## Docket No. TG-190653 - Vol. I

# In the Matter of the Application of: Westside Waste, LLC

**April 13, 2020** 



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101 <u>www.buellrealtime.com</u>

email: info@buellrealtime.com



	Page 1	Page 3
BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION	1	APPEARANCES (Cont.)
In the Matter of the Application of )  WESTSIDE WASTE, LLC, )  For Authority to Operate ) as a Solid Waste Collection ) Company in Washington )  TELEPHONIC PREHEARING CONFERENCE, VOLUME I Pages 1-21  ADMINISTRATIVE LAW JUDGE MICHAEL HOWARD  April 13, 2020  1:30 p.m.  Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503  REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358  Buell Realtime Reporting, LLC 1325 Fourth Avenue, Suite 1840 Seattle, Washington 98101 (206) 287-9066   Seattle (360) 534-9066   Olympia (800) 846-6989   National www.buellrealtime.com	- 2 3 4 5 6 - 7 8 9 10 - 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	FOR RABANCO LTD/REPUBLIC & RUBATINO REFUSE REMOVAL:
	Page 2	Page 4
1 APPEARANCES	1	LACEY, WASHINGTON; APRIL 13, 2020
2 ADMINISTRATIVE LAW JUDGE:	2	1:30 P.M.
3 MICHAEL HOWARD	3	000
4	4	P R O C E E D I N G S
5 6 FOR COMMISSION STAFF:	5	PROCEEDINGS
5	5	PROCEEDINGS  JUDGE HOWARD: Good afternoon. Let's go
5 6 FOR COMMISSION STAFF: 7 JEFF ROBERSON	5	PROCEEDINGS  JUDGE HOWARD: Good afternoon. Let's go ahead and be on the record. The time is 1:32 p.m.
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1 (Pages 1 to 4)

Page 5 Page 7 1 assistant attorney general representing Staff. 1 industry as a -- as a whole as opposed to the individual 2 2 JUDGE HOWARD: Thank you. companies who have a direct responsibility to their 3 3 And could we have an appearance for Westside customers here. And we will not enlarge the issues at 4 4 Waste? all, probably will not call any witnesses, but I think 5 5 MR. DIETRICH: Yeah, this is Steve Dietrich. it's important for the regulated industry to be heard as 6 I'm with the firm Smith & Dietrich Law Offices in 6 a whole. 7 7 Olympia, representing Westside Waste, LLC. JUDGE HOWARD: Okay. Thank you. 8 JUDGE HOWARD: Thank you. 8 So I'd like to hear the positions of the 9 9 parties on this petition. Could we have Staff's And for Rabanco and Rubatino? 10 10 MR. WILEY: Yes, Your Honor. Dave Wiley at position? 11 the law firm of Williams Kastner representing Rubatino 11 MR. ROBERSON: Staff has no objection to 12 Refuse -- Refuse Removal and Rabanco Limited, d/b/a 12 allowing WRRA to intervene, Your Honor. 13 Lynnwood Disposal in this proceeding. 13 JUDGE HOWARD: Okay. How about Westside 14 JUDGE HOWARD: Okay. Could we have an 14 Waste's position? 15 appearance for Waste Management? 15 MR. DIETRICH: Westside Waste has no 16 MR. STANOVSKY: Yes, this is Walker 16 objection to the petition. 17 Stanovsky with Davis Wright Tremaine LLC. I'm based in 17 JUDGE HOWARD: Thank you. 18 our Seattle office, and I'm representing Waste 18 For Rabanco and Rubatino? 19 Management of Washington, Inc. And I believe Andrew 19 MR. WILEY: No objection, Your Honor. 20 20 Kenefick, who's in-house counsel at Waste Management, JUDGE HOWARD: Thank you. 21 planned to be on the call, but I haven't heard him yet. 21 For Waste Management? 22 MR. STANOVSKY: No objection. Andrew, are you there? 2.2 JUDGE HOWARD: And for the WRRA? 23 23 MR. KENEFICK: Yes, I am, but all -- all we 24 need is for you to enter the appearance. I won't --24 MR. SELLS: No objection. 25 thank you. 25 JUDGE HOWARD: Thank you. Page 6 Page 8 1 JUDGE HOWARD: Okay. Thank you. 1 Well, hearing no objections to the petition to intervene and considering the written petition and 2 2 And do we -- can we have an appearance for 3 Washington Refuse and Recycling Association? 3 the comments today, I'm going to go ahead and grant that MR. SELLS: Yes, Your Honor. This is James 4 4 petition to intervene due to their substantial interest 5 Sells, attorney appearing for WRRA, proposed intervenor, 5 in the proceeding as an association of solid waste 6 along with Rod Whittacker who is already -- or I think. 6 carriers throughout the state. And I'll provide more 7 Rod, are you there? 7 detail in my coming order on the prehearing conference. 8 8 MR. WHITTACKER: Yes, this is Rod MR. SELLS: Thank you, Your Honor. 9 Whittacker, associate counsel for WRRA, also here. 9 JUDGE HOWARD: The next issue I'd like to 10 JUDGE HOWARD: Great, thank you. 10 address today would be discovery. Would the parties --11 11 and -- and whether the parties would like to have the So we -- the first issue I'd like to start 12 with today is that we have a petition to intervene from 12 discovery rules available to them. 13 the WRRA. Do we have anyone else on the call who wishes 13 Mr. Roberson, would Staff be interested in discovery in this case? 14 to intervene in the case? 14 15 15 MR. ROBERSON: No. Your Honor, and actually Okay. Hearing none, let's discuss the 16 16 petition to intervene from WRRA. I would like to give I've -- I've spoken with all the parties, and no one is 17 each party a chance to respond here to the petition, but 17 interested in evoking discovery rules. 18 I'd first like to ask WRRA if they wanted to make any 18 JUDGE HOWARD: Okay. Thank you. 19 brief argument here in support of its position in 19 Does anyone wish to add to that or disagree 20 addition to what is stated in -- in the written 20 with it? Okay. Hearing none, I'll make a note of that. 21 materials. 21 Is -- Mr. Roberson, did the parties discuss 22 MR. SELLS: Thank you, Your Honor. We 22 the issue of any protective order? Or I suppose that's 23 really have nothing to add other than in the petition. 23 a nonissue. 24 We have, for well over 30 years, taken part as a --24 MR. ROBERSON: Well, it's premature. I -- I 25 25 don't know if any of the incumbent carriers are going to application for solid waste and representing the

2 (Pages 5 to 8)

Page 9 Page 11 settlement? 1 file testimony that requires a protective order. I 1 2 would suggest that we would deal with it at that time if 2 MR. ROBERSON: We have not actually, Your 3 3 it's necessary. Honor. JUDGE HOWARD: Thank you. 4 4 JUDGE HOWARD: I may include that in the 5 5 So on the issue of the procedural schedule prehearing order as a to be determined date. 6 in the case, Mr. Roberson, have the -- you indicated 6 MR. WILEY: Your Honor, if I could just say 7 7 that you were speaking with the other parties, what is something about that. In application cases, typically 8 the state of the discussions on the procedural schedule? 8 settlements are not very fruitful unless we're talking 9 9 MR. ROBERSON: I think we have a procedural about restrictive amendments to be applied for 10 10 schedule, but could we have about three minutes just to authority. So it's not like a rate case or a more 11 confirm something? 11 conventional proceeding at the UTC. I think my 12 JUDGE HOWARD: Certainly. I will put the 12 colleagues will chime in on this, but -- but it's either 13 call on hold from my end, and, Mr. Roberson, if you 13 a restrictive amendment or we're going to hearing as could just IM me through Skype when the parties are done 14 14 protestants. 15 conferring? 15 JUDGE HOWARD: Certainly, and was this 16 MR. ROBERSON: Absolutely. 16 Mr. Wiley speaking? 17 JUDGE HOWARD: Okay. Just give me a moment 17 MR. WILEY: Yes, it was, Your Honor. 18 here. Okay. I'll be putting it on hold, and let us go 18 JUDGE HOWARD: Okay. Thank you. Just since 19 off the record while the parties confer. Thank you. 19 we're on a telephonic conference, just wanted to make 20 (Pause in the proceedings.) 20 that clear. 21 JUDGE HOWARD: Let's go back on the record. 21 And certainly, I -- I was aware of that issue. I just wanted to make sure we were considering And, Mr. Roberson, do we have an agreement among the 22 22 23 23 parties as to a procedural schedule? all the possibilities here, but -- but thank you for MR. ROBERSON: We do. 24 24 pointing -- for noting that. 2.5 JUDGE HOWARD: Great. Could you read that 25 I will certainly take this proposed schedule Page 10 Page 12 proposed schedule into the record? 1 into consideration. I certainly don't have any concerns 1 2 MR. ROBERSON: Absolutely. It's slightly 2 with it as it's set forth. I will have to check on the 3 modified from I think how you suggested the hearing 3 hearing date itself and make sure that that works for 4 might -- or the matter might proceed at the last 4 the Commission, but I will take this certainly all into 5 5 go-around in your last email, but I'll just give it to advisement and include this in the prehearing conference 6 you and I think it'll make sense. 6 order. 7 So the applicant's testimony would be due 7 So thank you, everyone, for -- for working 8 8 that out in advance of the telephonic conference, and it May 22nd; response testimony from Staff, the co-defense, certainly makes it easier for us holding this over the 9 and the intervenors would be due June 19th; the 9 10 applicant's rebuttal testimony would be due July 10th; 10 phone. 11 11 cross-examination exhibits, cross-examination estimates, MR. STANOVSKY: And -- and --12 witness list, exhibit list would be due July 17th; July 12 JUDGE HOWARD: Yes? 13 17th would also be the cutoff for dispositive motions; 13 MR. STANOVSKY: Sorry, your Honor. If I 14 could add one thing when -- when you're -- wrapped up 14 and the hearing would be July 24th. 15 JUDGE HOWARD: Okay. Thank you for -- for 15 your thought. I didn't mean to talk over you. 16 JUDGE HOWARD: That's not a problem, and 16 the proposed procedural schedule here. Could I just 17 17 confirm -- I mean, we are making a record, of course, could you identify yourself? MR. STANOVSKY: Yes, Walker Stanovsky. 18 but just on my own notes, can I just confirm the 18 19 proposed date for the applicant's rebuttal testimony was 19 JUDGE HOWARD: Yes. 20 July 10th? 20 MR. STANOVSKY: I just wanted to add, and I 21 MR. ROBERSON: It was, yes. 21 mentioned this to all the parties by email, but I should 22 JUDGE HOWARD: Okay. I'm just going to 22 have discussed it with them while we were off record as 23 glance at my own notes here for a moment. 23 well, but just to clarify, Waste Management's 24 24 Did the parties set aside any time or understanding of this proposed schedule and procedure 25 25 would be that the rebuttal testimony would be limited to discuss the issue of setting aside a time to discuss

3 (Pages 9 to 12)

Page 13

the scope -- to the scope of the responsive testimony.

And to the extent that it exceeds that scope, I think

Waste Management and potentially the other parties might
consider moving for surrebuttal possibly live at
hearing.

So just wanted to -- to mention that possibility and make sure you were aware and make sure all the parties were on the same page about the scope of the testimony.

JUDGE HOWARD: Thank you. I think that's -- that's -- fair points are raised.

Would Westside Waste like to comment on that at all?

MR. DIETRICH: No, I mean, that's how I understand the rules typically work. So we don't have a problem with that and -- not at all.

JUDGE HOWARD: Okay. Thank you. I just wanted to give you that chance in case you wanted to comment further.

And on the hearing date itself, July 24th, of course hopefully we're able to all be in person then at that time. If, for some reason, due to the Covid-19 pandemic, we're not, do the parties -- have the parties considered whether a telephonic -- since that testimony would be prefiled, have the parties considered whether a

the witness is reacting and that can shape how the examination goes. So it's important, you know, for the examining attorneys.

We also think it's important for the decision-maker, yourself in this case, to -- to have that visibility for credibility determinations. And that's particularly hard over the phone, but we think video would be sort of problematic in that regard as well.

And then with respect to video, which we do think would be better than phone if it had to be remote, there's also just the concern that it's impossible to know exactly what is going on in the background or out of the frame. So it's -- you know, there's just a lot of unknowns in the environment. It's not as controlled or transparent, even through video.

So those are Waste Management's concerns, and I think on that basis, we feel somewhat strongly in favor of a live hearing if at all possible. I think Dave Wiley may feel similarly, but I'll let him speak for himself.

MR. WILEY: Thank you, Your Honor. This is Dave Wiley. I think, you know, this is a brave new world, and I understand that we're all having to kind of adjust our expectations for the indefinite future. My

Page 14

telephonic hearing would be acceptable or if they would want to continue it if we're still in a shutdown mode?

And maybe we just get positions from Staff first on that?

MR. ROBERSON: Staff is fine with a telephonic hearing, but I know some of the other parties are concerned about it. If -- if we need to continue for a live hearing, Staff has no problem with that.

JUDGE HOWARD: How about for Westside Waste, what is your position on that possibility?

MR. DIETRICH: We agree with -- you know, with Staff's positions on that, and we're -- we're flexible.

JUDGE HOWARD: Okay. Would any other party like to comment on the -- just the possibility that we would still be in shutdown and considering a telephonic hearing?

MR. STANOVSKY: Yes, Your Honor. This is Walker Stanovsky for Waste Management, and we tend to oppose a telephonic hearing or even a video conference. As we thought about it, you know, and we realized, you know, it's challenging under these circumstances of the pandemic because live in-person cross-examination in -- in -- well, first of all, you know, it's important to the examiner to be able to sort of see in realtime how

Page 16

Page 15

preference would be for live testimony not just because that's what I'm used to, but because I think demeanor assessment is very important on the part of the finder of fact and, you know, it's just hard to -- to replicate that, particularly in a phone call.

JUDGE HOWARD: Thank you, Mr. Wiley.
I -- I certainly can see both sides of this issue, and I don't think we need to make any decisions about this now, but I appreciate everyone commenting on and just kind of giving that feedback on the possibility that we're in a continued shutdown then. So we will keep that in mind, and certainly if -- if we are in that position, then we will cross that bridge when we come to

MR. SELLS: Judge, this is Jim Sells. If I may just ask one other question. Is the Commission going to, assuming we have the live hearing, set aside just the one day or is it going to be two days or -- just for scheduling purposes?

JUDGE HOWARD: I will -- and thank you, Mr. Sells. I will have to check our calendar for -- the main hearing room for July 24th. We -- I think our normal practice would be that it'd be the 24th continuing to the 25th if needed, so I will just see if that is -- if that's possible with our -- with our

4 (Pages 13 to 16)

Page 17 Page 19 1 1 currently am scheduled to be at another trial on the schedule. 2 2 The -- I didn't see the parties' estimates 23rd of July, and my client is scheduled to be out of 3 3 for their presentation time, but I think we will have to the state as we sit right now. So I guess that would look at -- I will have to consider that, given the fact 4 4 not work for us. 5 5 that we're going to be filing most of the testimony JUDGE HOWARD: Let me just look at my own 6 directly and we're going to be focussing on cross at the 6 notes here for a moment. 7 7 hearing. Well, thank you, everyone. I'm -- I'm going 8 MR. SELLS: Sure. 8 to take all this under advisement, but my tentative 9 9 JUDGE HOWARD: On that issue, would the position on this is going to be that this is likely to 10 10 parties prefer to do oral closing statements or written be a one-day hearing because of all the testimony that's 11 closings following the hearing? 11 going to be prefiled. We could start at 8:00 a.m. if 12 Mr. Roberson, do you have a position on 12 necessary on July 24th and we can continue if -- if need 13 13 that? MR. ROBERSON: I think I always prefer a 14 14 So does anyone have any remaining concerns brief, but I can offer an oral close if it's preferable. 15 with the procedural schedule or with the hearing dates 15 16 JUDGE HOWARD: Does Westside Waste have a 16 that we've been discussing? 17 preference? 17 Okay. Hearing none, I just wanted to touch 18 MR. DIETRICH: I typically prefer to do it 18 on the issue of electronic filing and electronic 19 19 service. I think just to remind the parties, the in writing as well. 20 JUDGE HOWARD: Mr. Wiley, do -- do the 20 documents should be filed online through the electronic 21 parties you represent have a preference? 21 filing link on the Commission's web page. If the 22 MR. WILEY: I typically prefer briefing as 22 parties intend to submit exhibits, there will be 23 23 well. requirements for filing exhibits and exhibit lists in 24 JUDGE HOWARD: Okay. Waste Management, do 24 advance of the hearing, which will also be done only 25 you have a preference? 25 electronically in this case, and the prehearing order Page 18 Page 20 1 MR. STANOVSKY: We would also prefer written 1 will contain further details on this topic. 2 2 The Commission's rules also provide for briefing. And I would just note, I believe July 24th is 3 3 a Friday, so if we were -- if that were going to be day electronic service of documents. The Commission will 4 one of a hearing that needed to continue, the next 4 serve the parties electronically and the parties will 5 5 hearing day I guess would be the following Monday, over serve each other electronically. 6 the weekend. So -- and my understanding was we went 6 If you have any corrections or updates to 7 with a Friday for purposes of the applicant's 7 our master service list in this docket, please file a 8 scheduling. 8 written notice of appearance or email me at 9 So I don't have a proposed solution, but I 9 michael.howard@utc.wa.gov. 10 just wanted to flag that as an issue that we may need to 10 Is there anything else that we should 11 consider. But we do prefer written briefing. 11 address today before we adjourn? 12 JUDGE HOWARD: Okay. Just to follow up on 12 MR. DIETRICH: Not from the applicant's 13 13 that, Mr. Dietrich, it -- the impression I was given was perspective. 14 14 that -- that twenty -- July 24th works best for you and JUDGE HOWARD: Okay. Hearing no further your client for a hearing date. Is the 23rd a 15 15 issues, I will issue an order shortly containing the 16 possibility if the 24th is not, just if -- if we want to 16 procedural schedule and the other issues we've been 17 move it there to have more room? 17 discussing. We are adjourned. Thank you. 18 MR. DIETRICH: Well, let me -- so the 18 (Adjourned at 1:58 p.m.) 19 client, he's a long-haul trucker and he is on the road 19 20 Monday through Thursday, and so that's -- that's where 20 21 we came up with the Friday date for the hearing. I'm 21 22 currently scheduled to be in a trial starting on the --22 23 the Monday -- the Monday of that week, but, you know, 23 24 24 whether that will happen is anybody's guess. 25 So I guess, currently I'm scheduled -- I 25

5 (Pages 17 to 20)

Page 21	
1 CERTIFICATE	
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3 STATE OF WASHINGTON 4 COUNTY OF THURSTON	
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I, Tayler Garlinghouse, a Certified Shorthand	
7 Reporter in and for the State of Washington, do hereby	
8 certify that the foregoing transcript is true and	
9 accurate to the best of my knowledge, skill and ability. 10	
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22 23	
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6 (Page 21)

Page 22

	aside 10:24,25	11:15,21,25 12:1	18:11	detail 8:7
<u>A</u>	16:17	12:4,9 16:7,12	consideration 12:1	details 20:1
<b>a.m</b> 19:11	assessment 16:3	Certified 21:6	considered 13:24	determinations
ability 21:9	assistant 2:7 5:1	certify 21:8	13:25	15:6
able 13:21 14:25	associate 6:9	challenging 14:22	considering 8:2	determined 11:5
Absolutely 9:16	association 6:3 8:5	chance 4:16 6:17	11:22 14:16	<b>Dietrich</b> 2:12,12
10:2	assuming 16:17	13:18	Cont 3:1	5:5,5,6 7:15 13:14
acceptable 14:1	attorney 2:7 5:1	check 12:2 16:21	contain 20:1	14:11 17:18 18:13
accurate 21:9	6:5	chime 11:12	containing 20:15	18:18 20:12
add 6:23 8:19	attorneys 15:3	circumstances	continue 14:2,7	direct 7:2
12:14,20	authority 1:6 4:13	14:22	18:4 19:12	directly 17:6
addition 6:20	11:10	clarify 12:23	continued 16:11	disagree 8:19
address 8:10 20:11	available 8:12	clear 11:20	continuing 16:24	discovery 8:10,12
adjourn 20:11	<b>Avenue</b> 1:22 2:17	client 18:15,19 19:2	controlled 15:15	8:14,17
adjourned 20:17	2:21	close 17:15	conventional 11:11	discuss 4:18 6:15
20:18	aware 11:21 13:7			
adjust 15:25	aware 11:21 13:7	closing 17:10	corrections 20:6	8:21 10:25,25 discussed 12:22
administrative	B	closings 17:11 co-defense 10:8	counsel 5:20 6:9	
1:11 2:2 4:9	back 9:21		COUNTY 21:4	<b>discussing</b> 19:16 20:17
advance 12:8 19:24	background 15:13	colleagues 11:12	course 10:17 13:21	discussions 9:8
advisement 12:5	based 5:17	<b>Collection</b> 1:7 4:14	Covid-19 13:22	
19:8	basis 15:18	come 16:13	credibility 15:6	<b>Disposal</b> 5:13
afternoon 4:6,24	believe 5:19 18:2	coming 8:7	cross 16:13 17:6	dispositive 10:13
<b>agree</b> 14:11	best 18:14 21:9	comment 13:12,19	cross-examination	docket 1:4 4:12
agreement 9:22	better 15:11	14:15	10:11,11 14:23	20:7
<b>ahead</b> 4:7 8:3	Box 2:8	commenting 16:9	currently 18:22,25	documents 19:20
akenefick@wm.c	brave 15:23	comments 8:3	19:1	20:3
2:19	<b>bridge</b> 16:13	<b>Commission</b> 1:2,16	customers 7:3	due 8:4 10:7,9,10
allowing 7:12	brief 6:19 17:15	2:6 4:10 12:4	<b>cutoff</b> 10:13	10:12 13:22
amendment 11:13	briefing 17:22 18:2	16:16 20:3	D	dwiley@williams
amendments 11:9	18:11	Commission's	$\overline{\mathbf{D}4:4}$	3:6
<b>Andrew</b> 2:17 5:19	Buell 1:21	19:21 20:2	d/b/a 5:12	
5:22	Duen 1.21	companies 7:2	date 4:21 10:19	E 2:1,1 3:1,1 4:4,4
anybody's 18:24		Company 1:7 4:14	11:5 12:3 13:20	21:1,1
appearance 5:3,15	C 2:1 3:1 4:4 21:1,1	concern 15:12	18:15,21	easier 12:9
5:24 6:2 20:8	calendar 16:21	concerned 14:7	dates 19:15	East 2:13
appearances 4:22	call 5:21 6:13 7:4	concerns 12:1	Dave 5:10 15:20,23	either 11:12
appearing 6:5	9:13 16:5	15:17 19:14	<b>DAVID</b> 3:4	electronic 19:18,18
applicant's 10:7,10	captioned 4:12	<b>confer</b> 9:19	Davis 2:21 5:17	19:20 20:3
10:19 18:7 20:12	carriers 8:6,25	<b>conference</b> 1:9 4:11	day 16:18 18:3,5	electronically 19:25
application 1:4	case 6:14 8:14 9:6	4:16,19 8:7 11:19	days 16:18	20:4,5
4:13 6:25 11:7	11:10 13:18 15:5	12:5,8 14:20	deal 9:2	email 10:5 12:21
applied 11:9	19:25	conferring 9:15	deai 9:2 decision-maker	20:8
appreciate 16:9	cases 11:7	<b>confirm</b> 9:11 10:17	15:5	
<b>April</b> 1:13 4:1	CCR 1:20 21:13	10:18		enlarge 7:3 enter 4:19 5:24
argument 6:19	certainly 9:12	<b>consider</b> 13:4 17:4	decisions 16:8 demeanor 16:2	enter 4:19 5:24 environment 15:15
	7.12		ucineanor 10.2	chynonnent 13.13

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estimates 10:11
17:2
evoking 8:17
exactly 15:13
examination 15:2
examiner 14:25
examining 15:3
exceeds 13:2
exhibit 10:12 19:23
exhibits 10:11
19:22,23
expectations 15:25
extent 13:2
F
F 2:13 21:1

**fact** 16:4 17:4 fair 13:11 **favor** 15:19 feedback 16:10 **feel** 15:18,20 **file** 9:1 20:7 **filed** 19:20 **filing** 17:5 19:18,21 19:23 **finder** 16:3 fine 14:5 **firm** 5:6,11 **first** 6:11,18 14:3 14:24 **flag** 18:10 **flexible** 14:13 focussing 17:6 **follow** 18:12 following 17:11 18:5 foregoing 21:8 **forth** 12:2 **Fourth** 1:22 **frame** 15:14 Friday 18:3,7,21 fruitful 11:8

**further** 13:19 20:1

20:14

**future** 15:25

### G G 4:4 **Garlinghouse** 1:20 21:6,13 general 2:7 5:1 **Gibbs** 3:4 **Gig** 3:10 give 6:16 9:17 10:5 13:18 given 17:4 18:13 **giving** 16:10 **glance** 10:23 **go** 4:6 8:3 9:18,21 **go-around** 10:5 goes 15:2 **going** 8:3,25 10:22 11:13 15:13 16:17 16:18 17:5.6 18:3 19:7,9,11 Good 4:6,24

grant 8:3

19:3

Great 6:10 9:25

guess 18:5,24,25

 $\mathbf{H}$ **happen** 18:24 **Harbor** 3:10 hard 15:7 16:4 **hear** 7:8 heard 5:21 7:5 **hearing** 4:21 6:15 8:1,20 10:3,14 11:13 12:3 13:5 13:20 14:1,6,8,17 14:20 15:19 16:17 16:22 17:7,11 18:4,5,15,21 19:10,15,17,24 20:14 hold 9:13,18 holding 12:9 Honor 5:10 6:4,22 7:12,19 8:8,15 11:3,6,17 12:13

### 14:18 15:22 hopefully 13:21 Howard 1:11 2:3 4:6,8,24 5:2,8,14 6:1,10 7:7,13,17 7:20,23,25 8:9,18 9:4,12,17,21,25 10:15,22 11:4,15 11:18 12:12,16,19 13:10,17 14:9,14 16:6,20 17:9,16 17:20,24 18:12 19:5 20:14

Ι

**identify** 12:17

**IM** 9:14 important 7:5 14:24 15:2,4 16:3 impossible 15:12 impression 18:13 **in-house** 5:20 **in-person** 14:23 **include** 11:4 12:5 incumbent 8:25 indefinite 15:25 indicated 9:6 individual 7:1 **industry** 7:1,5 **intend** 19:22 interest 8:4 **interested** 8:13,17 **intervene** 6:12,14 6:16 7:12 8:2,4 intervenor 6:5 intervenors 10:9 intervention 4:17 4:21 issue 6:11 8:9,22 9:5 10:25 11:22 16:8 17:9 18:10 19:18 20:15 issues 7:3 20:15,16 **it'd** 16:23 **it'll** 10:6

### J **James** 3:9 6:4 jamessells@comc... 3:11 **Jeff** 2:7 4:25 jeff.roberson@ut... 2:9 **Jim** 16:15 judge 1:11 2:2 4:6 4:9,24 5:2,8,14 6:1,10 7:7,13,17 7:20,23,25 8:9,18 9:4,12,17,21,25 10:15,22 11:4,15 11:18 12:12,16,19 13:10,17 14:9,14 16:6,15,20 17:9 17:16,20,24 18:12 19:5 20:14 **Judson** 3:10 **July** 10:10,12,12,14 10:20 13:20 16:22 18:2,14 19:2,12 **June** 10:9

# K Kastner 3:4 5:11 keep 16:12 Kenefick 2:17 5:20 5:23 kind 15:24 16:10 Kirkland 2:18 know 8:25 14:6,11 14:21,22,24 15:2 15:13,14,23 16:4 18:23 knowledge 21:9

L
Lacey 1:17 4:1
law 1:11 2:2,12 4:9
5:6,11
let's 4:6,22 6:15
9:21
limited 5:12 12:25
link 19:21

list 10:12,12 20:7 lists 19:23 live 13:4 14:8,23 15:19 16:1,17 LLC 1:5,21 4:13 5:7,17 LLP 2:21 long-haul 18:19 look 17:4 19:5 Loop 1:16 lot 15:14 LTD/REPUBLIC 3:2 Lynnwood 5:13

 $\mathbf{M}$ 

### main 16:22 **making** 10:17 Management 2:16 5:15.19.20 7:21 13:3 14:19 17:24 Management's 12:23 15:17 **Martin** 2:13 master 20:7 materials 6:21 matter 1:4 4:12 10:4 mean 10:17 12:15 13:14 mention 13:6 mentioned 12:21 **Michael** 1:11 2:3 4:8 michael.howard... 20:9 mind 16:12

moment 9:17 10:23 19:6 Monday 18:5,20,23 18:23

**motions** 10:13 **move** 18:17

minutes 9:10

modified 10:3

mode 14:2

Page 24

moving 13:4	<b>P</b> 2:1,1 3:1,1 4:4	potentially 13:3	raised 13:11	rod@wrra.org 3:12
moving 13.4	<b>p.m</b> 1:14 4:2,7	practice 16:23	rate 11:10	room 16:22 18:17
N	20:18	prefer 17:10,14,18	reacting 15:1	<b>Rubatino</b> 3:3 5:9
N 2:1 3:1 4:4	page 13:8 19:21	17:22 18:1,11	read 9:25	5:11 7:18
name 4:8,25	Pages 1:10	preferable 17:15	realized 14:21	rules 8:12,17 13:15
National 1:24	pandemic 13:23	preference 16:1	really 6:23	20:2
necessary 9:3 19:12	14:23	17:17,21,25	realtime 1:21 14:25	ruling 4:20
need 5:24 14:7 16:8	part 6:24 16:3	prefiled 13:25	reason 13:22	
18:10 19:12	particularly 15:7	19:11	rebuttal 10:10,19	S
needed 16:24 18:4	16:5	prehearing 1:9	12:25	<b>S</b> 2:1 3:1 4:4
new 15:23	parties 4:16 7:9	4:11 8:7 11:5	record 4:7 9:19,21	schedule 4:18,20
nonissue 8:23	8:10,11,16,21 9:7	12:5 19:25	10:1,17 12:22	9:5,8,10,23 10:1
<b>normal</b> 16:23	9:14,19,23 10:24	premature 8:24	Recycling 6:3	10:16 11:25 12:24
note 8:20 18:2	12:21 13:3,8,23	presentation 17:3	<b>Refuse</b> 3:3 5:12,12	17:1 19:15 20:16
<b>notes</b> 10:18,23 19:6	13:23,25 14:6	probably 7:4	6:3	<b>scheduled</b> 18:22,25
notice 20:8	17:10,21 19:19,22	problem 12:16	regard 15:8	19:1,2
<b>noting</b> 11:24	20:4,4	13:16 14:8	regulated 7:5	scheduling 16:19
	parties' 17:2	problematic 15:8	remaining 19:14	18:8
0	party 6:17 14:14	procedural 4:18,18	<b>remind</b> 19:19	<b>scope</b> 13:1,1,2,8
<b>O</b> 4:4	<b>Pause</b> 9:20	4:20 9:5,8,9,23	remote 15:11	<b>Seattle</b> 1:22,23
<b>000</b> 4:3	person 13:21	10:16 19:15 20:16	<b>Removal</b> 3:3 5:12	2:22 3:5 5:18
<b>objection</b> 7:11,16	perspective 20:13	procedure 12:24	replicate 16:4	see 14:25 16:7,24
7:19,22,24	<b>petition</b> 4:17,20	proceed 10:4	REPORTED 1:20	17:2
objections 8:1	6:12,16,17,23 7:9	proceeding 5:13	Reporter 21:7	<b>Sells</b> 3:9 6:4,5,22
offer 17:15	7:16 8:1,2,4	8:5 11:11	Reporting 1:21	7:24 8:8 16:15,15
office 5:18	<b>phone</b> 12:10 15:7	proceedings 9:20	represent 17:21	16:21 17:8
Offices 2:12 5:6	15:11 16:5	<b>proposed</b> 6:5 10:1	representing 5:1,7	sense 10:6
Okay 5:14 6:1,15	planned 5:21	10:16,19 11:25	5:11,18 6:25	serve 20:4,5
7:7,13 8:18,20	please 20:7	12:24 18:9	requirements 19:23	<b>service</b> 19:19 20:3
9:17,18 10:15,22	PLLC 2:12 3:4	protective 8:22 9:1	requires 9:1	20:7
11:18 13:17 14:14	<b>PO</b> 2:8	protestants 11:14	respect 15:10	set 10:24 12:2
17:24 18:12 19:17	pointing 11:24	<b>provide</b> 8:6 20:2	respond 6:17	16:17
20:14	<b>points</b> 13:11	purposes 16:19	response 10:8	<b>setting</b> 4:19,21
Olympia 1:23 2:8	<b>position</b> 6:19 7:10	18:7	responsibility 7:2	10:25
2:13 5:7	7:14 14:10 16:13	<b>put</b> 9:12	responsive 13:1	settlement 11:1
one-day 19:10	17:12 19:9	putting 9:18	restrictive 11:9,13	settlements 11:8
online 19:20	<b>positions</b> 4:17 7:8		<b>right</b> 19:3	shape 15:1
<b>Operate</b> 1:6 4:14	14:3,12	Q	road 18:19	short 4:22
oppose 14:20	possibilities 11:23	question 16:16	<b>Roberson</b> 2:7 4:24	Shorthand 21:6
opposed 7:1 oral 17:10,15	possibility 13:7	R	4:25 7:11 8:13,15	shortly 20:15
order 4:19 8:7,22	14:10,15 16:10	R 2:1 3:1 4:4 21:1	8:21,24 9:6,9,13	<b>shutdown</b> 14:2,16
9:1 11:5 12:6	18:16	R 2:1 3:1 4:4 21:1 R-o-b-e-r-s-o-n	9:16,22,24 10:2	16:11
19:25 20:15	possible 15:19	4:25	10:21 11:2 14:5	sides 16:7
17.43 40.13	16:25	<b>Rabanco</b> 3:2 5:9,12	17:12,14	similarly 15:20
P	possibly 13:4	7:18	<b>Rod</b> 3:9 6:6,7,8	sit 19:3
		/.10		<b>skill</b> 21:9
		•	•	•

				1 age 20
<b>Skype</b> 9:14	surrebuttal 13:4	<b>touch</b> 19:17	21:3,7	7:23
slightly 10:2		transcript 21:8	waste 1:5,7 2:11,16	www.buellrealti
Smith 2:12 5:6	T	transparent 15:16	4:13,14 5:4,7,15	1:25
solid 1:7 4:14 6:25	<b>T</b> 21:1,1	Transportation 1:2	5:18,20 6:25 7:15	
8:5	take 4:17 11:25	1:16 4:10	7:21 8:5 12:23	X
solution 18:9	12:4 19:8	<b>Tremaine</b> 2:21 5:17	13:3,12 14:9,19	
somewhat 15:18	taken 6:24	trial 18:22 19:1	15:17 17:16,24	Y
<b>Sorry</b> 12:13	talk 12:15	trucker 18:19	Waste's 7:14	Yeah 5:5
sort 14:25 15:8	talking 11:8	true 21:8	Way 2:13	<b>years</b> 6:24
Southeast 1:16	<b>Tayler</b> 1:20 21:6,13	twenty 18:14	we're 4:11 11:8,13	-Z
speak 15:20	telephonic 1:9	two 16:18	11:19 13:21,23	L
<b>speaking</b> 9:7 11:16	11:19 12:8 13:24	typically 11:7	14:2,12,12 15:24	0
spoken 8:16	14:1,6,16,20	13:15 17:18,22	16:11 17:5,6	
Square 1:16	<b>tend</b> 14:19		we've 19:16 20:16	1
<b>Staff</b> 2:6 4:23 5:1	tentative 19:8	U	web 19:21	<b>1-21</b> 1:10
7:11 8:13 10:8	<b>testimony</b> 9:1 10:7	understand 13:15	week 18:23	<b>1:30</b> 1:14 4:2
14:3,5,8	10:8,10,19 12:25	15:24	weekend 18:6	1:32 4:7
<b>Staff's</b> 7:9 14:12	13:1,9,24 16:1	understanding	went 18:6	<b>1:58</b> 20:18
Stanovsky 2:20	17:5 19:10	12:24 18:6	<b>Westside</b> 1:5 2:11	<b>10th</b> 10:10,20
5:16,17 7:22	<b>TG-190653</b> 1:4	Union 3:5	4:13 5:3,7 7:13,15	<b>13</b> 1:13 4:1
12:11,13,18,18,20	4:12	unknowns 15:15	13:12 14:9 17:16	<b>1325</b> 1:22
14:18,19 18:1	thank 5:2,8,25 6:1	updates 20:6	Whittacker 3:9 6:6	<b>17th</b> 10:12,13
start 4:22,23 6:11	6:10,22 7:7,17,20	<b>UTC</b> 11:11	6:8,9	<b>1840</b> 1:22
19:11	7:25 8:8,18 9:4,19	<b>Utilities</b> 1:2,16 4:9	Wiley 3:4 5:10,10	<b>19th</b> 10:9
starting 18:22	10:15 11:18,23	<b>T</b> 7	7:19 11:6,16,17	
state 8:6 9:8 19:3	12:7 13:10,17	<u>V</u>	15:20,22,23 16:6	2
21:3,7	15:22 16:6,20	video 14:20 15:8,10	17:20,22	<b>2020</b> 1:13 4:1
stated 6:20	19:7 20:17	15:16	<b>Williams</b> 3:4 5:11	<b>206</b> 1:23 2:22 3:6
statements 17:10	<b>thing</b> 12:14	visibility 15:6	wish 8:19	<b>22nd</b> 10:8
Steve 5:5	<b>think</b> 6:6 7:4 9:9	VOLUME 1:9	wishes 6:13	<b>233-2895</b> 3:6
steved@smithdie	10:3,6 11:11 13:2	$\mathbf{W}$	witness 10:12 15:1	<b>23rd</b> 18:15 19:2
2:14	13:10 15:4,7,11	$\overline{\mathbf{W}}$ 3:4	witnesses 7:4	<b>24th</b> 10:14 13:20
<b>STEVEN</b> 2:12	15:18,19,23 16:2	Walker 2:20 5:16	Woodland 1:16	16:22,23 18:2,14
<b>Street</b> 3:5,10	16:8,22 17:3,14	12:18 14:19	work 13:15 19:4	18:16 19:12
strongly 15:18	19:19	walkerstanovsky	working 12:7	<b>25th</b> 16:24
<b>submit</b> 19:22	thought 12:15	2:23	works 12:3 18:14	<b>287-9066</b> 1:23
substantial 8:4	14:21	want 14:2 18:16	world 15:24	
suggest 9:2	<b>three</b> 9:10	want 14.2 18.10 wanted 6:18 11:19	wrapped 12:14	3
suggested 10:3	Thursday 18:20	11:22 12:20 13:6	<b>Wright</b> 2:21 5:17	<b>30</b> 6:24
<b>Suite</b> 1:22 2:13,17	THURSTON 21:4	13:18,18 18:10	writing 17:19	<b>3110</b> 3:10
2:21 3:5	time 4:7 9:2 10:24	19:17	written 6:20 8:2	<b>3300</b> 2:21
support 6:19	10:25 13:22 17:3	Washington 1:1,7	17:10 18:1,11	<b>3358</b> 1:20 21:13
suppose 8:22	today 4:11 6:12 8:3	1:16,17,22 2:8,13	20:8	<b>360</b> 1:23 2:9,14
sure 11:22 12:3	8:10 20:11	2:18,22 3:5,10 4:1	<b>WRRA</b> 3:8 6:5,9	3:11
13:7,7 17:8	today's 4:19	4:9,15 5:19 6:3	6:13,16,18 7:12	<b>3905</b> 2:13
	<b>topic</b> 20:1	7.7,10 0.17 0.0		
L	ı	ı	1	

Page 26

			Page 26
4			
<b>400</b> 2:17			
<b>4100</b> 3:5			
<b>425</b> 2:18			
<b>47250</b> 2:8			
<b>4th</b> 2:17			
5			
<b>534-9066</b> 1:23			
<b>5th</b> 2:21			
6			
601 3:5			
<b>621</b> 1:16			
<b>664-1188</b> 2:9			
7			
<b>720</b> 2:17			
<b>757-8259</b> 2:22			
131-0439 2.22			
8			
<b>8:00</b> 19:11			
<b>800</b> 1:24			
<b>825-2003</b> 2:18			
<b>846-6989</b> 1:24			
9			
<b>915-6952</b> 2:14			
<b>920</b> 2:21			
<b>98033</b> 2:18			
<b>981-0168</b> 3:11			
<b>98101</b> 1:22 3:5			
<b>98104</b> 2:22			
<b>98335</b> 3:10			
<b>98503</b> 1:17			
<b>98504</b> 2:8			
<b>98506</b> 2:13			
	•		