1	BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION						
2	COMMISSION						
3	VINCULTURE TELEGO NAD						
4	WASHINGTON UTILITIES AND) TRANSPORTATION COMMISSION,)						
5) Complainant,) DOCKET NO. UT-911482						
6	vs.) VOLUME III						
7	INTERNATIONAL PACIFIC, INC.,) PAGES 401-477						
8	Respondent.)						
9)						
10	A hearing in the above matter was held on July						
11	20, 1993, at 9:00 a.m., by telephone conference call,						
12	before Administrative Law Judge ROSEMARY FOSTER.						
13							
14	The parties were present as follows:						
15							
16	WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, by STEVEN W. SMITH, Assistant Attorney General, South 1400 Evergreen Park Drive, Southwest,						
17							
18	Olympia, Washington 98504.						
19	INTERNATIONAL PACIFIC, INC., by DOUGLAS N. OWENS, Attorney at Law, 520 East Denny, Seattle,						
20	Washington 98122.						
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22							
23							
24							
25							
	THOMAS E ARCHER						

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1	I N D E X							
2	WITNESS:	DIRECT	CROSS	REDIRECT	RECROSS	EXAM		
3								
4	STEVE MEAN	411				415		
5		417				419		
6		424				427		
7		429				443		
8		450				456		
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12	EXHIBIT	MARKED	ADMITTE	D				
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- 1 JUDGE FOSTER: This is Docket Number
- 2 UT-911482, which is captioned The Washington Utilities
- 3 and Transportation Commission, Complainant versus
- 4 International Pacific, Inc., Respondent. We are convened
- 5 by telephone conference call. Today's date is July 20,
- 6 1993. My name is Rosemary Foster, and I am the
- 7 Administrative Law Judge presiding, and I am in my office
- 8 in Olympia. At this time I will ask the commission staff
- 9 to make their appearance.
- 10 MR. SMITH: Yes, Your Honor. Steven W.
- 11 Smith, Assistant Attorney General. My address is South
- 12 1400 Evergreen Park Drive Southwest, Olympia, Washington
- 13 98504. I am appearing on behalf of the commission staff
- in place of Ms. Sally Brown who is the lead counsel on
- 15 this case.
- 16 JUDGE FOSTER: Thank you. And for
- 17 International Pacific, Mr. Owens.
- 18 MR. OWENS: Thank you, Your Honor. I am
- 19 Douglas N. Owens, Attorney at Law. My business address
- is 520 East Denny, Seattle, Washington 98122 appearing on
- 21 behalf of International Pacific.
- 22 JUDGE FOSTER: All right. This should be
- 23 noted as Volume III of the transcript in this matter.
- 24 The purpose of today's session is to take testimony from
- 25 Steve Mean who is an International Pacific witness. Mr.

- 1 Mean is located in Spokane, but is also on the telephone
- 2 line here with us this morning.
- 3 The hearings that were held last Thursday and
- 4 Friday raised the question of the scope of information
- 5 that's been claimed as confidential by International
- 6 Pacific in this docket, and I appreciate the cooperation
- 7 of the company and Mr. Owens in narrowing down what
- 8 originally, I believe, was the claim that all of the
- 9 company's financial information be considered
- 10 confidential. There is a protective order in this matter
- 11 that was entered March 12, 1993.
- 12 And then if the parties wouldn't mind, Mr.
- 13 Owens, I would like to just briefly go through the
- 14 exhibits that were identified and admitted last Thursday
- and Friday, just to be sure that I have in my notes and
- 16 records, the proper ones that are confidential and the
- 17 ones that are not.
- 18 MR. OWENS: All right.
- 19 JUDGE FOSTER So I believe my records show
- 20 that Mr. Damron's testimony, and that would be CT-1,
- 21 Exhibit C-3, C-4, C-5 and C-6 were all admitted and they
- 22 are all confidential. His Exhibit 2, I believe that's
- 23 just a resume they typed, was not deemed confidential.
- MR. OWENS: That's right.
- 25 JUDGE FOSTER It was also admitted. The next

- 1 exhibit that I have is C-7. That's the chart of
- 2 accounts, and I do not show that has been admitted. I
- 3 believe that was just going to be sponsored by a later
- 4 witness.
- 5 MR. OWENS: Yes. Well, it's not just the
- 6 chart of accounts. That's the first part of it. The
- 7 second --
- 8 JUDGE FOSTER: All of C-7.
- 9 MR. OWENS: Right. The second part of it is
- 10 a copy of the company's 1990 annual report to the
- 11 commission with a designation of the company's internal
- 12 accounts beside the appropriate USOA accounts, and Mr.
- 13 Damron indicated that he had not seen that and could not
- identify it, so that's why that wasn't offered.
- 15 JUDGE FOSTER: Okay. Well, that's fine. I
- just want to be sure that I have got the proper status as
- 17 far as their admission and the proper designation as to
- 18 whether they are confidential or not on my records
- 19 following our hearing on Thursday and Friday.
- 20 Exhibit 8 is the FCC order, and that is
- 21 non-confidential and it has been admitted.
- MR. OWENS: Yes.
- 23 JUDGE FOSTER: Exhibit C-9 is the allocation
- 24 work papers, and I don't show that that has been
- 25 admitted.

Opening Statements

1 MR. OWENS: No, for the same -- well, not for

- 2 the same reason. It was my understanding that you ruled
- 3 that you would hold the offer in abeyance. I had offered
- 4 the exhibit, and you indicated that you felt that you
- 5 didn't need to make a decision at that time and that your
- 6 preference was that if International Pacific would
- 7 produce a witness --
- JUDGE FOSTER: Yes, all right.
- 9 MR. OWENS: -- to testify to the truth or to
- 10 testify to what calculations were in the document.
- 11 JUDGE FOSTER: Right. My recollection is
- 12 that these were -- this was an exhibit that was produced
- 13 after the order on discovery was entered in October of
- 14 '92. I see the date on C-9 as November 10th of 92, and I
- 15 recall, I believe, that we were going to have an IPI
- 16 witness to speak to that.
- 17 MR. OWENS: You indicated that was your
- 18 preference. I don't believe you specifically ruled that
- 19 the document was not admissible unless that --
- 20 JUDGE FOSTER: No, I think we just deferred
- 21 it.
- MR. OWENS: Yes.
- 23 JUDGE FOSTER: In any event, what I show is
- 24 that it's been identified but not admitted yet. Exhibits
- 25 10, 11, 12, 13, 14, and 15 are all non-confidential and

- 1 they have all been admitted.
- MR. OWENS: I believe that's true.
- JUDGE FOSTER: Then Exhibit C-16, that was 3
- Mr. Damron's revision of his Exhibit C-6, and I believe 4
- 5 that it was based on the Hundred Best Small Corporations
- Business Week Analysis. 6
- 7 MR. OWENS: I don't know if it's exactly a
- revision. I think he termed it a sensitivity analysis. 8
- 9 JUDGE FOSTER: All right.
- 10 MR. OWENS: He was not proposing that his
- exhibit be modified. He was offering that for 11
- 12 illustrative purposes.
- 13 JUDGE FOSTER: All right. I don't show that
- 14 it's admitted.
- 15 MR. OWENS: I thought it was admitted.
- 16 JUDGE FOSTER: Well, it may be. That was
- 17 getting close to the end of his testimony. Maybe it was.
- Do you recall that it was? 18
- 19 MR. OWENS: Yes, I recall that I did not
- object to it, and I believe that it was admitted. 20
- 21 JUDGE FOSTER: All right. I will go ahead,
- and the record should indicate that it has been admitted. 22
- 23 And I believe, then, we had admission of all of the other
- 24 exhibits, all of Mr. Wilson's testimony and then we
- closed up with the Exhibit 22, which was the FCC TOCSIA 25

Opening Statements

1 report and then Exhibit C-20 was the Wilson exhibit that

- 2 refers to the IPI commission levels, and that's been
- 3 deemed confidential.
- 4 MR. OWENS: Yes.
- 5 JUDGE FOSTER: And it has been admitted.
- 6 That's where I show we are right now. I wanted to show
- 7 we are all looking from the same standpoint.
- 8 MR. SMITH: What was the last confidential
- 9 exhibit?
- JUDGE FOSTER: C-20.
- 11 MR. SMITH: Thank you.
- 12 MR. OWENS: Let's see, in terms of what we
- 13 are going to do here, Mr. Mean's analysis has been
- 14 confined to Exhibit C-1 and C -- well, and the other
- documents in Mr. Damron's direct presentation that use
- 16 information in C-1.
- 17 JUDGE FOSTER: All right. So mainly you are
- 18 saying he has looked over the text of the Damron
- 19 testimony?
- 20 MR. OWENS: Right. For example, he hasn't
- 21 seen Exhibit C-16, but since that really is simply a
- 22 recalculation of the rate of return part of Exhibit C-1
- 23 and C-3, I believe it is, it would seem like the same --
- 24 I mean, if you find that the type of information that is
- 25 in C-1 and C-3, as referred to in C-1, is confidential,

Opening Statements

1 it would seem appropriate that the same ruling would

- 2 apply to C-16. As far as C-7 is concerned, again, that's
- 3 the same type of information. It's the revenues and
- 4 expenses and investments, plus the development of
- 5 allocation factors based on internal measurements which
- 6 also are discussed in Mr. Damron's C-1 because he
- 7 criticizes them. As far as Exhibit C-20 is concerned, I
- 8 guess we can address that as kind of a separate item.
- 9 JUDGE FOSTER: Yes. I don't really have a
- 10 concern about C-20. I mean, I think that it is apparent
- 11 from Mr. Wilson's testimony that that information was
- 12 solicited and the respondents to his survey about
- 13 commission fee levels were allowed to claim
- 14 confidentiality on that, so I basically didn't consider
- that one a matter of IPI's claim so much as the
- 16 companies who participated in the commission fee level
- 17 survey.
- 18 MR. OWENS: All right. So your ruling, at
- 19 least as to C-20, we don't have to address that one?
- JUDGE FOSTER: No. I would prefer
- 21 considering it in a separate category. I would just
- 22 reiterate what I believe I indicated Thursday and Friday,
- 23 and that is the protective order puts the burden of proof
- 24 on International Pacific to establish its claim of
- 25 confidentiality, and as I explained to Mr. Owens last

- 1 week at the hearing, the commission in the past has been
- 2 fairly strict and restrictive in its construction of what
- 3 should be deemed confidential, and so that's why I was
- 4 asking him to work with International Pacific to narrow
- 5 down the company's claim.
- I appreciate, Mr. Mean, you and Mr. Owens
- 7 working together to narrow this down from what it once
- 8 was.
- 9 My notes indicate that there are basically
- 10 three types of information that International Pacific now
- 11 claims are still confidential. The first type has to do
- 12 with commission fee payments to allocators. The second
- 13 category of information is 1992 and 1993, IPI revenues,
- 14 and the third is IPI expenses. Now, if there has been a
- change, Mr. Owens, perhaps you could tell me about it.
- 16 MR. OWENS: Yes. Apparently I misunderstood
- 17 what -- I was informed by my client as to the temporal
- 18 dimension of the claim; that is, there are items that are
- 19 earlier than 1992 that the company does consider still to
- 20 be confidential.
- 21 JUDGE FOSTER: All right. That's not what
- 22 you said Thursday and Friday. Am I correct?
- 23 MR. OWENS: You are correct. That is not
- 24 what I said because I misunderstood what I was being
- 25 told, and we have Mr. Mean here who can testify to what

- 1 the facts are, and that was, I guess, simply a product of
- 2 trying to deal with this issue over the phone --
- JUDGE FOSTER: Right.
- 4 MR. OWENS: -- and doing it under a desire to
- 5 expedite the process, and I apologize if I caused some
- 6 confusion in that regard.
- 7 JUDGE FOSTER: Well, no, if you would just
- 8 spell out for us now, then, what the company is claiming
- 9 is in that category or if you could get Mr. Mean to tell
- 10 us.
- 11 MR. OWENS: Well, do you want to swear him in
- 12 and --
- 13 JUDGE FOSTER: Yes. Mr. Mean, would you
- 14 raise your right hand, please?
- 15 STEVE MEAN,
- 16 having been first duly sworn, was called as a witness
- 17 herein and was examined and testified as follows:
- JUDGE FOSTER: The witness has been sworn,
- 19 and maybe if you could also ask him some foundation
- 20 questions, Mr. Owens.
- 21 MR. OWENS: I will be happy to, Your Honor.
- JUDGE FOSTER: Thanks.
- 23 DIRECT EXAMINATION
- 24 BY MR. OWENS:
- Q. Good morning, Mr. Mean.

- 1 A. Good morning.
- 2 Q. Please state your name and address for the
- 3 record.
- 4 A. My name is Steven D. Mean. My business
- 5 address is 422 West Riverside, Suite 408, Spokane,
- 6 Washington 99201.
- 7 Q. And by whom are you employed?
- 8 A. I am employed by International Pacific as
- 9 their chief financial officer.
- 10 Q. Please describe your duties as chief
- 11 financial officer?
- 12 A. In my position with the firm, I am
- 13 responsible for the financial regulatory and
- 14 administrative duties of the firm.
- 15 Q. All right. Do you have any role in managing
- 16 the company's efforts to grow its business or market
- 17 services?
- 18 A. I am a member of the senior executive team,
- 19 and as a vice-president, I am involved in strategic
- 20 decisions and meetings in which we chart progress plan
- 21 and oversee the firm's growth, and therefore, I would be
- 22 in a position to view or understand its growth and any
- 23 impacts on its growth.
- Q. In your role as chief financial officer, do
- 25 you have any occasion to plan strategy concerning

- 1 competition?
- 2 A. Yes, we -- competition is always a
- 3 consideration, whether developing new products, whether
- 4 entering new markets as well as retaining market share
- 5 with regard to existing and current customers,
- 6 specifically pricing strategies as far as product
- 7 offerings and packaging of different products are all
- 8 considerations, which we would be impacted by knowledge
- 9 of the competitive market.
- 10 Q. What, could you briefly describe what the
- 11 business activity of International Pacific is?
- 12 A. International Pacific is an operator service
- 13 provider. We provide operator services for both the
- 14 private pay phone and the hospitality markets in 11
- 15 western states, and that's our basic --
- 16 Q. When you provide these services for pay
- 17 phones and hospitality businesses, do you have signed
- 18 long-term contracts with these people?
- 19 A. The contracts that we have are verbal in
- 20 nature, and it's very common in the industry that
- 21 customers and/or -- customers and/or clients could leave
- 22 our services with -- basically over night. Because of
- 23 the smart phone technology, particularly in the pay phone
- 24 industry, they can direct their traffic to competitors in
- less than an hour, and we have a classic example of that

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is we lost a two thousand phone, pay phone account this

- 2 past spring, and it was done in a matter of two days.
- JUDGE FOSTER: Was that DAC?
- 4 THE WITNESS: That was digital access.
- 5 JUDGE FOSTER: Okay. It's been referred to,
- 6 I believe --
- 7 THE WITNESS: Digital Access Communications.
- 8 JUDGE FOSTER: -- as DAC.
- 9 THE WITNESS: Yes, ma'am. Yes, Your Honor.
- 10 BY MR. OWENS:
- 11 Q. Mr. Mean, do you have any competitors or
- 12 entities that you consider to be competitors of
- 13 International Pacific?
- 14 A. Oh, yes. The industry is extremely
- 15 competitive. In fact, competitive information is -- I
- 16 know for a fact, certain, that competitors bring IP
- 17 pricing and IP cost structures or packages and lay them
- 18 side by side in front of customers saying, "This is what
- 19 IP offers. This is what we offer. We can beat this."
- 20 Q. To your knowledge, are any of your
- 21 competitors the subject of a rate investigation either by
- this commission or any other regulatory agency?
- A. To my knowledge, no.
- Q. To your knowledge, is there any way that you
- 25 could obtain financial information, including the gross

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1 revenues and expenses and commission fee structures of

- 2 your competitors in any legal manner?
- 3 A. No.
- Q. Now, Judge Foster asked, before you were
- 5 sworn in, for a statement of, or a description of the
- 6 types of information that International Pacific is
- 7 seeking to have protected under the terms of the
- 8 protective order in this case. Could you please respond,
- 9 describing the information that International Pacific
- 10 asks to be kept confidential under the order?
- JUDGE FOSTER: Before you answer, Mr. Mean, I
- want to interpose a question here before we get too far
- 13 away it.
- 14 EXAMINATION
- 15 BY JUDGE FOSTER:
- 16 Q. You referred several minutes ago to
- 17 competitors of International Pacific, and I wondered if
- 18 you could tell us who you think they are. You also
- 19 indicated that none of your competitors were the subject
- of a commission complaint.
- 21 A. To the best of my knowledge.
- 22 Q. To the best of your knowledge, and I wonder,
- 23 are we just talking about Phone America and PayTel here
- or who are you referring to?
- 25 A. No, Your Honor, specifically US Long

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near by caage robbe.

- 1 Distance, TelTrust, PayTel, Phone America, and Phone
- 2 America, I believe the case they had was dropped. That's
- 3 why I omitted them from saying they were part of a rate
- 4 case.
- 5 Q. I thought it was still pending.
- 6 A. That may be correct. I thought with the
- 7 bankruptcy it was dropped, so I may be in error on that.
- 8 Q. What it is, is it's pending the resolution of
- 9 the bankruptcy, and I believe that the commission treats
- 10 itself as sort of -- they have some kind of creditor
- 11 status, but it is still pending, to my knowledge.
- 12 A. Then I would correct my testimony.
- 13 Q. All right. Well, I just want to be sure.
- 14 You made a reference to competitors, and I was trying to
- 15 find out who we are talking about here, whether they are
- 16 the PayTel and Phone America companies or whether you are
- 17 talking about other of the newcomers to the AOS market.
- 18 A. In addition, there are store and forward
- 19 technologies that are, to my understanding, unregulated
- 20 that basically they can use the store and forward
- 21 technology and effectively compete with an AOS. That
- 22 would be like IntegraTel -- excuse me, IntegraCal.
- JUDGE FOSTER: Maybe, Mr. Owens, perhaps you
- 24 could ask the witness to explain a little more about
- 25 that. I am not familiar with what the witness is

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- 1 referring to. I apologize for interrupting, but I
- 2 thought we better get it straightened up before we went
- 3 any further.
- 4 MR. OWENS: I am happy to know the areas that
- 5 you are interested in, Your Honor, and I would be glad to
- 6 ask Mr. Mean.
- 7 BY MR. OWENS:
- 8 Q. Mr. Mean, could you elaborate on your
- 9 description of how store and forward technology allows
- 10 unregulated providers to compete with International
- 11 Pacific?
- 12 A. Basically, a store and forward is a super
- 13 smart phone, if you will. It has the ability to glean
- off automated calls that are strictly -- they are not
- 15 operated (sic) assisted. They are not operated automatic
- 16 calls in that -- which are answered automatically, they
- 17 are -- excuse me. They are not calls that an operator
- 18 has to physically be on the line. They are automatically
- 19 dialed in. For example, if you dial in your pin number.
- 20 They can grab any calls that are completely automated and
- 21 hold those in a data base for a period of time and then
- 22 transmit those for billing and collection without having
- 23 to go through an AOS. As you recall, a portion of our
- 24 business is automated from our automated call processing
- 25 center and another portion of our business has to use a

- 1 live operator.
- JUDGE FOSTER: Right.
- 3 A. The mix in the profitability is quite
- 4 different between the two. The more we can automate is
- 5 lesser cost and sometimes a better profit margin, so
- 6 these types of competitors, without being regulated, can
- 7 go and grab the best, you know, the most efficient part
- 8 of the business because it doesn't have the human aspect
- 9 to it. Does that answer the question, Mr. Owens?
- 10 Q. I believe so, yes. Now, could you describe
- 11 the types of information that International Pacific
- 12 believes is eligible for protection, and I guess maybe
- 13 before I ask you that, I will ask you a prefatory
- 14 question.
- 15 Are you aware of the provisions of RCW
- 16 80.04.095?
- 17 A. Yes, I have a copy of it in front of me.
- 18 Q. So in answering the question, I'd ask you to
- 19 keep in mind the criteria mentioned in the statute, of
- 20 valuable commercial information including trade secrets
- 21 or confidential marketing costs or financial information
- 22 or customer specific usage and network configuration and
- 23 design information and also the standard that the court
- 24 shall determine that the records are confidential and not
- 25 subject to inspection and copying if disclosure would

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1 result in private loss, including an unfair competitive

- 2 disadvantage. So now with that understanding, could you
- 3 please describe the information?
- 4 A. All right. The first piece of information
- 5 that we view as very sensitive and very competitive
- 6 oriented would be the commission, the commission
- 7 structure and the commission payments, both as in terms
- 8 of a percentage and absolute dollars. Secondly, market
- 9 demographics and customer profiles, this would take the
- 10 effect of number or percentage of calls in Washington
- 11 because it gives an indication of what the market --
- 12 EXAMINATION
- 13 BY JUDGE FOSTER:
- 14 Q. Excuse me. Could you back up a second? I am
- trying to write this down, and when you got to number
- 16 two, you said market something. I need to have you tell
- 17 me again what it was.
- 18 A. It was market --
- 19 Q. Market demographics?
- 20 A. Demographics, yes, which an example of that
- 21 would be the percentage of billable calls in Washington
- 22 or the number of billable calls in Washington which --
- 23 these are indications of the size of the market, and I
- 24 can give a specific example why this would be damaging.
- 25 Q. Okay.

- 1 A. If I can do that right now.
- 2 O. Sure.
- 3 A. For example, U.S.L.V., one of our strongest
- 4 competitors is currently in the market to install a new
- 5 switch in Seattle. This is their first entry into the
- 6 Washington market. They, in the last few months they
- 7 have made inquires which we know, based on discussions
- 8 with our customers, of what it would take to come over to
- 9 U.S.L.V. because they need to fill the capacity of that
- 10 switch if they are going to make that switch and enter
- 11 the market, so if the market -- if they get a strong
- indication there is a lot of market share to garnish,
- 13 they may have a better indication and a better
- 14 willingness to enter and to be more aggressive in their
- 15 the pricing structure as opposed to if the market were a
- 16 different size.
- 17 The cost figures is the third item I'd like
- 18 to go to.
- 19 Q. Just a second. All right. The third one is
- 20 cost --
- 21 A. Costs or expenses.
- Q. Cost figures. Okay, go ahead.
- 23 A. Our company's cost structure, with regard to
- our cost of capital interest, our bad debt experience,
- 25 particularly the bad debt experience is an indication of

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1 how much profitability and how much viability our company

- 2 has in operating. They -- if a competitor can say, gee,
- 3 International Pacific is operating at X percent of -- you
- 4 know their general administrative costs are X percent
- 5 and ours are only nine or ours are only seven, this can
- 6 be used as a harmful comparison factor and one which,
- frankly, I would love to have on our competition, but I
- 8 don't have access to that.
- 9 All right. The next item I'd like to go
- 10 to --
- 11 Q. Just a second here. Before you leave that,
- 12 the example that you gave was that a competitor would say
- 13 that International Pacific has a certain size of
- 14 administrative costs?
- 15 A. Or bad debt expense or general administrative
- 16 costs or bad debt expense compared to ours, you know, X
- 17 competition company.
- 18 Q. All right. Then how does the knowledge of
- 19 that by a competitor result in loss of a customer? Why
- 20 does a customer care what your bad debt expense is or
- 21 your administrative expenses, costs are?
- 22 A. Basically they could lay a competitive
- 23 side-by-side analysis of saying, "This is how much --
- 24 this is how strong this firm is compared to us." It
- 25 could be either positive or negative, saying the slant

Mean - By Judge Foster

- 1 could be -- these are marketing spins. They could say,
- 2 "International Pacific is not very -- they are not very
- 3 efficient and therefore, you know, your -- most of your
- 4 calls are going to bad debts because they don't very a
- 5 good screening mechanism to make their bad debt history
- 6 -- you know, most of their calls don't produce revenue.
- 7 They become bad debt." So it's that comparative type
- 8 analysis that -- where only one side gets the competition
- 9 or the information.
- 10 MR. OWENS: Did you have any other --
- 11 JUDGE FOSTER: No. I am just thinking about
- 12 what he is saying.
- 13 THE WITNESS: I was waiting for her to go on
- 14 to the next point.
- MR. OWENS: I see.
- JUDGE FOSTER: Go ahead to your next one.
- 17 BY MR. OWENS:
- 18 Q. What about general and administrative costs,
- 19 Mr. Mean? How could a competitor armed with that
- 20 information subject International Pacific to an unfair
- 21 competitive disadvantage?
- 22 A. It's the same type of analysis where they
- 23 could lay the side-by-side company profitability and
- 24 company -- costs are a component of profitability, and
- 25 cost structure between XYZ company and International

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1 Pacific and say, "This is a -- this is why we are better.

- JUDGE FOSTER: All right.
- 3 BY MR. OWENS:
- 4 Q. Before you go on, let me ask you one
- 5 question. With regard to all the categories that you are
- 6 describing, does International Pacific take measures to
- 7 safeguard the confidentiality of this information?
- 8 A. Oh, most definitely. We do not publish it in
- 9 any trade journals or any outside sources. We take
- 10 strong security measures here in the office including
- 11 disposal procedures.
- 12 JUDGE FOSTER: Like a shredder or something?
- 13 THE WITNESS: Yes, basically a recycling
- 14 center that's confidential because we don't shred them.
- 15 We put it in the recycling area that we have already
- 16 checked out that is confidential. And if we do any
- 17 tariff filings in any jurisdictions, we mark the
- 18 documents "confidential" and we explore that with the
- 19 jurisdictions prior to submitting the information as to
- 20 what do we need to do in order to protect the
- 21 information. Actually, that's quite the industry
- 22 standard because you'd be surprised how little we have
- 23 found in competitors that are in the public domain as
- 24 far as other jurisdictions publishing their financial
- 25 information.

- 1 BY MR. OWENS:
- 2 Q. So you are aware that this is information or
- 3 that this is a type of information that is generally
- 4 considered to be competitively sensitive in the industry?
- 5 A. That is most definitely true.
- 6 Q. Please continue with the description of the
- 7 types of information that you believe are, or are asking
- 8 to be protected?
- 9 A. I am most -- or the company is most
- 10 particularly concerned about revenue information that is
- 11 more recent, information that is --
- 12 JUDGE FOSTER: More recent than what?
- 13 THE WITNESS: Like I am not nearly as
- 14 concerned about 1990 as references to '92, and then '91
- is becoming more and more -- is becoming less and less
- 16 sensitive in terms of growth revenue. If it was growth
- 17 revenue broken out by different market demographics, then
- 18 I would be more concerned. If it was just a one bulk
- 19 number, like there is one number sprinkled through which
- 20 we won't say what number that is until we get a ruling
- 21 throughout there, that number in and of itself does not,
- 22 I don't believe, puts us in an unfair competitive
- 23 disadvantage. However, when that number starts rolling
- into '92 and '93, or that number is broken out as a
- 25 percentage of billable calls or as a percentage of

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1 commission or as a percentage of operating income in the

- 2 more recent time, then that number takes on increased
- 3 sensitivity.
- 4 BY MR. OWENS:
- 5 Q. Okay. Can you describe the number verbally
- 6 like with a phrase rather than giving the actual
- 7 numerical values so that we know?
- 8 A. Oh, gross operating revenue, I believe, is
- 9 the proper term; but it's got a couple of names, but
- 10 either gross revenues or total operating revenues.
- 11 JUDGE FOSTER: I thought there was another
- 12 category here. You said billable calls, commissions and
- 13 what was the third one?
- 14 THE WITNESS: As a percentage of its
- 15 operating efficiencies, which ties into the expenses, the
- 16 expense portion, so if you give it as a percentage of
- 17 revenues or a percentage of expense or you give the
- 18 absolute dollars, it falls into that cost category that I
- 19 talked about as number two, or I guess it was number
- 20 three, I guess.
- 21 JUDGE FOSTER: Okay. And if I understand
- 22 your position, then, you are saying it would be injurious
- 23 to the company to have gross operating revenue
- information about 1992 and 1993 to be in the public
- domain, and you are also concerned about 1991 to the

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- 1 extent that this growth figure is broken down into such
- 2 things as billable calls or commissions or various other
- 3 subcategories?
- 4 THE WITNESS: That break out and give a size
- of the market share, you know, that -- it's only used
- 6 then as a -- the number isn't sensitive. It's the fact
- 7 that it's an indication of a potential market size or
- 8 scope which would help in the strategic planning of other
- 9 competitors, so that's correct. Your characterization is
- 10 correct, Your Honor.
- 11 JUDGE FOSTER: All right. I am not
- 12 understanding, then, how this information being available
- 13 to the public would result in some kind of direct harm or
- injury to International Pacific. In other words, you
- 15 might not like to have it out there in the public domain.
- 16 How would it result in injury to International Pacific?
- 17 THE WITNESS: For example, if U.S.L.D. or XYZ
- 18 company decided that, based on this information, that
- 19 they could enter the market and say, "There is X
- 20 percentage available in the Washington market in a
- 21 closely -- in a closed market that would take -- it would
- 22 be very efficient to take a big, very -- easy to access
- 23 certain market segments," they would make a decision and
- 24 say, "Yes, we will enter this market and we can, since we
- 25 are entering the market as a new player, we can go in and

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1 cut our entry costs because there is so much potential

- there based on the whole size." If they didn't have that
- 3 information, if we hadn't gone out and said, "Here's the
- 4 customers all the way through. Here's our Washington
- 5 market size." Their decision process would probably be
- different, and therefore they would not have the same
- 7 tactics as applied to our customer base.
- JUDGE FOSTER: All right.
- 9 BY MR. OWENS:
- 10 Q. Let me ask you, Mr. Mean, if International
- 11 Pacific had this type of information about, for example,
- 12 US Long Distance, would International Pacific have a
- 13 competitive advantage over US Long Distance?
- 14 A. Exactly. We would -- what I would do is I
- 15 would hone in on those markets that had the least
- 16 barriered (sic) entry and highest profitability and just
- 17 try to skim that best part of the business and leave the
- 18 part of the business that wasn't as easily obtained or
- 19 as easily -- as efficiently entered, we'd leave that
- 20 part to them, but we would just compete with them and
- 21 actually take from them those portions through
- 22 competitive pricing. We would go after those most
- 23 profitable areas.
- 24 EXAMINATION
- 25 BY JUDGE FOSTER:

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1 Q. Like cream skimming is what you are talking

- 2 about?
- 3 A. Exactly. In fact, we are seeing that right
- 4 now.
- 5 Q. Mr. Mean, some of these things can be
- 6 occurring not withstanding the fact that there's
- 7 confidential information involved in this docket that we
- 8 are concerned with; isn't that true? I mean competitors
- 9 are making decisions about marketing strategies and how
- 10 to best approach somebody else's customers on a
- 11 day-to-day basis. I don't understand.
- 12 A. It's one thing to do it and say, "I believe
- 13 the market is there." But if I know, if I can quantify
- 14 and pencil in that I am going to get two thousand
- 15 customers per P-1 or per unit that I am going to install,
- then I can effectively release the capital and make the
- 17 over-spend until I get to the point where I am -- I have
- 18 got the capacity built up. But I won't go -- if I don't
- 19 think the market is there, I will not go out and allocate
- 20 scarce resources in order to provide the network there.
- 21 It's a network decision.
- 22 JUDGE FOSTER: All right.
- 23 (An off-record discussion was had at this
- 24 time.)

Mean - By Judge Foster

1 DIRECT EXAMINATION (Continued)

- 2 BY MR. OWENS:
- 3 Q. Mr. Mean, is there any risk involved in
- 4 making a decision to go in to a market and compete
- 5 against an incumbent provider?
- 6 A. Oh, very definitely, both in terms of if the
- 7 -- if they were barely profitable or if they were --
- 8 barely had enough market share to meet your fixed costs,
- 9 we would not -- and we made that commitment, and we
- 10 would, or any company would not only not recover the
- 11 cost; they would lose that capital investment because
- 12 there was not enough market share or not enough customer
- 13 base to support the investment.
- 14 Q. Is any of that risk related to the
- 15 uncertainty of not knowing facts pertaining to the
- 16 potential revenue that's there to be generated?
- 17 A. Exactly right. I mean, you wouldn't make
- 18 those decisions unless you had a fairly clear indication
- 19 of what the market potential was. You frankly wouldn't
- 20 commit, at least our company would not commit, and some
- 21 of these are significant investments, to a specific area
- 22 unless we were very sure that we could -- there was
- 23 market share to be garnered or to be gained.
- 24 Q. In the situation where no one is subject to a
- 25 WUTC or other regulatory investigation where it has had

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1 to produce to that agency its market information, is this

- 2 risk related to the uncertainty of not knowing for sure
- 3 certain market factors something that is shared by all
- 4 the competitors?
- 5 A. Not at all. It's a totally different risk
- factor then because then you don't have this certain
- 7 knowledge of the public information that you know is --
- 8 that you can rely on and say, "Look, this is -- there are
- 9 -- there's nine million dollars worth of OSP revenue or
- 10 10 million dollars," as an example.
- 11 JUDGE FOSTER: Gentlemen, if I could
- 12 interrupt here. I have got a message that Steve Smith
- 13 was somehow disconnected and he is trying to get back on,
- 14 so if we could just hold off on our comments for a few
- minutes until he gets back on, then we can resume.
- MR. OWENS: Yes, Your Honor.
- 17 (A brief recess was taken.)
- 18 JUDGE FOSTER: Is Mr. Smith on the line?
- 19 MR. SMITH: I apologize. I was on the
- 20 speaker phone and someone came and tried to answer the
- 21 phone off the key and cut me off.
- 22 JUDGE FOSTER: All right. Well, we stopped
- 23 when I got the message that you were off.
- 24 MR. SMITH: All right.
- JUDGE FOSTER: So we will pick up where we

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1 left off. Mr. Owens, I believe you were asking questions

- 2 for the witness. If you could go back and repeat the
- 3 last one.
- 4 BY MR. OWENS:
- 5 Q. Yes, Mr. Mean, we have previously discussed
- 6 the fact that there is some risk associated with the
- 7 decision to go in and compete against an established
- 8 incumbent associated with the uncertainty of not knowing
- 9 for sure that there is an available amount of revenue
- 10 there that will make it worthwhile, and so my question,
- or I had asked the question, if there is the situation
- 12 where all the potential competitors, or to put it another
- way, none of the potential competitors is involved in a
- 14 case with the WUTC where its market information is made
- 15 public, do each of the competitors share this risk and
- 16 this lack of certain knowledge about the market?
- 17 A. That is correct. The information pool would
- 18 be the same across the board and one company would not be
- 19 held at an unfair competitive disadvantage by having all
- of this information laid out for its competitors.
- 21 Q. And then conversely when one competitor is
- 22 the subject of a regulatory proceeding and has its
- 23 competitive or market information made public, but the
- other competitors don't, is the relative risk of making
- 25 decisions to enter the market, as it relates to this

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1 market uncertainty, different from that situation that

- 2 you just previously answered?
- 3 A. That's correct. They have very credible,
- 4 hard-documented information that would greatly reduce the
- 5 risk and therefore greatly reduce -- or influence the
- 6 decision whether or not to allocate resources toward
- 7 entering the market.
- 8 Q. Is the risk of entering a market something
- 9 that you, as a businessman, consider in your decisions
- 10 whether or not to enter a market?
- 11 A. Very definitely. We -- the old adage, risk
- 12 and return, you do not -- resources are scarce, and you
- only allocate resources toward the markets that you have
- 14 the best potential of achieving a payback, and if you --
- 15 if there is uncertainty there, that definitely influences
- 16 the decision.
- 17 Q. If other things being equal, your risk is
- 18 reduced, is your required return reduced?
- 19 A. That's exactly true because if I knew I could
- 20 -- the market potential was X times 10 versus X, my
- 21 decision to spend more in getting more efficient type
- investment as opposed to a smaller, less efficient
- 23 investment because I would not understand the full
- 24 potential or exposure there, I would go in more
- 25 cautiously, more slowly and less efficiently, but if I

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- 1 felt, with a high degree of confidence, I could go in
- with a certain number of market potential, I could go in
- 3 with a higher expenditure.
- 4 Q. Have you finished describing the categories
- of items that you are asking to be protected in this
- 6 case?
- 7 A. Can we go over the items I said because I am
- 8 looking at my list here?
- 9 Q. You said commission structure and payments,
- 10 whether percentage or dollars, market demographics and
- 11 customer profiles, number and percentage of calls in
- 12 Washington and your cost structure and then your
- 13 revenues, except for gross revenues of 1991 or earlier, I
- 14 believe.
- 15 A. Actually, that -- those are the items that I
- 16 have in this list.
- 17 Q. All right. Would you now refer to Exhibit
- 18 C-1, and on the specific pages that you have concerns,
- 19 identify the line number where those items appear and
- 20 describe what they are. You don't have to say the number
- 21 itself. If you could just describe what it is?
- 22 A. All right. So we are going to go through the
- 23 28 pages at this time?
- 24 Q. Yes.
- 25 A. All right. The first page is on page 9,

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1 lines 16 and 17, talks about mix as far as customer

- 2 profile in the State of Washington.
- Is that 17 and 18? 3 Ο.
- 4 Α. Excuse me, 17 and 18.
- 5 JUDGE FOSTER: All right.
- And further on in line 22, or you need 21 and 6 Α.
- 7 22 where it talks about -- It breaks out that revenues in
- that more specific category of what portion of it was 8
- 9 Washington revenues.
- 10 JUDGE FOSTER: Well, before you move on, Mr.
- 11 Mean, let me just raise a question because this does talk
- 12 about total company revenues, and I would like to have
- 13 you address it in your comments. As you know, the
- 14 commission staff has prepared a total company case, and
- 15 many of these figures are on a total company basis. It
- 16 would seem to me that perhaps that information is just
- 17 too general for a competitor to ever benefit from.
- 18 THE WITNESS: Correct, Your Honor, I agree
- 19 with you completely. The total company portion of it is
- not as sensitive. In this case here, it breaks it down 20
- to Washington intrastate revenue which falls into that 21
- 22 subcategory of a specific market potential in the State
- 23 of Washington.
- 24 BY MR. OWENS:
- 25 Let me ask this, Mr. Mean. If have a Ο.

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1 competitor had access to the company's total revenues and

- 2 access to the percentage that appears on line 22 of page
- 9, could that person calculate the dollar amount of
- 4 Washington intrastate revenues?
- 5 A. That's entirely correct, Mr. Owens.
- 6 Q. Would you proceed to the next reference?
- 7 A. On page 10, the first line, it talks about
- 8 the percentage of Washington intra-local revenues.
- 9 Again, it's a specific indication of market potential in
- 10 the State of Washington; and then again, on line 2, the
- 11 percentage that it gives of billable calls in Washington,
- 12 and that is on that page, and then flipping ahead to page
- 13 26, again line 1 is that same reference to percentage of
- 14 Washington billable calls, and then the number of calls
- in 5 and in 7 talks about the number -- again, it's an
- 16 indication of market share.
- JUDGE FOSTER: Nine, 5 and 7?
- 18 A. Five, 7, and 13 --
- 19 BY MR. OWENS:
- Q. Before you leave that, is line 2 of a
- 21 concern, the percentage that Washington is of the total
- 22 gross operating revenues? I believe you previously
- 23 stated that.
- 24 A. Yes, I apologize, yes, that is part of that
- 25 same piece.

- 1 Ο. All right. Please continue.
- 2 Then line 13, 14, 15, and 16, and again, this
- goes back to the example of the mix of calls which are 3
- 4 automated versus operator, and hence the ability to go in
- 5 with this knowledge certain that a competitor could enter
- 6 and get these types of calls because this type of market
- 7 exists.
- Then page 27, it talks about the Washington 8
- 9 revenue factor on line 6, 8 and I believe that's line 12,
- 10 although it says 2 on my copy.
- 11 JUDGE FOSTER: I see, yes, 12.
- 12 THE WITNESS: Yes.
- 13 JUDGE FOSTER: So line 6 and line 12?
- 14 THE WITNESS: 6, 8 and 12 because it repeats
- 15 it again on 8.
- 16 JUDGE FOSTER: All right.
- On line 23, I can't even tell what year that 17
- applies to, so I don't feel that that would be a problem, 18
- 19 nor on line 24 because it doesn't say what year it
- 20 applies to, so I can't believe that those -- even though
- those could be sensitive numbers if they were qualified 21
- 22 as far as what year they were applied to.
- 23 BY MR. OWENS:
- 24 Well, before you finish that statement, it
- refers to Exhibit C-5, which is RCLD (sic) 4, and I 25

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1 believe if you look on that, on page 1, in the upper left

- 2 corner, it says for the 12 months ended December 31,
- 3 1991, so I guess we will get to RCLD 4, Exhibit C-5 in a
- 4 little bit, but so I guess I am asking you, if knowing
- 5 that by making that, the cross reference that is
- 6 indicated there on page 27, that you can find out that
- 7 that is 1991 information, does that change your answer?
- 8 A. I am just reading it. No, I don't believe
- 9 that those would be an unfair competitive. We can let
- 10 those two go.
- 11 Q. All right.
- 12 JUDGE FOSTER: All right. So you are not
- worried about the numbers that appear on line 23 and 24?
- 14 THE WITNESS: No.
- JUDGE FOSTER: All right.
- 16 A. Twenty-eight, okay, in section -- or line 16
- 17 through 20, it talks about commission data and the
- 18 percentage of commissions paid.
- 19 BY MR. OWENS:
- 20 Q. I think that goes through line 22.
- 21 MR. SMITH: Excuse me. I missed the page
- 22 reference.
- MR. OWENS: Page 28.
- MR. SMITH: Thank you.
- 25 BY MR. OWENS:

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1 Q. Did you mean to exclude the number on line

- 2 22, Mr. Mean?
- 3 A. No, I did not mean to exclude that. Thank
- 4 you, Mr. Owens. So that would include line 22.
- 5 JUDGE FOSTER: All right. So you would want
- 6 that figure included in your claim of confidentiality?
- 7 THE WITNESS: Yes, Your Honor.
- 8 MR. OWENS: Your Honor, just for your
- 9 information, that, at least the number on line 17 is
- 10 taken directly from Exhibit C-20, so to the extent you
- 11 have ruled that C-20 is confidential, that presumably
- 12 would follow over onto that.
- JUDGE FOSTER: Yes.
- 14 MR. OWENS: And I believe that the numbers on
- lines 20 and 22 are the same type of information, but
- 16 that they have been run through the jurisdictional
- 17 allocation process.
- 18 JUDGE FOSTER: I am not sure what you mean?
- MR. OWENS: Well --
- 20 JUDGE FOSTER: Could you say that a different
- 21 way?
- 22 MR. OWENS: Sure. It's my understanding that
- 23 the number on line 17 is a total company number. The
- 24 numbers on line 20 -- the number on line 20 is the same
- 25 number after it's been jurisdictionally separated, and so

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1 that number is the Washington intrastate portion of the

- 2 number on line 17.
- JUDGE FOSTER: All right.
- 4 MR. OWENS: The number on line 22 is simply a
- 5 rounding up of the number on line 20.
- 6 JUDGE FOSTER: All right.
- 7 BY MR. OWENS:
- 8 Q. Please continue, Mr. Mean.
- 9 A. On page 29, line 6, it adds the commission
- 10 number 2, net income, and hence you could get the
- 11 commission percentage and the commission value.
- 12 JUDGE FOSTER: All right.
- 13 BY MR. OWENS:
- 0. And would line 7 also have --
- 15 A. Right, because it breaks out the Washington
- 16 intrastate. It become a specific piece of potential
- 17 market piece there because of the Washington piece as
- 18 opposed to a gross piece.
- 19 JUDGE FOSTER: Pardon me? Mr. Smith, did we
- 20 lose Mr. Smith again?
- 21 MR. OWENS: Steve?
- MR. SMITH: I am still here.
- JUDGE FOSTER: All right. We left off on
- 24 line 7 on page 29.
- 25 BY MR. OWENS:

- 1 Q. I will try and move faster.
- 2 A. So line 7 would be requested to be in there,
- and then line 8 talks about the same piece, if I recall
- 4 recall, that would be the commission number.
- 5 Q. Well, this is intrastate rate base. That's
- 6 the allocation of the company's investment that is used
- 7 to provide service?
- 8 A. That, actually because that is a statistic
- 9 that was calculated by Mr. Damron, I don't believe that
- 10 that's competitively sensitive.
- 11 Q. All right. What about line 9? Is the fact
- 12 that the company's allocator of point blank, blank, blank
- 13 times the total rate base, produces that -- the number
- 14 that you have indicated as not sensitive --
- 15 A. I thought that was a Mr. Damron-calculated
- 16 number. That's one of the company's numbers?
- 17 Q. Yes.
- 18 A. Then I misunderstood. We would want that as
- 19 part of our -- because it does give the cost allocation
- 20 number, the point blank, blank, blank.
- Q. All right.
- 22 A. Thank you, Mr. Owens,.
- Q. You are welcome.
- JUDGE FOSTER: All right. You are going to
- 25 have to run that by me again. We were on lines 8 and 9,

- 1 and I am not sure where we stand now.
- 2 THE WITNESS: We do want both those to be
- 3 confidential because it gives a company allocation, cost
- 4 allocation number. I was misunderstanding. I thought
- 5 that was Mr. Damron's allocation. And then on line 10,
- the two numbers in parentheses, as we discussed before,
- 7 for the same reasons. Then turning to page 33 --
- JUDGE FOSTER: All right.
- 9 THE WITNESS: These have to do with, the
- 10 numbers here have to do with capitalization, and hence
- 11 liability that would be used in a negative context as
- 12 far as a customer or on a potential sales calls buy a
- 13 competitor saying, "Look, these -- this company is
- 14 financially unsound," or it could be in the terms of
- 15 negative propaganda by taking these out of context.
- 16 JUDGE FOSTER: Now, tell me which lines you
- 17 are talking about, now.
- 18 THE WITNESS: All right. Line 1. Line 3, is
- on an overall general basis. I don't have a problem with
- 20 it. It's not specific to market share. Line 5, I have
- 21 concerns with because it is -- talks about the -- it can
- 22 be used in a competitive disadvantage for saying that the
- 23 company has this type of equity behind it and therefore
- 24 it doesn't have the viability to be a -- I am giving an
- 25 example of what would be said in a sales call: "Would

1 not be able to administer your account as well as we

- would."
- 3 BY MR. OWENS:
- 4 Q. All right. So you --
- I would like it -- I would like it to be 5
- 6 confidential.
- 7 But you do not assert the claim for the
- number on line 3? 8
- 9 Α. No.
- Please continue. 10
- And then as well as line 7 for the same 11
- 12 reasons as line 5, and then line 9 -- or 8, excuse me,
- 13 would be for the same reasons, we would also request that
- 14 to be confidential.
- Please continue. 15 Q.
- And then turn to page 36, lines 9, 10 and --16
- 9 and 10 are the forecasts of future and current years, 17
- like I testified earlier, line 12 is just a growth number 18
- 19 and does relate to '91. I don't feel as strongly about.
- 20 Q. So you are not asserting the claim for the
- number on line 12? 21
- No, sir. 22 Α.
- 23 Please continue. Excuse me. But you are
- 24 asserting for lines 9 and 10?
- 25 A. Nine and 10, yes.

- 1 Q. Line, or page 37?
- 2 EXAMINATION
- 3 BY JUDGE FOSTER:
- 4 Q. Wait a second, Mr. Mean, before we leave 36.
- 5 A. Yes, Your Honor.
- 6 Q. Those are just projections. Why do you care
- 7 about a projected figure? I mean, it's not an actual
- 8 figure. It seems to me it would take an actual figure to
- 9 be useful to a competitor to bring about a negative
- 10 comparison.
- 11 A. I think on line 9, that is an actual number
- because it was filed, the '93 for '92.
- 13 Q. All right. Well, I was talking about the --
- 14 A. Line 10?
- 15 Q. The forecasted ones.
- 16 A. Well, line -- actually, line 9 is a very --
- is a very accurate number and a very close number to the
- 18 GAAP results, and then line 13 -- line 10, as you did
- 19 say, is a projection, but it is an indication of market
- 20 share, but that is of total revenue, so I understand
- 21 your point as far as being total revenue.
- 22 Q. Total revenue meaning total Washington or
- 23 total company?
- A. That's total company on line 10.
- Q. And if you are saying it's total company,

- does that mean you have less concern about it?
- 2 A. Yes, that's correct, Your Honor.
- 3 Q. So you are not claiming --
- 4 A. Nine I would continue because I think that is
- 5 a very accurate number.
- 6 Q. All right. And that's an actual number?
- 7 A. Yes, it's within, I know the first two digits
- 8 are correct. The last, I mean, it's very, very close to
- 9 the actual '92 results on a GAAP basis.
- 10 Q. All right. So you are just talking about
- line 9, then?
- 12 A. Yes, Your Honor.
- 13 Q. All right.
- 14 A. On line 7, or excuse me, page 37, line 7,
- 15 average plant in service, is another indication of
- 16 viability, capitalization and investment that we find in
- 17 the company and the industry does find it as a strong
- 18 indication of how much investment a company has in a
- 19 particular market, and therefore it's a strong indication
- of its investment and commitment to a market.
- Q. Well, where you have a total average figure
- like that, though, again that's total company figure.
- 23 A. Is this total or is this in the State of
- 24 Washington?
- Q. Well, it says, "Total average net plant

- 1 service."
- 2 MR. OWENS: I believe that's total.
- 3 THE WITNESS: I stand corrected, and then we
- 4 would not -- I am more concerned about the ones that are
- 5 specific to a market. I stand corrected. We would not
- 6 claim that.
- 7 BY JUDGE FOSTER:
- 8 Q. As to the total figures in general, you don't
- 9 have as much concern because they can't be identified to
- 10 Washington and to specific markets?
- 11 A. Yes, except when they are a cost that can be
- 12 related to a percentage, and those percentages run
- 13 through, when I talked about the cost percentages earlier
- on in, I think it's the second or the third category.
- 15 Q. All right. So on page 37, then, on line --
- 16 A. Seven, no --
- 17 Q. -- you don't have a claim.
- 18 A. I withdraw that. I apologize.
- 19 Q. All right. There are so many of these
- 20 numbers, it's easy to --
- 21 A. Yes, they get confused.
- 22 Q. Well, it's easy to look at one and think it's
- 23 something else, so I appreciate, it's better to work it
- out and figure out exactly what it is and why it should
- 25 be protected.

- 1 A. I am just going down. I believe these other
- 2 ratios are Mr. Damron-calculated, and as such, I am not
- 3 as concerned about them.
- 4 Q. All right.
- 5 A. That wasn't meant in a negative sense at all,
- 6 Your Honor.
- 7 Q. No, I understand. That's what we are going
- 8 through this for today is to decide which ones could
- 9 cause an injury to the company and which ones are so
- 10 remote or so general that they are not a problem.
- 11 A. Concur. Now, moving along to page 40.
- 12 Q. All right.
- 13 A. On line 9, it's our same old commission
- 14 percentage number we talked about before.
- 15 Q. All right.
- 16 A. And then that would be the only piece on that
- 17 number, and then page 43 -- we are almost halfway there.
- 18 This is, as I talked about before, that would fall under
- 19 the capitalization of the company, which would be an
- 20 indication of the strength or the viability that
- 21 competitors would say, "Oh, look, this is what they are
- 22 showing as their investment."
- 23 Q. All right. Now, specifically, which numbers
- 24 are we talking about?
- 25 A. From an accounting perspective, these

- 1 numbers, total shareholder equity, I mean, total
- 2 shareholder equity number is the number that we are most
- 3 concerned about, but income and retained earnings are
- 4 also factors that make up that, so I would say that whole
- 5 piece I would be concerned about.
- 6 Q. All of the numbers --
- 7 A. Yes, Your Honor.
- 8 Q. That we are talking about, under the table 1,
- 9 under the area of IPI's equity position?
- 10 A. Yes, Your Honor.
- 11 Q. Okay.
- 12 A. Then on page 44, this is along the same line.
- 13 This give a very detailed look at the debt to equity
- 14 ratio and structure of the firm, whereas the specifics,
- whether it's accounts payable or accounts receivable
- 16 financing, I am not as concerned which category they fall
- 17 under, the total information, having a balance sheet
- 18 there, or in this case a half a balance sheet is a -- you
- 19 are able to give ratios and give information about the
- 20 firm that they wouldn't normally have, so I would say
- 21 table 2 in its entirety.
- Q. Are tables 1 and 2, again, total company?
- MR. OWENS: I guess, Your Honor, it's
- 24 impossible to allocate a balance sheet on liability
- 25 side,?

Mean - By Judge Foster

1 A. They wouldn't be -- we -- you wouldn't break

- 2 out a company's --
- 3 BY JUDGE FOSTER:
- 4 Q. All right. I see that distinction of total
- 5 company versus Washington intrastate is not relevant when
- 6 you are talking about --
- 7 A. Strength and viability.
- 8 Q. -- the company as a whole.
- 9 A. Exactly.
- 10 Q. I see your point.
- 11 A. Then 45 goes on and gives information on line
- 12 13, 15, 19, 20, 21, and 26, all coming from table 2 that
- 13 we just talked about on page 44.
- 14 Q. Okay.
- 15 A. Then 46, it's again a breakout repeat of
- 16 table 2 or just a piece of it, and as well as --
- 17 Q. Excuse me. You are on page 46, which --
- 18 A. Table 3.
- 19 Q. Table 3?
- 20 A. Right. Now on table 4, it's an -- now we are
- 21 back to the income statement, and it's a characterization
- 22 of, you know, our cost figures that I talked about in the
- 23 cost projections, with this and the total revenue numbers
- 24 that we are saying are not confidential, add this
- 25 information and that, a competitor could say, "Yes, their

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1 cost of capital, their cost of interest is X percent;

- 2 ours is Y percent."
- 3 Q. Just a question about your argument, Mr.
- 4 Mean. It seems to me that your competitors, your
- 5 markets, your customers are always at risk of being
- 6 challenged by one of your competition companies, and any
- 7 number of things might be said about IPI, which may or
- 8 may not be true. It doesn't assume you are going to lose
- 9 this customer.
- 10 A. It's one thing, Your Honor, if it's hearsay.
- 11 It's another thing if it's on and WUTC docket as an
- 12 excerpt. They show it and say, "Look, this is fact." I
- 13 mean, it's --
- 14 Q. So that lends an aura of authenticity?
- 15 A. A very credible source because people
- 16 definitely respect the information that they submit to
- 17 the commission.
- 18 MR. OWENS: May I ask a question?
- 19 JUDGE FOSTER: All right. All I was trying
- 20 to get at, Mr. Mean, is that it seems like when you are
- 21 in a competitive market situation, any number of claims
- 22 might be made, but not all of them lead to competitive
- 23 injury.
- MR. OWENS: May I ask a question, Your Honor,
- in aid of your question?

- JUDGE FOSTER: Go ahead.
- 2 DIRECT EXAMINATION (Continued)
- 3 BY MR. OWENS:
- 4 Q. Mr. Mean, would a competitor have the ability
- 5 to say, with regard to these numbers, that they were
- 6 actually reported by the company to the WUTC?
- 7 A. Exactly.
- 8 Q. And International Pacific is not publicly
- 9 traded as a private company; is that right?
- 10 A. That is entirely correct.
- 11 Q. So is there any way other than through having
- 12 the company report that information to a government
- 13 agency that a competitor could get that information?
- 14 A. Not to our knowledge. We try our hardest to
- 15 prevent our competitors from doing that, from getting
- 16 that information.
- 17 Q. Thank you.
- 18 MR. OWENS: Does that aid in your inquiry,
- 19 Your Honor?
- JUDGE FOSTER: Yes.
- MR. OWENS: Thank you.
- 22 BY MR. OWENS:
- Q. Would you continue, please, Mr. Mean?
- 24 A. And then, therefore, on lines 23 --
- JUDGE FOSTER: All right. What page are we

- 1 on?
- THE WITNESS: Page 46, Your Honor.
- JUDGE FOSTER: Forty-six, okay.
- 4 A. Then lines 23, 24, we are talking about the
- 5 interest and the cost of debt and the cost of receivables
- financing, which is a critical component of the income
- 7 statement and, therefore, your ability to function.
- 8 Then on page 47, lines 1 and 2, they talk
- 9 about the cost of capital and the cost of interest
- 10 expense, those two would be included for those same
- 11 reasons.
- 12 The same reason on line 19, that percentage
- 13 rate talks about our costs, basically our cost of
- 14 borrowing.
- 15 Then on page 48, the very first -- on the
- 16 first line, the very first number, for the same reason.
- Then on page 49, lines 21 and 22, those are
- 18 the balance sheet items that we talked about earlier on,
- 19 I believe it was in table 2 in the equity capitalization
- 20 table.
- JUDGE FOSTER: Right.
- 22 A. Page 50, on line 2, it subtracts those same
- two numbers we just talked about on page 49, and line 17
- 24 talks about our operating expenses as a percentage of our
- 25 total revenue. That's a very critical number of saying,

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1 "Jeeze, how can they price a product? They can't" -- or,

- 2 "IP can't price a product below X without getting --
- 3 breaking into their operating expenses, " and so if you
- 4 give an indication of what your percentage of your
- 5 operating expenses is, then your pricing model is
- 6 entirely exposed, whereas a gross revenue number in
- 7 absolute terms isn't bad except for the fact that it
- 8 gives out demographics, the percentage of that number is
- 9 extremely dangerous because it basically says at what
- 10 point are you profitable and at what point can we price,
- "we" being the competition, price to hurt IP?
- 12 BY MR. OWENS:
- Q. Now, does that apply to line 23?
- 14 A. Let me read that. Yes, because in the belief
- that it's based in fact because it does into '92, it
- 16 says, "Our pre-tax operating ratio, changes."
- 17 JUDGE FOSTER: Excuse me. What was your line
- 18 reference on that?
- 19 THE WITNESS: Twenty-three Your Honor.
- JUDGE FOSTER: So on page 50, line 2, 17 and
- 21 23?
- 22 THE WITNESS: Yes, 23, that's correct, Your
- Honor.
- JUDGE FOSTER: All right.
- A. All right, page 53.

- 1 JUDGE FOSTER: All right.
- 2 Where it gives reference to that, we went
- over this, we would say, line 22, we would request 3
- 4 confidentiality; and line 23, in the fact that it's just
- 5 a forecast, we would say no.
- 6 JUDGE FOSTER: All right.
- 7 Α. Then on page 61 --
- 8 MR. SMITH: I am sorry. If we could go back
- 9 to 53, what were you claiming as confidential?
- THE WITNESS: Line 22; and line 23, we were 10
- 11 not.
- 12 MR. SMITH: All right, thank you.
- 13 THE WITNESS: Leaping ahead to page 61, as I
- talked before, the percentages of expenses would give a 14
- 15 competitor a clear indication of what our margins and,
- 16 hence, our pricing could or should be, and therefore
- 17 lines 6 and line 8 and then it would be 10 and 11, and
- reading down, so bear with me for lines 18 through 21, 18
- 19 let's see, line 21 and 22, the fact -- if Washington,
- 20 you can help me out on this, if Washington, if what he
- is saying is that is our Washington factor as far as our 21
- 22 market piece, then I would say that would be
- 23 confidential. I am not sure what he is referring to as
- 24 the Washington factor. Mr. Owens, do you know what that
- 25 means?

- 1 Ο. I would assume that's the Washington
- 2 intrastate factor for local taxes and gross revenue.
- That means that's the tax rate in Washington? 3
- 4 Because that's not confidential.
- 5 No, it's an allocation showing the proportion Q.
- 6 that Washington is of the total amount.
- 7 Then I would believe that -- I would contend Α.
- that that would be confidential if it's the proportion of 8
- 9 giving market share of Washington.
- If you look at the next page up at the top, 10
- 11 it says, "This weighted factor assumes that blank, blank
- 12 percent of total company gross operating revenues are
- 13 Washington taxable revenues," and then similarly it
- 14 states, "The WUTC regulatory fee is weighted at blank,
- 15 blank percent. The percentage of gross revenue is
- 16 identified by the company as Washington revenue," so I
- think that explains those two factors. 17
- 18 All right. Α.
- 19 JUDGE FOSTER: So you are still claiming
- 20 those?
- Twenty-two and 23 -- 21, and 22 would be 21
- 22 confidential.
- 23 JUDGE FOSTER: Okay. And then on page 62?
- 24 THE WITNESS: It would be line 2 and 4 and
- then 6 and 7, then that would be it for that page. 25

- 1 BY MR. OWENS:
- Q. Did you mean to exclude line 18? Oh, I'm
- 3 sorry.
- 4 A. I think it's a gross revenue number.
- 5 Q. That's for 1991?
- 6 A. I think we determined it was gross, in '91,
- 7 as long as it didn't break it out into more detail, we
- 8 would pass on it.
- 9 Q. I think for purpose of this calculation,
- 10 gross means Washington because you paid regulatory fees
- only on your Washington revenues.
- 12 A. Is that what that number is, a Washington
- 13 number? If it is, then I would like to include it. If
- 14 it's not, yes, because that number was quite a bit
- 15 higher. You are correct, because the total gross number
- 16 was several factors higher than that. That is a
- 17 Washington number, so I would like to exclude line 18 as
- 18 a result.
- 19 Moving onto line -- page 65.
- JUDGE FOSTER: All right.
- 21 A. And this is the balance sheet side, the asset
- 22 side of the, I think it was a table 2 we talked about
- 23 before.
- JUDGE FOSTER: Right.
- 25 A. Then lines 20 and 21, agree or tie into that.

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1 Then on page 66 is a repeat of, or at least

- 2 portions of it are repeat of what we talked about
- 3 earlier, so therefore that whole table, I would like to
- 4 exclude, and then at line 30 as well.
- 5 At page 67 is, again, another repeat from the
- 6 previous for the table 8.
- 7 BY MR. OWENS:
- 8 Q. Table 7?
- 9 A. I stand corrected, yes, that's correct, table
- 10 7. Roman numerals always gave me a hard time in grade
- 11 school.
- 12 JUDGE FOSTER: Just a question on that.
- 13 THE WITNESS: Yes, Your Honor.
- 14 EXAMINATION
- 15 BY JUDGE FOSTER:
- 16 Q. Again, the same distinction here: the
- 17 Washington intrastate versus total company distinction
- 18 doesn't apply here? We are talking about company rate
- 19 base?
- 20 A. When it's a balance sheet, the balance sheet,
- 21 you cannot break apart --
- Q. In that manner?
- 23 A. -- by state, yes.
- Q. All right. Thank you. Go ahead.
- 25 A. On page 68, I didn't include any of these

- 1 numbers as confidential because they didn't have
- 2 percentages. Even though they are in there, it would be
- 3 very difficult for a competitor to pull that out and get
- 4 anything.
- 5 Q. All right.
- A. Page 69, line 17 -- no, let's strike that.
- 7 Q. That's a forecast.
- 8 A. Let's strike that, Your Honor, because it is
- 9 a forecast that is -- let's let that go.
- I have nothing further on page 69.
- 11 Q. All right.
- 12 A. Then jumping ahead to page 77.
- 13 Q. All right.
- 14 A. On line 16 and 17 it refers to subscriber
- 15 commissions and a percentage of revenues.
- 16 DIRECT EXAMINATION (Continued)
- 17 BY MR. OWENS:
- 18 Q. Would that also apply to line 21?
- 19 A. That's correct. And then page 81, this is
- 20 clearly that same, the same issue on table 8 and then
- 21 following along on line 24 through 28.
- 22 Q. Actually, it would be lines 24, 25, 26 and
- 23 28.
- 24 A. Correct, because there is no numbers on page
- 25 27. Thank you, Mr. Owens.

- 1 Q. You are welcome.
- A. And on page 82, line 1, then page 86, line 8
- 3 refers to subscriber commissions.
- 4 And then page 91, relates to lines 27 and 28.
- 5 These are direct billable costs and therefore a
- 6 competitor can know exactly what your margin is if you
- 7 know what your billable costs on an incremental basis is
- 8 like this information is.
- 9 Q. All right.
- 10 A. And that is it for before the exhibits.
- 11 Q. Well, that's it for Exhibit C-1.
- 12 A. C-1. Then I have got references, RLCD, and I
- 13 don't know --
- 0. Exhibit RLCD 2 is Exhibit C-3?
- 15 A. C-3 and then are they numbered sequentially
- 16 after that?
- 17 Q. Yes.
- 18 A. Okay. I was hoping that we could -- I
- 19 request that we could take the references out of the text
- and reference them to Exhibit C-3, C-4, C-5, and C-6 and
- 21 then call those items confidential and just make
- 22 reference in those pages that we just enumerated to these
- 23 documents.
- Q. Well, as I understand the judge's ruling and
- 25 the way we are proceeding, it's our burden to prove with

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1 evidence if there is any number on any page in any of the

- 2 exhibits, that it's confidential.
- JUDGE FOSTER: Well, let me suggest an
- 4 alternative approach. I don't know if it will work, but
- 5 if you were to receive a ruling on the text or the
- 6 testimony portion of Mr. Damron's testimony about what is
- 7 or is not deemed confidential, would it be possible for
- 8 you to track it through these related exhibits?
- 9 MR. OWENS: Let me see if I follow you, Your
- 10 Honor. You are going to issue a ruling --
- JUDGE FOSTER: Well, I don't know if I am
- 12 going to or not.
- MR. OWENS: Well, let me follow through your
- 14 hypothetical. Under your hypothetical, you would issue a
- 15 ruling saying yes or no to the specific items that Mr.
- 16 Mean has testified to.
- 17 JUDGE FOSTER: Right.
- MR. OWENS: And, of course, we would have the
- 19 transcript for that. Then the company would undertake to
- 20 cross-reference where the testimony draws on one or more
- of Mr. Damron's confidential exhibits. We would then
- 22 highlight or somehow designate that and provide a
- 23 redacted copy, removing only the pertinent part that, if
- you have said, yes, that it's confidential, it's removed.
- 25 If you said, no, it's not confidential, it stays, but

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- 1 that's how the supporting exhibits would be treated.
- 2 JUDGE FOSTER: Yes. Is that feasible?
- MR. OWENS: Certainly. 3
- 4 JUDGE FOSTER: Does that sound like something
- 5 that the company could live with, Mr. Mean, or could
- 6 accomplish? Because we have got certain basic
- 7 categories of information that you could pretty well
- 8 describe in the course of your testimony.
- 9 THE WITNESS: Yes, Your Honor.
- JUDGE FOSTER: I am assuming that rather than 10
- 11 burden ourselves with going through, I am willing to do
- 12 it, but it seems to me that perhaps if you had a ruling
- 13 on those types of information and whether it is
- 14 protectable or not, then you could trace it through these
- related exhibits. 15
- 16 THE WITNESS: I agree with that in that you
- 17 are saying, let's pick broad principles of saying what's
- confidential and not confidential, and then work it 18
- 19 through.
- 20 JUDGE FOSTER: Yes, and then I would -- what
- I would suggest in the order is that, okay, say if you 21
- 22 get a ruling from me about what is and what is not
- 23 confidential, and assuming that you didn't want to appeal
- 24 it, then you would sit down and look at these figures and
- figure out which ones of them are protected and which 25

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ones are not flowing from the text of Mr. Damron's

- 2 testimony, and then, hopefully, anything that you
- 3 proposed to do with these exhibits, you would run by Ms.
- 4 Brown and Mr. Damron to make sure they are in agreement
- 5 that that's how these numbers were derived, and that's
- 6 why they would be protected or not.
- 7 THE WITNESS: I agree. You are saying, hey,
- 8 let's pick a theory and -- or not pick a theory --
- 9 JUDGE FOSTER: Yes, and then follow the
- 10 numbers through and then put those confidential numbers
- 11 on a separate exhibit.
- MR. OWENS: I like the logic.
- JUDGE FOSTER: I don't know if it will work
- 14 because I am not an accountant. I don't know that -- it
- 15 seems to me it's an approach, and I guess I am looking
- 16 for input from you.
- 17 THE WITNESS: The bulk of the information is
- 18 in these back exhibits, and so --
- 19 DIRECT EXAMINATION (Continued)
- 20 BY MR. OWENS:
- 21 Q. Let me -- may I ask an additional question,
- 22 then, with regard to Exhibit C-9 which was not admitted
- and it's a document that Mr. Damron didn't prepare, but
- 24 it's a document that the company has asserted
- 25 confidentiality on, and I am assuming that we need to

- 1 deal with that here, too.
- JUDGE FOSTER: All right.
- 3 BY MR. OWENS:
- 4 Q. And the nature of that document, Mr. Mean,
- 5 you may have it there in your file as attachment 59 to
- 6 the company's responses to the staff data request. Do
- 7 you happen to have that file handy?
- 8 A. No, I don't have that with me.
- 9 Q. All right. Well, let me, then, make
- 10 representation of counsel that that is the work papers
- 11 that underlie the separated results of operations, and it
- 12 contains the development of the various allocators for
- 13 billed calls, revenues, minutes of use and I believe
- 14 there was one other allocator which would be taken from
- the company's books and records, so I guess the question
- is, as to those -- the development of those allocators
- and the application of the allocators to the unseparated
- 18 amounts, can you testify as to whether or not the public
- 19 dissemination of those documents would cause an unfair
- 20 competitive disadvantage to International Pacific?
- 21 A. Yes, just by your characterization, my heart
- 22 took an extra beat in that that is the core of our cost
- 23 and our pricing structure, by having those ratios. That
- 24 is highly sensitive information, so I would say, yes, I
- would.

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1 JUDGE FOSTER: So, in essence, you are also

- 2 claiming protection with respect to the information
- 3 that's on Exhibit C-9?
- 4 MR. OWENS: Yes, Your Honor.
- 5 JUDGE FOSTER: Embodying the same principles
- or the same arguments that you had with Mr. Damron's --
- 7 THE WITNESS: Yes, Your Honor. It would be
- 8 much like the margin or expense issue that I brought
- 9 forth.
- 10 BY MR. OWENS:
- 11 Q. Now, let me ask you a question about Exhibit
- 12 C-7 which was not offered. It contains, the first 4
- 13 pages are a copy of the company's chart of accounts with
- 14 the uniform system of accounts numbers penciled in
- 15 beside it. When I asked that that be marked for
- 16 identification, I claimed confidentiality; not because of
- 17 those pages but because of the last part of the exhibit
- 18 which Mr. Damron indicated he could not identify, which
- 19 was a copy of the company's 1990 annual report with the
- 20 company's account numbers penciled in alongside the USOA
- 21 account numbers. Now, that annual report does not
- 22 include subscriber commission data. I believe the way
- 23 that's calculated, I will make a representation of
- 24 counsel that that is calculated with the subscriber
- 25 commissions being subtracted before operating revenues

- 1 are recorded.
- 2 A. If it does not contain commission
- 3 information, I would, in 1990 information, I would say
- 4 it's too stale to be of competitive.
- 5 Q. So we can withdraw the claim of
- 6 confidentiality to Exhibit C-7?
- 7 A. Yes, that is correct.
- 8 MR. OWENS: Then with that, Your Honor, I
- 9 think that we can, I mean, follow the procedure that you
- 10 have just outlined because the only documents that we
- 11 would have a potential confidentiality issue on would be
- 12 Exhibit C-1, C-3, C-4, C-5 and C-6 and C-16, all of which
- 13 -- all of them except C-1 were done by Mr. Damron and
- 14 support C-1 essentially, so we can follow through the
- 15 references that, depending on what your ruling is, on the
- 16 references that Mr. Mean testified to here today and make
- 17 the appropriate designations and also, as you indicated,
- 18 make sure through Ms. Brown that we have correctly
- 19 understood those references.
- 20 JUDGE FOSTER: So that everybody's looked at
- 21 it, assuming we get to the point where there is a ruling
- 22 about what's protected and what is and what is not
- 23 appealed, then the parties would be asked to look at
- 24 those exhibits associated with Mr. Damron's testimony and
- 25 track through whatever changes need to be made to protect

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1 the information, put it on a separate document and then

- 2 make public the Damron testimony and the exhibits to the
- 3 extent that we have certain categories of protected
- 4 information, but the non-protected information, I will
- 5 allow those to be made public record.
- 6 MR. OWENS: Yes.
- 7 JUDGE FOSTER: Is that --
- 8 MR. OWENS: Excuse me, Your Honor. Does that
- 9 mean that we would take Mr. Damron's C-1 and basically we
- 10 could open the entire thing up and make some few
- 11 references back?
- JUDGE FOSTER: Yes, and what you would do,
- 13 then, is redo that to show a reference to a confidential
- 14 exhibit to show those numbers on that confidential
- 15 exhibit, but only the exhibit itself would be protected.
- 16 In other words, it would just be a couple of pages with
- 17 figures on it.
- 18 MR. OWENS: I think that's a wonderful
- 19 solution.
- 20 JUDGE FOSTER: Well, Mr. Mean, I hope you
- 21 understand that by raising this issue, I don't mean to
- 22 unnecessarily complicate your life because it is
- 23 certainly complicated --
- 24 THE WITNESS: Oh, no. I appreciate your
- 25 patience.

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1 JUDGE FOSTER: No, the commission in the past

- 2 has been very much of a stickler for these records in the
- 3 hearings as being open public records, and they have very
- 4 narrowly construed the RCW that you are talking about
- before, 80.04.095, and pretty much limited protected
- 6 information to such things as customer lists, marketing
- 7 strategies, formulas, that sort of thing, so it's been
- 8 very specific and limited, so that's why I have raised
- 9 the issue with Mr. Owens and with you to ask you to
- 10 narrow this down so we can do the same kinds of things
- 11 with your company figures, recognizing your arguments
- 12 about potential injury to competitive status, so I just
- 13 want to make sure you know why I am asking about all
- 14 this.
- 15 THE WITNESS: I appreciate the time you have
- 16 spent with me today.
- 17 JUDGE FOSTER: Well, I appreciate your
- 18 looking at all this and explaining why the company
- 19 believes it would be harmful to have it made public.
- Does that conclude, then?
- MR. OWENS: Yes, that concludes the company's
- 22 presentation unless you have any additional questions of
- 23 Mr. Mean or me.
- JUDGE FOSTER: I just want to make sure you
- 25 understand that when I suggested tracking -- the parties

1 tracking through whatever principles or whatever

- 2 decisions are made about Mr. Damron's testimony from a
- confidentiality standpoint and tracking that through the 3
- 4 associated exhibits and then getting together with the
- 5 other side to make sure that that's -- everybody is on
- 6 the same -- have the same understanding about that, that
- 7 would be one way to do this and open up the records as
- 8 much as possible to the public and I -- that's just a
- 9 suggested approach. After looking at this and reviewing
- 10 the arguments, we will get a copy of the transcript and
- go through this all again, I may have a different 11
- 12 approach come to mind, but that's seems like what's most
- 13 doable at this point.
- 14 MR. OWENS: I think you are right, Your
- 15 Honor. I guess the alternative, which is very
- unattractive, I suppose, from a logistical standpoint, 16
- 17 since it was Mr. Damron, after all, who created all those
- exhibits and did the mathematical calculations, we might 18
- 19 have to have him testify as to how these numbers were
- 20 derived if we can't follow that kind of a proposal.
- 21 JUDGE FOSTER: Well, I assume that, for the
- 22 time being, the parties can communicate about that.
- 23 other words, if you know what is going to be protected
- 24 and what is not going to be protected, you can make an
- inquiry of GAAP to explain what figures went into getting 25

- 1 to a final figure.
- 2 MR. OWENS: I think that's eminently
- 3 reasonable and doable Your Honor. All I am saying is
- 4 that we are dealing with a situation where the company
- 5 produced the information under effectively legal process,
- 6 asserting a claim of confidentiality as the law allowed.
- 7 It's ability to establish the facts are related to its
- 8 information, and it has to perhaps make certain
- 9 assumptions about what was done with the information in
- 10 Mr. Damron's exhibits, and we are willing to work with
- 11 the staff to try to minimize the amount of those
- 12 assumptions.
- 13 JUDGE FOSTER: All right. Well, I am
- 14 assuming that there is nothing that will come up about
- 15 these figures that can't be worked out, and I will also
- 16 assume that if it can't be worked out, you will bring it
- 17 to my attention and we will go forward from that.
- 18 MR. OWENS: That's a good assumption, Your
- 19 Honor.
- THE WITNESS: Yes, Your Honor.
- JUDGE FOSTER: Mr. Smith, are you still with
- 22 us?
- 23 MR. SMITH: I am. I am listening intently
- 24 here and not saying anything.
- JUDGE FOSTER: It's kind of overwhelming,

- 1 isn't it?
- 2 MR. SMITH: This procedurally, it seems to
- me, I guess, inexpedient to have the company retype Mr.
- 4 Damron's testimony, if that's the proposal.
- 5 MR. OWENS: No, what I had envisioned, Mr.
- 6 Smith, would be that we would just redact the numbers,
- 7 just white them out, and so the public exhibit would have
- 8 spaces where information, you know, was taken away, and
- 9 people would know that information had once been there.
- 10 JUDGE FOSTER: Yes, and in that space, it
- 11 should say, "See Exhibit C-37, item D," or whatever
- 12 designation it is that has that figure now.
- 13 MR. OWENS: All right.
- 14 JUDGE FOSTER: So that there would be
- 15 something that would direct the reader where to find the
- 16 number. It's just that that would be included on a
- 17 confidential exhibit and then sealed and protected.
- 18 MR. OWENS: Oh, okay. Then I guess I was
- 19 operating under a misapprehension. I was thinking we
- were going to have two versions of Mr. Damron's
- 21 testimony.
- JUDGE FOSTER: What I would like --
- 23 MR. OWENS: That is, there would be one
- 24 public version with everything deleted and then whatever
- 25 nonconfidential information in the supporting exhibits

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1 would also survive and those exhibits could be made

- 2 public and then there would be a confidential set with
- 3 nothing deleted, but you are saying that --
- 4 JUDGE FOSTER: Well, that's another
- 5 possibility. I hadn't thought about that.
- 6 MR. OWENS: I misunderstood you. I beg your
- 7 pardon because I believe the commission has done what I
- 8 just described before, and actually even in it's order
- 9 made reference to confidential record items.
- 10 JUDGE FOSTER: All right. I will think about
- 11 that and see how that will work, but in any event, I will
- try and spell out the procedure to be followed.
- 13 MR. SMITH: I would just suggest if you go
- 14 that way that the confidential set only include those
- 15 pages containing confidential information.
- MR. OWENS: Yes, I think that's the way it
- 17 was done before; that is, that the confidential pages
- 18 would be those, let's say, 28 pages, if you agree, a
- 19 hundred percent with what the company has argued here.
- JUDGE FOSTER: Right.
- MR. OWENS: There would be a confidential
- 22 Exhibit, C-1 or C-1A or whatever, and then what's already
- 23 been marked for identification as Exhibit C-1 would have
- 24 the confidential information redacted and then that
- 25 hundred page or so document would be removed from the

- 1 confidential category.
- JUDGE FOSTER: Okay. That's another
- 3 possibility. I will leave that up to you to figure out
- 4 the best way --
- 5 MR. OWENS: All right.
- 6 JUDGE FOSTER: -- to associate this with the
- 7 record. As I said before, my only purpose in going
- 8 through all this is to make sure the maximum --
- 9 MR. OWENS: Okay.
- 10 JUDGE FOSTER: Mr. Smith, did you have any
- 11 other comments?
- 12 CROSS EXAMINATION
- 13 BY MR. SMITH:
- 14 Q. Just one more question of Mr. Mean. You
- 15 indicated in reference to market share information that
- 16 '92 and '93 would be sensitive, especially if it's broken
- 17 out in some fashion, and I don't know the vintage of the
- 18 information in the record, but does that temporal quality
- 19 of information apply to the other categories such as the
- 20 expenses, the expense items?
- 21 A. The expense items in, I was even more general
- 22 in my categorization of expense items. I said an expense
- 23 item as a percentage of revenue basically gives you your
- 24 contribution and your margin which has to do with
- 25 pricing, so expense items don't even need the

472 Mean - Cross

- 1 categorization broken up by demographics and markets.
- 2 It's almost like the balance sheet. You don't have to
- split it out by market for it to be sensitive because it 3
- 4 tells you what your contribution is on a product, you
- 5 know, what you can price a product at which is
- 6 inherently competitive. Does that answer your question,
- 7 Mr. Smith?
- 8 That's helpful, that information, but my Q.
- 9 question was, is there some point where expense
- information that you describe no longer has competitive 10
- significance, for example, '91, information? 11
- 12 Α. Well, this vintage of this information is all
- 13 1991.
- 14 Ο. And so you are saying it's not withstanding
- 15 that 1991 is not competitively significant any longer for
- 16 revenues, it still would be for expenses?
- No, I said 1991 for the gross revenues. I 17
- said in terms of market share, 1991 was still sensitive. 18
- 19 Q. All right.
- 20 MR. OWENS: Well, let me ask a question that
- might eliminate that point. 21
- 22 REDIRECT EXAMINATION
- 23 BY MR. OWENS:
- 24 Are you aware that Mr. Damron testified that
- 25 many of the company's expenses are volume related?

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- 1 A. Yes, I am.
- Q. And if someone had access to the company's
- 3 gross revenues and the company's expense information,
- 4 could they calculate or come up with a reasonable
- 5 estimate of the company's profitability?
- 6 A. Yes, and not only that, the margin and
- 7 contribution for products which is a very sensitive item.
- 8 Q. And knowing, from Mr. Damron's other
- 9 testimony, that the level of expenses relative to the
- 10 level of revenues is relatively insensitive to changes in
- 11 volume, would someone be in a good position to estimate
- 12 the company's current level of contribution having that
- 13 information?
- 14 A. That is entirely correct, and that's constant
- 15 throughout the industry.
- MR. OWENS: Does that help, Mr. Smith?
- 17 MR. SMITH: Yes, it does.
- 18 RECROSS EXAMINATION
- 19 BY MR. SMITH:
- 20 Q. But you also mentioned commission structure
- 21 and payment and customer profile and market demographics.
- 22 Now, I don't know if there is any sale of data in those
- 23 categories in the confidential exhibits or not, but as a
- 24 general matter, is there some point where that kind of
- 25 information would no longer be useful to a competitor or

- 1 harmful to you if disclosed?
- 2 A. As far as the market potential, for example,
- 3 if the competition thought it was -- that there was only
- 4 -- I am just going to give an example, only two thousand
- 5 potential private pay phones in the market, they would
- 6 have a whole different feel toward it as opposed to
- 7 saying there are 20 thousand private pay phones, and as
- 8 far as an indication of giving a floor of marketability,
- 9 I mean, granted the further -- the more stale the
- 10 information, the more generalities you have got to pull
- from it unless it gives you a specific floor, for
- 12 example, like there are 20 thousand pay phones in the
- 13 State of Washington, and that's a number I just pulled
- out of the air. Does that answer your request, sir?
- MR. SMITH: Yes, I think that's helpful.
- 16 Thank you.
- JUDGE FOSTER: I don't believe that I have
- 18 any more questions. Anything further, Mr. Owens?
- MR. OWENS: No, Your Honor.
- 20 JUDGE FOSTER: Anything further that we
- 21 haven't cover, Mr. Mean?
- THE WITNESS: No, Your Honor.
- 23 JUDGE FOSTER: All right. Now, I will
- 24 attempt to put together another interlocutory order on
- 25 this subject, and I really want to tell the company again

Mean - Recross

1 how much I appreciate you taking the time to go through

- 2 the exhibits and to really evaluate the need for
- 3 protection very carefully. It's come a long way from
- 4 your original claim of confidentiality for everything,
- 5 and I appreciate your efforts in working on this problem?
- 6 THE WITNESS: Well, I worked hard on it, Your
- 7 Honor, and we do want to move forward in the process.
- 8 JUDGE FOSTER: I appreciate that and I think
- 9 you can appreciate, from the commission's standpoint,
- 10 that they have a need to have a public record --
- 11 THE WITNESS: Yes.
- JUDGE FOSTER: -- available to anybody who
- wants to see it and so that's why we are basically going
- 14 through this exercise and trying to harmonize your
- 15 company's needs versus the commission's needs to have
- 16 things available to the public if the public requests
- 17 them.
- 18 THE WITNESS: Understood, Your Honor. Thank
- 19 you.
- JUDGE FOSTER: Thank you. Well, anything
- 21 else before we adjourn today?
- MR. OWENS: No, your honor.
- MR. SMITH: No.
- JUDGE FOSTER: All right. Then there being
- 25 nothing further to come before us this morning, we will

Mean - Recross

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stand adjourned. We are of the record. Thank you.
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                  (The hearing was adjourned at 11:00 a.m.,
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     July 20, 1993.)
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Mean - Recross

1	CERTIFICATE
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4	As Court Reporter, I hereby certify that the
5	foregoing transcript is true and accurate and contains
6	all the facts, matters and proceedings of the hearing
7	held on:
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9	July 20, 1993
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18	THOMAS E. ARCHER
19	CSR # ARCHETE732PN
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