1	BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION					
2	COMMISSION					
3	WASHINGTON UTILITIES AND ) TRANSPORTATION COMMISSION, )					
4	) DOCKET NO. UR-950619 Complainant, )	)				
5						
б	VS. )					
7	US ECOLOGY, INC., ) Respondent. )					
8	Petition of US ECOLOGY, INC., )					
9	for an Order Regarding the Accounting Treatment of the Benton County Property Tax) DOCKET NO. UR-950620 ) VOLUME 4 ) Pages 257 - 436	)				
10	Benton County Property Tax ) Pages 257 - 436 Liability ) )					
11	/					
12	A hearing in the above matter was held					
13	at 9:10 a.m. on October 9, 1995, at 1300 South					
14	Evergreen Park Drive Southwest, Olympia, Washington					
15	before Chairman SHARON L. NELSON, Commissioners					
16	RICHARD HEMSTAD, WILLIAM R. GILLIS and Hearing					
17	Examiner JOHN PRUSIA.					
18						
19	The parties were present as follows:					
20	US ECOLOGY, INC., by JAMES M. VAN NOSTRAND, Attorney at Law, 411 108th Avenue Northeast, Bellevue, Washington 98004.					
21						
22	WASHINGTON UTILITIES AND TRANSPORTATION					
23	COMMISSION STAFF, by ANN RENDAHL, Assistant Attorney General, 1400 South Evergreen Park Drive Southwest,					
24	Olympia, Washington 98504.					
25	Cheryl Macdonald, CSR Court Reporter					

APPEARANCES (Cont.) TELEDYNE WAH CHANG, by JOHN WILEY GOULD, Attorney at Law, 800 Pacific Building, 520 SW Yamhill, Portland, Oregon 97201. PORTLAND GENERAL ELECTRIC COMPANY, by JAY DUDLEY, Attorney at Law, 121 Southwest Salmon Street, Portland, Oregon 97204. б 

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2	WITNESSES: BEDE	D 264	C 265	RD 377	RC 383	EXAM 373
3	NICODEMUS	385	387	435		
4	EXHIBITS: T-15	MARKED 263	ADMITTED 263			
5	16 17	263 263	263 263			
6	18 19	263 263	263 263			
7	20 21	263 263	263 263			
8	22 23	263 270	263 273			
9	24 25 26 27	291 295	292 297			
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## 1 PROCEEDINGS 2 JUDGE PRUSIA: Let's be on the record then. 3 The hearing will please come to order. The Washington Utilities and Transportation Commission has set for 4 5 hearing at this time and place upon due and proper б notice to all interested parties dockets Nos. UR-950619 and UR-950620. The first docket is 7 captioned Washington Utility and Transportation 8 9 Commission, complainant, versus US Ecology, Inc., 10 respondent. The notice of hearing was issued on 11 September 20, 1995. The hearing is being held at 12 Commission headquarters in Olympia, Washington on October 9, 1995. This is the revenue requirement 13 14 phase of this proceeding and today's hearing is 15 limited to cross of the company. The hearing is being 16 held before Chairman Sharon L. Nelson and 17 Commissioners Richard Hemstad and William Gillis. 18 Commissioner Hemstad is not here yet. I assume he 19 will be here soon. I'm John Prusia, administrative 20 law judge with the Commission. Take appearances 21 beginning with the company, Mr. Van Nostrand. 22 MR. VAN NOSTRAND: Thank you, Your Honor. 23 On behalf of US Ecology, James Van Nostrand, 411 108th Avenue Northeast, Bellevue 98004. 24

25 JUDGE PRUSIA: For the Commission.

1 MS. RENDAHL: Ann Rendahl, assistant attorney general representing Commission staff. My 2 3 address is 1400 South Evergreen Park Drive Southwest Olympia, Washington. 4 5 JUDGE PRUSIA: Thank you. For the б intervenors beginning with Mr. Dudley. MR. DUDLEY: Yes. Jay Dudley with Portland 7 8 General Electric Company. I'm with the legal 9 department. That's 212 Southwest Salmon 10 Street, Portland, Oregon 97204. 11 JUDGE PRUSIA: Mr. Gould. 12 MR. GOULD: John Gould for Teledyne Wah Chang. My office is in Portland, 520 Southwest 13 14 Yamhill, Eighth Floor, Portland, 97204. 15 JUDGE PRUSIA: Thank you. Are there any 16 other appearances today? 17 Let the record reflect that there was no 18 response. We'll now deal with preliminary matters. 19 The first matter is admitting prefiled exhibits. 20 Before we went on the record, I marked for 21 identification a number of the prefiled exhibits. Exhibit No. -- first let me say that at the last 22 23 hearing I made an error in the numbering of the exhibits. I had indicated that the final report of US 24 Ecology was Exhibit 14 and that the stipulation would 25

1 be Exhibit 15. I had miscounted the exhibits, and the correct numbering is the final report of the 2 collaborative group is Exhibit 13 and the stipulation 3 regarding rate design and ratemaking issues is Exhibit 4 5 14. This morning we premarked for identification б Exhibit 15 BCB-1 which is a 20-page testimony of Barry C. Bede. 7 8 Exhibit 16 for identification is BCB-2, one 9 page educational background and qualifications of 10 Barry C. Bede. 11 Exhibit 17 for identification is BCB-4, 12 three-page. It's Organization and Activity of 13 American Ecology. 14 Exhibit 18 for identification, BCB-7, one 15 page headed Equipment Replacement Program. 16 Exhibit 19 for identification, BCB-8, five-page petition with attachments headed Petition 17 18 for Accounting Order. 19 Exhibit 20 for identification, BCB-9, two-page form letter from Barry Bede to customers 20 21 dated 5-5-95 with attachment. 22 Exhibit 21 for identification, BCB-10, one page document headed Summary of Generators' 23 Projections of 1996 Shipments to Facility. 24 25 Exhibit 22 for identification, BCB-11,

1 four-page document schedules A, B and C of tariffs. 2 (Marked Exhibits T-15, 16 - 22.) 3 JUDGE PRUSIA: Has everyone had an opportunity to inspect those prefiled exhibits? 4 5 May we enter into the record the documents б marked 15 through 22 for identification by agreement of counsel? 7 8 MR. DUDLEY: Yes. 9 MS. RENDAHL: Yes, Your Honor. JUDGE PRUSIA: Let the record reflect that all of the counsel indicated in the affirmative. All record. 14 (Admitted T-15, 16 - 22.) MR. DUDLEY: As a housekeeping matter, Your Honor, may we at this point put in a transcript correction for the last hearing and that is the references to Exhibits 14 and 15 should be 13 and 14 respectively. I think that would be the way of clearing up what we've got already in the record. JUDGE PRUSIA: Yes. You may make that correction in the transcript. 23 Are there any other preliminary matters before the witness takes the stand? 24 25 May we have your witness then, Mr. Van

10 11 12 right, then. Those documents will be entered into the 13

15 16 17 18 19 20 21

22

1 Nostrand.

2 MR. VAN NOSTRAND: Thank you, Your Honor. 3 The company calls Barry Bede. 4 Whereupon, 5 BARRY BEDE, б having been first duly sworn, was called as a witness herein and was examined and testified as follows: 7 8 9 DIRECT EXAMINATION BY MR. VAN NOSTRAND: 10 11 Q. State your name and spell it for the 12 record, please. My name is Barry Christopher Bede, B A R R 13 Α. 14 Y, Christopher. Last name is B E D E. 15 Your title with US Ecology is what? Q. 16 Α. I'm vice-president with US Ecology. 17 And you recognize what's been marked for Q. identification as Exhibit T-15 as your prefiled direct 18 19 testimony in this case? 20 Yes, I do. Α. 21 Q. Do you have any additions or corrections to 22 make to Exhibit T-15 at this time? 23 No, I do not. Α. And you also have before you what's been 24 Q. 25 marked for identification as Exhibits 16 through 22?

1 Α. I do. 2 And do you recognize those as the exhibits Q. 3 accompanying your prefiled direct testimony in this 4 case? 5 Α. Yes, I do. Are those exhibits true and correct to the 6 Ο. best of your knowledge? 7 8 Α. Yes, they are. 9 MR. VAN NOSTRAND: Your Honor, Mr. Bede is 10 available for cross-examination. 11 JUDGE PRUSIA: Ms. Rendahl. 12 13 CROSS-EXAMINATION 14 BY MS. RENDAHL: 15 Good morning, Mr. Bede.? Q. 16 Α. Good morning. 17 I would like to start by asking you a few Q. questions about the structure and history of US 18 Ecology just by way of background. 19 20 Α. Yes. 21 Q. Your testimony on page 4 and Exhibit 17 or 22 BCB-4 describes the current organization structure of 23 American Ecology. Is American Ecology a subsidiary or holding company of another corporation? 24 25 A. No, it is not.

Q. When was US Ecology formed as a
 corporation?

3 I believe US Ecology was formed as a Α. corporation initially in 1964 as Nuclear Engineering 4 5 Company, and then it operated as an independent б company, and it was assumed by Teledyne and operated as nuclear engineering company as a subsidiary of 7 8 Teledyne, and then in I believe in 1982 it was spun 9 off as a subsidiary of American Ecology; American 10 Ecology being the parent company with two 11 subsidiaries, one National Ecology which was a wasting 12 energy company, and then US Ecology which included the 13 chemical and radioactive waste disposal facilities and 14 other service companies.

Q. How long has US Ecology operated the site,the Richland site?

17 US Ecology has operated the site officially Α. 18 since 1968. In 1965 California Nuclear was given the contract to operate the facility. Subsequently in 19 1968 US Ecology, or at the time Nuclear Engineering 20 21 Company, assumed or bought California Engineering. We 22 have officially -- our history is traced back to the 23 1965, I believe, in February of 1965 through California Engineering. 24

25 Q. When did Nuclear Engineering change its

1 name to US Ecology? 2 I believe it was in 1982. Α. 3 Q. So except for the change -- US Ecology began operating the site then after it acquired the 4 5 site from California Nuclear then in 1968? 6 Α. That's correct. And there's been no change in the corporate 7 Ο. 8 structure in US Ecology since that time? 9 Well, at that time it was Nuclear Α. Engineering Company. There hasn't been a change in 10 11 the structure at that time. 12 Q. Except for the change of name? 13 Α. That's correct. 14 Thank you. I would like to now turn to Q. 15 your testimony about US Ecology's investigation of 16 potential releases of hazardous materials at the site. 17 Α. Yes. I believe that starts on page 11 of your 18 Ο. 19 testimony. What is the reference of exhibit? 20 Α. 21 JUDGE PRUSIA: That would be Exhibit 15. 22 Yes. Α. 23 I'm sorry, that would be page 12, page 11 Q. 24 is the wells. 25 Α. That's correct.

1 Q. In your testimony you indicate that US Ecology is conducting an investigation that's 2 3 consistent with requirements of state and federal law to investigate trenches at the Hanford facility or the 4 5 Richland site; is that correct? Yes. We're investigating solid waste б Α. management units that were identified for potential 7 releases by an EPA investigation at our facility in 8 9 1992.

10 Q. And the EPA is investigating the site due 11 to -- under the Resource Conservation and Recovery 12 Act?

A. They are investigating it under a Hanford part B permit that is issued to the Department of Energy, Richland operations, in which our facility was included in a definition of facility in which the permit was to be applied.

18 Q. I'm sorry, it was included in the 19 definition of --

20 A. Of facility.

Q. But that is under a Resource ConservationRecovery Act investigation or RCRA?

A. Yes, it is.

24 Q. What does RCRA cover?

25 A. It covers the -- it deals with any

hazardous potential or actual hazardous releases - the releases of hazardous constituents and any solid
 waste management unit.

Q. And hazardous constituents, that covers
bazardous waste, correct, which is different from low
level radioactive waste?

Yes, it does. There is a definitional 7 Α. 8 In the federal level radioactive waste is problem. 9 included under hazardous waste. In the state of Washington there is a differentiation between 10 11 hazardous and radioactive waste, and in the nuclear 12 Regulatory Commission there is a differentiation between radioactive and hazardous waste. It's only 13 14 EPA that has a broader definition that includes 15 radioactive waste under the umbrella category of 16 hazardous waste.

## 17 Q. And that's in EPA's regulations?

18 A. Yes, it is.

So is US Ecology then being required to 19 Q. conduct an investigation or is it doing it on its own? 20 21 Α. We are being requested by the Department of 22 Energy, which is the permitee, to conduct these 23 investigations, and the obligation is that the land is federally owned and is leased to the state of 24 Washington and the state of Washington subleases the 25

1 land to US Ecology. We are not voluntarily doing investigations of our facility. In fact we filed 2 litigation, initial litigation, to exclude our site 3 from the permit. 4 Now, when you said DOE, is that the state 5 Q. Department of Ecology? б 7 No, the Department of Energy. Α. MS. RENDAHL: Your Honor, I would like to 8 9 have marked for identification this document. I will 10 note that it's a response to a staff data request part 11 of which was marked as confidential by the company, 12 but that part that was marked as confidential is not included in what I'm distributing right now. 13 14 JUDGE PRUSIA: I've been handed a 15 multi-page document which is -- appears to be response 16 of US Ecology, Inc. to data request No. 21 issued by the staff of the Commission. I will mark the document 17 for identification as Exhibit 23. 18 19 (Marked Exhibit 23.) 20 0. Mr. Bede, did you provide these documents in response to staff's data request No. 21? 22 Yes, I did. Α. 23 Would you please describe what each of Q. 24 these documents is? 25 Well, the first document is a final report Α.

21

1 dealing with a RCRA facility assessment report done by contractor PRC Projects out of Seattle, and it deals 2 3 with the assessment, the RCRA assessment, of our facility. 4 5 I think these got out of order Q. б unfortunately. What's the next document? The document November 5, 1991, that's a 7 Α. certified letter that was sent to US Ecology? The 8 9 first one I have is the RCRA facility assessment. The 10 second document is a trip report. 11 Q. I guess I'm referring to the labels at the top, attachment 21B, et cetera. There's 21B and then 12 the next I have is 21E. Is that what you have? 13 14 Proposed investigation program? Is that Α. what you're referring to? 15 16 Q. Yes. Would you identify what that is? 17 Α. That is a proposed investigation program 18 that is -- was developed for our facility. I believe 19 this was done by our contractor. Yes. It identifies 20 the various solid waste management units and our 21 proposed investigation for hazardous constituents at 22 our facility. 23 And then the next attachment that's 0. 24 included? 25 Α. Is that 21A?

1	Q. It may very well be.				
2	A. I'm sorry.				
3	Q. Do you also have a 21C? You should have				
4	everything but 21D. In fact they should be in order				
5	A, B, C, D, E with D excluded.				
6	A. C is radioactive materials license.				
7	Q. And could you identify what attachment				
8	21E is. I'm sorry.				
9	A. I don't have 21E.				
10	Q. You don't. Well, let me hand it to you.				
11	A. Maybe I should put these in order. Here is				
12	21E, yes, thank you. I'm in order now.				
13	Q. Thank you. Sorry for the confusion.				
14	A. No problem. 21E is a letter to Mr. Bob				
15	Cordts of the Department of Ecology in the state of				
16	Washington, and it is a proposed investigation program				
17	for US Ecology's Hanford site. Again, this is for				
18	investigation of the potential releases of hazardous				
19	materials at our facility.				
20	Q. Thank you.				
21	MS. RENDAHL: Your Honor, I would move				
22	admission of the document.				
23	MR. VAN NOSTRAND: No objection.				
24	JUDGE PRUSIA: Let me ask first, did you				
25	want those reordered?				

1 MS. RENDAHL: Please, A through E with D 2 excluded. JUDGE PRUSIA: All right. Is there any 3 objection to the admission of what has been marked for 4 5 identification as Exhibit No. 23? MR. VAN NOSTRAND: 6 No. 7 JUDGE PRUSIA: Mr. Dudley, Mr. Gould? 8 MR. GOULD: No objection. 9 JUDGE PRUSIA: Let the record reflect that there is no objection. That exhibit will then be 10 admitted and will be admitted reordered with 11 12 attachment 21A through E and there's no D. 13 (Admitted Exhibit 23.) 14 MS. RENDAHL: Thank you. Mr. Bede, you said that US Ecology has been 15 Q. 16 required to conduct an investigation by the Department 17 of Energy. Has US Ecology been required to apply for its own RCRA permit? 18 19 Α. No. 20 Has US Ecology been requested to apply for 0. 21 a RCRA permit? 22 No, not concerning this issue. US Ecology Α. sent in a part B application, I believe, in 1982 or 23 1984 when the issue of scintillation vials became an 24 25 issue in which that was designated to be a RCRA waste

at that time. Prior to 1984 that was not a RCRA waste
 at our facility.

3 Q. Could you explain what part A and part B4 are for a RCRA permit application?

5 Part A deals with the operations of a Α. б hazardous waste or mixed waste facility under RCRA. Part B is a closure plan for a RCRA facility. 7 We sent a letter for clarification to EPA asking -- saying 8 9 that we have materials that now have been designated 10 as RCRA waste. How should those be dealt with. We 11 made that application to the state of Washington in 12 The state of Washington has not acted on that 1984. 13 application in the last 11 years, and it was a 14 protective filing, asking the question how should we 15 deal with this potential problem at our facility or 16 how do we deal with waste that is now designated as 17 RCRA waste that has previously been disposed of at our 18 facility, disposed of under our NRC license for low level radioactive waste. We are strictly a low level 19 20 radioactive waste facility. We are not a RCRA 21 disposal facility.

The federal government indicated that waste we previously had been taking from 184 forward would be RCRA waste and those would be no longer accepted at our facility. We indicated to generators that these

1 wastes would no longer be accepted under our NRC 2 license. Our NRC license gave us the opportunity for a de minimus quantity exemption for hazardous quality 3 materials. There was also some change in the state of 4 Washington dealing with the disposal of lead at the 5 That is not a RCRA waste but it's a dangerous б time. waste in the state of Washington. Upon notification 7 of these changes, generators were given further 8 9 notification and no additional waste was accepted at 10 our facility.

11 Q. Thank you. Mr. Bede, if you could turn to 12 what's attachment 21B of Exhibit 23. This document 13 describes in addition to other information the history 14 of US Ecology's filing of part A and part B --

15 A. That's correct.

16 Q. -- applications?

17 A. Yes.

18 Q. And so when US Ecology filed its part A19 permit application --

A. We never filed a part A permit application. We filed a part B application, I believe. Part A, I believe, is for operation facility. Can you reference that in the document? To my knowledge we did not file part A.

25 Q. If you turn to page 9 of attachment 21B.

1 A. Yes.

It indicates the second to last sentence on 2 Q. 3 that page "a RCRA part A treatment storage and disposal permit application dated" --4 5 I stand corrected. That was submitted in Α. 1980, that's correct. б And it indicates that the application was 7 0. accompanied by a letter expressing uncertainty about 8 9 the status of the facilities. Is that what you were 10 talking about in terms of RCRA waste being defined --11 Α. Yes, it was. 12 And then again US Ecology filed a part A Q. application in 1985? 13 14 Α. Yes. In addition to --15 Q. 16 Α. Well, that's correct. It was an updated 17 part A application. It wasn't a new application. In 18 1980, I believe, they believed our part A application 19 was incomplete and then we amended that in 1985. 20 And then in 1985 the US Ecology lost its Q. 21 interim status. Could you explain what that means? 22 Interim status is the assumption we are Α. going to operate a facility and then you can progress 23 in the regulatory form to have your site continued to 24 25 be evaluated. It was determined that interim status

was lost so no hazardous waste could be coming into
 your facility.

3 Q. Why did US Ecology not finish the4 application process?

5 Mainly because we were not a hazardous Α. б waste facility and we were seeking clarification. These were protective filings for -- asking EPA to 7 clarify that we are -- have been historically a low 8 9 level radioactive waste facility and now you have designated certain low level waste that's at our 10 11 facility as hazardous waste and we were asking how 12 should we proceed.

Q. So when did the U.S. Department of Energy initiate its RCRA hazardous waste permit for the Hanford site?

A. I believe that it was initiated in 1990, and then it was -- went out to public hearing in 1992, and then in 1994 in -- I believe in September that permit was issued, and it was issued jointly by the Environmental Protection Agency and the Washington Department of Ecology.

Q. And as a part of that permit, the Richland site was indicated as a solid waste management unit at the Hanford site?

25 A. To our surprise, yes, our facility was

included in that -- in the initial draft permit, the
 document that came out in February of 1992.

3 Q. Was the site included due to US Ecology's 4 resistance, for lack of a better word, to complete an 5 application for RCRA?

6 Α. No. It was included only in the broad 7 definition of facility that included all physical operations on the Hanford reservation. We were the 8 9 only private operation. All other operations were 10 affiliated with the Department of Energy. We do not 11 have a direct connection to the Department of Energy. 12 We maintain a sublease with the state of Washington, which has a direct relationship with the Department of 13 14 Energy through a 99-year lease that was initiated in 15 1964.

16 Q. If you could go back to page 9 of 17 attachment 21B.

18 A. Yes.

19 Q. The report indicate that US Ecology 20 disposed of nonradioactive hazardous chemical waste at 21 the site from 1968 until '72; is that correct?

A. That's correct. Under our low levelradioactive waste materials license.

Q. And the chemical waste included xylene,benzene, toluene and scintillation fluids; is that

1 correct?

2 A. In the chemical -- are you referring to the3 chemical trench?

4 Q. Yes.

5 A. There were no scintillation vials 6 referenced in the chemical trench at all.

Q. Does the company have complete information
about the amounts and the types of chemicals that were
placed in the chemical trench?

10 A. We do not.

11 Q. Why didn't the company maintain detailed 12 records?

We have records. They are not detailed 13 Α. 14 records at the time of the 1968 to '72 period. 15 Shipping bills of lading and shipping dock records are 16 available. Also we, through an exhaustive 17 investigation not only by the company but also by the 18 Department of Health to identify who those generators 19 were, we were only able to identify four generators 20 who had deposed of waste, and we went to those four 21 generators and asked for clarifying records. Ι 22 believe two of the four are now out of business and 23 did not have any records. The other two indicated that they had no historical records about those 24 25 shipments.

Q. Are those two still current generators or
 customers of US Ecology?

3 A. One is.

4 I have a question about a statement that Q. 5 appears on page 8 of this document. The first б paragraph under section 3.2 states that "no attempt by US Ecology has been made to record the exact location 7 8 of individual shipments of waste within a trench. 9 According to US Ecology this was done purposefully to 10 discourage unauthorized recovery of waste."

11 A. No. That is an inaccurate statement. You 12 have to realize, this report was contested by the 13 company very vigorously and there were additional 14 comments that were put in saying that this report was 15 an inaccurate report in its draft form and those 16 clarifications were not made in the final report.

Q. Do you know what that refers to in terms ofdiscouraging unauthorized recovery of waste?

A. No. We contested that and we asked whatthey meant by that.

21 Q. "In addition to the nonradioactive chemical 22 waste US Ecology also disposed of mixed waste at the 23 site until 1985."

A. We did not.

25 Q. You did not dispose of --

A. We have not disposed of any mixed waste at our facility that was designated as a mixed waste at the time of acceptance of that material. All waste we have received at the time of acceptance has been low level radioactive waste. Waste that is strictly authorized under our license with the Department of Health.

8 Q. Let me rephrase that. Did US Ecology 9 receive waste that is now characterized as mixed waste 10 until 1985?

11 A. Yes.

Q. And that's waste that contains both
hazardous and radioactive waste; isn't that correct?
A. It contained both radioactive and hazardous
constituents in the waste, yes.

16 Q. And those wastes were disposed of in 17 trenches 1 through 11A mixed waste, for what's now 18 defined as mixed waste?

A. Our records, yes, this was the material inthose trenches, yes.

Q. So if the company deposited nonradioactive hazardous waste at the site, why should the current ratepayers be required to pay for the corrective action concerning these materials?

25 A. This material was accepted under our

1 radioactive materials license. It was under a de 2 minimus quantity exemption. This material was 3 manifested and accepted by the state of Washington for 4 appropriate disposal at our facility. This material 5 was -- came from historical generators that used our 6 facility and some of them continued to use our 7 facility.

8 What federal and state agencies are 0. 9 currently imposing environmental monitoring 10 requirement on the company in addition to EPA? 11 Α. Under our license the Department of Health is requiring investigation for radiological 12 constituents at our facility. There is no other 13 14 authority that is -- that currently is -- has 15 authority to ask for additional monitoring at our 16 facility.

Q. Mr. Bede, you mentioned that in reference to attachment 21B there is a clarification report that the company filed. Is that available?

A. Those are comments, yes. That is available, and I had thought that was included in our response. If it has not been included we can give you those comments. Those comments were on the draft report and also on the final report in which we were highly critical of the information that was in this

1 document, and that was the basis of our litigation. 2 MS. RENDAHL: Your Honor, I would like to 3 make a record requisition for the company's clarification. 4 5 JUDGE PRUSIA: I believe that would be б record requisition No. 2. I only have record of one 7 \_ \_ 8 MS. RENDAHL: I know that there's been two 9 bench requests but I am not aware of any record 10 requisitions. 11 JUDGE PRUSIA: Mr. Paine made one to Mr. 12 Saleba. 13 MS. RENDAHL: Oh, that's true. 14 JUDGE PRUSIA: That would be record 15 requisition No. 2, the Commission staff's request for 16 the company's response to the attachment 21B. Would 17 that be correct to characterize it in that way. MS. RENDAHL: Your Honor, could I clarify 18 19 that would be the clarification to the draft and the 20 final reports? 21 JUDGE PRUSIA: Yes. 22 MS. RENDAHL: Thank you. 23 (Record requisition 2.) These are comments to the Environmental 24 Α. 25 Protection Agency specifically dealing with this

illy deallin

1 report.

2 Q. Thank you.

3 A. There are comment --

Q. I don't believe there's a question pending.
Mr. Bede, so at this time, US Ecology
reports in terms of environmental monitoring to the
federal EPA?

8 A. No. Strictly to the state of Washington, 9 to the Washington Department of Health. There is no 10 reporting that goes to any other -- to any other 11 federal agency other than the Nuclear Regulatory 12 Commission. No other agency has regulatory oversight 13 at our facility at this time.

Q. But you've indicated that the department of the -- federal Department of Energy is requesting this investigation be conducted. Does that include environmental monitoring in that investigation?

18 Α. Yes, it does. They are not requesting it The Environmental Protection Agency is 19 be done. 20 requesting it to be done. In fact the Department of 21 Energy is contesting our inclusion into this permit. 22 The basis of that inclusion, they believe that if 23 there are concerns about our facility they should be handled not through their RCRA part B permit but in 24 25 the direct relationship between either the state of

Washington or the EPA to US Ecology. We have a permit
 that is being issued to the Department of Energy by
 EPA. There is no direct connection between EPA and US
 Ecology. It is strictly through the Department of
 Energy. Department of Energy is contesting our
 inclusion in that.

Q. Did you say that the Department of Energy
8 is contesting their inclusion as a RCRA permit or your
9 site as part of your permit?

A. They are contesting our site as being
 included in their RCRA part B permit.

Q. Thank you. In your testimony you refer to an investigation plan that the company has developed to identify the potential release. Is this plan -who is this plan directed to? Just Department of Energy or --

A. No. The plan is directed to the
Environmental Protection Agency, and the Washington
Department of Ecology that has authorization over
hazardous waste, and mixed waste.

Q. So is the state Department of Ecology,are they pursuing this on behalf of EPA?

23 A. Yes, they are.

24 Q. Are they the --

25 A. Currently EPA --

1 Q. Excuse me. May I ask my question? Are 2 they, the state agency that is, for lack of a better 3 word, licensed or certified by EPA to conduct this 4 investigation?

5 They will be. Right now they don't have Α. б the EPA authority for investigation and remedial action or correction action. That is to be 7 transferred to the state of Washington within the next 8 year, I would imagine. Early indications were that 9 10 that authority would be transferred to the state in 11 November of last year, and it wasn't done at that time 12 and it has not been done to this date but it is anticipated that that action will be taken, which will 13 14 be basically take EPA out of the direct relationship 15 for their site. That authority is transferred to the 16 state Department of Ecology.

Q. So then company would be reporting both to Ecology and state Department of Health in terms of complying with any closure or environmental monitoring?

A. No, no. It is in our program -- we are suggesting that this be done strictly under our radioactive materials license in which the Department of Health would be given the authority to oversee the investigation of hazardous constituents at our

1 facility.

2 Q. Referring to attachment 21E --

3 A. Yes.

4 -- which is the company's proposal, it Q. 5 indicates on the cover letter that there was a meeting б between the Department of Ecology and Department of Health and the company and that this proposal is 7 submitted pursuant to that meeting. Is there some 8 9 sort of discussion between the company and Department 10 of Health and Department of Ecology to somehow 11 consolidate any reporting requirements in one program?

12 That's the direction that we're trying to Α. 13 do, and that reporting requirement will just be to the 14 company to the Department of Health. This plan, the proposed investigation program, is really the third 15 16 generation proposal that US Ecology has made. The 17 first proposal was a RCRA facility investigation that was filed before the permit was issued to the 18 19 Department of Energy. The assumption is that if we 20 filed a RCRA investigation that we could be deleted 21 from the permit. We also -- that was rejected.

22 Subsequently we issued a soil sampling 23 program to EPA, and I believe in January of this year 24 that was also rejected. This is the third attempt by 25 the company to resolve the investigation program.

1 This program is directed to the state of Washington. 2 The other two programs were directed to EPA. We were 3 instructed by EPA to deal directly and negotiate with 4 the Department of Ecology to resolve this issue, and 5 then EPA would review that decision on the assumption 6 that corrective authority is going to be transferred 7 to the state of Washington eventually.

8 There are different requirements. Under 9 RCRA EPA has authority -- there are certain RCRA 10 requirements that you have to meet. If the state of 11 Washington takes over that authority there are new 12 Model Toxic Control Act, or MOTCA, requirements that 13 you have to meet.

14 Q. So the company is trying to combine all of 15 its requirements in one area?

16 A. That's correct. We're trying to get beyond 17 a one agency. This plan is to be implimented by the 18 Department of Health.

Q. So has the company currently reached any
agreement with the Department of Ecology and
Department of Health in this proposed plan?

A. There is no agreement at this time. We have a proposed plan that is being evaluated at this time. There needs to be a memorandum of understanding between the state agencies in order to implement this

1 plan. That MOU has not been completed at this time.

2 Q. Do you have any estimate of when that will 3 be completed?

4 A. We were very hopeful that that could have5 been completed months ago.

Q. In the company's proposed investigation
program, it proposes installation of two vadose zone
monitoring cluster wells; is that correct?

9 A. That's correct.

10 Q. What is a vadose zone?

11 Α. The vadose zone is the area between where 12 waste is disposed of and your ground water or aquifer. At our facility we excavated trenches to 45 feet from 13 14 the ground level and we disposed of waste from 45 feet up to eight feet of that ground level. The area would 15 16 be between the 45 feet, which is the bottom of a 17 trench, and the aquifer that is at approximately 322 feet under our facility. So you have approximately a 18 19 280-foot area that is called the unsaturated area 20 where waste has not been infiltrated. It's a -- and 21 there is no moisture in that area.

Q. And so what would the vadose zonemonitoring cluster wells monitor?

A. They would monitor any releases under thisprogram, any releases of any hazardous constituent

1 from our trench basically from the bottom of the trench at various locations. One of the problems at 2 3 our facility is that we are a low level radioactive waste disposal facility. Under NRC and the Department 4 5 of Health our point of compliance is at the ground б water not at the bottom of our trenches. Under EPA and state regulations the point of compliance is where 7 8 -- defined as your waste disposal unit which is actually the trench. The waste disposal unit at our 9 10 facility includes the entire site under our Department 11 of Health regulation. So you have conflicting 12 regulations between the state of Washington, Department of Ecology and Department of Health, and 13 14 our plan tries to solve that by putting the authority 15 under the Department of Health to implement Department 16 of Ecology authority for hazardous waste.

Q. The company is proposing to install the wells under the chemical trench and trench No. 5; is that right?

20 A. That's correct.

Q. And these are the same wells that arereferred to on page 11 of your testimony?

A. No, they're not. Page 11 of my testimony
deals with installing wells, vadose monitoring wells
for the Department of Health. These are separate

1 wells. Our idea was to try and incorporate these into one investigation. That has not been achieved. 2 3 Testimony on page 11 deals with what our license requirements are. The Department of Health maintains 4 5 that we shall do investigation of the vadose zone for б radiological constituents. The RCRA investigation plan is for hazardous constituents. 7 These are two 8 different programs. 9 MS. RENDAHL: Your Honor, I would like to 10 have marked for identification this document. 11 JUDGE PRUSIA: I've been handed a multi-page document entitled Response of US Ecology, 12 Inc. to data request No. 23 of the Commission staff. 13 14 I will mark that document for identification as 15 Exhibit No. 24. 16 (Marked Exhibit 24.) 17 Mr. Bede, if you would refer to page -- I'm Ο. 18 sorry. Could you identify what this document is. 19 Α. This is a document done by our contractor Grant Environmental, and this is for a vadose 20 21 monitoring plan dealing with radiological constituents 22 at our facility. This was a license requirement, and 23 we included this document in our closure plan submission to the Department of Health. This does not 24 deal with any hazardous investigation of the vadose 25

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1 soil.

2 And you submitted this to staff in response Q. 3 to data request No. 23? 4 Α. Yes, we did. 5 MS. RENDAHL: Your Honor, I move admission of the exhibit. б 7 JUDGE PRUSIA: Are there any objections to the admission of the document that's been marked for 8 9 identification as Exhibit No. 24? 10 MR. VAN NOSTRAND: No. JUDGE PRUSIA: Let the record reflect that 11 12 there is no affirmative response. Hearing none that 13 exhibit will be admitted. 14 (Admitted Exhibit 24.) Mr. Bede, if you could look at page 3-1 15 Q. 16 of Exhibit 24. 17 Α. Exhibit 24 again is the document you just 18 gave me? 19 Q. Correct. Α. 20 Yeah. 21 The second paragraph to the bottom states Q. 22 that "the cluster wells will be placed at the chemical trench in between trenches 4 and 5." 23 24 That's correct. Α. 25 Q. And then referring back to Exhibit
1 attachment 21E, on page 3, it also talks about placing 2 these cluster wells near the chemical trench and near 3 trench 5. If the company installs cluster wells under 4 Department of Health requirements for radiological 5 constituents, then those same wells will be used for 6 hazardous constituents?

7 A. No.

8 Q. But they will be in the same location,9 correct?

10 A. Well, they will be in the same trenches, 11 not necessarily the same locations. One is for 12 radiological investigation, one is for hazardous 13 investigation -- hazardous constituent investigation. 14 It would be nice to be able to incorporate those but 15 we haven't at this time. There are competing 16 regulatory requirements for those wells.

Q. If you have cluster wells for radiological constituents why can you not test them -- why can you not test for hazardous constituents using the same wells?

A. Because there are different constituents that you are monitoring for and you have different requirements specifications for those wells to be installed. Difference in screening, difference in type of equipment that you can be using, also

1 basically a difference in installation of those wells.

2 Q. Referring to Exhibit 24, again, how are the 3 vadose zone wells that are proposed in this program to 4 be constructed, what materials will be used to 5 construct these wells?

I believe that's outlined in -- on table 3 6 Α. dealing with cost estimate. I don't know the exact 7 equipment that's going to be used. There are drilling 8 9 specifications, sampling specifications that have to 10 be met to the standards of the Department of Health 11 for radiological constituents. Their hydrogeologist 12 is going to determine what exactly that equipment is going to be. That has not been totally finalized by 13 14 the Department of Health. We have a proposal to them and it is our assumption we can implement this 15 16 proposal, but I don't have the specifications of what 17 exact equipment is going to be used.

MS. RENDAHL: Your Honor, I would like to have marked for identification as Exhibit 25 and 26 two different documents.

JUDGE PRUSIA: Do you have a preference asto which document gets which number?

23 MS. RENDAHL: Yes. Could you mark as 24 Exhibit 25 data request 22 and its response and then 25 26 as the Teledyne Wah Chang.

1 JUDGE PRUSIA: I've been handed a multi-page document which is the response of US 2 3 Ecology, Inc. to data request No. 22 of Commission staff. That has been marked for identification as 4 5 Exhibit No. 25. 6 I've been handed a second multi-page document, which is a supplemental response of US 7 8 Ecology to data request No. 608 submitted by Teledyne 9 Wah Chang. I have marked that for identification as 10 Exhibit No. 26. 11 (Marked Exhibits 25 and 26.) 12 Mr. Bede, looking at what's been marked as Q. 13 Exhibit 25, is this a copy of your response to staff's 14 data request No. 22? 15 Yes, it is. Α. 16 Q. Could you describe what the document is? 17 It's the ground water monitoring well Α. 18 management plan that was submitted to the Department 19 of Health. 20 And looking at what's been marked as Ο. Exhibit 26. 21 22 This is the response letter from the Α. Department of Ecology dealing with specific questions 23 I directed to the department dealing with the funding 24 of investigation and installation of both vadose and 25

1 ground water monitoring wells at our facility. 2 And you provided this response to Teledyne Q. 3 Wah Chang in response to its data request? 4 Yes, we did. Α. 5 MS. RENDAHL: Your Honor, I would move admission of the two documents. б 7 MR. VAN NOSTRAND: I have no objection, 8 Your Honor, as long as it's noted for the record that 9 page 9 of 9 of Exhibit 25 contains markings not made 10 by the company's original response. 11 MS. RENDAHL: Excuse me? 12 MR. VAN NOSTRAND: Page 9 of 9 of Exhibit 25 contains delineations on the right-hand side not 13 14 included in the company's original response. MS. RENDAHL: Thank you. 15 16 MR. VAN NOSTRAND: Additions done on the 17 far right-hand column is not work product of the 18 company. 19 JUDGE PRUSIA: And what's been marked for 20 identification as Exhibit No. 26, is everyone able to read --21 22 MS. RENDAHL: Your Honor, this was the copy 23 that was provided in response to data request. I could request the company to provide a clean copy for 24 25 submission to the record at a later date.

1 JUDGE PRUSIA: Is a cleaner copy available? 2 THE WITNESS: I don't know at this time. 3 This is the copy that I had in my office. 4 MR. VAN NOSTRAND: What we have is from 5 you? б THE WITNESS: This is the only copy I have. I can look if someone else in the company has a clean 7 8 copy or the Department of Health has another copy. 9 JUDGE PRUSIA: With the correction Mr. Van 10 Nostrand indicated that he has no objection to the 11 admission of these two exhibits. Are there any other 12 objections to the admission of Exhibits 25 and 26? MR. GOULD: None. 13 14 JUDGE PRUSIA: Let the record reflect that there is no affirmative response. Hearing none 15 documents marked for identification as Exhibits No. 25 16 and 26 are admitted --17 (Admitted Exhibits 25 and 26.) 18 19 JUDGE PRUSIA: -- with the correction on page 9 of 9 of Exhibit 25 that the notations on the 20 21 right-hand side were not in the original and should be 22 disregarded. 23 Mr. Bede, looking at Exhibit 25, this Ο. 24 document or plan was prepared at the request of 25 Department of Health?

1 Α. Yes, it was. As a part of the post closure plan 2 Q. 3 document? 4 As part of our license requirement. Α. 5 And the report indicates that there are Q. б currently five ground water monitoring wells at the site; is that correct? 7 8 That's correct. Α. 9 How long have these wells been in place, do Q. 10 you know? 11 Α. I believe they were installed in 1988. 12 Do you know what the construction of these Q. wells is, what they're made from, the current ground 13 14 water monitoring wells? I'm not a hydrogeologist or engineer. I 15 Α. 16 don't know the exact materials. 17 Do you know if it's steel or PVC pipe? Q. I believe they're PVC pipe with steel 18 Α. screens on the bottom, approximately 40 feet of 19 screening that goes into the aquifer or the water 20 21 table. 22 If you look in the right-hand corner is Q. 23 that titled page 3 of 9 --24 Α. Yes. 25 -- there's a discussion of the existing Q.

1 wells. Would you agree that, as it states, that wells 2 3, 8, 10 and 13 are constructed of 8-inch diameter 3 schedule 40 mild steel casing? 4 That's right. That's what that does state, Α. 5 yes. And that the fifth well is constructed of б Ο. 7 PVC casing? 8 That's the statement, yeah, that's correct. Α. 9 Do you know if there have been any repairs 0. 10 or replacements to these existing wells since they 11 were installed? 12 There was an investigation that we put Α. No. a camera down them and there was no indication of any 13 14 deterioration. 15 How many years does US Ecology expect these 0. 16 wells to remain in operation? 17 The five existing wells? Α. 18 Ο. Correct. 19 That depends on regulatory requirement. Α. 20 There's some concern about those existing five wells 21 do not meet criteria for them being RCRA wells or 22 wells to collect hazardous constituents from the 23 ground water. With a change in regulatory requirements, those wells could be replaced 24 25 immediately.

1 Q. Were it not for regulatory requirements, how long do you think these wells would be functional? 2 3 I'm not exactly sure. They've been Α. operating since 1988. We just investigated them. 4 5 They seem to be -- seem to be continuing to function. б I'm not an engineer. I don't have the longevity of a specific well. They are not going to last forever. I 7 8 imagine you could have some deterioration in them or 9 you could have some type of activity that would 10 compromise them and they would have to be replaced. 11 Q. Just for clarification, if you look to the next page, page 4 of 9 --12 13 Α. Yes.

14 Q. -- would you agree that the first paragraph 15 after Roman numeral V states "the existing wells were 16 installed in 1985."

A. Yeah, I stand corrected. I said in 1988.
They were installed in 1985, yes, as this statement.
Q. The statement also -- the paragraph also
states that "there are no trends which indicate a near
term limit to their useful lifetime." Is that the
company's --

A. That's the statement. This is our report.
Q. Concerning the two proposed -- the new
proposed wells, the company is proposing two

1 additional wells to be constructed?

2 A. That's correct.

3 Q. And has this plan been accepted by4 Department of Health?

5 They have preliminarily accepted it. There Α. б is some question about going through right now about the location of our down gradient well. There is a 7 determination that there should be two additional 8 9 wells. It's just a question of where the down 10 gradient one should be located, and that came out just 11 last week. We've gotten a contractor, and this contractor is available to install those wells this 12 13 year.

14 Q. Will the two proposed wells be constructed 15 using the same type of materials as the existing five, 16 or I guess the steel casing?

17 I believe they will be. Our plans Α. Yes. 18 are to have a little bit different screening in them. 19 We had a 40-feet screening in our ground water wells, but the anticipation of the reduction of the ground 20 21 water since the activities at the Hanford reservation 22 have reduced the level of the ground water and the need for screening might not be 40 feet any more. 23

Q. On page 11 of your testimony you state that the cost of the wells -- that the company is proposing

1 to recover cost of the wells over a period of five
2 years; is that correct?

3 A. That's correct.

Given that there are five wells that have 4 Q. 5 been in place for 10 years and show no need at this б time to be repaired, and that the company has placed -- has not placed a near term limit on those wells' 7 usefulness, wouldn't it be reasonable to recover the 8 9 cost of the new wells over a longer period of time? 10 Α. Not necessarily. A five-year period 11 provides us with some confidence that they will be 12 able to perform for that period of time. There is no guarantee after five years that those wells would be 13 14 accepted or continued to function. Just because the first five are -- have existed for 10 years indicates 15 16 -- doesn't indicate the other two are going to last 17 that long.

18 Q. Are there any current or proposed wells in 19 any locations where the company plans to dig new 20 trenches?

A. The operating well is going to be just close to our new trench 18 that is going to -- that's going to be excavated this year. And that is a new trench.

25 Q. Will that cause any disruption of that

1 well? You stated an operating well is near that
2 trench?

3 Α. The operating well, it's not next to No. the trench. It's -- it's off from where the new 4 5 trench will be. We had a proposal as our facility б expanded for additional ground water monitoring wells 7 to be installed. There is a potential if the entire 8 100 acres is used that 33 wells would be implemented. 9 That was on the assumption we could continue to take 10 large volumes of waste.

11 We're now a regional facility and our 12 closure plan, we're estimating that less than 50 percent of the 1200 acres is going to be utilized. 13 14 It's our belief that these additional two monitoring wells at this time should meet the additional volume 15 16 capacity of the next six to eight years but that could 17 change if additional volume comes into our facility. Concerning the vadose zone wells that we 18 0. were talking about before, I have a couple of 19 additional questions, and if you look to Exhibit 26 --20 21 Α. Yes. 22 On page 2 of the letter from Department of Q. 23 Ecology? The letter from Mike Wilson? Yes. 24 Α. 25 The letter dated March 9, 1995. Q.

1 A. Yes, that's it.

Q. Paragraph 3 indicates, "The Department of Health has determined that a vadose monitoring system will be required." Is that correct?

5 A. That's correct, yes. That's a license 6 requirement, yes.

Q. And in discussing the recovery of costs it indicates that -- the letter states that the costs for the monitoring required or associated with Ecology or RCRA -- I'm sorry -- that the costs would be recoverable as operational costs any costs related to the ecology or RCRA monitoring; is that correct?

13 Α. No, but what it says is that any -- that 14 any vadose monitoring system is recoverable at the 15 site closure account to the extent the costs 16 are directly related to the Department of Health 17 closure requirement. Then it goes on to say costs 18 associated with the Department of Ecology or RCRA hazardous waste will be recovered as routine or 19 20 operating costs. That part of the costs associated 21 with taking analysis of hazardous constituents.

Q. So I guess this goes back to my apparent confusion earlier that it appears that both Department of Health and Ecology are requiring the vadose system, and it seems to be the same type of system?

1 Α. No. They are not requiring the same type 2 of system. They are two separate requirements. One 3 requirement of the Department of Health deals with looking for radiological constituents in the vadose 4 5 zone, and meeting requirements of saying, okay, if you б find something in the vadose zone your point of compliance is at your ground water. 7

8 Under the vadose zone investigation of the 9 Department of Ecology, that would indicate that 10 analysis -- that any releases from your trenches in 11 the vadose zone the point of compliance would be at 12 your trenches. Basically under the Department of 13 Ecology any release you would find would be determined 14 as a release. Under the Department of Health even if you found a release of radiological material in the 15 16 vadose zone that would not be a release because your 17 point of compliance is at your ground water. Until 18 that release reached your ground water there would be no need for any type of remedial action or corrective 19 It's a difference of point of compliance of 20 action. 21 the two systems.

22 Q. Going back to Exhibit 24, the report states 23 that US Ecology currently has two vadose zone wells in 24 an experimental monitoring program?

25 A. That is correct, yes.

1 Q. Do you know what the materials that these wells were constructed with? Do you have any idea? 2 3 I believe they are steel casing vadose. Α. They are vertical wells. They go straight down and 4 5 they penetrate into the vadose zone. The question is б not -- has been raised with these wells is that you can say they only monitor what is the corridor from 7 8 the site of a trench. The issue is they don't monitor 9 what is underneath your trench, and the issue is that 10 the Department of Health was interested in doing 11 vadose monitoring wells for soil samplings under the 12 trench. That's fine. I'm not questioning why you 13 Q. 14 put these two in place. My question just had to do

15 with the construction of the wells.

16 A. Yes.

Q. And so you've indicated that it's basicallysteel construction as you understand it?

19 A. I believe so, yes.

20 Q. And are the proposed wells proposed to be 21 of similar construction?

A. Yes, they are. But they are going to be different type of wells. The screening is going to be larger in those wells and you're going to be able to take samplings from a broader area.

Q. Do you know what the cost to construct the
 existing wells was?

3 A. Existing -- I don't have that at this time,4 no.

Q. So if the vadose wells that you're proposing are similar to the construction in terms of steel casing than the current wells, wouldn't it be reasonable to recover them over a longer period than five years?

10 A. Not necessarily. Certainly those wells may 11 only operate for a four or five year period. Our 12 vadose monitoring wells have only been installed for a 13 short period of time and we don't know how long they 14 will last.

Q. Going back to the ground water monitoring wells, I just have a couple of more questions on these wells.

18 A. Certainly.

19 Q. I think you indicated that there may be 20 regulatory requirements that are changing to change 21 whether those wells -- the construction of those wells 22 should be changed?

A. No. There's just a question of where the location should be of the -- I believe it's the down gradient well.

1 Q. So you're not going to be pulling out those wells. It's just a question of whether there are 2 3 additional wells needed to meet the regulatory requirement? 4 5 No, we're not pulling out -- you're Α. б referring to the five ground water monitoring wells we have now? 7 8 Q. Correct. 9 Those will continue to exist. There are Α. 10 two additional wells that we are going to be 11 installing, one up gradient and one down gradient. 12 There's just a question -- there's no change in 13 regulatory requirement. It's just a change of -- just 14 a debate is going on the locations we selected, are 15 those the appropriate locations. 16 Q. I'm going to move on to a different 17 I am sure you will be happy about that. subject. 18 On page 15 of your testimony, and I guess it's been marked as Exhibit 18, BCB-7, which is your 19

20 equipment lease exhibit.

21 A. Yes.

Q. You've indicated a five year replacement program to replace aging equipment at the site, correct?

25 A. That's correct.

1 MS. RENDAHL: Your Honor, I'd like to mark 2 another document. I believe this will be Exhibit 27. JUDGE PRUSIA: I have been handed a 3 multi-page document which is response of US Ecology, 4 5 Inc. to data request No. 19 issued by Commission 6 staff. I'm marking that document for identification Exhibit No. 27. 7 8 (Marked Exhibit 27.) 9 Mr. Bede, is this your response to staff's Ο. 10 data request No. 19? 11 Α. Yes, it is. 12 MS. RENDAHL: Your Honor, I move for admission of the document. 13 14 JUDGE PRUSIA: Are there any objections to 15 the admission of the document that's been marked as 16 Exhibit No. 27? 17 MR. VAN NOSTRAND: No. JUDGE PRUSIA: Let the record reflect there 18 is no affirmative response. Hearing none the exhibit 19 20 will be admitted. 21 (Admitted Exhibit 27.) 22 JUDGE PRUSIA: Ms. Rendahl, could you give 23 me an estimate of how much longer you will have for 24 the cross. 25 MS. RENDAHL: Maybe another 15 minutes max.

Do you want to break right now for morning break?
 JUDGE PRUSIA: This might be a good time to
 break. At this time then we will take our midmorning
 break. Be back in 15 minutes. Be back at 10:45 a.m.
 Let's be off the record.

(Recess.)

JUDGE PRUSIA: Let's be back on the record. First there's a housekeeping matter that I neglected to take care of earlier, thought I could take care of now. A number of parties are not present for today's session. As far as I am aware, all of the parties are participating in this phase of the proceeding. However, there are a number who elected not to conduct

14 any cross-examination.

15 I have a letter from James Fells on behalf 16 of Precision Castparts indicating that Precision has 17 decided to participate in the revenue requirement 18 phase but that they would not be conducting any 19 independent cross-examination today. I have a similar 20 letter from Melvin Hatcher on behalf of Washington 21 Public Power Supply System and James Irish on behalf 22 of Bonneville is present today but is also not participating in the cross-examination. Now, I 23 24 believe Mr. Dudley can advise us about some of the other -- one or more of the other parties. 25

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1 MR. DUDLEY: Yes. I've been in touch with 2 the attorney for Public Service Colorado. They are in 3 the same category as you mentioned for the others. They are still participating but they are just not 4 5 present here today for the cross-examination. 6 JUDGE PRUSIA: Thank you, Mr. Dudley. Is 7 there anything else we need to take up before Ms. 8 Rendahl continues? 9 Continue, Ms. Rendahl. 10 MS. RENDAHL: Thank you. I believe we had 11 just -- Exhibit 27 had just been admitted. 12 JUDGE PRUSIA: Correct. 13 Q. Mr. Bede, as of the date of the response in 14 June, you indicated that there have been no equipment leases executed; is that correct? 15 16 Α. That's correct. 0. Has the company entered into any lease arrangements or contracts since that date? 19 Α. No, we haven't but we're planning to do that immediately. As soon as those contracts are in place they will be provided to you. 22 When you say immediately, what's your Q. 23 estimation of time? I would think within weeks we're going to 24 Α. try and do this. One of the reasons why those were 25

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20 21

1 not entered into, there was some question about our -some of the waste that was coming into our facility, 2 mainly the Portland General Electric waste, and there 3 was some uncertainty of what sort of cash flow 4 5 problems that might put on the company, and that was б one of the reasons why we didn't enter into those contracts basically within the last month. 7 But we certainly plan to do that as quickly as possible 8 9 since the Portland General Electric waste is now 10 coming in.

11 Q. Looking at the list in Exhibit 18.

12 A. Yes.

Q. Which of the vehicles on that list are you going to be entering into -- or do you plan to enter into contracts on?

16 A. Those in 1996. I believe there's a17 grader, scraper, a pickup and also a crew van.

18 Q. But you don't plan to enter into any 19 contracts for the vehicles listed for years 1997 20 through 2000?

A. Well, eventually we will, but at this time it's very difficult to enter into a contract that's going to be -- going to be enforceable five years from now. I think it's appropriate to enter into these contracts within a short period of time when you need

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1 delivery of the equipment. Mainly the equipment might change -- the models might change that you're 2 3 requesting, but. So is the -- in the Exhibit 18, is the 4 Q. 5 annual lease cost approximately the same? 6 Α. The annual lease cost? You're referring 7 to --For year 1996 for the contracts you intend 8 Q. 9 to enter into. 10 Α. Yes. 11 Q. Turn now to page 16 of your testimony 12 or 15 and 16 which refer to the Benton County tax 13 proposal. 14 Α. Yes. You indicate that the company is seeking to 15 Q. 16 collect its tax liability for calendar year '95 17 through any excess revenue that was collected during 18 '95 in the settlement agreement; is that correct? 19 That's correct. Α. 20 Now that we're in the fourth quarter of Ο. 21 1995, does it appear the company will have excess 22 revenue? 23 Yes, it does appear that based on the Α. incoming Trojan shipments that our calculation is that 24 25 we will -- there will be some refund that -- refund

1 revenue that will be available for this.

2 Would that refund revenue be sufficient to Q. 3 cover the tax liability for 1995? 4 My estimate, the answer is no. Α. 5 Are you familiar with the settlement Q. б agreement that was agreed to in 1994 by all the parties in the prior proceeding? 7 8 Yes, I am. Α. 9 Wouldn't that settlement agreement preclude 0. 10 any increase in rates for 1996? 11 Α. Not necessarily. I think that there is 12 some flexibility, that this is an additional regulatory requirement that's put on us, and I think 13 14 instead of going and trying to develop a new settlement agreement or amend the settlement agreement 15 16 that we believe that this is appropriate. 17 Well, wouldn't any attempt to recover the 0. 18 tax liability through the refund in 1995 require an 19 amendment of the settlement agreement, not just 20 approval by the Commission but also amendment of the 21 settlement agreement? 22 I believe it can be done without the Α. 23 amendment of the settlement agreement. This is a liability that is being realized at this time. By our 24

25 plan this money would be put in an escrow account

1 and if the company succeeds in challenging this it 2 would be returned to the generators. It will be just 3 a delayed reimbursement for them and their interest is 4 also involved in that so if this is not a liability at 5 the time, the generators would get this -- their 6 rebates back eventually.

Q. Mr. Bede, you were -- you indicated you8 were the vice-president for US Ecology?

9 A. That's correct.

10 Q. In Exhibit 2, I believe -- I'm sorry, 11 Exhibit 16, which is BCB-2, I believe it indicates 12 you're the operations manager for the Washington --13 operations manager for US Ecology. Is that the same 14 position?

A. That's correct. Basically there's just a change in title. It's the same position. My responsibilities have been maintained. There's been some reorganization within the company and that my title has been changed.

20 Q. So as the vice-president but with the same 21 responsibilities, you're responsible for regulatory 22 compliance?

A. Yes, I am.

Q. And that would include overseeing the company's application for review of its special

1 nuclear materials license?

2 Α. That's correct, yes. 3 When did the company last submit an Q. application for review of its special nuclear 4 5 materials license? I believe it was in 1994, and we've been in б Α. timely renewal since that time. 7 8 I'm sorry. You've been --Q. 9 Timely renewal. That means that our Α. 10 current operating license, the previous one, is still in effect. 11 12 Has the Nuclear Regulatory Commission which Q. has responsibility for the review of the application, 13 14 has it completed its review of your application? 15 It has not. Α. 16 Q. Do you know why they haven't completed 17 renewal? I think it's -- I would venture it's 18 Α. probably to say a staffing problem and also they're 19 20 going through reorganization now in which they are 21 asking for costs recovery for all license 22 applications. 23 When does the company expect the completion Q. of the renewal of the license? 24

25 A. As soon as the NRC accepts our application.

1 They are just reviewing it. It's not -- the review process is just going on. We believe we have a valid 2 3 application and it should be accepted. 4 MS. RENDAHL: Your Honor, I have one last 5 exhibit for Mr. Bede I would like to have marked as Exhibit 28. 6 JUDGE PRUSIA: I've been handed a two-page 7 8 It is response of US Ecology to data document. 9 request No. 29 issued by Commission staff. I will mark that for identification as Exhibit No. 28. 10 11 (Marked Exhibit 28.) 12 Mr. Bede, if you look at the second page of Q. this document, does your name appear at the bottom? 13 14 Α. Yes, it does. 15 Did you receive a copy of this document? Q. 16 Α. Yes, I did. 17 So is this -- although it was not submitted Ο. 18 by you, is this the company's response to staff data 19 request 29? 20 Yes, it is. Α. 21 MS. RENDAHL: Your Honor, I move admission 22 of the document. 23 MR. VAN NOSTRAND: No objection. JUDGE PRUSIA: Are there any objections to 24 the admission of Exhibit No. 28? 25

1 Let the record reflect that there is no 2 objection. Hearing none, Exhibit No. 28 is admitted. (Admitted Exhibit 28.) 3 4 Mr. Bede, could you explain what this Q. 5 document is, the telephone record, the second page. This is a record of a communication between б Α. Robert Hogg and a US Ecology employee dealing with the 7 8 relicensure and the estimated expenses that NRC is 9 projecting for 1995 for renewal of our special nuclear materials license. 10 11 Q. Who is Robert Hogg? Robert Hogg is the -- I believe assistant Α. director for the low level radioactive waste program with the Nuclear Regulatory Commission. Who in the company prepared this record of Q. conversation with Mr. Hogg? 17 I believe it was Mark LeDeaux. Α. And what -- is he with American Ecology? Q. No, he's with US Ecology. Α. What division of US Ecology is he with? 20 Q. 21 Α. With the radiological division. 22 The discussion at the bottom indicating --Q. that this telephone record indicating 1995 .2 FTE and 23 in 1996 .3 FTE. Do you know what those -- what that 24 25 indicates, what that means?

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18 19

1 Α. That indicates the amount of time NRC is projecting for one of their employees to review our 2 3 license application. 4 You indicated earlier that the NRC is Q. 5 considering under its reorganization asking for recovery of costs for review of licenses? б They are doing that now, yes. 7 Α. 8 And so this is the basis of US Ecology's Ο. 9 proposal for recovery in 1995 and 1996 for licensing 10 costs? 11 Α. Yes, it is. Based on the NRC estimate of 12 these full-time employees. Mr. Bede, are you familiar with the 13 Q. 14 document provided by Mr. Nicodemus which is marked as 15 HON-3, his proforma adjustments? 16 Α. Yes, I am. 17 What do the amounts in the proforma Ο. adjustment for 1995 for the licenses represent? 18 19 Α. I believe they represent our special nuclear materials licensing costs and also other 20 21 licensing costs that would relate to our radioactive 22 materials license. 23 So is this just for the NRC review or is it Ο. other license renewal costs? 24 Α. 25 I believe it's just the NRC review.

12

Q. When is US Ecology required to file its
 next application for review of its special nuclear
 materials license?

I believe that a license is issued for a 4 Α. 5 five year period. We are past that, the November б 1994. If they issue a new license it will be a five year license from November 1994 until November 1998, I 7 believe, a five year license, and then it would be 8 9 renewed again in '88 or '89. Yes, 1990 or 1989. 10 So although the licenses would be renewed Q. 11 either this year or next year, the next renewal date

13 A. I believe we're trying to negotiate that 14 when they issue the license it will be a five year 15 license from the time they issue it.

would date back to when the last license expired?

Q. Mr. Bede, in your involvement with US Ecology, for the last -- well, how long have you been with US Ecology?

A. I've been with US Ecology for 11 years now.
Q. And you're familiar with the low level
radioactive waste disposal business?

22 A. Yes, I am.

Q. What is the -- what do you consider to be the risks that US Ecology has as a company and being involved as a low level radioactive waste

# 1 depository site?

2 Well, there are certainly revenue risks. Α. 3 Currently with our Ritzland site with decreasing There are also additional regulatory risks 4 volumes. 5 with new regulations being implemented on the company. б There are financial risks with -- we talked about our equipment. In our current rate case there's no 7 8 depreciation for our equipment and we're -- that's 9 been capitalized off. If something breaks now and 10 there is a financial risk to keep the facility 11 operating we have equipment that's been -- that's 12 somewhere between 16 and I think -- and 32 years old that eventually will have to be replaced on the site. 13 14 That's a financial risk of course to continue to 15 operate. There is maybe a risk involved with the 16 Department of Energy and the maintenance of the prime 17 lease, and potentially some risk involved with the renewal of the sublease. 18

19 Q. You mentioned regulatory risk. What did 20 you mean by that?

A. The change of regulation that would indicate that past procedures are -- have to be revised and new requirements that are implemented on the company.

25 Q. Do you think there's any risk to the

1 company in terms of the nature of the materials that's
2 accepted at the site?

3 Α. Certainly there is. We take acceptance of that material and we assume ownership of that 4 5 material. Eventually we are responsible for all the б waste that is disposed of at our facility. We assume the generators are -- have correctly manifested all 7 the material. There could be some risk if a generator 8 9 sends us material that is -- turns out to be 10 incorrectly manifested and that generator is no longer 11 available for correcting that problem. Then we would assume liability. 12

13 There's also probably -- there's also 14 insurance risk, environmental impairment insurance risk that if something migrates into our facility from 15 16 the rest of the Hanford reservation, there could be 17 some risk in negotiating with the Department of Energy to determine what is the source of that contamination. 18 That's one of the reasons why we have a sophisticated 19 20 monitoring system not only to monitor what waste is 21 being disposed of at our facility, but what waste 22 could potentially migrate from the other operations at the Hanford reservation. Best example of that is the 23 ground water that runs under our site. There's also a 24 trinium plume that is resulting from Department of 25

1 Energy's operations. That is a potential liability to 2 the company once it gets under our facility. 3 MS. RENDAHL: I have no further questions of the witness at this time. 4 5 JUDGE PRUSIA: Thank you, Ms. Rendahl. Mr. б Dudley, do you have any cross? 7 MR. DUDLEY: Yes, thank you, Your Honor. 8 9 CROSS-EXAMINATION 10 BY MR. DUDLEY: 11 Q. Good morning, Mr. Bede. 12 Good morning. Α. I want to resume a little bit where Ms. 13 Q. 14 Rendahl was talking about some of these equipment leases, and I guess the distinction I want to draw to 15 16 your attention here about the lease questions are of 17 the two witnesses that are appearing here today, who 18 of you or Mr. Nicodemus made the decision to lease 19 instead of buying and who would be the appropriate 20 witness to talk about for the accounting treatment of 21 the leases for regulatory purposes? 22 I believe Mr. Nicodemus, our accounting Α. witness, is best prepared to answer that question. 23 And then for the first part of my concern 24 Q. there, the decision to lease instead of buying, who 25

1 would be the best witness for that?

I believe Mr. Nicodemus would be the best. 2 Α. 3 The actual decision, the operational Q. decision to do that? 4 5 Α. Well, it was a joint decision. Certainly I б was -- I'm in charge of securing those leases and certainly I consult with Mr. Nicodemus about either 7 8 leasing or buying that material or those new pieces of 9 equipment. It was my final decision to say that we 10 were going to lease this from the recommendation 11 from him and other people in the company. 12 Well, let me just -- if you don't feel Q. comfortable with some of these questions, let me know 13 14 and we can ask them of Mr. Nicodemus. On your Exhibit 18, this is the listing of equipment that you're 15 16 intending to be leasing over the next five years at 17 the site; is that correct? 18 Α. Yes, it is. Now, the way I understand this calculation 19 Q. 20 is that you show the lease costs for the years 96 21 through the year 2000? 22 That's correct. Α. 23 And you add them up and divide by five. Q. Is that how that's handled for the purposes of this case? 24 25 Basically that's what's done. Α.

Q. And does that mean that the amounts you
 recover for the lease program might be overstated over
 actual costs for the early years of this leasing
 program?

A. I don't believe they will. This is taking into account you're going to be leasing this material four or five year periods in '96 through the year 2000. Our actual expenses for 1996 are going to be -are indicated in my exhibit.

10 Q. Yes. And I guess that's what I'm trying to 11 get at. If I understand your exhibit here, your 12 actual expense for '96 you're expecting to have about 13 \$140,000. Do you see that?

14 A. That's correct.

Q. And yet the adjustment you're asking in this case to be collected every year is about \$288,000, and that's the figure I see at the bottom of that column.

19 A. That's correct.

Q. So I guess to come back to my point is that at least in the early years, and that's '96, '97 and '98 you will be overcollecting under this adjustment compared to the lease payment you're expecting to make?

25 A. I think possibly Mr. Nicodemus would be in

a better position to answer that question. I am not
 an accountant and he is and I'm sure he would provide
 you with the best answers.

Okay, good. Now, drawing your attention to 4 Q. 5 just by reference a -- I don't need to show this to б you unless your counsel feels it's necessary. In a response to a data request propounded to you by 7 8 Portland General the company said that there was no 9 detailed decision of the -- no detailed analysis of 10 lease versus buy. Is that -- let me restate that. 11 Your response to data request said that there was no 12 detailed lease versus buy analysis performed. Would that be correct? 13

14 A. I believe that's correct. Which data15 request response are you --

Q. That would be your response to PGE request No. 201. And I don't mean to introduce these as exhibits or anything. I just want to establish that as a foundation.

A. Yes. That's what our statement is, yes.
Q. So my question is then, exactly what kind
of analysis did you perform in order to make the lease
versus buy decision?

A. I believe it was a cash flow analysis oflooking at what the liability of the company or the

1 impact of the company would be to outright buying this material over -- or leasing it. A contract to 2 3 buy this equipment could not be spread over as many years as a lease contract. And also the idea of 4 5 replacing equipment on a more frequent basis than 16 б or every 32 years is certainly envisioned by the company. We were operating under a different -- as a 7 proprietary company under a different type of 8 9 philosophy than we are under regulatory requirement 10 now.

11 Q. Now, when you say cash flow considerations, 12 Mr. Bede, do you mean that the company would not have 13 the cash available to buy the equipment or that it 14 would simply prefer to use the cash for something 15 else?

16 Α. It's very possible we would not have the cash to buy this equipment. I base this on our 17 18 revenue requirement of last year. We made refunds but 19 we did not make our revenue requirement. Additional 20 impact of us paying -- making an allocation of cash 21 for this could provide some liability or some harm to 22 the company. We might not have the ability to do 23 that.

Q. And what was the total margin plusdepreciation determined by this Commission in the 1992

1 rate case, Mr. Bede?

2 I believe it was a 29 percent margin. Α. 3 Do you know the dollar figure that was Q. 4 involved with that? 5 I believe it was \$1.2 million. Α. б Ο. Would you accept subject to check it was about \$1.4 million? 7 8 Α. Yes. 9 And what would be the purchase cost of the 0. 10 equipment for each year? 11 Α. I'm not exactly sure. Maybe Mr. Nicodemus 12 can identify these better. In the exhibit, my Exhibit 13 7 outlines the annual lease costs on a yearly basis 14 for each of these to make up the total of \$1.4 million 15 and divided over a five year period that comes up 16 with \$288,000 a year. 17 Ο. In your last response your reference to Exhibit 7 was your BCB-7 which is now 18? 18 19 Yes, Exhibit 18, right. Α. 20 Now, would one alternative to just leasing Ο. 21 equipment would be to just getting the industrial 22 equivalent to the auto loan? 23 I'm not -- I think maybe Mr. Nicodemus can Α. 24 maybe address these questions better. I'm not exactly sure on the application of an auto loan for very heavy 25
1 equipment if that's analogous or not.

2 Would Mr. Nicodemus be the most appropriate Q. 3 witness to answer more questions about your lease versus buying decision? 4 5 I believe he is, yes. Α. б 0. Now, Mr. Bede, you're familiar with the way 7 that the operating margin is calculated in this case, 8 are you not? 9 Α. Yes, I am. 10 Q. And if you include lease payments in your 11 operating expenses, does that increase the operating 12 margin received by US Ecology? Based on our 199 -- on our current rate 13 Α. 14 case or the one that's submitted here? 15 Either one. Q. 16 Α. I believe it increases, yes. The margin is 17 applied to that, yes. And, on the other other hand, if you were 18 0. to purchase the equipment, isn't it correct that the 19 20 depreciation costs would not be included in the 21 calculation of the operating margin? 22 I'm not exactly sure. I'm sure Mr. Α. 23 Nicodemus can address that better than I can, give a 24 more accurate answer. 25 Mr. Bede, if you were to purchase this Q.

1 equipment, over what life would it be depreciated?

A. I don't have familiar -- I'm not familiar
with purchasing costs. Again, I think Mr. Nicodemus
could very easily answer that question.

Q. In the request for information on leases,
the one that I believe was admitted as Exhibit No. 27,
do you see that?

8 A. Yes.

9 Q. How did you expect the equipment to be 10 handled at the termination of the lease?

11 A. Again, I think Mr. Nicodemus can answer 12 that. He has experience in those contracts and the 13 value of equipment afterwards.

Q. What I mean by that, so Mr. Nicodemus can be prepared here, is that will you own the equipment at that point or will you purchase at market value or those kind of considerations is what I'm asking about.

Now, back to your Exhibit 18, Mr. Bede.
This shows that the largest single increment in any
lease cost will occur in 1999. Do you see that?
A. That's correct, yes.

Q. How did the company determine that this
equipment will be needed to be replaced in 1999?
A. I believe they looked at what is necessary
to replace on the site right away in 1996. The dozer

1 and scraper have the greatest liability of breaking 2 down, and I think it was sort of a look at theoretically how long something is going to last and 3 the priority of replacing all the equipment, and 4 5 certainly we have equipment from 16 to 32 years there. б There may be a prudent financial decision would be made you should replace all the equipment right away. 7 8 Q. Well, is it possible, Mr. Bede, that the 9 equipment that you're slating for replacement there 10 will last longer than you're expecting? 11 Α. Well, some of the equipment has probably lasted much longer than their traditional life, 12 probably as a result of our excellent maintenance 13 14 program at the facility, but when you keep something, you have a truck that I believe is over 40 years old 15 16 still operating in the facility, and major equipment has lasted a long time. I think it's -- you can run 17 18 -- some people continue to run a model A and I guess theoretically you can keep something going forever. 19 20 Q. So I guess it is -- with your excellent 21 maintenance program it is possible the equipment that you're talking about there might last longer is what 22 23 I'm hearing you say.

A. The equipment is operating right now. It's just a question of what new equipment is coming on,

better equipment, more efficient equipment available
 to better operate the facility. I think certainly new
 equipment is justified.

Q. Now, the company, does it have similar equipment at some of its other sites? Now, I know that you have facilities at Nevada and Kentucky and Texas, so the question is, do you have equipment similar to what you're requesting replacement here at your other facilities, Mr. Bede?

10 Α. There's no similar equipment at this time 11 at our Beatty facility. I'm not sure. I think there 12 are graders and scrapers at our Teco facility in 13 Texas, but that's a hazardous waste facility. There 14 is no -- this is the only operating low level radioactive waste facility that the company operates. 15 16 What you're saying is there's no -- now, Q. 17 Beatty doesn't accept any new low level radioactive 18 waste?

A. That's correct. That is a closed facility
as are the Sheffield, Illinois and Maxey Flats,
Kentucky sites.

Q. So there's no equipment available at
Beatty, is what you're saying, the Beatty site?
A. To my knowledge there is not.
Q. And there's no equipment available at the

1 Sheffield site?

2 To my knowledge there is not. Α. MR. DUDLEY: Could I make a record 3 requisition at this time to just have the company 4 5 review the equipment that's available at the Beatty and Sheffield sites. б And was there one other, the Maxey Flats 7 0. 8 site? 9 Those are all three closed Α. Yes. 10 facilities. There is no operating equipment at those 11 facilities right now. 12 Q. To your knowledge? To my knowledge, that's right. 13 Α. 14 It shouldn't be a difficult request to Q. respond to then. So my question is if you could just 15 16 double-check and see there's no similar equipment at 17 any of those similar facilities. 18 Α. For Beatty, Sheffield and Maxey Flats? 19 Yes, your closed facilities. Q. 20 JUDGE PRUSIA: That would be record request 21 No. 3 to review the availability of operating 22 equipment at the Beatty and Sheffield and Maxey Flats 23 closed facilities and provide you with a report when 24 available. 25 MR. DUDLEY: Yes.

1 (Record Requisition 3.) 2 Now, Mr. Bede my next inquiry would be Q. 3 about the corporate overheads and the corporate fee. 4 Would those best be directed to Mr. Nicodemus? 5 Yes, they would be. Α. б 0. Finally, I would like to direct a few 7 questions about salaries at the site, Mr. Bede. 8 Α. Certainly. 9 In the 1992 case, Mr. Ashe, who was a 0. company witness at that time, stated that with the 10 11 anticipated volume reduction to about 100,000 cubic 12 feet the company would be able to reduce personnel from 25 to 21 employees. And just by comparison, Mr. 13 14 Bede, the volume in 1990 was about 300,000 cubic feet. 15 1990, yes, it was 384,000 cubic feet. Α. 16 Q. Now, in this case the -- well, let me stop you right there. Would you accept those figures 17 subject to check that Mr. Ashe's statement in the '92 18 19 case and the 1990 volumes? 20 Α. Yes. 21 MR. DUDLEY: And I can get counsel a 22 reference to that statement from Mr. Ashe.

Q. Now, in this case Mr. Bede, what is the
total current employment at the Richland site?
A. There are 21 people physically at our

1 Richland facility. We are replacing one person. There are 20 now. One person has taken another 2 position as of last Tuesday but he's being replaced 3 within the next week. 4 5 Now, in response to the PGE data request Q. б No. 221, I see a listing of employees, and by my count there's a total of 24 employees you show at the site. 7 We show there are three additional 8 Α. 9 individuals included in that, Arvil Crase, myself and 10 Ann Alvord, who is my secretary. The three of us are 11 located in Olympia. That's how you come up with 24. Now, do you know back in '92 whether Mr. Q. Ashe had in mind yourself and Mr. Crase and Ms. Alvord when he stated he thought that the employees could be reduced from 25 to 21? 15 16 Α. He was talking specifically about the operations employees, the people physically at 17 18 Richland. I don't believe he was including the three of us, no. 19 20 Now, Mr. Bede, did US Ecology make a Q. 21 proposal to the Department of Energy regarding 22 operation of the Department of Energy low level 23 radioactive waste site at the Richland area? It didn't deal with the operation of the 24 Α. Department of Energy facility. It dealt with 25

12 13 14 1 directing waste at that facility to our facility.

Well, a little bit of bacground. There's 2 Q. 3 just -- in a brief paragraph tell us what other low level facility is there in the Hanford area, Mr. Bede. 4 5 Α. There's a low level radioactive waste б facility operated by the federal government through a contractor, Westinghouse, that's located approximately 7 three miles from our facility that takes waste that 8 9 is generated -- is Department of Energy waste that is 10 generated on site and accepted from I believe 12 11 different national labs throughout the country that 12 have contracts with Hanford reservation.

Q. So the proposal that you made was to instead of having waste sent to that facility would have the waste sent to your facility there at Richland?

A. For final disposal, right. The Department of Energy's facility is an interim storage facility really and we were offering them the potential of permanent disposal at a facility that is owned by the Department of Energy and located on the Hanford reservation.

23 Q. Now, I take it that the -- your proposal 24 was rejected to the Department of Energy; is that 25 right?

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A. Yes, it was. Assistant Secretary Tom
 Grumley rejected our proposal.

Q. And what they said is they wanted to proceed with the competitive procurement for disposal of the low level radioactive waste; isn't that correct?

A. That's what the letter states, yes.
Q. And when do you expect that competitive
procurement to be initiated by the Department of
Energy?

11 Α. I really don't know. We were just given 12 this in the letter and the time line is -- I think is 13 strictly up to the Department of Energy. There is 14 some question even if they can do that. There's some resistance to even putting that -- there's some 15 16 resistance to the accuracy of that statement that was 17 in the Grumley letter of even the potential of putting 18 any waste out for competitive bid at Hanford.

19 Q. But if it could happen it would be -- the 20 result would be additional waste being buried at your 21 facility there in Richland, correct?

A. What he talked about -- his competitive statement dealt with the operation of the Department of Energy facility, low level facility, the potential of shipping waste off site or the potential of I guess

1 using our facility if it could be worked out.

2 Q. And again if this proposal were successful 3 it would result in additional waste being buried at 4 your facility, additional on top of what you're 5 currently getting from your current selection of 6 generators?

A. Yes, it would under a separate -- this
8 waste would not be comingled with any commercial
9 waste. It will be a separate operating facility.
10 Q. Well, it would still be within your 100
11 acres there?

A. Yes, within the 100 acres there but it is potential that we could even -- if we succeeded in getting -- leasing additional land adjacent to our 100 acres it could be also operated in that land also.

16 Q. Don't get me wrong, I don't think this is a 17 bad idea.

18 A. I don't think you should think it's a bad19 idea.

20 Q. I'm just trying to explore what this might 21 mean for the company.

22 A. Certainly.

Q. Do you have any idea what kind of volume the national labs send to the other facility there in Richland, the DOE facility?

1 Α. Last year I believe they sent about 80,000 2 cubic feet of material. Then I take it -- I would make this 3 Q. request, Mr. Bede, that if there's any new development 4 5 on this area during the time that the record is open б in this case you will make the participants here aware of those new developments? 7 8 Certainly. At this time our proposal is Α. 9 rejected, and I don't know where it's going to go from 10 there. 11 MR. DUDLEY: That's all I have. Thank you, 12 Mr. Bede. 13 JUDGE PRUSIA: Mr. Gould, do you have any 14 questions for this witness? 15 MR. GOULD: Yes, thank you. 16 17 CROSS-EXAMINATION BY MR. GOULD: 18 19 Mr. Bede, I wanted to refer first to Q. 20 Exhibit 23 which was that multi part exhibit with the 21 RFA in it and your investigation plan? 22 Yes. That's Exhibit 23, that's correct. Α. 23 Would you take up the attachment 21B? Q. That's the RCRA facility assessment 24 Α. reports, final report. 25

1 Q. My first question is, is that the final report? Has there been a subsequent report? 2 3 No, this is the final report. There was a Α. draft report that came out. We commented both on the 4 5 draft report and on the final report. 6 0. Let me ask you about the draft and then 7 this final. A couple of questions. On page 8 of this 8 piece, there is the statement under section 3.2 down 9 in the middle, it says, "No attempt by US Ecology has been made to record the exact location of individual 10 11 shipments of waste within a trench." Do you see that? 12 Α. Yes. Was that a statement that you took 13 Q. 14 exception to in the draft? 15 We did, but under our operating procedures Α. 16 we don't record the exact location of every barrel or 17 every shipment that came into our facility or that has 18 come into our facility. 19 Even now? Q. 20 We don't try and speculate where exactly Α. 21 the waste is in the trench. We can tell you 22 approximately where it is. 23 What about on a relative basis? Do you 0. 24 have better records now than you did? 25 No question we have much better records now Α.

1 than we did at that time.

Looking back at this sentence, at that 2 Q. 3 time did you take exception to the way this was worded 4 in the draft? 5 Yes. Because we attempted to contact the Α. generators and try to determine when the trench was б excavated and the priority of when waste came in. 7 And notwithstanding that comment, did this 8 Q. 9 sentence remain the way it was written in the draft? Yes, it did. 10 Α. 11 Q. Did you take exception to its inclusion in 12 this final report? I believe we did, yes. I will have to 13 Α. 14 check my comments but I believe we did. Those are the comment you're going to 15 0. 16 submit pursuant to a prior question? 17 That's correct. Α. 18 0. Next sentence, "According to US Ecology this was done purposely to discourage unauthorized 19 recovery of waste." 20 21 Α. We took great exception to that statement. 22 Notwithstanding that exception, was the Q. same sentence included in this report? 23 That's correct. 24 Α. 25 And you took exception again to this? Q.

2

1 A. Yes, we did.

Q.

3 sentence apparently a letter or some document that was 4 issued by your company. Do you see that? 5 Α. Yes. MR. GOULD: Your Honor, may I have a record б requisition, please, for that document. It is 7 8 specifically listed in the back of this document under 9 bibliography. On page 22 -- Mr. Bede, would you help I believe it's the next to the last item there. 10 us? 11 Α. Pardon me? 12 The document to which I'm referring is Q. listed on page 22 and it's the next to last item? 13 14 Α. Yes. Part B application closure and post closure US Ecology low level site October 29, 1985. 15 16 Q. Yes. And I'm asking for a copy of that, 17 please. 18 Α. Okay. 19 JUDGE PRUSIA: This will be record requisition No. 4, request of Teledyne of the company 20 21 for a copy of US Ecology 1985 part B application 22 closure and post closure plans US Ecology low level 23 radioactive disposal facility. October 29, 1985. 24 (Record requisition 4.) 25 Ms. Rendahl asked you this question but I Q.

Now, they're citing there for that last

1 confess I didn't understand the answer. It was about 2 the RCRA investigation that you're being asked to take 3 pursuant to the RFA and the question was, what in your 4 opinion is the reason that current ratepayers should 5 pay for the investigation of that past activity? 6 A. That material came into our facility as low

level radioactive waste, came into our current 7 license, and was fully acceptable under our license. 8 9 That material was regulated by the state of Washington 10 and accepted as appropriate waste to come into our 11 facility. The liability of our facility should relate 12 to what waste has been disposed of there. That waste was not treated as being different than other waste 13 14 that we had been receiving. It was fully authorized by the state of Washington for receipt. 15

16 Q. At the time of its deposition?

17 A. That's correct.

18 Q. But the matters are different today, the 19 materials?

A. Well, we have an attempt to retroactively apply regulations to when material came into our site and say that, well, that material was something other than low level radioactive waste. In today's standards scintillation vials, even lead, is considered to be a hazardous waste. At the time we

received that it was not. It was characterized as low
 level radioactive waste.

Q. Did the change in that particular view of
the world coincide with the commencement of regulation
by this Commission for rates?

6 A. No. It commenced in 1984 when RCRA gave 7 the reauthorization to apply -- have authority in the 8 state of Washington, received authority, RCRA 9 authority, to oversee hazardous materials, hazardous 10 wastes that are disposed of in the state.

11 Q. Does that investigation involve the 12 deposition of materials prior to the commencement of 13 rate regulation by this Commission?

A. I don't believe so. Can you clarify thequestion? I don't quite understand what you'reasking.

Q. Why don't you look at 21B. Isn't the RCRA investigation for, number one, the chemical trench and, number two, trenches 1 through 11 alpha?

20 A. That's correct. Those are designated21 as solid waste management units.

Q. Yes. And weren't those trenches all closedprior to rate regulation by this Commission?

A. None of the trenches have been closed at our facility at this time. We have not -- we don't --

1 there's been an interim closure but no trenches are under final closure at our facility now. 2 3 The reason -- if you and I were to quarrel Q. about that it would be our definition of closure, 4 5 wouldn't it? Closure would relate -б Α. 7 Q. Look at page 13 of the RFA. 8 Α. Okay. 9 Under unit status the first sentence says Ο. 10 "trenches 1 through 11 alpha are filled and closed." 11 Α. Okay. 12 And you're using closed in a different Q. sense than that is? 13 14 Α. They are no longer receiving waste. So I should rephrase it this way, I guess. 15 Q. 16 The trenches that are involved in the RCRA 17 investigation are chemical trench in trenches 1 18 through 11 alpha which are no longer receiving waste? 19 They are nonoperating trenches, yes. Α. 20 0. And have not been operating trenches since 21 the rate regulation by this Commission? 22 That's correct. The last operation was Α. 23 trench 11A and that was in 1985. A couple of questions specifically about 24 Q. 25 the vadose zone cluster wells. The money that you are

1 proposing to have to spend on those cluster wells in 2 this proceeding are for vadose monitoring, but it 3 isn't clear to me whether it's for hazardous materials 4 monitoring or radioactive materials monitoring. I 5 know you were trying to make that distinction. Is it 6 one or the other?

A. No. It's both. There are two different
programs, vadose monitoring for radiological
constituents and vadose monitoring for hazardous
constituent.

11 Q. Which may require two sets of cluster
12 wells?

It could, yes. Well, under our proposal, 13 Α. yes, that's where we're -- in our rate case you are 14 15 looking at two separate programs, ground water 16 monitoring program for radiological constituents, a 17 vadose monitoring for radiological constituents and 18 then a RCRA -- RCRA system for hazardous constituents. 19 And in response to Ms. Rendahl's question Q. 20 in this you were seeking to explain that there may be 21 two sites of the cluster wells but it may require four 22 different wells or four different -- it may require different wells for the different material you're 23 trying to monitor? 24

25 A. That's correct, yes. The question is you

1 can't -- under current technology there's a question -- you can't under the same well extract both 2 3 radioactive and hazardous samples at the same time. 4 Q. Apparently. 5 Α. Yes. 6 0. The detail of which we don't know yet in this rate case. You don't quite have the details 7 8 worked out? 9 I'm not an engineer. I don't have the Α. details on that. This is the statement that's been 10 11 made to us. You can't have just one well that can 12 sample everything. But notwithstanding the lack of operational 13 Q. 14 details, you have an estimate of the total costs that would be involved for purposes of this rate case? 15 16 Α. That's correct. 17 Q. And it's the number you have in this rate 18 case? 19 That's correct. Α. 20 For whatever distinction you have to draw Ο. 21 between those wells? 22 That's correct, yes. Α. 23 Is it also true that you know where they're Q. going to be? 24 25 No, not the specific location of the wells. Α.

1 We have made a recommendation of where those are going 2 to be put. 3 Q. Yes. That recommendation is in 21E of Exhibit 23, isn't it? 4 5 This is strictly for the RCRA wells, RCRA Α. б vadose monitoring wells. 7 For the RCRA vadose monitoring wells we 0. know apparently from figure 4 that you have proposed 8 9 that the cluster wells be near the chemical trench and 10 trench 5? 11 Α. That's correct. 12 Both of those are closed in the sense that Q. they're not actively taking materials? 13 14 Α. That's correct. Now, where -- but you have not proposed 15 Q. where the other -- where the radiological wells would 17 be? 18 Α. We're proposing they should also be at the 19 chemical trench and trench No. 5. The chemical trench 20 being if you're going to have any potential releases 21 you might most likely find them in there. Sort of if 22 there are bad actors on the site these trenchers should be the most representative trenchers. 23 The trench No. 5 has the highest trinium content, and the 24 chemical trench is of question because of the records 25

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1 that are available.

2	It's also regulatory requirement. Our
3	regulators are telling us, yes, you should look at
4	these. The RCRA and the Department of Ecology is
5	saying, well, you not only have to look at those two
6	for vadose purposes, you have to release each solid
7	waste unit individually. So you must do some
8	investigation on each trench that has been designated
9	a solid waste management unit.
10	Q. Vadose investigation?
11	A. That's what they're calling for.
12	Q. But your proposal is notwithstanding
13	that statement your proposal thus far is to monitor
14	the zones adjacent to the chemical trench and trench
15	5?
16	A. For the initial vadose monitoring, to look
17	at those two.
18	Q. The money that's in this rate case?
19	A. That's correct, yes.
20	Q. I would like to leave that and go on to
21	the tax matter with Benton County for a minute
22	A. Certainly.
23	Q which I think starts about page 15 of
24	your testimony. Your estimate of the potential tax
25	liability to Benton County for excise tax in 1996

1 is about \$648,343?

2 A. Yes, it is.

Q. And as I read your testimony, if that came to pass you would pay that amount on or about April 5 30, 1997?

6 A. For year 1996 tax liability, I believe 7 that's correct.

8 Q. And you're proposing then to collect for9 1996 that \$648,000 as a schedule C charge?

10 A. That's correct.

11 Q. Which is a charge outside the revenue 12 requirement?

13 A. That's right.

14 Q. And it was your, meaning the company's, 15 estimate that that would be your liability for 1996, 16 the 648?

A. No. That was Benton County's estimate I believe based on -- we have not received our 1996 tax bill. Based on historical information of the value of our facility is the assessed value of the site, is \$46 million. We're assuming that that is the continued liability.

Q. Your answer to our 628 said that we haven't been assessed yet, but based on 1993 and 94 and 95 when these are going to be the same that's about 648?

That's correct. That's also a statement Α. that's been made informally to me by the Benton County treasurer. Q. And that treasurer said to you orally or some other way in writing, too, I guess, that for the purpose of assessing the '93, '94 and '95 taxes that he had valued the property at \$45,657,960? Α. Yes. JUDGE PRUSIA: Let's be off the record. (Discussion off the record.) JUDGE PRUSIA: Let's take our lunch break now and be back at 1:30. We'll be adjourned until 1:30. (Lunch recess taken at 12:00 p.m.) 

1 AFTERNOON SESSION 2 (1:34 p.m.) 3 JUDGE PRUSIA: Let's be back on the record. We're back on the record after our afternoon lunch 4 5 break. I believe we're resuming now with Mr. Gould's cross-examination of Mr. Bede. He was asking him 6 7 about the Benton County tax. 8 MR. GOULD: Thank you. 9 Ο. Just to recapitulate, I was seeking to 10 establish an identity of two numbers. One was the 11 county valuation and the number there was \$45,657,960? 12 Α. Yes. And the tax which you nominated for use in 13 Q. 14 1996 -- for 1996 purposes for this rate case 15 was 648,000 and some dollars? 16 Α. That's correct. I think that's based on 17 the valuation of \$1.14 per thousand or something like 18 that, which is the current valuation. 19 And the -- you got to those numbers by Q. 20 inference because the county had used the same numbers 21 for '93, '94 and '95? 22 That's correct, yes. Α. 23 And in fact had used the same numbers from Q. 1991 it turns out? 24 25 Α. That's correct.

1 MR. GOULD: Like to mark an exhibit, please, for identification. 2 3 Can you identify that --Q. 4 MR. GOULD: Do we have a number for 5 identification? JUDGE PRUSIA: I've been handed a 6 7 multi-page document. It is response of US Ecology 8 Inc. to data request No. 604 of Teledyne Wah Chang. 9 And I'm marking that for identification as Exhibit No. 10 29. 11 (Marked Exhibit 29.) 12 Can you identify that document, Mr. Bede? Q. Yes. This is the appraisal report from Α. Benton County to support their valuation of the property tax, and to justify the income approach to 16 assessing personal property tax. 17 Ο. The pages are not marked on that exhibit, but about the third one in there is the -- at the top of the page it says income approach. Do you see that? Α. Yes. Q. And it's from there that we learn that the county's calculation of value for the property was the \$45 million figure that we've been talking about? That's correct, yes. 24 Α. And so it turns out that there has been no Q.

13 14 15

18 19

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21 22 23

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1 subsequent calculation by the county, or by you for that matter, and so we have since this calculation 2 3 been using that number for the purposes of talking about the Benton County tax? 4 5 We're using that number for 1995 and 1996, Α. 6 that's correct. We haven't received the 1996 7 valuation yet. 8 I understand. Apparently what the county Q. 9 did was to take a statement of gross income from your 10 company as shown on this calculation page in the 11 magnitude of 12 and a half million dollars for that 12 year? 13 Α. That's from the B and O tax, yes, gross 14 revenue. And assumed a capitalization rate of 13.5 15 Q. 16 percent. Do you see that, oh, on the right-hand side? 17 Do you see the net operating income? 18 Α. Yes,. I see that, yes. 19 Q. Overall rate? 20 Α. That's correct. 21 That's their assumed capitalization rate of Q. 22 what you should be earning, I guess. 23 Α. I guess. 24 Q. Do you understand that concept? 25 Α. Yes.

1 Q. And thereby they derive the \$45 million figure for the value of the leasehold; is that 2 3 correct? 4 Α. That's correct, yes. 5 Now, that's assuming an income from that Q. б property, and the property we're talking about is 100 7 acres that you sublease to run your facility, correct? 8 That's correct. Α. 9 An income from that property, from your 0. 10 operations of about 12 and a half million dollars but 11 in fact your revenues in the 1996 case, in this case, 12 are not 12 and a half million dollars, are they? 13 Α. Our revenue is not. We are rate regulated 14 now, yes. 15 Well, in fact the number that you are Q. 16 presenting to the Commission has a revenue requirement 17 in the magnitude of six and a half million? 18 Α. That's right. Now, that's a revenue requirement. B and 19 Q. 20 O tax is a gross revenue which is representing then 21 something other than income attributable to earnings 22 from this rate case? 23 That's correct. Α. And what is the magnitude or what is the 24 Q. 25 leftover attributable to?

1	A. Well, I believe that there is taxation on
2	the tax we the tax on the B and O tax, the site
3	surveillance fee and the PC and M fee, which we do
4	collect, which would be a gross revenue figure that
5	the B and O tax is based on.
6	Q. Let's stop and go back on that. The gross
7	figure you think is determined by revenue from this
8	rate case, from activities undertaken pursuant to this
9	regulated activity, yes?
10	A. That's correct, yes.
11	Q. Which is in the magnitude of six and a half
12	million?
13	A. That's in our 1996 rate case.
14	Q. And what else?
15	A. Included in your gross revenue is your B
16	and O tax payment which would be schedule B which
17	would be some of the schedule B schedule C
18	schedule C.
19	Q. Schedule C collections?
20	A. That's correct.
21	Q. How much is that?
22	A. Well, that's I don't have that for sure.
23	That's the B and O tax, site surveillance fee and the
24	PCM fee. I believe that is approximately \$12.50 per
25	cubic feet.

1 Q. No. In gross dollars per use, is it \$6 2 million? I don't believe so. 3 Α. What's the magnitude of it? 4 Q. 5 Well, our B and O tax is 3.5 percent of the Α. б gross revenue and then site surveillance fee I believe is \$2.54 per cubic foot. 7 8 Yes. I mean, can you --Q. 9 It all depends on what volume comes in. Α. 10 Certainly these are volume-based charges so as volume 11 goes up or volume goes down that's going to vary.

12 Q. Do you understand the nature of my 13 question?

14 A. I believe I do. Maybe you can --

15 Q. Shall I ask it again?

16 A. Please.

Α.

Q. The setting is this: We have a county who apparently thinks you earn, because you told them so in a B and O tax return for 1991, in the magnitude of \$12 and a half million a year from all sources covered by B and O tax?

22

That's correct.

Q. And they are using that same figure, \$12 and a half million, for purposes of a 1996 -- you think -- tax assessment since that's what you tell us

1 in your rate case?

2 A. That's correct.

Q. And so I'm seeking to know the components of the revenue that would add up to about 12 and a half million. We know from your filing in this case that about six and a half of it is your revenue requirement regulated by this Commission?

8 A. Yes.

9 Q. We know because you just told us that part 10 of that is revenue derived from collections you're 11 authorized to make but are not rate regulated per se, 12 simply collect them, schedule C charges, right?

13 A. Yes.

14 Question is, I know they're based on volume Q. or a thousand things, and may be based in part on 15 16 walking in and getting the license or not. What's the 17 magnitude of that income for a year, in your opinion? 18 Α. Well, we are contesting the basis of the personal property tax. We believe it's the value of 19 20 your buildings and equipment, and previously that 21 assessment was \$5200 a year, and they've had a 12,000 22 percent increase up to \$648,000 a year.

Q. I see our problem. When I say schedule C you're lumping into schedule C the Benton County tax and so you're having trouble?

1 Α. No. I'm just seeking to know, we know part of 2 Q. the magnitude of that schedule C. It's 648,000? 3 4 That's correct, yeah. Α. 5 What's the rest of that income, gross Q. 6 income? There's the site surveillance fee, the B 7 Α. 8 and 0 tax. 9 All of those things together, what do you Ο. 10 think the magnitude of that income is? 11 Α. Is today or --12 Yeah, for 1996. Q. I can't tell you in 1996. Again, those are 13 Α. 14 based on volume figures. If we were able to take --15 if we have 300 or 400,000 cubic feet come in it could 16 be a substantial figure. If we have 80,000 cubic feet 17 or 110,000 I haven't worked it out. I don't know 18 exactly what that figure is. 19 MR. VAN NOSTRAND: Your Honor, could I possibly interject here and try to clear this up? 20 21 JUDGE PRUSIA: Yes. 22 MR. GOULD: Well, I'm seeking -- that John 23 or this John? 24 MR. VAN NOSTRAND: Your Honor is who I 25 said.

1 MR. GOULD: Excuse me.

2 JUDGE PRUSIA: If you could help clarify 3 that.

4 MR. VAN NOSTRAND: Well, I think what needs 5 to be pointed out is this is based on 1991 gross б income. In 1991 the site was a national site dumping 400,000 cubic feet of waste and you can't compare '91 7 8 to '95 so there's no way we're going to get from six 9 and a half million up to 12 million. So if we're 10 trying to figure out how we get from six and a half up 11 to 12 million it can't be done because the site went 12 from a national site to a regional site and then rate regulated, so rather than --13

MR. GOULD: Maybe I should clarify. If we can't get up to 12 and a half million we ought not to be having that number in the case directly or indirectly. We ought not to be collecting against these ratepayers.

19 JUDGE PRUSIA: The question is where does 20 the 12 and a half million come from?

21 MR. GOULD: Yes. Part of the answer that 22 counsel has given him is that a certain amount has 23 gone away and isn't there any more so we're not 24 seeking to get to 12 and a half. I think that's 25 right, we're not. I'm trying to find out --

JUDGE PRUSIA: Could you phrase your
 question in such a way to --

Q. Mr. Bede, I guess that we might agree if we talked about it more, that 12 and a half million is not a realistic amount of gross income taking into consideration all of your collections for the next rate year?

8 A. We're limited. It's probably not, not a 9 realistic figure, but to our -- to this point Benton 10 County thinks it's a realistic figure because they've 11 used that as a basis for assessment.

12 Q. Tell me why it isn't realistic.

A. Basically we are no longer a national facility. We're not taking the volumes we had previously. Also we are rate regulated. Also there are additional -- may be additional charges that are not being collected that are assumed to be gross revenue of the company.

19 Q. Do you know what a more realistic number 20 might be?

21 A. I don't know what that number is.

Q. Have you attempted to calculate it?
A. Benton County is the one who is calculating
that. I don't know we're in the position to calculate
what that is. You have the 6.5 million in our rate

1 case, which is a schedule A cost, and then you're going to have schedule B costs, which are heavy 2 3 equipment and also are some of the --4 Now, listen carefully to this one. Q. 5 Α. Okay. б Q. In all of your filings to Benton County and 7 against Benton County and all of the places that you're waging war with Benton County, have you filed a 8 9 number that apprises them or the mediator to whom you 10 are then addressing your complaint of your view of 11 what a more realistic income number is? 12 We believe the income number from our Α. 13 buildings and equipment should be approximately I 14 think \$26,000 at which time you would have the assessment on -- no, I believe it's -- I believe it's 15 16 \$171,000 is the value of our building/equipment, and 17 that there should be assessment based on that. Not on 18 the income that the building's equipment generates but 19 the actual replacement costs of those buildings and 20 equipment. 21 I asked you what the income was and Q. Yeah.

22 whether you had given Benton County an income number 23 and you answered me in terms of the value of the 24 building.

25 A. We have not given them an income.

1 Q. You answered me in terms of the value of 2 the building in your mind. 3 That's what we are currently -- we have Α. been paying, the basis of the replacement value of 4 5 our -б 0. Now, listen carefully. Benton County and 7 you are quarelling about how to value your land, 8 aren't you? 9 The value of buildings. Α. 10 Q. Or even whether --11 Α. Just buildings and equipment. 12 JUDGE PRUSIA: If you could let Mr. Bede finish his answer. 13 14 Property tax, as you know is applied to the Α. 15 land. Personal property tax relates to your buildings 16 and equipment. Our contention is they're trying to 17 evaluate everything in addition to our gross revenue 18 that those buildings and equipment are generating, and 19 that's in the basis of our litigation, and we were 20 very successful in Benton County Superior Court. It 21 was overturned by the Court of Appeals. The state 22 Supreme Court refused to hear the case. We're back in the Board of Tax Appeals on the first and second I 23 believe of November to try and resolve this issue. 24 25 But if it's not resolved we have an outstanding

1 liability. In 1996 that liability we're planning to 2 be a schedule B cost. It may not be 12 and a half 3 million dollars or it may not be \$648,000. It may be 4 some other number. But whatever that number is, if we 5 are not -- we do not succeed that is a liability we'll 6 have to be paying. We have no choice but paying that 7 if we lose in the litigation.

8 Q. Assume for a moment that the county is 9 correct that the way to value your activity on this 10 land, on this sublease, is by an income valuation 11 approach?

12 A. Yes.

Q. Just assume that for a minute. Assuming that to be true, have you given them an alternative income other than the 12 and a half that they're using?

17 A. No, we have not.

18 Q. Why?

A. We believe that you shouldn't be using theincome approach to determine personal property tax.

21 Q. Yes, but I've asked you to assume that 22 they're right about that.

A. We have not assumed a rate. That's whywe're in litigation.

25 Q. You won't assume it?
1 Α. Umm --Again, assuming they're right, what's a 2 Q. 3 more realistic number than \$12.5 million for your 4 income for a year? 5 Would be our revenue requirement Α. 6 established by rate regulation plus whatever schedule B and C costs would be. 7 8 Q. Plus --9 That would give you your gross revenue. Α. 10 Q. How about NARM/NORM revenues? 11 Α. NARM/NORM revenues would be part of your 12 gross revenue, yeah. But into this rate case those are going to be -- there's going to be some credit 13 14 given in reducing your revenue requirement based on 15 that gross revenue. Also, in 1996 there may not be 16 any NARM revenue. 17 What were the company's gross receipts in Ο. 1991 from NARM/NORM? 18 19 Α. Zero. Q. Zero? 21 Α. I believe they were. NARM and NORM in 22 1991, NARM waste was considered to be low level 23 radioactive waste and that did not come in as a specific type of waste. 24 25 What will be your NARM/NORM revenues for --Q.

20

1 estimated for this rate year period?

2 A. 1996?

3 Q. Yes.

A. I'm assuming that we will have no NORM revenue whatsoever if the state continues to maintain a limit of 8600 cubic feet of waste in total. It is not economic for us to receive NORM waste if that's the situation. Our marketing sales cost would exceed what the revenue of that 8600 would bring in.

MR. GOULD: Like to mark these foridentification, please.

12 Q. Teledyne Wah Chang asked the company to 13 give us their '93-94 B and O tax returns as request 14 626. Do you recognize this as a part of that?

JUDGE PRUSIA: Excuse me. First let me say I I've been handed -- I believe it's an eight page -- I counted -- document which appears to be a set of copies of monthly excise tax returns which I have marked for identification as Exhibit No. 30.

20 (Marked Exhibit 30.)

Q. Do you recognize those as part of yourreturns for those years?

A. This is part of it. I believe this is only
for 1994, isn't it? I'm looking at -- thumbing
through these these appear to only --

1	Q.	Yes.
2	Α.	In the last six months of "94.
3	Q.	Well, in the last three months.
4	Α.	Yes.
5	Q.	Do you see that?
б	Α.	Yes.
7	Q.	Do you see Mr. Nicodemus's name there at
8	the bottom	?
9	Α.	I believe that's his signature, yes.
10	Q.	I believe these questions may be more
11	appropriate	e for him and if they are just tell me.
12	Α.	Certainly.
13	Q.	Of interest are lines in column 1, which is
14	the first o	column on the left of numbers. Line 9,
15	which appea	ars to be erased by some kind of punch
16	there	
17	Α.	Looks like somebody's three-holed puncher
18	got it.	
19	Q.	Line that reads radioactive waste disposal
20	and line 1	8 service and other activity. Do you see
21	those?	
22	Α.	Yes.
23	Q.	What does line 18 represent?
24	Α.	I think it may that be Mr. Nicodemus would
25	be in a be	tter position to indicate what those are. I

1 would venture to guess that the line 9 is the radioactive waste disposal revenue and line 18 is the 2 3 services and other activities revenue. 4 You don't know specifically? Q. 5 Α. I think Mr. Nicodemus. No. 6 Ο. Will Mr. Nicodemus know that? I believe he will. 7 Α. All right. We'll try him. 8 Q. 9 Suppose that this Commission were to decide 10 that for the purpose of allowing you some relief for 11 Benton County tax for 1996 that it was constrained by 12 whatever reason to using the income approach -- that 13 is the approach used by the taxing district involved. 14 What will you say to them about the proper gross revenue to assume and the proper capitalization rate 15 16 to assume for the purposes of that approach for the 17 calculation of the proper tax to withhold in this 18 case? 19 It will be our gross revenue. Α. 20 And what would that number be if 12 and a 0. 21 half million is not appropriate? 22 As I've said before, I don't know in 1996 Α. 23 what that number is. That's the assumption. The only number assumed is that we if our revenue requirement 24 25 is maintained \$6.5 million will be a portion of that.

1 If we have no NORM revenue coming in, no NORM will be accumulated with that the same as if we have no 2 3 schedule B or C costs. It would only be what our revenue requirement would be. 4 5 Whatever your true revenues would be? Q. б Α. Whatever our true revenues would be, yes, 7 that's right. I'm not sure what our true revenues in 8 1996 are going to be. There seems to be some 9 uncertainty with regulatory requirements right now about what other activities could be used to enhance 10 11 that gross revenue beyond what we have in our revenue 12 requirement. 13 MR. GOULD: Your Honor, next number, 14 please, for identification of this document. 15 JUDGE PRUSIA: Yes. I've been handed a 16 multi-page document. 17 Suffice just to identify I think as the Ο. 18 settlement agreement 1994? 19 It's a settlement agreement with a cover Α. 20 letter attached to it. 21 JUDGE PRUSIA: I've marked that for 22 identification as Exhibit No. 31. 23 (Marked Exhibit 31.) 24 Q. Do you recognize this document, Mr. Bede? 25 Yes, I do. Α.

Q. This was the settlement agreement for what?
 A. This was the settlement agreement that was
 negotiated in the early part of 1994 for dealing with
 1993 revenues.

5 Q. Would you agree that this agreement has the 6 company undertaking to make refunds, if there are 7 excess revenues in 1995?

8 A. Yes, yes, I am.

9 Q. This is the question really that Ms. 10 Rendahl asked you, but I will ask again. Based on 11 this settlement agreement, do you not believe the 12 company bound by this agreement so that the petition 13 for accounting could not be used to invade the 14 principles of this agreement?

MR. VAN NOSTRAND: Objection, Your Honor. As Mr. Gould himself conceded, Ms. Rendahl already asked this question. It's already been answered by this witness.

19 JUDGE PRUSIA: That's correct.

20 MR. GOULD: I just thinks it bears a little 21 more exploration, and I believe this witness can do 22 it.

JUDGE PRUSIA: Well, he's answered the
question you asked, then you can explore it.
Q. Can your petition for accounting be honored

1 by the Commission without a breach of this agreement? MR. VAN NOSTRAND: Objection, calls for a 2 3 legal conclusion. 4 JUDGE PRUSIA: Sustained. 5 Α. I am not an attorney. б JUDGE PRUSIA: You don't have to answer. 7 THE WITNESS: That's why I'm not an 8 attorney. 9 What is the company's view about the Q. 10 existence of the settlement agreement as a binding 11 document on the company? 12 Α. It was set up to address -- to settle litigation and set the course until a new rate case 13 14 was filed and indicated at the time that rate case 15 should be filed. 16 0. Did it settle that matter? Was there 17 litigation arising out of that matter? 18 Α. Not at this time, no. It settled the 19 litigation. 20 To your knowledge is there any provision in Ο. 21 the agreement that allows for a mechanism like the 22 petition for accounting? 23 Again, I'm not an attorney. I don't Α. believe there is. I think one of the strategies could 24 25 have been to invalidate the settlement agreement or

1 attempt to amend it immediately after we had -- we found out about this additional liability from Benton 2 3 County. We chose not to do that. We chose to try and fund this liability through the existing settlement 4 5 agreement of, say, well, refunds. The potential for б refunds is still available for this -- for the year 1995. It's just a question of if there is an 7 additional liability. We believe that liability is an 8 9 operating expense that was unforseen in February of 10 1994. That's a liability that has to be funded. If 11 it is not funded then the site does not operate. 12 MR. GOULD: Thank you, Mr. Bede. JUDGE PRUSIA: Mr. Gould, you have not 13 14 moved for admission of these exhibits. 15 MR. GOULD: Thank you. I would like to 16 move admission of Exhibits 29, 30 and 31. 17 JUDGE PRUSIA: Any objections to the admission of exhibits marked for identification as No. 18 19 29, 30 and 31? 20 MR. VAN NOSTRAND: No. 21 JUDGE PRUSIA: Let the record reflect that 22 there is no response. Hearing none those exhibits 23 will be admitted. (Admitted Exhibits 29, 30 and 31.) 24 25 JUDGE PRUSIA: I believe we've finished

1 with the attorneys. Do the commissioners have any 2 questions for this witness? Commissioner Gillis. 3 4 EXAMINATION

5 BY COMMISSIONER GILLIS:

6 Q. Mr. Bede, we had a lot of discussion this 7 morning about the wells. Would you remind me again 8 what are the materials that the wells are engineered 9 to monitor?

10 Α. The ground water monitoring wells will 11 extend into the ground water. They will take various 12 water samples. The vadose zone will take moisture and gaseous samples in the vadose zone. The assumption is 13 14 that there should be very little moisture in that vadose zone and that's really to determine the amount 15 16 of moisture there, and then also if there are any 17 either radiological or hazardous constituents in a 18 gaseous or a liquid form we'll be able to evaluate 19 those.

20 Q. And what events are triggered if there are 21 some radiological or hazardous constituent that are 22 identified through the monitoring?

A. Well, in the vadose zone, as I explained, the radiological constituents, the point of compliance is at the ground water so even if you found something

in the vadose zone, a radio nucleite in the vadose
zone, you do not have a release. Under the
Environmental Protection Agency and RCRA, their point
of compliance is right in the trench, so if you found
anything in the vadose zone you would have a release.
If you had a release under RCRA you would have to take
some corrective action.

Q. And what would that corrective action be?
A. It could be a number of things, from
consuming the waste to capping, capping the facility.
Q. And is the company liable for those costs
associated with that?

13 A. I believe we are, yes.

Q. What I was curious about is what mechanisms does the company use to protect yourself from I guess the potential financial impacts of an event such as That? This could be real expensive?

A. We have environmental impairment insurance that deals with radiological constituents. We don't have it for hazardous constituents because we are strictly a low radioactive level waste site and not a hazardous waste site.

23 Q. So there is insurance?

24 A. Yes.

25 Q. If there were -- you said it's the

1 hazardous materials that you -- well, you are licensed 2 for hazardous materials?

3 Α. That's correct. We are not a hazardous waste disposal facility. Any hazardous waste 4 5 constituents that would be found at our site to my understanding would not be covered under our current б insurance policies. We're strictly a low level site. 7 8 So what would happen if those materials 0. 9 were discovered, if there are hazardous components? 10 Α. Well, you would have to probably monitor 11 those for a long period of time and eventually take 12 some corrective action. Your company, though, would be liable for 13 Q.

14 those kind of situations?

15 A. I believe we will be, yes.

16 COMMISSIONER GILLIS: Thank you.

17 COMMISSIONER HEMSTAD: I have no questions.

18 JUDGE PRUSIA: Chairman Nelson.

19

20

#### EXAMINATION

21 BY CHAIRMAN NELSON:

Q. Just one. Mr. Bede, with respect to the Benton County issue that's pending before the Board of Tax Appeals, do you have any idea when that proceeding will be finished and a resolution or a decision made?

A. Our hearing is on I believe November 1 and A. Our hearing is on I believe November 1 and A. 2. I think it's up to the Board of Tax Appeals to determine when their decision is. We would hope it would be rather immediate. Then they would support us. I imagine the issue could be back in the courts no matter which party is maintained there.

7 Well, I guess maybe another way of asking 0. the question is how long do you think the funds will 8 9 be held in escrow or is that just too hard to guess? 10 Α. I really don't know. Initially the reason 11 why our -- the court of appeals overturned the 12 Superior Court opinion was that they didn't believe we had exhausted administrative revenue. We should 13 14 have gone to the Board of Tax Appeals originally. Ι imagine -- I would be hopeful if the Board of Tax 15 16 Appeals believes that they should continue to use a 17 replacement value that Benton County would not appeal, 18 but I am not -- I can't venture to say what that would I imagine if -- I can confidently say if we do 19 be. 20 not succeed in the Board of Tax Appeals that the 21 company will appeal that decision and we'll be back in 22 Benton County Superior Court or most likely probably in Thurston County Superior Court. 23

Q. So it could be some period of time that the funds are held in escrow?

1 Α. I believe it could be, yes. 2 CHAIRMAN NELSON: Thank you. 3 JUDGE PRUSIA: Mr. Van Nostrand, do you have any redirect for this witness? 4 5 MR. VAN NOSTRAND: Yes, I do, Your Honor. Like to distribute a couple of exhibits. If I could б have response to 609 marked as the next exhibit. 7 8 JUDGE PRUSIA: I have been handed two 9 documents. One is a one page document response of US Ecology, Inc. to data request No. 609 of Teledyne Wah 10 11 Chang. I've marked that for identification as Exhibit 12 No. 32. The other is a two page document, response of US Ecology Inc. to data request No. 202 of PGE. I've 13 14 marked that as Exhibit No. 33 for identification. 15 (Marked Exhibits 32 and 33.) 16 MR. VAN NOSTRAND: Thank you, Your Honor. 17 18 REDIRECT EXAMINATION 19 BY MR. VAN NOSTRAND: 20 Mr. Bede, do you recall the questions this Ο. 21 morning from Ms. Rendahl about why the company chose 22 the 5 year amortization period for the ground water 23 monitoring wells? 24 Α. Yes, I do. 25 And does the response to data request Q.

1 609 which has been marked as Exhibit 32 express the company's view as to why a five year period was 2 3 chosen? 4 Α. Yes, it does. 5 MR. VAN NOSTRAND: Your Honor, move the admission of Exhibit 32. 6 7 JUDGE PRUSIA: Is there any objection to 8 the admission of Exhibit No. 32? 9 Hearing none that exhibit will be admitted. (Admitted Exhibit 32.) 10 11 Q. Mr. Bede, do you recall the discussion this 12 morning about the equipment that the company proposes 13 to replace at the site through the equipment leases? 14 Α. Yes, I do. 15 And you made a number of statements Q. 16 regarding the age of that equipment? 17 Yes, I did. Α. And does the data request response 202 18 0. 19 which has now been marked as Exhibit 33 describe the 20 equipment which the company proposes to replace over 21 the site? 22 Α. Yes, it does. 23 Could you please identify some of those Q. items of equipment that are going to be replaced? 24 25 Α. In 1996 we have a 22-year-old Cat dozer and

1 a 22 year-old scraper; 1997, a 36 year-old grader.

2 1998 we have a 56-year-old lube truck in addition to a 3 number of other things. 1999, 23-year-old water wagon 4 and a 20 year-old forklift and in the year 2000 a 16-5 year-old forklift and two 15 year-old Cats or 6 bulldozers.

Q. And the company was asked in response to part C of this data request what it expects to do with the treatment of any sales revenue from disposal of this equipment and what are the company's intentions with respect to that?

A. I believe I deferred to Mr. Nicodemus to
answer that question. At this time I'm not sure.
Q. What does the response to part D of Exhibit
33 say?

A. We have no proposal at this time for the treatment in revenues derived from equipment. Because of the age of the equipment and the proceeds seem to be very minimal, I don't know what the value of a 56 year-old lube truck would be or if anybody would be interested in that or a 36-year-old grader.

22 MR. VAN NOSTRAND: Your Honor, move the 23 admission of Exhibit 33.

JUDGE PRUSIA: Is there any objection to25 the admission of Exhibit No. 33?

1 Hearing none the exhibit will be admitted. 2 (Admitted Exhibit 33.) 3 Mr. Bede, following up some questions from Q. Ms. Rendahl this morning about the nature of the low 4 5 level radioactive waste in the disposal industry, how б would you characterize the risk associated with this 7 industry? 8 We are probably one of the most highly Α.

9 regulated industries in the nation, and the
10 unpredictability of what additional regulatory
11 requirements may be put on the site would indicate
12 that there can be great risk.

13 Q. And do these regulatory requirements tend14 to change over time?

A. Yes, they do. They certainly have in thepast.

Q. And in your view, do you see the regulatory requirements in the future being more or less than they were in the past?

20 A. Definitely more.

Q. And turning in particular to the cost of the ground water monitoring wells that you discuss on page 11 of your testimony, does the company have any choice as to whether or not it's going to install the ground water monitoring wells you discuss?

A. No. That's a licensing requirement,
 regulatory requirement, requested by the Department of
 Health.

Q. And can the site continue to operate if
these ground water monitoring wells are not installed?
A. We would be out of compliance with our
license and I would be unable to continue to operate
unless we were in compliance with our license.

9 Q. And how would the company fund the recovery 10 or the installation of these ground water monitoring 11 wells if there was no provision made for recovery of 12 these costs in rates?

13 A. I really don't know. I don't see another14 alternative.

Q. With respect to the vadose zone monitoring wells discussed on bottom of page 11 of your testimony, does the company have any choice as to whether or not it's going to install these vadose zone monitoring wells?

A. No. That again is a regulatory requirement by the Department of Health and we must fulfill that requirement.

Q. Could the site continue to operate if these vadose zones monitoring wells were not installed?

A. No. Again, we would be out of compliance
 with our license and unable to accept waste under our
 licenses.

Q. And how would the company fund these costsif there was no provision made in rates for theirrecovery?

7 A. Again, I really don't see another8 alternative available. I don't know.

9 Q. With respect to the RCRA investigation, if 10 the company was required to conduct an investigation 11 in response to the RCRA investigation, will it have 12 any choice as to whether or not it chooses to 13 participate in that activity?

A. I don't believe so. In the long run we will certainly be involved in that again. As I explained, it's a Department of Energy permit and we contest to being in that permit. If we are instructed to do that and regulators in the state or federal regulators require it, we have no choice. It becomes a regulatory requirement.

21 MR. VAN NOSTRAND: No further questions,22 Your Honor.

23 JUDGE PRUSIA: Is there any redirect for 24 this witness, Ms. Rendahl?

25 MS. RENDAHL: One recross question.

1 2 RECROSS-EXAMINATION BY MS. RENDAHL: 3 4 Mr. Bede, looking at Exhibit 33. Q. 5 Α. Yes, that's the replacement five year б replacement plan. Correct -- no. It's what Mr. Van Nostrand 7 Ο. 8 just introduced as the age of the equipment? 9 That's right, yes. Α. 10 Q. What have the company's maintenance costs 11 been for maintaining the vehicles on this list some of 12 which are upwards of 20, 30 years old? 13 I don't have access to that information Α. 14 right away. 15 So you don't know off the top of your head Q. 16 right now? I don't know off the top of my head what 17 Α. those maintenance costs for these specific pieces of 18 19 equipment are, no. They're required to continue to be 20 an operating condition. The thought is if one cannot 21 be -- cannot be fixed it's going to have to be 22 replaced. 23 MS. RENDAHL: No further questions. 24 JUDGE PRUSIA: Mr. Dudley. 25

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1 **RECROSS-EXAMINATION** 2 BY MR. DUDLEY: Mr. Bede, just looking at Exhibit 33 again, 3 Q. this is the list of equipment and its ages. I really 4 5 can only find two items on this entire list that are 6 five years old that are going to be replaced. Is that true, sir? 7 8 Α. Five years? 9 Five years or less. 0. I believe that's correct. Yes, there's the 10 Α. 11 pickup trucks are five years old. I think that's --12 yes. 13 MR. DUDLEY: That's all I have. Thanks. 14 JUDGE PRUSIA: Mr. Gould. 15 MR. GOULD: No questions. 16 JUDGE PRUSIA: Commissioners, do you have 17 any additional questions?. 18 COMMISSIONER HEMSTAD: No. 19 CHAIRMAN NELSON: No. 20 JUDGE PRUSIA: You may be excused, Mr. 21 Bede. 22 Your next witness, Mr. Van Nostrand. 23 MR. VAN NOSTRAND: Company calls Mr. 24 Nicodemus. 25 Whereupon,

1 HARRY NICODEMUS, having been first duly sworn, was called as a witness 2 herein and was examined and testified as follows: 3 4 MR. VAN NOSTRAND: Do you want to premark 5 his exhibits, Your Honor? We can just proceed to do 6 that now. 7 JUDGE PRUSIA: These are the prefiled 8 exhibits? 9 MR. VAN NOSTRAND: Yes. I believe his 10 testimony would be T-34. JUDGE PRUSIA: And HON-2 would be Exhibit 35, HON-3 would be Exhibit 36 and HON-4 would be 13 Exhibit 37. 14 (Marked Exhibits T-34, 35 - 37.) DIRECT EXAMINATION BY MR. VAN NOSTRAND: Mr. Nicodemus, could you state your name 18 0. and spell your last name for the record, please. 20 Yes. My full name is Harry Oscar Α. 21 Nicodemus, IV, and my last name is N I C O D E M U S. And do you have before you what's been Q. marked for identification as Exhibit T-34? Α. Yes.

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25 Do you recognize that document as your Q.

1 prefiled direct testimony in this case? 2 Α. Yes. 3 Q. Do you have any additions or corrections to 4 make to Exhibit T-34? 5 Α. No. 6 Ο. If I asked you the questions set forth in Exhibit T-34 today, would you give the answers as set 7 8 forth in that exhibit? 9 Α. Yes, I would. And you also have before you what's been Q. marked for identification as Exhibit 35, 36 and 37? 12 Α. Yes. Were these exhibits prepared under your Q. direction and supervision? 15 Yes, they were. Α. Q. Do you have any additions or corrections to make to them? 18 Α. No. Are they true and correct to the best of Q. your knowledge? 21 Α. Yes. 22 MR. VAN NOSTRAND: Your Honor, move the 23 admission of Exhibit T-34 and Exhibit 35 through 37 and Mr. Nicodemus is available for cross-examination. 24 25 JUDGE PRUSIA: Thank you. Are there any

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1 objections to the admission of Exhibits No. T-34 and 2 35 through 37? Hearing none those exhibits will be 3 admitted. 4 (Admitted Exhibits T-34, 35-37.) 5 JUDGE PRUSIA: Ms. Rendahl, do you have any cross for this witness? б 7 MS. RENDAHL: Yes, I do. 8 9 CROSS-EXAMINATION 10 BY MS. RENDAHL: 11 Q. Good afternoon, Mr. Nicodemus. 12 Good afternoon. Α. Before addressing some of the specific 13 Q. 14 adjustments mentioned in your testimony, I have a few questions about the column labeled 1994 test year in 15 16 Exhibit 36. Are the account balances which appear in that column the same account balances which appear in 17 18 the company's general ledger? 19 What we do is take the general ledger of Α. 20 the company, which obviously has a ton of subaccounts, 21 if you will, and we take those balances in total and 22 spread them to these categories which seem to be the 23 categories that followed the last rate case. So we tried to, on schedule 36, to use the same categories 24 25 that were previously used, and what that means is

taking the specific subaccounts of the company in the
 general ledger and getting these numbers to these
 categories.

Q. If you look at I think it's the eighth
5 account line down, direct charge, radiological site
6 operations?

7 A. Yes.

8 Now, this account is for the expenses of a 0. 9 consulting firm working on the company's environmental 10 monitoring issues. Is that your understanding? 11 Α. My understanding of what would be in there 12 would be a combination of consulting fees having to do with the particular site as well as certain personnel 13 14 that are reflected from an administrative standpoint 15 that would be also going into that category. 16 MS. RENDAHL: Your Honor, I would like to 17 have this document marked for identification. JUDGE PRUSIA: I've been handed a seven 18 page document which each page is headed US-Richland 19 Account Roll-up and EBINT Reconciliation for the 20 21 Year Ended 12-31-94. I've marked that for 22 identification as Exhibit No. 38. 23 (Marked Exhibit 38.) 24 Q. Mr. Nicodemus, are you familiar with this 25 document?

1 A. Yes, I am.

Could you identify what this document is? 2 Q. 3 This is the exercise that I Α. Yes. previously described that we took our general ledger 4 5 -- for instance, on page 1 the salary number which is б made up of many subaccounts and rolled that up into the Meg 01179, which is the first number in the 7 8 operating expense on schedule 36, and it's an exercise 9 that was continued down through our general ledger to come up with the roll-up of the numbers shown on 36. 10 11 Q. Is this document prepared under your 12 direction? 13 Α. Yes. 14 MS. RENDAHL: Your Honor, I move admission 15 of the document. 16 JUDGE PRUSIA: Is there any objection to 17 the admission of the document marked for identification as Exhibit No. 38? 18 19 Let the record reflect that there is no negative response. The exhibit is admitted. 20 (Admitted Exhibit 38.) 21 22 Mr. Nicodemus, would you look at page 4, Q. please, of the roll-up. 23 24 Α. Yes. 25 And if you look at the fourth grouping of Q.

1 accounts in the middle of that page? 2 Yes, ma'am. Α. 3 Q. It indicates a direct charge for rad site 4 ops for \$294,807? 5 Α. Yes. And is that the same as -- is that the 6 Ο. number that was used to put together the 1994 test 7 8 year account number? 9 Yes, but I don't know off the top of my Α. 10 head the difference between the \$295,271 and the 11 \$294,807. 12 So this document essentially takes the Q. general ledger and brings it into the numbers for the 13 14 1994 test year column? 15 Yes, ma'am. Α. 16 Q. Looking at the exhibit under the account 17 labeled amortization or WUTC rate case, it's almost at the bottom of the Exhibit 36? 18 19 Α. Yes. 20 This reflects an amount of \$105,000? 0. 21 Α. Yes. 22 Is this the remaining amount of the cost Q. 23 for the 1992 rate case? 24 That is simply a mathematical calculation Α. of 33.3 percent of the original estimate in the 25

1 previous rate case of \$315,000.

2 Q. Is this amount booked in the general3 ledger?

4 A. No, it is not. Could I qualify that, 5 ma'am?

6 Q. Yes, you may.

It is not booked in the general ledger as a 7 Α. specific amortization. In other words, when we 8 9 estimated that we would spend \$315,000 in the prior 10 rate case, obviously the professional fees which are 11 the bulk of that 315 were booked to items like legal 12 fees, other consulting fees. So I would like to state that, yes, it is booked in the general ledger but it 13 14 is not booked as a specifically identifiable 15 amortization.

Q. So if this isn't booked as a specific amortization in the general ledger, the costs for the rate case were expensed as they were incurred then?

19 A. Yes.

Q. And so if they were expensed as incurred, and they're also amortized in the account labeled amortization WUTC rate case, so would you show credits in the expense accounts where the costs were booked?

A. Yes, that's correct.

25 Q. Looking at page 3 of your testimony,

1 paragraph 1 which refers to salaries and it's the 2 first line in HON-3 or Exhibit 36?

3 A. Yes.

Q. Now, in your testimony you state that the
salary increases that are included in the proforma
adjustments are based on union contract or union
agreed increases; is that correct?

8 The increases that are shown in 95 and 96 Α. 9 are a combination of the union increases that are 10 mentioned under my salary explanation with a blended 11 in on nonunion people, and I think that one of our 12 responses shows by person the increases in '95 and 96, so the \$59,000 increase for 1995 is a combination of 13 14 the union people going up 3.5 percent and then the 15 nonunion people going up as stated in -- I don't have 16 the schedule in front of me but there's one that goes 17 employee by employee.

18 Q. And that was provided in response to a data 19 request?

20 A. Yes.

Q. So what is the basis for the increases forthe nonunion employees?

A. That is basically a trending within
American Ecology over historical periods as to
nonunion increases provided on an annual basis.

1 Q. So it's a historical basis?

2 A. Yes.

3 Q. So there's no agreement with nonunion 4 employees concerning how much their salary might 5 increase with respect to the union increases?

б А. No.

Q. Referring to page 4 of your testimony, in
paragraph 4 which addresses permits and licenses, you
indicate that the company will have special nuclear
materials license review costs of approximately
\$56,000 in 1995 and \$84,000 in 1996; is that correct?
A. Yes. Those are incremental costs.

13 Q. When you say incremental costs could you 14 explain what you mean?

A. Yes. In other words, the base year cost of \$136,000 is anticipated ongoing and then we anticipate incremental costs of \$56,000 on top of that in '95 and another \$28,000 in 1996, and this basically ties to the, I think, data request 29 involving Mr. Hogg that was discussed previously.

Q. These are adjustments based on an understanding that the NRC or the Nuclear Regulatory Commission will be sending the company a bill for its work performed in reviewing the license?

25 A. Yes, that's correct.

1 Q. And so will you anticipate receiving separate bills in 1995 and 1996? 2 3 Α. I think so. All we have at this point in time is this letter of information from Mr. Hogg, and 4 5 I have not been given information as to how the б billing will really come across. When you say this letter of information, 7 0. 8 are you referring to the telephone -- the description 9 of a telephone conversation or do you in fact have a letter from Mr. Hogg? 10 Α. No. I meant to say just the transcript or what have you of the telephone conversation with Mr. Hogg that is in the I think data request 29. So the company hasn't received any other Q. information from the NRC concerning the costs for the license review? 17 No, we have not. Α. 18 Ο. Looking at the next paragraph down in your testimony which concerns depreciation in operating 19 20 equipment, in putting together your summary accounting 21 statement, which is Exhibit 36, what was the basis for 22 the five year depreciation schedule for the ground 23 water and cluster wells?

24 Α. On an accounting basis? It was -- it was an estimated useful life that we attached to those 25

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14 15 16

1 particular assets that were anticipated to be put in. Did you consult any documents concerning 2 Q. setting out depreciation schedules for different 3 equipment in putting together this estimate? 4 5 What I basically did was review what I Α. б thought were similar assets within American Ecology and attached a useful life that I thought approximated 7 what we were using elsewhere. 8 9 Turning to the next page of your testimony 0. 10 in paragraph 7 which concerns the equipment leases? 11 Α. Yes, ma'am. 12 Did you -- were you present when Mr. Bede Q. 13 testified that the company was anticipating entering 14 into leases in the near future? 15 Yes, I was. Α. 16 Q. Are you familiar at all with what the company intends to do in entering into these leases? 17 18 Α. I am just aware, if I can answer it like this, that the company from a cash flow standpoint, 19 20 based on the large dollar amounts that will be 21 representative, if these assets were bought outright, 22 from a cash flow standpoint the company will go under a leasing arrangement rather than an outright 23 24 purchase.

25 Q. So you wouldn't know what the terms of the

1 leases are or projected terms of leases or --

2 A. Not at this point in time.

3 Q. Not until the actual leases are signed?4 A. Yes.

5 Q. Looking at the next page of your testimony 6 which is paragraph 11 concerning bad debt expense?

7 A. Yes.

8 Q. Your sentence concerning bad debt expense 9 indicates that the company has made a change in the 10 methodology of calculating its bad debt expense; is 11 that correct?

A. I am not sure in the previous rate case how the provision for bad debt expense was being provided. Q. Is the .5 percent for bad debt expense a different methodology than what was used in the prior year?

17 I think it is. I am now providing -- the Α. 18 .5 percent was an estimate based on revenues to -- per 19 the P and L. Put aside what I felt was a 20 representative bad debt expense which is not 21 necessarily from an accounting standpoint what the 22 actual write-offs would approximate for the company 23 which would go against the balance sheet or a provision for bad debts, an allowance account. 24 25 Just for the record, could you explain what Q.

1 PLis, PandLor --

2	A. Yes. Profit and loss statement, income	
3	statement, and the allowance account would simply be	
4	on your balance sheet as a contra account to your	
5	accounts receivable. It would be a netting down of	
б	your receivables based on realizable value, but it	
7	would be on the balance sheet rather than the income	
8	statement. The .5 percent is what basically makes it	
9	to the income statement.	
10	MS. RENDAHL: Your Honor, I would like to	
11	have this document marked for identification as	
12	Exhibit 39.	
13	JUDGE PRUSIA: I've been handed a one page	
14	document. It's response of US Ecology to data request	
14 15	document. It's response of US Ecology to data request No. 39 of Commission staff. And it is marked for	
15	No. 39 of Commission staff. And it is marked for	
15 16	No. 39 of Commission staff. And it is marked for identification as Exhibit 39.	
15 16 17	No. 39 of Commission staff. And it is marked for identification as Exhibit 39. (Marked Exhibit 39.)	
15 16 17 18	No. 39 of Commission staff. And it is marked for identification as Exhibit 39. (Marked Exhibit 39.) Q. I guess there won't be any confusion about	
15 16 17 18 19	No. 39 of Commission staff. And it is marked for identification as Exhibit 39. (Marked Exhibit 39.) Q. I guess there won't be any confusion about this one. Mr. Nicodemus, a copy of the company's	
15 16 17 18 19 20	<pre>No. 39 of Commission staff. And it is marked for identification as Exhibit 39.</pre>	
15 16 17 18 19 20 21	No. 39 of Commission staff. And it is marked for identification as Exhibit 39. (Marked Exhibit 39.) Q. I guess there won't be any confusion about this one. Mr. Nicodemus, a copy of the company's response or your response to staff request No. 39? A. Yes, it is.	
15 16 17 18 19 20 21 22	No. 39 of Commission staff. And it is marked for identification as Exhibit 39. (Marked Exhibit 39.) Q. I guess there won't be any confusion about this one. Mr. Nicodemus, a copy of the company's response or your response to staff request No. 39? A. Yes, it is. MS. RENDAHL: Your Honor, I move for	

1 Exhibit No. 39?

2 MR. VAN NOSTRAND: No. 3 JUDGE PRUSIA: Hearing no objection the exhibit will be admitted. 4 5 (Admitted Exhibit 39.) б 0. Mr. Nicodemus, is this response the same 7 as what you've just given me in terms of the company's 8 explanation for the .5 percent bad debt expense? 9 Yes, it is. Α. 10 Q. Wouldn't you agree that the calculated bad 11 debts expense should be an amount that's fairly close 12 to actual write-offs for a given year, that there should be some correlation between the actual 13 14 write-offs and the calculated bad debts expense? 15 I would have to say that the .5 percent or Α. 16 whatever number is derived there should track an 17 historical over time/history, if you will, not 18 necessarily just a write-off in a year, just one year 19 prior to providing a provision in the subsequent year. 20 The statement that was made on here that US Ecology 21 did not record bad debt write-offs by the Richland 22 site in years prior to 1993, what that statement is saying was that for the balance sheet that US Ecology 23 was a company that had several sites from a legal 24 entity standpoint put together, and it just was not 25

individually identified as the Richland, Washington
 site as far as a bad debt write-off against the
 allowance account. That's what I was trying to say in
 that particular statement.

5 Q. Would it be possible, though, to calculate 6 then some kind of a bad debt schedule based on an 7 historical average of actual write-offs from the 8 company's books?

9 Yes, but on top of that, in providing a Α. 10 provision, .5 or whatever, that the company would be 11 obligated based on just beyond the historicals probably providing a reasonable allowance just based 12 13 on what is going to be needed beyond that, so I would 14 have to say that a .5 provision or whatever the number should be, should be a combination of an historical as 15 16 well as the current and projected customer base that possibly could have a bad debt thrown against it. 17

Q. So then you are saying that you have -- the company does have a history of its bad debts for US Ecology but that those -- that historical -- those historical records include the Beatty site, for example, and other sites?

23 A. Yes.

Q. On Exhibit 39 it indicates that the actual bad debts for 1993 were \$5500 approximately; is that

correct? That's the exhibit I just handed to you, the
 data request response.

3 A. Okay.

4 Q. And the actual bad debts for 1993 are about 5 \$5500?

6 A. That was the amount that was written off 7 against the balance sheet. If that is your 8 determination of -- you know, your definition of -- if 9 you write off some bad debts, that is correct, against 10 the allowance account.

11 Q. And with the .5 percent estimate would you 12 agree subject to check that that's approximately 13 \$33,000?

14 A. Yes.

Q. So you're saying that given the 1994 actual write-off or the 1993 actual write-off that a proforma dollar amount of \$33,000 is a reasonable expectation of the amount for 1996?

A. Yes, I am. And I am saying that based on historical write-offs plus my determination of the accounts that are currently at risk from a credit standpoint that are resident in accounts receivable, so I address that from the standpoint of historical and also looking forward based on the current customer base.
Q. Looking now at paragraph 12 just below,
 you've indicated that the current rate case costs the
 company is proposing to amortize them over a period of
 three years; is that correct?

5 A. Yes.

Q. Are you familiar with the stipulation that was recently approved by the Commission on the rate design portion of this case or are you aware that there's a stipulation been reached in this --

10 A. Yes, I am aware of it.

11 Q. Are you aware that it provides that the 12 company will not file another rate case for a period 13 of six years?

14 A. Yes.

Q. Given that, wouldn't the company seek to amortize the rate case expenses over a six year period as opposed to a three year period?

A. I put together the schedule based on theknowledge that I had at that point in time as to whatwas used previously, which was three years.

21 Q. Wouldn't you consider it to be reasonable, 22 given the settlement, to amortize rate case expenses 23 over a six year period if the company would not be 24 filing another case for six years?

25 A. Yes.

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Q. Are the current rate case costs being 2 expensed as they're being incurred? 3 Α. No. They are being put in a balance sheet account to be amortized. 4 5 What account -- which balance sheet Q. б account? 7 They're in a prepaid expense account. Α. I do 8 not know the exact general ledger number, but it's on 9 the balance sheet and it's in a prepaid asset account. 10 Q. I just have a few more questions for you 11 concerning corporate allocation. That appears on page 12 7 of your testimony on the corporate expense and subparagraph C? 13 14 Α. Yes. In that paragraph you refer to an 15 Q. 16 allocation of approximately \$882,000 of corporate 17 expense allocated to the Richland site. Can you tell 18 me what that \$882,000 corporate expense is 19 comprised of? 20 The \$882,000 is comprised of departments at Α. 21 the corporate office that are not similarly identified 22 in the 1994 test year, i.e., right above that, data processing personnel, accounting is an example. What 23 this 882 would capture would be the remainder of the 24 25 corporate office expenses that are allocated to the

1 Richland site that are not specifically identified via line item above that number. 2 3 Is a large portion of that cost Q. attributable to the health physics and rad 4 5 administration departments? 6 Α. Yes. Can you tell me what the allocation of the 7 0. 8 costs for that department are to the Richland site? 9 I believe that in their entirety those --Α. 10 the health physics department is allocated to the 11 Richland site being -- during the test year being the 12 only revenue producing operational site within the rad 13 group. 14 But there are other sites that the company Q. is developing at this time; is that correct? 15 16 Α. That's correct. 17 The health physics and rad administration Q. 18 departments are part of American Ecology or US 19 Ecology? 20 I believe they're part of US Ecology. Α. 21 Q. But they are located not in Richland but in 22 corporate departments? 23 Yes, and some of them are even located --Α. some of the health physics people are like in 24 25 Tennessee, resident there now, and some are in -- some

of the rad admin people are like out of California,
 and some are in Houston.

Q. Why are they located in those areas when they're 100 percent allocated to the Richland site? A. At the tail end of 1994 we made an acquisition in Tennessee and some of the people that are in the 1994 test year are now -- instead of living in Houston live in Oak Ridge, Tennessee.

9 Q. What is the acquisition in Tennessee?
10 A. It was part of Quadrex Corporation. It's a
11 low level radioactive waste processing facility, not
12 disposing.

Q. Do any of these employees do any work forthis Quadrex processing facility?

15 A. Now they do.

16 Q. Now meaning this current year?

17 A. Yes.

18 Q. These are employees that, prior to the19 current year, were in Houston?

20 A. Yes, they were.

21 Q. Some of them are working on the processing 22 facility. How is 100 percent of their costs allocated 23 to the Richland facility?

A. Well, in 1994 the only revenue producing rad site for most of the year that we had was

1 Richland. We did not make that acquisition until the 2 fourth quarter of 1994. 3 Q. What is the current -- approximately what percentage of their time is devoted to Richland 4 5 activities versus Quadrex activities? 6 Α. I really don't know. MS. RENDAHL: I have no further questions 7 8 at this time. 9 JUDGE PRUSIA: This will be a good time for a break. Before we leave if we could have an estimate 10 11 from Mr. Dudley and Mr. Gould on their time for 12 cross-examination. MR. DUDLEY: I believe about half an hour. 13 14 MR. GOULD: A little bit less. 15 JUDGE PRUSIA: Then we should be able to 16 wrap it up this afternoon. We'll take our mid 17 afternoon break at this point. Be back at 20 after. Let's be off the record. 18 19 (Recess.) 20 JUDGE PRUSIA: Let's be on the record. We're back on the record after our afternoon break. 21 Ι 22 believe Ms. Rendahl has a couple of more questions to 23 ask the witness. Hello again, Mr. Nicodemus. 24 Q. 25 Α. Hello.

Q. Looking back at Exhibit 38, which is the
 roll-up.

3 A. Okay.

Q. And looking on page 4, again to the direct charge rad site operations, there are several account numbers listed for some of the entries. Are these expense accounts from the general ledger?

8 A. Yes.

9 Q. And looking at the entry for Grant 10 Environmental, there's no account number listed there; 11 is that correct?

12 A. Yes.

Why is there no account number listed? 13 Q. 14 Α. That was some environmental cost that from an outside consulting fee standpoint that we initially 15 16 thought the state of Washington would allow through 17 the closure plan. In other words, it would stay out 18 of a rate case environment, and we received back 19 negative confirmation from the state that that was 20 going -- they were going to see that as being 21 something that should be in closure. Therefore, we 22 moved it from the balance sheet over into the rate 23 case, if you will, and that's the history on that 24 one.

25 Q. And underneath that it says permits and

1 license G and A R and it's blacked out. Do you know 2 why that's blacked out? 3 Α. I'm not sure. I'm looking at the account number that's shown in the column right besides it, 4 5 726592715. I don't know for sure. I'm guessing that 6 maybe that was the specific account number that it was gathered from but I don't know for sure. 7 8 Have you made any other entries to HON-3 0. 9 that aren't listed as expenses in the general ledger? 10 Α. No. 11 MS. RENDAHL: Thank you. I have no further 12 questions. 13 JUDGE PRUSIA: Mr. Dudley? 14 MR. DUDLEY: Yes, thank you. 15 16 CROSS-EXAMINATION BY MR. DUDLEY: 17 Good afternoon, Mr. Nicodemus. 18 Q. 19 Good afternoon. Α. 20 Just a follow-up on that last couple of Ο. 21 questions from Ms. Rendahl there. I'm looking at your 22 Exhibit 38 on page 4, and that same set of expenses 23 she was asking you about looks like it totals to be direct charge, rad site operations of \$294,000. Do 24 25 you see that?

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A. Yes, sir, I do.

Q. And that gets carried, does it not, over to your Exhibit 36? About a fifth of the way down that first column of 1994 test year of -- you've got \$295,000 of rad site operations there; is that correct?

7 A. Yes, sir. I don't know the difference off8 the top of my head.

9 But the way this works with the -- you're Q. 10 claiming this expense for rate purposes means that 11 you're assuming that US Ecology will have expenses, 12 direct charges of radiological site operations, of something on the order of \$300,000 for each year of 13 14 the six years that these rates will be in effect. Is that what that operationally means by carrying that 15 16 charge?

17 A. That's correct.

Q. And that \$300,000 does include this -apparently this one time charge of Grant Environmental going back here to Exhibit 38 of looks like \$194,000.
Is that correct?

22

Α.

Yes, it does.

Q. Now, let's talk about leases here for a little bit. I know that you were in the hearing room this morning and you heard some of the questions that 1 I was asking to Mr. Bede. He was kind enough to defer some of them to you. My question to you, in that 2 colloquy we were looking at Exhibit 18 which was Mr. 3 Bede's Exhibit 7, and I pointed out to him that the 4 5 least -- the annual lease expenses for some of the б early years were less than the total lease expense asked for rate recovery in this case. Do you recall 7 those questions? 8

9 A. Yes, I did.

Q. And the question, Mr. Nicodemus, to you is, what would be the accounting treatment of those over collections in '96 and 97 and a little bit in '98 over the amount being claimed in the rate case?

14 Until we definitively enter into leases on Α. this particular list, this list assumes that these 15 16 will be accounted for as operating leases. I.e., the 17 amounts that you see down here for an annual lease 18 cost will be directly what's recorded on the profit 19 and loss statement. Until leases are entered into 20 there is no way for me to tell whether they will be 21 construed as an operating lease or a capital lease. 22 The major difference between the two being that a capital lease will have accompanying depreciation with 23 it rather than an operating lease that covers -- that 24 basically carries pure rental expense. 25

Q. Now, I also asked Mr. Bede about the lease versus buy decision, and the response that was given to a data request from Portland General said that no detailed analysis had been performed. And the guestion to you, Mr. Nicodemus, is, what analysis was performed on the lease versus buy decision?

7 The response about a no detailed lease Α. versus buy analysis is accurate. The determination of 8 9 going with a lease rather than buying the equipment is 10 driven based on the pervailing cash flows of the total 11 corporation not being in a position to outright purchase these major pieces of equipment that have a 12 13 very high price tag on them from the get-go. That 14 determination of utilization of cash over time through leasing rather than outright purchase was what drove 15 16 the company to consider leasing rather than buying, as 17 well as a credit agreement with our bank that is 18 basically maxed out from a borrowing standpoint as we 19 speak.

Q. Now, as I've discussed with Mr. Bede, one
alternative to leasing would be the industrial
equivalent of the automobile loan; is that correct?
A. Sir, I don't think that would be possible
in that our prevailing credit agreement with Texas
Commerce Bank gives them the right, if you will, to

1 the company entering into any additional outright purchase agreements outside of their own interest, and 2 3 it is my take that they will not allow the company to go through another party. It's based on the 4 5 prevailing credit agreement. 6 Ο. Well, let me just back up for a minute. In the earlier response to me, you said that -- I 7 8 caught it here as the total cash flows of the 9 corporation. When you made that remark, Mr. 10 Nicodemus, which corporation are you talking about? 11 Α. I was talking about American Ecology 12 corporation in total. Not just the --13 Q. 14 Α. No, I was not referring to this side. US Ecology? 15 Q. 16 Α. Right. 17 I hear ads on TV down in Portland all the Q. time where these auto dealers are telling me that I 18 19 can buy an automobile even if I've got bankruptcy or

20 little credit or no credit at all, and I'm wondering 21 how come US Ecology is any different. I mean, why 22 can't you go out and get yourself a Cat bulldozer from 23 some finance company that would let you buy it with no 24 credit or little credit or et cetera?

25 A. It is my understanding, again based on the

prevailing credit agreement with Texas Commerce Bank, that based on collateralizing of assets that exist within that credit agreement that it would be very difficult for us to get their okay to go outside of their own lending agreement to get another party involved. That is my understanding of the arrangement with TCB.

Q. And it's your understanding that they wouldn't loan you the money to buy a bulldozer? After all, when you buy a bulldozer you've got a big fat asset sitting here that's got a lot of value attached to it and it can be sold and put on the market and as long as you had enough down payment, wouldn't they loan you the money on that thing?

15 A. I'm positive that they would not. They 16 have with us a set dollar amount of total loans 17 outstanding, and the company is at that limit as we 18 speak.

19 Q. Now, there's a lot of banks down in Texas,20 aren't there?

21 A. Yes.

Q. Have you investigated credit lines withother institutions?

24 A. Yes.

25 Q. And your opinion is none of them would be

any better than your current credit arrangement in
 terms of being able to give you that kind of cash
 flow?

A. We have gone to other banks, and at this
point in time we are stuck with the prevailing
arrangement with Texas Commerce Bank.

Q. Now, are you familiar with the way that the8 operating margin in this case is calculated?

9 A. Yes, I am.

Q. And I think, as Mr. Bede acknowledged this morning, that when you include lease payments in your operating expense that does increase the operating margin received by US Ecology; isn't that correct?

14 A. Yes.

Q. And on the other hand if you were to purchase equipment it's correct that the depreciation cost would not be included in the calculation of the operating margin; isn't that correct?

19 A. Yes.

20 Q. Now, from the customer standpoint, would 21 purchasing the equipment lead to a lower revenue 22 requirement than leasing the equipment?

23 A. From a customer standpoint?

24 Q. Yes, sir.

25 A. Yes.

1 Q. And conversely, from the company's standpoint, does leasing the equipment produce a 2 3 higher margin, that is, a higher profit, than purchasing the equipment? 4 5 Α. Yes. б 0. Did you do any analysis of the relative impact on ratepayers of one versus the other? 7 8 No, I did not. Α. 9 Now, in your opinion, should the company's 0. business determination on whether to lease or purchase 10 11 necessarily control the accounting treatment for 12 regulatory purposes? Could you repeat that, please. 13 Α. 14 In your opinion, should the Q. Sure. company's business determination on whether to lease 15 or purchase necessarily control the accounting treatment for regulatory purposes? 18 Α. I would have to answer that that the term of the lease, i.e., operating or capital, is going to 19 20 be the determining factor as to the accounting 21 treatment that is properly used under generally 22 accepted accounting principles, and as I stated previously, until those leases are emphatically 23 entered into and can be examined from a theory 24 standpoint, you cannot at this point in time ascertain 25

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whether it will truly be an operating lease or a
 capital lease.

3 Now, just a matter of curiosity with Q. Commerce Bank. If they're not going to let you borrow 4 5 the money for this stuff, and they're not going to б lend you the money for these pieces of equipment, Mr. Nicodemus, what makes you so sure they're going to let 7 you lease them because isn't it true that a lease 8 9 creates a financial obligation on behalf of the 10 company that is a commitment on the company's part to 11 make payments that's going to impair their lending and 12 the credit lines they have with you right away?

A. I guess the way I would answer that is based on the annual lease costs that are shown under BCB 7, that the only financial covenant that would probably be affected with this are certain earnings covenants that the company has in total, and in my opinion these annual lease costs would fit under the TCB financial covenant as in earnings of the company.

Q. And if you paid the identical amount as payments under the, quote, auto loan that we're talking about, wouldn't that also fit under the covenant for Commerce Bank?

A. Again, beyond the covenants, it is myunderstanding on the existing credit agreement with

1 Texas Commerce Bank that they will not accept an outside lending, if you will, of money so that this 2 3 could be outright purchased or leased by another -from another party. 4 5 In other words, they won't let you borrow Q. money from anybody else is what you're saying? б 7 Α. That's correct. Even if the total borrowing experience 8 0. 9 would fit under the covenant? 10 Α. It goes beyond the covenant. It's a 11 stipulation in the credit agreement that basically says you do business with us and that's it. 12 Now, would you agree -- back to accounting 13 Q. 14 treatment, Mr. Nicodemus. Would you agree that the accounting treatment that might be used for regulatory 15 16 purposes could be different than the actual operating 17 expense you have for this equipment? 18 Α. I don't know that I have knowledge enough to give you an answer on that, and I am saying that 19 20 from a standpoint of other than the rate case 21 amortization which seems to be, if you will, an off-

22 ledger acceptable item, I don't know beyond that what 23 in rate case is allowable off your general ledger. I 24 wouldn't be in a position to answer that.

25 Q. If you were to purchase this equipment,

1 over what life would it be depreciated?

A. These assets that are listed under BCB 7 would -- other than service vehicles, I'm talking mainly the major pieces of equipment like the dozers and scrapers -- would be depreciated over a five to seven year life probably.

Q. And you're saying that with the recognition
8 that some of the equipment that you're replacing is in
9 the range of 10 to 15 to 50 years old?

10 A. Yeah. I'm saying that from a standpoint of 11 estimated lives for accounting purposes are just that. 12 There's a life that's set up from the acquisition of 13 the asset and the actual lives can obviously differ 14 from the accounting lives.

Q. Would it -- at this time I would make the next record requisition, and I think that would be -going to guess -- 5.

JUDGE PRUSIA: Next one would be No. 5. MR. DUDLEY: And that would be for the equipment that's listed on your Exhibit 18. If you could give us the schedule showing the life for each piece of equipment and how it would be determined, the life for depreciation purposes.

24 THE WITNESS: Okay.

25 JUDGE PRUSIA: I will identify that request

1 as record requisition No. 5. 2 (Record Requisition 5.) 3 Now, if I could briefly refer you to the Q. response you made to our record request -- excuse me, 4 5 our data request No. 204, and do you have that sir? б Α. Is this the one that was directed to Mr. Bede, sir? 7 Yes. Well, we asked it to the company 8 Ο. 9 generally and it looks like it got Mr. Bede's answer on it here, and the question was, "Explain the basis 10 11 for requesting five year leases for the equipment." 12 Do you see that? Yes, I do. 13 Α. 14 And then the response there is, "Five year Q. leases are not necessarily being requested for the 15 16 equipment." Do you see that? Yes, I do. 17 Α. Is that accurate? 18 0. 19 Yes, it is. Α. 20 Now, there was an exhibit here. 0. It was 21 marked earlier and I just need to find it, Exhibit 22 No. 27. This is the question about the workup of the 23 dollar figures for the equipment leases. It was response to staff request No. 19. 24 25 Α. Okay.

1	Q.	Do you have that?
2	Α.	Yes, I do.
3	Q.	And I draw your attention to attachments 19
4	A and 19B.	Those are your letters to a Ford
5	dealership	and Caterpillar dealership on some of the
6	equipment.	Do you see that?
7	Α.	Yes, I do.
8	Q.	And the very bottom sentence on each letter
9	asks each v	vendor to assume a five year term for each
10	lease. Do	you see that?
11	Α.	Yes, I do.
12	Q.	Why did you ask each vendor to assume a
13	five year t	term for the lease?
14	Α.	I really don't know. That came from Mr.
15	Hayes, the	facilities manager, and I don't know.
16	Q.	Would Mr. Bede be able to answer that
17	question?	
18	Α.	He may be able to.
19	Q.	And I take it then the information supplied
20	from these	two vendors, what I can see from attachment
21	C to Exhibi	it 27, were used to work up the least cost
22	estimates t	chat you have in Exhibit 18; is that
23	correct?	
24	Α.	Yes.
25	Q.	And so all of the leases we see in Exhibit

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1 18 are all based on five year basis; is that correct?
 A. They seem to be.

Q. Now, Mr. Nicodemus, in your request for leases, how do you expect the equipment to be handled at the termination of the lease? And by that I mean will you own it or will you purchase it or what's the purchase price to be determined on and things like that?

9 A. Until the specific leases are entered into, 10 I would not have an opinion as to how at the 11 termination of the lease -- what kind of bargain 12 purchase price or trade-in value or -- I couldn't 13 determine that until the leases are officially entered 14 into.

Q. Moving to another subject matter, Mr.
Nicodemus, to the corporate overheads area, here I
refer you to your Exhibit 36 which was your HON-3.
Q. Now, it's true, is it not, Mr. Nicodemus,

19 that from the last rate case to the current rate case 20 the corporate fees have increased from about \$330,000 21 to over \$900,000?

A. I don't know the prior amount. Your 882 isthe current '94 corporate fee.

Q. All right. I will take that as \$800,000,but would you accept subject to check the corporate

1 fee for this site was \$331,000? 2 Subject to check. Α. 3 MR. VAN NOSTRAND: Can you give me some details on what period, what exhibit, where you're 4 5 getting that number. 6 MR. DUDLEY: I can do that. Shall we do that off the record? 7 8 MR. VAN NOSTRAND: As long as I get it 9 before the end of today. Now, isn't it also true that the 10 Q. 11 methodology used to determine the allocated corporate 12 fee has changed from the '92 case to the current case? 13 Α. Yes. 14 And that makes an item by item comparison Q. of the expenses that are included in each difficult to 15 16 undertake. Would you agree with that? 17 Yes, I do. Α. 18 Q. Why were the changes in reporting made? 19 First of all, the corporate office was Α. 20 relocated in 1993 from Louisville, Kentucky to 21 Houston. Secondly, the accounting system that existed 22 in Louisville on a Wang computer, because of its extreme age, was not relocated to Houston. A new 23 24 computer system was put in. An associated new chart 25 of accounts was put in. The combination of that

physical move as well as the change in accounting
 system probably lends itself to the biggest reasons
 why the methodologies are different now compared to
 years ago.

5 To your knowledge, will there be future Q. б changes to the reporting method for the corporate fee? 7 I can't 100 percent predict that, but I Α. mean, I guess I'm not anticipating a new accounting 8 9 system, and I'm hopefully not anticipating a change in the corporate office, so I would think the current 10 11 methodology would stay in place.

12 Q. And you recognize, of course, that if it 13 doesn't stay in place again comparisons will be 14 difficult to make from what's being requested in this 15 case?

16 A. I understand.

Q. With respect to the corporate fee, what are the components of the known and measurable proforma adjustments that are requested for '95 and '96?

A. In both cases the increases for '95 and '96, the 51,000 '95 and the 31,000 '96, were purely at the same rate of increase that was resident in the salary increase on line 1 with the assumption being that the components of corporate fee would probably move in the same relative way as overall salaries.

1 Q. And the same is true in '96?

2 A. Yes.

Q. So the corporate fee we're talking about in this Exhibit 36 here is more than the 882 when you add the proforma adjustments in there. It's \$972,000; isn't that correct?

7 A. Yes, it is.

8 Q. Now, the corporate fee is comprised of 9 several major components, is it not?

10 A. Yes. As I answered earlier, it is the part 11 of the departments that are not singularly identified 12 above corporate fee and it's Richland allocation of 13 those particular departments, for instance, finance, 14 executive, legal,

15 Q. Well, it's got an allocation based on cost 16 of sales from those general departments?

17 A. Yes.

18 Q. And that's about \$274,000; is that correct?19 I'm looking at your response to staff request No. 26.

20 A. Your number again, sir?

21 Q. It's attachment 26A, page 4.

A. On that particular page that you're looking at, if I'm reading this, where you're coming from on this, it's the five six five seven number that is subject to allocation?

1	Q.	Yes.
2	Α.	That's correct.
3	Q.	So I don't want to introduce this as an
4	exhibit, I	just want to get a Q and A here on the
5	record. O	ne portion of the corporate fee is \$274,000
б	and that's	based on the department allocation that you
7	described	earlier; is that right?
8	Α.	I think are you referring to the 295
9	sir I'm	sorry, the 274.
10	Q.	Do you have page 4 of 4, sir?
11	Α.	Yes.
12	Q.	I'm looking at the Richland line and over
13	to cost of	sales allocation. Do you see that?
14	Α.	Yes, I do.
15	Q.	And that's \$274,000?
16	Α.	That's right.
17	Q.	And that's the allocation from these
18	department	s based on cost of sales?
19	Α.	That is correct.
20	Q.	And another part of the corporate fee is
21	also, as w	e talked about with Ms. Rendahl, is the
22	health phy	sics; is that correct?
23	Α.	And rad administration.
24	Q.	And health physics is \$182,000; is that
25	right?	

1	λ	Voc	
	Α.	Yes.	
2	Q.	And rad administration is \$456,000?	
3	Α.	Yes.	
4	Q.	And are those the major component of the	
5	corporate fee?		
6	Α.	Yes, they are.	
7	Q.	And both health physics and rad	
8	administra	tion are 100 percent allocated to the	
9	Richland site?		
10	Α.	Yes, sir.	
11	Q.	Now, how was the health physics charge	
12	determined in the present case?		
13	Α.	The health physics department in total,	
14	which we h	ave supplied, which is made up of X number	
15	of people and their associated cost, it's primarily		
16	driven off	salaries.	
17	Q.	And I think you told us earlier that the	
18	reason it	was 100 percent allocation was because	
19	Richland was the only rad operation making money in		
20	'94; is th	at right?	
21	Α.	Yes.	
22	Q.	It's your hope that you will have other rad	
23	operations	that will make money sometime between here	
24	and the year 2000, isn't it?		
25	Α.	We have a couple sites in California and	

Nebraska that we're trying to develop and at this
 point in time we have not gotten them to a revenue
 producing state.

Q. So using your same methodology, when the time comes when they would get to a revenue producing state that health physics will be allocated with the sites that produce revenue?

8 A. Yes, sir.

9 Q. Back to health physics charge again. How 10 was that health physics charge determined in the 11 previous case?

12 A. I don't know, sir.

Q. Now, the same thing with respect to rad administration. Well, let me ask a new question. Why were the allocated rad administration expenses moved from an operating expense to a corporate fee account? I'm talking about from the last case to the current case.

A. From an operating standpoint and for the Richland P and L we felt like it was better to have the P and L for Richland be totally just from a responsibility standpoint the site-specific cost, and we did not want a bunch of corporate charges sitting up in the top half of the P and L. Therefore, we moved it down into an allocation category.

1 Q. Now, just like health physics, rad administration is \$456,000 figure, is 100 percent 2 allocated to the Richland site? 3 4 Yes, sir. Α. 5 And again that's based on the fact that in Q. б '94 Richland was the only revenue producing rad site? 7 It was the only rad producing site making Α. 8 money with a bottom line. 9 Okay. And just like with health physics it 0. 10 is your hope that some of your other operations will 11 produce money in the foreseeable future? 12 We hope they get to that state. Α. And when that happens, the allocation of 13 Q. 14 the rad administration will then be allocated to those 15 other sites as well as the Richland site? 16 Α. Yes, that's correct. 17 Now, do you have the -- do you have your Q. 18 response to Portland General request No. 220? 19 Α. I think so. Yes, I do. 20 Now, in this response you allocate 0. 21 corporate overheads to the California and Nebraska 22 sites; is that correct? 23 Yes, sir. Α. And just -- I don't want to introduce this 24 Q. but I just have a couple of questions here. On your 25

1 attachment 220A you've got a line item for health
2 physics?

3 A. Yes.

4 Q. Do you see that?

5 A. Uh-huh.

Q. And that's about a \$3,000 figure. Can you rexplain why that's a \$3,000 figure on that -- on that sheet and a \$182,000 figure on the response to the staff request that we talked about earlier?

10 A. I think that this particular number of 11 \$3300 was pulled from a separate department, if you 12 will, that the \$182,000 which we have supplied P and 13 Ls for, backs that number up. I would have to try to 14 find this \$3300 on the general ledger. I don't know 15 off the top of my head, sir.

16 Q. All right. And I'm going to ask you to do that for me, and I would also in conjunction with 17 18 the figure further down, Mr. Nicodemus, you have for 19 rad administration on the response to PGE 220, you have \$17,000, yet on the response to the staff data 20 21 request you've got the \$458,000 figure, so if you 22 could be kind enough for record requisition No. 6 to reconcile those for us, please. 23

24 A. Sure.

25 JUDGE PRUSIA: All right. I will identify

1 that request as record requisition No. 6. 2 (Record Requisition 6.) 3 Just one last question. You did talk about Q. your acquisition of Quadrex Corporation and some of 4 5 the health physics people in the health physics б departments are now in Tennessee, and I just want to double-check with you. When was the Quadrex 7 8 Corporation acquired by American Ecology? 9 September 19, 1994. Α. Not in 1993? 10 Q. 11 Α. No. 12 Did you have any activities with Quadrex or Q. did you have any -- did you do any work with Quadrex 13 14 prior to that time having employees on the premises or 15 move material that was in their possession prior to 16 that time? 17 Α. I'm not sure. The effective date of the acquisition was 9-19-94. 18 19 MR. DUDLEY: That's all I have. 20 JUDGE PRUSIA: Mr. Gould. 21 22 CROSS-EXAMINATION 23 BY MR. GOULD: 24 Q. Are you still feeling alive there and 25 awake?

1 A. Sure.

2 Q. Do you want to stand up a minute or 3 anything? 4 Α. I'm fine. 5 A couple of questions first about page 4 of Q. 6 your testimony. 7 JUDGE PRUSIA: Mr. Gould, do you still 8 estimate it will take about 15 minutes? 9 MR. GOULD: 20, 22 and a half minutes. The increases there entitled Permits and 10 Q. 11 Licenses, was it your testimony to Ms. Rendahl that 12 the \$56,000 for 1995 and the \$84,000 for 1996 are in addition to a base amount that you spend each year on 13 14 your SNM license? 15 Yes, that was my testimony. Α. 16 Q. And what is that base amount? 17 The base amount as shown on schedule 36 is Α. \$136,000. 18 19 Do you know how long that remains at that Q. 20 level or does it vary? Would you anticipate it to 21 vary over time? 22 I don't know. Α. 23 But currently you're figuring that there's Q. a base license fee of \$136,000 for the SNM license; is 24 that correct? 25

1 Α. Yes. And in addition you're anticipating \$56,000 2 Q. more for 1995 and 84,000 for 1996? 3 4 Yes, sir. Α. 5 On a couple of pages earlier in your Q. б testimony at page 2 you have I think a nice description at the bottom of that page, the last 7 8 paragraph about schedule C fees and taxes. 9 Α. Right. Q. Did you write this sentence, "These items do not constitute revenue to the company inasmuch as the company is merely collecting taxes, fees or surcharges to be paid to a governmental agency." Did 14 you write that? Yes, I did. Α. Q. And that's your test, I guess, for inclusions on schedule C, isn't it? Α. What I was referring to on page 2 are what I call pass through items, i.e., Benton County surcharge, B and O tax, PC and M fee, site surveillance fee, WUTC fee. 22 Why not the SNM fees? Q. 23 Because it is not a specifically Α. identifiable fee that is passed along to the customer, 24 and these other ones, in my opinion, are what I call 25

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1 pass through and are identifiable with a specific rate per, mainly, cubic foot or percent of revenues that 2 3 simply pass through, and accounting technique would be to show that outside of the recordable revenues. 4 5 Well, you could take \$186,000 and divide it Q. б by some kind of unit of deposition and get a fee, couldn't you? 7 8 I guess I feel, sir, that the charge that Α. 9 you're talking about is a pure operating cost to the 10 site, and is not a pass through item. 11 Q. But it is a fee paid to a governmental 12 agency? Yes, it is. 13 Α. 14 I'm going to refer next to Exhibit 30. Q. It's a copy that you didn't get so I'm going to walk 15 16 up and hand you a copy or do you have that one there? 17 Is this it? Α. 18 Q. Yeah. Got it. 19 Α. 20 This was part of a response to the Q. 21 company's response to request 626 I think from 22 Teledyne Wah Chang, and that's your signature at the bottom, I think? 23 Yes, it is. 24 Α. 25 Do you remember that we started a Q.

1 discussion of this with Mr. Bede? And what knowledge do you have of the detail involved in making the 2 3 entry, for example, on line 9 which is the radioactive waste disposal gross revenue? Do you see that line? 4 5 Α. Yes, I do. б Ο. What does that constitute? That 3.515 percent is --7 Α. Excuse me, I don't --8 Q. 9 It's out in column 4, sir. You can barely Α. 10 read it. 11 Q. Oh, yes, thank you. 12 The mathematics of line 9 is you start with Α. a gross amount of billing, if you will, that is applied to special nuclear material revenues. That's in column 1. Column 2, which is substantiated on the second page, are the particular PC and M, site surveillance and surcharges which are subtracted to arrive at a net revenue number, if you will, and the then the three five one five as a percent is applied to column 3. 21 But the type of revenue that comprises Q. 22 line 9, what is that? What is the source? 23 I don't know, sir. All I've got on a cheat Α. sheet is that the 3.515 is on nonspecial nuclear 24 material revenues and line 18 is on special nuclear 25

1 material and NORM revenues, so that's the only description I have with me that differentiates between 2 9 and 18 in column 1. 3 4 Q. Do you have that detail someplace else? 5 Α. Yes, I do. MR. GOULD: Like to make that a record б requisition request, please, Your Honor. 7 8 JUDGE PRUSIA: I will identify that request 9 as record requisition No. 7. 10 (Record Requisition 7.) 11 Q. And let see if I can be specific. I would 12 like the specific description of the revenue source 13 for lines 9 and 18 for this data request which was 14 calendar year 1993 and '94 B and O return. 15 Α. Yes, sir. 16 MR. GOULD: That's all I have. Thank you 17 very much. 18 JUDGE PRUSIA: Do the commissioners have 19 any questions for this witness? 20 CHAIRMAN NELSON: No. 21 COMMISSIONER HEMSTAD: No. 22 COMMISSIONER GILLIS: No. 23 JUDGE PRUSIA: Mr. Van Nostrand, do you have any redirect? 24 25 MR. VAN NOSTRAND: I just have one area I

1 would like to clarify, Your Honor. 2 REDIRECT EXAMINATION 3 4 BY MR. VAN NOSTRAND: 5 Q. Mr. Nicodemus, do you recall in response to б questions from Ms. Rendahl regarding the appropriate period over which to amortize rate case expenses? 7 8 Yes, I do. Α. 9 And the reference was to the requirement in 0. 10 the -- or the aspect of the stipulation that specifies 11 a six year term of the stipulation? 12 Α. Yes. And is it your understanding from the 13 Q. 14 stipulation that the company has agreed to stay out with respect to a general rate filing during the term 15 of the stipulation? 16 17 Α. Yes. 18 Ο. And does the stipulation preclude the company from seeking rate relief under any and all 19 possible circumstances? 20 21 Α. I don't think it does. 22 And would there be other rate proceedings Q. possible other than a general rate case that would not 23 be precluded under the stipulation? 24 25 Α. There are those possibilities, to my

1 understanding.

2	Q. Were those taken into account in
3	determining the number of years over which to amortize
4	rate case expenses?
5	A. If there is a possibility that something
6	can be done before six years the conservative
7	accounting treatment would be if there is a
8	possibility that a useful life of less than six years
9	be used in that amortization.
10	MR. VAN NOSTRAND: No further questions.
11	JUDGE PRUSIA: Is there any recross?
12	MS. RENDAHL: No, Your Honor.
13	JUDGE PRUSIA: Mr. Dudley, Mr. Gould?
14	Commissioners have anything out of that?
15	Anything further to come before us this
16	afternoon?
17	MR. VAN NOSTRAND: No, Your Honor.
18	JUDGE PRUSIA: Well, then, we'll adjourn
19	for the day. I believe the next hearings are
20	scheduled in December. Be off the record.
21	(Hearing adjourned at 4:22 p.m.)
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