1	BEFORE THE WASHINGTON	UTILITIES AND						
2	TRANSPORTATION COMMISSION							
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4	In the Matter of the Application of)Docket No. UT-021120)Volume VI						
5	QWEST CORPORATION)Pages 577-623 and) 662-675						
6	Regarding the Sale and Transfer of Qwest Dex to Dex Holdings,)(Pages 624 through)661 contained in a						
7	LLC, a non-affiliate.)separate record.)						
8		_/						
9	A hearing in the above matter was							
10	held on May 22, 2003, at 9:09 a.m., at 1300 Evergreen							
11	Park Drive Southwest, Olympia, Washington, before							
12	Administrative Law Judge DENNIS MOSS and Chairwoman							
13	MARILYN SHOWALTER and Commissioner RICHARD HEMSTAD							
14	and Commissioner PATRICK J. OSHIE.							
15	The parties w	were present as						
16	QWEST CORPOR	ATION, by Lisa Anderl						
17	and Adam Sherr, Attorneys at Law, 1600 Seventh Avenue, Suite 3206, Seattle, Washington 98191, and by Phil Roselli, Attorney at Law, 1801 California							
18	Street, Suite 4900, Denver, Colo							
19	THE PUBLIC, k Jr., Assistant Attorney General,	by Robert W. Cromwell,						
20	Suite 2000, Seattle, Washington							
21		LLC, by Brooks E.						
22	Harlow, Attorney at Law, Miller Street, Suite 4400, Seattle, Was	shington 98101, and by						
23	Richard R. Cameron, Attorney at Law, Latham & Watkins, LLP, 555 Eleventh Street, N.W., Suite 1000, Washington, D.C., 20004-1304.							
24	mashington, D.C., 20004-1304.							
25	Barbara L. Nelson, CCR Court Reporter							

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2	INDEX OF WITNESSES	
3		
4	WITNESS:	PAGE:
5		
б	CHARLES W. KING	
7	Direct Examination by Mr. Melnikoff	582
8	Examination by Chairwoman Showalter	585
9	Examination by Commissioner Hemstad	599
10	Examination by Commissioner Oshie	606
11	Examination by Chairwoman Showalter	608
12	Cross-Examination by Ms. Smith	609
13	Redirect Examination by Mr. Melnikoff	610
14	Recross-Examination by Ms. Smith	618
15		
16	PETER C. CUMMINGS	
17	Cross-Examination by Ms. Smith	619
18	(Separate, Highly Confidential Record contained	ed
19	in Volume VII, Pages 624-661.)	
20	Redirect Examination by Mr. Sherr	662
21		
22		
23		
24		
25		

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			IND:	EX OF	EXHIBITS		
E	EXHI	BIT:			MARKED:	OFFERED:	ADMITTED:
ľ	No.	206			581	668	673
ľ	Nos.	271	through 2	74		584	584
ľ	Nos.	286	through 2	90		584	584
	Nos.	87 t	hrough 90			667	668
	No.	186				667	672
ľ	Nos.	187	through 1	92		667	Denied
1	Nos.	193	through 1	99		667	672
1	No.	200				667	Denied
1	No.	201				667	672
	Nos.	203	through 2	05		668	673

- JUDGE MOSS: Let's come to order, please.
- 2 A couple of housekeeping matters. We have had handed
- 3 up this morning the update, if you will, or
- 4 supplement to Exhibit Number 87 that we were working
- 5 with yesterday with Mr. Cummings, and so everybody
- 6 should have that now.
- We've also had distributed Exhibit 214,
- 8 which had previously been identified, but was not
- 9 available. There was a supplemental page or a
- 10 revised page for Dr. Kalt's testimony that has been
- 11 provided to all.
- Ms. Smith, there was a new exhibit. The
- 13 number has escaped me. 206?
- MS. SMITH: Your Honor, 206.
- JUDGE MOSS: 206. And what was the
- 16 description on that?
- 17 MS. SMITH: It's an investment article
- 18 called Movers and Shakers, and it pertains to Xcel
- 19 Energy, Inc. And I had some questions yesterday for
- 20 Mr. Cummings, and this exhibit is associated with
- 21 that line of questioning.
- JUDGE MOSS: All right. So we'll identify
- that with Mr. Cummings, Number 206.
- MS. SMITH: Thank you, Your Honor.
- 25 JUDGE MOSS: All right. Now, we agreed, in

- 1 some off-the-record activity, to have Mr. King this
- 2 morning, so we could get him up and off and hopefully
- 3 on an airplane back to the East Coast in a timely
- 4 way, and then we'll get back to Mr. Cummings after we
- 5 complete that.
- 6 My understanding at this juncture is that
- 7 we don't have cross-examination for Mr. King, but, of
- 8 course, the Bench may have some questions and so on
- 9 and so forth. So with that introduction, let me
- 10 swear you in, Mr. King.
- 11 Whereupon,
- 12 CHARLES W. KING,
- 13 having been first duly sworn by Judge Moss, was
- 14 called as a witness herein and was examined and
- 15 testified as follows.
- 16 JUDGE MOSS: Thank you. Please be seated.
- 17 Mr. Melnikoff, your witness.
- MR. MELNIKOFF: Thank you, Your Honor.
- 19 Good morning.

- 21 DIRECT EXAMINATION
- 22 BY MR. MELNIKOFF:
- Q. Mr. King, would you state your name and
- 24 business address, please?
- 25 A. Charles W. King. My business address is

- 1 Suite 410, 1220 L Street, N.W., Washington, D.C.,
- 2 20005.
- 3 Q. And by whom are you employed and in what
- 4 capacity?
- 5 A. I am president of the economic consulting
- 6 firm of Snavely, King, Majoros, O'Connor & Lee.
- 7 CHAIRWOMAN SHOWALTER: Mr. King, you need
- 8 to put the red button up.
- 9 THE WITNESS: Oh, the red button has got to
- 10 go on. I'm sorry, is this better? Do I need to
- 11 repeat anything?
- JUDGE MOSS: No, I think we got that.
- Q. Do you have in front of you exhibits
- 14 identified as 271 through 274-C, which is the
- 15 response testimony of Charles W. King and the
- 16 associated exhibits?
- 17 A. I do.
- 18 Q. And do you have the documents identified as
- 19 Exhibit Number 286 through 290, which are the
- 20 supplemental testimony of Charles W. King and
- 21 associated exhibits?
- 22 A. I do.
- Q. Were they prepared by you or under your
- 24 direction?
- 25 A. Yes, they were.

- 1 Q. Are there any revisions to any of those
- 2 documents?
- 3 A. No, there are not.
- Q. Are they true and correct, to the best of
- 5 your knowledge?
- 6 A. Yes, they are.
- 7 Q. If I asked you the questions contained
- 8 therein, would the answers be the same?
- 9 A. Yes, they would.
- 10 MR. MELNIKOFF: Your Honor, with that, I
- 11 would move their admission.
- JUDGE MOSS: All right. We've had the
- 13 Exhibits 271 through 290 moved for admission. Any
- 14 objection? Hearing no objection, 271 through 290 --
- 15 I'm sorry, there's a gap in there because of the
- 16 supplemental. I'm sorry, I'll have to restate that.
- 17 271 through 274 and 286 through 290. We had
- 18 previously identified cross exhibits by Qwest that,
- 19 of course, will not be offered, Numbers 275 through
- 20 285, so I appreciate counsel drawing my attention to
- 21 that gaff in the numbers.
- MR. HARLOW: Simply looked confused, Your
- 23 Honor. That's all.
- MR. MELNIKOFF: With that, Your Honor, Mr.
- 25 King is available for cross-examination questions.

- JUDGE MOSS: All right. And again, if I
- 2 haven't previously said on the record, my
- 3 understanding is that Staff doesn't have
- 4 cross-examination, but the Bench may have some
- 5 questions.
- 6 CHAIRWOMAN SHOWALTER: I do.

- 8 EXAMINATION
- 9 BY CHAIRWOMAN SHOWALTER:
- 10 Q. Good morning, Mr. King.
- 11 A. Good morning.
- 12 Q. I am interested in engaging you in a
- 13 comparison of imputation as a tool, a regulatory
- 14 tool, prior to any sale of an asset, with imputation
- 15 as a tool to distribute gain after sale of an asset.
- 16 And I -- if you look confused, I can point you.
- 17 Let's go first to page four of Exhibit 271.
- 18 A. 271.
- 19 Q. That's your --
- 20 A. Initial.
- 21 Q. -- response testimony.
- 22 A. Yes, right. Let me go to that. Yes.
- Q. And I'm looking at lines 11 through 16.
- A. Mm-hmm.
- Q. But am I correct that your view of

- 1 imputation, as we have been doing it, is as a method
- 2 to deliver benefit to the ratepayers as if the Yellow
- 3 Pages had not been transferred from the regulated
- 4 entity outside the regulated entity?
- 5 A. That's correct. And it's my understanding
- 6 the Commission has essentially ignored that transfer
- 7 and treated Yellow Pages as though they were still a
- 8 component of the regulated entity.
- 9 Q. And in that sense, as we are using
- 10 imputation today, isn't imputation an indefinite
- 11 arrangement until there is an approved sale?
- 12 A. That's correct.
- 13 Q. All right. Now, if you could turn to page
- 14 17 of your response testimony, Exhibit 171.
- JUDGE MOSS: It's 271.
- Q. Excuse me, 271. And in lines one through
- 17 ten, you are saying, in a sale, the ratepayers should
- 18 receive all of the gain. And let's not focus on all
- 19 of the gain or what the gain is; just assume there's
- 20 --
- 21 A. Just the idea.
- Q. -- a certain amount of gain that is owed to
- 23 the ratepayers.
- 24 A. Yes.
- 25 Q. And now your proposal is to distribute or

- 1 deliver that gain in the form of an upfront cash
- 2 payment and 15 years, let's say, of imputation?
- 3 A. That's correct.
- 4 Q. And on --
- 5 A. But I wouldn't call it imputation.
- 6 Imputation implies that there is a revenue stream
- 7 that we are imputing back into the revenue as an
- 8 offset to the revenue requirement. This really is a
- 9 re -- a timed flow-through of the gain to ratepayers
- 10 in the form of a credit, a revenue credit.
- 11 Q. Well, and this is the issue I want to talk
- 12 about, because we are using this word imputation --
- 13 A. Yes.
- Q. -- I think in some different senses, but on
- 15 -- well, on line one, you would say, really, the
- 16 ratepayers should receive this gain now, but because
- 17 that would defeat the purpose for selling it, let's
- 18 work out a stream of benefits over time.
- 19 A. That's correct.
- Q. All right. Now, what my question is, how
- 21 -- how certain is that stream of benefits over time?
- 22 If the ratepayers were to receive today a cash
- 23 payment for the whole amount they are due, they would
- 24 have it. That would be done.
- 25 A. That's correct.

- 1 Q. They would get that benefit.
- 2 A. Yes.
- 3 Q. Instead, the proposal is to -- is to let
- 4 them have the benefit of a regulatory treatment over
- 5 the next several -- over the next 15 years?
- 6 A. That's correct.
- 7 Q. And would you agree that that is less
- 8 certain, in terms of their ultimate delivery of the
- 9 benefit, than if they get it all today?
- 10 A. Absolutely.
- 11 Q. All right. Now, then, my next question is
- 12 are there ways that might be more certain than the
- 13 proposal of -- let's call it post-sale imputation
- 14 than the proposal in the settlement? That is, why
- 15 wouldn't there be a contractual obligation to deliver
- 16 that same stream of benefits, or do you see a
- 17 distinction between a contract, say, between QCI and
- 18 QC to deliver this benefit and just our saying and
- 19 the company saying we will do it?
- 20 A. Well, if you're talking about a contractual
- 21 arrangement between QCI and QC, I don't see a whole
- 22 lot of difference between that and the proposal
- 23 that's embedded in the settlement.
- 24 If your objective is to make very sure that
- 25 ratepayers get this deferred benefit, then you could

- 1 cast the deferred benefit as direct bill credits over
- 2 the coming 15 years, corresponding to the annual
- 3 amount, which, under the settlement is, I believe,
- 4 \$110 million for three years and \$103 million for the
- 5 remainder. That would guarantee that ratepayers do,
- 6 in fact, receive every cent of the gain and would be
- 7 a much more forceful regulatory action.
- I don't think, though, that having a
- 9 contractual commitment from QCI to QC significantly
- 10 improves the probability that ratepayers will get a
- 11 benefit, because, under the existing arrangement,
- 12 ratepayers get no benefit unless there is a rate
- 13 case, unless there's a finding of revenue requirement
- 14 in which this flow-through of benefit is reflected.
- 15 Q. Under the existing arrangement, you mean
- 16 today or do you mean the settlement proposal?
- 17 A. I'm sorry, the settlement proposal.
- Q. Okay. Well, then, because -- I'm not sure
- 19 what you just said, because I wasn't sure whether you
- 20 meant today or --
- 21 A. I'm sorry, I should have said under the
- 22 settlement proposal.
- Q. All right.
- 24 A. Under the settlement proposal, there's no
- 25 realistic benefit to ratepayers unless you have a

- 1 rate case.
- Q. Right.
- 3 A. And if you want to guarantee that
- 4 ratepayers will, in fact, receive every cent of the
- 5 gain, then you could cast the deferred payment in the
- 6 form of a bill credit every year, and that bill
- 7 credit would be similar to the initial bill credit
- 8 for \$67 million that's being called for under the --
- 9 under the settlement.
- 10 Q. Well, and you say guarantee, and I guess my
- 11 feeling is even that is not guaranteed. In the event
- 12 of a bankruptcy of the company, that would be put in
- 13 question. I'm not saying there will be one; I'm just
- 14 saying there are -- there's a pecking order of
- 15 guarantees, that the most certain one would be
- 16 deliver all the cash now.
- 17 A. Yeah.
- 18 Q. Because it would be a done deal. I'm not
- 19 sure if there's something less certain than
- 20 imputation, but that strikes me as sort of toward the
- 21 other end. And then, in between those, I mentioned
- 22 the contract. That might be one, and a credit might
- 23 be a different one. I'm not sure how these all play
- 24 out legally, but it strikes me that would be between
- 25 imputation and a contract.

- 1 We have done credits in the past. That's a
- 2 normal way to do things if there's a sale of an
- 3 asset, such as Centralia. We also use credits for
- 4 Bonneville Power benefits. It comes right in off the
- 5 top -- it comes on the top.
- 6 But explain to me again what -- let's say
- 7 the different options are distribute all the cash
- 8 now, approve an imputation theory, such like the
- 9 settlement. Now, what would be -- would there be --
- 10 would there be -- would a credit have more force than
- 11 the settlement without any significant disadvantage
- 12 to the other interested parties in this sale?
- 13 A. Well, a credit would have an advantage in
- 14 guaranteeing that ratepayers get green money for this
- 15 gain. The other parties, namely Qwest, would
- 16 probably not like that so much, because, assuming
- 17 they can keep their costs down, they would not suffer
- 18 any loss by reason of the imputation, which really
- 19 isn't a revenue credit, through the regulatory
- 20 process, so long as they don't have to come in for a
- 21 rate case.
- This says no matter how profitable the
- 23 alternative, which is a annual revenue credit, in
- 24 effect says no matter how profitable Qwest is, and
- 25 quite regardless of its revenue requirement, it's

- 1 going to belly up \$103 million annually to ratepayers
- 2 for a bill credit, which is essentially the
- 3 difference between those two arrangements.
- Q. All right. Now, I'm just trying to think
- 5 out loud, which is dangerous, but supposing this were
- 6 characterized as a credit, that would be implicit or
- 7 silent until the next rate case, but at the point of
- 8 a rate case, it would be a credit.
- 9 A. Well, that --
- 10 Q. Or is that --
- 11 A. That, essentially, is what the settlement
- 12 calls for. And the name of it, imputation credit,
- 13 effectively, it's an offset to the revenue
- 14 requirement when that revenue requirement is
- 15 calculated.
- 16 Q. Okay. Now, what if we talked about a
- 17 contract and we said this contractual amount is
- 18 owing, but it is deemed satisfied, so long as there
- 19 is no rate increase, at the point at which there
- 20 isn't -- is any general rate case, the contractual
- 21 amounts kick in as a separate amount?
- 22 A. You see, I don't see that as being, from
- 23 the ratepayers' standpoint, any different from what
- 24 the settlement calls for. Essentially, the
- 25 settlement says there will be these annual

- 1 imputations or revenue credits. The contract is the
- 2 mechanism whereby you guarantee that Qwest
- 3 Communications, the regulated entity, derives its
- 4 money from Qwest International, the parent, but
- 5 that's within the company, that is within the family
- 6 of companies.
- 7 How it affects ratepayers is no different
- 8 than if you simply say we are going to have a revenue
- 9 credit of these amounts each year, because none of it
- 10 comes into play until there is a rate case and a
- 11 calculation of the revenue requirement.
- 12 Q. Well, I guess what I'm thinking about is
- 13 if, down the road, there is a bankruptcy, what is the
- 14 pecking order or what is the status of this
- 15 imputation amount versus a credit versus a
- 16 contractual amount? And you may not be a bankruptcy
- 17 expert, but that's the question I'm wondering.
- 18 A. Yeah, I'm not, but my guess is that when
- 19 there is a bankruptcy, it is the parent company that
- 20 bankrupts. It is not the regulated company. The
- 21 regulated -- if you have a contract between the
- 22 parent company and the regulated company, that would
- 23 be voided by a bankruptcy. If all you do is say that
- 24 the regulated company owes each year a revenue credit
- of \$103 million in any kind of rate of return, I

- 1 mean, the revenue requirement calculation, then that
- 2 is effectively un -- that is unaffected by a
- 3 bankruptcy, and the reason is that the regulated
- 4 entity would not be bankrupt. At least that's the
- 5 presumption.
- 6 Q. So you would see -- well, first of all, if
- 7 it were a contractual amount, you said it would be
- 8 wiped out. Now, do you mean the contract is voided
- 9 altogether or that contract and the beneficiary of
- 10 the contracts would become a creditor?
- 11 A. Yeah, you're getting in line with everybody
- 12 else.
- Q. Well, that's what I'm wondering about. If
- 14 everybody's in line, where are the ratepayers in line
- 15 if it's imputation credit, contract, or of course, if
- 16 they got the money up front, they wouldn't be in
- 17 line, because they would have gotten the money?
- 18 A. Well, it's not a -- ratepayers aren't
- 19 creditors under that environment. What you're simply
- 20 saying is we're going to make an adjustment to the
- 21 revenue requirement calculation. And it's not money
- 22 owed in the sense that there's a contract to be paid
- 23 or a bill to be paid, but when we go to calculate how
- 24 much revenue the company should recover from its
- 25 ratepayers, we're going to subtract \$103 million

- 1 whenever that happens.
- 2 That, I don't think, is something that a
- 3 bankruptcy court has any opportunity to void. Now,
- 4 again, I'm not a lawyer and I'm not a bankruptcy
- 5 expert, but I would think that that is perceived as a
- 6 regulatory decision that is not one that a bankruptcy
- 7 court could supersede.
- 8 Q. What about the -- if it is a regulatory
- 9 decision, what about the ability of the regulated
- 10 company to deliver on that?
- 11 A. Well, that's a problem that the Staff has
- 12 brought up. And we have to assume that there are
- 13 sufficient resources within the regulated company
- 14 that would permit it to continue to function,
- 15 notwithstanding a reduction in revenue of \$103
- 16 million. The implicit assumption is that the
- 17 regulated company got some benefit out of the sale of
- 18 the Dex holding -- Dex operation, but you and I know
- 19 that that's not the case, that the principal -- the
- 20 beneficiaries are going to be the parent company.
- 21 Q. So --
- 22 A. So I think that's a concern. I don't know
- 23 how -- I think the conditions that you would be
- 24 looking at at the time of the rate case, it's
- 25 possible that you could look at the company's

- 1 condition and decide they simply can't afford to fork
- 2 over \$100 million.
- 3 Q. Well, I mean, doesn't it -- wouldn't that
- 4 -- if we did insist on the amount, wouldn't it
- 5 necessarily have to come directly out of the
- 6 profitability of the regulated company unless the
- 7 parent company has some other profits, but I was
- 8 positing that the parent company, the parent group,
- 9 is in bad shape.
- 10 A. The only reason you would not enforce the
- 11 \$103 million is a cash flow consideration. The fact
- 12 that it's subtracted from the profits flow up to the
- 13 parent company is appropriate. After all, it was the
- 14 parent company who got all the money in the first
- 15 place. So that properly is where the subtraction
- 16 comes from.
- 17 The reason you might want to ease off on
- 18 the revenue credit would be if the company could
- 19 demonstrate that the loss of this hundred million
- 20 dollars effectively inhibits its ability to perform
- 21 service and to meet ratepayer needs, which is a
- 22 tougher test to show, but it's possible that could
- happen.
- Q. Well, I think that is a nice lead-in to my
- 25 last question. If you could turn to page three of

- 1 your response testimony, Exhibit 271. On line 14 --
- 2 well, 13 through 15, you say the sale is in the
- 3 public interest as it appears to be the only way that
- 4 Qwest's parent company can stave off bankruptcy.
- 5 And I read the rest of your testimony and
- 6 there does not seem to be any analysis of why that's
- 7 the case. I take it you are accepting as a given
- 8 that it is desirable, or not just desirable, but I
- 9 gather necessary to protect ratepayer interests that
- 10 Owest International -- I can't --
- 11 JUDGE MOSS: QCI.
- 12 Q. -- QCI avoid bankruptcy?
- 13 A. First of all, I accepted the company's
- 14 contention that it must raise this money to meet the
- 15 debt that is coming due during the next two years.
- 16 And the company implied -- I don't think it implied;
- 17 they stated that, absent this money, they simply
- 18 wouldn't be able to meet these obligations.
- Now, we didn't get to the question of is it
- 20 a terrible thing if QCI goes bankrupt, and the Staff
- 21 argues that it wouldn't be all that bad. After all,
- 22 Enron went bankrupt and Portland General Electric is
- 23 doing fine.
- 24 My concern is that a bankruptcy judge would
- 25 take one look at the Dex operation and say this is a

- 1 valuable piece of property, and I think I'm going to
- 2 sell it to pay the creditors, and the bankruptcy
- 3 court sells Dex and we are left with nothing for
- 4 ratepayers. That, I think, is the big concern I have
- 5 with bankruptcy. Again, lawyers and bankruptcy
- 6 experts may have different views, but -- and I'm not,
- 7 don't pretend to be an expert, but it does seem to me
- 8 that there is a real concern that we could lose every
- 9 penny of benefit that comes from Dex directories.
- 10 Q. So your view is sell Dex now, maybe you do
- 11 avoid bankruptcy, and we funnel some of the benefit
- 12 immediately to the ratepayers, and the rest of the
- 13 benefit in some way that at least you find
- 14 satisfactory, the imputation method?
- 15 A. That's correct. It was my original
- 16 position, of course, that the amounts should be a
- 17 little larger than the settlement, but the virtue of
- 18 the settlement is that it's a done deal and we know
- 19 it will go through and will not be challenged by the
- 20 company.
- I think, when we bail out of the
- 22 settlement, we increase greatly the risk that, for
- 23 legal reasons, for financial reasons, the
- 24 arrangement, whatever it is, simply can't be
- 25 enforced. The settlement can be enforced, because

- 1 the company said they'll accept it.
- 2 CHAIRWOMAN SHOWALTER: Okay. Thank you.

- 4 EXAMINATION
- 5 BY COMMISSIONER HEMSTAD:
- 6 Q. Well, the Chair really explored much of
- 7 what I was going to pursue. Just to be clear, on
- 8 page three of your response testimony, at line 20, or
- 9 starting at line 19, you state, To the contrary,
- 10 ratepayers should be assured of some sort of
- 11 guaranteed compensation, and on.
- 12 In view of your discussion with Chairwoman
- 13 Showalter, do I take it you don't really mean
- 14 guaranteed in the light of the potential of a future
- 15 bankruptcy of the parent company?
- 16 A. Well, the \$67 million up front would be
- 17 quaranteed --
- 18 Q. Well, I'm sure --
- 19 A. -- because that would occur. The revenue
- 20 credits the settlement calls for, I believe, are
- 21 reasonably guaranteed in the event there is a rate
- 22 case, because, as I mentioned earlier, I don't know
- 23 that a bankruptcy court could determine that that is
- 24 a -- that's a bill that it has access to. That is,
- 25 it could -- it could cancel the Commission's decision

- 1 to make that adjustment in the revenue requirement.
- 2 Again, these are legal matters, and it's
- 3 quite possible that I'm just -- well, it is true that
- 4 I'm just speculating, but I don't see that as a
- 5 payable by Qwest to its ratepayers in the sense that
- 6 it would be a payable to any other creditor. Rather,
- 7 it is a ratemaking adjustment that this Commission
- 8 has committed to and, under the settlement, the
- 9 company has committed to as well, and the company
- 10 would be denying its own settlement if it opposed it.
- I do believe there is -- in the settlement
- 12 language itself, the parties all commit to not oppose
- 13 the implementation of the conditions of the
- 14 settlement.
- 15 Q. If there is going to be this continuing
- 16 arrangement, assuming the sale is approved, along the
- 17 lines of the settlement, and we simply continue to
- 18 reduce the amount of revenue that otherwise would be
- 19 available to the company by the approximate \$100
- 20 million per year, how do we protect ratepayers from
- 21 the scenario where Washington ratepayers, for
- 22 example, on capital improvements, would simply be
- 23 starved?
- 24 A. Well, I mentioned that earlier. There is a
- 25 possibility that the deduction of \$100 million from

- 1 the revenue stream to the company could so starve the
- 2 company of cash availability, particularly given that
- 3 it's not going to get much from its parent by reason
- 4 of equity infusions, and it can't -- with no equity
- 5 infusions, it probably can't raise much more in the
- 6 way of debt.
- 7 There is a possibility that the cash flow
- 8 situation could be so bad that you would not want to
- 9 impose this hundred million dollar reduction in the
- 10 revenue requirement. That condition is possible.
- 11 The more likely condition is that the
- 12 company can meet its construction obligations, but
- 13 what happens is that the parent company gets a very
- 14 low rate of return on its equity investment, and
- 15 that's as it should be, but I can't sit here and tell
- 16 you that we can comfortably deduct \$100 million when
- 17 there is a rate case and not have a problem of cash
- 18 shortfall.
- 19 So that your concern is, I think, a valid
- one, and I just don't know how to get around it.
- 21 Q. Well, there are two different scenarios. I
- 22 suppose one is that the company gets the lower rating
- 23 from the Wall Street rating bureaus, and the result
- 24 of that is to increase its cost of capital. That may
- 25 cancel out any benefit from the future credit.

- 1 That's one problem, isn't it?
- 2 A. It is a problem. Whether that increase in
- 3 the cost of capital offsets the hundred million
- 4 dollars, I don't know. The embedded debt cost would
- 5 not change even if you downgraded the company's debt.
- 6 The cost of equity normally is calculated on the
- 7 basis of a healthy company and would disregard -- in
- 8 your estimation of the cost of equity, you would
- 9 disregard the hundred million dollar reduction and
- 10 presume that that is, in fact, revenue. And --
- 11 because otherwise you would -- exactly what you say
- 12 would happen. You would cancel out the benefit of
- 13 the hundred million dollar rate credit.
- 14 So I don't think the cost of capital impact
- 15 is the concern. The concern is the cash flow
- 16 problem.
- 17 Q. The second scenario is the company will
- 18 say, Well, we're earning a higher rate of return in
- 19 other states than in the state of Washington, so
- 20 taking that into account, we're simply just not going
- 21 to invest here, but we'll invest elsewhere.
- 22 A. Well, I've heard companies say that and --
- Q. And I believe this company has said that.
- 24 A. Well, it's altogether inappropriate. The
- 25 company has a obligation to serve its customers in

- 1 every state.
- 2 Q. And -- okay.
- 3 A. And it should not be attempting to punish
- 4 one state because it doesn't get the regulatory
- 5 treatment that it likes. I think any company that
- 6 says we're going to underinvest intentionally because
- 7 you're treating us badly from a regulatory
- 8 standpoint, I think is violating its public utility
- 9 obligation.
- 10 Q. And what does the Commission do about that?
- 11 A. Well, there's a whole string of penalties
- 12 that the Commission can impose. In fact, this
- 13 Commission has imposed rather a draconian set of
- 14 standards, I understand, subsequent to the merger
- 15 with Qwest of US West, and those are the kind of
- 16 things that you could impose on the company and make
- 17 sure that the quality of their service is maintained.
- 18 Q. To what extent are the federal agencies
- 19 influenced in the agreement to the settlement by
- 20 their concern about Blue Pages?
- 21 A. Well, our problem is this. Everyone says
- 22 that the directory business is, to some extent, being
- 23 offset by Internet searches and the fact that you can
- 24 get Yellow Pages and White Pages on the Internet.
- 25 That's fine. I have tried to look up a government

- 1 agency on the Internet. You can't do it. Because if
- 2 you look in the Yellow Pages, it says type of
- 3 business, and of course a government agency isn't a
- 4 type of business. If you look at a White Page, it
- 5 says name and address and you try and type in the
- 6 name and address. I think Blue Pages is the one area
- 7 in the whole directory where you really do need the
- 8 directory.
- 9 Now, I appreciate that, even without Blue
- 10 Pages, every address is supposed to be listed, so if
- 11 you want the Fish and Wildlife Service, you can look
- 12 under F and maybe find it in the business section,
- 13 but even there, that's cumbersome. It's much better
- 14 to have a Blue Pages, which organizes telephone
- 15 numbers of government agencies according to the
- 16 government entity and then, within that government
- 17 entity, the various departments. And that is
- 18 something I think that certainly the federal
- 19 government, with its many, many, many agencies, needs
- 20 to have in all directories, if possible, but
- 21 certainly the majority of them.
- Q. Okay. I was going to ask one other
- 23 question back on the earlier discussion. Do you have
- 24 an opinion on the suggestions of Dr. Blackmon of the
- 25 -- call it attempting to ring-fence the regulated

- 1 utility by such things as requirements for levels of
- 2 equity ratios, for example?
- 3 A. In other words, he's going to, yeah, make
- 4 sure that the parent company does not bleed the -- I
- 5 think that could be done in a rate case. I don't
- 6 know that you need to do it as a preliminary -- I
- 7 mean, as a sort of precondition to approval of the
- 8 sale.
- 9 If, for example, the parent company were to
- 10 use the subsidiary as a source of debt capital
- 11 because it's got hard assets and the parent company
- 12 doesn't, this Commission has the power to use a
- 13 hypothetical capital structure, rather than the
- 14 actual capital structure in granting a -- calculating
- 15 a rate of return.
- 16 Q. But it's the actual capital structure that
- 17 has the real force, isn't it, rather than the
- 18 hypothetical?
- 19 A. It does, but if you use the hypothetical,
- 20 what you effectively do is require the parent company
- 21 to bear the burden of the lower capital costs that
- 22 you're going to find compared to the higher capital
- 23 cost that you would find if you used the actual
- 24 capital structure.
- 25 Bear in mind that stockholders of this

- 1 regulated entity are QCI. They're not the little old
- 2 ladies out in the public who own stock in Qwest
- 3 Corporation, the regulated entities. And it would be
- 4 QCI that is bleeding this company. And if it is, it
- 5 should be -- it should bear the price of it and
- 6 simply not get paid for its efforts.
- 7 Now, I don't know the details of Dr.
- 8 Blackmon's ring fence or his protection. I have read
- 9 his testimony. I haven't gone into the details of
- 10 those. Earlier in our settlement discussions, we had
- 11 proposed such things, but it seems to me the ultimate
- 12 concern of this Commission is the end product. Are
- 13 we getting -- we're getting good service at
- 14 reasonable prices, and that is determined on an
- 15 ongoing basis. And if the company is being bled by
- 16 its parent, that will show up in the form of bad
- 17 service, in the form of higher or attempted higher
- 18 rates, and that's where I think the Commission comes
- in, rather than trying to manage the capital
- 20 structure of or the capital flows between parent and
- 21 affiliate.
- 22 COMMISSIONER HEMSTAD: That's all I have.
- 23 Thank you.

- 1 BY COMMISSIONER OSHIE:
- Q. Mr. King, I'd like to just test my
- 3 understanding of the settlement agreement with yours
- 4 in one area, and that is it's my understanding that
- 5 the current rates for customers of Qwest in
- 6 Washington will not change as a result of this
- 7 settlement agreement. And I guess what I mean by
- 8 that is, going forward, should this agreement be
- 9 adopted and approved by the Commission, the current
- 10 rate of imputation will remain until there is a rate
- 11 case, and at that point the revenue credit will
- 12 substitute for the imputed amount currently in rates
- 13 and, essentially, I believe that the current
- 14 imputation is \$85 million?
- 15 A. That's the last one that was found, yes.
- 16 Q. Yes. And so then it would increase to 103
- 17 initially, so there would be an \$18 million addition,
- 18 if you will, to --
- 19 A. What had been the imputation.
- 20 Q. -- what had been the imputation, exactly.
- 21 Do I have it or not?
- 22 A. I think that's right, yes.
- Q. All right.
- 24 A. In other words, nothing really affects
- 25 rates until we have a rate case. And then the 110

- 1 and then \$103 million comes into effect. Now,
- 2 earlier, Chairwoman Showalter mentioned how could we
- 3 guarantee ratepayer benefits. That's possible with
- 4 an annual bill credit. But as the settlement now
- 5 stands, the only bill credit is the up-front bill
- 6 credit for \$67 million.
- 7 MR. OSHIE: Okay. Thank you.

- 9 EXAMINATION
- 10 BY CHAIRWOMAN SHOWALTER:
- 11 Q. Well, just to follow-up on that, I'm not
- 12 sure there was a meeting of the minds. Commissioner
- 13 Oshie said that, after the first rate case, there
- 14 would be a credit. Is it a credit under the
- 15 settlement or is it an agreed imputation?
- 16 A. Well, again, we talked about imputation
- 17 implying that there is a flow of revenue to an
- 18 affiliated company that we are going to impute to the
- 19 regulated entity. That condition would not exist
- 20 subsequent to the sale of Dex.
- 21 What we have instead is a revenue credit to
- 22 pay ratepayers back for the enormous gain that the
- 23 parent company, QCI, realized from the sale of Dex,
- 24 Dex being determined, repeatedly by this Commission,
- 25 to be a ratepayer asset.

- JUDGE MOSS: Okay. Did Staff have any
- 2 follow-up before we go to the redirect?
- MS. SMITH: Yes, Your Honor, thank you.

- 5 CROSS-EXAMINATION
- 6 BY MS. SMITH:
- 7 Q. Good morning, Mr. King.
- 8 A. Good morning.
- 9 Q. I'm Shannon Smith, I'm representing
- 10 Commission Staff. Under the settlement proposal,
- 11 will Qwest Corporation record a liability on its
- 12 financial books to reflect the unpaid future revenue
- 13 credits that will be owed to customers?
- 14 A. That's a question I can't answer. It's an
- 15 accounting question, and I really don't know how to
- 16 handle it.
- 17 Q. In a rate case, could Qwest effectively
- 18 undo the revenue credits by advocating for a higher
- 19 rate of return?
- 20 A. I think I discussed that with Mr. -- with
- 21 Commissioner Hemstad. They could attempt to do so,
- 22 but were I the rate of return witness, I would say it
- 23 is altogether inappropriate to do so and I would
- 24 impute back into the earnings of the company the
- 25 revenue credit on the grounds that this is a benefit

- 1 that this company received and it helped reduce its
- 2 rate of return, albeit it's the parent company, but
- 3 by implication, it is the subsidiary, as well.
- 4 Q. And finally, is your opinion or concern
- 5 about the forced sale of Dex in a bankruptcy based on
- 6 an assumption that the bankruptcy court could and
- 7 would order QC to enter into a long-term
- 8 noncompetition agreement with the new owner of Dex?
- 9 A. Don't know that Dex would have much value
- 10 if it didn't have that noncompetition agreement, so
- 11 probably the answer is yes.
- MS. SMITH: That's all we have. Thank you.
- 13 JUDGE MOSS: Okay. Mr. Melnikoff, did you
- 14 have any clarification or redirect?
- MR. MELNIKOFF: Yes, Your Honor. I'd like
- 16 to clarify several points.

- 18 REDIRECT EXAMINATION
- 19 BY MR. MELNIKOFF:
- 20 Q. Mr. King, you indicated, in a question from
- 21 the Chairwoman, that imputation would continue
- 22 indefinitely until a sale of the Yellow Pages. Are
- 23 there not intervening events and circumstances that
- 24 could, in fact, terminate -- either actually
- 25 terminate or effectively terminate imputation?

- 1 A. Well, I discuss that in my response
- 2 testimony, in connection with Mr. Grate's contention
- 3 that ratepayers bear no risk for Dex's operations.
- 4 If you never sold Dex and we continued as we are now,
- 5 it's possible that, over time, the Yellow Pages could
- 6 lose their value. And if they lost their value, the
- 7 imputation would decline correspondingly. And it's
- 8 possible that ultimately there would be no Yellow
- 9 Pages, that there would continue to be a White Page
- 10 requirement, and as a consequence, the company would
- 11 lose money on directory publication.
- 12 If that happened, the imputation would
- 13 really reverse. It would become a cost of service,
- 14 as long as it was required by the -- that is a White
- 15 Page publishing is required by the Commission. So
- 16 the answer to your question is yes, under the
- 17 hypothetical that we continued to keep Dex within the
- 18 Owest family.
- 19 Q. What if the methodology of or the type of
- 20 regulation imposed upon the regulated Qwest would
- 21 change?
- 22 A. Well, it would depend on the nature of the
- 23 change. The most likely change would be a price cap
- 24 mechanism, which is in place in many states, whereby
- 25 the company may earn as much as it likes, provided it

- 1 does not exceed caps on prices, and those caps are
- 2 usually the existing rates.
- 3 Under those circumstances, you would very
- 4 rarely, if ever, have a rate case, because, in
- 5 general, telephone service is a declining cost
- 6 industry. I've been working with the North Dakota
- 7 Commission, and I asked them why they did not concern
- 8 themselves with this Dex sale, and their answer was
- 9 that they are under price cap regulation and don't
- 10 regard it as a particularly relevant issue, from
- 11 their standpoint.
- 12 Q. If a subsequently sitting Commission or a
- 13 court in the state of Washington entertained a motion
- 14 from Qwest to get out from underneath imputation,
- 15 would that, in effect, stop the imputation if the
- 16 court --
- 17 A. Well, under what scenario? Under the
- 18 continued ownership of Qwest by --
- 19 Q. Yes.
- 20 A. If they were successful, obviously it would
- 21 end it, but --
- Q. So there are some risks of the imputation
- 23 continuing?
- 24 A. Yes, although, fortunately, the courts so
- 25 far have upheld the Commission's imputation. But the

- 1 Commission itself could make -- determine that
- 2 imputation is inappropriate.
- 3 Q. And I would refer you to page seven of your
- 4 response testimony, Exhibit 271, page -- it's the
- 5 paragraph from -- starting at line 21, page six, that
- 6 goes over to page seven, line seven.
- 7 A. Yes.
- 8 Q. Are there benefits to the ratepayers and to
- 9 Qwest regulated from staving off a potential
- 10 bankruptcy?
- 11 A. I think so, if -- first, the principal
- 12 benefit is the one that I cited. We save ourselves
- 13 from the possibility that the bankruptcy court could
- 14 reach in and sell Dex with no ratepayer benefits
- 15 whatever.
- 16 The other advantage to saving the parent
- 17 company and getting it healthy again is that we once
- 18 more have an opportunity to raise equity capital from
- 19 that parent company, which right now is effectively
- 20 foreclosed because of its perilous condition. And
- 21 absent the ability to raise equity capital, it
- 22 becomes then very difficult to raise debt capital.
- Q. You talked about the impact of the revenue
- 24 credit or imputation of the gain as only being --
- 25 impacting ratepayers if there's a rate case.

- 1 Isn't it true that the settlement speaks to
- 2 that imputation going to the Washington revenue --
- 3 intrastate revenue -- let me read it exactly. It
- 4 would be credited to the intrastate regulated
- 5 revenues beginning January 1st, 2004?
- 6 MS. SMITH: I'm going to object to that
- 7 question, to the form of the question, Your Honor.
- 8 The question is leading and this is redirect.
- JUDGE MOSS: This is redirect, Mr.
- 10 Melnikoff, and you shouldn't suggest the answer to
- 11 the witness through your redirect questions.
- 12 Q. Okay. Would you look at paragraph two on
- 13 Exhibit 2? It's found on page five at line ten,
- 14 beginning on line ten.
- 15 A. Paragraph two that says annual revenue
- 16 credit, yes.
- 17 Q. What --
- 18 A. Yes, I see it.
- 19 Q. Is there a -- does the revenue credit
- 20 impact the intrastate Washington regulated revenues,
- 21 beginning in January 2004, onward for 15 years?
- 22 A. That's correct.
- Q. If this Commission did an earnings audit,
- 24 would that -- based upon Washington regulated
- 25 revenues, would that revenue credit that is

- 1 contemplated in the settlement be -- impact to the
- benefit of ratepayers?
- 3 A. Yes, because there would then be a rate
- 4 case. I mean, it would -- effectively, it would be a
- 5 Commission-initiated rate case.
- 6 Q. But if they only looked to see whether or
- 7 not what the earnings were under actual earnings,
- 8 whether or not there should be a rate case or a rate
- 9 reduction, would that revenue credit impact to the
- 10 benefit of ratepayers?
- 11 A. Yes.
- 12 Q. Even if there wasn't a rate case?
- 13 A. Yes, because, in effect, what it would do
- 14 is stave off -- it could stave off a rate case. In
- 15 fact, I suspect that maybe one of the greatest
- 16 benefits, not that we will have a rate reduction of
- 17 110 million, but we will not have a rate increase,
- 18 because the Commission -- I mean, the company cannot
- 19 justify a finding of an adequate revenue.
- Q. So there is some benefit to --
- 21 A. Yes.
- Q. The Chairwoman, followed up by Commissioner
- 23 Oshie, talked about numerous options of distributing
- 24 the gain from a up-front cash distribution, a credit
- 25 distribution, a distribution with revenue credits, as

- 1 proposed by the settlement agreement. And you
- 2 acknowledged that there were all kinds of options
- 3 available and the advantages and disadvantages of
- 4 each.
- 5 Based upon all those options that are
- 6 available, what is your recommendation as to the best
- 7 way of distributing that gain?
- 8 A. My recommendation is to adopt the
- 9 settlement, and the reason is that the settlement is
- 10 a -- is a done deal, that there is no hanging risk
- 11 over the realization of return of benefit to
- 12 ratepayers. Why? Because the company has accepted
- 13 the level of ratepayer benefit that is embodied in
- 14 the settlement. Any more generous offer to
- 15 ratepayers -- and I will concede that there are good
- 16 arguments for a more generous flow for ratepayers,
- 17 certainly I advocated one myself in my response
- 18 testimony. But any other alternative that flows more
- 19 money to the ratepayers is likely to encounter the
- 20 company's opposition, and that immediately puts it at
- 21 risk.
- The company, in this case, has accepted the
- 23 level of -- accepted a level of ratepayer benefit.
- 24 That, in and of itself, makes the settlement a
- 25 low-risk proposition, which is why I support it.

- 1 Q. You mentioned your attempts at accessing
- 2 Blue Pages, government listings on the Internet.
- 3 I've been advised, and would you accept for --
- 4 subject to check, that there is a link on the Dex
- 5 Internet site to government listings that are
- 6 equivalent to Blue Pages in the paper --
- 7 A. Well --
- 8 MS. SMITH: Objection. Again, Your Honor,
- 9 I believe that this is a leading question on
- 10 redirect, and I'm not sure of the propriety of asking
- 11 one's own witness a question, subject to check, on
- 12 redirect.
- MR. MELNIKOFF: Well, I'm trying to clarify
- 14 the record on a point that may be the result of the
- 15 witness' narrow experience on the Internet, trying to
- 16 access something on the Internet.
- JUDGE MOSS: I think I'll sustain the
- 18 objection. Go ahead.
- MR. MELNIKOFF: I have no further.
- JUDGE MOSS: Oh, did you have something?
- MS. SMITH: Your Honor, Commission Staff
- 22 has one follow-up question for Dr. King, based on a
- 23 redirect question.
- JUDGE MOSS: All right. Go ahead.

- 1 RECROSS-EXAMINATION
- 2 BY MS. SMITH:
- 3 Q. Dr. King, in response to a question on
- 4 redirect, you stated that a future Commission could
- 5 undo imputation. Do you recall that?
- 6 A. Yes.
- 7 Q. Do you know whether a future Commission
- 8 could undo this settlement if it were approved by
- 9 this Commission?
- 10 A. Well, that's obviously a legal question. I
- 11 think it probably could, from a legal standpoint. It
- 12 certainly would be welshing on a deal. I think it
- 13 would be inappropriate. It may not be illegal for it
- 14 to do so.
- MS. SMITH: Thank you. Nothing further.
- 16 JUDGE MOSS: Okay. All right. Then I
- 17 believe, Mr. King, we can thank you very much for
- 18 your testimony and being with us this week and wish
- 19 you happy trails as you head to the East Coast.
- THE WITNESS: Thank you very much.
- JUDGE MOSS: We now will have Mr. Cummings
- 22 back for -- hopefully, we can complete his
- 23 examination.
- MR. HARLOW: Your Honor, while we're
- 25 switching witnesses, we can distribute Mr. Kalt's

- 1 prefiled surrebuttal testimony, if you'd like.
- JUDGE MOSS: That will be a good thing to
- 3 do. Let's get that out. We'll take a five-minute
- 4 break while we're doing that.
- 5 (Recess taken.)
- 6 JUDGE MOSS: All right. Let's come back to
- 7 order, please.
- 8 Whereupon,
- 9 PETER C. CUMMINGS,
- 10 having been previously duly sworn, was recalled as a
- 11 witness herein and was examined and testified as
- 12 follows:
- JUDGE MOSS: Let's please come to order.
- 14 All right. Mr. Cummings, welcome back. And of
- 15 course, you remain under oath.
- 16 THE WITNESS: Yes, sir.
- JUDGE MOSS: Ms. Smith, go ahead.
- MS. SMITH: Thank you, Your Honor.
- 19
- 20 CROSS-EXAMINATION
- 21 BY MS. SMITH:
- Q. Mr. Cummings, I'd like to direct your
- 23 attention to what has been marked and distributed
- 24 this morning as Exhibit 87. And do you have that
- 25 before you?

- 1 A. I do.
- Q. Now, this is -- just to clarify the record,
- 3 this is a replacement -- do you understand that this
- 4 is a replacement for the Exhibit 87 that was
- 5 distributed earlier and that we had begun our line of
- 6 questioning upon?
- 7 A. Yes.
- 8 Q. And the difference between those two
- 9 exhibits, just, again, to clarify the record, is that
- 10 the newly-distributed Exhibit 87 includes the
- 11 company's supplemental response to the data request,
- 12 which was dated January 21st, 2003?
- 13 A. That's my understanding, yes.
- 14 MS. SMITH: Your Honor, perhaps this might
- 15 be a good time to discuss again, whether on the
- 16 record or off the record, the fact that this is a
- 17 highly confidential document. And I had a
- 18 conversation with Mr. Sherr at the break where he
- 19 expressed some concern that any questioning on this
- 20 document may actually be highly confidential, even
- 21 without mentioning the individual numbers. And you
- 22 know, perhaps we could discuss for a moment how to go
- 23 about dealing with that issue.
- JUDGE MOSS: Well, previously we had
- 25 discussed the convention of having counsel simply

0621

- 1 refer to points in the highly confidential portions
- 2 of the exhibit by column or row designation. For
- 3 example, there might be a year identifying a column.
- 4 Is that somehow problematic?
- 5 MR. SHERR: No, Your Honor. Strictly
- 6 speaking, if Ms. Smith is simply going to ask if a
- 7 particular heading of a column says something and
- 8 asks the witness to look at a cell between a certain
- 9 row and a certain column, that doesn't -- that
- 10 doesn't cause us any issue.
- But the issue that we have is any type of
- 12 characterization, not beyond even stating what the
- 13 number is, any type of characterization of the
- 14 number, be it a positive number, a negative number,
- 15 be it higher or lower, anything like that really does
- 16 reach over into the highly confidential arena, and
- 17 the discussion that I had with Ms. Smith was based on
- 18 the desire to make this as easy as possible.
- 19 MS. SMITH: And Your Honor, Commission
- 20 Staff will have some questions about whether one
- 21 number is higher than another number, about one
- 22 number for a particular year is greater than another
- 23 particular year, and these are the company's future
- 24 cash flow projections.
- JUDGE MOSS: All right. Under the

- 1 circumstances, we're going to have to have a
- 2 confidential session in our hearing, and so I'm going
- 3 to ask that anyone who is present in the hearing room
- 4 who is not a signatory to the highly confidential
- 5 convention under the protective order, if those
- 6 persons will leave the room.
- 7 CHAIRWOMAN SHOWALTER: Advisory Staff can
- 8 stay.
- 9 JUDGE MOSS: Staff is excepted. Our
- 10 advisory Staff is excepted from the strictures. I
- 11 will also turn off the conference bridge line. This
- 12 is the last thing we're going to do today, so those
- 13 of you who may be listening in on the conference
- 14 bridge line probably will not need to be concerned
- 15 about checking back in. Those who are leaving the
- 16 room might wish to hang about for any closing
- 17 procedural matters or whatever, but -- so as far as
- 18 the transcript is -- whoops. You turned off the P.A.
- 19 system. Now, as far as the --
- 20 CHAIRWOMAN SHOWALTER: Wait a second,
- 21 though. Does this broadcast out to --
- JUDGE MOSS: No.
- 23 CHAIRWOMAN SHOWALTER: -- our offices?
- JUDGE MOSS: Only the P.A. system. Right.
- 25 It actually goes to 207. So if there's anyone in

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Room 207, they should leave.
              MR. SHERR: Your Honor, thank you for the
 2
 3
     accommodation.
               JUDGE MOSS: All right. And the transcript
 4
 5
    will be marked confidential from this point forward
    until I indicate otherwise.
 6
 7
               (The following testimony is contained in a
               separate, highly confidential record,
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              pursuant to the protective order, contained
              in Volume VII, pages 624 through 661.)
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- 1 REDIRECT EXAMINATION
- 2 BY MR. SHERR:
- 3 Q. Hello, again, Mr. Cummings.
- 4 A. Yes, Counsel.
- 5 Q. Do you recall yesterday Ms. Smith asking
- 6 you a series of questions regarding PGE's 10K and a
- 7 number of legal actions that PGE states it intends to
- 8 take?
- 9 A. Yes.
- 10 Q. And that related to your rebuttal
- 11 testimony, page seven, if you recall; is that
- 12 correct?
- 13 A. That's correct. That's where I laid out the
- 14 risks that PGE had identified relative to Enron.
- 15 Q. Thank you. Do any of those actions that
- 16 Ms. Smith was talking about yesterday, assuming that
- 17 they are true, they're subject to check at this
- 18 point, do any of those actions surprise you?
- 19 A. No, not really. I would expect that, in a
- 20 disclosure, a company like PGE that was identifying
- 21 risks would also identify, you know, what it intended
- 22 to do about those risks or actions that it could take
- 23 or might take or probably would take.
- Q. Do any of those potential actions change
- 25 the conclusion you reach in your testimony about the

- 1 potential effects of an Enron bankruptcy on PGE?
- 2 A. No, not at all. The risks are still there.
- 3 The point of my testimony was to identify the risks
- 4 and not what management was saying they might do
- 5 about the risks.
- 6 Q. Thank you. Do you also recall Ms. Smith
- 7 asking you a series of questions regarding NRG, Xcel,
- 8 and several related companies?
- 9 A. Yes.
- 10 Q. Do you know if NRG's position within the
- 11 Xcel family of companies is analogous to QC's
- 12 position in the QCI family of companies?
- 13 A. I haven't looked at Xcel or NRG and its
- 14 subsidiaries in detail, but I would doubt that they
- 15 would be comparable to the position that QC holds
- 16 relative to QCII, mainly because of the high degree
- 17 of integration and the dominance of the QC subsidiary
- 18 in the QCII structure, and the fact that Xcel and NRG
- 19 and the NSP and Public Service of Colorado entities
- 20 are really in a different industry.
- Q. Okay. Sorry for interrupting. Is the --
- 22 is an understanding of where the subsidiary fits
- 23 within the family of companies an important fact in
- 24 trying to analogize between two different corporate
- 25 structures, in this case, Xcel and QCI?

- 1 A. Absolutely. And I think it would be
- 2 particularly essential when the analysis is pointing
- 3 towards what the potential effects of a bankruptcy at
- 4 the parent or subsidiary level might be amongst those
- 5 entities.
- In my view, the bankruptcy, whether it's
- 7 Chapter 11 or another chapter, is a highly
- 8 individualized situation and I would not want to make
- 9 a comparison across industries, nor would I be
- 10 comfortable with a comparison, even within the same
- 11 industry, without really looking at the individual
- 12 company's circumstances.
- 13 Q. Thank you. I have a couple of questions
- 14 regarding the ARCA, which is A-R-C-A, the second
- 15 amended and restated credit agreement. Do you recall
- 16 Ms. Smith asking you at length about the ARCA
- 17 yesterday?
- 18 A. Yes.
- 19 Q. If you recall, Ms. Smith asked you if the
- 20 failure to close the Dex sale was an event of default
- 21 under the ARCA. Do you recall that?
- 22 A. Yes.
- Q. And I believe you answered no, it's not; is
- 24 that correct?
- 25 A. Yes, it's my understanding there's no

- 1 contractual provision in the ARCA which speaks
- 2 specifically to failure to close.
- 3 Q. Does that mean, in your opinion, that
- 4 failure to close the entire Dex sale doesn't make
- 5 defaulting under the ARCA more likely?
- 6 A. No, on the contrary. I'd say failure to
- 7 close the entire Dex sale makes defaulting under the
- 8 ARCA more likely.
- 9 Q. And why is that?
- 10 A. Simply for the reason that QCII needs the
- 11 cash from the sale of Dex to meet its obligations
- 12 going forward, and one of those big obligations is
- 13 the ARCA.
- 14 Q. Thank you. In your opinion, could the ARCA
- 15 have been finalized without the Dex sale having been
- 16 announced?
- 17 A. No, in my opinion, it could not. In fact,
- 18 it was not finalized until after the Dex sale was
- 19 announced. The ARCA negotiations were protracted,
- 20 they were delayed several times, they were the
- 21 subject of disclosure on several different occasions
- 22 that they were still in progress, and actually, they
- 23 were waiting for the Dex sale to close -- not to
- 24 close, but to be announced, to be negotiated.
- 25 Q. Thank you. I'm going to jump subjects on

- 1 you to see how nimble you are. A couple of questions
- 2 regarding seller financing.
- 3 A. Yes.
- 4 Q. In general, not regarding this deal
- 5 specifically. Do you have an understanding of what
- 6 the high yield bond market looks like today as
- 7 compared to previous periods of time?
- 8 A. Yes, I do, in general.
- 9 Q. Can you explain a little bit your opinion
- 10 of where the market sits today, as compared to last
- 11 year?
- 12 A. Certainly. You could look at Exhibit 205
- 13 or you could look at one of the exhibits in my
- 14 testimony and you can see that how the spreads on
- 15 high yield bonds have varied over the last year, year
- 16 and a half. Right now, the high yield bond market is
- 17 fairly attractive. There's a lot of money going into
- 18 the high yield bond market right now relative to
- 19 other investment opportunities. And what that means
- 20 is that there's generally attractive financing
- 21 conditions available right now in the high yield bond
- 22 market.
- 23 That wasn't the case at the time that the
- 24 Dex sale was negotiated and that wasn't the case,
- 25 really, either, at the time that the buyers sought

- 1 financing for the Dex East portion of the sale. The
- 2 conditions were much more difficult at that time than
- 3 they are now.
- 4 Q. If the high yield bond market is less
- 5 favorable in, say, three months, does that, in your
- 6 opinion, make it more or less likely that the buyer
- 7 in this transaction will call on Qwest to supply the
- 8 seller financing?
- 9 A. Well, if the market conditions are less
- 10 favorable in three months than they are now, I would
- 11 say it would be more likely for the buyer to exercise
- 12 their option for seller financing than they would at
- 13 this point in time.
- MR. SHERR: Thank you. Just one moment,
- 15 Your Honor. Your Honor, I have no more further
- 16 questions. Thank you.
- JUDGE MOSS: All right. Very good.
- 18 MS. SMITH: Your Honor. Commission Staff
- 19 has no further questions of Mr. Cummings, but we move
- 20 the admission of Exhibits 87 through 90, that were
- 21 originally marked for Mr. Reynolds. We move the
- 22 admission of Exhibits 186 through 201.
- JUDGE MOSS: Slow down. Eighty-seven
- 24 through 90 were previously identified with Witness
- 25 Reynolds?

- 1 MS. SMITH: Yes, Your Honor.
- JUDGE MOSS: And all right.
- 3 MS. SMITH: 186 through 201, and 203
- 4 through 206.
- 5 MR. SHERR: Your Honor, Qwest has an
- 6 objection as to some of those.
- JUDGE MOSS: You're not offering 202?
- 8 MS. SMITH: No, Your Honor.
- 9 JUDGE MOSS: Okay. All right. What are
- 10 Qwest's objections?
- MR. SHERR: No objection to Exhibits 87
- 12 through 90. Qwest's objection --
- JUDGE MOSS: Wait a minute. Let me go
- 14 ahead. I'm going to admit those as marked, then.
- 15 I'm not going to remark those, since we've had all
- 16 the questioning. We'll just go ahead and leave them
- 17 as numbered. All right. Now, what are your
- 18 objections?
- 19 MR. SHERR: Thank you. With regard to
- 20 Exhibits 187 through 192 and 200, and I believe I'm
- 21 correct that I heard that that was included?
- JUDGE MOSS: Yes.
- 23 MR. SHERR: Qwest objects to those exhibits
- 24 being introduced for two principal reasons. First is
- 25 a procedural matter, that many of those documents,

- 1 and I could identify them specifically, the date of
- 2 those documents pre-dates Qwest's -- excuse me,
- 3 Staff's direct testimony in this case. If Staff
- 4 deemed this information important to its case, it had
- 5 every opportunity to attach it to its direct
- 6 testimony, thus providing Qwest an opportunity,
- 7 through rebuttal testimony, to respond. It didn't do
- 8 so, and as a result of that, it's inappropriate to
- 9 seek admission of those documents at this time.
- The second objection is a much more
- 11 substantive one, and that is something that Mr.
- 12 Cummings was discussing before, so I appreciate him
- 13 giving you a preview, and that's that these are
- 14 simply not relevant to this proceeding. The
- 15 documents 187 through 192 and 200, if I may lump them
- 16 together, and we can look at them separately if we
- 17 need to, all focus on how we got here, what bad
- 18 things QCI or certain individuals did in order to get
- 19 us to this situation. And as Mr. Cummings said so
- 20 eloquently, it's simply not relevant. We are where
- 21 we are. We are before you because we are trying to
- 22 get out of these particular woods, and how we got
- 23 here's simply not relevant. With all due respect to
- 24 Ms. Smith, these documents really do nothing but
- 25 sling mud at Qwest and they're inappropriate, they're

- 1 not relevant to this case.
- 2 There's a transaction that Qwest has sought
- 3 approval for and a stipulation that many parties,
- 4 including several parties that represent different
- 5 sectors of the public, have agreed to in order to
- 6 approve the sale without frustrating the purpose of
- 7 the sale and to flow a tremendous portion of the gain
- 8 from that sale to ratepayers over a long period of
- 9 time. That's the issue that's before the Commission.
- 10 What's not before the Commission is how we
- 11 got here and whether Joe Nacchio or Phillip Anschutz
- 12 or anyone else acted improperly. It's really not the
- 13 issue, and we feel that it's absolutely inappropriate
- 14 and it's a distraction, and we ask that those
- 15 documents not be admitted.
- 16 JUDGE MOSS: Thank you.
- 17 MS. SMITH: Your Honor, if I may respond?
- 18 JUDGE MOSS: Yes.
- MS. SMITH: With respect to Mr. Sherr's
- 20 initial objection, that these documents were dated
- 21 before the time that Commission Staff filed its
- 22 testimony in this case, that objection -- that simply
- 23 isn't an objection. We can identify
- 24 cross-examination exhibits as we see fit, whether
- 25 they were generated a hundred years ago or generated

- 1 yesterday. The time line really isn't appropriate in
- 2 terms of whether these documents are admissible as
- 3 cross-examination exhibits.
- With respect to the second point, relevancy
- 5 of these documents and whether all they do is sling
- 6 mud at Qwest, I've got two comments. One, relevancy
- 7 in this case isn't determined just by the request
- 8 that Qwest is making in its application; it is also
- 9 determined by the issues that Commission Staff has
- 10 raised in response to that, and the Commission Staff
- 11 has raised in its testimony its belief that
- 12 ratepayers shouldn't suffer for the actions of the
- 13 parent company.
- 14 JUDGE MOSS: Let me stop you there. If
- 15 that's the linkage, then isn't Mr. Sherr's point
- 16 well-taken that these should have been part of
- 17 Staff's direct case?
- 18 MS. SMITH: Well, Your Honor, I suppose
- 19 they could have been, but that doesn't make it
- 20 inappropriate to admit them as a cross-examination
- 21 exhibit in this case.
- JUDGE MOSS: If the relevance depends on
- 23 Staff's response case, that's the point.
- MS. SMITH: Well, it's the relevance of the
- 25 cross, Your Honor.

- 1 JUDGE MOSS: Did you refer to any of these
- 2 exhibits during Mr. Cummings' cross?
- MS. SMITH: We did not refer to these
- 4 exhibits during Mr. Cummings' cross. We could have.
- 5 We could perhaps reopen the record and do that on an
- 6 exhibit-by-exhibit basis.
- 7 JUDGE MOSS: Okay. Go ahead with your
- 8 argument.
- 9 MS. SMITH: And Your Honor, many of these
- 10 documents, as well, aren't just mud-slinging
- 11 documents; they're government documents. They are
- 12 documents that have been issued either by government
- 13 agencies or other state commissions, and so they are
- 14 not what you would throw -- what you would lump into
- 15 the mud-slinging type arguments. And we believe that
- 16 these are proper and that they are admissible and,
- 17 with respect to the mud-slinging argument, Mr.
- 18 Sherr's objection goes to the weight, but not to
- 19 their admissibility.
- 20 (Recess taken.)
- JUDGE MOSS: The Bench has had an
- 22 opportunity to confer and will sustain the objection.
- 23 Exhibit Number 186 will be admitted as marked.
- 24 Exhibits Numbers 193 through 199 will be admitted as
- 25 marked. Exhibit 201 will be admitted as marked. 202

- 1 was not offered. 203 through 206 will be admitted as
- 2 marked. And I think I previously indicated that I --
- 3 if not, then I'll indicate now that 87 through 90 are
- 4 all admitted. I believe that takes care of our
- 5 exhibits.
- 6 MR. SHERR: Your Honor, just for
- 7 clarification, I think I beat Ms. Smith to the
- 8 button. And I apologize. I may not have heard the
- 9 list completely, and maybe I can ask you to --
- 10 JUDGE MOSS: Objection was sustained as to
- 11 187 through 192 and 200.
- MS. SMITH: But then, Your Honor, you said
- 13 they were admitted as marked; is that correct?
- 14 JUDGE MOSS: No, I said the objection is
- 15 sustained as to those exhibits. 186 is admitted, 193
- 16 through 199 are admitted. 201 is admitted, 203
- 17 through 206. I may have misspoken, but that's what I
- 18 meant to say.
- MS. SMITH: Thank you, Your Honor.
- MR. SHERR: Thank you, Your Honor.
- JUDGE MOSS: And then 87 through 90, thank
- 22 you, are admitted.
- MR. SHERR: Thank you, Your Honor.
- JUDGE MOSS: So I apologize if I misspoke
- 25 and misled. I believe, then, that completes

- 1 everything that we need to do with this witness, and
- 2 Mr. Cummings, we thank you very much for being here,
- 3 and sorry to have put you through the ordeal of
- 4 having to wait overnight, but we finished you today,
- 5 at least.
- 6 MR. CUMMINGS: Thank you.
- 7 JUDGE MOSS: And we will be in recess until
- 8 9:00 tomorrow morning, at which time we will want to
- 9 take up -- I think the focus we need to seek is to
- 10 get Dr. Selwyn and Dr. Kalt up and off, if we can,
- 11 because they have both traveled from distant
- 12 locations. And then, if we have additional time, we
- 13 talked about having Mr. Mabey.
- MR. HARLOW: I assume that Dr. Kalt will go
- 15 before Dr. Selwyn?
- 16 JUDGE MOSS: That would be sensible to me
- in the order of things, so if there's no -- yeah,
- 18 okay. That's what will then --
- 19 MS. SMITH: Your Honor, I'd just like to
- 20 state that it's Staff's preference, if at all
- 21 possible, that Dr. Selwyn be on and off the stand
- 22 tomorrow, so he can leave.
- JUDGE MOSS: Right, that's our goal.
- MS. SMITH: Thank you, Your Honor.
- JUDGE MOSS: That was our goal, and we'll

- 1 do what we can. But of course, you never know how
- 2 things --
- 3 MR. SHERR: Your Honor, sorry to interrupt.
- 4 We have the same request for Mr. Mabey. We actually
- 5 understood that he was going to be going first
- 6 tomorrow, given the limit of the time estimate for
- 7 cross-examination.
- JUDGE MOSS: Now, Mr. Mabey's out of Salt
- 9 Lake; right?
- MR. SHERR: That's correct.
- MS. SMITH: Mr. Selwyn's out of Boston, if
- 12 I could just throw that in, Dr. Selwyn.
- MR. HARLOW: Maybe we could compare street
- 14 addresses, because Dr. Kalt's also from Boston.
- JUDGE MOSS: All right. Let's be off the
- 16 record.
- 17 (Discussion off the record.)
- 18 JUDGE MOSS: Let's be back on the record
- 19 just briefly. We have resolved our order of
- 20 witnesses for Friday, and we'll start with Mr. Mabey,
- 21 and then we'll have Dr. Kalt, and then we'll have Dr.
- 22 Selwyn. So with that, unless there's any further
- 23 business, and there does not appear to be for today,
- 24 we'll be in recess. Thank you.
- 25 (Proceeding adjourned 11:42 a.m.)