

**EXH. DJL-6
DOCKETS UE-240004/UG-240005
2024 PSE GENERAL RATE CASE
WITNESS: DAVID J. LANDERS**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY,

Respondent.

**Docket UE-240004
Docket UG-240005**

**FIFTH EXHIBIT (NONCONFIDENTIAL) TO THE
PREFILED DIRECT TESTIMONY OF**

DAVID J. LANDERS

ON BEHALF OF PUGET SOUND ENERGY

FEBRUARY 15, 2024

PUGET SOUND ENERGY

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PUGET SOUND ENERGY

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1 **PUGET SOUND ENERGY**

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4 **DAVID J. LANDERS**

5 **I. PIPELINE RELIABILITY, MONITORING, AND ALTERNATE FUELS**
6 **READINESS PROGRAMS**

7 **A. Overview**

8 **Q. Please briefly describe Puget Sound Energy’s (“PSE”) pipeline reliability,**
9 **monitoring, and alternate fuel preparedness investments presented in this**
10 **case.**

11 A. PSE is expected to provide a firm level of service to customers on an extreme
12 cold weather day by maintaining a reliable gas system. Pipeline reliability
13 investments support the reinforcement of the high and intermediate pressure
14 natural gas system to meet customer demands and continuity of service on a peak
15 hour design day. Monitoring investments support pipeline modernization by
16 providing faster identification of issues, real time monitoring and response, and
17 the replacement of antiquated monitoring equipment. Alternate fuels readiness
18 investments support Washington’s decarbonization strategy.

19 **Q. Please describe how investments are managed through the pipeline**
20 **reliability, monitoring, and alternate fuel preparedness programs.**

21 A. The pipeline reliability, monitoring, and alternate fuel readiness programs are
22 broken down into three specific business plans. Most of these investments are

1 managed programmatically, meaning that a portfolio of individual projects are
2 designed and built to support a common objective. The basis for future
3 investments is extrapolated from historic trends and current investment plans
4 based on anticipated needs.

5 **Q. Please provide PSE’s planned capital investments relating to these three**
6 **programs over the rate period presented in this case.**

7 A. Table 1 provides the planned capital investments from January 1, 2025 through
8 December 31, 2026, which are estimated based on historic trends and
9 programmatic plans.

10 **Table 1: Summary of total program capital investments by year.**

Program (\$ millions)	Rate Plan Year 1 2025	Rate Plan Year 2 2026
Pipeline Digital Monitoring	2.7	2.7
Pipeline System Reliability	12.6	17.1
Alternate Fuel Readiness	1.5	1.5

11 **Q. Are there operations and maintenance (“O&M”) cost reductions that are**
12 **expected to result from these program investments?**

13
14 A. Yes. O&M expense reduced by these programs is approximately \$375,000
15 annually from avoiding manual system adjustments during cold weather. System
16 reliability projects eliminate the need for cold weather actions and manual field
17 adjustments during cold mornings. These O&M expense reductions help to
18 relieve the increasing O&M expense pressures discussed in Exh. DJL-1T.

1 **Q. Please describe the benefits that PSE’s pipeline reliability, monitoring, and**
2 **alternate fuel readiness program investments will deliver for customers**
3 **through the rate plan.**

4 A. The primary benefits of these programs are avoided customer outages, reduced
5 response time, and reduced carbon emissions. The total benefit of the pipeline
6 reliability, monitoring, and alternate fuel readiness programs presented in this rate
7 plan is \$190.4 million based on quantification of benefits using PSE’s Investment
8 Decision Optimization Tool (“iDOT”) to evaluate portfolio benefits, including
9 both quantitative and qualitative benefits.

10 **Q. Please describe the performance metrics that these programs investment**
11 **impact.**

12 A. The key corporate performance metric these programs benefit is SQI #7 – Gas
13 Safety Response Time, by decreasing the number of leaks that must be responded
14 to over time.

15 **Q. Please describe how cost estimates are developed that support these**
16 **programs.**

17 A. PSE’s Project Delivery organization provides planners with cost estimating tools
18 that generally provide average costs based on historical projects and unit pricing
19 contracts. Planners estimate using these tools based on a planning level scope of
20 work. These tools are updated periodically as necessitated by the effects of

1 negotiated changes in contract unit pricing, changing labor rates, and inflationary
2 pressure on the cost of materials and equipment.

3 **Q. Please describe cost controls deployed to efficiently deploy capital**
4 **investments.**

5 A. The cost controls deployed by PSE for these programmatic and specific
6 investments are discussed in the Prefiled Direct Testimony of Roque B. Bamba,
7 Exh. RBB-1T.

8 **B. Equity**

9 **Q. Please describe how PSE has considered equity in these pipeline reliability,**
10 **monitoring, and alternate fuel preparedness program investments.**

11 A. As discussed in my prefiled direct testimony, Exh. DJL-1T, selection and
12 prioritization of pipeline reliability and monitoring projects are identified through
13 analysis of system reliability parameters, augmented by new geospatial
14 information system (GIS) tools enabling localized customer and community
15 equity data to inform project needs identification. Optimization of programmatic
16 portfolios is accomplished through the use of iDOT, and the process is conducted

1 in a manner such that a targeted equity benefit threshold for named communities
2 is met or exceeded.

3 **C. Digital Monitoring Program**

4 **Q. Please describe PSE’s Digital Monitoring program and core objectives and**
5 **priorities.**

6 A. The Digital Monitoring program core objective is to modernize PSE’s monitoring
7 and response tools to provide faster identification of issues, provide real time
8 monitoring and response, and allow for replacement of antiquated monitoring
9 equipment. The program will continue to evaluate greater use of new technologies
10 such as remotely controlled equipment and electronic monitoring to provide real
11 time response and control where needed. This program is supported by the
12 Corporate Spending Authorization (“CSA”) – Pipeline Mod: Digital Monitoring,
13 provided in Appendix A and accompanying business plan, which describe
14 program background, statement of need, scope, benefits, cost estimate,
15 alternatives, and funding risk.

16 **Q. Please provide PSE’s actual and planned Digital Monitoring program capital**
17 **investments and work over the rate period presented in this case.**

18 A. Table 2 provides the planned capital investments from January 1, 2025 through
19 December 31, 2026, which are estimated based on historic trends and
20 programmatic plans.

Table 2: Summary of Digital Monitoring program capital investments by year.

Plan	Rate Plan Year 1 2025	Rate Plan Year 2 2026
Digital Monitoring Capital investment (\$ Millions)	2.7	2.7
Assets (#)	40 – 45	40 – 45

O&M expense related to construction (“OMRC”) is minimal for this this work in accordance with FERC property accounting rules.

Q. Please describe the basis for the forecasted Digital Monitoring program investments.

A. This programmatic investment is based on equipment and installation estimates for upgrading monitoring equipment. This investment supports real time data acquisition and improved system control to meet Transportation Security Administration (“TSA”) cyber security requirements. The Digital Monitoring Business Plan, Appendix A to this testimony, provides additional background on the basis for the forecasted investment.

Q. Have benefits been realized from the Digital Monitoring program?

A. Yes. Confidence in future plan benefits can be based on historical benefits realized. From 2022 through 2023, five remote telemetry units were upgraded to reduce cybersecurity risks as required by TSA. Additionally, 15 analog paper chart recorders, requiring routine physical collection of records from the field were upgraded to digital equipment providing remote real-time access to system performance data.

1 **Q. Please describe the benefits that the Digital Monitoring Program will deliver**
2 **for customers through the rate plan.**

3 A. The primary benefit is improved system reliability and safety by enhancing PSE's
4 operational awareness, which reduces elapsed time between occurrence of an
5 issue and its discovery and resolution. Digital monitoring reduces site visits
6 associated with paper chart change outs and allows near real time access to
7 information, compared to manual collection of data every one to two weeks,
8 enabling an abnormal operating condition to be detected sooner, before it
9 becomes an emergency (i.e., over pressure, losing pressing, failure of equipment).
10 Table 3 provides the number of reduced site visits per year for retrieval of
11 records.

12

Table 3: Summary of Digital Monitoring program benefits by year.

Type of Benefit	Rate Plan Year 1 2025	Rate Plan Year 2 2026
Reduction in Number of Site Visits for Records Retrieval	390	390

D. Pipeline System Reliability Program

Q. Please describe the key program plans included in the Pipeline System Reliability program.

A. The Pipeline System Reliability program focuses on reinforcements required to the system to meet customer demand on a peak hour design day. PSE currently has constraints on thirteen areas of the gas Delivery System that require manual interventions, known as cold weather actions (“CWA”) consisting of real-time adjustments to field equipment or injection of supplemental gas into the Delivery System during peak loads to maintain reliable service to customers. The Pipeline System Reliability program addresses current pipeline constraints to reduce reliability and operational risks. For example, should inclement weather create conditions such as icy roadways preventing an injection truck from arriving at a CWA location on time, or operational issues be encountered during manual adjustments of the Delivery System, customers will be placed at risk of losing gas service. Furthermore, PSE is limited by the number of CWAs that can be deployed simultaneously due to training, staffing, and the large extent of service area requiring action on the coldest of days. If the ability to cover all peak system loads via CWAs is exhausted, the next action will be to intentionally isolate and

1 shut off portions of the gas system as the system approaches peak demand.
2 System reinforcements help avoid these situations and guarantee PSE can provide
3 reliable service to firm customers. This program will provide that the gas high
4 pressure and intermediate pressure system infrastructure, and regulating stations
5 and equipment, are adequate to serve load on a peak hour design day and is
6 supported by the CSA – Pipeline Mod: System Reliability, provided in Appendix
7 B along with the accompanying business plan which describes program
8 background, statement of need, scope, benefits, cost estimate, alternatives, and
9 funding risk.

10 **Q. Please provide PSE’s planned Pipeline System Reliability program capital**
11 **investments and work over the rate period presented in this case.**

12 A. Table 4 provides the planned capital investments from January 1, 2025 through
13 December 31, 2026 which are estimated based on historic trends and
14 programmatic plans.

15 **Table 4: Summary of System Reliability program capital**
16 **investments by year.**

Plan	Rate Plan Year 1 2025	Rate Plan Year 2 2026
System Reliability Capital investment (\$ Millions)	12.6	17.1
Projects (#)	3 (2.1 miles)	5 (3.2 miles)

17 O&M expense related to construction OMRC is minimal for this this work in
18 accordance with FERC property accounting rules.
19
20

1 **Q. Please describe the basis for the forecasted Pipeline System Reliability**
2 **program investments.**

3 A. Long range system studies are performed to identify pipeline system
4 reinforcement projects and other investments to support the system. The program
5 annually addresses Pipeline System Reliability and is programmatically optimized
6 utilizing iDOT. Project costs are based upon historical project costs adjusted for
7 inflation and other cost escalators.

8 **Q. Have benefits been realized from the System Reliability program?**

9 A. Yes. Confidence in future plan benefits can be based on historical benefits
10 realized. From 2022 through 2023, completed projects provided system
11 performance improvements verified through real time monitoring, reducing risk
12 of customer outages by 500 customers during a system peak time. The
13 improvements align with expected outcomes from modeling software. In addition,
14 cold weather actions are being eliminated as a result of this plan.

15 **Q. Please describe the benefits that the System Reliability program will deliver**
16 **for customers through the rate plan.**

17 A. Through this program, customers can receive continuous and reliable firm tariffed
18 service on a peak hour design day by reducing risk of an overextended cold
19 weather action plan that would place reliable service in jeopardy. Table 5
20 provides the reduction in customer outages over the rate period achieved through
21 investments of the System Reliability program.

1 **Table 5: Summary of System Reliability program benefits by year.**

Type of Benefit	Rate Plan Year 1 2025	Rate Plan Year 2 2026
Reduction in Customer Outage Risk per System Peak Occurrence(#)	2,850	2,700

2
3 **E. Alternate Fuels Readiness Program**

4 **Q. Please describe PSE’s Alternate Fuels Readiness program and core**
5 **objectives and priorities.**

6 A. PSE’s commitment to decarbonizing the Delivery System requires natural gas
7 system readiness to accept alternate fuels including clean hydrogen and larger
8 amounts of renewable natural gas. PSE is actively reviewing its design,
9 construction, and maintenance plans so that the pipeline system is ready to accept
10 any blend of fuels needed in the future. Preliminary analysis identified seven
11 preferred system locations to explore and pilot operations with a blend of various
12 percentages of hydrogen gas mixed with natural gas to lower the carbon impact of
13 pipeline energy. The objective of the program is to perform demonstrations and
14 pilots in test environments, subsequently extending to portions of the Delivery
15 System to determine workforce operational readiness, customer impacts including
16 communication and specific appliance impacts, and long-range system
17 improvements required for increased percentages and distribution of blended
18 fuels. Most importantly, this program focuses on ensuring current pipeline
19 investments, including materials and design, will support a decarbonized future
20 energy supply. This program also seeks to remove identified obstacles to

1 decarbonization and streamline alternate fuels interconnection processes and
2 studies. This program is supported by the CSA – Pipeline Mod: Alternative Fuel
3 Readiness, provided in Appendix C, and its supporting business plan, which
4 describe program background, statement of need, scope, benefits, cost estimate,
5 alternatives, and funding risk.

6 **Q. Please provide PSE’s planned Alternate Fuels Readiness program capital**
7 **investments and work over rate period presented in this case.**

8 A. Table 6 provides the planned capital investments from January 1, 2025 through
9 December 31, 2026, which are estimated based on programmatic plans.

10 **Table 6: Summary of Alternate Fuels Readiness program capital**
11 **investment by year.**

Plan	Rate Plan Year 1 2025	Rate Plan Year 2 2026
Alternate Fuels Readiness Capital investment (\$ Millions)	1.5	1.5
Demonstration projects (#)	1 – 2	1 – 2

12
13 **Q. Please describe the basis for the forecasted Alternate Fuels Readiness**
14 **program investments.**

15 A. This new programmatic plan is based on estimates for pilots, including labor and
16 materials and potential partnerships that will need refinement as each pilot is
17 scoped. PSE intends to manage pilot scope and subsequent actions within the total
18 budget of \$3 million over the rate plan.

1 **Q. Have benefits been realized from the Alternate Fuels Readiness program?**

2 A. Confidence in the plan is founded on the successful completion of the first
3 demonstration of blended hydrogen fuel in 2021, which began the evaluation of
4 operational and customer benefits. The demonstration engaged engineering and
5 field personnel, expanded the understanding and skill of PSE’s workforce,
6 broadened PSE’s understanding of the pipeline impacts associated with blended
7 hydrogen, and affirmed that this operating approach is attainable.

8 **Q. Please describe the benefits that the Alternate Fuels Readiness program will**
9 **deliver for customers through the rate plan.**

10 A. Customers will benefit from these demonstrations and pilots as PSE learns and
11 develops a transformation plan for the pipeline system that provides safe and
12 reliable energy delivery with lower carbon impact. Table 7 provides the carbon
13 reduction potential to be tested by alternate fuels pilots planned over the rate
14 period.

15 **Table 7: Summary of Alternate Fuels Readiness program benefits by year.**

Type of Benefit	Rate Plan Year 1 2025	Rate Plan Year 2 2026
Carbon Carbon reduction from customer end use (at pilot test locations).	Up to 5% CO ₂ reduction	

1

II. CONCLUSION

2

Q. Does this conclude your testimony?

3

A. Yes, it does.