

**BEFORE THE WASHINGTON  
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of Determining the Proper  
Carrier Classification of, and Complaint  
for Penalties Against:

GUY LARANGO

DOCKET TG-220341

ORDER 01

ORDER INSTITUTING SPECIAL  
PROCEEDING; COMPLAINT SEEKING  
TO IMPOSE PENALTIES; NOTICE OF  
HEARING

**(Set for December 14, 2022, at 1:30 p.m.)**

**INTRODUCTION**

- 1 The Washington Utilities and Transportation Commission (Commission), pursuant to RCW 81.77.040, institutes this special proceeding on its own motion to determine whether Guy Larango (Larango or Company), has engaged, and is engaging, in unlawful operations without a solid waste carrier certificate in violation of RCW 81.77.260.
- 2 The Commission has information from which it believes and therefore alleges that Larango has advertised, solicited, offered, or entered into one or more agreements to provide solid waste collection service within the state of Washington without first having obtained from the Commission a solid waste carrier certificate.
- 3 Pursuant to RCW 81.04.380, upon proof of these allegations, the Commission is authorized to issue an order requiring Larango to cease and desist activities subject to regulation under Title 81 RCW. In addition, RCW 81.04.110 authorizes the Commission to file a complaint on its own motion setting forth any act or omission by Larango that violates any law, or any order or rule of the Commission. The Commission may impose financial penalties of up to \$1,000 for each violation.
- 4 At the hearing in this special proceeding that will be conducted pursuant to Part IV of the Administrative Procedure Act (APA), RCW 34.05, of which notice is given here, the Commission will also consider its Complaint against Larango alleging violations of law as specified below and will decide whether the Larango should be penalized.



**ORDER AND NOTICE OF HEARING**

5 The Commission has jurisdiction to institute a special proceeding to determine whether Larango is conducting business requiring operating authority, or has performed or is performing any act requiring Commission approval without securing such approval pursuant to RCW 80.01.040, RCW 80.01.010, and RCW 81.04.510. In addition to the foregoing statutes, this matter involves Titles 80 and 81 RCW, including but not limited to RCW 80.01.010; RCW 81.04.020; and RCW 81.77.040. This matter also involves the administrative rules set forth in WAC 480-70 and WAC 480-07.

6 THE COMMISSION ORDERS that Larango appear before the Commission in this special proceeding conducted under the authority of RCW 81.04.510 at 1:30 p.m., on December 14, 2022, to give testimony and evidence under oath as to its operations. To appear by phone, please call (253) 215 8782, enter the Conference ID 835 1128 7950#, and use passcode 192402#. To participate via Zoom, use the following link: [Click here to join the meeting](#).

7 The burden of proving that the alleged operations are not subject to the provisions of Title 81 RCW shall be upon Larango, as provided by RCW 81.04.510.

8 **THE COMMISSION GIVES NOTICE THAT ANY PARTY WHO FAILS TO ATTEND OR PARTICIPATE IN THE HEARING SET BY THIS NOTICE, OR ANY OTHER STAGE OF THIS PROCEEDING, MAY BE HELD IN DEFAULT IN ACCORDANCE WITH RCW 34.05.440 AND WAC 480-07-450.**

9 If a limited English-speaking or hearing-impaired party needs an interpreter, a form is attached to this notice to be filled out and returned as indicated, so that a qualified interpreter may be appointed at no cost to the party or witness.

10 The names and mailing addresses of all parties and their known representatives are shown as follows:

Carrier: Guy Larango  
415 N Locust Road  
Spokane Valley, WA 99206

Representative: Unknown

Commission: Washington Utilities and  
Transportation Commission  
621 Woodland Square Loop SE  
Lacey, WA 98504  
P.O. Box 47250  
Olympia, WA 98504-7250  
(360) 664-1160

Representative: Kathryn McPherson  
Compliance Investigator  
621 Woodland Square Loop SE  
Lacey, WA 98503  
P.O. Box 47250  
Olympia, WA 98504-7250  
(360) 522-6121  
[kathryn.mcpherson@utc.wa.gov](mailto:kathryn.mcpherson@utc.wa.gov)

### **COMPLAINT SEEKING PENALTIES**

#### **PARTIES**

- 11 Complainant, the Commission, is an agency of the state of Washington, authorized by state law to regulate the rates, services, facilities, and practices of public service companies, including solid waste carriers, under the provisions of Title 81 RCW.
- 12 Respondent, Larango, is a solid waste carrier operating without a certificate in the state of Washington.

#### **JURISDICTION**

- 13 The Commission has jurisdiction over this matter pursuant to RCW 80.01.040, RCW 81.04.110, RCW 80.01.010, RCW 81.04.160, RCW 81.04.460, and RCW 81.77.

#### **BACKGROUND**

- 14 According to the Declaration of the Commission Compliance Investigator, presented to the undersigned administrative law judge<sup>1</sup> under penalty of perjury, the following facts

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<sup>1</sup> Administrative law judges appointed by the Commission are empowered, among other things, to “make findings of probable cause and issue complaints in the name of the commission.” RCW 80.01.060(1).

establish probable cause for the Commission to complain against the activities of Larango and to seek penalties in accordance with applicable law.

15 According to Facebook Marketplace advertisements viewed on May 4, 2022, Larango has been operating as a solid waste carrier within the state of Washington without a certificate.

16 On or about May 4, 2022, Larango offered to provide solid waste transportation services without first having obtained a certificate from the Commission.

### **APPLICABLE LAW AND REGULATION**

17 Under state law, the definition of “solid waste common carrier” includes “any person who collects and transports solid waste for disposal by motor vehicle for compensation, whether over regular or irregular routes, or by regular or irregular schedules.” RCW 81.77.010(3).

18 Under state law, the definition of “operating for the hauling of solid waste for compensation includes advertising, soliciting, offering, or entering into an agreement to provide that service.” RCW 81.77.040.

19 A person must have a certificate of public convenience and necessity from the Commission before operating as a solid waste collection company in the state of Washington. WAC 480-70-081(1). The Commission is authorized to administer and enforce laws and rules regulated to solid waste collection companies, including but not limited to actions where necessary to ensure compliance with statutes, rules, and Commission orders. The Commission will pursue administrative actions that the Commission believes will best ensure future compliance by the violating company. WAC 480-70-216.

20 Any person who engages in business as a solid waste carrier in the state of Washington without a certificate is subject to a penalty of up to \$1,000 per violation. RCW 81.04.380. If the basis for the violation is advertising, each advertisement reproduced, broadcast, or displayed via a particular medium constitutes a separate violation. RCW 81.70.260(1).

21 The Commission is authorized to file a complaint on its own motion setting forth any act or omission by any public service company that violates any law or any order or rule of the Commission. RCW 81.04.110.

### COMPLAINT

- 22 The Commission, through its Staff, re-alleges the statements contained in paragraphs 11 through 16 above.
- 23 Larango has violated RCW 81.77.040 at least once by offering solid waste services for compensation without a certificate issued by the Commission.
- 24 Larango has violated RCW 81.77.040 at least once by advertising to transport solid waste without a certificate issued by the Commission.

### REQUEST FOR RELIEF

- 25 Staff requests that the Commission, pursuant to its authority under RCW 81.04.380, assess penalties of up to \$1,000 per violation against Larango. Staff will present testimonial evidence at hearing to address the factors for determining an appropriate penalty amount. Further, Staff may request that some portion of any penalty actually imposed be suspended for a period of time sufficient to demonstrate the Larango's intent to comply with all applicable laws and rules governing the solid waste industry.

### PROBABLE CAUSE

- 26 Based on a review of the Declaration of the Commission Compliance Investigator assigned to this matter, and consistent with RCW 80.01.060 and WAC 480-07-307, the Commission finds probable cause exists to issue this Complaint.

### NOTICE OF HEARING

- 27 **THE COMMISSION GIVES NOTICE THAT it will conduct a hearing concerning this Complaint concurrently with the special proceeding noticed above, which will commence at 1:30 p.m. on December 14, 2022.**
- 28 Administrative Law Judge Rayne Pearson, from the Commission's Administrative Law Division, is designated to preside at the hearing of these matters.<sup>2</sup>

DATED at Lacey, Washington, and effective October 7, 2022.

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<sup>2</sup> Judge Pearson can be reached by telephone at (360) 664-1136 or by email at [rayne.pearson@utc.wa.gov](mailto:rayne.pearson@utc.wa.gov).

/s/ Michael Howard  
MICHAEL HOWARD  
Administrative Law Judge  
Administrative Law Division

Inquiries should be addressed to:

Amanda Maxwell  
Executive Director and Secretary  
Washington Utilities and Transportation Commission  
621 Woodland Square Loop SE  
Lacey, WA 98503  
P. O. Box 47250  
Olympia, WA 98504-7250  
(360) 664-1160

**NOTICE**

Hearings are accessible to persons with disabilities and persons who do not speak English as a first language. If limited English-speaking or hearing-impaired parties or witnesses are involved in a hearing and need an interpreter, a qualified interpreter will be appointed at no cost to the party or witness.

If you need an interpreter, or have other special needs, please provide the information requested below via email to Paige Doyle, paralegal, at [paige.doyle@utc.wa.gov](mailto:paige.doyle@utc.wa.gov).

(PLEASE SUPPLY ALL REQUESTED INFORMATION)

Docket: \_\_\_\_\_

Case Name: \_\_\_\_\_

Hearing Date: \_\_\_\_\_ Hearing Location: \_\_\_\_\_

Primary Language: \_\_\_\_\_

Hearing Impaired: (Yes) \_\_\_\_\_ (No) \_\_\_\_\_

Do you need a certified sign language interpreter:

Visual \_\_\_\_\_ Tactile \_\_\_\_\_

Other type of assistance needed: \_\_\_\_\_