

**EXHIBIT NO. _____ (WAG-5T)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY, INC.

Respondent.

**REBUTTAL TESTIMONY OF WILLIAM A. GAINES
ON BEHALF OF PUGET SOUND ENERGY, INC.**

FEBRUARY 11, 2002

1 **PUGET SOUND ENERGY, INC.**

2 **REBUTTAL TESTIMONY OF WILLIAM A. GAINES**

3
4 **I. INTRODUCTION**

5 **Q: Please state your name, business address, and position with Puget Sound**
6 **Energy, Inc.?**

7 A: My name is William A. Gaines. My business address is 411 108th Avenue N.E.,
8 Bellevue, Washington 98004. I am Vice President Energy Supply for Puget Sound
9 Energy, Inc. ("PSE" or the "Company").

10 **Q: Have you presented direct testimony in this proceeding?**

11 A: Yes, I have, in Exhibits WAG-1T and WAG-2 through WAG-4.

12 **II. SUMMARY OF TESTIMONY**

13 **Q: Please summarize the contents of your testimony?**

14 A: The following is a summary of the contents of my testimony:

15 Section I -- Introduction

16 Section II -- Summary of Testimony

17 Section III -- The Company Is Seeking Interim Relief Under the
18 PNB Standard to Restore Financial Integrity

19 Section IV -- Intervenors Misunderstand the Company's Financial
20 Situation and Its Cause

21 Section V -- The Criticism In This Proceeding of the Company's
22 Hedge Costs Relies On Hindsight and Ignores the
Context In Which Hedging Decisions Were Made

23 Section VI -- Other Criticism By Parties of the Company's
24 Hedging Decisions -- As Uneconomic, Unjustified,
25 Unique, or Primarily to Support Wholesale
26 Transactions -- Are Unfounded

1 Section VII -- Mr. Schoenbeck Erroneously Accuses the Company
2 of Hiding the Ball with Respect to Gas Financial
3 Hedge Transactions

4 Section VIII -- Parties Have Not Recognized the Adverse Impacts of
5 Reduced Creditworthiness on Power Supply

6 **III. THE COMPANY IS SEEKING INTERIM RELIEF UNDER**
7 **THE PNB STANDARD TO RESTORE FINANCIAL INTEGRITY**

8 **Q: How does the Company's proposal for relief under the PNB standard relate to**
9 **its power costs?**

10 A: As Mr. Donald E. Gaines discusses in Exhibit DEG-5T, the Company has
11 requested interim relief in an amount necessary to restore the Company's financial
12 integrity. As he also discusses, the requested surcharge amount is (i) tied directly
13 to the hardships and inequities to be mitigated with interim relief and (ii) an amount
14 of interim relief necessary to satisfy the PNB standard.

15 The requested surcharge amount reflects a projection that actual power
16 costs will exceed power costs included in rates. If the Commission recognizes that
17 the full amount of requested interim relief is needed to satisfy the PNB standard,
18 then it would be appropriate to adjust the amount of interim relief afforded in an
19 amount equal to the amount by which actual power costs are greater or lesser than
20 projected power costs. Otherwise, the Company could exceed or fall short of the
21 relief required by the PNB standard.

22 **Q. Do the recommendations of Mr. Schoenbeck (Exhibit DWS-1T) and Mr. Lott**
23 **(Exhibit MRL-1T) with respect to the Company's power costs reflect**
24 **application of the PNB standard for interim relief?**

25 A. Mr. Schoenbeck ignores and fails to apply the PNB standard for interim relief in
26 making his proposals. Mr. Lott does state at page 8, lines 7-9, of Exhibit MRL-1T
that any interim relief "should attempt to maintain the Company's overall financial
viability." However, they both propose power cost adjustments that would impact

1 interim relief. In doing so, they do not address the impact that those adjustments
2 would have on the financial integrity of the Company.

3 **Q: Is it appropriate to make adjustments to the amount of interim relief provided**
4 **to the Company based on adjustments, such as those proposed by**
5 **Mr. Schoenbeck and Mr. Lott, of the Company's projected power costs?**

6 A: No. Because grant of interim relief is based on the need to maintain the Company's
7 financial integrity, adjustments of the Company's power costs such as those
8 proposed by Mr. Shoenbeck and Mr. Lott to remove hedging costs or to remove an
9 allowance for hydroelectric generation and market risk are inappropriate in this
10 interim relief proceeding. They are inconsistent with application of the PNB
11 standard and are otherwise flawed, as discussed later in my testimony. As an
12 additional matter, Mr. Schoenbeck and Mr. Lott do not address their proposals
13 from the perspective of the Company's situation at the time decisions were made.

14 **Q: Should the interim relief received by the Company be reduced by an allowance**
15 **for "market/hydro risk" that might be subtracted from projected power costs**
16 **based on a general rate case normalized power cost study?**

17 A: No. Reduction of interim relief provided to the Company based on power cost
18 adjustments proposed by Staff and intervenors is unwarranted. Mr. Lott suggests in
19 Exhibit MRL-1T, at page 24, that the amount of interim relief provided to the
20 Company should be reduced by a dead-band around long-term normalized power
21 costs. Mr. Schoenbeck makes a similar suggestion in Exhibit DWS-1T, at
22 pages 19-21. Again, as discussed by Mr. Donald E. Gaines in Exhibit DEG-5T, the
23 Company has requested an amount that is necessary as interim relief to restore the
24 Company's financial integrity. As pointed out below, one of the factors contributing
25 to the root cause of the Company's need for interim relief is market and
26 hydroelectric volatility. For example, the Company absorbed a significant amount
of hydro risk in 2001, one of the driest years on record. This is a significant

1 contributor to the Company's current financial situation for which it needs interim
2 relief.

3 **IV. INTERVENORS MISUNDERSTAND THE COMPANY'S**
4 **FINANCIAL SITUATION AND ITS CAUSE**

5 **Q: Mr. Schoenbeck asserts at page 8, lines 15-18, of Exhibit DWS-1T that "Puget**
6 **claims that their high power expenses are a result of high market prices of**
7 **electricity and their reliance on purchased power for a substantial amount of**
8 **the power supply." Is this an accurate characterization of PSE's position?**

9 A: No. As described in Exhibit WAG-1T, at page 3, lines 3-5, the cumulative impact
10 of the energy market price increases in 2000, and the subsequent dramatic collapse
11 of those prices in the summer of 2001, "has been to undermine the Company's
12 ability to offset escalating basic power supply costs with margins from wholesale
13 power sales." Indeed, Exhibit WAG-1T, at page 4, lines 3-6, specifically contrasts
14 the Company's situation with "a number of other utilities [that] were forced to seek
15 substantial rate increases during that period, often caused in substantial part by
16 reliance on the spot power markets for a portion of their power supply needs."
17 Thus, Mr. Schoenbeck misunderstands the root cause of the Company's need for
18 interim relief to restore financial integrity and confuses the Company's situation
19 with that of such other utilities. The Company's actual situation is that, due to
20 market prices and other factors, it no longer has the ability to offset escalating basic
21 power supply costs with margins from wholesale power sales.

22 **Q: Mr. Schoenbeck asserts at page 9, lines 13-14, of Exhibit DWS-1T that the**
23 **"single most important factor impacting the Company's current financial**
24 **situation is a series of gas hedging transactions." Is it meaningful to compare a**
25 **mark-to-market value of gas financial hedge transactions with the amount of**
26 **relief requested by the Company in this proceeding?**

A: No. Mr. Schoenbeck looks at only one, currently out-of-the-market (on a mark-to-
market basis) piece of the portfolio. He then attempts to compare that value to the
increase (not on a mark-to-market basis) in the Company's net power costs since its

1 last rate proceedings. This ignores the many other changes in the Company's supply
2 portfolio, does not take into consideration the mark-to-market value of the other
3 components of the Company's supply portfolio, and is an apples-to-oranges
4 comparison.

5 There is another flaw in Mr. Schoenbeck's attempted comparison. He
6 asserts that gas hedging transactions are the "single most important factor impacting
7 the Company's current financial situation." Exhibit DWS-1T at page 9, line 13. In
8 fact, as indicated in Exhibit WAG-1T, the root cause of the Company's current
9 financial condition is substantial increases in the Company's basic power supply
10 costs combined with an inability to offset those costs with healthy margins in the
11 wholesale market.

12 **Q: Are there other indications that parties misunderstand the root cause of the**
13 **Company's need for interim relief?**

14 A: Yes. For example, Mr. Schoenbeck states at page 12, lines 3-4, of
15 Exhibit DWS-1T that the "'higher power costs' for these months [January through
16 October 2002] is not due to *current* 'unprecedented' market conditions." Again,
17 this statement ignores the continuing effect of the rapid decline in power prices
18 from unprecedented levels that decreases the Company's wholesale margins. These
19 margins had been offsetting the Company's escalating basic power supply costs.

20 **Q: Mr. Hill, at page 45, lines 3-4, of Exhibit SGH-T-C, asserts that "the**
21 **Company's 2002 net fuel costs are not substantially different from the levels**
22 **established in 1998 and 1999." Is his comparison valid?**

23 A: No. Mr. Hill's analysis is flawed. His comparison erroneously (i) includes the
24 Company's gas retail load revenues (and associated costs), (ii) does not properly
25 adjust for the Company's revenues and expenditures in 1998 and 1999 with respect
26 to the Residential Exchange, and (iii) fails to account for increased wholesale

1 electricity revenues (and associated costs) associated with balancing load to
2 resources.

3 Mr. Hill, at page 45, lines 3-4, of Exhibit SGH-T-C erroneously asserts that
4 "the Company's 2002 net fuel costs [from PSE's projected 2002 income statement]
5 are not substantially different from the levels established in 1998 and 1999 [from
6 PSE's actual income statements]." (In fact, what Mr. Hill calculates as "net fuel
7 costs" also includes purchased power costs.) A comparison of Mr. Hill's
8 calculation of the ratio of these power costs to electric revenues for 1998 and 1999
9 with a corrected calculation of such ratio is shown below:

	<u>1998</u>	<u>1999</u>	<u>2002</u>
10 Mr. Hill's Ratio Calculation	0.491	0.499	0.504
11 Corrected Ratio Calculation	0.511	0.503	0.579

12
13 Thus, Mr. Hill's assertion that power costs are not a substantial driver of the
14 Company's need for relief is erroneous. Exhibit WAG-6 describes the calculation
15 of the corrected ratios.
16

17 **Q: Mr. Hill asserts at page 48, lines 20-27, of Exhibit SGH-T-C that his analysis
18 has revealed inconsistencies in the Company's off-system sales revenues for
2002 as compared with off-system sales revenues for 2001. Do you agree?**

19 A: No. Mr. Hill compares (i) projected off-system sales revenues for 2002 of
20 \$66 million with (ii) nine months of actual and three months of projected off-system
21 sales revenues for 2001 of approximately \$1 billion. He is comparing apples and
22 oranges. The \$66 million projection is an output from AURORA modeling. It does
23 not reflect the revenues from the multiple sales and purchases conducted in reality
24 to balance load and resources, as discussed in Exhibit WAG-6.

25 Moreover, Mr. Hill ignores the fact that projected purchased electricity
26 costs for 2002 decrease by approximately \$800 million when the revenues

1 decrease by the same order of magnitude. (Information that would permit
2 consideration of both costs and revenues was provided by the Company in its
3 response to Public Counsel Data Request No. PC-62, the same response used by
4 Mr. Hill to calculate his difference in off-system sales revenues.)

5 **V. THE CRITICISM IN THIS PROCEEDING OF THE**
6 **COMPANY'S HEDGE COSTS RELIES ON HINDSIGHT AND**
7 **IGNORES THE CONTEXT IN WHICH HEDGING DECISIONS**
8 **WERE MADE**

8 **Q: Could you give examples of the use of hindsight by other parties to criticize or**
9 **otherwise question the Company's hedge costs?**

10 A: Yes. Mr. Schoenbeck criticizes, at pages 10 and 11 of Exhibit DWS-1T, gas
11 financial hedges entered into by the Company before mid-year 2001 for the period
12 June 2001 through December 2001. Exercising hindsight, he characterizes them as
13 being "out of the money" or "Above Market Hedges." Mr. Schoenbeck erroneously
14 bases his criticism on perfect hindsight, ignoring conditions at the time the hedges
15 were entered into. (Moreover, Mr. Schoenbeck's criticism is aimed in part at
16 hedges for 2001 -- which is a period prior to the January through October 2002
17 interim period in this proceeding.) This use of hindsight continues, for example, on
18 Exhibit DWS-10, Chart 3, where Mr. Schoenbeck depicts the timing of some (and
19 only some) of the Company's hedging decisions as compared with the actual spot
20 market price of gas both before *and after* those decisions were made. Similarly,
21 Mr. Lott, at Exhibit MRL-1TC, page 26, lines 5-6, compares the prices reflected in
22 some of the Company's gas financial hedges with today's market price of gas.
23 Again, care must be taken to examine hedging decisions in the context of
24 circumstances that existed at the time and to avoid looking at the Company's
25 hedging decisions with hindsight.
26

1 A comparison of the prices at which the Company entered into its gas
2 financial transactions to the forward market prices at the time shows that the prices
3 paid by the Company were typically *lower* than the generally prevailing forward
4 prices at the time. See Exhibit WAG-7, which depicts the Company's forward gas
5 financial transactions (time of decision, price, volume, and term) and the forward
6 market prices at the time the Company's decisions regarding such transactions were
7 made. In short, those purchases in 2001 for 2002 were in fact not uneconomic at
8 the time they were made. A transaction to obtain a fixed price for power or fuel
9 (whether a physical or financial transaction) that was economic and for which there
10 was a need at the time it was entered into should not be criticized merely because it
11 subsequently turns out in hindsight that future market conditions (which were
12 unknowable at the time the transaction was entered into) differ from and are less
13 than the fixed price.

14 **Q: Could you please describe the context in which gas financial hedging decisions**
15 **were made?**

16 **A Period of Tight Supplies and High Market Prices in the West**

17 As the Company was entering into gas hedging transactions, power supply
18 deficits were a distinct possibility and prices in the wholesale gas and electric
19 markets were high and volatile. For example, the Northwest Power Planning
20 Council was predicting that the region could face a deficit of 8,000 megawatt-
21 months that spring and summer, warning that "it is likely that this summer will be a
22 period of tight supplies and continued high market prices." (March 26, 2001
23 *Clearing Up*, p. 3.)

24 The testimony of Tom Karier, Council Member, Northwest Power Planning
25 Council, at a U.S. Senate Energy Committee hearing on January 31, 2001 ("Karier
26

1 Testimony"), described what he called "the current power crisis in the West." He
2 pointed out, for example, that

3 (i) snow pack runoff was predicted to be only 68% of
4 normal for the year, with the elevation of Lake Roosevelt behind
5 Grand Coulee Dam being the lowest in 25 years,

6 (ii) conditions may well be dangerously close to the driest
7 on record, which would reduce BPA generation about 4,000
8 megawatts below average,

9 (iii) the price of natural gas had doubled last summer and
10 was then three times the price it had been the previous year, and

11 (iv) the loss of flexibility in the hydroelectric system due to
12 Endangered Species Act requirements had de-rated the system by
13 more than 1,000 megawatts. A copy of the Karier Testimony is
14 provided as Exhibit WAG-8.

15 Moreover, the power shortage was not limited to the Pacific Northwest.
16 The April 10, 2001 Statement of Terry Winter, President and Chief Executive
17 Officer, California Independent System Operator Corporation, before the House
18 Committee on Government Reform, Sacramento, California Field Hearing,
19 indicated at page 6 that "we expect 'an electricity shortage of unprecedented
20 proportions' and that the 'forecast deficiency suggests that California will
21 experience rotating blackouts for periods this summer.'"

22 **Utilities Relying on Spot Market Suffer Large Cost Increases as Prices Rise**

23 The January 15, 2001 *Clearing Up* reported at pages 8-9 that adverse hydro
24 generating conditions caused increased market exposure, which "coupled with sky-
25 rocketing power prices have combined to leave [Seattle] City Light with projected
26 deficits of \$111 million for 2000, and another \$228 million for 2001." The

1 March 26, 2001 *Clearing Up* reported at page 3 that Seattle City Light needed "an
2 additional \$185 million in bonds to cover deficits from buying power on the open
3 market."

4 The December 18, 2000 *Clearing Up* reported at page 11 that "Snohomish
5 PUD last Wednesday joined the parade of Northwest utilities -- public and
6 private -- putting in place rate hikes as the result of recent power market
7 conditions. The Snohomish board on Dec. 13 passed a resolution raising its
8 revenues by 35 percent, effective Jan. 1, 2001. The PUD said that colder
9 temperatures and 'under-production' of energy in the Northwest have forced it to
10 increase the typically small amount of power it buys at market and to spend a
11 considerable portion of its budget reserves."

12 **Utilities With Hedged and Locked-In Power Supply Prices Suffer Mark-to-**
13 **Market Losses as Prices Fall**

14 However, after many utilities locked in longer term power or fuel supplies,
15 FERC on June 19, 2001 imposed Westwide price caps on spot market sales. At
16 about the same time, wholesale natural gas and electricity spot market prices
17 dropped dramatically. This sequence of event has been recently described in *The*
18 *Spokesman-Review*:

19 FERC not only resisted caps, he [PacifiCorp spokesman Dave
20 Kvamme] said, the agency also urged the utilities to "go long" by
21 buying enough power to meet all their needs for months or years
22 ahead.

23 That's what the utilities did despite high prices, he said.

24 "They were saying 'Read my lips, no price caps,'" said Dave
25 Danner, who advises Locke on energy policy.

26 When FERC reversed course, Kvamme said, utilities
suddenly found themselves with a lot of expensive electricity, and a
market that would pay them only a fraction of their original cost for
any surplus they had to sell.

If FERC had acted months sooner, utility planners would not
have been forced to commit their companies to expensive long-term
contracts, he said.

1 (Bert Caldwell, Officials deride FERC analysis: Report On Effects Of Price Caps
2 Misses The Big Picture, They Say, *The Spokesman-Review*, February 5, 2002, at

3 A6.) Similarly, *The Oregonian* recently reported as follows:

4 Oregon's two biggest investor-owned utilities, Portland General
5 Electric and PacifiCorp, have requests pending with regulators to
6 recoup \$93 million and \$136 million, respectively, in extraordinary
costs of purchased power.

* * *

7 After months of surging power prices, federal regulators last year
8 chastised utilities for filling their wholesale power needs in the
9 pricey, day-ahead spot markets instead of looking to cheaper,
longer-term contracts.

10 Many utilities obliged, making deals for \$200 or \$300 per
megawatt hour or higher, prices that seemed reasonable compared
with spot rates.

11 Then, in early summer, the Federal Energy Regulatory
12 Commission adopted Westwide price controls. Supply problems
13 also ebbed in California, and prices dropped. Utilities that bought
long-term contracts in the higher markets were trapped. Some also
14 had to take surplus power they'd have to sell at a loss.

15 (Tom Detzel, BPA Sees Red, May Raise Rates, *The Oregonian*, February 4, 2002,
at D1.)

16 In sum, regardless of the degree to which fixed-price power and fuel
17 financial and physical purchase transactions were relied upon, load serving utilities
18 were harmed by the sudden drop of wholesale prices. It should be noted that many
19 other load serving entities did not as fully enter into fixed-price power and fuel
20 financial and physical purchase transactions. They suffered as great and probably
21 greater financial harm. For example, the Karier Testimony stated that "Tacoma
22 Public Utilities implemented a 50-percent surcharge Dry weather is impacting
23 Tacoma's hydropower operations, forcing the utility to make purchases in the spot
24 market. Tacoma spent \$60 million for power in December and is facing continuing
25 high prices with cash reserves of only \$130 million. The utility has secured diesel
26 generators with 50 megawatts of capacity, called for conservation, imposed the rate

1 surcharge, and is also planning to take on \$100 million in debt to get through the
2 rest of the winter."

3 **VI. OTHER CRITICISM BY PARTIES OF THE COMPANY'S**
4 **HEDGING DECISIONS -- AS UNECONOMIC, UNJUSTIFIED,**
5 **UNIQUE, OR PRIMARILY TO SUPPORT WHOLESALE**
6 **TRANSACTIONS -- ARE UNFOUNDED**

7 **Q: Are the mark-to-market losses and gains of the Company's gas financial hedge**
8 **transactions "one time" costs or somehow "unique to the interim/deferral**
9 **period" as asserted for example by Mr. Schoenbeck at page 5, lines 5-9, of**
10 **Exhibit DWS-1T?**

11 A: No. Fixed price arrangements for securing power or coal, natural gas, or other fuel
12 for the Company's generation represent a "hedge" against fluctuations and
13 uncertainty in the prices for power or fuel. Financial hedges for power or fuel, like
14 fixed price arrangements for physical procurements, guarantee the price at which
15 power or fuel may be secured. The Company relies on a mix of fixed price
16 resources, financial hedges, and market purchases to meet its retail loads while
17 attempting to avoid excessive exposure to market price fluctuations.

18 **Q: Can you describe some of the benefits to load-serving entities of using hedge**
19 **transactions?**

20 A. It is particularly desirable to avoid undue exposure to spot market prices in periods
21 for which spot market prices are projected to be volatile and high. This has been
22 particularly true in recent years. Load-serving entities, such as the Company,
23 routinely must address exposure to spot market prices that is due to variations in
24 supply and fixed price retail load. Examples of uncertainty in the output of the
25 Company's resources include hydroelectric generation variability and thermal unit
26 outage -- an outage at a single Colstrip unit (as occurred during most of January
2002) can decrease the Company's power supply by 225 average megawatts.
Uncertainty in the Company's retail loads is demonstrated by the fact that it is

1 possible for the Company's retail load to vary from normal by greater than 50
2 average megawatts in a summer month and 200 average megawatts in a winter
3 month. Hedging acts like insurance in that it reduces exposure to spot market price
4 volatility.

5 The regulatory community has recognized that hedging against wholesale
6 price volatility may help to mitigate the effect of market volatility on consumers by
7 providing greater price predictability but not necessarily at the lowest cost:

8 WHEREAS, Wholesale electricity and natural gas markets have
9 recently proven to be highly volatile; and

10 WHEREAS, Consumers and utilities are impacted by energy
11 market volatility through both high and uncertain prices; and

12 WHEREAS, The use of financial mechanisms, such as
13 derivatives and insurance products, and the use of physical products
14 such as natural gas storage and the storage of fuels to generate
15 electricity are a component of a comprehensive energy procurement
16 program; and

17 WHEREAS, Market conditions appear to be poised for some
18 continued degree of volatility; and

19 WHEREAS, Purchasing financial instruments such as
20 derivatives and insurance to hedge against wholesale price
21 volatility may help to mitigate the effect of market volatility on
22 consumers by providing greater priced predictability but not
23 necessarily at the lowest cost; and

24 WHEREAS, The National Regulatory Research Institute (NRRI)
25 issues its report on May 2, 2001 entitled, "Use of Hedging By Local
26 Gas Distribution Companies: Basis Considerations and Regulatory
Issues" which provides an important perspective on hedging
instruments; now therefore be it

RESOLVED. That the Board of Directors of the National
Association of Regulatory Utility Commissioners (NARUC),
convened in its 2001 Summer Committee Meetings in Seattle,
Washington, urges each State commission to explore and examine
the potential benefits to consumers and distribution utilities of using
financial and physical mechanisms to hedge against market volatility
in wholesale electric and gas markets.

(Resolution Recognizing the Important Use of Financial and Physical Mechanisms
to Reduce Electricity and Natural Gas Market Volatility adopted by the National

1 Association of Regulatory Utility Commissioners at its July 18, 2001 meeting in
2 Seattle, Washington.)

3 The following basic facts were recognized in the report on "Use of Hedging
4 By Local Gas Distribution Companies: Basic Considerations and Regulatory
5 Issues," dated May 2001, prepared by The National Regulatory Research Institute
6 (NRRI):

- 7 • Hedging may result in the utility locking in a price that turns out
8 to be higher than the subsequent prevailing market price.
- 9 • Hedging is designed to reduce exposure to price volatility but
10 should not be expected to produce the lowest average costs over
11 time.
- 12 • Hedging does not provide a means to reduce the expected price
13 of energy for a utility. Rather, from a consumer's perspective,
14 its primary function is to stabilize prices.

15 The Federal Energy Regulatory Commission (FERC) recognized in its
16 discussion of the California electric spot market that "[m]any of the market
17 dysfunctions in California and the exposure of California consumers to high prices
18 can be traced directly to an over reliance on spot markets. Industries that are either
19 capital intensive or that have a lack of demand response do not rely solely on spot
20 markets where volatility is to be expected. Because the price risks inherent in spot
21 markets are too great for both suppliers and consumers, these market sectors will
22 prefer to manage their risk profiles through forward contracts." San Diego Gas &
23 Electric Co. et al., 93 F.E.R.C. ¶ 61,121, at 61,359 (2000).

24 Similarly, the Karier Testimony strongly endorsed financial hedging
25 mechanisms, while recognizing the risk that they may prove more costly than the
26 spot market:

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One of the characteristics of a commodity market is the emergence of mechanisms to manage risk, and electricity is rapidly becoming a commodity market. These mechanisms include actual physical forward contracts for supply, futures contracts, financial hedging mechanisms, and so on. *These mechanisms can limit exposure to high prices. At the same time, however, there is always the risk that they will prove more costly than the spot market.* As noted earlier, we believe the limitations on forward contracting by California utilities was a contributing factor to the price extremes of this summer and fall.

We believe the same is true of other market participants in the Northwest and elsewhere. While opportunities to enter into forward contracts and other hedging arrangements have existed, it may be that the protracted period of low market prices for electricity lulled some market participants into believing they had no need for such mechanisms. The extreme volatility of the market has been revealed. We believe this will spur the development and use of risk mitigation tools. Every effort should be made to encourage their development and use.

Had more market participants been able to take steps to protect against risk, it is likely that the price volatility impacts would have been moderated. Forward contracting is also a vehicle by which new entrants in the generation market can limit their downside risk, thereby facilitating the development of new generation.

Karier Testimony, Exhibit WAG-8, at pages 7-8 (emphasis added).

Q: Were the Company's gas hedges uneconomic, unjustified, or primarily to support wholesale transactions?

A: No. Mr. Schoenbeck, in Exhibit DWS-1T (e.g., page 19, lines 9-11) criticizes the Company's gas financial hedge transactions as unjustified and uneconomic. It is illogical to single out limited examples of the Company's use of one of the tools (i.e., gas financial hedges) that protects against undue exposure to market price fluctuations in a period of unprecedented price volatility and assert in hindsight that they are "uneconomic" or "unjustified." This is particularly true of gas financial

1 hedges such as those entered into by the Company -- at or below then-prevailing
2 future market prices for hedges (as discussed earlier) -- in light of:

3 (i) state and federal officials underscoring the importance of
4 avoiding undue reliance on spot market prices;

5 (ii) other utilities experiencing dramatic retail electric rate
6 increases as a result of their reliance on purchases at spot market
7 prices to meet retail load;

8 (iii) projections that the amount of power available for
9 purchases from others was unusually low; and

10 (iv) projections that the amount of power that would be
11 available from the Company's hydro resources was highly uncertain
12 and unusually low.

13 Mr. Schoenbeck in Exhibit DWS-1T criticizes the Company's gas financial
14 hedges entered into during the period April 2001 through October 2001 for
15 generation needed during the period January through October 2002. He does this
16 with perfect hindsight and ignores the fact that the Company had to use forward
17 price curves and projections of fixed price retail load (i.e., retail load not being
18 sold at a price tied to index) to assess the need for and economics of the
19 transactions at the time the Company entered into them.

20 Moreover, Mr. Schoenbeck erroneously asserts at page 18, lines 18-23, of
21 Exhibit DWS-1T, that the "April 2001 credit rating agency presentation contained
22 as part of the Company's response to Staff data Request No. 43-I (April 2001
23 materials included in Confidential Exhibit DWS-5C)" and "the Company's
24 confidential response to Public Counsel Data Request No. 138-I suggests the
25 majority of the hedges were done to support wholesale activity (included in
26 Confidential Exhibit DWS-5C)."

1 Mr. Schoenbeck's assertion is wrong. The materials relating to hedging
2 included in Exhibit DWS-5C (which focus on hedging decisions in late 2000 and
3 early 2001) do not suggest that the Company's gas financial hedges were done to
4 support wholesale activity. For example, the "Overview of PSE Loads and
5 Resources 2000-2008" presentation for the Company's load-resource strategy
6 meeting of November 9, 2000, stresses variability and uncertainty in the Company's
7 retail electric loads. Review of the resources and fixed price loads in that
8 presentation shows that the Company needed additional gas to meet fixed price
9 load in all months for which gas financial hedges were purchased (except for a few
10 months, in the spring of 2001, which do not impact the power cost projections
11 presented by the Company in this proceeding and do not detract from the Company's
12 need for interim relief in this proceeding). This need was shown even if one
13 assumes that retail load would be no higher than projected and that all the
14 Company's non-gas resources would operate at projected levels.

15 The Company also entered into some gas financial transactions for certain
16 months in 2001 associated with forward power sale transactions using Company
17 gas-fired generation in amounts and at times that was not reasonably expected to be
18 needed to be available for the Company's retail load. These transactions in effect
19 locked in the spark spread and produced net margins of the type that over time have
20 helped to keep the Company's retail electric rates lower than they would otherwise
21 have been. It is certainly neither accurate nor fair to characterize such transactions
22 as for "aggressive wholesale market sales," or mostly "to benefit shareholders" as
23 asserted by Mr. Schoenbeck at pages 18-19 of Exhibit DWS-1T.

24 Also, the "Hedge Strategy to Meet CT Gas/Oil Needs for Fixed Price Load"
25 presentation for the Company's risk management committee meeting of April 2,
26 2001, reflects a fuel hedging strategy based on meeting fixed price retail electric

1 load. That presentation stated that "PSE staff recommends hedging winter fuel
2 requirements to cover fixed price loads." Exhibit DWS-5C, Slide 2, page 120.
3 Page 118 of that same exhibit indicates that this recommendation was approved by
4 the Company's risk management committee.

5 Exhibit WAG-7, which uses the same data provided by the Company to
6 Mr. Schoenbeck and other parties, depicts (i) a timeline of gas financial hedge
7 decisions and transactions by the Company, (ii) a summary of forward price
8 curves, and (iii) because Mr. Schoenbeck focuses on gas financial hedge decisions
9 of the Company in April 2001 (see Exhibit DWS-10, Chart 3), a summary of the
10 Company's load-resource position upon which the Company based its decisions in
11 April 2001. Exhibit WAG-7 shows that the Company did not have sufficient fixed
12 price gas for core load in the January through April and August through December
13 periods of 2002. This was true even if one assumes that retail load would be no
14 higher than projected and that all the Company's non-gas resources would operate
15 at projected levels.

16 **VII. MR. SCHOENBECK ERRONEOUSLY ACCUSES THE**
17 **COMPANY OF HIDING THE BALL WITH RESPECT TO GAS**
18 **FINANCIAL HEDGE TRANSACTIONS**

19 **Q: Is Mr. Schoenbeck's conclusion that the Company "hid[]-the-ball" with**
20 **respect to gas financial hedge transactions correct? [Exhibit DWS-1T,**
21 **pages 12-14]**

22 A: No. Mr. Schoenbeck's conclusion that the Company tried to "hide-the-ball" with
23 respect to gas financial hedge transactions is surprising, in light of the extensive
24 information provided to him in response to numerous data requests and his
25 discussions with knowledgeable Company personnel -- initiated at his request -- to
26 clarify these matters. That information is described in some detail in Exhibit
WAG-9C and included the Company's responses to the following data requests:

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<u>FEA Data Request</u>	<u>WUTC Staff Data Request</u>
7-I	9-I
	74-I
<u>ICNU Data Request</u>	75-I
2.1(I)	76-I
2.2(I)	80-I
2.3(I)	88-I
2.4(I)	89-I
4.1(I)	90-I
	91-I
<u>Public Counsel</u>	108-I
PC-60	
PC-61	
PC-138I	

**VIII. PARTIES HAVE NOT RECOGNIZED THE
ADVERSE IMPACTS OF REDUCED CREDITWORTHINESS
ON POWER SUPPLY**

Q: Have other parties recognized the impact of the Company's financial condition on its ability to participate in the wholesale markets and use those markets to balance its loads and resources in meeting retail loads?

A: No. The other parties miss the issue or wholly ignore the impact of the Company's financial condition on its ability to participate in wholesale markets. For example, Ms. Steel, in responding to a question regarding "evidence of emergency on an historical basis," states at page 10, lines 10-11, of Exhibit LAS-1T that "[s]everal trade creditors re-examined the Company's creditworthiness without a significant negative outcome." She further states at pages 12-13 of Exhibit LAS-1T:

[t]he Company identified several potential suppliers who base trade credit extensions on corporate credit ratings. The inquiries reflect differences of opinion about [the Company's] actual credit ratings and the definition of investment grade. The effect of the Company's October 2001 ratings downgrades are limited to notices and reviews of trade credit extensions by a few counterparties. Indeed, [the Company] itself has placed a cash and financial exposure credit

1 limits [sic] on all its counterparties since 1997. Response to Staff
2 Data Request 86-I. . . . Enron's collapse and the economic
3 recession are factors that could have prompted counterparty
4 reviews. The only independent assessment provided, PG&E's
5 review, was favorable and has resulted in resumption of trading on
6 the same terms. Response to Staff Data Request 81-I.

7 Ms. Steel's statements simply observe certain events that occurred before the
8 statements were made, but, as will be discussed later in this testimony, they miss
9 the point of counterparties' contractual rights under wholesale market transactions
10 and the counterparties' willingness to exercise such rights.

11 Moreover, Ms. Steel's reference to WUTC Staff Data Request 86-I confuses
12 the setting of credit limits (addressed in Section 3.4 of that Data Request), as is
13 routinely done in the industry, with the effects of exceeding those credit limits. The
14 relevant issue, of course, is the effect on the Company's participation in wholesale
15 markets when its debt rating is downgraded and its credit limits are exceeded.

16 More fundamentally, in response to questions at page 16, line 6, of
17 Exhibit LAS-1T, at page 19, line 8, of such exhibit, and at page 20, line 7, of such
18 exhibit, regarding evidence of an imminent emergency, Ms. Steel does not address
19 the impact of a downgrade below investment grade on the Company's ability to
20 participate in the wholesale gas and electric physical and financial forward
21 markets. Instead, without explanation, she reaches the erroneous conclusion at
22 page 16, lines 7-9, of such exhibit that "the Company is not facing . . . clear
23 jeopardy to the utility or its ratepayers."

24 Mr. Schoenbeck and Mr. Hill do not address at all what could happen to the
25 Company's ability to access the wholesale power and gas markets if its senior
26 securities were downgraded to below investment grade. In remarking on the effects
of such a downgrade, Mr. Hill focuses exclusively on the Company's ability to
borrow money. See Exhibit SGH-T, page 9, lines 8-25. However, he altogether

1 ignores the consequences of a downgrade under the standard agreements (WSPP
2 agreement, GISB agreement, and ISDA agreement) that are commonly used in the
3 energy industry to participate in the wholesale energy physical and derivative
4 forward markets. Indeed, Mr. Hill is not aware of the terms and conditions under
5 which the Company accomplishes its power purchase and financial hedge
6 transactions. In his response to PSE Request No. 10-I to Public Counsel, Mr. Hill
7 states: "Mr. Hill has not reviewed any documents regarding the ability of a utility
8 to purchase wholesale power under the WSPP Agreement if it is rated below
9 investment grade." Similarly, in his response to PSE Request No. 11-I to Public
10 Counsel, Mr. Hill states: "Mr. Hill has not reviewed any documents that address
11 the ability of a utility to trade in energy financials if the utility is rated below
12 investment grade." Moreover, while Mr. Hill does assert at page 9 of
13 Exhibit SGH-T, lines 8-9, that the Company would not be "shut out of the financial
14 markets if [its] bond ratings fell below investment grade," he, like the other parties,
15 ignores the adverse effects of increased borrowings on the Company under its
16 agreements for participation in the wholesale energy physical and derivative
17 forward markets (e.g., the Company's increased capital needs to prepay or provide
18 security under these agreements).

19 **Q: How would the Company's access to power, gas and financial markets be**
20 **impaired by a downgrade of the Company's debt to below investment grade?**

21 A: As I stated in my direct testimony, counterparties in power, gas, and related
22 financial transactions routinely review a company's financial health -- as indicated
23 by its rating by major bond rating agencies and other creditworthiness indicators --
24 to determine whether and on what terms to enter into or continue such transactions
25 with such company. A de-rating of the Company's senior securities to below
26 investment grade would, under each of the standard agreements through which the

1 Company commonly participates in wholesale power, wholesale gas, and financial
2 derivative markets, trigger a requirement (in some instances to avoid termination of
3 such agreement) for the Company to post cash collateral up to the amount of its
4 forward obligations or other expensive security.

5 The WSPP Agreement provides for such security requirement in Section 27
6 (Creditworthiness), stating that:

7 [s]hould a Party's creditworthiness, financial responsibility, or
8 performance viability become unsatisfactory to the other Party in
9 such other Party's reasonably exercised discretion . . . the
10 dissatisfied Party . . . may require the other Party . . . to provide . . .
11 either (1) the posting of a Letter of Credit, (2) a cash prepayment,
12 (3) the posting of other acceptable collateral or security . . . ,
13 (4) a Guarantee Agreement executed by a creditworthy entity; or
14 (5) some other mutually agreeable method

15 There is no doubt that if the Company's senior securities were downgraded to junk
16 bond status, a counterparty to any WSPP transaction would have the basis to assert
17 that it is reasonably dissatisfied with the Company's creditworthiness, financial
18 responsibility, or performance viability. The counterparty could, and in all
19 likelihood would, demand that the Company provide the required security. This
20 would further impact the Company's cash flow and may necessitate further
21 borrowings by the Company, thus exacerbating the Company's capitalization
22 difficulties.

23 The GISB Agreement provides that:

24 [w]hen reasonable grounds for insecurity of payment . . . arise,
25 either party may demand adequate assurance of performance.
26 Adequate assurance shall mean sufficient security in the form and
for the term reasonably specified by the party demanding
assurance

1 By amendment to the GISB provisions, parties often specify the form of security to
2 include a standby irrevocable letter of credit, an agreed-upon company asset, or a
3 performance bond or guaranty by a creditworthy entity.

4 As with the WSPP Agreement, if the Company's debt were downgraded to
5 junk bond status, a counterparty to any GISB transaction would have the basis to
6 assert that reasonable grounds for insecurity of payment exist. The counterparty
7 could, and in all likelihood would, demand that the Company provide the required
8 security, with the same effect on the Company's cash flow and capitalization
9 difficulties.

10 Indeed, GISB counterparties are not reluctant to exercise their contractual
11 rights. By letter dated December 21, 2001, Engage Energy Canada, L.P., one of the
12 Company's major gas trading partners, notified the Company that:

13 [i]n the event [the Company] loses its investment-grade status,
14 Engage Energy will be considering various options to shore up its
15 credit risk exposure in accordance with our contractual rights [under
16 our GISB agreement]. It is possible that these options will cause
17 Engage Energy to request further securitization in the form of a letter
of credit or other measures considered appropriate in the
circumstances.

18 Loss of the ability to trade with Engage Energy Canada would severely limit the
19 Company's opportunities to procure gas for its LDC customers.

20 The Company's Master Purchase and Sale Agreement for gas transactions
21 (which has terms and conditions similar to the GISB agreement) provides that if a
22 party has long-term debt unsupported by third party credit enhancement that (a) if
23 rated by Standard & Poor's, is rated by Standard & Poor's below BBB-, or (b) if
24 not rated by Standard & Poor's, has a debt coverage ratio or a cash flow ratio that
25 would reasonably be determined to be the equivalent of a rating by Standard &
26 Poor's below BBB-, the counterparty may terminate any or all transactions under

1 such agreement unless the party provides (i) a letter of credit in an amount equal to
2 the greater of the party's forward obligations under the agreement from time to time,
3 (ii) cash prepayments with respect to any outstanding transactions, or (iii) other
4 security in form and substance acceptable to the counterparty. Thus, if the
5 Company's debt were downgraded to junk bond status, a counterparty to any such
6 gas purchase and sale agreement would have a termination right, which the
7 Company could avoid only by providing the required security. Posting such
8 security would, as in other wholesale market arrangements, adversely affect the
9 Company's cash flow and exacerbate the Company's capitalization difficulties.

10 The ISDA Agreement is often used by the Company to hedge its floating
11 price risk in volatile wholesale markets. The Company's existing ISDA agreements
12 provide for the posting of collateral, most often in the form of cash or letter of
13 credit, depending on the party's debt rating. Thus, if the Company's debt is rated
14 below investment grade, the Company must provide such security in the entire
15 amount of its then-current forward obligations. Providing such security would,
16 again, adversely affect the Company's cash flow and exacerbate the Company's
17 capitalization difficulties. In addition, at such credit rating, the Company is likely
18 to be precluded from entering into new unsecured derivative transactions with
19 financial counterparties.

20 **Q: Are there any other adverse effects related to the wholesale market and**
21 **financial agreements referred to above if the Company's debt were to be**
22 **downgraded to below investment grade?**

23 A: Yes. Under the WSPP Agreement, the GISB Agreement, the Company Master
24 Purchase and Sale Agreement and the ISDA Agreement, the counterparty has the
25 right to terminate or suspend any or all transactions under such agreements if the
26 required security is not posted. Upon termination, the Company would be required
to immediately pay to the counterparty all of its forward obligations under the

1 terminated transactions. Thus, the downgrade of the Company's debt immediately
2 puts the Company in one of two positions, each equally untenable: (i) the Company
3 would have to provide security to cover forward obligations under its long-term
4 wholesale power and gas contracts and hedge transactions or (ii) the Company
5 would have to liquidate its forward obligations under its long-term wholesale
6 power and gas contracts and hedge transactions. Borrowings by the Company to
7 cover these obligations would only exacerbate the Company's capitalization
8 difficulties.

9 Moreover, the Company's ability to enter into market transactions to cover
10 the terminated power and gas transaction purchases would be severely constrained
11 by the financial condition produced by these events. Indeed, even without its senior
12 securities being rated at junk bond status, the Company's current credit status has
13 begun to adversely affect its ability to deal in the power market. On February 1,
14 2002, Engage Energy America Corporation, an Engage affiliate dealing in power
15 transactions, refused to enter into unsecured trades with the Company due to the
16 Company's current credit rating.

17 Mr. Hill does not address any of the foregoing points when he asserts
18 without explanation at page 29, lines 6-10, of Exhibit SGH-T that reduction of the
19 Company's senior secured debt to a level below investment grade "does not mean
20 the Company would . . . be able [sic] to continue to meet its public service
21 obligations." As a result of a reduction of the Company's debt to below investment
22 grade, the Company may well lack the creditworthiness and the cash flow to
23 continue to serve its loads. Enron's case illustrates how quickly the physical and
24 financial markets can close on parties lacking creditworthiness or even perceived
25 to be lacking creditworthiness, as recognized in my direct testimony.
26

1 **Q: Is the adverse effect of a debt rating below investment grade on a utility's**
2 **ability to participate in the wholesale markets unique to the Company?**

3 A: No. Avista Corporation has testified before the Commission regarding the adverse
4 impact of its debt rating on its ability to participate in wholesale markets.

5 At page 12, lines 11-22, and page 13, lines 1-2, in his pre-filed direct
6 testimony in Docket No. UE-011514 in response to a question regarding the
7 impacts of Avista's credit rating below investment grade, Mr. Jon Eliassen stated:

8 The Company relies on many suppliers and contractors for day-to-
9 day operations. As an active participant in regional power markets,
10 in order to assure power and natural gas supplies and to effectively
11 manage energy resources, Avista routinely buys and sells energy by
12 transacting with other parties. Many of these parties monitor credit
13 quality at least in part on the basis of rating agency reports. Avista
14 has traditionally enjoyed the ability to conduct transactions in these
15 markets with unsecured credit terms. A deteriorating credit rating,
16 however, can trigger counterparties to reduce open credit limits, to
17 require enhanced credit terms, or to simply curtail new transactions
18 with Avista. As of November 8, 2001, Avista had \$3.8 million of
19 collateral posted to energy suppliers to satisfy their requests for
adequate assurance as a result of the Company's lowered credit
ratings, which reduces the amount of cash borrowing capacity under
our credit line. In addition, several energy companies have
suspended authority to do business with Avista. To avoid collateral
posting, we have flattened our positions by buying and selling
energy very selectively to stay within tighter credit limits, and we
continue to negotiate with other parties who have made adequate
assurance inquiries.

20 At page 9, lines 17-21, in his rebuttal testimony in Docket No. UE-010395 in
21 response to a question regarding the immediate impacts of Avista's August 2, 2001
22 Standard & Poor's rating downgrade, Mr. Eliassen stated:

23 Several counterparties that the Company relies upon to provide
24 short-term and real-time energy suspended their authority to transact
25 with Avista. We were precluded from buying energy from those
26 parties absent prepayments or other unusual terms. The obvious and
acknowledged cause for suspending their authority to transact with

1 Avista was the concerns expressed by S&P in their downgrade,
2 including S&P's continued negative outlook.

3 At page 12, lines 10-23, and page 13, lines 1-4, in his pre-filed rebuttal testimony
4 in Docket No. UE-010395 in response to a question regarding the likely power
5 supply-related impacts of a drop in credit rating, Mr. Kelly Norwood stated:

6 If the Company's credit rating were to drop below investment grade,
7 it would likely place Avista in a similar position to the utilities in
8 California (PG&E and So. Cal. Edison) with regard to its ability to
9 purchase power from the wholesale market to serve its system load
10 requirements. Many counterparties would refuse to sell power to
11 Avista or grant a credit line for money that would be owed related
12 to a transaction. This would force Avista to prepay for power
13 purchases, and/or post cash collateral margins, at a time when the
14 utility would have limited cash available. Several counterparties
15 have already cut off transactions with Avista, or have limited
16 transactions with Avista, as a result of the most recent downgrade
17 that occurred.

18 Furthermore, the majority of Avista's short-term wholesale
19 market purchases are conducted under the Western Systems Power
20 Pool (WSPP) Agreement. The WSPP Agreement includes a
21 creditworthiness section, that states in general terms, that should a
22 party's creditworthiness become unsatisfactory to the other party, the
23 dissatisfied party may require the counterparty to make a
24 prepayment of cash, or use some other mutually agreeable method to
25 satisfy the party. Under the Agreement, a downgrade to below
26 investment grade could result in substantial margin calls to Avista
that would require Avista to make immediate cash payments or post
collateral for existing transactions already entered into by Avista to
serve system load requirements. Mr. Eliassen addresses the
financial difficulties that would be associated with these margin
calls.

27 Thus, the adverse effect that would result from a below-investment-grade debt
28 rating on a utility's ability to participate in wholesale markets is recognized by both
29 of the largest investor-owned utilities in this state.

30 **Q: Does this conclude your testimony?**

31 **A:** Yes, it does.

**EXHIBIT NO. _____ (WAG-6C)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY, INC.

Respondent.

**EXHIBIT TO REBUTTAL TESTIMONY OF WILLIAM A. GAINES
ON BEHALF OF PUGET SOUND ENERGY, INC.**

FEBRUARY 11, 2002

**Correction of Mr. Hill's Income Statement Comparison:
Power Cost/Electric Revenue Ratio**

Mr. Hill erroneously includes the Company's gas retail load revenues (and associated costs) in his calculation of the ratio of net electric fuel costs¹ per dollar of electric revenue. See page 4 of 4 in this exhibit, "Total Purch&Fuel&Exh. To Total Revs," which shows both electricity and natural gas revenues and costs were included in the calculation.

Mr. Hill erroneously includes the Residential Exchange in his analysis of the Company's expenditures in 1998 and 1999. See page 4 of 4 in this exhibit. To correct for this error and to permit comparison of "Purchased Electricity" to "Operating Revenues Electric" in the Company's 1998 and 1999 income statements with those in the Company's 2002 income statement, the full impact of the Residential Exchange must be removed (including the impact of such removal on revenues for revenue-sensitive items).

Mr. Hill failed to adjust the 2002 amounts of "Operating Revenues Electric" and "Purchased Electricity" for increased wholesale power revenues (and associated costs) to reflect transactions necessary to balance load and resources. The need for this adjustment arises from the artificial modeling precision assumed in the AURORA projections of 2002 amounts of "Operating Revenues Electric" and "Purchased Electricity."

AURORA projects such power costs and electric revenues based on an hourly balance of loads and resources, assuming that this balance is achieved for

¹ Mr. Hill's calculation of "net fuel costs" also includes power costs.

each hour with a single wholesale purchase or sale in the precise amount necessary. In reality, there will be numerous purchases and sales for a given hour as the Company brings its loads and resources into balance as the hour approaches. The effect of these numerous purchases and sales is to significantly increase both power costs and electric revenues. Even though the correction to reflect the balancing of purchases and sales has no effect on the total margin, the correction to include such transactions in the power cost numerator of the ratio calculated and to include such transactions in the electric revenue denominator of such ratio does have a significant effect on the *ratio*. The ratios for 1998 and 1999 calculated by Mr. Hill already include these numerous balancing transactions; the year 2002 must be adjusted to be comparable.

A reasonable estimate (based on a review of transactions for three years) of the annual electric revenues and power costs of such transactions for 2002 is \$150 million to \$250 million. Page 3 of this exhibit shows the effect of correcting the numerator and denominator in Mr. Hill's ratio by adding \$150 million to both revenues and sales on lines 14 and 20 of column "Adjust by \$150 Million" and by adding \$250 million to both revenues and sales on lines 14 and 20 of column "Adjust by \$250 Million."

**EXHIBIT NO. _____ (WAG-6)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
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FEBRUARY 11, 2002

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Power Cost/Electric Revenue Ratio**

Mr. Hill erroneously includes the Company's gas retail load revenues (and associated costs) in his calculation of the ratio of net electric fuel costs² per dollar of electric revenue. See page 4 of 4 in this exhibit, "Total Purch&Fuel&Exh. To Total Revs," which shows both electricity and natural gas revenues and costs were included in the calculation.

Mr. Hill erroneously includes the Residential Exchange in his analysis of the Company's expenditures in 1998 and 1999. See page 4 of 4 in this exhibit. To correct for this error and to permit comparison of "Purchased Electricity" to "Operating Revenues Electric" in the Company's 1998 and 1999 income statements with those in the Company's 2002 income statement, the full impact of the Residential Exchange must be removed (including the impact of such removal on revenues for revenue-sensitive items).

Mr. Hill failed to adjust the 2002 amounts of "Operating Revenues Electric" and "Purchased Electricity" for increased wholesale power revenues (and associated costs) to reflect transactions necessary to balance load and resources. The need for this adjustment arises from the artificial modeling precision assumed in the AURORA projections of 2002 amounts of "Operating Revenues Electric" and "Purchased Electricity."

AURORA projects such power costs and electric revenues based on an hourly balance of loads and resources, assuming that this balance is achieved for

² Mr. Hill's calculation of "net fuel costs" also includes power costs.

each hour with a single wholesale purchase or sale in the precise amount necessary. In reality, there will be numerous purchases and sales for a given hour as the Company brings its loads and resources into balance as the hour approaches. The effect of these numerous purchases and sales is to significantly increase both power costs and electric revenues. Even though the correction to reflect the balancing of purchases and sales has no effect on the total margin, the correction to include such transactions in the power cost numerator of the ratio calculated and to include such transactions in the electric revenue denominator of such ratio does have a significant effect on the *ratio*. The ratios for 1998 and 1999 calculated by Mr. Hill already include these numerous balancing transactions; the year 2002 must be adjusted to be comparable.

A reasonable estimate (based on a review of transactions for three years) of the annual electric revenues and power costs of such transactions for 2002 is \$150 million to \$250 million. Page 3 of this exhibit shows the effect of correcting the numerator and denominator in Mr. Hill's ratio by adding \$150 million to both revenues and sales on lines 14 and 20 of column "Adjust by \$150 Million" and by adding \$250 million to both revenues and sales on lines 14 and 20 of column "Adjust by \$250 Million."

**EXHIBIT NO. _____ (WAG-7C)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

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ON BEHALF OF PUGET SOUND ENERGY, INC.**

FEBRUARY 11, 2002

Forward Price Curves and Gas Financial Hedge Information

This exhibit shows the timing, volume and price of gas financial hedge purchases for 2002 and Sumas gas and Mid-Columbia power forward price curves as of various dates. A comparison of these price curves with the prices at which the Company actually entered into gas financial purchases in 2001 for 2002 demonstrates that those purchases were in fact not uneconomic at the time they were made. (A transaction to obtain a fixed price for power or fuel -- whether a physical or financial transaction -- that was economic and for which there was a reasonable need at the time it was entered into should not be criticized merely because it subsequently turns out that future market conditions (which were unknowable at the time the transaction was entered into) differ from and are less than the fixed price.)

This exhibit also includes a summary of the Company's load-resource position upon which the Company based its decisions in April 2001, which shows that the Company needed to purchase sufficient fixed price gas for core load in the January through April and August through December periods of 2002. This was true even if one assumes that retail load would be no higher than projected and that all the Company's non-gas resources would operate at projected levels.

**EXHIBIT NO. _____ (WAG-7)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

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This exhibit also includes a summary of the Company's load-resource position upon which the Company based its decisions in April 2001, which shows that the Company needed to purchase sufficient fixed price gas for core load in the January through April and August through December periods of 2002. This was true even if one assumes that retail load would be no higher than projected and that all the Company's non-gas resources would operate at projected levels.

**EXHIBIT NO. _____ (WAG-8)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

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FEBRUARY 11, 2002

**EXHIBIT NO. _____ (WAG-9C)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

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FEBRUARY 11, 2002

The Company Provided Extensive Information Regarding Its Gas Financial Hedge Transactions

Mr. Schoenbeck states in Exhibit DWS-1T, page 13, lines 2-5, that "several parties have asked data requests seeking to understand the Company's assertion regarding a substantial power cost under recovery. The Company's responses do not even mention above market gas transactions. . . ." As an initial matter, none of the Company's market gas transactions are above market except on a mark-to-market basis in hindsight. See Exhibit WAG-5T. Moreover, contrary to Mr. Schoenbeck's conclusion, the Company provided extensive responses to data requests regarding its "market gas transactions." For example:

- The Company's response to WUTC Staff Data Request No. 9-I (which was delivered on or about December 19, 2001, and updated on or about January 9, 2002, all long before Mr. Schoenbeck's testimony was pre-filed) provided detailed information regarding all gas financial hedge transactions for the period January 1 through October 31, 2002.
- On or about January 3, 2002, the Company provided in response to WUTC Staff Data Request No. 76-I a description of gas financial hedge transactions for Tenaska and related the costs of those hedges to Exhibit WAG-3, Spreadsheet A (part 2 of 3) -- page 1, line 23 (Non-Core Gas (Credit) Cost).
- On or about January 11, 2002, the Company provided in response to WUTC Staff Data Request No. 90-I a description of a financial swap entered into in connection with Encogen, including extensive underlying documents and contracts.

- On or about January 14, 2002, the Company provided in response to WUTC Staff Data Request No. 91-I a detailed description (trade date, ticket number, trade location, term, daily volume, swap price, and basis swap price) of all gas financial hedge transactions entered into from May 2000 through October 2001.
- On or about January 15, 2002, the Company provided in response to WUTC Staff Data Request No. 108-I an explanation of the calculation of the combustion turbine gas financial hedge costs for January, February, and March 2002 (all of the months in the deferral or interim period for which there were combustion turbine gas financial hedge costs).
- On or about January 17, 2002, the Company provided in response to ICNU Data Request No. 2.3(I) an explanation of the mark-to-market gas financial hedge transactions acquired to fix certain gas costs with respect to Tenaska and related that item to Exhibit WAG-3, Spreadsheet A, page 1, line 23, "Non-Core Gas (Credit) Cost."

This exhibit contains copies of the Company's responses in this proceeding to the following data requests, all of which pertain to gas financial hedge transactions:

<u>FEA Data Request</u>	<u>WUTC Staff Data Request</u>
7-I	9-I
	74-I
<u>ICNU Data Request</u>	75-I
2.1(I)	76-I
2.2(I)	80-I
2.3(I)	88-I
2.4(I)	89-I
4.1(I)	90-I
	91-I
<u>Public Counsel</u>	108-I
PC-60	
PC-61	
PC-138I	

Mr. Schoenbeck fails to mention these Company responses. Instead, he attempts to use the Company's responses to Public Counsel Data Requests Nos. PC-59 and PC-63 as examples of omission of references to the Company's gas financial hedge transactions. In doing so, he takes these two responses out of context. Nor does he mention any of the discussions of gas financial hedge transactions he had with knowledgeable Company personnel while he was preparing his testimony in this proceeding.

Specifically, Mr. Schoenbeck complains at pages 13-14 of Exhibit DWS-1T that the Company did not mention the Company's gas hedging costs (which Mr. Schoenbeck erroneously suggests are the major cause of the Company's unrecovered power costs) in its response to Public Counsel Data Request No. PC-59 as to the Company's belief regarding the cause of unrecovered power costs. As explained above and in Exhibit WAG-1T, the root cause of the changes in net power costs and the Company's current financial condition is substantial escalation in PSE's basic power supply costs that can no longer be

offset by healthy margins from wholesale transactions. Mr. Schoenbeck confuses a symptom of the recent wholesale market volatility (i.e., the price of hedges) with the root cause of the Company's financial situation.

Mr. Schoenbeck also complains at pages 13-14 of Exhibit DWS-1T that the Company did not mention the Company's March 2002 gas hedging costs in its response to Public Counsel Data Request No. PC-63. That data request sought an explanation of what was assumed to be "the leveling" in March through August 2002 of the "Cumulative Erosion of Common Equity Caused by Underrecovery of Net Power Costs" shown on the chart in the middle of page 4 of Exhibit DEG-1T. (That chart reflected cumulative erosion of common equity increasing by more than ten percent during that period, from \$130.6 million in March to \$146.9 million in August.) The pattern shown on the chart would be similar with or without the gas financial hedge transaction costs and is generally reflective of the monthly pattern of the Company's underlying power costs. More fundamentally, and as discussed above, any gas financial hedging transaction costs during the period were not hidden and were, in fact, addressed in a number of responses to data requests.

Moreover, knowledgeable Company personnel engaged in a conference call -- initiated at Mr. Schoenbeck's request while he was preparing his testimony in this proceeding -- with Mr. Schoenbeck, his staff, and a Commission Staff person, during which Company personnel provided detailed explanations in response to questions by Mr. Schoenbeck and others regarding gas financial hedge transactions. In addition, Company staff, during this same time period, had several individual conversations with Mr. Schoenbeck, when he called with questions concerning gas financial hedge transactions.

In short, the Company provided detailed information, in both written and oral form, regarding gas financial hedge transactions. The Company did not "hide-the-ball."

**EXHIBIT NO. _____ (WAG-9)
DOCKET NO. UE-011570 (INTERIM)
WITNESS: WILLIAM A. GAINES**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY, INC.

Respondent.

**EXHIBIT TO REBUTTAL TESTIMONY OF WILLIAM A. GAINES
ON BEHALF OF PUGET SOUND ENERGY, INC.**

FEBRUARY 11, 2002

The Company Provided Extensive Information Regarding Its Gas Financial Hedge Transactions

Mr. Schoenbeck states in Exhibit DWS-1T, page 13, lines 2-5, that "several parties have asked data requests seeking to understand the Company's assertion regarding a substantial power cost under recovery. The Company's responses do not even mention above market gas transactions. . . ." As an initial matter, none of the Company's market gas transactions are above market except on a mark-to-market basis in hindsight. See Exhibit WAG-5T. Moreover, contrary to Mr. Schoenbeck's conclusion, the Company provided extensive responses to data requests regarding its "market gas transactions." For example:

- The Company's response to WUTC Staff Data Request No. 9-I (which was delivered on or about December 19, 2001, and updated on or about January 9, 2002, all long before Mr. Schoenbeck's testimony was pre-filed) provided detailed information regarding all gas financial hedge transactions for the period January 1 through October 31, 2002.
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