- 8 court or relevant sections and relevant sections from
- 9 the interstate tariff, and have those stipulated to as
- 10 well, which we would obviously be happy to get or to
- 11 work -- to work with.
- 12 If there are questions about -- there are
- 13 other documents that are -- or excerpts of documents
- 14 that Your Honor or the Commission believes are missing
- or would be useful to have, we would certainly -- you
- 16 know, we would certainly be more than willing to
- 17 address those and to get those documents in the
- 18 record.
- 19 JUDGE TOREM: We certainly have the
- 20 affidavit that was filed on behalf of Pac-West and
- 21 Level 3, but it was not as directly cited in the
- 22 motion as you are suggesting now be done in a
- 23 stipulation. That was the reason, when we were
- 24 looking at this and trying to determine, given the
- 25 length of time in this case, I think we're at the

- 1 seven-year anniversary, and looking back to the
- 2 original pleadings to see, did these ever come into
- 3 the record and could we make a decision based on them,
- 4 that was one foundational issue, and then knowing
- 5 which ones. This would certainly be helpful if all of
- 6 the telcos involved in the case could have one
- 7 stipulated idea saying these are the agreements. And
- 8 as Mr. Thomas said, are they the original agreements
- 9 or some kind of opt-in?
- 10 Finally, as a Cliffs Notes to these documents,
- 11 if can we cut down the voluminous pages to these
- 12 particular agreed relevant sections, that would be
- 13 great. And if you can get that in in the next ten
- 14 days, so you have time to shift it around between
- 15 counsel, that would serve the Commission's purpose
- 16 quite well.
- To be honest with you, I won't be here next
- 18 week, I'll be out in Denver, and I will be back in the
- 19 office Monday the 20th, and will hope to get back to
- 20 work on this particular portion of the order at that
- 21 point. So if I have something Friday the 17th, or
- 22 even Monday the 20th, as a stipulation, that would be
- 23 fantastic.
- 24 Mr. Shortley, would that work for you?
- MR. SHORTLEY: Yes, your Honor.

- JUDGE TOREM: And Ms. Anderl?
- MS. ANDERL: Your Honor, may I just
- 3 clarify that what you are looking for is a stipulation
- 4 maybe with pages attached of the relevant sections of
- 5 the ICAs?
- 6 JUDGE TOREM: Well, I think if you are
- 7 going to file the ICAs as a whole, you don't have to
- 8 reattach more paper, but just call out a good way to
- 9 find them, whether it's page numbers or section
- 10 numbers or paragraph numbers, I don't know, not having
- 11 seen those particular documents as a whole.
- 12 MS. ANDERL: Section numbers is going to
- 13 be the most accurate, just pages are a little dicey
- 14 when you print.
- 15 JUDGE TOREM: Yes, so section numbers.
- 16 If that can be the way it goes, then that should
- 17 prevent having to reattach additional portions again.
- 18 MR. SHORTLEY: Ms. Anderl, I think we
- 19 will also need to -- or it may make sense to agree as
- 20 to what relevant sections of the two Qwest tariffs
- 21 that we've been discussing back and forth would be.
- MS. ANDERL: I agree with you,
- 23 Mr. Shortley, but that's going to be a little bit more
- 24 of a problem. We need to start looking -- this is
- 25 something we were going to do in testimony. Let's

- 1 just say that this would accelerate the time line a
- 2 little bit. We were going to have our witness talk
- 3 about the sections of the access tariffs that would
- 4 apply and why. We are still pulling that information,
- 5 and I don't know if there are relevant -- I don't know
- 6 at this point if there are relevant differences
- 7 between the current access tariff and the access
- 8 tariffs that were in place in the, say, 2005 through
- 9 2007 time period.
- 10 JUDGE TOREM: For our purposes at the
- 11 Commission, we can wait on the broader expanse of what
- 12 will be relevant at the fact-finding hearing in
- 13 November. But to decide these motions on a basis of
- 14 law, I have to make sure there are no facts at issue.
- 15 So if you can agree as to what's relevant for the
- 16 purpose of the CLEC motion, then that should be
- 17 sufficient for this request and the stipulation on the
- 18 20th. If it carries over, then we will have to decide
- 19 if we have enough here, or if we see facts in dispute,
- 20 then this will be an issue that carries over for the
- 21 hearing.
- 22 If we can settle disputes now, with this
- 23 motion ruling in mid-September, I think that helps the
- 24 parties focus their preparation, but I understand
- 25 strategically how it cuts both ways. I can just

- 1 encourage the parties to come up with as good a
- 2 stipulation as you think will serve answering these
- 3 questions.
- 4 MR. SHORTLEY: Your Honor, let me -- if
- 5 I may, Your Honor, let me just ask one question on
- 6 that. It sounded like there may be disputes between
- 7 the parties as to what -- you know, what provisions
- 8 and tariffs are relevant or not. Would a stipulation
- 9 as to authenticity, that these are -- that the
- 10 sections of the -- of the Quest intrastate access
- 11 tariff, for example, that were part of the documentary
- 12 appendix to the motion for summary determination, are
- 13 true and accurate copies of Qwest's Tariff No. WNU44,
- 14 or whatever it was, and then we would be free to
- 15 argue, you know, relevance and importance.
- 16 But at least there would be -- at least -- I
- 17 mean if that would -- if that would help alleviate any
- 18 foundational issues as to what has already been
- 19 submitted, I mean, that may be one way of addressing
- 20 that issue.
- JUDGE TOREM: I think so, Mr. Shortley,
- 22 but that may already have been done in the supporting
- 23 affidavit.
- MR. SHORTLEY: Okay.
- JUDGE TOREM: And what wasn't clear

- 1 again was whether these were actually in the record,
- 2 as opposed to just in the supporting affidavit in
- 3 excerpted form, and whether or not whether we needed
- 4 to have the entirety of the ICAs in the record, and
- 5 Ms. Anderl has brought them with her today. That
- 6 foundational issue, are they in the record, will be
- 7 resolved soon. And what we call them won't matter
- 8 until we get to an order after the hearing, if they
- 9 are bench exhibits or if they are something else. But
- 10 at least I will feel free to refer to them as in the
- 11 record, and I won't necessarily be limited by just
- 12 what's in that supporting affidavit. But perhaps also
- 13 now I'll be confident that the sections cited by Qwest
- 14 in their response to the motion are also in the
- 15 record.
- Whether all of those relevance portions will
- 17 answer do they apply or not, and is it settled as a
- 18 matter of law, we will have to wait until the
- 19 September issue, when the commissioners sign an order
- 20 saying one way or the other.
- 21 MR. SHORTLEY: Fair enough, Your Honor.
- MS. ANDERL: Your Honor, may I just --
- 23 just kind of an observation. This is Lisa Anderl.
- It seems to me like there are actually two
- 25 separate questions here. And it seems like the first

- 1 question, which is maybe the only one that you can
- 2 seek to answer at this stage, is do the ICAs
- 3 sufficiently reference or incorporate or bring in the
- 4 access tariffs so that a dispute under the ICA, a
- 5 tariff dispute under the ICA, can be adjudicated in
- 6 this type of a proceeding. That really seems to be at
- 7 the heart of the motion.
- 8 To the extent that those tariffs are brought
- 9 in so that a dispute about whether access charges may
- 10 or may not be applicable to a certain type of traffic,
- 11 I think that really does go to the factual issues of
- 12 what is the nature of the traffic. And if the access
- 13 charges do cover that, why and how do they based on
- 14 the type of traffic. And if they don't exactly cover
- 15 the access charges, you know, if the access tariffs
- 16 don't exactly apply, why is that? Is it because
- 17 Level 3 and Pac-West didn't order the access services
- 18 they were supposed to be ordering? Or is it because
- 19 our tariffs don't cover that and so we therefore go
- 20 home empty-handed? Those are the things I thought we
- 21 were going to be deciding in the hearing.
- 22 I think that Qwest and Pac-West and Level 3 --
- 23 maybe Pac-West is premature to say this, but maybe we
- 24 can all agree that it's Section 6 of our interstate
- 25 tariff and Section 6 of our intrastate tariff has the

- 1 access charges in it. There are subsections that
- 2 address rates, there are subsections that address
- 3 definitional terms and whatever. That's where we are
- 4 going to be. But how those tariff sections relate to
- 5 the dispute we have here is honestly what I thought we
- 6 would be doing in the hearing.
- 7 JUDGE TOREM: Again, the ruling that
- 8 they have asked in their motion to make is that Owest
- 9 is not, under the terms of its own access tariffs,
- 10 entitled to collect access charges from the CLEC on
- 11 that VNXX traffic, so that is the question.
- 12 If we answer it and say -- rule as they have
- 13 asked, then perhaps the hearing becomes moot, the way
- 14 you have laid it out just now, if we grant the summary
- 15 determination issue. I'm sure that's why it was filed
- 16 this way, is to perhaps make any further proceedings
- 17 moot, because you wouldn't be entitled to collect
- 18 those charges.
- 19 MR. SHORTLEY: Your Honor, this is
- 20 Michael Shortley. That is the intent of the motion.
- 21 I mean, there were several issues in it. But the two
- 22 that are -- the two that we believe can be determined
- 23 as a matter of law that do not need a hearing are
- 24 whether the traffic at issue, the VNXX traffic, is
- 25 inherently interstate in nature and therefore -- and

- 1 whether, as a result, there is any jurisdictional
- 2 nexus between the interconnection agreement and the
- 3 interstate traffic for this commission even to -- even
- 4 to proceed any further. And assuming the answer to
- 5 that, do Owest's tariffs as a matter of law address --
- 6 sufficiently describe the services at issue so that
- 7 the access charges apply, even if Qwest asked for that
- 8 relief in its original complaint.
- 9 I don't mean to get into the merits, but I
- 10 believe the way Ms. Anderl phrased the question, those
- 11 are precisely the issues that we believe are in a
- 12 brief and have argued are susceptible to
- 13 determination, to decision on a summary determination
- 14 motion.
- 15 JUDGE TOREM: And I think the Commission
- 16 is with you on that, Mr. Shortley and Ms. Anderl, that
- 17 the motions were clear and the responses were clear.
- 18 Again, the only question was on that latter
- 19 issue. The Commission understands the jurisdictional
- 20 matter on the applicability of the access tariffs. We
- 21 just didn't want to issue an order and find out we
- 22 were talking about oranges and you were talking about
- 23 apples, and have a motion for clarification that we
- 24 ruled on the wrong sections.
- 25 Maybe it's not artful reading, but of course

- 1 the Commission thinks it's always the artful writing
- 2 on the litigant's part that wasn't as clear as it
- 3 could be to tell us what they wanted. So that's why I
- 4 wanted to have these pieces in the record, and make
- 5 sure that there was less opportunity for me and the
- 6 rest of the team to mislead the commissioners into
- 7 answering the wrong question.
- I hope that's helpful as to why we are talking
- 9 about this today.
- 10 MR. SHORTLEY: And that's very helpful,
- 11 Your Honor.
- 12 Ms. Anderl, if you wish, why don't I -- if you
- 13 want me to, I can prepare a short stipulation that may
- 14 address these and share it with counsel for Pac-West
- 15 and Level 3.
- MS. ANDERL: Mr. Shortley, if you have
- 17 the time and the energy to do that before I do, I
- 18 would love to see it. Yes, I would be happy to --
- MR. SHORTLEY: I have neither, but I'm
- 20 happy to take a first run at it.
- MS. ANDERL: Okay, that sounds good.
- MR. MAYHOOK: If I can just interject,
- 23 because I very much concur -- this is Jeffrey. I very
- 24 much concur with what Michael just stated. I think in
- 25 more basic terms, at least from my perspective, it

- 1 seems like the issue is one where there's no genuine
- 2 issue of material fact, and that it does relate to
- 3 applicable law. And if we can get through this issue
- 4 based on applicable law, then I think as a matter
- 5 of efficient administration, we don't have to get into
- 6 some of these other things.
- 7 Now, is what I have said, just to make sure
- 8 I'm tracking what's going on here, or what I'm
- 9 suggesting is beside the point?
- 10 MR. SHORTLEY: I think it's --
- 11 MS. ANDERL: I'm sorry, I didn't
- 12 understand the question.
- MR. MAYHOOK: The question is simply
- 14 that -- to Michael's point, that this is an issue of
- 15 law. If there's no issues of fact, then this could be
- 16 a dispositive motion that I think goes away just on
- 17 the briefing of the applicable issues, without getting
- 18 into a fact finding, because none is necessary, does
- 19 it somehow downstream truncate the proceeding. And
- 20 this goes to the question of jurisdiction. I mean to
- 21 me, it's elemental.
- MS. ANDERL: Your Honor, I certainly
- 23 didn't come down here today intent on formally
- 24 rearguing the motion for summary determination, but
- 25 now I am a little bit confused by the way both counsel

- 1 have represented that this really may make this
- 2 proceeding go away. Because, you know, there is the
- 3 outstanding request by Qwest for refunds, you know,
- 4 refunds that the Commission ordered in these dockets
- 5 based on its original determination that VNXX
- 6 was subject to compensation under the ISP remand
- 7 order.
- 8 I am wondering if counsel now contend that if
- 9 the Commission finds that it has no jurisdiction to
- 10 move forward with the case, does counsel for Level 3
- 11 and Pac-West contend that the Commission has no
- 12 authority to unwind its prior requirement that Qwest
- 13 pay Level 3 and Pac-West?
- 14 Because it was my understanding that one of
- 15 the things we were always going to have to litigate
- 16 was the nature of the traffic that Qwest claimed was
- 17 VNXX, and whether the parties who have disputed, did
- 18 we calculate it incorrectly.
- 19 JUDGE TOREM: Well, let me interject.
- 20 From the Commission's perspective, Order 12 and
- 21 Order 13 started that unwinding process following the
- 22 remand. Order 15, which denied Qwest's petition for
- 23 enforcement -- I believe that was the one from late
- 24 June, just when I was getting into the case and Judge
- 25 Rendahl was stepping out.

- 1 I'm just flipping to the --
- 2 MS. ANDERL: And I think that one
- 3 said --
- 4 JUDGE TOREM: -- order.
- 5 MS. ANDERL: -- not yet.
- 6 JUDGE TOREM: Paragraph 26 of Order 15
- 7 says, We find there is no basis to order a refund to
- 8 Owest at this time. There's some discussion
- 9 referencing back to Order 12. But that the
- 10 evidentiary hearings will resolve this issue as well.
- I don't think, Ms. Anderl -- and again,
- 12 counsel for the CLEC, let me know if you disagree. We
- 13 have just focused our discussion today on these two
- 14 issues and whether or not -- if we had no jurisdiction
- 15 over the traffic based on the remand, the decision in
- 16 the VNXX order on the other dockets, and now Orders 12
- 17 and 13, it may moot going into things from one
- 18 perspective. But funds that were transferred under an
- 19 issue and an order that's been reversed would still
- 20 need to be addressed in any case.
- 21 Mr. Shortley, let me give you a chance to
- 22 answer Ms. Anderl. Was Level 3 going to take the
- 23 position that checks that are cashed are past history?
- 24 MR. SHORTLEY: Depending upon the -- it
- 25 very well could, Your Honor, depending upon the

- 1 outcome of the Commission's decision on the basic
- 2 jurisdictional issue.
- 3 If the Commission determines it has no
- 4 jurisdiction to continue, there would be no finding,
- 5 there would be no basis for a finding at this -- from
- 6 this commission as to who owes whom what. The issue
- 7 of the composition for the VNXX traffic, how that
- 8 traffic gets rating and who ultimately owes, which
- 9 party ultimately owes which party exactly how much,
- 10 would be an issue that could well be decided
- 11 elsewhere.
- 12 JUDGE TOREM: But it would have to be
- 13 decided at one point or another.
- 14 MR. SHORTLEY: That's correct, Your
- 15 Honor.
- 16 MR. MAYHOOK: That is correct. I think
- 17 probably what I was speaking to -- you know, again the
- 18 new guy here -- but it just seems like, you know, if
- 19 we are shifting into this corollary alternative
- 20 compensation scheme, if we can't get it this way we're
- 21 going to get it another way, it seems to me that, as I
- 22 understand matters -- and I don't have the big picture
- 23 fully nailed down, but as I understand matters, this
- 24 access charge issue would be the one where there is no
- 25 material fact. And that that is where, based on

- 1 dispositive motion, if the CLEC prevail, the hearing
- 2 goes away.
- Now, if it's a matter of law, the Commission
- 4 feels somehow that it could adjudicate that issue,
- 5 then there would likely be issues of fact. But
- 6 whether or not access charges are relevant for
- 7 conversation here -- you know, and I agree with the
- 8 briefing on the issue, it jurisdictionally puts the
- 9 Commission in the position of interstate ratemaking,
- 10 then I think that's problematic.
- 11 Again, I didn't come here to argue this, I'm
- 12 not prepared to argue. I just sort of was piqued by
- 13 what Michael said, and I think that it's something
- 14 fair to raise at this time if we are looking at
- 15 clarification.
- JUDGE TOREM: Mr. Mayhook, I am hearing
- 17 all of the right buzz phrases from the right counsel.
- 18 I'm glad I walked into the right courtroom today.
- 19 The Commission has these issues, I think, well
- 20 under control. We've had our initial discussions with
- 21 the Commissioners, and you are answering questions
- 22 that we kicked around, as I would expect counsel for
- 23 each side to do. So I think the Commission is going
- 24 to have a ruling for you on all of these issues. It
- 25 was just that underlying question about the

- 1 interconnection agreements and how to get to this
- 2 second one, if we needed to, on the access tariffs,
- 3 and making sure we were ruling on the correct ones and
- 4 getting it right.
- 5 This has been productive for me to at least
- 6 hear that we are in the ballpark, and as the new
- 7 judge, I've got it and can keep writing on the
- 8 outlines I've already got started. This has served as
- 9 a good fact finding and clarification piece for me.
- 10 Mr. Thomas, was there anything else that you
- 11 think you need to pose to flesh things out more, or do
- 12 you think we got what we needed from today's
- 13 proceeding?
- MR. THOMAS: We got more than enough. I
- 15 just want to know if anybody wants to try to resolve
- 16 this by a flip of the coin and save us another couple
- of years.
- 18 JUDGE TOREM: If only they were that
- 19 agreeable, Brian.
- 20 MR. THOMAS: I guess the answer is no.
- 21 Okay.
- 22 (Discussion off the record.)
- JUDGE TOREM: All right. So let me go
- 24 around the table and see if there are any other
- 25 follow-on comments, then I can sum up what the

- 1 assignments out for the Commission and for the parties
- 2 might be.
- 3 For Level 3, was there anything else to take
- 4 up today?
- 5 MR. SHORTLEY: No, Your Honor.
- JUDGE TOREM: And for Pac-West?
- 7 MR. MAYHOOK: Good, Your Honor.
- JUDGE TOREM: And for Qwest?
- 9 MS. ANDERL: No, Your Honor, but --
- 10 well, yes, Your Honor.
- JUDGE TOREM: No, but...
- MS. ANDERL: It drives me crazy when
- 13 people say, well, no, but just briefly. Yes, there
- 14 is.
- I would just like to say, even in the
- 16 worst-case scenario for us, which is that the
- 17 Commission were to rule that they would have no
- 18 jurisdiction and couldn't proceed because of the
- 19 nature of the traffic, we would argue -- and we don't
- 20 think that's right, of course, but we would argue that
- 21 the Commission retains authority over the parties.
- 22 And that if it had no jurisdiction to rule on this
- 23 traffic, it didn't when it ruled on the traffic in
- 24 2006 either, and it does have jurisdiction over the
- 25 parties, you know, to set things -- reset things back

- 1 to zero, as we march off to federal court.
- 2 That's all I wanted to say about that. Thank
- 3 you very much for bringing us together here today.
- 4 JUDGE TOREM: I understand those things
- 5 as well.
- I think what we have due out, then, simply is
- 7 the filing of the interconnection agreements. That
- 8 will be done -- I think Ms. Anderl is going to leave
- 9 me with the hard copy she brought down today. I will
- 10 wait for a confirmation from all the parties, that she
- 11 sends you the electronic copy, that this is all
- 12 agreeable, before I make any reference to it. It will
- 13 save some appreciable postage and another trip down to
- 14 the Commission, if that's what it took. I will take
- 15 that from Ms. Anderl today and set it aside and wait
- 16 for another filing on that.
- 17 Secondly, the discovery issues, if there are
- 18 going to be any extensions or questions, Pac-West and
- 19 Qwest will let me know by noon on Thursday.
- I think that's really it. If there's going to
- 21 be a stipulation, that will come in hopefully Friday
- 22 the 17th, Monday the 20th, right around that neck of
- 23 the woods. I know that, Mr. Shortley, you are going
- 24 to take the laboring oar on that for all counsel and
- 25 get back with Ms. Anderl.

- 1 Was there anything else that we agreed to
- 2 deadlines in today?
- 3 MS. ANDERL: No, Your Honor.
- 4 JUDGE TOREM: Does anyone else want to
- 5 order a copy of the transcript for today? I know
- 6 Qwest has already indicated they are getting a copy.
- 7 Mr. Shortley?
- 8 MR. SHORTLEY: Yes, Your Honor, I would
- 9 like a copy, please.
- JUDGE TOREM: And Mr. Mayhook?
- 11 MR. MAYHOOK: I suppose. If it's that
- 12 important I want one too.
- JUDGE TOREM: All right, we will send
- 14 that.
- 15 Sherrilyn Smith is our court reporter today.
- 16 If you need her particular contact information, let me
- 17 know and we will get that out to you.
- 18 MS. ANDERL: Qwest wants an E-Tran and a
- 19 hardcopy, a mini.
- JUDGE TOREM: Mr. Shortley, did you want
- 21 to specify a style in which you wanted the transcript?
- MR. SHORTLEY: E-Tran a hard copy would
- 23 be fine as well.
- JUDGE TOREM: Did you want a mini, like
- 25 four pages per?

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                   MR. SHORTLEY: Sure, that's fine.
 2
                   JUDGE TOREM: So, Mr. Mayhook, it sounds
     like that's the majority opinion. You'll go with
 3
 4
     that?
 5
                   MR. MAYHOOK: Yes. Only for today,
     though.
 6
 7
                   JUDGE TOREM: All right. Thank you all.
                   MS. ANDERL: Your Honor, before we go
 8
     off the record -- or after we go off the record, but
 9
10
    before these guys hang up, may I borrow the bridge to
     do a little bit of scheduling with the Mayhooks?
11
12
                   JUDGE TOREM: Certainly. I will step
13
    out of the room and come back and sign the transcript
14
     order form in a moment.
             It is 20 after 2:00. Going once, going twice.
15
16
     All right, this status conference is adjourned. Thank
17
    you, counsel.
18
                   (Status conference adjourned 2:20 p.m.)
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1	CERTIFICATE
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3	STATE OF WASHINGTON
4	COUNTY OF KING
5	
6	I, Sherrilyn Smith, a Certified
7	Shorthand Reporter in and for the State of Washington,
8	do hereby certify that the foregoing transcript is
9	true and accurate to the best of my knowledge, skill
10	and ability.
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17	SHERRILYN SMITH
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