WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

NOTICE OF PENALTIES INCURRED AND DUE FOR VIOLATIONS OF LAWS AND RULES

PENALTY ASSESSMENT: TV-220015 PENALTY AMOUNT: \$4,200

Bigfoot Moving Service LLC 19046 10th Ave NE #A Shoreline, WA 98155

The Washington Utilities and Transportation Commission (Commission) believes Bigfoot Moving Service LLC (Bigfoot Moving or Company) violated Washington Administrative Code (WAC) 480-15-570, Driver Safety Requirements, which adopts Title 49 Code of Federal Regulations (49 C.F.R.) Part 391 – Qualification of Drivers and 49 C.F.R Part 395 – Hours of Service of Drivers.

Revised Code of Washington (RCW) 81.04.405 allows penalties of \$100 for each violation. In the case of an ongoing violation, every day's continuance is considered a separate and distinct violation.

On January 6, 2022, Commission Motor Carrier Investigator Sandra Yeomans completed a routine safety investigation of Bigfoot Moving and documented the following violations:

- Forty violations of 49 C.F.R. § 391.45(a) Using a driver not medically examined and certified. The Company allowed driver Maurice Boulton to operate a commercial motor vehicle (CMV) without a valid medical certificate on 40 occasions between May 6 and September 28, 2021.
- Four violations of 49 C.F.R. § 391.51(a) Failing to maintain driver qualification file on each driver employed. The Company failed to maintain driver qualification files for Maurice Boulton, Amber Chapman, Brian Serwold, and Nathanial-Alan Johnson.
- One hundred twenty violations of 49 C.F.R. § 395.8(a)(1) Failing to require driver to make a record of duty status. The Company failed to require drivers Maurice Boulton, Amber Chapman, Brian Serwold, and Nathanial-Alan Johnson to complete a record of duty status on 120 occasions between September 1 and September 30, 2021.

The Commission considered the following factors in determining the appropriate penalties for these violations:

1. How serious or harmful the violations are to the public. The violations noted are serious and potentially harmful to the public. Household goods moving companies that allow drivers to operate CMVs without valid medical certificates, fail to maintain driver qualification files, and fail to maintain records of duty status put the customers' belongings and the traveling public at risk. These violations present serious safety concerns.

- 2. Whether the violations were intentional. Considerations include:
 - Whether the Company ignored Commission staff's (Staff) previous technical assistance; and
 - Whether there is clear evidence through documentation or other means that shows the Company knew of and failed to correct the violation.

On October 3, 2019, the Commission received the Company's application for household goods moving authority. In the application, Maurice Boulton, owner of Bigfoot Moving, acknowledged the Company's responsibility to understand and comply with applicable motor carrier safety rules.

On October 9, 2019, Maurice Boulton attended household goods training provided by Staff and acknowledged receiving training pertaining to motor carrier safety regulations. The Company knew or should have known about these requirements.

- 3. Whether the Company self-reported the violations. Bigfoot Moving did not self-report these violations.
- 4. Whether the Company was cooperative and responsive. The Company was cooperative throughout the safety investigation and expressed a desire to come into compliance.
- 5. Whether the Company promptly corrected the violations and remedied the impacts. Bigfoot Moving made corrections for discovered violations, but has not provided a safety management plan describing how it will prevent repeat violations in the future.
- 6. **The number of violations.** Staff identified 11 violation types with a total of 175 individual occurrences during the routine safety investigation of Bigfoot Moving. Of those violations, Staff identified three violation types with 164 individual occurrences that warrant penalties in accordance with the Commission's Enforcement Policy.
- 7. **The number of customers affected.** Bigfoot Moving reported traveling 15,000 miles in 2020. These violations presented a public safety risk.
- 8. **The likelihood of recurrence.** The Company was cooperative throughout the safety investigation, made corrections, and was provided technical assistance with specific remedies to help the Company assess how well its safety management controls support safe operations and how to begin improving its safety performance. In light of these factors, Staff believes the likelihood of recurrence is low.
- 9. **The Company's past performance regarding compliance, violations, and penalties.** This is the Company's first safety investigation. Bigfoot Moving has no history of penalties for safety violations with the Commission.
- 10. **The Company's existing compliance program.** Maurice Boulton is responsible for the Company's safety compliance program.

11. **The size of the Company.** The Company employs four drivers and operates two CMVs. The Company reported \$292,173 in gross revenue in 2020.

The Commission's Enforcement Policy provides that some Commission requirements are so fundamental to safe operations that the Commission will issue mandatory penalties for each occurrence of a first-time violation.¹ The Commission generally will assess penalties by violation category, rather than per occurrence, for first-time violations of those critical regulations that do not meet the requirements for mandatory penalties. The Commission will assess penalties for any equipment violation meeting the Federal Motor Carrier Safety Administration's "out-of-service" criteria and also for repeat violations of critical regulations, including each occurrence of a repeat violation.

The Commission has considered these factors and determined that it should penalize Bigfoot Moving \$4,200 (Penalty Assessment), calculated as follows:

- Forty violations of 49 C.F.R. § 391.45(a) Using a driver not medically examined and certified. The Commission assesses a penalty of \$100 for each occurrence of this violation, for a total of \$4,000.
- Four violations of 49 C.F.R. § 391.51(a) Failing to maintain driver qualification file on each driver employed. The Commission assesses a "per category" penalty of \$100 for these critical violations.
- One hundred twenty violations of 49 C.F.R. § 395.8(a)(1) Failing to require driver to make a record of duty status. The Commission assesses a "per category" penalty of \$100 for these critical violations.

This information, if proven at a hearing and not rebutted or explained, is sufficient to support the penalty assessment.

Your penalty is due and payable now. If you believe either or both of the violations did not occur, you may deny committing the violation(s) and contest the penalty through evidence presented at a hearing or in writing. Alternatively, if there is a reason for either or both of the violations that you believe should excuse you from the penalty, you may ask for mitigation (reduction) of the penalty through evidence presented at a hearing or in writing. The Commission will grant a request for hearing only if material issues of law or fact require consideration of evidence and resolution in a hearing. Any request to contest the violation(s) or for mitigation of the penalty must include a written statement of the reasons supporting that request. Failure to provide such a statement will result in denial of the request. *See* RCW 81.04.405.

If you properly present your request for a hearing and the Commission grants that request, the Commission will review the evidence supporting your dispute of the violation(s) or application for mitigation in a Brief Adjudicative Proceeding before an administrative law judge. The administrative law judge will consider the evidence and will notify you of their decision.

¹ Docket A-120061 – Enforcement Policy of the Washington Utilities & Transportation Commission – Section V.

<u>You must act within 15 days after receiving this Penalty Assessment</u> to do one of the following:

- Pay the amount due.
- Contest the occurrence of the violation(s).
- Admit the violations but request mitigation of the penalty amount.

Please indicate your selection on the enclosed form and submit it electronically through the Commission's web portal **within FIFTEEN (15) days** after you receive this Penalty Assessment. If you are unable to use the web portal, you may submit it via email to records@utc.wa.gov. If you are unable to submit the form electronically, you may send a paper copy to the Washington Utilities and Transportation Commission, PO Box 47250, Olympia, Washington 98504-7250.

If you do not act within 15 days, the Commission may take additional enforcement action, including but not necessarily limited to suspending or revoking your certificate to provide regulated service, assessing additional penalties, or referring this matter to the Office of the Attorney General for collection.

DATED at Lacey, Washington, and effective January, 26, 2022.

/s/Rayne Pearson RAYNE PEARSON Director, Administrative Law Division

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WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION PENALTY ASSESSMENT TV-220015

PLEASE NOTE: You must complete and sign this document and send it to the Commission within 15 days after you receive the penalty assessment. Use additional paper if needed. I have read and understand RCW 9A.72.020 (printed below), which states that making false statements under oath is a class B felony. I am over the age of 18, am competent to testify to the matters set forth below and I have personal knowledge of those matters. I hereby make, under oath, the following statements.

- [] 1. **Payment of penalty.** I admit that the violations occurred and enclose \$4,200 in payment of the penalty.
- [] 2. Contest the violation(s). I believe that the alleged violation(s) did not occur for the reasons I describe below (if you do not include reasons supporting your contest here, your request will be denied):

[] a) I ask for a hearing to present evidence on the information I provide above to an administrative law judge for a decision.

- OR [] b) I ask for a Commission decision based solely on the information I provide above.
- [] 3. Application for mitigation. I admit the violations, but I believe that the penalty should be reduced for the reasons set out below (if you do not include reasons supporting your application here, your request will be denied):
 - [] a) I ask for a hearing to present evidence on the information I provide above to an administrative law judge for a decision.
 - OR [] b) I ask for a Commission decision based solely on the information I provide above.

I declare under penalty of perjury under the laws of the State of Washington that the foregoing, including information I have presented on any attachments, is true and correct.

Dated:	[month/day/year], at	[city	y, state]
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Name of Respondent (company) – please print

Signature of Applicant

PENALTY ASSESSMENT TV-220015

RCW 9A.72.020:

"Perjury in the first degree. (1) A person is guilty of perjury in the first degree if in any official proceeding he makes a materially false statement which he knows to be false under an oath required or authorized by law. (2) Knowledge of the materiality of the statement is not an element of this crime, and the actor's mistaken belief that his statement was not material is not a defense to a prosecution under this section. (3) Perjury in the first degree is a class