

## Development of Cost Test Rules to Support Implementation of Decarbonization Act

### Technical Conference #1 Washington UTC Docket U-240281 October 11, 2024

Consulting Team to the WA Utilities & Transportation Commission: Tim Woolf and Courtney Lane, Synapse Energy Economics Julie Michals, E4TheFuture

# Virtual Workshop Reminders

- This a public workshop. The presentation will be recorded and posted.
- MUTE your microphone when you're not speaking



• Use chat or raise hand to speak during Q & A





## U-240281Rulemaking (ESHB 1589, RCW 80.86)

Decarbonization Act directed the Commission to:

- Adopt rules by July 1, 2025, to implement consolidated planning requirements for large combination utilities
- Adopt by rule a cost test for emissions reduction measures achieved by large combination utilities to comply with state clean energy and climate policies.

The development of the cost test rules is occurring concurrently with the ISP rules as part of U-240281 and will be incorporated into the final rulemaking

• Additional guidance and tools may be developed outside of the cost-test rules



# U-240281Rulemaking Process Timeline

#### **ISP Rules**

 Workshops - attended by Commissioner's and focused on overarching ISP rules

#### Cost-test Rules and Guidance

 Technical Conferences technical discussions led by Staff, focused on the Cost Test Framework

| Date               | Event  |
|--------------------|--|
| June 28, 2024      | First ISP Rules Workshop   |
| September 20, 2024 | Draft ISP Rules - Integrated System Plan posted to docket;<br>notice of opportunity to comment (contains placeholder<br>for cost test) |
| October 11, 2024   | Today's meeting - Cost Test Technical Workshop #1  |
| October 25, 2024   | Second ISP Rules Workshop  |
| October 29, 2024   | Cost Test Technical Workshop #2  |
| December 3, 2024   | Cost Test Technical Workshop #3  |
| January 2025       | Informal Draft Rules for Comment   |
| Q2 2025            | CR-102 Comment period and Adoption Hearing   |
| July 1, 2025       | Statutory Rulemaking Deadline  |



# Written Comments Timeline

- Requested quick turnaround for Technical Conference 1
- Errata notice
  - Comments on questions from first CE notice accepted until 10/18
- Written comments for Technical Conference 2 will also have a quick turnround but will be accepted after the conference
  - Notice issued by 10/18, conference on 10/29, comments accepted until 11/15



### Today's Meeting Agenda



#### **Introduction and Background**

- Introductions
- Objectives for today's Technical Conference and schedule going forward

#### **NSPM** Overview

- NSPM BCA principles and multi-step process to develop primary test
- Application of NSPM and primary test to utility system planning

#### Docket UE-210804 - Straw Proposal for BCA

- Summary of Straw Proposal for Washington BCA
- Discussion of which elements are appropriate for the cost rest

#### **Requirements of the Decarbonization Act (RCW 80.86)**

- Overview of requirements and definitions applicable to cost test
- Review of impacts to be included in the cost test
- Overview of planning practices



## Introduction to the Consulting Team



Tim Woolf VP Synapse Energy Economics Lead Author – NSPM



Courtney Lane Senior Principal Synapse Energy Economics



Julie Michals Director, E4TheFuture Lead: NESP



### Consulting Team Experience/Expertise

Consulting team brings extensive experience on a range of relevant topics to this effort:

- Technical expertise on benefit-cost analyses (BCA), including co-authorship on the National Standard Practice Manual (NSPM) and companion documents.
- Technical assistance to commissions on BCA and evaluation issues.
- Knowledge and participation in past Washington stakeholder discussions on BCA (Docket U-210804).
- Industry best practices in EM&V and methodologies for quantifying DER impacts.
- Research and technical assistance to state agencies on developing DER strategies and infrastructures.
- Experience working across range of regulatory landscapes that address IRP and least cost planning, reliability, resilience, demand flexibility, DER programs, rate case processes and multi-year rate case considerations.



## Today's Objectives

- Provide an overview of the National Standards Practice Manual (NSPM) and how it can be applied across regulatory contexts, including utility system planning
- Review the Straw Proposal for Washington BCA Test developed in Docket UE-210804 (2022) and discuss which elements are appropriate for the cost test rule
- Provide an overview of the Decarbonization Act (RCW 80.86) and obtain feedback on the following:
  - The cost test requires "emission reduction measures" to be included in the cost test which types of resources should this include?
  - Identify impacts (costs and benefits) that should be included in the cost test
  - Discuss the potential framework for identifying lowest reasonable cost portfolio



## **Overview of National Standard Practice Manual**

Focused on Elements Related to Washington Cost Test Rule



### National Standard Practice Manual and Supporting Publications

National Standard Practice Manual (NSPM) for Benefit-

Cost Analysis of Distributed Energy Resources (2020)

Developed by <u>National Energy Screening Project</u> (NESP), a project of E4TheFuture.

- NSPM builds on the California Standard Practice Manual (CaSPM), last updated in 2001
- CaSPM focuses on EE, NSPM addresses all DERs and in different regulatory contexts
- NSPM companion documents include:
  - <u>Methods, Tools & Resources A Handbook for</u> <u>Quantifying DER Impacts in BCA (2022)</u>
  - <u>Distributional Equity Analysis Guide</u> (May 2024). DOE published, co-funded with E4TheFuture





## Fundamental NSPM BCA Principles

- 1. Recognize that DERs can provide energy/power system needs and should be **compared** with other energy resources and treated consistently for BCA.
- 2. Align cost-effectiveness test with jurisdiction's applicable policy goals.
- 3. Ensure symmetry across costs and benefits.
- 4. Account for all **relevant, material impacts** (based on applicable policies), even if hard to quantify.
- 5. Conduct a **forward-looking, long-term analysis** that captures incremental impacts of DER investments.
- 6. Avoid **double-counting** through clearly defined impacts.
- 7. Ensure **transparency** in presenting the benefit-cost analysis and results.
- 8. Conduct BCA separate from Rate Impact Analyses as they answer different questions.

Source: National Standard Practice Manual for Benefit-cost Analysis of Distributed Energy Resources (2020)



### Principle #1: Compare DERs Consistently with Other Resources

- Requires consideration of all utility system impacts (that are applicable and material)
- BCA approach should be consistent across all DERs
  - Consistent BCA framework reduces risk of either over or under-investing in a resource
  - Reduces complexity of different rules and approaches for valuing different DERs for commissions, utilities, and stakeholders
- Allows for comparison and prioritizing of DER investment options and strategies to answer questions such as:
  - *How cost-effective is one DER type relative to another type?*
  - How to evaluate a program that includes multiple DER types, e.g., NWAs, NPAs, gridintegrated efficient buildings.
  - *How to optimize across multiple types of DERs.*
- Important to clarify that 'consistency' in test across different DERs and other resource types does not mean that all impacts apply or are material – depends on DER type, use case, and other factors.



# The Planning Continuum

#### (and why BCA consistency matters)

- DERs in Bulk Power System Planning
  - integrated resource planning
  - ISO/RTO planning
- DERs in Distribution and Transmission Planning
  - transmission expansion
  - distribution reliability
  - grid modernization
  - non-wires alternatives
  - BCA and LCBF
- DER Initiative Assessment and Planning
  - BCA of specific (or multiple) DER-focused initiatives

Adapted from NASEO/NARUC Task Force on Comprehensive Electricity Planning for current efforts to better integrate all these: <u>https://www.naruc.org/taskforce/</u>

Consistent BCA principles and concepts should be applied across all of these to ensure that all utility investments are optimized relative to each other.



### BCA Applies in Different Regulatory Contexts

| Context                       | Goal of BCA   | Application<br>Examples                                | Role of Costs & Benefits   |
|-------------------------------|---|--|--|
| Programs                      | determine whether to<br>implement the program                 | EE, DR, DG, Storage,<br>EVs                            | compare program benefits to costs  |
| Procurement                   | determine the ceiling price                                   | DER, NWS, NPS,<br>PPA                                  | ceiling price should equal the benefits of the procurement                       |
| Pricing                       | determine the value of DER                                    | DER compensation                                       | value of DER is the sum of benefits  |
|                               | identify optimal DER portfolio                                | Optimize DERs  | compare portfolio benefits to costs  |
| <b></b> .                     | identify preferred resource<br>scenario                       | DP, IDP, IRP, IGP                                      | compare scenario benefits to costs   |
| Fialiling                     | achieve GHG goals at low cost                                 | GHG plans  | compare GHG plan benefits to costs   |
|                               | identify resources to meet state goals                        | State Energy Plans                                     | compare state plan benefits to costs   |
| Infrastructure<br>Investments | determine whether to make the investment                      | Grid Mod, AMI, EV<br>infrastructure, NWS,<br>NPA, etc. | compare investment benefits to investment costs                                  |
| Prudence                      | determine whether past utility decision was appropriate       | Retrospective review                                   | compare benefits and costs using test in place at the time the decision was made |
| Reviews                       | determine whether proposed<br>utility decision is appropriate | Prospective review                                     | compare benefits and costs using test<br>currently in place                      |

DER impacts (value streams, inputs, and methods) should be consistent across these contexts ...

U-240281 focuses on planning context



### Three Tiers of DER Analyses



Image Source: Modified from LBNL (2018). A Framework for Integrated Analysis of Distributed Energy Resources: Guide for States.



## Principle #2: Align BCA with Relevant Policies

- Regulators are guided by policies:
  - Basic objectives such as reasonable costs to consumers, reliability, safety, etc.
  - Jurisdictions also invest in energy resources for a range of other reasons (e.g., environmental goals, public health, economic development, etc.).
  - DER (and other utility resource) investments affect the costs, timeframe, and ability to achieve policy goals.
- Therefore.... the JST should inform and guide resource choices to ensure alignment with established policies.
- Other related points:
  - Energy and other applicable policy goals evolve over time. Therefore, a jurisdiction's costeffectiveness test(s) may need to periodically evolve as well.
  - In some cases, a jurisdiction may have different policy goals for different DER types.



### Principle #8: Conduct BCA Separately from Rate Impact Analysis

The two analyses answer different questions

|                       | Benefit-Cost Analysis  | Rate Impact Analysis  |
|-----------------------|--|---|
| Purpose               | To identify which DERs utilities<br>should invest in or otherwise<br>support on behalf of their<br>customers   | To identify how DERs will affect rates to assess equity concerns  |
| Questions<br>Answered | What are the future costs and benefits of DERs?  | Will customer rates increase or decrease, and by how much?  |
| Results<br>Presented  | <ul> <li>Cumulative costs (PV\$)</li> <li>Cumulative benefits (PV\$)</li> <li>Cumulative net benefits (PV\$)</li> <li>Benefit-cost ratios</li> </ul> | <ul> <li>Rate impacts (c/kWh, %)</li> <li>Bill impacts (\$/month, %)</li> <li>Participation rates (#, %)</li> </ul> |

The Rate Impact Measure (RIM) Test is sometimes used for BCA purposes, but combining the two analyses makes it difficult to answer either question (future impacts of DERs or rate impacts).



### Relationship between BCA and Complementary Analyses



# nesp

## **BCA vs Complementary Analyses**

These analyses are complementary and, therefore, <u>should be conducted</u> <u>separate as they answer different questions</u>:

- Benefit Cost Analysis: Will net costs go up or down due to DER investment? BCA indicate impacts on average across utility customers.
- Rate and Bill Impact Analysis: Will rates (for different customer sectors) go up or down?

If equity and/or economic development are EE related policy goals, then consider:

- Distributional Equity Analysis: How will the benefits of the DER investments accrue to priority populations (e.g., disenfranchised communities) relative to other utility customers?
- Economic Development Analysis: Will local (state, regional, etc.) economies or specific economic indicators (e.g., job counts) improve *due to DER investment?*



## **Questions?**



## **Straw Proposal for Washington BCA Test**

Developed in Docket UE-210804 (2022) Through a Stakeholder Process Based on the NSPM Principles and Five-Step Process



### NSPM 5-step Process

#### Defining a Primary Cost-Effectiveness Test

#### **STEP 1** Articulate Applicable Policy Goals

Articulate the jurisdiction's applicable policy goals related to DERs.

#### STEP 2 Include All Utility System Impacts

Identify and include the full range of utility system impacts in the primary test, and all BCA tests.

#### STEP 3 Decide Which Non-Utility System Impacts to Include

Identify those non-utility system impacts to include in the primary test based on applicable policy goals identified in Step 1:

• Determine whether to include host customer impacts, low-income impacts, other fuel and water impacts, and/or societal impacts.

#### **STEP 4** Ensure that Benefits and Costs are Properly Addressed

Ensure that the impacts identified in Steps 2 and 3 are properly addressed, where:

- Benefits and costs are treated symmetrically;
- Relevant and material impacts are included, even if hard to quantify;
- Benefits and costs are not double-counted; and
- Benefits and costs are treated consistently across DER types

#### **STEP 5** Establish Comprehensive, Transparent Documentation

Establish comprehensive, transparent documentation and reporting, whereby:

- The process used to determine the primary test is fully documented; and
- Reporting requirements and/or use of templates for presenting assumptions and results are developed.



## NSPM Process Used to Identify Relevant Impacts Based on Priority Policies

WA Test Straw Proposal included all categories of impacts covered under two umbrella policies:

- Clean Energy Transformations Act (CETA)
- Climate Commitment Act (CCA)

| Impact type    | Impact category                                     | Electric policy, statute, or<br>decision                             | Gas policy, statute, or<br>decision  |
|----------------|---|--|--------------------------------------|
| Utility System | Electric Utility System (or Gas<br>Utility) Impacts | Clean Energy Transformation Act,<br>Climate Commitment Act- all DERs | Climate Commitment Act -<br>all DERs |
| Other Fuels    | Other Fuels (gas, oil, propane)                     | CETA, CCA - all DERs   | CCA - all DERs                       |
|                | Resilience  | CETA, CCA - all DERs   | CCA - all DERs                       |
|                | Energy Security                                     | CETA, CCA - all DERs   | CCA - all DERs                       |
|                | GHG Emissions                                       | CETA, CCA - all DERs   | CCA - all DERs                       |
| Societal       | Other Environmental                                 | CETA, CCA - all DERs   | CCA - all DERs                       |
|                | Public Health                                       | CETA, CCA - all DERs   | CCA - all DERs                       |
|                | Economic Development/ Jobs                          | CETA, CCA - all DERs   | CCA - all DERs                       |
|                | Energy Burden/Equity                                | CETA, CCA - all DERs   | CCA - all DERs                       |
| Host Customer  | Host Customer (non-low Income)                      | CETA, CCA - all DERs   | CCA - all DERs                       |
| nost customer  | Host Customer Low-Income                            | CETA, CCA - all DERs   | CCA - all DERs                       |



## WA Cost-Effectiveness Test Straw Proposal

#### November 2022 – Summary

| Impact Type          | Impact Category         | Impact                        |
|----------------------|-------------------------|-------------------------------|
|                      | Electric Utility System | All                           |
| Utility System       | Gas Utility System      | All                           |
|                      | Other Fuels             | Commodity                     |
|                      | (Oil, Propane, Wood,    | Environmental Compliance      |
|                      | Gasoline)               | Market Price Effects          |
|                      | Host Customer           | Energy Impacts                |
|                      |                         | Non-Energy Impacts            |
| Non-I Itility System |                         | Low-Income Non-Energy Impacts |
|                      | Societal Impacts        | Greenhouse Gas Emissions      |
|                      |                         | Other Environmental           |
|                      |                         | Public Health                 |
|                      |                         | Economic and Jobs             |
|                      |                         | Energy Security               |
|                      |                         | Energy Equity                 |
|                      |                         | Resilience                    |

Which elements of the straw proposal are appropriate for use in the cost test as required in RCW 80.86?

We discuss in next section in context of Decarbonization Act...



### **Decarbonization Act**

### And Overview of Draft Integrated System Planning Rules



### **Decarbonization Act: Overarching Policy Goals/Objectives**

From RCW 80.86.010. Findings and Intent

It is the intent of the legislature to require large combination utilities to decarbonize their systems by:

(a) Prioritizing efficient and <u>cost-effective</u> measures to **transition customers programs and the direct use of fossil fuels** at the **lowest reasonable cost** to customers;

(b) investing in the **energy supply, storage, delivery, and demand-side resources** that will be needed to serve any increase in electrical demand affordably and reliably;

(c) maintaining safety and reliability as the gas system undergoes transformational changes;

(d) integrating **zero-carbon** and **carbon-neutral fuels** to serve high heat and industrial loads where electrification may not be technically feasible;

(e) managing peak demand of the electric system; and

(f) ensuring an **equitable distribution** of benefits to, and **reduction of burdens** for, <u>vulnerable populations</u>, <u>highly impacted</u> communities, and <u>overburdened</u> communities that have historically been underserved by utility energy efficiency programs and may be disproportionately impacted by rising fuel and equipment costs or experience high energy burden.



### **Integrated System Planning Rules: Summary**

- Consolidates multiple planning processes: electric IRP, gas IRP, clean energy implementation planning (CEIP), and electrification of transportation.
- Commission must evaluate whether the ISP is in the public interest and includes the following:
  - Public health, economic development, environmental benefits, and the reduction of costs and risks
  - Equity
  - Energy security and resiliency
  - Reduction in greenhouse gas emissions
  - Reliability



### **Cost Test Rules**

The Cost Test rule requirement is embedded within the ISP Rules

Section RCW 80.86.020(10) requires:

The commission shall establish by rule a cost test for

- emissions reduction measures achieved by large combination utilities
- to comply with state clean energy and climate policies.
- ...for the purpose of determining the lowest reasonable cost of decarbonization and electrification measures in integrated system plans, at the portfolio level, and
- for any other purpose determined by the commission by rule.



### **Key Definition: Lowest Reasonable Cost**

The **lowest cost mix** of **demand-side** and **supply side** resources and **decarbonization** measures determined through a **detailed and consistent analysis** of a **wide range** of commercially available resources and measures.

At a minimum, this analysis must consider **long-term** costs and benefits, market-volatility **risks**, resource **uncertainties**, resource **dispatchability**, resource effect on **system operation**, the <u>risks</u> imposed on the large combination utility and its ratepayers, **public policies regarding resource preference** adopted by Washington state or the federal government, the cost of **risks** associated with **environmental effects** including potential spills and emissions of **carbon dioxide**, and the need for **security of supply**.

The analysis of the lowest reasonable cost must describe the large combination utility's combination of planned resources and related delivery system infrastructure in compliance with chapters 19.280, 19.285, and 19.405 RCW.



### **Key Definition: Cost-Effective**

**Cost-effective** means that a project or resource is, or is forecast to:

(a) be **reliable and available** within the time it is needed; and

(b) **reduce greenhouse gas emissions** and **meet or reduce the energy demand or supply** an equivalent level of energy service to the intended customers

at an estimated **long-term incremental system cost** no greater than that of the least-cost similarly reliable and available <u>alternative project or resource</u>, or any combination thereof,

including the **cost of compliance** with chapter 70A.65 RCW, based on the forward allowance ceiling price of allowances approved by the department of ecology under RCW 70A.65.160



### **Key Definition: System Cost**

**System cost** means actual direct costs or an estimate of all direct costs of a project or resource over its effective life including, if applicable:

The costs of transmission and distribution to the customers;

waste disposal costs;

permitting, siting, mitigation, and end-of-cycle decommissioning and remediation costs;

fuel costs, including projected increases;

resource integration and balancing costs; and

such quantifiable **environmental** costs and benefits and other **energy and nonenergy benefits** as are directly attributable to the project or resource, including **flexibility**, **resilience**, **reliability**, **greenhouse gas emissions reductions**, and **air quality** 



### **Resources to Consider in Determining Lowest Reasonable Cost**

#### Utility-scale supply-side

- Electric: generation, transmission, distribution, grid modernization
- Gas: energy, transportation, distribution, storage, LNG, RNG
- Procurements

#### Distributed energy resources

- EE, DR, DG, storage, electrification, EVs, rate design
- Non-wires alternatives, non-pipe alternatives, virtual power plants

#### Third-party resources

- Customer driven
- Market driven

In sum, the ISP rules require consideration of all potential energy resources options, regardless of whether they are primarily for "decarbonization."



### Impacts to Consider When Determining Lowest Reasonable Cost (1)

#### **Utility System Impacts**

| Туре         | Electric Utility System Impact |  |
|--------------|--------------------------------|--|
|              | Energy Generation              |  |
|              | Capacity                       |  |
| Generation   | Environmental Compliance       |  |
|              | RPS/CES Compliance             |  |
|              | Ancillary Services             |  |
| Transmission | Transmission Capacity          |  |
| Transmission | Transmission System Losses     |  |
|              | Distribution Capacity          |  |
| Distribution | Distribution System Losses     |  |
| Distribution | Distribution O&M               |  |
|              | Distribution Voltage           |  |
|              | Financial Incentives           |  |
|              | Program Administration         |  |
|              | Utility Performance Incentives |  |
| General      | Credit and Collection          |  |
|              | Risk                           |  |
|              | Reliability                    |  |
|              | Resilience                     |  |

| Туре    | Gas Utility or Other Fuel Impact |
|---------|----------------------------------|
|         | Fuel and Variable O&M            |
| Enorm   | Capacity                         |
| Energy  | Environmental Compliance         |
|         | Market Price Effects             |
|         | Financial Incentives             |
|         | Program Administration Costs     |
|         | Utility Performance Incentives   |
| General | Credit and Collection Costs      |
|         | Risk                             |
|         | Reliability                      |
|         | Resilience                       |



### Impacts to Consider When Determining Lowest Reasonable Cost (2)

#### **DER Host Customer Impacts**

| Impact                    |  |
|---------------------------|--|
| Host portion of DER costs |  |
| Interconnection fees      |  |
| Risk                      |  |
| Reliability               |  |
| Resilience                |  |
| Tax incentives            |  |
| Non-energy Impacts (NEIs) |  |

#### **Non-Energy Impacts**

Transaction costs

Asset value

Productivity

Economic well-being

Comfort

Health & safety

Empowerment & control

Satisfaction & pride

## Impacts to Consider When Determining Lowest Reasonable Cost (2a) DER Host Customer Impacts

- Whether to include host customer impacts is based on a jurisdiction's policy goals
- The Decarbonization Act is clear that low-income customers should be considered, but there is no direct language in the act that refers to non-low-income host customers.
- It is therefore helpful to look at other applicable policies and existing practice to inform whether to include non-low-income host customer impacts:
  - CETA: NEW SECTION. Sec. 1. (1) The legislature finds that Washington must address the impacts of climate change by leading the transition to a clean energy economy. One way [is to] ...ensuring that the benefits of this transition are broadly shared throughout the state.
  - Nov. 2022 WA Cost-Effectiveness Test Straw Proposal includes host customer impacts
  - The Northwest Power and Conservation Council (NWPCC) definition of cost-effective energy efficiency includes host customer impacts
- Points to consider:
  - The NSPM principle of symmetry requires both host customer costs and host customer benefits (including non-energy) be included in the test

#### We recommend that host customer impacts be included in the cost test – do you agree?



### Impacts to Consider When Determining Lowest Reasonable Cost (3)

#### Societal Impacts - examples

| Impact              | Description  |
|---------------------|--|
| Resilience          | Resilience impacts beyond those experienced by utilities or host customers     |
| GHG Emissions       | GHG emissions created by fossil-fueled energy resources                        |
| Other Environmental | Other air emissions, solid waste, land, water, and other environmental impacts |
| Public Health       | Health impacts, medical costs, and productivity affected by health             |
| Energy Security     | Energy imports and energy independence   |



### Impacts to Consider When Determining Lowest Reasonable Cost (4)

| Impact                | Description   |
|-----------------------|---|
| Equity                | Equitable distribution of burdens and benefits                              |
| Macroeconomic Impacts | Incremental economic development and job impacts                            |
| Rate Impacts          | Long-term increases or decreases in rates relative to alternative scenarios |

These impacts are best accounted for using analyses that are separate from the core BCA.



# Recommended Impacts to Include in Cost Test Based on Applicable Policy Goals

| Impact<br>Type | Impact Category            | Impact  | Straw<br>Proposal | Decarbonization<br>Act |
|----------------|----------------------------|---|-------------------|------------------------|
| Utility        | Electric Utility<br>System | All (generation, transmission, distribution, general) | All               | All                    |
| System         | Gas Utility System         | All (energy, transmission, distribution, general)     | All               | All                    |
|                | Other Fuels                | Yes (Oil, Propane, Wood, Gasoline)                    | Yes               | Yes                    |
| Non-           |                            | Energy Impacts  | Yes               | Yes                    |
|                | Host Customer              | Non-Energy Impacts                                    | Yes               | Yes                    |
|                |                            | Low-Income Non-Energy Impacts                         | Yes               | Yes                    |
| Utility        |                            | Greenhouse Gas Emissions                              | Yes               | Yes                    |
| System         | Societal Impacts           | Other Environmental                                   | Yes               | Yes                    |
|                |                            | Public Health   | Yes               | Yes                    |
|                |                            | Economic and Jobs                                     | Yes               | Yes*                   |
|                |                            | Energy Security                                       | Yes               | Yes                    |
|                |                            | Energy Equity   | Yes               | Yes*                   |
|                |                            | Resilience  | Yes               | Yes                    |

We recommend that all impacts be included in the cost test – do you agree?

\*Economic impacts and equity are complementary analyses



## **Existing Planning Practices: High-Level Summary**

#### **Energy Efficiency Cost-Effectiveness**

- Required to use Northwest Power Planning Council screening method
- Based on the total resource cost test including carbon costs

Electric Integrated Resource Plan

- Uses Aurora model to identify preferred portfolio
- Analyses DERs in "suites" and ranked using total resource cost test, GHG benefits, and other criteria
- Accounts for resource targets and constraints
- Uses customer benefit indicators that allow for scoring based on equity and other goals
- Considers economic, health, and environmental benefits separately from the IRP

Gas Integrated Resource Plan

Pipeline Replacement Plan (data)

**Clean Energy Implementation Plan** 

- Includes targets for renewable energy, non-emitting generation, energy efficiency, demand response
- · Requires equitable distribution of energy and non-energy benefits
- Uses customer benefit indicators that allow for scoring based on equity and other goals

**Electrification of Transportation Plan** 

There are many "stages" in the process of selecting resources.

We use the term stage to refer to any point where resources are screened, targets are set, resources are ranked, portfolios are evaluated, or a preferred portfolio is chosen.

Each stage is, or could be, informed by a BCA/DEA/other metrics or analysis.

The consultant team will meet with PSE next week to get more details on the existing planning practices.



## New Planning Requirements: High-Level Summary

Many of the existing planning practices can continue to be used for integrated system planning but may need to be modified to account for new requirements:

- Consolidate planning practices
- Assess electrification measures
  - Integrate electric and gas planning
  - Integrate electric and transportation planning
- Meet decarbonization goals
- Apply a "cost test" to achieve lowest reasonable cost, i.e., a "cost test framework" where the framework should:
  - Include the wide range of resources discussed above
  - Include the wide range of impacts discussed above
  - Ideally be applied at each stage in the analysis
    - Screening for energy efficiency and other DER types
    - Setting resource targets
    - Assessing electrification options
    - Assessing and accounting for customer benefit indicators
    - Any other key stages in the planning process



## For Discussion at the Next Technical Conference

- Identify the key stages of the current planning processes
- Review the cost test framework for each state in the current process
  - Which resource types are accounted for?
  - Which impacts are accounted for?
- Discuss what stages will be included in the integrated system planning process
  - At a very high-level. Rules do not need to address the details.
- For each stage of the ISP process, discuss how it will meet the cost test framework
  - Which resource types are accounted for?
  - Which impacts are accounted for?
- Discuss which resource impacts should be accounted for separately, for example:
  - Rate impacts
  - Macroeconomic impacts
  - Equity impacts



## **Questions?**



### **Next Steps**

- Written comments in response to the 9/27/24 Notice accepted until 10/18/24
- Second Technical Conference 10/29/24
  - Notice issued by 10/18/24, comments accepted until 11/15/24
  - Topics include:
    - Potential Framework for Identifying Lowest
       Reasonable Cost Portfolio
    - How the cost test will be used to determine the lowest reasonable cost of decarbonization measures
    - Use of cost test in the context of the ISP and optimization of electric and gas resources

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| January 2025       | Informal Draft Rules for Comment  |
| Q2 2025            | CR-102 Comment period and Adoption Hearing  |
| July 1, 2025       | Statutory Rulemaking Deadline   |



## Thank you!

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