

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET NOS. UE-050482 AND UG-050483

REBUTTAL TESTIMONY OF

DON M. FALKNER

REPRESENTING AVISTA CORPORATION

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I. INTRODUCTION

1
2 **Q. Please state your name, business address, and present position with Avista**
3 **Corp.**

4 A. My name is Don M. Falkner. My business address is 1411 East Mission Avenue,
5 Spokane, Washington. I am employed by Avista Corp., doing business as Avista Utilities
6 (“Avista” or “Company”) and my current position is Manager of Revenue Requirements in the
7 Department of State and Federal Regulation.

8 **Q. Have you previously provided direct testimony in this Case?**

9 A. Yes. My testimony covered accounting and financial data in support of the
10 Company's need for the proposed increase in rates. I explained pro forma operating results
11 including expense and rate base adjustments made to actual operating results and rate base.

12 **Q. Are you sponsoring any exhibits to be introduced in this proceeding?**

13 A. Yes. I am sponsoring Exhibit No. ___(DMF-5), which was prepared under my
14 supervision and direction.

15 **Q. What is the scope of your rebuttal testimony in this proceeding?**

16 A. My rebuttal testimony and exhibits will address certain revenue requirement
17 adjustments proposed by Public Counsel witnesses which impact the Company's proposed
18 electric and natural gas revenue requirement. Specifically, I will address certain proposed
19 adjustments with which the Company does not agree.

20 **Q. Which proposals of Public Counsel's witnesses impacting revenue**
21 **requirements are you addressing?**

1 A. Following is a listing of the proposals along with a brief summary of the reasons
2 why they should be rejected:

- 3 • Customer Deposits – Mr. Dittmer's suggestion that Customer Deposits is a form of
4 financing ignores the fact that Customers Deposits are actually a tool used by the
5 Company to manage the write-off of uncollectable customer accounts, are short-term in
6 nature as they are automatically returned to customers after 12 months of solid pay
7 history, and as such should only receive a short-term interest rate; not a rate of return that
8 combines the cost of primarily long-term debt and common equity.
- 9 • Customer Deposit Interest – Mr. Dittmer's companion adjustment to Customer Deposits
10 should be rejected for the same reasons as the primary adjustment.
- 11 • Kettle Falls – Mr. Lott's proposal regarding treatment of the 1984 Kettle Falls
12 disallowance should be rejected as the Company's adjustment is consistent with the
13 treatment approved in prior cases which resolved this matter.
- 14 • Coyote Springs – Mr. Lott's proposal to project out an additional year to 2006, should be
15 rejected in favor of using 2005 information, which eliminates additional projections of
16 additions and retirements and produces an adjustment at a known and measurable level.
- 17 • Pro Forma Transmission - Mr. Lott's proposal to project out an additional year to 2006,
18 should be rejected in favor of using 2005 information, which eliminates additional
19 projections of additions and retirements and produces an adjustment at a known and
20 measurable level.
- 21 • California Sale Overhead – Mr. Dittmer's proposal to reject the Company's updated
22 overhead allocations due to the sale of our California jurisdiction is unsupported by fact
23 and ignores a known and measurable change.
- 24 • American Jobs Act – Mr. Dittmer's proposal to include an estimate of the impact of the
25 2004 Tax Act should be rejected due to the fact that current information regarding the
26 Internal Revenue Service's implementation of a new tax credit for wholesale electric
27 generation activities is too uncertain for use in developing a normalized test year.
- 28 • Production Tax Credit – Mr. Dittmer's adjustment rejecting the Company's 50% sharing
29 of a new tax credit that applies to generation from the Kettle Falls plant does not fairly
30 reflect the Company's efforts to obtain the credit.
- 31 • Vegetation Management – Mr. Dittmer's elimination of the Company's pro forma
32 Vegetation Management, or tree trimming, adjustment focuses on prior years' reduction
33 to tree trimming activities as a result of financial constraints, and does not reflect the level
34 of anticipated expenditures necessary to currently maintain our system.
35 (The Company's Vegetation Management adjustment was accepted in the Settlement in

1 conjunction with a “One-Way Balance Account” that will assure authorized cost levels
2 are expended or credited back to customers.)

3
4 **II. ELECTRIC SECTION**

5 **Q. Would you please summarize the various electric revenue requirement levels**
6 **that are at issue?**

7 A. Yes. The Company’s originally filed revenue requirement was \$35.8 million.
8 Public Counsel’s litigation position, as contained in their August 26th filing, is \$11.7 million and
9 the multi-party Settlement revenue requirement is \$22.1 million.

10 **Q. In the Settlement Agreement, what level of rate base was agreed to by all the**
11 **Signing Parties for use in the Company’s revenue requirement calculation?**

12 A. The Company’s electric rate base in its initial filing was \$795,845,000, and the
13 Settlement’s electric rate base level has been reduced to \$792,982,000. The Settlement
14 Agreement did not change the Company’s filed natural gas rate base amount of \$130,178,000.

15 **CONTESTED ADJUSTMENTS**

16 **Q. Could you please list the various electric revenue requirement adjustments**
17 **that you will be addressing that are still at issue from the Company’s original filing; in**
18 **doing so, please note the impact of Public Counsel’s recommended adjustment to Net**
19 **Operating Income (“NOI”) and Rate Base as compared to the Company’s original filing.**

20 A. The table below sets forth these adjustments. Since the revenue requirement
21 items still at issue have been recommended by Public Counsel, for convenience, I will be using
22 the Column references that can be found in Public Counsel’s summary exhibit sponsored by Mr.

1 Dittmer. The electric rate base adjustments and net operating income adjustments can be found
 2 on pages 2-3 and pages 12-13 of Exhibit No. ___(JRD-2), respectively.

3

4

5

Electric Adjustments Still at Issue (Dollars are in thousands)					
COL	DESCRIPTION			PC NOI	PC Rate Base
(c)	Customer Deposits			\$23	\$(2,329)
(f)	Kettle Falls				\$(479)
(h)	Coyote Springs				\$(1,882)
(c)	PF Transmission Project				\$(215)
(c)	Customer Deposit Interest			\$(16)	-
(d)	CA Sale Overhead			\$347	-
(f)	American Jobs Act of 2004			\$235	-
(g)	Production Tax Credit (KF)			\$992	-
(h)	Vegetation Management Exp.			\$320	-

6

7 **Customer Deposits**

8 **Q. On pages 11 through 13 of Mr. Dittmer's direct testimony, Public Counsel**
 9 **recommends that Avista's rate base be reduced by the average balance of Customer**
 10 **Deposits recorded by the Company during the test year. Do you agree with Public**
 11 **Counsel's recommendation regarding the Customer Deposits?**

12 A. No. Mr. Dittmer implies that Customer Deposits, which accrue interest at a short-
 13 term interest rate adjusted annually by the Washington Commission, is actually a form of
 14 financing for the Company's utility operations and should be used as a rate base reduction,
 15 effectively applying the full authorized rate of return against that balance. Generally speaking,
 16 the Company finances its utility operations through various long-term financings, both debt and
 17 equity. The suggestion that Customer Deposit balances are a financing vehicle is unsupported
 18 and unreasonable on its face. From a practicality standpoint, Washington's electric rate base in

1 this filing is approximately \$800 million. The allocated amount of Customer Deposits, as
 2 proposed by Mr. Dittmer, is only \$2.3 million. As seen from this perspective, it hardly represents
 3 a rate base financing vehicle. More to the point, Customer Deposits are a tool used by the
 4 Company to help manage the costs associated with uncollectable accounts receivable. At best it
 5 is a short-term balance that should only receive a short-term interest rate, not a rate of return that
 6 combines the cost of primarily long-term debt and common equity. This is recognized by interest
 7 rates that are authorized by the Commission for application to Customer Deposits. It is a matter
 8 of established Company policy, through Commission approved rules, that Customer Deposits are
 9 automatically returned to the customer after 12 months of solid payment history. Below is the
 10 language from the Company's filed Rules Tariff 70:

11 B. Deposits

12 (1) Deposit Requirements. The Company may require a deposit under any of the
 13 following circumstances: provided, that during the winter period no deposit may be
 14 required of a customer who, in accordance with WAC 480-100-072 (4)(a), has notified the
 15 Company of inability to pay a security deposit and has satisfied the remaining
 16 requirements to qualify for a payment plan.

17 (a) Where the applicant has failed to establish a satisfactory credit history or
 18 otherwise demonstrate that it is a satisfactory credit risk, in the manner prescribed
 19 above;

20 (b) When, within the last 12 months an applicant's or customer's similar class of
 21 service has been disconnected for failure to pay amounts owing, to any gas or
 22 electric utility;

23 (c) There is an unpaid, overdue balance owing to any gas or electric utility for
 24 similar class of service;

25 (d) Three or more delinquency notices have been served upon the applicant or
 26 customer by any electric or gas company during the most recent 12 months;

27 (e) Initiation or continuation of service to a residence where a prior customer still
 28 resides and where any balance for such service to that prior customer is past due
 29 or owing to the Company.

30 (2) Amount of Deposit. In instance where the Company may require a deposit, the deposit
 31 shall not exceed two-twelfths of estimated annual billings.

32 (3) Transfer of Deposit. Where a customer of whom a deposit is required transfers service to a
 33 new location within the Company's service area, the deposit, plus accrued interest less any
 34 outstanding balance from the current account, shall be transferable and applicable to the
 35 new service location.
 36

1
2 12. ESTABLISHMENT OF CREDIT/DEPOSITS: - continued

3 (4) Interest on Deposits. Utilities that collect customer deposits must pay interest on those
4 deposits calculated:

- 5 (a) For each calendar year, at the rate for the one-year Treasury Constant Maturity
6 calculated by the U.S. Treasury, as published in the Federal Reserve's Statistical
7 Release H. 15 on January 15 of that year. If January 15 falls on a nonbusiness day,
8 the utility will use the rate posted on the next following business day; and
9 (b) From the date of deposit to the date of refund or when applied directly to the
10 customer's account.
11

12 There is no question that Customer Deposits are a tool for management of accounts receivable
13 write-offs, not a financing vehicle, and are very short-term in nature. They currently receive a
14 short-term interest rate and that amount is credited to the customers who have made the deposit.

15 **Customer Deposit Interest**

16 **Q. Mr. Dittmer proposed an adjustment to the Company's treatment of**
17 **Customer Deposits on pages 11 and 12 of his testimony. In that adjustment he proposes**
18 **that interest already credited to customer accounts be used as an operating expense offset**
19 **to his rate base adjustment. Do you agree with this approach?**

20 A. As I discussed earlier, Mr. Dittmer's Customer Deposit rate base adjustment
21 should be rejected. This adjustment related to interest already credited to customer accounts is a
22 companion adjustment (linked to his proposed rate base adjustment) and should also be rejected
23 for the same reasons.

24 **KETTLE FALLS – Rebuttal to Merton R. Lott of Public Counsel**

25 **Q. Do you agree with Mr. Lott's testimony pertaining to his adjustment to**
26 **modify the Company's Kettle Falls disallowance adjustment?**

1 A. No. The Company's Kettle Falls disallowance adjustment has been approved in
2 prior cases before this Commission and should not be modified as proposed by Mr. Lott.

3 **Q. Would you briefly provide a history of the Kettle Falls disallowance**
4 **adjustment included in the Company's case?**

5 A. Yes. The adjustment is explained in my direct testimony on page 13 beginning on
6 line 10. This Commission disallowed a portion of the Company's investment in the Kettle Falls
7 generating plant in Cause No. U-83-26. The Company asked that the disallowance be
8 reconsidered in its next general rate case, Cause No. U-84-28, but the Commission reaffirmed the
9 disallowance. The Company in December 1986 recorded a write-off for the amount of Kettle
10 Falls investment applicable to Washington operations that was disallowed by this Commission in
11 Cause No. U-83-26. The write-off was recorded as a charge to net income and an offset to plant
12 in service on the balance sheet using a reserve account. The Company recorded a \$5,247,725
13 gross write-off on its books that brought the gross investment level for Washington down to
14 60.02% of \$80,555,706 as provided for in Cause No. U-83-26. Since the disallowance was
15 recorded in December 1986, some three years after the plant was placed in service, there was
16 \$405,000 of accumulated depreciation associated with the gross write-off amount when the
17 write-off was recorded.

18 **Q. Would you please explain why the Company recorded the write-offs related**
19 **to Kettle Falls?**

20 A. Yes. In 1986 the Company elected to apply the requirements of Statement of
21 Financial Accounting Standards No. 90 in reporting its 1986 results. Thus, the regulatory
22 disallowance related to Kettle Falls was recorded at that time.

1 **Q. Has the Company’s Kettle Falls disallowance adjustment been approved in**
2 **prior cases before this Commission?**

3 A. Yes. In fact, Mr. Lott asked in Public Counsel Data Request PC-9 (e) that the
4 Company “Identify and provide a copy of any WUTC Order where Mr. Faulkner’s proposed
5 treatment of this (Kettle Falls) disallowance is authorized.” The Company’s response to the data
6 request is shown below:

7 “Attached is the Third Supplemental Order in Docket Nos. UE-991606 and UE-
8 991607 dated September 29, 2000. The Kettle Falls Disallowance adjustment was
9 approved as an uncontested adjustment as shown on page 13 of the Order.
10 Attached is the Second Supplemental Order Accepting Stipulation in Docket No.
11 UE-900093 dated June 22, 1990. The Kettle Falls Disallowance Adjustment is
12 shown on Appendix A to the Stipulation on page 1 in column (f). Attached is the
13 Third Supplemental Order in Cause No. U-85-36 dated April 4, 1986. The Kettle
14 Falls adjustment was approved as an uncontested adjustment as shown on pages 16
15 and 31 of the Order.”

16 In addition, the Company’s Kettle Falls adjustment was not contested in Docket No. UE-
17 011595, a case that was resolved by Settlement Stipulation. The Company’s pro forma study,
18 including the Company’s Kettle Falls disallowance adjustment, was used to establish the
19 approved general revenue requirement in that case. Also, the Company’s annual commission-
20 basis reports have consistently reflected the Kettle Falls disallowance adjustment as filed by the
21 Company in this case.

22 **Q. What is Mr. Lott’s response to the Company’s answer to Public Counsel’s**
23 **Data Request PC-9 (e) regarding prior Commission orders authorizing the method used by**
24 **the Company for the Kettle Falls disallowance adjustment?**

1 A. Mr. Lott simply dismisses the fact that the adjustment was uncontested in the
2 consolidated Docket Nos. UE-991606 and UE-991607 by stating that he is “unfamiliar with the
3 uncontested adjustment” in that case.

4 Mr. Lott then concludes that, since the Plant in Service disallowance in the Docket No.
5 UE-900093 stipulation is greater than the Plant in Service disallowance used by the Company in
6 the present proceeding, “This would imply that the schedule utilized by Mr. Falkner here could
7 not have been used in that proceeding since the plant in service number does not change from
8 year to year in Mr. Falkner’s schedule.” (page 14, lines 11-14) Mr. Lott’s conclusion is not based
9 on fact and ignores relevant information that Mr. Lott should have been aware of, as he was a
10 member of the WUTC Staff and was directly involved in the Docket No. UE-900093 stipulation.
11 In fact, the Staff’s proformed results of operations study, as contained within prefiled Exhibit
12 No. ___(MRL-2) of Merton R. Lott, was used, with certain modifications as agreed to by the
13 parties, to establish the revenue increase in that case.

14 In Docket No. UE-900093 the Company included, as separate adjustments, a Kettle Falls
15 Disallowance Adjustment, consistent with prior Commission findings, and a Kettle Falls
16 Precipitator Adjustment to reflect a write-off of costs associated with the first precipitator. The
17 Kettle Falls Precipitator adjustment was included as a proforma adjustment since the write-off
18 occurred subsequent to the end of the twelve months ended June 30, 1989 test period. Mr. Lott’s
19 Exhibit No. ___(MRL-2) in that docket contained a combination of the Company’s two separate
20 adjustments into one Kettle Falls adjustment.

21 Attached as page 1 of Exhibit No. ___ (DMF-5) is a copy of the adjustment summary
22 sheet of the Company showing the two separate Kettle Falls adjustments in columns (g) and (h),

1 respectively, presented in the Company's filing in Docket No. UE-900093. As can be seen by
2 looking at column (g), line 31, the Plant in Service disallowance amount utilized by the Company
3 was \$(5,248,000), the same figure used in the current case. The figures in writing between the
4 two Kettle Falls adjustment columns are the amounts of the two adjustments added together.
5 Page 2 of Exhibit No. ___ (DMF-5) is a copy of the page from Appendix A to the Stipulation in
6 Docket No. UE-900093. Column (f), line 27 shows the combined Plant in Service amounts of
7 \$(5,483,000) from the two Kettle Falls adjustments that were combined by the Staff. The
8 combined amount of \$(5,483,000) used in Mr. Lott's exhibit consists of the \$(5,248,000)
9 disallowance amount consistent with prior Commission orders and \$(235,000) associated with
10 the precipitator write-off. Hence, Mr. Lott's contention that the disallowance amount used in the
11 current proceeding of \$(5,248,000) is different from the disallowance amount used in Docket No.
12 UE-900093 is not correct.

13 **Q. Do you have further comments related to Mr. Lott's testimony regarding the**
14 **Stipulation in Docket No. UE-900093?**

15 A. Yes. At page 14, line 9 of Mr. Lott's testimony he states that the issue (Kettle
16 Falls disallowance) is not discussed in the UE-900093 stipulation. This is simply not true. In
17 fact, page 6 of the stipulation states:

18 "B. Levels of Allowed Kettle Falls Investment.
19 All issues pertaining to the Commission allowed amount of Kettle Falls
20 gross investment for ratemaking purposes shall be deferred to a later proceeding.
21 (See, e.g. prefiled testimony of Staff witness Nguyen at pages 2-6.)"
22

1 As I just discussed, this was later included in two future proceedings. The adjustment has never
2 been contested and the issue has been resolved. Mr. Lott's suggestions otherwise are
3 unsupported.

4 **Q. Would you please address Mr. Lott's contention that the 60.02% allocation**
5 **factor is not appropriate for calculating the Kettle Falls disallowance?**

6 A. Yes. Mr. Lott makes this contention at the top of page 13 of his direct testimony.
7 The 60.02% allocation factor was the Washington allocation factor in Cause No. U-83-26 when
8 the Commission disallowed a portion of Kettle Falls investment. The Company recorded a
9 write-off under the provisions of the Statement of Financial Accounting Standards No. 90 using
10 the 60.02% allocation factor. Mr. Lott's position is that the Commission's ordered disallowance
11 in Cause No. U-83-26 should change from year to year depending on how the
12 production/transmission allocation factor changes from year to year rather than being a fixed,
13 one-time write-off amount. The result would be additional write-offs or, conversely, write-ups
14 being recorded every year. This would be an unacceptable outcome and his proposal should be
15 rejected; otherwise there would never be certainty around a final resolution of this matter for
16 financial reporting purposes.

17 **Q. What is the Company's response to Mr. Lott's testimony regarding the**
18 **Company's use of accumulated depreciation amounts associated with the Kettle Falls**
19 **disallowance from the rate year of 2006 rather than the test year of 2004?**

20 A. The Company has agreed in the Settlement Agreement to modify the adjustment
21 back to the test year of 2004 rather than use accumulated depreciation figures from the rate year
22 of 2006 as the Company originally proposed.

1 **Q. Why did the Company propose using accumulated depreciation amounts**
2 **from the rate year of 2006?**

3 A. In Docket Nos. UE-991606 and UG-991607 Michael P. Parvinen, a witness for
4 the WUTC Staff, proposed modifications to the Company's Weatherization and DSM Investment
5 adjustment and to the Company's Settlement Exchange Power adjustment. Mr. Parvinen
6 proposed that rate year levels be reflected for these adjustments as opposed to test period levels
7 that were proposed by the Company. Mr. Parvinen recognized that his proposed rate period
8 treatment was different than in past rate cases, but argued that the rate period modifications
9 should be adopted since these adjustments are not subject to additional investment or change
10 other than amortization. The WUTC adopted Mr. Parvinen's rate period modifications.

11 In the current case the Company consistently applied the rate period precedent from
12 Docket Nos. UE-991606 and UG-991607 to the Weatherization and DSM Investment (gas only),
13 Settlement Exchange Power, Deferred Gain on Office Building, Colstrip 3 AFUDC Elimination,
14 Colstrip Common AFUDC, Kettle Falls Disallowance, and PGE Monetization adjustments.

15 **Q. Would you please summarize your rebuttal to Mr. Lott regarding the Kettle**
16 **Falls disallowance issue?**

17 A. Yes. The Company's Kettle Falls disallowance adjustment has been approved in
18 prior cases before this Commission and should not be modified as proposed by Mr. Lott. For
19 purposes of the Settlement Agreement the Company has agreed to modify the accumulated
20 depreciation amounts back to the test year of 2004 rather than use accumulated depreciation
21 figures from the rate year of 2006 as the Company originally proposed.

1 **Coyote Springs**

2 **Q. On pages 20 through 21 of Mr. Lott's direct testimony, Public Counsel**
3 **recommends that Avista's rate base associated with the incremental costs of Coyote Springs**
4 **2 be reduced by the additional projected passage of time between 2005 and 2006. Do you**
5 **agree with Public Counsel's recommendation?**

6 A. No. Mr. Lott generically discussed what he characterizes as the "Matching
7 Principle" from pages 14 to page 18 of his direct testimony. Mr. Lott also discusses Avista's
8 acquisition of the second half of the Coyote Springs 2 Project ("CS2") and concludes on page 20
9 of his testimony, "I do not raise a prudence issue with regard to this purchase." No party has
10 raised any prudence issues associated with acquisition of the second half of CS2. As has been
11 detailed in other Company testimony, I will also note that the acquisition of this additional
12 resource has been properly included in the AURORA model as a generating resource in the
13 preparation of the Company's pro forma power supply costs. Thus, what we are left with is the
14 introduction of the incremental capital and associated O&M costs of having the second half of
15 CS2 as a resource.

16 **Q. Please explain the details behind the Company's CS2 adjustment and why**
17 **Public Counsel's adjustment should be rejected.**

18 A. Avista became the owner of the second half of CS2 in January 2005. Since that
19 time, the second half of CS2 has been an operational generating asset of Avista and has been
20 economically dispatched to cover retail customer load or used to produce incremental benefits to
21 the Company's power supply portfolio. Any power supply benefits associated with the economic
22 dispatch of CS2 have been captured by the ERM deferral mechanism.

1 With this in mind, our original pro forma adjustment simply brought in the capital and
2 associated O&M costs with the most recent known and measurable information available to the
3 Company—that being 2005 capital and O&M information. There are no mismatches. The
4 benefits of dispatching the second half of CS2 have been captured in the power supply model,
5 using 2004 loads, and the capital and O&M costs have been included on a basis that is most
6 consistent with the cost of the first half of CS2, calendar year 2005. What this does is eliminate
7 the need to try to predict, or project 2 years out, what incremental additions and retirements are
8 going to be incurred for CS2 during 2005 and 2006, and produces a known and measurable
9 result.

10 The suggestion by Mr. Lott that the Company's adjustment somehow violates some
11 unspecified sections of the Internal Revenue Code ("IRC") is a "red herring." It is the
12 Company's responsibility to maintain its financial books and records in accordance with both
13 generally accepted accounting principles and federal and state tax rules, and as such, we have
14 determined that the Coyote Springs adjustment is appropriate for inclusion in our authorized
15 revenue requirement.

16 **Q. A Production Factor Adjustment is addressed by other Company witnesses,**
17 **however, as it relates to historical rate base and CS2, would you please comment on Mr.**
18 **Lott's testimony on pages 17 and 68 of his direct testimony regarding net production rate**
19 **base?**

20 A. Yes. Mr. Lott makes unsubstantiated claims regarding a steady trend downward
21 in net production plant (production plant in service less related accumulated depreciation and
22 deferred taxes). In fact, net production plant in service allocable to Washington electric

1 operations in 2004 is greater than net production plant in service in 2002 by over \$50 million.
2 The Company's figures come from the Commission basis report for 2002 and the Company's
3 filing in this docket for 2004 and do not include the second half of Coyote Springs 2.

4 Additionally, most all components of Company rate base are anticipated to grow. Below
5 is a portion of the testimony that Mr. Malquist, the Company's Chief Financial Officer,
6 submitted in its direct filing:

7 "The amount of capital expenditures planned for 2005-2006 is approximately
8 \$275 million. For 2005 alone, these costs equate to a total of \$145 million. A
9 few of the major capital expenditure items include \$58 million for transmission
10 and distribution upgrades, \$33 million for electric and natural gas customer
11 growth, \$11 million for environmental affairs (associated with the Spokane River
12 relicensing and the 2001 Clark Fork River license implementation issues), and
13 \$12 million for generation upgrades."
14

15 Regardless of the direction Company rate base has moved historically, or is projected to move
16 prospectively, the Company's rate base in this general filing is the result of Commission accepted
17 methodologies for test year levels and known and measurable changes associated with new
18 generation capacity and needed transmission capabilities.

19 **Pro Forma Transmission Project**

20 **Q. On pages 21 and 22 of Mr. Lott's direct testimony, Public Counsel again**
21 **recommends that Avista's rate base be reduced by the additional projected passage of time**
22 **between 2005 and 2006. Do you agree with Public Counsel's recommendation regarding**
23 **the pro forma transmission projects?**

24 A. No. The majority of the rationale for rejection of the Public Counsel's adjustment
25 for the second half of CS2 also applies to their proposal to the Pro Forma Transmission Project.
26 There is no mismatch associated with inclusion of these projects. They are being included

1 because of their close timing with the historical test year and the materiality of the ongoing
2 transmission upgrades. Also, 2005 is utilized for the calculation because that is the year of
3 completion of the projects and its use eliminates the need for additional speculation associated
4 with projecting capital additions and retirements through 2006. Here again there are no issues
5 with federal tax rules due to the Company's adjustment that would impact a decision by this
6 Commission.

7 **California Sale Overhead**

8 **Q. On pages 14 through 17 of Mr. Dittmer's direct testimony, Public Counsel**
9 **proposes that the Company's adjustment to allocated costs associated with the sale of**
10 **Avista's California gas operations is not appropriate and should not be accepted. Do you**
11 **agree with Public Counsel's contentions regarding the Overhead Cost Adjustment?**

12 A. No. The Company began operating its Oregon and California natural gas
13 properties in 1991. The Company did not add any utility employees as a result of this transaction
14 that would be considered corporate or overhead. Moreover, a number of positions of the
15 previous operator, CP National, were eliminated. A new common cost allocation methodology
16 known as the 4-Factor was introduced, reviewed by regulatory Staff of "all" four jurisdictions
17 and accepted. As a result, Avista common costs, which had not increased due to the acquisition
18 of the Oregon and California properties, began being allocated to a much larger customer base
19 and over four jurisdictions, versus the original Washington and Idaho jurisdictions. The
20 Company's adjustment in this case merely reflects the sale of the California properties and
21 follows the accepted common cost allocation methodology and takes into account a known and
22 measurable change to our customer base.

1 **Q. Is Mr. Dittmer’s proposal supported by any tangible fact or information not**
2 **taken into account by the Company?**

3 A. No. The Company has stated that the decision to sell its California properties was
4 a strategic decision based on its goal of focusing on its core utility operations in the Northwest.
5 As noted earlier, the Company did not add overhead employees as part of the California
6 acquisition; in fact, direct employees were reduced from the acquired operations, and no
7 employees have been eliminated from the Company’s corporate offices to produce common
8 overhead reductions.

9 **Q. Please address Mr. Dittmer’s second contention regarding a “credit” for**
10 **previous savings.**

11 A. Mr. Dittmer attempts to make a case that somehow “the benefits from savings
12 resulting from such economies of scale” be instantly reflected in customers’ rates. As noted in
13 Mr. Dittmer’s testimony, it is true that there was a period of time from the acquisition of the
14 California properties to when general gas and electric rates were increased by a general rate case
15 in 1997 and 1999, respectively, that overhead allocations had been reduced for our Washington
16 jurisdiction. However, customers also did not have their rates increased during that time period
17 and a case could be made that the reduced overhead cost allocations contributed to the
18 Company’s ability to defer or delay general rate changes, thus directly benefiting customers.

19 Furthermore, it is understood that in-between rate cases there are changes in revenues and
20 expenses, in both directions, that cause the Company to either under-recover or over-recover its
21 costs. It would be inappropriate to “cherry pick” certain categories of costs over an extended
22 period of time and without considering changes in other costs categories.

1 **Q. Please summarize your response to Public Counsel’s proposal to reverse the**
2 **Company’s California Overhead adjustment.**

3 A. The proposal is unsupported by fact and would require ignoring a known and
4 measurable change. For the reasons stated above, it should be rejected and the Company’s
5 original calculation should be accepted.

6 **American Jobs Act of 2004**

7 **Q. On pages 19 through 22 of Mr. Dittmer’s direct testimony, Public Counsel**
8 **recommends that anticipated savings from the American’s Job Creation “Tax” Act of 2004**
9 **be incorporated into Avista’s revenue requirement calculation in this case. Do you agree**
10 **with Public Counsel’s recommendation regarding the savings from the 2004 tax act?**

11 A. No. We believe the introduction of this tax deduction into general rates should be
12 reviewed and incorporated in a future proceeding when the Internal Revenue Service treatment is
13 more measurable. In regards to the specific adjustment, Mr. Dittmer is focusing on a section of
14 the 2004 Act that introduces a tax “deduction” for domestic production activities of electric
15 utilities. What is at issue here is the level of uncertainty associated with the implementation of
16 this new tax calculation. Mr. Dittmer appropriately discusses this in some detail. Additionally,
17 the Company provided information to the Commission in February of this year as part of an
18 investigation, Docket No. 042243, regarding the level of uncertainty and the timing associated
19 with when Internal Revenue Service policy and treatment of this deduction will become known.
20 Below is a portion of our response:

21 “The Act created a new deduction for qualified domestic production activities of U.S.
22 businesses under Section 199 of the Internal Revenue Code (IRS). Electrical energy
23 production is included in the definition of qualified production activities. Based on the
24 information currently available, Avista believes that it may receive a tax benefit from the

1 generation and sale of electricity under provisions of Section 199 beginning in 2005.
2 The amount of such tax benefit is extremely difficult to accurately estimate at the present
3 time. The difficulty arises from the fact there is minimal guidance presently available
4 from the IRS for how a vertically integrated utility would make the appropriate
5 calculations.

6
7 The law requires that indirect costs such as interest and administrative costs be allocated
8 to the production activity. As a result we are faced with developing both cost allocations
9 and pricing assumptions, each of which will have a material impact on the eventual
10 deduction that may be available beginning with the 2005 tax year. In addition there are
11 other limits with respect to overall taxable income that could materially impact the actual
12 tax benefit available. Our best current estimate of the annual tax benefit is
13 approximately \$750,000 on a system basis, but the actual benefit could be substantially
14 different from this amount. Washington's current jurisdictional share of that amount
15 would be approximately \$490,000.

16
17 Based on the information currently available from the IRS, the Company doesn't believe
18 that its natural gas operations will qualify for any new tax deductions as a result of the
19 Act. The Act does not impact the Company's 2004 Federal tax return. The Company's
20 2005 Federal tax return will not be filed until approximately September 15, 2006, and
21 then will be subject to audit and review by the IRS in 2007 or 2008."

22 As noted, our first tax return to include this new tax deduction will not even be made until one
23 year from now.

24 **Q. Does Mr. Dittmer's approach to the 2004 Act deduction differ from his**
25 **recommendation regarding the California Sale Overhead adjustment?**

26 A. Yes. In Mr. Dittmer's overhead adjustment, his argument against re-allocating
27 "any" corporate overheads due to the elimination of the California operations was the need for
28 100% certainty that cost savings won't be produced that might partially offset the overhead re-
29 allocation. Yet, in regards to the tax adjustment he states at page 20, lines 12 through 15, that,

30 "To totally ignore such known legislation, and include no estimate of its impact,
31 would result in a greater injustice than attempting to include some estimate of its
32 impact at this point in time."

33 Clearly, his concern over accuracy of the calculation of adjustments is not consistently applied in
34 these two cases, and appears to be dictated by the direction of the adjustments' impact on net
35 operating income.

1 **Q. Was this tax deduction from the American Jobs Creation Act addressed in**
2 **the multi-party Settlement filed with this Commission?**

3 A. Yes. For purposes of settlement, an estimate of the benefit from the domestic
4 production tax deduction was incorporated as a reduction in the overall electric revenue
5 requirement.

6 **Production Tax Credit (KF)**

7 **Q. On pages 22 through 25 of Mr. Dittmer’s direct testimony, Public Counsel**
8 **recommends that 100% of the “bio-mass” production tax credit associated with operation**
9 **of the Kettle Falls plant be used to reduce the electric revenue requirement, versus the 50%**
10 **level proposed by the Company. Do you agree with this ratemaking treatment?**

11 A. No. The primary reason for a sharing of the production tax credit between the
12 Company and customers is that the Company was actively involved in getting the tax credit
13 included in the 2004 Tax Act through lobbying efforts that have been excluded for recovery for
14 ratemaking purposes.

15 **Q. Does the Company have an alternative approach it would be willing to**
16 **recommend versus the 50% level proposed in its direct case?**

17 A. Yes. The recoverability of the Company’s investment in the Kettle Falls
18 generating station was set at 90%/10% between customers and the Company by a 1984 Order of
19 the Washington Commission. A 90%/10% sharing of the new production tax credit would, at a
20 minimum, synchronize the tax credit recoverability with the rate base treatment afforded the
21 plant, it would recognize the Company’s lobbying efforts to obtain the credit from Congress and

1 could serve as an incentive for continued effective lobbying efforts aimed at keeping the cost of
2 operations as low as possible for our customers.

3 **Q. Was this Kettle Falls Production Tax Credit taken into account in the multi-**
4 **party Settlement filed with this Commission?**

5 A. Yes. For purposes of settlement, 100% of the Production Tax Credit is serving as
6 a reduction to the electric revenue requirement. The Company proposes that, as the Production
7 Tax Credit is a variable amount directly tied to the generational output of the Kettle Falls plant,
8 the difference between the level that is approved in this case and the actual credits received in
9 future periods should be tracked through the ERM mechanism.

10 **Vegetation Management Expense**

11 **Q. On pages 26 through 32 of Mr. Dittmer's direct testimony, Public Counsel**
12 **recommends that Avista's Pro Forma Vegetation Management adjustment should be**
13 **reversed. Do you agree with Public Counsel's recommendation regarding Vegetation**
14 **Management?**

15 A. No. The Company's pro forma Vegetation Management, or tree trimming,
16 adjustment is aimed at matching the rate recovery of tree trimming with the Company's increased
17 commitment to maintenance of its distribution system. The Company's financial situation in
18 recent years has impacted the level of resources available for operations, including tree trimming,
19 starting back in 2000. Focusing on system level distribution line maintenance charged to FERC
20 account 593, which our adjustment is primarily directed at, an average of the 4 years preceding
21 2000 ('96-'99), for distribution tree trimming costs was almost \$3 million. Since that time, the
22 average annual distribution tree trimming costs has been \$1.9 million. The test year 2004 level is

1 \$2.3 million, basically 75% of the '96-'99 average. This doesn't even take into account any
2 escalation in costs for the last 5 years. The Company is committed to addressing deferred circuit
3 tree trimming maintenance, as well as maintaining the regular planned circuit work. Since the
4 lowest level in 2002, the Company has increased its expenditures from the 2002 level of
5 \$988,000 to \$1,524,000 in 2003 to \$2,280,000 in 2004. The 2005 budget for account 593, tree
6 trimming contract crew work, is \$3.7 million, \$1.4 million above the 2004 actual level of
7 expenditures.

8 **Q. If the Settlement is approved, do Avista customers have assurance that the**
9 **dollars approved in rates for Vegetation Management will be dedicated to those activities?**

10 A. Yes they do. The Agreement reached by Avista and the Settling parties includes a
11 One-Way Balancing Account to track funds dedicated to and spent on vegetation management
12 activities. In the event dollars for vegetation management are not spent in a given year, that
13 unspent balance will be accounted for and spent in the subsequent year(s) or credited back to
14 customers. This element of the Agreement gives the Company some flexibility in meeting often-
15 competing financial objectives on a yearly basis, while at the same time providing customers the
16 certainty that funds collected in rates on a proforma basis will be dedicated to Avista's vegetation
17 management program.

18

19

III. NATURAL GAS SECTION

20 **Q. Before beginning your discussion of contested adjustments, what is your**
21 **response to Public Counsel's Interest Synchronization Adjustment?**

1 A. The only difference between the Company's Pro Forma Debt Interest, or Interest
2 Synchronization adjustment, and Public Counsel's, is the level of authorized rate base, both
3 electric and natural gas, and the weighted cost of debt that is used in the calculation. At this
4 point in time Public Counsel is using different rate base and debt cost figures, but the
5 methodology they are employing is exactly the same as originally filed by the Company. Once a
6 final determination has been made by the Commission related to authorized rate base and cost of
7 capital, the final Interest Synchronization adjustment can be calculated. At that point, it is simply
8 a matter of mechanics.

9 **CONTESTED ADJUSTMENTS**

10 **Q. Would you please list the various natural gas revenue requirement**
11 **adjustments that you will be addressing that are still at issue from the Company's original**
12 **filing; in doing so, please note the impact of Public Counsel's recommended adjustment to**
13 **Net Operating Income ("NOI") and Rate Base as compared to the Company's original**
14 **filing.**

15 A. Certainly. Please see the table below. Since the revenue requirement items still at
16 issue have been recommended by Public Counsel, for convenience, I will again be using the
17 Column references that can be found in Public Counsel's summary exhibit sponsored by Mr.
18 Dittmer. The natural gas rate base adjustments and net operating income adjustments can be
19 found on page 2 and page 4 of Exhibit No. ___(JRD-3), respectively.

20

1
2

Natural Gas Adjustments Still at Issue (Dollars are in thousands)					
COL	DESCRIPTION			PC NOI	PC Rate Base
(c)	Customer Deposits				\$(1,050)
(c)	Customer Deposit Interest			\$(7)	-
(d)	CA Sale Overhead			\$103	-

3

4

Q. In regards to these contested adjustments, as they are identical to certain contested electric adjustments, is Public Counsel's methodology and theory consistently applied between the Company's electric and natural gas revenue requirement calculations?

5
6
7

A. Yes.

8

Q. With that in mind, is the Company's position and supporting arguments the same as outlined in your previous Electric Section?

9

10

A. Yes they are.

11

Q. Does this conclude your rebuttal testimony?

12

A. Yes it does.

13

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET NOS. UE-050482 /UG050483

EXHIBIT NO. _____ (DMF-5)

DON M. FALKNER

REPRESENTING AVISTA CORPORATION

THE WASHINGTON WATER POWER COMPANY
 ELECTRIC RESULTS OF OPERATION
 ADJUSTMENT SUMMARY
 TWELVE MONTHS ENDED JUNE 30, 1989
 (000'S OF DOLLARS)

Line No.	DESCRIPTION	Settlement Exchange Power f	Kettle Falls Disallowance g	Kettle Falls Precipitator h	Weath. and Conserv. i	Revenue Norm. j
REVENUES						
1	Total General Business					-5414
2	Interdepartmental Sales					
3	Sales For Resale					
4	Total Sales of Electricity	0	0	0	0	-414
5	Other Revenue					
6	Total Electric Revenue	0	0	0	0	-414
EXPENSES						
Production and Transmission						
7	Operating Expenses					
8	Purchased Power					
9	Depreciation and Amortization	-1,836	-164	(171)	-7	
10	Taxes					
11	Total Production & Transmission	-1,836	-164	(171)	-7	0
Distribution						
12	Operating Expenses					
13	Depreciation					
14	Taxes					-16
15	Total Distribution	0	0	0	0	-16
16	Customer Accounting					-2
17	Customer Service & Information				-186	
18	Marketing					
Administrative & General						
19	Operating Expenses					-1
20	Depreciation					
21	Taxes					
22	Total Admin. & General	0	0	0	0	-1
23	Total Electric Expenses	-1,836	-164	(171)	-7	-186
24	OPERATING INCOME BEFORE FIT	1,836	164	171	7	186
FEDERAL INCOME TAX						
25	Current Accrual		110			
26	Deferred Income Taxes	444	-62	50	5	
27	Amortized Investment Tax Credit				-3	
28	SETTLEMENT EXCHANGE POWER	8,466				
29	NET OPERATING INCOME	-\$7,074	\$116	121	\$5	\$123
RATE BASE						
PLANT IN SERVICE						
30	Intangible					
31	Production		-5,248	(5,483)	-235	12,384
32	Transmission					
33	Distribution					
34	General					
35	Total Plant in Service	0	-5,248	(5,483)	-235	12,384
36	ACCUMULATED DEPRECIATION		-733	(35)	698	
37	ACCUM. PROVISION FOR AMORTIZATION					
38	Total Accum. Depreciation & Amort.	0	-733	(35)	698	0
39	GAIN ON SALE OF BUILDING					
40	DEFERRED TAXES		711	(738)	27	
41	TOTAL RATE BASE	\$0	-\$3,804	(4,710)	\$906	\$12,384
42	RATE OF RETURN					\$0

The Washington Water Power Company
 Electric Results of Operation
 Twelve Months Ended June 30, 1969
 Cause No. UE-90-0093
 (Thousands of dollars)

Appendix A
 Page 1 of 5

Line No.	Description	Actual a	Deferred FIT b	Gain on Office Bldg. Sale c	Costrip 3 AFUDC Eliminations d	Costrip Common AFUDC e	Kettle Falls Par U-80-26 f	Weatherization and Conservation g
Revenues								
1	Total General Business	205,354	0	0	0	0	0	0
2	Interdepartmental Sales	669						
3	Sales for Resale	44,397						
4	Other Revenue	5,859						
5	Total Electric Revenue	256,279	0	0	0	0	0	0
Expenses:								
Production & Transmission:								
6	Operating	43,031						
7	Purchased Power	37,882						
8	Depreciation & Amortization	16,616			(224)	59	(171)	
9	Taxes	8,587						
10	Total Production & Transmission	106,116	0	0	(224)	59	(171)	0
Distribution:								
11	Operating	6,935						
12	Depreciation	6,392						
13	Taxes	18,171						
14	Total Distribution	31,498	0	0	0	0	0	0
15	Customer Accounting	6,955						
16	Customer Service & Information	3,092						
17	Marketing	663						
Administrative & General:								
18	Operating	13,924						
19	Depreciation	1,717						
20	Taxes	242						
21	Total Administrative & General	15,883	0	0	0	0	0	0
22	Federal Income Taxes	24,225						50
23	Total Operating Expenses	180,432	0	0	(224)	59	(121)	0
24	Net Operating Income	67,847	0	0	224	(59)	121	0
25	Settlement Exchange	0						
26	Adjusted Net Operating Income	67,847	0	0	224	(59)	121	0
Rate Base:								
27	Plant in Service	783,684			(7,115)	596	(5,483)	11,806
28	Conservation Investment	0						
29	Accumulated Depn. & Amort.	159,632			(1,118)		(35)	
30	Other Deferred Credits (Debits)	0		3,076				
31	Deferred Taxes	0	52,310	(1,345)			(730)	
32	Net Rate Base	624,052	(52,310)	(1,731)	(5,927)	595	(4,710)	11,006
33	Rate of Return	10.87%						