1	BEFORE THE WASHINGTON UTILITIES AND
2	TRANSPORTATION COMMISSION
3	WASHINGTON UTILITIES AND) TRANSPORTATION COMMISSION,)
4)
5	Complainant,))Docket No. TO 011472
6	vs.)Volume XXV)Pages 2766 to 2952
7	OLYMPIC PIPELINE COMPANY, INC.,)
8	Respondent.)
9	A hearing in the above matter was held on June
10	25, 2002, at 9:30 a.m., at 1300 South Evergreen Park
11	Drive Southwest, Room 206, Olympia, Washington, before
12	Administrative Law Judge ROBERT WALLIS, CHAIRWOMAN
13	MARILYN SHOWALTER, COMMISSIONER RICHARD HEMSTAD, and
14	COMMISSIONER PATRICK OSHIE.
15	The parties were present as follows:
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- 4 JUDGE WALLIS: Good morning. Let's be on
- 5 the record for our Tuesday June 25, 2002 session in
- 6 the matter of Commission Docket TO 011472.
- 7 By way of preliminary matters this morning,
- 8 parties indicated as follows: The Staff intends to
- 9 present some exhibits on cross examination based on
- 10 the depositions that occurred.
- 11 Tesoro intends to offer the depositions
- that occurred on Monday, yesterday, into the record.
- 13 And Staff has discovered some minor errors in its
- 14 exhibit, and, if necessary, will provide an errata
- sheet that indicates those as to each of the
- 16 affected exhibits.
- 17 Is there anything else of a preliminary
- 18 nature?
- 19 (No response.)
- JUDGE WALLIS: Let the record show there's
- 21 no response.
- 22 By arrangement, we begin today with the
- 23 testimony of Larry Peck on behalf of Olympic.
- 24 Mr. Peck, would you please stand and raise
- your right hand.

Q Do you prefer "Mr." or "Dr."?

- 1 A Everyone calls me "Mr." except my
- 2 mother-in-law.
- 3 Q Mr. Peck, do you have in front of you
- 4 Exhibit 501-T?
- 5 A I do.
- 6 Q That is your prefiled rebuttal testimony?
- 7 A Yes, it is.
- 8 Q And you have reviewed that?
- 9 A I have reviewed it again, yes.
- 10 Q If the questions in Exhibit 501-T were
- 11 asked you today, would the answers as set forth in
- that exhibit be your answers today?
- 13 A Yes, they would.
- 14 Q Do you have any changes you would like to
- make to Exhibit 501-T?
- 16 A No, no changes.
- 18 Exhibit 501-T as your testimony?
- 19 A Yes.
- 20 MR. BEAVER: Your Honor, we offer Exhibit
- 21 501-T.
- JUDGE WALLIS: Is there objection?
- 23 (No response.)
- JUDGE WALLIS: Let the record reflect
- there is no objection, and 501-T is admitted.

1	(EXHIBIT ADMITTED)
2	MR. BEAVER: Thank you. Your Honor,
3	Mr. Peck is now available for cross examination.
4	
5	CROSS EXAMINATION
6	
7	BY MR. TROTTER:
8	Q Good morning, Mr. Peck.
9	A Good morning.
10	Q At page 1 of Exhibit 501-T you indicate you
11	are the general manager of the products business
12	line for BP Pipelines, as well as chairman of the
13	board of directors of Olympic Pipeline Company; is
14	that correct?
15	A That's correct.
16	Q Do you have input into any decision that BP
17	ARCO would make to either loan additional money, or
18	infuse equity into Olympic so that it might carry
19	out its obligations as a public service company?
20	A I would have input, yes.
21	Q Would that be in your role as the general
22	manager of the product business line?
23	A Correct.
24	Q Do you have input into the decision that
25	Olympic would make to ask BP ARCO for additional

- 1 money by way of loan or equity infusion so it may
- 2 carry out its obligations as a public service
- 3 company?
- 4 A Yes. That request would have to come from
- 5 Olympic via vote of the board of directors, so I
- 6 would have one of five votes.
- 7 Q How many votes do you have with respect to
- 8 the decision by BP ARCO to loan additional money, or
- 9 provide equity capital to Olympic?
- 10 A I don't get any votes in that decision. I
- only get to recommend.
- 12 Q And who do you recommend to?
- 13 A The recommendation would be to various
- levels in the management of BP, depending on the
- 15 size of the money involved. So up to 10 million
- dollars it's local within the United States
- management. Above that, it goes to London.
- 18 With the size of money being talked about
- 19 here, it would obviously be a decision made in
- London.
- 21 Q Has London -- and by London, I take it you
- 22 means that's the location of BP ARCO's headquarters?
- 23 A That is our headquarters, yes.
- Q So we can call that London?
- 25 A Yeah, that's what I call it.

- 1 Q Has London given you any written criteria
- 2 under which it will loan additional money to Olympic
- 3 or infuse equity into Olympic?
- 4 A No. And that's really not the way it
- 5 works. It is a request that would come from us for
- 6 approval by them, so --
- 7 Q Has the request been made?
- 8 A For additional funds?
- 9 Q Yes.
- 10 A No, not as yet.
- 11 Q Please turn to page 3 of your testimony,
- 12 line 23. You state, quote, "BP ARCO has, as a
- shareholder has made loans to Olympic in good faith,
- 14 with safety as our first priority, "unquote. Do you
- 15 see that?
- 16 A Yes.
- Q By the word "our" are you referring to both
- 18 BP ARCO and Olympic?
- 19 A Yes, that's both.
- 20 Q So are you testifying here for both BP ARCO
- 21 and Olympic?
- 22 A Well, I am testifying here, I suppose, on
- behalf of both, depending on some questions asked,
- 24 because I have both roles in my position.
- Q To the extent BP ARCO made loans to Olympic

- and the money was used by Olympic for capital
- 2 improvements, those capital improvements would be
- 3 recorded on the company's books as assets necessary
- 4 to provide service for the public; is that correct?
- 5 A Let me make sure I understand the question.
- 6 They are recorded on Olympic's books as assets, yes.
- 7 It's a separate entity.
- 8 O I meant -- when I said the company's books,
- 9 I meant Olympic's books.
- 10 A Okay.
- 11 Q At the bottom of page 3 and over to page 4
- 12 you say, quote, "Ultimately we must also answer to
- shareholders for the returns they necessarily expect
- 14 to receive on their investments," unquote. Do you
- 15 see that?
- 16 A Yes, I do.
- 17 Q And by the word "we" are you referring to
- 18 Olympic and BP ARCO both?
- 19 A No. This really -- this sentence here is
- 20 speaking to the BP ARCO view of a further investment
- via loans to Olympic. I mean, Olympic would have
- the same questions and make sure they were
- 23 delivering returns to their shareholders of which
- there are only two, but in my testimony here, I was
- really thinking of it more from a BP ARCO

- 1 perspective.
- 2 Q So the "we" here refers to BP ARCO?
- 3 A Right. So that's maybe a little confusing
- 4 versus the other.
- 5 Q When you talk about they necessarily expect
- 6 to receive on their investments, those would be --
- 7 A Shareholders and BP.
- 8 Q And by return on their investments, or
- 9 returns on BP ARCO's investments, are you referring
- 10 to a return on the 150 million in debt Olympic has
- on its books, or only the debt issues by Olympic to
- 12 BP Company?
- 13 A BP's shareholders certainly expect a return
- on their money invested in BP. Olympic's
- 15 shareholders, I suppose, might like to have a return
- on their investments.
- 17 Q So --
- 18 A But at this time, it's relatively unlikely.
- 19 Q So for purposes of your testimony here, are
- 20 you only referring to the loans that BP itself made
- 21 to Olympic?
- 22 A As opposed to what else? I'm not sure I
- 23 understand.
- Q As opposed to the rest of the loans that
- 25 make up the 150 million in debt currently

- 1 outstanding.
- 2 A Well, each of those loans are made by
- 3 somebody who expects a return. But I would speak on
- 4 behalf of BP.
- 5 Q I will represent to you on page 726 in the
- 6 hearing in this case, Mr. Batch, the president of
- 7 Olympic Pipeline stated, quote, "The shareholders
- 8 are looking at Olympic as a stand-alone corporate
- 9 entity that needs to make a profit on its own
- 10 standing, " unquote. Do you agree with that
- 11 testimony?
- 12 A Yes. The shareholders being BP and Shell.
- 13 That would be their view. I am sure -- I mean, I
- 14 can't speak for Shell, but I expect that would be
- 15 their view.
- 16 Q You mentioned Shell. Has Shell taken over
- 17 Equilon Corporation?
- 18 A Yes.
- 19 Q When did that occur?
- 20 A Within the past six months.
- 21 Q You recommend this Commission should look
- 22 at Olympic as a stand-alone company in this case?
- 23 A Yes, I believe Olympic needs to be viewed
- as a stand-alone company.
- Q On page 4 of your testimony, line 10 --

- 1 A Okay.
- 2 Q You are referring to a potential refund
- 3 liability of approximately 17 million dollars by
- 4 September of this year. Do you see that?
- 5 A I do.
- 6 Q Are you advocating that as a reason for
- 7 this Commission to grant Olympic's 62 percent rate
- 8 increase so there would be no refund liability?
- 9 A Well, I guess I am certainly advocating a
- 10 substantial tariff increase as necessary for Olympic
- 11 to continue to do what it needs to do. I would say
- my expectation is that we will not achieve a 62
- 13 percent increase, so we will have to deal with some
- 14 type of refund issue. These numbers would be if
- there was no increase or a half percent increase.
- 16 Q But I take it you would agree that the
- 17 Commission needs to address the issues of cost of
- 18 service on the merits, and not be guided by whether
- 19 or not refunds will result from whatever order they
- 20 issue. Would you agree with that?
- 21 A Well, I think the Commission needs to
- 22 consider all the ramifications of the decision they
- will make as they look at the tariff that Olympic is
- 24 allowed to charge. And so if that decision includes
- 25 the requirement of a refund, then that refund is

- 1 part of the cash needs that the company will have.
- 2 So I would think that would need to be considered.
- 3 Q Isn't it correct that Olympic asked that
- 4 the interim rate that it requested before this
- 5 Commission be granted subject to refund?
- 6 A Well, I think -- at least it was my
- 7 understanding that that was all that was available,
- 8 the same as at the FERC, is an interim rate that is
- 9 refundable.
- 10 Q So it's not your understanding that every
- other interim rate relief grant, except for Olympic
- 12 and one other case, were not subject to refund? You
- did not have that understanding?
- 14 A I did not know that, if that's true.
- 15 Q In your testimony you indicate that of the
- 16 17 million, three million is related to this
- 17 jurisdiction?
- 18 A Right. And you know, those numbers I have
- 19 to take from someone else. I believe those to be
- the right numbers.
- Q On line 17 of page four of your testimony
- you indicate that Olympic has not paid dividends
- 23 since 1997; is that correct?
- 24 A To the best of my knowledge, that's
- 25 correct. I have only been on the board since 2000

- and BP, of course, was not an owner until 2000. But
- 2 I believe that's correct.
- 3 Q I want to be precise. Olympic, in fact,
- 4 paid dividends in 1997, but not thereafter?
- 5 A Not thereafter. I think that's right.
- 6 Q And that was before the Whatcom Creek
- 7 explosion, right?
- 8 A Sometime before that, yeah.
- 9 Q And shortly before the Whatcom explosion,
- 10 Olympic was making major investments in both the
- 11 Bayview terminal and the Cross Cascades project,
- 12 correct?
- 13 A That's correct.
- 14 Q And 1996 and '97, Olympic spent of 27
- 15 million on construction, and it was planning to
- spend over 25 million in 1998 primarily for those
- 17 projects, correct?
- 18 A Maybe I am not the best person to ask about
- 19 history, but those numbers sound about right.
- 20 Q At the top of page 3 of your testimony you
- indicate -- that actually starts on page 2, quote,
- The real rate of return expected by large oil
- 23 companies like Olympic's owner and most of its
- shippers is in excess of 15 percent, far above the
- 25 modest 7 percent which BP ARCO and Shell are

- 1 charging for their loans, interest that, up-to-date,
- is not being paid, unquote. Do you see that?
- 3 A Yes.
- 4 Q Do Olympic's owners expect to recover
- 5 through rates interest rates attributable to past
- 6 periods that have been deferred and accumulated by
- 7 Olympic?
- 8 A I would say, yes.
- 9 Q Does Olympic expect to recover costs, the
- 10 recovery of which would constitute retroactive
- 11 making?
- 12 A Well, I am not sure I know how to answer
- 13 that.
- 14 Q Now, the approximate seven percent interest
- 15 rate BP ARCO and Shell are charging for loans to
- Olympic is the cost of that debt, is it not?
- 17 A It would be an approximation of the debt --
- 18 it's the cost of the debt to Olympic, for sure, and
- 19 it's an approximation of the cost of the debt to the
- 20 big company that loans it money.
- 21 Q If BP ARCO required a 15 percent return,
- 22 why did it loan money at 7 percent?
- 23 A Well, the money loaned so far was loaned to
- 24 accomplish a number of things really aimed at
- improving the safe operation of the pipeline and

- 1 allowing us to restart the north end of the pipeline
- 2 that had been shut down. And that restart of the
- 3 north end created a return beyond 7 percent for BP
- 4 as a whole, and so it was worth it to BP at that
- 5 time to invest the money that was required to get to
- 6 where we are today.
- 7 Q And that's because Olympic would invest in
- 8 plant and services, and through the rate making
- 9 process it would a return on that investment. Is
- 10 that what you have in mind regarding the greater
- 11 return later?
- 12 A Olympic hasn't really earned much of a
- 13 return as yet. It's still running in the red. But
- 14 BP, through the restart of the north end of the line
- that was shut down, was able to earn more than it
- otherwise would have had the line stayed down. So
- 17 that gives BP a return beyond the 7 percent that it
- hopes to get on the loan to make up the difference.
- 19 Q So what you are saying is that by
- 20 restarting the line up to 80 percent pressure, BP
- 21 ARCO has benefited a shipper through substantially
- 22 reduced transportation costs?
- 23 A That's correct.
- Q And they were substantially reduced
- compared to water-borne alternatives; is that

- 1 correct?
- 2 A That's correct.
- 3 Q And do you know how much they were
- 4 substantially reduced?
- 5 A No, not right offhand. Someone at ARCO
- 6 would be better qualified to answer that question,
- 7 but water-borne is typically a lot more expensive.
- 9 for BP ARCO, is it?
- 10 A Well, it is a cost effective alternative,
- and we use it even when the pipeline is running.
- 12 Q Well, let me ask it this way. If pipeline
- capacity is available, water-borne transportation is
- 14 not an effective alternative?
- 15 A That's not your first line; you would
- 16 rather use the pipeline.
- 17 Q That's because it is substantially cheaper?
- 18 A Correct.
- 19 Q So when you refer to the 15 percent return,
- 20 are you referring to -- I take it you are not
- 21 referring to return on rate base established through
- the rate setting process; is that correct?
- 23 A That's correct. It would be the return
- that BP would see on its investment.
- 25 Q And that would include the benefits BP gets

- 1 as a shipper?
- 2 A Correct.
- 3 Q In the interim rate relief phase of this
- 4 case, we discussed the note Olympic issued to
- 5 Prudential. Are you familiar with that note?
- 6 A I have some familiarity.
- 7 Q We can ask Mr. Batch, so if you wish to
- 8 defer to him, feel free to do so. But I will start
- 9 with you.
- 10 A Okay.
- 11 Q That note is still outstanding, is it not?
- 12 A It is.
- Q Are you aware that there's a condition that
- 14 precludes Olympic from incurring any debt from
- 15 either external or internal sources?
- 16 A I am aware that there is a condition in the
- note to that effect. I don't know the details.
- 18 Q Do you know whether that condition has been
- 19 waived or not?
- 20 A I know it has been waived for the most
- 21 recent borrowing that Olympic did from BP.
- 22 Q And was that the June 22nd, 2001 ARCO note
- 23 setting up the credit line?
- 24 A Right, yes.
- 25 Q And that June 22nd, 2001 ARCO note was a

- 1 revolving credit line, and the remaining credit
- 2 balance available to Olympic is around 20 million
- 3 dollars; is that correct?
- 4 A The note was written, I believe, for 30
- 5 million dollars, and BP has so far loaned 10. But
- 6 the note isn't -- it's not a revolver the way you
- 7 talked about it in the sense that Olympic has no
- 8 demand on the rest of the money.
- 9 Q Right. But -- and you were focusing on my
- use of the word "available"?
- 11 A Right. In other words, it's BP's choice
- whether or not to loan the rest of that 30 million.
- 13 Q Let's be precise. The loan was a maximum
- amount of 30 million, and 10 million has been
- released to Olympic?
- 16 A Correct. Correct.
- 17 Q So there's 20 million dollars sitting
- 18 there, and it's up to BP to determine whether or not
- 19 Olympic will get it. Is that a fair statement?
- 20 It's BP's choice?
- 21 A It would be BP's choice whether to loan any
- 22 additional funds or not under that particular note.
- 23 Q So other than that 20 million dollars, as
- you understand the condition of that Prudential
- note, there could be no other loans to Olympic,

1	either externally or internally, correct?
2	A I believe that was the condition in the
3	note, yes.
4	Q Are you aware of any conditions in writing
5	issued by ARCO under which it will permit Olympic to
6	access the remaining 20 million dollars on the June
7	22nd, 2001 ARCO note?
8	A I don't believe there's any other
9	conditions in writing other than the note itself.
10	Q And the note itself gives BP ARCO
11	discretion on whether to loan that additional money?
12	A Yes.
13	Q And are you aware of anything ARCO has put
14	in writing as to how it will exercise that
15	discretion, or what specifically Olympic needs to do
16	to get that money?
17	A No, there's nothing I am aware of.
18	MR. TROTTER: Thank you, Mr. Peck. That's
19	all I have.
20	JUDGE WALLIS: Mr. Brena.
21	
22	CROSS EXAMINATION
23	

Q Good morning, Mr. Peck. I apologize, but I

24 BY MR. BRENA:

- 1 am curious. What does your mother-in-law call you?
- 2 A She calls me Dr. Peck.
- 3 Q Do you believe this Commission should set
- 4 higher rates in this proceeding to help Olympic pay
- 5 for the 66 million dollars in future capital
- 6 improvements that you describe in your testimony?
- 7 A I believe that the rates need to reflect
- 8 that need for capital, let me answer the question
- 9 that way.
- 11 should be sufficient in order to meet those future
- 12 capital improvement needs, cash needs?
- 13 A To the extent that the rates are set high
- 14 enough to both cover some of Olympic's cash flow
- 15 deficit it would have without a rate increase, and
- also to encourage BP to continue to loan money, if
- that is necessary, then, yes, that's what the rates
- 18 need to reflect.
- 19 Q You said to incent BP to loan money.
- 20 Do you believe this Commission should set rates
- 21 based on regulatory principles, or based on the
- amount that is necessary to get BP to loan money if
- they are different?
- 24 A Well, I think the Commission has to take --
- as I said before, the Commission has to take into

- 1 account all of the circumstances affecting Olympic.
- 2 And to me, it is a very unique situation, and then
- 3 use their judgment to put the Olympic Pipeline
- 4 Company in the position it needs to be in. I
- 5 don't know if I answered your question very well.
- 6 Q Well, let me return to it. Let's say
- 7 there's a gap between the two. Let's say regulatory
- 8 principles would say rates should be set at \$1, but
- 9 that in order for BP to loan money, BP says
- 10 that rates should be set at \$2. What should this
- 11 Commission do?
- 12 A Well, I think the Commission needs to look
- 13 at more than simply theoretical calculational
- 14 methods of determining what a rate would be, I
- guess, would be my answer. So I think they would
- 16 need to look at both of those pieces of information
- 17 to make a good decision.
- 18 Q So to the degree that it is necessary, the
- 19 Commission should abandon regulatory principles and
- 20 take into consideration an incentive program to get
- the owner to invest?
- 22 A Well, I would assume, in general, the
- 23 regulatory principles are designed to encourage
- owners to invest in facilities in the state. So to
- me, I don't think that is an either/or.

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1 Q Then you would encourage this Commission to
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- 2 apply those regulatory principles in setting the
- 3 rates, whatever they may be, and not to deviate from
- 4 them as though this situation were an exception
- 5 rather than the rule?
- 6 A I am not sure I am understanding your
- 7 question. Again, you are saying as if it's a simple
- 8 math problem, and all we have to do is solve the
- 9 math, and come up with the answer. And I don't
- 10 view it as anything like that simple.
- 11 Q Well, should this Commission, or should it
- 12 not, set rates based on standard regulatory
- 13 principles in this case?
- 14 A I would assume they should set rates based
- on good standard regulatory principles in all cases,
- but I think each case is going to be different on
- its own merits. So I am not, by any stretch, a
- 18 regulatory or rate-making expert, so --
- 19 Q But you are not, by your testimony,
- intending to encourage this Commission to abandon
- 21 regulatory principles? You are merely asking them
- 22 to take into consideration the circumstances in
- 23 applying those regulatory principles; is that
- 24 correct?
- 25 A Yes, I think that's fair.

- 1 Q Is BP Pipelines currently operating Olympic
- 2 safely?
- 3 A I believe BP Pipelines is operating Olympic
- 4 very safely, yes, or it wouldn't be operating.
- 5 Q When you say very safely, in your judgment
- does BP Pipelines operate a pipeline above, below,
- 7 or average to the industry standards?
- 8 A First, it's an average industry standard.
- 9 I believe BP Pipelines, both here and everywhere
- 10 else we operate, operate well above the average of
- 11 the industry.
- 12 Q So is it fair to characterize that it's
- 13 your judgment that BP's current operation of Olympic
- 14 Pipeline is well above the industry standard?
- 15 A That would be my judgment.
- 16 O Is it your intention that BP would continue
- 17 to operate the Olympic pipeline to those same
- 18 standards, regardless of the outcome of this
- 19 proceeding?
- 20 A Well, I am not sure of the answer to that,
- 21 because if we don't have the money as Olympic -- and
- let me talk about Olympic will have to look at
- 23 this -- if Olympic doesn't have the money to pay for
- 24 the kind of operation that BP, as a pipeline
- operator would expect to do, it's going to put

- 1 Olympic in a really tough place. And it's going to
- 2 put BP Pipelines in a tough place, because I think
- 3 there's a standard below which BP Pipelines won't
- 4 operate. And if that costs more than the money
- Olympic has, then we're in a bad place and I can't
- 6 tell you what would happen.
- 7 Q Well, that's my question.
- 8 A It wouldn't be good.
- 9 Q What bad place are we in?
- 10 A Well, at some point, I suppose, if we were
- 11 unable to attract further funding from our London
- office, which is certainly conceivable, and Olympic
- doesn't have the funds to pay BP's operating
- standard, I think probably what would have to happen
- is BP would have to resign as the operator and
- 16 Olympic would have to look for someone else. And we
- 17 could find someone else -- Olympic could find
- someone else to operate at a lower standard.
- 19 Q In your judgment, was the prior operator
- 20 operating at a lower standard?
- 21 A In my judgment, yes.
- Q Now, I mean, it's fair to say either as the
- 23 operator or the owner of a pipeline -- I mean, you
- 24 are here as chairman of the board of Olympic, as
- well as other positions -- there's a huge risk in

- 1 cost associated with unsafe operation, isn't there?
- 2 A There is.
- 3 Q So when BP, the big company, was
- 4 considering whether or not to advance funds, is it
- 5 fair to say they wouldn't only look at the return on
- 6 those funds, they would also look at the likely
- 7 consequences of not investing those funds, would
- 8 they not?
- 9 A We do on all the pipelines that we own and
- 10 operate, yes.
- 11 Q Would it be your testimony that ARCO would
- have its oil flowing through an unsafely operated
- line after BP resigned as the operator, and that
- that would be a cost effective solution for BP and
- 15 the family of companies?
- 16 A Well, it would be not unusual for BP or
- 17 ARCO to be a shipper in a pipeline that is operated
- 18 to a standard not as high as BP Pipelines operates.
- 19 There are many, many pipelines in this country. We
- 20 don't operate anything like all of them. We ship in
- 21 many that we don't operate. And some of those are
- 22 not operated to our standard. All of those things
- 23 are true.
- Q Do you ship in any line in which you are a
- 25 majority owner in which you are not the operator?

- 1 A No.
- 2 Q So every pipeline in the United States and
- 3 in the world that BP is the majority owner in, it is
- 4 the pipeline operator of?
- 5 A I can't speak for the world.
- 6 Q Every pipeline that you are aware of.
- 7 A In the United States those pipelines where
- 8 we are a majority owner, we are also the operator.
- 9 Q When you become a majority owner, do you
- 10 also become the operator when you take over lines?
- 11 A It isn't necessarily the identical thing.
- 12 Q Has it ever happened that you have acquired
- a majority interest in a pipeline and you have not
- 14 become the operator?
- 15 A No. Typically it goes the other way.
- 16 Q Now, I am going to ask you some questions.
- I am going to try and persuade you that investing in
- Olympic safety is a good investment for BP the
- 19 family. Okay?
- 20 A You bet.
- 21 Q Do you understand that there is no party in
- this proceeding that has opposed a single penny of
- 23 capital improvements relating to safety?
- 24 A No, I don't understand that.

- 1 that Olympic should not recover a single penny of
- 2 the capital expenditures it has put into safety so
- 3 far?
- 4 A It's hard for me to understand what the
- 5 motivation of the Interveners is. I don't know what
- 6 their point is on that. I can't answer that.
- 7 Q And I am just focused on, you are talking
- 8 about 66 million in future improvements and whether
- 9 you will get it back, right?
- 10 A Right.
- 11 Q So let's talk about that. Is it your
- 12 understanding that any party in this proceeding has
- opposed, has suggested taking out of rate base a
- 14 single penny of capital improvements that were for
- 15 safety?
- 16 A Well, I am not sure I know the answer to
- 17 that. Again, what I have seen is requests for rates
- 18 that don't support the level of investment that we
- 19 believe is required for safe operation. So is that
- the same thing?
- Q Well, I don't think so.
- 22 A Okay.
- Q What I am focused on, if you go put 10
- 24 million dollars into unit A that increases the
- safety of the line, are you aware of the fact that

- 1 no party in this proceeding has said you shouldn't
- 2 be able to add that 10 million dollars to your rate
- 3 base and get the 10 million dollars back, plus a
- 4 return, plus a tax allowance, plus a return of an on
- 5 investment? Are you aware of that?
- 6 A Well, I think that's -- if that is the
- 7 case, that is a good start.
- 8 Q So with regard to BP's decision whether to
- 9 invest money, would it matter to that decision that
- if it were true that this Commission, and none of
- 11 the parties -- and I am just, this is a
- 12 hypothetical -- would say that if you put capital
- improvements into safety, we will give you an
- 14 opportunity to get those back. We will give you an
- opportunity to get your investment back, plus a
- 16 return on your investment, plus an income tax
- 17 allowance on the equity portion of the investment,
- 18 would that matter to you?
- 19 A If you are asking would BP view this on a
- 20 stand-alone basis so a simple return on just safety
- 21 related investments, I do not believe we would view
- 22 it that way.
- Q Let me say, all capital expenditures. Are
- 24 you aware of any capital expenditure that Tesoro has
- 25 suggested that this Commission disallow, safety or

- 1 not safety?
- 2 A I guess I am not aware either way. I don't
- 3 know.
- 4 Q One way or the other?
- 5 A I don't know.
- 6 Q Now, if it's true that this Commission can
- 7 guarantee you that you will get your capital
- 8 improvements back under traditional rate making
- 9 related to safety under traditional rate making
- 10 principles, would you put the money in?
- 11 A I don't think it's that simple, because
- 12 this Commission can't guarantee BP it's going to get
- its money back. I mean, there are over a half
- 14 billion dollars of outstanding claims against
- 15 Olympic, not counting the debt that's already on its
- 16 books. And there is just no way -- that is a very,
- 17 very high risk situation for anybody to be thinking
- 18 about investing in.
- 19 Q In my question I didn't mean to say
- 20 guarantee. I said an opportunity to recover. Does
- 21 that change the answer, or is it essentially the
- 22 same?
- 23 A I certainly didn't expect a guarantee of
- 24 return. That's not how business works. But we will
- view it in the context of the entire situation of

- 1 the pipeline, not simply a small incremental
- 2 investment and a small incremental return.
- 3 Q Now, with regard to the liabilities that
- 4 Olympic has, would you agree that a lot of those
- 5 liabilities are associated with the unfortunate
- 6 Bellingham Whatcom Creek incident?
- 7 A Well, many of them are certainly associated
- 8 with that, or its aftermath, yes.
- 9 Q With regard to those, the costs that BP has
- incurred and will incur related to those, would you
- 11 agree that those costs should not be borne by
- 12 Olympic's rate payers?
- 13 A I believe we're not asking for those costs
- 14 to be borne by Olympic's rate payers.
- 15 Q Then I am trying to make the full circle.
- 16 You said in determining whether to invest you would
- 17 take into consideration the high risk environment
- 18 created by all of those losses, which I believe you
- 19 agreed should not be borne by the rate payers.
- Is It somehow your testimony that the rates
- 21 in this proceeding need to be high enough so that BP
- 22 will get a total return, taking into consideration
- 23 all of those risks that were realized in Whatcom
- 24 Creek or not?
- 25 A No. We're not looking for a return to

- 1 compensate us for the money that was spent because
- of the accident. I think what I was trying to
- 3 explain was Olympic, the company, has outstanding
- 4 claims against it that are more than sufficient to
- 5 bankrupt the company. And thus you have to take
- 6 that into context when you think about making an
- 7 investment in a company in terms of trying to
- 8 understand whether it can pay back a return on that
- 9 investment.
- 10 Q That is why BP has now required security
- 11 for any loans that it's making?
- 12 A In the last most recent loan, we worked
- 13 with Prudential -- I assume that is what you are
- 14 referring to -- to add our loan to the same type of
- 15 security relating to shipper guarantees that
- 16 Prudential has. It's essentially pretty much
- a parent guarantee, so the people loaning the money
- 18 are making the guarantee.
- 19 Q Why would BP require that to advance any
- 20 additional sums they would require a security
- 21 interest?
- 22 A It was more to put those loans in a more
- formal and business-like format, which we thought
- 24 was appropriate in dealing with what are separate
- 25 legal entities.

- 1 Q Did it occur to you that as secured
- 2 creditors, in the event of bankruptcy, you would be
- 3 in a preferred position relative to this huge amount
- 4 of outstanding unsecured claims that are out there?
- 5 A I don't know enough about bankruptcy to
- 6 know that for sure. I know shareholders go last.
- 7 Q Do you know that shareholders go last, and
- 8 unsecured creditors go next, and secured creditors
- 9 go first?
- 10 A No, I didn't know.
- 11 Q Everything I know about bankruptcy law is
- the banks win. Is that your understanding?
- 13 A Yes.
- 14 Q Has BP put itself in the position of being
- the bank by securing its interest?
- 16 A I think it probably tried to make itself
- look more like a bank than it did before. I don't
- 18 know how successful that would be.
- 19 Q What was BP, the entire company's rate of
- 20 return, as a result of the opening of the north end
- of the pipeline?
- 22 A I don't think I know that answer for sure.
- I would say it probably met our 15 percent return
- 24 type target, but it wasn't a -- it wasn't like a new
- oil well. It wasn't a huge winner. It was an

- 1 appropriate return.
- 2 Q Your best memory is it's above the 15
- 3 percent hurdle rate?
- A I am sure it met our hurdle rate, or we
- 5 would not have made the investment. And the
- 6 pipeline opening occurred on the schedule we
- forecast, so we should have met our planned return.
- 8 So it was probably less than 20 and more than 15,
- 9 and that's where most investments we make have to
- 10 be.
- 11 Q Now, would you agree or not that generally
- 12 an investment in a regulated entity is a lower risk
- investment than a non-regulated entity, all other
- 14 things being equal?
- 15 A Generally that is true, yes.
- 16 Q When you talk about -- is it your belief
- 17 that this Commission should set rates based on the
- owner's internal hurdle rates, or based on what is
- 19 an appropriate rate for the risks of the pipeline on
- 20 a stand-alone basis?
- 21 A I would expect, in general, that the
- 22 Commission would set rates that are designed to
- 23 attract capital to the kind of investments that are
- 24 required. So in general, in a utility type
- investment, the return would be lower.

- 1 Q Did you file this testimony with the FERC?
- 2 A Well, I personally didn't, no.
- 3 Q Was your testimony filed at the FERC as
- 4 well as this Commission?
- 5 A I don't know the answer to that.
- 6 Q Did you draft your testimony?
- 7 A I did.
- 8 Q Okay.
- 9 A And I edited it.
- 10 Q Who owns Olympic Pipeline?
- 11 A Who are the shareholders?
- 12 Q Yes.
- 13 A BP Pipelines North America, Inc., and an
- 14 entity of Shell, but I can't tell you which.
- 15 Q If I were to tell you that BP Pipelines,
- 16 Inc. does not own Olympic Pipeline, and ask you
- 17 again who owns Olympic Pipeline, would you care
- 18 to --
- 19 A No. I would guess I would have to say I
- 20 must be mistaken, and I don't know the answer.
- 21 Q And I am not trying to play hide-the-ball
- on you. Let me show you Exhibit 641-C, which was an
- 23 exhibit we prepared for Mr. Batch. And I will show
- you a page of 641-C that is called Olympic Pipeline
- 25 Company Stock Certificates.

- 1 A (Reading document.) Okay.
- Q Okay. Based on your review of that
- 3 document, would you care to --
- 4 A That document appears to show that the
- 5 shares are owned by ARCO Midcon, LLC, which in turn
- 6 is a subsidiary of BP Pipelines North America, Inc.
- 7 Q Are you familiar with ARCO Midcon LLC?
- 8 A I have some familiarity in it.
- 9 Q I notice the shares were transferred into
- 10 it on 1/01/02, so January 1 of this year. Were you
- 11 aware of that transaction?
- 12 A Obviously not that specific one, because I
- answered the question wrong. We made a number of
- 14 corporate entity organizational changes at the start
- of this year as a part of cleaning up all of the
- entities that exist within BP, because of all the
- mergers and acquisitions that it's gone through. So
- 18 a number of changes like that were made right at the
- 19 start of this year.
- 20 Q Would you tell me what other assets ARCO
- 21 Midcon -- well, first, do you know if ARCO Midcon,
- 22 LLC is a new LLC?
- 23 A ARCO Midcon, LLC was created at the time of
- 24 the ARCO acquisition, in part to deal with the sale
- of a portion of ARCO's pipeline assets required by

- 1 the Federal Trade Commission.
- 2 Q Do you know what assets ARCO Midcon, LLC
- 3 has?
- A Well, obviously not, since I didn't know it
- 5 had Olympic. So, no, I don't know the answer.
- 6 Q Do you know if it has any assets other than
- 7 Olympic?
- 8 A No, I don't know. I could look it up.
- 9 Q How would -- okay. Why won't -- well, let
- 10 me ask about Shell. Is it your understanding that
- 11 Shell is willing or not willing to advance equity
- 12 investment into Olympic?
- 13 A We gave Shell -- and at the time it was
- 14 Equilon -- the opportunity to participate the last
- 15 time we went out for borrowing under the same terms
- that BP made the most recent loan. And they
- 17 declined to participate. So I would take that to
- 18 mean they are not interested.
- 19 Q And by the terms, you mean the ARCO 30
- 20 million dollar revolving credit line that is secured
- in a second position under the through-put and
- deficiency agreement?
- 23 A Correct.
- Q Have you asked Equilon to put equity in?
- 25 A We have -- there is a finance subcommittee

- 1 at Olympic, and they have discussed -- and this is
- 2 made up of people that work in BP Pipelines and
- 3 Shell Pipelines now with financial backgrounds. And
- 4 we certainly have discussed equity investment or
- 5 even equity conversion of some of the existing
- 6 loans.
- 7 But as it stands today, they have, to my
- 8 knowledge, not expressed any willingness to make any
- 9 further investment in Olympic.
- 10 Q I want to be sure I understood what it is
- 11 that has been discussed between the shareholders.
- 12 You have discussed both putting in additional equity
- as well as converting some of the debt to equity?
- 14 A And additional loans. So all three of
- those things, additional loans from shareholders,
- 16 equity investment, incremental new equity
- investment.
- 18 Q Not the conversion?
- 19 A And the conversion of the existing
- 20 shareholder debt to equity. All three of those have
- 21 been discussed.
- 22 Q And those discussions were between -- you
- 23 were you a participant in those?
- 24 A I actually was not. They were actual
- 25 discussions between financial representatives at the

- 1 shareholders --
- 2 Q Would these discussions have taken place
- 3 within the finance committee meetings?
- 4 A Typically it's a phone call, but yes.
- 5 Q Are there minutes from the finance
- 6 committee meetings?
- 7 A No, I don't believe so. It's more
- 8 discussional.
- 9 Q So far as you are aware, to date, Shell has
- been unwilling to do any of the above?
- 11 A That's my understanding, yes.
- 12 Q Were they willing to do any of the above
- 13 before BP Pipelines took over the operation of this
- 14 line?
- 15 A Equilon was supporting -- Equilon was
- 16 supporting the cash needs of Olympic during the time
- 17 before BP became first an owner, and then the
- 18 operator.
- 19 Q So by that, we're talking about the 45
- 20 million dollars that is in litigation between the
- 21 shareholders that Equilon contributed to fund the
- 22 cash needs of Olympic before Whatcom Creek?
- 23 A Before and after.
- Q And the before, you are talking about the
- 25 additional funding of the Cross Cascades project

- 1 after ARCO declined to participate further?
- 2 A At least that.
- 3 Q Does BP, the parent, have any intention or
- 4 plan to put Olympic into bankruptcy?
- 5 MR. BEAVER: I am going to object to the
- 6 extent that it may require the discussion of
- 7 privileged information.
- 8 THE WITNESS: There's probably privilege, I
- 9 suppose, around Olympic. BP certainly has no plan
- 10 to put Olympic into bankruptcy. And of course, a
- shareholder can't put a company into bankruptcy.
- 12 That's not how it works.
- 13 Q BY MR. BRENA: Is it fair to say that the
- 14 exposure arising from Whatcom Creek reaches beyond
- 15 Olympic alone, to also its shareholders and owners?
- 16 A It certainly has that potential.
- Q So if Olympic were to go through
- 18 bankruptcy, it might solve Olympic's problems with
- 19 regard to these contingent liabilities, but it would
- 20 not solve the owners' problems with regard to these
- 21 contingent liabilities arising from Whatcom Creek.
- 22 Is that fair?
- 23 A I am not probably an expert enough in those
- 24 kinds of things to give a confident answer, but I
- 25 think some problems would remain, would certainly be

- 1 fair.
- 2 Q Now, in your rebuttal case you indicated
- 3 that your existing authority was exhausted?
- 4 A Yes.
- 5 Q Can London approve the 30 million dollar
- 6 revolving credit line?
- 7 A The approval we have is for a larger total
- 8 than that, and that 30 million actually would cover
- 9 existing approval, and not-yet-approved amounts. So
- 10 BP has loaned more than 50 million dollars already,
- of which only 10 is covered in the latest note.
- 12 Q Okay. I need to sort through loans and
- loans, so bear with me for a minute. I am wondering
- 14 about when ARCO put in place the 30 million dollar
- 15 revolving credit and secured it under the
- 16 through-put and deficiency agreement, was that
- 17 authorized by London or not?
- 18 A Specifically, it did not have to be.
- 19 Q Why not?
- 20 A Because the first 10 of it was already
- included in the authorization we had.
- 22 Q So you had authorization up to and
- 23 including the first 10?
- 24 A Yes.
- Q But the authorization expired?

- 1 A It just has been exhausted. When we get
- 2 authority to spend, it is for a total amount of
- 3 money. And we have now spent that total amount of
- 4 money. So the last little bit of which came through
- 5 that note.
- 6 Q Okay. So when ARCO put in place the 30
- 7 million dollar line of credit, it put it in place,
- 8 but it only had approval to loan under it, 10
- 9 million?
- 10 A Correct. That's correct.
- 11 Q Has London been contacted about an increase
- in the authorization?
- 13 A No.
- 14 Q There hasn't been an e-mail or there hasn't
- 15 been any formal request for increasing the existing
- 16 authorization for Olympic?
- 17 A No, there has not. Not as yet.
- 18 Q What would that process be?
- 19 A We write what is known as a finance
- 20 memorandum that is signed off by a number of parties
- 21 as recommenders, and ultimately by someone as an
- 22 approver.
- 23 Q Have you had conversations with London
- 24 concerning increasing that?
- 25 A We certainly have had general conversations

- with our management, including those in London,
- 2 around the financial situation at Olympic and its
- 3 continuing cash needs, and the difficulty we face in
- 4 trying to raise that cash. So they are aware
- 5 that --
- 6 Q That there's a cash problem?
- 7 A Yes, that there's a cash problem. Yes.
- 8 Q You understand, don't you, that Olympic is
- 9 proposing rates based on their current level of
- 10 through-put?
- 11 A Yes. I mean, that is how the rates have
- 12 been proposed, yes.
- 13 Q Would you agree that there is the potential
- 14 for a windfall to Olympic if its rates are set on
- its current through-put levels, and it returns to
- 16 normal operating through-put levels?
- 17 A Well, I suppose -- I don't know if I call
- 18 it a windfall, but obviously as the through-put goes
- up at a given tariff, the revenue goes up. I mean,
- 20 Olympic has an awful lot of debt that needs to be
- 21 paid down.
- Q If this Commission sets a just and
- 23 reasonable rate based on current through-put, would
- 24 you agree with me that that would need to be
- revisited when the through-put increased, and it

- 1 returned to normal operations?
- 2 A Absolutely. And I would expect that -- I
- 3 mean, I would expect that if we achieve the rate we
- 4 need to achieve with the through-put we have today
- 5 at 80 percent, when we get through all of the work
- 6 that has to be done to get the through-put higher to
- 7 100 percent, I mean, we absolutely would expect to
- 8 come back and revisit what the rate should be
- 9 at that higher through-put as opposed to just
- 10 keeping all of the extra money.
- 11 Q So if a condition for this Commission's
- 12 approval for a rate were that you come back in and
- 13 refile based on that change of through-put, you
- would not oppose such a condition?
- 15 A Not at all. As soon as we're back to a
- 16 higher through-put, 100 percent rate, we would be
- 17 happy to come back and revisit the tariff. That
- 18 seems only appropriate.
- 19 Q Do you agree, or not, that a lot of the
- 20 prior loans have funded what are essentially losses,
- 21 prior losses?
- 22 A Well, in some sense, I suppose you could
- 23 characterize it that way. I mean, Olympic has run
- 24 at a deficit since 1999. And part of the cash
- 25 shortfall was for capital spending, and part of the

- 1 cash shortfall was for operations. So if you would
- like to call the operations part of that a deficit,
- 3 then, yes.
- 4 Q Well, Mr. Trotter asked you a legal
- 5 question with regard to retroactive rate making, and
- 6 you responded that you didn't know exactly what that
- 7 meant.
- 8 But do you think that future rates in any
- 9 way should be set based on prior losses?
- 10 A Well, again, I mean, I would have to come
- 11 back to my same old answer. To me, the future rates
- need to be based on the condition of the company,
- and/or what it needs to do the work it has to do.
- 14 You are asking about technical things around rate
- 15 making, and I am looking at it in kind of a
- 16 different way, I think.
- 17 Q If I were to represent to you that that
- would be retroactive rate making, that if the
- 19 Commission established future rates based on a
- 20 period based on historic losses, rather than the
- 21 likelihood of future costs of service, then if that
- is true would you agree -- well, let me rephrase the
- question, please.
- 24 Are you asking this Commission to set a
- 25 higher rate in the future because of losses prior to

- 1 now?
- 2 A I don't think that's what we're asking,
- 3 unless I am confused about the question. But what
- 4 we're asking is for the rates to cover the cash
- 5 needs that we have going forward, including, I mean,
- 6 probably continued borrowing.
- 7 But I don't have the expectation that the
- 8 rate outcome as good as I hoped they could be will
- 9 be sufficient in themselves to cover Olympic's
- 10 future cash needs. So there will probably still
- 11 have to be further borrowing for at least a year or
- 12 two. The spend level is still very, very high to
- 13 complete all of the integrity work that has to be
- 14 done.
- 15 Q Now, let me pose this as a hypothetical.
- 16 Let me say that an owner of a company takes 50
- 17 million dollars out of the company in cash
- dividends, and they invest another 50 million
- dollars in projects that don't go anywhere. So they
- 20 waste 100 million dollars. But their cash needs
- are, going into the future, that they need 50
- 22 million dollars for capital improvements.
- Do you think that it's fair for this
- 24 Commission to take into consideration the 50 million
- 25 dollars in dividends that they had taken out and the

- 1 50 million dollars in bad projects that they had
- 2 invested in in trying to determine how to solve
- 3 their cash problems into the future?
- 4 A I mean, certainly it would be fair. And if
- 5 you could punish the guy that did that bad thing, it
- 6 would certainly be something that I would think was
- 7 within the realm of fairness.
- In this case, whoever did those is long
- 9 gone, and BP is the one who is here. And so for us
- 10 it's -- I mean, looking at BP in terms of our cash
- investment, it's really kind of a forward-based
- 12 look.
- 13 Q So now who is it that distributed those
- 14 dividends? Well, in the hypothetical, it would be
- 15 the regulated company that distributed the
- 16 dividends, correct?
- 17 A Correct.
- 18 Q The regulated company is still here, isn't
- 19 it?
- 20 A Yes, it is.
- 21 Q Who made those investments? It would be
- the regulated company that made those investments,
- 23 isn't it?
- 24 A Yes.
- 25 Q They are still here, aren't they?

1	A Olympic, the entity, does still exist, you
2	bet.
3	Q So with regard to my example of a wasted
4	100 million dollars, the public service company that
5	made those decisions, as you called it, the bad
6	actor and I wouldn't call it bad or good.
7	I would just say they wasted 100 million dollars
8	that bad actor is still here in this room asking for
9	a rate increase from its rate payers?
10	A Well, it's asking for a rate increase from
11	the current and future shippers, yes.
12	MR. BRENA: I have nothing further. Thank
13	you.
14	
15	CROSS EXAMINATION
16	
17	BY MR. FINKLEA:
18	Q Good morning, Mr. Peck. I am Ed Finklea or
19	behalf of Tosco. My first question goes to what has
20	been marked for identification as 501-T, your
21	rebuttal testimony. And I am at line 22. You have
22	the observation, "Without new tariff revenues and
23	without new loans, Olympic will not be able to
24	initiate many new capital projects, including the

remaining capital projects in the 2002 capital

- project budget."
- 2 And then you go on to say, "Over the next
- 3 three years, Olympic needs about 66 million for
- 4 capital projects, and I know of no way to fund that
- 5 amount if Staff's and Interveners' recommendations
- 6 are accepted."
- 7 Is it the case that Olympic needs the
- 8 revenue level that is put forward by Mr. Collins of
- 9 approximately 56 and a half million dollars to
- 10 pursue these capital projects over the next three
- 11 years, or does Olympic need a revenue level that is
- in excess of its operating expenses so it has a
- 13 positive cash flow?
- 14 A Well, I mean, obviously the best thing for
- Olympic would be to have a positive cash flow. I
- mean, to have a survivable entity, that's really
- 17 what you need to have over time is something that
- generates a positive cash flow, because a negative
- 19 cash flow entity over time goes away.
- 20 But I think that we have some belief that
- 21 the spend level that we have been experiencing over
- the past couple of years, and we expect to continue
- into the next couple of years, will eventually
- decline, and we will have done an awful lot of the
- work that is less frequent that needs to be done.

- 1 And so I think there's a case where there's
- 2 a solution where the tariffs recover -- or the
- 3 tariffs cover part of those needs, and loans from
- 4 one or ideally both shareholders cover part of those
- 5 needs over the short term. And then in the end, the
- 6 cash flow, when it goes positive, can pay down the
- 7 debt, of which there is a lot.
- 8 Q Is it your testimony that if the Commission
- 9 accepts either the Staff's case, or Tosco's case, or
- 10 Tesoro's case as the proper level for setting rates,
- 11 that Olympic will operate at a negative cash flow?
- 12 A Well, Olympic, this year, with about 50
- million of forecast revenue, was forecast to operate
- 14 at a negative 30 million cash flow. And we covered
- that by the sale of the Sea-Tac terminal, which I
- 16 think the Commission is familiar with, and with the
- 17 hope of further borrowing.
- 18 Q Now, when you say you operated in a
- 19 negative cash flow, you are not discussing covering
- 20 service from the current operations. You are saying
- 21 the company is in a negative cash flow because of
- these investments in new capital projects; isn't
- that correct?
- 24 A Well, if we were making no capital
- investment, it would then be, I think, almost cash

- 1 neutral. It would be slightly negative still. I
- 2 think our capital improvement investment is about 25
- 3 million dollars for 2002.
- 4 Q So when you talk about operating at a
- 5 negative cash flow, your focus is how do you cover,
- 6 through current rates, or current rates and a
- 7 combination of that and borrowing, the capital
- 8 improvements that your company wants or needs to
- 9 make. You are not talking about a situation
- 10 where -- and this Commission has faced recently
- 11 situations where utilities are literally operating
- 12 at a negative cash flow on current operations.
- Do you understand the difference?
- 14 A I mean, to me, cash flow is a thing that is
- 15 one thing. So whether the cash that is being spent
- is being accounted for as a capital investment, or
- 17 whether it's being accounted for as an expense is an
- 18 accounting thing. But either way, it's cash.
- In answer to your question, I think things
- 20 would be even worse at Olympic than they are today
- if we couldn't cover our current operating expense.
- I think that the tariff we have coming in now -- and
- of course, we have right now a lot of tariff revenue
- on the FERC interstate tariff side, which almost
- 25 certainly some of which will have to be refunded --

- we are pretty much able to cover the operating
- 2 needs, but it doesn't cover the capital investment
- 3 needs. If that's was the question you were asking.
- 4 Q That's where I am focusing in on. I want
- 5 to explore this a little more.
- 6 There's a statement by Mr. Talley in his
- 7 FERC testimony and I want to read it to you, and
- 8 then have you react.
- 9 Mr. Talley states that Olympic needs a
- 10 healthy positive cash flow from operations to
- 11 provide it with a financial ability to pursue these
- very important capital improvement and maintenance
- 13 projects.
- 14 And my question is, how do you, in your
- 15 mind, square that with the notion that you need the
- 16 56 million dollars to pursue capital projects? Help
- me understand here, if you are wholesaling the same
- thing, or is there a difference?
- 19 A Well, I believe we're saying the same
- 20 thing. And that is, if you talk about operating
- 21 cash flow, to me that is the cash that is generated
- as the difference between revenue, or in this case,
- 23 tariff income and operating expense. Which, if you
- are going to invest capital, has to be a positive
- 25 number. You have to have money created through your

- operations, and that would be operating cash flow.
- 2 And you can then, in turn, invest that.
- I mean, it's what BP does. BP is a huge
- 4 corporation. It runs a lot of businesses. Those
- 5 businesses generate revenue. And after expense it
- 6 has a profit, and it reinvests, then, a portion of
- 7 that profit, and the rest of it is paid as
- 8 dividends, plus or minus debt.
- 9 So that's all there is. So, you know, in
- 10 Olympic's case, of course, dividends are out of the
- 11 question. Olympic will not pay dividends for
- decades is my sense. So the shareholders are
- 13 essentially already holding worthless shares.
- 14 The debt itself will probably, my sense is,
- 15 probably still continue to rise for another year or
- 16 two. And then assuming we have the majority of
- 17 capital improvements behind us, if we're allowed to
- 18 continue to make a small positive operating cash
- 19 flow that's larger than the capital investment
- 20 needed, we can pay down the debt and get Olympic
- 21 back to a more reasonable capital structure that is
- 22 not so heavily burdened with debt.
- Q Mr. Peck, are you familiar with the notion
- 24 that in -- particularly in utilities, we often refer
- 25 to investments as being lumpy in the sense that this

- 1 year you have to make a very large investment, and
- then over time that investment pays off? And my
- 3 question for you is when a utility is in this lumpy
- 4 investment stage, is it your company's position that
- 5 it is the obligation of the regulatory system to see
- 6 to it that rates provide enough cash to fund the
- 7 lumpy investment through current cash flow?
- 8 A No, I would not expect that to be the case.
- 9 And you can take, as an example, if we had to build
- 10 a loop, in other words build a parallel line on
- another piece of line, that would be a very high
- 12 expense. And it did that sometime in its past
- 13 between -- because there's two lines between
- 14 Ferndale and Renton. And that money would have to
- 15 be invested in some fashion up front, and a return
- 16 earned over time.
- 17 So presumably, Olympic either borrowed it
- or the shareholders at the time invested equity to
- 19 make that happen. That would be pretty typical.
- 20 Really, the same thing has happened here.
- 21 BP has put in 50 plus million dollars in loans, much
- of which has gone for what you were calling lumpy
- investment. But I think what I would also tell you,
- 24 based on what I am seeing right now, that investment
- 25 need is going to continue for certainly longer than

- 1 I originally thought it would. There's a lot of
- work to do to get the line to where people in the
- 3 state of Washington want it to be.
- 4 Q Going back to your example of when you
- 5 looped your line, when you looped your line
- 6 presumably you made an investment in year one, and
- 7 it may have taken two or three years to complete the
- 8 looping project.
- 9 As you made those investments, as you
- 10 understand how rate making works, isn't it the case
- 11 that the utility makes the investment, and once the
- 12 project is what we call used and useful, then the
- 13 utility files for an increase in rates to recoup
- 14 that investment?
- 15 A Sure. I mean that would make sense, the
- same way that non-utilities do things; invest the
- money, and then you make a return.
- 18 Q In our parlance, we sometimes refer to that
- 19 as regulatory lag. Does that make sense?
- 20 A The term doesn't mean anything to me, but I
- 21 can understand why you might use it.
- 22 Q There's a lag between the investment and
- 23 the time the regulatory process sees that the rates
- give you back your money?
- 25 A Right.

24

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And in many respects, that's what we are
 1
       wrestling with, isn't it?
 2
 3
                Well, I think maybe beyond a lag is more
 4
       the question around whether it will ever be
 5
       returned, is really the crux of the issue here. So,
 6
       I mean, if we look at a company that is already
       generating annual cash deficits of 20 to 30 million
       dollars with, from what I can see, no clear end in
 8
 9
       sight -- it's out there somewhere, but it's years
       out given the workload -- with that situation, plus
10
11
       the very large number of outstanding claims, the
12
       situation of the company itself is just very dire.
13
                 And so, again, I think what we're looking
       for is some sense that not all the cash flow needs
14
15
       are going to be covered by tariff -- because I think
       that's unrealistic. I don't think that's going to
16
17
       happen -- but that enough of the cash flow needs are
       going to be covered by tariff, that rather than
18
       seeing this mountain of debt increase by 30 million
19
20
       a year, if there's some sense that it's going to
21
       slow down and remain below a level -- at some point,
22
       of course, when the debt gets so high, there's no
23
       chance to ever pay it back, and the company is
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25 Right now, our view, Olympic's view is that

forced to be insolvent and bankrupt.

- 1 there is still a chance to have this entity survive,
- and that really is best for everybody if it does.
- 3 There's lots of creditors, there's lots of things
- 4 that Olympic owes that it needs to take care of.
- 5 And a lot of those things will never be
- 6 paid if it goes through bankruptcy. And that's
- 7 certainly not what we would prefer. What we would
- 8 like to see is to get this thing into a position
- 9 that looks like an entity that will survive over the
- long term, but it can only do that if the debt stops
- growing so fast. And for that to happen, the tariff
- 12 has to be sufficient that the incremental cash needs
- 13 are substantially less than they are today. Did
- 14 that make sense?
- 15 Q I don't testify in this these proceedings.
- 16 A Okay.
- 17 CHAIRWOMAN SHOWALTER: Mr. Finklea,
- 18 could you not click your pen?
- 19 Q BY MR. FINKLEA: I am looking in particular
- at the 56 million, or 56 and a half that seems to be
- 21 the recommendation of your company in the rebuttal
- 22 testimony.
- 23 Am I not correct that of that 56 and a half
- 24 million, that there's approximately 12 million of it
- 25 that is return on equity, so that isn't equity -- or

- 1 cash need. That's a return on your current
- 2 investment. And then depreciation expenses of
- 3 nearly 3 million. And depreciation, while it occurs
- 4 on the books, again, isn't really a cash need. And
- 5 then another almost million that is an amortization
- of deferred earnings. So those three figures alone,
- 7 if my math is right, are approaching 15 million
- 8 dollars, almost 16.
- 9 Isn't -- under the rebuttal case there's at
- 10 least that much. And all of the Interveners have
- 11 certainly put forward a case that is above a
- 12 negative cash flow on an operating basis.
- 13 So isn't the real decision here for the
- 14 Commission, and the debate in this proceeding, is
- where do you fall in this range well above anything
- that would make the utility actually be in the red,
- 17 but obviously less than you would like, if you are
- trying to fund most of your capital improvements
- 19 with capital cash? Isn't that really the focus
- 20 here?
- 21 A That was a really long question.
- 22 Q I understand.
- 23 A So let me try -- I mean, you have a table
- of numbers there that I don't have, but let me try
- to do a little bit of the math in my head that you

- 1 just talked about.
- If what you have said is, gosh, I can go
- 3 through this whole thing, and I can find 15 million
- 4 of what you are using to justify your rate base cost
- 5 numbers that isn't really money that is being spent,
- 6 that is where the money will come from to fund the
- 7 capital.
- 8 So if you take revenue, you subtract off
- 9 the actual cash spent, there's money left. And when
- 10 you do accounting of P&Ls, you have depreciation and
- 11 such. But in the cash accounting all that gets
- 12 added back to get cash, but then your capital
- investment gets taken out of that.
- So if the capital needs of the company
- 15 continue at 25 million a year, and we're collecting
- enough money that there's 15 left after we actually
- pay all the cash expenses, then I am only 10 million
- 18 short.
- 19 And that 10 million might be a reasonable
- amount to be covered by loans. Because I think
- 21 at that scale, with another year or two of only 10
- 22 million of loans, we have a reasonable chance of
- 23 this entity surviving and surviving and ultimately
- 24 paying down its debt.
- Now, I may have lost the thread of the

- 1 question, but at least that was my try to answer the
- 2 first part.
- 3 Q Well, then, let's -- if you will accept my
- 4 notion that we have got at least 15 million that
- 5 will be -- at the company's case, that you will be
- 6 above your cash flow needs, and there's legitimate
- 7 regulatory debate about whether Staff's way of
- 8 calculating the return on equity or the company's
- 9 way of calculating the return on equity, other
- 10 issues like capital structure, there's specific
- 11 regulatory issues, as you understand, that are in
- the proceeding, correct?
- 13 A Well, I understand there's a lot of
- 14 regulatory issues, yes.
- Q And is it your testimony that certainly
- unless the Commission sides with the company on
- every one of these issues, you don't get to a number
- 18 that winds up with enough cash for you to ever
- recommend that the owners lend more money?
- 20 A Well, I think at an increase of half a
- 21 percent, which was the last I saw the recommendation
- from the Staff, yeah, it doesn't get close to what
- we would need to see.
- Q But there's a lot of millions of dollars
- 25 between a half percent and 60 percent, right?

1	A	Yeah.	And	I	think	we	clearly	are	not
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- 2 expecting to receive 60 percent.
- 3 Q And you discussed earlier in your colloquy
- 4 with Mr. Trotter and Mr. Brena about essentially the
- 5 half billion dollar problem that exists from the
- 6 conditions that -- the outstanding lawsuits, and the
- 7 issues surrounding the accident at Whatcom Creek.
- 8 That's a problem that is just there. That's not a
- 9 problem you are asking this Commission to solve,
- 10 correct?
- 11 A That's correct. I mean, that's a problem
- we're trying to solve, but we certainly are not
- asking for the Commission for any help in solving
- 14 those.
- 15 Q And that's a problem that existed when BP
- 16 acquired Olympic, correct? The accident had already
- 17 happened?
- 18 A BP had acquired our ownership in Olympic,
- when BP, the large company, acquired ARCO, the large
- 20 company. So that was all present at the time that
- 21 that very large merger was done.
- MR. FINKLEA: I have no further questions.
- JUDGE WALLIS: Let's take a recess until
- 24 11:15, please.
- 25 (Brief recess.)

1	JUDGE WALLIS: Let's be back on the
2	record, please.
3	Questions from the Commission.
4	
5	EXAMINATION
6	
7	BY CHAIRWOMAN SHOWALTER:
8	Q Good morning, Mr. Peck.
9	A Good morning.
10	Q I am trying to separate in my mind
11	analytically what I will call the ghosts of the
12	past, and ghosts of the future, and ghosts of the
13	present, and how we might look at it for regulatory
14	purposes, and how the company might look at those
15	same things from the company's point of view. And I
16	suppose, in part, I mean, Olympic Pipeline Company,
17	and maybe in part I mean the owners. So I will try
18	to distinguish what I mean, or you can distinguish
19	in your answers.
20	A Sure. Sure.
21	Q What I am hearing so far is that while the
22	Commission may make whatever decision it thinks is
23	reasonable, when all is said and done, that is, when
24	that is said and done, BP will make a judgment of

its own on what to do about Olympic Pipeline. And

- 1 it will look at the company and its revenue from its
- own point of view, its own business point of view,
- 3 not our regulatory point of view. Is that more or
- 4 less what you were saying?
- 5 A That's very succinct and accurate.
- 6 Q And when it is looking at Olympic Pipeline
- 7 from its point of view, am I correct that one of its
- 8 major concerns is cash flow?
- 9 A Absolutely. That is one major concern.
- 10 Q When it's looking at that, is it correct to
- 11 say that some of the major contributors to the cash
- 12 flow problem are -- and let me name -- some of the
- 13 potential liability from Whatcom Creek would be one?
- 14 A Well, yes and no. And let me see if I can
- be clear. I mean, I think we view the potential
- 16 liabilities out there that are directly Whatcom
- 17 Creek related, like fines and penalties, and those
- 18 sorts of things.
- 19 And they are, for sure, a cash flow issue.
- 20 But in some senses that we have kind of cashed that
- 21 out and set that aside and said, there's no way that
- 22 current shippers are going to pay for that. I mean,
- that is what it is, and that's why the value of our
- 24 shares is zero.
- 25 But what we're looking at in cash for needs

- 1 for the future from a revenue standpoint are really
- 2 excluding those large fines and penalties and such.
- 3 Q And I am not trying to imply anything one
- 4 way or the other that you are or aren't asking for
- 5 that. I am just saying from BP's point of view,
- 6 when they look at Olympic, don't they look at that
- 7 big liability sitting there, as well as some of the
- 8 other issues we have talked about?
- 9 A Yes, absolutely. BP has to. When it looks
- 10 at Olympic itself, and whether or not to invest more
- in it, it has to make its judgment on the whole of
- 12 Olympic, and will it survive to pay back its
- investment or not. And that equation has in it all
- of the uncertainties around the very, very large
- 15 outstanding claims.
- 16 Q And if we remove from that equation the
- 17 liabilities, from BP's point of view, would BP need
- 18 to see less in the way of revenue? Let's say a
- 19 fairy godmother comes along and wipes out all of
- 20 the liabilities due to Whatcom Creek. It's off the
- 21 table. It's taken care of. It's just not there.
- 22 Would you say, under those circumstances,
- again, from BP's point of view, a lower amount of
- 24 revenue coming in to Olympic Pipeline would suffice
- for BP to say, yes, we will continue to invest in

- 1 this company?
- 2 A I think the answer is yes. In other words,
- 3 if we were looking at a different pipeline company
- 4 that had cash needs, but didn't have all of these
- 5 very large and unknowable liabilities, we would view
- 6 that as a less risky type of investment.
- 7 And thus, if you are looking for cash flow
- 8 coverage on loans when you try to decide whether to
- 9 loan money or not, you will put up with less cash
- 10 flow because there's less risk that big disruptions
- of that cash flow would cause it not to pay back.
- 12 Q Now, I want to continue down my own list of
- 13 contributors to cash flow problems. Isn't another
- one reduced revenue -- lost revenue due to reduced
- through-put in the last two years?
- 16 A Yes. I mean, the lack of through-put, or
- 17 the failure to raise the tariff, that lowered
- 18 through-put, has caused a part of the existing debt
- 19 to be there. I mean, the existing cash deficit.
- Q And by failure to raise the tariff, at
- least in my question I am referring now, looking
- 22 backwards, not forward. So the tariff has -- prior
- 23 to our interim increase, the tariff was what it was,
- 24 through-put was reduced --
- 25 A Substantially.

- 2 A Yes.
- 3 Q And that is a part of the cash flow
- 4 picture, isn't it, that BP looks at when it looks at
- 5 Olympic Pipeline?
- A It's a part of how we got where we are
- 7 today. And so that, I mean, the cash flow picture
- 8 that we would look at before investing new money is
- 9 really forward looking. The money we have put in is
- 10 the money we have put in. And I think what we will
- 11 look for is the chances of the entity surviving and
- being able to repay any future loans.
- 13 Q And I guess what I am trying to get at is
- 14 what starting point BP has in its eyes when it is
- looking forward; that is, is it a starting point
- 16 that doesn't see the Whatcom liability or lost
- 17 revenues, or is it a starting point that does see
- 18 those things?
- 19 A I would say it's a starting point that
- 20 includes all of that in its view.
- 21 Q And then continuing on the list of things
- that it may see that are somewhat past related, is
- 23 it the case that it also looks at what it put into,
- I will use that term, meaning loaned for projects
- 25 that are now either suspended or delayed or called

- 1 off?
- 2 A Well, of course, now BP came after any of
- 3 that, if you are talking about Cross Cascades. We
- 4 arrived on the scene long after that was over.
- 5 And so I don't think we would view -- I
- 6 mean, what we will start with is the company's
- 7 current position with all of the good and bad, and
- 8 whatever it is, and then trajectory forward from
- 9 there. So those projects, whatever they are, are a
- 10 part of its current position. So that's part of
- 11 what we will look at.
- 12 Q Yes. And I think my question was not well
- 13 put.
- 14 When BP looks at Olympic's current
- position, does BP see debt owed on those projects?
- 16 A We see debt owed, and we see those
- 17 projects, or what is left of Cross Cascades on the
- 18 books. I mean, specifically to Cross Cascades, it's
- 19 likely to be mostly written off this year.
- 20 Q And I suppose one thing that Bonneville --
- 21 BP. I am used to BPA being Bonneville -- that BP
- doesn't see, because it's not there, is dividends
- 23 that may have been paid out in the past. And had
- those not been paid out in the past and were somehow
- otherwise used within the company, the picture might

- look different to BP today; is that correct?
- 2 A Well, I am not sure it would look
- different. I mean, you would have to try to
- 4 understand, during the time Olympic was paying
- 5 dividends -- I assume the way most pipelines work it
- 6 pays dividends because it doesn't have need of the
- 7 cash for further investment. So it's generating
- 8 more cash than it requires in terms of capital.
- 9 And the difference in these little
- 10 companies, it's typically paid back to the owners.
- 11 And then conversely, as we talked about earlier,
- when large capital needs come up, these little
- companies go back to the owners to borrow the money.
- 14 So it's an independent corporate entity, but it's
- 15 very kind of reliant on the parents. So the extra
- money goes to the parent, or if there's money
- 17 needed, it comes from the parents.
- 18 Q But in terms of when money is needed versus
- dividends being paid out, that's a judgment, isn't
- it, of, in the first instance, the company itself,
- 21 Olympic Pipeline?
- 22 A Correct.
- 23 Q But isn't it also a judgment and decision
- that's heavily influenced by the owners,
- 25 shareholders in Olympic Pipeline?

- 1 A Yes.
- Q And as an aside, while we're on the topic
- of dividends, in my lay way of thinking, I would
- 4 have thought that dividends would be something
- 5 generally that would be paid on, or would assume the
- 6 equity had been put into the company in the first
- 7 place. I understand legally that wouldn't
- 8 necessarily have to be. But isn't the idea of a
- 9 dividend a return on your investment, meaning
- something has been invested?
- 11 A That would be my understanding of it, yes.
- 12 Q And -- okay.
- 13 A And certainly the people who built the
- 14 pipeline originally put a lot of money in.
- 15 Q Now, back to these contributing factors, to
- 16 the starting point or the current position of the
- 17 company. If the rate that we approve includes
- 18 enough for, let me say A, B, C, D, E and F. Where A
- 19 through D are operating expenses, future things,
- 20 basically not the past, but that it is not enough
- 21 for E and F, E and F being the amounts necessary to
- 22 make up for some of those past problems, is what I
- 23 hear you saying is that maybe from a regulatory
- 24 point of view, or somebody's regulatory point of
- view, it's sufficient to have a rate that covers A

- 1 through D. But, again, BP is going to look at is it
- 2 enough to cover E and F when making their decision
- 3 to invest or not invest?
- 4 A I believe what you said is exactly right.
- 5 In other words, you can use, I suppose, a variety of
- 6 regulatory theories or methods to determine what an
- 7 appropriate rate ought to be, and that will result
- 8 in the revenue stream.
- 9 But I think BP, as a -- in thinking about
- 10 loaning further money will be looking well beyond
- 11 regulatory theories of rate making, and really will
- 12 be looking more at the actual condition of the
- 13 company, and its likelihood of survival, and the
- 14 likelihood that they will get a return.
- 15 Q I would like to go back to one of those
- 16 contributing factors, and that is lost revenue. The
- 17 revenue began to be lost, am I right, on June 10 or
- 19 A Correct.
- 20 Q And when did BP become the operator of
- 21 Olympic?
- 22 A BP became the operator on July 1 of 2000.
- 23 Q And when did BP become the majority owner
- of Olympic?
- 25 A It was in the fall of 2000, September or

- 1 October, I believe.
- 2 Q And how long have you been on the board of
- 3 Olympic?
- 4 A I came on the board in April of 2000.
- 5 Q So you came on the board as president of
- 6 the board?
- 7 A No. I came on the board -- I was the first
- 8 person from BP to come on the board after BP bought
- 9 ARCO, and I came on as a board member.
- 10 Q I am sorry. Give me the month and year
- 11 again.
- 12 A That was in April of 2000. That was when
- 13 the acquisition of ARCO by BP was closed. And at
- 14 that point, BP became the owner of the shares that
- 15 ARCO had owned. And at that point I became a member
- of the board of directors of Olympic.
- 17 Q All right. I think I am getting mixed up
- on my years.
- 19 A If that was --
- 20 Q In terms of chronology of the three dates I
- 21 just asked you --
- 22 A Yes.
- 23 Q -- was your coming on the board the first
- thing --
- 25 A First.

- 1 Q -- in April of 2000?
- 2 A Right.
- 3 Q And then July of 2000 BP became operator?
- 4 A Correct.
- 5 Q And then September of 2000 BP became a
- 6 majority owner?
- 7 A Correct.
- 8 Q And then in April of 2001, you became the
- 9 chairman of the board?
- 10 A Yes.
- 11 Q From the time that you were on the board,
- 12 anyway, April of 2000, to May, and then really
- later, October of 2001, Olympic did not ask this
- 14 Commission for any rate increase due to lost
- 15 revenues. Am I correct on that?
- 16 A You are correct.
- 17 Q And why? In other words, if a significant
- 18 element of this dynamics that we have described is
- 19 lost revenues due to reduced through-put, isn't it
- the responsibility of the company to come and ask
- 21 for that increased revenue, or eat the costs and not
- consider it when it's making any other decision? In
- other words -- let me stop with that question.
- 24 A If you ask me in hindsight, the day I came
- on the board, should I have started pushing to get a

- 1 tariff increase, probably.
- 2 So I think at the time there was just a lot
- 3 going on, and our focus was -- I mean, certainly
- 4 when BP came on our focus was almost entirely on
- 5 safe pipeline operations, and what to do about the
- 6 fact that the north end of the pipeline was out of
- 7 service.
- 8 And so it probably was just not -- you
- 9 know, the financial structure of the entity and how
- 10 we were going to get where we needed to go
- 11 financially was probably not as clear then as it is
- now. But, I mean, it would have been a good thing
- 13 to do.
- Q Well, but you have put us in the position,
- 15 I think, of saying, well, even though we, Olympic
- Pipeline, didn't ask for this rate increase until
- October, nevertheless it's a big contributing factor
- 18 to the pickle we're in. And if you don't give us
- 19 enough money to give BP an incentive to give Olympic
- 20 a loan, which perspective includes the loss of that
- 21 revenue, then BP may just shut down Olympic.
- 22 And where is BP's or Olympic Pipeline -- I
- 23 am not sure which -- where is their responsibility
- 24 to stand up to that decision not to ask for a rate
- 25 increase?

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1 A Well, I don't know. I don't know. The
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- 2 fact -- I mean, BP's viewed its responsibility as
- 3 coming in to try to do the right thing as a pipeline
- 4 operator, and in a sense, to make up the cash needs
- 5 to Olympic.
- 6 And I am not a person who's real familiar
- 7 with rate making, and certainly things are quite
- 8 different in the state of Washington than some of
- 9 the other states where we operate. So I think, in
- our mind, it probably was not a bad thing to have BP
- loaning the money early on while we sorted things
- out with the idea that we could collect it over
- 13 time, sort of like other people have talked about.
- 14 You have to put the money in up front, and collect
- 15 it later. No different than any other type of
- investment that was required to deliver service.
- 17 Q Your comments, and then some of Mr. Batch,
- 18 emphasize that Olympic's first concern was safety,
- 19 and that was where their priority was with the
- 20 implication, or maybe express statement, that
- 21 Olympic didn't pay so very much attention to its
- 22 finances.
- I mean, the implication of the statement is
- 24 we could not both pay attention to safety and to
- fiscal responsibility, and I don't know why there

- 1 should be a conflict between those. It seems to me,
- 2 actually, the two go hand-in-hand; fiscal
- 3 responsibility and safety are necessary to one
- 4 another, both directions.
- 5 A Sure. Well, I think without a fiscally
- 6 sound entity over time you can't do what you need to
- 7 do to operate safely. So I mean, your statement is
- 8 correct in that sense. Again, I think what we were
- 9 probably looking at at the time was we're making
- 10 these investments, and over time these investments
- 11 will be paid back. And the actual form of how that
- was all done, and did we do it right with the
- 13 correct permissions, and all, and obviously we just
- 14 missed some of that.
- 15 Q We have had other utilities that are in
- distress, and they are right in here, as soon as
- 17 they think they are in distress, and filing a
- deferred accounting petition. We want to start
- 19 counting the dollars later, but they want to be sure
- 20 that we know they may come and ask us for these
- amounts.
- I take it Olympic either was focused on
- other things, or was unaware of the practice to do
- 24 that?
- 25 A Yeah, I think maybe it would be helpful to

- 1 clarify. I mean, Olympic is an oil pipeline. And I
- 2 am assuming most of the other public utilities that
- 3 come here looking for rate increases and such are
- 4 like electric utilities, and gas utilities, and
- 5 such.
- 6 And oil pipelines are, in my understanding
- 7 anyway, just really different. I mean, our
- 8 customers are other big companies. They are not the
- 9 public. And the way our economics are regulated in
- 10 general, most places is the same, and it's the
- 11 FERC's methods.
- 12 So that was the mindset we had arriving
- 13 here, from not being a pipeline operator in
- 14 Washington before, thinking about it with that hat
- on, thinking okay, FERC methodology and oil pipeline
- 16 kind of rules.
- 17 So maybe we were not very clever or maybe
- 18 we didn't get as much advice as we needed, but
- 19 really we just weren't thinking about the state
- 20 regulatory function in that first year or so.
- 21 Q I wanted to ask you a little bit about your
- 22 statements about BP's investment in the company.
- 23 And I guess you are looking at BP's loans as
- investments in the company?
- 25 A Yes.

16

17

18

- The basic question is, why didn't BP invest 1 2. equity into the company? What went into the decision, either of Olympic to elect a loan versus 3 4 equity, or in BP to give a loan instead of equity? 5 It would have -- as you look at Olympic as 6 an entity and do the accounting around it, it would have been, I think, extraordinarily difficult for 7 Olympic to come up with a case where an equity 8 9 investment in Olympic would pay a 15 plus percent 10 return. Which to get an equity investment in a 11 corporate entity, that's what we have to take in 12 terms of our approval process. 13 We have to compete for equity with people 14 drilling oil wells in deep water Gulf of Mexico, and
 - We have to compete for equity with people drilling oil wells in deep water Gulf of Mexico, and people building gas stations. The competition is among all the businesses that BP is in. And that competition requires you to show you can generate a 15 plus percent return to have access to capital for equity investment.
- 20 What we did instead was we parsed it into
 21 looking at it in a couple of pieces, one of which
 22 was a more nominal return on the loan made to
 23 Olympic, and at the same time, then, the return that
 24 flows through the refinery and its improved
 25 performance. So that once you have earned a return

- from the refinery piece, then there's just a small
- 2 piece left to be paid back by Olympic, which we
- 3 thought there was a reasonable chance could happen.
- 4 Q So if you look at page 3 of your testimony,
- 5 when you are talking about the modest 7 percent on
- 6 the loan, you were saying that if it's a loan that
- 7 has a 7 percent return -- that you may or may not
- 8 receive -- nevertheless, as a shipper, you are going
- 9 to meet your hurdle of 15 percent?
- 10 A As a shipper and refinery owner.
- 11 Q If that same amount were not a loan but
- 12 equity, and you were making this same trade-off
- 13 between the equity this time and the value to you as
- 14 a shipper, what would be different, equity versus
- 15 loan?
- 16 A I am not sure it would be terribly
- 17 different. And like we have talked about earlier,
- 18 we looked at conversion of these loans to equity,
- 19 and really it doesn't make a whole lot of difference
- in terms of our view of the situation.
- I mean, I think we would view our loans to
- Olympic as being pretty close to the same risk level
- 23 as an equity investment. I think in any sort of
- 24 proceeding where you are sorting out who the top
- creditors are, and that sort of thing, then

- 1 shareholder loans, no matter their form, are
- 2 probably suspect, and likely they look more like
- 3 equity.
- 4 Q But would you agree that compared to
- 5 unsecured third-party creditors, the secured loan is
- 6 probably better than equity?
- 7 A The one secured loan might be, yeah. It
- 8 might be. But, again, I am not an expert on those
- 9 kinds of things. And that's only 10 million
- 10 dollars.
- 11 Q On page 2 of your testimony, line 22 --
- 12 A Okay.
- 13 Q You are taking Staff to task, and you say
- 14 their solution is to expect investors to place
- 15 additional equity at risk. And I just circled the
- 16 word "additional." Is there any equity that has
- been put at risk, or were you meaning really to say
- 18 loans?
- 19 A Well, certainly the shareholders at one
- time put their equity at risk. And as it turns out,
- 21 they lost it.
- Q When was that? Do you know when the last
- time is that any of the shareholders put in equity?
- 24 A No. I am sorry. I don't.
- 25 O Do you think as an end state, an Olympic

- 1 Pipeline that has equity in the company versus only
- 2 loans from its shareholders is a preferable
- 3 condition for Olympic? And let's just say the
- 4 five-year plan.
- 5 A Yeah. I am not sure you get there in five
- 6 years, but it absolutely is the preferable state, is
- 7 to pay down the debt and then have an entity that
- 8 has in it more equity, obviously, than it does
- 9 today.
- 10 So that is where we would like to get it
- 11 to. That's where Olympic would like to go, and I
- 12 think that's probably where both shareholders would
- 13 like to see it go.
- 14 Q But given the amount of current debt,
- 15 wouldn't it virtually be necessary to write some of
- 16 it off, or disregard it? And by disregard, I mean
- both the company and the owner to say there were
- 18 some bad investments, or bad decisions or
- 19 unfortunate accidents, whatever the cause, and the
- owner, either as an owner or as a company -- you
- 21 simply cannot carry this burden well into the future
- if we're ever going to get this end state?
- 23 A Well, what you say is true in the sense
- that it's a serious concern. The high level of debt
- is a problem for the company. And that's one reason

- 1 that if you are looking in from the outside thinking
- 2 about making up more loans, I mean, significantly
- 3 more loans are going to put the company at a place
- 4 where it may not be able to pay those loans back.
- 5 I think as it sits today, depending on the
- 6 outcome of our tariff cases, there is a chance that
- 7 it can turn the corner and be able to pay the debt
- 8 back down, and get into a kind of more normal,
- 9 strong financial position.
- 10 As far as the shareholders go, there's no
- 11 real reason why the shareholders should feel like
- the money that they loaned to Olympic shouldn't be
- 13 paid back.
- 14 Q Well, but let me -- I would like to inquire
- about that, because Bonneville -- I am sorry, BP
- 16 took over ARCO, am I right -- no?
- 17 A I mean, you could just say BP.
- 18 Q But BP took on Olympic when it merged
- 19 with --
- A When we purchased ARCO.
- 21 Q -- when you purchased ARCO. And you took
- on whatever ARCO's assets, liabilities, et cetera
- 23 were. And one of them was Olympic Pipeline. And
- 24 you take it as you find it.
- 25 So I am not sure that BP is in a position

- 1 to proclaim claim its innocence. It may be
- 2 innocent. And yet, it made a decision -- its own
- 3 decision to purchase ARCO with whatever ARCO had,
- 4 which includes Olympic Pipeline. And if you look at
- 5 what Olympic Pipeline was when BP acquired it, it
- 6 was this entity that had been managed in a certain
- 7 way, had bad luck in a certain way.
- 8 Why isn't it correct for BP to say, well,
- 9 this is the company as it stands. We better write
- off some of this debt. We cannot expect the rate
- 11 payers of the future to fund this debt. And we're
- 12 starting at a bad starting point, but we can't
- 13 really expect that bad starting point to be made up
- out of future revenues.
- 15 A Well, I guess the only way I could answer
- it is to say BP will make whatever decision it can
- 17 make at the time it can make it. So when BP bought
- 18 ARCO we bought what we bought, and Olympic was what
- 19 it was.
- During the time between then and now, BP
- 21 really kind of early on made the decision that has
- gotten us to where we are today. So there was an
- 23 approval process we went through, and it included
- 24 becoming the operator and buying the majority
- shares, and making the loans up until where we are

- 1 today. All of that was approved back in 2000. And
- 2 now we are where we are.
- 3 So while, yeah, you could say, gosh, BP you
- 4 ought to write off some of this investment and take
- 5 your medicine, at the same time, I think, when we go
- off to London, they are going to say if you are
- 7 asking for more money, I want to understand what
- 8 happened to the previous money, and what are the
- 9 chances that this next round is going to be just as
- 10 bad?
- 11 Q And wouldn't one answer be to them, well,
- 12 you know, of the many assets we got when we got
- 13 ARCO, we got a dog?
- 14 A Yeah, probably more than one.
- But, again, the reality is what we got at
- 16 the time we got it is over and done. And the
- 17 decision will be made looking at the condition of
- 18 the company, its cash needs going forward, and the
- 19 likelihood that those cash needs can get covered,
- and that they can recover their money.
- Now, I think it is likely, even though it
- 22 might seem unfair, that BP will consider what
- 23 happened to the last money that it put in before it
- 24 puts in more. So if what you are saying is, well,
- look that 50 million you put in so far, bad luck

- 1 guys. That was just part of what you bought with
- 2 ARCO. That would be -- I can't say you can't look
- 3 at it that way, but I think BP may look at it
- 4 differently.
- 5 Q One last question, and that is about Shell
- 6 and BP's relationship with Shell. Do the
- 7 shareholders have no ability to affect each other in
- 8 terms of the investments, either equity or loans
- 9 that they make?
- 10 A Absolutely no ability to affect each other,
- other than discussion. I mean BP and Shell are
- 12 different companies. There is nothing, I mean, any
- more than all the shareholders at Enron. Nobody
- 14 came to them asking them for money to clean up
- 15 Enron's mess. Your shareholder is an independent
- body, and can make its own judgment.
- 17 Some of these small pipeline companies like
- 18 Olympic have shareholder agreements that bind the
- shareholders to a way of behaving toward each other.
- 20 Olympic actually had one of those at one time, but
- it's long expired.
- 22 Q Is a member of Shell on the board of
- Olympic, or expected to be on the board?
- 24 A Olympic has five board members: three from
- 25 BP, and two from Shell.

1	CHAIRWOMAN SHOWALTER: Thank you.
2	EXAMINATION
3	
4	BY COMMISSIONER HEMSTAD:
5	Q I was interested in your question and
6	answer with Mr. Brena, and looking at my notes I
7	believe you indicated that BP Pipeline would have to
8	resign as the operator if the rates set are not high
9	enough. We have this issue about what should be
10	included in rates, and I take it the company's
11	position is that there should be included in rates
12	amounts sufficient to pay for future safety, capital
13	improvements.
14	Assuming, for the purpose of this question,
15	that rates are not set at a level to address future
16	capital improvements. Would it be your
17	recommendation then that Olympic Pipeline, or
18	ultimately British Petroleum, resigned as the
19	operator?
20	A It certainly wouldn't be the first choice
21	or first thing we would look at. In some sense it
22	would be the last resort. But at some point if
23	Olympic, as an entity, can't attract more money from
24	BP, and you know, just take that for what it's
25	worth. For whatever reason we go through a process

- to solicit further funding from BP and it's turned
- down. Then Olympic is in a tough spot, because it
- 3 has kind of cash needs that are higher than its cash
- flow, and it just has to make some choices about
- 5 what to do about that.
- 6 The first set of things that would be done,
- 7 I expect, is we would come back to the WUTC, and the
- 8 Department of Ecology, DOE, and the Office of
- 9 Pipeline Safety on the Federal level, and show them
- 10 all of the work that we have sort of promised to do,
- and talk about if there's any of that work that we
- 12 can not do, and/or defer. And that affects the
- 13 capital spend. And that would be the first way to
- 14 try to close the gap.
- But if you get to where there's general
- 16 agreement about what all the work that needs to be
- done, and it costs more than the cash generated by
- 18 the company, then you have to kind of look for other
- 19 alternatives. So Olympic would have to look to
- 20 other alternatives.
- 21 I am certain that we could find an operator
- that is a cheaper than BP. BP is a good operator
- 23 and we're not terribly expensive as a pipeline
- operator, but there's probably some things we do
- 25 that other operators wouldn't feel they needed to do

- while still being the operator. So that would be a
- 2 way to help close that gap.
- 3 And Olympic, of course -- this is not
- 4 necessarily a thing that BP would like. And
- 5 obviously BP will have to think about that as they
- 6 think about what to do about loaning more money.
- 7 But at the end of the day, if the pipeline is
- 8 running here in Washington State, BP has what it
- 9 needs as a large entity. So if it's operated by
- 10 Kinder Morgan, or if it's operated by -- pick some
- 11 pipeline names out of a hat -- as long as it is
- 12 running, that's what BP needs.
- 13 Q Well, I was going to ask one more question
- 14 about you resigning as an operator, and the new
- operator would face the same issues. And you are
- 16 suggesting they might be able to be somewhat more
- 17 efficient, or operate at somewhat of a lower cost,
- but it would still have the same problems that BP,
- 19 as the operator, faces. I mean, the problems at
- least as you perceive them, wouldn't go away?
- 21 A I don't think they would go away. It would
- just be one of the things we would have to look at
- 23 to try to close the gap of cash for Olympic.
- Q All right. Now, another option would be
- either to attempt to sell the company, Olympic

- 1 Pipeline, or to sell the underlying assets --
- 2 A Right.
- 3 O -- of the company?
- A And those would probably be looked at, too.
- 5 Q And if Olympic Pipeline is not generating
- 6 the kind of return that BP feels it needs to have as
- 7 alternative investments, that's a typical response,
- 8 isn't it, from any company with multiple functions.
- 9 It will sell the losers?
- 10 A Right. And so, yeah, I mean, what you
- 11 suggest is another thing that for sure would be
- 12 looked at. Along with a change of operator there
- may actually be an outright sale.
- 14 Q But with the current capital structure of
- 15 the company, and the liabilities and such, would you
- 16 receive any positive dollar amount from that sale?
- 17 A Well, I certainly cannot imagine anybody
- 18 paying us money for our shares today. So that type
- of a sale, I think, would be unlikely. There may be
- 20 a case where Olympic, the company, could sell some
- of its assets, like Olympic's Sea-Tac terminal. If
- you had Olympic, the company, sell the whole of the
- 23 pipeline asset and keep the liabilities, I mean,
- that starts to look like a bankruptcy proceeding.
- 25 So I don't know exactly what it looks like, but

- 1 that's among the things that would have to be looked
- 2 at.
- 3 Q But were that to occur, in effect, the
- 4 liabilities of the company would be taken into
- 5 account, and the asset values would be, in effect,
- 6 written down?
- 7 A Right, by the outstanding liabilities, yes.
- 8 And, of course, the value of the asset, not counting
- 9 the rest, is really determined by the amount of
- 10 money it makes. And that, in turn, for the asset
- 11 would be determined by the tariff. So at least --
- 12 Q A couple of other brief questions. Is it
- your view that the pipeline operating at 80 percent
- of capacity, would you consider that to now be a
- 15 normal operation?
- 16 A It's certainly not normal. It's
- 17 acceptable. In other words, it's safe and it's
- 18 filling a good part of the need of the
- 19 transportation that is necessary here. I think all
- of the shippers and the owner would like to see it
- 21 back at 100 percent, because the demand for that
- 22 capacity exists.
- 23 Q And it would be your expectation that at
- some point, properly run and funded, it could
- operate at 100 percent?

- 1 A That would certainly be our intent if the
- 2 money is there to make the return, yes.
- 3 Q What kind of operational risk do you give
- 4 to Olympic Pipeline? I am not talking about
- 5 regulatory risk, but operational risk. Do you
- 6 consider it below normal, or below average, or above
- 7 average, or average?
- 8 A I guess I have to try to understand what --
- 9 in what context you want to put that. We believe in
- 10 its current condition that Olympic Pipeline is a
- 11 very safe pipeline.
- There's a lot of work still to do to get
- all of the assets into the condition they need to be
- 14 to operate at 100 percent pressure, and there's a
- 15 reasonable amount of work left to do to meet some of
- 16 the standards we have been asked to meet here around
- 17 secondary leak containment, and things that aren't
- 18 necessarily dangerous to life and limb, but are one
- 19 extra step to help protect the environment, types of
- spend.
- 21 So there's a level where Olympic still has
- 22 to go that's even higher than it is today. But to
- me, the steel is basically in very good condition,
- the operations are safe, the people are well
- trained. So I mean, in that sense, I think it's a

- 1 pipeline -- a safe pipeline.
- 2 It is in an area of the country that is
- 3 more difficult, because you have seismic activity
- 4 among other things. I mean, a pipeline through the
- 5 middle of West Texas where there's not any people
- 6 and there's not any seismic activity is -- all else
- 7 being equal, the seriousness side of the risk
- 8 equation is obviously smaller.
- 9 Q How about market risk?
- 10 A Market risk, I am not sure I understand
- 11 what you mean.
- 12 Q Competitive risk.
- 13 A Olympic here, its major competitors are
- 14 barging and trucks. So most pipelines compete well
- against barges and trucks. I think there's little
- 16 chance of another pipeline being built to serve the
- function that Olympic is serving, unlike Colonial
- and Plantation that compete head to head. Olympic
- 19 has probably less risk than that.
- 20 The bigger risk to Olympic, to me, is
- 21 really around its future uncertainties financially,
- and to some extent, I suppose, what else goes on
- 23 here and the economy of Washington state.
- 24 COMMISSIONER HEMSTAD: Thank you. That's
- 25 all I have.

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2	EXAMINATION
<i>1</i> .	F. X AIVI I N A T T O N

- 4 BY COMMISSIONER OSHIE:
- 5 Q I really have only one question, and that
- is, if the shippers, through their rates,
- 7 essentially cover the cost of your capital budget,
- 8 does that make the shippers an owner of the company,
- 9 at least to those capital assets that are funded by
- 10 the cost recovered through rates?
- 11 A Well, I don't think it exactly does,
- 12 anymore than a renter who is paying rent to cover
- 13 renovations of the building becomes an owner of a
- 14 building. They are still a renter.
- 15 Q What if the renter is actually covering the
- 16 costs for the owner?
- 17 A I think, typically, they do over time. And
- I think, you know, make it clear, we're not
- 19 expecting that the entire capital need of Olympic is
- going to get paid out of pocket in current year by
- 21 the shippers.
- I think what we're expecting is that some
- of the difference will be paid by the shippers, such
- 24 that the on-going cash demands are smaller, and the
- 25 chances of Olympic being able to pay that back are

A Yes.

1 higher. COMMISSIONER OSHIE: Thank you. 2 JUDGE WALLIS: I would like to ask a quick 3 4 follow-up to one of your statements. 5 6 EXAMINATION 8 BY JUDGE WALLIS: Q If I recall correctly, did you say that the 9 investment in the Cross Cascade Pipeline may be 10 11 written off? 12 A I believe most of that will be written off 13 in this business year. Q Who would actually take the action to write 14 15 it off? 16 It probably would involve an action by the 17 board of directors. But really we're right now, as 18 you are probably aware, we're working really hard to 19 get audited books for year 2001 with Ernst and 20 Young. And my expectation is that the auditors will 21 make us write it down at the end of 2001 to really 22 reflect its true value at that time. Q So action by Olympic's board; is that 23 24 correct?

- 1 Q Would that have any result on any
- 2 outstanding debt that the company has that was
- 3 associated with that project?
- A Not in and of itself. And, you know, as
- 5 you are probably aware, there's a bit of a
- 6 disagreement between Olympic and Equilon as to the
- 7 exact nature of their notes and how much of that
- 8 money is really owed. But that's a separate issue.
- 9 It won't be involved by the writedown of Cross
- 10 Cascades.
- 11 Q Other than that disagreement, are there any
- 12 effects on loan obligations?
- 13 A I don't believe so.
- JUDGE WALLIS: Very well. Let's take our
- noon recess at this point, and reassume at 1:30,
- 16 please.
- 17 (Lunch recess taken.)
- 18 JUDGE WALLIS: Let's be back on the record
- 19 following our noon recess.
- In terms of administrative matters,
- 21 Mr. Marshall, (sic) you used a document that had
- 22 previously been marked for identification, 641, in
- 23 conjunction with Mr. Batch's appearance. Do you
- 24 wish to move that at this time?
- MR. BRENA: I believe you referred to

- 1 Mr. Marshall, but, yes. This is Mr. Brena, and I do
- wish to move 641-C into the record. And I would ask
- 3 that the confidentiality of it be waived.
- 4 MR. BEAVER: Your Honor, we are trying to
- 5 figure out where this document came from. There are
- 6 even references to me as being a source of
- 7 information concerning the ownership history of
- 8 Olympic. And unless I can clarify it, I think
- 9 we would object.
- 10 MR. BRENA: Well, it was produced in
- 11 discovery to us from them, and it is my
- 12 understanding --
- 13 JUDGE WALLIS: The time for making
- objection to -- well, of course, these documents
- 15 were not available at the time of the prehearing, so
- 16 I guess it is timely.
- 17 Let's defer that, and get into the
- 18 questions and answers and we can take this up on a
- 19 break, or at our next administrative conference.
- 20 MR. BRENA: And if I could just point out,
- 21 they are out of the audit papers. Ernst and Young
- 22 has Bates stamp EY 00686 stamp in the lower
- 23 right-hand corner. That indicates they are part of
- the audit packages that were produced to us.
- 25 JUDGE WALLIS: Very well. Let's return to

1	the questioning. We had another question from the
2	bench.
3	
4	EXAMINATION
5	
6	BY CHAIRWOMAN SHOWALTER:
7	Q I wanted to follow up on my own questions,
8	and also Commissioner Hemstad's in terms of how BP
9	decides what to do from here. We discussed the past
10	costs or the starting point. Isn't it the case that
11	those are sunk costs at this point? It's simply a
12	matter of what the Commission does on a forward
13	going basis. Nothing is going to change whatever
14	the existing obligations are, right?
15	A Well, that's correct. Nothing would change
16	the current state that the Commission will do going
17	forward. And in general, I would agree with your
18	statement that said BP will basically be looking
19	point forward, and you can look at what has been put
20	into this point as a sunk cost in the economic
21	analysis you do around a future investment. And
22	that would be pretty typical.
23	But I do think normally we look at previous
24	investments in the same business, or the same entity

as indicative of what might be expected. So, I

- 1 mean, I think we would have to roll into our
- 2 thinking the uncertainty created by our
- difficulties, if we have difficulties, in achieving
- 4 tariff results in our thinking about the return on
- 5 any future investments. So in that sense only would
- 6 it be involved.
- 7 Q All right. But a couple of months from now
- 8 you will know what your starting point is from your
- 9 point of view. You will know what rates the
- 10 Commission has approved, and with those two big
- 11 pieces of information, aren't your options, A, keep
- going under those circumstances, B, sell, and C,
- 13 bankruptcy? Are those --
- 14 A Right and --
- 15 Q And I recognize BP doesn't declare
- 16 bankruptcy, but BP might be able to cause
- 17 bankruptcy.
- 18 A In some sense, yeah, for Olympic its
- 19 options are really what it can do to close the gap
- in costs versus revenue.
- 21 For BP, its choices are to put more money
- into Olympic or not. Pretty much as simple as that.
- 23 And there are also choices BP can make around its
- 24 position as the operator.
- 25 Q But have I covered the options: keep

- going, sell, or bankruptcy? Are those the basic
- 2 options?
- 3 A Right. We spoke a little bit earlier
- 4 whether BP would continue as the operator. And
- 5 clearly if we were to sell, we would no longer be
- 6 the operator.
- 7 Q As between sale and bankruptcy, from BP's
- 8 point of view, is there much difference? When you
- 9 were answering Commissioner Hemstad's questions, I
- 10 took you to say since there is so much debt, you
- 11 probably wouldn't get any real price for the sale.
- 12 And it was unclear to me whether, between those two
- options, there would be much difference to BP?
- 14 A Yeah, I think I would answer that best by
- 15 saying we would have to do some work to understand
- 16 what our best options were, because we have not done
- 17 a lot of work looking at sale or bankruptcy or
- 18 anything like that.
- 19 We have been kind of working on that
- 20 assumption path forward that this would survive, and
- 21 we would stay. That certainly has been our approach
- 22 up to now, so very limited work.
- I think the sale of the shares, I think,
- 24 would be unlikely, because there's not going to be a
- 25 buyer. The chances of the shares having a value any

- 1 time soon is very small. So it's really more
- around, is there a way out where you are selling
- 3 assets. And I am not sure that is even possible
- 4 without some sort of reorganization. So I think --
- 5 Q All right.
- 6 A So I think, to answer your question, I
- 7 think you have covered the options.
- 8 Q And sale and bankruptcy may be close in
- 9 terms of their consequences to BP. I don't know.
- 10 But in any event, wouldn't BP be looking in the end
- 11 whether it's better to keep going with whatever we
- 12 give the company, versus not? And it may not be an
- easy equation, but that's essentially what you will
- 14 be doing.
- 15 A That's exactly what we will have to do.
- 16 And those are the two choices.
- 17 Q So if BP is better off, as a company,
- 18 keeping going, under the circumstances it likely
- 19 will. And by company, I meant the overall view of
- 20 the company, including the company as shipper -- BP
- as a company, as shipper?
- 22 A Yes. That would certainly enter the
- 23 equation to some extent.
- Q Versus ending Olympic, or your relationship
- 25 to Olympic in some manner, and still looking at your

24

25

1	position as a shipper, and then as a seller or
2	shareholder?
3	A Right. I mean, in any case, as long as th
4	pipeline continues to run, which is probably a
5	descent assumption, BP is likely to still be a
6	shipper, no matter who the operator is or who the
7	owner is because we will still have the refinery at
8	the north end.
9	Q All right.
10	CHAIRWOMAN SHOWALTER: I have no further
11	questions. Thank you.
12	JUDGE WALLIS: Mr. Trotter.
13	MR. TROTTER: Thank you, Your Honor.
14	
15	RECROSS EXAMINATION
16	
17	BY MR. TROTTER:
18	Q Mr. Peck, there was some discussion about
19	the 15 percent hurdle rate. My question is, does B
20	require all investment opportunities to produce the
21	same rate of return, regardless of the rate of risk
22	of the investment?

A The short answer is not quite. But BP as a

corporation is less discriminating that way than

Amoco where I worked before Amoco became a part of

- 1 BP. Within BP, typically all of the investments are
- 2 held to a high hurdle standard, even if there is an
- 3 argument that can be made that the investment is
- 4 more likely to return than some other one. So it is
- 5 less volatile.
- 6 Q So a less risky investment than one that
- 7 would produce a 15 percent return would have a hard
- 8 time competing for capital at BP; is that correct?
- 9 A If there was a lower risk investment that
- 10 would produce, say, a 10 percent, I think the BP
- 11 group view is that's not the type of investment that
- 12 BP shareholders expect us to make.
- 13 Q You mentioned that some loans from BP to
- 14 Olympic were quote, "suspect," unquote. And I think
- this goes into the questions about the nature of
- loans versus debt versus equity. Do you remember
- 17 that testimony?
- 18 A No. You have to find it for me to know
- 19 what I was talking about.
- 20 Q Then I will ask it more directly. Isn't it
- 21 correct that all of the 150 million in loans that
- 22 are currently outstanding for Olympic are reported
- in Olympic's FERC form 6 as debt?
- 24 A I have not reviewed FERC form 6 for
- Olympic, so I can't -- don't know the answer to

- 1 that.
- 2 Q Can you accept that subject to check?
- 3 A Sure.
- 4 Q Can you accept, subject to check, that they
- 5 are not reported as equity in your FERC form 6?
- 6 A Yeah, I believe that's true.
- 7 Q Are you aware of any note to any financial
- 8 statement ever issued by Olympic that has ever
- 9 characterized any of its debt as suspect?
- 10 A No, I wouldn't know of anything like that.
- 11 Q You mentioned FERC, and other regulatory
- 12 agencies in your testimony. And let me ask you
- 13 this: as far as you know, has FERC or any other
- 14 state -- start over.
- 15 Has FERC or any state regulatory agency
- 16 ever approved a rate that permitted a pipeline to
- 17 recover a past loss through a future rate?
- 18 A Well, I am not aware that there are or
- 19 aren't. I am not a historian of that.
- 20 Q So you weren't relying on any such
- 21 precedent in the past?
- 22 A No, I think we were relying on general FERC
- 23 style rate making, because that's what we were used
- to. And as I understand, that's what was used here.
- 25 But beyond that --

1	Q And is it your understanding that the FERC
2	trended original cost methodology permits you to
3	recover a past loss in a future rate?
4	A I couldn't answer that. I am not a rate
5	specialist.
6	MR. TROTTER: That's all I have. Thank
7	you.
8	JUDGE WALLIS: Mr. Brena.
9	
10	RECROSS EXAMINATION
11	
12	BY MR. BRENA:
13	Q Originally Commissioner Hemstad asked a
14	series of questions about Olympic's choices, and
15	Chairwoman Showalter just followed up on that, and
16	was quite specific about the choices.
17	In your response to Chairwoman Showalter,
18	you said it was a decent assumption that Olympic
19	would continue to operate. Would you explain why?
20	A Well, because I think the economic effects
21	on the state of Washington if the pipeline was not
22	operating would be devastating. So I don't think it
23	would last very long if it wasn't operating.

Something would have to give.

Q Is one of the reasons that it would be a

24

- 1 safe assumption to say it would continue to operate
- is because of ARCO's tremendous investment in Cherry
- 3 Point Refinery and the economic incentive it would
- 4 have to continue to transport product to the market
- 5 at the lowest possible price?
- 6 A All the refiners would have some incentive
- 7 to get the problem solved.
- 8 Q Looking just at ARCO's incentive, or BP's
- 9 incentive --
- 10 A They would have some.
- 11 Q Can you quantify that amount?
- 12 A Not easily sitting here, no. It would be
- 13 significant.
- 14 Q It's a substantial incentive to have
- Olympic continue to operate, isn't it?
- 16 A Certainly for all the shippers there's a
- 17 large incentive for it to continue to operate, and
- for the state. So that's why I say it will, in one
- 19 way or another, continue to operate.
- 20 Q Now, the other options that there are --
- 21 and I think we were discussing three -- continue to
- operate, sale, or bankruptcy. In either of the sale
- or bankruptcy, all of the affiliated debt would be
- 24 cleaned off of Olympic, correct?
- 25 A Well, in some fashion everything would be,

- if you go through a bankruptcy proceeding,
- 2 addressed, and creditors either paid or told they
- 3 won't be paid.
- 4 Q So the only possibility for the recovery of
- 5 the affiliated debt that is burdening Olympic today
- 6 is to keep going as it is?
- 7 A Well, I mean some of that affiliated debt
- 8 could be paid back if the asset value is higher than
- 9 the liabilities. Isn't that how it works?
- 10 Q You mean in a bankruptcy?
- 11 A Uh-huh.
- 12 Q Well, okay. You are asking -- I guess they
- have a large secured creditor that would probably
- 14 take control of the pipeline, I would imagine.
- Would you?
- 16 A To be honest, I wouldn't venture a guess as
- to how it would proceed, because we haven't really
- 18 looked into it very hard.
- 19 Q Earlier Chairwoman Showalter initiated a
- line of questioning with regard to why you didn't
- 21 come in for a rate increase earlier. And I don't
- mean to mischaracterize what you said, but in part I
- 23 understood you to say we wish we would have had a
- little greater sophistication than we had at the
- 25 time?

- 1 A In terms of our understanding of how things
- work in the state of Washington, we, BP Pipelines,
- 3 who are trying to take care of this, just didn't
- 4 know, perhaps, certainly as much as we know now.
- 5 Q Okay.
- 6 A Now, we started the process a reasonable
- 7 amount of time before we actually have shown up here
- 8 now, trying to get the increase.
- 9 Q If --
- 10 A It's been long.
- 11 Q If I were to show you a board of directors
- 12 minutes, which I understand confidentiality has been
- waived on the page that I am about to quote from --
- MR. BRENA: Can I confirm that, please, on
- 15 the record?
- MR. BEAVER: Tell me the exhibit number, if
- it's the one you showed me.
- MR. BRENA: Exhibit 626, page C. And
- 19 I will quote from pages 3 and 5 of the Exhibit 3,
- just to reference the board of directors minutes.
- MR. BEAVER: This one?
- MR. BRENA: Yes.
- MR. BEAVER: Yes.
- JUDGE WALLIS: Does that waiver apply to
- 25 the entire document, or just those pages?

- 1 MR. BEAVER: Those are the only pages I
- 2 read, because that is all I was asked about.
- JUDGE WALLIS: Very well.
- 4 MR. BRENA: That is sufficient for the
- 5 purposes of my cross examination.
- 6 Q BY MR. BRENA: If I were to read to you --
- 7 and I will show it to you if you like -- from the
- 8 June 5, 2000 board of directors meeting --
- 9 MR. BEAVER: Can I hand the exhibit to the
- 10 witness?
- 11 JUDGE WALLIS: Please do.
- 12 MR. BRENA: And 630 as well, if you would.
- 13 Q BY MR. BRENA: In part it says, on page
- 14 5 --
- 15 A Page 5?
- 16 Q Yes. And by page 5, I am referring to the
- 17 exhibit page number in the upper right-hand corner
- of the document.
- 19 A Okay. I am with you.
- 20 Q Okay. And it says, "Mr. Peck suggests that
- 21 the finance committee explore non-debt solutions to
- the financing issue." Do you see that language?
- 23 A Yes.
- Q And what did Mr. Peck mean by non-debt
- solutions to the financing issue?

- 1 A Well, it really is the sort of thing that I
- 2 have already talked about where the finance
- 3 committee met to talk about further equity
- 4 investment, or in some sense, sale of assets as
- 5 another non-debt solution to closing the financial
- 6 gap.
- 7 Q Is raising rate payers' rates, is that a
- 8 non-debt solution that was intended by this
- 9 language?
- 10 A You know, I don't think so. I don't
- 11 believe that was in our thinking at this time, but I
- 12 can't promise you.
- 13 Q And then I will just direct your attention
- to page 1. This is June 5, 2000, correct?
- 15 A Yes.
- MR. BRENA: Could the witness have a copy
- of Exhibit 630-C, please?
- MR. BEAVER: It's already up there.
- 19 Q BY MR. BRENA: Now, when BP became an
- 20 operator, it submitted a fixed bid to the board of
- 21 directors; is that correct?
- 22 A Yes, for a portion of the fees.
- 23 Q Right. And this package that I have handed
- you, the fixed bid and financial review, that was
- 25 part of BP's presentation to the board in becoming

- 1 an operator; is that correct?
- 2 A Let me look at it for a minute and I will
- 3 be sure.
- 4 Q Sure.
- 5 A (Reading document.) And what was the
- 6 question again?
- 7 Q Is this part of the packet that BP
- 8 presented to the board when it was becoming the
- 9 operator?
- 10 A I am not absolutely sure if this was
- 11 something that was presented in advance of being
- 12 chosen as the operator, or if this is a review of
- 13 the situation shortly after being chosen as the
- operator. It looks like the latter, but I don't
- 15 remember.
- 16 Q But you do recognize it as a document
- 17 created by BP Pipeline and presented to the board of
- 18 directors for Olympic?
- 19 A Yes.
- 20 Q I would like to draw your attention to page
- 21 6 of that exhibit, the financial review under volume
- assumptions.
- 23 A Okay.
- Q And in it, in part, it has when you expect
- your return to normal operations; is that correct?

- 1 A It does, but --
- 2 Q When you see --
- 3 A -- let me back up.
- 4 Q Okay.
- 5 A It has what the assumptions were.
- 6 Q At the time?
- 7 A At the time. More an assumption than an
- 8 expectation.
- 9 Q I understand. And I wasn't trying to
- 10 suggest that you were suggesting something
- 11 different. I was looking at this point in time what
- was being assumed by the parties. We both
- 13 understand your case before the Commission is
- 14 different than these assumptions.
- Do you see what is scratched out on the
- 16 page?
- 17 MR. BEAVER: I am going to object. I
- 18 believe this is beyond the scope, at least on
- 19 anything I heard from the Commissioners.
- 20 MR. BRENA: I will tie it directly back to
- 21 the line of questioning that I indicated I was
- 22 pursuing, which is why didn't they pursue a tariff
- 23 rate increase. In the language that is scratched
- out here, says, "No tariff changes projected during
- 25 this time frame." It shows a specific consideration

- of whether or not to file a tariff increase, and the
- 2 rejection of that option. It's directly on point.
- 3 JUDGE WALLIS: The objection is overruled.
- 4 Q BY MR. BRENA: Do you see that scratched
- 5 out language that I just quoted, and can you read it
- 6 to say it is what I said it is?
- 7 A Given you told me what you think it says,
- 8 it does appear to say that. I would agree.
- 9 Q I would like to draw your attention to page
- 10 9 of that exhibit.
- 11 A Okay.
- 12 Q Well, excuse me, page 7 next. And you
- don't know of any reason that that could have been
- scratched out, do you, the no tariff change?
- 15 A Not offhand, although if we go further into
- 16 this document it might make sense.
- 17 Q Okay. Page 7. Page 7 there's an
- 18 assumption. The first assumption for the financial
- 19 review when BP became operator was assumed a tariff
- 20 increase of 10 percent in the year 2002. Do you see
- 21 that assumption?
- 22 A Yes.
- Q When BP became an operator, it specifically
- 24 had in its financial plan at the time that there
- would be a 10 percent tariff increase in 2002; isn't

- 1 that correct?
- 2 A Well, apparently in this particular review
- 3 that assumption was made, yes.
- 4 Q And if I could draw your attention to page
- 5 9, which is a financial forecast and statement of
- 6 income. And if I could draw you to the bottom
- 7 column, it says Fiscal Year 2000, it says cash flow
- 8 at the very bottom?
- 9 A Yes.
- 10 Q So at the time BP became the operator, and
- was projecting a 10 percent increase in 2002, it was
- also projecting a negative cash flow of 34.4 million
- dollars from Olympic; is that correct?
- 14 A In 2000, yes.
- Q And then 2001, at the time it was
- 16 projecting a 10 percent increase in 2002, it was
- 17 projecting for 2001 a negative cash flow of 35.4
- 18 million; isn't that correct?
- 19 A Yes.
- 20 Q And in 2002, then, this would -- so let me
- 21 ask you this way: I mean, as I understood it, I
- mean, there's 70 million bucks that you guys knew
- you were going to lose in cash flow before you
- 24 planned to even come in and file a 10 percent rate
- increase.

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1 Now, are you asking this Commission to
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- 2 somehow allow you now to recover that 70 million
- 3 bucks that you knew you were going to leave behind?
- 4 A Well, I don't know that I would agree with
- 5 the word "lose." I think what we knew was, let's
- 6 think about when this was, for one thing. This was
- 7 in around about June of 2000. We had, prior to
- 8 April of 2000, been precluded from learning anything
- 9 about Olympic, because of the merger prohibitions
- 10 about discussing things with people who are
- 11 competitors before you buy them.
- 12 So we had from the end of April until the
- first of June to come up with financial projections.
- 14 My expectation of the way we did that was to use the
- financial projections of the people who had been
- there before. So I don't think there's any
- implication that we went out and did a thorough
- 18 study to find out what these numbers were going to
- 19 be --
- 20 Q I am sorry. I don't mean to cut off your
- answer.
- 22 A And we --
- MR. BEAVER: If it's possible, if the
- 24 witness could just finish answering the question.
- 25 MR. BRENA: And that's fine. And I don't

- 1 mean to interrupt the witness.
- There's feedback coming through the system.
- 3 Is there some steps we could take to correct that,
- 4 please?
- 5 JUDGE WALLIS: Let's be off the record for
- 6 a minute.
- 7 (Discussion off the record.)
- 8 JUDGE WALLIS: Let's be back on the record.
- 9 Q BY MR. BRENA: Do you have my question in
- 10 mind?
- 11 A I want to finish addressing your use of the
- 12 words "lose 70 million dollars." I think there was
- some recognition that the company was in a cash flow
- 14 negative position, and thus there was recognition
- 15 that short term we would have to find a way to cover
- 16 that cash flow.
- 17 But there certainly was no -- any
- 18 assumption that that method would involve large
- losses of this size by BP, or anyone else.
- 20 Q On the line above for capital expenditures
- 21 it shows that from 2000 through 2002 that there
- 22 would be the necessity to fund 61 million dollars in
- 23 those three years in capital expenditures. Do you
- 24 see that?
- 25 A I do.

- 1 Q And this is something that BP was fully
- 2 aware of shortly after or in mid 2000, correct?
- 3 A That's correct.
- 4 Q Now, I am trying to understand your answer
- 5 to me earlier having to do with blocks by the
- 6 merger. Is it your testimony that you didn't do due
- 7 diligence on Olympic prior to the acquisition of
- 8 ARCO?
- 9 A We did not.
- 10 Q So you just took ARCO with all its warts?
- 11 A There was due diligence done on ARCO by the
- BP acquisition team, but it did not include Olympic.
- 13 Q Now, Commissioner Oshie asked you some
- 14 questions, and I believe the analogy went to renters
- 15 and landlord. And I was just trying to -- and I
- 16 believe you were saying that you believe capital
- improvements would be made from the income stream
- 18 that the renters produced. Do you recall that line
- 19 of questioning?
- 20 A Yes. I am not sure those were my exact
- 21 words. I remember the questioning.
- 22 Q And in that line of questioning I think
- 23 that you tried to clarify that you weren't looking
- 24 to the shippers to pay the entire cash need for the
- 25 current year to do the capital improvements. Did I

- 1 understand your answer to him correctly?
- 2 A Yes.
- 3 Q How much cash does Olympic have now, today?
- 4 A In the bank?
- 5 Q Yeah.
- A As best -- well, let me say the last I knew
- 7 it was about 9 million dollars.
- 8 Q And what are its current accounts
- 9 receivable that it expects to receive within the
- 10 next 12 months?
- 11 A There would be the normal monthly accounts
- 12 receivable from the shippers who have been billed.
- 13 I don't know what that is.
- 14 Q If I were to say there were roughly 34
- 15 million dollars in receivables, many of them having
- 16 to do with insurance receivables expected to come in
- over the next 12 months, would that change your
- 18 answer?
- 19 A Half of what you said is right. There's 34
- 20 million dollars that we have no expectation that any
- of that will be paid.
- 22 Q Is it your testimony today that the
- 23 accounts receivable have been improperly booked by
- Olympic under current receivables?
- 25 A It is my expectation that, again, like the

- 1 Cross Cascades work in progress project, the
- 2 insurance receivables will be largely written off as
- 3 a result of completing the audit. Most of that
- 4 receivable was on the books when we took over as
- 5 operator.
- 6 Q Now, are you saying that you don't expect
- 7 to have any insurance receivables under the claims
- 8 associated with Whatcom Creek?
- 9 A I am not sure I would go that far. We are
- 10 certainly pursuing insurance coverages from various
- 11 avenues, but I don't think we have anything like the
- 12 certainty that would be required to record it as a
- 13 balance sheet item.
- 14 Q Well, you understand it is recorded?
- 15 A Yes, I think that's probably incorrect.
- 16 Q And you understand that your case is built
- on the assumption that 60 percent of your insurance
- 18 claims will be paid by insurance? Do you understand
- 19 that?
- 20 A Yes, right. I suppose -- well, let me back
- 21 up and say I don't know.
- MR. BEAVER: Excuse me. I am going to
- 23 object. That mischaracterizes Olympic's claim. I
- don't believe that is an accurate statement at all.
- JUDGE WALLIS: Mr. Brena.

- 1 MR. BRENA: Well, the witness is certainly
- 2 capable of responding if I ask a question that
- 3 contains a misrepresentation.
- 4 THE WITNESS: Well, why don't you try
- 5 again.
- 6 MR. BRENA: I would be happy to rephrase.
- 7 JUDGE WALLIS: Thank you.
- 8 Q BY MR. BRENA: If I could just have a
- 9 moment.
- 10 Mr. Peck, you were at the board of
- 11 directors meeting at which your insurance consultant
- 12 came in and indicated that he expected you to have a
- 13 60 percent recovery, were you not?
- 14 A I remember the meeting with our insurance
- 15 person present, and we talked about what we expected
- 16 to recover going forward, which was what the
- discussion was about, as opposed to the past.
- 18 Q And it was his representation that that
- would be 60 percent of the claims?
- 20 A Right.
- Q Okay.
- 22 A And probably that's about what it was over
- 23 the short period there.
- MR. BRENA: I have nothing further.
- 25 MR. FINKLEA: No additional questions from

1	Tosco.		
2	JUDGE WALLIS: For Olympic?		
3	MR. BEAVER: Yes.		
4			
5	REDIRECT EXAMINATION		
6			
7	BY MR. BEAVER:		
8	Q Mr. Peck, just to clarify the last couple		
9	of questions with regard to insurance receivables,		
10	this 30 some million dollar receivable that you		
11	mentioned, to your knowledge, was that for monies		
12	already spent by Olympic?		
13	A Yes.		
14	Q With regard to the insurance claims that		
15	are pending, do you have an understanding that those		
16	are for contingencies, such as lawsuits against		
17	Olympic stemming from the Whatcom Creek matter?		
18	A Short answer is yes, we are looking for		
19	insurance coverage from a variety of sources, all of		
20	them really related back to the Whatcom Creek		
21	incident.		
22	Q For example, the business interruption		
23	claims that we have talked about?		
24	A Right.		
25	Q And to your knowledge, are all of those		

- 1 claims for which Olympic is trying to obtain
- 2 insurance coverage excluded from this tariff
- 3 proceeding by Olympic?
- 4 A To my knowledge, all of that is excluded,
- 5 yes.
- 6 Q You provided some testimony early on
- 7 comparing operators. Do you remember that
- 8 testimony?
- 9 A Yes.
- 10 Q I would like to explore a little bit your
- 11 ability to, in fact, make a comparison. Could you
- give us a brief synopsis of your career in the
- 13 pipeline industry?
- 14 A Well, I have been associated with the
- 15 pipeline industry since 1995, first with Amoco
- 16 Pipeline and now with BP Pipelines.
- 17 And I had a career before that in a variety
- of other parts of what was Amoco Corporation
- 19 associated with research and development, and
- 20 refining, and the supply function, which is the
- 21 people who ship inside pipelines.
- 22 At the pipeline company over the past six
- years, I have served on several different boards of
- 24 directors of pipelines operated by other companies,
- as well as spent time in a lot of industry groups

- 1 like the American Petroleum Institute, and ALPO
- 2 Association of Oil Pipelines, where you have an
- 3 opportunity to understand how everybody else does
- 4 things.
- 5 So I have had really quite a bit of
- 6 exposure to a variety of operators, and their
- 7 practices.
- 8 Q Mr. Peck, the pipelines that you currently
- 9 are on the board of, what are those?
- 10 A It's only three. There's this one,
- Olympic, Colonial Pipeline, and Longhorn Pipeline,
- 12 which is currently not operating.
- 13 Q And BP is not the operator of either of the
- 14 other two?
- 15 A It is not.
- 16 Q Could you describe from your perspective
- BP's operating philosophy?
- 18 A The real simple philosophy people have
- 19 probably heard a lot is no accidents, no harm to
- 20 people, and no damage to environment. That is
- 21 really the high-level statement against which all of
- our operating practices are built. And then into a
- lot of detail, depending on what it is. We have
- 24 standard procedures and practices that we follow in
- 25 trying to achieve that goal.

- 1 Q From your perspective in being associated
- with these different pipelines, has the cost of
- doing business in the petroleum pipeline industry
- 4 changed at all over the last three years?
- 5 A It has changed fairly substantially. And
- 6 certainly not just here in Washington state, but
- 7 everywhere. For instance, in our overall large
- 8 pipeline company our capital expenditures have
- 9 probably increased by two- to three-fold as a result
- 10 of the OPS regulations as a high consequence area
- 11 rules, integrity management plan rules, operator
- 12 qualification rules.
- 13 All of these things aimed at setting a
- 14 standard that all of the industry has to follow to
- 15 make pipelines very safe, and not necessarily a bad
- 16 thing. But, yes, costs have gone up fairly
- 17 dramatically.
- 18 Q And how many miles of petroleum pipeline
- does BP Pipelines operate?
- 20 A We operate approximately somewhere between
- 21 15,000 and 20,000 miles of pipelines.
- Q We had some discussions about when BP
- 23 became the operator of Olympic. Was BP the majority
- owner of Olympic at that time?
- 25 A We became the operator while we were still

- a minority owner, a 37 and a half percent owner.
- 2 Q To your knowledge, was there a pending sale
- 3 GATX sale to BP at the time it became the operator
- 4 of Olympic?
- 5 A No, there was not a pending sale at that
- 6 time.
- 7 Q And I think you testified that BP became
- 8 the operator of Olympic on July 1, 2000; is that
- 9 correct?
- 10 A Correct.
- 11 Q Do you know when the operating agreement
- 12 with the prior operator expired?
- 13 A It was long before that, but I don't know
- when.
- Q Okay.
- 16 A There actually was an argument about
- 17 whether it was expired or not, and whether it was in
- 18 effect or not with the previous operator and
- 19 Olympic's board. So we went through the minutes.
- 20 You will find we went through the process that would
- 21 be required to terminate the existing operator in
- 22 case it proved to be true that they still had a
- 23 contract, which wasn't clear.
- Q And was it not clear simply because the
- 25 agreement to operate the pipeline was with Texaco,

- 1 and this, of course, was Equilon?
- 2 A Right. And it wasn't obvious that they had
- 3 followed the very clear procedures in the agreement
- 4 to transfer that.
- 5 Q And how many entities bid to operate
- 6 Olympic at the time that BP submitted the bid?
- 7 A Just two.
- 8 MR. BRENA: Objection; scope.
- 9 MR. BEAVER: I believe there were quite a
- 10 few questions relating to when BP became the
- operator, including what BP's ownership interest of
- 12 Olympic was. So I am simply following up on those
- 13 questions.
- MR. BRENA: Well, it doesn't include
- 15 soliciting whether the process was a competitive bid
- or non-competitive bid. There were no questions
- that went to that.
- 18 JUDGE WALLIS: I think the question is
- 19 reasonably within the scope. The witness may
- respond.
- 21 THE WITNESS: There were two who bid.
- Three were invited to bid. The board did not go
- outside of the three owners to look for a non
- owner-operator, assuming that there was no chance
- that would happen.

- 1 Q BY MR. BEAVER: Why was it that the
- 2 assumption that it would not happen?
- 3 A Because there was no way any company would
- 4 want to insert itself in the middle of all of the
- 5 problems that Olympic had at that time. It just
- 6 wasn't reasonable.
- 7 Q And what was the other entity that bid to
- 8 operate Olympic?
- 9 A Equilon and BP were the two, GATX declined
- 10 to bid to operate. And they certainly had a plan to
- 11 exit their ownership when they could.
- 12 Q And do you happen to know why BP's bid was
- 13 selected?
- 14 A No. Because obviously I only have one of
- six votes, so I don't know why the other directors
- 16 voted the way they did.
- 17 Q Could you tell us why you voted the way you
- 18 did?
- 19 A For me it was a fairly clear distinction
- 20 between the capability offered by the two operators
- 21 in terms of their demonstrated ability to deliver
- them. The operating model we asked for was one that
- 23 BP was currently using, and it was one that Equilon
- was not currently using. And our confidence -- my
- 25 confidence level, put it that way, we could deliver

- 1 was higher for BP than for Equilon. BP was by a
- 2 little bit, though, more expensive.
- 3 Q And Mr. Peck, just to clarify, I think
- 4 earlier you indicated that the Olympic board was
- 5 composed of five individuals; is that correct?
- 6 A It is today.
- 7 Q And apparently at this time it was composed
- 8 of six?
- 9 A Right. At that time there were three owner
- 10 companies. Each owner company had two directors.
- 11 And at the time, shortly after BP acquired the
- shares from GATX, later that year we reduced the
- 13 number of directors by one down to five.
- 14 Q And Mr. Peck, I believe there was some
- 15 testimony early on this morning where you indicated
- 16 that the shareholders perceived Olympic as being a
- 17 stand-alone company. Do you remember that
- 18 testimony?
- 19 A Yes, certainly, as in a Delaware company.
- 20 Q To your knowledge, does Olympic have the
- 21 ability, and has it had the ability, to survive
- 22 without its parent?
- A Not since the accident in '99.
- Q And can you explain why that is?
- 25 A Well, because its needs for cash were far

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1 more than the money it had coming in, and there was
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- 2 nobody besides the owner who would put that money
- 3 in. So it was, in some sense, completely dependent
- 4 on the shareholders for its survival. Without
- 5 shareholder loans, Olympic would have been bankrupt
- 6 by the end of '99, probably.
- 7 Q Now, Mr. Peck, what, if any, assumptions
- 8 did Olympic make regarding how future tariff rates
- 9 would be set when it made various commitments to the
- 10 communities that are up and down the pipeline
- 11 corridor with regard to corridor safety improvements
- 12 and operations?
- 13 A I think, in general, we kind of expected
- 14 that Olympic, like everywhere else we operate, would
- follow a FERC type of approach in setting tariffs
- 16 since that was really all we had seen, or had
- 17 experience with. And actually, as I understand it,
- 18 that's what Olympic had used in the past.
- 19 Q And are you familiar with how the FERC
- 20 deals with capital structure of an entity like
- 21 Olympic?
- 22 A And --
- MR. BRENA: Your Honor, this is going so
- 24 far afield --
- 25 MR. TROTTER: I join the objection --

- 1 MR. BRENA: -- of cross examination.
- 2 MR. TROTTER: I join the objection. It's
- 3 beyond the scope.
- 4 MR. BEAVER: Could I respond? I am
- 5 actually following up on some questions of Mr. Peck
- 6 about what he expected this Commission to do, and
- 7 this is a preface for my question which certainly
- 8 gets into that very issue. And that's the only
- 9 reason I asked that question.
- JUDGE WALLIS: Very well.
- 11 THE WITNESS: Answer?
- JUDGE WALLIS: Yes, answer.
- 13 THE WITNESS: Do you want to try the
- 14 question again so I make sure I get it right?
- 15 Q BY MR. BEAVER: Are you familiar with how
- 16 FERC deals with capital structure of an entity like
- 17 Olympic?
- 18 A The company, like Olympic, would look to
- 19 the capital structure of the parents in ratio to
- 20 their ownership in setting the capital structure for
- 21 the company.
- 22 Q And in follow-up to a question that you
- 23 were asked on cross, what do you understand this
- 24 Commission's task is in this proceeding with regard
- to selecting a particular rate making scheme or

1	methodology	or	system?
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- 2 A Well, I mean, I would assume that the
- 3 Commission needs to choose among a number of -- or
- 4 make a number of choices about how the rates are
- 5 calculated and set. And that, in turn, then, will
- 6 result in whatever tariff increase is approved for
- 7 Olympic.
- 8 Q From your perspective, do you see any down
- 9 side or harm to Olympic, and even the community it
- 10 serves if, in fact, there is a significant change in
- 11 the methodology used to select rates for Olympic?
- MR. BRENA: Your Honor, I would renew my
- objection. That is, not only this line of
- 14 questioning is not only beyond the scope of cross
- examination, but it's beyond the scope of his
- 16 testimony.
- 17 They have not offered this witness as an
- 18 expert with regard to FERC methodology. They have
- not offered this witness that there's any reliance
- on the FERC methodology, or much less the way that
- 21 FERC determines capital structure. None of that is
- in his testimony, and yet he's sitting here trying
- 23 to bolster up, after the fact, Mr. Schink's theories
- of the case.
- 25 And it's beyond his testimony, and beyond

- 1 any cross examination that I have heard today. And
- 2 at some point, it's enough.
- 3 MR. TROTTER: I will join the objection.
- 4 It's simply beyond his expertise, and beyond his
- 5 testimonial capacity. And if he's going to be
- 6 subjected to cross examination on the FERC
- 7 methodology, then we should proceed to do that.
- 8 MR. BRENA: Then let's do it.
- 9 JUDGE WALLIS: Mr. Beaver.
- 10 MR. BEAVER: This was in direct response to
- 11 a question Mr. Brena asked Mr. Peck, what he
- 12 expected the Commission to do, and whether, in his
- view, the Commission should follow traditional rate
- 14 making procedures that this Commission used.
- 15 And I will -- at the time he asked it, I
- 16 thought about objecting, because it was beyond the
- 17 scope. But I am following up on that question.
- 18 JUDGE WALLIS: I think Mr. Peck indicated
- when he responded that he was talking on the basis
- of an assumption, rather than his own knowledge.
- 21 And because the witness has indicated that he does
- 22 not have knowledge of the topic, I will sustain the
- objection.
- Q BY MR. BEAVER: Mr. Peck, you were also
- 25 asked some questions about why it was if BP had a 15

- percent requirement as far as return, it would loan
- 2 money to Olympic at 7 percent. Do you remember
- 3 that?
- 4 A Yes.
- 5 Q And then there was some discussion about BP
- 6 looking at this globally as opposed to vis-a-vis
- 7 Olympic. And could you explain what you meant by
- 8 that? In other words, what was the other part of
- 9 this component that BP was looking at in deciding
- 10 whether or make this loan?
- 11 A What BP was looking at, beyond the actual
- 12 pipeline itself, was the result that occurred by
- 13 shipping through the pipeline, and restarting the
- 14 north end.
- So the way BP's refinery -- Cherry Point
- 16 was operating at that point -- all of the crude oil
- 17 comes in across the docks there at the refinery.
- 18 All of the products ship back out at that point
- 19 across the docks, because it wasn't connected to the
- 20 pipeline, and a little bit goes up by truck.
- 21 And we talked about the fact that the
- 22 pipeline is less expensive way to ship. So
- everybody wants to choose that first, and they did
- 24 not have that at as an alternative. So they spent a
- lot more money on transportation.

- 1 In addition to that, the refinery itself
- 2 was capable of running at a given rate in hundreds
- of thousands of barrels per day. And the rate at
- 4 which the crude oil could come in across the docks,
- 5 and the rate at which the products could leave
- 6 across the docks added together was too much for the
- 7 docks to handle, so the sought refinery had to run
- 8 at a reduced rate.
- 9 And so not unlike Olympic's case where
- 10 Olympic's revenue was less because the through-put
- 11 was down, the same thing was going on at the
- 12 refinery. Its through-put was down, and the revenue
- was less by quite a bit.
- 14 So there was a large incentive for BP at
- 15 the time to step in and try to get things going in
- the right direction, and get the pipeline restarted.
- 17 And that's where that incentive came from.
- 18 O And --
- 19 A And it doesn't flow to the pipeline,
- obviously. It flows to the refinery.
- 21 Q And Mr. Peck, to your knowledge is there
- 22 the same incentive for BP in getting the pipeline up
- 23 to 100 percent operating pressure, as opposed to
- getting the 16-inch line restarted?
- 25 A It would be much, much smaller incentive

- for BP to go from 80 to 100. There would be some
- incentive, because you save transportation costs.
- 3 But nothing like the incentive that existed before.
- 4 Q Mr. Brena asked you questions about the
- 5 incentive on the part of BP to get the pipeline
- 6 restarted, or continue to operate.
- 7 To your knowledge, would Tesoro have any
- 8 less incentive than BP to have the pipeline continue
- 9 to operate?
- 10 A I think from where it is today, Tesoro
- 11 would have the same incentive on a per-gallon basis
- that BP would have the line continue to operate.
- 13 Q And would the same be true with regard to
- 14 Tosco?
- 15 A Yes. Any shipper, really, would have the
- same incentive based on their through-put through
- 17 the pipeline. So a smaller refinery is
- 18 proportionally smaller, percentage wise.
- 19 So really all the shippers should have a
- 20 high incentive to have the pipeline keep operating.
- 21 Q Mr. Peck, during the nearly two years that
- the 16 inch pipeline was either completely shut down
- or partially shut down, to your knowledge was the
- rest of the pipeline system prorated? In other
- words, did it have more nominations to ship than

- 1 capacity?
- 2 A To my knowledge, no. That is to say there
- 3 was excess capacity, because two of the four
- 4 refineries were not connected. So there was more
- 5 space in the pipeline than users, shippers.
- 6 Q So the two that were connected, then, would
- 7 have had complete access to the pipeline to ship
- 8 their product?
- 9 A Absolutely, yeah. They had as much space
- 10 as they wanted.
- Q Who were those two shippers?
- 12 A Those were Equilon and Tesoro.
- 13 CHAIRWOMAN SHOWALTER: What was the time
- 14 period you were just talking about?
- 15 THE WITNESS: From 1999 when the accident
- occurred, June 10, 1999, up through the restart of
- 17 the north end of the pipeline, which occurred, I
- believe, in February of 2001. Not quite two years.
- 19 Q BY MR. BEAVER: Do you recall that the
- 20 entire 16 inch line was not restarted until June 1
- 21 of 2001?
- 22 A The rest of the line, there is a piece of
- 23 16-inch line that runs from up by where the
- 24 refineries are down to Ferndale. And then there's a
- 25 16-inch and 20-inch line that are parallel that run

- 1 from Ferndale down to the Seattle area.
- 2 And the first piece that we restarted was
- 3 the piece to the north. So everything still flowed
- 4 through the 20-inch line once it got to Ferndale.
- 5 The 16-inch line was restarted, the parallel piece,
- 6 in the summer. And it took longer for that piece,
- 7 because we did a hydro test.
- 8 Q And that was --
- 9 A That's something that I think people were
- 10 glad about.
- 11 Q And we have actually heard about a hydro
- test that was done in September of 1999 in the
- 13 general vicinity of Bellingham. The one you are
- 14 talking about was in a different part of the
- 15 pipeline?
- 16 A Right. It was the part to the south
- that runs in parallel with the 20-inch line.
- 18 Q Anything happen during that hydro test?
- 19 A Yeah, we had a failure of the pipe.
- Q Was that another ERW seam failure?
- MR. BRENA: Your Honor, I would object.
- They are not even trying to tie this to cross.
- JUDGE WALLIS: We are getting quite a bit
- 24 afield. I trust the company will have witnesses who
- are addressing this in their testimony. And in

- light of our time pressure, I think it might be
- 2 better to focus this witness on the areas of his
- 3 direct and his cross.
- 4 Q BY MR. BEAVER: Mr. Peck, you were asked by
- 5 Commissioner Hemstad about operational risks of the
- 6 pipeline. Do you remember that testimony?
- 7 A Yes.
- 8 Q And I believe your response related to the
- 9 safety of Olympic Pipeline?
- 10 A Right. Uh-huh.
- 11 Q If you were asked about financial risks of
- 12 an investment today in Olympic Pipeline, what would
- 13 your response be?
- 14 A Well, the financial risk -- I mean, first
- of all, we talked a little bit about the, kind
- of all the large unknown liabilities out there that
- 17 could affect the likelihood of that financial risk
- 18 to have a return.
- 19 And then we kind of talked about setting
- those aside, and looking at, how about the rest? In
- 21 that sense, the financial risk that you face at
- Olympic is that it's kind of a one-trick pony. It
- isn't a large portfolio of pipelines like BP
- 24 Pipeline North America.
- 25 So if it had another serious incident like

- 1 the one we had before, it's subject to obviously a
- 2 serious interruption of revenues. It has only four
- 3 refineries feeding it. So if one of those
- 4 refineries has a serious problem, then sort of by
- 5 definition Olympic does.
- 6 As you look at -- well, if you take -- not
- 7 unlike a stock portfolio, if you only have one
- 8 pipeline in your company, it's a riskier or higher
- 9 uncertainty for return than if you have 10 and
- 10 spread the risk across many investments. So in that
- 11 sense it would be a riskier investment to make.
- 12 Q As far as size goes, how does Olympic
- 13 compare with Colonial, one of the other pipelines
- 14 you said you were on the board of?
- 15 A Colonial is the largest single pipeline in
- 16 the United States. It is huge. Olympic is a very
- 17 small pipeline.
- 18 Q As far as miles go, is there a way to
- 19 quantify?
- 20 A I believe --
- MR. BRENA: Your Honor, if I may object.
- Now we're doing financial risk factors, comparing
- 23 pipelines in size. This should sound very familiar
- to Mr. Schink's testimony. Doesn't sound at all
- familiar to me with regard to Mr. Peck's testimony,

- 1 or the cross of any witness. They just seem to want
- 2 to be using this witness to go through and bolster
- 3 Mr. Schink and his analysis, and it's beyond the
- 4 scope of this redirect.
- 5 MR. BEAVER: Your Honor, there actually
- 6 were several questions of Mr. Peck about a risk, one
- 7 of which was from Commissioner Hemstad, and I am
- 8 following up on that. I thought the question was
- 9 actually a little bit different and intended to be
- 10 different than the safety response that Mr. Peck
- gave. So I am trying to get into the other risks
- that I thought the question was pertaining to.
- MR. BRENA: The questions were not related
- 14 to financial risk factors. They were related to
- 15 operational risk.
- 16 JUDGE WALLIS: I think that if his answer
- 17 had not addressed the question, there would have
- 18 been a follow-up. So I am content to let this topic
- 19 die, if you are.
- MR. BEAVER: Okay. That's fine with me.
- 21 Q BY MR. BEAVER: Mr. Peck, you had testified
- about, in your view, the need for Olympic to get a
- 23 rate increase to get -- to attract capital. And I
- 24 want to clarify, were you referring to the ability
- to pay for prior loans, or to attract new loans?

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1 A Well, Olympic's capital needs are future
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- 2 needs, not past needs. So certainly this is about
- 3 new loans in the future, or new investments.
- 4 Q You were asked some questions about an
- 5 exhibit, which is, I believe, 630. Do you remember
- 6 those questions?
- 7 A Those are the questions about the fixed bid
- 8 proposal?
- 9 Q Yes.
- 10 Q Yes. And one of the questions related to
- 11 attempting to read something that was apparently
- 12 scratched out. Do you remember that?
- 13 A I remember that, yes.
- 14 Q And I believe -- what is scratched out is
- 15 "No tariff changes projected during this time
- 16 frame." Do you know why this was crossed out?
- 17 A I have no idea even which copy it was
- 18 crossed out on.
- 19 Q Do you know if it was crossed out at the
- 20 board meeting?
- 21 A I don't know.
- Q Now, also on the action items of this
- 23 exhibit, is there an action item that related to
- 24 tariffs?
- 25 A (Reading document.)

- 1 MR. BRENA: Excuse me. Could you refer to
- what page of the exhibit you are referring to.
- 3 THE WITNESS: There's a page of the exhibit
- 4 entitled Action Items at the top, and it is page 8
- of 9 in the top corner.
- 6 In the list of action items the third item
- 7 says, "Lay ground work for cost productions and
- 8 tariff increase."
- 9 Q BY MR. BEAVER: And also on this document,
- which is page 9 of 9.
- 11 A This is the one with the little print.
- 12 Q Is there any indication as to whether there
- was an assumption as to through-put?
- 14 A Yes, there is a through-put assumption on
- 15 here.
- 16 Q Could you just indicate -- this is on page
- 17 9; is that correct?
- 18 A On page 9, yes.
- 19 Q What is the assumption?
- 20 A The through-put assumption in 2000 was 64
- 21 million barrels, or 175,000 barrels a day.
- For 2001, it was 88 million barrels, or
- 23 242,000 barrels a day.
- 24 And for 2002, it is 96 and a half million
- barrels, or 264,000 barrels a day.

- 1 Q Mr. Peck, I just have a couple of more
- questions. One, I think this was responded to, but
- 3 what entity owns ARCO Midcon?
- 4 A ARCO Midcon is wholly owned by BP Pipelines
- 5 North America.
- 6 Q And you were also asked some questions
- 7 about the security for 10 million dollars of an ARCO
- 8 loan. Do you remember that testimony?
- 9 A Yes.
- 10 Q There was discussion about this through-put
- and deficiency agreement as being the security; is
- 12 that correct?
- 13 A That's correct.
- 14 Q And do you understand that the ARCO loan is
- secondary in line behind Prudential?
- 16 A Yes, that was what Prudential insisted on,
- which is no surprise.
- 18 Q And what is ARCO's obligation under that
- 19 through-put and deficiency agreement to pay for any
- shortfall in Olympic's ability to repay the ARCO
- 21 note?
- 22 A Well, there's essentially two guarantors,
- which are the two owner shippers, ARCO and Equilon.
- 24 So under that deficiency agreement, ARCO would be
- 25 required to pay its ownership share, or two-thirds

- of the deficiency. So it's a guarantee of itself.
- 2 And Equilon would have the other one-third.
- 3 MR. BEAVER: That's all I have.
- 4 JUDGE WALLIS: Any other questions?
- 5 (No response.)
- 6 JUDGE WALLIS: Let the record show there's
- 7 no response.
- 8 Mr. Peck, thank you for your time today.
- 9 You are excused from the stand at this time.
- 10 Let's be off the record for a few moments
- 11 while Mr. Batch steps forward.
- 12 (Brief recess.)
- JUDGE WALLIS: Let's be back on the record,
- 14 please.
- 15 Olympic has called to the stand at this
- time its witness, Robert Batch.
- 17 Mr. Batch, would you please raise your
- 18 right hand.
- 19 Mr. Batch, have you appeared previously in
- this proceeding?
- 21 THE WITNESS: Yes, I have.
- JUDGE WALLIS: I will note that you are
- 23 under oath on a continuing basis.
- 24 Let me note that the exhibits have been
- 25 prenumbered for this witness at the administrative

- 1 prehearing conference that was held on June 13,
- 2 2002, and the record contains the exhibit numbers
- 3 601-T through 623.
- In addition, I would like to note that
- 5 Tesoro has presented additional exhibits for this
- 6 witness, which are numbers 624 through today's
- 7 addition 667. And I will ask the reporter to copy
- 8 into the record at this point the information that
- 9 appears on the Commission's Exhibit List for those
- 10 numbers as the description for the record.
- 11 (Exhibit 624, BCB Olympic's response to
- 12 Tesoro's interrogatory No. 28 re: payments to BP as
- operator, with AP, Payroll, Transition Costs,
- Management Fees, (2 pages Tesoro); Exhibit No.
- 15 625HC, BCB Olympic's response to Tosco's DR No. 18
- re: salaries, benefits and payroll taxes for OPL
- 17 employees F11779-83 and F117886-94 (14 pages)
- 18 Highly Confidential (Tesoro); Exhibit 626HC, BCB -
- 19 Minutes of Meetings fo Board of Directors, May 11,
- 20 2000, June 5, 2000, and June 16, 2000, F7462, 72
- 21 (OPO3237-47 (11 pages) Highly Confidential (Tesoro);
- 22 Exhibit 627, BCB Olympic's response to Tosco's DR.
- Nos. 68 & 69 re: management fee and moving control
- 24 center F1211, 12, 13 & 15 (4 pages) (Tesoro);
- Exhibit 628HC, BCB Affiliated Payments (BCB)

- 1 Amounts Paid to BP w/explanation F9465-74
- 2 (OP12269-76 and OPO2447 &48) (10 pages) Highly
- 3 Confidential (Tesoro); Exhibit 629, BCB (1)
- 4 Management Agreement, Texaco & Olympic 7/1/91 (13
- 5 pages), (2) Memo to increase service charge on
- 6 Agreement 8/6/96 (2 pages) (Tesoro) (No dates stamps
- 7 on Agreement) (Memo OPL 1132358-359) (15 pages
- 8 total) (Tesoro); Exhibit 630C, BCB Olympic
- 9 Pipeline Fixed Bid and Financial Review (no date
- 10 stamps) (9 pages) Confidential (Tesoro); Exhibit
- 11 631, BCB Olympic's response to WUTC Staff's DR No.
- 12 51 re: potential to expand system F14361 (1 page)
- 13 (Tesoro); Exhibit 632C, BCB Board of Directors
- Meeting of Minutes of 5/11/00 re: "Termination of
- 15 the Operating Arrangement with Equilon" and "Annual
- Property Insurance Premiums" (2 pages) Highly
- 17 Confidential (Tesoro); Exhibit 633C, BCB Board of
- 18 Directors Meeting Minutes of 6/16/00 re: "Acceptance
- of BP Amoco's Bid to become Olympic's Operator and
- 20 its Costs (5 pages) Highly Confidential (Tesoro);
- 21 Exhibit 634C, BCB OPL Response to WUTC DR 306 re:
- 22 the "Fixed Bid Items" on the 2002 Proposed Income
- 23 Budget (8 pages) Confidential (Tesoro); Exhibit
- 24 635C, BCB OPL Response to WUTC DR 365 re: "when
- 25 Olympic expects to have Audited Financials for 1999,

- 1 2000, and 2001" (2 pages) Confidential (Tesoro);
- 2 Exhibit 636C, BCB OPL Response to WUTC DR 369 re:
- 3 "2001 actual and 2002 projected level of management
- fees paid to BP Pipelines" (1 page) (Tesoro);
- 5 Exhibit 637, BCB Olympic's response to John Brown
- 6 supporting documents WUTC Staff DR No. 2 requesting
- 7 a Schematic Diagram of Pipeline System F12245-47
- 8 (OP00127 &28 diagrams) (3 pages); Exhibit 638HC,
- 9 BCB -- One-Time Exp. (BCB) Report by BP Health,
- 10 Safety and Environmental Aspects of Olympic
- 11 Pipeline; assessment conducted July 10-14, 2000 -
- F9442-61 (20 pages) Highly Confidential (Tesoro);
- 13 Exhibit 639, BCB One-Time Expense Explanation of
- 14 Integrity Plan (3 pages) (Tesoro); Exhibit 640C, BCB
- 15 OPS Corrective Action Order Tesoro WUTC DR 158
- 16 (3 pages) Confidential (Tesoro); Exhibit 641C, BCB -
- Ownership Chronology May 1965 Sept. 2000 and list
- 18 of Stock Certificates EY 000686 & F12255 (2 pages)
- 19 Confidential (Tesoro); Exhibit 642, BCB Dec. 28,
- 20 1998, notice to Olympic shippers and subscribers re:
- 21 new tariffs FERC No. 24 and WUTC No. 20 and
- 22 transmittal letter to FERC with No. 24 OPL1111355,
- 23 356, 357, 358 (4 pages) (Tesoro); Exhibit 643C, BCB
- Salaries Olympic's response to Tosco DR Nos. 55
- 25 & 129 re: lists of employees F12197, F9270071,

- 1 EY013388 (4 pages) last page is Confidential
- 2 (Tesoro); Exhibit 644C, BCB Olympic's response to
- 3 WUTC Staff DR. No. 328 re: Olympic's customer base.
- 4 Resp: 70 shippers, etc. (1 page) W4007 Confidential
- 5 (Tesoro); Exhibit 645C, BCB Olympic's response to
- 6 WUTC Staff DR. No. 326 re: proration of Olympic's
- 7 pipeline capacity (1 page) W4001 Confidential
- 8 (Tesoro); Exhibit 646, BCB Olympic's response to
- 9 Tosco's DR No. 6 re: when pipeline will return to
- normal operating pressure (3 pages) F10031, F10033,
- 11 F10034 (Tesoro); Exhibit 647C, BCb Pipeline
- 12 Automated Scheduling System, (PASS) Confidential -
- 13 OP12785, 86, & 87 and April 4 letter from Larry
- Miller to Robin Brena, see page 2, para #1 re: PASS
- 15 manual (total of 7 pages) (Tesoro); Exhibit 648, BCB
- Olympic's response to WUTC Staff DR No. 8 re:
- overall capacity utilization from 1995 through 2001
- 18 (1 page) F9512 (Tesoro); Exhibit 649C, BCB -
- 19 Whatcom Corrective action Order, Amendment, Second
- 20 Amendment (OPL 1069204-208) (OPL 1069209-216) (OPL
- 21 1069217-224) Confidential (21 pages) (Tesoro);
- 22 Exhibit 650, BCB Byron Coy's Grand Jury Exhibits
- 23 (1) Assessment of SCADA Computer System by Byron Coy
- 24 (2) Assessment of Pipeline Control Methodology &
- SCADA System by Byron Coy (GJEX0000500-506) and

- 1 (GJEX 0005915-921) (14 pages) (Tesoro); Exhibit 651,
- BCB OPS Docs Letter dated Jan. 14, 2000, from
- 3 Olympic to the DOT enclosing (1) portion of
- 4 Olympic's revised operations manual, and (2) Summary
- 5 identifying prior responses to the CAO (12 pages)
- 6 (Tesoro); Exhibit 652, BCB Letter dated Aug. 19,
- 7 1999 from DOT to Equilon requesting a report
- 8 containing additional scenarios on June 10, 1999
- 9 accident (2 pages) (Tesoro); Exhibit 653, BCB -
- 10 Letter from DOT to Equilon, May 8, 2000, Notice of
- 11 Probable Violation and Proposed Civil Penalty,
- setting out "probably violations of Title 49, CFT,
- 13 Part 195." (4 pages) (Tesoro); Exhibit 654, BCB -
- 14 Letter from DOT to Carl Gast of Equilon/Olympic,
- June 2, 2000, NOtice of Probable Violation and
- Proposed Civil Penalty, setting out \$3,050,000 in
- penalties w/attached "procedures for responding" (16
- pages) (Tesoro); Exhibit 655, Letter from DOT to
- 19 Mayor of City of Renton, Nov. 2, 1999, addressing
- 20 the Mayor's concerns regarding pipeline safety and
- 21 discussing the CAO. FO 10000436-437 (2 pages)
- 22 (Tesoro); Exhibit 656, BCB Letter to Zak Barrett
- of OPS from Bellevue Mayor, Sept. 20, 1999, thanking
- 24 him for hi presentation to Governor Locke's Fuel
- 25 Accident Prevention Team FO 10000443 (1 page)

- 1 (Tesoro); Exhibit 657 BCB Letter from DOT to Mayor
- of the City of Bellevue, Oct. 8, 1999, addressing
- 3 the Mayor's concerns regarding pipeline safety and
- discussing the CAO FO 10000441-442 (2 pages)
- 5 (Tesoro); Exhibit 658, BCB Response, Equilon
- 6 Pipeline Company, LLC on behalf of Olympic Pipeline
- 7 Company, Correction Action Order CPR No 595050h, (12
- 8 pages) (Tesoro); Exhibit 659, BCB Letter from
- 9 Olympic to DOT dated Sept. 18, 1999 re: Failure
- 10 During Pressure up of Hydro-test Section #2, Sept.
- 11 18, 1999 OPL 1037310 (1 page) (Tesoro); Exhibit
- 12 660, BCB Equilon's response, Equilon Pipeline
- 13 Company LLC on behalf of Olympic Pipeline Company to
- Amended Corrective Action Order (8 pages) (Tesoro);
- 15 Exhibit 661, BCB Letter from DOT to Olympic dated
- Jan. 28, 2000, re: Hydro-testing Lone Star Steel
- 17 Pipe with attached pipe segment chart OPK
- 18 1121254-255 (5 pages) (Tesoro); Exhibit 662, BCB -
- 19 Letter from DOT to Bob Talley of Olympic dated Aug.
- 20 25, 2000 re: Safety Management Review "systemic
- 21 Olympic Pipeline management concerns were identified
- 22 by OPS Inspectors ... that appear to have
- 23 contributed to the cause and magnitude of the
- Bellingham accident." OPL 1109903-915 (13 pages)
- 25 (Tesoro); Exhibit 663, BCB Letter from Olympic to

- 1 DOT dated Feb. 29, 2000, re: Hydro-test of Kaiser
- 2 low frequency ERW pipe OPK 0021254-255 (2 pages)
- 3 (Tesoro); Exhibit 664, BCB Fax correspondence re:
- 4 16" discharge switch, 16" control switch OPL
- 5 1000585-587 (3 pages) (Tesoro); Exhibit 665, BCB -1T
- 6 Direct Testimony; Exhibit 666, Olympic Response to
- 7 Staff Data Request #17 (Tesoro); Exhibit 667 -
- $8 \qquad (N/A).$
- 9 (EXHIBIT IDENTIFIED.)
- JUDGE WALLIS: So with that, please
- 11 proceed.
- MR. LEYH: Thank you, Your Honor.
- JUDGE WALLIS: Excuse me. For the record,
- I wonder if we might have counsel introduced.
- 15 MR. BEAVER: Your Honor, with me, and the
- 16 attorney who is going to be handling Mr. Batch's
- 17 testimony is Tim Leyh from the law firm of Danielson
- 18 Harrigan and Tollefson.
- 19 JUDGE WALLIS: Could we have appearance
- 20 information for you, please? Your office address,
- 21 your telephone number, your fax number, your e-mail
- 22 address?
- MR. LEYH: Yes, Your Honor. I gave the
- reporter a card, but I can put it on the record.
- JUDGE WALLIS: Please do.

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MR. LEYH: 999 Third Avenue, Suite 4400, 1 Seattle, 98104. Telephone is (206) 623-1700. 2 JUDGE WALLIS: And what is the spelling of 3 4 your last name, please? 5 MR. LEYH: L-e-y-h. 6 COMMISSIONER HEMSTAD: What firm are you with? MR. LEYH: Danielson Harrigan and 8 9 Tollefson. 10 JUDGE WALLIS: And for purposes of notice, 11 are Olympic's current counsel to be the counsel for 12 notices? MR. LEYH: Yes, Your Honor. 13 14 MR. BEAVER: Yes. 15 JUDGE WALLIS: Thank you. Please proceed. 16 17 ROBERT BATCH, 18 produced as a witness in behalf of the Olympic Pipeline, 19 having been previously duly sworn, was examined and 20 testified as follows: 21 22 DIRECT EXAMINATION

24 BY MR. LEYH:

23

Q Mr. Batch, state your full name for the

- 1 record, please.
- 2 A Robert Charles Batch.
- 3 Q What is your business address?
- A 2201 Linda Avenue, Southwest, Renton,
- Washington, 98055.
- 6 Q What is your current position at Olympic,
- 7 Mr. Batch?
- 8 A I am currently president of Olympic
- 9 Pipeline Company.
- 10 Q And are you testifying here on behalf of
- 11 Olympic?
- 12 A Yes, I am.
- Q Are you sponsoring Exhibit Numbers 601-T,
- 14 602, and supporting Exhibits 610 through 623?
- 15 A Yes.
- 16 Q And you have previously offered written
- 17 testimony to the Commission, have you not?
- 18 A Yes, I have.
- 19 Q Do you have any corrections to make to that
- 20 testimony?
- 21 A I have two minor corrections to my
- 22 substituted rebuttal testimony.
- 23 Q Would you please read those into the
- 24 record?
- 25 A Yes. BCB 32-D on page 6, line 4, replace

- BCB- with a blank with BCB 22-T at 9.
- 2 CHAIRWOMAN SHOWALTER: Our versions have no
- 3 lines. Is that true of yours?
- 4 COMMISSIONER HEMSTAD: (Nods head.)
- 5 CHAIRWOMAN SHOWALTER: Which may prove to
- 6 be problematic if you are referring to page and line
- 7 numbers. Do we have any copy that does have lines?
- 8 MR. LEYH: Your Honor -- or Commissioner,
- 9 we have just two corrections. One is at line 4 and
- 10 the other is line 1. I wonder if we just read them
- into the record, it would be possible just to count
- down and get to the right place.
- 13 CHAIRWOMAN SHOWALTER: We can do that, but
- what about other questions?
- 15 MR. BEAVER: We're definitely going to find
- out what happened.
- 17 CHAIRWOMAN SHOWALTER: In other words, if
- 18 any of the counsel is going to be making references
- 19 to page and line numbers, we're not going to be able
- 20 to follow. So it might be better to get a copy with
- 21 line numbers before we start.
- MR. BRENA: We don't have line numbers
- either, so we can't make those kinds of references.
- MR. FINKLEA: That's true on all of the
- counsel.

- 1 MR. TROTTER: We will phrase our questions
- 2 in terms of paragraphs and locations in the
- 3 paragraph. That's the best we can do.
- 4 JUDGE WALLIS: And I will ask that while
- 5 Mr. Leyh is examining this witness, that he be the
- 6 company's attorney for matters involving the
- 7 witness.
- MR. LEYH: Very well, Your Honor. We're
- 9 trying to determine whether we have another set of
- 10 those with the lines, and apparently we do not here.
- I would propose that we can give substituted
- 12 testimony tomorrow.
- 13 CHAIRWOMAN SHOWALTER: Well, actually, that
- 14 will be more confusing. If we're stuck with what we
- have, you will just have to make reference to the
- 16 question and how many lines under the question it
- 17 is.
- MR. LEYH: Very well, Your Honor.
- 19 MR. BEAVER: Unfortunately, neither of us
- 20 was involved in getting that testimony to the
- 21 Commission, so we're still trying to find out what
- happened.
- JUDGE WALLIS: Let's proceed at this
- juncture. It does appear we're stuck with the
- 25 unnumbered lines.

- 1 MR. LEYH: Okay.
- Q BY MR. LEYH: Mr. Batch, would you read
- 3 into the record the two corrections you wanted to
- 4 make to your testimony?
- 5 A On page 6 -- do you have page numbers? On
- 6 page 6, replace BCB- blank with BCB 22-T at 9.
- 7 JUDGE WALLIS: Would it be possible, Mr.
- 8 Batch, to use the current exhibit numbers from our
- 9 exhibit list? I think that would be very helpful to
- 10 us if you could.
- 11 THE WITNESS: That actually might take more
- 12 time.
- JUDGE WALLIS: Very well.
- 14 THE WITNESS: And the second and last
- 15 change was on page 8, line 1. And it was to replace
- my Exhibit No. BCB- and blank, with Exhibit No.
- 17 BCB-33.
- 18 MR. BRENA: 33 is 602.
- 19 JUDGE WALLIS: Are you ready to proceed?
- MR. LEYH: Yes, Your Honor.
- Q BY MR. LEYH: With those two changes,
- Mr. Batch, do you adopt the testimony that you have
- 23 submitted as your own today?
- 24 A Yes, I do. I would point out, though, in
- 25 my exhibit book the rebuttal testimony that is in

- 1 the exhibit book, Exhibit, I believe, 601-T, is
- 2 different than the substituted rebuttal testimony
- 3 that I am prepared to authorize at this point.
- 4 CHAIRWOMAN SHOWALTER: Well, we should make
- 5 sure our 601-T does say substituted rebuttal, so we
- 6 really do want to know that we're all on the same
- 7 page.
- 8 THE WITNESS: Right.
- 9 MR. BRENA: So does Tesoro, Chairwoman.
- 10 MR. LEYH: Is that what you have?
- 11 THE WITNESS: No.
- 12 MR. LEYH: Okay. I believe we're ready to
- 13 proceed, Your Honor.
- JUDGE WALLIS: Very well.
- MR. LEYH: I apologize for the confusion.
- 16 Q BY MR. LEYH: With those changes, do you
- 17 adopt the testimony you have provided as your own
- 18 today?
- 19 A Yes, I do.
- 20 Q And if you were asked those questions today
- on the stand, would your testimony be in your
- written testimony?
- 23 A Yes, it would.
- 24 MR. LEYH: Mr. Batch is available for cross
- examination.

- 1 MR. TROTTER: Thank you, Your Honor.
- 2 CROSS EXAMINATION

- 4 BY MR. TROTTER:
- 5 Q Welcome back, Mr. Batch.
- 6 A Thank you.
- 7 MR. TROTTER: Your Honor, I would like to
- 8 move into evidence the deposition testimony of
- 9 Mr. Batch of April 22nd, 2002, and the accompanying
- 10 Exhibits 603 through 609. I note two of those
- exhibits, 605 and 606 have been designated by
- 12 Olympic as confidential.
- 13 CHAIRWOMAN SHOWALTER: Mr. Trotter, can I
- 14 ask you to speak up. I am having trouble hearing.
- 15 I notice everyone's voices have dropped in the
- 16 afternoon.
- JUDGE WALLIS: Is there objection?
- MR. LEYH: No objection, Your Honor.
- 19 JUDGE WALLIS: And just as a preliminary
- 20 matter, as to those items which are designated
- 21 confidential, is the company going to waive
- 22 confidentiality?
- MR. LEYH: Can you give me the pages,
- 24 again, please?
- JUDGE WALLIS: Exhibits 605, 606 and 607-C.

- 1 MR. TROTTER: Your Honor, it's only 605 and
- 2 606 that's confidential, as I understand it.
- 3 MR. LEYH: Are there particular parts of
- 4 the exhibits that you intend to use, because they
- 5 are rather lengthy exhibits?
- 6 MR. TROTTER: No, but I covered them in the
- deposition, and the testimony is not confidential.
- And I don't intend to reask the same questions.
- 9 MR. LEYH: We will waive the
- 10 confidentiality.
- 11 JUDGE WALLIS: Thank you. So noted in the
- 12 record. Mr. Trotter.
- MR. TROTTER: Thank you.
- 14 (Exhibits 601-609 Admitted)
- 15 Q BY MR. TROTTER: Mr. Batch, Olympic
- 16 received a 62 percent increase in its interstate
- 17 rates effective August 2001; is that correct?
- 18 A Are you referring to the FERC rates.
- 19 Q Yes?
- 20 A I believe we received rates. I believe
- 21 that went into effect in September, but I believe
- 22 FERC did issue them in August, yes.
- 23 Q And Olympic received a 24.3 percent
- 24 increase in interim rates in this state effective in
- 25 February of this year; is that correct?

- 1 A That's correct.
- 2 Q Is Olympic Pipeline still overnominated
- 3 after those increases were put into effect?
- 4 A Could you just elaborate a little bit on
- 5 your terminology, "overnominated"?
- 6 Q Are you transporting less volume than your
- 7 shippers are asking to you ship?
- 8 A To the extent that the shippers, I believe,
- 9 would like to ship more than they can, the system
- 10 has been prorated for some time. And those prices
- 11 are based on historical volumes. So to the extent
- 12 that they are held to their historical volumes based
- on capacity issues, yes, that's true.
- 14 Q At any time since August 2001 has Olympic
- 15 Pipeline not been prorated?
- 16 A Not to my knowledge.
- 17 Q If the pipeline is restored to 100 percent
- 18 pressure, is there any doubt in your mind that you
- 19 will have enough product offered by shippers to
- transport at the 100 percent pressure?
- 21 A I am sorry. Could you ask that question
- 22 again, please?
- 23 Q If the pipeline is restored to 100 percent
- 24 pressure, is there any doubt in your mind that
- 25 pipeline will be actually transporting at its fully

- 1 rated capacity within operational limits of down
- 2 time, and so on?
- 3 A It's my understanding that if we can get to
- 4 100 percent pressure, we will be able to run more
- 5 product through the line.
- 6 Q And you are making your investments based
- on that assumption, aren't you? In other words, if
- 8 you didn't expect any more through-put by increasing
- 9 pressure to 100 percent, you wouldn't be doing it,
- 10 would you?
- 11 A I think it's important to get to 100
- 12 percent so that we can increase the through-put on
- 13 the line, yes, sir.
- 14 Q And increase your revenues accordingly?
- 15 A Absolutely.
- 16 Q I would like to ask you to update us on
- some of the financial issues that we have studied
- 18 with you before, and in your deposition that were
- 19 not addressed by Mr. Peck today.
- 20 Has there been any substantial changes in
- 21 the amount of debt Olympic has outstanding
- currently, around the 150 million dollars?
- 23 A No substantial changes that I am aware of.
- Q So the table that you set forth, if you
- 25 recall, in your interim rate case testimony,

- 1 Rebuttal Exhibit 3-T, page 3, that table is still
- 2 essentially correct today?
- 3 A It is. We have a principal payment due to
- 4 Prudential, I believe, this week for about one and a
- 5 half million dollars, and paid out interest in May.
- 6 But by and large, it is still accurate.
- 7 Q And are you going to make that payment this
- 8 week?
- 9 A Yes, we plan to.
- 10 Q Would you accept, subject to check, that at
- 11 the end of 2001 the total amount of Olympic's net
- 12 carrier property, including Bayview and Cross
- 13 Cascades, was about 117.8 million?
- 14 A Could you repeat the question?
- 15 Q Yes. The amount of Olympic's net property
- 16 reported on its FERC form 6, which includes Bayview
- and Cross Cascades was 117.8 million dollars?
- 18 A I would accept that subject to check.
- 19 Q And am I correct that Cross Cascades
- 20 project is approximately 21.5 million?
- 21 A I believe that's what I recall.
- 22 Q So net of Cross Cascades, the amount of
- Olympic's net carrier property would be 96.3
- 24 million?
- 25 A Again, subject to check.

- 1 Q Did you hear Mr. Peck testify that Olympic
- will be writing off Cross Cascades shortly?
- 3 A I did hear him refer to Cross Cascades in
- 4 the context of the audit that is going to be
- 5 performed, and the probability that the auditors
- 6 will require that to happen.
- 7 Q That is consistent with your understanding?
- 8 A Actually, it was new information to me.
- 9 O If we take 150 million in debt, and
- 10 subtract 96.3 million in net carrier property, would
- 11 you agree with my arithmetic that that means your
- debt exceeds net carrier property by 54.7 million?
- 13 A Subject to check, doing the arithmetic,
- 14 and -- I am not able to do it in my head right
- 15 now -- yes, sir.
- 16 Q Is Olympic seeking in this case to recover
- that 54.7 million dollars?
- 18 A I think what Olympic is looking for are
- 19 rates that are fair, just, reasonable, and
- 20 sufficient so that we can attract capital under
- 21 reasonable terms.
- Q And in doing so, is Olympic expecting rate
- payers to pay for 54.7 million dollars in the
- 24 process?
- 25 A I am not sure. I would need to check with

- 1 someone.
- 2 Q Who would you need to check with?
- 3 A Probably someone who has been working the
- financials of the case. Mr. Howard Fox might be
- 5 someone I would like to check with.
- 6 Q So you don't know, today, the answer to
- 7 that question?
- 8 A I am not sure of the answer to that
- 9 question.
- 10 Q Olympic's current owners have not made any
- 11 equity investment in Olympic to date, have they?
- 12 A Well --
- 13 MR. LEYH: I object to the form. I think
- 14 that mischaracterizes the evidence.
- MR. TROTTER: Without specificity, I ask
- 16 the witness to respond. If it mischaracterizes the
- 17 evidence, in his knowledge, he can correct it.
- 18 THE WITNESS: I am not sure the context of
- 19 your question. Are you asking if any equity has
- 20 been put into the company?
- Q BY MR. TROTTER: Yes.
- 22 A In what time frame?
- 23 Q Since BP purchased an interest in Olympic
- 24 Pipeline.
- 25 A I am not aware of any.

- 1 Q What about Equilon? Did they provide any
- 2 equity capital to Olympic since their ownership?
- 3 A I don't know.
- 4 Q Will you accept, subject to check, that the
- 5 answer is no, or none? Is that something you can
- 6 check?
- 7 A Yeah, I think that's something I can check.
- 8 Yes.
- 9 Q I would ask you to accept that, subject to
- 10 check. Turn to page 2 of your Exhibit 601-T.
- 11 A (Complies.)
- 12 Q Last paragraph, the last two sentences. I
- am going to focus on the second to last sentence.
- 14 It says, "BP ARCO loaned Olympic 53 million dollars
- starting in June of 2000, and that at least 36
- 16 million was used for new capital spending." Do you
- 17 see that?
- 18 A What page, again?
- 19 O Page 2.
- 20 A Yes.
- Q Does it follow, then, that 17 million of
- the 53 million was not used for new capital
- 23 spending?
- 24 A To my knowledge, the rest was used for
- 25 major maintenance projects or safety projects, and

- 1 other regulatory requirements.
- 2 Q Would those other items be operating
- 3 expenses?
- 4 A Depends on how you characterize it. Not
- 5 being an accountant, I am not sure what bucket it
- 6 would go in. But it would include projects like
- 7 tank painting, corrosion protection, right-of-way
- 8 maintenance, and those sorts of projects.
- 9 Q Was any of it used to deal with the Whatcom
- 10 Creek incident, the 17 million?
- 11 A Not to my knowledge, no.
- 12 Q You then state, quote, "This also allowed
- 13 Olympic to bring all segments of the system to full
- operating capability and to implement the higher
- level of O&M costs necessitated by new Federal
- 16 regulations and requirements." Do you see that?
- 17 A Yes, I do.
- 18 Q By full operating capabilities, you mean 80
- 19 percent pressure?
- 20 A What I mean is that all of the lines would
- 21 be operating at 80 percent pressure, yes.
- 22 Q So would it be correct that the company's
- 23 2001 results of operations would reflect its
- 24 compliance with Federal regulations that were
- 25 applicable at that time?

1	70	37
1	Α	Yes.

- 2 Q So unless costs of compliance with new
- 3 regulations are removed by any party to this
- 4 proceeding, they would remain reflected in Olympic's
- 5 per book results of operating; is that correct?
- 6 A I am not sure what you are asking.
- 7 Q Well, I am focusing your testimony.
- 8 A Yes.
- 9 Q That the money BP invested allowed Olympic
- 10 to implement the higher level of O&M costs necessary
- 11 to date by new Federal regulations and other
- 12 requirements.
- 13 A Yes.
- 14 Q So you spent more money to comply with new
- safety regulations? That is the point of this
- 16 testimony?
- 17 A We spent a lot of money, including the high
- 18 consequence area rules, and the operator
- 19 qualification rules, yes.
- 20 Q And that money was spent during the year
- 21 2000 and 2001, is that correct, this 53 million?
- 22 A I am sorry?
- Q When was the 53 million dollars that were
- loaned after June of 2000 -- or beginning in June of
- 25 2000?

- 1 A Yes, it would have been June 2000, and
- 2 2001, and perhaps some in 2002.
- 3 Q So to the extent that you incurred higher
- 4 and O&M costs necessitated by new Federal
- 5 regulations in the year 2001, your results of
- 6 operations will reflect your payment for those
- 7 additional requirements, correct?
- 8 A Yes.
- 9 CHAIRWOMAN SHOWALTER: Are we talking about
- 10 a calendar year, or a June -- July to July year
- 11 right now?
- 12 Q BY MR. TROTTER: When I -- Mr. Batch, I
- intended my reference to 2001 to mean calendar year
- 14 2001. Did you understand it to mean that?
- 15 A I wasn't exactly sure what period of time
- 16 you were referring to.
- 17 Q Is your answer the same, if you understand
- 18 that my question relates to your results of
- 19 operations for calendar year 2001, that they would
- 20 reflect the additional O&M costs necessitated by new
- 21 Federal regulations, and other requirements?
- 22 A To the extent that we had significant
- 23 safety requirements that we had to put into effect,
- it would have been -- half would have been done
- 25 2000-2001 and beyond.

- 1 Q And just focusing on calendar year 2001, to
- the extent you had additional and higher O&M costs
- 3 necessitated by new Federal regulations and other
- 4 requirements, those would be reflected in your
- 5 results for that year, correct?
- 6 A It would be reflected in that year and
- 7 subsequent years.
- 8 Q And were they substantially higher in the
- 9 year 2001 than in prior years; that is, your costs
- 10 necessitated by new Federal regulations and other
- 11 requirements?
- 12 A Again, I can only speak for after BP took
- over operations of Olympic. And when we came in
- 14 there was certainly a lot of investment that needed
- to be made, both capital investment as well as
- 16 projects relating to maintenance and other
- 17 regulatory projects that were required.
- 18 Q Was Olympic not complying with new Federal
- 19 regulations and other requirements prior to BP
- 20 taking over as operator?
- 21 MR. LEYH: Object, Your Honor. No
- 22 foundation.
- MR. TROTTER: I can lay it, if it's
- 24 necessary.
- JUDGE WALLIS: The witness may respond.

25

of directors?

A Yes, that's true.

THE WITNESS: Again, I can't really speak 1 2 to what the prior operator was doing before we got 3 here. 4 MR. TROTTER: Those are all my questions, 5 Mr. Batch. Thank you. 6 MR. FINKLEA: Just to mix things up, Mr. Brena and I are going to switch the number 2 and 8 3 slots. 9 10 CROSS EXAMINATION 11 12 BY MR. FINKLEA: 13 Q Good afternoon, Mr. Batch. I am Ed Finklea on behalf of Tosco. My first questions go to your 14 15 prepared direct testimony, which has been marked for 16 identification as Exhibit 611. 17 CHAIRWOMAN SHOWALTER: Mr. Finklea, would you give a little more energy to your questions? 18 19 Q BY MR. FINKLEA: Turning to page 2 of your 20 testimony, you identified yourself as the president 21 of the company. Who is your immediate supervisor? 22 A Mr. Peck is my supervisor. Q And as I understand it, Olympic has a board 23

- 1 Q And Mr. Peck has identified himself as
- 2 being a member of the board. Who are the other
- 3 members of the board?
- 4 A There are three BP members of the board,
- 5 and two Shell. The other members of the board are
- 6 Don Kinstra with BP -- and unfortunately, I am
- 7 drawing a blank here -- Steve Pankhurst from
- 8 BP.
- 9 The Shell members the board are Bob
- 10 Eastlake and Denise Burch.
- 11 Q In your professional qualifications you
- 12 identify your degrees. I take it from this you are
- 13 not an economist?
- 14 A I am not.
- 15 Q And I also take it, then, that you are not
- an expert in FERC pipeline rate making methodology.
- 17 Is that fair to assume here?
- 18 A Yes, that is correct.
- 19 MR. BEAVER: I hate to butt in. We now
- 20 have numbered testimony.
- JUDGE WALLIS: Let's be off the record for
- 22 a minute, please.
- 23 (Discussion off the record.)
- JUDGE WALLIS: Thank you. Let's be back
- on the record, please.

- 1 MR. FINKLEA: And I will note as I am going
- 2 through I will do like Mr. Trotter did, and try to
- 3 lead us to the right part of the page. I think it
- 4 works fine.
- 5 Q BY MR. FINKLEA: On page 3 when you talk
- about the history of how BP wound up with Olympic,
- 7 who were the other bidders to operate Olympic in the
- 8 year 2000?
- 9 A I believe it was Equilon Pipeline.
- 10 Q And was it -- we may be going over ground
- 11 we covered with Mr. Peck. It was the board of
- 12 directors of Olympic that made the selection; is
- 13 that correct?
- 14 A That's my understanding, yes.
- 15 Q If you could turn to page 5 of the same
- 16 exhibit.
- 17 A I am sorry. Which exhibit are we on again?
- 18 Q We're on what has been marked as Exhibit
- 19 611. It was your direct testimony which was filed
- 20 here, as well as filed with the Federal Energy
- 21 Regulatory Commission. I think it was originally
- 22 marked as BCB 9 for identification.
- 23 A Yes.
- Q I am on page 5 now. Page 5 has lines.
- Line 19 is where my focus is at the moment. I

- believe it's only the rebuttal testimony that
- 2 doesn't have lines.
- 3 Is it your testimony that Olympic did not
- 4 include all of its 1998 new investment in rate base
- 5 used in its rate filing at that time?
- 6 A That's what the testimony says, yes.
- 7 Q How much new investment was not included?
- 8 A As I state in the testimony, moreover it's
- 9 my understanding that when Olympic filed for cost
- 10 based interstate and intra-state rate base increase
- 11 at the end of 1998 to recoup a substantial
- investment made that year, it did not attempt to
- 13 recoup the full amount of that investment projecting
- a total cost of service for 1999 of 47.328 million,
- and projected operating revenue subsequent to the
- increase of only 44.508 million, approximately 6
- 17 percent below Olympic's cost of service.
- 18 Q And is it your position that Olympic was
- 19 entitled to recoup the full amount of its 1998 new
- investment and its 1999 cost of service?
- 21 A I would defer that to Brett Collins who
- 22 will follow me who is kind of our financial person
- who is looking into these cost of service numbers.
- Q If you could turn next to page 6 -- or I
- guess we're still on 6, up at line 3?

- 1 A (Complies.)
- 2 Q There's additional discussion on the next
- 3 line about substantial safety related investments.
- 4 A similar question I want to ask, is it your
- 5 position that Olympic was entitled to include the
- 6 safety investments you are mentioning there in its
- 7 rate base at that time?
- 8 A Again, I am not exactly sure at which time
- 9 you are referring.
- 10 Q Well, I am focused on exactly the ones you
- 11 are discussing at pages 5 and 6 of your direct
- 12 testimony, and the reference to the 1999 cost of
- 13 service study.
- 14 A I am not sure in this testimony that I am
- trying to link the two thoughts here.
- 16 Q Well, first, could you just read for --
- 17 reread your sentence that starts at line 3.
- 18 A Sure. "Olympic's profitability plunged
- 19 further as a result of the substantial safety
- 20 related investments made after the Bellingham or
- 21 Whatcom Creek incident, and significantly reduced
- revenue caused by reduced through-put."
- 23 Q Two questions. Was it -- is it your
- 24 position that those safety related investments
- 25 belonged in your rate base in your 1999 cost of

- 1 service?
- 2 A I am not making any claims one way or the
- 3 other. That might, again, be a better question for
- 4 Brett Collins.
- 5 Q Are those safety related investments that
- 6 were made at that time recurring expenses, which
- 7 Olympic would be entitled to include in a cost of
- 8 service study today?
- 9 A Again, you are talking about a time frame
- of 1999; is that correct?
- 11 Q I am talking about your reference to 1999
- 12 cost of service study, yes.
- 13 A Again, I am not trying to relate safety
- 14 improvements that Olympic has made since BP has
- become the operator to this 1999 study.
- Q So it's your position that if those safety
- 17 related investments were made outside of a rate
- 18 period, then the company has no particular
- 19 regulatory right to recoup those investments until
- 20 it files another rate case; is that correct?
- 21 A Again, I am not a regulatory specialist, so
- I don't have an opinion on that.
- Q Could we turn next to page 11 of this same
- 24 direct testimony?
- JUDGE WALLIS: What exhibit is that,

- 1 Counsel?
- MR. FINKLEA: Your Honor, I am still on
- 3 what has been marked for identification as Exhibit
- 4 611. When it was originally filed, it was marked
- 5 BCB 9, Mr. Batch's direct testimony in this
- 6 proceeding, which also is the direct testimony he
- 7 has filed with the Federal Energy Regulatory
- 8 Commission, as I understand it.
- 9 CHAIRWOMAN SHOWALTER: His direct testimony
- 10 here is 610, and then the attachment which is his
- direct testimony at the FERC is 611.
- MR. FINKLEA: You are correct,
- 13 Commissioner. And the way, at least, that we have
- 14 been reading this is 611 is essentially offered to
- 15 be incorporated by reference into this docket. It
- has a cover sheet that says, Before the Washington
- 17 Utilities and Transportation Commission, and it's
- 18 marked as Batch Olympic Pipeline General Rate Case.
- 19 But then the first page of it is marked
- 20 with a caption, United States of America, Before the
- 21 Federal Energy Regulatory Commission.
- 22 CHAIRWOMAN SHOWALTER: Let's call it 611
- 23 instead of direct. It would be clearer for the
- 24 record.
- MR. FINKLEA: That's fine.

- 1 Q BY MR. FINKLEA: What we have been
- discussing, Mr. Batch, is prepared direct testimony
- 3 that you have offered at the Federal Energy
- 4 Regulatory Commission, and offered in this
- 5 proceeding as an exhibit; is that correct?
- 6 A Yes.
- 7 Q So if we could turn again to page 11, and I
- 8 am looking in particular at a statement that begins
- 9 at line 20.
- 10 A (Complies.)
- 11 Q If you could just refresh your recollection
- 12 by rereading -- you don't have to read it into the
- 13 record -- but rereading line 20 of page 11 through
- 14 line 2 of page 12. You discuss there a number of
- 15 corrective actions that Olympic has undertaken.
- 16 A (Reading document.) Yes, I have got it.
- 17 Q Is deformation inspection tools one of the
- 18 three state-of-the-art devices used to verify the
- integrity and safety of a pipeline system?
- 20 A Deformation tool is a tool that looks for
- 21 dents or anomalies within the system, yes. That is
- one of the -- one of a few different types of
- 23 technology smart-pick devices that are used.
- Q And how frequently are these inspection
- tools used, the deformation one?

- 1 A At Olympic, I think we have made a
- 2 commitment to run the deformation tool every year
- 3 since we became the operator for at least three
- 4 years, because of the significant problems we have
- 5 seen with third-party damage, and top side dents
- from excavators that choose not to use the One-Call
- 7 System. So we made a recognition of up front that
- 8 this was a risk and exposure to this pipeline that
- 9 required some extensive inspection and possible
- 10 repair.
- 11 Q Now, the next one you mention is the
- 12 magnetic flux tool, and that's another -- as I take
- it, another state-of-the-art inspection device; is
- 14 that correct?
- 15 A Yes.
- 16 Q And then you also mention the transverse
- 17 flux inspection tool?
- 18 A Yes.
- 19 Q And regarding the magnetic flux, how often
- is that used?
- 21 A We have a periodic time table. I believe
- we are running those now in two to three year -- two
- 23 to three year increments, every two to three years.
- Q And how about transverse flux?
- 25 A That is the inspection tool that looks at

- 1 the longitudinal seams of the pipe, significantly
- 2 important with regard to ERW pipe seams. That's
- 3 being run for the first time end of last year. And
- 4 I believe we completed our final run last week of
- 5 this year.
- Q Did I take it that's not something you
- 7 would do annually the way you -- is it "deformation"
- 8 or "defamation" tool?
- 9 A Deformation tool.
- 10 Q Am I correct that the magnetic flux and
- 11 transverse flux are not something that have to be
- done annually?
- 13 A We made a commitment to look at Olympic's
- 14 pipeline with all the technology that's available to
- us. Again, because of the exposure to third-party
- 16 hits, we felt deformation tool was necessary to run
- every year.
- 18 Historically, I think the industry is
- 19 nowhere near that level of frequency in running
- 20 inspection tools. With regard to the TFI tool, that
- 21 is still a relatively new piece of technology that I
- think Olympic, and a few other companies, have run.
- 23 And we're just pretty much trying to understand the
- value and the benefit of the TFI tool, what it's
- 25 going to show us.

- 1 O Do you know -- this would call for you to
- 2 have in front of you what has been marked for
- 3 identification as Exhibit 819. It's Ms. Hammer's
- 4 original cost of service study, I think also
- 5 referred to as OPL 31. And my questions go both to
- 6 that, and then to the rebuttal case.
- 7 Is the cost of inspection, using first the
- 8 magnetic flux tool, included in the total operating
- 9 expenses that Olympic is now requesting rate
- 10 treatment now on for the test period?
- 11 A I am not completely sure whether the
- inspection tools are categorized as capital or
- 13 expense, and how we're claiming that within our
- 14 case.
- JUDGE WALLIS: Mr. Finklea -- excuse me,
- 16 Mr. Batch -- could we have a repeat citation to
- 17 Exhibit 819.
- 18 MR. FINKLEA: Yes. The citation to 819, as
- 19 I understand it, it was originally marked as OPL 31.
- 20 And I was looking in particular at schedule 12 of
- 21 that exhibit. It has been marked for identification
- 22 at this time as Exhibit 819. It was also known as
- 23 CAH-4, cost of service case 2.
- 24 MR. LEYH: Your Honor, I don't believe the
- witness has a copy of that, and I don't believe it

- 1 was listed in the cross exhibits for Tosco.
- 2 MR. FINKLEA: Well, I am not offering it as
- 3 an exhibit. The company is already offering it as
- 4 an exhibit.
- 5 JUDGE WALLIS: Well, we expect the company
- 6 to offer it. And our convention is an exhibit that
- 7 has been marked for identification by the company
- 8 may be inquired into.
- 9 MR. LEYH: I wonder if we could give the
- 10 witness a copy of that exhibit.
- JUDGE WALLIS: May we do that, please.
- 12 Q BY MR. FINKLEA: Do you have that now in
- front of you, Mr. Batch?
- 14 A I have the exhibit, yes.
- 15 Q Is the cost of inspection using the
- 16 magnetic flux tool included in the total operating
- 17 expenses for the base period -- or the test period
- in OPL -- first of all in OPL 31, or what has been
- 19 marked for identification as Exhibit 819? And I am
- on schedule 12 of that exhibit.
- 21 A This is a level of detail that I am not
- 22 sure I can properly speak to.
- 23 Q Well --
- 24 A Certainly inspection costs need to be
- 25 recovered. I mean, it's part of the safety efforts

- for this pipeline. But as far as the level of
- detail that you are asking, I don't really think I
- 3 have the answers for you. I think I would defer
- 4 that to Ms. Hammer, since this is one of her
- 5 exhibits.
- 6 Q Well, let's talk about this in general,
- 7 then. Is it the company's position that the
- 8 magnetic flux inspection, as you said, only occurs
- 9 every two or three years? Is that, in your opinion,
- 10 something that should be included as an operating
- 11 expense for purposes of setting rates here, or
- 12 should it be capitalized, or should it be amortized
- over a number of years? What is your company's
- 14 position on that?
- 15 A Again, I am not a rate specialist or an
- 16 accountant, and I would, frankly, prefer to defer
- those questions to the right people who can answer
- 18 that question.
- 19 Q And that would be Ms. Hammer or
- 20 Mr. Collins, or both?
- 21 A Perhaps both.
- 22 Q And I will -- I assume the answers would be
- 23 the same if I am asking about the transverse flux
- inspections?
- 25 A Yes.

- 1 Q But you do agree that both the magnetic
- 2 flux and the transverse flux is not something that
- 3 is done annually?
- 4 A Yes, that's correct.
- 5 Q Again, on page 12 of the same exhibit, 611,
- 6 there's a statement regarding visual inspections on
- 7 lines -- starting at line 5 in the middle. Does
- 8 your company's visual inspection program cover the
- 9 entire pipeline system?
- 10 A Yes, it does.
- 11 Q And has a visual inspection program been
- 12 completed for the entire system?
- 13 A Visual inspections have been done with
- 14 the -- in conjunction with the repair program. And
- 15 the process -- and I might just lay out the process
- 16 a little bit. We plan to run an internal inspection
- 17 tool. We run the internal inspection tool. We have
- some time that we need to spend to analyze the
- 19 results of the internal inspection tool.
- 20 That tool correlates various findings,
- 21 features, and anomalies that it picks up inside of
- the pipe, and correlates that externally to the real
- world to where that pipe actually is.
- 24 At that point, once we have those
- 25 correlations made, we then have to get proper

- 1 permits for fill and grade to be able to physically
- 2 dig the pipeline -- because primarily most of the
- 3 pipeline is underground -- to that feature or
- 4 finding that the tool is indicated and visually
- 5 inspect what the tool was seeing.
- 6 So in that context, yes. For every anomaly
- 7 that we need to inspect, we have to dig it up and
- 8 visually inspect it before the repair.
- 9 Q And has the visual inspection program been
- 10 completed for the entire system at this time?
- 11 A No. I mean, that's an ongoing process.
- 12 Certainly the first several rounds of internal
- inspection and visual information and repair are
- 14 complete, but we're just completing now the TFI
- 15 inspection runs, and in the process of analyzing the
- data that the TFI tools have found.
- 17 And once we analyze the data, again, we
- 18 will need to make correlations to the pieces of the
- 19 pipeline that it has found something. And we will
- 20 have to go and start digging those areas to visually
- 21 inspect those locations.
- 22 Q In your opinion, have all the appropriate
- 23 repairs from those inspections been completed?
- 24 A Which inspections?
- 25 Q From the visual inspections?

1	A If we have gone through the effort and
2	expense of digging it up, permitting it and digging
3	it up and identifying what the anomaly is, yes, I am
4	confident that we have made the proper repairs.
5	JUDGE WALLIS: Mr. Finklea, may I ask how
6	we're doing on your cross?
7	MR. FINKLEA: I am about 40 percent of the
8	way there.
9	JUDGE WALLIS: Let's take a 15-minute
10	break, then, please.
11	END OF AFTERNOON SESSION AT 3:30 P.M.
12	