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      BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
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                           COMMISSION
     WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
 4
                    Complainant,
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                                   )
                                   ) DOCKET NO. UT-050606
               vs.
                                     Volume V
 6
                                   )
     INLAND TELEPHONE COMPANY,
                                   ) Pages 195 - 229
 7
                  Respondent.
                                  )
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               A hearing in the above matter was held on
11
     April 28, 2006, at 9:32 a.m., at 1300 South Evergreen
12
     Park Drive Southwest, Olympia, Washington, before
13
     Administrative Law Judge THEODORA MACE.
14
15
               The parties were present as follows:
16
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|----|-----------------------------|----------|---------------|--|--|--|--|--|--|
| 2 | INDEX OF EXHIBITS | | | | | | | | |
| 3 | | | | | | | | | |
| 4 | EXHIBIT: | OFFERED: | ADMITTED: | | | | | | |
| 5 | Deborah J. Reynolds - Staff | | | | | | | | |
| 6 | 51-TC | 210 | 210 | | | | | | |
| 7 | 52 | 210 | 210 | | | | | | |
| 8 | 53-C | 210 | 210 | | | | | | |
| 9 | 54 | 210 | 210 | | | | | | |
| 10 | 55 | 210 | 210 | | | | | | |
| 11 | Inland Cross-Exhibits | | | | | | | | |
| 12 | 56 | 226 | 226 | | | | | | |
| 13 | 57 | 226 | 226 | | | | | | |
| 14 | 58 | 226 | 226 | | | | | | |
| 15 | 59 | 226 | 226 | | | | | | |
| 16 | 60 | 226 | 226 | | | | | | |
| 17 | Robert Shirley - Staff | | | | | | | | |
| 18 | 61-T | 201 | 201 | | | | | | |
| 19 | Inland Cross-Exhibit | | | | | | | | |
| 20 | 62 | 207 | 207 | | | | | | |
| 21 | | | | | | | | | |
| 22 | | | | | | | | | |
| 23 | | | | | | | | | |
| 24 | | | | | | | | | |
| 25 | | | | | | | | | |

| 0198 | | |
|------|-----------------------------------------------|-------|
| 1 | | |
| 2 | INDEX OF WITNESSES | |
| 3 | | |
| 4 | WITNESS: | PAGE: |
| 5 | | |
| 6 | ROBERT SHIRLEY: | |
| 7 | | |
| 8 | Direct Examination by Ms. Cameron-Rulkowski | 200 |
| 9 | Cross-examination by Mr. Finnigan | 202 |
| 10 | | |
| 11 | | |
| 12 | | |
| 13 | DEBORAH J. REYNOLDS: | |
| 14 | | |
| 15 | Direct Examination by Ms. Cameron-Rulkowski | 209 |
| 16 | Cross-Examination by Mr. Finnigan | 210 |
| 17 | Redirect Examination by Ms. Cameron-Rulkowski | 226 |
| 18 | Further Cross-Examination by Mr. Finnigan | 227 |
| 19 | | |
| 20 | | |
| 21 | | |
| 22 | | |
| 23 | | |
| 24 | | |

| 1 | Р | R | \cap | C | E | E | D | Т | N | G | S |
|---|---|---|--------|---|---|---|---|---|---|---|---|

- JUDGE MACE: Let's be on the record in WUTC,
- 4 the Inland Telephone Company. This is Docket No.
- 5 UT-050606. Today is April 28th, 2006. We are here for
- 6 the continuation of our evidentiary hearing in this
- 7 case. It's the second day of our hearing.
- 8 I will take appearances from counsel. We did
- 9 that yesterday, but I understand there is a preliminary
- 10 matter related to an exhibit from yesterday. Is that
- 11 correct, Ms. Krebs?
- 12 MS. KREBS: Yes. Shall I offer it now?
- JUDGE MACE: Yes, please.
- MS. KREBS: Based on my conversation with
- 15 Mr. Finnigan, we arrived at a subsection of my
- 16 originally offered exhibit. I was originally going to
- 17 renumber the pages and then realized that we had
- 18 referred to page numbers in the cross, so I left the
- 19 page numbers as they were, which just means we are
- 20 missing pages, so I will offer it now. I haven't had a
- 21 chance to hand it out. I can hand them around, and I
- 22 have extra copies for the Bench.
- JUDGE MACE: Any objection to the admission
- 24 of the exhibit?
- MR. FINNIGAN: No objection.

- JUDGE MACE: I'll admit it. 1 MS. KREBS: I guess I'll take the first 2. appearance. Judy Krebs, assistant attorney general, 4 representing the public counsel section of the attorney 5 general's office. 6 JUDGE MACE: I don't think we really need 7 appearances today, but I appreciate it. Mr. Shirley, please stand. 8 9 10 Whereupon, ROBERT SHIRLEY, 11 12 having been first duly sworn, was called as a witness 13 herein and was examined and testified as follows: 14 JUDGE MACE: Ms. Cameron-Rulkowski, are you 15 ready to proceed? 16 MS. CAMERON-RULKOWSKI: Yes, Your Honor. 17 18 19 DIRECT EXAMINATION 20 BY MS. CAMERON-RULKOWSKI: 21 Q. Good morning. Would you please state your 22 name for the record?
- Q. And are you testifying on behalf of

A. Robert Shirley.

25 Commission staff?

- 1 A. I am.
- Q. What is your position with the Commission?
- 3 A. I'm a telecommunications policy analyst.
- 4 Q. In your duties as a telecommunications policy
- 5 analyst, did you prepare the testimony and exhibit in
- 6 this case numbered 61-T?
- 7 A. Yes, I did.
- 8 Q. If I asked you the questions that appear
- 9 there, would you give the answers that appear there?
- 10 A. Yes.
- 11 Q. Are the answers true to the best of your
- 12 knowledge?
- 13 A. Yes.
- Q. So is Exhibit No. 61-T true and accurate to
- the best of your knowledge and belief?
- 16 A. Yes.
- 17 MS. CAMERON-RULKOWSKI: I would like to move
- 18 to admit 61-T.
- 19 JUDGE MACE: Any objection to the admission
- 20 of the exhibit? I'll admit it.
- 21 MS. CAMERON-RULKOWSKI: The witness is
- 22 available for cross-examination.
- JUDGE MACE: Ms. Krebs?
- MS. KREBS: I'm going to not be doing any
- 25 cross, I believe.

- 1 JUDGE MACE: I had noted 15 minutes for you.
- 2 MS. KREBS: I initially thought I might.
- JUDGE MACE: Very well. Mr. Finnigan?
- 4 MR. FINNIGAN: Thank you.

6

7 CROSS-EXAMINATION

- 8 BY MR. FINNIGAN:
- 9 Q. Good morning, Mr. Shirley. Would you first
- 10 turn to Page 8 of your testimony, please?
- 11 A. Yes.
- 12 Q. In the course of your testimony, you discuss
- 13 several failed developments; is that true?
- 14 A. Yes.
- 15 Q. Were any of those failed developments a
- 16 master plan community such as Suncadia?
- 17 A. Well, some of these stretch back to the
- 18 '60's, and I can't say that I ever looked at the
- 19 paperwork from that time. I would be surprised if any
- 20 of them were, and none of them were of the size, for
- 21 example, six thousand acres, though some were certainly
- 22 large.
- Q. Where any of them near the size in terms of
- 24 the number of lots that they would encompass?
- 25 A. No. The largest one that I'm aware of where

- 1 I know the lot size, if you look on Page 11, Line 18, I
- 2 mention Moses Coulee and 300 lots.
- 3 Mount Hull is a lot different. There were
- 4 100 homes there at the time that I became involved.
- 5 There is more land that was once prior to that original
- 6 development, but I don't know how many. I would be
- 7 surprised if there could have been 2,800 plant.
- 8 O. Of those developments that are listed on
- 9 Page 11, did any of those developments have
- 10 telecommunications infrastructure in place?
- 11 A. In the Brady area, one home had a radio
- 12 telephone with a shot of a half mile or so across into
- 13 the exchange area. It's very poor quality, and
- 14 certainly nothing -- there might have been somebody
- 15 else who had that kind of rigged up effort. Nothing
- 16 approaching vaults and cable and conduit.
- 17 Q. Wouldn't you agree, Mr. Shirley, that for
- 18 most developers, their motivation is to sell the lots
- 19 as quickly as possible and move on to the next
- 20 development?
- 21 A. Development is not an area in which I have
- 22 worked. To the extent that developers want to make
- 23 money like anyone else in business, if selling the lots
- 24 quickly is the way that they make money, that wouldn't
- 25 surprise me.

- 1 Q. To put it another way, of the developments
- 2 you've listed on Page 11 and a couple over on top of
- 3 Page 12, none of those included a destination resort as
- 4 part of the development; is that correct?
- 5 A. My understanding from information I gleaned
- 6 in the late '90's, so that's information I have now
- 7 that's several years old, about the early or mid '60's,
- 8 regarding the Mount Hull area, that was at the time
- 9 apparently touted -- it was called -- the name escapes
- 10 me, but not unlike Mountain Star, Suncadia was given a
- 11 name. Supposedly there would be a small airport where
- 12 people could fly in, etcetera, etcetera.
- 13 Unlike Suncadia, to be fair, none of that, I
- 14 think, was ever built. There is no equivalent
- 15 Discovery Center. No golf course was ever constructed,
- 16 but it was touted in that way I was told several years
- 17 ago. I didn't mean to use the word "tout"
- 18 inappropriately, and I'm sorry if anyone took offense.
- 19 Q. Other than what someone told you years ago,
- 20 do you have any knowledge of any of these other
- 21 developments?
- 22 A. Moses Coulee, that is, in fact, operating
- 23 with a sales center. It has sort of a family
- 24 recreation center including a rather large swimming
- 25 pool that I've visited and seen. There is still only,

- 1 to my knowledge, only half a dozen to a dozen homes.
- 2 Many people come with RV's, large RV's and stay there.
- 3 It seems to me that it is on the one hand
- 4 very different than Suncadia, but it has in common that
- 5 notion of some overall ownership that continues while
- 6 people purchase lots and pay dues, and it's neither the
- 7 size nor -- for example, they have no plans, as I know
- 8 it, for a golf course. It's not that large, so it's a
- 9 little bit like it and more not like it.
- 10 Q. Would you please turn to Page 10 of your
- 11 testimony? You were talking about the importance of
- 12 911 service; is that correct?
- 13 A. Yes.
- 14 Q. And you were present yesterday during the
- 15 testimony of the witnesses in this matter?
- 16 A. Yes, I was, most of it.
- 17 Q. And you would agree that the availability of
- 18 911 service is not an issue for the Suncadia Resort?
- 19 A. From what I heard yesterday, it sounds like
- 20 it's either fully addressed, or certainly, there is
- 21 ever intention to do so, including the redundancy that
- 22 is common, or perhaps not. I see a smile.
- Q. I was just tempted to pull out the diagram,
- 24 but I think I will pass.
- 25 A. Let's say there are qualified engineers

- 1 clearly working hard on it.
- Q. Would you look at Exhibit 62, please? Do you
- 3 have that?
- 4 A. Exhibit 62 is...
- 5 Q. The petition of Intelligent Community
- 6 Services?
- 7 A. Yes, I do.
- 8 Q. As we started to identify it, it's the
- 9 petition of Intelligent Community Services for
- 10 designation as an eligible telecommunications carrier.
- 11 A. That is correct.
- 12 Q. What is the status of that today?
- 13 A. The status today is that it's an active
- 14 petition before the Commission, and I would like to
- 15 explain a little bit more. It was filed, I believe, on
- 16 June 29th, 2005. Shortly thereafter, and I cannot
- 17 remember how shortly, a representative of ICS called me
- 18 and asked if it could be held in abeyance, and as I
- 19 understand, there was no particular time line on which
- 20 it must be acted, so there was no need for a letter to
- 21 say, Please don't act on it under any time line that
- 22 exists.
- 23 So it sat, and I think it was Monday I
- 24 received a voice mail message from a representative of
- 25 ICS asking if the Commission could take up this

- 1 petition, and we can, and the next step, according to
- 2 the way I've handled other petitions of this nature,
- 3 will be for me to evaluate its completeness and make a
- 4 recommendation to my supervisor that it should or
- 5 should not go to an open meeting with a recommended
- 6 date. Because I was preparing for this hearing, I have
- 7 not evaluated the petition and have not made any
- 8 recommendations.
- 9 MS. KREBS: Your Honor, as a point of
- 10 clarification, I notice there is not a docket number.
- 11 Is there a docket number associated with the petition?
- 12 THE WITNESS: There is a docket number, and I
- 13 do not know it off the top of my head. It's something
- 14 I could certainly look up when we have a break.
- MS. KREBS: Thank you.
- JUDGE MACE: Mr. Kopta, do you happen to know
- 17 the docket number for the petition?
- 18 MR. KOPTA: No, I'm sorry, I don't.
- 19 MR. FINNIGAN: I don't either, Your Honor.
- 20 Thank you, Mr. Shirley. That's all I have today. I
- 21 will offer Exhibit 62.
- 22 JUDGE MACE: Any objection to the admission
- 23 of Exhibit 62? Hearing no objection, I will admit it.
- 24 I have no one else listed for cross-examination for
- 25 Mr. Shirley. Do you have any redirect, counsel, of

25

1 Mr. Shirley? MS. CAMERON-RULKOWSKI: No, I do not, Your 2. Honor. 4 JUDGE MACE: Thank you, Mr. Shirley. You are 5 excused. The next witness is Ms. Reynolds. Are you 6 ready to come to the witness stand? 7 8 Whereupon, 9 DEBORAH J. REYNOLDS, 10 having been first duly sworn, was called as a witness herein and was examined and testified as follows: 11 12 13 JUDGE MACE: Ms. Reynolds, I notice that your 14 Exhibit, which is marked 51-T, is a confidential 15 exhibit. I'm assuming that not every page is 16 confidential. I want to caution those who are 17 cross-examining you that if you happen to cross on confidential information that we would need to take 18 19 measures to protect that for purposes of the record. 20 So just saying this to make sure that everybody is 21 alert about that fact. Go ahead. 22 23 24

1 DIRECT EXAMINATION

- 2 BY MS. CAMERON-RULKOWSKI:
- 3 Q. Would you please state your name for the
- 4 record?
- 5 A. Deborah J. Reynolds.
- 6 Q. You are testifying on behalf of Commission
- 7 staff?
- 8 A. Yes.
- 9 Q. Who is your employer?
- 10 A. The Utilities and Transportation Commission.
- 11 Q. What is your position with the Commission?
- 12 A. I'm a regulatory analyst.
- 13 Q. In your duties as a regulatory analyst, did
- 14 you prepare testimony and exhibits in this case
- 15 numbered 51-TC through 55?
- 16 A. Yes.
- 17 Q. Regarding Exhibit 51-TC, is that your
- 18 prepared direct testimony?
- 19 A. Yes, it is.
- 20 Q. If I asked you the questions that appear
- 21 there, would you give the answers that appear there?
- 22 A. Yes, except that I refer to ongoing
- 23 negotiations between ICS and Suncadia and state that
- 24 ICS is not providing service in the resort. Those
- 25 references are no longer correct because Suncadia and

- 1 ICS signed a telecommunications services contract on
- 2 April 1st, 2006. These references appear on Pages 6,
- 3 10, 11, 17, 18, and 19.
- 4 Q. In the course of that testimony, you refer to
- 5 exhibits marked as No. 52, 53, 54, and 55. Are those
- 6 exhibits true and accurate to the best of your
- 7 knowledge and belief or have you relied on them in
- 8 representing what they purport to represent?
- 9 A. Yes, I have.
- 10 MS. CAMERON-RULKOWSKI: I move to admit
- 11 Exhibits 51-TC through 55.
- MR. FINNIGAN: No objection.
- JUDGE MACE: Hearing no objection, I'll admit
- 14 the exhibits. I want to note that it appears that 53
- 15 should be marked 53-C. I must have forgotten to note
- 16 that on the exhibit list. I have cross-examination
- 17 listed from Public Counsel and from Inland.
- 18 MS. KREBS: We won't be doing any cross, Your
- 19 Honor. Thank you.

- 22 CROSS-EXAMINATION
- 23 BY MR. FINNIGAN:
- Q. Good morning, Ms. Reynolds.
- 25 A. Good morning.

- 1 Q. Would you please turn first to your testimony
- 2 on Page 3?
- 3 A. Yes.
- 4 Q. Just from a beginning standpoint, you would
- 5 agree that Inland would be willing to serve the
- 6 Suncadia Resort if it could have access to those
- 7 customers on reasonable terms and conditions, would you
- 8 not?
- 9 A. I believe that was the testimony that was
- 10 given yesterday by Mr. Coonan.
- 11 Q. Do you have any reason to believe that
- 12 testimony is incorrect?
- 13 A. No.
- Q. Would you agree that as the situation exists
- 15 today, Inland does not have physical access to the
- 16 residential customers in the Suncadia Resort area?
- 17 A. Yes.
- 18 Q. Turning to Page 6, you have a footnote at the
- 19 bottom of Page 6.
- 20 A. Yes, I do.
- 21 Q. As you indicated, you were present for the
- 22 testimony yesterday.
- 23 A. For the majority of it.
- Q. And so you would agree that there is cellular
- 25 service available to the resort today.

- 1 A. I believe my footnote says that according to
- 2 verbal comments by a representative of Suncadia,
- 3 cellular service is available in some areas, and that
- 4 is all that I know about cellular service at the
- 5 resort.
- 6 Q. You were not present when Mr. Eisenberg
- 7 testified yesterday?
- 8 A. Not for all of his testimony, no.
- 9 Q. So you are not aware that he testified that
- 10 the resort has access to cellular service through
- 11 Cingular?
- 12 A. I do recall that. Thank you.
- 13 Q. And were you present when he testified that
- 14 he's aware of some residents in Suncadia that use
- 15 cellular service rather than wire-line service?
- 16 A. I don't recall that.
- 17 Q. At Page 7 of your testimony, you have a
- 18 discussion of easements starting at about Line 10. Are
- 19 you at that point?
- 20 A. Yes.
- 21 Q. Are you aware of the industry standard forms
- of telecommunications easements?
- 23 A. Could you expand a bit on that question?
- Q. Sure. Are you aware in your capacity with
- 25 the Commission of what is a standard form of

- 1 telecommunications easement in the industry?
- 2 A. I'm certainly not an expert --
- 3 MS. CAMERON-RULKOWSKI: I'm going to object.
- 4 I think that may assume facts that may or may not be
- 5 so.
- 6 MR. FINNIGAN: I don't know how it can assume
- 7 facts that may or not be so, but the question was is
- 8 she aware of what the industry views as a standard form
- 9 of utility easement. She either is aware or isn't
- 10 aware.
- 11 JUDGE MACE: I'm going to allow the answer to
- 12 the question, if you can answer it.
- 13 THE WITNESS: I'm familiar with the easements
- 14 that have been filed in this case. If those are
- 15 standard, then I'm familiar with the standard.
- 16 Q. (By Mr. Finnigan) Then I take it from your
- 17 response that you are not familiar, generally, with the
- 18 use of telecommunications easements in the industry?
- 19 A. I would agree with that.
- 20 Q. So in your testimony at Page 7, Line 17, when
- 21 you describe the easements as "broad easements," you
- 22 are not aware of whether or not those easements are
- 23 standard form of easements or not; is that correct?
- 24 A. I don't believe my testimony states that
- 25 these are standard easements.

- 1 Q. I understand that. What I'm saying is when
- 2 you characterize that as a broad easement, you were not
- 3 doing it with a knowledge base as to whether or not the
- 4 easement that was requested is a standard form of
- 5 easement or not; is that correct?
- 6 MS. KREBS: I'm going to renew the objection.
- 7 What we are talking about is assuming facts not in
- 8 evidence. Mr. Finnigan has not put into evidence any
- 9 industry pattern or practice as to what is a standard
- 10 form of easement, so this whole line of questioning is
- 11 assuming facts not in evidence in this proceeding.
- 12 MR. FINNIGAN: Well, Your Honor, the witness
- 13 has characterized a particular easement as a "broad
- 14 easement," so I'm exploring her basis for that
- 15 statement and her knowledge as to whether or not that
- is an accurate characteristic based upon her knowledge.
- 17 JUDGE MACE: Yes, I think your
- 18 cross-examination is assuming that there is some
- 19 standard form of easement in the industry, and I think
- 20 you have to establish that first.
- 21 Q. (By Mr. Finnigan) Ms. Reynolds, you are not
- 22 aware of what passes for a standard form of easement in
- 23 the industry; is that correct?
- 24 A. I believe I admitted that already.
- 25 Q. So your characterization of what constitutes

- 1 a broad easement is based upon just your review of that
- 2 easement?
- 3 A. My characterization of "broad" in this
- 4 particular sentence, I believe, refers to the
- 5 difference between an easement for strictly POTS
- 6 service, or Place Old Telephone Service, and an
- 7 easement for the provision of a broader scope of
- 8 services, such as Internet and some of the other
- 9 services that were mentioned in yesterday's testimony.
- 10 MR. FINNIGAN: Just a minute, Your Honor.
- 11 I'm looking for something.
- 12 Q. (By Mr. Finnigan) Do you have access to
- 13 Mr. Eisenberg's Exhibit 32?
- 14 A. I do not.
- MR. FINNIGAN: Counsel, if you could?
- 16 Q. Do you have Exhibit 32 in front of you now?
- 17 A. Yes.
- 18 Q. Exhibit 32 was the easement form proposed by
- 19 Inland Telephone Company to Suncadia. Is that your
- 20 understanding?
- 21 A. Yes.
- 22 Q. If you look down under the section labeled
- 23 1.1 -- do you see that?
- 24 A. Yes, I do.
- 25 Q. -- you see the description of the easement in

- 1 the third line as a utility easement for communication
- 2 services?
- 3 A. Yes.
- 4 Q. And that's what you are referring to as a
- 5 "broad easement"?
- 6 A. Yes.
- 7 Q. Do you have Exhibits 38 and 39?
- 8 A. I don't know what they are.
- 9 Q. Those were exhibits that were introduced
- 10 yesterday related to Mr. Eisenberg's testimony.
- 11 A. I do not have them. Thank you, Judy. Which
- 12 exhibits again, Mr. Finnigan?
- 13 Q. 38 and 39.
- 14 A. Could you tell me what they are specifically
- 15 so I can make sure I'm looking at the right thing?
- 16 Q. Exhibit 38 is labeled "easement." Up in the
- 17 left-hand corner, it has a return address of Puget
- 18 Sound Energy, Inc. Under "grantor," it says, "Mountain
- 19 Star Resort Development, LLC." Do you see that?
- 20 A. Yes, I do.
- Q. Would you look under Section 1, "Purpose,"
- 22 and take a look to familiarize yourself with that
- 23 language?
- 24 A. (Witness complies.) I'm familiar with this
- 25 section.

- 1 Q. Would you characterize this easement as a
- 2 broad easement?
- 3 A. Although I'm not an attorney and I think this
- 4 language would be more appropriately interpreted by
- 5 such, I would in my nonattorney capacity call it a
- 6 broad easement. The statement in the easement is
- 7 fiber-optic cable and other lines, cables and
- 8 facilities for communications.
- 9 Q. I don't think you are looking at the right
- 10 exhibit.
- JUDGE MACE: It's in "underground facilities"
- 12 under Paragraph 1.
- 13 MR. FINNIGAN: Thank you. I stand corrected.
- 14 Q. (By Mr. Finnigan) Would you look at the
- 15 first paragraph that begins, "For in consideration of
- one dollar"; do you see that?
- 17 A. Yes.
- 18 Q. If you read down further, do you see this is
- 19 described as a perpetual easement?
- 20 A. Yes.
- 21 Q. When you use the term "broad" to describe an
- 22 easement, does that include in your view the idea that
- 23 it is perpetual?
- 24 A. I believe if you return to my testimony, I
- 25 have a parenthetical or subpart of the sentence where I

- 1 explain what I meant by "broad easements," and it says,
- 2 "Easements that would have permitted Inland to provide
- 3 among other services television, alarm systems,
- 4 broadband Internet access, and other advanced
- 5 telecommunications services or information services."
- 6 Q. So that's your definition of a broad easement
- 7 in this context?
- 8 A. That is what I meant by "broad easement."
- 9 Q. So it had nothing to do with whether it was
- 10 perpetual or not.
- 11 A. No.
- 12 Q. Are you familiar with the agreement between
- 13 Suncadia and ICS? I know you mentioned it, but have
- 14 you had an opportunity to review it?
- 15 A. Do you mean the confidential contract?
- 16 Q. Yes. It's Exhibit 19. I believe it's "HC"
- 17 for purposes of this record.
- 18 A. I really couldn't say I was familiar with it.
- 19 We only received it on Tuesday, as you know.
- 20 Q. Are you aware that part of that agreement is
- 21 an easement?
- 22 A. No.
- 23 Q. Have you reviewed the HUD disclosure
- 24 statements that Suncadia has provided in response to
- 25 discovery in this case that relate to the Suncadia

- 1 Resort area?
- 2 A. Are you referring to the set of HUD
- 3 disclosure statements that are attached to my testimony
- 4 as exhibits or to the supplement that was filed on
- 5 Tuesday with the updated data request response?
- 6 Q. Let's start with the one that's attached to
- 7 your testimony --
- 8 A. May I clarify? I'm familiar with the first
- 9 set and not the second.
- 10 Q. That's fine. We will start there. Are you
- 11 familiar with the disclosure statements, other than the
- 12 pages that you have attached to your testimony?
- 13 A. I'm familiar with the pages attached to my
- 14 testimony.
- Q. Are you familiar with the rest of the
- 16 document other than those two pages?
- 17 A. I've read it, but it was when I wrote my
- 18 testimony in December.
- 19 Q. Do you have any understanding whether or not
- 20 there is a right for purchasers of lots within the
- 21 Suncadia Resort area to obtain a private easement?
- 22 A. I don't have the entire HUD statement in
- 23 front of me, and I can't answer that question without
- 24 it.
- 25 Q. I'm just asking if you are aware.

- 1 A. Is the HUD statement in the record?
- 2 Q. I've asked you if you have read it. You have
- 3 said you have read it, so I'm asking you if based on
- 4 that reading, are you aware of whether there is a right
- 5 for purchasers of lots in the Suncadia Resort area to
- 6 obtain a private easement?
- 7 A. I don't recall.
- 8 Q. Ms. Reynolds, you do agree that there are
- 9 three wireless ETC's whose designated service area for
- 10 ETC purposes covers the Suncadia Resort area?
- 11 A. Could you direct me to where I talk about
- 12 that in my testimony?
- 13 Q. I'm asking you first of all if you are aware.
- 14 A. If I'm aware --
- 15 Q. That there are three wireless ETC's that have
- 16 been designated in their designated service area
- 17 includes the Suncadia Resort area.
- 18 A. I believe I would refer that question to
- 19 Mr. Shirley.
- 20 Q. I'm asking if you are aware, please.
- 21 A. I don't know the number of ETC's. I can't
- 22 say that I know that there are three. That's why I'm
- 23 hesitating to answer.
- 24 O. Are you aware that there is at least one ETC
- 25 other than Inland that has been designated whose

- 1 designated service area includes the Suncadia Resort
- 2 area?
- 3 A. Yes.
- 4 Q. To your knowledge, how many ETC's have been
- 5 designated that have in their designated service area
- 6 the Suncadia Resort area?
- 7 A. I do not know.
- 8 Q. Would you turn to Page 13 of your testimony?
- 9 A. (Witness complies.) I'm there.
- 10 Q. At the top of Page 13, you discuss excerpts
- 11 from the HUD disclosure statement stating that Inland
- 12 would be the telecommunications provider. Do you see
- 13 that testimony?
- 14 A. Yes.
- 15 Q. Do you have any idea what remedy those
- 16 individuals might have for the fact that Inland is not
- 17 a telecommunications provider?
- 18 A. Could you rephrase the question?
- 19 Q. I actually think it's pretty clear.
- 20 A. Then could you please repeat it?
- 21 Q. Do you have any idea of what remedy the
- 22 property owners would have due to the fact that Inland
- 23 is not a telecommunications provider?
- MS. CAMERON-RULKOWSKI: Objection insofar as
- 25 that calls for some legal analysis.

- 1 JUDGE MACE: Mr. Finnigan?
- 2 MR. FINNIGAN: She's made a statement about
- 3 the certain number of property owners that were
- 4 informed. I'm just asking her if she knows what would
- 5 be the consequence of that information.
- JUDGE MACE: I'll allow the answer.
- 7 THE WITNESS: I don't know.
- 8 Q. (By Mr. Finnigan) Are you aware that there
- 9 is a community association or homeowner's association,
- 10 if you will, for the Suncadia Resort area formed by the
- 11 legal documents creating the master plan community?
- 12 A. I'm aware that Suncadia assesses dues for a
- 13 homeowner's association.
- 14 Q. Are you aware how many of the lots in the
- 15 Suncadia Resort area have to be sold before Suncadia,
- 16 LLC, relinquishes control of that association?
- 17 A. No.
- 18 Q. Would you turn to Exhibit 56, please?
- 19 A. (Witness complies.) I have it.
- 20 Q. Do you recognize that as Commission staff's
- 21 response to Inland Data Request No. 3?
- 22 A. Yes, I do.
- Q. Would you turn to Page 17, Lines 1 through 8,
- 24 please?
- 25 A. Of my testimony?

- 1 Q. Yes, please.
- 2 A. (Witness complies.) I have that. I would
- 3 like to point out this is one of the places I corrected
- 4 my testimony.
- 5 Q. I understand that, and that's the question
- 6 I'm going to ask is with the changes in your testimony,
- 7 I'm not quite sure I understand how this question
- 8 should be answered, so why don't you go ahead and tell
- 9 us in light of your changes to the testimony what the
- 10 answer would be. You start your answer with a "no,"
- 11 and I'm not sure how that relates now with the changes
- 12 that you've described.
- 13 A. I believe that the first sentence up to the
- 14 comma or the second sentence that I would leave the
- 15 "no" in place.
- 16 Q. And that's sufficient. That's what I wanted
- 17 to understand is that given the change in context,
- 18 whether the beginning of this answer changed or not.
- 19 A. Does not.
- Q. Thank you. Would you turn to Exhibit 57,
- 21 please?
- 22 A. Yes, I have it.
- 23 Q. Do you recognize that as Commission staff
- 24 response to Inland's Data Request No. 4?
- 25 A. Yes, I do.

- 1 Q. Would you turn to Exhibit 58, please?
- 2 A. Yes.
- 3 Q. And do you recognize this document as
- 4 Commission staff's response to Data Request No. 5 from
- 5 Inland?
- 6 A. Yes.
- 7 Q. And would you turn to Exhibit 59, please?
- 8 A. Yes.
- 9 Q. Do you recognize that as Commission staff
- 10 response to Inland Data Request No. 6?
- 11 A. Yes.
- 12 Q. The last sentence in the response references
- 13 the Commission's line extension rule. Do you see that
- 14 reference?
- 15 A. Yes.
- 16 Q. Do you have an understanding of how that line
- 17 extension rule would apply to a single resident within
- 18 the Suncadia Resort area?
- 19 A. Without the specific facts of an actual case,
- 20 I cannot.
- Q. Let's explore a hypothetical. Let's assume
- 22 that Inland's filing in this case has not been granted.
- 23 Let's further assume that there is an individual who
- 24 owns a single lot within the Suncadia Resort area which
- 25 is located approximately two miles from the resort

- 1 entrance, or from the Discovery Center. Do you have an
- 2 understanding under those circumstances how the
- 3 Commission's line extension rule would apply to a
- 4 customer requesting service from Inland Telephone
- 5 Company?
- 6 A. In order to answer that hypothetical, can you
- 7 tell me -- I don't have enough information about the
- 8 Suncadia development to be sure if it falls under
- 9 "lengthy list of exemptions" under Subsection 6 of
- 10 that. What would the assumption be about that, that
- 11 Suncadia is exempt or is not?
- 12 Q. That's part of what I'm asking you to tell me
- 13 as part of the hypothetical. What's your view of how
- 14 the line extension rule would apply?
- 15 A. That would require much more analysis about
- 16 when Suncadia was created than I'm able to do today. I
- 17 could give you -- well, I just can't do it today.
- 18 Q. You would agree that the Commission's line
- 19 extension rule is fairly complex?
- 20 A. I would.
- 21 Q. Do you know from your own understanding, I'm
- 22 not asking for a legal opinion, but from your own
- 23 understanding, do you understand those exemptions that
- 24 you've referenced to apply to the developer, or does it
- 25 also include a single residential lot owner within the

- 1 development?
- 2 A. I don't know.
- 3 Q. Would you now turn to Exhibit 60?
- 4 A. Yes.
- 5 Q. Do you recognize this Exhibit as Commission
- 6 staff's response to Inland's Data Request 2-B?
- 7 A. I do, yes.
- 8 Q. Do you have any understanding of the role of
- 9 the homeowner's association for the Suncadia Resort?
- 10 A. No.
- 11 MR. FINNIGAN: Thank you, Ms. Reynolds.
- 12 That's all I have today.
- JUDGE MACE: Your exhibits?
- 14 MR. FINNIGAN: I will offer Exhibits 56
- 15 through 60.
- 16 JUDGE MACE: Any objection to the admission
- 17 of those exhibits? Hearing no objection, I will admit
- 18 them. Ms. Rulkowski, do you have any redirect?
- 19 MS. CAMERON-RULKOWSKI: I do, Your Honor.
- JUDGE MACE: Go ahead.
- 21
- 22 REDIRECT EXAMINATION
- 23 BY MS. CAMERON-RULKOWSKI:
- Q. Is Inland serving any part of Suncadia today,
- 25 as far as you know?

- 1 A. Yes. I believe they are serving the
- 2 Discovery Center.
- 3 Q. Does Inland have physical access to the
- 4 Discovery Center?
- 5 A. Since Mr. Coonan's testimony yesterday was
- 6 that he had to have physical access to provide service,
- 7 I would say they must.
- 8 Q. Thank you. Now, I'll refer you to your
- 9 testimony on Page 17, and this has to do with the
- 10 recent entry of the contract into this proceeding. Do
- 11 you take a different view of this filing now given that
- 12 Suncadia has signed a contract with ICS for
- 13 telecommunications service?
- 14 A. No, I don't.
- 15 Q. In that same area of your testimony at Line
- 16 5, by "geographically defined," do you mean defined
- 17 through a tariff map?
- 18 A. Yes, I do.
- 19 MS. CAMERON-RULKOWSKI: That's all I have.
- 20
- 21
- 22 FURTHER CROSS-EXAMINATION
- 23 BY MR. FINNIGAN:
- Q. Other than the clarification provided by
- 25 counsel about access to the Discovery Center, would you

- 1 agree that Inland does not have access to the remaining
- 2 portions of the Suncadia Resort area today?
- 3 A. Yes.
- 4 MR. FINNIGAN: Thank you.
- 5 JUDGE MACE: Thank you. That completes your
- 6 cross-examination, Ms. Reynolds. You are excused, and
- 7 I believe that's all the witnesses there are.
- 8 Ms. Rulkowski?
- 9 MS. CAMERON-RULKOWSKI: As a housekeeping
- 10 matter, I've just been provided from Staff with a
- 11 docket number for the ETC petition of ISC.
- 12 JUDGE MACE: That number is...
- MS. CAMERON-RULKOWSKI: UT-053041.
- 14 JUDGE MACE: Thank you. I'm reviewing the
- 15 schedule that I see on communication from Mr. Finnigan
- 16 dated March 20th, 2006, and it shows initial briefs
- 17 June 5th and reply briefs June 21st. Is that briefing
- 18 schedule still amenable to the parties recognizing that
- 19 there is a certain time frame within which this
- 20 proceeding needs to be concluded? Everybody is still
- 21 on track with that schedule?
- MR. FINNIGAN: As far as I know.
- JUDGE MACE: Is there anything else we need
- 24 to address at this point? If not, then the record is
- 25 closed. Thank you very much.

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          (Hearing concluded at 10:35 a.m.)
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