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1 BEFORE THE WASHINGTON UTILITIES AND
 TRANSPORTATION COMMISSION
2 WASHINGTON UTILITIES AND)
 WASHINGTON COMMISSION,)
3)
 Complainant,) Docket Nos. UE-011570
4) and UG-011571
 v.) (consolidated)
5 PUGET SOUND ENERGY, INC.,)
) Volume VI
6 Respondent.) Pages 929 to 1140
)
7
8

 A hearing in the above matter was held on
9 February 21, 2002, at 9:30 a.m., at 1300 South Evergreen
10 Park Drive Southwest, Room 206, Olympia, Washington,
11 before Administrative Law Judges DENNIS MOSS and
12 THEODORA M. MACE and Chairwoman MARILYN SHOWALTER and
13 Commissioner RICHARD HEMSTAD and Commissioner PATRICK J.
14 OSHIE.

15 The parties were present as follows:
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24 Joan E. Kinn, CCR, RPR
25 Court Reporter

0930

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1 P R O C E E D I N G S

2 JUDGE MOSS: Looking around the room, I don't
3 think we need to take appearances again. We have
4 Ms. Kinn back reporting, so she knows all the players by
5 now, and I don't see any new faces in the room, so we
6 will just skip that part and proceed directly to --
7 well, I guess I do have a couple of preliminary points.

8 Mr. Quehrn distributed an errata sheet for
9 Mr. Donald Gaines's rebuttal testimony, which is Exhibit
10 25T, and I have noted for the Bench that the second
11 change, the penultimate change and the final change,
12 have already been made in the testimony, and the fourth
13 change from the bottom can be stricken. Other than
14 that, those are the errata.

15 I also have furnished to the Bench,
16 Mr. Quehrn has furnished to the Bench a revised exhibit,
17 or actually I guess it was Mr. Cedarbaum, revised
18 Exhibit 75, so that should be substituted for the
19 current exhibit, and I will note that the new Exhibit 75
20 is not confidential.

21 We also had distributed previously from the
22 Industrial Customers of Northwest Utilities PSE's
23 response to Data Request Number 8-I which I have marked
24 as Exhibit Number 80 for identification.

25 And Mr. Quehrn has also distributed a table

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1 this morning that bears the legend U.S. Bank account
2 number, I'm not going to give the number, reconciliation
3 of bank account for non-regulated cash for the period
4 May 1999 to January 2001. And as I understand it, he
5 intends to use this in some fashion or another with this
6 witness this morning, and we will deal with that when we
7 deal with that.

8 Is there any other preliminary business
9 before I swear the witness?

10 Yes, there is from Bench.

11 CHAIRWOMAN SHOWALTER: We have a Bench
12 request, and I'm not sure who the right person is to
13 produce it, but it may be ICNU. So if you could turn,
14 there are two exhibits that are relevant, and one is
15 Exhibit 208 and the other is 322, and these were both
16 produced by Mr. Schoenbeck. And if we begin with 322, I
17 can explain what we would like. All right, well, 322
18 lays out the different parties' positions in terms of
19 revenue amount as spread across the different classes.
20 Now if you go to Exhibit 208.

21 MR. VAN CLEVE: Okay.

22 CHAIRWOMAN SHOWALTER: It shows percentage
23 amounts over the different classes, but only according
24 to some of the recommendations. And the further thing I

25 don't completely understand is that if you look at the
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1 residential schedules that the revenue months are not
2 the same, but I will just get at what I'm interested in,
3 I should say we are interested in. And that is
4 something that looks like Exhibit 208 that shows both
5 revenue and percentage increases but for all of the
6 different options.

7 What we're getting at here is if we have to
8 decide or once we decide that we will give an increase,
9 and I'm not saying we will, but if we decide that, then
10 we need to decide how to do it, and it would be helpful
11 to the Bench to have in front of it the different ways
12 to go about it in one single place both as to revenue
13 amount and percentage increase.

14 MR. VAN CLEVE: We can do that. And the
15 difference between 322 and 208 on the numbers is that
16 208 is based on the \$136 Million proposal in the
17 rebuttal testimony during the interim period, and the
18 other one is based on the full 170.

19 CHAIRWOMAN SHOWALTER: Okay, well, I think it
20 would be sufficient to take the rebuttal proposal of the
21 company since that's their latest proposal.

22 MR. VAN CLEVE: Okay.

23 JUDGE MOSS: And I'm going to mark that as
24 Bench Request 8 which I inadvertently led Judge Mace to

25 skip yesterday, so we will go back and fill that in.

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1 MR. CEDARBAUM: Can I ask a question about
2 the Bench Request, clarifying question. None of --
3 neither Exhibit 208 or 322 included a Staff recommended,
4 and I assume that you meant to include that in your
5 Bench Request.

6 CHAIRWOMAN SHOWALTER: Yes, I did.

7 JUDGE MOSS: Mr. Van Cleve, are you clear?

8 MR. VAN CLEVE: I think so. Do you want -- I
9 understand the percentages that you want, but for what
10 assumptions about the increase, just the company's
11 rebuttal and Staff?

12 CHAIRWOMAN SHOWALTER: No, any party that has
13 a recommendation or even a contingent recommendation, we
14 would like it laid out in a column both as to amount,
15 for example, Schoenbeck would be what, \$68 Million,
16 whatever.

17 MR. VAN CLEVE: So we're defining four rate
18 spread proposals to four or so revenue increase
19 proposals, okay.

20 CHAIRWOMAN SHOWALTER: I would see it as four
21 payers of the columns, revenue amount, percentage
22 amount, spread over the different rate classes.

23 MR. QUEHRN: Excuse me, Your Honor, I have a
24 question. As I recall, when we were discussing Staff's

25 recommendation, there were some adjustments to that that
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1 also the company had proposed, and that would be another
2 version of that. Should that be included in the
3 spreadsheet?

4 CHAIRWOMAN SHOWALTER: That would be fine if
5 it's identified as a separate column of Staff's proposal
6 as adjusted by PSE. If you need to get together on
7 that.

8 MR. QUEHRN: We will work with Mr. Van Cleve
9 on that.

10 CHAIRWOMAN SHOWALTER: Okay.

11 MR. QUEHRN: Thank you.

12 MR. CEDARBAUM: Then how about a column for
13 the company's proposal as adjusted by Staff, I mean --

14 CHAIRWOMAN SHOWALTER: That would be fine
15 too. Really what we're looking for is to have the
16 options in front of us. Should we decide that there is
17 interim relief, then we would have to decide the amount,
18 but it would be helpful to have in one place what the
19 different options actually look like as spread across
20 the rate classes, both by amount and percentage, and
21 it's to allow us to have one place where we can look at
22 these proposals if we get there.

23 MR. VAN CLEVE: We will circulate it to the
24 parties and try to get some agreement on what it says.

25 JUDGE MOSS: Circles and arrows and photos on
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1 the back.

2 CHAIRWOMAN SHOWALTER: I mean in essence, I
3 think it's an illustrative exhibit that explains what
4 the different parties have been saying in the course of
5 the hearing.

6 JUDGE MOSS: We do have quite a volume of
7 material in this record, so this is a way to pull the
8 sort of central focus of it into one place, and we do
9 appreciate the parties' efforts in pulling it together
10 in that fashion.

11 Anything else?

12 All right, Mr. Donald Gaines, I will ask you
13 to please rise and raise your right hand.

14

15 (The following exhibits were identified in
16 conjunction with the testimony of DONALD E. GAINES.)

17 Exhibit 21T is DEG-1T: Pre-filed Direct
18 Testimony (revised 2/7/02). Exhibit 22 is DEG-2: Donald
19 E. Gaines Professional Qualifications. Exhibit 23 is
20 DEG-3: PSE Utility Operations - Credit Protection
21 Measures, 12 Months Ended October 2002. Exhibit 24 is
22 DEG-4: Standard & Poor's Report Re PSE, October 30,
23 2001; Moody's Report Re PSE, October 29, 2001. Exhibit
24 25T is DEG-5T: Pre-filed Rebuttal Testimony (2/11/02).

25 Exhibit 26 is DEG-6: Reconciliation of Lisa Steel

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1 Exhibit (LAS-14C) Including the Use of Unregulated Cash.

2 Exhibit 27 is DEG-7: Reconciliation of Stephen Hill

3 Calculation. Exhibit 29 is PSE's Response to Public

4 Counsel's Data Request No. PC-135-I. Exhibit 30 is

5 PSE's Response to Public Counsel's Data Request No.

6 PC-50. Exhibit 31 is PSE's Response to Public Counsel's

7 Data Request No. PC-55. Exhibit 32C is PSE's Response

8 to Public Counsel's Data Request No. PC-62. Exhibit 33

9 is PSE's Response to Public Counsel's Data Request No.

10 PC-64. Exhibit 34 is PSE's Response to Public Counsel's

11 Data Request No. PC-65. Exhibit 35 is PSE's Response to

12 Public Counsel's Data Request No. PC-66. Exhibit 36C is

13 PSE's Response to Public Counsel's Data Request No.

14 PC-71-I. Exhibit 37 is PSE's Response to Public

15 Counsel's Data Request No. PC-73-I. Exhibit 38 is PSE's

16 Response to Public Counsel's Data Request No.

17 PC-74(b)-I. Exhibit 39 is PSE's Response to Public

18 Counsel's Data Request No. PC-128-I. Exhibit 40C is

19 PSE's Response to Public Counsel's Data Request No.

20 PC-9-I. Exhibit 41 is PSE's Response to Public

21 Counsel's Data Request No. PC-24-I. Exhibit 42C is

22 PSE's Response to Public Counsel's Data Request No.

23 PC-43-I. Exhibit 43 is PSE's Response to Public

24 Counsel's Data Request No. PC-51. Exhibit 44 is PSE's

25 Response to Public Counsel's Data Request No. PC-54.

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1 Exhibit 45 is PSE's Response to Public Counsel's Data
2 Request No. PC-56. Exhibit 46 is PSE's Response to
3 Public Counsel's Data Request No. PC-57. Exhibit 47 is
4 PSE's Response to Public Counsel's Data Request No.
5 PC-76-I. Exhibit 48 is PSE's Response to Public
6 Counsel's Data Request No. PC-130-I. Exhibit 49 is
7 PSE's Response to Public Counsel's Data Request No.
8 PC-136-I. Exhibit 50 is PSE's Response to Public
9 Counsel's Data Request No. PC-139-I. Exhibit 51 is
10 PSE's Response to Public Counsel's Data Request No.
11 PC-140-I. Exhibit 52 is PSE's Response to Public
12 Counsel's Data Request No. PC-142-I. Exhibit 53 is
13 PSE's Response to Public Counsel's Data Request No.
14 PC-143-I. Exhibit 54 is PSE's Response to Public
15 Counsel's Data Request No. PC-144-I. Exhibit 55 is
16 PSE's Response to Public Counsel's Data Request No.
17 PC-145-I. Exhibit 56 is PSE's Response to Staff Data
18 Request No. 30-I. Exhibit 57 is PSE's Response to Staff
19 Data Request No. 60-I. Exhibit 58 is PSE's Response to
20 Staff Data Request No. 63-I. Exhibit 59 is Compilation
21 of PSE's Response to Public Counsel's Data Request No.
22 PC-65 and PSE's Responses to Staff Data Request Nos.
23 142-I - 147-I. Exhibit 61 is PSE's Response to Staff
24 Data Request No. 104-I. Exhibit 62 is PSE's Response to

25 Staff Data Request No. 105-I. Exhibit 63 is PSE's

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1 Response to Staff Data Request No. 134-I. Exhibit 64 is
2 PSE's Response to Staff Data Request No. 135-I. Exhibit
3 65 is PSE's Response to Staff Data Request No. 166-I.
4 Exhibit 66 is PSE's Response to Staff Data Request No.
5 168-I. Exhibit 67 is PSE's Response to Staff Data
6 Request No. 248-I. Exhibit 69 is PSE's Response to
7 Staff Data Request No. 11-I. Exhibit 70C is PSE's
8 Response to Staff Data Request No. 85-I. Exhibit 71C is
9 PSE's Response to Public Counsel's Data Request No.
10 PC-62. Exhibit 72 is PSE's Response to Staff Data
11 Request No. 82-G. Exhibit 73 is PSE's Response to ICNU
12 Data Request No. 6.1-I. Exhibit 75 is PSE Response to
13 Staff DR 288-I. Exhibit 76 is PSE Response to Staff DR
14 290-I. Exhibit 78 is PSE Response to Staff DR 293-I.
15 Exhibit 79 is PSE Response to Staff DR 323-I.

16

17 Whereupon,

18 DONALDE. GAINES,

19 having been first duly sworn, was called as a witness

20 herein and was examined and testified as follows:

21

22 JUDGE MOSS: Thank you please be seated.

23

24

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1 D I R E C T E X A M I N A T I O N

2 BY MR. QUEHRN:

3 Q. Good morning, Mr. Gaines.

4 A. Good morning.

5 Q. Mr. Gaines, do you have before you the direct
6 testimony that you adopted, revised, and that was
7 pre-filed in this proceeding as Exhibit 21T, the
8 revision being I believe on the 7th of February?

9 A. Yes, I do.

10 Q. Do you also have before you and did you
11 prepare or oversee the preparation of exhibits to your
12 direct testimony, Exhibits 22 through 24?

13 A. Yes, I have them.

14 Q. Do you have any revisions to your direct
15 testimony or these supporting exhibits?

16 A. Not the direct, no.

17 Q. Do you have before you and did you prepare
18 the rebuttal testimony that was pre-filed in this
19 proceeding as Exhibit 25T?

20 A. Yes, I do.

21 Q. And do you have any revisions or corrections
22 to this testimony?

23 A. Well, there was the errata sheet that was
24 passed out, but beyond that, there's one other

25 adjustment I see that I need to make as a result of the
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1 recharacterization of one line of Exhibit 414C, and if I
2 could direct your attention to page 11 of that exhibit.

3 MR. CEDARBAUM: Your Honor, if I could
4 interject, I apologize to Mr. Gaines, but I think we're
5 getting into an area that relates to an exhibit that --
6 the proposed exhibit that Mr. Quehrn distributed
7 yesterday, which we will be objecting to and as well as
8 to this discussion, so we might as well have that
9 argument now before we hear Mr. Gaines and I have to
10 move to strike it.

11 JUDGE MOSS: Well, we don't have anything to
12 strike yet I don't think.

13 MR. CEDARBAUM: Well, I guess I object to the
14 question as asking for supplemental rebuttal testimony
15 that was not pre-filed.

16 JUDGE MOSS: There's clearly been some
17 discussion between counsel in advance of this morning,
18 and I suppose we should hear whatever argument we need
19 to hear with respect to the objection you have to the
20 proposed direct I guess I will call it that's been
21 initiated here. So let's hear from Mr. Quehrn in terms
22 of what it is he's proposing to do, and let's here from
23 you, Mr. Cedarbaum, as to why you object to him being
24 allowed to proceed in that fashion.

25

MR. QUEHRN: Thank you, Your Honor, and we

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1 may actually want to take some testimony, foundation
2 testimony, on this from the witness, but let me briefly
3 summarize first. Mr. Gaines's rebuttal testimony among
4 other things addressed Staff's proposed interim relief
5 recommendation that was set forth in Ms. Steel's Exhibit
6 414C. On Monday morning of this proceeding, I believe
7 it was line 2, Ms. Steel changed the methodology for
8 coming up with the \$25 Million entry. Previously it had
9 been identified as a long-term debt adjustment, and then
10 the methodology or the rationale I should say for that
11 \$25 Million changed on Monday morning to an adjustment
12 for some transactions involving Infrastrux. We had not
13 seen that adjustment or heard that rationale for that
14 adjustment until Monday morning, and consequently
15 Mr. Gaines' testimony was not responding to ultimately
16 what Staff presented to the Commission on Monday.
17 Consequently, what we were going to do is have the
18 corresponding provisions of Mr. Gaines' testimony that
19 address that issue and an additional exhibit to
20 elaborate in response to the material that Ms. Steel
21 presented on Monday.

22

JUDGE MOSS: Okay, thank you, Mr. Quehrn.

23

Mr. Cedarbaum, what is your objection?

24

MR. CEDARBAUM: The objection is, Your Honor,

25 that the company was well aware all along as to what

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1 Ms. Steel's adjustment was and the theory underlying
2 that adjustment. We asked data requests early on in
3 this case with respect to issues so that Staff could
4 reconcile some differences that she saw between the
5 company's financial statements for September 30th last
6 year and the October projections that the company
7 included in its case. And Ms. Steel explained, I think,
8 all of that on the stand on Monday. Those data requests
9 were responded to by the company, and they were
10 unhelpful in reconciling that information. We continued
11 to do discovery on that subject, and the company
12 understood that we were having problems with that all
13 along. There were many discussions between Mr. Gaines
14 and Ms. Steel about the subject matter before the Staff
15 filed its case, and then additional information was
16 provided, but there was still difficulty in reconciling
17 all of those numbers. She explained all of that on the
18 stand on Monday.

19 The company has been well aware of this
20 problem all along, and to try to bring additional
21 testimony in now really amounts to additional rebuttal
22 testimony that could have been pre-filed all along,
23 because the company has understood what the Staff case
24 was all along. And we're prejudiced, I think, by that.

25 It violates the procedural schedule the Commission

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1 established in the case. It's something that could have
2 been anticipated and was not.

3 JUDGE MOSS: But, Mr. Cedarbaum, as I
4 understand it, this additional exhibit I will call it
5 and it's not been marked as such, is intended to respond
6 to a change Ms. Steel made in her exhibit which was not
7 announced prior to her appearance on the stand that
8 changed the characterization of an adjustment on Exhibit
9 414C. I don't have that in front of me, but I do recall
10 that, I believe it's line 7. And if the company, and
11 Mr. Quehrn has just represented that, and we can have
12 Mr. Gaines answer the question, that Mr. Gaines did not
13 understand that adjustment to be what it was changed
14 into by Ms. Steel on the stand, and he now wishes to
15 respond to it for what it was recharacterized as, that
16 doesn't seem to me to be out of order.

17 MR. QUEHRN: Your Honor, I think it would be
18 helpful actually if we could allow Mr. Gaines to address
19 the circumstances giving rise to preparation of the
20 exhibit without discussing the substance, because it is
21 not the case that we were aware of that change or had
22 any clue of the change being made prior to Monday, and I
23 think Mr. Gains has some background that would be
24 helpful to your deliberation of the issue.

25

MR. CEDARBAUM: Your Honor, I guess if I

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1 could just interrupt for a second, I apologize, but I
2 think it's fair to say that a change was made to the
3 exhibit on Monday. My point is that that should have
4 been no surprise to the company and that now we're in a
5 position of having to respond to something that we only
6 saw yesterday morning. Now it appears that there's a
7 factual issue about whether or not the company should
8 have known, and I know that Ms. Steel has a difference
9 of opinion about the subject matter, so if Mr. Gaines --
10 if this is going to be, you know, turn into a critical
11 issue and ruling by the Commission on whether to go into
12 the subject matter, then I would ask the ability to
13 recall Ms. Steel to give her side of the story, because
14 it is a factual issue apparently as to whether or not
15 the company should have been able to anticipate this
16 issue and include it in its pre-filed case.

17 CHAIRWOMAN SHOWALTER: Well, I have a
18 question here. How this arose aside, it's usually the
19 standard question when the witness gets up on the stand
20 says, would you answer every question the same today as
21 when you wrote it, and the witness either has to say yes
22 or no. But it seems to me to pose the question of, is
23 the testimony in front of us, you know, under oath
24 accurate, so what do you do if it's not. We need all of

25 the testimony to be.

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1 MR. CEDARBAUM: I understand that, I think my
2 -- and I'm not saying that that change wasn't necessary.
3 I'm saying that that change could have been anticipated
4 by the company and dealt with in their pre-filed case
5 rather than yesterday and this morning.

6 JUDGE MOSS: Well, didn't the description of
7 what that line represented change from the time
8 Ms. Steel filed it until she got on the stand and
9 recharacterized it? Am I mistaken about that? Is the
10 description just a difference in words that mean the
11 same thing, or did the words that she used to describe
12 it when she corrected her exhibit mean something
13 different from what was written on that page at the time
14 it was pre-filed?

15 MR. CEDARBAUM: I think it's fair to say it's
16 the latter, that that was a change.

17 JUDGE MOSS: Okay, well, we can't expect the
18 company to be prescient, and whatever background there
19 was in terms of dispute back and forth between the
20 company and the Staff about the discovery process and
21 they knew or should have known, so on and so forth, if a
22 line of testimony describes a number in a particular way
23 and then that is changed at the time the witness takes
24 the stand, and the company in the meantime has filed

25 rebuttal with respect to the way it was originally

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1 described, I don't see how we can hold the company to
2 the standard that it should have anticipated that Staff
3 was going to make that change with its witness on the
4 stand and say they can't now respond to what that line
5 really represents.

6 You know, the search here is for the truth.
7 The search is for the evidence that we need to make a
8 good decision. And if the company was responding to
9 that line of the exhibit or electing not to respond to
10 it because it misunderstood what it represented, then we
11 need to know, and we need to have that be part of the
12 record.

13 Now in terms of any prejudice, Mr. Cedarbaum,
14 I don't, you know, I haven't really looked at this
15 exhibit, but certainly we're going to have Mr. Gaines on
16 the stand for a good long time this morning, I'm sure,
17 and probably through the luncheon hour, and if that does
18 not give you sufficient time to study this with your
19 support from Staff and whatnot, you let me know, and I
20 will not allow you to be prejudiced. I want to give you
21 adequate time to study this and go over it with your
22 analysts and cross examine Mr. Gaines with respect to
23 it, but I do think we need to have it as part of the
24 record because of the change that was made on the stand.

25 I don't see any other way around that.

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1 MR. CEDARBAUM: Well, seeing where this is
2 headed, then I guess I will, rather than wasting more
3 time, I will withdraw the objection on that.

4 JUDGE MOSS: All right, we appreciate that,
5 Mr. Cedarbaum.

6 And so we will -- I suppose we need to mark
7 this as an exhibit then. It will be 81, and I think
8 perhaps the easiest way to describe it will be as
9 reconciliation of bank account for non-regulated cash.
10 That's a portion of the caption, and that should be
11 adequate.

12 And is it necessary that we have some
13 additional amendment then to Exhibit 25T, or is the
14 errata sheet adequate?

15 MR. QUEHRN: Currently 25T refers to a line
16 in 414 as it was initially presented such that
17 Mr. Gaines was going to modify his rebuttal testimony
18 accordingly. And then essentially that induces or that
19 references this exhibit. So if we could have his --
20 that line changed and then move forward, I think that
21 would be fine.

22 JUDGE MOSS: All right, and you had, I
23 believe, directed us to page 11.

24 A. That's correct, page 11, and specifically

25 lines 7 and 8, there's an item -- and I will wait for
0953

1 you to get there. Exhibit 25T, page 11, lines 7 and 8,
2 and specifically on line 7, there's an item numbered 2
3 that starts with inappropriately deducted current
4 maturities from long-term debt, and that needs to be
5 changed to read, inappropriately deducted an adjustment
6 for unregulated investments, and then in parentheses,
7 Infrastrux.

8 COMMISSIONER HEMSTAD: I will have to have
9 you read that again.

10 A. Certainly. On line 7, the sentence that
11 starts after the item 2 where it says, inappropriately
12 deducted, the next part where it says, current
13 maturities from long-term debt should be stricken, then
14 replaced with, an adjustment for unregulated
15 investments, and then in parentheses, Infrastrux.

16 BY MR. QUEHRN:

17 Q. Mr. Gaines, could you then please explain how
18 the exhibit that has been marked as Exhibit 81 relates
19 to that change in your testimony, please?

20 A. Yes, I can. As I think the room is well
21 aware, that exhibit and specifically line 2 of 414C was
22 originally described when it was filed on January 30th
23 as a current maturity of long-term debt. That exhibit
24 was then revised on February 4th. That correction was

25 not made until just on Monday. And so as a result, the
0954

1 implication was that moneys from Infrastrux had come
2 from the utility, and this exhibit now shows that that's
3 incorrect.

4 I need to -- had I known that that was going
5 to be the change, I would have filed this exhibit
6 earlier to show where the sources of that money came
7 from and what the uses were to show that there is, in
8 fact, no money from the regulated business that went to
9 Infrastrux, and therefore no adjustment to equity
10 needed.

11 Q. Thank you, Mr. Gaines. So revised, if I were
12 to ask you the same questions set forth in your direct
13 and rebuttal testimony today, would your answers be the
14 same and the supporting exhibits be the same?

15 A. With the corrections, yes.

16 MR. QUEHRN: At this time, Your Honor, I
17 offer into evidence exhibits 21T through 27 and Exhibit
18 81.

19 JUDGE MOSS: All right, that was 21T through?

20 MR. QUEHRN: 27.

21 JUDGE MOSS: 27, we had previously disposed
22 of 28.

23 MR. QUEHRN: Correct.

24 JUDGE MOSS: All right, that series will be

25 received as marked, and then 81, hearing no objection or
0955

1 no further objection, that will be admitted as marked.

2 And the witness is available for
3 cross-examination. I believe Mr. Cedarbaum or Ms. Smith
4 would go first.

5 MR. CEDARBAUM: Thank you, Your Honor.
6 Before I start my questioning of Mr. Gaines, I thought I
7 would -- it seems like we have had the practice running
8 in this case of offering cross exhibits at the
9 beginning. I would like to do that, but there are some
10 that we pre-marked that I am not planning on offering,
11 so I thought I could just run down the list of the ones
12 that I would offer hopefully by stipulation.

13 JUDGE MOSS: All right, I think yours start
14 around 56, right?

15 MR. CEDARBAUM: Yes, if I'm correct, mine
16 went from 56 through 79, if that's accurate. Then I can
17 either tell you -- I can tell you what in that sequence
18 I'm not offering, or I can just run down the list of
19 what I am offering.

20 JUDGE MOSS: Why don't you tell me the ones
21 you -- and this is under the stipulation?

22 MR. CEDARBAUM: I hope so.

23 JUDGE MOSS: Okay, why don't you tell me the
24 ones you are offering, and I will go ahead and mark

25 those as admitted per the stipulation.

0956

1 MR. CEDARBAUM: The following have been
2 offered by Staff then, 56, 57, 58, 59, 61, 62, 63, 64,
3 65, 66, 67, 69, 70C, 71C, 75, 76, 78, and 79.

4 JUDGE MOSS: All right, the exhibits that
5 Mr. Cedarbaum has identified will be admitted without
6 objection per the stipulation, and I will just note for
7 the record then, you're not going to offer 60, 68, 72
8 through 74, or 77.

9 MR. VAN CLEVE: Your Honor, if I could
10 interrupt --

11 MR. CEDARBAUM: I think some of those were
12 other parties'.

13 MR. VAN CLEVE: Yeah, I had a question, I
14 think 73 was an ICNU cross exhibit.

15 JUDGE MOSS: Saves time if we just -- all
16 right, were there any others?

17 MR. VAN CLEVE: Also I think it was
18 mislabeled on the exhibit list.

19 JUDGE MOSS: It may very well be, I've got it
20 as PSE response to ICNU Data Request 6.1-I.

21 MR. VAN CLEVE: That's correct.

22 JUDGE MOSS: You're right, I had previously
23 mislabeled it, but you may not have the updated exhibit
24 list.

25 MR. CEDARBAUM: Just so it's clear, the ones
0957

1 that Staff had marked for identification that we are not
2 offering are 60, 68, 69, and 77.

3 JUDGE MOSS: 69 I have received into
4 evidence, Mr. Cedarbaum. Now 74 apparently was not
5 used. That's a notation I have on my exhibit list.

6 MR. CEDARBAUM: That's right.

7 JUDGE MOSS: So just the one ICNU exhibit,
8 Mr. Van Cleve?

9 MR. VAN CLEVE: Yes. Well, there's Exhibit
10 80 that we marked earlier.

11 JUDGE MOSS: Right.

12 MR. FFITCH: And, Your Honor, for Public
13 Counsel, Exhibit 72 has been marked as one of our cross
14 exhibits for Mr. Gaines.

15 JUDGE MOSS: All right, thank you for the
16 clarification, so that one I'm going to remove the
17 notation, and when we get to you, we will take that up.

18 MR. CEDARBAUM: Glad I helped.

19 JUDGE MOSS: That sped things along, didn't
20 it. So we are then, I suppose, ready for your
21 cross-examination, Mr. Cedarbaum, thank you.

22

23 C R O S S - E X A M I N A T I O N

24 BY MR. CEDARBAUM:

25 Q. Mr. Gaines, I wanted to start off at page 2

0958

1 toward the bottom where you discuss the two step

2 phase-in proposal that --

3 A. That's of my rebuttal testimony?

4 Q. Yes, I'm sorry, I'm in Exhibit 25.

5 A. Page 2 you mentioned, right?

6 Q. Yes, starting at line 21 you discuss the

7 rebuttal proposal for the two step phase-in.

8 A. Yes.

9 Q. Okay. And the first phase would be to
10 collect \$136 Million between March 15th and October

11 31st, and then the remaining 34 is deferred and

12 recovered beginning November 1, 2002?

13 A. That's correct.

14 Q. The total recovery though over the two phases

15 still relates to recovering all of the power costs that

16 Mr. William Gaines identifies; is that right?

17 A. No, it relates to recovering the amount of

18 money needed to keep financially viable, which is \$170

19 Million.

20 Q. But that \$170 Million was calculated by the

21 company with respect to the power costs of Mr. William

22 Gaines?

23 A. I think the power cost was actually \$163

24 Million, and it was grossed up.

25 Q. If the Commission were to grant the company

0959

1 \$170 Million in relief but didn't identify those dollars
2 associated with any power cost deferrals, is the
3 company's proposal still to have that recovery happen
4 over this two step phase-in?

5 A. I'm not sure how that would work if it was
6 done that way, Mr. Cedarbaum. The reason is I don't
7 know which costs would be deferred and then recovered.
8 The alternative approach the company offered here in the
9 rebuttal was to defer some power costs and then collect
10 those. By doing that, it enabled the company to have
11 both the earnings that it needs for the book coverages
12 as well as the amount of cash that it needs during the
13 interim period. So if it was just a dollar amount, I'm
14 not sure what costs would be deferred to the other
15 period.

16 Q. So if what the Commission grants in relief,
17 if it's at the \$170 Million level but not directly tied
18 to what's been deferred and what's being projected for
19 power costs, you're not proposing a two step phase-in?

20 A. I don't think that we could, because we
21 wouldn't have the book coverages needed to try and
22 strengthen the bond rating.

23 Q. What if the Commission were to grant you more
24 than the 136 that you proposed, \$136 Million that you

25 propose be recovered during phase one but less than \$170

0960

1 Million total recovery, is there still a two step
2 phase-in proposal there or not?

3 A. I think if it were tied to deferred costs,
4 then we could probably do something like that.

5 Q. If the Commission in its order were to
6 somehow adjust the power supply costs that William
7 Gaines -- that's being deferred in the -- that's being
8 projected as referenced in his testimony to remove some
9 of those power supply costs, would your financial
10 projections also have to then be adjusted?

11 A. I think your question was if some of the
12 costs were adjusted or disallowed and so the --

13 Q. Removed.

14 A. Removed, I don't know what that means. You
15 either expense them or you defer them, so removed
16 doesn't make sense to me.

17 Q. Well, Mr. Gaines has the company's deferring
18 power supply costs between January 1st and the end of
19 March.

20 A. That's right.

21 Q. And there's a portion being projected, and
22 that's what Mr. Gaines was, William Gaines' testimony
23 was partially about. If those projections were changed
24 say so that less power supply costs were being projected

25 for the post March 31st time period, would that have an
0961

1 impact on your financial analysis?

2 A. If there was a new set of projections and so
3 that we had new better information let's call it on
4 power costs, be they higher or lower, yes, I would need
5 to relook at the impact on the company of the amount of
6 money that we have requested to see if it's sufficient
7 to fill in the gap that we currently have between what's
8 in rates and the devastation that's happening to our
9 financial health.

10 Q. Can you turn to page 9 of your rebuttal
11 testimony 25T.

12 A. I'm there.

13 Q. At the top of the page, and this again
14 relates back to the two step phase-in that's in your
15 rebuttal case, you reference a rate cap at the top of
16 that proposal.

17 A. Yes, I do.

18 Q. And you say that the rate cap is based on
19 earnings for the 12 months ended October 31st, 2002; is
20 that correct?

21 A. That is correct.

22 Q. When you say overearn on line 2, is that --
23 does that tie to the company's authorized rate of
24 return?

25 A. That was the intent, yes, 8.99.

0962

1 Q. So if the company earns up to 8.99, it's not
2 overearning, and so there is -- it collects -- if it
3 earned up to 8.99, if the Commission, I'm sorry.

4 If the Commission were to grant \$170 Million
5 but that doesn't cause you to go over your authorized
6 return, you collect the entire 170. If it does cause
7 you to go over 8.99%, then there's a return of that
8 overage?

9 A. That's in essence it, yes. The idea was that
10 there seems to be a fear that perhaps the company might
11 make too much money, and that's certainly not the intent
12 nor the part of the PNB standard. So the idea was to
13 address people's concerns to that effect, that we would
14 cap what we would earn so that we would never earn more
15 than the previously authorized combined rate of return
16 of 8.99.

17 Q. That was my next question, this is the total
18 company authorized return?

19 A. Yes, it is, it's melding the electric and the
20 gas from the two prior gas cases, or sorry, gas and
21 electric cases pre-merger, which I think were around the
22 '92, '93 time frame.

23 Q. And I don't think your testimony says this,
24 but you can correct me if I'm wrong, how would you go

25 about measuring whether or not you get to that cap?

0963

1 A. What we would do is track on a monthly basis
2 the, a cumulative monthly basis, the rate of return,
3 operating income divided by rate base. And then at the
4 end of the interim period, we would take a look at that
5 and see if cumulatively we were up or down, we had
6 earned more than the 8.99. We would then have that
7 adjusted down in the general rate proceeding
8 prospectively, take that money back and give it to
9 customers. And if we had not exceeded that 8.99 level,
10 then there would be no adjustment.

11 Q. So it's done on an actual monthly basis; is
12 that what you're saying?

13 A. Actual cumulative basis.

14 Q. Okay.

15 A. Adjusted for the Commission items that -- so
16 it's consistent with the Commission basis report that we
17 file.

18 Q. So it's not actual per rate of return, it's
19 Commission based rate of return but done on a monthly
20 basis?

21 A. Cumulative monthly basis, that's right.

22 Q. I think that the earnings cap at 8.99%,
23 you're basically saying that if you -- that you're in an
24 emergency relief situation up to 8.99%, and that even

25 maybe over that 8.99%, you're still in an emergency

0964

1 situation, but there's a concern about overearning, so
2 you will give the money back. Is that what you're
3 saying?

4 A. No, not exactly. What we're saying is we
5 have a financial condition that needs to be addressed.
6 The amount that's appropriate to address that amount is
7 \$170 Million. That in my direct testimony there's
8 tables that show that even with that, we don't get
9 anywhere near 8.99% rate of return. This is really
10 separate from that just to show that were there
11 concerns, as there have been, that the company may be
12 overearning, that we would be happy to put a rate cap
13 in. Frankly, we think it's like giving the sleeves off
14 our vest, because we don't think we can ever get there.

15 Q. I guess I'm not sure I understand that,
16 because it seems as if you have, not as if, you have
17 proposed a rate cap of 8.99%, and you have said you need
18 to recover dollars on an emergency basis up to that cap,
19 so there's a spread of earnings up to 8.99% that you
20 believe the company should recover on an interim basis.

21 A. I think maybe my testimony is unclear then,
22 Mr. Cedarbaum, because that's really not what I'm
23 saying. What I'm saying is that the company would
24 accept the lesser of \$170 Million or to the amount that

25 would be capped. And if you go to page 19 of my Exhibit
0965

1 21, there's a table there that shows what those allowed
2 rates of return are expected to be both with and without
3 the requested relief, and in neither scenario does the
4 company get anywhere near 8.99%.

5 Q. What was that reference again?

6 A. I'm sorry, it's Exhibit 21T, my exhibits,
7 it's actually labeled as RLH-1T, page 19, and I'm
8 specifically talking about the chart between lines 5 and
9 13.

10 Q. I'm sorry, I guess I don't -- I know that you
11 adopted Mr. Hawley's testimony, so maybe there's some
12 confusion here, but in my --

13 A. Oh, I'm sorry, it's page 11, I misspoke,
14 sorry.

15 Q. And you're directing me to which of the
16 charts?

17 A. On page 11 if we have it proper, there should
18 be only one chart. It's the one labeled actual versus
19 authorized rate of return, and it appears from lines 5
20 through 14.

21 CHAIRWOMAN SHOWALTER: The witness has a
22 different version than we do, so there are two charts on
23 ours, and it starts at line 17.

24 JUDGE MOSS: We are working off of the

25 revised filing dated February 7th, 2002.

0966

1 A. And I apologize, I don't have that version,
2 but it was just handed to me, so the one that I was
3 talking about is on page 11, and it is the one on lines
4 17 through 26, thank you.

5 BY MR. CEDARBAUM:

6 Q. So if I understand correctly, if the company
7 -- if the Commission allows the company to earn -- to
8 collect an additional \$170 Million and that brings you
9 up to the 8.99%, then you will recover it?

10 A. I'm not sure I follow what you're saying.

11 Q. If the Commission grants you the relief that
12 you have requested, the \$170 Million, and you can
13 collect that without exceeding cap, you will collect it?

14 A. That's right, and the thought was let's say
15 power costs actually were lower and so the money made
16 from off system sales were higher, so that \$170 Million
17 would cause us to earn more than the authorized rate of
18 return, we're not asking to keep that excess.

19 Q. But if collecting the additional \$170 Million
20 brings you up to the cap, you will collect the \$170
21 Million?

22 A. Yes.

23 Q. And the \$170 Million is the amount of money
24 you believe the company should receive in additional

25 revenues to avoid the emergency that you testified to?

0967

1 A. In essence, yes, but I think to be accurate,
2 part of it was the collection of a deferral, and then
3 part of it was revenue.

4 Q. Let's switch to your rebuttal testimony, 25T,
5 at page 10.

6 A. All right.

7 Q. And I'm looking at table 3, which is I hope,
8 it's at the top of my page, hopefully the top of yours?

9 A. It is on mine, yes.

10 Q. Okay. And everybody else's. For sources of
11 internal cash in the 2002 without relief column, you
12 show \$348 Million; do you see that?

13 A. Yes, I do.

14 Q. And then in the rate relief column, which is
15 one column to the right, that's increased by \$106
16 Million up to \$456 Million, correct?

17 A. It looks like it's 108, but I can check the
18 math.

19 Q. I'm sorry, you're right, I'm wrong, it is
20 108.

21 A. Thank you.

22 Q. And that \$108 Million increase going from the
23 first column I referenced to the second is the net of
24 taxes recovery of the company's requested \$170 Million

25 increase?

0968

1 A. That's correct.

2 Q. In the company's rebuttal case, it's seeking
3 to -- it's proposing this two step phase-in and
4 deferring recovery of I think Ms. Luscier said \$34.5
5 Million; is that right?

6 A. I think on a grossed up basis, that's
7 correct.

8 Q. So if we go to the final column in table 3
9 where you show \$423 Million for internal cash, we were
10 uncertain why there's a \$33 Million difference there
11 instead of the \$34.5 Million difference in the phase two
12 part of the two step phase-in.

13 A. And since that's not a question, I suspect
14 you want it explained what that is.

15 Q. I would like you to answer, if you can, why
16 the 423 -- why there's a difference of only \$33 Million
17 between the 2002 with relief column and the 2002 revised
18 column rather than reflecting the impact of the \$34.5
19 Million.

20 A. Yeah, I can certainly explain that. You will
21 see it on page 1 at the bottom of my workpapers which
22 were filed with my testimony, specifically lines 54 and
23 55. But just to explain what that shows, line 54
24 shows --

25 CHAIRWOMAN SHOWALTER: Where are you?

0969

1 THE WITNESS: It's on my workpapers.

2 MR. CEDARBAUM: I don't think it's an
3 exhibit.

4 THE WITNESS: I will try to explain it
5 orally, Mr. Cedarbaum.

6 CHAIRWOMAN SHOWALTER: Please slow down.

7 THE WITNESS: I'm sorry.

8 CHAIRWOMAN SHOWALTER: Partly because we have
9 nothing in front of us, also because this is dense
10 material, so.

11 THE WITNESS: I will try and not be dense.

12 CHAIRWOMAN SHOWALTER: It really helps if we
13 can be digesting it at a rate that our brain can keep up
14 with.

15 THE WITNESS: I'm sorry, certainly.

16 A. As I mentioned, the \$170.7 Million that the
17 company requests in aggregate is 163 grossed up for
18 taxes. If you then look at the interim or the split
19 period, the two phase period as you have described it,
20 Mr. Cedarbaum, that 163 pre-grossed up is split between
21 \$130 Million in the interim period and then \$33 Million
22 in the second period, the following period. So it's
23 just the difference, the difference between the 34, the
24 5 and the 33 is the gross up for taxes, revenue

25 sensitive taxes.

0970

1 BY MR. CEDARBAUM:

2 Q. Okay, so are you -- you're saying that there
3 should be -- basically I'm -- what I'm getting after is
4 whether or not you made a mistake in this table.

5 A. I don't think I did, and I would explain it
6 this way. Let's say, for example, the Commission did
7 grant the \$34 Million of revenue in that period, which
8 is a collection of deferred costs, so it would be costs
9 being collected and revenues being collected, so there's
10 no federal income tax basis, the company would still pay
11 the revenue sensitive items on that \$34 Million. So \$34
12 Million would come in as revenue, and then miscellaneous
13 taxes, the filing fee, all the components of the revenue
14 sensitive items would be taken out before you get to the
15 interim cash.

16 Q. I have some questions about some of the cross
17 exhibits that were just introduced. If you could look
18 to Exhibit 75, and actually maybe also keep your thumb
19 at Exhibit 67. Why don't we start off with Exhibit 67.
20 That's the company's response, your response to Staff
21 Data Request 248.

22 A. I have that in front of me.

23 Q. And there we asked about the company's plans
24 for its next shelf registration, and there's a

25 description there that the company's working on the
0971

1 shelf registration statement and so forth; is that
2 correct?

3 A. That's the statement at that time, yes.

4 Q. Then if we turn to Exhibit 75, does this
5 exhibit constitute the shelf registration that actually
6 was filed with the Securities and Exchange Commission?

7 A. Yes, it does, it was filed on the 15th, I
8 believe, if my memory is correct.

9 Q. And just for clarification purposes, the
10 first page of the exhibit on the first side of the page,
11 this is just a summary of the shelf registration; is
12 that correct?

13 A. It is correct. Most often when we ask our
14 board to authorize a shelf, we put together a one page
15 summary that sort of clarifies the purpose, intent, use
16 of proceeds, and so forth as just an informational item,
17 and that's what the first page, the first side of the
18 first sheet is.

19 Q. Is that first page actually filed with the
20 application with the SEC, or is that just an internal
21 document?

22 A. It's an internal document for updating the
23 board.

24 Q. So the actual application with the SEC would

25 start on page 2?

0972

1 A. My pages aren't numbered, but it's the
2 second, it's the back side of the first sheet of paper,
3 yes.

4 Q. I'm sorry, that's correct, it's the page that
5 says Securities and Exchange Commission at the top.

6 A. That's the one.

7 Q. And can you just briefly explain what's in
8 the rest of the exhibit?

9 A. The rest is the registration. And you're
10 talking about Exhibit 75?

11 Q. Yes, I am.

12 A. Okay, thank you. Yes, this is what's called
13 a universal shelf, and it enables the company either --
14 it enables Puget Energy the holding company to issue
15 common stock, and then it also authorizes Puget Sound
16 Energy to issue first mortgage bonds, trust preferred, I
17 think unsecured debt is in there as well.

18 Q. And you indicated, I believe, or would you
19 accept subject to check that this was filed with the SEC
20 on February 15th?

21 A. That is the correct date.

22 Q. And since then, is it also correct that you
23 filed an application with this Commission with respect
24 to this shelf registration?

25 A. With respect to the portions of PSE issuing
0973

1 securities, that's correct. PE issuing securities, that
2 is an unregulated entity, so it doesn't require -- it's
3 not subject to the application.

4 Q. Would you agree or accept subject to check
5 that the company has asked for Commission action on that
6 application, and I mean this Commission, by the end of
7 February?

8 A. The date, I believe, was February 27th, if I
9 remember right, yes.

10 Q. I have -- I'm done with this exhibit, and I
11 have a question about trying to reconcile statements in
12 two data requests that were inconsistent. They're not
13 exhibits, so I can provide you with copies of the data
14 requests, or perhaps your counsel can, or maybe you
15 remember them from memory. But in Staff Data Request
16 292, your response to that data request, you indicated
17 that the company first exceeds its line of credit in
18 June 2002, but in your response to our Data Request 181
19 sub part B, you gave that date as August 2002. And if
20 you need to take a minute and check those, that's fine,
21 but we're looking -- my question is basically for you to
22 reconcile those two and tell me which is correct in your
23 opinion.

24 MR. QUEHRN: Your Honor, since those aren't

25 exhibits, if Mr. Cedarbaum has extra copies, that would
0974

1 be very helpful.

2 MR. CEDARBAUM: I can let the witness look at
3 my copies. I don't have extra copies beyond that.

4 JUDGE MOSS: That would be fine.

5 THE WITNESS: It would be helpful to me, as I
6 believe the questions may have been different.

7 JUDGE MOSS: I believe Mr. Cedarbaum is
8 getting copies for you, Mr. Gaines.

9 THE WITNESS: Thank you.

10 MR. CEDARBAUM: May I approach the witness?

11 JUDGE MOSS: Yes.

12 A. I think I can explain that, Mr. Cedarbaum,
13 and I could give you your book back. It would require
14 us to turn to one of the exhibits here that are -- it's
15 Public Counsel Data Request 62, which I believe is
16 Exhibit --

17 JUDGE MOSS: 32C.

18 A. Is it 32C or 71C?

19 BY MR. CEDARBAUM:

20 Q. It could be both, but it is in 71C.

21 A. And it's page 7, which is my understanding
22 not one of the confidential pages.

23 Q. This is the page where there's short-term
24 debt, no interim relief?

25 A. That's correct, yes. Do you have that in

0975

1 front of you?

2 Q. Yes, I do.

3 A. Okay, thank you. In the far right column
4 labeled column K, there's an item that shows the amount
5 by which we exceed the credit line. And then if you
6 look across the row to the left, there's a corresponding
7 date, and you can see the first data request said,
8 without relief, when do you exceed your credit limit.
9 And you can see we exceed that by about \$5 Million in
10 June of '02. And then the second question -- and I --
11 when I say first and second, Mr. Cedarbaum, I'm not sure
12 which of these two data requests is the first and
13 second, but one said correcting for the \$40 Million
14 issuance of secured note that we issued in January, then
15 when would you exceed the credit limit. What would
16 happen is you would go along and subtract in essence 40
17 from these numbers, so it becomes August I think is the
18 date on row 12 where it's \$101 Million over. That would
19 be reduced by 40, and so we would be over by \$61 Million
20 in that month. We would be under in the two prior
21 months, June and July.

22 Q. So the difference between our Data Requests
23 181 and 292 is that 181 takes into account the \$40
24 Million debt issuance from January, but 292 does not?

25 A. The first one was asked before I think we

0976

1 issued that request, and the one that specifically asked
2 that we update for that, then we put that in, yes.

3 Q. Now referring back then to your rebuttal
4 testimony, 25T, on page 2, line 17, that bullet.

5 A. Yes.

6 Q. Is the June 2002 date that's shown in your
7 testimony the same June 2002 date that you responded to
8 us in Data Request 289?

9 A. Yes.

10 JUDGE MOSS: Mr. Cedarbaum, would this be a
11 convenient time to take a break?

12 MR. CEDARBAUM: I actually don't have that
13 many more questions for Mr. Gaines, but it's fine with
14 me.

15 JUDGE MOSS: 15 minutes?

16 MR. CEDARBAUM: Or less.

17 JUDGE MOSS: Okay, why don't you go ahead and
18 finish then. I think that would be better.

19 BY MR. CEDARBAUM:

20 Q. There was a fair amount of discussion,
21 Mr. Gaines, with respect to credit ratings and things
22 like that. It's not your testimony, is it, that if the
23 company's credit rating is downgraded that that
24 downgrade triggers a default on debt; is that correct?

25 A. A downgrade doesn't trigger a default on
0977

1 debt, but it does become problematic with respect to
2 wholesale power costs. As Mr. Bill Gaines described, it
3 does increase our costs.

4 Q. Sorry to bounce around here, but.

5 A. That's okay.

6 Q. If you could turn to page, not page, but
7 Exhibit 78, that's your response to our Data Request
8 293; is that right?

9 A. I'm not quite there yet.

10 Q. Okay.

11 A. It was Exhibit 78, Mr. Cedarbaum?

12 Q. Yes.

13 A. Okay, I'm there.

14 Q. And this is truly just a clarification
15 question.

16 A. All right.

17 Q. Trust me.

18 A. As difficult as I find that, I will try.

19 Q. If you look at the second page of the
20 exhibit, am I correct that there's been discussion about
21 the \$80 Million of elective debt redemptions over the
22 course of these past few days and various testimony, the
23 \$80 Million that we're talking about is detailed on page
24 2, the bottom part of that table that's labeled MTN's

25 that are callable in 2002?

0978

1 A. That's correct, that's the 80.

2 Q. If you could now on, again I apologize for
3 jumping around here, but if you could turn back to your
4 rebuttal testimony at page 7.

5 A. All right.

6 Q. The second table at the bottom, table 2, the
7 line that references credit rating, do you see that?

8 A. I do.

9 Q. Is it correct that the credit rating that is
10 shown for no relief and relief involves the company's
11 corporate credit rating as opposed to its senior secured
12 debt rating?

13 A. That's correct.

14 Q. And finally, Mr. Gaines, I had a few
15 questions for you about the company's SEC 10-Q report
16 for the quarter ended June 30th of 2001.

17 A. Is that an exhibit?

18 Q. No, it's not, so I could ask you to subject
19 to check, and we can provide you a copy of that right
20 away so you could check it. Or if you want to take a
21 minute, I can go get it for you.

22 A. Maybe I can just hear the question and I can
23 see if I need it.

24 MR. QUEHRN: Just a question, Your Honor,

25 would it suffice, perhaps we could inquire if it would
0979

1 suffice just to submit the report to the record and let
2 it speak for itself.

3 MR. CEDARBAUM: We can do that. If you just
4 want to make it another exhibit, that would be fine.

5 JUDGE MOSS: I understand that the proposal
6 is that you not inquire about, it be allowed to speak
7 for itself.

8 MR. CEDARBAUM: And I was just going to ask a
9 couple of clarifying questions about it, and the exhibit
10 would speak for itself after that.

11 JUDGE MOSS: All right, well let's just make
12 it an exhibit then. We'll mark it as 82, and we'll let
13 Mr. Cedarbaum ask some clarifying questions with respect
14 to it. Now you're going to furnish that after the
15 break?

16 MR. CEDARBAUM: Yes, I will try to make
17 enough copies of it during the break and get it to you
18 right after the break.

19 MR. QUEHRN: Your Honor, could Mr. Don Gaines
20 have a copy of it while you're asking the questions, if
21 that's --

22 JUDGE MOSS: One is forthcoming.

23 MR. QUEHRN: Thank you.

24 JUDGE MOSS: I think.

25 MR. CEDARBAUM: Your Honor, maybe it's better

0980

1 that we just go ahead and take that break now.

2 JUDGE MOSS: That does make a lot of sense,
3 Mr. Cedarbaum, let's take our recess.

4 MR. QUEHRN: Thank you.

5 JUDGE MOSS: So we will recess for 15 minutes
6 until 10 before the hour.

7 (Recess taken.)

8 JUDGE MOSS: We're going to mark then as
9 Exhibit 82 the form 10-Q.

10 And then, Mr. Cedarbaum, you also handed up a
11 PSE's response to Staff Data Request 62-I.

12 MR. CEDARBAUM: Yes, I did, Your Honor, and
13 if you would like, you can -- I had also handed up what
14 I think Mr. Gaines will agree is page -- is the page 5
15 referenced in his response to 62-I, so this can be one
16 exhibit if you would like or two exhibits.

17 JUDGE MOSS: Well, if it's all part of the
18 response, let's just make it one.

19 MR. CEDARBAUM: Technically it wasn't part of
20 the response, it was just the referenced document from
21 the response.

22 JUDGE MOSS: Well, that's fine, it still
23 relates sufficiently to it, so 82 will be the form 10-Q
24 for the quarterly period ended June 30th, 2001, and 83

25 will be the PSE response to Staff Data Request Number
0981

1 62-I and document referenced therein.

2 And while we're dealing with housekeeping,
3 Mr. Cedarbaum, let me just ask you, in the event that on
4 your review of the new information that came in this
5 morning on the Infrastrux thing or on the Bench's review
6 for that matter, if we needed to have Ms. Steel back,
7 would she be available this afternoon?

8 MR. CEDARBAUM: Yes.

9 JUDGE MOSS: Okay, thank you.

10 Then I believe we can proceed with your
11 questions.

12 MR. CEDARBAUM: Thank you.

13 BY MR. CEDARBAUM:

14 Q. Mr. Gaines, referring you first of all to
15 Exhibit 82 for identification, do you recognize this as
16 the company's 10-Q report to the SEC for the quarter
17 ended June 30th, 2001?

18 A. Yes, this is a revised one, that's correct,
19 10-Qa.

20 Q. This is what's on file with the SEC?

21 A. That's correct, yes.

22 MR. CEDARBAUM: I would move the admission of
23 Exhibit 82.

24 JUDGE MOSS: Hearing no objection, it will be

25 admitted as marked.

0982

1 BY MR. CEDARBAUM:

2 Q. Referring you now, Mr. Gaines, to Exhibit 83
3 for identification, do you recognize page 1 as your
4 response to Staff Data Request 62-I?

5 A. Yes, I do.

6 Q. And the second page of the exhibit is page 5
7 of your Exhibit 4C in the general rate case phase of
8 this docket?

9 A. That's right, DEG-4.

10 MR. CEDARBAUM: Your Honor, I would move the
11 admission of Exhibit 83.

12 JUDGE MOSS: And there being no objection, it
13 will be admitted as marked.

14 BY MR. CEDARBAUM:

15 Q. I would like to move, Mr. Gaines, into a
16 discussion of Exhibit 81, which was entered this
17 morning, and while I do this, I would like you to have
18 before you and I asked Mr. Quehrn to warn you earlier
19 that I will have questions about Exhibit 425 as well,
20 which was an exhibit that Ms. Steel was questioned
21 about. When you have that in front of you, just let me
22 know.

23 A. 81?

24 Q. 81 and 425.

25 MR. QUEHRN: Your Honor, a question with

0983

1 respect to 425.

2 JUDGE MOSS: Yes, Mr. Quehrn.

3 MR. QUEHRN: It would be helpful to know if
4 the questions are also going to refer to the
5 attachments, because I don't seem to have a complete set
6 of my attachments to give to the witness right now.

7 JUDGE MOSS: 425 currently consists of four
8 pages.

9 MR. CEDARBAUM: I was going to ask the
10 witness questions about his answer, the company's
11 answer, to part F, which I understand the question is in
12 evidence and the answer is in evidence, and the answer
13 includes another page that's also in evidence, which has
14 a handwritten annotation page 4 at the bottom.

15 JUDGE MOSS: That's all correct.

16 MR. QUEHRN: And I now have a complete copy,
17 thank you.

18 JUDGE MOSS: You do?

19 MR. QUEHRN: Yes.

20 JUDGE MOSS: All right, so I think we're in
21 good shape to go forward with your question,
22 Mr. Cedarbaum.

23 BY MR. CEDARBAUM:

24 Q. Mr. Gaines, if you could look at Exhibit 425

25 and just to yourself, it's not always necessary, just
0984

1 reread part F in the question part.

2 A. (Reading.)

3 Q. Are you --

4 A. I'm sorry, yes, I read it.

5 Q. And your answer on the second page of the
6 exhibit refers to the handwritten page 4, excuse me, the
7 page that has the handwriting page 4 at the bottom, and
8 you indicate that the major assets sold and transferred
9 since 1988 are listed, but then in the last sentence,
10 you say:

11 Documentation of all assets
12 sold/transferred greater than \$1 Million
13 during this period would be
14 extraordinarily large and burdensome.

15 Do you see that?

16 A. I do.

17 Q. So what's shown on the page of the exhibit
18 that has handwritten page 4 at the bottom is not a
19 complete list; is that correct?

20 A. It's not a complete list, because it doesn't
21 have all individual payments over \$1 Million, which
22 would be in the thousands for the time period requested.
23 When you think of cash as an asset, any payment of \$1
24 Million or more would fit under that definition. It

25 would just be thousands of pages.

0985

1 Q. Well, if we were to look at Exhibit Number
2 81, are there sales that are shown on Exhibit 81 that
3 are not listed on Exhibit 425, page 4?

4 A. When you say sales, what do you mean?

5 Q. Well, sources in Exhibit 81, under the
6 sources section at the top.

7 A. I see where you're going. I don't believe
8 there are. There's two major sources there as I glimpse
9 at this exhibit, three, I take it back. There is the
10 Cabot common one which ties right into line 2 of page 4,
11 handwritten 4, in Exhibit 425.

12 Q. My question is, is it correct or not that you
13 show sources on the top half of page 81 that are not
14 reflected on the handwritten page 4 of Exhibit 425? And
15 I think that's either a yes or a no.

16 A. I don't believe that I do. I think they're
17 all listed. There's three sources shown, and they're
18 all listed on this page 4. If there's one that you're
19 not able to see, I would be happy to point it out for
20 you.

21 Q. Well, maybe I'm not understanding the exhibit
22 completely. If you -- let me turn the question around.
23 Are there transfers shown on Exhibit 425, page 4, that
24 are not shown on Exhibit 81?

25 A. Oh, certainly, because 425 was a request just
0986

1 for this one for the company, and this is one specific
2 bank account only dealing with non-regulated cash, a
3 very small subset of the company's finances.

4 Q. Does this specific bank account include all,
5 what did you say, non-regulated cash?

6 A. That's what I said. It doesn't include all.
7 Actually, let me think about that. Well, on a
8 consolidated basis, we had a difficulty with this
9 earlier in the week, PSE is consolidated, and so in its
10 books of account, specifically, for example, if you were
11 to look at the pages in the 10-Q it includes Puget
12 Western and HEDC, some of those non-regulated
13 subsidiaries that have cash, and this was something that
14 somebody thought was a source to the utility. This is
15 specifically -- and this excludes the Puget Western
16 subsidiary and HEDC. This is moneys that originated
17 actually from the WECO holding company for assets that
18 came -- money that came from the sale of assets from the
19 WECO holding company, specifically set up to keep track
20 of these dollars which would otherwise be described as
21 fungible to keep them separated, so there would be no
22 possibility of confusing unrelated cash with dollars
23 from the regulated business.

24 Q. But on page -- there are transfers shown on

25 page 4 of Exhibit 425 that don't show up on Exhibit 81?

0987

1 A. Oh, absolutely, they were two different
2 questions, two different responses.

3 Q. Is it correct that Exhibit 425 does not show
4 all losses either from the sale of any transfer, from
5 the transfer of any assets?

6 A. Well, the list was just to -- the question
7 was just to provide the asset transfers. There was no
8 mention of gains or losses.

9 Q. But there are losses from transfers?

10 A. I don't know that.

11 Q. Well, if we look back at the question F on
12 Exhibit 425, it just says, list each asset transferred.
13 It doesn't distinguish between transfers that result in
14 a loss or transfers that result in a gain.

15 A. That was exactly what I was saying, why we
16 didn't put gains or losses on the sheet, it just says
17 transfers.

18 Q. But again, page 4 of the exhibit does not
19 include all transfers?

20 A. As I mentioned, the list of all transfers
21 would include every cash payment as this question was
22 written in excess of \$1 Million. Every day we make
23 payments to all sorts of vendors for power, for wages,
24 for payments to subcontractors, to gas suppliers.

25 There's a lot of payments in our company that would be
0988

1 deemed asset transfers under this definition. And so as
2 I mentioned, the list would number in the thousands if I
3 were to give you every check that exceeded \$1 Million.

4 Q. So this list on page 4 wouldn't include any
5 losses the company might have incurred from the sale of
6 any gas transportation contracts or the sale of capacity
7 under gas transportation contracts?

8 A. This has the major asset transfers. On our
9 books of account, a contract isn't deemed an asset, so a
10 contractual change I don't think would appear on this
11 list. It's not an asset by an accounting definition.

12 Q. Does this list include the sale of Washington
13 Energy Services?

14 A. I'm not sure that I know the answer to that.
15 The reason that I hesitate is I'm not sure of the date
16 of that. This says '98, I'm not sure if it was prior to
17 that date or if it would be assumed in one of these
18 lines that are sort of aggregate lines like sales
19 transfers of property and so forth. I don't see that as
20 a line item on here.

21 MR. CEDARBAUM: Your Honor, I will have a
22 couple more questions from Mr. Gaines about this, but I
23 think I am quite frankly suffering a little bit from the
24 lack of being able to prepare on this, and so I would

25 like perhaps to kind of have until lunch time to have

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1 other parties question before that, take some time over
2 lunch, and perhaps come back to this.

3 JUDGE MOSS: We can certainly do that,
4 Mr. Cedarbaum.

5 BY MR. CEDARBAUM:

6 Q. Let me ask you a couple of questions though
7 on Exhibit 81, Mr. Gaines. When it says proceeds in the
8 sources part of the page, is that synonymous with a
9 gain, or is that just the cash that was received whether
10 it was a gain or a loss?

11 A. This is just a bank account, so its's just
12 the cash. It doesn't have gains or losses. It just has
13 the cash that went in and out of this specific bank
14 account.

15 MR. CEDARBAUM: Thank you.

16 Your Honor, that completes my questioning at
17 least for now of Mr. Gaines, but I appreciate the
18 opportunity to get another chance later if I think it's
19 necessary.

20 JUDGE MOSS: We will allow for that,
21 Mr. Cedarbaum, as I indicated first thing this morning
22 in our discussion.

23 I believe, Mr. ffitich, aren't you to follow
24 Staff?

25 MR. FFITCH: Yes, Your Honor.

0990

1 JUDGE MOSS: All right, then you may proceed.

2

3 C R O S S - E X A M I N A T I O N

4 BY MR. FFITCH:

5 Q. Morning, Mr. Gaines.

6 A. Morning, Mr. ffitch.

7 Q. You did not submit direct testimony in this

8 interim proceeding, but you're now adopting the

9 testimony submitted by Mr. Hawley, correct?

10 A. That's correct.

11 Q. Did you prepare the initial testimony of

12 Mr. Hawley in this proceeding?

13 A. I did a lot of the numerical work for his

14 testimony and worked with him on its creation and

15 writing.

16 Q. Can you tell us why Mr. Hawley is not

17 available today to participate in the hearing?

18 A. I believe he's out of the country.

19 Q. Who determines what Puget Sound Energy's

20 dividend will be?

21 A. The board of directors.

22 Q. And the board of directors of Puget Sound

23 Energy?

24 A. Correct.

25 Q. And who determines what Puget Energy,

0991

1 Incorporated's dividend will be?

2 A. The board of directors of Puget Energy, Inc.

3 Q. Can I ask you to turn to Exhibit 72, please,
4 and that's the response to Staff Data Request 82-G.

5 A. I have it.

6 Q. Tell me, the second page of that exhibit
7 lists the members of the board of directors of Puget
8 Energy and Puget Sound Energy, correct?

9 A. Let me make sure I'm on the right page. The
10 first page is the response. The second appears to be an
11 organizational chart of the utility. And then starting
12 on what I would think would be the third page is a list
13 of directors and officers of various subsidiaries.

14 Q. All right, that's the page that I'm looking
15 at, the third page from the front of the exhibit.

16 A. I have it here.

17 Q. And the board of directors of Puget Sound
18 Energy and Puget Energy are the same people, are they
19 not?

20 A. They appear to be on this exhibit, yes.

21 Q. And so if the board of the unregulated parent
22 company, Puget Energy, decided that it needs a larger
23 dividend contribution from the regulated subsidiary,
24 Puget Sound Energy, it's unlikely that the board of

25 Puget Energy would object to that request, wouldn't you
0992

1 agree?

2 A. I don't know that I can answer that, because
3 the boards of the two separate entities, and they are
4 separate entities, have their own fiduciary
5 responsibilities to the investors and owners of those
6 two companies. So just because the person sits on the
7 same board of different companies doesn't mean that they
8 would necessarily do the same thing. They have to act
9 according to their fiduciary responsibility, and I don't
10 know how they would act. I'm not a board member.

11 Q. All right. You're aware that one of the
12 issues raised by Public Counsel in this proceeding is
13 the level of information provided to the PSE board of
14 directors regarding dividend policy and its impact on
15 capital structure?

16 A. I know there has been lots of data requests
17 about that.

18 Q. Well, you actually comment on that in your
19 rebuttal testimony, don't you, that's Exhibit 25?

20 A. Do you have a page reference?

21 Q. Page 26.

22 A. Yes, I do comment on that, page 26, I believe
23 the lines must be it looks like 21 1/2.

24 Q. 21 1/2 to 22 1/2?

25 A. That's correct, Mr. ffitch.

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1 Q. Now that's the full discussion in your
2 narrative testimony regarding the manner in which the
3 board is informed of the capital structure issues?

4 A. Well, that testimony that you just cited is a
5 specific reference to something that Mr. Hill commented
6 on, so it's not complete discussion of anything other
7 than the lines referenced in Mr. Hill's testimony, which
8 are in the question that immediately precedes that
9 reference.

10 Q. All right. Well, the question says that
11 Mr. Hill alleges that the board of directors was not
12 properly informed of the impact of the company's capital
13 structure, impact, excuse me, on the capital structure
14 of its dividend policy, and the answer is designed to
15 give Puget Sound Energy's response to that allegation.

16 A. That specific question, yes.

17 Q. And that sentence is the company's answer?

18 A. That sentence is that the board is fully
19 informed, that's correct. It would be hard for me to
20 believe how Mr. Hill could make such an assertion having
21 never attended a board meeting and only reviewing the
22 minutes where it says there's lots of discussion, but he
23 would have no way of knowing what the discussion
24 entails.

25 Q. Well, other than this answer, has Puget Sound
0994

1 Energy presented any evidence in this proceeding that
2 the board was provided with information on the impact on
3 the capital structure of paying out a dividend which
4 exceeds the company's earnings?

5 A. I'm not sure I know the answer to that. I
6 don't know all the data requests by heart. There's been
7 over 600 of them.

8 Q. All right, well, let's take a look at a
9 couple of those, perhaps help you out. If you turn to
10 Exhibit 31, that's Public Counsel Data Request 55-I and
11 your answer. Do you have that?

12 A. Exhibit 31, 55, yes, I do.

13 Q. And that asks whether the option of reducing
14 dividends has been discussed and asks for complete
15 copies of any board minutes related to that discussion.
16 It's the narrative response stating that it's addressed
17 quarterly, and then there are excerpts of minutes there.
18 Can you point to anything in those minutes which again
19 addresses the impact on capital structure paying out a
20 dividend exceeding the company's earnings?

21 A. Well, I can certainly turn you to what would
22 be the it looks like, oh, it's the numbered, hand
23 numbered page 2 at the bottom, and these are excerpts
24 from the October 9th board meeting, and I'm sure there

25 are similar statements in others, we can go through them
0995

1 if you would like, where it says, Mr. Elders then
2 reviewed various financial considerations as they bear
3 on dividend policy. It doesn't provide any additional
4 information as to what those considerations were, but it
5 does say that he reviewed various financial
6 considerations as they bear on dividend policy, so I
7 would say that yes, the dividend policy is addressed or
8 was addressed.

9 Q. But you're not pointing to any specific
10 information on that page that indicates any expressed
11 discussion of the issue that I asked you about, are you?

12 A. It says they discussed various financial
13 considerations with respect to the dividend. That's
14 what I'm pointing to.

15 Q. And it doesn't say what those financial
16 considerations are?

17 A. It does not.

18 Q. Is there anything more specific anywhere in
19 this exhibit about what financial considerations were
20 discussed with the board?

21 A. Well, certainly there are other similar
22 statements. For example, on handwritten page 4 toward
23 the bottom just before it looks like a motion was made
24 that says, after full discussion of the various factors

25 affecting dividend policy, motion was made. Let me see
0996

1 if there's any other. I'm sure there's other ones like
2 that.

3 Q. I would concede -- I'm happy for you to go
4 through and find those other references, I guess I would
5 concede that there are a number of references in the
6 minutes of essentially that same nature, that various
7 factors affecting dividend policy were discussed.

8 A. Right.

9 Q. But there's nowhere a discussion of what
10 those factors were, right?

11 A. I don't see them here, no. And the minutes,
12 of course, are not word for word minutes in essence,
13 word for word transcripts of a board meeting. They are
14 minutes, not transcripts.

15 Q. Let me ask you to turn to Exhibit 37. That's
16 the response to --

17 A. 73-I.

18 Q. 73-I, and this is a follow-up response,
19 excuse me, a follow-up question to the last data
20 request. It notes that a portion of the response was
21 missing, there were missing minutes, and asks for those
22 to be supplied, indicates that it was not possible to
23 discern an answer to the question about whether dividend
24 reductions were considered, and asks for a copy of any

25 reports given to the boards regarding cash flow

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1 implications of dividend reductions. You then provided
2 an answer. Can you see -- can you look through that
3 response to the data request and see if there's any
4 depiction of capital structure or of the discussion with
5 the board of the impact on capital structure of paying
6 out a dividend which exceeds the company's earnings?

7 A. I can certainly look through there,
8 Mr. ffitch, but the question doesn't at all address
9 capital structure, so I would -- and as these are, as
10 you admitted, were subsets to minutes, I'm not sure that
11 there would be a reference. It's an incomplete record
12 here of minutes, and the question wasn't addressing
13 capital structure at all unless I'm missing it as I read
14 the question quickly here. But it looks to me as if
15 there is plenty of discussion on dividend, but I don't
16 see anything related to capital structure. I suspect
17 it's certainly not part of the question, so that's
18 probably why it wasn't part of the answer.

19 Q. Now when you say there's plenty of discussion
20 of dividend, what are you referring to?

21 A. Well, all the attachments, specifically pages
22 3 through 10. That would be eight pages I suspect.

23 Q. Do any of those discussions of dividends
24 again bear on the impact of capital structure of the

25 company's dividend policy, or are they simply the same
0998

1 kind of general discussions that you referenced earlier
2 in a discussion of the prior exhibit?

3 A. I thought that I answered that question.
4 There's no question regarding capital structure, so we
5 wouldn't expect to find an answer to that in here.

6 Q. Is there any question regarding, excuse me,
7 is there any discussion about the option of dividend
8 reductions in any of the minutes materials that you have
9 provided?

10 A. Well, I think that in my earlier response to
11 the earlier exhibit you just asked me to go through
12 there was plenty of discussion. I gave you specific
13 citations. You said that you would accept that there's
14 probably several more.

15 Q. Well, I think the record is clear that we're
16 referring to references of a general nature which -- am
17 I correct?

18 A. I'm not sure I know what you mean by
19 references to a general nature.

20 Q. Well, if you turn to the first page of
21 Exhibit 37 I will give you an example.

22 A. All right.

23 Q. And the next to the last sentence of the text
24 before the resolution states:

25 Mr. Hawley reviewed various financial

0999

1 considerations as they bear on dividend

2 policy.

3 A. Correct, yes, I see that there, second page.

4 Q. And there are a number of references like

5 that throughout this exhibit, correct?

6 A. Yes, there are. That's what we were talking

7 about, yes.

8 Q. But as with the previous exhibit, there's no

9 specific explanation of what those various financial

10 considerations were?

11 A. Well, there was the ones that we just went

12 through in the other page, in the ensuing pages. That's

13 some of it obviously.

14 MR. QUEHRN: Your Honor, if I may interject

15 at this point. I think Mr. Gaines has already testified

16 that this is not a transcript of the board meeting, and

17 I think this question has been asked and answered.

18 JUDGE MOSS: It does seem that the witness

19 has adequately addressed the question, Mr. ffitch.

20 MR. FFITCH: All right, thank you, Your

21 Honor, we can move on.

22 BY MR. FFITCH:

23 Q. Let me ask you to take a look at the data

24 response that's been marked as Exhibit 44, and that's a

25 response to Public Counsel Data Request Number 54.

1000

1 A. I see that, yes, thank you.

2 Q. And in the second paragraph of the response,
3 you state:

4 If the retail environment allows the
5 company to collect the necessary
6 revenues to recover its total cost of
7 service as required by the Hope case,
8 there are no credit protection problems.

9 That's a correct reading?

10 A. That is a correct reading, yes.

11 Q. Would you agree with me that this statement
12 is a pretty fair summary of Puget's position in this
13 case, that is, if the Commission raises rates high
14 enough to cover your costs, there won't be any bond
15 rating downgrades or credit protection problems?

16 A. Well, when you said this case, I'm not sure
17 that I can agree, because I'm not sure that the, in
18 fact, I know for a fact that the \$170 Million that the
19 company is requesting does not fit the Hope standard
20 here. It's nowhere near sufficient.

21 Q. Well, let me ask you a couple of hypothetical
22 questions. Let's assume, first of all, hypothetically
23 that the company made a very large purchase of expensive
24 power for the sole purpose of selling that power off

25 system. Do you have that hypothetical in mind?

1001

1 A. When you say high price, what do you mean,
2 with respect to what?

3 Q. Let's assume that the price is in the range
4 of high prices that were experienced in the Western
5 electricity market in late 2000 and into 2001.

6 A. What would that be?

7 Q. Let's pick a number of \$200 a megawatt hour.

8 A. All right.

9 Q. Just hypothetically.

10 A. Sure.

11 Q. Do you have that in mind?

12 A. I do, yes.

13 Q. Do you agree that that is expensive power?

14 A. Well --

15 Q. Just so that we have a good hypothetical to
16 work with here.

17 A. Well, when you say a high price or expensive
18 and we have said that that would define the number we're
19 talking about is \$200, I think that has to be defined
20 with respect to what. I'm not sure that that was a high
21 price at the time that you mentioned. It's certainly a
22 high price compared to today's prices, probably ten
23 times the amount of today's prices. But, you know, when
24 you ask me to compare high or something, it's relative

25 to some base. I don't know the base that you want it to
1002

1 be relative to.

2 Q. I would be very happy for you to select a
3 number for this hypothetical which you would view as
4 expensive power.

5 A. Well, with respect to what, with respect to
6 today's prices?

7 Q. Why don't you decide, and you tell us what
8 you would view as expensive power let's say during that
9 time period of 2000/2001.

10 A. You know, I don't know what prices were to
11 know what would be high or low for that period. You
12 know, that's a question that would have better been
13 asked Bill Gaines when he was on the stand as he is our
14 power supply witness. I am a little bit confused,
15 Mr. ffitch, this is your hypothetical. I'm trying to
16 figure out also why I'm the one trying to construct it.

17 Q. Well, I just want you to be comfortable with
18 the terms. I mean I understand the company's request in
19 this case is essentially based on the fact that the
20 company paid some high prices for power sometime during
21 2000 and 2001; isn't that correct?

22 A. No, that's not the case at all. There's
23 nothing -- there's no dollars in this request at all
24 related to 2000.

25 Q. All right.

1003

1 A. The request is to cover expenses from the
2 period January 1 through October of 2001.

3 Q. Okay, I stand corrected.

4 CHAIRWOMAN SHOWALTER: 2002?

5 A. 2002, sorry, thank you for the correction.

6 Q. You're correct, I'm sort of blending two
7 things. Let's get back to the hypothetical. Let's if
8 you will just agree with me for purposes of the
9 hypothetical that we're going to use the number \$200 per
10 megawatt hour as expensive power.

11 A. I got that.

12 Q. Do you believe this Commission should raise
13 rates to cover those costs?

14 A. Oh, I would think that they would, sure. You
15 said it was for a purchase for an off system sale, I
16 think that they should credit the revenues from the sale
17 if it was sold at \$100 or \$500, I think that that all
18 should be netted out. I don't know that it would
19 necessarily result in a rate increase. It could result
20 in a decrease depending on the sale price that we
21 assume.

22 Q. Let's assume again a second hypothetical.

23 A. Is this independent of the first or in
24 addition?

25 Q. Separate, independent, new hypothetical.

1004

1 Let's assume the board of directors of Puget Energy
2 elected to double PSE's dividend contribution from its
3 current level.

4 A. What was that, did you say Puget Energy or
5 Puget Sound Energy?

6 Q. Puget Sound Energy's dividend contribution.

7 A. The dividend to PE?

8 Q. Yes.

9 A. Okay.

10 Q. Do you have that in mind?

11 A. I do.

12 Q. Do you believe this Commission should raise
13 rates to cover those costs to avoid credit protection
14 problems?

15 A. The Commission doesn't regulate the dividend.
16 The Commission regulates the rate of return, and it's
17 the board's consideration as to how that rate of return
18 is to be divided up between retention and pay out.
19 That's not the jurisdiction of the Commission. It's the
20 responsibility of the board.

21 Q. Well, that's not exactly -- that isn't really
22 what the hypothetical asked for, so let me ask the
23 question again.

24 If the board of Puget Energy did decide to

25 double PSE's dividend contribution from its current

1005

1 level, do you believe this Commission should raise rates
2 to cover those costs to avoid credit protection
3 problems?

4 A. I don't know how a dividend would get into
5 the rate making equation, Mr. ffitch. The rate making
6 equation, as I understand it, is rate based times rate
7 of return plus operating expenses, that when grossed up
8 for revenue sensitive items would equal the revenue
9 requirement, so I'm not sure how the dividend gets into
10 that equation. That's obviously a very simplistic
11 equation. There's a lot more detail certainly in the
12 company's general rate case, but I don't know that the
13 dividend level is a piece of that file.

14 Q. So in your view that's irrelevant?

15 A. For my view, rates are set based on a fair
16 rate of return applied to rate base and covering all
17 operating expenses, and we're just trying to get some to
18 remain financially viable in this proceeding.

19 Q. And in the hypothetical, the dividend would
20 have nothing whatever to do with the level of rates to
21 be charged by the regulated company?

22 A. I don't know how it would get into the
23 equation.

24 Q. Moving on to another area, Mr. Gaines, from

25 the period following 2000, the year 2000, did Puget pay

1006

1 out an amount of dividends which was roughly equal to
2 its earnings?

3 A. What was the -- post 2000?

4 Q. Post 2000.

5 A. So meaning 2001 to date?

6 Q. Yes.

7 A. Yeah, I think because the earnings have been
8 eroded from the underrecovery of power costs, that's
9 probably correct.

10 Q. And for the year 2000, the company's
11 dividends were about twice its income available for
12 common stock, correct? I can give you some references,
13 exhibit references.

14 A. Yeah, because I don't know the number.

15 Q. Let's take a look at, well, first of all, you
16 would accept that the dividend is a \$1.84, right?

17 A. Per share, yeah.

18 Q. Right.

19 A. For Puget Energy.

20 Q. So let's look at Exhibit 32C, page 17, and
21 these are handwritten page numbers. This is
22 confidential, it's marked confidential at any rate. I
23 would ask if the company still asserts confidentiality
24 with regard to the bottom number in the first column

25 which is now a historical number?

1007

1 A. The bottom number of the first column we can
2 waive the confidentiality on.

3 Q. Thank you. And that number is 88 cents,
4 correct?

5 A. 88 cents per share, that's right.

6 Q. So again, the question is, and maybe now you
7 can answer it with those basics established, for the
8 year 2001, the company's dividends were about twice its
9 income available for common stock?

10 A. Well, no, because the dividend that you asked
11 me about is a dividend from Puget Energy. This
12 financial statement is a financial statement of Puget
13 Sound Energy, one subsidiary, and it also excludes the
14 non-regulated entities of Puget Sound Energy, the
15 non-regulated subsidiaries of Puget Sound Energy, such
16 as Puget Western and HEDC. And so this would only show
17 a subset of the earnings. I believe the company
18 reported earnings for 2001 of \$1.14 per share, Puget
19 Energy did, and so that would not quite be double. And
20 I believe we released those earnings on February 8th.

21 Q. All right. Now one of the points you made in
22 your rebuttal about Infrastrux is that it's small
23 compared to PSE, and a default of Infrastrux would not
24 be a credit problem for PSE; is that right?

25 A. I think my testimony says that it's small. I
1008

1 have the -- if you give me the page reference, I can
2 double check that. I can probably thumb through and try
3 and find it as well.

4 Q. I would appreciate it if you would do that.
5 I didn't note that in the question. I can also look for
6 it.

7 MR. QUEHRN: Starting on page 24, I think,
8 going over to page 25.

9 Q. If you look at pages 7 through 12 of page 25
10 of your rebuttal testimony, is that --

11 A. Lines 7 through 12?

12 Q. Is that the correct page reference?

13 A. Yes, that's the one. It talks about the
14 relative size and assets or in terms of the asset of PSE
15 versus Infrastrux investment.

16 Q. Right, but the plan, Puget Sound Energy's
17 plan for Infrastrux or Puget's, Puget Energy's plan for
18 Infrastrux is that it's going to be big; isn't that
19 right?

20 A. That's the plan with no additional capital
21 investment from Puget Energy, just the ones that
22 appeared at the outset on Exhibit 81.

23 Q. And the plan is for it to be a billion dollar
24 company according to --

25 A. In revenues.

1009

1 Q. According to the CEO, former CEO, Mr. Weaver,
2 correct?

3 A. I believe in terms of revenues, that's
4 correct, in five years.

5 Q. You note also in your testimony that
6 Infrastrux has a credit line which is guaranteed by
7 Puget Sound Energy.

8 A. That's incorrect.

9 Q. All right, can you show me in your testimony
10 where --

11 A. I don't know that I have it in my testimony,
12 but I know that the guarantee is from Puget Energy.
13 There's no relationship between Puget Sound Energy
14 and --

15 Q. All right, I stand corrected, I misread my
16 notes and inadvertently said Puget Sound Energy. I did
17 mean Puget Energy.

18 A. All right.

19 Q. So again, just to clarify the record, your
20 testimony is that Infrastrux has a credit line which is
21 guaranteed by Puget Energy?

22 A. That is correct.

23 Q. Does Puget Energy have any tangible assets
24 other than desks and paperclips?

25 A. It has investments in subsidiaries.

1010

1 Q. All right. Isn't it true that Puget Energy
2 derives its credit strength from Puget Sound Energy?

3 A. It would derive it from all of its
4 subsidiaries, yes.

5 Q. And that would include Puget Sound Energy?

6 A. Absolutely.

7 Q. And would the relative amount of credit
8 strength derived from the subsidiaries sort of track the
9 relative size of the subsidiaries?

10 A. I would think that it would and their
11 expectations, certainly.

12 Q. Can Puget Energy guarantee a line of credit
13 for Puget Sound Energy?

14 A. I don't know that it would make any sense to
15 do that.

16 Q. Well, I'm not asking if it would make sense.
17 First question is can they do it?

18 A. Well, certainly it's physically possible. I
19 don't know that it would be of any value to a lender.

20 Q. If Puget Energy were to guarantee a line of
21 credit for PSE, would that be an optional source of
22 capital for PSE?

23 A. No, a guarantee is not a source of capital.
24 A guarantee just says there's some person stepping in

25 much like a co-signature, co-signer on a car loan. It
1011

1 doesn't necessarily mean that the co-signer has the
2 financial wherewithal to make the payment. They're just
3 signing that they will accept partial responsibility.

4 Q. But a guarantee typically allows the
5 transaction to go forward, correct; it allows the person
6 whose credit is guaranteed, it allows them to go forward
7 with the transaction, correct?

8 A. I don't follow you by go forward with the
9 transaction.

10 Q. If a lender seeks a guarantee from a borrower
11 and the borrower is able to provide a guarantee that
12 satisfies the lender, then typically the transaction
13 will go forward; isn't that correct?

14 A. With respect to that one item assuming
15 there's no other thing that blocks it and gets in its
16 way.

17 Q. Mr. John Durbin is the president and CEO of
18 Infrastrux; is that accurate?

19 A. He is the head of Infrastrux. I'm not sure
20 of his exact title. I would accept that.

21 Q. Right. And is it true that Mr. Durbin is
22 also on the board of directors of both Puget Energy and
23 Puget Sound Energy?

24 A. I don't have that earlier exhibit in front of

25 me, but I would accept that.

1012

1 Q. All right, if you want to check that, that's
2 Exhibit 72. And again, it's the same page 3 of the
3 exhibit.

4 A. Thank you. Yes, he appears on both lists.
5 Thank you for the reference.

6 Q. Are there any other officers or directors of
7 Puget Sound Energy or Puget Energy that sit on the board
8 of directors of Infrastrux?

9 A. Again, going to this page, that page 3, I
10 believe you said, of Exhibit 72, the board of Infrastrux
11 appears at the bottom of the page, and it looks like the
12 only one that I see in addition to Mr. Durbin would be
13 Douglas Beighle.

14 Q. And am I correct that Mr. Hawley, the CFO of
15 Puget Sound Energy, is also shown as a director of
16 Infrastrux?

17 A. He is, yes.

18 Q. And Mr. McKoen, who is the general counsel of
19 Puget Energy, also appears on the board of Infrastrux?

20 A. Yes, he does.

21 Q. Now can I ask you to take a look at your
22 response to Public Counsel Data Request 50, which has
23 been marked as Exhibit 30.

24 A. Yeah, I have that.

25 Q. All right, you're ahead of me.

1013

1 A. I can double check, you said Exhibit 30, our
2 response to Public Counsel Data Request 50?

3 Q. Yes.

4 A. Thank you.

5 Q. And the attachment to the data request itself
6 is a consolidating balance sheet for Puget Energy; is
7 that correct?

8 A. That's what it appears to be, for November
9 2001, yes.

10 Q. All right. I can walk you through the
11 specific lines if you would like, but would you agree
12 subject to check that if we look at column F, which
13 shows the data for Infrastrux, those numbers indicate a
14 capital structure for Infrastrux of about 53% common
15 equity and 47% long-term debt?

16 A. Did you say 56% common equity?

17 Q. 53%.

18 A. I wonder if maybe I should have you step me
19 through this. I'm talking of the Infrastrux column line
20 40, which is common equity, and dividing it by total
21 capitalization -- oh, I see, it includes this short-term
22 debt here, excuse me.

23 Q. I have been looking at lines 40 and 43.

24 A. Okay, and your question is -- it looks to me

25 as if the line on -- the item on line 40, \$94 Million,

1014

1 if you were limiting it to line 44, which would be the
2 sum of the two that you mentioned, it would be 56%. I
3 suspect to be accurate, I wonder if perhaps you included
4 the items down in lines 44 and, sorry, lines 48 and 49,
5 the current maturities. I'm trying to read my lines
6 across here. It looks like current maturities of
7 long-term debt as well as the short-term debt as that's
8 typically how we would calculate capitalization,
9 included the short-term debt and the current maturities
10 in that. I can check that to see. It would have the
11 effect of reducing the 56.

12 Q. All right, could you do that, please?

13 A. I will, yeah. I believe that's how you got
14 your 53, Mr. ffitch. If I add in the Infrastrux column
15 F lines 44, lines 48, and 49, I get a total of
16 approximately \$177 Million. And if I were to divide
17 that into the amount on column F, line 40, of 94, I get
18 53%.

19 Q. And the long-term debt?

20 A. It would be 100 minus that, so it would be
21 47%.

22 Q. And would you agree that that's a reasonable
23 approximation of the capital structure of Infrastrux?

24 A. On that particular date, yes.

25 Q. All right. Now the same page indicates PSE's

1015

1 capital balances on that particular date, correct?

2 A. Yes, it does.

3 Q. And if you did that same calculation, would

4 you accept that the common equity ratio of PSE on that

5 date is 30.4%?

6 A. I would accept that subject to check.

7 Q. All right. And finally, if we could just

8 take a look at line -- well, first of all, pardon me,

9 let's take a look at column B for Puget Energy, and I

10 asked you about desks and paperclips a little bit

11 earlier, and you indicated that the primary asset was

12 investments in subsidiaries?

13 A. Yes.

14 Q. And that's shown on line 16, correct?

15 A. That's correct.

16 Q. And that's \$51 Million and a little bit.

17 A. Right.

18 Q. And if you look at line 60, we see that the

19 total capitalization of Puget Energy is 51,300,099,

20 correct?

21 A. Yeah, it includes the 51 from above and

22 \$370,000 of other items.

23 Q. All right. And if we look over on line 60 in

24 the Puget Sound Energy column, the total capitalization

25 of Puget Sound Energy is \$5.3 Billion, correct?

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1 A. Total capital liabilities, yes.

2 Q. And for Infrastrux \$213 Million?

3 A. That's correct.

4 Q. I would like to follow up on a question that
5 Staff counsel had a bit earlier in the questioning about
6 the rate cap. If you earned an 8.99% overall rate of
7 return, given that your current equity ratio is
8 approximately 30%, what would the return on equity be in
9 that case?

10 A. I don't know the answer to that off the top
11 of my head.

12 Q. Could you calculate that in the hearing room
13 today?

14 A. No.

15 Q. Could you provide that in response to a
16 record requisition?

17 A. I'm not sure that I can.

18 Q. Let me ask you another question first.
19 Perhaps you have already answered this by indicating
20 some level of confusion, but can you even say whether
21 the return on equity would be greater than 10.5%?

22 A. I think it would be greater than 10.5%.

23 Q. So let me understand your earlier answer.
24 You're saying that you could not calculate what the

25 return on equity would be with a 30% common equity ratio
1017

1 and an 8.99% overall rate of return?

2 A. I'm not sure what the rate base would be.
3 I'm not sure what -- and then there would be some
4 earnings that flow down, so I would have to make a bunch
5 of assumptions. And if you specify those, I might be
6 able to make a calculation for you.

7 Q. All right.

8 A. If you have made one, I would be happy to
9 review it.

10 MR. FFITCH: Thank you.

11 Your Honor, perhaps during the next break, we
12 could prepare a request with certain assumptions built
13 into it, discuss it with the witness, and then form that
14 as a records requisition.

15 JUDGE MOSS: We will be breaking for lunch
16 here fairly shortly, so if you want to formulate such a
17 question during the recess, you could do that.

18 MR. FFITCH: And, Your Honor, I'm just about
19 finished as well, so just one or two more questions.

20 BY MR. FFITCH:

21 Q. Under both the originally filed and under the
22 revised proposal, the total amount of Puget Sound
23 Energy's request for relief is around \$170 Million,
24 correct?

25 A. That's right, 177.27.

1018

1 Q. 177?

2 A. 27, \$170,727,000.

3 Q. All right. As I understand Puget Sound
4 Energy's position in this case, if the company receives
5 anything less than that amount, the company will go to
6 junk bond status; is that correct?

7 A. I believe what my testimony says is if we
8 receive less than that, we will be downgraded to junk
9 status. I don't know that it says the bond rating or
10 the corporate credit rating. I will be happy to check
11 that if you have a reference for me.

12 Q. I don't have a reference at the present time,
13 but the record in the proceeding will reflect the
14 company's statement at the hearing to that effect.

15 A. I think my testimony speaks for itself in
16 that regard.

17 MR. FFITCH: All right. I don't have any
18 further questions. Thank you, Mr. Gaines.

19 THE WITNESS: Certainly.

20 MR. FFITCH: Thank you, Your Honor.

21 JUDGE MOSS: Well, ordinarily we would break
22 just at the noon hour, but it's pushing up against that.
23 In fact, my watch says it's about 6 minutes before the
24 hour, so I think what we ought to do is go ahead and

25 take our recess now.

1019

1 And, Mr. ffitch, if you would refine your
2 question that you mentioned over the luncheon hour, then
3 I will let you ask that when we get back.

4 And then we have some additional cross by I
5 guess, Mr. Kurtz, you have a little bit, and, Mr. Van
6 Cleve, you also have indicated a little bit, so we will
7 pick up with that. And then we will turn back to
8 Mr. Cedarbaum and see where we stand.

9 MR. FFITCH: Your Honor, I'm sorry, I also do
10 need to offer our cross exhibits.

11 JUDGE MOSS: All right, why don't you do
12 that.

13 MR. FFITCH: And again, we had reached an
14 agreement as to stipulation with counsel for Puget Sound
15 Energy that Public Counsel's cross exhibits would be
16 admissible, and those are Exhibits 29 through 55, and
17 Exhibit 72. And if I may just check one other, Your
18 Honor. I just want to make sure that Public Counsel --
19 the response to Public Counsel Data Request 135-I is
20 included, and I do see that as Exhibit Number 29, so
21 that list was correct, Your Honor.

22 JUDGE MOSS: All right, and those will be
23 admitted as marked.

24 All right, with that then, why don't we take

25 our luncheon recess until 1:30 this afternoon.

1020

1 (Luncheon recess taken at 11:55 p.m.)

2

3 A F T E R N O O N S E S S I O N

4 (1:35 p.m.)

5 JUDGE MOSS: Mr. ffitch is distributing a

6 docket, I mean a document. I must be getting tired.

7 MR. FFITCH: Your Honor, this is a

8 representation of the assumptions that we are going to

9 incorporate in our question to Mr. Gaines that we had

10 posed before the break, before the lunch break. And we

11 simply put those down on paper for the assistance of the

12 witness in looking at our question.

13 I have also spoken with Mr. Quehrn beforehand

14 and indicated that if the company wants to respond to

15 this in some fashion, they can -- we have no objection

16 to them doing that in terms of alternative calculations.

17 However, I would like to go forward now with

18 the question and describe our assumptions and then place

19 that -- place this in the record for the background that

20 it provides. So if I can go ahead, Your Honor.

21 JUDGE MOSS: All right, you don't want me to

22 mark this at this time?

23 MR. FFITCH: Oh, yes, I'm sorry, if you would

24 mark it.

25 JUDGE MOSS: And the anticipation is that

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1 there will be some further response from the company,
2 and so we should mark it as a records requisition.

3 MR. FFITCH: That would be fine, Your Honor.

4 JUDGE MOSS: All right, we will call it
5 Number 14.

6 MR. QUEHRN: Excuse me, Your Honor, I think
7 we already have a 14.

8 JUDGE MOSS: Is there a 14? You're quite
9 right, it's written in the margin of my exhibit list,
10 and I didn't see it. Thank you for the correction. It
11 will be 15.

12 All right, Mr. ffitch, go ahead.

13 MR. FFITCH: Thank you.

14 BY MR. FFITCH:

15 Q. Good afternoon, Mr. Gaines.

16 A. Good afternoon.

17 Q. In case you don't recall the specific
18 question that I posed before lunch, I will just repeat
19 it, and it's shown at the top of this Record Requisition
20 15. If Puget Sound Energy earns 8.99% overall with
21 approximately a 30% equity ratio, what is the effective
22 return on equity? That is the question. And here are
23 the assumptions we're asking you to use in answering
24 that question. The capital amounts are for November

25 30th, 2001, and that data in that column comes from

1022

1 Exhibit 30 that we were looking at just before lunch.

2 So are you with me so far?

3 A. I am.

4 Q. And then the percent column just is a
5 mathematical calculation based on that first column.

6 The third column of cost rate comes from the Gaines rate
7 case direct testimony, DEG-4C. And then the final
8 column is the weighted cost rate. On the fourth line,
9 you can see long-term debt, and our assumption states
10 that that includes current maturities of long-term debt.

11 In the third and fourth columns in the first line are
12 numbers in boxes. These are our calculations of these
13 amounts -- of the answer to the question, really what
14 the cost rate for common equity, i.e., the return on
15 equity amount, and then the weighted cost rate. So
16 we're asking you to accept those subject to check. Can
17 you accept those subject to check?

18 A. Actually, because, Mr. ffitch, you and your
19 witness were kind enough to show me this ahead of time
20 and I do recall some of these numbers from the exhibits
21 that you have described, I think I can just accept those
22 specific numbers as they are stated on the sheet.

23 Q. All right, thank you very much.

24 MR. FFITCH: Your Honor, I did have one other

25 question, if I might, just with regard to a

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1 clarification to an answer that we had this morning in
2 my cross-examination.

3 BY MR. FFITCH:

4 Q. Right at the end of our conversation this
5 morning, Mr. Gaines, I asked you about your position
6 regarding the potential downgrade if the company did not
7 receive \$170 Million, and I just want to get a
8 clarification. When you talk about the potential
9 downgrade to junk bond status that would occur if the
10 company did not receive \$170 Million, are you referring
11 to Puget Sound Energy's first mortgage bond rating or to
12 the corporate debt rating?

13 A. When we were speaking this morning, and I
14 should preface this by saying, you know, these are my
15 opinions, of course, the rating agencies would make
16 their own determination, and the rating agencies do
17 state that the ratings process is as much art as it is
18 science, but when I was -- recalling back the
19 conversation that we were talking about, it was with
20 respect to the table that I had in my testimony, and
21 that was the corporate credit rating.

22 There is, of course, the possibility of the
23 bond rating itself, the senior secured bond rating being
24 downgraded as well both, but -- I think that would be

25 the case certainly with Moody's. I think they have

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1 stated as such. But certainly the corporate credit

2 rating and possibly the senior secured rating as well.

3 And if you would like, I can give you the reference into

4 Moody's reports as to why I think that's pretty much a

5 given.

6 Q. Those reports are in the record, are they

7 not?

8 A. They're in the Bench Request, yes.

9 Q. Okay, that's fine if you want to give those
10 references.

11 A. Oh, certainly. With respect to Moody's,
12 Moody's put out a report, it's the one that should be
13 fairly close to the top of that exhibit. It's the one
14 dated January 14th, 2002.

15 JUDGE MOSS: This is Bench Request 1 that
16 you're referring to.

17 A. I don't have it, and I don't think that I
18 need it, but it's the thicker one that has all the
19 Standard & Poor's and Moody's reports.

20 Q. Yes, that would be the one.

21 A. In that report, there's a couple statements
22 that I think bear relevance to this proceeding.

23 Remember this is a report that came out after both Staff
24 and Public Counsel had announced their proposals and

25 after, of course, the company was denied its previous

1025

1 request. There's a statement that they say:

2 State regulatory actions in Washington
3 during the fall of 2001 were troubling
4 from Moody's perspective given the
5 effects of changed market dynamics on
6 PSE's ability to withstand resulting net
7 power cost volatility. We note that
8 surrounding jurisdictions were taking a
9 far more supportive action at that time,
10 enabling other utilities to better cope
11 with similar challenges.

12 And then they further go on to state:

13 PSE's ratings are under review for
14 possible downgrade reflecting concerns
15 about how regulators will ultimately
16 rule on the company's request for
17 interim and base rate relief.
18 Supportive rulings, especially relating
19 to interim relief, are essential to
20 enable PSE to maintain sufficient
21 earnings and cash flow to support its
22 current ratings.

23 Q. All right. So in that rating that's being
24 referred to there is which one?

25 A. That was the Moody's report. It's not just

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1 tied to a specific rating, but their report covers all
2 of their ratings, and certainly the footnote on that
3 report talking about that ratings are subject to review
4 for potential downgrade covers all of the ratings with
5 the exception of the commercial paper rating P2.

6 MR. QUEHRN: Excuse me, Your Honor, could we
7 make it clear for the record that Mr. Gaines was reading
8 from page 5 of 40, Bench Request Number 1.

9 JUDGE MOSS: Thank you, Mr. Quehrn.

10 BY MR. FFITCH:

11 Q. And what is Moody's current first mortgage
12 bond rating for Puget Sound Energy?

13 A. The bond rating is Baa1, the corporate credit
14 rating Baa2, and that's capital B, two small A's, and
15 then the number 1. And the other one was capital B, two
16 lower case A's, followed by the number 2.

17 MR. FFITCH: All right, thank you.

18 I don't have any further questions, Your
19 Honor.

20 JUDGE MOSS: Thank you, Mr. ffitch.

21 Mr. Cedarbaum told me off the record that he
22 had had an opportunity to study exhibit I believe it was
23 81 further and has about five minutes or so worth of
24 questions, and I believe this would be a good time to go

25 ahead and have that before we turn to Mr. Van Cleve.

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1 MR. CEDARBAUM: Thank you, Your Honor.

2

3 C R O S S - E X A M I N A T I O N

4 BY MR. CEDARBAUM:

5 Q. Mr. Gaines, I will need you to take a look at

6 Exhibit 81. I will let you get settled up there.

7 A. Sorry, I seem to have misplaced my notebook

8 here.

9 Q. Do you have the exhibit?

10 A. I do.

11 Q. At the top of the exhibit, there's reference

12 to U.S. Bank account number --

13 A. Yes, I would appreciate you not reading the

14 account number into the record.

15 Q. That's fine. Is this the only account in

16 which non-regulated cash would be placed, or are there

17 other accounts?

18 A. There would be other accounts. I know that

19 Puget Western, the real estate subsidiary that disposes

20 of the non-regulated property has its own bank accounts

21 that then get consolidated on the financial books of

22 account with Puget Sound Energy. Of the ones, of the

23 accounts at PSE, Mr. Cedarbaum, I believe, and I would

24 have -- I would have to do this subject to check, I

25 believe this is the only bank account with respect to

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1 that.

2 And clearly there's two ways of tracking the
3 non-regulated dollars. One is with accounts, chart of
4 accounts type accounts, accounting accounts, and then
5 another way to segregate cash as we have done here is
6 with bank accounts. I know there are other charts of
7 accounts that have non-regulated dollars in them at the
8 PSE level.

9 Q. And are the proceeds that you show on Exhibit
10 81, do they cover all of the cash that would reside in
11 this particular bank account that's shown on Exhibit 81?

12 A. Yes, they did, it's a summary of all the
13 transactions from the beginning through the duration of
14 the account. You can see the moneys coming in, and then
15 you can see the moneys going out. In fact, the very
16 last line shows that just to clean up the account there
17 was a \$2 1/2 Million transferred from this non-regulated
18 cash account into the utility for utility purposes.

19 Q. And again, I think you stated this before
20 lunch, but when you use the term proceeds, you're just
21 saying the cash received from a sale whether that
22 transaction was a gain or a loss?

23 A. Right, this is a bank account, so the only
24 thing you can deposit in a bank account is cash, and so

25 it has all the cash inflows and outflows.

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1 Q. And since there are other bank accounts that
2 have proceeds from other non-regulated transactions,
3 what's shown in Exhibit 81 would not show all of those
4 proceeds whether or not those transactions resulted in a
5 gain or a loss as well?

6 A. Correct. For example, the balance that we
7 were describing earlier at the end of the year with \$60
8 Million of cash is actually at Puget Western, not at all
9 related to the utility, and it's in its own separate
10 account governed by Puget Western.

11 MR. CEDARBAUM: Thank you, Mr. Gaines, those
12 are all my questions.

13 Your Honor, I would just note for the record,
14 you had asked this morning whether Ms. Steel was
15 available to be recalled for purposes of this exhibit
16 and this topic, and she is if the Bench would like that
17 to happen.

18 JUDGE MOSS: But you have no independent need
19 to recall her?

20 MR. CEDARBAUM: No.

21 JUDGE MOSS: Okay, thank you.

22 All right then, Mr. Van Cleve, I believe
23 you're next in the order.

24 MR. VAN CLEVE: Thank you, Your Honor.

25 As the other parties have done, I would like

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1 to offer Exhibits 73 and 80.

2 JUDGE MOSS: All right, is there any
3 objection?

4 There does not appear to be. Those will be
5 admitted as marked.

6

7 C R O S S - E X A M I N A T I O N

8 BY MR. VAN CLEVE:

9 Q. Are you ready?

10 A. Certainly, thank you, I appreciate your
11 waiting.

12 Q. The current power cost deferral ends at March
13 31st, 2002; is that correct?

14 A. I think the order that we got enabling us to
15 defer costs for recovery purposes only goes through the
16 end of March. But I believe that the proposal that we
17 have, and this I would have to have subject to check, is
18 that we would defer, I think we have assumed in here,
19 that we would defer through I think March 14th and then
20 begin collecting on March 15th. And the counter
21 proposal then was you defer under the counter proposal
22 all the way along through the end of October.

23 Q. What's your proposal in the case, that the
24 deferral end in March or that it continue?

25 A. Our what I would call sort of the -- we gave

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1 two options, if you will, but the most recent one that's
2 in my rebuttal testimony is one where we remain
3 consistent with the order that was granted for the first
4 three months, carry that deferral through the end of the
5 rate period, and again that's really to true up power
6 costs so there's no over or under collection of power
7 costs, and then we would collect \$130 Million, 136 I
8 believe grossed up, during the period from March 15th
9 through the end of October. And then the resulting
10 numbers that Mr. Cedarbaum and I were discussing, the
11 roughly \$34 1/2 Million or 33 after the gross up would
12 be deferred and collected over the one year period
13 beginning concurrent with the general rate case.

14 Q. Are you aware that the Staff is proposing
15 that the deferral terminate on the date of the interim
16 rate order?

17 A. I believe that that is their proposal.

18 Q. And do you oppose that proposal?

19 A. Well, certainly keeping the deferral in place
20 is a good thing, I think. So keeping that aspect of
21 their proposal we certainly incorporated into ours.
22 There's a lot of other aspects of their proposal that I
23 certainly disagree with.

24 Q. But the question is whether you oppose that

25 proposal?

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1 A. Well, as I mentioned, I think I answered that
2 question, we are requesting a deferral mechanism through
3 the end of the interim period truing up power costs and
4 deferring a collection of the balance going forward. I
5 don't know what they have done with the balance to the
6 extent there's an over or under recovery at the end of
7 that period.

8 Q. There's been a little confusion in this case
9 about whether this is a power cost recovery case or an
10 interim rate case. Can you explain that?

11 A. I would be happy to, Mr. Van Cleve, because I
12 agree with you 100%, there's a whole bunch of confusion
13 on that topic. And clearly as the standard is for
14 interim rate relief, you look at the six part PNB
15 standard, the bit of case law as I understand it from
16 October of 1972. And our case is about measuring the
17 results of our operations, financial operations, and
18 financial condition. With respect to that standard
19 through six or seven ratios and some other qualitative
20 aspects of the company, comparing those to the standard,
21 and showing that in this case granting the full amount
22 barely gets you there, if you will.

23 And when I say barely gets you there, I mean
24 that the resulting book coverage ratios do not result in

25 ratings that are concurrent or consistent with the

1033

1 current bond level. The amount of cash flow coming in
2 even with the elimination of the elective redemptions is
3 barely sufficient to enable us to operate within our
4 existing line of credit, \$375 Million. Table 4 I
5 believe it is in my testimony shows that in that
6 scenario we would have a \$25 Million leeway, if you
7 will, short-term debt by the end of the interim period.
8 I believe Staff had proposed, as Mr. Lott correctly
9 described Ms. Steel's testimony, they're proposing a
10 cushion of \$126 Million, so we have 1/5 the cushions
11 that Staff had proposed. So that's the piece of our
12 case.

13 Certainly, certainly the key driver and the
14 root cause I think is the word we have used is the
15 underrecovery of net power costs. And the way I think
16 about it and the way I think is good for all of us to
17 think about it is the PNB standard really addresses
18 symptoms, and it's appropriate to do that, because as we
19 heard from other witnesses earlier, there's a lot of
20 different diseases that could result in symptoms that
21 should be addressed through that standard. In this
22 case, the disease is underrecovery of power costs, and
23 that's really, Mr. Van Cleve, how the case is
24 constructed, how it's put together, and how the request

25 of relief is justified.

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1 Q. Could you please refer to Exhibit 73.

2 A. This would be the response to the ICNU Data
3 Request 6.1-I?

4 Q. Correct, this is a response that you
5 prepared?

6 A. Was that a question?

7 Q. Did you prepare this response?

8 A. In all honesty, I'm not sure if it was
9 prepared by me or under my supervision, but it would be
10 our response, yes.

11 Q. Okay. And in response to sub part A, it
12 looks like the company is agreeing that the interim rate
13 relief be subject to refund; is that right?

14 A. Yes, as a matter of fact, through the true up
15 provision that we had just discussed.

16 Q. And in sub part C, it asks what the
17 methodology would be for the refund, and can you explain
18 what you meant by your answer?

19 A. I will try it again, I thought I did, and I
20 have to admit, Mr. Van Cleve, I'm not an accounting
21 expert, I'm not a CPA, but I can give it my best shot
22 certainly.

23 What we're proposing is, you know, consistent
24 with the order for the first three months we would

25 defer, we would collect dollars based on the requested

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1 projected levels. We would then track the actual costs
2 and defer the difference between actual costs and the
3 cost presently embedded in existing rates, if you will,
4 and track that going along and then collecting \$130
5 Million.

6 At the end of the interim period, at the end
7 of the October period, to the extent there was a balance
8 in that account that was a receivable to the company,
9 that would be collected going forward. To the extent
10 power costs let's say were, net power costs, were lower,
11 that money would then be refunded prospectively to
12 customers. And I believe as Ms. Luscier described, our
13 proposal is that we would accrue interest on the
14 receivable or the payable as well. Because to the
15 extent there is a receivable balance, that means that we
16 financed that, and so really the interest just covers
17 the interest expense.

18 Q. So that means that what you're trying to
19 collect as interim rates is based solely on the
20 company's power costs, correct?

21 A. Well, as I mentioned, certainly the
22 underrecovery of power costs is the key driver or the
23 disease that we're trying to cure, but by addressing the
24 symptoms.

25 Q. But you're actually trying to track the power

1036

1 costs to determine the amount that you recover, correct?

2 A. We had proposed that, that that's how it
3 would work, because clearly the power cost is the root
4 cause of the symptoms.

5 Q. And are you aware that in a typical interim
6 rate case that refunds are based on the difference
7 between the interim rates and the final rates adopted in
8 the rate case?

9 A. I'm not aware of that at all. It seems like
10 they would cover two different periods. An interim rate
11 case covers a period between the time typically of
12 filing and the time that the general rates go into
13 effect. The general rates then start at that point in
14 time going forward. It seems like what you described
15 would be retroactive rate making.

16 Q. What is retroactive rate making?

17 A. It's when you set rates for a historic time
18 period to be put in place during a historic time period
19 is my understanding, and there's probably a legal
20 definition that I can't give you, because I'm a lay
21 person.

22 Q. So it's your understanding that in prior
23 interim rate cases that refunds would be calculated by
24 reference to some sort of deferral account?

25 A. You know, I did review, I believe, three or
1037

1 four cases of prior interim relief in this state, and
2 they all stated that rates were set to be set to recover
3 -- to allow the company the ability to finance on
4 reasonable terms. I don't remember in those cases if
5 there were true up provisions or not. There very well
6 may have been, and I'm sorry, Mr. Van Cleve, I don't
7 have those to go through at this moment, but I can
8 certainly give you the references to the causes, cause
9 numbers, if you would like.

10 Q. Could you refer to page 2 of your rebuttal
11 testimony, I believe it's Exhibit 25T.

12 A. It is, and I'm there.

13 Q. And if you refer to line 16, your statement
14 regarding access to wholesale markets, are you relying
15 on the testimony of Mr. William Gaines in drawing that
16 conclusion, or do you have any personal knowledge about
17 that issue?

18 A. This is the -- and I just want to make sure
19 before answering we're referring to the same piece, it's
20 at a bit of an angle here, Mr. Van Cleve, but I believe
21 you're referring to the sentence that states, PSE's
22 access to wholesale energy markets will become
23 untenable.

24 Q. That's correct.

25 A. I am really referring to the testimony of

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1 Mr. William Gaines as well as a response to Staff Data
2 Request 291-I. I'm not sure if that's an exhibit. I
3 would be happy to check from my exhibit list, but I
4 believe mine is a partial list. Actually, I don't see
5 it on here. I don't believe it's in the record.

6 Q. Were you involved in the letter of credit
7 that was provided to Enron?

8 A. I personally was not, no.

9 Q. Do you know anything about that transaction?

10 A. I don't -- I don't about that. I know about
11 the ability or lack thereof to get letters of credit. I
12 can talk about that, but I don't know -- I have people
13 in my staff who work directly with people in Mr. Gaines'
14 area when companies request letters of credit, as has
15 happened in the past.

16 Q. And has anyone in the last three months
17 requested a letter of credit from Puget Sound Energy?

18 A. I don't know the answer to that. I believe
19 the answer, I'm guessing the answer is yes, because I do
20 know clearly Bank of America totally cut off the ability
21 to do gas financials with us, and I would suspect that
22 prior to doing so they would have requested a letter of
23 credit. I would check that, and Bill Gaines certainly
24 would better know the answer or someone in his staff.

25 MR. VAN CLEVE: That's all I have, Your

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1 Honor.

2 JUDGE MOSS: Thank you, Mr. Van Cleve.

3 I think Mr. Kurtz has a few questions.

4 MR. KURTZ: Actually, a little bit more than
5 a few, but.

6 JUDGE MOSS: Well, you're down for 10
7 minutes, are you estimating now that you will need more
8 time than that?

9 MR. KURTZ: Yes.

10 JUDGE MOSS: How much?

11 MR. KURTZ: Probably 20.

12 JUDGE MOSS: Thank you.

13

14 C R O S S - E X A M I N A T I O N

15 BY MR. KURTZ:

16 Q. Mr. Gaines, I would like to ask you some
17 questions that follow up on the dialogue you had with
18 Mr. ffitch. It was a short dialogue, but it got to sort
19 of the differing roles between the utility and the
20 regulator. Do you remember when you stated that the
21 Commission regulates rate of return, not dividends?

22 A. I do recall that discussion.

23 Q. And you went on to say that dividends are not
24 in the rate making equation, and you gave the rate

25 making equation as rate base times rate of return plus

1040

1 operating expenses and taxes.

2 A. Yes.

3 Q. Is that right?

4 A. Yes.

5 Q. Also not in the rate making equation are
6 things such as interest coverage ratios; is that true?

7 A. Well, not exactly, because the rate of return
8 contains interest expense, and that's a component of the
9 interest costs.

10 Q. Well, we will see in the rate of return
11 testimony in the general case from the various experts
12 how they calculate the reasonable return on equity, and
13 there will be cap M models and DCF and interest coverage
14 ratios. But once the Commission sets the reasonable
15 rate of return on equity, it's up to the company to do
16 with the money and manage it as a prudent business.
17 It's not -- that's not the Commission's job after it
18 determines what the return on equity should be, is it?

19 A. The company certainly -- the Commission
20 certainly does not get into micromanaging a company.
21 They simply set rates. I don't say that because it's a
22 simple process, I mean from distinguishing whose
23 responsibility it is.

24 Q. You also -- you brought up, I think, I think

25 that the Hope standard, and I think you cited it for the
1041

1 proposition that regulation should maintain the
2 financial integrity of the regulated entity?

3 A. That's how it was used in my testimony.

4 Q. You would agree, would you not, that the Hope
5 standard does not set forth the proposition that the
6 rate payers are the guarantors of the utility or that
7 the utility is guaranteed to earn any given rate of
8 return?

9 MR. QUEHRN: Objection, Your Honor, he's
10 being asked to give a legal opinion.

11 JUDGE MOSS: Well, the witness cited the
12 opinion in support of his own testimony, so to the
13 extent he can answer the question, I think he should.

14 A. I can attempt to, Your Honor. There's an
15 aspect of it that I -- there's two cases that are
16 usually used together, and as I sit here, I combine them
17 in my mind, the Hope case and the Bluefield case, and
18 they are both legal cases. And certainly I can't give
19 legal opinions on those, but I believe that what those
20 cases do or are used in the standards for is the process
21 of setting rates that are to be fair, just, reasonable,
22 and sufficient, sufficient to cover all costs.

23 BY MR. KURTZ:

24 Q. All prudently incurred costs, true?

25 A. Costs that are deemed to be imprudent are

1042

1 typically disallowed.

2 Q. And rate making is not intended to guarantee
3 a utility a given profit level or return, it's intended
4 to give you the opportunity to earn that return; isn't
5 that right?

6 A. It is provided, yes, that's correct, to give
7 the company the opportunity to earn the allowed return
8 in the ROE.

9 Q. Now the manner for setting rates, at least in
10 all jurisdictions that is not deregulated, it is
11 typically the general rate case process?

12 A. Well, certainly the way for setting general
13 rates is a general rate case process. There's a lot of
14 other ways of setting rates, for example, purchase gas
15 adjustment mechanisms as this company has. A lot of
16 other companies, in fact, I believe the majority of
17 states have electric cost adjustment mechanisms as well.

18 Q. That's exactly true, and those recover cost,
19 not the profit margin; isn't that right? Which is the
20 reason --

21 A. Not always.

22 Q. Can I finish my question?

23 A. Sure.

24 Q. Typically -- well, your gas commodity, you

25 don't earn a profit margin on the gas you buy and pass
1043

1 through to your gas customers, do you?

2 A. Not currently, but for a while, Mr. Kurtz, we
3 did have an incentive PGA where one third, roughly one
4 third of the benefit to the extent we could purchase I
5 believe below index went to shareholders and customers
6 to have two thirds of that benefit.

7 Q. Okay, I don't want to divert us too far.

8 A. Okay.

9 Q. In general for base rates, the process for
10 establishing the reasonable rate of return is the
11 general rate making process?

12 A. Correct.

13 Q. Okay. And in Oregon, the suspension period
14 to give the Commission time to review the general rate
15 case is how much months?

16 A. In Oregon, I'm not sure, in Washington --

17 Q. Washington.

18 A. In Washington I believe it's a 30 day period
19 that rates are suspended for 30 days, and within that
20 period, the Commission typically sets -- can set them
21 for hearing, and that would be a -- typically as much as
22 a 10 month process, so we say effectively 11 months.

23 Q. That's typical across the country. When a
24 utility goes to raise rates, they're almost

25 automatically suspended for the maximum period of time,

1044

1 the Commission holds a rate case, at the end of the
2 suspension period, you get new rates?

3 A. Unfortunately, yes.

4 Q. And oftentimes if there's a rate reduction
5 the suspension period will be waived. Are you familiar
6 with that concept?

7 A. I'm not at all, I'm sorry.

8 Q. Now that 10 month suspension period sometimes
9 is referred to as regulatory lag, because you come in
10 and file for new rates and you won't get them for 11
11 months; is that right?

12 A. That's correct.

13 Q. And one way to cure traditionally,
14 traditionally cure regulatory lag or at least address it
15 is through the use of a future test year.

16 A. Well, one way is to have interim rate relief.

17 Q. Does the future test year concept, isn't that
18 intended to provide some form of relief to the regulated
19 company from regulatory lag?

20 A. I don't know the answer to that question.
21 I'm not a rate making accountant.

22 Q. Well, if you use a future test year, you're
23 projecting your costs, your costs, your revenues, your
24 rate base going out into the future instead of using

25 historic --

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1 MR. QUEHRN: Objection, Your Honor, the
2 witness has already said he's not familiar with the
3 future test year concept.

4 JUDGE MOSS: Well, let's test that a little
5 further.

6 Go ahead with your question, Mr. Kurtz.

7 BY MR. KURTZ:

8 Q. Do you understand the question as I have
9 stated it?

10 A. Partially yes, I think. For example, we have
11 a historic -- we have a future test year or we have a
12 historic test year in this case and a historic rate
13 base. I don't know when you move to a future test year
14 what the rate base is, what the other costs are that
15 you're allowing or disallowing. I'm just not familiar
16 with them, sorry.

17 Q. In your general case, are you using a future
18 test year?

19 A. I believe we're using a historic test year
20 for the 12 months ended June 2001 with power costs that
21 are projected through the rate year. This, I believe,
22 is a historic test year state.

23 Q. Let me contrast the process for setting when
24 a utility goes in to raise rates versus reducing rates,

25 can Mr. ffitch file a complaint on behalf of the public
1046

1 at large that your rates are too high; do you know the
2 answer?

3 A. It sounds like it's a legal question. I'm
4 just -- I believe that he could. I do not know.

5 Q. If somebody were to file such a complaint and
6 allege that your rates are too high, would you agree as
7 a policy matter to some form of symmetry where the new
8 lower rates would go into effect automatically until the
9 Commission would have time to fully review that?

10 A. I don't know the answer to what you're
11 constructing.

12 Q. Well, I'm trying to contrast it to the
13 interim process here where rates are going to go into
14 effect you're proposing during the review process for
15 the general case. Do you know if that's possible in
16 Washington?

17 A. Actually, it is possible, it's been done in
18 the past several times.

19 Q. What examples are those?

20 A. One of them is the WUTC versus Washington
21 Water Power, Cause Number U-80-13. Another one is --

22 Q. And you're citing that case for the
23 proposition that new lower rates went into effect before
24 the end of the complaint process was over?

25 A. I'm citing them in my testimony from the

1047

1 standpoint of that in the interim, the process for
2 setting interim rates in this state is to allow for the
3 company to finance on reasonable terms or allow access
4 to financing on reasonable terms.

5 Q. No, I thought you were giving me examples of
6 where complaints had been filed against utilities in
7 this state and the new lower rates went into effect --

8 A. I'm sorry.

9 Q. -- before the end of the complaint process.

10 A. I'm not sure of when other people have
11 initiated, I apologize, I misunderstood.

12 Q. Okay. Now here with the -- what the company
13 is doing is you're asking for \$170,727,000, which is the
14 difference between the power costs from your 1992
15 electric case and your projected power costs through the
16 end of October, WAG Exhibit 3, which has a new exhibit
17 number, that's where you get the 170,727?

18 A. Well, the deferral to power costs I believe
19 is \$163 Million. What we're doing is requesting an
20 amount of money that fits within the PNB standard to
21 allow us to finance.

22 Q. And then you gross it up for the 9 1/2%
23 non-federal income tax rate, and you get \$170,000,727 on
24 that exhibit?

25 A. When Mr. Gaines does his calculation and

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1 grosses it up, he gets that calculation, yes.

2 Q. In your -- in your -- that's ten months worth
3 of projected power costs grossed up for the utility use
4 tax?

5 A. Revenue sensitive items.

6 Q. Revenue sensitive items, and you're proposing
7 to recover that over the seven and a half month period
8 March 15th through October 31 in your primary
9 recommendation, your first recommendation?

10 A. I think the first recommendation actually had
11 the deferral going for two or three months, two months I
12 think it was.

13 Q. Now just as a matter of pure mathematics,
14 that the ten month -- annualizing those ten months worth
15 of costs, I get \$204,872,000. Would you accept that?

16 A. I don't think that I would. I don't know how
17 you annualized.

18 Q. Well, simply take 177.27 over 10 months,
19 divide by 10, and then multiply over 12.

20 A. That would be an inappropriate calculation,
21 because the power cost numbers in WAG, the exhibit there
22 that has that, vary month by month, so you would have to
23 look at the I guess preceding three months.

24 Q. Well, I'm not trying to -- I'm not trying for

25 this simple mathematic calculation to project your net
1049

1 power cost differential for an additional two months.
2 I'm trying to annualize the ten months of actual data
3 you have.

4 A. I wouldn't agree with annualizing it that
5 way.

6 Q. Well, how would you annualize it?

7 A. Well, first of all, I wouldn't, because
8 there's no reason to. I would probably, if you wanted
9 to go back and look at the numbers, I believe you can
10 find them on page 1 of Mr. Hawley's workpapers, which
11 are in an exhibit here, they provided in response to
12 Public Counsel Data Request 62, which is exhibit --

13 CHAIRWOMAN SHOWALTER: 32.

14 A. 32C, that's correct, thank you. And it shows
15 there the underrecovery reaching back is a quarter of a
16 billion dollars.

17 Q. That's not my question. You said you had a
18 better way to annualize the ten months worth of cost
19 recovery.

20 A. I said I --

21 Q. What is your way to annualize the 170.7?

22 A. Actually, Mr. Kurtz, I said that I wouldn't
23 because there would be no reason to, but if you were
24 going to look at a 12 month period, which is what you

25 were trying to get to, I would look at the costs on that
1050

1 page, specifically lines, rows, excuse me, 3 through 14.

2 Q. What I'm asking you to do is you're asking
3 for rate relief additional -- a rate increase of
4 \$170,727,000 to be recovered over a seven and a half
5 month period which reflects 10 months of net power cost
6 differential. Now if we wanted to put that 10 month
7 cost number on a 12 month basis, it would be
8 \$204,872,000 just as a matter of mathematics.

9 A. I don't know what you're using that for, so I
10 don't know. I would not do that. I don't know what
11 you're doing.

12 Q. Well, let me ask you this question,
13 Mr. Gaines. Would it be an improper use of the interim
14 rate making process to use that process not to avoid a
15 financial hardship, but to simply negate the rate case
16 suspension period and to boost your earnings during the
17 rate case suspension period?

18 MR. QUEHRN: Objection, Your Honor, again
19 we're being asked to give legal opinion about what the
20 appropriate use of the interim rate making process is,
21 and that's not within the witness's expertise.

22 MR. KURTZ: If I could respond, I think this
23 witness's entire rebuttal testimony is about what's
24 appropriate for the interim rate making process.

25 JUDGE MOSS: The objection is overruled.

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1 Do you have the question in mind?

2 THE WITNESS: I do not.

3 Please restate the question, Mr. Kurtz.

4 BY MR. KURTZ:

5 Q. Would it be an inappropriate use of the
6 interim rate making process to use it not to negate, not
7 to cure a financial hardship or calamity, but to simply
8 negate the suspension period?

9 A. Well, as I understand it, the standard used
10 here is the PNB standard, which talks about the ability
11 to finance on reasonable terms. So assuming we were
12 going to keep with that standard, we would use that
13 standard and put it in effect in setting rates. There's
14 not an aspect that I have recalled of that standard that
15 says boost earning. I don't know what you're getting to
16 at that. It's to address the company's financial
17 viability, as I understand it.

18 Q. So you would agree then it would be
19 inappropriate to use the interim rate process simply to
20 ride out, to avoid, to negate the 11 month suspension
21 period built in to the law, and it's only appropriate to
22 use it to prevent undue financial hardship under the PNB
23 standards to paraphrase?

24 A. Those seem synonymous to me. They seem the

25 same thing.

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1 Q. Well, if that were true, every time a utility
2 filed for a rate increase, they would be entitled to
3 interim rate relief also, because they need more money,
4 hence we need to put it in during the suspension period.

5 A. No, they wouldn't, because they, as I
6 mentioned, they would have to do that with respect to
7 the PNB standard.

8 Q. So you do agree that simply to use the
9 interim rate relief process to negate the suspension
10 period would be wrong, and it would only be proper to
11 use the interim rate process to meet the PNB standards
12 of financial hardship, to paraphrase those standards?

13 A. That's how it is applied. I don't know the
14 contrast that you're making of negating the lag period.
15 It seems like to the extent a utility has a hardship, an
16 inability to finance on reasonable terms, during that
17 stay out period or the lag period, that is an
18 appropriate time to be filing for interim relief,
19 especially in a situation like this when it's due to
20 circumstances largely outside of the control of the
21 utility.

22 Q. Let me refer to your direct and rebuttal
23 testimony, if I could. First of all, your direct
24 testimony on page 8. It's the portion which begins on

25 line 12 and runs through line 16. Do you have that,

1053

1 sir?

2 A. I'm sorry, what was the page reference again?

3 Q. Page 8 of the direct, lines 12 through 16.

4 A. This is that one where I'm having the wrong

5 -- two different copies, so it's the one -- it's the

6 part where it starts, per the chart above?

7 Q. Yes.

8 A. Okay, thank you.

9 Q. Okay. Here is the portion of your testimony
10 where you calculate the return, the rate of return on
11 the combined gas and electric rate base, but for the
12 period ending October 2002 on a projected basis, and you
13 project -- you project that the gas and electric
14 combined rate of return will be 5.5%, 5.55% without any
15 interim relief.

16 A. For the 12 months ended October, that's
17 correct.

18 Q. 12 months end. And you contrast that to the
19 8.99% combined rate of return authorized in the gas and
20 electric rate case?

21 A. The last time that the cases were allowed,
22 sorry, the returns were set, yes.

23 Q. And you repeat that, this point, four times,
24 I take it, in your rebuttal testimony. This is sort of

25 highlighted on your errata sheet, page 4, line 4, page
1054

1 10, line 17, page 30, line 17, page 32, line 2, because
2 you corrected that, that 5.55% number, in each of those
3 places.

4 A. So it's consistent, that's right.

5 Q. So this is a theme that appears in your
6 direct as well as four places in your rebuttal
7 testimony; is that right?

8 A. Yes, it is.

9 Q. Now can you turn to page 30 of your rebuttal
10 testimony.

11 A. I'm there.

12 Q. Okay. Line 16, you discuss this, in my
13 direct testimony, you point out, without interim rate
14 relief, the return, the rate of return on the gas and
15 electric combined rate base will drop 5.55% below the
16 8.99%?

17 A. It is below that, it's not 5.55 below 8.99,
18 the number would be 5.55.

19 Q. Yes, yes, if I misspoke. And then you
20 compared this to the 1980 interim rate case, I take it
21 did Puget get a interim rate relief in 1980?

22 A. Yes.

23 Q. Okay. You also got interim rate relief in
24 1973?

25 A. Yes.

1055

1 Q. Okay. And you're asking for interim rate
2 relief in 2002, so is this -- this is sort of a -- is
3 this a trend, do you -- is this a historic practice to
4 come in during the suspension period and seek interim
5 rate relief?

6 A. No, actually we have had several general rate
7 cases where we didn't do that. This is just citing
8 other examples and what the shortfall was then compared
9 to the shortfall now and pointing out that the
10 shortfalls historically when we have had interim relief
11 granted were substantially smaller with respect to the
12 previously allowed returns than where they are in this
13 proceeding.

14 Q. And I think you agree that it would be
15 improper to use the interim process simply to avoid the
16 suspension period, and apparently you -- so these two
17 prior times -- let me strike that question.

18 Let me -- let's -- I would like to go to the
19 workpapers that go behind this calculation, and there
20 are a number of places in the record.

21 A. 32C I think has the workpapers.

22 Q. Well, I've got it in Exhibit 424 also.

23 A. All right.

24 Q. 71C, but maybe 424 since this one is not

25 confidential, page 11, of Exhibit 424.

1056

1 JUDGE MOSS: I do have it marked with a C
2 designation, Mr. Kurtz.

3 MR. KURTZ: Okay.

4 JUDGE MOSS: I realize it's not all on
5 colored paper, but portions of it are, and that's how we
6 flag our confidential exhibits. Have we waived
7 confidentiality on this whole exhibit?

8 MR. QUEHRN: Actually, Your Honor, I don't
9 believe this portion of the workpapers were marked
10 confidential at least for mine, so there's no --

11 JUDGE MOSS: There are portions that are and
12 portions that aren't. I think it would be better -- are
13 yours also segregated by colored paper?

14 MR. KURTZ: Yes, page 11 is the only page I
15 will refer to.

16 JUDGE MOSS: All right, well, that's not
17 confidential, so you may refer to it freely.

18 MR. KURTZ: Okay.

19 BY MR. KURTZ:

20 Q. And I would like to use -- if you have page
21 11 of Exhibit 424 as well as page 8 of your direct
22 testimony, that will be the two things to look at.

23 A. All right, I have both in front of me.

24 Q. Okay. I think these exhibits track.

25 A. Track in the sense certainly that page 11 is
1057

1 the source of the 5.55% we were discussing.

2 Q. Okay. Now let me see if I understand this
3 exhibit. Column B is 12 months of operating income for
4 the gas and electric company combined?

5 A. Yes.

6 Q. Is that right?

7 A. Yes.

8 Q. Column C is the rate base for the month
9 stated for the gas and electric company combined?

10 A. It really starts with an average or monthly
11 averages as rate base is typically calculated, but that
12 would be what it was as of that month or projected to be
13 as of that month.

14 Q. One thing I noticed about this rate base
15 calculation is it stays fairly constant. September of
16 '01 it's \$3.650 Billion, and October of '02, \$3.673
17 Billion. Is that accurate; is that correct, am I
18 understanding that right?

19 A. It is a relatively flat calculation, right.
20 It grows it looks like by \$23 Million or so over this
21 period.

22 Q. On a rate base of \$3.6 Billion, that's a
23 pretty small percentage.

24 A. Pretty small percentage.

25 Q. Is this true for the gas and electric

1058

1 portion, are they both fairly constant at that point in
2 time, or stable?

3 A. You know, I don't know the answer to that,
4 Mr. Kurtz. It depends on their growth rates and the
5 cost of having that growth. Because typically the
6 adder, of course, is the additions to plant, and the
7 deduct is to depreciation. I'm just not sure where
8 those two are.

9 Q. Okay. Now the other column D, the rate of
10 return, is simply the operating income, which is your
11 after tax income, correct?

12 A. Yeah.

13 Q. Times the rate base?

14 A. Divided by the rate base in this case.

15 Q. Yes, divided by the rate base, and so that
16 gives you the rate of return on rate base. And for
17 October of '02, you project that it will fall all the
18 way to 5.55% for the gas and electric company combined?

19 A. Yes.

20 Q. Okay. Now your -- the last authorized rate
21 of return in your last -- in the combined cases were
22 8.99%?

23 A. Correct.

24 Q. And Mr. ffitch and Mr. Hill have this new

25 exhibit they have that gets into this same topic?

1059

1 A. It attempts to, yes.

2 Q. Records Requisition 15.

3 Now what you then calculate is the shortfall
4 or the amount that you project your rate of return will
5 be below the authorized return, 3.44% multiplied by the
6 rate base, and you calculate a net operating income
7 shortfall of \$126,407,000 for the gas and electric
8 company combined?

9 A. That's correct, as of the October period,
10 yeah.

11 Q. Okay. Now if you earned \$126,407,000 of net
12 operating income, you would be exactly at your
13 authorized rate of return of 8.99%?

14 A. Yes.

15 Q. Did you calculate the revenue requirements
16 required to bring -- I got divide by the -- divide by
17 the revenue conversion factors in .62, we get a revenue
18 requirements of \$203,882,000 to yield this level of
19 earnings?

20 A. Right.

21 Q. Okay. Now if you got this -- so \$203,882,000
22 to get your earnings up to the 8.99% authorized in the
23 last rate case. Are we there so far?

24 A. I'm sorry, no, would you repeat the question?

25 Q. Grossing up the --

1060

1 A. I got that part. The \$203.8 Million.

2 Q. Okay. Now from Records Requisition Exhibit

3 15 we learn that -- well, let me just back up. The

4 8.99% was from the last rate case, which included we

5 learned last night a 45% equity balance for the electric

6 company. I think Ms. Luscier testified to that.

7 A. I believe it's the weighted combination of

8 the electric at 45% and the gas, which was at 44%.

9 Q. Okay. Now the current equity proportion for
10 electric is 29.79 or as of, what is it, November of '01?

11 A. That was the date of this sheet for --

12 there's a little bit of an apples to oranges here,

13 because this is for Puget Sound Energy, so it includes

14 those non-regulated subsidiaries we were discussing.

15 Q. So if you earned, under this exhibit, Records
16 Requisition 15, if you earned 8.99%, Public Counsel
17 calculated that the return on equity at the current
18 equity capitalization percent of 30% would be 12.76%.

19 A. That's what their mathematics shows. It's a
20 different calculation.

21 Q. Because it includes these unregulated
22 companies?

23 A. Well, beyond that, it's not a 12 month ended
24 or average of the monthly average calculation as rate

25 base is supposed to be. It's taking costs from a future
1061

1 test period and applying them to a point in time
2 capitalization. It says that you're able to earn 8.99,
3 yet it doesn't flow that earning down to retained
4 earnings, growing the denominator of the calculation and
5 reducing the effective ROE. There's a tax piece
6 missing. There's a bunch of things like that that are
7 inappropriate to it.

8 Q. Well, I just want to back up a little bit,
9 because I want to continue with this exhibit. But I
10 have from Exhibit 70C, which I guess is confidential,
11 the -- oh, that's combined also. I think we're going to
12 have the same unregulated problem. Let's go back to the
13 workpapers supporting your testimony. If you got
14 \$204,800,000 in additional revenues --

15 A. 204 or 203 did you say?

16 Q. Oh, excuse me, 203,882.

17 A. Thank you.

18 Q. For the 12 months period ended October '02,
19 you would be completely at the last authorized rate of
20 return for both the gas company and the electric company
21 before the suspension period was over and right when the
22 new rate case was started?

23 A. Presuming all the projections came out in
24 actual as they're projected to be, that would be the

25 result.

1062

1 Q. Well, these are your projections.

2 A. Right.

3 Q. And you based your rate increase on these
4 projections; is that true?

5 A. Well, we said it would be subject to a true
6 up so -- and we've done really two calculations,
7 Mr. Kurtz. One is to true up to the extent it's related
8 -- there's a deferral part related to power costs true
9 up with respect to that so that we would not overearn on
10 that at all, we would pass through exact cost, and it's
11 also put in, as I mentioned, something that we believe
12 is the sleeves off our vest, an ROR cap just in case the
13 parties are nervous that we should overearn. So I think
14 there's two protection mechanisms built in for customers
15 here.

16 Q. Well, just as an aside, I thought the sleeves
17 off your vest was not -- because you don't think it's
18 much of a protection.

19 A. Well, it's a protection, I just don't think
20 it's going to happen.

21 Q. So if you got additional revenue for the gas
22 and electric company of \$203,800,000 by October '02, you
23 would be earning exactly the rate of return authorized
24 in your last rate case. That's what this exhibit shows;

25 is that right?

1063

1 A. Yeah.

2 Q. Okay. Now you're asking for \$170,727,000 to
3 be collected over 7 1/2 months for the 10 month power
4 costs that we have talked about at length, right?

5 A. Yes.

6 Q. Okay.

7 A. It is the collection of the amount needed to
8 keep financially viable.

9 Q. Now I know you didn't agree with my
10 annualization number because you probably anticipated
11 where I was going. If you annualize the 170, that comes
12 out surprisingly enough to \$204 Million, which is almost
13 exactly the \$203 Million you need to be completely
14 financially whole earning your exact authorized rate of
15 return.

16 A. Of course, I will only get to the extent it's
17 granted \$170 Million, and part of that will be a
18 collection of a deferral, so it won't be treated as
19 earnings, so I will earn the allowed rate of return as
20 shown on the last page of the table that we were looking
21 at earlier in my testimony, or shown in this workpaper
22 as well, which is well below the allowed rate of return.
23 If you're proposing that I collect 203, I would be happy
24 with that.

25 Q. Are you proposing to use this interim rate

1064

1 making process as a way to get to your authorized rate
2 of return as a method to negate the suspension period?

3 A. No, as I mentioned, what we were doing was
4 requesting an amount of money to solve the undue
5 financial hardship, and as the third item of the PNB
6 standard states:

7 The mere failure of a utility's
8 currently realized rate of return to
9 equal the rate of return previously
10 authorized to the utility by this
11 commission as adequate is not sufficient
12 standing alone to justify a grant of
13 interim relief.

14 It's only one of six standards.

15 Q. Now this workpaper is the gas and electric
16 company combined. That's correct, isn't it?

17 A. Yes, it is.

18 CHAIRWOMAN SHOWALTER: I just want to make
19 sure, is this something we don't have, or are you
20 looking at an exhibit?

21 MR. KURTZ: No, this is the same exhibit,
22 page 11 of Exhibit --

23 A. 424C.

24 CHAIRWOMAN SHOWALTER: I'm sorry.

25 BY MR. KURTZ:

1065

1 Q. This is for the gas and electric company
2 combined?

3 A. Yes, it is.

4 Q. Now the rate increase you're proposing here
5 only goes on the electric customers?

6 A. Yes, it does.

7 Q. Okay. Now where would we be able to
8 calculate the rate of return just on your electric rate
9 base? What we would need is we would need the 12 months
10 operating income, electric only, 2002 October, and the
11 electric rate base?

12 A. Yeah.

13 Q. Do you have those numbers?

14 A. I do not.

15 Q. Okay. Now there's a lot of evidence in this
16 record. Surely the electric operating income and the
17 electric rate basis is somewhere in this record, or am I
18 mistaken?

19 A. It really isn't. This isn't a rate of return
20 type case. This is an interim proceeding. The test is
21 not rate based return, it's ability to finance on
22 reasonable terms with respect to the PNB standard. The
23 company's operated as a combined gas and electric basis,
24 and so we have in this case the only rate base

25 information is that contained in this exhibit. I

1066

1 believe it appears on a couple of other pages, but this
2 is the only place I believe you will find it. As I
3 mentioned, there has been 600 data requests, I don't
4 believe there's been any -- certainly I have not seen
5 any, Mr. Kurtz, that have that separation.

6 Q. Well, there is at least one exhibit that has
7 the electric rate base. That would be Exhibit 207, the
8 Heidell electric cost of service study, and that would
9 be Exhibit JAH-2. This is the summary sheet of the cost
10 of service result. It's the first spreadsheet after the
11 written testimony.

12 A. Mine has written page numbers, Mr. Kurtz, is
13 it --

14 Q. It's the first spreadsheet after the
15 testimony. It's the summary of the cost of service
16 results. It's labeled JA-2.

17 A. I see it. Mine has a page number of 45, page
18 1 of 29 at the bottom.

19 Q. Yes, that's it. Now this is as of June 30,
20 2001, but this has an electric rate base of,
21 2,662,676,446. That's investment and plant, line 23?

22 A. I see that, yes.

23 Q. Now I know you testified you don't know if
24 the electric and gas rate bases are both stable, but on

25 a combined basis, they're surely stable if this is the
1067

1 only electric base number in the record. Do you have
2 one that would go to October 2002?

3 A. I'm sorry, I don't. This is the only -- I
4 didn't even -- wasn't even aware we had this one. In
5 fact, this is actually it looks like general rate case
6 testimony that was just incorporated in this exhibit.

7 Q. In any event, the electric, the gas rate base
8 is approximately \$1 Billion?

9 A. Roughly, sure, for the sake of argument.

10 Q. Now -- and, of course, if you're -- when you
11 have a lower rate base, if you multiply earnings by a
12 lower rate base, you get a higher rate of return.
13 Multiply the same operating income by a smaller rate
14 base, you get a higher rate of return?

15 A. You would.

16 Q. Okay. So to calculate this on an electric
17 only basis to see the impacts of your \$170 Million rate
18 increase just on the electric, I think we have kind of
19 one piece of the puzzle, the electric rate base, and you
20 say you don't have the operating income on an electric
21 only?

22 A. I don't.

23 Q. Now you surely keep your books that way, you
24 have a FERC Form 1 which is electric only, Form 2 gas

25 only, so you certainly keep your books separate?

1068

1 A. We disaggregate the books to complete those
2 FERC filings.

3 Q. Is this a number the -- could you break out
4 this 12 month operating income on your workpapers into
5 the gas and electric components so that we could
6 calculate the electric rate of return before and after
7 your rate increase?

8 A. I don't know that sitting here. I would tell
9 you that, you know, the ability to finance is not split
10 between the two types of companies. The ability to
11 finance is the company overall, and so you have to look
12 at it as it's run on an aggregated basis. The test is
13 on an aggregated basis.

14 MR. KURTZ: Your Honor, I guess if I could
15 make this a records requisition to simply take the
16 October 2002 net operating income on a gas and electric
17 combined basis and simply show it on an electric
18 separation and a gas separation, and, of course, the two
19 should add up to \$203,884,000.

20 JUDGE MOSS: Is that something the company
21 could furnish by tomorrow?

22 THE WITNESS: As I mentioned, I'm not sure if
23 we can do that, but we can certainly try and do that.

24 JUDGE MOSS: Of course, we may finish this

25 afternoon, although I'm beginning to be less optimistic

1069

1 about that, but we do have tomorrow reserved, so I will
2 make that Records Requisition Number 16 and ask for that
3 to be returned as soon as possible, or if there's going
4 to be a delay, let us know.

5 MR. QUEHRN: Yes, Your Honor, we will do it
6 as quickly as we can, and as soon as we have a reliable
7 turn around time on that, we will advise the Bench.

8 BY MR. KURTZ:

9 Q. I just have one more sort of area of
10 questions, and that deals with I mean there's a number
11 of ways to calculate how much rate relief the company
12 should get. You have said the net power cost method
13 \$170,727,000. Staff did the Exhibit 414C sources and
14 uses calculation. Mr. Hill did the two times interest
15 coverage ratio and came up with \$31 Million. You're
16 familiar with all of these different concepts, right?

17 A. I'm familiar with the calculations. As we
18 mentioned, they only do bits and pieces of the full
19 standard.

20 Q. Now would it be appropriate for the
21 Commission to consider something akin to a cost benefit
22 analysis?

23 A. No, we have been through that before, and the
24 flaw of that is, first of all, you could never get

25 interim relief on that basis. But the big flaw is that,
1070

1 one, doesn't fit with the PNB standard at all, two, it
2 presumes an ability to repay the principal. I mean it
3 presumes that you go out and borrow this capital
4 somewhere to get the interest that you would incur in
5 absence of relief and then that you have the ability to
6 repay that capital. And in the inability to finance
7 cases, you wouldn't have that. You can't make that
8 assumption.

9 Q. Tell me what your definition of a cost
10 benefit determination is.

11 A. Well, you ran me through the examples that
12 other people provided, and my understanding of their
13 calculations, because I wouldn't do one, I don't think
14 it's appropriate to do one, is you compare the amount of
15 rate relief being requested or the 107,727 as we have
16 been discussing, with the amount of interest that you
17 would pay or customers would pay if the company had
18 borrowed \$170,000,727. And unless you have an interest
19 rate that's exceedingly high, probably 100%, the
20 interest rate would never -- the interest would never
21 come up to the rate relief, so it's sort of a contrived
22 calculation.

23 Q. Let me define a different way of looking at
24 cost benefit. You're asking the rate payers -- you're

25 asking the rate payers to pay the company \$170 Million
1071

1 to preserve your financial integrity, and among other
2 things, that would make it easier for the company to
3 transact in the wholesale market without providing
4 expensive letters of credit, it would prevent your bond
5 ratings and borrowing costs from going up therefore
6 making it more expensive to borrow, and a number of
7 other things. But have you done a calculation that
8 compares what the rate payers are buying for \$170
9 Million, in other words, trying to quantify these
10 negative aspects and seeing if they add up to \$170
11 Million?

12 A. No, I have not.

13 Q. Just as an economic theory, wouldn't it only
14 make sense to spend the \$170 Million for the rate payers
15 to spend it or the Commission to spend it for them
16 really if the Commission were buying more than \$170
17 Million worth of either benefits or avoided costs?

18 A. I don't see that anywhere in the PNB
19 standard.

20 Q. Well, let me just ask it to you under the
21 public interest standard of PNB, number 6, the catch
22 all, not the catch all, but the public interest. Can
23 you point anywhere -- you're asking the Commission to
24 buy \$170 Million worth of protection, but it's unclear

25 how much -- what that's buying in dollars. Have you

1072

1 tried to quantify these negative things that are going
2 to happen?

3 A. They're not all quantifiable. They aren't at
4 all. And what we're trying to do is collect an amount
5 of money that enables us to finance on reasonable terms,
6 avoid undue hardship, to be able to finance on
7 reasonable terms, to be able to keep the utility
8 healthy, all of which is in the public interest.

9 There's a misconception I think oftentimes in
10 proceedings like this where people take the narrow
11 definition of the public interest means low rates.
12 That's not my understanding of the public interest. The
13 public interest is balancing fair rates with the
14 opportunity to earn a fair rate of return. I think
15 that's -- if there's any public standard, that's what it
16 is.

17 And when you look certainly at the bond
18 ratings of the companies in this state that operate all
19 under the same legal standard be they electric, investor
20 owned, or publicly owned, there's a huge differential in
21 ability to finance and in bond credit levels, and I
22 think that's what we're trying to -- one part of this
23 addresses certainly coverage ratios, bond rating,
24 ability to finance on reasonable terms, as the cases

25 that I have cited cover.

1073

1 Q. Now if we look at this, somebody earlier used
2 it in the phrase insurance, if you're asking the
3 Commission to spend -- to order rate payers to spend
4 \$170 Million on insurance which will then yield some
5 benefits to the company's financial integrity, which do
6 inure to the customers in part, and Staff thinks only
7 \$42 Million worth of financial cushion or insurance is
8 the proper amount --

9 MR. QUEHRN: Objection, Your Honor, was it
10 Mr. Gaines's testimony that spoke to insurance?

11 MR. KURTZ: No, it was probably the very
12 first day. It might have been Ms. Steel. But no, you
13 never -- I don't remember you using the word insurance.
14 Well, let's just strike that portion of it.

15 BY MR. KURTZ:

16 Q. I wasn't referring to you, let's just think
17 of it as insurance. You're asking -- you're asking for
18 \$170 Million to protect your financial integrity to
19 prevent a number of bad things happening, yet you
20 haven't been able to quantify monetarily that it's worth
21 \$170 Million.

22 A. Well, I think clearly having healthy
23 utilities, which this does, solves the problem, stops
24 the confiscation of equity. I think those are all

25 things that are part of the public interest.

1074

1 Q. Now you would certainly agree that a person,
2 a consumer, a company could certainly buy too much
3 insurance and it would not be cost effective, just as a
4 general proposition?

5 A. I'm sure there's -- you could be overinsured
6 and pay too much in premium, sure.

7 Q. Now --

8 A. I don't think of this as insurance in this
9 case.

10 Q. An imperfect analogy.

11 MR. KURTZ: Sorry for the delay, I think I'm
12 done.

13 JUDGE MOSS: It's all right, Mr. Kurtz, take
14 your time.

15 MR. KURTZ: Thank you, Mr. Gaines.

16 THE WITNESS: Thank you.

17 JUDGE MOSS: All right, I believe that
18 completes our list of those who had indicated they had
19 cross-examination for Mr. Donald Gaines. That would
20 bring us to the time for questions from the Bench. I
21 wanted to ask if you wanted a brief recess.

22 I think we should take a recess then until
23 approximately 5 after the hour, all right, 10 after the
24 hour then.

25 (Recess taken.)

1075

1 JUDGE MOSS: We have come to the point for
2 questions from the Bench.

3 Chairwoman Showalter.

4

5 E X A M I N A T I O N

6 BY CHAIRWOMAN SHOWALTER:

7 Q. Maybe you could begin by turning to Exhibit
8 42, and my first questions really are not about the
9 content of the exhibit. It's just a touchstone for my
10 questions, and I want to know more about the rating
11 agency process and the company's relationships with the
12 rating agency. First of all, have you personally
13 participated in discussions with either Moody's or
14 Standard & Poor's?

15 A. I have been the company's primary contact
16 with the agencies for over the last ten years.

17 Q. All right, that's good. There seem to be
18 annual presentations in here; is that a custom?

19 A. Yes, the rating agencies have quite a bit of
20 projected information that they like to receive from
21 companies. The materials in this exhibit that you asked
22 me to turn to are those projections. We do that in
23 typically the April time frame for the full annual
24 review. Clearly then they look at the actual results as

25 they come out quarterly, and we talk with them always

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1 two times during the year. Clearly we sit down and meet
2 with them in their offices in the time periods that they
3 go through these materials and then again in the fall,
4 and then periodically throughout the year we have
5 telephone conversations with them.

6 Q. So then for the April review, is one coming
7 up?

8 A. Yes, there is.

9 Q. When you make those presentations, do you go
10 back to New York?

11 A. Yes, we do.

12 Q. I'm going to speak of Moody's and Standard &
13 Poor's collectively, and if there's a difference, just
14 let me know.

15 A. Okay, sure.

16 Q. Typically how many people from the company
17 would go back to make that kind of presentation?

18 A. It's usually either three or four. It's
19 usually the CEO, the CFO, myself, and then our director
20 of investor relations. And we time that -- the reason
21 that there's as many people as there are is we typically
22 since we're in New York, we time that with a
23 presentation to equity analysts as well.

24 Q. So that would be you and Mr. Hawley?

25 A. And now Mr. Reynolds, yes.

1077

1 Q. And Mr. Reynolds. When you said CFO, I
2 thought that was Mr. Hawley.

3 A. Yes, Mr. Reynolds, Mr. Hawley, myself, and
4 then Ms. Williams, who is my director of investor
5 relations.

6 Q. And for your annual meeting in April, over
7 how many hours or days do you make your presentation?

8 A. Good question. It's we take this material,
9 and we mail it out to them a week, two weeks in advance
10 so they can really go through the details in advance of
11 the meeting to sort of shorten up the meeting time. The
12 meetings, they may have some clarifying questions in
13 between receiving the information and when we meet, and
14 then when we meet, it's typically an hour and a half to
15 two and a half hour process.

16 Q. And who would be there on the part of say
17 Moody's?

18 A. On the part of Moody's, do you want the type
19 of individual or their names?

20 Q. The types.

21 A. Okay. It's the analyst who is assigned to
22 following the company. Typically if the person is
23 available, also the backup analyst. And then oftentimes
24 other more senior people at the company, someone from

25 the credit committee, someone from -- who may be the
1078

1 managerial level over the analysts. Typically in
2 Moody's, last time just, you know, trying to go by
3 memory here, but it's three to five people. So in
4 total, you may have a meeting of, you know, eight to ten
5 people in total.

6 Q. On both sides?

7 A. Yes.

8 Q. Then is there any socializing that occurs; do
9 you go out to lunch or dinner that night?

10 A. No, not there. We -- the time where we see
11 them in the fall is at the Edison Electric Institute,
12 the EEI financial conference. There's socializing
13 there, but it tends to be more with investment bankers
14 than rating agencies. Of course, you see them in the
15 hall and you say hello.

16 Q. Then did you say that while you're back
17 making your annual presentation to the ratings agencies
18 you typically also meet with the investor analysts, do
19 you do that with them as a group or with individual
20 companies?

21 A. We have done it as both. Typically it's
22 every other year we make a presentation to the what's
23 called the splinter group of the New York Society of
24 Security Analysts, and the splinter group are the

25 analysts who are members of that society who

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1 specifically cover electric and gas utilities, so it's a
2 subset of clearly the full group, if you would. That's
3 every other year, and then most often we try and
4 schedule one on one meetings with the buy side and sell
5 side analysts, supply side, equity side analysts.

6 Q. Then you said you are the primary contact for
7 the rating agencies. How often will you talk to people
8 at either Moody's or Standard & Poor's, once a week or
9 once a month?

10 A. It's probably -- it probably averages once a
11 month I would guess, but it's bunched up. You may have
12 three conversations in a week and then go two months
13 without any. It just depends on the events going on,
14 the issues, if they're planning a review of a certain
15 aspect of the company maybe on liquidity or something
16 like that, have a bunch of questions they want to ask
17 you over the phone maybe about quarterly results,
18 something like that.

19 Q. And then at the other end, on the Moody's end
20 or the Standard & Poor's end, is there a primary person
21 the analyst for your company?

22 A. Yes, there is.

23 Q. And why don't you tell me the names of the
24 Moody's analyst and the Standard & Poor's.

25 A. The Moody's analyst is an individual named

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1 Kevin Rose. You have probably seen his name on his
2 reports. He's been the primary analyst at Moody's for
3 many years now. On Standard & Poor's, the current
4 analyst is a woman named Kathy Mock I believe is her
5 name. She's just been following the company as the
6 primary analyst for about, oh, a month or so. Prior to
7 that, it was a man whose name as I sit here is escaping
8 me, and I can picture his face.

9 Q. Mr. Ferrara?

10 A. Bill Ferrara, thank you, yes. And then prior
11 to that it was -- and then Bill was the analyst there
12 for about two or three years. And then prior to that it
13 was a guy named Ray Leung who had covered us for maybe
14 four or five years. And prior to that Cheryl Richer,
15 who is now more of the policy pieces.

16 Q. All right. And then there's the formal April
17 meeting, the fall meeting that occurs in conjunction
18 with a big industry group meeting, and then there are
19 times when you actually face to face meet in between, or
20 generally it's just phone calls?

21 A. Generally it's just phone calls. I'm trying
22 -- actually, there was a -- I was trying to -- I was
23 going to say I don't recall another time of meeting them
24 other than those two instances, but I do know -- I

25 remember now that Kevin Rose and his backup analyst,

1081

1 A.J. Sabatelle, came out and wanted to see one of our
2 power plants, so I think we took them on a tour of
3 Snoqualmie Falls.

4 Q. All right. Could you turn now to Exhibit
5 414C; that's Ms. Steel's exhibit.

6 A. I have it, thank you.

7 Q. All right. I just remembered I didn't want
8 to leave Fitch out. Moody's, Standard & Poor's, do you
9 also deal with the Fitch rating agency?

10 A. No, we don't. As a cost saving move when I
11 first became the treasurer, we had -- it was before
12 Fitch and Duff & Phelps merged, and I called up -- we
13 had four agencies rating us. I called up every
14 commercial banker and investment banker that we did
15 business with at the time and asked them, why do I have,
16 you know, as I'm new to this job, why do I have four
17 rating agencies, do I need four, if I don't, how many do
18 I need, and who should they be. And unanimously the
19 response came back that you need at least two, they need
20 to be Standard & Poor's and Moody's. It's sort of a
21 first tier and then a second tier of agencies. So at
22 that time, we discontinued being rated by Fitch and Duff
23 & Phelps, and subsequently those two firms have merged,
24 and so we only deal with Standard & Poor's and Moody's

25 now.

1082

1 Q. All right. I would like to know what your
2 fees to them are. I don't know if that's confidential
3 or not. If you can tell us now, please do, if not.

4 A. I would be happy to provide it as a Bench
5 request. I can tell you roughly what I think they are.
6 It depends on to some extent if you're doing financings,
7 because sometimes they just have a coverage fee, which
8 is approximately I think it's \$50,000 a year, and I --
9 that's I'm guessing so -- but I think that's the
10 neighborhood, and I would like to provide you the
11 accurate number. Then again, like when we did the
12 conservation financing, which is a fairly complex
13 transaction, then you're asking them to rate that. They
14 did a lot of work, and there's usually a separate fee
15 for that. They do have, in the case of Standard &
16 Poor's I know that they have a fee schedule that at one
17 time I had a copy of. I don't recall seeing one for
18 Moody's. I suspect they do. But these tend to be
19 standard within an industry group.

20 Q. Also, do you know how many companies does a
21 typical analyst in the electric industry have, so, for
22 example, Mr. Rose, do you know if he follows 12
23 companies or 30 companies or 3 companies?

24 A. I don't. I would guess if I was guessing

25 it's in the neighborhood of 8 to -- well, say 10 to 20 I
1083

1 guess, that sort of a range, certainly more than 3 but
2 not 50, you know.

3 Q. All right. I guess since I asked, why don't
4 we make that a Bench Request to show us what the fees
5 are, the fees to Moody's and Standard & Poor's, and I
6 would like to know who it is from; is it from Puget
7 Energy or Puget Sound Energy?

8 A. It would be from Puget Sound Energy, and just
9 the time period, 2001 calendar year, say?

10 Q. That would be fine. I don't need to know
11 special fees for special.

12 A. Just aggregate?

13 Q. Just the general range.

14 A. Oh, the sort of the standard review fee?

15 Q. Right.

16 A. Okay.

17 JUDGE MOSS: That will be 17B.

18 Q. All right, now I will wait until you're
19 finished writing that.

20 A. Okay, thank you.

21 Q. Now looking at Exhibit 414, I understand that
22 you and Ms. Steel have some differences as to what you
23 would put down on this chart, but for purposes of this
24 question, please assume that Ms. Steel is absolutely

25 correct in her calculations, and I will give you an

1084

1 opportunity to explain why you disagree with some of
2 that, but for right now I would just like you to assume
3 that this 414C is the accurate report of the company as
4 far as it goes in its scope. So, in fact, assume that
5 Ms. Steel is with you in New York accompanying you to
6 the rating agencies. First question is, is this
7 portrayal of Puget Sound Energy significantly more
8 positive than what the rating agencies have seen from
9 the company?

10 A. When you say significantly more positive, you
11 mean in terms of the financial result that they would be
12 looking for, the coverage ratios, that sort of thing
13 resulting --

14 Q. I guess I would say from what you have
15 provided Moody's and Standard & Poor's, compared to what
16 they -- compared to this document, would they have a
17 different view of the company, and you can tell me
18 whether that means Puget Energy or Puget Sound Energy,
19 if they accepted this document versus what they have
20 seen?

21 A. I think I -- there's just two questions, if I
22 could.

23 Q. Okay.

24 A. If I were to take just this document, they

25 wouldn't have enough information to make an assessment.

1085

1 If you're saying -- if we put -- if we assumed that this
2 was the amount of rate relief granted and then went
3 through and put that into the book, included all the
4 information that we would normally include, as in the
5 exhibit that you had earlier referenced me to, the
6 rating agency presentations, it would fall somewhere
7 between those two.

8 We had given them, I believe, well, first of
9 all, we gave them materials from this proceeding in,
10 well, the whole financial committee, certain aspect of
11 it in an 8-K, showed them results on some of the key
12 measures that they look at, the quantitative ones, both
13 with and without the full relief, you know, with and
14 without 170, and this is 42, so it would proportionally
15 be in between those numbers.

16 Q. And I think you may have answered the
17 question, but supposing Ms. Steel had worked for Puget
18 Sound Energy and you were asking us for \$42 Million in
19 interim rate relief and you had to -- and I'm sure you
20 had conversations with the rating agencies, that is I
21 assume you did, where you asked for the interim rate
22 relief. It may -- supposing you had called them up and
23 said, we just want you to know we're asking for \$42
24 Million in interim rate relief, and here's why, and you

25 laid out this analysis with all the workpapers behind

1086

1 it. The question, I have two questions, and the first
2 one is, would this presentation of the status, the
3 financial status of the company, be more positive than
4 what they have seen?

5 A. It would be far more negative.

6 Q. And why is that?

7 A. Well, it's -- that's why I say they have seen
8 two things. They have seen with and without rate
9 relief. It falls somewhere in between. They have seen
10 all the ratios.

11 Q. Okay.

12 A. Maybe I don't understand the question.

13 Q. All right. Well, let's say compare it to a
14 hypothetical conversation that you may or may not have
15 had where you said, we're asking for \$170 Million of
16 rate relief, and here is why, and I presume the here is
17 why would have been things like here are our power costs
18 and here's our authorized rate of return, et cetera, et
19 cetera. Compared to that scenario, wouldn't the --
20 wouldn't the scenario that Ms. Steel presents I mean be
21 more positive in the sense that the company does not
22 appear to be in as much distress from her analysis than
23 from yours? That's all I'm asking is a comparison.

24 A. If we assume all the aspects of her

25 calculations are accurate and you flowed that through

1087

1 all the schedules -- I'm struggling, because when you
2 ask me is it more positive or less positive, as compared
3 to what, and I'm assuming it's compared to what they
4 have seen, and certainly the ratios aren't good compared
5 to their standards. You know, in the case of Standard &
6 Poor's, they have published benchmarks that you can
7 compare coverage ratios against, and they would compare
8 that against that and make their own independent
9 assessment of whether or not from their view as what we
10 presented them, how that fit within, in the case of
11 Standard & Poor's, their quantitative criteria, they
12 would make an assessment of the qualitative aspects of
13 the company as well, and set that into there in the
14 rating process.

15 Q. I see where I may have confused you. Let's
16 just take the amount of requested relief off the table.
17 Suppose that you haven't told Moody's or Standard &
18 Poor's yet what you're going to ask us for. You have
19 simply gone because they have asked, and they said,
20 well, how are you doing?

21 A. Oh, okay, so maybe can we do it from the
22 perspective of we're inside this rate stability period
23 that we had a few years back and --

24 Q. No, no, this is all these facts and figures

25 today.

1088

1 A. Okay.

2 Q. Let's just say it's January, well, let's just
3 say it's today.

4 A. Okay.

5 Q. You're back in New York, and the rating
6 agencies are asking, how are you doing?

7 A. Yeah.

8 Q. And it seems to me that you have presented a
9 picture on that question --

10 A. We presented --

11 Q. -- that's more negative than Ms. Steel would
12 present. That she would say, well, they've kind of got
13 enough to make ends meet, but not much more, and they're
14 not prepared for contingencies, and so, you know, the
15 company is coming in and asking for \$42 Million.
16 Whereas you would have said, well --

17 A. We're not doing too good.

18 Q. -- it's pretty bad.

19 A. It's pretty bad, we're not doing well, we're
20 coming in and asking for \$170 Million.

21 Q. All right, so just on that score, she would
22 be presenting a more positive picture of the company's
23 financial status than you would?

24 A. Where I'm getting really confused is the

25 company has presented, you know, a with and without.

1089

1 The company has a financial condition. Presenting \$42
2 Million, presenting -- ignoring specific numbers,
3 presenting an amount that results in worse coverage
4 levels compared to another scenario would result in a
5 worse condition.

6 Q. All right. Let's take two withouts, your
7 presentation without that you have provided them.

8 A. I think I see where you're going.

9 Q. And her presentation without.

10 A. I'm sorry, I'm a little slow here.

11 Q. Which of those two withouts would be more
12 positive for the company?

13 A. If you presumed her calculations were
14 accurate --

15 Q. Yes.

16 A. -- and she has taken out some O&M and capital
17 expenditures, and let's presume that there were no
18 impacts on service quality, it's just the financial
19 aspects, if you would, they would say, well, you have
20 lower expenses given any level of rate relief, you have
21 lower capital needs with respect to rate relief, so that
22 would be viewed slightly more positive.

23 Q. All right. So she is there saying things
24 aren't great, but they're not terrible, but I think \$42

25 Million is needed. Now still on her scenario, on her

1090

1 scenario, do you think \$42 Million would satisfy
2 Standard & Poor's and Moody's and say, I see, this ought
3 to get you there?

4 A. No, it would not.

5 Q. And why not?

6 A. Well, her analysis here covers -- it's trying
7 to get into how much liquidity the company has. It's
8 really limited to that. There's -- remember we had a, I
9 don't know if it was a records requisition or a Bench
10 request that said, can you take some of this proposal
11 and compare it to some -- the other benchmarks that --
12 and the ratios that Standard & Poor's and Moody's look
13 at, and I probably have forgotten the question now, but
14 they would make their own assessment of that
15 information.

16 Q. The question was if she --

17 A. I'm going to write it down.

18 Q. The question was, accepting her analysis of
19 the company's financial status and her recommendation of
20 \$42 Million, would Standard & Poor's and Moody's be
21 satisfied? And if not, as you indicated, what would
22 they be saying, you haven't provided for X, Y, Z, what
23 would the X, Y, Z be?

24 A. They would say that you haven't -- it's my

25 personal view speaking for somebody else on this.

1091

1 Q. Yes, I'm asking you to -- yes.

2 A. They would look at that, and they would say,
3 the coverages that you're projecting and as we look at
4 them and calculate them do not meet the standard for the
5 current rating. And they would say something like, we
6 will review this with the credit committee. This is an
7 analyst talking now because you're in the meeting. The
8 analyst would say, my recommendation to the ratings
9 committee will be to at least put the company on credit
10 watch, if not downgrade all together. We will meet with
11 the credit committee, tell you of our decision, how we
12 get there, and then talk to you about when we plan to
13 take the action.

14 Q. And so that they would be -- they would say,
15 this isn't enough because you still haven't covered your
16 financials?

17 A. You would be below the benchmark ranges for
18 the current ratings class, yeah.

19 Q. All right. I recall in Ms. Steel's testimony
20 somewhere her comment that even your requested amount
21 would not cover that.

22 A. Yes, that's, in fact, in my calculation, my
23 -- there's the four quantitative measures for which
24 Standard & Poor's publishes a benchmark, and for the

25 first one, funds from operations to total debt, with

1092

1 rate relief, my number is 18.2%. The range for double B
2 is 15% to 20%. My funds from operations to interest
3 coverage is 3.3 times coverage. The range for a B,
4 sorry, double B company is 2 to -- it's about the high
5 end of that level, double B again. The pre-tax interest
6 coverage, with full relief my number is 1.9 times
7 coverage, the range for double B is 1.5 to 2.4.

8 Q. Are you reading from your testimony?

9 A. No, I -- well, these numbers are in my
10 testimony. I pulled them together on a one page sheet.
11 I can give you specific references.

12 Q. All right, let's keep going so it's all in
13 one place.

14 A. They're all, just so you know, they're all in
15 Mr. Hawley's workpapers, which, as I think Mr. Kurtz
16 pointed out, is a couple of different exhibit numbers,
17 41C, if I remember right, 43 and 44, something like
18 that, we'll get to it. The debt to capital ratio is
19 61.5%. The range for double B is 55 to 62 1/2. And the
20 Commissioners as a Bench request asked for the
21 comparison of how you do the two ratings methodologies.
22 In my general rate case testimony, which I guess is not
23 an exhibit in this case, is the one page sheet that has
24 those ranges on it. If you wanted that so you could

25 see, I would be happy to provide that.

1093

1 Q. Well, just tell me, does the company's
2 recommendation, do all of those numbers fall within a
3 range, or do some of them fall outside of a range?

4 A. They all, without relief, they fall in the B
5 range. With relief, they tend to fall in the double B
6 range. The thing that had been holding our rating at
7 the A minus level up until the recent downgrades was the
8 qualitative aspects of the rating, their assessment of
9 the economy, the company's management, the regulatory
10 climate, and so forth.

11 Q. All right. So then what you're saying is
12 either way, I think I heard you say, either way, these
13 financial indicators are going to be below investment
14 grade, or at least some of them will be?

15 A. Most all of them will be. What they will
16 really be looking at is the qualitative aspect, because
17 that's the thing that's really -- well, combined with
18 not recovering the cost and therefore the quantitative,
19 ratios dropping down, that's a big piece of their rating
20 and their actions in the current proceedings.

21 Q. All right. But the qualitative aspect has a
22 circular aspect to it, which is if they're looking at
23 what we're going to do, well, if the only measure is
24 what did the company ask for, what did they do, that's

25 one thing if there's -- but we need something more

1094

1 objective than that, and so if these financial
2 indicators aren't really a pivotal issue, then here we
3 are sitting saying, well, what is positive, what is
4 negative, and what is justified.

5 A. Their analysis isn't based on what you get
6 compared to what you ask for. I think it was in, and I
7 don't recall if it was when you were on the conference
8 call with the B of A people or the presentations of the
9 regulatory research associated clients, but you made a
10 statement to the effect of, and forgive me for
11 paraphrasing you, but the rating agencies tend to look
12 at the end result, we have a process that we work
13 through. And that's a true statement.

14 They tend to say, okay, you got something,
15 whatever the Commission orders. They look at that and
16 say, was that set with an eye towards credit quality,
17 was that set towards keeping a company financially
18 healthy. And they do that by looking at numbers. They
19 do that by comparison to others in the region. And
20 that's, of course, just the one aspect.

21 I mean we're talking about one of the
22 qualitative aspects, but it's not at all -- the company
23 could have asked for say \$500 Million and we would be
24 totally asking for way too much, and they would think we

25 were dumb and probably get marked down for bad

1095

1 management, and it would be a big part that we didn't
2 get, and what it would come down to is what did we earn,
3 what's the result, what was the -- what did the order
4 say, how was it written in terms of responsive to
5 concerns over, you know, bond ratings and all of that.

6 Q. Okay. I did say I would give you a chance to
7 disagree with 414, and I would like to begin with line
8 2.

9 A. Yes.

10 Q. Now this is Infrastrux, correct?

11 A. Yes, it is. Well --

12 Q. Can you first just tell me, what does
13 Infrastrux do?

14 A. Yeah, I would be happy to. Starting with
15 Puget Energy, a holding company has two subsidiaries,
16 the regulated entity and Infrastrux. Infrastrux is a
17 roll up strategy business. It was formed in May of
18 2000. It was formed with the initial equity deposits
19 from Exhibit 81. There have been no additional equity
20 investments in it at that time.

21 And what its business is is to acquire
22 companies that do gas and electric construction and
23 maintenance for other utilities. To some extent it has
24 a limited amount of telecommunications business. It's

25 similar, I don't know if you're familiar with this

1096

1 company, there's a company called, and I will probably
2 get the names mixed up, Quanta that acquires -- that
3 owns Potelco and owns a whole bunch of operating
4 companies. Infrastrux is a holding company. It has I
5 believe eight operating companies now underneath it that
6 it has acquired.

7 There was discussion of equity ratios. On
8 day one it was 100% equity financed. It has a \$150
9 Million line of credit that it uses to acquire
10 additional businesses going forward. Those businesses
11 provide a growth or are intended to provide a growth in
12 excess of the growth that the utility provides. That
13 retained earnings will come in and provide more equity
14 to be able to finance, to pay the debt and be able to
15 finance more acquisitions, and so their business plan is
16 to do for other utilities the construction and
17 operating, sorry, construction and maintenance services
18 for other utilities as the utilities out source.

19 Q. Okay, my mind was distracted because I forgot
20 to ask you one last question about Moody's.

21 A. Sure.

22 Q. So I apologize for jumping back to that.

23 A. No problem.

24 Q. I need to get this out of my head. Can you

25 turn to Bench Request 1. This is the --

1097

1 A. Yes.

2 Q. -- Moody's page 5 of 40.

3 A. Okay.

4 Q. And under cross-examination, you read this
5 paragraph or the two paragraphs on this page.

6 A. Yes.

7 Q. And I thought -- I took this to be your
8 grounds for saying that Moody's will downgrade if we do
9 not grant relief in some measure.

10 A. There's -- and I would -- I need to clarify.
11 There's actually four grounds that I have in my
12 testimony that -- four aspects that you would address
13 that I addressed to make that statement. It's the
14 quantitative measures, it's the qualitative measures,
15 it's the liquidity aspects, which is one of the four
16 that 414C is trying to get to, and then it's their
17 actual statements. It's those things collectively that
18 I based my assessment on.

19 I did a similar assessment in the earlier
20 filing. Remember I said that if the company's request
21 was denied, I thought that we would be placed on credit
22 watch at a minimum if not downgraded all together. Both
23 of those things happened based on similar review of
24 information.

25 Q. Do you have any informal conversations with

1098

1 Moody's beyond what's in this piece of paper, and this
2 possibly could be confidential, but do they call you up
3 and say, hey, look you're in real trouble, and, you
4 know, I'm just telling you now, if you don't get action,
5 you're going to get downgraded, or are they very careful
6 that this is the statement and the only statement?

7 A. They, as you have seen from the other report,
8 they -- ratings are perspective, so they look at
9 forecasted information. They also look at the
10 historical numbers as well. They call us and ask
11 questions about forecasts, how they change, you know.
12 For example, the two year ago rating agency
13 presentation, we showed them two scenarios, own or sell
14 Colstrip. As we got close to that decision, they called
15 and said, are there -- I see now that you have elected
16 to continue owning that resource, are there material
17 changes to that forecast. They asked those sorts of
18 questions.

19 Q. But they don't predict informally to you?

20 A. You mean predict what an action would be?

21 Q. Mm-hm.

22 A. No, they do not at all.

23 Q. Okay. All right, I'm sorry for that, but

24 let's go back to Infrastrux, and maybe we could turn to

25 Exhibit 81.

1099

1 A. I have it.

2 Q. All right. I'm still confused about what was
3 transferred from where to where. I see on this exhibit
4 what looks like an acquisition in June of 2000 through
5 the -- through October 2000. So who acquired what from
6 whom?

7 A. Yeah, so you're just looking at the uses,
8 you're not wanting to know the sources of the moneys and
9 all that?

10 Q. Right now I just want to know where did
11 Infrastrux come from and where was it transferred from
12 and to whom?

13 A. Okay. Infrastrux, as I mentioned, was formed
14 in May of 2000. And it was at that time we had yet to
15 form the holding company Puget Energy. So it initially
16 was a subsidiary of Puget Sound Energy much as Puget
17 Western, the real estate subsidiary, is a subsidiary,
18 unregulated subsidiary, of Puget Sound Energy. What
19 happened there, and I would have to get this subject to
20 check, I'm not sure if specifically if this money that
21 went out to acquire Utilx in the firm example, if that
22 went out to Infrastrux and Infrastrux sent it out or if
23 we sent it out, Puget Sound Energy sent it out of its
24 bank account to do the acquisition, but that's what it

25 was used for was to acquire that business.

1100

1 Q. All right. But it seems that Ms. Steel's
2 essential dispute with you is that this was transferred
3 from the utility to Puget Energy without a transfer of
4 debt or debt ratio, that the company, that Infrastrux
5 would have had at that time, so. And your answer seems
6 to be, well, no, we used unregulated funds. And I --

7 A. And that is the principal difference. Her
8 presumption, as I understand it, is that there was money
9 in the utility that was then transferred over to do
10 acquisition for or set up Infrastrux or whatever. And
11 therefore because that was utility money, if you will,
12 there should be some grab back of that equity. She said
13 \$25 Million in her recharacterization. She said maybe
14 even the full \$86 Million in the general rate case. She
15 didn't provide a basis for her 25, that was a
16 guesstimate I would call it.

17 What my exhibit is trying to show is that
18 there were assets that date back actually to the
19 Washington Energy holding company, assets that were
20 acquired by Washington Energy selling stock, not moving
21 that at all down into Washington Natural Gas, but
22 putting it into a business that they set up to acquire
23 exploration and production properties for gas back
24 around the time of gas deregulation when a lot of LDCs

25 were looking to get their own sources of supply. That

1101

1 was an unregulated business separate from the utility.

2 So sometime after that, and I don't know the dates, they

3 sold or transferred that business to Cabot Oil and Gas

4 and received in exchange for that investment common

5 stock and preferred stock of those in Cabot Oil and Gas.

6 So now you had this unregulated company that had common

7 stock and preferred stock.

8 Q. Okay, but then her --

9 A. Then that money, we monetized the securities,

10 kept that in a separate account so it wouldn't be at all

11 tied into the utility, we could track dollars

12 specifically not only on the books of account, but in a

13 separate bank account to acquire these businesses. So

14 this is the key difference is this money came from never

15 anything related at all to a utility operation and has

16 flowed through over time to another utility, non-utility

17 aspect. And so this is where we disagree. There was no

18 adjustment needed because there was never any debt

19 acquired, never any debt put on the books. There was

20 only equity that was from day one unregulated.

21 Q. So you're saying that the source was

22 unregulated, the dollars were always tracked, and

23 therefore it never really got into the regulated side,

24 so it really never was -- had to -- was never pulled out

25 of the regulated side?

1102

1 A. And because of the holding company order that
2 was granted, we are -- and the historical knowledge we
3 know of when the gas business didn't track separately in
4 the Commission's view appropriately the difference
5 between regulated and unregulated business, we are very
6 mindful of keeping separate in either/or the books of
7 account or specific bank accounts the different moneys
8 so that we never have this problem so that we can track
9 and show the source of moneys.

10 And that is -- had we, you know, known that
11 it wasn't a current maturities, it was this portion of
12 reassigned debt equity, this would have been my exhibit
13 to counter to rebut that point. I need to show clearly
14 we are not at all taking money that ever had anything to
15 do with the regulated business. There is no debt on the
16 utility's books at all related to either the
17 subsidiaries of Puget Sound Energy or Infrastrux, and
18 I'm trying to make that clear.

19 And in this case, we assumed we would have
20 difficulty convincing people of this, and so we actually
21 set up a separate bank account at U.S. Bank separate
22 from Bank of America where our core electric checking
23 account is to track totally separate dollar for dollar.
24 And you can see by the end there was \$2 1/2 Million left

25 over that we said, okay, we will give it up and put it
1103

1 back to the utility. So if there's any adjustment that
2 we were going to make to be truthfully honest, there
3 should be \$2 1/2 Million coming out of the utility and
4 going to the non-regulated side, but that's not what
5 we're proposing.

6 Q. Okay. Now I understand you have
7 disagreements on lines 5 and 11 and maybe 7 as well, but
8 I'm not going to ask about them either, because I might
9 understand it or I might not understand it enough to ask
10 a question, so.

11 A. They're in my exhibit anyway.

12 Q. All right. I think what I wanted -- well,
13 let's see. I think what I would like to do now is just
14 run straight through your testimony and ask a bunch of
15 clarifying questions or other questions that are
16 prompted by your testimony. And some of these are just
17 trying to find out whether -- what the accurate
18 information is as of today.

19 A. Is this the rebuttal testimony or the direct?

20 Q. No, I'm going to start with your direct
21 testimony, so that's the Exhibit 21T.

22 A. Okay.

23 Q. And if you could turn to page 2.

24 A. All right.

25 Q. You use the term erosion of equity a lot, and
1104

1 I understand that if your costs are more than you
2 thought they would be, it's taken out of equity. But
3 there can be erosion of equity from a fat account, or
4 there can be erosion of equity from a thin account. And
5 let me ask -- I'm not sure I can formulate a question.
6 I guess one form of erosion of equity is your stock
7 value; is that correct, or is that not a right way to
8 put it?

9 A. I wouldn't put it that way, because what I
10 was talking about here is, and there is an equips that
11 said it well, when you buy pencils for ten cents and
12 sell them for a nickle, you have this erosion. The
13 stock value, and that's a book equity standpoint. As I
14 understand when you say stock, I think of the value of
15 the stock in the stock market, and so a price
16 differential there, a price change, so they're
17 different.

18 Q. And this may be my ignorance, because it
19 seems like very often I think I understand equity and
20 stock are sometimes used interchangeably, but that's not
21 the sense in which you're using it here?

22 A. It's not the sense. Clearly what my
23 testimony says here is I'm buying pencils for a dime and
24 selling them for a nickle, and so I'm starting down this

25 path of underrecovery. I also have in my testimony that
1105

1 when you're not recovering, you're not going to have
2 earnings at decent levels, the value of the stock goes
3 down. I think I have a number of \$300 Million or
4 something later in my testimony that shows the erosion
5 in the stock price that equity investors have
6 experienced. And I have, I believe it's in my general
7 rate case testimony, the impact on bond holders of the
8 value of their bond investments dropping as a result of
9 the downgrades as well.

10 Q. Okay. On line 10, you say:

11 New equity will not be available to meet
12 existing and increased needs for
13 external capital.

14 You don't need to tell me what the increased
15 needs are, but by increased, do you mean new
16 unanticipated needs for capital or just what you're
17 planning to do?

18 A. What we're planning to do.

19 Q. And that is an increase over some prior year?

20 A. When I say increased, it's the result of
21 since we won't have the -- wouldn't have the internally
22 generated funds as a source of financing, we have to --
23 we have an increased need now through the underrecovery
24 of going to the capital markets to raise money, and

25 those amounts are reflected in Mr. Hawley's workpapers

1106

1 and projections.

2 Q. Okay. And this has probably been answered,
3 but on lines 12 and 13, it says you will reach the two
4 times coverage test by January 2002. Did that, in fact,
5 happen?

6 A. I don't know that. I'm not sure if we have
7 closed the books for January. I was looking for our
8 financial reporting people. We can do the calculation
9 if we have closed the books and provide those as a Bench
10 request if you would like. I just don't know.

11 Q. Yes, I would like that, because it looks as
12 if it either has or hasn't happened.

13 A. Right. You know, there's one other thing I
14 should mention on that, because it came up, and what
15 we're really talking about there is the ability to
16 finance, and we had some earlier discussions today with
17 respect to a registration statement. I wouldn't want
18 anyone to think that just because you have a
19 registration statement on file with the SEC that you're
20 able to finance. I mean that's the difference is as
21 much as you could register your car with the Department
22 of Motor Vehicles to drive it, you may not have the
23 money to put gas in it. It's that sort of a difference.

24 Q. Okay.

25 JUDGE MOSS: That will be Number 18.

1107

1 Q. All right, then you also make reference here
2 and elsewhere to extractive rate, and I can't remember,
3 but I think you said either 200 or 300 basis points
4 would be extractive.

5 A. I think what we said was it's non-extractive
6 if you would -- would be, you know, about 100 basis
7 points over a comparable for the last time we did it,
8 and that -- the 250 or 200 to 250 over was the
9 extractive amount that we paid when we did the \$40
10 Million, the last piece of that prior shelf.

11 Q. But on that question, all of these rates are
12 below or either close to or below the authorized
13 interest rate in your rates; is that correct?

14 A. That is correct, but that's not the proper
15 comparison. The comparison is what am I -- what could I
16 have gotten had I not had to pay a premium. So whereas
17 we -- there was testimony earlier that we issued that 2
18 year bond at 6 1/4% and we compared that to a total
19 embedded portfolio with a weighted coupon rate of 7.4%,
20 which has a 13 1/2 year duration, so there's a big, you
21 know, you pay more for farther you go in time, so
22 there's a differences as well.

23 But the proper comparison is when I paid 350
24 over the treasury, had I not had this concern in the

25 financial markets, what would I have paid. It would

1108

1 have been substantially lower than 6 1/4, it would have
2 been about 3 3/4.

3 Q. But isn't it the case that the rates that the
4 rate payers are now paying assume a rate that you would
5 now call extractive, and maybe you wish you didn't have
6 to pay it, but --

7 A. No, I wouldn't --

8 Q. -- doesn't it include that?

9 A. I wouldn't -- no, because this is where we
10 had testimony where Ms. Steel said a 10% rate is
11 extractive. Well, in relation to what? If we're back
12 in the early '80's where the cost of short-term debt is,
13 you know, 20%, that's not particularly extractive.
14 Extractive is there's a range, you know, the way
15 securities are priced is you look at the risk free rate,
16 which is the treasury rate for the duration or term that
17 you're looking to do. So if I was looking to do a two
18 year note, as I was in January, I would look at the two
19 year treasury. And then there's a spread that you pay
20 based on your credit rating, your credit quality over
21 that treasury rate to sort of pick up the risk
22 differential.

23 The extractive aspect -- and there's a range
24 around that that you may -- all the companies that are A

25 rated, for example, if they were to all issue the range
1109

1 may deviate by 20 to 30 basis points for any point in
2 time just because they all have their own unique
3 aspects. When we talk about extractive, we're talking
4 about relative to that normal range, anything
5 substantially outside of that range above that is
6 extractive. We're paying more than we should given our
7 credit quality over the concerns specific to our
8 company.

9 Q. But the word extractive aside, my question
10 is --

11 A. Well, premium is the same thing.

12 Q. Well, the premium, but don't the current
13 rates include an amount that assumes an interest rate up
14 to that level?

15 A. Well --

16 Q. So you could call it it's extractive but it's
17 "affordable" in the sense that your rates anticipate
18 that amount?

19 A. Well, I think once you get outside the rate
20 year, you have a tough time looking at the dollars and
21 what costs they go for. As my testimony says, what's
22 presently in rates is 7.91 on the electric side. What
23 we expect those costs to be in the upcoming case is the
24 7.4. So there's a reduction there. Yet we have this

25 erosion of equity, so, well, there's a big savings,

1110

1 where does it go. Well, all of this comes into the
2 complete financial picture of the company, which is
3 picked up in a lot of the ratios that I used to compare
4 to the PNB standard. So what I'm testifying to is, gee,
5 you know, because of this problem that we have, I'm
6 building in costs that customers will pay higher than
7 what they need to be paying if we could address the
8 problem in a timely manner. That's what the premium or
9 whatever words you want to apply to it addresses.

10 Q. Okay. Could you turn to page 10?

11 A. Yes.

12 Q. This is as good a place as any to talk to --
13 to ask you for a comparison of the different
14 recommendations, or I will call it contingent
15 recommendations, of the different parties here. You
16 have no relief, full relief, and revised relief, but in
17 my mind anyway, I'm sticking in a few more columns
18 there, which would be --

19 A. I'm sorry, you're in my rebuttal testimony?

20 Q. Yes.

21 A. Oh, I'm sorry.

22 Q. I'm sorry, that was my fault, Exhibit 25T.

23 A. Okay, and is that table 4?

24 Q. I'm looking at the bottom table, line 14.

25 A. Yeah, okay, table 4.

1111

1 Q. All right. So you have no relief, and we
2 could say that would be Public Counsel's position. And
3 then in my mind, I am sticking in Staff relief of \$42
4 Million, and, you know, \$68 Million for what I will call
5 a contingent relief. And then there I'm not sure full
6 relief is really at issue anymore. I realize probably
7 you've got this chart in your rebuttal later but -- oh,
8 no, here it is, revised relief.

9 A. Revised relief.

10 Q. Right, revised. So you are making the case
11 that only with the full amount of revised relief will
12 you avoid I was about to say junk status, yeah, because
13 triple B minus is --

14 A. The last notch of investment grade, yes.

15 Q. And I'm just wondering how you can -- how
16 you're able to make that judgment. I mean obviously I
17 think if we granted \$160 Million instead of 170, I
18 suspect that, you know, that would be tantamount in
19 everyone's eyes to a full amount.

20 A. I suspect --

21 Q. But you go, you know, you go down the line,
22 and why -- let's just take Mr. Schoenbeck's. I'm saying
23 \$68 Million, I Hope it was 68 and not 58, but.

24 MR. VAN CLEVE: I think it was 58.

25 Q. Okay, 58, make it 58, let's take that amount,

1112

1 it could be on a theory that, yes, this was a deferred
2 accounting mechanism, yes, it would continue, yes, the
3 total amount would be the total amount of recovery of
4 the deferred account throughout the interim period would
5 be determined at the -- in the rate case, you know, but
6 for now, \$58 Million because a conservative estimate,
7 i.e., Mr. Schoenbeck's, shows that probably that amount
8 is justified. And in the meantime, our Staff has shown
9 that this is ample for the emergency needs of the
10 company. Now the question is, why wouldn't that be
11 convincing to the rating agencies and to the company for
12 that matter?

13 A. Well, because the ratios that would be
14 resulting and the statements that have been made and the
15 amount of liquidity that we would operate within simply
16 don't meet the requirements to support the rating to
17 enable us to finance. So just because somebody says,
18 guess what, I have done these projections and I have
19 determined that this number is enough, that would imply
20 the agencies don't do their own assessment of the
21 numbers.

22 They do what I would call a stress test.
23 They make their own, calibrate, if you will, numbers we
24 give them. We can't predict obviously a decision that a

25 Commission would make, so we give them with and without
1113

1 scenarios. Two years ago we gave them own, sell
2 Colstrip, and they can then do their own mathematics in
3 between. And sometimes it's as easy as, well, if the
4 Commission granted \$85 Million, because that's halfway
5 between zero and full, it's probably halfway the spread
6 of the ratios between, and they can compare that to
7 their benchmarks.

8 It's not at all I have said this is enough,
9 so therefore it is, so therefore I'm good. It's
10 whatever you say is fine, now that you have presented
11 your numbers to me, I'm going to go through them and see
12 whether or not I agree, and I'm going to come up with my
13 own assessment as a rate agency.

14 Q. But then we get back to this issue of the
15 qualitative versus the quantitative, because on the
16 numbers on the quantitative side, it seems that none of
17 these is going to bring these financial indicators up.
18 It seems to depend more on the qualitative judgment, not
19 just the judgment of the rating agencies, but their
20 judgment of our judgment and what our psychology is when
21 we do this.

22 A. What they will look at is your decision, and
23 they will look at whether your decision enables the
24 company to operate within -- or what they will do is

25 they will say -- they will look at what level of

1114

1 financial health does the decision result in. And they
2 will make their own independent assessment of that, and
3 they will set a rating or a ratings direction based on
4 that.

5 It is, as their own documents describe, a
6 combination of quantitative and qualitative assessments.
7 And as their documents state, if you have strong
8 qualitative aspects to your rating, you can be weaker on
9 the quantitative side and visa versa. If you have
10 weaker quantitative aspects, you need to be stronger,
11 have better financials within the same -- to have the
12 same rating, bond rating or credit rating.

13 And so there's -- and there's a bunch of
14 things that are in my testimony that I have looked at,
15 as I mentioned, the qualitative aspects, the
16 quantitative aspects, the liquidity, ability to operate
17 within our liquidity facility, the \$375 Million, and
18 then the statements of the agencies themselves. And
19 it's those four items collectively that I have based my
20 assessment on.

21 Q. Okay. Could you turn to page 18 of your
22 rebuttal testimony.

23 A. Yes, I'm there.

24 Q. On lines 7 and 8, I just don't understand the

25 sentence.

1115

1 A. Okay.

2 Q. It says:

3 Increasing debt by increasing revenues

4 will exacerbate the consequences of

5 underrecovery.

6 Q. What does that mean? How do you increase

7 debt by increasing revenues?

8 A. I think that is a typo.

9 Q. Okay, that's good.

10 A. I didn't catch that one, I'm sorry.

11 Q. What is it supposed to be?

12 A. Well, let me read it. What it's really

13 trying to get at is increasing the debt, you know, by

14 piling on more debt and without recovering your cost is

15 going to continue to erode equity here.

16 Q. Does it mean increasing debt without

17 increasing revenues?

18 A. Right.

19 Q. Okay.

20 A. Boy, that is a confusing one.

21 Q. Well, see, most people would recognize there

22 was a typo and they would fix it, but I didn't know

23 enough to fix it.

24 A. And I didn't recognize it, I apologize.

25 Q. All right. And then on lines 16 and 17, it

1116

1 says:

2 Depriving the company needed revenues

3 thereby forcing the company to pursue

4 expensive short-term debt is not good

5 public policy.

6 Now what short-term debt would you be forced

7 to pursue?

8 A. Well, what I was really referring to there is

9 the fact that we have this credit facility, we are

10 projecting that we wouldn't be able to operate within

11 that, so while we had \$40 Million left under that prior

12 shelf and while our ratio was -- enabled us to issue

13 bonds, we issued that, used the proceeds to pay down

14 short-term debt, so from a rating agency standpoint

15 there's no change in total debt, substituting two year

16 debt for overnight debt, if you will, and we had to pay,

17 you know, by not getting the revenues in the door to do

18 that, we had to pay 6 1/4 instead of 3 and a fraction.

19 Q. So back to that issue?

20 A. Yeah.

21 Q. All right. The next page, page 19, this gets

22 more to the theory of our interim case or the theories

23 maybe. But on lines 6 and 7, you say that:

24 What may or may not have caused

25 historical increases in debt is

1117

1 irrelevant to the company's request for
2 interim relief.

3 It seems to me you're asking us to simply
4 look at the company today and where it stands in
5 relation to the future, and I'm just wondering if that
6 proves too much. Because supposing you were in terrible
7 shape because somebody had recklessly gambled away \$200
8 Million or more. Don't you agree that in order to
9 understand where the company is today in its prospects
10 for the future, we necessarily have to understand how
11 you got here?

12 A. I think it's important to look at that. I
13 mean I think, you know, remember the standard, of
14 course, is -- addresses symptoms, the PNB standards
15 addresses symptoms, and as I mentioned earlier, the
16 symptoms could be the result of many different diseases.
17 And so I think -- and what we have tried to demonstrate,
18 and I think we have resulted in confusing people, is the
19 disease we have is the underrecovery of power costs.

20 So what I'm saying at this side of the line
21 is regardless of where your capital structure is, how
22 much debt or equity you have, if you're buying pencils
23 for 10 cents and selling them for a nickle, you're going
24 to erode your financial health from whatever the

25 starting point is. The starting point in that sense is

1118

1 irrelevant, that's why I use the word, to the erosion.

2 It's just a matter of it's you're bleeding, and how long

3 do you bleed before you bleed to death sort of a thing.

4 Q. Well, I mean medical, there's always an

5 analogy in every case.

6 A. Well, I'm trying to put it, you know, I'm

7 trying to make it understandable, it's financial.

8 Q. So I mean the period of time at this point

9 is, you know, eight I think it was, I forget, was it

10 eight months. I mean another analogy on the medical

11 terms is somebody comes in, you seem sick, I think it's

12 strep throat, I will give you some antibiotics, but we

13 don't -- so this ought to do it, but I don't know.

14 A. Don't know whether it's viral or bacterial.

15 Q. But here's a lab test, when the lab tests

16 come back, we'll figure it all out, we'll get you the

17 right remedy. And then the analogy being, would be, an

18 interim case can take the temperature, give the aspirin

19 or the antibiotic, but the lab test is the full blown

20 rate case, then we'll figure it all out. You are very

21 confident that the reason is the power costs, and you

22 believe you know where your starting point is. But it's

23 not quite as clear to the other parties, especially

24 where that starting point is.

25 A. The starting point is the financial condition

1119

1 of the company. We structured our company to deal with
2 power market conditions as they were and as we probably
3 projected they would be. We didn't have credit
4 facilities in place to deal with exorbitant increases in
5 price and huge impacts on the company. No one foresaw
6 that. We would have probably assumed that to pay that
7 much for such a huge credit line would be imprudent or
8 something could be made the case. No one predicted
9 these power cost increases. So it's a matter of what's
10 happening to you now, and surely the end result is the
11 general rate case, and it's just a matter of can one
12 finance on reasonable terms between now and then as
13 that's the -- as I understand the --

14 Q. Okay.

15 A. -- the bases upon which prior Commission
16 decisions have been set.

17 Q. But if you look at lines 14 and 15, you say:

18 It is incorrect to argue that had the
19 company simply had more equity to erode,
20 somehow interim relief would not be
21 required.

22 But I pose the question, supposing you have a
23 big fat bank account.

24 A. Well, that's --

25 Q. Doesn't the amount of equity you have have

1120

1 something to do with whether you are or aren't in
2 emergency circumstances? That is, had you had this big
3 fat account, I'm not saying you do, but had you had it
4 and the very same erosion was occurring over the next
5 eight months, it might not be a problem?

6 A. Well, it depends on the financing options
7 available to you. Just because you have a bunch of
8 equity doesn't mean you have cash in the bank obviously.
9 I mean you could have 100% equity and it's just how you
10 finance. All the assets are in plant rather than cash,
11 so you still have all your expenses of maintaining that.
12 As you don't recover your costs, as you start eroding
13 this equity, you're going to come to a point, this is
14 the death spiral I talked about, there comes to a point
15 when the equity goes negative --

16 Q. Right.

17 A. -- and you're bankrupt.

18 Q. But doesn't that just prove the point that
19 where your beginning point is is relevant?

20 A. It's you're bleeding to death and how long
21 does it take you to die, going back to my --

22 Q. You could liken it to a very fat person going
23 on a diet and losing, you know, 30 pounds versus a very
24 skinny person losing 30 pounds and being deathly ill.

25 A. I don't think that's exactly where I'm going.

1121

1 Q. All right.

2 A. But I could stand to lose a few pounds.

3 JUDGE MOSS: Mr. Gaines is relatively thin.

4 Q. All right, could you turn to page 20 of your
5 rebuttal testimony.

6 A. Yes.

7 Q. You say at line 14:

8 Cutting the dividend will further
9 jeopardize the ability to issue equity.

10 And I think there's another place where you
11 quote an old case. In fact, it's Exhibit 44, if you
12 could just take a peek at it, but it's quoting a case of
13 the Commission in which they said:

14 Earnings would fall below the present
15 levels of dividend of common stock and
16 that the prospects are impaired if the
17 dividend can not be earned from present
18 rates.

19 My question is, doesn't it also matter where
20 the dividend is? If your dividend is twice normal,
21 continuing these terrible analogies, but isn't there
22 some room to shrink the dividend without upsetting
23 people too much because there's some cushion above
24 normal?

25 A. Well, depends on what we're talking about

1122

1 normal is. If normal is a dollar amount, a pay out
2 ratio, a market to book ratio, or, I'm sorry, a dividend
3 yield ratio. In this case --

4 Q. Let me ask, by any of those measures, are you
5 at or below normal?

6 A. Well, yes and no. Someone's testimony said
7 our dividend is too high, the dividend of course being
8 \$1.84. There are 16 utilities who have dividends
9 greater than \$1.84 per share. I think the one right
10 above us if I remember right is Idaho Power. So in that
11 sense, no.

12 Q. No what?

13 A. No, we're not outside the norm. In the sense
14 of dividend yield, we are the highest dividend yielding
15 stock at the present time, and that gets to a bit of a
16 circular situation. Where in financial theory the value
17 of the stock is typically the present value of
18 expectations of future dividends. That's what the
19 dividend growth model gets to. There is when you erode
20 earnings, if people expect that to continue, the stock
21 price is driven down, thus you have a high yield. And
22 so people in proceedings have said, the earnings are
23 down, let's -- or let's, as I would posit it, and other
24 parties I'm sure wouldn't agree, we propose something

25 less than what is needed, the earnings are therefore

1123

1 down, therefore, oh, look at the dividend yield is too
2 high, let's solve that problem by cutting the dividend.

3 Well, that's not the problem, you know, and
4 so that's where I'm getting to. The problem where I'm
5 getting here --

6 Q. That's because you say that the stock is too
7 low, so the stock really isn't where it ought to be?

8 A. Yes.

9 Q. So the dividend, the yield is too high?

10 A. Yes.

11 Q. But where is -- isn't another measure of the
12 stock the compared to book value?

13 A. Market to book value.

14 Q. And recently it seemed to be about 1.4, but
15 do you know where it is yesterday or today?

16 A. Actually, the latest report that I saw, which
17 I believe was AG Edwards, was either 1.4 to 1.6 range.

18 Q. Doesn't that indicate that the stock is not
19 too low?

20 A. Well, you have to look at it with respect to
21 everybody else, so what is everybody else's market to
22 book, and how are you trading with respect to that. So
23 it's not just one company in isolation. I don't think
24 you can say because your stock is above or trading below

25 book or above book that it's overvalued. I think you

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1 have to look at, especially when you have a utility like
2 ours that has or a company like ours that has a utility
3 and another growth business, it's very, very difficult
4 to separate the two aspects of the stock price.

5 Q. Okay.

6 A. So it's a relative -- it's a relative measure
7 I guess is what I'm trying to get to. And on that
8 measure, let me just do a quick calculation, if I may,
9 on that measure, we're amongst the average, we're at 1.4
10 with a roughly \$21 stock price and roughly \$15 book
11 value.

12 Q. You are among the what?

13 A. Among the average, 1.4 times.

14 Q. Just let me make sure I'm done here. I'm not
15 quite done. Oh, I know, Exhibit 72. First you answered
16 a question about the obligations of the two boards of
17 Puget Energy and Puget Sound Energy and said that each
18 board is responsible for its own -- for that company.
19 Are there times when an action would be good for one
20 company and bad for the other?

21 A. Certainly there are -- there are instances
22 where that could be the case, sure.

23 Q. All right. And I'm just speaking abstractly.

24 A. Yeah, and I was answering to that.

25 Q. All right. If the board members of those two
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1 companies are identical, then individually as well as
2 collectively, how on earth does a board or both, each
3 board, know what to do?

4 A. Well, of course, the board is elected by
5 shareholders to be their representatives of overseeing
6 the company since the true owners can't be managing the
7 company, the nature of a corporation versus a sole
8 proprietorship. So as I understand it, and we're
9 getting into a bit of a legal area and I'm a lay person,
10 but from my understanding, directors have a fiduciary
11 responsibility to those who have elected them to look
12 out for their interests.

13 And so there are times, I would imagine, and
14 I have never been a board member of a corporation, where
15 you're probably confronted with the situation that you
16 have described where I have a fiduciary responsibility
17 in this instance to this entity, I have a fiduciary
18 responsibility in this instance to this entity, and
19 sometimes they may work in tandem, and sometimes they
20 may be opposed.

21 But if they are opposed or in any event,
22 whether they're opposed or not, if the board does not
23 act in a manner that is consistent with their fiduciary
24 responsibility, they are subject to, I would imagine,

25 shareholder lawsuits. Again, I'm not a legal person,

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1 but so that's what governs their behavior as well as

2 their own, you know, morals and ethics and so forth.

3 Q. But in the case of these two companies, Puget
4 Energy answers to its shareholders, right?

5 A. Yes.

6 Q. Now the board of Puget Sound Energy answers
7 to whom?

8 A. Its owner, Puget Energy.

9 Q. So doesn't that mean that Puget Sound Energy
10 is going to do what's good for Puget Energy?

11 A. I don't necessarily think that that would
12 always necessarily be the case. I think there could be
13 lawsuits in that sense.

14 Q. All right. And then since we're on this
15 page, I wanted to ask you about Mr. Hawley. Is he still
16 the chief financial officer of both Puget Sound Energy
17 and Puget Energy? Let me see if that was correct. He's
18 the chief financial officer on this page of Puget
19 Energy; is that correct?

20 A. I know he's the Vice President and Chief
21 Financial Officer of Puget Sound Energy, and I believe,
22 and I would be happy to have this subject to check, it
23 looks like he is the same title at both.

24 Q. Okay.

25 A. Both places.

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1 Q. And what is your relationship to him?

2 A. He is my boss.

3 Q. And you said he was out of the country?

4 A. That's correct.

5 Q. What is he doing out of the country?

6 A. I believe, I don't know for sure, but I
7 believe that he had established or set up a trip to
8 visit his son who is studying abroad, and he set that up
9 when his son -- about the time he registered for that
10 activity, which was quite a long time ago, and so he's
11 -- that's why I say he's out of the country. That's my
12 understanding.

13 Q. All right. You were asked a question about
14 off system trading, and can you just define for me what
15 off system means when you answered that question?

16 A. Well, if it's the one with the hypothetical
17 that Mr. Kurtz was having me construct, it was what I
18 interpreted that to mean was when we were trading in the
19 wholesale power market.

20 Q. I think it was Mr. ffitich is my memory.

21 A. Okay. It would be the same answer. Bill
22 Gaines can probably answer that better than I can.

23 Q. It leads to the question of, in my mind, of
24 how much off system trading, if that's the right term,

25 is appropriate. I think what I'm getting at, and you

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1 tell me whether off system trading is the right term, is
2 that it seems to me the utility needs to buy and sell
3 enough power to serve its customers. It may well have a
4 little extra, there may well be something around the
5 margins, but that taking any kind of significant risk in
6 trades that aren't necessary to achieve that obligation
7 is probably unwise.

8 I don't know how much has been done here, and
9 I don't know if that question got at this issue, but
10 it's a question in my mind. It certainly could be, I
11 think, that a lot of off system trading if it goes well
12 and maybe it did go well for some period of time would
13 end up benefiting the rate payers. But that's at a
14 risk. If it doesn't work out, then the rate payers are
15 asked to pick up that risk. We have had other companies
16 get into that, and their reaction was, we better get out
17 of that.

18 A. There's two, and again, Bill Gaines is the
19 true expert, but there's -- I would like to give you my
20 understanding and view on this. There's two types of
21 companies with this regard. One is a trading company
22 that looks for opportunistic activities within which to
23 make money. Enron, for example, asset light trading,
24 didn't have physicals to back up trades, huge trading

25 entity, trading for the sake of picking up a margin

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1 whether or not it was the result of, and in this case it
2 wasn't, surplus energy. I view that as different from a
3 company that has contractual or physical assets that
4 produce power that has a load shape to it and has at
5 times, you know, surplus and shortages of energy, be it
6 gas or electricity.

7 One is purely in the business of trading.
8 The other is trying to maximize the efficiency of its
9 resource portfolio. So the one bets on prices to try
10 and outsmart the market. The other simply uses hedges
11 as a risk management tool to lock in price differentials
12 as an insurance policy, I think. Those are dramatically
13 different scenarios. We are the latter, Enron is the
14 trading one, and that's about the extent of my knowledge
15 of it.

16 Q. All right. Last question is on Exhibit 25,
17 page 21.

18 A. 21 of 25?

19 Q. Mm-hm.

20 A. Being my testimony perhaps?

21 Q. I haven't got the right place. There is a
22 place where you list a number of actions that other
23 financial institutions have taken cutting back your
24 credit. Do you know where that is?

25 A. I think it is 21 starting on line 17 or 18.

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1 Q. Oh, I'm on the wrong page. Here we are,
2 great. You have this list, and then on the next page,
3 22, line 7, you say:

4 And 7, as a result of the recent
5 downgrades of the company's credit
6 ratings, reputable firms --

7 A. Yes, this is referring back to selling the
8 \$40 Million.

9 Q. Okay. My question is the item 7 is as a
10 result of recent downgrades. What about items 1 through
11 6, why have these things occurred as a result of these
12 recent downgrades, are these recent, what's the time
13 period here?

14 A. They're all recent with one exception.
15 They're all as a result of underrecovery of power cost
16 concerns. There is one aspect here that dates back
17 earlier that was just confirmed again in the current
18 time period. That would be item 3, First Union Bank and
19 Fleet Bank, those two, and banks that are in a -- lend
20 on an uncommitted basis come and go depending on their
21 assessment of your credit volume. They went, if you
22 will, originally around the time of the concern over
23 recovery of the California receivables, early in 2001.
24 I think the last lending was in 2000 or so.

25 We check with these folks periodically to see

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1 if they will continue to lend. Shortly thereafter it
2 was the concern over the FERC price caps. Now it's the
3 concern over the existing underrecovery. So those folks
4 are continuing not to lend. It's all -- even, you know,
5 item 7 is a result of underrecovery. They're all
6 related to that. They're all really last half of the
7 year, mostly around probably close to fourth, beginning
8 of fourth, end of third quarter, beginning of first
9 quarter, that time frame, the October time frame.

10 Q. All right. Actually, I had one last
11 question, which is really about the theory of the case.
12 I've really been struggling with what the theory of this
13 case is or what the different parties' theories are, and
14 so far I have an analysis that runs like this. Staff
15 and Public Counsel I think are looking at financial
16 need. And Public Counsel's answer is there is no need.
17 Staff's answer is there is a need for \$42 Million.
18 Mr. Schoenbeck is keying off the company's
19 recommendation, but I think fundamentally he's looking
20 at a deferred account that we did approve, but we didn't
21 decide what to do with it.

22 A. Right.

23 Q. And he's not actually looking at the question
24 of need, but he says, all right, if there's going to be

25 a deferred account, if there's going to be recovery, I
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1 can find my way to \$58 Million, and let's postpone a
2 full blown analysis until through the end of the rate
3 case and then we will decide.

4 A. I think his --

5 Q. It -- sorry.

6 A. Go ahead.

7 Q. Well, then the company I think is
8 fundamentally seeking action on a deferred accounting.
9 And as a point of clarification, I do read the petition
10 for interim relief as seeking extension of the deferred
11 account through the interim period. And if you look at
12 it that way, then you want, this is what I would call
13 the ice storm theory, these big expenses that are
14 beyond, outside your regular range, and you want
15 recovery of them, and you really want recovery of them
16 regardless, but you need it now, because at the same
17 time, this is all producing a financial emergency. But
18 simply getting some amount pending the rate case doesn't
19 fully answer the question, because just as with an ice
20 storm, if the costs are extraordinary, they ought to be
21 recovered, and therefore the remedy that you're seeking
22 extends beyond the interim period.

23 It would be if we followed Mr. Schoenbeck we
24 would give \$58 Million now but continue to ask the

25 question and answer the question, how much of the

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1 deferred account was justified and outside that range,
2 and whatever it is, it gets piled on to the general rate
3 case after that. And they really are -- they're
4 different in that I think the impetus either way is
5 financial need and maybe emergency need. But in one, we
6 really answered the question, as soon as we figure out
7 your need we're done, because you need it, whatever that
8 is. That's the Staff and Public Counsel case. In the
9 other, we haven't really answered the questions until we
10 tell you, yes, you get to recover on your all of these
11 months of deferred accounts, because A, they were
12 prudently incurred, and B, they were truly
13 extraordinary.

14 And I don't really know what my question is
15 on that. It's just I'm just -- I think I'm just
16 struggling with having a dual function here. Now I
17 think that Staff may say the whole deferred accounting
18 exercise, you shouldn't really even be thinking about
19 it. You shouldn't have done it to begin with maybe.

20 A. I believe, and I would let the record speak
21 for itself, but I believe Ms. Steel said that her number
22 is a going forward number, and if I remember, this may
23 have been her testimony rather than her cross, but that
24 the amortization of the deferral, it should be amortized

25 over the period in which it was accrued, which in other
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1 words means you just expense it. And because there is
2 no promise of relief as we do our internal accounting
3 for January and February, we are expensing those costs,
4 and then we're doing a little side account that says,
5 okay, had we actually been deferring, it would be this
6 amount.

7 And so when parties make proposals, and let's
8 just pick a number that say somebody that had proposed
9 \$50 Million for a sake of argument, I believe the number
10 if you went through the deferral period just through
11 March was \$89 Million. There's a difference in how it
12 impacts the company as to whether that \$50 Million is a
13 collection of the deferral or you write off the deferral
14 and you just get \$50 Million going forward. That's an
15 impact that has more to do with when you recognize
16 earnings and so forth than, you know, obviously over the
17 ten month period the impact would be the same in
18 aggregate, but that's another sort of complicating
19 factor.

20 So as we think about that, I think we have to
21 address as we're contemplating proposals, is it what do
22 we do with the deferral, as you mentioned, do we allow
23 recovery of that, if it's \$50 Million, is it \$50 Million
24 of deferral, is it \$50 Million of other, is it half and

25 half, is it, you know, that impacts the accounting for
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1 it, so that is sort of a complicating factor to it.

2 CHAIRWOMAN SHOWALTER: All right, well, thank
3 you, and thank you for allowing me all of this time.

4 JUDGE MOSS: All right, I'm going to preserve
5 my perfect record for never predicting when a hearing
6 was going to end. Given the late hour, it is a quarter
7 to 5:00, and it is necessary that everyone clear their
8 materials out of the room this evening in anticipation
9 and preparation for our public comment hearing that will
10 commence at 6:30 this evening in this same location, so
11 I will have to ask you all to do that. And if you want
12 to store your materials on site, I believe some rooms
13 can be made available, and maybe you could talk to some
14 of the Staff in the back, they could point you to those
15 rooms.

16 We will reconvene, of course, at 6:30 for
17 that public comment session, and then after that we will
18 reconvene tomorrow morning at 9:30 to complete
19 Mr. Gaines, Donald Gaines' examination, and also we have
20 Mr. Swofford to go and whatever final business we have.

21 And so with that, is there anything else
22 before we go off for the day?

23 MR. CEDARBAUM: Your Honor, I just have one
24 question. Yesterday there was a Bench Request made of

25 Mr. William Gaines for information that he had learned

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1 during yesterday afternoon's hearing session concerning
2 access to power markets, and I was, I guess it's a
3 question of the company, when can we expect to see that?
4 It would be nice to see that before the record closes,
5 the hearing closes so that we can take up any questions
6 that might come up because of that.

7 JUDGE MOSS: That was some agreements or
8 contracts that were going to be, is that what you're
9 referring to?

10 MR. CEDARBAUM: I don't have my notes of what
11 the Bench Request was exactly. When he was asked --
12 when he took the stand yesterday after we took an
13 afternoon break, I don't know if he made some phone
14 calls or talked to some people at the company, but he
15 indicated that he would -- he had some information about
16 this area that he was going to provide.

17 JUDGE MOSS: I think Ms. Dodge can help.

18 MS. DODGE: Your Honor, we have a number of
19 -- there are a number of Records Requisitions and Bench
20 Requests outstanding, and we have people at the company
21 working on those today. We're making every effort to --
22 I think that a number of them we will be able to provide
23 tomorrow. Some are going to come Fedex, and so it may
24 be, of course, you know, that may be 10:00 a.m.

25 delivery, so we will have to juggle the logistics a

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1 little bit, but we are trying to get as many of those as
2 possible tomorrow. There is -- it's looking like it may
3 take until Monday on a couple of them, but I guess I
4 would suggest that we deal with where we are at the end
5 of the testimony and hold the record open if we need to.

6 JUDGE MOSS: All right.

7 MS. DODGE: For anything like that.

8 JUDGE MOSS: Well, just get everything you
9 can expedited, of course.

10 MR. KURTZ: Your Honor, along those lines,
11 the one Records Requisition that I made earlier was
12 simply to divide a gas and electric number into gas
13 separate, electric separate. That surely is something
14 that could be provided by tomorrow morning, I would
15 hope.

16 THE WITNESS: Actually, it is not. I don't
17 think that it is. I guess I will let the attorneys
18 speak.

19 MS. DODGE: Actually, that is a significant
20 concern, and I will address it now, although I think
21 people are trying to gather just a little bit more
22 information, but the difficulty is that the question
23 came up with respect to, you know, well, doesn't the
24 company issue -- have these FERC 1 and FERC 2 reports

25 that are electric versus gas, so wouldn't it be a simple
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1 matter to just provide that breakdown for the projection
2 in October 2002. And.

3 The problem is that the FERC reports are
4 based on historicals, and what you do is you have gas
5 expenses, electric expenses, and common, and then you
6 can go through and divide out. Once you see what the
7 expenses actually were, you make your allocations based
8 on allocation factors.

9 The problem is that the forward projection to
10 October 2002 is a financial model that does not -- it's
11 a consolidated company, they're not projecting finances
12 based on electric versus gas. And so I mean first of
13 all, they don't have the information. And second of
14 all, you could go through and there are certain things
15 that you could maybe say, okay, well, that's gas and
16 that's electric, but there's a whole lot of common, and
17 there's a whole lot of assumptions made and a whole lot
18 of detail. It could take actually weeks to go through
19 and produce that.

20 JUDGE MOSS: Mr. Kurtz, would an
21 approximation based on the last time they broke it out
22 for the FERC Form 1 and FERC Form 2 purposes and those
23 factors applied to the current numbers be suitable to
24 your purposes, or did you need something more precise?

25 MR. KURTZ: Well, I guess the only thing I

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1 would say is that the allocation factors and the
2 breakout, those used in the currently pending general
3 rate case would be I think appropriate.

4 JUDGE MOSS: All right.

5 MS. DODGE: Well, it's done on a test year.

6 I mean that's historical.

7 JUDGE MOSS: Historical, yeah, we don't use a
8 future test year, we use a historic test year, as you
9 probably learned today. That should be close.

10 MS. DODGE: The problem is that --

11 JUDGE MOSS: And, of course, that would have
12 been -- it would be pro forma results in the general
13 rate case as well, which would be forward looking.

14 MR. KURTZ: Well, my purpose for asking the
15 question was to simply try to calculate what the rate of
16 return would be on the electric assuming they got a \$170
17 Million rate increase. It doesn't look like I will be
18 able to get that information any time soon.

19 JUDGE MOSS: Well, we're trying.

20 MR. KURTZ: Yeah, I understand that, and
21 certainly the Commission has to issue a ruling very
22 quickly, so we will take the company at their word that
23 they will get it as quickly as possible.

24 MS. DODGE: And again, that's why we do have

25 people trying to figure out how you might do this or

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1 approximate it or -- so maybe we'll have something
2 better tomorrow.

3 JUDGE MOSS: All right, then maybe you can
4 give us your best whatever you can do on a short turn
5 around basis tomorrow, and then explain further how it
6 might have to be more -- take longer to do something
7 more precise. And we will see, Mr. Kurtz, see how close
8 we can get.

9 MR. KURTZ: Thank you, Your Honor.

10 JUDGE MOSS: Okay.

11 Anything else?

12 All right, thanks very much, we will see you
13 either tonight or at 9:30 tomorrow morning depending on
14 your intentions to participate.

15 (Hearing adjourned at 4:50 p.m.)

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