

**EXHIBIT NO. \_\_\_(DEM-1CT)  
DOCKET NO. UE-14\_\_\_\_  
2014 PSE PCORC  
WITNESS: DAVID E. MILLS**

**BEFORE THE  
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND  
TRANSPORTATION COMMISSION,**

**Complainant,**

**v.**

**PUGET SOUND ENERGY, INC.,**

**Respondent.**

**Docket No. UE-14\_\_\_\_**

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF  
DAVID E. MILLS  
ON BEHALF OF PUGET SOUND ENERGY, INC.**

**PUBLIC  
VERSION**

**MAY 23, 2014**

**PUGET SOUND ENERGY, INC.**

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF  
DAVID E. MILLS**

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1 **PUGET SOUND ENERGY, INC.**

2 **PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF**  
3 **DAVID E. MILLS**

4 **I. INTRODUCTION**

5 **Q. Please state your name, business address, and position with Puget Sound**  
6 **Energy, Inc.**

7 A. My name is David E. Mills. My business address is 10885 NE Fourth Street,  
8 P.O. Box 97034, Bellevue, WA 98009-9734. I am the Vice President, Energy  
9 Supply Operations for Puget Sound Energy, Inc. (“PSE”).

10 **Q. Have you prepared an exhibit describing your education, relevant**  
11 **employment experience, and other professional qualifications?**

12 A. Yes, I have. It is Exhibit No. \_\_\_(DEM-2).

13 **Q. What are your duties as Vice President, Energy Supply Operations at PSE?**

14 A. As Vice President, Energy Supply Operations, my responsibilities include  
15 oversight of PSE’s Power and Gas Supply Operations, Load Serving Operations,  
16 Transmission Contracts, and Energy Supply Operations Policy, Planning &  
17 Compliance groups. My responsibilities include management of PSE's short- and  
18 medium-term wholesale power and natural gas portfolios (up to three years) and  
19 involvement with planning for long-term hedging requirements in addition to

1 PSE's transmission functions as they pertain to the Load Office and Balancing  
2 Authority Area operations.

3 **Q. What has prompted PSE to file a power cost only rate case at this time?**

4 A. In Order 08 in Docket No. UE-121373, the Commission required PSE to file a  
5 2014 power cost only rate case ("PCORC") to recover the costs of the purchased  
6 power agreement with TransAlta Centralia Generation LLC ("Coal Transition  
7 PPA") that begins December 1, 2014. In that order, the Commission stated as  
8 follows:

9 We determine that PSE should be authorized and required to file a  
10 PCORC timed so that the any incremental power costs created  
11 through this PPA beginning on December 1, 2014, can be recovered  
12 fully and timely in rates. Furthermore, we encourage PSE to  
13 propose in the context of its initial PCORC filing additional  
14 clarifications, such as the compliance filing approach suggested by  
15 Multiparty Settlement Agreement, and how this will interact with  
16 annual adjustments in the PCA baseline. Ideally, PSE will work  
17 with Commission Staff and the other interested parties to present to  
18 us a consensus approach providing for timely cost recovery of such  
19 incremental power costs throughout the term of this PPA.

20 *WUTC v. Puget Sound Energy, Inc.*, Docket No. UE-121373, Order 08 at ¶ 53  
21 (2013).

22 **Q. What is the nature of your prefiled direct testimony in this proceeding?**

23 A. This prefiled direct testimony addresses the following issues relevant to both the  
24 PCORC and power costs for this proceeding's rate year December 1, 2014  
25 through November 30, 2015 (the "rate year"):

26 (i) PSE's requested rate change;

- 1 (ii) PSE’s power portfolio<sup>1</sup> risks;
- 2 (iii) PSE’s structures and policies to manage these risks,  
3 including, but not limited to, hedging strategies;
- 4 (iv) the impact of the Bonneville Power Administration’s  
5 (“BPA”) upcoming rate proceeding and renewal of BPA  
6 transmission contracts;
- 7 (v) the renewal of the purchased power agreement with  
8 Powerex to serve Point Roberts, Washington (the “Point  
9 Roberts PPA”)
- 10 (vi) PSE’s projected rate year power costs for this proceeding,  
11 including new resources and changes in resources available  
12 to PSE to meet customer demand;
- 13 (vii) a comparison of PSE’s projected rate year power costs for  
14 this proceeding to those currently in rates; and
- 15 (viii) an introduction to the other witnesses in the case and the  
16 topics they will address in their prefiled direct testimony.

17 PSE’s power cost projections for the rate year are higher—\$17.4 million,<sup>2</sup> or  
18 2.4 percent higher—than power cost projections currently in PSE’s rates. The  
19 overarching reason for the increase in projected power costs from those currently  
20 set in rates is the inclusion of the Coal Transition PPA in PSE’s portfolio.

21 There are several other power cost changes that nearly offset. For example,  
22 power costs increases due to higher load, increased coal costs, higher transmission  
23 expenses, increased market prices and wind integration expenses were more than  
24 offset by cost decreases due to higher hydroelectric generation, lower gas

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<sup>1</sup> The electric “portfolio” consists of resources available to PSE to serve its customers. The electric portfolio includes generation facilities, purchased power and transmission capacity.

<sup>2</sup> The \$17.4 million increase differs from the \$15.7 million increase on line 46 of Exhibit No. \_\_\_ (KJB-7) due to the reclassification of employee benefits and taxes, the application of production and conversion factors, as well as the revenue requirement calculation on a unit cost basis.

1 transportation costs, expiring long-term power contracts, and the benefit of short-  
2 term, fixed-priced contracts.

3 **II. REQUESTED RATE CHANGE**

4 **Q. What level of rate change is PSE requesting in this case?**

5 A. PSE is proposing to decrease rates for electric customers by \$9.6 million, an  
6 average 0.46 percent decrease from the electric power cost adjustment mechanism  
7 (“PCA”) rates set in PSE’s 2013 power cost only rate case, Docket No. UE-  
8 130617 (the “2013 PCORC”), that became effective on November 1, 2013.  
9 Please see Prefiled Direct Testimony of Ms. Katherine J. Barnard, Exhibit  
10 No. \_\_\_(KJB-1T).

11 **Q. Please explain why PSE is proposing a decrease in this proceeding.**

12 A. PSE’s current electric rates include all production-related costs to provide the  
13 power needed to serve its electric customers for the 2013 PCORC rate year  
14 (November 1, 2013 through October 31, 2014). Since those costs were  
15 determined, changes have occurred or will occur with respect to PSE’s electric  
16 portfolio that, in total, are projected to decrease PSE’s revenue requirement  
17 during the rate year for this case. These changes are discussed in my testimony  
18 below and in the testimonies of several witnesses I will introduce in my testimony.

1 **Q. Is PSE requesting any other determinations in this proceeding?**

2 A. Yes. PSE seeks a prudence determination in this proceeding with respect to  
3 (i) PSE's transmission contract renewals with BPA and (ii) the renewal of the  
4 Point Roberts PPA.

5 Additionally, PSE is presenting and requesting approval of its methodology for  
6 providing for timely cost recovery of the incremental power costs and equity  
7 adder associated with the Coal Transition PPA. See generally the Prefiled Direct  
8 Testimony of Ms. Katherine J. Barnard, Exhibit No. \_\_\_(KJB-1T).

9 Finally, PSE is presenting and requesting approval of the additional capital costs  
10 associated with the Snoqualmie Falls and Baker River Hydroelectric Project  
11 upgrades that were incurred in excess of the amounts approved in the  
12 2013 PCORC. See generally the Prefiled Direct Testimony of Mr. Douglas S.  
13 Loreen, Exhibit No. \_\_\_(DSL-1T).

14 **III. VOLATILITY AND RISK IN PSE'S**  
15 **ELECTRIC RESOURCE PORTFOLIO**

16 **Q. Why is energy risk management a concern to PSE?**

17 A. A key responsibility of PSE is to provide safe and reliable electric service at a  
18 reasonable cost to its customers. To ensure PSE customers receive the power they  
19 need, PSE manages a complex power portfolio during every hour of every day,  
20 relying on the region's power markets to supply additional electricity to balance  
21 customer demand with PSE's available power resources. PSE's power resource

1 portfolio is subject to significant volatility and risk that ultimately have a  
2 substantial impact on energy costs.

3 **Q. What drives volatility and risk in the power portfolio?**

4 A. PSE's power supply portfolio contains a diverse mix of resources with widely  
5 differing operating and cost characteristics. Although there are many complex  
6 variables embedded in the portfolio, the major drivers of power cost volatility are:

- 7 (i) streamflow variation affecting the supply of hydroelectric  
8 generation;
- 9 (ii) weather and economic uncertainty affecting power usage;
- 10 (iii) variations in market conditions resulting in changes to  
11 wholesale gas and electric prices;
- 12 (iv) risk of forced generation outages;
- 13 (v) variability of wind generation; and
- 14 (vi) transmission and transportation constraints.

15 All of these have an impact on load and resources, which PSE may balance with  
16 wholesale market purchases and sales.

17 **Q. Please describe the volatility related to variations in streamflow affecting**  
18 **hydroelectric supply.**

19 A. There are four main variations in streamflow that affect hydroelectric supply:

- 20 (i) below average runoffs;
- 21 (ii) average runoffs;

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- (iii) above average runoffs; and
- (iv) the timing or shape of the runoff.

During an average streamflow year, nearly 20 percent of PSE’s electric energy production is from hydroelectric resources. During poor streamflow conditions, PSE may need to purchase supplemental power or run gas-fired generating units more than it otherwise would in order to serve its customer load, both of which are more costly than hydro resources. During favorable streamflow conditions, PSE may need to purchase less or sell surplus power in the wholesale power markets to balance its supply portfolio which can greatly affect PSE’s power costs. The regional market price of power is heavily influenced by hydro conditions each year. Typically, market power prices tend to be higher during a “dry” (or below average runoff) year and lower during a “wet” (or above average runoff) year. In all of the runoff conditions, the timing or shape of the runoff also influences the market price of power.

**Q. Please describe the volatility that is related to load and temperature uncertainty.**

A. The level of PSE’s electric retail load is correlated with temperature. The correlation of load and temperature is especially apparent considering how PSE’s load increases as temperatures decline during the winter heating season. In light of the significant electric heating load in PSE’s service territory, PSE’s costs related to load/temperature uncertainty can be significant.

1 Although still a winter peaking utility, PSE also experiences summer peaking  
2 demand. This is due in part to increasing use of electric air conditioning and  
3 presents another example of electric load volatility attributable to temperature.

4 **Q. Please describe the risks related to market price volatility.**

5 A. The previously discussed volume-related risks directly affect PSE's exposure to  
6 market prices. As resource generation and load demand change, PSE may be  
7 subject to significant price-related risk associated with the expected volume of  
8 purchases and sales of power in the wholesale markets and the need to purchase  
9 or sell natural gas in connection with the operation of its gas-fueled generating  
10 units.

11 **Q. Please describe the volatility related to forced outages.**

12 A. As shown in Table 1 below, for the rate year, PSE will rely on approximately  
13 2,623 megawatts ("MW") of thermal generating units to help meet its customer  
14 loads.

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**Table 1. PSE’s Thermal Generation Units**

	<b>Capacity (MW)</b>
Coal	658
Goldendale	262
Mint Farm	289
Ferndale	273
Frederickson 1/Atlantic Power	134
Encogen	162
Sumas	132
Non-Utility Generators	100
Simple Cycle Combustion Turbines	613
<b>Total MWs</b>	<b>2,623</b>

2

The capacities shown above represent the current operational capacities at

3

International Standard Organization conditions. These units include:

4

(i) 658 MW of large, base-load coal generation with low variable fuel costs;

5

6

(ii) 1,352 MW of gas-fired, combined-cycle combustion turbines with moderate heat rate conversions; and

7

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(iii) 613 MW of relatively less-efficient, simple-cycle gas and oil-fired combustion turbine generation.

9

10

Equipment failure, fire, electrical disturbances, transmission outages or other such

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events typically cause forced outages. Forced outages at any of these units can

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expose PSE to significant price volatility in its power supply portfolio.

13

**Q. Please explain the variability of wind generation.**

14

A. PSE’s power portfolio benefits from approximately 823 MW of wind generation.

15

Wind resources, however, have significant variability as evidenced by comparing

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short-term wind generation forecasts to actual generation. PSE must manage this

1 short-term generation variability by: (1) purchasing wind integration services  
 2 from BPA; (2) reshaping contracted Mid-Columbia (“Mid-C”) hydro generation;  
 3 and (3) utilizing other generating assets within its system to accommodate the  
 4 variable output of the wind facilities. Such reshaping takes place on a day-ahead  
 5 and real-time basis and affects PSE’s power costs as PSE must adjust other  
 6 resources’ generation levels on a day-ahead and real-time basis to accommodate  
 7 forecast and actual fluctuations in wind generation. Table 2 below provides a  
 8 summary of PSE’s expected rate year wind generation and capacity:

9 **Table 2. PSE’s Wind Generation Capacity,**  
 10 **Generation and Capacity Factor**

	Capacity (MW)	# Turbines	Rate Year Generation (MWhs)	Capacity Factor
Hopkins Ridge	157	87		
Wild Horse	229	127		
Wild Horse Expansion	44	22		
LSR Phase 1	343	149		
Klondike III PPA	50	N/A		
<b>Total</b>	<b>823</b>	<b>385</b>	<b>2,195,964</b>	

11 **Q. What risks are related to transmission and transportation constraints?**

12 A. PSE is exposed to transmission and natural gas transportation risks, such as  
 13 pipeline outages, curtailments of transmission due to de-ratings,<sup>3</sup> and forced  
 14 outages. For example, if power cannot be wheeled<sup>4</sup> from the Mid-C trading hub  
 15 to PSE’s system, PSE would be forced to meet load by dispatching other

<sup>3</sup> De-rating refers to a decrease in the rated electric capability of an electric transmission line.

<sup>4</sup> Wheeling refers to the use of the transmission facilities of one power system to transmit power of and for another system. This term is often used colloquially to mean transmission.

1 resources or making market purchases from unconstrained points that may be  
2 higher cost.

3 **Q. Are PSE's power costs subject to other risks?**

4 A. Yes. Examples of other risks to PSE's power costs include, but are not limited to  
5 counterparty credit risk and execution risk. Counterparty credit risk refers to the  
6 risk of default by PSE's counterparties on contractual obligations. Execution risk  
7 refers to the ability to execute wholesale market transactions and includes, for  
8 example, counterparty credit requirements, PSE's credit standing, and contractual  
9 requirements.

10 **IV. PSE'S MANAGEMENT OF POWER COST RISK**

11 **Q. How does PSE manage the volatility of power costs?**

12 A. PSE has had organizational structures, policies and overarching strategies in place  
13 for many years to provide oversight and control of PSE's energy portfolio  
14 management activities, many of which must be undertaken on an hourly and daily  
15 basis by PSE's experienced energy traders. PSE also uses modeling tools that  
16 assist in projecting whether its power and gas portfolios will be surplus or deficit  
17 in future periods. PSE uses these tools to develop and implement hedging  
18 strategies to reduce the supply and cost risks associated with the power portfolio  
19 volatility.

1 **Q. Please summarize PSE's efforts with respect to developing and implementing**  
2 **hedging strategies for its electric portfolio.**

3 A. PSE manages its electric portfolio within a dynamic and complex environment by  
4 relying on:

- 5 • internal organizations and highly trained staff dedicated to  
6 managing portfolio risks;
- 7 • executive and Board of Director-level oversight of staff's  
8 portfolio management activities;
- 9 • specific procedures and policies governing energy portfolio  
10 management activities;
- 11 • production cost modeling techniques that develop a 250-  
12 scenario probabilistic view of PSE's wholesale electric  
13 portfolio and its underlying risks;
- 14 • use of programmatic hedging strategies that specify a range  
15 of monthly volumes to be hedged, depending upon market  
16 fundamentals and energy portfolio management staff's  
17 expertise;
- 18 • selection of specific commodities to be hedged as informed  
19 by Margin at Risk analyses;
- 20 • revision of strategies to incorporate up-to-date fundamental  
21 views of energy commodity markets;
- 22 • a \$350 million unsecured revolving credit agreement to  
23 support PSE's energy hedging activities; and
- 24 • a counterparty credit risk system.

25 **Q. Has PSE revised its hedging strategies since the 2013 PCORC?**

26 A. No. PSE's hedging strategy is unchanged since the 2013 PCORC.

1 **Q. What are the hedges included in rate year power costs?**

2 A. The rate year power costs include gas for power and power contracts that have  
3 been transacted as of April 10, 2014 for delivery during the rate year.

4 Table 3 below provides a summary of the fixed-price rate year power portfolio  
5 hedges included in rate year power costs:

6 **Table 3. PSE's 2014 PCORC Rate Year**  
7 **Short-Term Fixed Price Power Portfolio Hedges**  
8 **at April 10, 2014**

	<u>MWh</u> <u>Volume</u>	<u>Rate Year</u> <u>Cost</u>	<u>Avg \$/MWh</u>
On-Peak Power Purchases	1,973,200	\$74,794,400	\$37.91
Off-Peak Power Purchases	1,316,000	\$34,913,809	\$26.53
Total Power Purchases	3,289,200	\$109,708,209	\$33.35
On-Peak Power Sales	(20,800)	(1,063,400)	\$51.13
Off-Peak Power Sales	—	—	—
Total Power Sales	(20,800)	(1,063,400)	\$51.13
Net Power Fixed	3,268,400	\$108,644,809	
	<u>Dth Volume</u>	<u>Rate Year Cost</u>	<u>Avg \$/Dth</u>
Net Financial Gas for Power (Dth)	17,630,000	\$76,092,083	\$4.32

9 As discussed below, to determine rate year power costs, the fixed-price gas for  
10 power contracts are marked to market in the “Not in Models” calculation and the  
11 fixed-price power contracts are included within the AURORA model.<sup>5</sup> In  
12 addition, PSE has entered into physical power and gas for power contracts for the  
13 rate year, which are priced at plus or minus index. The premiums and/or  
14 discounts for index contracts are also included in the “Not in Models” calculation.

<sup>5</sup> The AURORA model is discussed in Section VIII. A., Overview of Projected Power Costs for this Proceeding.

1 **Q. Please expand on the types of hedges included in rate year power costs.**

2 A. PSE hedges power or gas for power to fix the price of the commodity. PSE  
3 utilizes either fixed-for-float index swaps<sup>6</sup> to financially hedge power and natural  
4 gas for power or fixed price physical power and gas for power. The mechanics of  
5 a financial fixed-for-float index swap, in combination with a physical index  
6 purchase, result in a price position identical to purchasing fixed price physical  
7 supply.

8 PSE is enabled to transact with counterparties through standard agreements for  
9 financial swaps and fixed price physical power. PSE's market counterparties may  
10 only be able to sell physically, financially, or, in some cases, both. Therefore,  
11 liquidity is enhanced by transacting both physically and financially.

12 **V. BPA'S 2016-2017 RATE CASE**

13 **Q. Are BPA transmission rates expected to change during the rate year?**

14 A. Yes. In November 2014, BPA will begin a combined power and transmission rate  
15 proceeding to set new rates for BPA's fiscal years 2016-2017 (October 1, 2015  
16 through September 30, 2016) (the "BPA 2016 Rate Case"). BPA has projected a

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<sup>6</sup> Fixed-for-float index swaps fix the price of a commodity relative to the market "index" price of a commodity and settlement is done financially. For example, PSE may enter into a fixed-for-float Mid-C power contract for a future month at a fixed price of \$32.00 per MWh for all hours of the day ("flat"). When the future month occurs, the contract is settled by comparing the fixed \$32.00 per MWh to the market price of, say \$35.00 per MWh. In this example, the counterparty would pay PSE the difference between the fixed price and the market price, or \$3.00, per MWh. For a 31 day month with 744 hours, this would be a payment of \$2,232 for a 1 MWh contract.

1 transmission rate increase on its Network segment of 9.7 percent, effective  
2 October 1, 2015

3 **Q. Will PSE participate in the BPA 2016 Rate Case?**

4 A. Yes. PSE will intervene in the BPA 2016 Rate Case to advocate for PSE  
5 customers' interests to ensure any rate changes are supported by the facts  
6 presented. Consistent with past practice, PSE will likely work with other parties  
7 to sponsor joint testimony recommending ways to reduce the rate increases.

8 **Q. How does PSE propose to include BPA's planned transmission rate changes  
9 in rate year power costs?**

10 A. PSE has included BPA's projected transmission rate increase of 9.7 percent,  
11 effective October 1, 2015, in the pro forma transmission costs included in the rate  
12 year power cost forecast. These BPA proposed rate increases have added  
13 \$1.7 million to PSE's rate year power costs. The projected rate increase to be  
14 proposed by BPA in the BPA 2016 Rate Case may change during the course of  
15 this proceeding, and PSE requests permission to update rate year power costs to  
16 reflect any such changes.

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**VI. TRANSMISSION CONTRACT RENEWALS**

**Q. Please provide an overview of the transmission contracts renewed since the conclusion of the 2013 PCORC.**

A. PSE uses transmission to wheel both its owned and contracted resources to PSE’s system to serve load. In addition to relying on its own transmission, PSE also relies extensively on BPA transmission contracts to transmit generated or purchased power to PSE’s system so that PSE may meet customer demand and provide power continuously during a peak capacity event. A large portion of the BPA transmission is used to wheel short-term market purchases at the Mid-C Hub to meet PSE’s capacity need as explained in PSE’s 2013 Integrated Resource Plan (“2013 IRP”).<sup>7</sup> These transmission contracts are an integral part of PSE’s electric resource portfolio and are necessary to provide capacity and energy to customers. PSE has renewed several transmission contracts with BPA to be used to access these short-term market purchases at Mid-C. PSE has not entered into new BPA transmission contracts since the 2013 PCORC.

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<sup>7</sup> See Puget Sound Energy, Inc., *2013 Integrated Resource Plan*, Chapter 5 (Electric Analysis) (May 30, 2013), available at [http://pse.com/aboutpse/EnergySupply/Documents/IRP\\_2013\\_Chapters.pdf](http://pse.com/aboutpse/EnergySupply/Documents/IRP_2013_Chapters.pdf).

1 **Q. Do you have a summary of PSE’s transmission renewals and additions for**  
2 **the rate year?**

3 A. Yes. Table 4 below shows a summary of the transmission contracts with BPA  
4 that have or will expire before the end of the rate year.

5 **Table 4. BPA Transmission Contract Renewals**

<b>Resource</b>	<b>Renewal Deadline</b>	<b>Start Date</b>	<b>Megawatt Capacity</b>
Mid-C—various contracts	10/31/13	11/1/14	305
Mid-C	11/30/13	12/1/14	169
<b>Total Mid-C Cross-Cascades Firm Transmission Renewals</b>			<b>474</b>
Frederickson 1	2/28/14	3/1/15	137
<b>Total Transmission Renewed for Resources and Load</b>			<b>137</b>

6 **A. Mid-C Cross-Cascades Firm Transmission Renewals**

7 **Q. How does PSE determine the appropriateness of renewing firm Mid-C**  
8 **transmission?**

9 A. PSE relies on existing firm BPA transmission contracts from Mid-C to PSE’s  
10 system as short-term resources to meet customers’ capacity needs. PSE uses this  
11 type of transmission to move its share of Mid-C hydro generation and short-term  
12 market purchases from the Mid-C hub to serve PSE’s load. These short-term  
13 market purchases, combined with the transmission, are referred to as “Available  
14 Mid-C Transmission” in PSE’s 2013 IRP process. As Mid-C transmission  
15 contracts become eligible for renewal, PSE evaluates the costs and risks of Mid-C  
16 resources, drawing on information from PSE’s 2013 IRP.

1 **Q. What information does PSE consider in making a decision to renew a**  
2 **transmission contract?**

3 A. In considering whether to renew a transmission contract, PSE considers resource  
4 need, availability of regional surplus capacity, resource costs from its most recent  
5 request for proposals (“RFP”) and 2013 IRP processes, and the likely availability  
6 of Mid-C transmission in the future.

7 **Q. When did PSE evaluate the Mid-C transmission renewals?**

8 A. PSE evaluates the costs and benefits of renewing its Mid-C transmission contracts  
9 in order to have adequate information to make a prudent decision by the renewal  
10 deadline. Table 5 below shows PSE’s Mid-C renewal decision deadlines for 2013  
11 and 2014 for contracts renewed subsequent to PSE’s 2013 PCORC.

12 **Table 5. BPA 2013 Mid-C Transmission Renewal Deadlines**

Resource	Renewal Deadline	Start Date	Megawatt Capacity	Evaluation Decision
Mid-C—various contracts	10/31/13	11/1/14	305	Oct. 2013
Mid-C	11/30/13	12/1/14	169	Oct. 2013
Total			474	

13 **Q. Please provide a summary description of the 305 MW and 169 MW Mid-C**  
14 **firm transmission renewals.**

15 A. During 2013, PSE performed extensive analysis of Mid-C transmission renewals  
16 using the Portfolio Screening Model III, also known as the “Optimization Model”,  
17 consistent with the 2011 RFP analysis. This analysis was also consistent with the  
18 analyses supporting the prudent transmission contract extensions approved in

1 PSE's 2013 PCORC. Please see the Prefiled Direct Testimony of Ms. Janet K.  
2 Phelps, Exhibit No. \_\_\_(JKP-1T), for a discussion of PSE's analyses of the  
3 305 MW and 169 MW Mid-C firm transmission renewals.

4 **Q. What are the terms of the BPA transmission renewals?**

5 A. BPA's Open Access Transmission Tariff ("OATT") grants an ongoing right to  
6 transmission customers to renew or "rollover" contracts that have a minimum  
7 term of five years. A customer must provide notice of whether or not it will  
8 exercise its right of first refusal to renew the contract no less than one year prior  
9 to the expiration date of the transmission service agreement.

10 Rollover rights are very important to transmission contracts because the BPA  
11 system has become and continues to become more constrained. Retaining  
12 existing capacity on the BPA system helps ensure that PSE's customers can  
13 receive reliable service at a reasonable rate.

14 **Q. Could PSE renew only a portion of the 305 MW and 169 MW Mid-C firm**  
15 **transmission contracts?**

16 A. Yes. PSE has the option to renew all or any portion of the 305 MW and 169 MW  
17 Mid-C firm transmission contracts. However, if PSE relinquishes any  
18 transmission capacity, there is a risk, given the current state of available Mid-C  
19 capacity, of not being able to reacquire needed Mid-C transmission in the future.

1 PSE had the option to renew the 169 MW contract at 209 MW. PSE chose to  
2 renew at a lower capacity because the contract agreement would drop to 169 MW  
3 after the first year regardless of PSE's election to renew at 169 MW or 209 MW.  
4 PSE currently has a short-term surplus in Mid-C transmission; therefore it was not  
5 necessary to retain the 40 MW for a single year. Please see the Prefiled Direct  
6 Testimony of Ms. Janet K. Phelps, Exhibit No. \_\_\_(JKP-1T), for a discussion of  
7 the analysis regarding this renewal.

8 **Q. What are some of the risks associated with acquiring new Mid-C firm**  
9 **transmission in the future?**

10 A. New Mid-C firm transmission is requested through BPA's transmission queue and  
11 requires participation in a Network Open Season ("NOS") process. On April 30,  
12 2013, BPA announced the completion of the 2013 NOS Cluster Study, which  
13 included nearly 4,000 MW of requests for transmission capacity, and will share  
14 the results of the 2013 NOS Cluster Study in late May 2014. Following the  
15 2013 NOS Cluster Study, BPA will evaluate the economics of identified new  
16 projects and determine which will remain in the 2013 NOS process and move  
17 forward into environmental review.

18 A new Mid-C firm transmission request requires capacity on multiple constrained  
19 BPA flowgates. The most prominent BPA flowgate affecting a new Mid-C firm  
20 transmission request for PSE is the Cross-Cascades North flowgate. The Cross-  
21 Cascades North flowgate is highly constrained, with no available winter month  
22 capacity posted on the BPA website at the time of the decision to renew the

1 contract for this Mid-C transmission. The BPA website currently shows  
2 transmission request queue information through April 2024.<sup>8</sup> The BPA posted  
3 capacity does not include current plans to upgrade the transmission system  
4 affecting the Cross-Cascades North flowgate; however, the additional capacity  
5 available after upgrade completion would not fulfill the current needs of the BPA  
6 transmission queue, and the projects could also be subject to delays.

7 **Q. Did PSE present the Mid-C firm transmission renewal analysis to the Energy**  
8 **Management Committee (“EMC”)?**

9 A Yes. On October 17, 2013, PSE presented the Mid-C firm transmission renewal  
10 analysis to the EMC for approval. On November 20, 2013, PSE also presented an  
11 update regarding Mid-C firm transmission renewals to the EMC.

12 **Q. Did PSE renew the 305 MW and 169 MW Mid-C firm transmission contracts**  
13 **with BPA?**

14 A. Yes. PSE renewed the 305 MW and 169 MW Mid-C firm transmission contracts  
15 with BPA.

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<sup>8</sup> BPA maintains a ten-year inventory of available flowgate capacity (“AFC”) less impacts of all pending queued requests on the transmission section of their website, available at [http://www.bpa.gov/transmission/Reports/TransmissionAvailability/\\_layouts/download.aspx?SourceURL=Documents/atc\\_less\\_pending.xls](http://www.bpa.gov/transmission/Reports/TransmissionAvailability/_layouts/download.aspx?SourceURL=Documents/atc_less_pending.xls). BPA’s version of this document dated May 12, 2014, indicates that 2023 winter capacity (December) on the Cross Cascades North flowgate is negative (-) 1,158 MW, indicating there is significantly more transmission capacity requested than available capacity on the flowgate.

1 **Q. Are PSE's renewals of the 305 MW and 169 MW Mid-C firm transmission**  
2 **contracts with BPA prudently incurred expenses?**

3 A. Yes. PSE's renewals of the 305 MW and 169 MW Mid-C firm transmission  
4 contracts with BPA were prudently incurred expenses, as discussed above. PSE  
5 requests the Commission approve PSE's recovery of these contracts and recovery  
6 of the \$10.0 million of rate year power costs associated with these 474 MW total  
7 Mid-C firm transmission contracts.

8 **B. Existing Generation Resource/Load Transmission Renewals**

9 **Q. Did PSE renew any BPA transmission contracts used to wheel power from**  
10 **existing resources?**

11 A. Yes. PSE renewed a 137 MW firm transmission contract with BPA to allow  
12 continued delivery of power from the Frederickson 1 Generating Station.

13 **Q. Please describe the 137 MW firm transmission contract with BPA to deliver**  
14 **power from the Frederickson 1 Generating Station.**

15 A. The Frederickson 1 Generating Station is a jointly-owned, existing gas-fired  
16 generating facility currently serving PSE load. BPA wheels power from the  
17 Frederickson 1 Generating Station to PSE's system under a 137 MW firm  
18 transmission contract, which was scheduled to expire on February 28, 2015.

1 **Q. Did PSE present the renewal analysis for the 137 MW firm transmission**  
2 **contract with BPA to deliver power from the Frederickson 1 Generating**  
3 **Station to the EMC?**

4 A Yes. On February 20, 2014, PSE presented the 137 MW firm transmission  
5 renewal analysis for the Frederickson 1 Generating Station to the EMC.

6 **Q. Did PSE renew the 137 MW firm transmission contract with BPA to deliver**  
7 **power from the Frederickson 1 Generating Station?**

8 A. Yes. PSE renewed the 137 MW firm transmission contract with BPA for five  
9 years (until March 1, 2020) to allow continued delivery of power from the  
10 Frederickson 1 Generating Station.

11 **Q. Is PSE's renewal of the 137 MW transmission contract with BPA to deliver**  
12 **power from the Frederickson 1 Generating Station a prudently incurred**  
13 **expense?**

14 A. Yes. PSE's renewal of the 137 MW transmission contract with BPA to allow  
15 continued delivery of power from an existing PSE resource—the Frederickson 1  
16 Generating Station—was a prudently incurred expense. PSE respectfully requests  
17 that the Commission approve PSE's recovery of this contract and recovery of the  
18 \$2.2 million of rate year power costs associated with the transmission contract.

1 **C. Summary of Transmission Contract Renewals**

2 **Q. Was PSE's renewal of BPA transmission capacity a valuable and reasonable**  
3 **business decision?**

4 A. Yes. As noted above, PSE relies on existing BPA transmission contracts from  
5 Mid-C to PSE's system to meet its capacity need in that PSE may use this  
6 transmission to wheel short-term market power from Mid-C to PSE's load. In this  
7 regard, these types of transmission contracts are akin to a resource for PSE and  
8 provide needed capacity. Additionally, firm transmission is required for PSE's  
9 generation resources and long-term contracts in order to reliably deliver power to  
10 PSE's system to serve load. PSE respectfully requests the Commission deem  
11 these expenses to be prudently incurred and allow PSE to recover these costs in  
12 rates.

13 **VII. POINT ROBERTS PPA RENEWAL**

14 **Q. Why does PSE need the Point Roberts PPA?**

15 A. Point Roberts, Washington is part of Washington State but is not physically  
16 connected to the remainder of the United States. Instead, Point Roberts is located  
17 on the southernmost tip of the Tsawwassen Peninsula, south of British Columbia,  
18 Canada. To access Point Roberts by land, one must travel through British  
19 Columbia. Point Roberts may also be accessed from Washington State by  
20 crossing Boundary Bay by sea or air.

1 PSE is currently analyzing various options, as outlined below, to serve the Point  
2 Roberts load. At this time, the Point Roberts PPA appears to allow PSE to serve  
3 customers located in Point Roberts in the most cost-effective manner.

4 **Q. What costs are included in rate year power costs to serve the Point Roberts**  
5 **customer load?**

6 A. PSE's current five-year contract with Powerex expires September 30, 2014 and  
7 provides for up to 8 MW at a cost of \$ [REDACTED] per megawatt-hour ("MWh"). At  
8 this time, [REDACTED]  
9 [REDACTED]  
10 [REDACTED] in rate year power costs.

11 **Q. Why do PSE's rate year power costs include the projected renewal of the**  
12 **Point Roberts PPA?**

13 A. PSE's current Point Roberts PPA with Powerex expires in September 2014. In  
14 considering renewal of the agreement, PSE is reviewing alternatives to:  
15 1) serve the Point Roberts load directly via underwater cable;  
16 2) serve the Point Roberts load with a new generation facility  
17 located in Point Roberts;  
18 3) serve the Point Roberts load with a distribution tariff  
19 through BC Hydro; and  
20 4) serve the Point Roberts load through renewal of the Point  
21 Roberts PPA with Powerex.

1 Over the course of the next several months, prior to the expiration of the current  
2 contract with Powerex, PSE expects to finalize its analysis and present a proposal  
3 to the EMC to serve the Point Roberts load. PSE will provide this information  
4 during the course of this proceeding, and PSE requests permission to update rate  
5 year power costs accordingly.

6 **VIII. PROJECTED RATE YEAR POWER COSTS**

7 **A. Overview of Projected Power Costs for this Proceeding**

8 **Q. Please quantify PSE’s net power cost projection for this proceeding.**

9 A. As shown in Table 6 below, PSE’s projected rate year net power costs are  
10 \$751.7 million.

11 **Table 6. Projected Rate Year Power Costs**

	(\$ in thousands)
AURORA	\$513,140
Not in Models	\$238,604
Projected Rate Year Power Costs	<u>\$751,744<sup>9</sup></u>

12 Please see Exhibit No. \_\_\_(DEM-3) for PSE’s projected rate year net power costs.  
13 Please also see the Prefiled Direct Testimony of Ms. Katherine Barnard, Exhibit  
14 No. \_\_\_(KJB-1T), for the adjustment of PSE’s projected rate year power costs to  
15 test year levels and the Prefiled Direct Testimony of Mr. Ronald J. Roberts,  
16 Exhibit No. \_\_\_(RJR-1CT), for PSE’s projected rate year production operations  
17 and maintenance (“O&M”) costs.

<sup>9</sup> Exhibit No. \_\_\_(KJB-4) at page 5, line 9.

1 **Q. Please describe how PSE projected its pro forma net power costs in this**  
2 **proceeding.**

3 A. PSE developed projected power costs for the rate year. These projections are  
4 based on the information available to PSE during the preparation of the initial  
5 filing in this proceeding and, except as noted, are consistent with PSE's prior rate  
6 cases.

7 As discussed in the Prefiled Direct Testimony of Ms. Katherine Barnard, Exhibit  
8 No. \_\_\_(KJB-1T), PSE adjusted the resulting rate year forecast power costs to test  
9 year levels by multiplying by a production adjustment factor. This production  
10 adjustment factor represents the ratio of adjusted weather normalized delivered  
11 energy loads for the test year to the rate year.

12 Additionally, the impact of these rate year forecast power costs on this filing is  
13 determined by application of the conversion factor and the revenue requirement  
14 calculation on a unit cost basis.

15 **Q. How did PSE calculate its power costs for the rate year?**

16 A. As in prior cases, PSE used the AURORA hourly dispatch model to project a  
17 portion of its net power costs for the rate year. The remaining rate year power  
18 costs are calculated outside of the AURORA model and are referred to as "Not in  
19 Models" costs.

1 **Q. What is the AURORA hourly dispatch model?**

2 A. The AURORA hourly dispatch model is a fundamentals-based production cost  
3 model that simulates hourly economic dispatch of PSE’s generation resource  
4 portfolio within the Western Electricity Coordinating Council region. AURORA  
5 produces a forecast of the variable operating costs for PSE’s generating resources  
6 as well as a forecast of regional power prices.

7 **Q. Were there changes made to the AURORA hourly dispatch model since the**  
8 **2013 PCORC?**

9 A. Yes. EPIS, Inc. (“EPIS”), the developer of the AURORA hourly dispatch model,  
10 provides periodic software and database updates. The software version of  
11 AURORA used in this filing is 11.3.1021, which EPIS issued on March 7, 2014.  
12 The database used is the North American Database 2014.01 (“2014.01 Database”),  
13 which EPIS issued on January 14, 2014. EPIS updated the resource, demand,  
14 financial, and regional data within the 2014.01 Database to reflect more recent  
15 data, information and economic conditions than those included in the AURORA  
16 database used in the 2013 PCORC.<sup>10</sup>

17 **Q. Is AURORA version 11.3.1021 the most recent version of AURORA available?**

18 A. No. EPIS recently issued version 11.4.1006 on April 30, 2014—long after PSE  
19 had begun its power cost modeling for this filing.

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<sup>10</sup> AURORA software version 11.0.1091 was used in the 2013 PCORC, along with the North American Database 2012.01.

1 **Q. Please explain what data sources are used in the AURORA hourly dispatch**  
2 **model for the gas-fired generators and ether PSE intends to update this data**  
3 **during the proceeding.**

4 A. Based on changing circumstances, PSE periodically updates the operating data of  
5 its generation resources. PSE gas generation resource operating characteristics  
6 and assumptions input to the AURORA model represent those at April 10, 2014.  
7 Consistent with prior rate cases, PSE proposes to update AURORA during the  
8 PCORC proceeding to comply with the order in Docket Nos. UE-111048 and  
9 UG-111049 (the “2011 GRC”) that noted the following:

10 The Commission consistently strives to reflect the most recent  
11 operating and market conditions when setting power costs. In  
12 tandem with that aim, is the Company’s responsibility to provide  
13 an informed record in a timely manner.

14 2011 GRC Final Order at ¶ 262.

15 **Q. Please explain PSE’s projected “Not in Models” power costs that are not**  
16 **calculated within the AURORA hourly dispatch model.**

17 A. Consistent with prior cases, PSE’s projected power costs also include costs that  
18 are not calculated within the AURORA hourly dispatch model and are called “Not  
19 in Models” cost. “Not in Models” costs include items such as fixed coal supply  
20 costs, mark-to-market for fixed-price gas for power contracts and basis  
21 differentials (fixed-price power contracts are included in the AURORA hourly  
22 dispatch model), premiums and discounts associated with contracts priced at plus  
23 or minus index, fixed gas transportation charges (variable gas transportation

1 charges are included in the AURORA model), contract costs for the Mid-C  
2 hydroelectric projects, amortization of regulatory assets, other power supply costs,  
3 peaking capacity costs, wind integration costs, transmission expenses, distillate  
4 fuel testing incremental costs, transmission reassignment revenues, charges under  
5 purchased power agreements and any other power supply costs not included in the  
6 AURORA hourly dispatch model.

7 **Q. What forward market prices are used in determining the rate year power**  
8 **costs?**

9 A. Consistent with prior proceedings, PSE used the forward electric market prices  
10 generated by the AURORA hourly dispatch model. As discussed below, the  
11 three-month average gas prices at April 10, 2014, for the rate year, are input to the  
12 AURORA model.

13 **B. Power Cost Assumptions**

14 **1. Rate Year Power Supply Resources**

15 **Q. Is PSE's rate year power supply portfolio for this proceeding different from**  
16 **the pro forma power cost portfolio approved in the 2013 PCORC?**

17 A. Yes. A number of changes to PSE's power supply portfolio have already  
18 occurred or will occur by or during the rate year. Specifically, the underlying  
19 portfolio used to determine PSE's rate year power costs for this proceeding reflect  
20 the following:

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- (i) the Coal Transition PPA for the purchase of generation from the Centralia Coal Transition Facility effective December 1, 2014. The rate year reflects \$73.3 million of costs under the Coal Transition PPA in return for 1,576,800 MWhs (180 MW) of generation;
- (ii) the renewal of the Point Roberts PPA. The rate year reflects \$[REDACTED] million of costs under the Point Roberts PPA in return for 20,729 MWhs of generation;
- (iii) the expiration on February 28, 2015 of a power purchase agreement with Barclays Bank PLC that delivered 75 MW of winter months capacity;
- (iv) the expiration on December 31, 2013 of a power purchase agreement with Qualco Energy, LLC for the output of a 450 kilowatt anaerobic digester;
- (v) updates to contracts executed under PSE’s Schedule 91 Tariff, “Cogeneration and Small Power Production”;
- (vi) changes in the gas pipeline capacity and pipeline rates for the power book as discussed in the “Not in Models” adjustments below;
- (vii) adoption of the regional reliability standard BAL-002-WECC-2 Contingency Reserve effective October 1, 2014, in PSE’s winter peak planning calculation to meet winter peak loads and in the calculation of rate year transmission expenses; and
- (viii) updates to all rate year power contracts and resources as described above and otherwise to reflect current operations, contract terms and planned maintenance.

**Q. How has PSE reflected its Electron Hydroelectric Project in rate year power costs?**

A. PSE is still in negotiations to sell the Electron Hydroelectric Project, but the date of executing an agreement for the sale of the Electron Hydroelectric Project is uncertain. In this regard and consistent with the treatment in the 2013 PCORC,

1 PSE has deemed it more appropriate to reflect the Electron Hydroelectric Project  
2 as a PSE-owned resource for purposes of determining rate year power costs. The  
3 rate year reflects limited forecast hydroelectric generation given the Electron  
4 Hydroelectric Project's current capacity limitations. PSE respectfully requests the  
5 ability to update for the sale of the Electron Hydroelectric Project should  
6 negotiations sufficiently progress during the course of this proceeding. Please see  
7 the Prefiled Direct Testimony of Mr. Paul K. Wetherbee, Exhibit No. \_\_\_(PKW-  
8 1T) for an update regarding the negotiations to sell the Electron Hydroelectric  
9 Project.

10 **Q. Are there any other updates regarding PSE's resources?**

11 A. Yes. The rate year power costs reflect the outages for the Baker River  
12 Hydroelectric Project discussed in the Prefiled Direct Testimony of Mr. Paul K.  
13 Wetherbee, Exhibit No. \_\_\_(PKW-1T), and the Prefiled Direct Testimony of  
14 Mr. Douglas S. Loreen, Exhibit No. \_\_\_(DSL-1T).

15 **2. Projected Hydro Availability**

16 **Q. What historical streamflow record has PSE used in its net power cost**  
17 **projection in this proceeding?**

18 A. Consistent with PSE's 2013 PCORC, 2011 GRC and in consideration of the  
19 2009 GRC Order, which noted that future rate cases should include more recent

1 hydro data,<sup>11</sup> PSE has used the average of the 70-year Mid-C streamflow history  
2 from 1929 through 1998 to project power costs for the rate year. It is of interest  
3 to note that the Commission stated in the 2009 GRC Order:

4 Inasmuch as the Company has access to at least some of the  
5 more recent data, its power cost evidence in future rate  
6 proceedings should include consideration of that data. . . .

7 . . . . However, we have stated above our preference for using  
8 the longest span of years possible.

9 2009 GRC Final Order at ¶¶ 124-125.

10 To be consistent with the Mid-C historical data, PSE used the same 70-year  
11 historical west side streamflow records for projections related to PSE’s owned  
12 hydropower on the west side of the Cascade Mountains. Although there are an  
13 additional ten years of streamflow information currently available for forecasting  
14 hydro generation, the AURORA model does not yet have the capability to utilize  
15 an additional ten years of hydro information. When the AURORA model does  
16 have this capability, PSE will present 80 years of streamflow data in rate filings  
17 that include power costs.

18 **Q. How does hydro generation affect projected rate year power costs?**

19 A. The 70 years of hydro generation is input to the AURORA model. The  
20 AURORA model relies on factors such as supply resources and regional load  
21 demand for power and transmission to simulate competitive wholesale power

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<sup>11</sup> See *WUTC v. Puget Sound Energy, Inc.*, Dockets UE-090704 and UG-090705, Order 11 at ¶ 124 (Apr. 2, 2010) (the “2009 GRC Final Order”).

1 markets in which the regional fleet of generating resources is dispatched to meet  
2 regional electric loads. AURORA develops 70 results—one for each of the  
3 70 hydro years—and the average of these 70 AURORA model runs is the  
4 AURORA model normalized power costs and hydroelectric generation for the  
5 rate year.

6 **Q. Does the AURORA model database used to determine the underlying power**  
7 **costs for this rate proceeding include 70 years of hydro data?**

8 A. Yes. The AURORA model database includes 70-year hydro data (1929-1998) for  
9 Pacific Northwest areas. In this regard, PSE's use of the 70 years of hydro  
10 generation data for the Mid-C and Westside plants is consistent with the  
11 AURORA model.

12 **3. Natural Gas Prices**

13 **Q. What natural gas prices did PSE use for the rate year in running its**  
14 **AURORA hourly dispatch model?**

15 A. As the Commission noted in its final order in Dockets UE-060266 and UG-  
16 060267 (the "2006 GRC"), the update for gas costs is "well-established" and  
17 should be "straightforward, mechanical and non-controversial."<sup>12</sup> Consistent with  
18 this order and all rate cases since, PSE used a three-month average of daily  
19 forward market prices for the rate year for each trading day in the three-month

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<sup>12</sup> *WUTC v. Puget Sound Energy, Inc.*, Dockets UE-060266 and UG-060267, Order No. 08 at ¶104 (Jan. 5, 2007).

1 period ending April 10, 2014. PSE input these data into the AURORA hourly  
2 dispatch model for each of the months of the rate year.

3 In addition, consistent with prior general rate cases, all previously executed rate  
4 year short term power and gas for power contracts at the price cut off date,  
5 April 10, 2014, are included in the rate year power costs. Fixed-price short term  
6 rate year power contracts are included within the AURORA hourly dispatch  
7 model and fixed-price rate year contracts for natural gas for its power portfolio  
8 are adjusted outside of the AURORA hourly dispatch model in the “Not in  
9 Models” calculations. An adjustment is also included in the “Not in Models”  
10 calculation for premiums and discounts associated with any power and gas for  
11 power contracts priced at plus or minus index. These contracts require updating  
12 whenever natural gas prices are changed or updated during a proceeding.

13 **Q. Please explain the fixed-price contracts mark-to-market adjustment.**

14 A. The gas price input to the AURORA hourly dispatch model represents a three-  
15 month average of the forecast market rate year gas prices at a certain point in time  
16 (in this case, April 10, 2014). Given PSE’s hedging protocol, which includes a  
17 programmatic component that requires a specified amount of hedging be done  
18 each month, rate year power costs must reflect PSE’s actual fixed price gas for  
19 power and power rate year contracts as of that date. Hedges are included because  
20 forecast rate year power costs consist of two components: (i) costs related to  
21 actual commitments; and (ii) forecast market costs dependent upon the AURORA  
22 modeled operational and market fluctuations. The adjustment requires calculating

1 the difference between the three-month average monthly cost of natural gas at the  
2 pricing cut-off date (April 10, 2014 in this proceeding) and the monthly average  
3 cost of natural gas hedges that have been transacted for the rate year as of the  
4 same cut-off date.

5 For each month of the rate year, this difference is multiplied by the volume of the  
6 gas for power hedges transacted for the rate year. The resulting amount  
7 represents the “mark-to-market” that is included in the power cost forecast.

8 Including the fixed-price power contracts within the AURORA hourly dispatch  
9 model and marking both the fixed-price gas for power and index-based power and  
10 gas for power contracts to the three-month average rate year gas price input in the  
11 “Not in Models” calculation is consistent with the methodology used by PSE in  
12 determining rate year power costs since the 2006 GRC.

13 **Q. How do projected gas prices inputs into AURORA for this proceeding**  
14 **compare with those in the 2013 PCORC?**

15 A. Use of a single price can be misleading because there are different projected gas  
16 prices for each month of the rate year and for the different trading hubs from  
17 which PSE purchases gas. Additionally, these prices do not consider the impact  
18 of the fixed price gas contracts at the price cut off date, which may significantly  
19 change the average gas price. For purposes of comparison, however, the average  
20 gas price at the Sumas trading hub for the rate year is \$4.24 per million British  
21 thermal units (“MMBtu”) (for the three months ended April 10, 2014), which is  
22 \$0.25 per MMBtu higher than the average \$3.99 per MMBtu price included in the

1 2013 PCORC (for the three months ended August 5, 2013). Table 7 below  
2 presents average rate year gas price comparisons.

3 **Table 7. Average Annual Rate Year Gas Prices**

Rate Case =>	2014 PCORC	2013 PCORC	2011 GRC	2009 GRC
3-Mo average at =>	4.10.14	8.05.13	4.25.12	8.13.09
Rate Year =>	Dec 14 – Nov 15	Nov 13 – Oct 13	May 12 – Apr 13	Apr 10 – Mar 11
Sumas	\$4.24	\$3.99	\$2.90	\$5.97
Change from Prior	\$0.25	\$1.09	(\$3.07)	

4 **Q. Please explain the source of the gas price inputs.**

5 A. Consistent with prior rate cases, PSE has used forward gas market price data  
6 supplied by Kiodex Global Market Data (“Kiodex”). PSE contracts with Kiodex  
7 for forward market price data for specific gas and power trading points and for the  
8 trading hubs that are input into AURORA.

9 Kiodex, however, does not offer forward price curves for the Station 2 hub  
10 located in British Columbia. Although this price hub is not a trading hub required  
11 for input to AURORA, PSE has T-south pipeline capacity between Station 2 and  
12 Sumas under contract with Westcoast Energy, Inc. Since the AURORA model  
13 uses the input Sumas gas prices for PSE’s gas fired generators’ dispatch and  
14 power costs, PSE must separately consider the cost difference between Station 2  
15 and Sumas, also known as the “basis differential”, in the “Not in Models”  
16 adjustments.

17 Since there is no readily available forward gas price for Station 2, PSE has  
18 contracted with a third party (Wood Mackenzie) to acquire a forward price

1 forecast of the basis differential between the Alberta Energy Company (“AECO”)  
2 and Station 2 gas hubs. Specifically, Wood Mackenzie provides an independent  
3 forward price forecast of the basis differential between the AECO and Station 2  
4 gas hubs. Because AECO is one of the gas hubs acquired from Kiorex for input  
5 to AURORA, PSE may calculate the monthly Station 2 forward gas prices for the  
6 rate year by adding the Kiorex AECO forward gas price to the Wood Mackenzie  
7 basis differential. In this regard, all gas prices used in the determination of rate  
8 year power costs are then based upon forward price forecasts for the rate year  
9 period. This methodology is consistent with that explained and used in the  
10 underlying power costs approved in the 2011 GRC and the 2013 PCORC.

11 **Q. Does PSE intend to update its projected power costs with updated gas price**  
12 **projections during this proceeding?**

13 A. Yes. Consistent with prior rate proceedings, PSE intends to update its projected  
14 power costs with updated gas price projections because the factors that affect  
15 natural gas prices are constantly changing, forward market prices quickly become  
16 “stale,” and their predictive power with respect to actual future prices decreases  
17 with time. Establishing rate year gas prices based on the average of the forward  
18 prices for the rate year for a three-month period of time closer to the beginning of  
19 the rate year will provide a more accurate projection of rate year gas prices.  
20 Therefore, PSE will adjust its requested power costs with updated forward market  
21 data prior to rates becoming effective. This would also include an update to the  
22 short-term fixed-price power contracts that are an AURORA input and the other

1 fixed-price gas for power and index-based power and gas for power contracts that  
2 are an adjustment included in the “Not in Models” calculation. In addition, some  
3 “Not in Models” adjustments update automatically in the MS Excel files  
4 whenever a new AURORA model run download is included in the files.

5 **Q. What is PSE’s proposal to update its projected rate year power costs during**  
6 **this proceeding?**

7 A. PSE intends to provide all parties with updated power cost information—  
8 including, but not limited to, updated average gas prices—in a manner and at a  
9 date that enables all parties adequate time to review the proposed changes. In this  
10 regard and due to the six month term of this PCORC proceeding, PSE proposes to  
11 file updated rate year power costs to reflect more recent three-month average gas  
12 prices four weeks prior to the other parties’ response filings, which is estimated to  
13 be August 2014.

14 **4. Load Forecast**

15 **Q. What load forecast did PSE use for the rate year in running its AURORA**  
16 **hourly dispatch model?**

17 A. PSE used the most current electric load forecast, F2013, as the rate year demand  
18 input to the AURORA model. This F2013 load forecast was approved by PSE’s  
19 Energy Management Committee in August 2013. The delivered electric load  
20 forecast, net of demand-side resources (conservation), for the December 1, 2014  
21 through November 30, 2015 rate year is 22,932,513 MWhs, or 2,618 average

1 megawatts (“aMWs”)—an increase of 41,631 MWs, or five aMWs from the  
2 2013 PCORC load forecast of 22,890,882 MWs, or 2,613 aMWs. The 2013  
3 PCORC power cost forecast used the then-current load forecast—the F2012 load  
4 forecast.

5 **5. “Not in Models” Adjustments**

6 **Q. Has PSE included adjustments in the “Not in Models” that are consistent**  
7 **with the adjustments approved in the 2013 PCORC?**

8 A. Yes. Except for the changes discussed in more detail below, PSE has included  
9 adjustments in the “Not in Models” calculation that reflect the 2013 PCORC  
10 Order.

11 **Q. How has the fracture at the Wanapum Dam affected rate year power costs?**

12 A. PSE contracts with Grant County Public Utility District (“Grant PUD”) for a  
13 portion of the output from the Priest Rapids Project (which includes the Wanapum  
14 and Priest Rapids hydroelectric developments) and, in exchange, PSE pays Grant  
15 PUD for a portion of the Priest Rapids Project’s O&M and debt costs. PSE  
16 includes in rate year power costs both the benefit of the expected hydroelectric  
17 generation and the estimated costs under the contract with Grant PUD. Earlier  
18 this year, a fracture was discovered at Wanapum dam that has caused current  
19 operations to be below normal. Grant PUD is evaluating plans to repair the dam  
20 and expects repairs to be finalized this fall, which would be before the start of the  
21 rate year, December 1, 2014. In this respect, rate year power costs reflect normal

1 generation from this facility. In accordance with prior rate proceedings, power  
2 costs also reflect PSE's contractual share of Grant PUD's budgeted costs for the  
3 rate year and estimated benefits associated with Grant PUD's annual power  
4 auction. Forecasted power costs do not yet reflect PSE's share of the costs to  
5 repair the Wanapum fracture that would be budgeted for the rate year, but PSE  
6 expects to have an updated budget from Grant PUD during this proceeding and  
7 proposes to update rate year power costs accordingly. In addition, PSE requests  
8 approval to update power costs for the final outcome of Grant PUD's 2014 Power  
9 Auction which is expected late October 2014.

10 **Q. Has PSE included any changes to the "Not in Models" rate year adjustments?**

11 A. Yes. Although the "Not in Models" adjustments are consistent with those  
12 presented in the 2013 PCORC, below are PSE's proposed changes to the "Not in  
13 Models" adjustments:

- 14 (i) Rate year gas for power pipeline costs have declined  
15 \$4.6 million from the 2013 PCORC gas for power pipeline  
16 costs as a result of
- 17 (a) a \$3.7 million net increase associated with the  
18 termination of 50,000 decatherm ("Dth") per day of  
19 Northwest Pipeline ("NWP") firm pipeline capacity  
20 from Sumas which has been replaced with a  
21 50,000 Dth per day agreement with Gas  
22 Transmission Northwest, LLC ("GTN") from  
23 Stanfield;
- 24 (b) a \$4.3 million decrease due to the future expiration  
25 of a Westcoast Energy, Inc. ("Westcoast") contract  
26 on October 31, 2014; and

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(c) a \$4.2 million reduction in Westcoast pipeline rates;  
and

(ii) Transmission costs include the renewed transmission contracts with BPA as well as BPA’s rate increase effective October 1, 2015.

**Q. Why did PSE terminate 50,000 Dth per day of NWP firm pipeline capacity from Sumas and replace it with a new contract of the same amount from Stanfield?**

A. As discussed in the Prefiled Supplemental Direct Testimony of R. Clay Riding in PSE’s 2009 General Rate Case (Docket Nos. UE-090704 & UG-090705), PSE made arrangements in October 2010 to acquire 50,000 Dth per day of long-term temporary release firm capacity from the Stanfield interconnect with Gas Transmission Northwest (“GTN”) for the period November 1, 2014 through March 31, 2025, to replace the 50,000 Dth per day temporarily available discounted capacity from Sumas. PSE was subsequently able to extend the Sumas originating firm capacity until October 2014, and has secured the 50,000 Dth per day Stanfield originating firm capacity on a permanent basis from April 1, 2025 through March 31, 2035. The shift in receipt point capacity from Sumas to Stanfield, effective November 1, 2014, in combination with prior changes in PSE’s portfolio, provides diversity of both physical gas supply and pricing for the PSE Gas for Power portfolio. Gas received into the NWP system at Stanfield can be originated in Alberta, Canada or the U.S. Rockies via GTN and other upstream pipeline systems.

1 **Q. Please describe the \$8.5 million reduction in Westcoast pipeline charges.**

2 A. Approximately half of the reduction in Westcoast pipeline charges is due to the  
3 planned expiration of a 21,872 Dth per day contract on Westcoast effective  
4 October 31, 2014. PSE considered the expiration when it contracted additional  
5 Westcoast pipeline capacity at the time of the acquisition of the Ferndale  
6 Generating Station. The staggered termination dates for Westcoast pipeline  
7 service allowed PSE to maintain its 50% diversity goal for firm gas needs at the  
8 Sumas trading hub. With the shifting of firm requirements from Sumas to  
9 Stanfield, PSE no longer requires as much capacity on Westcoast's pipeline to  
10 maintain the diversity goal.

11 The remainder of the reduction in Westcoast pipeline charges is due to lower rates  
12 on the Westcoast pipeline system, which, in turn, has two primary causes. First,  
13 despite an overall increase in annual cost of service, Westcoast pipeline firm  
14 contract levels are higher today than in recent years, and the pipeline has  
15 transported greater interruptible volumes, which together have resulted in lower  
16 rates, which are reset each year. Second, the Westcoast pipeline rates are in  
17 Canadian dollars, and the U.S. dollar has strengthened against its Canadian  
18 counterpart since 2013 PCORC rates were set, further reducing forecast power  
19 costs.

1 **IX. COMPARISON OF PROJECTED POWER COSTS**  
2 **TO THE PROJECTED POWER COSTS IN THE 2013 PCORC**

3 **Q. What are the principal differences between the power cost projections in this**  
4 **proceeding and the power cost projections approved in the 2013 PCORC?**

5 A. The power cost projection in this case is approximately \$17.4 million *higher* than  
6 the power costs projections approved in the 2013 PCORC. Please see Exhibit  
7 No. \_\_\_(DEM-4C) for a resource by resource comparison of the projected power  
8 costs and generation for the 2013 PCORC rate year (November 1, 2013 through  
9 October 31, 2014) and the projected power costs for the rate year in this  
10 proceeding (December 1, 2014 through November 30, 2015).

11 **Q. What are the causes of the change in projected power costs relative to the**  
12 **2013 PCORC?**

13 A. The following items caused the majority of the change to projected rate year  
14 power costs from the 2013 PCORC:

- 15 (i) increased costs due to the Coal Transition PPA for  
16 180 MW of power;
- 17 (ii) lower costs due to the expiration of a purchased power  
18 contract, as noted above, which has been replaced with  
19 lower priced market power;
- 20 (iii) lower costs due to lower fixed-price short term power and  
21 gas for power contracts;
- 22 (iv) lower costs due to increased hydro generation under PSE's  
23 Mid-C contract as a result of updating for a more current  
24 regulation;

- 1 (v) decreased gas pipeline costs as discussed above;
- 2 (vi) increased costs due to an increase of 5 aMWs of forecast
- 3 load;
- 4 (vii) a net increase in Colstrip costs due to higher average coal
- 5 costs, mitigated by lower fixed costs and less planned
- 6 maintenance;
- 7 (viii) increased costs due to higher rate year average gas prices
- 8 and AURORA-derived rate year market power prices, as
- 9 discussed above;
- 10 (ix) increased BPA transmission costs due to transmission
- 11 contracts approved in the 2013 PCORC that are included
- 12 for a full year as well as tariffs effective October 1, 2015,
- 13 as discussed above;
- 14 (x) higher costs forecast to integrate PSE's wind resources, and
- 15 (xi) updates for new, existing and expiring purchase power
- 16 agreements.

17 **X. INTRODUCTION OF PSE WITNESSES**

18 **Q. Would you please describe briefly PSE witnesses and the topics presented by**

19 **each witness in this case?**

20 **A.** The following additional witnesses present direct testimony on PSE's behalf:

21 **Ms. Janet Phelps**, Senior Energy Resource Planning Acquisition  
22 Analyst for PSE, describes the quantitative analyses undertaken by  
23 PSE in considering renewing transmission contracts with BPA.

24 **Mr. Ronald J. Roberts**, Director of Thermal Resources for PSE,  
25 summarizes the rate year production O&M costs and provides  
26 details of the production O&M for PSE's thermal generation fleet.

27 **Mr. Paul K. Wetherbee**, PSE Director of Hydroelectric and Wind  
28 Resources Assets Management for PSE, provides an update on  
29 PSE's Electron Hydroelectric Project, describes the Baker River

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Hydroelectric Project license implementation and production O&M for PSE’s hydro and wind facilities.

**Mr. Doug Loreen**, Director of Project Delivery for PSE, describes the updated costs for PSE’s Snoqualmie Hydroelectric Redevelopment Project, Lower Baker Hydroelectric Floating Surface Collector and Lower Baker Hydroelectric New Powerhouse.

**Ms. Katherine Barnard**, Director of Revenue Requirements and Regulatory Compliance for PSE, discusses the equity component of the Coal Transition PPA, and presents the electric results of operations, the revenue requirement surplus, and the PCA mechanism baseline rate.

**Mr. Jon Piliaris**, Manager of Pricing and Cost of Service for PSE, presents PSE’s electric cost of service, rate spread and rate design.

**XI. CONCLUSION**

**Q. Please summarize your testimony.**

A. PSE actively manages the power and gas cost risks faced by its customers in order to keep power costs as low as reasonably possible. PSE’s \$751.7 million projected rate year power costs for this proceeding are consistent with, and based on, sound assumptions using methodologies approved by the Commission in PSE’s prior general and power cost only rate cases.

**Q. Does that conclude your prefiled direct testimony?**

A. Yes, it does.