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	Dogo E		Dogo 7
1	Page 5 does the Company have any objection to consolidating	1	Page 7 Kirkland, Washington 98033. My phone number is
2	these dockets?	2	425-505-1865, my email address is
3	MS. ALVORD: No objection.	3	EAlvordattorney@yahoo.com.
4	JUDGE PEARSON: Okay. Then dockets	4	JUDGE PEARSON: Thank you. Okay.
5	TG-143802 and TG-151573 are consolidated.	5	Mr. Casey, you may proceed when you're ready.
6	So I will take appearances and hear from the	6	MR. CASEY: Thank you, Your Honor.
7	parties in just a moment. As I stated off the record, I	7	Today we're here to resolve three key
8	want to divide the hearing kind of into two parts this	8	issues, whether Bobby Wolford Trucking conducted
9	morning. So first we'll address the violations, which	9	business subject to regulation under Title 81, whether
10	means we will just be looking at the facts of the case.	10	Bobby Wolford Trucking violated RCW 81.77.040 by hauling
11	And then in the second part, we can talk about the	11	solid waste for compensation without first having
12	penalty amount, get a penalty recommendation from Staff	12	obtained from the Commission a certificate of public
13	and then hear anything from the Company about factors	13	convenience and necessity, and whether Bobby Wolford
	that go to mitigation of the penalty amount.	14	Trucking violated the settlement agreement approved
14 15	So before we get started, I would like to		without condition by the Commission in Docket TG-143802.
	ask the parties to waive the requirement that the	15	Today's Staff will provide evidence
16	·	16	demonstrating the essential facts necessary to
17	Commission issue an order within ten days of this	17	
18	proceeding. It typically works better if I issue an	18	demonstrate all three, and we will put on testimony from
19	order within ten days of receiving the transcript so	19	Pam Smith, who's a compliance investigator was a
20	that I have that available to me when I am making my	20	compliance investigator for the Commission and that's
21	decision. So does either party have any objection to	21	it.
22	that?	22	JUDGE PEARSON: Okay. So did you want to call Ms. Smith?
23	MR. CASEY: No objection from Staff.	23	
24	MS. ALVORD: No objection.	24	MR. CASEY: Yes, I would like to call
25	JUDGE PEARSON: Okay. Thank you. So	25	Ms. Smith to the stand.
	Page 6		
	Page 6		Page 8
1	because Staff initiated both enforcement actions, we'll		EXAMINATION BY CASEY / SMITH
2	because Staff initiated both enforcement actions, we'll have Staff go first this morning.	1	_
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2 3 4 5 6	because Staff initiated both enforcement actions, we'll have Staff go first this morning. So does anyone have any questions before we get started? MS. ALVORD: No. MR. CASEY: No, Your Honor.	2	EXAMINATION BY CASEY / SMITH PAM SMITH, witness herein, having been first duly sworn on oath,
2 3 4 5 6 7	because Staff initiated both enforcement actions, we'll have Staff go first this morning. So does anyone have any questions before we get started? MS. ALVORD: No. MR. CASEY: No, Your Honor. JUDGE PEARSON: Okay. So, Mr. Casey, if you	2 3 4	PAM SMITH, witness herein, having been first duly sworn on oath, was examined and testified
2 3 4 5 6 7 8	because Staff initiated both enforcement actions, we'll have Staff go first this morning. So does anyone have any questions before we get started? MS. ALVORD: No. MR. CASEY: No, Your Honor. JUDGE PEARSON: Okay. So, Mr. Casey, if you just want to enter a short appearance.	2 3 4 5	PAM SMITH, witness herein, having been first duly sworn on oath, was examined and testified as follows:
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	Page 9		Page 11
	EXAMINATION BY CASEY / SMITH		EXAMINATION BY CASEY / SMITH
1	A. Yes, during this investigation, I was a	1	MR. CASEY: And, Judge Pearson, I am happy
1	compliance investigator with the transportation safety		
2		2	to go through some of the essential facts with Pam if
3	section.	3	you like, but because we stipulate largely to those
4	Q. How long were you employed by the Commission?	4	facts, I can we can move on to the supplemental
5	A. Almost 26 years.	5	information that Ms. Alvord would like to discuss. I
6	Q. And what were your duties as a compliance	6	can also have Pam discuss the number of violations,
7	investigator?	7	which seems to be the one place we have a little bit of
8	A. I conducted investigations into the operating	8	disagreement.
9	and safety practices of regulated transportation	9	JUDGE PEARSON: Okay. Why don't we do that.
10	companies and investigated companies that appeared to be	10	MR. CASEY: Okay.
			BY MR. CASEY:
11	operating without authority.	11	
12	Q. And had you ever investigated Bobby Wolford	12	Q. So, Ms. Smith, in your report, how many how
13	Trucking?	13	many violations or how many hauls did you determine that
14	A. Yes.	14	Bobby Wolford Trucking did of waste from the pier
15	Q. Did you document your investigation?	15	demolition project to the Cathcart facility?
16	A. Yes, there was an investigation report in 2014.	16	A. Well, I documented 170. I contacted Snohomish
17	Q. And was that the only time you investigated	17	County, the Cathcart facility, and they provided records
18	Bobby Wolford Trucking?	18	of 170 loads that were transported to their facility.
19	A. No, the current investigation that we're here	19	Q. Okay. And was that the only evidence you
			reviewed in terms of the number of the number of
20	today.	20	
21	Q. And did you document that investigation?	21	loads?
22	A. Yes, I did.	22	A. No, Bobby Wolford Trucking, in a data request,
23	Q. So you have investigated Bobby Wolford Trucking	23	provided reports of 164 loads.
24	on two separate occasions and each of those	24	Q. And did you compare and contrast the evidence
25	investigations were documented by a Staff investigation	25	provided by the Company and the evidence provided by the
23			provided by the company and the evidence provided by the
		-	
	Page 10		Page 12
	Page 10 EXAMINATION BY CASEY / SMITH		Page 12 EXAMINATION BY CASEY / SMITH
1	Page 10 EXAMINATION BY CASEY / SMITH report?	1	Page 12 EXAMINATION BY CASEY / SMITH Cathcart facility?
1 2	Page 10 EXAMINATION BY CASEY / SMITH report? A. Yes.		Page 12 EXAMINATION BY CASEY / SMITH Cathcart facility? A. Yes, I looked at the records that Bobby Wolford
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1 2	Page 10 EXAMINATION BY CASEY / SMITH report? A. Yes.	1 2	Page 12 EXAMINATION BY CASEY / SMITH Cathcart facility? A. Yes, I looked at the records that Bobby Wolford
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_	CRELINUS. 1G-131373 and 1G-143002 - Vol. 1		in the Matter of. Bobby Wolford Trucking
	Page 13 EXAMINATION BY ALVORD / SMITH		Page 15 EXAMINATION BY ALVORD / SMITH
1	A. Tracking.	1	through our website, in an email. So that relates only
2	Q. Okay. Thank you.	2	to a very specific circumstance where an outside party
3	MR. CASEY: Because we have agreement to the	3	might want to come in and formally complain against a
4	facts outside of that issue, I have no further	4	regulated entity.
5	questions.	5	MS. ALVORD: Okay.
6	JUDGE PEARSON: Okay. Ms. Alvord, do you	6	BY MS. ALVORD:
7	have any questions for Ms. Smith?	7	Q. Was it only Rubatino Refuse Removal that
8	MS. ALVORD: I do.	8	complained against Bobby Wolford Trucking?
9	JUDGE PEARSON: Okay.	9	A. That is what instigated the complaint. I didn't
	MS. ALVORD: Thank you.	1	receive any other phone calls.
10	MS. ALVORD. Thank you.	10	
11	E V A MINIA TI O N	11	Q. So you didn't receive a complaint from Republic Services, for example, a complaint against Bobby Wolford
12	EXAMINATION DV MS ALVODD:	12	Trucking?
13	BY MS. ALVORD:	13	
14	Q. Ms. Smith, did the Utilities and Transportation	14	A. No.
15	J	15	Q. In your investigation, did you also discover
16	the investigation against Bobby Wolford Trucking from	16	that Allen Shearer Trucking provided end dumps for the
17	the outside? Did it receive an informal complaint?	17	Mukilteo pier removal project?
18	A. Yes, we received a phone call. I received a	18	A. No.
19	phone call.	19	Q. Did you investigate Allen Shearer A. No.
20	Q. So was that complaint only in a form of a phone	20	
21	call and not a written complaint?	21	Q Trucking?
22	A. No, a lot of our complaints come through phone	22	Did you inquire in your investigation with any
23	calls or emails, so I received a phone call from the	23	agency or private company if other trucking companies were involved in the Mukilteo pier removal?
24		24	A. No, I did not.
25	Q. And which solid waste company complained?	25	
			Daga 16
	Page 14 EXAMINATION BY ALVORD / SMITH		Page 16 EXAMINATION BY CASEY / SMITH
1		1	
1 2	EXAMINATION BY ALVORD / SMITH	1 2	EXAMINATION BY CASEY / SMITH
	EXAMINATION BY ALVORD / SMITH A. It was from Rubatino.		EXAMINATION BY CASEY / SMITH MS. ALVORD: That's all the questions I
2	EXAMINATION BY ALVORD / SMITH A. It was from Rubatino. Q. And is it your understanding that Rubatino	2	EXAMINATION BY CASEY / SMITH MS. ALVORD: That's all the questions I have.
2	EXAMINATION BY ALVORD / SMITH A. It was from Rubatino. Q. And is it your understanding that Rubatino Refuse Removal territory is Snohomish County?	2 3	EXAMINATION BY CASEY / SMITH MS. ALVORD: That's all the questions I have. JUDGE PEARSON: Thank you.
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2 3 4 5	A. It was from Rubatino. Q. And is it your understanding that Rubatino Refuse Removal territory is Snohomish County? A. I don't know if it's just Snohomish County. I know that they do have territory in Snohomish County.	2 3 4 5	EXAMINATION BY CASEY / SMITH MS. ALVORD: That's all the questions I have. JUDGE PEARSON: Thank you. Mr. Casey, do you wish to redirect or are you good?
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2 3 4 5 6 7 8 9 10 11	A. It was from Rubatino. Q. And is it your understanding that Rubatino Refuse Removal territory is Snohomish County? A. I don't know if it's just Snohomish County. I know that they do have territory in Snohomish County. Q. Are you familiar with the statutory requirements for outside complaints to be received by the UTC in that the statute requires that complaints be made in writing and not be taken by phone calls? A. That I don't believe informal complaints can be taken via phone call. Q. So you're not familiar with that statute?	2 3 4 5 6 7 8 9 10 11	EXAMINATION BY CASEY / SMITH MS. ALVORD: That's all the questions I have. JUDGE PEARSON: Thank you. Mr. Casey, do you wish to redirect or are you good? MR. CASEY: Just one or two questions. REDIRECTEXAMINATION BY MR. CASEY: Q. Ms. Smith, there was a settlement agreement approved by the Commission in Docket TG-143802 for violation of operating as a solid waste hauler without a
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Page 17 Page 19 JUDGE PEARSON: Thank you. 1 1 decades. That's a pretty startling statistic, and it 2 2 goes to show that Bobby Wolford has a commitment and MS. ALVORD: No questions. 3 JUDGE PEARSON: Okay. Ms. Alvord, I think, respect for the Commission and its rules and then, what we should do now is have you go ahead and 4 4 regulations. 5 5 present your case, and we will wait maybe and get More specifically to this particular case, 6 Staff's penalty recommendation at the conclusion of her 6 in early 2015, Pacific Pile & Marine, a Washington 7 case in case some facts come up that may change Staff's 7 company, was awarded a contract with the Washington mind. 8 State Department of Transportation to demolish the 8 9 9 MS. ALVORD: To begin, I have some displays Mukilteo pier. And it shows you in the pictures down here what that -- pretty much what that looks like. In 10 here that I am using for demonstrative evidence only. 10 11 Not for substantive evidence. I don't expect to request fact, that's pictures of Pacific Pile & Marine they be admitted into evidence, but I would like to use 12 demolishing the pier. 12 these for illustrative purposes if that's permissible. 13 This was a huge project and it required lots 13 JUDGE PEARSON: Mr. Casey, do you have any and lots of planning. No small part of this planning 14 14 was determining the safest, most efficient way to remove objection? 15 15 an estimated 7,000 tons of creosote-soaked timber. MR. CASEY: I have no objection. 16 16 JUDGE PEARSON: Okay. That's fine. 17 That's 4 percent -- this is a statistic that came from 17 MS. ALVORD: I don't have an easel, so I am the same newspaper that provided these photographs --18 18 19 going to be the human easel for this. that's about 4 percent of all the creosote in Puget JUDGE PEARSON: Okay. 20 Sound. 20 MS. ALVORD: Or maybe I'll set it down here. 21 By August of 2015, Pacific Pile & Marine was 21 And I have provided copies to counsel, smaller pictures 22 ready to go ahead with the demolition and they began 22 that depict what I am showing here. 23 searching for companies that could handle the transport 23 of these piers, and Pacific Pile contacted Bobby Wolford So the first photograph here, Your Honor, is 24 24 a representative picture of the many employees that work 25 directly for two reasons. The first reason is that 25 Page 18 Page 20 for Bobby Wolford Trucking. The next photographs depict 1 Bobby Wolford had end dump trailers, and I'll explain in 1 and -- and also Staff -- or Mr. Casey has copies of a few minutes why end dump trailers were so important in 2 these, as well -- depict the Mukilteo pier removal 3 this project. 3 itself. These were taken from a local newspaper and who 4 And secondly, because -- and we'll present took pictures of the actual removal. So here are these 5 this evidence here shortly -- Snohomish County, through photographs. I don't know if that helps down there 6 Bernard Myers, who is a Snohomish County official, but -- I am sorry. 7 provided to Pacific Pile & Marine specific authority to 7 8 JUDGE PEARSON: If you could just show me contract with whomever they wished. So for those two before you set them down. 9 reasons, Bobby Wolford accepted the job. 9 MS. ALVORD: Sure. 10 10 Logistically, this is how this works. JUDGE PEARSON: Okay. Thank you. 11 Because the Mukilteo pier is located in Snohomish 11 MS. ALVORD: Yes, you're welcome. 12 County, the demolition materials were -- had to be --12 The last photograph is a picture of a Bobby 13 per Snohomish County rules, had to be taken to a 13 14 Wolford end dump trailer and what that looks like. 14 Snohomish County transfer station. But in this JUDGE PEARSON: Thank you. particular case, because the piles that were being 15 16 MS. ALVORD: So a little background 16 removed were so gigantic, the City of Mukilteo got information, Your Honor, which I think is so important 17 involved and said, hey, we don't want you trucking those 17 in this case. Bobby Wolford Trucking is a small company pilings through the City of Mukilteo because they were 18 18 that's located in tiny Maltby, Washington. For nearly 19 worried about the negative impact on traffic, so they 19 20 insisted, the City of Mukilteo, that Pacific Pile & 40 years, Bobby Wolford has employed citizens of Western 20 21 Washington, provided jobs, and supported families in the 21 Marine barge those big pilings down to their staging 22 facility in Seattle, Duwamish, where Pacific Pile & Maltby, Woodinville, and Snohomish, King County area. For nearly four decades of service to Marine had the small staging area where they could 23 offload the pilings and then transport them all the way 24 Western Washington, Bobby Wolford has only been a back up to Snohomish County so Snohomish County could subject of formal complaint with the UTC twice in four 25

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get their dump fees, I presume.

 So -- and it might help to look at these pictures, Your Honor, but just picture these pilings. This was holding up a big pier. These are gigantic, long creosote-soaked timbers and Pacific Pile & Marine was very adamant, as was WSDOT and the City of Mukilteo that those pilings be removed in one piece. And the reason why they wanted to do that was because they were so soaked with creosote, there was a concern about contamination. If they chopped them up, you know, would that seep into the land, would it dump out, okay. So they wanted to remove them in one piece and that's exactly what they did.

So when they barged those down to Seattle, they considered the staging facility, which was very small and tight, and the fact that they wanted to transport those pilings in one piece and Pacific Pile & Marine recognized the only way, the only safe and efficient way they could get those pilings off the barge and transported up to Snohomish County was if they used end dump trailers.

Here is a picture of an end dump trailer here and I don't know if you're familiar with what they look like in real life, Your Honor. In fact, I should have a guy standing next there, but end up trailers are

efficient.

Page 21

So for practical purposes, even if Pacific Pile & Marine contacted Republic, they would have hired us anyway to do the job. So because they needed end dump trailers, that's why they went to us and the question arose, well, how do we have the authority to do that? And this is important because it shows that we did not -- Bobby Wolford Trucking did not have the intent of wrongdoing. It did not have the intent of violating its permit. 40 years of a clean record shows

and, in fact, Republic Services would have had to

subcontract with somebody like Bobby Wolford Trucking in

order to do -- use end dumps to make this job safe and

that we have complied -- my clients complied over and over with rules and regulations set forth by the UTC.

I've supplied to Mr. Casey the declaration

I've supplied to Mr. Casey the declaration
of Neil Williams, who is the project manager for Pacific
Pile & Marine. May I approach?

JUDGE PEARSON: Sure.

MS. ALVORD: This declaration sets forth
what I am about to describe in terms of Pacific Pile &
Marine's --

JUDGE PEARSON: Are you offering this into evidence?

MS. ALVORD: I am, Your Honor. I am

Page 22

eight feet high and these end dump trailers are 33 feet long. They're big and the other important feature of these particular types of trailers is that, like the name says, they can dump off their end. So they're easy to transload. You don't have to get an excavator in there to offload them and again risk creosote flaking off and all of that, okay. So they dump directly.

So this is why they wanted to use end dump trailers and why they really needed to. Plus, the only other way to get those out of there would be if -- what they use is Rabanco cans, which are these big containers that they -- you know, materials are dumped into and then put on trains and taken to Roosevelt. But that wasn't an option in this case because there wasn't enough room at the staging facility to put in a Rabanco can at that point, at that point. And because the end dump trailers could transload those long pilings in one piece, okay. So that's the practical reason why Pacific Pile & Marine came to Bobby Wolford Trucking.

Now you say, well, why didn't they go to the local solid waste hauler? I don't have privilege of the information of what, you know, Pacific Pile, what phone calls they made or didn't make or whatever they did. But we do know that Republic Services does not have end dump trailers. They couldn't have provided that service

1 offering this into evidence.

JUDGE PEARSON: Mr. Casey, do you have --MR. CASEY: This is the declaration of Neil Williams?

JUDGE PEARSON: Right.

MR. CASEY: I don't object. I just would ask Your Honor to give it the appropriate weight for what it is. It's a declaration of someone who is not here today and cannot be cross-examined.

JUDGE PEARSON: Right, and I agree. So I will admit it into evidence with the caveat that I will only afford it the weight that I can given that he is not available today to testify to the contents of declaration.

MS. ALVORD: Yes, and I would add that it is -- the declaration is signed under penalty of perjury.

JUDGE PEARSON: Right, and so I will admit that and mark it as NW-1.

MS. ALVORD: Thank you.

So if we take -- if we look at this declaration of Mr. Williams, who, again, is the project manager for Pacific Pile & Marine and specifically on this project, the Mukilteo pier removal, we find that Pacific Pile & Marine -- now, we're talking about how

Page 25 Page 27 did Bobby Wolford feel comfortable with the authority to 1 JUDGE PEARSON: Okay. Yes, so if you want 2 to proceed with the five reasons, that's fine. go forward with using his end dumps. Pacific Pile & Marine provided Bobby Wolford with an email, which is 3 MS. ALVORD: Okay. So there are five part of the declaration from Bernard Myers, a Snohomish 4 reasons why there shouldn't be a penalty assessed in County official, who said to Pacific Pile & Marine, you 5 this case, Your Honor. The first reason is Pacific Pile 6 can use any contractor to deliver the material to the 6 & Marine instructed Wolford Trucking that Snohomish transfer station. 7 7 County granted them specific authority to use any 8 8 contractor. So here's an email from a Snohomish County 9 official directing Pacific Pile & Marine that they can 9 The second reason why no penalty should be use any contractor to haul the Pacific pilings -- or I'm 10 10 assessed is that Wolford Trucking was serving an 11 11 sorry, the pier pilings from Seattle to the transfer important public need by providing the end dumps when station. Bobby Wolford Trucking had no reason to doubt 12 the designated solid waste hauler, Republic Services, 12 the Snohomish County's authority. It had no reason to 13 for that area, could not provide end dumps and would 13 distrust that authority. When we receive a phone call, have had to have subcontracted with Bobby Wolford or 14 14 our dispatcher takes that phone call and he makes a --15 other end dump providers anyway. 15 pretty much a split-second decision. When we questioned 16 The third reason is the solid waste hauler, 16 that, we said, what authority can you provide us that we 17 Republic, for that area -- oh, I'm sorry. The solid 17 can provide this service for the public. And they said 18 waste hauler in Snohomish County, which would have been 18 19 Snohomish County and here's the proof of it. 19 Mr. Rubatino, who also -- who was the complainant in So when Wolford took that in, they go, okay. this particular case, doesn't have end dumps either. 20 That seems authoritative enough, we understand that, and 21 There was no local solid waste hauler that had end dumps 21 we will move ahead. That's where they got the authority 22 that could do this service. 2.2 and that where's where they reasonably believed that 23 Fourthly, this is Republic Services' 23 they had the authority. 24 territory and they had no issue with Wolford Trucking 24 25 performing this service. It was their right to complain So for two reasons, just to reiterate why 25 Page 26 Page 28 Wolford did this or why Wolford took this job on is that about Wolford's service but they didn't. Ms. Smith 1 testified that it was Rubatino that complained against 2 Snohomish County assured them they could use any 3 Bobby Wolford, and Mr. Rubatino had no right to complain contractor, Pacific Pile, and Pacific Pile needed end 3 against Wolford since it wasn't his territory. dumps. Republic Services didn't have end dumps, that 4 5 Fifthly, there is an issue concerning the 5 was their territory, and Wolford did. 6 There are essentially five reasons why there 6 origin and the form of the complaint, but as Your Honor 7 explained that, I guess the Commission can take informal 7 shouldn't be any penalty assessed in this case. Your 8 Honor. Would you like me to proceed with that at this 8 complaints. 9 So finally, I think overall in light of all 9 point? 10 those particular facts, Snohomish County's authority --JUDGE PEARSON: Sure. Did you have any 10 witnesses that you were going to put on today? 11 and even if Snohomish County didn't have the real 11 authority to grant that to Mr. -- to Bobby Wolford MS. ALVORD: Yes. 12 12 Trucking, Bobby Wolford Trucking took that from both 13 JUDGE PEARSON: Okay. 13 14 MS. ALVORD: I can put them first if you'd Pacific Pile and from Snohomish County authority to not distrust them. It was a reasonable reliance on that. 15 prefer. And because we were providing a public service that no JUDGE PEARSON: If it goes to number of 16 hauls, I would like to address that. 17 other solid waste hauler could provide. 17 If penalties are assessed against Wolford in MS. ALVORD: It doesn't go to the number of 18 18 the amount that the Commission is seeking, from a 19 hauls. 19 20 JUDGE PEARSON: Okay. It goes to penalty practical standpoint, we're looking at the possibility 20

address the dispute over the number of hauls?

MS ALVORD: We'll concede that it's 170.

JUDGE PEARSON: Okay. And were you going to

MS ALVORD: Yes.

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mitigation?

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that Bobby Wolford Trucking would be put out of business

encountered formal complaints from the UTC twice. We're asking the Court to keep this in mind as it determines

and that 50 people with their families will be out of

work. In 40 years, Wolford Trucking has only

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	Page 29		Page 31
1	whether or not a penalty should be assessed.	1	A. Yes.
2	We respectfully request that no penalties be	2	Q. How are you familiar with that?
3	assessed in light of the fact that there was no intent	3	A. We were contacted by Pacific Pile as a
4	to circumvent the rules or regulations of the UTC. When	4	subcontractor to haul their material.
5	they contacted us and told us to stop hauling, we	5	Q. Okay. Did they say why they needed what
6	immediately stopped, my client immediately stopped	6	particularly they needed from Bobby Wolford Trucking?
7	hauling and promptly requested of the UTC for a	7	A. Needed open-topped 33-foot end dumps.
8	temporary solid waste certificate, which they refused to	8	Q. Okay. And why did they need end dumps?
9	give us. I don't know the reason why they refused to	9	A. Because they were craning the material into the
10	give us, but it was refused. Very shortly after that,	10	open top and it had to be contained because it was
11	we immediately applied for a solid waste certificate for	11	creosote and tarped.
12	the specific purpose of using end dump trailers. That	12	Q. Okay.
13	particular application is currently pending before the	13	A. And we had that equipment.
14	Commission now.	14	Q. Okay. To your knowledge, does Republic Services
15	In light of all of this and the totality of	15	have end dump trailers?
16	the efforts that Wolford has gone through, in light of	16	A. No, they do not.
17	its very, very clean record over four decades, in light	17	Q. Does Rubatino Refuse Removal have end dump
18	of the fact that a penalty will very likely crush this	18	trailers?
19	company and 50 people lose jobs, we're asking the Court	19	A. No, they have little 30-yard roll-offs.
20	to deny any penalty be imposed against Wolford Trucking.	20	Q. Did Pacific Pile & Marine was there other
21	With that, I have two witnesses.	21	reasons why they needed end dump trailers concerning the
22	JUDGE PEARSON: Okay. Who would you like to	22	facility?
23	call first?	23	A. Yes, so we could unload at the other end.
24	MS. ALVORD: Bobby Wolford.	24	Q. And what about the configuration of the facility
25	JUDGE PEARSON: Okay. If you would please	25	in Seattle?
	Page 30		Page 32
1	stand and raise your right hand.	1	A. It was small at that time and could only
2		2	accommodate like a 33-foot end dump.
3	ROBERT WOLFORD, witness herein, having been	3	Q. Okay. How big are end dump trailers?
4	first duly sworn on oath,	4	A. 33 feet long and have like 6-and-a-half-foot
5	was examined and testified	5	sides, 7-foot sides.
6	as follows:	6	Q. About 96 inches, would you say?
7		7	A. Mm-hmm.
8	JUDGE PEARSON: You may have a seat. If you	8	Q. To your knowledge, did Wolford agree to provide
9	could pull the microphone close to you and push the	9	end dump service for Pacific Pile & Marine?
10	button. When the light comes on, that means the	10	A. Yes.
11	microphone is on. You don't have to hold it down.	11	Q. Did Bobby Wolford Trucking believe it had the
12	There you go.	12	authority to provide that service to Pacific Pile &
13		13	Marine?
14	EXAMINATION	14	A. Yes, it's the kind of materials we haul daily.
15	BY MS. ALVORD:	15	Q. On what basis what was the email that
16	Q. Would you state your name for the record?	16	Wolford reviewed from Snohomish County, was this one of
17	A. Robert C. Wolford.	17	the reasons why you believed you had the authority to
18	Q. Mr. Wolford, what is your position at Bobby	18	haul that?
19	Wolford Trucking?	19	A. Yes.
20	A. Owner.	20	Q. Did you have any reason to doubt Snohomish
21	Q. You're the owner.	21	County's authority to that you could that any
			I .
22	How long has Bobby Wolford Trucking been in	22	contractor could make this haul?
	How long has Bobby Wolford Trucking been in existence?	22 23	contractor could make this haul? A. No, they control the waste up in Snohomish
22			

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	Page 33		Page 35
1	trucking company provide end dump service for the	1	A. Yes.
2	Mukilteo pier removal?	2	Q. Okay. You mentioned that you've been in
3	A. I wasn't on that job, but I heard Allen Shearer	3	business for 40-plus years.
4	was there.	4	A. Yes.
5	Q. Okay.	5	Q. How many employees would you say have worked for
6	A. And he has high cube end dumps like I do.	6	Bobby Wolford in 40 years?
7	There's only about three or four of us in the industry	7	A. Hundreds.
8	that have this equipment.	8	Q. How many employees do you have now?
9	Q. Okay. Did Bobby Wolford Trucking provide safe	9	A. 40-plus.
10	and efficient service for Pacific Pile in removing the	10	Q. Do they support families?
11	pier pilings?	11	A. Yes.
12	A. Yes, we had a safety program we put all our	12	Q. In 40 years, how many times have you received a
13	drivers through, hard hats, and vests and proper	13	formal complaint from the Utilities and Transportation
14	equipment.	14	Commission?
15	Q. Do you believe that Bobby Wolford Trucking,	15	A. None to my knowledge.
16	because of its end dump service, provided a public need	16	Q. Other than this one and last year?
17	in this instance?	17	A. Yes.
18	A. Definitely.	18	Q. Okay.
19	Q. How so?	19	A. And may I say, those two were the two biggest
20	A. We had that equipment and we provided the	20	contracts we've ever done. They were both in Snohomish
21	service they needed with safe equipment.	21	County and then, again, on both instances, they required
22	Q. Okay.	22	specialized equipment. One was the fast track Boeing
23	A. And we're in the service business. When we get	23	job we did with Democon and Hoffman Construction, and we
24	a call like that, we take care of them.	24	were the biggest guys to have well, we supplied like
25	Q. Okay. Did at some point, did the Utilities	25	five end dumps for that program, too.
_	Page 34		Page 36
1	and Transportation Commission contact Bobby Wolford	1	Q. Mr. Wolford, do you recall when you entered into
2	Trucking and tell them to stop hauling for Pacific Pile	2	
3	& Marine?	3	Transportation Commission last year?
4	A. Yeah, when we were just about done with the	4	A. Yes.
5	project.	5	Q. Did you pay a penalty for that? Did you pay an
6	Q. Okay. And what did Bobby Wolford Trucking do	6	
7	when the Utilities and Transportation Commission told	7	agreement?
8	them to stop?	8	A. I believe so.
9	A. We stopped.	9	Q. Do you recall how much that was?
10	Q. Okay. Then what did it do?	10	A. No.
11	A. Applied for some authority, some temporary	11	Q. Would the amount \$20,000 resonate with you?
12	permit.	12	A. Yes.
13	Q. Okay.	13	Q. At least 20,000?
14	A. Or temporary authority to get this job done.	14	A. Yes.
15	Q. Okay. And did the Utilities and Transportation	15	Q. Okay. Mr. Wolford, if a penalty is assessed in
16	Commission grant that temporary authority?	16	
17	A. No.	17	Trucking?
18	Q. What did Bobby Wolford Trucking do next in terms	18	A. I will probably shut the company down. I am 69
19	of authority?	19	years old and I don't need these headaches.
20	A. We applied for a specialized authority just	20	Q. Would 40-plus people lose their jobs?
21	using end dumps to help the garbage or	21	A. Yes.
22	Q. Right.	22	MS. ALVORD: That's all the questions that
23	A the industry.	23	I have for Mr. Wolford.
24	Q. Yeah, and is that particular application pending	24	JUDGE PEARSON: Mr. Casey, do you have any
25	before the Commission now?	25	
		1	4

Page 37 Page 39 EXAMINATION BY CASEY / WOLFORD **EXAMINATION BY CASEY / WOLFORD** the kinds of materials you haul daily and that you --MR. CASEY: I do. I have several. 1 2 you stopped when Commission Staff asked you to stop? 3 3 EXAMINATION A. On that job, yes. BY MR. CASEY: Q. And you said that you were just about done with 4 Q. So, Mr. Wolford, do you acknowledge that this 5 the project? 5 project was very similar to the Boeing project that was 6 A. Yes. 7 Q. So the project was not complete? 7 the subject of the previous investigation? A. It was similar, yes, in that they're both fast 8 8 9 Q. And so are you aware of who finished the 9 track and specialized equipment was needed. project? Q. And did they both involve hauling construction 10 10 11 or demolition debris? 11 A. Yes. A. Yes, that's what I star in. 12 Q. And who finished the project? 12 Q. And prior to taking on this project with Pacific 13 A. Washington State Trucking. 13 14 Pile, did you contact the UTC or Commission or 14 Q. And are you aware that -- do you know if **Commission Staff?** Republic Services took on any aspect of that project 15 15 A. Prior to taking this job on you say? 16 once you were done? 16 17 Q. Yes. A. Yes, they provided containers, and Washington A. No. State Trucking has tractors like mine and they pulled 18 18 19 them. 19 Q. No. 20 And when you -- when Commission Staff told you 20 Q. And prior to starting this project, did you to stop and you applied for a temporary permit, is it 21 contact Republic Services? 21 22 A. No, that was all arranged through Snohomish true that you asked that permit to be applied retroactively to this job? County, that part of it, when they transloaded up in 23 23 A. Staff did it so I believe so. Cathcart, at the facility where we dumped. 24 25 25 MR. CASEY: So I will just reference the Q. Mr. Wolford, were you aware that there was a Page 38 Page 40 EXAMINATION BY CASEY / WOLFORD **EXAMINATION BY CASEY / WOLFORD** Court to the letter from Ms. Alvord in Appendix E of the suspended penalty assessment of just over \$21,000 2 investigation report. remaining from the previous complaint and settlement agreement with Staff? MS. ALVORD: I am sorry, I may object to 3 3 that. What letter are you talking about? What's the 4 A. Yes. date of that, October... 5 Q. And you were aware that the Commission, in 6 MR. CASEY: October 6th. accepting that settlement agreement, had ordered you to MS. ALVORD: Okay. I believe, Your Honor, 7 cease and desist providing services that require permit 8 if I may, that particular letter, if you read at the 8 authority from the Commission? 9 bottom it said that it was subject to Evidence Rule 408, A. Yes. which means it cannot -- it was for settlement purposes 10 Q. And you were aware that Staff was going to 10 11 only and not to be admitted in evidence in a legal conduct a follow-up investigation to ensure -- to proceeding. determine whether you complied with the terms of the MR. CASEY: My understanding is one, I 13 settlement agreement? 13 14 believe this letter was even filed with the Commission, 14 A. Yes. the Commission's records center in docket -- in the Q. And you were aware that if you violated the 15 15 l previous docket. It was received by record's management 16 terms of the settlement agreement, that suspended 16 on October 9th at 8:25 a.m. and this is a public record. 17 penalty would become imposed? 17 18 It's publicly available on -- through the Commission's 18 A. Yes. docket search, and also we were not engaged in 19 MR. CASEY: I have no further questions for 19 settlement. The investigation had not begun. 20 Mr. Wolford. JUDGE PEARSON: And most importantly, the 21 JUDGE PEARSON: Thank you. 21 22 rules of evidence still apply. The administrative 22 Do you have any re-direct? 23 proceedings under the APA. 23 MS. ALVORD: Just a short re-direct, Your 24 BY MR. CASEY: 24 Honor. Q. So, Mr. Wolford, you said that -- said these are 25 JUDGE PEARSON: Okay.

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1	REDIRECTEXAMINATION		EXAMINATION BY ALVORD / MILLER
2	BY MS. ALVORD:		
3	Q. Mr. Wolford, does Washington State Trucking have	1	involved with the project?
4	a solid waste certificate of which you know?	2	A. Well, we have the email from the County that
		3	giving us permission to haul on that job, so that's what
5	A. No.	4	did.
6	Q. You mentioned that the job wasn't finished and	5	Q. Okay. And do you recall what Pacific Pile &
7	that Washington State Trucking finished the job? The	6	Marine specifically wanted from Bobby Wolford Trucking,
8	trucking job?	7	what kind of service?
9	A. That's what I heard.	8	A. High cubed end dumps.
10	Q. How was Washington State Trucking without end	9	Q. Why did they need high cube end dumps?
11	dumps able to finish the job?	10	A. Well, to keep the creosote contained and
12	A. They reconfigured their loading facility in		I
		11	transported in a safely manner.
13	Duwamish so they could accommodate the big 48-foot cans,	12	Q. Are you do you have any personal knowledge or
14	Rabanco cans.	13	are you familiar with whether local solid waste haulers
15	MS. ALVORD: Thank you. That's all I have.	14	have end dump trailers?
16	JUDGE PEARSON: Thank you.	15	A. No, they do not.
17	MS. ALVORD: I have an additional witness.	16	Q. So to your knowledge, Republic Services does not
18	JUDGE PEARSON: Okay. And what is his name?	17	have end dump trailers?
19	MS. ALVORD: This is Scott Miller.	18	A. Correct.
20	JUDGE PEARSON: If you could stand and raise	19	Q. To your knowledge, does Rubatino Refuse Removal
	-	20	have end dump trailers?
21	your right hand.	21	A. No.
22		22	Q. Why did in addition to the creosote issue,
23		23	was there another reason why Pacific Pile & Marine
24		24	needed end dump trailers?
25		25	A. Well, for their facility, to get in and out of
	Page 42		Page 44
	EXAMINATION BY ALVORD / MILLER		EXAMINATION BY ALVORD / MILLER
1	SCOTT MILLER, witness herein, having been	1	their facility. They were the perfect size to transport
2	first duly sworn on oath,	2	the pilings.
3	was examined and testified	3	Q. Okay. To your knowledge, did anyone other than
4	as follows:	4	Bobby Wolford Trucking provide end dump service on this
	as follows.		
5	E V A MIN A TION	5	project?
6	EXAMINATION	6	A. Allen Shearer.
7	BY MS. ALVORD:	7	Q. Okay. To your knowledge, does Mr. Shearer have
8	Q. Would you state your name for the record.	8	a solid waste certificate?
9	A. Scott Miller.	9	A. No, not to my knowledge.
10	Q. Mr. Miller, do you work for Bobby Wolford	10	Q. Did Bobby Wolford Trucking to your knowledge
11	Trucking?	11	provide safe and efficient transport of the
12	A. Yes, I do.	12	creosote-soaked timbers from Seattle to Cathcart?
13			Λ Λ Ισοσίν . 4 σ Ιν.
13	Q. What is your position there?	13	A. Absolutely.
14		13 14	A. Absolutely. Q. Do you believe that Bobby Wolford Trucking
	Q. What is your position there?		
14	Q. What is your position there?A. I'm the estimator and project manager.	14	Q. Do you believe that Bobby Wolford Trucking
14 15	Q. What is your position there?A. I'm the estimator and project manager.Q. How long have you worked for Bobby Wolford	14 15	Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance?
14 15 16	Q. What is your position there?A. I'm the estimator and project manager.Q. How long have you worked for Bobby Wolford Trucking?	14 15 16	Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah.
14 15 16 17	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier 	14 15 16 17	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had
14 15 16 17 18	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier removal project? 	14 15 16 17 18	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had the specialized equipment. It was
14 15 16 17 18 19 20	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier removal project? A. Yes. 	14 15 16 17 18 19 20	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had the specialized equipment. It was Q. Okay.
14 15 16 17 18 19 20 21	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier removal project? A. Yes. Q. How are you familiar with that? 	14 15 16 17 18 19 20 21	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had the specialized equipment. It was Q. Okay. A kind of made for this job.
14 15 16 17 18 19 20 21 22	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier removal project? A. Yes. Q. How are you familiar with that? A. We provided services for them and through my 	14 15 16 17 18 19 20 21 22	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had the specialized equipment. It was Q. Okay. A kind of made for this job. Q. Okay. In the time that you've worked for Bobby
14 15 16 17 18 19 20 21 22 23	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier removal project? A. Yes. Q. How are you familiar with that? A. We provided services for them and through my dispatch. 	14 15 16 17 18 19 20 21 22 23	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had the specialized equipment. It was Q. Okay. A kind of made for this job. Q. Okay. In the time that you've worked for Bobby Wolford Trucking, have are you familiar with any time
14 15 16 17 18 19 20 21 22	 Q. What is your position there? A. I'm the estimator and project manager. Q. How long have you worked for Bobby Wolford Trucking? A. Going on six years. Q. Okay. Are you familiar with the Mukilteo pier removal project? A. Yes. Q. How are you familiar with that? A. We provided services for them and through my dispatch. Q. Okay. And what did you learn from your 	14 15 16 17 18 19 20 21 22	 Q. Do you believe that Bobby Wolford Trucking provided a public service in this instance? A. Yeah. Q. And you believe that because why? A. Well, that's what he does and nobody else had the specialized equipment. It was Q. Okay. A kind of made for this job. Q. Okay. In the time that you've worked for Bobby

Page 45 Page 47 **EXAMINATION BY ALVORD / MILLER EXAMINATION BY CASEY / MILLER** A. No. settlement agreement? 1 1 2 2 Q. Is it the policy of Bobby Wolford Trucking to A. Yes. 3 honor the rules and regulations of the Utilities and Q. Were you aware that one of the agreed facts in **Transportation Commission?** 4 the previous settlement agreement was that when the 4 company took on the hauling for PCI Democon to haul 5 A. Absolutely. 6 Q. Do you believe there was any intent on Bobby demolition materials for disposal, there was a new 7 Wolford Trucking's behalf to circumvent the rules and dispatcher who did not -- who was inexperienced and did regulations of Utilities and Transportation Commission? 8 not recognize the problem? 8 A. No. And, again, we were given permission 9 9 A. That's correct. through the County to provide the service. 10 Q. And you are testifying today that, again, this 10 11 Q. Did you rely on that authority? 11 was a -- this was a similar issue and you did not A. Absolutely. 12 recognize the problem with taking on this job? 12 Q. Okay. 13 A. Right. Again, with the email, I mean, it says 13 14 MR. WOLFORD: Same with the Boeing job. any hauler and we provided a specialized service. It BY MS. ALVORD: 15 just made sense. 15 Q. And you also did not contact Republic Services Q. If a penalty is assessed in this case, 16 16 17 Mr. Miller, against Bobby Wolford Trucking, what do you 17 before taking on the job? think the impact would be? 18 A. Correct. 18 19 A. It will be devastating to Wolford Trucking. MR. CASEY: I have no further questions, 19 20 Q. Do you think people will lose jobs? 20 Your Honor. 21 21 A. Absolutely. MS. ALVORD: Just a summary. MS. ALVORD: Thank you. That's all I have. 22 JUDGE PEARSON: Okay. 22 JUDGE PEARSON: Mr. Casey. 23 MS. ALVORD: I think that the crux of this 23 24 case boils down to something very simple. There was no 25 intent on Bobby Wolford Trucking's behalf to circumvent Page 46 Page 48 **EXAMINATION BY CASEY / MILLER** the rules and regulations of the UTC. Their long history of no trouble with the UTC testifies to that. EXAMINATION 3 Secondly, even if Bobby Wolford Trucking 2 BY MR. CASEY: was -- you know, should have called the UTC or should 4 Q. Mr. Miller, are you aware that to -- for a 3 have called Republic, that isn't indication of company to haul solid waste for compensation, State law 6 deliberate avoidance. What they did was, and the facts 5 requires a solid waste permit? 7 show, they got -- were presented with an email from a A. Correct. 6 county official, which they had reasonable belief and no 7 Q. As approved by the Commission? 9 reason to distrust, had the authority to say that they 8 A. Yes. 10 could haul. Maybe Bobby Wolford Trucking should have 9 Q. And were you aware of the previous complaint 11 called the UTC, maybe they should have done that. But investigation settlement agreement with the Commission? 10 12 the fact of the matter is they had this to rely on and 11 A. Right. 12 Q. And were you aware that if the company violated 13 they relied on it. that agreement a 21 -- over \$21,000 penalty which was 13 14 Now, whether or not that was wrong, is a 14 suspended at the time would be imposed on the company? 15 separate issue. The question -- the issue before the 15 A. Yes. Court is, you know, should be that it was not Q. And prior to agreeing to this job, did you 16 17 intentional, and we're talking about an imposition of a contact Commission Staff? 17 penalty. Not whether or not they didn't have the 18 A. Well, no, and it's -- again, it goes back to 18 authority, but the imposition of a penalty, and we're 19 that email, it was a split -- it's really busy in 19 20 asking the Court to consider very strongly the fact that dispatch. It's a split decision. The phone rings off 21 they reasonably relied on Snohomish County's authority. the hook, there's numerous jobs that go on every day 21 22 The second thing is that it's clear that with 30-plus trucks and employees, and it's just a split 22 Bobby Wolford Trucking was providing a public service 23 decision and relying on dispatch and with the email, you

Q. You mentioned you were familiar with the

know, that's what happened.

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that was needed and nobody else could provide. They

transported this material safely, they kept the public

Page 49 Page 51 **EXAMINATION BY CASEY / PRATT** from contamination of the creosote, and they did so efficiently. When the UTC asked them to stop, we did so A. Yes, I am. 1 3 immediately. We did not question that authority. We 2 Q. Did you supervise Ms. Smith's investigation in stopped. We complied with every request they made for 3 that docket? our documentations, we were completely cooperative with 4 A. Yes. the UTC in every way. We sought to obtain permission 5 Q. And did you participate in coming to terms with 7 from them, formal permission in the terms of a temporary the settlement agreement in that docket? 6 solid waste certificate. We have currently requested a 8 7 A. Yes, I was involved in that case from the solid waste certificate for end dump service. We have 9 8 initiation of the investigation through the end of the attempted in every way to work with them and to comply 10 settlement agreement. 11 with their rules and regulation. Q. And also the new case in the new complaint that 10 I would ask the Court to strongly consider 12 was Docket 151573, were you familiar with that Staff 11 these factors and finally consider the fact that any 12 investigation? 13 13 A. Yes, the day the complaint was received from penalty that is imposed at this point would crush this 14 14 Pam, she came to me and informed me about it and sought small company and many people would lose jobs. 15 15 direction on what steps she should take. Thank you. 16 16 Q. What was the basis for the penalty assessment in JUDGE PEARSON: Thank you. 17 17 the settlement agreement for the 2015 case? Mr. Casey, did you wish to address the 18 18 A. In that case, because it was the company's first penalty mitigation? 19 19 offense that we had documented, I chose there to pursue MR. CASEY: Yes, I would like to call 20 to remove the profit that the company made on that. And Commission -- call as a witness David Pratt. Commission 21 so we requested financial documentation of how much they Staff. 22 were paid for that case, and our penalty which was 22 JUDGE PEARSON: Okay. Mr. Pratt, if you 23 \$41,186. That was documentation they provided, that was could stand and raise your right hand. 24 the revenue that was generated from that case, and we felt it was appropriate to take away the reward for 25 Page 50 Page 52 **EXAMINATION BY CASEY / PRATT EXAMINATION BY CASEY / PRATT** doing a job that was not permitted. DAVID PRATT, 2 witness herein, having been Q. What general factors does Commission Staff 3 first duly sworn on oath, 3 typically consider when recommending a penalty 4 was examined and testified assessment? as follows: 5 5 A. The Commission has an enforcement policy. It's 6 been filed for the public under Docket A-120061, last EXAMINATION 7 updated in January of 2013. That agency enforcement 8 BY MR. CASEY: policy directs all agency personnel on how to pursue Q. Mr. Pratt, to start can you please state your enforcement. It provides direction on when to purse 9 name and spell it for the record. enforcement, what factors to look at, and then finally, 10 11 A. Yes, my name is David Pratt, David P-r-a-t-t. 11 it has 11 factors that should be considered when 12 Q. And by whom are you employed? determining penalty sizes for compliance cases. A. I work for the Utilities and Transportation 13 Q. And have you considered those factors with 13 regard to this case? 14 Commission. I am the assistant director for 14 transportation safety. 15 15 A. Absolutely. 16 Q. And what are your duties in that position? 16 Q. Are there certain relevant facts in this case A. I oversee the transportation safety program, 17 that you would like to emphasize in terms of how they 17 which includes motor carrier safety, rail safety, and 18 relate to some of those factors? 18 also a licensing services program which issues the 19 A. Yes, I am prepared to discuss a few of those. 19 permits to the agency as well as the investigators that 20 Q. Can you please elaborate. investigate noncompliant companies or companies that are 21 A. Okay. Thank you. 21 operating without permits. 22 There are 11 factors. They do have some 22 Q. And are you familiar with the previous different weighting into them, and so I would like to investigation into the operations of Bobby Wolford basically, if I could, just explain what the factor is

and tell you what I looked at for that factor.

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EXAMINATION BY CASEY / PRATT

EXAMINATION BY CASEY / PRATT

The first factor is how serious or harmful is 2 the violation to the public. And my response to that is I look at it and I say hauling of solid waste by nonpermitted companies basically undermines -- excuse 4 me, it undermines the entire solid waste system. Our system is very tightly regulated in this state. Carriers are given guaranteed territory in exchange for rate, rate relief, and rate control so that it's a fair and appropriate pricing to the public. And when a carrier does not a have a permit, it takes business and 10 funding away from the companies who do have permits and affects their rate cases, it affects their profit and everything that's been approved by the Commission.

The second issue is whether or not the violation was intentional, and in this case. I have heard the testimony of Mr. Wolford and Mr. Miller that it was not intentional. But my belief was based on the previous settlement we had in the previous docket. And as they testified that they were aware of it, I was stunned nobody contacted us to talk about it to say we've got this request for a job, we would like to know if this falls within the realm of what we can do. We would have been prepared to discuss it with them and let them know it required a solid waste certificate, and I believed that it was very similar to the facts of the previous

them to continue that job because of that. We talked about 170 violations. That's a pretty substantial 3 number of violations on this. 4

Factor No. 8 is the likelihood of reoccurrence, and this is one that really troubles me because we're talking about a reoccurrence here from a previous case and previous violations and previous settlement agreement. So I believe that penalties will be warranted in this case and probably more substantially than the previous case simply because a \$41,000 penalty with 21 suspended, was not -- evidently was not enough incentive to stop doing this without a permit.

Finally, a couple of the other factors are the past performance regarding compliance. I think that's what we have all talked about here today regarding the previous case. The company's existing compliance program. Previously, it was explained to us that a dispatcher did not understand what they could or couldn't do in the previous case and that they were going to educate that dispatcher and make sure that coming forward that they'd be more careful about that. And, again, that didn't seem to occur here, and I am still a little surprised with the previous case and the money that was hanging over them that they didn't question it and didn't reach out to us.

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case about hauling demolition debris, and that they said they should have known that they could not haul it and yet they did.

The third factor is whether or not the company self-reported the violation and I think that no, they did not self-report it. Again, they didn't reach out to us when they learned of the job. I was a little surprised when they talked about the split-second decision they had to make with a phone call, but then talked about how they reviewed an email later to help them think that the County said they could do it. So it just didn't jive with me for a split-second decision when factors came in later.

The fourth factor is whether or not the company was cooperative or responsive. They have been cooperative in responding to our data requests, but I do not believe they were cooperative in honoring the previous settlement agreement that we have.

The next factor is whether or not the company promptly corrected the violations and remedied the impacts. They did stop the job when -- I am not sure if it was when we told them or it was when we instructed Pacific Pile that Bobby Wolford did not have the proper authority to haul. My understanding was Pacific Pile instructed Mr. Wolford that they were not going to allow

And then finally one of the factors is the size 2 of the company. I have heard today specifically that they have between 40 and 50 employees, they have over 30 trucks. When they did submit a solid waste application, they were required to submit some financial information which is filed in the docket and they showed that in 2015 they had approximately \$3,000,000 in assets, which showed to me it's a pretty good-sized company. Hires a lot of people.

And I will say to comment a little bit about the application, which we take into account, again, back to cooperation, the company did file an application for solid waste authority on October 19th of last year. But we have repeatedly reached out to them to ask them to complete the application. It has not been complete and my understanding is that only about two weeks ago did they finally provide the last of the information that we required. And I will state that they did request extensions of that and we granted it, but even the last extension that I granted to Ms. Alvord, they were late on complying with, but we still accepted it and our financial services staff are actually reviewing that financial information as we're here in the hearing room today. So we have not really had a chance to review that because we just received the information.

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MR. PRATT: So based on that, if the Court would like me to make a recommendation on penalties.

JUDGE PEARSON: Please.

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MR. PRATT: So I would like to say before I put numbers out there that I have considered the additional information that was provided today. But I will also say that it really has not swayed me to the fact that the company knew about the previous case, they knew they weren't allowed to haul waste without a permit, and that they did not even make the basic attempt to contact us to ask if this was appropriate under the rules.

MS. ALVORD: Your Honor, if I could just interrupt. Would it be more appropriate if I have questions for Mr. Pratt to flush those out before he makes his recommendation?

JUDGE PEARSON: No, let's go ahead and let him finish.

MR. PRATT: Okay. So based on that, my 20 first recommendation is I believe the company should be ordered to pay the \$21,186.30 that was imposed or suspended in the previous case. That docket stated that if they were found to be hauling solid waste without a 23 permit again that that previous suspended penalty should be immediately due and payable. So I believe that is

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due and payable immediately for that.

2 Under this case, we have 170 violations. Statutorily, we can request up to a thousand dollars per 3 violation. In the previous case, we chose to go after the profit they made. In this case, I do not believe 5 that's appropriate here simply because I didn't believe 6 7 that was enough deterrent, and so I believe the 8 Commission should consider imposing the entire statutory allowable penalty in this case, which is \$170,000, but I 9 10 would also agree that Commission practice is to suspend 11 a portion of penalties to continue to hold over a 12 company to comply. And while it didn't seem to have the 13 effect we wanted in the last time, I believe we --14 because this is such a much larger case, that if we have a larger suspended penalty, it might continue to hold 15 Mr. Wolford in compliance in the future. 16

So I would recommend that half of that 18 \$170,000 be suspended, which would leave a resulting \$85,000 penalty under this case, and the 21,186 from the previous case for a total of a penalty of \$106,186.30 with \$85,000 suspended, I would request to be suspended for the period of two years to ensure that they stay in compliance. Thank you.

> JUDGE PEARSON: Thank you, Mr. Pratt. Ms. Alvord.

EXAMINATION BY ALVORD / PRATT

MS. ALVORD: I was writing guickly so I -bear with me if I have to go a little slowly with some of my questions.

EXAMINATION

6 BY MS. ALVORD:

> Q. Mr. Pratt, you mentioned that you oversaw Ms. Smith in this investigation?

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Q. Do you know if Ms. Smith ever investigated other companies that participated in the trucking of the pacific -- of the Mukilteo pier removal?

MR. CASEY: Objection. Relevance. JUDGE PEARSON: I don't think that it's relevant and we have already established that on the record today.

17 BY MS. ALVORD:

18 Q. You testified that it's -- that there was only one other time in the history of Bobby Wolford Trucking 19 that the UTC has had a formal complaint against Bobby 21 Wolford Trucking; is that true?

A. Yes, it is.

Q. You also testified that Bobby Wolford Trucking was cooperative with the Commission by stopping when it asked it to stop hauling; is that correct?

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EXAMINATION BY ALVORD / PRATT

A. Yes.

Q. And that it was cooperative when it request -when Ms. Smith or the Commission requested documentation from Bobby Wolford Trucking?

A. Yes.

Q. Do you know at what point in the haul that Bobby Wolford was doing, from the time they began transporting the pilings to when they finished, to when UTC stopped it, at what point in those 170 hauls did the UTC know that Bobby Wolford was hauling?

A. I don't have the exact numbers in front of me. 12 I might be able to obtain that through the report, but I believe it was -- calendar-wise it was well into the 13

14 project, probably at least a month into the project before we learned about it, took us a couple weeks to

reach out and inquire to Mr. Wolford about what was 16 17 going on. And then it took us probably another week or

so from that point to reach back out to contact Pacific

Pile and make sure we had the facts and inform them 19 20 about Mr. Wolford's lack of solid waste authority.

21 Q. Okav.

A. So it was well into the project, yes.

Q. Okay. So is it your testimony that the UTC was aware that Bobby Wolford was hauling the material for some weeks before it notified them to stop?

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	EXAMINATION BY ALVORD / PRATT		EXAMINATION BY ALVORD / PRATT
1	A. I would say well, actually I	1	Q. Okay. Does it state anywhere in Ms or in
2	Q. Sure.	2	your letter of September 24th, instructing Bobby Wolford
3	A. To be accurate about that, I will let you know	3	to stop hauling?
4	that. We learned of the well, actually it was much	4	A. It says in the second paragraph that providing
5	shorter. According to the record here on September 23rd	5	solid waste collection services without the proper
6	of 2015, we received	6	authority from the UTC is against the law and may
7	Q. I'm sorry, what are you referring?	7	subject your company to enforcement action.
8	A. I'm referring to page 7 of Ms. Smith's	8	Q. But that's not my question. My question is did
9	investigation report.	9	it tell them specifically to stop hauling for Pacific
10	Q. Okay.	10	Pile & Marine?
11	A. And on September 23rd, 2015, was the date that	11	A. No, because in our first letter
12	she received the informal complaint via phone about	12	Q. Okay. That's the only question I had.
13	this. On September 24th, which would be the following	13	So by September 24th or earlier, because you
14	day, we sent a letter to Bobby Wolford Trucking asking	14	wrote the letter, the UTC was aware that Bobby Wolford
15	them to clarify what the job was and that's where we	15	was hauling?
16	started our investigation.	16	A. The previous day.
17	We started gathering the other facts, but	17	Q. So
18	Ms. Smith, again, the very next day got the first letter	18	A. Remember I said
19	out promptly while she started her investigation. We	19	Q do you have a phone record for that? Where
20	then did hear back from you representing the company	20	is the phone record that shows that the complaint was
21	within a couple of weeks.	21	made on September 23rd?
22	Q. Okay. Two questions regarding that.	22	A. We don't have a phone record, but I
23	Do you know why Bobby Wolford Trucking you	23	Q. So we don't know when the call came in?
24	said the letter was drafted on September 24th?	24	A. We have a document in the report that the phone
25	A. Yes.	25	call came in on September 23rd.
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	Page 62		Page 64
	Page 62 EXAMINATION BY ALVORD / PRATT		Page 64 EXAMINATION BY ALVORD / PRATT
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1 2	EXAMINATION BY ALVORD / PRATT	1 2	EXAMINATION BY ALVORD / PRATT
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Docket Nos. TG-151573 and TG-143802 - Vol. I Page 65 Page 67 EXAMINATION BY ALVORD / PRATT **EXAMINATION BY ALVORD / PRATT** BY MS. ALVORD: because there's the checks and balances in the system 2 Q. So isn't it true that -- well, let me ask you that ensure appropriate rates for the public. And when 3 companies are not allowed to recoup their costs. this. 4 At what point -- at what time did the UTC tell regulated companies, then they have to raise their 5 5 rates, which is then not good for the public. We all Bobby Wolford to stop, on what date? 6 A. It would have to be in a subsequent letter. The pay for solid waste hauling. And so nonpermitted 7 Commission practices to reach out to carriers to give carriers take money away from permitted carriers, which causes them to have to raise their rates to recoup it. 8 them a chance to clarify the situation to make sure we Q. You're aware that the pilings in this case were have our facts straight before we order them to do 10 creosote-soaked product? something. That was the intent of our first letter. 10 11 After your response from the company 11 A. Yes. 12 Q. Okay. And you're also aware, are you, that 12 approximately a month later, on Appendix F, which is page 51 of it, we responded to your request for a 13 Republic Services does not have end dump trailers? 13 temporary certificate and let you know that it has to be 14 A. I have heard that, yes. 15 filed in the appropriate way and it has to prove a 15 Q. And that Rubatino Refuse Removal doesn't have public interest. And then October 28th, another letter 16 end dump trailers? 16 informs you that we're aware of the loads and that we 17 A. Correct. are concerned about this and we are continuing to ask 18 Q. And that with an end dump trailer, as far as you 18 know, there was no -- the materials, that pier pilings 19 for information. 19 20 So I don't have the date in front of me, but I were transferred or transported from Seattle to Mukilteo do see that it showed that the project started on 8/24. 21 safely? 21 22 so the project had been underway a month before we A. I have no personal knowledge of that, but I -contacted Mr. Wolford. So I don't believe we had the 23 23 so I don't know. Q. Is it the spirit of the RCW 80 and 81, which 24 chance to stop 170 loads. over -- you know, which is statutory authority for the 25 I also believe when we reached out to you, as Page 66 Page 68 **EXAMINATION BY ALVORD / PRATT EXAMINATION BY ALVORD / PRATT** UTC, isn't the spirit of those particular statutes the the attorney who participated in the settlement case from the previous case and told you we had concerns that public interest and what serves the public's safety and your client was hauling solid waste, that you should 3 efficiency needs? Isn't that really the spirit of those have been aware that that was a violation of the 4 statues? 5 previous settlement agreement and your client should 5 A. Sure. 6 stop. Q. And if by placing those creosote-soaked timbers in end dump trailers was the safest way to transport 7 Q. And they did stop; isn't that correct? 8 A. Yes. those materials, wouldn't you agree that that was in the public interest? Q. Okay. All right. Mr. --9 A. But I will state, I show jobs delivered under 10 A. Sure. 10 11 here through September 30th. 11 Q. Are you familiar with the fact -- you saw the 12 Q. So just a couple of days later? email from Mr. Myers of Snohomish County. Did you have conversations with Mr. Myers about this project? A. Eight days. 13 13 14 Q. But, again, the letter that you sent initially 14 A. Not specifically. Ms. Smith did. didn't say that we were doing something unlawfully. It Q. Okay. You mentioned that Bobby Wolford 15 15 was merely an inquiry into it? Trucking, that one of the factors you consider is profit 16 A. Yes. 17 in determining a penalty amount. Do you know if Bobby 18 Q. Okay. You mentioned that one of the factors you 18 Wolford made any money on this project? 19 A. No, and what I stated was I -- that was factors

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consider is the serious impact -- the seriousness of the impact this would have on the public Mr. Wolford -- or Bobby Wolford Trucking providing this hauling. You said 21 22 it undermines the public interest because it might prevent a solid waste hauler, what, from profiting from 24 it; is that correct?

A. What I said was it undermines the entire system

22 case, I did not even consider the profit. I went right to the statutory penalty amount. Q. So you don't know if Bobby Wolford made any profit on this particular case?

I considered in the previous case. So in this case,

because I believed it was reoffending from the previous

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EXAMINATION BY ALVORD / PRATT

A. Yes.

information?

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Q. And we -- and Bobby Wolford Trucking specifically requested an extension to complete that application?

A. Yes.

Q. And you granted that extension?

A. Yes.

MS. ALVORD: That's all the questions I have for Mr. Pratt.

JUDGE PEARSON: Okay. Thank you.

Mr. Casey, do you have anything further?

MR. CASEY: I do not.

JUDGE PEARSON: Okay.

MS. ALVORD: I'm sorry. I missed the

question.

JUDGE PEARSON: I just asked if he had anything further and he said he did not.

Okay. So is there anything else from either party today?

MS. ALVORD: You're itching to talk.

We have nothing further, Your Honor. No further evidence.

JUDGE PEARSON: Okay. So as I explained at the beginning of the hearing, I will issue an order within ten days of receiving the transcript, which is

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CERTIFICATE

STATE OF WASHINGTON COUNTY OF THURSTON

I, Tayler Russell, a Certified Shorthand Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the best of my knowledge, skill and ability.

Tayler Russell, CCR

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