825 NE Multnomah, Suite 2000 Portland, Oregon 97232



November 4, 2008

### VIA ELECTRONIC FILING AND OVERNIGHT DELIVERY

Mr. David W. Danner Executive Director and Secretary Washington Utilities and Transportation Commission 1300 S. Evergreen Park Drive SW Olympia, WA 98504-7250

# RE: Docket UE-08\_\_\_\_ Petition of PacifiCorp for an Accounting Order Regarding Pension Curtailment

Dear Mr. Danner:

Enclosed for filing is PacifiCorp's Petition for an Accounting Order Regarding Pension Curtailment. An electronic copy of this filing will also be sent to the Commission's record center.

Communications regarding this petition should be addressed to:

Washington Dockets	Michelle Mishoe
PacifiCorp	PacifiCorp
825 NE Multnomah, Suite 2000	825 NE Multnomah, Suite 2000
Portland, OR 97232	Portland, OR 97232
Washingtondockets@PacifiCorp.com	Michelle.Mishoe@PacifiCorp.com

In addition, PacifiCorp requests that all data requests regarding this petition be addressed to:

By E-mail (preferred):	datarequest@pacificorp.com
By Facisimile:	(503)813-6060
By Regular Mail:	Data Request Response Center PacifiCorp 825 NE Multnomah, Suite 2000 Portland, OR 97232

Washington Utilities and Transportation Commission November 4, 2008 Page 2

Please direct any informal inquiries to Cathie Allen, Regulatory Affairs Manager, at (503) 813-5934.

Sincerely,

andrea L. Kelly / ca

Andrea L. Kelly Vice President, Regulation

Enclosure

#### BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Petition of

PACIFICORP, d.b.a. Pacific Power,

for an Accounting Order Regarding Pension Curtailment

#### DOCKET NO. UE-08\_\_\_\_ PETITION OF PACIFICORP FOR AN ACCOUNTING ORDER

Pursuant to WAC 480-07-370(b), PacifiCorp, d.b.a. Pacific Power ("PacifiCorp" or "Company"), petitions the Washington Utilities and Transportation Commission ("Commission") for an accounting order authorizing the Company to record a net reduction to the regulatory asset associated with the existing pension and other postretirement welfare assets for a pension curtailment gain, and a measurement date change transitional adjustment, effective as of the filing date of this Petition. In support of this Petition, PacifiCorp states:

1. PacifiCorp is an electrical company and public service company in the state of Washington pursuant to RCW 80.04.010 and subject to the jurisdiction of the Commission with regard to its rates, service and accounting practices. PacifiCorp also provides retail electricity service in the states of California, Idaho, Oregon, Utah and Wyoming. PacifiCorp's address is 825 NE Multnomah, Portland, OR 97232.

2. PacifiCorp files this Petition pursuant to RCW 80.01.040(3), which authorizes the Commission to regulate in the public interest the rates, service, facilities, and practices of electric companies; RCW 80.040.090, which authorizes the Commission to prescribe the forms of accounts to be kept by public service companies; and WAC 480-100-203,

pertaining to the accounting requirements applicable to electric utilities in the state of

Washington.

3. Communications regarding this Application should be addressed to:

Washington Dockets	Michelle R. Mishoe
PacifiCorp	Legal Counsel
825 NE Multnomah, Suite 2000	Pacific Power
Portland, OR 97232	825 NE Multnomah, Suite 1800
Email: washingtondockets@pacificorp.com	Portland, OR 97232
Telephone: 503-813-5934	Email: michelle.mishoe@pacificorp.com
Fascimile: 503-813-6060	Telephone: 503-813-5977
	Facsimile: 503-813-7252

Additionally, PacifiCorp respectfully requests that all data requests regarding this

matter be addressed to:

By email (preferred)	datarequest@pacificorp.com
By regular mail	Data Request Response Center PacifiCorp 825 NE Multnomah, Suite 2000
	Portland, OR 97232

Informal inquiries may be directed to Cathie Allen, State Regulatory Manager, at (503)

813-5934.

4. Recently, the Company offered all non-union employees a retirement choice program and changed the retirement approach to a 401(k) only approach. Through negotiations, Local 659 also agreed to a 401(k) only approach, effective January 2008. Non-union employees could opt for either a 401(k) retirement plan, directed by individual employees; or for the Company's cash balance retirement approach, directed by the Company. The level of employee participation in the 401(k) retirement plan option requires the Company to record a substantial curtailment gain, in accordance with financial accounting standards. Additionally, the Company is required to change the

measurement date for pension and other postretirement welfare liabilities to implement a new financial accounting standard. The Company seeks approval to record the net impact of the curtailment gain and the measurement date change as a reduction to the regulatory asset associated with the existing pension and other postretirement welfare assets. If authorized, the net reduction to regulatory assets would avoid the recording of income to the Company's benefit and directly charging retained earnings. This proposal is designed to maintain normalized pension costs and avoid exposing customers to potential cost volatility from changes in certain financial accounting standards.

5. With the requested accounting treatment, the Company projects a net pre-tax benefit to customers of \$27 million system-wide, which the Company proposes to amortize over a ten-year period. Absent authorization to record the reduction to regulatory assets, the adjustments must be recorded against the Company's current fiscal year income and retained earnings, and therefore unavailable to offset future higher pension expense costs.

6. The Company respectfully requests that the Commission approve this Application by December 31, 2008 to allow the Company to align the new accounting treatment with the removal of the lag in measurement date.

Attached as support for this Application as Exhibit 1 is the testimony of Stephen
 R. McDougal.

WHEREFORE, PacifiCorp respectfully requests an accounting order authorizing it to record a net reduction in account 182.3 to offset the existing pension and other postretirement welfare regulatory asset for the curtailment gain triggered by the retirement choice program and Local 659 change, and measurement date change transitional adjustment. Additionally, the Company requests authorization to amortize the reduction in regulatory assets to expense over a ten-year period with the opportunity to recover the amount in rates as part of net periodic benefit cost. Rate treatment of the costs associated with the accounting order will be determined in a future rate proceeding.

DATED: November 4, 2008.

Respectfully submitted,

ille R. Mishoe

Michelle R. Misho Legal Counsel Pacific Power

Exhibit No.\_\_\_(SRM-1T) Docket No. UE-08\_\_\_\_ Witness: Steven R. McDougal

#### BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

vs.

PACIFICORP dba Pacific Power & Light Company,

Respondent.

Docket No. UE-08\_\_\_\_\_

## PACIFICORP

## DIRECT TESTIMONY OF STEVEN R. MCDOUGAL

November 2008

1	Q.	Please state your name, employer and business address.
2	A.	My name is Steven R. McDougal. I am employed by PacifiCorp ("Company"),
3		which operates as Rocky Mountain Power and Pacific Power. My business
4		address is 201 South Main, Suite 2300, and Salt Lake City, Utah, 84111.
5	Quali	fications
6	Q.	What is your current position at the Company and what is your employment
7		history?
8	А.	I am currently employed as the director of revenue requirements for the
9		Company. I have been employed by PacifiCorp or its predecessor companies
10		since 1983. My experience at PacifiCorp includes various positions within
11		regulation, finance, resource planning, and internal audit.
12	Q.	What are your responsibilities as director of revenue requirements?
13	A.	My primary responsibilities include overseeing the calculation and reporting of
14		the Company's regulated earnings or revenue requirement, assuring that the inter-
15		jurisdictional cost allocation methodology is correctly applied, and the
16		explanation of those calculations to regulators in the jurisdictions in which the
17		Company operates.
18	Q.	What is your educational background?
19	A.	I received a Master of Accountancy from Brigham Young University with an
20		emphasis in Management Advisory Services in 1983 and a Bachelor of Science
21		degree in Accounting from Brigham Young University in 1982. In addition to my
22		formal education, I have also attended various educational, professional and
23		electric industry-related seminars.

A. Yes. I have provided testimony before the Utah Public Service Commission, the

Have you testified in previous proceedings?

3 Washington Utilities and Transportation Commission, the California Public

4 Utilities Commission, the Idaho Public Utilities Commission, the Wyoming

5 Public Service Commission and the Utah State Tax Commission.

6 **Purpose of Testimony** 

1

2

**O**.

7 Q. What is the purpose of your direct testimony?

A. The purpose of my testimony is to request authorization for the recording of a net
reduction in the existing pension and postretirement welfare regulatory asset for a
pension curtailment gain and a measurement date change transitional adjustment.
If authorized, the net reduction in regulatory asset would avoid the recording of
income to the Company's benefit and directly charging retained earnings. The
Company proposal is an effort to maintain normalized pension costs and avoid
exposing customers to the cost volatility imposed by financial accounting

- 15 pronouncements.
- 16 **Proposed Accounting Changes**
- Q. Why is the Company requesting the authorization of a net reduction in
  pension-related regulatory assets?

19 A. A retirement choice program was offered to non-union participants of

- 20 PacifiCorp's Retirement Plan ("Retirement Plan"). Non-union participants had
- 21 the option to switch from the cash balance formula offered in the Retirement Plan
- 22 to enhanced benefits in the Company's defined contribution 401(k) plan effective
- 23 January 1, 2009. Participants electing this change will not be able to switch back

1		to the Retirement Plan's cash balance formula. The employee election period
2		closed on October 3, 2008. As required by accounting financial standards, the
3		Company must follow curtailment accounting when an event occurs that
4		significantly reduces the accrual of defined pension benefits. The enactment of
5		the new retirement choice program and the number of employees choosing the
6		401(k) plan will require the Company to record a substantial curtailment gain. In
7		addition, effective January 2008, IBEW Local 659, agreed with the Company to
8		change its retirement benefit approach to a 401(k) only program. This triggered a
9		small curtailment gain, which was recorded as an offset to existing pension
10		regulatory assets.
11		The second adjustment is a change to the measurement date for the pension and
12		other postretirement welfare plan liabilities. Due to a new financial accounting
13		standard, the annual measurement date for these liabilities is changing from
14		September 30 to December 31, PacifiCorp's calendar year end. Under previous
15		guidance, plan assets and obligations were allowed to be measured up to three
16		months prior to a company's fiscal year end.
17	Pensi	on Costs Accounting and Regulatory Treatment
18	Q.	What is the financial impact of the requested changes in accounting?
19	A.	The net overall impact provided by Hewitt & Associates, the Company's pension
20		actuary, is a net pretax benefit to customers of \$27 million on a total Company
21		basis. The components of this amount are \$41 million for the curtailment gain
22		(Non-union and Local 659) netted by the measurement date change transition
23		adjustment of \$14 million. The Company is seeking a ten-year amortization for

Direct Testimony of Steven R. McDougal

1 this pretax net benefit.

2	Q.	What are current on-going pension expenses and other postretirement
3		welfare costs excluding these one-time adjustments for the Company?
4	A.	Please refer to Exhibit No(SRM-2), Section A, which presents the 2008,
5		2009, 2010 and beyond estimated pension and other postretirement welfare
6		expenses. This provides the basis for comparing the accounting impacts with and
7		without regulatory approval of this application.
8	Q.	What is the financial impact of this requested change in accounting on the
9		on-going pension expense?
10	А.	Please refer to Exhibit No. (SRM-2), Section B, which shows the increased
11		pension expense and other postretirement welfare expense offset exactly by the
12		net reduction in regulatory asset over the analysis' time horizon. As shown on
13		line 7, the overall combined impact on pension and other postretirement welfare
14		expense, at the end of the ten year amortization period, is identical to the values in
15		Section A. There is a minor timing difference related to when the expenses occur
16		but the net impact is zero over the ten-year amortization period.
17	Q.	What would be the financial impact of the requested change in accounting if
18		it were not authorized?
19	A.	Please refer to Exhibit No(SRM-2), Section C, which illustrates the financial
20		impact if these changes were not approved by the Commission. Section C, line
21		16, shows higher pension and other postretirement welfare expense values
22		incurred in the future. This increase is equal to the total value of the foregone net
23		reduction in regulatory asset reflected on line 6. As mentioned previously,

Direct Testimony of Steven R. McDougal

1		without Commission authorization the net benefit would be booked to the
2		Company's current year income and retained earnings and therefore unavailable
3		to be amortized in offsetting the higher future pension costs.
4	Q.	If adopted, over what period of time would you propose the net reduction in
5		regulatory asset be amortized to expense and thus flow through rates?
6	A.	The Company proposes that the net reduction in regulatory asset be amortized in a
7		manner that closely approximates the prior service amortizations that would have
8		continued if it were not for the accelerated recognition due to the curtailment.
9		This would result in an amortization period of approximately ten years. These
10		amortizations would be returned to customers in rates on a net basis as part of net
11		periodic benefit cost in those years.
12	Q. W	When does the Company propose to record the adjustment?
13	A.	Based on information currently available, the Company will be recording the
14		curtailment gain in October 2008. The new accounting pronouncement requires
15		removal of the lag in measurement date for fiscal years ending after December 15,
16		2008; therefore, the Company is required to record the transitional adjustment in
17		December 2008.
18	<u>REC</u>	<b>OMMENDATIONS</b>
19	Q.	Please summarize the Company's request.
20	A.	The Company requests that the Commission issue an order by December 31, 2008
21		authorizing the Company to make the following accounting adjustments:
22		• Record a net reduction in account 182.3 to offset the existing pension and
23		other postretirement welfare regulatory asset for the curtailment gain

1		triggered by the retirement choice program and Local 659 change, and
2		measurement date change transitional adjustment.
3		• Amortize the reduction in regulatory asset to expense over a ten-year
4		period with the opportunity to recover the amount in rates as part of net
5		periodic benefit cost. Rate treatment would be determined in a future rate
6		proceeding.
7		If authorized by the Commission, these adjustments would be made in lieu of
8		recognition of income to the benefit of the Company and a direct charge to
9		retained earnings as would otherwise be required by the new accounting
10		pronouncements. The Company requests approval by December 31, 2008 to be
11		able to align with the removal of the lag in measurement date.
12	Q.	Does this conclude your testimony?
13	A.	Yes.

Exhibit No.\_\_\_(SRM-2) Docket No. UE-08\_\_\_\_ Witness: Steven R. McDougal

#### BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

vs.

PACIFICORP dba Pacific Power & Light Company,

Respondent.

Docket No. UE-08\_\_\_\_\_

## PACIFICORP

## EXHIBIT OF STEVEN R. MCDOUGAL

November 2008

Section A.							Total
	I otal Pension and Postretirement Related Expenses	Ь	84.7 \$	53.3 <b>\$</b>	52.5 \$ 5	\$ 520.8 \$	711.3
Section B.			2007	2008	2010 2009 Forward	2010 <u>orward</u>	
2	Total Pension and Postretirement Related Expenses	φ	84.7 \$	53.3 \$	62.4 \$ 537.7	537.7 \$	738.0
ç	Amortization of: Reministrary Asset (Masserirement Data Chance, 943-772m)			÷		e	
94	Contra Regulatory Asset (Choice Program Curtaignet - \$10.1.2011)			<i>в</i> 69	(3.9) \$	12.4 \$ (34.8) \$	13.8 (38.7)
сı	Contra Regulatory Asset (Local 659 Curtailment - \$1.863m)			\$	(0.2) \$	(1.7) \$	(1.9)
9	Net Contra Regulatory Asset (Total - \$26.746m) (10 year amortization)			÷	(2.7) \$ (24.1) \$	(24.1) \$	(26.7)
7	Revised Pension and Postretirement Related Expenses	⇔	84.7 \$	53.3 \$	59.7 \$ 5	513.6 \$	711.3
ω	Difference Deferred Accting vs. Accting Excluding One-time Adjustments	€ <del>,</del>	\$	ю ,	7.2 \$	(7.2) \$	0.0

Section			2007	2008	2000 EO	2010 Economic	
ن ۵		¢					
מ	I otal Pension and Postretirement Related Expenses	÷	84.7 \$	53.3 \$	62.4 \$ 537.7	537.7 \$	738.0
10	Amortization of: Net Contra Regulatory Asset Amortizations (10 Years)	ю	<del>ب</del>	ۍ ۱	6 <del>9</del> 1	<del>ب</del>	,
	One-time Adjustments which would be normalized out for rate filinge:						
11	Measurement Date Change (retained earnings)		ю	13.8			
12	Choice Program Curtailment (income)		6	(38.7)			
13	Local 659 Curtailment (income)		· \$	(1.9)			
14	Revised Pension and Postretirement Related Expenses	s	84.7 \$	26.6 \$	62.4 \$ 537.7	537.7 \$	711.3
15	Normalize one-time adjustments		€	26.7		Ş	26.7
16	Revised Normalized Pension and Postretirement Related Expenses	Ś	84.7 \$	53.3 \$	62.4 \$	62.4 \$ 537.7 \$	738.0
17	Difference No Deferred Acctng vs. Acctng Excluding One-time Adjustments	\$	\$	\$	9.9 \$	16.8 \$	26.7
	Note: Excludes SERP, includes L659 curtailment, assumes accounting						

Note: Excludes SERP, includes L659 curtailment, assumes accounting

for measurement date change prior to curtailment

Note: Non-electric amounts are included in baseline results prepared by Hewitt. These represent approximately \$6 million each year. The incremental changes reflect in the above results are only regulated amounts.

Account Description	<u>G/L Acct.</u>	Func. Grp.	FERC Acct.
Pension Expense	501100, 4-5, 7-9	A&GOPER	9200000
Postretirement Expense	501150, 3-8	A&GOPER	9200000
Pension Liability Account	280355	Below the Line	
Postretirement Liability Account	280455	Below the Line	
Pension Regulatory Asset Accounts	187017, 18	Below the Line	1823870
Postretirement Regulatory Asset Account	187621	Below the Line	