

WN U-44 ACCESS SERVICE WASHINGTON SECTION 6
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6. SWITCHED ACCESS SERVICE

6.2 Provision And Description Of Switched Access Services

Switched Access Service is provided in different serving arrangements. The provision of each type of Switched Access Service requires transport facilities (Entrance Facilities, DTT facilities and TST facilities), multiplexing equipment and the appropriate local switching functions. There are two types of Intrastate WATS Access Lines available: a) a WATS Access Line from the Private Line Transport Services Catalog, which may, at the option of the customer, be provided for use with Feature Groups C and D; and b) a WATS Access Line from the Exchange and Network Services Catalog, Section 7, Wide Area Telecommunications Service, which is capable of providing full intrastate service with the participation of an interexchange carrier.

Transmission types (i.e., A1, B, B1 and C) have been identified for the provision of Switched Access Services. The transmission types are dependent on the Interface Group and the routing of the service, i.e., whether the service is routed directly to the end office or via an access tandem. The standard parameter limits for the transmission types are set forth in Technical Reference GR-334-CORE.

Serving arrangements are arranged for either originating, terminating or two-way calling, based on the customer end office switching capacity ordered. Originating calling permits the delivery of calls from Telephone Exchange Service locations to the customer's premises. Terminating calling permits the delivery of calls from the customer's premises to Telephone Exchange Service locations. Two-way calling permits the delivery of calls in both directions, but not simultaneously. The Company will determine the type of calling to be provided unless the customer requests that a different type of directional calling be provided. In such cases, the Company will work cooperatively with the customer to determine the directionality.

There are various optional features available with Switched Access Service. These additional optional features are provided as Switched Transport, Common Switching, Transport Termination and Line Termination.

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6.2 Provision And Description Of Switched Access Services (Cont'd)

Following are detailed descriptions of each of the available Switched Access Services. Each service is described in terms of its specific physical characteristics and calling patterns, the transport provisioning, the transmission specifications with which it is provided, the optional features available for use with it and the standard testing capabilities.

The Common Switching, Transport Termination and Line Termination optional features, which are described in 6.3, following, unless specifically stated otherwise, are available at all Company end office switches.

6.2.1 FEATURE GROUP A (FGA)

A. Description of FGA Lineside Service

- 1. FGA Access provides lineside access to Company end offices switches with an associated seven digit local telephone number for the customer's use in originating communications from and terminating communications to an Interexchange Carrier's intrastate service or a customer-provided intrastate communications capability. The customer must specify the InterLATA Interexchange Carrier to which the FGA service is connected, or in the alternative, specify the means by which the FGA access communications is transported to another LATA.
- 2. FGA is provided in connection with Company electronic and electromechanical end offices. FGA may be transported via a DS3, DS1 or Voice Grade Entrance Facility and via a DS3, DS1 or Voice Grade DTT facility. When the customer orders FGA and Trunkside Access to be transported via the same DTT facility, DS1 to Voice Grade multiplexing equipment is always required at the end office at the rates and charges set forth in 6.8, following. When the customer does not combine FGA and Trunkside Access on the same facility, the Company will provide DS1 to Voice Grade multiplexing equipment at no charge. At the option of the customer, FGA is provided on a single or multiple line group basis and is arranged for originating calling only, terminating calling only, or two-way calling.
- 3. FGA provides a lineside termination at the first point of switching. The lineside termination will be provided with either ground start supervisory signaling or loop start supervisory signaling. The type of signaling is at the option of the customer.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.1 FEATURE GROUP A (FGA)

- A. Description of FGA Lineside Service (Cont'd)
 - 4. The Company shall select the first point of switching, within the selected LATA, at which the lineside termination is to be provided unless the customer requests a different first point of switching and Company facilities and measurement capabilities are available to accommodate such a request.
- 5. A seven digit local telephone number assigned by the Company is provided for access to FGA switching in the originating direction. The seven digit local telephone number will be associated with the selected end office switch and is of the form NXX-XXXX.
 - If the customer requests a specific seven digit telephone number that is not currently assigned, and the Company can, with reasonable effort, comply with that request, the requested number will be assigned to the customer.
- 6. FGA switching, when used in the terminating direction, is arranged with dial-tone start-dial signaling and dial-pulse address signaling. When used in the terminating direction, FGA switching may, at the option of the customer, be arranged for dual-tone multifrequency (DTMF) address signaling, subject to availability of equipment at the first point of switching. When FGA switching is provided in a hunt group or uniform call distribution arrangement, all FGA switching will be arranged for the same type of address signaling.
- 7. No address signaling is provided by the Company when FGA Switching is used in the originating direction. Address signaling in such cases, if required by the customer, must be provided by the customer's end user using inband tone signaling techniques. Such inband tone address signals will not be regenerated by the Company and will be subject to the ordinary transmission capabilities of the Switched Transport provided.

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6. SWITCHED ACCESS SERVICE

6.2 Provision And Description Of Switched Access Services

6.2.1 FEATURE GROUP A (FGA)

- A. Description of FGA Lineside Service (Cont'd)
 - 8. FGA switching, when used in the terminating direction, may be used to access valid NXXs in the LATA, local operator service (0- and 0+), Directory Assistance (1+NPA+555-1212), emergency reporting service (911 where available), community information services of an information service provider, and other customer's services (by dialing the appropriate digits). Charges for FGA terminating calls requiring operator assistance, or calls to 911, will only apply where sufficient call details are available. Additional non-access charges will also be billed on a separate account for:
 - a. An operator surcharge, as set forth in the Exchange and Network Services Tariff, for local operator assistance (0- and 0+) calls,
 - b. Calls to certain community information services in accordance with the Information Provider's applicable service rates when the Company performs the billing function for the Information Provider,
 - c. Calls from a FGA line to another customer's service in accordance with that customer's applicable service rates when the Company performs the billing function for that customer.
 - d. In addition, FGA FX/ONAL calls to NXXs outside the toll free calling area of local exchange lines provided from the same end office as the FGA FX/ONAL service will incur all other charges applied to local exchange lines, including intrastate or interstate toll charges of the Company.
- 9. FGA calls terminating outside of the dial tone office are assessed Tandem Transmission rates in addition to the applicable Switched Access rates when calls are terminated within the dial tone office. Tandem Transmission mileage measurement is described in 6.7.11, following.
- 10. FGA calls to Directory Assistance (1+NPA+555-1212) are subject to the Directory Assistance Service per call rates as set forth in 9.6, following, and are not subject to Switched Access usage rates as set forth in Section 6.
- 11. When a FGA switching arrangement for an individual customer (a single line or entire hunt group) is discontinued at an end office, an intercept announcement is provided. This arrangement provides, for a limited period of time, an announcement that the service associated with the number dialed has been disconnected.

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES
- 6.2.1 FEATURE GROUP A (FGA)
 - A. Description of FGA Lineside Service (Cont'd)
 - 12. FX/ONAL FGA Switching can be ordered by an end user when used as a Foreign Exchange (FX) service or an Off Network Access Line (ONAL) service. FX/ONAL FGA charges will be billed to the end user. FX/ONAL FGA Switching is not permitted for use with the provisioning of MTS/WATS-type service. FX/ONAL FGA Switching is not intended as an intrastate intraLATA service. IntraLATA FX/ONAL service will not be available after September 30, 1996 and existing customers will be converted to other services prior to October 1, 1996.
 - B. Optional Features
 - 1. Switched Transport Optional Features
 - · Supervisory Signaling
 - Customer Specified Entry Switch Receive Level
 - 2. Common Switching Optional Features
 - Call Denial
 - · Service Code Denial
 - Hunt Group Arrangement
 - Uniform Call Distribution Arrangement
 - Nonhunting Number for Use with Hunt Group Arrangement or Uniform Call Distribution Arrangement

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Feature Group A InterLATA Toll Denial

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6. SWITCHED ACCESS SERVICE

6.2 Provision And Description Of Switched Access Services

- 6.2.1 FEATURE GROUP A (FGA)
 - B. Optional Features (Cont'd)
 - 3. Transport Termination Optional Features
 - Two-way operation with dial pulse address signaling and loop start supervisory signaling
 - Two-way operation with dial pulse address signaling and ground start supervisory signaling
 - Two-way operation with dual tone multifrequency address signaling and loop start supervisory signaling
 - Two-way operation with dual tone multifrequency address signaling and ground start supervisory signaling
 - Terminating operation with dial pulse address signaling and loop start supervisory signaling.
 - Terminating operation with dial pulse address signaling and ground start supervisory signaling
 - Terminating operation with dual tone multifrequency address signaling and loop start supervisory signaling
 - Terminating operation with dual tone multifrequency address signaling and ground start supervisory signaling

- Originating operation with loop start supervisory signaling
- · Originating operation with ground start supervisory signaling

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6. SWITCHED ACCESS SERVICE

- 6.2 Provision And Description Of Switched Access Services
- 6.2.1 FEATURE GROUP A (FGA)
 - B. Optional Features (Cont'd)
 - 4. Where technically feasible and operating conditions permit, certain other features which may be available in connection with Feature Group A are provided under the Company's local and/or general exchange service tariff. These are:
 - Bill Number Screening
 - Open Switching Interval Protection (OSIP)
 - Message Delivery Service
 - Message Waiting Indication Audible
 - Queuing on UCD
 - Delay Announcement on UCD
 - Music on Queue on UCD
 - Abbreviated Access/Activation
 - Answer supervision Lineside
 - Call Forwarding Busy Line
 - Call Forwarding Busy Line (Expanded)
 - Call Forwarding Busy Line (Programmable)
 - Call Forwarding Busy Line/Don't Answer

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP A (FGA)

B.4. (Cont'd)

- Call Forwarding Busy Line/Don't Answer (Expanded)
- Call Forwarding Don't Answer
- Call Forwarding Don't Answer (Expanded)
- Call Forwarding Don't Answer (Programmable)
- · Call Forwarding Variable
- · Call Forwarding Variable Remote Activation
- · Call Forwarding Variable without Call Completion
- · Call Rejection
- · Call Trace
- · Call Transfer
- · Call Waiting
- · Caller Identification Name and Number
- · Caller Identification Number
- Caller Identification Bulk
- · Continuous Redial
- · Custom Ringing

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP A (FGA)

- B.4. (Cont'd)
 - Dial Call Waiting
 - Directed Call Pickup
 - · Directed Call Pickup with Barge In
 - Distinctive Alert
 - · Hot Line
 - · Last Call Return
 - Make Busy
 - Message Waiting Indication Visual
 - Priority Call
 - · Selective Call Forwarding
 - Speed Calling (8 Number)
 - Speed Calling (30 Number)
 - · Three-Way Calling
 - · Warm Line

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.1 FEATURE GROUP A (FGA) (Cont'd)

C. Transmission Performance

FGA is provided with either Transmission Type B or Type C performance. The standard parameter limits associated with these Transmission Types are guaranteed to the first point of switching. Transmission Type C performance is provided with Interface Group 1 and Transmission Type B performance is provided with Interface Groups 2, 6 and 9, as available. Voice band Data Transmission Type DB parameter limits are provided with FGA to the first point of switching as delineated in Technical Reference GR-334-CORE.

D. Testing Capabilities

Where equipment is available and seven-digit access is provided, FGA can be tested in the terminating direction to balance (100-type) test line and milliwatt (102-type) test line. In addition to the tests described in 6.1.5, preceding, which are included with the installation of service, Additional Cooperative Acceptance Testing and Non-Scheduled Testing are available as set forth in 13.3.5, following.

6.2.2 FEATURE GROUP B (FGB)

A. Description

- 1. FGB access provides trunkside access to Company end office switches for the customer's use in originating communications from and terminating communications to an Interexchange Carrier's intrastate service or a customer-provided intrastate communications capability. The customer must specify the Interexchange Carrier to which the FGB Service is connected, or in the alternative, specify the means by which the FGB Access Communications is transported within the LATA.
- 2. FGB, when directly routed to an end office via DTT, is provided at appropriately equipped Company electronic end office switches. When provided via Company designated electronic access tandem switches with TST, FGB switching is provided at Company electronic and electromechanical end office switches.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES

6.2.2 FEATURE GROUP B (FGB)

- A. Description (Cont'd)
 - 3. When Feature Group B service is directly routed to an end office, the Switched Transport configuration is composed of an Entrance Facility and DTT facilities to an end office. When Feature Group B is switched through an access tandem, the Switched Transport configuration is composed of an Entrance Facility, a DTT facility between the SWC and the access tandem and TST from the access tandem to the end offices subtending the access tandem. Multiplexing options are described in 6.1.2, preceding.
 - 4. FGB is provided as trunkside switching through the use of end office or access tandem switch trunk equipment. The switch trunk equipment is provided with wink-start start-pulsing signals and answer-disconnect supervisory signaling.
- 5. FGB switching is provided with MF address signaling in both the originating and terminating directions. Address signals and address information required by the customer must be provided by the customer's end user using inband tone signaling techniques. Such inband tone address signals will not be regenerated by the Company and will be subject to the ordinary transmission capabilities of the Switched Transport provided.
- 6. The access code for non-8XX FGB Access Service switching is a uniform access code. The form of the uniform access code is 950-XXXX for carriers. These uniform access codes will be the assigned access numbers of all non-8XX Access Service FGB Switched Access Service provided to the customer by the Company. No access code is required for FGB switching used to provide 800 DB Access Service. The telephone number dialed by the customer's end users is of the form 1+8XX+NXX-XXXX.

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP B (FGB)
 - A. Description (Cont'd)
 - 7. FGB switching, when used in the terminating direction, may be used to access valid NXX codes in the LATA, community information services of an information service provider, and other customers' services (by dialing the appropriate digits). When FGB is directly routed to an end office via DTT, only those valid NXX codes served by that end office may be accessed. When FGB is routed through an access tandem, only those valid NXX codes served by end offices subtending the access tandem may be accessed. Additionally, non-access charges will also be billed for calls from a FGB trunk to another customer's service in accordance with that customer's applicable service rates when the Company performs the billing function for that customer. Calls in the terminating direction will not be completed to 101XXXX, 950-XXXX (or 1+950-XXXX) access codes, local operator assistance (0- and 0+), Directory Assistance (1+NPA+555-1212) and service code 911. Calls will be completed to Directory Assistance (1+NPA+555-1212) when FGB Switching is combined with Directory Assistance Switching. The combination of FGB Switched Access Service with Directory Assistance Service is provided as set forth in 9., following. FGB may not be switched, in the terminating direction, to another Trunkside Switched Access Service.
 - 8. The Company will establish a trunk group or groups for the customer at end office switches or access tandem switches where FGB switching is provided. When required by technical limitations, a separate trunk group will be established for each type of FGB switching arrangement provided. Different types of FGB or other switching arrangements may be combined in a single trunk group at the option of the Company.
 - 9. When all FGB switching arrangements are discontinued at an end office and/or in a LATA, an intercept announcement is provided. This arrangement provides, for a limited period of time, an announcement that the service associated with the number dialed has been disconnected.

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP B (FGB) (Cont'd)
 - B. Optional Features
 - 1. Switched Transport Optional Features
 - · Customer Specification of Switched Transport Termination.
 - Supervisory Signaling
 - Customer Specified Entry Switch Receive Level
 - 2. Common Switching Optional Features
 - Automatic Number Identification (ANI)
 - Up to 7 Digit Outpulsing of Access Digits to customer
 - Alternate Traffic Routing
 - 3. Another feature, Bill Number Screening, which may be available in connection with FGB, is provided under the Company's Exchange and Network Services Catalog.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP B (FGB) (Cont'd)

C. Transmission Performance

FGB is provided with Transmission Type B1 performance. Transmission Type B1 standard parameter limits apply to the transmission path routed directly (i.e., between the customer's premises and the end office) and to each segment of an access tandem connection. Transmission Type B1 performance is provided with Interface Groups 1, 2, 6 and 9, as available. Voice band data Transmission Type DB1 parameter limits are provided with FGB when routed directly and to each segment of an access tandem connection as delineated in Technical Reference GR-334-CORE.

D. Testing Capabilities

FGB is provided, in the terminating direction where equipment is available, with seven digit access to balance (100 type) test line, milliwatt (102 type) test line, nonsynchronous or synchronous test line, automatic transmission measuring (105 type) test line, data transmission (107 type) test line, loop around test line, short circuit test line and open circuit test line. In addition to the tests described in 6.1.5, preceding, which are included with the installation of service. Additional Cooperative Acceptance Testing, Automatic Scheduled Testing, Cooperative Scheduled Testing, Manual Scheduled Testing and Non-Scheduled Testing are available as set forth in 13.3.5, following.

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6. SWITCHED ACCESS SERVICE

6.2 Provision And Description Of Switched Access Services (Cont'd)

6.2.3 FEATURE GROUP C (FGC)

A. Description

- 1. FGC Access, which is available only to providers of MTS and WATS, provides trunkside access to Company end office switches for the customer's use in originating and terminating communications.
- 2. FGC is provided at all Company end office switches on a direct trunk basis via DTT or via Company designated access tandem switches with TST. FGC switching is provided to the customer (i.e., providers of MTS and WATS) at an end office switch unless Feature Group D end office switching is provided in the same office. When FGD switching is available, FGC switching will not be provided.
- 3. When FGC service is directly routed to an end office, the Switched Transport configuration is composed of an Entrance Facility and DTT facilities to an end office. When FGC is switched through an access tandem, the Switched Transport configuration is composed of an Entrance Facility, a DTT facility between the SWC and the access tandem and TST from the access tandem to the end offices subtending the access tandem. Multiplexing options are described in 6.1.2, preceding.
- 4. FGC is provided as trunkside switching through the use of end office or access tandem switch trunk equipment. The switch trunk equipment is provided with answer and disconnect supervisory signaling. Wink start start-pulsing signals are provided in all offices where available. In those offices where wink start start-pulsing signals are not available, delay dial start-pulse signaling is provided, or immediate dial-pulse address signaling may be provided, which allows dial-pulses to be forwarded without a start-pulsing signal from the terminating office.
- 5. FGC is provided with MF address signaling except in certain electromechanical end office switches where multifrequency signaling is not available. In such switches, the address signaling will be dial pulse, or immediate dial pulse, whichever is available. Up to 12 digits of the called party number dialed by the customer's end user using dual tone multifrequency or dial pulse address signals will be provided by Company equipment to the customer's premises where the Switched Access Service terminates. Such called party number signals will be subject to the ordinary transmission capabilities of the Switched Transport provided.

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP C (FGC)
 - A. Description (Cont'd)
 - 6. No access code is required for FGC switching. The number dialed by the customer's end user shall be a seven or ten digit number for calls in the North American Numbering Plan (NANP). The form of the numbers dialed by the customer's end user is NXX-XXXX, 0 or 1 + NPA + NXX-XXXX.
 - 7. FGC switching, when used in the terminating direction, may be used to access valid NXX codes in the LATA, community information services of an information provider, and other customer's services (by dialing the appropriate codes) when the services can be reached using valid NXX codes. When FGC is directly routed to an end office via DTT, only those valid NXX codes served by that office may be accessed. When FGC is routed through an access tandem, only those valid NXX codes served by end offices subtending the access tandem may be accessed.

Additionally, non-access charges will also be billed for calls from a FGC trunk to another customer's service in accordance with that customer's applicable service rates when the Company performs the billing function for that customer. Calls in the terminating direction will not be completed to 101XXXX, 950-XXXX (or 1+950-XXXX) access codes, local operator assistance (0- and 0+), Directory Assistance (1+NPA+555-1212) and service code 911. Calls will be completed to Directory Assistance (1+NPA+555-1212) when FGC switching is combined with Directory Assistance switching. The combination of FGC Switched Access Service with Directory Assistance Service is provided as set forth in Section 9, following. FGC may not be switched, in the terminating direction, to another Trunkside Switched Access Service.

The Company will establish a trunk group or groups for the customer at end office switches or access tandem switches where FGC switching is provided. When required by technical limitations, a separate trunk group will be established for each type of FGC switching arrangement provided. Different types of FGC or other switching arrangements may be combined in a single trunk group at the option of the Company.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.3

- FEATURE GROUP C (FGC)
- A. Description (Cont'd)
 - 8. The Company will provide 1+ interLATA sent-paid access from pay telephones utilizing Smart Public Access Lines via FGC for calls dialed as 1+ and/or 101XXXX 1+ in the following manner. 1+ interLATA sent-paid access from pay telephones utilizing Basic Public Access Lines Service shall be provided by FGD.
 - a. Smart Public Access Line (PAL)

For traffic originating from a Smart PAL, the customer to whom such calls are routed shall order FGC trunks from end offices to the customer's premises via direct trunks or via Operator Access Tandems, with the Operator Trunk-Full Feature type of transport termination, as set forth in 6.3.2, following. The trunks must be dedicated, and the customer shall specify the number of trunks required at each end office from which the customer will receive 1+ sent-paid traffic.

The customer is responsible for providing all other operator services signaling capabilities, as described in the Operator Services Systems Generic Requirements (OSSGR) Technical Reference FR-271 and the LATA Switching Systems Generic Requirements (LSSGR) Technical Reference FR-64.

When the Company provides Operator Services Signaling (OSS) between an Operator Access Tandem and the customer's premises, the customer will be required to order a separate and final trunk group from the Operator Access Tandem to the customer's premises for each Numbering Plan Area (NPA) within a LATA to identify the originating NPA. Also, the customer must order a separate trunk group for each type of coin control signaling that is utilized among the equal access end offices subtending an Operator Access Tandem.

The Company will not block 101XXXX 1+ calls and will route 101XXXX 1+ interLATA sent-paid traffic in accordance to the end user request. It will be the responsibility of the 101XXXX 1+ dialed carrier to complete the casual 101XXXX 1+ interLATA sent-paid call or to provide a recorded message to the end user.

The Company will perform normal acceptance testing for sent-paid services for Smart PALs. In addition, the Company will perform testing for coin control and Operator Trunk-Full Feature (i.e., coin collect, coin return, 1+ person-to-person, operator recall, overtime and information calls). Test tapes must be received from the customer that will be processing the 1+ interLATA sent-paid traffic 45 days prior to the routing of said 1+ traffic to that customer. The Company will provide optional testing, at the request of the customer, as set forth in Section 13, following.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP C (FGC) (Cont'd)

- B. Optional Features
 - 1. Switched Transport Optional Features
 - · Supervisory Signaling
 - MPTS
- 2. Common Switching Optional Features
 - Automatic Number Identification (ANI)
 - Service Class Routing
 - · Dial Pulse Address Signaling
 - · Immediate Dial Pulse Address Signaling
 - · Delay Dial Start-Pulsing Signaling
 - Alternate Traffic Routing
 - · Trunk Access Limitation
 - End Office End User Line Service Screening for Use with WATS Access Line Service
 - Hunt Group Arrangement for use with WATS Access Line Service
 - Uniform Call Distribution Arrangement for Use with WATS Access Line Service
 - Nonhunting Number for Use with Hunt Group Arrangement or Uniform Call Distribution Arrangement for Use with WATS Access Line Service

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· Band Advance Arrangement for Use with WATS Access Line Service

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES
- 6.2.3 FEATURE GROUP C (FGC)
 B. Optional Features (Cont'd)
 - 3. Transport Termination Optional Features
 - Operator Trunks (i.e., Coin, Non-Coin, and Combined Coin and Non-Coin)
 - 4. Line Termination Optional Features
 - Answer Supervision for use with WATS Access Service
 - C. Transmission Performance

FGC is provided with Transmission Type B1 performance. Transmission Type B1 standard parameter limits apply to the transmission path routed directly (i.e., between the customer's premises and the end office) and to each segment of an access tandem connection. Transmission Type B1 performance is provided with Interface Group 1, 2, 6 and 9, as available. Voice band data Transmission Type DB1 parameter limits are provided with FGC when directly routed and to each segment of an access tandem connection as delineated in Technical Reference GR-334-CORE.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP C (FGC) (Cont'd)

D. Testing Capabilities

FGC is provided, in the terminating direction where equipment is available, with seven digit access to balance (100 type) test line, milliwatt (102 type) test line, nonsynchronous or synchronous test line, automatic transmission measuring (105 type) test line, data transmission (107 type) test line, loop around test line, short circuit test line and open circuit test line. In addition to the tests described in 6.1.5, preceding which are included with the installation of service, Additional Cooperative Acceptance Testing, Automatic Scheduled Testing, Cooperative Scheduled Testing or Manual Scheduled Testing, and Non-Scheduled Testing are available as set forth in 13.3.5, following, for FGC.

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6. SWITCHED ACCESS SERVICE

6.2 Provision And Description Of Switched Access Services (Cont'd)

6.2.4 FEATURE GROUP D (FGD)

A. Description

- 1. FGD access provides trunkside access to Company end office switches for the customer's use in originating communications from and terminating communications to an Interexchange Carrier's intrastate service or a customer-provided intrastate communications capability. The customer must specify the Interexchange Carrier to which the FGD Service is connected, or in the alternative, specify the means by which the FGD Access Communications is transported within the LATA.
- 2. FGD is provided at Company designated end office switches whether routed directly to an end office or via Company designated electronic access tandem switches.
- 3. FGD, which is available to all customers, provides a trunkside termination through the use of end office or access tandem switch trunk equipment. Winkstart, start-pulsing and answer-supervisory signaling are sent by the terminating office. Disconnect-supervisory signaling is sent from the originating or terminating office. When FGD uses SS7 out of band signaling, no signaling will be done via the message channel.
- 4. When FGD service is directly routed to an end office, the Switched Transport configuration is composed of an Entrance Facility and a DTT facility to an end office. When FGD is switched through an access tandem, the Switched Transport configuration is composed of an Entrance Facility, a DTT facility between the SWC and the access tandem and TST from the access tandem to the end offices subtending the access tandem. Multiplexing options are described in 6.1.2, preceding.
- 5. FGD switching is provided with MF address signaling or SS7 Out of Band Signaling. Up to twelve digits of the called party number dialed by the customer's end user using dual tone multifrequency or dial pulse address signals will be provided by Company equipment to the customer's premises where the Switched Access Service terminates. Such address signals will be subject to the ordinary transmission capabilities of the Switched Transport provided. With SS7 Out of Band Signaling, up to 12 digits of the called party number dialed by the customer's end user using dual tone multifrequency or dial pulse address signals is provided by the Company equipment to the customer's designated premises via CCSAC links. SS7 Out of Band Signaling requires the customer to order the SS7 Out of Band Signaling optional feature, as set forth in 6.3, following, and CCSAC Service as set forth in Section 15, following.

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Effective: December 15, 2004

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.4 FEATURE GROUP D (FGD)

A. Description (Cont'd)

6. FGD switching, when used in the terminating direction, may be used to access valid NXX codes in the LATA, community information services of an information service provider, and other customer services (by dialing the appropriate codes) when such services can be reached using valid NXX codes. When directly routed to an end office via DTT, only those valid NXX codes served by that office may be accessed. When routed through an access tandem, only those valid NXX codes served by end offices subtending the access tandem may be accessed.

Terminating FGD, with tandem routing, may also, at the option of the customer, access valid NXX codes served by end offices in which originating FGD is not available. Rating of this optional service is as set forth in 6.7.1, following.

Additionally, non-access charges will also be billed for calls from an FGD trunk to another customer's service in accordance with that customer's applicable service rates when the Company performs the billing function for that customer. Calls in the terminating direction will not be completed to 101XXXX, 950-XXXX (or 1+950-XXXX) access codes, local operator assistance (0- and 0+), Directory Assistance (1+NPA+555-1212) and service code 911. Calls will be completed to Directory Assistance (1+NPA+555-1212) when FGD switching is combined with Directory Assistance Switching. The combination of FGD Switched Access Service with Directory Assistance Service is provided as set forth in 9., following. FGD may not be switched, in the terminating direction, to another Trunkside Switched Access Service.

7. The Company will establish a trunk group or groups for the customer at end office switches or access tandem switches where FGD switching is provided. When required by technical limitations, a separate trunk group will be established for each type of FGD switching arrangement provided. Different types of FGD or other switching arrangements may be combined in a single trunk group at the option of the Company.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES

- 6.2.4 FEATURE GROUP D (FGD)
 - A. Description (Cont'd)
 - 8. The uniform access code for FGD switching is 101XXXX. These uniform access codes will be the assigned access numbers of all FGD access provided to the customer by the Company. No access code is required for calls to a customer over FGD Switched Access Service if the end user's Telephone Exchange Service is arranged for presubscription as set forth in Section 13, following.

Where no access code is required, the number dialed by the customer's end user shall be a seven or ten digit number for calls in the North American Numbering Plan (NANP). The form of the numbers dialed by the customer's end user is NXX-XXXX, or 0 or 1 + NXX-XXXX and 0 or 1 + NPA + NXX-XXXX.

When the 101XXXX access code is used, FGD switching also provides for dialing the digit 00 for access to the customer's operator, 911 for access to the Company's emergency reporting service, or at the customer's option, the end-of-dialing digit (#) for cut-through access to the customer's premises.

- 9. When SWITCHNET 56 is provided with FGD, the standard FGD dialing pattern is used.
- 10. FGD switching will be arranged to accept calls from Telephone Exchange Service locations without the need for dialing a 101XXXX uniform access code. Each Telephone Exchange Service line may be marked with a presubscription code to identify which 101XXXX uniform access code its calls will be directed to for interLATA service. Presubscription codes are applied as set forth in Section 13, following.
- 11. When a customer has had FGB access in an end office and subsequently replaces the FGB access with FGD access, at the mutual agreement of the customer and the Company, the Company will, for a period of ninety days after the installation of the FGD access service (unless the customer requests shorter period), direct calls dialed by the customer's end users using the customer's previous FGB access code to the customer's FGD access service. The customer must be prepared to handle normally dialed FGD calls as well as calls dialed with the FGB access code which require the customer to receive additional address signaling from the end user. The customer must be prepared to handle both FGB and FGD signaling on the same trunks. Such calls will be rated as FGD.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.4 FEATURE GROUP D (FGD)

- 6.2.4 FEATURE GROUP D (FGD)
 A. Description (Cont'd)
 - 12. The Company will provide 1+ interLATA sent-paid access from equal access end offices to the customer's premises for calls dialed as 1+ and/or 101XXXX 1+ from pay telephones utilizing PAL Service, Smart and Basic, in the following

a. Smart PAL

manner.

For traffic originating from a Smart PAL, the customer to whom such calls are routed shall order FGD trunks from equal access end offices to the customer's premises via direct trunks or via Operator Access Tandems, with the Operator Trunk-Full Feature type of transport termination, as set forth in 6.3.2, following. The trunks must be dedicated, and the customer shall specify the number of trunks required at each end office from which the customer will receive 1+ sent-paid traffic.

The customer is responsible for providing all other operator services signaling capabilities, as described in the Operator Services Systems Generic Requirements (OSSGR) Technical Reference FR-271 and the LATA Switching Systems Generic Requirements (LSSGR) Technical Reference FR-64.

When the Company provides Operator Services Signaling (OSS) between an Operator Access Tandem and the customer's premises, the customer will be required to order a separate and final trunk group from the Operator Access Tandem to the customer's premises for each Numbering Plan Area (NPA) within a LATA to identify the originating NPA. Also, the customer must order a separate trunk group for each type of coin control signaling that is utilized among the equal access end offices subtending an Operator Access Tandem.

The Company will not block 101XXXX 1+ calls and will route 101XXXX 1+ interLATA sent-paid traffic in accordance to the end user request. It will be the responsibility of the 101XXXX 1+ dialed carrier to complete the casual 101XXXX 1+ interLATA sent-paid call or to provide a recorded message to the end user.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICE 6.2.4 FEATURE GROUP D (FGD) (Cont'd)

A.12.a. (Cont'd)

The Company will perform normal acceptance testing for sent-paid services for Smart PALs. In addition, the Company will perform testing for coin control and Operator Trunk-Full Feature (i.e., coin collect, coin return, 1+ person-to-person, operator recall, overtime and information calls). Test tapes must be received from the customer that will be processing the 1+ interLATA sent-paid traffic 45 days prior to the routing of said 1+ traffic to that customer. The Company will provide optional testing, at the request of the customer, as set forth in Section 13, following.

b. Basic PAL

For traffic originating from a Basic PAL, the Company shall provide 1+ interLATA sent-paid access from equal access end offices to the customer's premises via FGD trunks. For traffic originating from a Basic PAL dialed as 1+ and/or 101XXXX 1+, the customer to whom such calls are routed shall order or have existing FGD trunks with ANI optional feature, as set forth in 6.3.1, following.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP D (FGD) (Cont'd)

- B. Optional Features
 - 1. Switched Transport Optional Features
 - · Supervisory Signaling
 - MPTS
- 2. Common Switching Optional Features
 - Automatic Number Identification (ANI)
 - · Service Class Routing
 - · Alternate Traffic Routing
 - Trunk Access Limitation
 - End Office End User Line Service Screening for use with WATS Access Line Service
 - Hunt Group Arrangement for use with WATS Access Line Service
 - Uniform Call Distribution Arrangement for Use with WATS Access Line Service
 - Nonhunting Number for Use with Hunt Group Arrangement or Uniform Call Distribution Arrangement for Use with WATS Access Line Service

- Band Advance Arrangement for Use with WATS Access Line Service
- · Cut-Through
- SWITCHNET 56 Service
- SS7 Out of Band Signaling
- Clear Channel Capability

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES
- 6.2.4 FEATURE GROUP D (FGD)
 - B. Optional Features (Cont'd)
 - 3. Transport Termination Optional Features
 - Operator Trunks (i.e., Coin, Non-Coin, and Combined Coin and Non-Coin)
 - · Operator Trunk, Full Feature Arrangement
 - 4. Line Termination Optional Features
 - · Answer Supervision for use with WATS Access Service
 - C. Transmission Performance

FGD is provided with either Transmission Type A1 or Type B1 performance as follows:

- When routed directly to the end office, Transmission Type B1 is provided.
- When routed to an access tandem, only Transmission Type A1 is provided for both the POT-to-access tandem and access tandem-to-end office trunks.
- Overall POT to end office requirements for FGD provide Transmission Type B1 performance whether routed directly with Transmission Type B1 or via an access tandem with Transmission Type A1.

Transmission Type B1 performance is provided with Interface Group 1, 2, 6, and 9, as available. Transmission Type A1 performance is provided with Interface Groups 2, 6 and 9, as available.

Voice band data Transmission Type DB1 parameter limits are provided with FGD for the transmission path between the customer's premises and the end office when directly routed to the end office. Voice band data Transmission Type DA1 parameter limits are provided for the transmission path between the customer's premises and the access tandem and between the access tandem and the end office. Voice band data transmission parameter limits are delineated in Technical Reference GR-334-CORE.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES FEATURE GROUP D (FGD) (Cont'd)

D. Testing Capabilities

FGD is provided, in the terminating direction where equipment is available, with seven digit access to balance (100 type) test line, milliwatt (102 type) test line, nonsynchronous or synchronous test line, automatic transmission measuring (105 type) test line, data transmission (107 type) test line, loop around test line, short circuit test line, open circuit test line and non-inverting digital loopback (108 type) test line.

In addition to the tests described in 6.1.5, preceding, which are included with the installation of service, Additional Cooperative Acceptance Testing, Automatic Scheduled Testing, Cooperative Scheduled Testing, or Manual Scheduled Testing, and Non-Scheduled Testing, are available for FGD as set forth in 13.3.5, following.

6.2.5 DIRECT INWARD DIAL (DID) SWITCHED ACCESS SERVICE

A. Description

- 1. *DID* Switching is provided as trunk side switching with line treatment via DTT. The switch trunk equipment is provided with wink start, start-pulsing signals and answer and disconnect supervisory signaling.
- 2. DID Switched Access Service is provided with MF, DTMF or DP address signaling when provided at suitably equipped electronic end offices. No other address signaling is provided by the Company. Additional address signaling, if required by the customer, must be provided by the customer's end user using inband tone signaling techniques. Such inband tone address signals will not be regenerated by the Company and will be subject to the ordinary transmission capabilities of the Switched Transport provided.
- 3. *DID* switching is only available in the originating direction. *DID* Switched Access Service is not available with a DTT facility equipped with Tandem Signaling Information.
- 4. The Company will establish a trunk group or groups for the customer at end office switches where *DID* switching is provided.

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES
 6.2.5 DIRECT INWARD DIAL (DID) SWITCHED ACCESS SERVICE (Cont'd)
 - B. Optional Features
 - 1. Common Switching Optional Features
 - Up to seven digit outpulsing of called party telephone number to customer
 - MF, DTMF or Dial Pulse address signaling
 - 2. Where technically feasible and operating conditions permit, certain other features which may be available in connection with *DID* are provided under the Company's local and/or general exchange service tariffs. These are:
 - Billed Number Screening
 - Blocks of telephone numbers (originating only)
 - DID Expanded Answer
 - DID Two-Way Call Transfer
 - DID Trunk Queuing and Basic Announcement
- C. Transmission Specifications

DID is provided with either Type B or Type C Transmission Specifications. The specifications for the associated parameters are guaranteed to the end office. Type C Transmission Specifications are provided with Interface Group 1 and Type B is provided with Interface Groups 2 and 6. Data Transmission Performance Type DB is provided with DID to the first point of switching.

D. Testing Capabilities

In addition to the test described in 6.1.5, preceding, which are included with the installation of service, Additional Cooperative Acceptance Testing, Automatic Scheduled Testing, Cooperative Scheduled Testing, Manual Scheduled Testing and Non-Scheduled Testing are available, as set forth in 13.3.5, following

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6. SWITCHED ACCESS SERVICE

6.2 Provision And Description Of Switched Access Services (Cont'd)

6.2.6 800 DATA BASE ACCESS SERVICE

A. General Description

800 Data Base (800 DB) Access Service is an originating service utilizing trunk side Switched Access Service which provides for the forwarding of end user dialed 8XX+NXX-XXXX calls to a customer based on the dialed 8XX number. 800 DB Access Service must be ordered to all end offices in a LATA and provisioned, at a minimum, to all access tandems and host, stand alone operator switches equipped as SSPs within a LATA. If the customer is utilizing another carrier's facilities to meet the LATA-wide minimum requirement, the customer must provide a letter signed by the access customer ordering the 800 DB Access Service and the partnering carrier indicating LATA-wide coverage. In addition, the provision of 800 DB Access Service requires the customer's direct access to the Service Management System/800 (SMS/800), or as an alternative, the provision of such service by a Responsible Organization in accordance with the Guidelines for 800 Data Base.

When 8XX call is originated by an end user, the Company will perform the customer identification function based on the dialed digits to determine the customer location to which the call is to be routed in accordance with SMS/800 information residing in the Company's Service Control Point (SCP).

The customer has the option of having the dialed 8XX number (i.e., 8XX+NXX-XXXX) or the translated Plain Old Telephone Service (POTS) number (i.e., NPA+NXX-XXXX) delivered. If the translated POTS number is delivered, the customer must request the POTS Translation vertical feature through the Responsible Organization as described in B., following. The service provider will be unable to determine that such calls originated as 1+8XX+NXX-XXXX dialed calls unless the customer also orders the Automatic Number Identification (ANI) feature through the Company as described in 6.3.1, following.

800 DB Access Service provided from an equal access end office will be provisioned from the SSP switch as Feature Group D. Calls originating from end offices not equipped with equal access capabilities will be converted at the SSP switch to standard Feature Group D format.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.6 800 DATA BASE ACCESS SERVICE

A. General Description (Cont'd)

The customer's 8XX traffic may be combined in the same trunk group arrangement with the customer's non-8XX Access Service traffic or provisioned on a separate trunk group, unless prohibited by technical limitations.

Measurement of 800 DB Access Service usage shall be in accordance with the regulations set forth in 6.7.7, following, for trunk-side Switched Access Service. Specifically, 800 DB Access Service originating usage, whether combined with non-8XX Access Service usage on trunk groups or provided using dedicated trunk groups, shall be measured in the same manner as specified for non-8XX Access Service usage over trunk-side Switched Access Service.

The Company must be notified twenty-four hours prior to any media stimulation. The Company maintains the right to apply protective controls, i.e., those actions such as call gapping, to ensure the provisioning of acceptable service to all telecommunications users of the Company's network services.

Application of rates for 800 DB Access Service shall be as set forth in 6.7.1, following.

B. Vertical Features

In addition to the basic carrier identification function, 800 service subscribers may request vertical features through a Responsible Organization in accordance with the SMS/800 User Guide. Vertical features will be maintained within the Company's SCP when technically feasible. The POTS Translation feature is described in 1., following, and the Call Handling and Destination Features are described in 2., following.

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6. SWITCHED ACCESS SERVICE

- 6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES
- 6.2.6 800 DATA BASE ACCESS SERVICE
 - B. Vertical Features (Cont'd)
 - 1. POTS Translation

The POTS Translation vertical feature provides the option of having the ten digit number (i.e., NPA+NXX-XXXX) delivered instead of the 8XX dialed number (i.e., 8XX+NXX-XXXX) delivered to the service provider. If the POTS Translation feature is requested through the Responsible Organization, the service provider will be unable to determine that such calls originated as 1+8XX+NXX-XXXX dialed calls unless the service provider also orders, through the Company, the Automatic Number Identification (ANI) optional feature as described in 6.3.1, following. ANI information digits of "24" indicating that the call originated as an 8XX dialed call is delivered when the ANI optional feature is ordered.

A POTS Translation Charge as described in 6.7.1, following, is assessed to the service provider for each 8XX call delivered.

2. Call Handling and Destination Features

Call Handling and Destination Features allow service subscribers variable routing options by specifying a single carrier, multiple carriers (Exchange and/or Interexchange Carriers), single termination or multiple terminations. Multiple terminations require the POTS Translation feature described in 1., preceding. The following variable routing options are available.

- Routing by Originating NPA+NXX-XXXX
- Time of Day
- Day of Week
- Specific Date
- Allocation by Percentage

Routing by originating NPA+NXX-XXXX, where technically feasible, allows a service subscriber to specify one or more multiple terminations with a single carrier and/or multiple carriers (Exchange and/or Interexchange Carriers) based on where a call originates.

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Effective: August 30, 2000

6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 6.2.6 800 DATA BASE ACCESS SERVICE

B.2. (Cont'd)

Time of Day/Day of Week allows a service subscriber to specify one or more multiple terminations with a single carrier and/or multiple carriers (Exchange and/or Interexchange Carriers) based on the time of day or day of week the call originates.

Specific Date allows the service subscriber to specify alternate service routes with the date the call originates. These calls can be routed to one of multiple terminations, with a single carrier and/or multiple carriers (Exchange and/or Interexchange Carriers).

Allocation by Percentage allows the service subscriber to specify by percentage the calls to be allocated to multiple terminations and/or multiple carriers (Exchange and/or Interexchange Carriers).

A Call Handling and Destination Feature Query Charge as described in 6.7.1, following, is assessed to the service provider for each 8XX query to the SCP which utilizes one or more of the Call Handling and Destination Features.

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES (Cont'd)

6.2.7 900 ACCESS SERVICE

900 Access Service is an originating service utilizing trunk-side Switched Access Service. The service provides a customer identification function based on the dialed NXX. When a 1+900+NXX-XXXX or 0+900+NXX-XXXX call is originated by the end user, the Company will determine, based on the NXX dialed, the customer to which the 900 call is to be routed. This six-digit routing function will be performed at suitably equipped end office and access tandem switches as determined by the Company.

The manner in which 900 Access Service is provisioned is dependent on the status of the end office which serves the end user customer who places a 900 call (i.e., equipped or not equipped with equal access capability) and/or the status of the customer (i.e., MTS/WATS provider or MTS/WATS-type provider). When 900 Access Service is provided from an end office equipped with equal access capability, all such service will be provisioned as Feature Group D or 900 Access Service. When 900 Access Service is provided from an end office not equipped with equal access capability, such service will be provisioned as Feature Group C or 900 Access Service utilizing traditional signaling with answer supervision.

900 Access Service is available only as a LATA wide service within the state and must be provisioned to all offices within the LATA within the state. 900 Access Service may be provisioned with 1+900+NXX-XXXX dialing capability or expanded to include 0+900+NXX-XXXX dialing capability. The Expanded 900 Option is not offered without 1+900 Access Service within a LATA and is available only with Feature Group D Service in suitably equipped Company end offices.

Calls originating in a LATA in which the customer has not ordered 900 Access Service will be blocked. (For information on 900 Service Access Restriction, see Exchange and Network Services Catalog, Section Screening/Restriction Services.) Only customers who order the Expanded 900 (i.e., 0+900+NXX-XXXX) Option will be able to receive 0+900 calls to NXX codes assigned to them. In addition, calls originating in a LATA for which 900 Access Service has been established will be blocked utilizing the blocking specifications as follows:

- 1+900+NXX-XXXX will be blocked from smart public access lines, 0+, 101XXXX, Inmate Service, Hotel/Motel Service (except those with customer owned rating services).
- 0+900+NXX-XXXX will be blocked from 101XXXX and Inmate Service.

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Effective: March 7, 2008

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6. SWITCHED ACCESS SERVICE

6.2 PROVISION AND DESCRIPTION OF SWITCHED ACCESS SERVICES 900 ACCESS SERVICE (Cont'd)

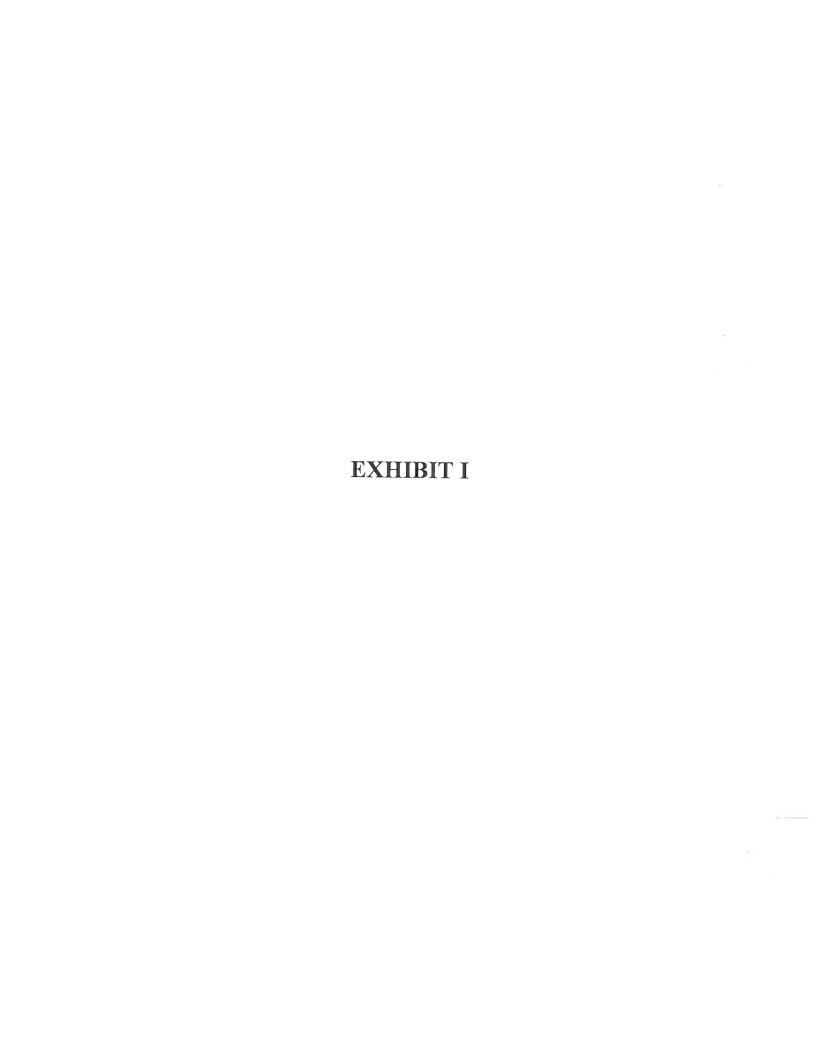
At the option of the customer, 900 Access Service traffic may be collected at suitably equipped end offices and/or access tandems. However, the customer must collect 900 traffic at all access tandems within the LATA. Network constraints do not permit multiple tandem arrangements for routing of 900 traffic.

For 900 Access Service provisioned as Feature Group C or D, the customer may establish a separate trunk group or combine 900 traffic with other traffic types for access from suitably equipped end offices and access tandems. For 900 Access Service provisioned with traditional signaling and answer supervision, network limitations require routing of 900 traffic from suitably equipped end offices and access tandems via a dedicated trunk group. Additionally, only 900 traffic will be routed over the dedicated trunk group.

Measurement of 900 Access Service usage shall be in accordance with the regulations set forth in 6.7.7, following, for Feature Group C and D. Specifically, 900 Access Service originating usage shall be measured in the same manner as that specified for Feature Group C and D, whether provisioned separately (i.e., dedicated trunk group) or combined with other traffic types.

The Company must be notified twenty-four hours prior to any media stimulation. The Company maintains the right to apply protective controls, i.e., those actions such as call gapping, to ensure the provisioning of acceptable service to all telecommunications users of the Company's network services.

The nonrecurring charges for 900 Access Service are as described in 6.7.1.F., following.



BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

PAC-WEST TELECOMM, INC.

Petitioner,

v.

QWEST CORPORATION,

Respondent.

DOCKET NO. UT-053036

QWEST CORPORATION'S ANSWER TO PETITION FOR ENFORCEMENT OF INTERCONNECTION AGREEMENT, AND COUNTERCLAIMS

Pursuant to WAC 480-07-650(2), respondent Qwest Corporation ("Qwest") hereby responds to and answers the petition for enforcement of interconnection agreement that petitioner Pac-West Telecomm, Inc. ("Pac-West") filed on or about June 8, 2005 and further, files its counterclaims against Pac-West.

I. INTRODUCTION

A. Intercarrier Compensation

This petition involves the complex question of intercarrier compensation. There are two general traffic types to which intercarrier compensation applies. Interexchange (toll) traffic is compensated through switched access charges, while local traffic may be compensated either through a "bill and keep" or reciprocal compensation arrangement between local carriers.

QWEST CORPORATION'S ANSWER TO PETITION FOR ENFORCEMENT OF INTERCONNECTION AGREEMENT, AND COUNTERCLAIMS Page 1

Qwest

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- 3 Local traffic is telecommunications traffic that originates and terminates in a geographicallydefined area that is approved by the Commission. These areas are called "local calling areas" or "extended area service" ("EAS") areas. See e.g., WAC 480-120-021. These geographically-defined areas allow for an end-user customer's unlimited calling within these areas for a Commission-approved flat rate.
- With the introduction of competitive local services, the FCC allowed for intercarrier 4 compensation for the exchange of this local traffic. This provided both incumbent local exchange carriers ("ILECs") and competitive local exchange carriers ("CLECs") the opportunity to recover the costs associated with interconnection for the exchange of local traffic through a per minute charge. "Bill and keep," on the other hand, allows for each carrier to bill their end-user customer and keep the revenue, therefore eliminating the need for recording traffic and billing for reciprocal compensation. The concept behind bill and keep is to recover interconnection costs from the end-user customers of the telecommunications network to which those end-user customers are connected. When the traffic that is exchanged between local carriers is in balance, there is a presumption that each network will incur similar costs.
- 5 Interexchange (toll) traffic is traffic that originates and terminates between exchanges located in different local calling areas/EAS areas. Toll traffic is measured in minutes of use, and is charged to the end-user customer by the end user customer's selected interexchange carrier ("IXC"). The IXC must pay originating access charges to the originating carrier for the use of its network, and terminating access charges to the terminating carrier for the use of its network to complete the call.
- 6 As described above, the type of traffic, either local or toll, is determined by the geographic location of the end points of the calls. Based on these physical end points, the

telecommunications industry has developed a method of determining the general location (i.e., local calling area/EAS area) for intercarrier compensation purposes based on the telephone numbers of the originating and terminating end users. Telephone numbers are displayed in the NPA/NXX format (in which the NPA is the area code and the NXX is the central office code). The central office code is then followed by a four-digit number which together constitutes the telephone number of the end-user customer's telephone line. Based on this format and the known geographic local calling area/EAS boundaries, a call may be determined to be either local or long distance.

B. The Pac-West Petition

- This petition presents an important issue to this Commission. Has the FCC changed the definition of a long distance call? In other words, when a person places a long distance call to a computer, or Internet Service Provider ("ISP") server ("ISP Server"), may the carrier connecting the call to the computer treat the call according to the FCC's *ISP Remand Order* for compensation and access charge purposes?¹ The answer is clearly no. However, Pac-West claims that a call to an ISP Server, at least when the ISP Server is used to connect to the Internet, is, according to the *ISP Remand Order*, to be treated under the process described in that order, no matter where the ISP Server is physically located.
- Pac-West's position is that for a call originated from Olympia, the called ISP Server could be physically located in Seattle, San Francisco, Portland, or Honolulu, and all calls to the ISP Server (and through the ISP Server to the Internet) would be treated for compensation purposes precisely in the same fashion as if both the caller and the ISP Server were physically located in Olympia. This is clearly not the law, and the FCC has made it clear for more than 20 years that

See In the Matter of Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, Intercarrier Compensation for ISP-Bound Traffic, Order on Remand and Report and Order, 16 FCC Rcd 9151, 9163-9181, ¶¶ 23-65, 9186-9190, ¶¶ 77-84 (2001), remanded sub nom, WorldCom, Inc. v. FCC, 288 F.3d 429 (D.C. Cir. 2002), reh'g en banc denied (D.C. Cir., Sept. 24, 2002), cert. denied, 538 U.S. 1012 (May 5, 2003).

a call to a computer (including a call to an ISP Server used to provide information or enhanced services) is to be rated based on the *physical location* of the ISP Server itself, and not the location of any further end point with which the ISP Server may communicate, or to which the computer may direct the call. Pac-West's argument is that the FCC somehow accidentally reversed this consistent precedent, and thus that the FCC has ruled that *all* calls to an ISP Server are to be treated according to the scheme in the *ISP Remand Order*, no matter where the ISP Server is physically located.

- This issue is important to Pac-West because, if its position were to be accepted, Pac-West would be able to reap significant financial advantages at the expense of Qwest and the public. Not only would customers calling Pac-West's ISP customers avoid paying toll charges for such calls, but Qwest also would be required (after an amendment to the parties' interconnection agreement) to compensate Pac-West for "terminating" the calls at the intercarrier compensation rate (\$0.0007 per minute) for "ISP-bound traffic" set forth in the FCC's ISP Remand Order.
- Pac-West's position is directly contrary to FCC precedent, which requires that a computer (such as an ISP Server) be treated exactly the same as other end-user customers in determining whether a call to the computer is treated as a toll call or a local call. In other words, a call originated from one local calling area to an ISP Server physically located in another local calling area is treated as a toll call. This is the basis for the so-called "ESP Exemption," which requires exactly that.
- The federal ESP Exemption prevents a local exchange carrier from charging switched access charges for a call made to a local computer on the basis that the computer ultimately directs the call to an end point (e.g., another computer) or to another station located in another state. This is part of the same rule that held that calls to or from local Private Branch Exchanges ("PBXs") would not be required to pay switched access charges, even if the calls were connected to

another line and ultimately transferred to a distant location. The ESP Exemption never said, explicitly or implicitly, that calls to or from computers (or PBXs) were "local calls," no matter where the computers (or PBXs) were physically located. Pac-West, however, argues that the FCC, without analysis or even intent, has accidentally changed the entire landscape of access charges, and thus issued a blanket exemption for all calls to and from all computers, no matter where physically located (as long as they ultimately send the call to the Internet). Pac-West's position that the FCC has made such a major policy shift is completely unsupported. Further, any suggestion that, based on the *ISP Remand Order*, the FCC intended for VNXX calls to ISPs to be "local" is tantamount to claiming that the FCC has claimed regulatory authority over that part of intrastate long distance, and thus intended that 1+ calls to ISPs be deemed "local," which would be completely without merit. This Commission retains regulatory authority over intrastate calling; the FCC's *ISP Remand Order* did nothing to change that.

Pac-West also ignores applicable Washington administrative rules and definitions and this Commission's recent ruling in the AT&T/Qwest arbitration proceeding (Docket No. UT-033035) dealing with the definition of a "local" call, in which the Commission ruled that the definition of local exchange service would remain traffic that originates and terminates within the *same* Commission-determined local calling area (thus rejecting AT&T's request for a definition based on "the calling and called NPA/NXXs" (i.e., Virtual NXX (or VNXX)).² The Arbitrator in that proceeding had also ruled that reciprocal compensation³ for calls that terminate outside the local calling area in which they originate is inappropriate, and thus that

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[&]quot;Virtual NXX" or "VNXX," the subject of this case, is a vehicle by which a carrier obtains a telephone number for one local calling area and uses that telephone number in another geographic area. Using a VNXX scheme thereby makes it appear, based on the *telephone number*, that a call is a local call when, in fact, it is an interexchange or toll (long distance) call (often being transported very long distances).

[&]quot;Reciprocal compensation" refers to the intercarrier compensation mechanism mandated by section 251(b)(5) of the 1996 Telecommunications Act. This is an arrangement between two carriers in which each carrier receives compensation from the other carrier "for the transport and termination on each carrier's network facilities" of telecommunications traffic that originates on the network facilities of the other carrier.

such traffic should be compensated on a bill and keep basis, and the Commission adopted the Arbitrator's Report.⁴ Thus, a CLEC's VNXX offerings that do not provide for toll payments, or an appropriate substitute, or that seek reciprocal compensation or any other intercarrier compensation, are improper.

- 13 Pac-West also ignores the plain language of the parties' interconnection agreement ("ICA") regarding the types of traffic that the parties have agreed to exchange. The traffic types that the parties have agreed to exchange over the local interconnection trunks and through the ICA Single Point of Presence ("SPOP") amendment are very specifically delineated in the ICA. As is discussed below, the traffic for which Qwest disputes payment does not match the traffic types that the parties agreed to exchange under the ICA. Due to Pac-West's purposeful misuse and improper assignment of telephone numbers, the traffic that Pac-West expects Qwest to exchange does not match any of the specifically-defined traffic types, and therefore is not traffic that the parties have agreed to exchange under the ICA. The solution to this dispute is quite simple. If Pac-West assigns telephone numbers based on the actual physical location of the ISP Server, then the traffic will be properly routed consistent with the definitions in the ICA.
- In sum, this case raises an important issue from a policy and financial perspective. Ultimately, 14 this Commission should rule in favor of Qwest and thus determine that Pac-West is not entitled to unilaterally change the ICA. The Commission should further rule (as a matter of federal law, state law and sound public policy) that Pac-West is not entitled to fundamentally shift the toll compensation structure in this state.

Qwest

Pac-West's interconnection agreement has a similar definition of "Exchange Service" as that which is in the AT&T agreement. Specifically, the definition in the AT&T agreement (§ 4.0) is as follows: "Exchange Service' or 'Extended Area Service (EAS)/Local Traffic' means traffic that is originated and terminated within the same Local Calling Area as determined for Qwest by the Commission." The definition in Pac-West's agreement (§ (A)2.17) is as follows: "Extended Area Service (EAS)/Local Traffic' (Exchange Service) means traffic that is originated by an end user of one Party and terminates to an end user of the other Party as defined in accordance with USW's [Qwest's] then current EAS/local serving areas, as determined by the Commission."

II. STATEMENT OF PERTINENT FACTS

A. Background of Dispute

This dispute arises because Pac-West has engaged in a practice of providing a service to its ISP customers which enables the ISP's customers who are physically located in a particular local calling area to dial a "local" telephone number to reach the ISP even though the ISP is actually physically located in a different local calling area, or possibly even a different state. Pac-West does this by assigning telephone numbers to Pac-West's ISP customers based on where the call originates, thus allowing the calls to terminate in a different local calling area. Pac-West then knowingly misuses Qwest's Local Interconnection Service ("LIS") so that Qwest will believe it is obligated to route and transport calls to Pac-West disguised as "local" calls (or, as Pac-West would try to define them, "ISP-Bound" calls) when, in fact, the calls should be treated as *toll* calls. While Pac-West seeks this treatment of ISP calls, other carriers seek the same treatment of intercity calls not destined for the Internet. For example, some carriers' VNXX calls might be destined for an inbound telemarketing center, a "help desk," or a voice messaging system.

This practice has widespread and significant implications for the entire access compensation system established in Washington and elsewhere. Pac-West seeks to benefit not once, but twice. Pac-West not only wants to allow its ISP customer and the ISP's customers to avoid paying toll charges for long distance calls, but it also seeks to force ILECs like Qwest to pay Pac-West for the privilege of routing and transporting toll calls for Pac-West. Such an approach would lead to severe financial repercussions for the industry, would erode the financial support that originating access provides to local rates, and would further distort the compensation scheme (including universal service funding) underlying the public switched telephone network.

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- Pac-West's practices raise a wide variety of policy issues. Those issues are being addressed and litigated vociferously before the FCC and the courts. Nonetheless, while those proceedings are pending, Pac-West seeks to sidestep them by charging Qwest without satisfying the change of law process provided for in the ICA. Pac-West's effort is not supported by state law, federal law or the parties' ICA, and thus the Commission should order that Pac-West cease such practices while the issues are sorted out. Because of the status of the law, Qwest has refused to pay Pac-West's improper and inaccurate intercarrier compensation bills for VNXX traffic.
- Thus, the primary issue raised here is whether or not a call destined for the ISP Server should be subject to the FCC's *ISP Remand Order* rate of \$0.0007 per minute, regardless of the physical location of the person placing the call compared to the physical location of the ISP Server. The FCC has addressed this issue. This Commission has also recently issued a decision regarding the definition of a local call. All of this precedent dictates that Pac-West is wrong.

B. Treatment of Calls Destined for ISPs

1. Federal authority

The FCC has a long history of determining the appropriate compensation treatment of traffic destined for "enhanced service providers" or "ESPs" (i.e., providers of communications that modify content). In 1983, the FCC issued an order creating the so-called "ESP Exemption." The ESP Exemption was not really an exemption, but rather a decision, based on a number of policy considerations, that enhanced service providers were entitled to connect their points of presence through tariffed local retail services (rather than through tariffed feature group access

See In the Matter of MTS and WATS Market Structure, Third Report and Order, 93 FCC 2d 241, 254-255, ¶ 9 and fn. 15, 320, ¶ 269 (1983); modified on recon., 97 FCC 2d 682 (1984) ("First Order on Reconsideration"), further modified on recon., 97 FCC 2d 834 (1984) ("Order on Further Reconsideration"), aff'd in principal part and remanded in part sub nom., NARUC v. FCC, 737 F.2d 1095 (D.C. Cir. 1984), cert. denied, 469 U.S. 1227 (1985).

services that interexchange carriers were required to purchase), even though the facilities were really being used for services classified as interstate.⁶ The FCC assigned the same status to private telecommunications networks or systems (e.g., PBX systems) that accessed local exchange systems for connecting interstate calls.⁷ In other words, the FCC treated the point of presence of an enhanced service provider as if that point of presence were the location of a retail customer.

- The FCC applied the same approach under the 1996 Telecommunications Act when it addressed traffic routed to the Internet. The FCC determined that ISPs, the heirs to the old "enhanced service provider" designation, were entitled to the same treatment for compensation purposes. Thus, when an ISP is served by a CLEC, the same analysis applies under section 251(g) of the Act. The ISP Server is treated as an end-user location for purposes of compensation, but the call does not terminate at this location. The ISP may purchase services from its telecommunications provider for the purpose of getting its incoming calls to the ISP Server. Compensation between the ISP's provider (Pac-West) and the LEC (Qwest) that serves the customer that originated the call is based on the geographic location of the two ends of the call.8
- In March of this year, the FCC issued its Notice of Further Proposed Rulemaking in its

 Intercarrier Compensation docket to consider these issues as a part of an overall examination

See, e.g., In the Matter of Access Charge Reform, Price Cap Performance Review for Local Exchange Carriers, Transport Rate Structure and Pricing, End User Common Line Charges, First Report and Order, 12 FCC Rcd 15982, 16131-34, ¶¶ 341-48 (1997); see also, generally, In the Matter of Amendments of Part 69 of the Commission's Rules Relating to Enhanced Service Providers, Order, 3 FCC Rcd 2631 (1988).

See In the Matter of WATS-Related and Other Amendments of Part 69 of the Commission's Rules, Memorandum Opinion and Order, 2 FCC Rcd 7424, 7425, ¶¶ 13-15 (1987).

See In the Matter of Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, Intercarrier Compensation for ISP-Bound Traffic, Order on Remand and Report and Order, 16 FCC Rcd 9151, 9163-81 ¶¶ 23-65, 9186-90, ¶¶ 77-84 (2001), remanded sub nom. WorldCom, Inc. v. FCC, 288 F.3d 429 (D.C. Cir. 2002), reh'g, en banc, denied (D.C. Cir. Sept. 24, 2002), cert. denied, 538 U.S. 1012 (May 5, 2003).

of intercarrier compensation.9 Nevertheless, as of today, the applicable law has not changed. The ISP Server should be considered a retail location for the purposes of appropriate number assignment and determining intercarrier compensation. 10

- 22 Pac-West ignores this regulatory history by attempting to charge Qwest at the ISP Remand Order \$0.0007 per minute rate for terminating such VNXX traffic. Pac-West has argued that the FCC's ISP Remand Order and a recent FCC decision related to a forbearance petition by Core Communications fundamentally change this analysis. 11 Pac-West argues that all traffic destined for the Internet must be treated as subject to the FCC ISP Remand Order \$0.0007 per minute rate, regardless of whether such traffic originated from next door, across the state, or even across the country. Its position is simply wrong, and is in violation of the FCC's rules (i.e., the FCC ESP Exemption rule), and essentially has the effect of asserting that the FCC somehow intended to preempt states on the regulation of intrastate traffic.
- In fact, if Pac-West delivered traffic to its ISP customer's server physically located in the same 23 local calling area as where the call originated, Pac-West would be correct that under existing rules, the call would be treated as subject to the ISP Remand Order \$0.0007 per minute rate.12 However, Pac-West's ISP customer's equipment is not physically located in the same local calling area as the individual and business customers that call Pac-West's ISP customers. Thus, Pac-West seeks to collect compensation to which it is not entitled.
- Pac-West's approach ignores long-standing FCC precedent, as well as the guidance of a recent 24

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In the Matter of Developing a Unified Intercarrier Compensation Regime, Further Notice of Proposed Rulemaking, 20 FCC Rcd 4685 (rel. Mar. 3, 2005) ("Further Notice").

For a more detailed analysis of these legal issues, see the Ex Parte Comments that Qwest filed with the FCC on March 11, 2005 in response to a forbearance petition brought by Level 3 regarding these issues, which is attached as Exhibit A to this Answer.

See Petition of Core Communications for Forbearance under 47 USC § 160(c) from the Application of the ISP Remand Order, Order FCC 04-241, WC Docket No. 03-171 (rel. October 18, 2004) ("Core Fcrbearance Order").

Such a change would still require an ICA amendment.

Commission decision on these issues. In describing ISP-bound traffic in the background section of the order, the FCC states that "an ISP's end-user customers typically access the Internet through an ISP Server located in the same local calling area," and that the end users pay the local exchange carrier for connections to the "local ISP." ISP Remand Order, ¶ 10. The FCC defines ISPs as "one set of enhanced service providers." Id., ¶ 11. (Emphasis added.) The FCC specifically identified the issue that it was addressing as "whether reciprocal compensation obligations apply to the delivery of calls from one LEC's end-user customer to an ISP in the same local calling area that is served by a competing LEC." Id., ¶ 13. (Emphasis added.) Thus, in examining ISP traffic, the ISP Remand Order did not address the situation where a CLEC customer's ISP server is physically located outside of the local calling area of both its assigned telephone number(s) and the originating caller. In fact, asserting that the ISP Remand Order somehow intended to address this scenario is an implicit claim of FCC preemption of a portion of the intrastate market, an argument for which there is no basis.

- Similarly, the *Core Forbearance Order* addressed the application of the *ISP Remand Order*. It addressed whether certain provisions in the *ISP Remand Order* should continue to apply to CLECs serving ISPs. Because the *ISP Remand Order* did not address the treatment of calls from one local calling area to an ISP with equipment in *another* local calling area, the *Core Forbearance Order* did not address the issue either.¹³
- Qwest's position of the FCC's actions gains support from the appeal of the *ISP Remand Order*. WorldCom, Inc. v. FCC, 288 F.3d 429 (D.C. Cir. 2002), reh'g en banc denied (D.C. Cir., Sept. 24, 2002), cert. denied, 538 U.S. 1012 (May 5, 2003). In WorldCom, the court unequivocally stated that the FCC's *ISP Remand Order* addressed calls made to ISPs physically located

Pac-West cites to a private arbitration regarding the "growth caps" for ISP traffic in the *ISP Remand Order*. (Petition, ¶ 8.) However, that arbitration had to do whether the growth caps applied after December 31, 2003. It had nothing to do with the issue here, namely, whether VNXX traffic that is destined for an ISP Server is traffic subject to *the ISP Remand Order* \$0.0007 per minute compensation rate. Thus, the arbitration decision is irrelevant.

within the same local calling area as the originating caller. WorldCom, 288 F.3d at 430. Thus, there is a lack of support for the interpretation that Pac-West advocates that the FCC, in the ISP Remand Order, somehow summarily changed the long history of determining the appropriate treatment of traffic destined for enhanced service providers.

2. State Authority

- The Commission has provided strong guidance on this issue in that it recently addressed a dispute about how to define a "local call." It further ruled that reciprocal compensation for calls that terminate outside the local calling area in which they originate (i.e., VNXX traffic) is inappropriate, and thus that such VNXX traffic should be compensated on a bill and keep basis.
- Specifically, in the AT&T/Qwest arbitration, Qwest and AT&T disputed the appropriate definition of a local call under Washington law. The Arbitrator and Commission agreed with Qwest's position that a "local call" is one "that is originated and terminated within the same local calling area as determined for Qwest by the Commission." The Commission rejected AT&T's proposal to define a local call by reference to "the calling and called NPA/NXXs" (i.e., VNXX). Indeed, the Arbitrator found that although the CLEC must be allowed to offer VNXX services, reciprocal compensation for calls terminating to the CLEC's customers physically located outside the local calling area in which they originate was inappropriate, and thus that such traffic should be compensated on a bill and keep basis. See Order No. 04, Arbitrator's Report, Docket No. UT-033035 (December 1, 2003), ¶¶ 25-38; Order No. 05, Final Order Affirming Arbitrator's Report and Decision, Docket No. UT-033035 (February 6, 2004), ¶¶ 12-16.
- Moreover, the definitions of "exchange," "extended area service (EAS)," "interexchange" and "local calling area" in Washington in WAC 480-120-021 are as follows:

"Exchange" means a geographic area established by a company for telecommunications service within that area.

"Extended area service (EAS)" means telephone service extending beyond a customer's exchange, for which the customer may pay an additional flat-rate amount per month.

"Interexchange" means telephone calls, traffic, facilities or other items that originate in one exchange and terminate in another.

"Local calling area" means one or more rate centers within which a customer can place calls without incurring long-distance (toll) charges.

The same analysis applies in this case. For example, section (A)2.19 of the Pac-West ICA provides: "Extended Area Service (EAS)/Local Traffic' (Exchange Service) means traffic that is originated by an end user of one Party and terminates to an end user of the other Party as defined in accordance with USW's [Qwest's] then *current EAS/local serving areas*, as determined by the Commission." (Emphasis added.)

Although Pac-West will undoubtedly attempt to distinguish this precedent (such as, for example, by arguing that the traffic at issue is bound for the Internet, and thus that it is somehow exempt from these Washington definitions), the fact is that Washington law makes no such distinction. Nor has the FCC made such a distinction. If VNXX traffic is allowed to flow between carriers, it should not be treated as "local" traffic under the parties' ICA.

C. Treatment of ISP Traffic under the ICA

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Further still, Pac-West's conduct violates the parties' ICA. The ISP Amendment that Pac-West and Qwest executed and that Pac-West refers to in its petition provides that "ISP-Bound is as described by the FCC in its Order on Remand and Report and Order (Intercarrier Compensation for ISP-Bound Traffic) CC Docket 99-68." (ISP Amendment, § 1.4.)¹⁴ As

The parties entered into the ISP Amendment in May 2002, and it was filed with the Commission on February 10, 2003. The Commission approved the amendment on March 12, 2003 in Docket No. UT-013009. Qwest notes, however, that Pac-West did not include a full copy of the ISP Amendment in Exhibit B of the Declaration of Ethan Sprague. Rather,

discussed above, the *ISP Remand Order* did not accidentally include traffic destined for an ISP Server physically located in a different local calling area than the originating caller as part of the "ISP-Bound traffic" addressed in the order. Thus, the traffic is not "ISP-Bound" as

discussed or defined in the ISP Amendment.

Pac-West, however, seeks to sweep aside these definitions by assuming that traffic destined for the Internet automatically falls within the definition of "ISP-bound traffic," regardless of where the traffic physically originates and terminates. Indeed, Pac-West ignores the FCC history of defining traffic destined for an ISP as traffic that travels solely *within* a local calling area prior to being delivered to the ISP Server. Pac-West also ignores long-standing industry practice of treating calls dialed as 1+ calls to the Internet as being toll calls. Pac-West then hides this practice by improperly assigning local numbers (through its VNXX schemes).

D. VNXX Traffic over LIS Trunks

Pac-West has argued that the parties have agreed to exchange VNXX traffic over LIS trunks.

Qwest disagrees. Section (C)2.1.2 of the parties' ICA specifically delineates the types of traffic that are to be exchanged under the ICA. With respect to the traffic and disputes at issue in this matter, there are three relevant types of traffic which are appropriately exchanged under the agreement and under the parties' SPOP amendment to the ICA: (1) Exchange Access (intraLATA Toll non IXC) traffic, (2) Jointly Provided Switched Access (interLATA and intraLATA IXC) traffic (also known as "Meet-Point Billing" or "MPB") and (3) Exchange Service or EAS/Local Traffic. (See SPOP Amendment, Attachment 1, § 1.)¹⁵

The ICA defines those categories of traffic as follows:

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the exhibit is missing page 2 of the amendment, which contains the definition of "ISP-Bound."

The parties entered into the SPOP Amendment in April 2001, and it was filed with the Commission on April 23, 2001. The Commission approved the amendment on May 9, 2001 in Docket No. UT-013009.

- "IntraLATA Toll (Exchange Access)" is defined in accordance with USW's [Qwest's] current intraLATA toll serving areas, as determined by the Federal Communications Commission." (ICA, § (A)2.25.)
- "Meet-Point Billing" or "MPB" [also known as Provided Switched Access] refers to an arrangement whereby two LECs (including a LEC and Co-Provider) jointly provide Switched Access Service to an Interexchange Carrier, with each LEC (or Co-Provider) receiving an appropriate share of the revenues as defined by their effective access Tariffs. (*Id.*, § (A)2.32.)
- "Extended Area Service (EAS)/Local Traffic" (Exchange Service) means traffic that is originated by an end user of one Party and terminates to an end user of the other Party as defined in accordance with USW's [Qwest's] then current EAS/local serving areas, as determined by the Commission. (*Id.*, § (A)2.19.)
- As stated, "ISP-bound traffic" is defined by the ISP Amendment (§ 1.4) as described by the FCC in the *ISP Remand Order*. As already discussed above, Pac-West's contention that the traffic at issue is entitled to treatment and compensation according to the *ISP Remand Order* is incorrect and not an appropriate reading of that order, and conflicts with the Commission definition of local traffic in Docket No. UT-033035.
- It is possible that Pac-West may claim, as some other carriers have attempted to claim, that this traffic is "Exchange Service" traffic, commonly referred to as "EAS/Local traffic." This traffic is defined in section (A)2.19 of the ICA as "traffic that is originated by an end user of one Party and terminates to an end user of the other Party as defined in accordance with USW's [Qwest's] then current EAS/local serving areas, as determined by the Commission." (Emphasis added.) Even a cursory examination of the traffic at issue, however, shows that it does not meet this definition. Pac-West does not deny that it forces Qwest to exchange traffic that is not terminated at the ISP Server in the same local calling area as the originating caller (identical to VNXX traffic), but Pac-West has nevertheless claimed that it is "ISP-bound" traffic. Thus, there should be no contention as to whether the VNXX traffic at issue is "Exchange Service" traffic.

- A traffic type that *may superficially appear* to functionally apply to the VNXX traffic at issue is under the definition of "Exchange Access" traffic, which is defined in section (A)2.25 of Pac-West's ICA as being "in accordance with USW's current intraLATA toll serving areas, as determined by the Federal Communications Commission." While this may appear functionally appropriate, upon closer examination the traffic does not meet this definition either.
- As a threshold matter, only Pac-West knows the exact location of the end-user ISP Server or modem bank for this traffic. Thus, Qwest cannot completely determine for any given call whether the call is destined for a location within the local calling area or in a different local calling area. Qwest only knows how far it carried the call before handoff to the interconnected carrier, where that carrier's serving switch is located, and whether traffic is one-way or two-way. In addition, even for that traffic which may functionally appear to match the definition, Pac-West's purposeful misuse and misassignment of telephone numbers makes it difficult to track such traffic. Pac-West clearly does not intend for the traffic to be treated as "Exchange Access" traffic under the ICA, as evidenced by its misuse of telephone numbers. Thus, it is apparent this definition does not match the traffic either.
- Finally, the last possible traffic type, "Meet-Point Billing" or "Jointly Provided Switched Access," does not match up at all to the VNXX traffic at issue either. This is so because no IXC is involved, as only Pac-West and Qwest are involved in the carriage of the traffic, which is contrary to the definition of the traffic in section (A)2.32 of the ICA.
- Therefore, in reviewing the ICA's plain language and the VNXX traffic that Pac-West causes Qwest to exchange, none of the traffic types that the parties specifically agreed to exchange match this VNXX traffic. Since Pac-West can easily remedy the situation by properly assigning telephone numbers based on the actual location of its end-user customers, it is incumbent upon Pac-West to ensure that the exchange of traffic under the ICA follows the

terms and conditions of that agreement. In the end, Pac-West is simply attempting to exchange traffic that the parties never agreed to exchange under the terms of the ICA.

III. RESPONSE TO ALLEGATIONS IN THE PETITION

Unless specifically admitted in this section, Qwest denies each and every allegation in the petition. Qwest's factual assertions and legal argument contained in the preceding sections of this Answer are incorporated into and should be considered a part of these responses to the individual allegations of the petition.

IV. PARTIES

Qwest does not dispute the allegations in paragraphs 1 and 2 regarding the parties to this petition. Qwest, however, does not know the extent to which Pac-West has been authorized by the Commission to provide service in Washington.

V. JURISDICTION

43 Qwest admits that the Commission has jurisdiction over this proceeding.

VI. BACKGROUND

- Qwest admits the allegations in paragraph 4 of the Petition regarding the ICA.
- Qwest admits the allegations in paragraph 5 of the Petition regarding the ISP Amendment to the ICA.
- Qwest admits that Pac-West has correctly quoted sections (C)2.3.4.1.1 and (C)2.3.4.1.3 of the ICA in paragraph 6 of the Petition. However Qwest states that the provisions speak for themselves.
- With regard to paragraph 7 of the Petition, Qwest states that the ISP Amendment of the ICA speaks for itself. Further, Qwest is without knowledge or information sufficient to form a

QWEST CORPORATION'S ANSWER TO PETITION FOR ENFORCEMENT OF INTERCONNECTION AGREEMENT, AND COUNTERCLAIMS Page 17 belief as to whether all of the relevant portions of the ICA or the ISP Amendment have been attached to the Petition, and indeed, states that page 2 of the ISP Amendment, which contains the definition of "ISP-Bound," is missing, and therefore denies the same.

48 Qwest admits the allegations in paragraph 8 of the Petition that Pac-West has billed Owest, and Qwest has paid Pac-West, for the appropriate portions of the appropriate terminating local and ISP-bound traffic since the ICA became effective, in accordance with the parties' ICA and in compliance with the terms of the FCC's ISP Remand Order. Qwest further admits that in early 2004, in compliance with the ICA and terms of the FCC's ISP Remand Order, Qwest started withholding payment on Pac-West's invoices for compensation on the grounds that Pac-West had exceeded the minutes of use growth ceiling terms for ISP traffic described in section 3.2.2 of the ISP Amendment. Qwest further admits that after following the ICA's dispute resolution provisions, Pac-West and Qwest agreed to a private arbitration to resolve this issue (AAA Case #77Y181-00385-02 (JAG Case No. 221368)). Qwest further admits that during the pendency of the arbitration, the FCC released its order in Petition of Core Communications, Inc. for Forbearance under 47 U.S.C. § 160(c) from Application of the ISP Remand Order, WC Docket No. 03-171, FCC 04-241 (Oct. 8, 2004) ("Core Order"), but otherwise states that both the Core Order and the December 2, 2004 Arbitrator's decision speak for themselves. Finally, although Qwest did not agree with the Arbitrator's December 2, 2004 decision, Qwest admits it did not choose to appeal the Arbitrator's decision under the terms of appeal in the rules of arbitration governing that decision.

Qwest admits the allegations in paragraph 9 of the Petition that on December 29, 2004, Qwest officially notified Pac-West that Qwest intended to withhold compensation for VNXX traffic retroactive to the beginning of 2004, but denies Pac-West's characterization of how Qwest defines VNXX or Virtual NXX. Qwest further states that on January 25, 2005, Qwest issued formal dispute letters to all CLECs across its region that it suspected of engaging in the

QWEST CORPORATION'S ANSWER TO PETITION FOR ENFORCEMENT OF INTERCONNECTION AGREEMENT, AND COUNTERCLAIMS Page 18 Qwest

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wrongful exchange of VNXX traffic, and that Qwest requested the commencement of formal dispute resolution procedures under the respective ICAs. With respect to whether Pac-West considers VNXX to be indistinguishable from the foreign exchange ("FX") services that Qwest offers to its customers, Qwest is without knowledge or information sufficient to form a belief as to such allegations, and therefore denies the same, and further, Qwest denies that VNXX is "indistinguishable from FX services." Finally, Qwest denies Pac-West's allegations about the compensation for traffic that Pac-West has terminated. Qwest further denies the Pac-West claim that there is approximately \$637,389.80 in dispute from January 1, 2004 through March 31, 2005. Rather, Qwest submits that the maximum amount of the claim is approximately \$401,736.00, based on usage from January 1, 2004 through March 31, 2005.

- Qwest admits the allegations in paragraph 10 of the Petition that Pac-West and Qwest have discussed these issues, but denies that Pac-West "agreed to attempt to negotiate this dispute with Qwest." Qwest further admits that any such "negotiations," while helpful in discussion, were fruitless. Qwest further admits that it notified Pac-West in an April 25, 2005 letter that it would withhold 68.3% of Pac-West's billed ISP minutes in Washington in the second quarter of 2005, which represented the amount of suspected VNXX traffic that is in dispute.
- Qwest admits the allegations in paragraph 11 of the Petition that Pac-West served a notice of its intent to file a petition for enforcement of the ICA on or about May 12, 2005, and that May 12, 2005 is more than 10 days prior to the date on which this Petition was filed. Qwest further admits that the copy of the letter that is attached to the Petition is a true and correct copy of that

Qwest's FX service is different from VNXX services. Qwest's FX service provides a subscriber the ability to purchase *separate dedicated switching and transport facilities* from each local calling area that the subscriber wishes to obtain a local presence. The end-user customer pays for such facilities. VNXX, on the other hand, is merely a carrier's misassignment of telephone numbering resources that were obtained under the auspices of previding service within the local calling area for which they were obtained, but then assigning these numbers to common switching and transport facilities that serve a subscriber regardless of the physical location of the subscriber. VNXX services are provided by carriers like Pac-West in attempts to arbitrage intercarrier compensation by recovering compensation for calls that appear to be "local" but are in fact non-local.

May 12, 2005 letter.

VII. PAC-WEST'S CLAIMS OF ICA VIOLATIONS

52 Qwest states that the averments in paragraph 12 of the Petition constitute conclusions of law. and as such do not contain allegations which Qwest must admit or deny. To the extent that these averments constitute statements of fact, Qwest admits that the ICA requires the parties to compensate each other for terminating "Exchange Service (EAS/Local) traffic." Owest, however, denies that FX and VNXX services are "substantially similar," or that VNXX is an "Exchange Service," but admits that VNXX is traffic that terminates to a customer physically located in a different exchange than the originating customer. Qwest further denies that "the industry has recognized this fact by rating and routing calls within the customer's local calling area as local calls, regardless of the physical location of the customer." Qwest further admits that Pac-West has correctly quoted portions of one sentence from paragraph 1 of the FCC's ISP Remand Order, and that the requirements of the ISP Remand Order are incorporated into the ICA, including the ISP Amendment, but Qwest denies that "nothing in the order or the [ICA] limits compensable traffic to calls to ISPs that are physically located in the same local calling area as the calling party." Qwest further denies that it is in breach of the ICA, or underlying federal law, in refusing to compensate Pac-West for "all" local and ISP traffic to which it alleges it is entitled to be compensated.

Qwest states that the averments in paragraph 13 of the Petition constitute conclusions of law, and as such do not contain allegations which Qwest must admit or deny. To the extent that these averments constitute statements of fact, Qwest admits that Pac-West and Qwest have been exchanging traffic pursuant to the ICA since February 2001. Qwest further denies that it never contended that VNXX traffic is not subject to compensation. Rather, Qwest states that from a compensation perspective, the impact of VNXX traffic under the growth cap provisions of the FCC *ISP Remand Order* and the parties' ICA was insignificant, and was effectively

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irrelevant to the billing by PacWest to Qwest. Qwest became more acutely aware that Pac-West was engaging in such VNXX schemes by PacWest's attempts to increase billing to Qwest for such schemes after the removal of the cap provisions brought about by the December 2, 2004 Arbitrator's decision and the FCC *Core Forbearance Order*. Qwest further denies that it is attempting to "re-interpret" the ICA, or to preclude Pac-West from receiving compensation for terminating "the very traffic for which Qwest has consistently compensated Pac-West for years." To the contrary, Qwest avers that Pac-West is attempting to seek compensation for the very traffic for which it had *not* received compensation in prior years. Finally, Qwest denies that there is any estoppel, or that the Commission should require Qwest to compensate Pac-West for any traffic destined for an ISP that is VNXX traffic.

Qwest states that the averments in paragraph 14 of the Petition constitute conclusions of law, 54 and as such do not contain allegations which Qwest must admit or deny. To the extent that these averments constitute statements of fact, Qwest denies that an arbitrator interpreted the ICA to require Qwest to compensate Pac-West for "all" traffic that is destined for ISP equipment beginning January 1, 2004, and further states that the Arbitrator's decision speaks for itself. Owest further denies that less than one month after the arbitrator rendered his decision, Qwest notified Pac-West of Qwest's intention to withhold compensation for "the very same traffic in amounts comparable to the amounts Qwest had previously withheld," and further states that the amounts that Qwest has withheld are for traffic that was not the subject of the arbitration proceeding to which Pac-West refers. Qwest further denies that Qwest is impermissibly attempting to evade the Arbitrator's decision, or that it is manufacturing arguments that Qwest could have made during the arbitration, or that it waited to raise these issues until just after the conclusion of the arbitration. Qwest further states that the arbitration to which Pac-West refers was clearly irrelevant to the is here, and that the arbitration did not address the VNXX-related issues in dispute in this proceeding. Finally, Qwest denies that it is

attempting to "hav[e] another bite at the same apple," or that the Commission should require Qwest to compensate Pac-West for "all" traffic destined for ISP equipment, or any ISP traffic

that is VNXX traffic.

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With respect to Pac-West's prayer for relief, Qwest states that the prayers do not contain allegations to which Qwest must admit or deny. To the extent that these prayers constitute statements of fact, Qwest denies them in their entirety. Qwest denies that Pac-West is entitled to any relief whatsoever in connection with this proceeding.

VIII. COUNTERCLAIMS

56 Owest brings these Counterclaims against Pac-West as a result of Pac-West's violation of federal law, violations of state law, and breach of the terms and conditions of the parties' interconnection agreement. This Counterclaim consists of four counts, as follows:

COUNT 1 (Violation of Federal Law)

Qwest has set forth the applicable federal law regarding calls made to the Internet. 57

58 Pac-West's knowing misassignment of local telephone numbers and NPA/NXXs in local calling areas other than the local calling area where its customer's ISP Server is physically located, its misuse of such telephone numbering resources, and its subsequent attempts to bill Qwest the ISP Remand Order rate for such VNXX traffic, are violations of federal law. The Commission should order Pac-West to cease assigning NPA/NXXs in local calling areas other than the local calling area where its customer's ISP Server is physically located, and cease charging Qwest for such traffic, and further, should require that Pac-West properly assign telephone numbers based on the actual physical location of its end-user or ISP customer.

COUNT 2 (Violation of State Law)

QWEST CORPORATION'S ANSWER TO PETITION FOR ENFORCEMENT OF INTERCONNECTION AGREEMENT, AND COUNTERCLAIMS

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- Qwest has set forth the applicable state law regarding the definition of a local call and the proper compensation for calls made to the Internet using VNXX schemes, including the Commission's recent order in Docket No. UT-033035.
- Pac-West's knowing misassignment of local telephone numbers and NPA/NXXs in local calling areas other than the local calling area where its customer's ISP Server is physically located, its misuse of such telephone numbering resources, and its subsequent attempts to bill Qwest the ISP Remand Order rate for such VNXX traffic, are violations of Washington law. The Commission should order Pac-West to cease assigning NPA/NXXs in local calling areas other than the local calling area where its customer's ISP Server is physically located, and cease charging Qwest for such traffic, and further, should require that Pac-West properly assign telephone numbers based on the actual physical location of its end-user or ISP customer.

COUNT 3 (Violation of Section (G)3.7 of the ICA)

- Pac-West is knowingly misassigning local telephone numbers to ISP Servers which are physically located outside the local area to which the telephone number is assigned.
- Section (G)3.7 of the ICA provides that "[e]ach Party is responsible for administering NXX codes assigned to it." Further, it requires that each party "shall provide through an authorized LERG input agent, all required information regarding its network for maintaining the LERG in a timely manner." Through its actions described above, Pac-West is violating these obligations. This Commission should issue an order finding Pac-West in breach of its contractual obligations and further, should invalidate Pac-West's bills.

COUNT 4 (Improper Routing of Traffic over LIS Trunks)

63 Section 1.1 of Attachment A of the SPOP Amendment authorizes the parties to exchange the following categories of traffic over LIS Trunks: (1) Exchange Access (intraLATA Toll non

- IXC), (2) "Meet-Point Billing" (also known as Jointly Provided Switched Access) traffic and (3) Exchange Service EAS/Local Traffic.
- The ICA defines those categories of traffic as follows:
 - "IntraLATA Toll" (Exchange Access) is defined in accordance with USW's [Qwest's] current intraLATA toll serving areas, as determined by the Federal Communications Commission." (ICA, § (A)2.25.)
 - "Meet-Point Billing" or "MPB" [also known as Provided Switched Access] refers to an arrangement whereby two LECs (including a LEC and Co-Provider) jointly provide Switched Access Service to an Interexchange Carrier, with each LEC (or Co-Provider) receiving an appropriate share of the revenues as defined by their effective access Tariffs. (*Id.*, § (A)2.32.)
 - "Extended Area Service (EAS)/Local Traffic" (Exchange Service) means traffic that is originated by an end user of one Party and terminates to an end user of the other Party as defined in accordance with USW's [Qwest's] then current *EAS/local serving areas*, as determined by the Commission. (*Id.*, § (A)2.19.) (Emphasis added.)
- 65 "ISP-bound traffic" is as defined in the ISP Amendment (§ 1.4), which refers to the *ISP Remand Order*. VNXX traffic, even if it is destined for an ISP, does not fit in any of these categories.
- Accordingly, Pac-West is violating its ICA by attempting to obligate Qwest to send non-local ISP traffic over LIS trunks. The Commission should order Pac-West to discontinue the practice of misassigning the telephone numbers and cease routing VNXX traffic over LIS trunks to Qwest, and further, should invalidate Pac-West's bills to Qwest.

IX. RELIEF REQUESTED

- WHEREFORE, Qwest respectfully requests the Commission provide the following relief:
 - A. Deny all of the relief requested by Pac-West in its petition;
 - B. Issue an order (1) prohibiting Pac-West from assigning NPA/NXXs in local calling areas other than the local calling area where the ISP Server is physically located,

- (2) requiring that Pac-West cease its misuse of such telephone numbering resources, and
- (3) requiring that Pac-West properly assign telephone numbers based on the actual physical location of its customer's ISP Server;
- C. Issue an order that the parties' ICA does not require any compensation for Pac-West's VNXX traffic;
- D. Direct Pac-West to follow the change of law procedures contained in its interconnection agreement with Qwest to implement the *Core Forbearance Order*;
- E. Invalidate all Pac-West bills to Qwest seeking or charging reciprocal compensation or the *ISP Remand Order* rate of \$0.0007 per minute for any of the VNXX traffic described above;
- F. Issue an order prohibiting Qwest from routing VNXX traffic to Pac-West utilizing LIS facilities; and
 - G. Any and all other equitable relief that the Commission deems appropriate. DATED this 15th day of June, 2005.

QWEST

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