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BEFORE THE WASHINGTON STATE UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES A	AND TRANSPORTATION)))
	Complainant,)
770	-) Docket No.) UT-033011
vs.)
ADVANCED TELECOM GROUP	P, INC.; et al.,)
)
	Respondents.)

DEPOSITION OF THOMAS L. WILSON, VOLUME 2
July 22, 2004
Olympia, Washington

- 1 Commission to hear testimony about this, and understand
- 2 that we think that when we look at it in its context
- 3 sometimes one-time settlement agreements may very well
- 4 actually have been part of an ongoing obligation.
- 5 Q And I believe you testified yesterday --
- 6 A Because it affects the bottom line economically and
- 7 functionally.
- 8 Q So is it your view -- and I don't think you were asked
- 9 this question yesterday, but is it your view that any
- agreement, or for that matter any letter between an ILEC
- and a CLEC that affects the CLEC's bottom line with
- respect to anything relating to a 251(b) or (c) services,
- has to be filed as an interconnection agreement under
- 14 252?
- 15 A Yes, I certainly think that that's the intent that
- 16 Congress had when it broke 252 off.
- 17 Q Where do you get that out of 252 or any other authority,
- 18 sir?
- 19 A You just described the creation of an ongoing obligation
- 20 pertaining to an interconnection agreement, and the FCC
- 21 has said that that's an interconnection agreement.
- 22 Q Where -- you are getting this out of Exhibit E the
- 23 October 2002 --
- 24 A Yes, the same definition I used in my testimony and have
- responded to data requests saying so, yeah.

- 1 A Yes, I think so. I mean, the preamble of the Act is to
- 2 promote competition.
- 3 Q And the way in which that market is supposed to function
- 4 is designed again within a world that previously had been
- regulated to try to mimic a free market type environment,
- 6 recognizing of course that you have a historical
- 7 incumbent, for example, that owns all the poles and wires
- and so it would be -- it might not be reasonable to
- 9 expect that competitors can come about by building all
- new poles and wires on their own.
- 11 But the ultimate goal is to try to create an
- 12 environment that mimics as best you can under the
- circumstances a free market environment, right?
- 14 A Yes, to realize those benefits to society of effective
- 15 competition.
- 16 Q And so the idea is that at some point in this evolution,
- supply and demand considerations will affect a different
- party's ability to negotiate terms and conditions for
- 19 interconnection?
- 20 A Right. We will have a triennial review order and away we
- go again.
- 22 Q And that within the 31 flavors of CLECs, there are going
- 23 to be some that have greater bargaining power than
- others, vis-a-vis, the ILEC, right?
- 25 A Yes, as modified by Section 252(i), the opt in

- decisions that I looked at, where perhaps the company,
- 2 Qwest, was recognizing that it was facing some extremely
- potent competitors who were barracudas in size, and chose
- to bestow favors on some minnows to even up the playing
- field between -- to disadvantage that more potent
- 6 competitor to perhaps take market share away from them.
- 7 Market share is the name of the game in this
- business, as I look at it. That's how you win is with
- 9 market share. And the effect of advantaging, as I said,
- not a large CLEC but on the high end of medium could be
- 11 to somehow attempt to structure the market so that that
- really potent competitor was less powerful or effective
- in the market share game.
- 14 Q Do you have a particular shark in mind that you think
- 15 Qwest was endeavoring to disadvantage?
- 16 A In my analogy, Qwest is the great white shark. The
- barracudas might be an AT&T, an SBC, a much larger entity
- with a greater set of resources than Eschelon might
- 19 possess. By helping Eschelon gain market share, that by
- definition means AT&T is not getting it. Hence, AT&T is
- 21 a less frightening competitor to the great white shark.
- 22 Q Do you have concrete evidence that this is true or is
- this a surmise on your part?
- 24 A I think that the evidence in the agreements is
- 25 circumstantial and would support that theory because we