

EXHIBIT NO. ___ (JMR-1T)
DOCKET NO. UE-04___/UG-04___
2004 PSE GENERAL RATE CASE
WITNESS: JULIA M. RYAN

BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY, INC.,

Respondent.

Docket No. UE-04___
Docket No. UG-04___

**PREFILED DIRECT TESTIMONY OF
JULIA M. RYAN (NONCONFIDENTIAL)
ON BEHALF OF PUGET SOUND ENERGY, INC.**

APRIL 5, 2004

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PUGET SOUND ENERGY, INC.

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PREFILED DIRECT TESTIMONY OF JULIA M. RYAN

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PUGET SOUND ENERGY, INC.

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I. INTRODUCTION

4

Q. Please state your name, business address, and position with Puget Sound Energy, Inc.

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6

A. My name is Julia M. Ryan. My business address is 10885 N.E. Fourth Street, PSE 12N, Bellevue, Washington, 98004-5591. I am the Vice President of Risk Management and Strategic Planning for Puget Sound Energy, Inc. ("PSE" or "the Company"). From December 2001 to March 15, 2004, I served as Vice President Energy Portfolio Management for the Company.

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Q. Have you prepared an Exhibit describing your education, relevant employment experience, and other professional qualifications?

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A. Yes, I have. It is Exhibit No. ____ (JMR-2).

14

Q. What are your duties as Vice President of Risk Management and Strategic Planning for PSE?

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16

A. I lead the Company's Energy Risk Management, Power Supply Operations, and Gas Supply Operations Departments and Risk Analysis and Planning. In this capacity, my responsibility area manages all PSE short-term and medium-term wholesale power and natural gas portfolios (*i.e.*, up to two years), and my area

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1 works with Mr. Eric Markell's responsibility area to plan for long-term hedging
2 requirements. I also have responsibility for the corporate integrated financial and
3 risk analysis and planning group.

4 **Q. Please summarize the contents of your testimony.**

5 A. I discuss significant challenges that PSE is facing with respect to its portfolio
6 management, including volatility and risk in PSE's energy supply portfolios,
7 credit concerns related to portfolio management, and the effect of PSE's current
8 financial condition on PSE's ability to manage risks and costs associated with its
9 portfolio. I also describe the approach taken by the Company in preparing its
10 projection of normalized power costs presented in this case.

11 **II. SIGNIFICANT ISSUES RELATED TO PSE'S ENERGY**
12 **SUPPLY MANAGEMENT**

13 **Q. Why does the Company have an area dedicated to energy risk management?**

14 A. PSE's resource portfolio is subject to significant volatility and risk that ultimately
15 have a substantial impact on energy costs. In order to understand the challenges
16 facing the Company and its management of this risk, it is important to understand
17 the drivers of volatility and risk, as well as opportunities for, and limitations on,
18 the Company's ability to manage such volatility and risk.

1 **A. Volatility and Risk Drivers in PSE's Energy Supply Portfolios**

2 **1. Volumetric and Market Price Risks – Electric**

3 **Q. Please describe the drivers of volatility in PSE's power supply costs.**

4 A. PSE's power supply portfolio contains a diverse mix of resources with widely
5 differing operating and cost characteristics. Mr. Eric Markell describes PSE's
6 power supply portfolio in his Exhibit No. ____ (EMM-5). Although there are many
7 complex variables embedded in the portfolio, the major volume and price drivers
8 of power cost volatility are: (1) streamflow variation affecting the supply of
9 hydroelectric generation; (2) risk of forced outages of thermal plants; (3) weather
10 uncertainty affecting power usage; (4) variations in market conditions such as
11 wholesale gas and electric prices; and (5) transmission and transportation
12 constraints. As described in Exhibit No. ____ (JMR-3), all of these create
13 load/resource volatility which PSE balances with wholesale market purchases and
14 sales, causing fluctuations in power costs that PSE seeks to mitigate through its
15 energy risk management activities.

16 **2. Volumetric and Market Price Risks--Gas**

17 **Q. Please describe the drivers of volatility in PSE's natural gas supply costs for**
18 **its electric and gas portfolios.**

19 A. The Company's gas supply portfolio is composed of a mix of supply contracts
20 from various producing areas including the Western Canadian Sedimentary Basin,
21 the Rocky Mountain area, and the San Juan Basin. Mr. Eric Markell describes

1 PSE's gas portfolio in Exhibit No. ___(EMM-5). The major volumetric and price
2 drivers of gas cost volatility are load and temperature uncertainty and market
3 prices.

4 The Company has significant price risk associated with the expected volume of its
5 purchases and sales of natural gas in the wholesale markets due to volatility of the
6 market price for gas at the various supply points. In addition, due to the high
7 saturation of natural gas space heating in the Pacific Northwest, the level of the
8 Company's retail natural gas demand is closely correlated to temperature.
9 Variations in natural gas demand caused by temperature related load variation
10 need to be addressed through gas storage and transactions in the wholesale gas
11 markets.

12 **3. Other Risk Factors – Electric and Gas**

13 **Q. Please describe other types of risk that PSE faces.**

14 **A.** Examples of other risks include:

- 15 • counterparty risk is the risk of default by PSE's counterparties. A strategy
16 to mitigate price volatility can go awry if the counterparty fails to perform
17 its contractual obligations.
- 18 • execution risk is the ability to execute wholesale market transactions.
19 Market liquidity, counterparty credit requirements and contractual
20 requirements are examples of execution risk.

1 **B. Addressing Energy Cost Volatility**

2 **1. Current Rate Mechanisms – Power and Gas Costs**

3 **Q. What regulatory mechanisms address volatility of gas costs?**

4 A. Even before the deregulation of natural gas markets and unbundling of pipeline
5 transportation and sales service began, escalation of Canadian gas prices in the
6 mid-1970s prompted the Commission to put in place for the local distribution
7 companies ("LDC's") under its jurisdiction Purchased Gas Adjustment (PGA)
8 mechanisms. These PGA mechanisms allow actual gas costs to be passed through
9 to retail rates through a periodic deferral accounting true-up. These mechanisms
10 have remained in effect through the period of development of competitive gas
11 markets and are in widespread use throughout the country to track wholesale gas
12 price volatility.

13 **Q. What is the Company's proposal for recovery of natural gas commodity costs**
14 **in this case?**

15 A. The Company proposes to continue the current PGA Mechanism.

16 **Q. How was power price volatility dealt with in the resolution of the Company's**
17 **2001 general rate case?**

18 A. In response to significant price volatility, uncertainty in the wholesale energy
19 markets and PSE's need to add resources to meet its load obligations, the parties
20 who participated in the Power Cost Adjustment Collaborative agreed to a

1 negotiated Power Cost Adjustment ("PCA") Mechanism. The PCA Mechanism
2 set forth an annual accounting process for a sharing of costs and benefits between
3 PSE and its customers over four graduated levels (so-called "bands") of power
4 cost variances on the first \$120 million of power cost variances, with a \$40
5 million cap on PSE's potential exposure over a 4-year period ending June 30,
6 2006. On power cost variances over the \$40 million cap, the PCA sharing
7 mechanism allocates 99% of costs or benefits to customers and the remaining 1%
8 of costs or benefits to PSE. The Commission approved the PCA Mechanism in its
9 Twelfth Supplemental Order, Docket Nos. UE-011570 and UG-011571 (June 20,
10 2002) at 11-15.

11 **Q. What has been PSE's experience with the PCA Mechanism since it was**
12 **implemented?**

13 A. PSE's power costs exceeded the amounts recovered through the Power Cost
14 Baseline Rate during the first PCA period, the one-year period that began on July
15 1, 2002 and ended on June 30, 2003. The primary drivers of this under-recovery
16 were: (1) decreased customer load; (2) higher per MWh power costs due to,
17 among other reasons, reduced hydro (October 2002 through September 2003
18 runoff that was only 81% of normal above Grand Coulee); and (3) natural gas
19 prices that were higher than assumed in the initial PCA Power Cost Baseline
20 Rate. The market heat rates during the first PCA period were less than forecast in
21 the PCA settlement, reducing the quantity of generation at PSE's gas-fired
22 generation plants, which in turn reduced the level of secondary sales transactions

1 and increased the level of secondary purchase transactions that PSE made. *See*
2 *generally* PSE's 2003 PCA Annual Report, Docket No. UE-031389 (filed August
3 28, 2003).

4 **Q. Has PSE's under-recovery of its power costs continued?**

5 A. Yes. The under-recovery continued during the second half of 2003 and the
6 deferral reached the \$40 million PCA cap in the fourth quarter of 2003.

7 **Q. Do you expect this under-recovery to continue into 2004 and 2005?**

8 A. Yes. Even though the PCA Power Cost Baseline Rate will be reset based on the
9 power costs accepted by the Commission with respect to the rate year beginning
10 April 2004 for the Power Cost Only Rate Case (PCORC) filing, Docket No. UE-
11 031725, the Company is still at risk for power cost volatility from the PCA Power
12 Cost Baseline Rate. For example, the PCA baseline rate for the PCORC filing
13 assumes normal hydro generation based upon 40 years of natural streamflow data
14 while the most recent hydro forecast for the current water year is closer to 90% of
15 normal, causing a significant increase in power costs.

16 The new Power Cost Baseline Rate proposed in this filing would be set equal to a
17 forecast of rate year power costs that the Company believes more equitably
18 estimates the Company's likely rate year power costs than those used in the last
19 rate case. However, the Power Cost Baseline is an estimate of normalized costs,
20 and future power costs can be much higher or lower than even the best forecasts
21 would indicate, due to the power cost volatility described above.

1 **Q. Why does the Company believe that its proposed Power Cost Baseline Rate**
2 **more equitably estimates the Company's power costs?**

3 A. The Company is proposing to use 60-year hydro data in the development of the
4 PCA baseline rate, as discussed later in my testimony. As the price associated
5 with replacement of hydro generation is quite volatile, using the full number of
6 years of hydro that is available provides a better measure of the future price.

7 **Q. Is the Company proposing to change the PCA Mechanism?**

8 A. No. The PCA risk-sharing mechanism continues to be a key element of PSE's
9 efforts to manage the cost-effective energy resources that are necessary to meet
10 the Company's load obligations and improve its financial integrity.

11 However, there are significant power cost risks that the Company cannot
12 adequately hedge against. The most significant exposures are hydro energy
13 variability, lower customer loads associated with variations from normal
14 temperature, and fuel prices. Fuel prices are impacted by such things as global
15 energy markets (*i.e.*, world crude oil prices and global LNG prospects) and
16 regional market factors. Additionally, in the Pacific Northwest markets, fuel
17 prices can be affected by hydro energy availability. Drier than normal hydro
18 conditions can increase gas-fired generation demand. From the Company's
19 perspective, a mechanism for power that is similar to the Purchased Gas
20 Adjustment Mechanism would more effectively recover power costs.

1 Although we are not proposing any changes at this time, PSE anticipates the need
2 to revisit the PCA Mechanism in a future general rate case to address the
3 expiration of the \$40 million cap at the end of the Fourth PCA Period on June 30,
4 2006.

5 **2. Risk Management to Help Manage Power and Gas Costs**

6 **Q. Please describe PSE's approach to energy risk management.**

7 A. As described above, PSE must balance numerous risk factors when obtaining
8 energy resources to meet customer load. My staff and I work to identify these
9 factors so that PSE can: (1) deliver reliable energy when our customers demand
10 it; (2) serve our customers at a low cost while mitigating price volatility; and (3)
11 enhancing the value of PSE's energy resources to reduce power and gas costs.
12 PSE utilizes risk management strategies to reduce volatility in power and gas
13 costs, manage unused capacity, and increase the operational flexibility of assets.
14 In addition to my testimony, below, additional details regarding PSE's risk
15 management strategies are described in Exhibit No. ____ (JMR-3).

16 **Q. How does the Company try to reduce wholesale power price volatility on
17 behalf of the power customers?**

18 A. The Company uses a variety of hedging tools to reduce price volatility for power
19 customers. The Company engages in forward market fixed-price purchases (both
20 in physical gas and power purchase contracts and through financial market
21 derivatives) to lock in gas prices, to purchase power as needed and to acquire

1 winter peaking capacity hedges. In addition, the Company utilizes flexibility in
2 its resources to store hydro energy where possible, to dispatch and displace
3 generation as market conditions provide economic signals, and to utilize
4 transmission to move energy from resources to load.

5 **Q. How does the Company try to reduce wholesale gas price volatility on behalf**
6 **of the gas customers?**

7 A. As with the power portfolio, PSE uses a number of tools to try to reduce price
8 volatility for its gas customers. The Company engages in forward market fixed-
9 price purchases (both in physical gas purchase contracts and through financial
10 market derivatives) to lock in known prices for a portion of the gas supply. In
11 addition, storage can be used for spot market volatility. For example, on a
12 seasonal basis, the Company utilizes gas storage at Jackson Prairie and in Clay
13 Basin to store generally lower-cost summer gas in order to help meet winter load
14 requirements, when gas prices are generally higher. On a daily basis, we decide
15 whether to pull supply from storage or inject into storage gas depending on spot
16 market prices.

17 **Q. How does PSE decide upon hedging strategies?**

18 A. PSE assesses how a given hedging strategy will mitigate the risk exposure in the
19 portfolio, then evaluates the costs to effectuate the hedge. There are many factors
20 to consider and many uncertainties. Therefore, there is no single formula for
21 weighing the cost/benefit analysis of a hedge strategy. There has to be a balance

1 between risk reduction, the opportunity costs associated with certain hedges, as
2 well as outright costs with some hedges (such as options). We never know at the
3 time decisions are made what the future will bring with respect to the volatility
4 and risk factors described above.

5 Once a hedging strategy is determined to be appropriate, the Company determines
6 how it may execute the strategy. This means evaluating the potential sellers of
7 the hedge products and determining if PSE is in a contractual and credit position
8 to execute those hedges.

9 **Q. Are there constraints to putting on a hedge?**

10 A. Yes. PSE's strategic options are constrained by several factors. Market liquidity
11 is one constraint, for there may not be sellers of the hedge transactions sought by
12 the Company. Market conditions may also make certain products very expensive.
13 For example, an option contract such as a call, which is the right, but not the
14 obligation, to purchase energy at a predetermined price, might be very attractive
15 as a means to manage load variability risk, but in volatile markets, the cost of that
16 option might be prohibitive. PSE's strategic options are also constrained by
17 counterparty issues. The Company seeks to enter into transactions with a range of
18 financially strong counterparties to reduce the risk of default by any one
19 counterparty. Finally, as described below, PSE's own credit position can limit its
20 ability to enter into hedging transactions.

1 **Q. How far forward is the Company generally able to hedge in power and gas**
2 **markets?**

3 A. Power markets are short-term in nature, generally 6 to 18 months forward, and
4 relatively illiquid. There is not much of a financial market, and most transactions
5 result in physical delivery.

6 In natural gas, there are both physical and financial markets available to us for
7 hedging fuel requirements for the gas fired power units. The physical fixed-price
8 products are relatively liquid for up to 6 to 18 months forward, though there is
9 more of a long-term gas market on account of the financial derivatives markets.
10 Physical index contracts, where supply is purchased at a monthly index price, are
11 available for up to 3-5 years in duration. In the financial markets, banks and large
12 energy firms may be willing to sell fixed priced products for five years, and
13 possibly 7-10 years for liquid market locations such as Henry Hub (onshore
14 Louisiana) and AECO (Alberta, Canada).

15 However, as described below, the Company's current financial condition and
16 credit or collateral requirements associated with these products limit the
17 Company's ability to enter into longer term hedges.

18 **Q. How could the Company hedge a larger portion of its portfolios?**

19 A. With a better credit rating, we anticipate counterparties would be willing to sell
20 more fixed-price supply or other hedge transactions to us, thereby expanding our
21 hedging capability. While we would continue to develop strategy for hedging

1 linked to price signals, fundamental analysis and risk analysis, when prices were
2 opportunistic, PSE believes it is important to have the capacity and flexibility to
3 hedge more, and further forward in time.

4 **Q. Looking forward, what will the hedging requirement be for the power**
5 **portfolio?**

6 A. As discussed in Mr. Eric Markell's testimony, Exhibit No. ____ (EMM-1CT), the
7 power portfolio will become increasingly short in the future. Until PSE can meet
8 its growing needs by acquiring long-term resources, the Company will be
9 dependent upon the power markets. This dependency increases the variability of
10 power costs unless we can offset this market risk with more flexibility in our
11 hedging capabilities. As the Company's short position grows, the need to
12 purchase supply grows. In addition, if the Company acquires additional natural
13 gas-fired generation, that could significantly increase the volumes of gas that PSE
14 must consider hedging to reduce price volatility. Either scenario will further
15 strain existing credit and contractual agreements.

16 **Q. Looking forward, what will the hedging requirement be for the gas**
17 **portfolio?**

18 A. Per our 2003 gas Least Cost Plan, gas demand is expected to increase our gas
19 purchase requirements and gas hedging needs if we were to maintain the same
20 hedging profile mix in the future. In the period of 2005 to 2010, loads are
21 expected to increase an average of 2.6% per year, and the incremental increase in

1 volume is estimated to be approximately 32,000 Dth/day. See Mr. Eric Markell's
2 Exhibit No. ____ (EMM-4).

3 **3. New Short-term Market Developments**

4 **Q. Please describe recent developments in the regional power and gas markets.**

5 A. Many large energy companies that participated actively in the regional power and
6 gas markets just a few years ago do not do so today. Numerous trading and
7 marketing companies have exited completely or reduced their activity in the
8 region. Several utilities have closed their power market affiliates and operate
9 only as utility buyers and sellers. The number of companies with which PSE
10 engages in significant power transactions has dropped by approximately 48%.
11 The number of companies with which PSE engages in significant gas transactions
12 has dropped by approximately 46%. Exhibit No. ____ (JMR-4C) shows the
13 reduction of PSE's gas and power counterparties from 2001 to 2004 with which
14 we do significant business.

15 **Q. Are regulated entities having financial difficulty in current market**
16 **conditions?**

17 A. Yes. Most of PSE's traditional utility counterparties are, like PSE, load-serving
18 entities ("LSEs"). These companies appear to be focused primarily on meeting
19 their immediate and expected load obligations and are less active in forward
20 market transactions. From what we see in trying to execute hedge strategies, most
21 LSEs are transacting a maximum of three to six months out, and like PSE, most of

1 them are net buyers of natural gas and power. For these reasons, and due also to
2 the reduced creditworthiness of many LSEs, it is difficult to obtain a longer-term
3 product from these entities today. In fact, several of our transacting
4 counterparties have filed for bankruptcy or are currently rated below investment
5 grade. *See* Exhibit No. ____ (JMR-5).

6 With respect to natural gas suppliers, prior to 2002 there were more gas marketers
7 and aggregators providing marketing services to customers. Many of these
8 entities no longer exist or do not have the corporate balance sheet necessary to
9 attract gas producers to dedicate supply to them. Two new trends have emerged:
10 (1) large-sized gas producers seek to market their production directly to gas users;
11 and (2) there have been a few new entrants to the gas marketer and aggregator
12 segment who have begun developing upstream marketing services to producers to
13 fill the void. Additionally, some of the large gas producers (major oil companies)
14 are beginning to aggregate volumes for smaller marketers and more actively
15 market to downstream buyers such as utility companies. *See* Exhibit
16 No. ____ (JMR-4C) for a listing of counterparties with which the Company
17 conducts significant business.

18 **4. Credit Issues Are a Major Concern**

19 **Q. Why is credit an important factor in today's power markets?**

20 A. A company's financial condition, and thus its creditworthiness, is the lens through
21 which all prospective buyers and sellers in the markets--including PSE--look at

1 and evaluate potential counterparties. Many companies have incurred large losses
2 during the last few years, with some even being forced into bankruptcy.
3 Consequently, creditworthiness has become a very important factor in
4 determining the companies with which PSE can transact.

5 **Q. How does a counterparty's financial condition affect PSE's risk exposure?**

6 A. If PSE agrees to purchase an energy product from a counterparty, but that
7 counterparty fails to deliver the product when required, then PSE must go to the
8 market to replace the product--perhaps at a much higher cost. PSE could, of
9 course, bring a claim against the defaulting counterparty for the incremental costs
10 required to cover PSE's position. But if the counterparty's financial condition is
11 weak, then PSE may never recover those costs.

12 A similar analysis applies if PSE sells an energy product. If PSE delivers a
13 product to a counterparty, but the counterparty fails to pay for the product, then
14 PSE loses the entire value of the energy that has been delivered. In addition, PSE
15 faces the exposure risk of having to resell the remaining amount of the contracted
16 supply to someone else at a potentially lower price.

17 Counterparties to potential transactions with PSE face the same risks with respect
18 to PSE's performance.

19 **Q. Are debt ratings relevant to PSE's discussions with potential counterparties?**

20 A. Yes. Typically a company will not transact with a potential counterparty until it
21 evaluates the counterparty's debt rating and other financial indices and

1 determines--based on those factors--that the counterparty will likely have the
2 financial capability to perform its contractual obligations.

3 PSE has the lowest "investment grade" debt rating, while most of our gas and
4 power suppliers have stronger credit ratings. This puts us in a weaker negotiating
5 position with those suppliers. PSE's credit rating and the credit ratings of PSE's
6 currently approved counterparties are set forth in Exhibit No. ____ (JMR-6C).

7 Since the Western energy crisis, and the financial decline of many merchant
8 power plant operators, energy marketing companies, and western region investor-
9 owned utilities, energy suppliers have become very conservative. When a
10 company has a higher credit rating, counterparties are more comfortable
11 increasing the level of business.

12 **Q. How do counterparties address these credit risks?**

13 A. Typically, counterparties extend a certain amount of "open credit" to each other.
14 When a fixed-priced hedging transaction is entered into, it sets a price for the
15 commodity comparable to market prices at that time. Then, depending upon the
16 terms negotiated between the parties, PSE or the counterparty is required to
17 provide collateral as the transaction's value begins to exceed the amount of open
18 credit each has extended to the other, as measured on a mark-to-market basis. For
19 large transactions or those that extend beyond shorter-term time horizons,
20 companies increasingly look for some sort of collateral terms in the agreement.
21 For example, if the Company locked-in 10,000 Dth/day of gas delivered over a

1 10-year period at \$4.35/Dth and the market price moved \$1.00 to \$3.35/Dth, this
2 would translate into over a \$36 million net present value mark-to-market
3 exposure. This would trigger a requirement to post collateral if the \$36 million
4 caused PSE to exceed the amount of open credit extended by that counterparty. If
5 PSE had "used up" its open credit with a counterparty, it would be required to
6 post collateral up front as a condition to entering into any more transactions with
7 that counterparty.

8 **Q. Does PSE have concerns about posting collateral?**

9 A. Currently, it is PSE's general policy not to enter into transactions that would
10 require the Company to post collateral for the reasons described in
11 Mr. Don Gaines's testimony, Exhibit No. ___(DEG-1CT), and
12 Mr. Bert Valdman's testimony, Exhibit No. ___(BAV-1T). The primary concern
13 is to make sure the aggregate collateral requirements, in connection with other
14 working capital needs, do not exceed what the Company could use under its bank
15 credit lines.

16 The Company's reluctance is due, in part, to the fact that it is already subject to a
17 number of agreements under which it can be required to post collateral. See, for
18 example, Exhibit No. ___(JMR-7C). In addition, the Company is required to post
19 collateral to a gas transportation company whose tariff has credit terms associated
20 with debt ratings. The tariff for Gas Transmission Northwest (GTN) provides that
21 "creditworthiness for firm service may be evidenced by an unenhanced rating for
22 senior unsecured debt of at least BBB or Baa2 from Standard & Poor's or

1 Moody's, respectively, or an equivalent rating as determined by GTN." The
2 Company is currently required to post a \$474,000 letter of credit to GTN based on
3 their credit standards.

4 **Q. What indication does PSE have that a change in credit rating would impact**
5 **the credit extended to PSE?**

6 A. Exhibit No. ____ (JMR-7C) lists PSE's current Financial Counterparties & Ratings
7 Triggers. This exhibit shows agreements we currently have with financial
8 counterparties and the impact a one- or two-notch decrease in our credit rating
9 would have on our open credit. It also indicates how the open thresholds written
10 in current agreements would change as a result of a drop in ratings. PSE has also
11 conducted an informal survey of its major gas, power and financial counterparties
12 to better understand how it is viewed at (i) its current corporate debt rating, (ii)
13 one level lower, and (iii) one level higher. The surveyed counterparties were not
14 able to indicate the exact amount of the increase or decrease to our open credit, as
15 they would have to consider the factors causing the credit rating change.
16 Nevertheless, the results of this survey show directionally that an improved credit
17 rating can be expected to expand the Company's ability to enter into hedging
18 transactions. Also of note is that a downgrade to the Company would result in the
19 loss of a substantial amount of unsecured credit.

20 Additional credit that may be extended to PSE for financial transactions as a
21 result of an increase in its credit rating of one level would be approximately 32%,
22 or \$23 million. For physical gas transactions, we estimate a 49% increase in

1 credit, or \$74 million. For physical power transactions, we estimate a 67%
2 increase in credit, or \$99 million. We believe the impact of a two-level increase
3 in ratings would be correspondingly higher.

4 It is important to note that the decrease associated with a downgrade is greater
5 than the impact of an increase in credit rating. If PSE were downgraded
6 according to this survey, PSE could potentially lose 44% of existing financial
7 credit (\$31 million), 67% of gas credit (\$100 million), and 73% of power credit
8 (\$109 million). *See* Highly Confidential Exhibit No. ____ (JMR-8HC).

9 **Q. Can you provide some examples to help illustrate the impact of this potential**
10 **increase in open credit?**

11 A. Recall the mark-to-market example described above. PSE monitors its existing
12 hedging agreements and exposure based on potential swings in market price. In
13 considering whether it has sufficient credit to enter into new hedging transactions,
14 PSE conservatively estimates the potential for a market move, in order to be
15 assured that its exposure for the hedge would be covered by existing credit.
16 Assuming a potential price move of \$2.00/Dth, for every \$60 million of credit
17 extended to PSE, an approximation of gas volumes that PSE could potentially
18 hedge without additional cost or exposure, include:

- 19 • 10,000 Dth/day of gas delivered over a 10-year period at a fixed price;
- 20 • 20,000 Dth/day of gas delivered or a 5 year period at a fixed price; and
- 21 • 90,000 Dth/day of gas delivered over a 1-year period at a fixed price.

1 To put this into perspective, in 2003 PSE delivered 815,696,000 therms of gas to
2 sales customers, which averages to approximately 220,000 Dth per day. From the
3 perspective of fuel consumption for the power portfolio, a 250 MW plant with a
4 7100 heat rate and an 85% dispatch rate would use an average of 36,000 Dth/day.

5 There is no hard and fast rule for calculating the amount of credit required for
6 hedging, because of the subjective nature of estimating where market prices might
7 go. Also, it is important to understand that these credit requirements are not fixed
8 unless they are stated in the governing agreements. Therefore, a counterparty
9 may change its credit assessment of PSE, as PSE may change its assessment of
10 the counterparty, for various reasons including but not limited to: (i) market price
11 volatility; (ii) industry events such as the Western energy crisis or the Enron
12 bankruptcy; and (iii) changes in the financial strength of the Company.

13 **Q. Would improvement of PSE's credit rating increase its access to hedging**
14 **transactions?**

15 A. Yes. If the Company had a higher credit rating, counterparties would extend
16 more open credit to the Company, thereby enabling us to expand our hedging
17 capacity for the power and gas portfolios without incurring costs to post collateral
18 and without increasing debt. This benefits customers as the Company has an
19 increased hedging capacity, without additional credit costs.

1 **Q. Given its current credit situation, what is PSE currently doing to enhance its**
2 **hedging capability?**

3 A. PSE strives to make transactional decisions that use open credit effectively,
4 leaving credit available to hedge positions. We have several approaches to help
5 increase the credit available to us.

6 First, we enter into "netting" arrangements with counterparties. In these
7 transactions, PSE works with a potential counterparty with the objective of
8 "netting" the companies' respective payable and receivable positions associated
9 with all outstanding transactions. This lowers exposure to payment risk between
10 the parties and, in effect, opens more credit.

11 Second, PSE seeks to expand its current counterparty list, and is open to working
12 with any new company for physical power and gas supplies if those companies
13 meet our credit and contractual requirements.

14 Third, PSE dynamically monitors credit utilization and frequently updates
15 counterparty filters on electronic exchanges and advises the voice brokers of the
16 counterparties with whom it can transact. For each significant counterparty, PSE
17 carefully monitors the amount of credit extended against the amount of
18 transactions, to decide what product and delivery period it can further transact
19 with each counterparty.

20 Fourth, PSE tries to understand which positions hold the greatest risk exposure
21 and focuses hedging activities to those issues first.

1 Fifth, as discussed by Mr. Eric Markell, PSE is making acquisitions that will help
2 PSE manage its short-term credit situation. The acquisition of an ownership
3 interest in the Frederickson 1 facility is an example of such a transaction.

4 **Q. What new trends are developing in gas transportation and electric**
5 **transmission with respect to creditworthiness?**

6 A. There are new developments with respect to creditworthiness that will put
7 significant pressure on parties with low investment grade and below investment
8 grade ratings. With respect to transmission, the California ISO has imposed
9 restrictions based on credit ratings. At the present time, PSE would need to post
10 collateral to transact in that market because PSE does not meet the short-term or
11 long-term credit rating criteria.

12 Another indication of tightening credit policy in electric transmission can be
13 found in the Stage 2 filing of RTO West to the FERC in March 2002. In this
14 filing, the Regional Transmission Organization (RTO) considers establishing
15 rigorous credit standards and recognizes that such standards could result in the
16 disqualification of a number of parties. The filing also suggests collateral
17 requirements when parties may not be able to meet these requirements. This is
18 another example of how debt ratings influence the amount of open credit a
19 counterparty is granted.

1

III. NORMALIZED POWER COSTS

2 **Q. Please describe how PSE projected its normalized proforma net power costs**
3 **in this filing.**

4 A. Consistent with prior general rate cases, PSE made adjustments to the test year
5 ended September 30, 2003 power cost data. The effect of these adjustments is to
6 develop projected power costs for the rate year beginning March 1, 2005. As
7 discussed by Mr. John Story in his testimony, Ex. No. ___(JHS-1T), the resulting
8 projected power supply costs were then adjusted to test year levels by multiplying
9 by an adjustment factor. This adjustment factor represents the ratio of weather
10 normalized delivered energy loads for the test period to the rate year.

11 PSE uses an hourly dispatch model to project its normalized net power costs for
12 the rate year. PSE used the AURORA model--a fundamentals-based hourly
13 production cost model--to develop its model results. Exhibit No. ___(JMR-9)
14 provides a summary of the AURORA model.

15 Consistent with the 2001 general rate case and PCORC filing, PSE adopted an
16 average of the forward market prices for natural gas over a 10-business day period
17 ending on January 8, 2004 to project natural gas prices for the rate year.

18 **Q. What historical streamflow record has PSE used in its normalized net power**
19 **cost projection?**

20 A. PSE is using the 60-year streamflow history in its normalized net power costs.

21 PSE has also prepared projections of its power costs using a 40-year streamflow

1 history as the Commission required in the Company's 1992 general rate case. The
2 40-year information is provided in my workpapers.

3 **Q. Why has PSE used the 60-year streamflow history rather than the 40-year**
4 **streamflow history?**

5 A. PSE engaged Dr. Jeffrey Dubin, Associate Professor of Economics at the
6 California Institute of Technology (Caltech), to review the 60 years of available
7 hydro data for PSE's Mid-Columbia and Westside projects for the period 1928-29
8 through 1987-88. Dr. Jeffrey Dubin has prefiled testimony in this proceeding,
9 Exhibit No. ____ (JAD-1T), concluding there is no statistical basis to exclude any
10 of the available historical streamflow data and that the best data to use for a
11 normalized forecast is the average of all available historical data, which at present
12 is 60 years. An additional ten years of data is expected to be available during the
13 summer of 2004. The Company proposes to supplement its filing with that
14 additional data when it becomes available.

15 **Q. Please quantify PSE's normalized net power cost projection.**

16 A. Based upon 60 years of streamflow data, PSE's projected rate year net power
17 costs, including production operations and maintenance ("O&M") expenses, are
18 \$782.6 million. *See* Exhibit No. ____ (JMR-10). Mr. John Story adjusts this cost
19 to a test period level per his Exhibit No. ____ (JHS-E3, page 2.03).

1 **Q. How has PSE developed its forecast of Production O&M costs in this filing?**

2 A. In estimating its rate year power costs, PSE has made the following adjustments
3 to its test year (October 2002 through September 2003) production O&M costs:

4 i) Restated the test year costs for Colstrip coal handling costs which have
5 been reclassified to fuel costs to be in accordance with FERC accounting;

6 ii) Proformed the Colstrip O&M costs to preliminary rate year budget
7 amounts;

8 iii) Removed the White River O&M costs to reflect retirement of the project
9 for hydroelectric generation purposes;

10 iv) Proformed the O&M costs of the new Frederickson 1 resource based on
11 forecasted operation and maintenance costs;

12 v) Restated the test year to normalize O&M for major maintenance for PSE's
13 owned simple-cycle gas and oil-fired combustion turbines based on
14 operating cost studies;

15 vi) Restated the test year to normalize O&M for major maintenance for PSE's
16 owned Encogen plant based upon operating cost studies;

17 vii) Proformed the Whitehorn 2 & 3 lease costs to reflect the lower costs of the
18 lease extension; and

1 viii) Proformed the Fredonia 3 & 4 lease costs to reflect the lower rate year
2 lease costs.

3 **Q. Please describe the principal differences between this forecast of normalized**
4 **power costs and the forecast of normalized power costs that is included in the**
5 **Company's PCORC filing.**

6 A. Please refer to Exhibit No. ____ (JMR-11), which shows a comparison of the
7 PCORC normalized power costs for the period April 2004 through March 2005
8 and the forecasted normalized power costs for the rate year.

9 In terms of supply / demand balance, the new forecast shows an increasing
10 generation supply deficit due to load increases and continuing reduction in PSE's
11 contract share with the Mid-Columbia operators.

12 This supply deficit is partially offset by increased generation from PSE's existing
13 gas and oil-fired resources, including the Frederickson 1 plant. On average, the
14 market heat rates are higher in the new forecast, causing this increased generation.
15 Therefore, this forecast projects fewer market purchases to meet PSE's loads.

16 In terms of the impacts on power costs, higher natural gas prices are driving
17 higher costs for generation from PSE's gas and oil-fired resources. In turn, these
18 higher gas prices result in higher power market prices, which increase the cost of
19 the net market purchases in the forecast. Other factors affecting power costs
20 include changes in the planned maintenance for PSE's Westside hydro, Colstrip

1 and Sumas, as well as escalation in the costs of PSE's existing power purchase
2 contracts.

3 Altogether, this forecast of power costs, including production O&M, is
4 approximately \$39.4 million higher than what is presently reflected in PSE's
5 PCORC filing PCA Power Cost Baseline Rate.

6 **Q. Does this conclude your testimony?**

7 A. Yes, it does.

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