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      BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
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                           COMMISSION
    CITY OF KENNEWICK,
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                    Petitioner,
                                   )
                                       DOCKET NO. TR-040664
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               vs.
                                   )
                                       Volume II
                                  )
                                 )
     UNION PACIFIC RAILROAD,
                                       Pages 11 - 22
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                                   )
                   Respondents.
                                  )
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               A prehearing conference in the above matter
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     was held on June 2, 2005, at 1:30 p.m., at 1300
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     South Evergreen Park Drive Southwest, Olympia,
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     Washington, before Administrative Law Judge KAREN M.
13
     CAILLE.
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               The parties were present as follows:
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               CITY OF KENNEWICK, by TYLER MORRIS (via
     bridge), City Attorney, 210 West Sixth Avenue,
     Kennewick, Washington 99336; telephone, (509)
17
     585-4272.
18
               UNION PACIFIC RAILROAD, by CAROLYN L. LARSON
19
     (via bridge), Attorney at Law, Kilmer, Voorhees &
     Laurick, 732 Northwest 19th Avenue, Portland, Oregon
20
     97209; telephone, (503) 224-0055.
21
               WASHINGTON UTILITIES AND TRANSPORTATION
     COMMISSION, by JONATHAN THOMPSON, Assistant Attorney
22
     General, 1400 South Evergreen Park Drive Southwest,
     Post Office Box 40128, Olympia, Washington 98504;
23
     telephone, (360) 664-1193.
    Kathryn T. Wilson, CCR
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    Court Reporter
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- JUDGE CAILLE: Good afternoon. My name is
- 3 Karen Caille, and I've been assigned to take over this
- 4 case from Judge Wallis. Today is June 2nd, 2005, and
- 5 we are convened in a hearing room in the Commission's
- 6 offices in Olympia, Washington, for a prehearing
- 7 conference in the matter captioned City of Kennewick
- 8 versus Union Pacific Railroad, Docket Number TR-040664.
- 9 This is a petition by the City of Kennewick
- 10 for approval of a proposed silent at-grade crossing of
- 11 Center Parkway with the Union Pacific Railroad's
- 12 dead-end spur west of Richland Junction.
- 13 As our first order of business, I will take
- 14 appearances of the parties. Since you have entered
- 15 your full appearances in a prior prehearing
- 16 conference -- I think that would be you too,
- 17 Mr. Thompson -- then would you just do an abbreviated
- 18 appearance stating your name and who you represent, and
- 19 let's begin with the City.
- 20 MR. MORRIS: Tyler Morris. I'm an assistant
- 21 city attorney with the City of Kennewick, and I'm
- 22 representing the City for this pretrial hearing upon
- 23 behalf of the City and John Ziobro, who is on vacation.
- MS. LARSON: Carolyn Larson. I'm
- 25 representing Union Pacific Railroad Company.

- 1 JUDGE CAILLE: Let me remind both of you to
- 2 speak a little more loudly. For Commission staff?
- 3 MR. THOMPSON: I'm Jonathan Thompson,
- 4 assistant attorney general, representing the Commission
- 5 staff.
- 6 JUDGE CAILLE: Let the record reflect there
- 7 are no other appearances. I'm just going to go through
- 8 a brief history of where we've come from and where we
- 9 are today for the benefit of the record.
- 10 The City of Kennewick filed this petition
- 11 over a year ago on April 9th, 2004. A prehearing
- 12 conference was scheduled for June 28th, 2004, and was
- 13 subsequently continued at the parties' request several
- 14 times to July 26th, 2004, to August 26th, 2004, and
- 15 then to October 19th, 2004. This was to allow the
- 16 parties to continue discussions in furtherance of a
- 17 settlement.
- On October 19th of 2004, the Commission
- 19 convened a prehearing conference during which, among
- 20 other things, it set a schedule for the filing of
- 21 prefiled testimony and a hearing date of May 9th, 2005.
- 22 Due to scheduling conflicts, the schedule was revised
- 23 as stipulated by the parties with a hearing date of
- 24 June 6th, 2005.
- 25 On February 22nd, 2005, the City of Kennewick

- 1 and Union Pacific Railroad filed a joint stipulation
- 2 and order continuing the scheduling order. The
- 3 Commission entered an order granting the request on
- 4 February 23rd, 2005. In the Commission's order, it
- 5 required the parties to report back to the Commission
- 6 by April 22nd, 2005, with either an agreed upon joint
- 7 settlement agreement or a new proposed hearing
- 8 schedule.
- 9 On April 25th, 2005, the City and UP informed
- 10 the Commission by filing a join motion for continuance
- 11 that the City and Union Pacific had agreed to the terms
- 12 for moving Union Pacific's interchange operation with
- 13 the Tri-City and Olympia Railway from Kennewick to
- 14 Wallula Junction. However, Union Pacific needs BNSF
- 15 Railway's permission to allow the Tri-City and Olympia
- 16 Railway to operate over joint UP/BNSF tracks to reach
- 17 Wallula and does not yet have that permission.
- 18 The Commission entered an order on April
- 19 26th, 2005, extending the deadline for reporting in
- 20 writing with an agreed settlement or recommendations
- 21 for further process to June 1st, 2005. In addition,
- 22 the Commission set a prehearing conference for today,
- June 2nd, 2005, to discuss the procedural status of the
- 24 docket.
- 25 On June 1st, 2005, Union Pacific filed a

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- 1 Report on Status and its recommendation for process.
- 2 Union Pacific reports that BNSF told Union Pacific
- 3 several months ago that it would likely consent to
- 4 allowing Tri-City and Olympia to operate over the joint
- 5 UP/BNSF tracks to reach Wallula, but it has not yet
- 6 given its written consent.
- 7 Union Pacific requests additional time of 35
- 8 days to assess whether or not a relocation to Wallula
- 9 is likely and that the parties agree to a new schedule
- 10 following the 4th of July weekend if no progress is
- 11 shown on moving forward.
- 12 Does that accurately reflect your Report on
- 13 Status?
- MS. LARSON: Yes, it does.
- MR. MORRIS: Yes, it does.
- 16 JUDGE CAILLE: Do any of the parties have any
- 17 comments on that procedural history that I just
- 18 recited? Is there anything that you would like to add
- 19 or correct?
- 20 MR. MORRIS: No additions or deletions.
- MS. LARSON: That's a good summary.
- JUDGE CAILLE: Since this matter is now over
- 23 a year old, I believe the Commission would like to move
- 24 forward with this, and it is my intention today to set
- 25 a schedule.

- 2 but I really believe we need to move forward, and the
- 3 only way we are going to do that is by setting a
- 4 schedule. That does not eliminate the possibility that
- 5 BNSF will consent to the proposal, but I think we need
- 6 to move forward for the sake of the City and its
- 7 funding, and also perhaps we can light a fire under
- 8 BNSF and hopefully get them to respond.
- 9 So with that, would you like to stay on the
- 10 record and discuss the schedule?
- 11 MR. MORRIS: Certainly. To go ahead and
- 12 begin, I will point out that Ms. Larson contacted me at
- 13 my office yesterday informing me about some of her
- 14 concerns about the stipulated hearing schedule, and
- 15 we've taken those concerns that she had regarding the
- 16 hearing schedule and incorporated them into a proposal
- 17 at this time. If Ms. Larson and the Commission staff
- 18 and yourself would like to hear the proposed hearing
- 19 schedule that we've incorporated, I can do so at this
- 20 time.
- 21 JUDGE CAILLE: That would be fine. Go ahead.
- MR. MORRIS: Taking into consideration that
- 23 Union Pacific will need between 30 and 60 additional
- 24 days to summarize some of their discovery needs, we've
- 25 agreed to at least continue our original stipulated,

- 1 that we've kind of drafted a stipulation for, to begin
- 2 the time frame for informal discovery on August 22nd of
- 3 this year.
- 4 JUDGE CAILLE: Did you say begin or end?
- 5 MR. MORRIS: I'm sorry. End on August 22nd
- 6 of 2005. From then, the City of Kennewick would file
- 7 its testimony by September 19th of 2005; with
- 8 Commission staff filing testimony October 10th of 2005;
- 9 with the Railroad filing evidence testimony by October
- 10 31st of 2005. Any dispositive motions would be filed
- 11 by December 5th of 2005. Answers, if any, to any
- 12 dispositive motions by December 12th of 2005.
- 13 Then due to the holidays, which would occur
- 14 during that time, to have any prehearing conferences,
- 15 if necessary, for the purpose of marking exhibits or to
- 16 hear any objections at that time to be heard on January
- 17 9th, 2006. We have the hearings to begin January 19th
- 18 of 2006, which I believe is a Thursday. I'm not sure
- 19 if that's a correct date, but that's my understanding
- 20 of what we recommended.
- 21 JUDGE CAILLE: Are you still anticipating
- 22 that this will take just one day of hearing?
- MS. LARSON: I think so because we are all to
- 24 be prefiling our testimony, and that should just
- 25 provide for perhaps cross-examination of witnesses,

- 1 which shouldn't take as long as a hearing normally
- 2 would.
- 3 MR. MORRIS: I don't anticipate any surprises
- 4 of any of the expert testimony the Railroad may
- 5 incorporate.
- 6 JUDGE CAILLE: I know in the prior prehearing
- 7 conference, there did not seem to be a need for a
- 8 public hearing on this matter. Does that still remain
- 9 the same?
- 10 MR. MORRIS: I can't answer that question.
- 11 Carolyn?
- 12 MR. THOMPSON: From Staff's standpoint, I
- 13 don't think anything has changed in that regard.
- 14 MS. LARSON: My only concern with setting
- 15 this schedule right at this moment is that if, in fact,
- 16 we come much closer to -- let's say we get an agreement
- 17 with BNSF.
- 18 JUDGE CAILLE: Could you please speak just a
- 19 little more loudly?
- 20 MS. LARSON: My principle concern with
- 21 setting the schedule is that if within, say, 30 days we
- 22 find that Burlington Northern does consent, but in fact
- 23 getting the actual written agreement looks like it will
- 24 take a few weeks, it would be unfortunate at that point
- 25 to still have to be working with a traffic consultant,

- 1 coming forward with all the reasons why this particular
- 2 crossing is not needed by the City or why it's in a
- 3 poor place as proposed by the City.
- I would still like to have the opportunity to
- 5 revisit these dates if something material takes place
- 6 within the next 30 to 35 days that let's us know we
- 7 have a very, very good chance we are going to be able
- 8 to settle this.
- 9 JUDGE CAILLE: Well, Ms. Larson, the
- 10 Commission is always welcoming of any kind of
- 11 settlement, and I'm sure that we can revisit these
- 12 dates. My concern is that this has languished over a
- 13 year, and the Commission does want to move forward on
- 14 this, and I believe we need to set a schedule, and I'm
- 15 hoping that, perhaps, this will also encourage everyone
- 16 who is involved in any kind of settlement to try to
- 17 reach an agreement if one is going to occur, but if one
- is not going to occur, then we have this in place.
- 19 Are you comfortable with the schedule
- 20 otherwise?
- 21 MS. LARSON: I believe so. Although, I'm
- 22 committing to a traffic consultant being done with the
- 23 study by August 22nd, and I don't have that consultant
- 24 in place.
- 25 JUDGE CAILLE: That was the end of the time

- 1 for informal discovery; correct?
- MS. LARSON: Right, but I was assuming that
- 3 would also include any information from our expert
- 4 witnesses. If there could be an exception for such a
- 5 report or the possibility of an extension there, then
- 6 the August 22nd date would be acceptable.
- 7 JUDGE CAILLE: Do any of the parties have an
- 8 objection to that possibility?
- 9 MR. MORRIS: The City of Kennewick really
- 10 does not. We anticipate what the traffic expert is
- 11 going to include in his report. I don't think there is
- 12 going to be any surprises, so if that report comes in
- 13 within a week or two of the August 22nd date, I don't
- 14 think it will hinder us from filing our testimony by
- 15 our date.
- 16 JUDGE CAILLE: All right. Does Staff have
- any comments to make on the schedule?
- 18 MR. THOMPSON: It appears that it just moves
- 19 out roughly what had already existed, just later in
- 20 time, so I don't see any reason for objection from
- 21 Staff.
- JUDGE CAILLE: So you are comfortable with
- 23 this entire new schedule then?
- MR. THOMPSON: Yes.
- 25 JUDGE CAILLE: Let me just check the calendar

- 1 to make sure that hearing date is available in January.
- 2 Let's go off the record for just a moment.
- 3 (Discussion off the record.)
- 4 JUDGE CAILLE: We've had an off-record
- 5 discussion about the schedule offered by Mr. Morris,
- 6 and the parties have agreed to this schedule.
- 7 Ms. Larson has asked for a little bit of flexibility on
- 8 the August 22nd date for the end of informal discovery,
- 9 and the parties have, at least Mr. Morris has agreed to
- 10 that flexibility since it will not affect the expected
- 11 testimony -- Mr. Morris, why don't you state for the
- 12 record?
- MR. MORRIS: With the proposed time for
- 14 informal discovery ending on August 22nd, 2005, we are
- 15 not anticipating anything in the expert or traffic
- 16 study report that would preclude us from filing our
- 17 testimony by September 19th, 2005. So for the purposes
- 18 of Ms. Larson and Union Pacific introducing that type
- 19 of discovery, we have no objection.
- 20 JUDGE CAILLE: Thank you very much. Is there
- 21 anything further from any of the parties?
- MS. LARSON: I have nothing further.
- JUDGE CAILLE: Then I will prepare a
- 24 prehearing conference order with the schedule and any
- 25 other matters that I think are important, so with that,

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thank you very much, and this hearing is concluded.
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        (Prehearing conference concluded at 1:53 p.m.)
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