

EXHIBIT NO. ___(DEM-1CT)
DOCKET NO. UE-09___
PCA 7 COMPLIANCE
WITNESS: DAVID E. MILLS

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**In the Matter of the Petition of
PUGET SOUND ENERGY, INC.
For Approval of its March 2009 Power Cost
Adjustment Mechanism Period 7 Report**

Docket No. UE-09___

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF
DAVID E. MILLS
ON BEHALF OF PUGET SOUND ENERGY, INC.**

REDACTED VERSION

MARCH 31, 2009

PUGET SOUND ENERGY, INC.

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF
DAVID E. MILLS**

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1 **PUGET SOUND ENERGY, INC.**

2 **PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF**
3 **DAVID E. MILLS**

4 **I. INTRODUCTION**

5 **Q. Please state your name, business address, and position with Puget Sound**
6 **Energy, Inc.**

7 A. My name is David E. Mills. My business address is 10885 N.E. Fourth Street,
8 Bellevue, Washington, 98004-5591. I am the Director, Energy Supply & Planning
9 for Puget Sound Energy, Inc. (“PSE” or “the Company”).

10 **Q. Have you prepared an exhibit describing your education, relevant employment**
11 **experience, and other professional qualifications?**

12 A. Yes, I have. It is Exhibit No. ___(DEM-2).

13 **Q. What are your duties as Director, Energy Supply & Planning for PSE?**

14 A. My responsibilities include oversight of the Company’s Power Supply Operations
15 and Gas Supply Operations Departments, including the following: (i) managing all
16 PSE short-term (intra-month) and medium-term (up to three years) wholesale power
17 and natural gas portfolios; and (ii) working with the Company’s Energy Resources
18 Department to plan for long-term hedging requirements. My responsibilities also

1 include developing strategies to address risks related to PSE's electric and gas
2 portfolios and developing the Company's Integrated Resource Plan.

3 **Q. Please summarize the contents of your testimony.**

4 A. I first provide some brief background information regarding the Power Cost
5 Adjustment ("PCA") Mechanism and how it addresses the volatility of PSE's power
6 costs. I then describe new resources and efforts undertaken by PSE to manage,
7 control and moderate its power costs during the period that began on January 1,
8 2008 and ended on December 31, 2008 ("PCA Period 7"). Finally, I compare the
9 Company's actual power costs for PCA Period 7 to its baseline power cost rate.

10 **II. BACKGROUND REGARDING THE PCA MECHANISM**

11 **Q. Why does the Company have a PCA Mechanism?**

12 A. The parties to the Company's 2001 general rate case were keenly aware from the
13 experience of the Western Power Crisis in 2000-2001 how volatile power prices can
14 be. In response to that potential volatility, uncertainty in the wholesale energy
15 markets and PSE's need to add resources to meet its load obligations, the parties
16 who participated in the PCA settlement collaborative in PSE's 2000-2001 general
17 rate case agreed to a negotiated PCA Mechanism. The Commission approved the
18 PCA Mechanism in its Twelfth Supplemental Order in Docket Nos. UE-011570 and
19 UG-011571.

1 **Q. Please describe why PSE's power costs can be volatile.**

2 A. PSE's power supply portfolio contains a diverse mix of resources with widely
3 differing operating and cost characteristics. Although there are many complex
4 variables embedded in the portfolio, the major volume and price drivers of power
5 cost volatility are (1) streamflow variation affecting the supply of hydroelectric
6 generation; (2) weather uncertainty affecting power usage; (3) variations in market
7 conditions such as wholesale gas and electric prices; (4) risk of forced outages; (5)
8 variability of wind generation; and (6) transmission constraints. All of these factors
9 affect load and resource volatility, which PSE balances with wholesale market
10 purchases and sales.

11 **Q. How does the PCA Mechanism work?**

12 A. Generally, the PCA Mechanism sets forth an annual accounting process for a
13 sharing of costs and benefits between PSE and its customers over four graduated
14 levels (so-called "bands") of power cost variances for the first \$120 million of
15 power cost variances. On power cost variances over \$120 million, the PCA sharing
16 mechanism allocates 95% of costs or benefits to customers and the remaining 5% of
17 costs or benefits to PSE.

18 **Q. What do you mean by "power cost variances"?**

19 A. Power cost variances are the difference between (1) the "baseline" fixed and
20 variable power costs that are built into PSE's electric rates and (2) PSE's actual

1 variable power costs allowed under the PCA Mechanism, plus the fixed power costs
2 as determined in the most recent rate proceeding.

3 The PCA Mechanism requires an annual true-up of PSE's actual power costs (in
4 contrast to the projected power costs that are generally included in rates) and an
5 accounting of the amount in the deferral account that tracks excess costs or benefits.
6 See Order No. 04 in Docket No. UE-031389 (Jan. 14, 2004), in which the
7 Commission approved PSE's 2003 PCA Annual Report regarding the true-up for
8 PCA Period 1 and the Prefiled Direct Testimony of Mr. John H. Story, Exhibit No.
9 ____ (JHS-1T).

10 **Q. How does the PCA Mechanism treat PSE's costs related to new resources**
11 **brought into the Company's power portfolio?**

12 A. Under the PCA Mechanism, new resources with a term less than or equal to two
13 years are included in allowable PCA costs. The prudence of such resources is
14 determined in the Commission's review of the annual PCA true-up. Some costs
15 related to a new electric resource with a term of greater than two years are included
16 in allowable PCA costs through a bridge mechanism until the prudence of such
17 resources can be reviewed and approved in a power cost only rate case or general
18 rate case.

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1 III. PCA PERIOD 7 POWER COSTS

2 A. New Resources During PCA Period 7

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3 Q. What new long-term electric supply resources are included in the PCA Period
4 7 power costs?

5 A. There are four new resources in the PCA Period 7 power costs: (1) a winter on-peak
6 purchased power agreement with [REDACTED] Corporation (150 MW of winter
7 capacity); (2) the Sumas cogeneration station (“Sumas”) (133 MW of additional
8 capacity); (3) the Hopkins Ridge Infill project (7.2 MW of additional capacity); and
9 (4) the Mint Farm Energy Center (“Mint Farm”) (296 MW of additional capacity).

10 PSE began generating power in August 2008 at Sumas. In December 2008, PSE
11 started receiving power from [REDACTED] Corporation under a 4-year on-peak power
12 purchase agreement for winter months December through February. PSE expanded
13 its existing Hopkins Ridge wind project with an additional 7.2 MW of capacity
14 available August 2008. PSE has already received a prudence determination on these
15 new resources in its General Rate Case filing, Docket Nos. UE-072300 and UG-
16 072301, consolidated (the “2007 GRC”).

17 Mint Farm was purchased and placed in-service in December 2008. After the
18 purchase was completed, the Company took Mint Farm offline for capital and
19 maintenance improvements to bring the plant to Company operating and insurance
20 standards. Mint Farm provided no generation during the PCA 7 Period and was

1 brought back online January 19, 2009. PSE has filed for proposed accounting
2 treatment for the Mint Farm Energy Center under Docket No. UE-082128 and is
3 preparing to file for recovery and a prudence determination in its next rate
4 proceeding.

5 **Q. Were any of these new resources subject to the PCA bridge mechanism during**
6 **PCA Period 7?**

7 A. Yes. The PCA bridge mechanism I referred to above is Exhibit G, “New Resource
8 Adjustment” provided on pages 8-9 of the Second Exhibit to the Prefiled Direct
9 Testimony of Mr. John H. Story, Exhibit No. ___(JHS-3), in this proceeding. For
10 some period of time during PCA Period 7, costs associated with new resources not
11 yet recovered in rates were subject to the Exhibit G adjustment. This includes some
12 of the costs for Sumas and for a purchased power agreement with Klondike Wind
13 Power III, LLC, an affiliate of Iberdrola Renewables, Inc., formerly known as PPM
14 Energy. Mr. Story’s prefiled direct testimony, Exhibit No. ___(JHS-1T), discusses
15 the PCA Period 7 Exhibit G calculation in more detail.

16 **Q. Did PSE acquire any new resources during PCA Period 7 with a term of less**
17 **than or equal to two years?**

18 A. Yes. PSE acquired such resources in connection with short- and intermediate-term
19 off-system physical or financial purchases and sales of power and/or fuel to generate
20 power. The majority of such transactions during this period were short-term

1 balancing transactions of power and natural gas for power purchases and sale
2 contracts. Such balancing transactions are made in response to changes in market
3 heat rates, which guide decisions whether to hedge power versus natural gas for
4 power, and changes in load or resource availability. Such transactions include
5 intermediate term transactions entered into pursuant to PSE's programmatic
6 portfolio hedging efforts.

7 The Company purchased winter on-peak index power and entered into power
8 exchanges to improve the reliability of supply to PSE's system.

9 **Q. Why did PSE enter into the various transactions described above?**

10 A. These transactions were undertaken within a comprehensive portfolio and risk
11 management system of organizational structure, technological tools, and human
12 resources designed to allow PSE to (1) deliver reliable energy when its customers
13 demand it; (2) serve its customers while mitigating price volatility; and (3) enhance
14 the value of PSE's energy resources.

15 The Company has in place organizational structures, policies and overarching
16 strategies to provide oversight and control of energy portfolio management
17 activities, many of which must be undertaken on an hourly and daily basis by PSE's
18 experienced energy traders. The Company also uses modeling tools that assist in
19 projecting whether its power and gas portfolios will be surplus or deficit in future
20 months. The Company uses these tools to develop and implement hedging

1 strategies to reduce the cost risks associated with portfolio volatility.

2 The following section of my testimony first provides a description of these systems
3 and tools. I then illustrate their application to PCA Period 7 by describing actual
4 hedging strategy decisions and their execution undertaken by PSE with respect to its
5 power supply for May 2008.

6 **B. PSE's Management of its Power Portfolio and Related Fuel Supply for**
7 **PCA Period 7**

8 **1. Overview of PSE's Portfolio and Risk Management Systems**

9 **Q. What organizational structures are in place to provide oversight and control of**
10 **power portfolio management activities?**

11 A. PSE's Energy Portfolio Management Department ("EPM Department") includes
12 certain employees from the Energy Supply & Planning Department ("ESPD") and
13 the Structuring, Asset Optimization and Analytics Department. The EPM
14 Department is composed of energy market analysts, quantitative analysts, seasoned
15 energy traders, and other professionals. The EPM Department is responsible for
16 identifying, quantifying, monitoring and recommending risk management strategies
17 for the Company. The EPM Department performs these tasks and manages PSE's
18 short- and medium-term portfolios. ESPD is led by the Chief Resource Officer.
19 Energy Risk Control ("ERC") Department includes the Credit Risk Management
20 group, and is responsible for providing risk control oversight. Since April 2007, the

1 ERC Department and the Structuring, Asset Optimization and Analytics
2 Department have been led by the Chief Financial Officer and Sr. Vice President of
3 Finance, respectively.

4 PSE's Energy Management Committee ("EMC") – composed of senior PSE
5 officers – oversees the activities performed by the EPM Department. The EMC is
6 responsible for providing oversight and direction on all portfolio risk issues in
7 addition to approving long-term resource contracts and acquisitions. The EMC
8 provides policy-level and strategic direction on a regular basis, reviews position
9 reports, sets risk exposure limits, reviews proposed risk management strategies, and
10 approves policy, procedures and strategies for implementation by staff.

11 In addition, the Company's Board of Directors provides executive oversight of these
12 areas through the Audit Committees.

REDACTED

13 **Q. What hedging strategies have been approved by the EMC?**

14 A. With respect to hedging strategies for specific time periods or quantities of energy,
15 the EMC has approved a programmatic hedging plan. The original programmatic
16 hedging strategy was approved by the EMC on July 22, 2004, with a Staff
17 transactional purview of ■ months. The term of the EMC approved strategy
18 consisted of the last ■ months of the ■ months purview ("Programmatically
19 Managed Hedge"). The first ■ months of the ■ months purview are actively
20 managed ("Actively Managed Hedge") in accordance with the Energy Supply

1 Hedging and Optimization Procedures Manual (“Procedures Manual”). In October
 2 2007, the Company extended Staff’s transactional purview from ■■■ to ■■■ months.
 3 At that time, the first ■■■ months became actively managed “(Actively Managed
 4 Hedge”) in accordance with the Procedures Manual. EPM Department staff utilize
 5 the Programatically Managed Hedge to systematically reduce the Company’s net
 6 power portfolio exposure beginning months in advance of the month in which the
 7 power will be needed to serve PSE’s load. This process is described in greater
 8 detail below and in Exhibit No. __ (DEM-3C). Such exposure reduction is subject
 9 to minimum and maximum monthly limits to reduce timing and market risks
 10 associated with hedging activities. Staff can make recommendations to hedge
 11 further out in time, departing from this plan, but execution of such hedges are
 12 subject to EMC approval.

REDACTED

13 Pursuant to the hedging strategies in effect during the PCA Period 7, by at least ■■■
 14 months prior to delivery, the bulk of the hedging strategies and transactions have
 15 been made, leaving primarily only balancing transactions needed to respond to
 16 changes in market heat rates and hydro conditions. Decisions about hedges for
 17 delivery during the Actively Managed Hedge are made by EPM Department staff,
 18 within limits set out in PSE’s Procedures Manual. The table below shows the term
 19 of the hedging strategies impacting the PCA 7 period.

Hedging Purview Impacting PCA 7	Total Months Managed	Programatically Managed Hedge	Actively Managed Hedge
Pre-October 2007	■■■	■■■	Balance of the Current Month + ■■■
Post-October 2007	■■■	■■■	Balance of the

			Current Month + █
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Q. How does PSE integrate hedging activities into its provision of electric power to customers?

A. PSE employs production cost modeling techniques to estimate future demand for on-peak power, off-peak power, and natural gas for PSE’s fleet of gas-fired power plants through its KW3000 risk system. The KW3000 risk system permits PSE to model scenarios of price, hydro, load, generating resources and other inputs as required to represent future projected portfolio needs.

Q. Please further describe what the KW3000 risk system does.

A. In order to model a variety of scenarios regarding PSE’s gas-fired generation, KW3000 takes into account each plant’s individual operating characteristics, including conversion efficiency, start-up costs, variable operating costs, ramp rates, minimum run times, planned outages, and unit availability. KW3000 performs simulations of different market conditions and outages in order to develop an estimate of how much gas would be required and how much power would be produced. The plants are modeled on an hourly basis, and the information is aggregated into daily and monthly time frames for purposes of developing a forward-looking position.

1 KW3000 incorporates the inter-relationship between gas and power prices in
2 developing its probabilistic gas and power positions. In different market scenarios,
3 PSE would have different gas or power requirements. The reason for this is
4 twofold. First, the plants have different heat rates and become economic to dispatch
5 at different price differentials between power and gas. Second, the forward market
6 prices for power and gas are volatile, and the price relationship between power and
7 gas, the “implied market heat rate,” changes as well. At certain implied market heat
8 rates, PSE will expect to run each plant at an expected rate, and the total of all the
9 plant requirements can be calculated. But if market conditions change, then PSE
10 will expect to adjust its gas and power purchases and sales in order to serve load
11 with the most economic resource. For example, it may be more economic to
12 purchase power than to purchase gas to generate the power PSE needs to serve its
13 load. KW3000 also incorporates the hedges that PSE has already executed as part
14 of PSE’s resource stack.

15 **Q. How does PSE use KW3000 to help make hedging decisions?**

16 A. KW3000 generates a probabilistic volumetric position report, comprised of one
17 hundred scenarios, for on- and off-peak power and gas for power. The position
18 report shows, for each of the months following the date of the report, the resource
19 types in PSE’s power position grouped by: short-term purchase and sale
20 transactions, long-term contracts, combustion turbines (“CT”) grouped by heat rate
21 efficiency of the facilities, NUGs/QFs, coal plants, wind projects and hydro (both

1 PSE-owned and Mid-Columbia (“Mid-C”) contracts).

2 Based on this volumetric position for each month, KW3000 also generates a report
3 showing the potential exposure associated with the “open” positions (defined as any
4 net surplus or deficit amount). *See* Exhibit No. ___(DEM-4).

5 Once PSE’s aggregated energy position and net exposure are defined for a particular
6 period, the EPM Department evaluates and develops risk management strategy
7 proposals and/or executes transactions around the purchase or sale of gas or power,
8 as appropriate to balance the position and reduce the exposure. Execution entails
9 entering into specific transactions with approved counterparties, using both
10 approved instruments and executed master agreements.

11 **Q. How does PSE’s staff develop a view of appropriate hedging strategies for the**
12 **power portfolio?**

13 A. The EPM Department utilizes a wide set of tools and sources of information to help
14 its members make informed decisions about dispatching plants, purchasing fuel,
15 executing hedges approved by the EMC and optimizing excess capacity in the
16 power portfolio. The EPM Department also holds weekly strategy meetings so that
17 the combined teams can review operational events, discuss market trends, and
18 review supply/demand information. With this context, the teams work together to
19 understand the greatest exposures in the portfolio and discuss where hedging
20 priorities occur.

1 The EPM Department collects a wide range of data to monitor supply/demand
2 factors, which include but are not limited to weather trends; macro economic
3 factors; crude oil complex; gas storage inventories across the U.S., Canada and in
4 the western U.S.; hydro run-off forecasts; reservoir storage; precipitation and
5 snowpack. Additionally, PSE staff review other energy companies' forecasts of
6 price and supply/demand fundamentals, such as trading firm newsletters and
7 consulting service forecasts.

8 EPM Department staff also receive real-time information from a variety of sources
9 including information feeds, email newsletters from industry sources such as:
10 McGraw Hill (Gas Daily, Megawatt Daily), Future Source, Genscape, 3 Tier,
11 Intercontinental Exchange (live price data), and broker lines that act as PA systems
12 where current transactions are communicated through a speaker system. In addition,
13 EPM Department staff receive live data from the systems operations staff so they
14 can view real-time load data and real-time generation dispatch.

15 **Q. Does the Company use any other tools to manage its energy portfolio?**

16 A. Yes. PSE also uses a counterparty credit risk management system to assist the
17 Credit department and the EPM Department staff in evaluating potential
18 transactions regarding credit issues. With this tool the reader can review data
19 including Moody's and Standard and Poor's ratings of the entity, applicable
20 information about the entity's parent, amount of parental guarantee credit provided
21 to PSE, if applicable, the entity's amounts payable and receivable, the aggregate

1 mark to market exposure of all open forward transactions with the entity (the dollar
2 value of the difference between the original contract price and current market price),
3 the credit line assigned to the entity, the existence of netting terms, and FAS 149
4 designation for accounting purposes. Such information is calculated daily.

5 Furthermore, PSE traders can model the effect an incremental trade could have on a
6 specific counterparty. The counterparty credit risk management system models the
7 impact on the credit exposure of the Company and the counterparty of the
8 incremental trade itself, as well as the impact that would result if the market moved
9 significantly away from the price at which the deal was struck.

10 **Q. What guidance does the Company have in place for approaching risk**
11 **management strategy proposals?**

12 A. Over the past several years, PSE moved from a more “discretionary” model of
13 making hedging decisions to a more “programmatic” approach to hedging. The
14 dollar-cost averaging strategy established a disciplined approach to purchasing a
15 defined volume of gas or power on a monthly basis. In applying this strategy, PSE
16 typically established plans to purchase hedges for specific forward time periods,
17 with the goal of purchasing a defined amount of power and of gas in order to ratably
18 reduce the deficit positions by a small amount each month.

19 By spring 2003, the EMC had approved expansion of this concept to an “Exposure-
20 based Dollar Cost Averaging.” This refinement moved the Company from defining

1 a specific commodity and volume to be hedged every month to a dollar amount of
2 risk reduction to be accomplished every month. Under this approach, the EMC
3 would approve a dollar figure of risk to be reduced, and PSE staff would determine
4 whether it was better to hedge gas or power. As markets moved up or down, the
5 dollar amount would allow for less or greater volumetric purchases.

6 During PCA Period 2, the Company began to employ a metric called Margin at Risk
7 (“MaR”), which measures risk reduction as a result of incremental hedging. *See*
8 Exhibit No. ___(DEM-4). PSE has incorporated the MaR concept into the
9 evaluation process for hedge strategies to measure risk reduction for various
10 alternatives. A series of hedge strategies (transaction types) are run through the
11 portfolio, providing a table of how much risk reduction is gained by month and by
12 strategy. The MaR concept assists with deciding how to allocate dollars in a credit-
13 constrained environment, thus providing an additional tool for choosing between
14 available commodities. *See* Exhibit No. ___(DEM-7C).

REDACTED

15 In July 2004, the EMC approved a continuation of a dollar cost averaging strategy
16 informed by MaR. However, the EMC directed that PSE staff monitor and more
17 actively address the exposure associated with PSE’s power portfolio position ■
18 months ahead of the time the power would be needed. On January 7, 2006, the
19 Rolling ■ Month Hedging Plan was amended to be a Rolling ■ Month Hedge to
20 guide hedging decisions for the ■ to ■ month time frame. In October 2007, this
21 hedging plan was extended and now covers the ■ to ■ months time frame

1 (“Programmatically Managed Hedge”). This hedging plan increased staff’s ability to
2 react to position changes as a result of forecast customer demand, stream-flow
3 variations, forced thermal plant outages, and changing market conditions.

4 EPM Department staff currently follow the Programmatically Managed Hedge to
5 systematically reduce the Company’s net power portfolio exposure (including
6 natural gas for power generation) beginning ■ months in advance of the month in
7 which the power is needed to serve PSE’s load. As noted above, both hedging
8 strategies were utilized during this PCA Period 7 as well as for the specific month
9 analyzed here, May 2008.

REDACTED

10 **Q. How does the Rolling ■-Month Hedging Plan work?**

11 A. The plan is set up to systematically reduce the total net exposure for each month of
12 the ■ months beyond the Actively Managed Hedge timeframe, within maximum
13 and minimum limits on the amount of hedging that can or must be done each
14 month, so that the total net exposure for a month will fall within existing exposure
15 limits when each month falls into EPM Department staff’s Actively Managed
16 Hedge purview.

17 The maximum monthly hedge is calculated by dividing the total net exposure by the
18 remaining months before the position enters the ■-month purview. The minimum
19 monthly hedge is calculated by dividing the total net exposure – minus the
20 Director’s limit authority (\$■ million) – by the remaining months before the

1 strategy. The revised strategy retained many of the same features as the previous
2 hedging strategy. These include

- 3 (i) a required ratable reduction of monthly commodity exposure
4 removed each month;
- 5 (ii) the volume of monthly hedging and intra-month timing for hedging
6 is informed by market fundamentals; and
- 7 (iii) hedging targets are established on the basis of the minimum or
8 maximum amount of commodity exposure allowed under the
9 Company's Procedures Manual.

10 The revised plan requires that on or before ■ months ahead of delivery, the bulk of
11 the hedging strategies and transactions have been made per this programmatic plan.
12 These revisions enable the Company to monitor and more actively address the
13 exposure associated with PSE's power portfolio position ■ months ahead of the
14 time the power would be needed to serve load.

REDACTED

15 **Q. Why did the Company extend its hedging strategies?**

16 A. Prior to extending the term of the hedging strategies, the Company engaged in a
17 very detailed best-practices benchmarking and market research initiative. These
18 efforts revealed that customers prefer a longer period of rate stability and that
19 industry leading companies were engaged in longer term hedging practices than
20 PSE. Given this and other information, PSE determined it could be beneficial to

1 expand its hedging horizons. The line of credit requested and approved in PSE's
2 2006 general rate case provides the Company increased flexibility to monitor and
3 more actively address the exposures associated with its power and core gas portfolio
4 positions, as well as its natural gas for power position.

5 **2. Application of PSE's Risk Management System to PCA Period 7**
6 **Power Costs**

7 **Q. Would you please provide some examples of how PSE applied the risk**
8 **management systems, tools and strategies described above with respect to PCA**
9 **Period 7 power supply and costs?**

REDACTED

10 A. Yes, I would be pleased to. Take, for example, PSE's energy requirements for May
11 2008. Beginning in [REDACTED], PSE's EPM staff began to actively reduce spot
12 market price exposure for the delivery period May 2008. From [REDACTED]
13 through [REDACTED], on a monthly or bi-monthly basis, EPM Department staff
14 developed strategies to reduce PSE's exposure with respect to its electric supply
15 needs for May 2008. Such strategies were based on updated Position and Exposure
16 Reports generated by KW3000, market heat rates, hydro conditions and weather
17 fundamentals, and other available information. In accordance with the EMC
18 approved Rolling [REDACTED] Month Hedging Plan, and within the limits described in PSE's
19 Procedures Manual, PSE staff executed these strategies by entering into hedging
20 transactions. EPM Department staff can make recommendations to depart from this
21 plan, but execution of such hedges is subject to EMC approval. With respect to the

1 May 2008 power supply, EPM Department staff did not make any such
2 recommendations, but instead kept the EMC informed of its analyses and activities.
3 See Exhibit No. __ (DEM-3C) for discussion of the hedges transacted for May 2008
4 which are presented in Exhibit Nos. __ (DEM-9C) and __ (DEM-10C).

5 Beginning in [REDACTED], the power supply for May 2008 rolled into staff's newly
6 extended [REDACTED] purview, allowing staff to more actively manage the position by
7 responding to short-term market fundamentals. Staff analyzed PSE's position for
8 May 2008 on a monthly or bi-monthly basis and, based on market conditions and
9 other information available to them at the time, took actions to reduce PSE's
10 exposure under the authority and limits of the Procedures Manual.

11 Documenting these activities requires detailed description and explanation of the
12 information and reports used by the Company at each stage of its consideration,
13 decision making, and execution of PSE's risk management strategies. Thus, this
14 description and documentation is separately presented as Exhibit No. __ (DEM-
15 3C).

REDACTED

16 **Q. Are the activities described in Exhibit No. __ (DEM-3C) the only risk**
17 **management activities that PSE undertook for PCA Period 7?**

18 A. No. Similar activities were undertaken with respect to managing PSE's portfolio
19 and exposure for the entire PCA Period 7. Some of that information is apparent
20 from the materials presented in the Second Exhibit to my Prefiled Direct Testimony,

1 Exhibit No. ___(DEM-3C), and the other exhibits filed with my Prefiled Direct
2 Testimony. However, describing and documenting all of the details of such
3 activities for the entire PCA Period 7 would be a monumental task.

4 **Q. How did the Company manage gas supply for Tenaska during PCA Period 7?**

5 A. The Company managed gas supply for Tenaska as part of its overall power portfolio
6 by applying the risk management tools and systems described above. The Company
7 ultimately hedged the financial exposure associated with its power portfolio taking
8 into account the probabilistic dispatch rate of the Tenaska and other plants. This
9 means that the Company hedged fuel supply in the financial gas derivatives market
10 over time as necessary to reduce open position exposure and ultimately balance the
11 position on a probabilistic basis. The Company then acquired only the estimated
12 physical fuel requirement in the monthly or daily spot market, whichever was
13 determined to be most advantageous at the time.

14 **3. Winter Peaking Contracts and Exchanges**

15 **Q. Why does PSE enter into winter peaking contracts?**

16 A. Winter peaking contracts are procured so that PSE will be able to reliably serve high
17 loads that occur during an extreme winter peak event.

18 **Q. How else does PSE plan for winter peaking events?**

1 A. In the power market, most of the transactions relevant for PSE occur at the Mid-C
2 trading hub. Therefore, during an extreme cold event, PSE purchases incremental
3 power in the day ahead or real time Mid-C markets if the prices are less than the
4 cost of generating or if additional supplies are needed to supplement PSE's
5 resources. Historically, there has been inadequate transmission capacity from the
6 Mid-C to PSE's system (Cross Cascades transmission path) to move all of PSE's
7 resources and market purchases during an extreme cold event, resulting in risk that
8 short-term firm capacity would not be available. Additionally, curtailments of non-
9 firm hourly transmission were likely to occur. PSE's strategies to deliver additional
10 winter supply to its system to ensure it had adequate transmission capacity to deliver
11 additional winter supply to its system to meet peak demand have historically been to

12 [REDACTED]

13 [REDACTED]

14 [REDACTED] Given the
15 long-term firm BPA Cross Cascades transmission PSE has acquired over the last
16 couple of years (650 MW in 2006, 115 MW in 2008 and 35 MW in 2009) and the
17 location of newly acquired resources, PSE is less constrained by Cross Cascades
18 transmission to meet winter peaking needs.

REDACTED

19 **Q. How did PSE approach the decisions whether and how to enter into winter**
20 **peaking contracts and exchanges for the winter months of calendar 2008?**

21 A. PSE approached these decisions within the context of its portfolio and risk

1 management systems and procedures.

2 PSE specifically considered how it should plan for and execute contracts to provide
3 peaking capacity or related hedges. As part of that assessment, PSE considered the
4 effectiveness of entering into various call options that were available in the market
5 versus “self-insuring” against extreme winter peak events. PSE ultimately decided
6 that it would purchase several winter on-peak power index power transactions to
7 ensure physical power supply during the winter peaking hours.

8 **C. PSE’s PCA Period 7 Power Costs**

9 **Q. How did PSE’s actual power costs during PCA Period 7 compare to the power
10 costs recovered in rates?**

11 A. PSE's actual PCA Period 7 power costs were approximately \$1.2 million above the
12 amounts recovered through the Power Cost Baseline Rate during PCA Period 7.

13 The primary drivers of this under-recovery were higher power costs caused by a
14 combination of (1) lower hydro generation due to 97% of normal runoff for the
15 water period ended July 2008; (2) a very late start to the spring run-off which drove
16 up Mid-C prices, thus forcing PSE to purchase power in the market when the Mid-C
17 prices were high; and (3) higher power costs to serve incremental load due to colder
18 than normal weather. Lower power costs due to higher low-cost Colstrip generation
19 and lower Mid-C contract costs resulting from Chelan County PUD transitioning to
20 a new billing process mitigated the higher power costs noted above.

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IV. CONCLUSION

Q. Do you believe that PSE has met the Commission's prudence standard with respect to its power costs during PCA Period 7?

A. Yes; PSE met the Commission's prudence standard for the PCA Period 7 power costs because PSE's management of its power costs during PCA Period 7 was reasonable. The Company has structures and processes in place to formulate strategies for controlling power costs and executed those strategies, taking into account information and variables associated with managing a complex resource portfolio within a dynamic market environment.

Q. Does that conclude your testimony?

A. Yes, it does.