0001 1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION 2 COMMISSION 3 In the Matter of the Petition of:) 4 PUGET SOUND ENERGY, INC. DOCKET NO. U-101217))) Volume I 5 For a Declaratory Order Regarding the Transfer of) Pages 1 - 15 б Assets to Jefferson County) Public Utility District No. 1) 7) 8 A Prehearing Conference in the above matter was 9 held on August 26, 2010, at 1:30 p.m., at 1300 South 10 Evergreen Park Drive Southwest, Olympia, Washington, before 11 Administrative Law Judge DENNIS J. MOSS. 12 The parties were present as follows: 13 WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, by ROBERT CEDARBAUM, Assistant Attorney General, 1400 South Evergreen Park Drive Southwest, Post Office Box 14 40128, Olympia, Washington 98504; telephone (360) 664-1188. 15 PUGET SOUND ENERGY, by SHEREE STROM CARSON, 16 Attorney at Law, Perkins Coie, 10885 Northeast Fourth Street, Suite 700, Bellevue, Washington 98004; telephone 17 (425) 635-1422.18 PUBLIC COUNSEL, by SARAH SHIFLEY (via bridge), Assistant Attorney General, 800 Fifth Avenue, Suite 2000, 19 Seattle, Washington 98104; telephone (206) 464-6595. JEFFERSON COUNTY PUD NO. 1, by KIRK H. GIBSON, 20 Attorney at Law, McDowell, Rackner & Gibson P.C., 419 S.W. 21 11th Avenue, Suite 400, Portland, Oregon 97205; telephone (503) 595-3922 and by ARTHUR BUTLER, Attorney at Law, Ater Wynne, LLP, 601 Union Street, Suite 1501, Seattle, 22 Washington 98101-3981; telephone (206) 623-4711. 23 Shaun Linse, CCR NO. 2029 24 Court Reporter

1 PROCEEDINGS JUDGE MOSS: Good morning or good afternoon I 2 3 should say, everyone. My name is Dennis Moss. I'm an 4 Administrative Law Judge with the Washington Utilities and 5 Transportation Commission. We are convened this afternoon б in the first prehearing conference in the matter styled 7 Petition of Puget Sound Energy, Inc., for a Declaratory 8 Order regarding the Transfer of Assets to Jefferson County Public Utility District No. 1, Docket U-101217. 9 10 The first order of business will be to take 11 appearances and we'll begin with the company PSE. 12 MS. CARSON: Good afternoon, Your Honor. Sheree 13 Strom Carson representing Puget Sound Energy. My address is 10885 N.E. Fourth Street, Suite 700, Bellevue, Washington 14 15 98004. Phone is 425-635-1422 and fax is 425-635-2422. 16 E-mail address is scarson@perkinscoie.com. 17 JUDGE MOSS: Just for the record, we've had some 18 off-the-record conversation among those present, including Mr. Butler who is here representing as I understand it the 19 Jefferson County PUD No. 1, and we discussed what status 20 21 that interested party would have in this proceeding, and I've decided I think that we'll just consider them to be an 22 intervenor. There's no objection from staff or from PSE and 23 24 they clearly do have an interest in the proceedings. So

25 will you be taking the lead for us, Mr. Butler, or your

1 colleague?

2	MR. BUTLER: Yes, I'm here with my colleague Kirk
3	Gibson who will also be appearing for the Jefferson County
4	PUD. I'll enter my appearance first. It's Arthur A. Butler
5	from the Law Firm of Ater Wynne, LLP. Address is 601 Union
б	Street, Suite 1501, Seattle, Washington 98101-3981;
7	telephone 206-623-4711; fax, 206-467-8406; e-mail
8	aab@aterwynne.com. I've filed a written notice of
9	appearance also for my colleague Joel R. Paisner with the
10	same contact information.
11	JUDGE MOSS: Thank you.
12	MR. GIBSON: Your Honor, my name is Kirk H.
13	Gibson, K-i-r-k H. G-i-b-s-o-n. My address is 419 S.W. 11th
14	Avenue, Suite 400, Portland, Oregon 97205. Phone number
15	503-595-3922; fax 503-595-3928; e-mail kirk@mcd-law.com, and
16	I will be entering a written appearance downstairs later
17	after this proceeding, and I am here on behalf of PUD No. 1
18	Jefferson County.
19	JUDGE MOSS: Thank you, and that will be helpful
20	if you will enter that appearance form. I don't seem to
21	have yours, Mr. Butler, but I did note that it came in so
22	I'll have that information for purposes of our prehearing
23	conference order.
24	Mr. Cedarbaum.

25 MR. CEDARBAUM: Thank you, Your Honor. Robert

Cedarbaum. I'm the Assistant Attorney General representing
 Commission staff. My address is the Heritage Plaza
 Building, 1400 South Evergreen Park Drive S.W., Olympia,
 Washington 98504. My direct dial phone number is area code
 360-664-1188. The fax is the same area code 586-5522 and my
 e-mail is bcedarba@utc.wa.gov.

JUDGE MOSS: Thank you. And, Ms. Shifley, I had some conversation with you a moment ago. I understand that Public Counsel's intent at this moment at least is to act more or less as a monitor in this proceeding. You are nevertheless a statutory party, and I'll ask that you enter your appearance for purposes of the record.

13 MS. SHIFLEY: Thank you, Your Honor. My name is Sarah Shifley, Assistant Attorney General for Public 14 15 Counsel. My mailing address is 800 Fifth Avenue, Suite 16 2000, Seattle, Washington 98104. My direct number is 17 206-464-6595. My e-mail address is 18 sarah.shifley@atg.wa.gov. I'd also like to I guess enter an 19 appearance for my co-counsel Simon ffitch, same contact 20 information. ffitch's e-mail address is simonf@atg.wa.gov. 21 JUDGE MOSS: All right. Thank you. Is there anyone else who wishes to enter an appearance today? 22 23 Apparently not. 24 All right. We've taken care of our intervenor

25 status question. I'll just note for the record that the

Commission entered a protective order in this proceeding on July 30, 2010, and I'll presume that to the extent there is discovery -- I won't presume. I will say that it is going to, of course, conform to the Commission's procedural rules under WAC 480-07-400, et seq.

Now, what do we need to do in this case, folks, in
terms of process? We have testimony from Mr. Karzmar
supported by various exhibits. That's the case in chief.
So what do we want from staff?

Mr. Cedarbaum, are you going to have some preliminary matters?

12 MR. CEDARBAUM: No, not in the way of any motions 13 if that's what you mean. There are some factual issues raised by the company's petition in the specific relief that 14 15 they request in terms of the three findings that are listed 16 in the petition. So staff will be looking at those factual 17 issues and potentially filing testimony on them. And so 18 from a process perspective staff's proposal is to set up a schedule that would accommodate prefiling of staff 19 testimony, company rebuttal, and a hearing, although we 20 think only one day would be necessary. But that we include 21 a settlement conference date as well so that perhaps these 22 factual issues can be dispensed with, and then perhaps the 23 24 filing of full formal staff testimony would become 25 unnecessary.

1 So I would like to set it up that way with the understanding that we could request more if the case 2 3 requires. 4 JUDGE MOSS: Yes, it's conceivable we would 5 proceed, for example, with a paper record if that was appropriate given what you've learned. Have you commenced б 7 discovery? 8 MR. CEDARBAUM: I think staff has begun to look at 9 Mr. Karzmar's testimony, but I have not issued any data 10 requests. I don't think anything informally has been done. 11 JUDGE MOSS: All right. 12 MR. CEDARBAUM: With respect to the data request, 13 we do appreciate the discovery rules being implemented. We 14 would like to have the turnaround time reduced to five 15 business days from ten given the schedule that I've 16 discussed just briefly with Ms. Carson. 17 JUDGE MOSS: Well, that was my next question was 18 whether you all had discussed the schedule. So have you 19 agreed to something? 20 MR. CEDARBAUM: I don't know. Again, this just 21 happened before we went on the record. She may need some time to consult with Mr. DeBoer who is sitting behind her, 22 but we have a proposal. I can tell you what it is or we can 23 24 go off the record. 25 JUDGE MOSS: We'll go off the record in a minute,

and you all can discuss it and maybe work out any little kinks and so on and so forth, and we'll perhaps go forward with an agreed schedule. Assuming it is a fairly short schedule, certainly I would entertain favorably your suggestion on the discovery exchange and we can talk about that once we have the schedule before us.

7 Before that happens I'll just say one thing 8 picking up really on the comment you made, Mr. Cedarbaum. 9 The specific findings that company requests here I have to 10 say in particular the finding concerning the transactions 11 being authorized under RCW 80.12.020(2) the way that's 12 worded is a little troubling to me given what the statute 13 says, and I think the parties should be mindful as they talk among themselves the precise statutory language what it 14 15 allows and does not allow for. I don't know that this is 16 going to pose any barrier to you in your transaction, so on 17 and so forth, but basically as I read it what the statute 18 says is this transaction is not within the Commission's authority; therefore, it doesn't authorize the transaction. 19 It just says we don't have any authority to not authorize it 20 21 I guess.

22 So that's just one point I wanted to raise today. 23 Perhaps we'll need some briefing on it. I don't know, and 24 I'll just say too the reason I asked you, Mr. Cedarbaum, if 25 there was anything preliminary, I didn't know if staff was

going to raise any concerns about the exercise of the
 Commission's jurisdiction over this matter.

3 MR. CEDARBAUM: Well, I interpreted the Company's 4 request on that point and, maybe I interpret it incorrectly, 5 but I thought what was asked was for the Commission to 6 determine that it did not have -- that Commission approval 7 of the transaction was required by statute.

8 JUDGE MOSS: Right. I think that's probably what 9 we can say based on my reading of the statute, and I hope 10 perhaps I'm raising something that's not really a concern. 11 Just as I was reading the papers today, I just was struck by 12 the way that that particular finding was worded, and I 13 thought that the interpretation you suggested was entirely within the possible range of things that the Company is 14 15 really looking for here. I'm just going to raise that 16 point.

17 MS. CARSON: I would agree on behalf of PSE that 18 that is what the Company was asking for, and there is a little bit of perhaps confusion or if you look at the WAC 19 that does seem to require authorization for any transfer as 20 21 opposed to the statute. Of course, the RCW supersedes or takes priority over the WAC, but it is the Commission's rule 22 23 requiring the Commission to rule on any transfer. So what 24 we are asking for is simply that the Commission confirm that it's not necessary for it to approve this transfer. 25

JUDGE MOSS: The WAC is limited by the jurisdictional restrictions in the RCW. I think it's okay to say that the WAC applies only to what we have jurisdiction over and that extent. So I think that's not really a question or at issue. Okay. All right.

I guess I want to raise the question too, and you б 7 all can talk among yourselves about this as well as the 8 schedule and maybe we can hear a little bit more about it 9 when I come back, but the concern that I have is just sort 10 of mingling in the back of my mind is if we don't have 11 jurisdiction over the transaction under what rubric did we 12 make these other determinations that we've been asked to 13 make? One is that the company has received fair value or full value or something -- I can't remember the term -- for 14 15 the properties. And the other is that the company is not 16 doing anything contrary to its public service obligation 17 here.

So I suppose perhaps it's just our authority to enter into declaratory orders sufficient to confirm jurisdiction to answer those questions, but I'm thinking ahead to when I have to write an order, and so I'd like to hear from the parties on what their thoughts are on the subject.

24 MR. CEDARBAUM: Now or later?25 JUDGE MOSS: We can do it later. You guys can

1	talk among yourselves and see if we're all in agreement as
2	to how this goes forward. I mean it makes my life easier.
3	All right. Why don't I give you a few minutes.
4	You think you'll need more than say ten minutes?
5	MS. CARSON: That should be fine.
б	JUDGE MOSS: Okay. I'll give you ten minutes and
7	then I'll come back at about five before the hour, and we'll
8	see where we are.
9	(Recess taken from 1:49 p.m. to 2:06 p.m.)
10	JUDGE MOSS: We'll come back to order and be on
11	the record.
12	I gather from Mr. Cedarbaum having retrieved me
13	from the Commissioner's work area that you all have reached
14	some sort of an agreed schedule; is that right? Who wants
15	to tell me what that is?
16	MR. CEDARBAUM: I can do that.
17	JUDGE MOSS: All right. Thank you.
18	MR. CEDARBAUM: We've agreed to a schedule as
19	follows: A settlement conference on December 3, filing of
20	staff and intervenor testimony and Public Counsel if they
21	file on December 21. The filing of Company rebuttal on
22	January 18, and then we did not know the Commissioner's
23	schedule if they're sitting or your schedule if they're not.
24	We would ask for a hearing as soon as possible after
25	January 18 but no sooner than three weeks later. We would

1 only anticipate one day being necessary.

2	JUDGE MOSS: Okay. So a hearing as soon as
3	possible after January 18 plus three weeks?
4	MR. CEDARBAUM: Right.
5	JUDGE MOSS: Now let me just take a quick look.
б	We have to be cognizant of state furloughs so I'm going to
7	do my duty here.
8	All right. I think all that is going to work just
9	fine in terms of the schedule for the government to cease as
10	it does every month or so. I think the calendar looks
11	pretty good in terms of the hearing shortly after January 18
12	plus three weeks. So I will set that up and just inform you
13	of what the date is. Does anybody have a preference in
14	terms of a specific date? No?
15	MR. BUTLER: Not February 7, if at all possible.
16	JUDGE MOSS: Okay. Would that be because of
17	Qwest/Century Link Transfer simultaneous post-hearing briefs
18	are due on that day or for some other reason?
19	MR. BUTLER: Good guess. Yes, correct.
20	MR. CEDARBAUM: We would still ask although that's
21	now as fast a schedule as I proposed earlier, we would still
22	ask for the shortened turnaround time for data requests five
23	days business.
24	JUDGE MOSS: All right. Is that workable for
25	everybody?

1 MS. CARSON: That's fine.

2 JUDGE MOSS: I will do that when I prepare the 3 order, the prehearing order five-day turnaround. 4 Anything else we need to do that's unusual that 5 needs be noted in the order, the prehearing order? No? б Okay. Anything else you all want to share with me 7 at this time? 8 What else do I need to share with you? If you all 9 wish to go forward with the simply electronic service of 10 documents, remember that you need to file a waiver letter 11 with the records center so that we don't have to insist on 12 mail or hand delivery for service. 13 I guess I will remind you all. I don't think it's going to be any problem with this particular group because 14 15 you're all experienced here, but do each keep in mind if 16 you're submitting things electronically, the dates we put on 17 the procedural schedule will be dates for submission. So 18 that's, for example, the testimony, so on and so forth. The actual filing date is the next day following if you use 19 electronic submission, but I do want to emphasize that 20 21 there's a difference between submitting the document electronically and filing it. The filing actually occurs 22 when we get paper copy, and that's explained in our 23 24 procedural rules, but we've had some recent activity on that subject that I don't want to repeat. So there's that. 25

You did mention that you want me to set a date of December 3 for a settlement conference. You are familiar with that process. If you need a mediator or if there's a need for a mediator and you wish to ask us to provide one we can certainly try to accommodate you in that regard. Though we do have limited staff, we usually can meet those needs.

7 We need an original plus nine copies of everything 8 for internal distribution, and if information that you file 9 includes confidential -- do we have highly confidential 10 provisions in this one?

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MS. CARSON: No.

12 JUDGE MOSS: If it includes confidential information, you need to file the original and nine copies 13 of the confidential version and then you need to just file 14 15 the one copy of the redacted version. Okay? Because we 16 don't really use the redacted version internally. We use it 17 for posting. And, of course, you all are familiar with the 18 process of making your filings to the Commission Secretary, the Commission's P.O. Box and street address, and, of 19 course, making your electronic submissions as well. 20

I like you all to send me courtesy copies of filings and such preferably in .doc or .docx format. Some of you may have noticed over the years, I do cut and paste from what you send in when I'm writing things, and it does make life a lot easier if I have it in that format so I

1 appreciate that.

2	If we do end up having a hearing, we'll go through
3	the usual process that I have in my hearings which we'll
4	develop a witness list and exhibit list. We will exchange
5	cross-examination exhibits and so forth a few days, probably
б	three business days before the hearing, and only if
7	necessary will we conduct another prehearing conference at
8	that stage. That hasn't been necessary in about the last
9	four or five years so I think everybody is well familiar
10	with how that works.
11	I will prepare a prehearing conference order and
12	that will be entered in due course, and unless there's any
13	other business I believe that concludes what we need to do
14	today. Thank you all very much for being here.
15	(Prehearing Conference adjourned at 2:15 p.m.)
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1	In re: Petition of Puget Sound Energy, Inc.
2	Docket No. U-101217
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8	AFFIDAVIT
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10	I, Shaun Linse, CCR, do hereby certify that the
11	foregoing transcript prepared under my direction is a
12	full and complete transcript of proceedings held on
13	August 26, 2010, in Olympia, Washington.
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16	Shaun Linse, CCR 2029
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