

1 **Q. Please state your name and business address.**

2 A. My name is Jeffrey K. Larsen. My business address is One Utah Center,  
3 Suite 2300, 201 South Main Street, Salt Lake City, Utah 84140.

4 **Qualifications**

5 **Q. What is your current position at PacifiCorp (the Company) and your**  
6 **previous employment history with the Company?**

7 A. I am currently employed as Vice President, Compliance in the Regulation and  
8 Finance departments. I joined the Company in 1985, and I have held various  
9 accounting and regulatory related positions prior to my current position.

10 **Q. What are your current responsibilities?**

11 A. My responsibilities include the coordination of regulatory and finance related  
12 issues within the Company, the management of revenue requirement, cost of  
13 service, power costs, and other regulatory analysis, and regulatory and financial  
14 compliance monitoring. As part of this responsibility and in previous positions, I  
15 have sponsored testimony on behalf of the Company in regulatory proceedings in  
16 the states of Washington, Oregon, Utah, Wyoming, and California.

17 **Q. What is your educational background?**

18 A. I received a Master of Business Administration degree from Utah State University  
19 in 1994 and a Bachelor of Science degree in Accounting from Brigham Young  
20 University in 1985. I have also participated in the Company's Business  
21 Leadership Program through the Wharton School and an Advanced Education  
22 Program through the J.L. Kellogg School of Management at Northwestern  
23 University. In addition to formal education, I have also attended various

1 educational, professional and electric industry related seminars during my career  
2 at the Company.

3 **Purpose of Testimony**

4 **Q. What is the purpose of your testimony?**

5 A. My testimony provides an overview of the Company's direct case in this  
6 proceeding, followed by a discussion of the following points:

- 7 • The Rate Plan entered into by the Company in its last general rate case in  
8 Washington, Docket No. UE-991832 ("1999 Rate Case");
- 9 • The changed circumstances since the Rate Plan was agreed upon;
- 10 • The Company's financial performance under the Rate Plan, and whether the  
11 Company's financial results for Washington meet the threshold for interim  
12 rate relief, under applicable standards;
- 13 • The rate relief the Company has received in its other jurisdictions since the  
14 Rate Plan has been in effect;
- 15 • The relief the Commission has granted other Washington electric utilities  
16 facing the same operating conditions as the Company; and
- 17 • The relief the Company is seeking in this proceeding, and how it complies  
18 with the Rate Plan.

19 **Overview of the Company's Direct Case**

20 **Q. Please summarize the Company's direct case in this proceeding.**

21 A. In addition to my testimony, the Company's direct case consists of the following  
22 witnesses:

- 1           • Mark Widmer testifies regarding the Company’s power costs, including a  
2           comparison of the level of net power costs included in the 1999 Rate Case and  
3           the forecasted levels for the Deferral Period (June 2002 – May 2003) as well  
4           as through March 31, 2006, which is just beyond the end of the Rate Plan  
5           Period (through December 31, 2005). His testimony shows that as compared  
6           to the \$486 million of annual net power costs included in the Company’s 1999  
7           Rate Case [Redacted]. As a result of these dramatically higher power costs,  
8           the financial returns the Company can be expected to achieve for the  
9           remainder of the Rate Plan Period will be grossly inadequate.
- 10          • Steve McDougal presents the Company’s most recent actual Washington  
11          financial results for the period ended March 31, 2002 and forecasts of the  
12          Company’s Washington revenues and expenses for the remainder of the Rate  
13          Plan Period. His testimony demonstrates that without the rate relief requested  
14          by the Company in this filing, the Company’s financial results in Washington  
15          will be dismal for the remainder of the Rate Plan Period.
- 16          • Bill Griffith presents the Company’s proposal for amortizing the deferred  
17          power costs into rates. As discussed in Mr. Griffith’s testimony, the Company  
18          proposes to amortize deferred amounts against the Centralia and merger  
19          credits currently appearing on customers’ bills.

20   **The Rate Plan**

21   **Q.     Please describe the Rate Plan under which the Company is operating in**  
22   **Washington.**

1 A. The 1999 Rate Case concluded with the issuance of the Commission’s Third  
2 Supplemental Order on August 9, 2000. That Order approved a Stipulation,  
3 which, among other things, included a Rate Plan that placed limitations on  
4 changes in the Company’s general base rates through the Rate Plan Period. A  
5 copy of the Stipulation is included as Exhibit \_\_\_\_ (JKL-1). Under the Stipulation,  
6 the Company was allowed to increase its general base rates by 3.0 percent on  
7 September 1, 2000, by 3.0 percent on January 1, 2002, and by 1.0 percent on  
8 January 1, 2003, and was generally precluded otherwise from changing its general  
9 base rates through the Rate Plan Period. (Stipulation, Section 2)

10 **Q. Does the Rate Plan preclude the Company from seeking accounting**  
11 **deferrals?**

12 A. No. The Stipulation specifically addresses that issue, and permits the Company to  
13 submit “petitions for accounting orders, as appropriate, for treatment  
14 of . . . expenditures during the Rate Plan Period.” (Stipulation, Section 9) Thus,  
15 the Petition filed by the Company to commence this proceeding in April 2002 is  
16 consistent with the Rate Plan.

17 **Changed Circumstances Since the Rate Plan was Entered**

18 **Q. How have circumstances changed since the parties entered into the Rate**  
19 **Plan?**

20 A. The two years since the Rate Plan was adopted have been probably the most  
21 tumultuous period in the history of utility ratemaking in the western United  
22 States. Beginning in May 2000—about the time the Rate Plan was entered into—  
23 wholesale power prices in the West surged dramatically, and displayed

1           unprecedented volatility and unpredictability. As observed by the Commission,  
2           power markets throughout the interconnected West were “drastically disrupted”  
3           during this period and exhibited “prices and price volatility that are unprecedented  
4           in anyone’s experience,” resulting in risks to a utility and its customers that “have  
5           increased beyond anyone’s reasonable expectation.” (*Avista Utilities*, Docket  
6           No. UE-010395, Sixth Supplemental Order, pp. 2-3). This situation was  
7           exacerbated in 2001 by other, unrelated circumstances, including abnormally poor  
8           hydro conditions and, for the Company, the extended outage at the Company’s  
9           Hunter 1 generating unit, a 430-MW baseload generating unit. The Company’s  
10          losses were further compounded by the impact of unanticipated rule changes  
11          adopted by the Federal Energy Regulatory Commission, or FERC, in June 2001,  
12          and the resulting market price decreases that followed those rule changes.

13   **Q.   Haven’t power prices more recently returned to more normal levels, by**  
14   **historical standards?**

15   A.   Although the Company more recently has not experienced the extremely high  
16   power prices that occurred through late 2000 and early 2001, the Company’s  
17   power costs during the Deferral Period continue to reflect the impacts of the  
18   2000-2001 western energy crisis, as discussed in Mr. Widmer’s testimony.  
19   Moreover, power costs remain at a level substantially higher than the amount  
20   currently included in rates in Washington. As discussed in Mr. Widmer’s  
21   testimony, the Company anticipates that power costs will remain substantially  
22   higher during the remainder of the Rate Plan Period than the \$486 million annual  
23   figure proposed by the Company in the 1999 Rate Case.

1 **Q. What about the expected savings from implementation of the Transition**  
2 **Plan?**

3 A. As the Commission may recall, the Company developed a Transition Plan  
4 following the merger with ScottishPower. This Plan was included in the  
5 evidentiary record of the 1999 Rate Case. It was contemplated that the savings to  
6 be produced by implementation of the Transition Plan during the Rate Plan Period  
7 would offset cost increases in other areas, thus allowing the Company to achieve  
8 reasonable financial results over the course of the Rate Plan Period. While the  
9 Company has achieved many of the savings anticipated in the Transition Plan,  
10 these savings have been more than offset by increased costs in other areas. These  
11 higher costs, coupled with the unprecedented increases in power costs during the  
12 early years of the Rate Plan as addressed by Mr. Widmer, have produced a  
13 situation where the Company has no opportunity to earn a reasonable return on its  
14 Washington operations during the Rate Plan Period. The limited rate relief being  
15 sought in this case will help with immediate financial distress due to the high  
16 power costs but does not resolve the longer-term issue of rate shock at the  
17 conclusion of the Rate Plan.

18 **The Standard for Interim Rate Relief**

19 **Q. What does the Rate Plan provide with respect to additional rate relief during**  
20 **the Rate Plan Period?**

21 A. The Rate Plan stipulation allows the Company to “re-open” the Rate Plan and file  
22 a general rate case, upon meeting certain prescribed conditions.

1 **Q. Why is the Company seeking a power cost deferral rather than filing for**  
2 **interim relief and a general rate case as the Rate Plan stipulation**  
3 **contemplates?**

4 A. The Company would prefer to fulfill its commitment under the Rate Plan and not  
5 seek relief through a general rate case if limited rate relief can be obtained  
6 through the Company's proposal in this proceeding. We have therefore crafted  
7 this filing in the interests of obtaining limited rate relief, without “re-opening the  
8 Rate Plan,” that will allow the Company to otherwise abide by the terms of the  
9 Rate Plan. At the same time, however, without some limited rate relief, the  
10 Company would be saddled with unreasonably low financial returns over the Rate  
11 Plan Period and re-opening the Rate Plan would need to be addressed.

12 **Q. Can the Company make the necessary showing for relief under Section 11 of**  
13 **the Rate Plan stipulation?**

14 A. Yes, we believe we can make the necessary demonstration. Section 11 of the  
15 Stipulation allows rate relief if (a) interim rate relief is warranted under the six  
16 part standard adopted by the Commission in *Pacific Northwest Bell*, Cause  
17 No. U-72-30, and (b) the Company is requesting similar rate relief in its two  
18 largest U.S. retail jurisdictions.

19 **Q. Has the Company requested similar rate relief in its two largest U.S. retail**  
20 **jurisdictions?**

21 A. Yes. The Company's two largest U.S. retail jurisdictions are Utah and Oregon.  
22 In Utah, the Company in early 2001 requested, and received, an interim rate  
23 increase of \$70 million in 2001 in Docket No. 01-035-01. The Company

1 requested similar relief in Oregon—a proposed \$42.7 million increase in  
2 Docket UE 122—but that request was denied by the Oregon PUC in Order  
3 No. 01-423 issued in May 2001. It should be noted, however, that the Company  
4 had received a \$22.8 million rate increase to commence amortizing deferred  
5 power costs in February 2001, and was ultimately allowed to defer and amortize  
6 about \$130 million in extraordinary power costs in the Oregon proceeding  
7 (UM 995).

8 **Q. What is the six-part standard from *Pacific Northwest Bell*?**

9 A. The six-part standard in *Pacific Northwest Bell* consists of the following  
10 considerations:

- 11 1. This Commission has the authority, in proper circumstances, to grant  
12 interim relief to a regulated utility; this should be done only after an  
13 opportunity for adequate hearing.
- 14 2. An interim increase is an extraordinary remedy, and should be granted  
15 only where an actual emergency exists or where relief is necessary to  
16 prevent gross hardship or gross inequity.
- 17 3. The mere failure of a utility’s currently-realized rate of return to equal the  
18 rate of return previously authorized to the utility by this Commission as  
19 adequate is not sufficient, standing alone, to justify a grant of interim  
20 relief.
- 21 4. The Commission should review all financial indices as they concern the  
22 applicant, including the rate of return, interest coverage, earnings  
23 coverage, and the growth, stability, or deterioration of each, together with  
24 the immediate and short-term demands for new financing and whether the  
25 grant or denial of interim relief will have such an adverse effect on  
26 financing demands as to substantially affect the public interest.
- 27 5. In the current economic climate the financial health of a utility may  
28 decline very swiftly, and interim relief stands as a useful tool in an  
29 appropriate case to stave off impending disaster. This tool, however, must  
30 be used with caution, and it must be applied only in cases where the denial  
31 of interim relief would cause clear jeopardy and detriment to its ratepayers  
32 and its stockholders. This is not to say that interim relief should be  
33  
34  
35  
36

1 granted only after disaster has struck or is imminent, but neither should  
2 interim relief be granted in any case where full hearing can be  
3 accomplished and the case in chief resolved without clear jeopardy to the  
4 utility.

- 5  
6 6. As in all matters before this Commission, we must reach our conclusion  
7 while keeping in mind the statutory charge to this Commission that we  
8 must “regulate in the public interest.” This is our ultimate responsibility,  
9 and a reasoned judgment must give appropriate weight to all relevant  
10 factors.

11  
12 The next section of my testimony discusses how the Company’s financial  
13 condition compares with the required showing under *Pacific Northwest Bell*.

#### 14 **Company’s Financial Performance Under the Rate Plan**

15 **Q. Please describe the actual financial results achieved by the Company under**  
16 **the Rate Plan.**

- 17 A. Since June 2000—when the Rate Plan stipulation was executed—the Company  
18 has borne the entire shortfall between actual power costs and the level included in  
19 rates. The under-recovery has been significant. During the two years from  
20 June 2000 until June 1, 2002 when deferrals are proposed to commence, the  
21 Company experienced power costs for serving Washington customers that were  
22 about \$98 million higher than the level reflected in rates. The result has been to  
23 severely depress the Company’s earnings from Washington operations. The  
24 Company's revised results of operations used in the 1999 Rate Case reflected a  
25 5.6 percent ROE based on a 1998 historical period forecasted to June 2001.  
26 Although the most recent 12 month period for which results of operations figures  
27 are available, the 12 months ended March 31, 2002, shows an adjusted return of  
28 6.9 percent, the forecast for future periods shows a sharply downward trend for  
29 the remainder of the Rate Plan Period. This is not surprising, as the 6.9 percent

1 ROE reflects the majority of the price increases established in the Rate Plan—the  
2 two 3 percent increases effective in January 2001 and January 2002, respectively,  
3 and three months of the 1 percent increase effective January 2003. Without  
4 annual ongoing increases in the later years of the plan, however, the returns  
5 deteriorate significantly [Redacted]. Mr. McDougal’s Exhibit \_\_\_(SRM-2)  
6 presents the historical results for the 1999 Rate Case, fiscal year 2002, and the  
7 forecasts for fiscal years 2003 through 2006, all on an adjusted basis.

8 **Q. Why is the reference to Washington-only financial data relevant?**

9 A. As the Commission is aware, the Company operates in six jurisdictions, and  
10 Washington represents less than 10 percent of the Company’s total operations.  
11 Poor financial results from Washington can be completely obscured by the results  
12 from other states, particularly if other states have provided recent rate relief. (As  
13 discussed later in my testimony, the Company, in fact, has received considerable  
14 rate relief from its other jurisdictions since June 2000.) A Washington-only  
15 analysis ensures that Washington rates cover Washington costs (plus a reasonable  
16 return), with no cross-subsidization by, or of, other states. Thus, our analysis  
17 looks at the financial indicators for Washington-only. A similar approach was  
18 recently followed by the California PUC in granting an interim increase for the  
19 Company in July 2002. In rejecting a suggestion that company-wide operations  
20 be used in determining whether an interim increase is necessary, the CPUC  
21 decision stated:

22 Historically, we have set rates based on California jurisdictional  
23 operations. If we were to do as ORA and the other parties suggest, we  
24 would base a determination of whether an interim increase is necessary on  
25 total company operations. In other words, if the total company is

1 financially healthy, California rates need not be increased regardless of  
2 whether the results of operations for California demonstrate that California  
3 ratepayers are paying the full costs of the service they receive, including a  
4 reasonable return. Logically, however, this would mean that if the total  
5 company results of operations are poor, California rates should be  
6 increased regardless of whether California ratepayers are already paying  
7 their share. This is not reasonable. California rates should be based on  
8 California operations. California ratepayers should not subsidize other  
9 states, nor should they be subsidized by them. Therefore, we will base our  
10 decision on California jurisdictional operations. (Application 01-03-026,  
11 Decision 02-06-071, pp. 4-5.)  
12

13 **Q. How does the Company's Washington-only financial data compare to the**  
14 **required showing under the *Pacific Northwest Bell* interim rate standard?**

15 A. In examining the Commission's precedent applying the interim rate standard, it  
16 appears that five criteria are the most relevant: (1) return on equity, (2) interest  
17 coverage, (3) cash flows, (4) capital requirements and immediate or short-term  
18 needs for new financings, and (5) whether the financial condition is such that the  
19 Company is denied access to capital on reasonable terms.

20 **Return on Equity**

21 **Q. Please describe the Company's return on equity for Washington operations**  
22 **during the Rate Plan Period, both historically and projected.**

23 A. Exhibit \_\_\_(JKL-2) summarizes the information from Mr. McDougal's  
24 Exhibit \_\_\_(SRM-2) and presents the Company's return on equity from  
25 Washington operations, the projected returns for fiscal years 2003 through 2006  
26 on an adjusted basis, and on an adjusted basis for the 1999 Rate Case and for  
27 fiscal year 2002.

1 **Q. What does Exhibit \_\_\_(JKL-2) show?**

2 A. As discussed earlier, the Company had very low returns beginning with the 1999  
3 Rate Case resulting in the Rate Plan and continued through to March 2002 even  
4 with the ROE being bolstered by Rate Plan price increases. **[Redacted]**

5 **Interest Coverage**

6 **Q. Based on the Washington-only operations, please describe what level of**  
7 **interest coverage the Company has maintained, and expects to maintain,**  
8 **during the Rate Plan Period.**

9 A. Exhibit \_\_\_(JKL-3) presents the Company's pre-tax interest coverage levels,  
10 based on Washington operations, for fiscal year 2002, and the projected levels for  
11 fiscal years 2003 through 2006. These calculations are performed in the manner  
12 prescribed by Standard & Poor's.

13 **Q. What does Exhibit \_\_\_(JKL-3) show?**

14 A. Pre-tax coverage levels show a steady rate of decline throughout the Rate Plan  
15 Period. Coverage starts out at an unacceptably low level **[Redacted]**.

16 **Q. What sort of credit rating does this level of pre-tax interest coverage suggest?**

17 A. Based on the benchmarks used by Standard & Poor's, pre-tax interest coverage in  
18 these ranges suggests a "BB" rating, or below investment grade. (This is based on  
19 Standard & Poor's business position "4", which is the Company's classification.)

20 **Cash Flows**

21 **Q. Have you performed an analysis showing the cash flows generated by the**  
22 **Company's Washington-only operations for the Rate Plan Period?**

1 A. Yes. Exhibit \_\_\_(JKL-4) presents a summary of the Company's cash flows,  
2 based on Washington operations, for the projected levels for fiscal years 2003  
3 through 2006.

4 **Q. What does Exhibit \_\_\_(JKL-4) show?**

5 A. Cash flows are slightly positive in fiscal year 2003, and turn negative for the  
6 remaining years of the Rate Plan Period. [Redacted]

7 **Capital Requirements and Financing Needs**

8 **Q. What are the Company's capital requirements with respect to Washington**  
9 **operations during the Rate Plan Period?**

10 A. As summarized on Line 11 of Exhibit \_\_\_(JKL-4) and detailed in Mr.  
11 McDougal's Exhibit \_\_\_(SRM-5), the Company's capital expenditure  
12 requirements related to Washington for the remainder of the Rate Plan Period are  
13 significant. [Redacted]. The expenditures include new generation facilities being  
14 added to the Company's system, as well as capital expenditures to meet federal  
15 Clean Air Act requirements and hydro licensing costs for the Company's Lewis  
16 River projects in Washington.

17 **Q. What are the Company's financing requirements for the remainder of the**  
18 **Rate Plan Period?**

19 A. Exhibit \_\_\_ (JKL-5) shows the financing requirements that the Company will  
20 have to satisfy, system-wide, during the Rate Plan Period. These requirements  
21 [Redacted] will need to be fulfilled through external sources using a combination  
22 of equity, short-term debt and long-term debt. If the funding is not available, then  
23 the Company would have to either cancel capital projects, cut costs beyond those

1 anticipated in the Transition Plan, or reduce dividends. These actions would all  
2 have additional adverse impacts on the financial or operational stability of the  
3 Company, especially when viewed on a Washington jurisdictional basis.

4 **Ability to Attract Capital on Reasonable Terms**

5 **Q. What is the Company's current credit rating?**

6 A. PacifiCorp is rated Baa1 by Moody's Investors Service. In November 2001,  
7 Moody's lowered the debt rating on PacifiCorp's senior secured debt from A2 to  
8 A3, citing the "weaker financial condition at PacifiCorp caused, in large part, by  
9 above market purchase power costs incurred by PacifiCorp which surfaced from a  
10 very volatile wholesale power market in the west." Standard & Poor's, for its  
11 part, downgraded the Company's ratings to A- (long-term) and A-2 (short-term)  
12 on November 9, 2001, citing the "continuing difficulties relating to PacifiCorp's  
13 above-market fuel and purchased-power costs." The outlook for the Company  
14 remained "negative" which, according to Standard & Poor's, "reflects the  
15 uncertainty relating to the amount of refunds for excess power costs by the  
16 various regulators in the U.S., and the potential for continued volatility in  
17 PacifiCorp's service area."

18 **Q. Given the financial indicators described above for Washington operations,**  
19 **would the Company be able to access credit on reasonable terms if it were**  
20 **relying solely on the results for Washington operations?**

21 A. No. Returns on equity are clearly inadequate, and are deteriorating. Interest  
22 coverage levels are inadequate, and do not support the Company's existing credit  
23 ratings. In fact, the interest coverage levels correspond to a "BB" rating from

1 Standard & Poor's, which is below investment grade. Moreover, the cash flow  
2 analysis demonstrates that the Company has a compelling need to be able to  
3 access the capital markets, based on the required needs of the Washington  
4 operations. With the above financial indicators, however, the Company would  
5 likely not be able to access credit on reasonable terms. The terms would be those  
6 appropriate for "junk" bond issuances, not the rates associated with investment  
7 grade issuances. Given the recent tightening of credit standards for electric  
8 utilities, it is not entirely clear the Company could access any capital at all.

9 **Q. Please explain.**

10 A. A recent Standard & Poor's report describes the U.S. electric power industry as  
11 experiencing its worst credit crunch since the Great Depression, and predicts that  
12 the crisis can be expected to worsen given the billions of dollars that need to be  
13 refinanced in coming months. According to Standard & Poor's, there were 135  
14 credit downgrades of utility holding companies and their subsidiaries in the first  
15 nine months of 2002, four times the number in the year earlier period. Fifty-seven  
16 of these downgrades occurred during the July through September period alone.  
17 Moreover, nearly one third of the major companies in the sector are on watch for  
18 future downgrades, suggesting that the industry hasn't yet hit bottom. A sustained  
19 erosion in ability to finance could jeopardize future energy supplies, as utilities  
20 will find it difficult and expensive (or even impossible) to roll over debt and  
21 complete costly new generation and transmission projects.

1 **Relief Granted to the Company in Other Jurisdictions**

2 **Q. Has the Company received rate relief in the other jurisdictions in which it**  
3 **operates during this period?**

4 A. Yes. As described in detail in Mr. Widmer's testimony, the Company has taken  
5 action in all of its other jurisdictions. The regulatory relief provided by the  
6 Company's other jurisdictions has been viewed positively by the financial  
7 community. Attached as Exhibit \_\_\_\_ (JKL-6) is a release issued by Standard &  
8 Poor's entitled "PacifiCorp Receives Support from Western Regulators," which  
9 comments favorably on actions in Oregon, Utah, Idaho and California.

10 **Q. Apart from these power cost proceedings, has the Company also been**  
11 **granted general rate increases since May 2000?**

12 A. Yes, the Company has been granted general rate increases in Oregon, Utah and  
13 Wyoming, and an interim increase in California.

- 14 • In Oregon, the Company was granted rate increases of \$13.6 million and  
15 \$64.4 million, respectively, in September 2000 (Docket UE 111) and  
16 September 2001 (Docket UE 116).
- 17 • In Utah, the Company was granted rate increases of \$17.0 million and \$40.6  
18 million, respectively, in May 2000 (Docket No. 99-035-10) and  
19 September 2001 (Docket No. 01-035-01).
- 20 • In Wyoming, the Company was granted rate increases of \$12.0 million and  
21 \$8.9 million, respectively, in May 2000 (Docket No. 20000 ER-99-145) and  
22 October 2001 (Docket No. 20000 ER-00-162).

- 1 • In California, the Company was allowed to increase its rates by one cent per  
2 kilowatt-hour, or \$4.7 million per year, as an interim increase, pending the  
3 outcome of the general rate filing. (Application No. 01-03-026)

4 **Q. What is the relevance of the rate relief granted in the Company's other**  
5 **jurisdictions since the Rate Plan was adopted?**

6 A. First, it reinforces the appropriateness of looking only to the Company's  
7 Washington results for purposes of evaluating the Company's request for rate  
8 relief in this case. The current financial condition of the Company is attributable  
9 to the relief it has been able to obtain from the other jurisdictions in which it  
10 operates. Given the limited portion of the Company's system located in  
11 Washington, the poor financial results from Washington are obscured by the rate  
12 relief granted in other jurisdictions. Second, it suggests that Washington has not  
13 borne its share of the ongoing impacts of the Western power crisis on the  
14 Company's system. Virtually every state has granted substantial rate relief to the  
15 Company in response to the dramatic shifts in power costs faced by every  
16 Western utility since mid-2000. The Company's residential customers in  
17 Washington, in contrast, have seen their rates decline since mid-2000, due to the  
18 inclusion of the Centralia credit and Bonneville Power Administration residential  
19 exchange benefits, which have more than offset the limited rate increases allowed  
20 under the Rate Plan. In the face of conditions facing the electric utility industry in  
21 the West, and the rate increases that all other Western utilities have incurred, this  
22 is an anomalous situation.

1 **Relief Granted by the Commission to Other Washington Electric Utilities**

2 **Q. How does the relief sought by the Company in this proceeding compare to**  
3 **the rate relief granted to the other electric utilities in Washington?**

4 A. Both Avista Utilities and Puget Sound Energy operate in the same Western  
5 wholesale energy markets that rocked the Company during 2000 and 2001, and  
6 both utilities were faced with financial emergencies requiring interim rate relief.  
7 The Commission responded with rate relief in the case of both companies.  
8 Avista, for its part, was allowed to defer excess power costs commencing as of  
9 July 1, 2000, and will be recovering these deferred amounts in rates at an 11.9  
10 percent annual rate until 2006, when the deferred amounts are expected to be  
11 exhausted. In addition to these deferred cost recoveries, Avista was granted a  
12 25% temporary rate increase in July 2001, a 6.2 percent increase in March 2002  
13 and a further 19.3 percent increase in June 2002. PSE received a \$25 million  
14 interim increase over a three-month period in March 2002, followed by a  
15 permanent 4.6 percent increase in electric rates in June 2002. Both companies  
16 were also authorized to implement power cost adjustment mechanisms, in  
17 response to potentially volatile wholesale power markets. The Company's  
18 proposal in this case seems modest when compared to the relief granted these two  
19 companies, particularly when it is considered that the underlying cause of such  
20 financial distress for all three companies was the ruinous conditions in the  
21 wholesale electricity markets throughout 2000 and most of 2001 and the  
22 continuing impacts therefrom.

1 **Q. Why isn't PacifiCorp seeking to implement a power cost adjustment**  
2 **mechanism?**

3 A. Although the Company considered proposing a similar power cost recovery  
4 mechanism for Washington following the Avista and PSE decisions, the  
5 Company opted for a more limited form of rate relief, as discussed below.  
6 Nonetheless, in evaluating the Company's request for relief, it is hoped that the  
7 Commission is open to the same flexibility as it demonstrated in fashioning the  
8 power cost recovery mechanisms for Avista and PSE in the face of extraordinary  
9 conditions in the Western power markets.

10 **Relief Requested by the Company**

11 **Q. Please describe the relief the Company is seeking in this proceeding.**

12 A. We are proposing to commence deferring excess net power costs—defined as the  
13 difference between actual net power costs and the level included in current  
14 rates—for a one-year period commencing June 1, 2002 and continuing through  
15 May 31, 2003. As discussed in Mr. Widmer's testimony, this deferral period  
16 would allow the Company to capture the effects of the forward purchases for  
17 summer 2002 that were made in the spring of 2001 prior to the June 2001 FERC  
18 price cap order.

19 **Q. How would the deferred amounts be recovered in rates?**

20 A. As discussed in Mr. Widmer's testimony, the Company estimates that about \$17.5  
21 million of excess net power costs will accumulate during the deferral period  
22 (including carrying costs). As discussed in Mr. Griffith's testimony, the  
23 Company proposes to recover these costs in rates by netting them against the

1 available balances in the Centralia and Merger credit accounts. If the  
2 Commission will recall, the Company was required in Docket No. UE-991262 to  
3 flow through to its Washington customers a portion of the gain from the sale of  
4 Centralia, which amounts to \$10.2 million as of October 2002. As a condition for  
5 approving the merger of PacifiCorp with ScottishPower in Docket  
6 No. UE-981627, the Company was required to provide a merger credit of \$3  
7 million per year for four years beginning January 1, 2001. The remaining credit  
8 to be paid is \$6.8 million as of October 2002. By January 1, 2003, we expect  
9 these accounts will contain approximately a total of \$14.8 million remaining to be  
10 distributed. The Company proposes to apply the power cost deferrals to these  
11 credits until they are exhausted, as discussed more fully in Mr. Griffith's  
12 testimony.

13 **Q. Is there precedent for using the merger and Centralia credits in this manner?**

14 A. Yes. In both Utah and Idaho, the Company was allowed to recover deferred  
15 power costs in rates by applying them, in part, against the Centralia and merger  
16 credits. In Utah, the deferred power cost balance was reduced by the regulatory  
17 liability due to customers associated with the Centralia and by the remaining  
18 months of the merger credit. The Company has a surcharge in place to collect the  
19 remainder through March 2004. In Idaho, the remaining amounts associated with  
20 the merger credit were credited to the balance of deferred power costs, reducing  
21 the amount to be collected in a surcharge.

1 **Q. How does this request for relief comply with the provisions of the Rate Plan?**

2 A. As described above, the Rate Plan stipulation expressly allows the Company to  
3 petition for deferral of expenses or revenues, as appropriate, during the Rate Plan  
4 Period. (Stipulation, Section 9) With respect to rate recovery of deferred  
5 amounts, the Rate Plan precludes changes in general rates during the Rate Plan  
6 Period, with the exception of the limited increases in 2001, 2002 and 2003. By  
7 applying the deferred amounts against the Centralia and merger rate credits, a  
8 change in general rates is avoided, thus preserving the essential feature of the Rate  
9 Plan.

10 **Q. In the event the Centralia and merger credit balances prove to be insufficient**  
11 **to recover the Deferred Power Costs in rates, how does the Company**  
12 **propose to recover any remaining balance?**

13 A. The Company proposes that any remaining balance after exhausting the Centralia  
14 and merger credits be retained in the deferred account and addressed in the  
15 Company's next general rate filing in Washington after expiration of the Rate  
16 Plan Period.

17 **Q. How will the Company's proposal be affected if recovery does not commence**  
18 **as of January 1, 2003?**

19 A. As described in Mr. Griffith's testimony, the Company proposes to commence  
20 applying deferred power costs against the Centralia and merger credits as of  
21 January 1, 2003. Because the balances in these credit accounts decline each  
22 month as they are amortized into rates, however, a delay significantly beyond  
23 January 1, 2003 would likely leave an insufficient balance in these accounts to

1 cover the deferred power costs. In this event, the Company would propose to  
2 implement a surcharge to recover any deferred power costs remaining after  
3 exhaustion of the credit balances. We are not making a specific proposal for such  
4 a surcharge now, however, since the Company's proposal would make that  
5 remedy unnecessary.

6 **Conclusion**

7 **Q. Please summarize your testimony.**

8 A. By this filing, the Company is seeking limited relief from the constraints of the  
9 Rate Plan it entered over two years ago, prior to the western energy crisis of 2000  
10 and 2001. As a result of the unprecedented increases and volatility in the western  
11 power markets, the Company has suffered serious financial harm in Washington,  
12 and continues to bear the lingering effects in the form of power costs that are  
13 expected to be significantly higher throughout the Rate Plan Period than the level  
14 included in rates. Without formally "re-opening" the Rate Plan, the Company  
15 proposes to obtain limited relief that will enable it to fulfill the essential terms of  
16 the Rate Plan by not changing general rates prior to 2006 (except as provided in  
17 the Rate Plan). The Company believes it has demonstrated the financial need  
18 underlying this request, through the discussion of the Commission's interim rate  
19 standard and application of those criteria to the Company's financial indicators  
20 for its Washington operations.

21 **Q. Does this conclude your testimony?**

22 A. Yes.