

**EXHIBIT NO. \_\_\_(KJB-1T)  
DOCKET NO. UE-13\_\_\_  
PCA 11 COMPLIANCE  
WITNESS: KATHERINE J.BARNARD**

**BEFORE THE  
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**In the Matter of the Petition of  
PUGET SOUND ENERGY, INC.  
For Approval of its March 2013 Power  
Cost Adjustment Mechanism Report**

**Docket No. UE-13\_\_\_**

**PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF  
KATHERINE J. BARNARD  
ON BEHALF OF PUGET SOUND ENERGY, INC.**

**MARCH 29, 2013**

**PUGET SOUND ENERGY, INC.**

**PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF  
KATHERINE J. BARNARD**

I. INTRODUCTION .....1

II. BACKGROUND REGARDING THE PCA MECHANISM.....2

III. PCA PERIOD 11 ACCOUNTING.....5

IV. ADJUSTMENT OF COSTS MADE UNDER THE RESTATEMENT  
METHODOLOGY .....11

1 **PUGET SOUND ENERGY, INC.**

2 **PREFILED DIRECT TESTIMONY OF KATHERINE J. BARNARD**

3 **I. INTRODUCTION**

4  
5 **Q. Please state your name, business address and present position.**

6 A. My name is Katherine J. Barnard. My business address is 10885 N.E. Fourth  
7 Street, P.O. Box 97034, Bellevue, Washington 98009-9734. I am the Director of  
8 Revenue Requirement and Regulatory Compliance for Puget Sound Energy, Inc.  
9 ("PSE").

10 **Q. What is your educational and professional experience?**

11 A. The First Exhibit to my testimony, Exhibit No. \_\_\_(KJB-2) describes my  
12 educational and professional experience.

13 **Q. What are your duties as Director of Revenue Requirement and Regulatory**  
14 **Compliance for PSE?**

15 A. As Director of Revenue Requirement and Regulatory Compliance, I am  
16 responsible for the Revenue Requirement department at PSE.

1 **Q. What is the purpose of this filing?**

2 A. In accordance with the Commission's Twelfth Supplemental Order in Docket  
3 No. UE-011570, PSE must file an annual report detailing the power costs  
4 included in its deferral calculation under the Power Cost Adjustment ("PCA")  
5 Mechanism. The Settlement Agreement in the Fourth Order in PSE's 2005 power  
6 cost only rate case, Docket No. UE-050870, incorporated an amendment to the  
7 annual reporting period for the PCA Mechanism from a June 30 fiscal year to a  
8 calendar year. Pursuant to the order approving the settlement in Docket No. UE-  
9 050870 and the Sixteenth Supplemental Order in Docket No. UE-011570, the  
10 annual PCA true-up filings are due by the end of each March for the prior PCA  
11 calendar year. Through its Petition, PSE is requesting approval of its PCA  
12 Mechanism Report ("PCA Annual Report") for the Twelve Months Ended  
13 December 31, 2012 ("PCA Period 11"). The PCA Annual Report is provided in  
14 this filing as the Second Exhibit to my testimony, Exhibit No. \_\_\_(KJB-3).

15 **II. BACKGROUND REGARDING THE PCA MECHANISM**

16 **Q. Please provide a brief summary of the Power Cost Adjustment Mechanism.**

17 A. As authorized by the Commission, PSE's PCA Mechanism accounts for  
18 differences in PSE's modified actual power costs relative to a power cost baseline.  
19 This mechanism accounts for a sharing of costs and benefits that are graduated  
20 over four levels of power cost variances. The Settlement Stipulation approved in  
21 the Commission's Twelfth Supplemental Order in Docket No. UE-011570 defines

1 the specific sharing levels and conditions. It is attached as Exhibit A to the  
2 Petition.

3 **Q. Please describe the categories of power costs that are included in the PCA**  
4 **Mechanism.**

5 A. The following fixed and variable power costs are included. These costs are  
6 adjusted as described below.

7 **Fixed Costs:**

8 For PCA calculation purposes, fixed costs are power production related costs and  
9 rate of return. Power production related costs from the most recent general rate  
10 case or power cost only rate case are included and do not change from what was  
11 approved. These costs are related to production plant, and specifically identified  
12 transmission plant and include the associated return on, depreciation, production  
13 payroll overhead and taxes, energy taxes, property taxes and insurance. Other  
14 fixed costs include FERC Accounts 557 Other production expense, Hydro and  
15 Other Production O&M, and 500 KV O&M. Regarding the rate of return, the rate  
16 from the most recent general rate case is applied as appropriate in the PCA  
17 period.

18 **Variable Costs:**

19 PCA variable costs include actual monthly amounts recorded in FERC Accounts  
20 501 – Steam generation fuel, 547 – Other power generation fuel, 555 – Purchased  
21 power, 447 – Sales for resale, 565 – Transmission of electricity by others. In

1 addition, variable costs and credits for sales of non-core gas, Transmission  
2 Revenue for the specifically identified transmission lines, and costs related to the  
3 hedging line of credit are included. Allowed regulatory return on and of  
4 regulatory assets and liabilities associated with the types of items that have been  
5 approved by order to be recovered through the PCA are also included in variable  
6 costs. A list of these regulatory assets and liabilities is included on pages 7  
7 through 8 of the PCA Annual Report, Exhibit No. \_\_\_(KJB-3).

8 **Adjustments to Variable Costs:**

9 The following are adjustments as determined in Docket No. UE 011570 that were  
10 applicable to PCA Period 11:

11 Adjustments reflected on Exhibit B:

- 12 1) Colstrip Availability adjustment if the actual availability factor for  
13 the four plants at Colstrip falls below a 70% equivalent availability  
14 factor. This adjustment would be reflected on PCA Exhibit F,  
15 "Colstrip Availability Adjustment". No adjustment under Exhibit  
16 F was required in PCA Period 11.
- 17 2) New long-term resource pricing adjustment to bring the variable  
18 cost of the new resource to the lower of actual unit cost or the  
19 average embedded cost. This adjustment is reflected on PCA  
20 Exhibit G, "New Resource Adjustment." The specifics behind the  
21 calculation of this adjustment and amounts that relate to PCA  
22 Period 11 are further discussed below.
- 23 3) Prior to PCA Period 11, Exhibit B contained a prudence  
24 disallowance from Docket No. UE-921262, disallowing a portion  
25 of the power costs associated with March Point 2 (3%) and  
26 Tenaska (1.2%) which were shown in Schedule X, "NUG  
27 Prudence Adjustments". This adjustment expired at the end of  
28 2011 when both the Tenaska and the March Point 2 contracts  
29 expired. Therefore, this adjustment will no longer be necessary  
30 beginning with PCA Period 11;

- 1 4) The adjustment for disallowance of costs associated with the  
2 Tenaska Benchmark Disallowance as determined in Docket No.  
3 UE-031725 expired in 2011 when the Tenaska Regulatory Asset  
4 became fully amortized, therefore, this adjustment will no longer  
5 be necessary beginning with PCA Period 11.

6 Adjustments not directly reflected on Exhibit B:

- 7 1) Variable costs incurred may be adjusted for items pursuant to the  
8 Methodology for Adjustments of Costs Outside of the PCA Period  
9 ("Restatement Methodology"), which is provided as the Third  
10 Exhibit to my testimony as Exhibit No. \_\_\_(KJB-4). There were  
11 no adjustments made in PCA Period 11 that required restatement  
12 of prior PCA periods pursuant to this methodology.
- 13 2) Adjustments to prior periods that do not meet the requirements for  
14 prior period restatement under the Restatement Methodology are  
15 flowed through the current month PCA calculation. There were  
16 three such adjustments in PCA Period 11 that are discussed in  
17 more detail below.

18 **III. PCA PERIOD 11 ACCOUNTING**

19 **Q. Please explain how PSE has tracked its PCA Period 11 power costs.**

20 A. There were no significant changes to the PCA Mechanism during 2012. Each  
21 month PSE calculates the power costs subject to PCA sharing using the same  
22 methodology shown in PCA Exhibit B from the original PCA Mechanism filing.<sup>1</sup>  
23 Allowed power costs include the fixed and variable costs, net of the adjustments  
24 discussed above. These total allowable costs are then compared to the approved  
25 baseline power cost rate, multiplied by the actual delivered load, and any  
26 difference is allocated to PSE or customers based on the different levels of

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<sup>1</sup> See Exhibit A to the Petition.

1 sharing defined in the PCA Mechanism. Any difference allocated to the  
2 customers is recorded in FERC Account 182.3, Other regulatory assets, or  
3 Account 254, Other regulatory credits, depending on whether the accumulated  
4 balance is a debit or credit at the end of a PCA period.

5 Under the PCA Mechanism, the deferred amount at the time of the next PCA  
6 annual true-up filing, along with the projected variable and fixed costs through  
7 the next proposed rate year could be considered in the determination of any rate  
8 change for the subsequent PCA period. Amounts deferred, when authorized, will  
9 be amortized to FERC Account 407.3, Regulatory debits, or 407.4, Regulatory  
10 credits as they are recovered from or refunded to customers. At the time of the  
11 filing of this Petition, such a request is not necessary.

12 PSE accrues interest monthly on any deferred balance (debit or credit) at the  
13 interest rate calculated in accordance with WAC 480-90-233(4).

14 **Q. Did the baseline power cost rate change during PCA Period 11?**

15 A. Yes, the baseline power cost rate changed once during the period. At the end of  
16 the prior PCA period, the baseline power cost rate was \$64.513 per Megawatt  
17 hour (MWh) as approved in Docket No. UE-110380. Beginning January 1, 2012  
18 through May 13, 2012, the baseline power cost rate was \$62.553 per MWh  
19 established in Docket No. UE-112050. Both of these dockets approved changes  
20 to PSE's Schedule 133 adjusting price schedule which recovered the costs of the  
21 Tenaska Regulatory Asset as approved in PSE's 2009 general rate case in WUTC



1 Docket UE-090704 and which was included as part of the baseline power cost  
2 rate. The January 1, 2012 change to the baseline power cost rate per Docket No.  
3 UE-112050 was to recognize that the Tenaska Regulatory Asset was fully  
4 amortized in December of 2011, and thus Schedule 133 was set to zero effective  
5 January 1, 2012. This baseline power cost rate and supporting schedules are  
6 found on page 10 of the 2012 PCA Annual Report, Exhibit No. \_\_\_\_ (KJB-3).

7 From May 14, 2012 through December 31, 2012, the baseline power cost rate was  
8 \$62.101 per MWh. The change to the baseline rate was approved in Docket  
9 No. UE-111048, PSE's 2011 general rate case. The baseline power cost rate for  
10 this period is found on page 12 of Exhibit No. \_\_\_\_ (KJB-3).

11 **Q. What is the actual average power cost rate experienced for PCA Period 11?**

12 A. As shown on page five (Exhibit A-1 Power Cost Rate Updated) of Exhibit  
13 No. \_\_\_\_ (KJB-3), the average power cost rate experienced for the twelve month  
14 period ended December 31, 2012 is \$61.069 per MWh.

15 **Q. Why did the actual average power cost rate differ from the baseline power**  
16 **cost rates in effect during PCA Period 11?**

17 A. The actual average power cost rate differed from the baseline power cost rates in  
18 effect during PCA Period 11 due to changes in variable components of the PCA  
19 Mechanism, which are discussed in the prefiled direct testimony of David E.  
20 Mills, Exhibit No. \_\_\_\_ (DEM-1CT).

1 **Q. How did the actual power costs compare to the average baseline power cost**  
2 **rates in effect during PCA Period 11?**

3 A. Actual power costs were lower than the average baseline power cost rates in  
4 effect during the PCA Period 11 by \$25,644,564 (after adjustment for Firm  
5 Wholesale). PSE's share of this over-recovery of power costs is \$22,822,282.  
6 The customers' share of this over-recovery of power costs is \$2,822,282.

7 **Q. What is the distribution of the resulting cumulative imbalance for sharing at**  
8 **the end of PCA Period 11?**

9 A. Considering the activity that occurred in PCA Period 11, the cumulative  
10 imbalance for sharing at the end of PCA Period 11 was an under-collection of  
11 \$2,274,311. PSE's share of this imbalance was a credit of \$375,636, with the  
12 remaining \$2,649,947 assigned to the customer: *See* Exhibit No. \_\_\_(KJB-3),  
13 page four.

14 **Adjustments to PCA variable costs in PCA Period 11.**

15 **Q. Please explain Exhibit G and its purpose in the PCA Mechanism.**

16 A. Under the PCA Mechanism, new resources with a term *less* than or equal to two  
17 years are included in allowable PCA costs. The prudence of such resources is  
18 determined in the Commission's review of the annual PCA true-up. Power costs  
19 related to a new electric resource with a term of *greater* than two years are  
20 included in allowable PCA costs through a bridge mechanism, known as PCA

1 Exhibit G, "New Resource Adjustment". Exhibit G reduces the variable costs of  
2 the new resources to the lower of actual unit cost or the baseline rate until the  
3 prudence of such resources can be reviewed and approved in a power cost only or  
4 general rate case.

5 **Q. Were there any PCA Exhibit G adjustments necessary in PCA Period 11?**

6 A. Yes, as discussed in the prefiled direct testimony of David E. Mills, Exhibit  
7 No. \_\_\_(DEM-1CT), there was one resource included in PCA Period 11 that  
8 required analysis to determine whether an adjustment was necessary under  
9 Exhibit G. The details of this resource are shown in the table below:

Resource	Effective	Rates in Effect	Actual variable unit cost > Baseline Rate?	PCA Exhibit G Adjustment?
Klamath Peaker PPA	1/01/2012	5/14/2012	Yes	Yes

10  
11 **Q. Are there other new resources with a term of greater than two years that**  
12 **became effective during PCA Period 11?**

13 A. Yes. Two additional resources with terms of greater than two years became  
14 effective in PCA Period 11. The first was Phase 1 of the Lower Snake River  
15 Wind Project, which was placed in service on February 29, 2012 and included in  
16 rates in May 2012. The second resource was the Ferndale Cogeneration Station  
17 which PSE acquired on November 15, 2012.

1 **Q. Were these resources subject to analysis under Exhibit G?**

2 A. No. Both of these resources qualify for deferral under RCW 80.80.060(6). For  
3 both resources, PSE filed notification with the Commission of its intent to defer  
4 costs. When deferring costs for these resources, PSE removes all costs associated  
5 with the resources and substitutes in the costs for purchased power that were  
6 approved in the rates in effect during the deferral period,<sup>2</sup> and credits the deferral  
7 for these costs. This calculation is based on the run time of the machine  
8 multiplied by the costs of purchased power that were approved but no longer need  
9 to be purchased. This provides the customer the benefit of an offset to the  
10 deferral for the costs already in rates and puts that cost back into power costs for  
11 PCA review. All costs that are associated with Lower Snake River and Ferndale  
12 are removed from the Income Statement – and thus removed from the PCA total  
13 allowable costs – and the costs that were originally allowed for purchased power  
14 have been restored as if the resources were not available. Also of note is that,  
15 even if the variable cost for these resources had not been deferred, they would  
16 have been less than the baseline power cost rate, and therefore, no Exhibit G  
17 adjustment would have been warranted.

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<sup>2</sup> Rates in effect during the Lower Snake River Phase 1 deferral period were from PSE's 2009 general rate case, Docket No. UE-090704. Rates in effect during the Ferndale deferral period were from PSE's 2011 general rate case, Docket No. UE-111048.

1                   **IV.     ADJUSTMENT OF COSTS MADE UNDER THE RESTATEMENT**  
2   **METHODOLOGY**

3   **Q.     Were there any adjustments made under the Restatement Methodology to**  
4           **power costs in PCA Period 11?**

5   **A.**    Yes, there were three adjustments made to SAP variable costs during PCA Period  
6           11. As stated above, there were no adjustments made in PCA Period 11 that  
7           required restatement of prior periods under section C.1. of the Restatement  
8           Methodology. All three adjustments made to SAP variable costs during PCA  
9           Period 11 did not meet the requirements for restatement of prior periods, and thus  
10          were flowed through the PCA calculation in the PCA Period 11 month in which  
11          they were identified, as directed by section C.2. of the Restatement Methodology.

12          A description of these three adjustments follows:

13          **1) Cedar Hills Gas Costs:** In February 2011, PSE entered into an arrangement  
14          with King County that gave PSE all rights to the renewable attributes of the  
15          pipeline quality natural gas. Obtaining the environmental attributes of the Cedar  
16          Hills pipeline quality natural gas created a renewable resource, biogas (“Cedar  
17          Hills biogas”), and enabled PSE to begin monetizing the environmental attributes.  
18          PSE does not currently have a rate schedule that is approved for passing back net  
19          proceeds from biogas to customers. PSE is currently evaluating the proper  
20          accounting and rate making treatment of these biogas transactions and intends to  
21          file an accounting petition requesting the appropriate treatment. Therefore, a  
22          credit of \$695,278 to FERC 456 representing the net cost of the physical Cedar

1 Hills gas sold that was charged to FERC account 456 in PCA Period 11 was  
2 removed from total allowable costs in anticipation of the filing of the associated  
3 accounting petition.

4 **2) Electric Tariff Schedule 133 Tenaska Regulatory Asset:** On January 30,  
5 2012, PSE filed a proposed tariff rate change under WUTC Docket No. UE-  
6 120137 to recover an under collection of \$944,644 related to Schedule 133, the  
7 Tenaska Tracker. In December 2011, to accrue the future recovery of the under  
8 collection, PSE recorded a \$944,644 credit to FERC 555 and an offsetting debit to  
9 FERC 186. The credit to FERC 555 was included in the calculation of total  
10 variable costs in the PCA Period 10 deferral. On February 23, 2012 at the WUTC  
11 open meeting, the rate change went into effect on the No Action Agenda. At that  
12 time, it was determined that because there was no Commission Order approving a  
13 new baseline power cost rate that includes the Schedule 133 revenues from UE-  
14 120137, the PCA should not include anything related to that docket in either the  
15 baseline power cost rate or the total allowable costs that are used in the  
16 calculation of the PCA deferral. Accordingly, PSE has made a correction in PCA  
17 Period 11 to remove the December 2011 credit to FERC 555 from the total  
18 allowable costs. Additionally, PSE recognized amortization in SAP in FERC  
19 Account 555 as the revenues from UE-120137 were recognized. This  
20 amortization was also removed from PCA Period 11 total allowable costs.

21 **3) Adjustment to lower of cost or market of gas for power inventory at**

22 **Jackson Prairie:** A debit to FERC account 547 Fuel for \$70,627 was made in

1 December 2012, which represented the mark to market write down of inventory  
2 held at Jackson Prairie by PSE's power book. This debit was removed from PCA  
3 total allowable costs because an inventory write down is considered a non-cash  
4 financial adjustment that reverses when the fuel is used and so these costs should  
5 not impact the PCA. The majority of these entries reverse within a calendar PCA  
6 period, netting to zero, and so do not normally show up as an adjustment to SAP  
7 in arriving at total allowable costs for a PCA period. However, this transaction  
8 reverses in the first quarter of 2013 which is part of the next PCA Period. The  
9 SAP reversal of the transaction in the first quarter of 2013 will likewise be  
10 excluded from PCA total allowable costs in PCA Period 12.

11 **Q. Does this conclude your testimony?**

12 **A.** Yes, it does.