EXH. DJL-3 (Apdx. O) DOCKETS UE-240004/UG-240005 2024 PSE GENERAL RATE CASE WITNESS: DAVID J. LANDERS

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

v.

PUGET SOUND ENERGY,

Respondent.

Docket UE-240004 Docket UG-240005

APPENDIX O (NONCONFIDENTIAL) TO THE SECOND EXHIBIT TO THE PREFILED DIRECT TESTIMONY OF

DAVID J. LANDERS

ON BEHALF OF PUGET SOUND ENERGY



Date Created:	Friday, February 10, 2023
Discretionary/ Non-Discretionary:	Discretionary
Multi Year Rate Plan:	Programmatic
Equity Impact:	Yes
Strategic Alignment:	Evolve the Business-Clean
Estimated In-Service Date:	Friday, December 31, 2027
Estimated In-Service Date: Current State (Business Need):	Methane remissions are 84s that of carbon disolds, damaging the environment and a focus of PSC objectives as well as numerous regulations include carbon continued and the USS Methane remissions Reduction Reference (PMR). A 2009 Piges Act, and the USS Methane releases when pipelines fall the most offen for PSC as a result of damage by third party right in and planned methane releases when pipelines follows the most reference of other popelines. Regulation several years ago required PSC to calculate the merits too of methane released, addition that DNS measurement which is based on national average realized by the party of the population of the PSC and the property of the population of the PSC and the property of the population of the PSC and the property of the population of the PSC and the PSC



Desired State (Proposed Solution):	assemble complete the avaluation of the Alidax and aggregically implement changes to practice; associated with lask prevention and management, damage or provided in the control of the Alidax and aggregically implement the practices associated with lask prevention and management, damage or provided in the control of the Alidax and aggregically implement the practices associated with lask prevention and management, damage or provided in the control of the Alidax and aggregically implement the practices as a second or provided in the control of the Alidax and aggregation aggregation and aggregation and aggregation and aggregation and aggregation and aggregation and aggregation aggregation aggrega
pesneu state (Proposed Solution):	PSE will complete the evaluation of the 24 ideas and aggressively implement changes to practices associated with leak prevention and management, damage prevention, intentional release, emergency release, and engineering design and standards. Immediate focus areas include advanced Leak detection technology, reduce locate related damages, review purging practices and changes in design to eliminate this need, continued refinement of purging
	procedures and use of nitrogen, recompression and methane capture tools, and pipeline replacement construction practices. Many of these will require a change in design philosophy and additional infrastructure and capital
	tools to avoid the need to intentionally release methane. PSE estimates advanced leak detection, recompression technology, and tools to improve locating will avoid release of 4300 metric tons of CO2e annually.



What are the	The primary benefit is the reduction of methane emissions from PSE's system, construction, and operations.
nticipated benefits):	



Dependencies:	No										
Dependencies comment:	None.										
Escalation Included:	No, escalation has not been included.										
Total Estimated Costs:											
Total Estimated Costs.	\$15,600,000										
Estimated Five Year Allocation:	Funds Type	ID	L	ine Item Descriptio	n	Previous Years Actuals	Fiscal 2024 Requested	Fiscal 2025 Requested	Fiscal 2026 Requested	Fiscal 2027 Requested	Fiscal 2028 Requested
	Capital	W_R.10015.08.01.02	Enhanced Methan	e Emissions Reduct	ion	\$ -	\$ 2,000,000	\$ 2,750,000	\$ 2,700,000	\$ 2,800,000	\$ -
Incremental O&M:	No										
Qualitative Benefits:	In addition to reducing meth	nane these changes improve	worker safety by d	ecreasing the need	to work in a gaseou	is environment whe	ara cafatu ricks avis	+			
Qualitative beliefits.	in addition to reducing meth	iane, triese trianges improve	worker salety by u	ecreasing the need	to work in a gaseot	is environment whe	ere salety risks exis				
Quantitative Benefits:	Quantitative Benefits	Ponefit Tune	Dravious Voors	Fiscal 2024	Fiscal 2025	Fiscal 2026	Fiscal 2027	Fiscal 2028	Fiscal 2029	Remaining Costs	Life Total
	Health and Safety /	Benefit Type	Previous Years	FISCAI 2024	FISCAI 2025	FISCAI 2020	FISCAI 2027	PISCAI 2026	FISCAI 2029	Remaining Costs	Life rotal
	Environment	Other	\$ -	\$ 9,600,000	\$ 9,600,000	\$ 9,600,000	\$ 9,600,000	\$ -	\$ -	\$ -	\$ 38,400,000
Risk Summary:	Project risk is challenged onl				ted.						
	Benefit risk is challenged by	adoption to new practices ar	nd will take some ti	me.							
	System risk isn't affected by	this initiative.									



Corporate Spending Authorization (CSA)

Change Summary:

Planning Cycle	Change Summary	Last Update Date
2022 Baseline Cycle	This CSA has been migrated into the EPPM tool at go-live as part of the Phase 1 EPPM implementation effort. The projects in this CSA were previously approved for the 2023-2027 capital plan. Please refer to the original CSA document for additional information (if available.)	2/10/2023
2023 Cycle 1	Updated based on last business plan	4/1/2023



Corporate Spending Authorization (CSA)

Approval History:

Approved By	Date Approved
Approved by Cost Center Owner: Weatherby , Niecie	4/5/2023
Approved by Director Sponsor: Landers , David	4/7/2023
Approved by Executive Sponsor: Jacobs , Josh	4/8/2023
CSA Status changed to Approved	4/8/2023
Approved by Cost Center Owner: Shrum , Bailey	12/4/2023
Approved by Director Sponsor: Shrum , Bailey	12/4/2023
Approved by Executive Sponsor: Shrum , Bailey	12/4/2023
CSA Status changed to Approved	12/4/2023
Approved by Cost Center Owner: Weatherby , Niecie	1/29/2024
Approved by Director Sponsor: Landers , David	1/29/2024
Approved by Executive Sponsor: Jacobs , Josh	2/2/2024
CSA Status changed to Approved	2/2/2024



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Desired State (Proposed Solution):	The solution to reducing methane from PSE's pipelines operations is to address damage prevention aggressively, repair aboveground meter set leaks, and repair leaks upon finding them. PSE's 2021 PRP included the addition of 5 damage prevention representatives, enhancements to PSE's locating risk prioritization tool, adding mapping staff to identify process improvements to ensure timely mapping, repairing 7,300 aboveground meter set leaks, and changing operating practices to repair non-hazardous leaks faster than 4 months. PSE did not execute on some of these solutions in 2022 and where did it started very late in the year putting pressure on 2023 to meet the plan approved by the UTC. The funding request reflects the need to continue to focus into the next PRP plan for 2024/2025.
	approved by the one, the following request reflects the freed to continue to focus into the freed for the first First plan for 2024/2023.



utcome/Results	The primary benefit of the program is the reduction of methane emissions. PSE estimates an avoided 6,916 metrics tons of CO2e from enhancing the damage prevention activities over 5 years along with avoiding 494 damages,
Vhat are the sticipated benefits):	an avoided 6,773 metric tons of CO2e from repairing 1,875 non-hazardous below ground leaks faster, and an avoided 4,000 metric tons of CO2e from repairing 7,300 aboveground meter set leaks over 5 years.
mapateu venemaj:	Estimated quantitative benefits of methane emissions avoided = 17,689 MTons CO2e * \$87/MTon (UTC Social Cost of Carbon for 2025 in 2021\$) https://www.utc.wa.gov/regulated-industries/utilities/energy/conservation-and-
	renewable-energy-overview/clean-energy-transformation-act/social-cost-carbon



Dependencies:	No										
Dependencies comment:	None.										
Escalation Included:	No, escalation has not been included.										
Total Estimated Costs:	\$35,711,261										
Estimated Five Year Allocation:	Funds Type	ID	L	ine Item Description	n	Previous Years Actuals	Fiscal 2024 Requested	Fiscal 2025 Requested	Fiscal 2026 Requested	Fiscal 2027 Requested	Fiscal 2028 Requested
	Capital Capital	W_R.10015.04.01.13 W_R.10015.04.01.12		Repair Methane PR epair Methane PRP	P	\$ - \$ -	\$ 492,560 \$ 1,398,510	\$ 507,330 \$ 1,440,490	\$ 522,550 \$ 1,483,730	\$ 535,500 \$ 1,528,240	\$ 550,000 \$ 2,100,000
	Capital	W_R.10015.04.01.12	G NOTITIAZ IVIAITI KE	pair iviettiane PKP		ş -	\$ 1,396,310	\$ 1,440,490	\$ 1,465,750	\$ 1,326,240	\$ 2,100,000
Incremental O&M:	Both										
Qualitative Benefits:	In additional to methane red		reputational risk b	y staying complian	with the Commiss	ion approved PRP p	olan. There are pub	lic and employee s	afety benefits to dr	iving down damage	s as well
	especially in light of the worl	ktorce experience level.									
Outside the Description				T							
Quantitative Benefits:	Quantitative Benefits	Benefit Type	Previous Years	Fiscal 2024	Fiscal 2025	Fiscal 2026	Fiscal 2027	Fiscal 2028	Fiscal 2029	Remaining Costs	Life Total
	Reduction - MTon CO2e *	Other	\$ -	\$ 1,538,943	\$ 1,538,943	\$ 1,538,943	\$ 1,538,943	\$ -	\$ -	\$ -	\$ 6,155,772
	Social Cost of Carbon (UTC	Other	, .	3 1,338,343	\$ 1,556,545	\$ 1,556,545	Ç 1,338,343	, -	, -	, -	\$ 0,133,772
Diel Communication	Dunings Dieleie ab allowed by	0000 f			-1						
Risk Summary:	Project Risk is challenged by	O&M funding constraints de	spite the plan appr	oval by the Commi	sion.						
	Benefit risk is minimized as it						deploying the dama	age prevention activ	vities, but just not s	ufficient staffing ar	d so it is
	anticipated that the benefit	of reduced damages will be r	ealized, but there o	can be varying facto	rs not always in PSI	s control.					
	System risk exists if PSE does	enhance the focus on dama	ge prevention as it	presents a safety ri	sk to the public and	l employees, somet	times requiring cus	tomers to be shut o	off in order to make	repairs.	



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Change Summary:

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2023 Cycle 1	Updated based on 2021 PRP.	4/3/2023



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Approved by Executive Sponsor: Jacobs , Josh	2/2/2024
CSA Status changed to Approved	2/2/2024

ENHANCED METHANE EMISSION REDUCTION

ENERGY TYPE: GAS

1. SHORT DESCRIPTION

The Enhanced Methane Emission Reduction plan will investigate new technologies and operating procedures to further reduce methane emissions. This plan addresses PSE's approach to reducing methane emissions from the delivery system. The plan includes active leak repair, advanced leak detection, recompression technology, elimination of non-hazardous aboveground releases of gas (NARGs), and other operational improvements.

2. BACKGROUND

PSE has been working to reduce active nonhazardous natural gas leaks by repairing the oldest leaks first to reduce the population being monitored. Utilizing PSE's Distribution Integrity Management Program (DIMP), those assets that have been identified as a risk due to leaking are scheduled for replacement to minimize any future leaks.

By repairing nonhazardous leaks more quickly, PSE has learned how to better identify non-pipeline gas sources and been able to pinpoint and repair very small leaks on the system. Those small leak repairs help to educate and feed into PSE's DIMP by informing how the system is aging and what components are beginning to leak.

PSE is also focusing on the things that produce the most emissions like third party excavation damages to the distribution system. These are preventable actions that PSE is working to reduce by incorporating new computer risk modeling to help prioritize locate tickets. In addition, PSE will hire new damage prevention field representatives to monitor digging by contractors that damage PSE's facilities the most.

PSE evaluated its practices and over 30 methane reduction ideas. Items that prioritized safety and were ready to implement were identified and some were directly implemented as Standards updates. Items that were new technology or needed to be further analyzed are included in this Enhanced Methane Emission Reduction plan. The remaining tactics have been evaluated and may be incorporated in the future.

 $Table\ 1-Opportunities\ for\ Methane\ Emission\ Reduction$

	Tactic	Status
	Leak prevention and management	
1	Leak repair methodology - Repair leak upon discovery	2021 PRP – Now Enhanced Methane Emissions Reduction
2	Leak survey frequency change based on pipe type; geographic location; year installed, etc.	Preliminary evaluation

	Tactic	Status	
3	Nonhazardous release of gas (NARGS) management	2021 PRP – Now Enhanced Methane Emissions Reduction	
4	Advanced Leak detection technology	Enhanced Methane Emission Reduction	
5	Evaluate results from Material Failure Analysis lab -Proactively Replace Bolt-On Tees	Preliminary evaluation	
6	Evaluate results from Material Failure Analysis lab -Proactively Replace Caps	Implemented	
7	Evaluate results from Material Failure Analysis lab -Use new Continental Punch Tee retirement cap	Implemented	
8	Leverage AMI (methane sensor in module; real-time monitoring)	Preliminary evaluation	
	Damage Prevention		
9	Reduce locate related damages	Preliminary evaluation	
10	Reduce homeowner damages through advertising	Preliminary evaluation	
11	Expand damage prevention team to reduce 3rd party contractor damages	2021 PRP – Now DIMP Accelerated Action	
12	Improve accuracy and timeliness of maps used in locating	Preliminary evaluation	
	Intentional Release of Gas		
13	Meter change out purging practices	Preliminary evaluation	
14	Review purging practices; continued refinement of purging procedures, use of nitrogen	Implemented	
15	Evaluate flaring and recompression for methane impact; methane capture tools	Enhanced Methane Emission Reduction	
16	Pipeline replacement construction practices	Enhanced Methane Emission Reduction	
17	Partner with Williams on their purging procedures	Implemented	
	Emergency Release of Gas		
18	Expand valve inspections and accessibility for shut-down in lieu of dig up and squeeze (e.g., emergency section valves that shut off too many customers, redefining "critical" so more valves are inspected)	Preliminary evaluation	
19	Dynamically scheduled valve inspections - ID valves on either side of third party excavations and create work orders to inspect them prior to construction, so we can shut breaks down more efficiently	Preliminary evaluation	
20	Emergency response process that considers reducing broken and blowing time	Preliminary evaluation	
21	Equipment we should install for shut down processes; e.g., retrofitting services with EFVs	Preliminary evaluation	
22	Adding valve locations to material tracking and traceability, GPS coordinates for valve locations, proactive approach to newly installed; add installed locations during scheduled asphalt restoration, at site visits	Preliminary evaluation	
	Engineering Design and Standards		
23	Valve requirements (install more valves)	Preliminary evaluation	

	Tactic	Status
24	Meter change out philosophy (when to replace a meter during pipeline replacement)	Preliminary evaluation
25	Meter philosophy of SAP improvements, meter replacements/maintenance, avoid unnecessary meter change-outs	Preliminary evaluation
26	Risers, soil to air interface (SAI): to replace or to repair in the field	Preliminary evaluation
27	Replace threaded fittings with flanges on MSA	Preliminary evaluation
28	Evaluate IMO Design to replace relief and minimize leakage points	Implemented
29	Evaluate RS design to minimize leakage points and prove relief has minimal leakage	Preliminary evaluation
30	Evaluate current commodities for methane release potential over time and phase them out	Preliminary evaluation
31	Atmospheric corrosion SAI inspection process (soil to air interface on steel risers)	Preliminary evaluation
32	Riser designs	Preliminary evaluation

The Enhanced Methane Emission Reduction plan includes changing procedures and processes to reduce the amount of methane emissions during normal operations. The methods include using active leak repair, advanced leak detection equipment, utilizing recompression to capture methane during field operations, elimination of NARGs, and other operational improvements.

Table 2 - Enhanced Methane Emission Reduction Plan

Strategy	Description
Active Leak Repair	Targeted repair of non-hazardous B and C leaks
Advanced Leak Detection	Emerging technologies used to identify leaks faster than existing methods.
Recompression / Vacuum Technologies	Devices that capture methane releases that would otherwise be vented into the atmosphere through normal operations. This includes purging and flaring during pipeline replacement.
NARGs	Targeted repair of non-hazardous aboveground releases of gas at meter sets.
Other operational improvements	Emerging tools, technologies and methods to reduce intentional methane releases during operations or to identify leaks. Includes meter exchanges and AMI leak notification.

3. STATEMENT OF NEED

The Enhanced Methane Emission Reduction plan was initiated in response both PSE's Beyond Net Zero Carbon pledge and to new legislation requiring pipeline operators to prioritize identifying and eliminating leaks and operational releases of methane to reduce impact on the environment. PSE is addressing this need through DIMP Accelerated Actions, and the Enhanced Methane Emission Reduction plan.

3.1. NEED DRIVERS

- Protecting our Infrastructure of Pipelines and Enhancing Safety (PIPES Act) of 2020: On December 27, 2020, the President signed into law pipeline safety reauthorization legislation "Protecting our Infrastructure of Pipelines and Enhancing Safety (PIPES Act) of 2020". Included within this act are new mandates for PHMSA to require leak detection and repair programs to consider the environment, the use of advanced leak detection practices and technologies, and for operators to be able to locate and categorize all leaks that are hazardous to human safety, the environment, or can become hazardous.
- Beyond Net Zero Carbon pledge: On January 21, 2021, PSE announced its Beyond Net Zero Carbon pledge, setting an aspirational goal to reach net zero carbon emissions for natural gas sales by 2045, with an interim target of a 30% emissions reduction by 2030. As part of that goal, PSE aspires to transform its natural gas distribution business to reduce carbon emissions for natural gas use in customer homes and businesses, through a combination of energy efficiency, use of low carbon fuel sources and blending (renewable natural gas and hydrogen), among other things and to reduce emissions from PSE's gas and electric operations and supply with focus on leak reduction.

3.2. EQUITY

PSE evaluates equity in the planning process with consideration of the four core tenets of energy justice: Recognition Justice, Procedural Justice, Distributional Justice, and Restorative Justice in various steps of the process.

As specific studies are performed and projects proposed to further a business plan, planners review system, customers, and now equity data to recognize the specific customer burdens, whether there are highly impacted or vulnerable customers that are or will be affected by addressing the specific business need. Planners must prioritize where to focus their study each year, thus the full understanding of the historic and ongoing inequities for the business plan is extrapolated at this time, and will mature over time with greater tools and data.

PSE is building process and tools to enable <u>procedural</u> inclusion in defining the need and solutions through engagement with specific communities and community based organizations, increasing understanding of local needs and consequences to inform specific study development as well as options to address need. Maturity in where and how this occurs will increase over the next several years. Business plans will be updated

as informed by this collective engagement to reflect broader equity benefits and burdens as engagement increases over time.

As specific projects are proposed, PSE's investment decision optimization tool captures equity benefits. An optimized portfolio of projects across many business plans ensures the <u>distribution</u> of benefits and burdens are spread across all segments of the community and aims to ensure that marginalized and vulnerable communities do not receive an inordinate share of burdens or are denied access to benefits. As an initial step, PSE leverages Customer Benefit Indicators ("CBI") and information established as part of the 2021 Clean Energy Implementation Plan ("CEIP") to identify an equity framework to evaluate system projects. The CBI approach was developed through an iterative process that was coordinated with the Equity Advisory Group. These CBI span the core tenets of energy justice and provide a framework to evaluate the comparative equity benefit of each solution alternative considered. Refer to Table 3 for a brief description of the CBIs that address equity and the applicable benefits for the Enhanced Methane Emission Reduction program. PSE will continue to adjust and refine equity consideration in projects when necessary as the process continues to mature.

Projects will be evaluated on each CBI category and a total equity benefit score will be provided.

Table 3: Equity Applicable Benefits

Customer Benefit		Program Applicable
Indicator	Description	Benefit
Customer Energy Savings	leads to less energy that must be nurchased and	
Greenhouse Gas Emissions	Solutions that lead to a reduction of greenhouse gas emissions, either directly or indirectly	Yes
Enables Cleaner Energy Solutions that either directly integrate DER on the system or enable the grid to more readily accommodate future DER.		No
Air Quality Solutions that either directly eliminate the source of a common pollutant or reduce the risk that could cause a common pollutant to increase, such as enabling Electric Vehicle or DER adoption		No
Resilience Solutions that address major event outages or harden critical facilities to prevent catastrophic events from creating long duration outages.		No
Cost Reduction Solutions that identify least cost alternatives are therefore reduce costs for all customers		No
Clean Energy Jobs Solutions that increase clean energy jobs by furthering clean energy technology application, as described in the CEIP		No

Home Comfort Solutions that deploy residential energy efficiency in either a targeted solution area or by leveraging load reduction from system wide energy efficiency installations	No
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The program attempts to annually address the reduction in methane emissions and is programmatically optimized based on total benefit value to cost. Specific program projects are identified based total benefit to cost with named communities receiving additional scored benefit based on vulnerable population designation and highly impacted community characteristics, ensuring investments are distributed appropriately to named communities.

Business plans in isolation do not address restorative justice, but continued planning process improvements which include considerations of data, tools, and documentation as well as operational practices will help to <u>restore</u> equity over time.

4. PLAN DETAIL

4.1. PLAN SIZE/POPULATION

The population for the Enhanced Methane Emission Reduction plan includes all aspects of operating the natural gas system, excluding DIMP Accelerated Action or tactics in the Pipeline Replacement Plan.

4.2. Proposed Completion Date

The current target is to implement all elements of the Enhanced Methane Emission Reduction plan by 2026. There continue to be advances in emission reduction technology and after 2026 additional methane tactics may be prioritized for completion as needed and outlined in a revised plan.

4.3. SUMMARY OF PLAN BENEFITS

• **Methane Reduction:** Environmental safety benefits relative to methane emission reduction is measured by converting methane to a carbon dioxide equivalent (CO2e). The plan reduces CO2e emissions by an estimated 4,300 metric tons each year, and will increase as other tactics are adopted and incorporated.

Strategy	Estimated Annual Emission Reduction	
	(metric tons CO2e)	
Active Leak Repair	590	
Advanced Leak Detection	960	
Recompression / Vacuum Technologies	30	
NARGs	156	
Other operational improvements	Evaluate as implemented	

- Stakeholder Relationships: The plan demonstrates our commitment to environmental safety to stakeholder groups such as UTC, cities, and customers through efforts to replace pipe with an elevated risk of methane emissions
- **Safety:** A secondary benefit of the Enhanced Methane Emission Reduction plan is improvement to pipeline safety by reducing leaks from damages.

4.4. PRIMARY IDOT CATEGORIES

PSE employs an Investment Decision Optimization Tool (iDOT) to evaluate benefits of projects and optimize the annual portfolios for construction. The top primary iDOT Categories this plan addresses are:

- Health and Safety
- Environment
- Stakeholders

Table 4 – iDOT Benefit

2025 Forecast Cost (\$)	2025 iDOT Benefit (\$)	2025 Benefit / Cost Ratio
\$4,895,484 (CAP)	\$19,082,661	3.90
\$2,848,413 (O&M)	\$2,848,413	1

O&M programs cannot be calculated in iDOT. For O&M Benefit/ Cost Ratio it is assumed every dollar spent gives a benefit of the same amount.

4.5. ESTIMATED COSTS

The programmatic cost to complete the Enhanced Methane Emission Reduction plan from 2022 to 2026 is approximately \$10.1 million. The cost is based on estimates from peer utilities and additional research for the identified focus areas. PSE estimates are based on the goal of up to 30% of PSE's construction work leveraging recompression technology by 2025. After 2026, additional funding may be requested as needed to implement additional methane reduction tactics or to implement the technology that has been evaluated.

5. ALTERNATIVES

5.1. SOLUTION ALTERNATIVES

Implement Plan: The selected alternative is to implement the Enhanced Methane Emission Reduction plan to identify and eliminate leaks, reduce operational emissions, and improve locating of buried gas pipe.

Status Quo: The alternative not selected would be to not implement the Enhanced Methane Emission Reduction plan. This would lead to more methane emissions.

5.2. FUNDING ALTERNATIVES

Increased Funding:

With increased funding, PSE would be able to implement additional methane emission reduction tactics.

Decreased Funding:

Decreased funding may prolong the timeline of the plan and PSE may miss goal targets.

6. PLAN DOCUMENT HISTORY

Date	Reason(s) for Update	Summary of Significant Change(s)	Modified By
9/20/2021	Documented existing program strategy.	Initial	Parker Indorf
12/17/2021	Annual Review	Minor word and format changes. Updated benefits	Parker Indorf
9/7/2023	2024 MYRP update	Includes Equity, remove ISP, remove plan budgetary info	Parker Indorf

7. SUPPORTING DOCUMENTATION

Document Name
PIPELINE REPLACEMENT PROGRAM PLAN
PIPELINE MODERNIZATION STRATEGY