0105

 1 BEFORE THE WASHINGTON

 2 UTILITIES AND TRANSPORTATION COMMISSION

 3 \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

 4 In the Matter of the Notice of )

 Transaction and Application of, ) Docket No. UT-170042

 5 )

 CENTURYLINK )

 6 )

 For an Order Declining to Assert )

 7 Jurisdiction Over, or in the )

 Alternative, Expedited Approval )

 8 of the Indirect Transfer of )

 Control of Level 3 )

 9 Communications, LLC, Broadwing )

 Communications, LLC, Wiltel )

10 Communications, LLC, Global )

 Crossing Telecommunications, )

11 Inc., and Level 3 Telecom of )

 Washington, LLC to CenturyLink, )

12 Inc. )

13 \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

14 HEARING, VOLUME III

15 Pages 105-136

16 ADMINISTRATIVE LAW JUDGE GREGORY J. KOPTA

 \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

17

 April 3, 2019

18

 9:30 a.m.

19

 Washington Utilities and Transportation Commission

20 1300 South Evergreen Park Drive Southwest

 Olympia, Washington 98504

21

 REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

22

 Buell Realtime Reporting, LLC

23 1325 Fourth Avenue, Suite 1840

 Seattle, Washington 98101

24 (206) 287-9066 | Seattle

 (360) 534-9066 | Olympia

25 (800) 846-6989 | National

0106

 1 A P P E A R A N C E S

 2 ADMINISTRATIVE LAW JUDGE:

 3 GREGORY J. KOPTA

 Utilities and Transportation

 4 Commission

 1300 South Evergreen Park Drive SW

 5 Olympia, Washington 98504

 (360) 664-1160

 6

 FOR COMMISSION STAFF:

 7

 SALLY BROWN

 8 Senior Assistant Attorney General

 PO Box 40128

 9 Olympia, Washington 98504

 (360) 664-1193

10 sallyb@atg.wa.gov

11

 HARRY FUKANO

12 Assistant Attorney General

 PO Box 40128

13 Olympia, Washington 98504

 (360) 586-5522

14 harry.fukano@utc.wa.gov

15 FOR PUBLIC COUNSEL:

 (Via bridge)

16 LISA GAFKEN

 Assistant Attorney General

17 Office of the Attorney General

 800 - 5th Avenue, Suite 2000

18 Seattle, Washington 98104

 (206) 464-6595

19 lisa.gafken@atg.wa.gov

20 FOR CENTURYLINK:

21 LISA ANDERL

 Associate General Counsel

22 1600 - 7th Avenue, Room 1506

 Seattle, Washington 98191

23 (206) 345-1574

 lisa.anderl@centurylink.com

24

25

0107

 1 A P P E A R A N C E S (Cont.)

 2 ALSO PRESENT:

 3 SUSIE PAUL

 Commission Investigator

 4

 5

 6

 7

 \* \* \* \* \* \*

 8

 9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

0108

 1 OLYMPIA, WASHINGTON; APRIL 3, 2019

 2 9:30 A.M.

 3 --o0o--

 4 P R O C E E D I N G S

 5

 6 JUDGE KOPTA: Then let's be on the record in

 7 Docket UT-132234, captioned Washington Utilities and

 8 Transportation Commission versus CenturyTel of Inter

 9 Island, Inc, d/b/a CenturyLink, Docket UT-140597, which

10 is captioned Washington Utilities and Transportation

11 Commission versus Qwest Corporation, d/b/a CenturyLink

12 QC, and Docket UT-170042, captioned In the Matter of the

13 Notice of Transaction and Application of CenturyLink for

14 an -- well, for a whole bunch of stuff involving level

15 3.

16 MS. BROWN: That works.

17 JUDGE KOPTA: I'm Gregory J. Kopta, the

18 administrative law judge who is presiding, and we are

19 here to discuss competing motions having to do with

20 access to confidential information provided in those

21 dockets, or at least two out of three of those dockets.

22 Let's start by taking appearances beginning

23 with the Company.

24 MS. ANDERL: Good morning, Your Honor. Lisa

25 Anderl, in-house attorney representing CenturyLink. And

0109

 1 I've provided my full contact information on my business

 2 card to the court reporter.

 3 JUDGE KOPTA: All right. Thank you.

 4 And for Staff?

 5 MS. BROWN: Sally Brown, Senior Assistant

 6 Attorney General, appearing on behalf of Commission

 7 Staff.

 8 MR. FUKANO: Harry Fukano, Assistant

 9 Attorney General, appearing on behalf of Commission

10 Staff.

11 JUDGE KOPTA: And anyone on the bridge line

12 wishing to make an appearance?

13 MS. GAFKEN: Yes, this is Lisa Gafken,

14 Assistant Attorney General, appearing on behalf of

15 Public Counsel.

16 JUDGE KOPTA: Anyone else? Hearing nothing,

17 we will proceed.

18 All right. First I wanted to clarify, as I

19 understand it, we are now only talking about Dockets

20 UT-140597 and UT-170042; is that correct? I'm seeing

21 head nods.

22 Is that your understanding, Ms. Anderl?

23 MS. ANDERL: I've been advised by Staff that

24 they are no longer seeking information in the 1-3

25 docket.

0110

 1 JUDGE KOPTA: Okay. Then at least we've

 2 narrowed the scope a little bit.

 3 Also, I have read the pleadings and it

 4 appears that there is not a dispute as to what

 5 CenturyLink has provided in its motion, which is that

 6 what Staff is requesting is outside the bounds of the

 7 protective orders that were issued in those two dockets;

 8 is that correct? Is Staff contesting whether that is an

 9 issue?

10 MR. FUKANO: No, we would I think both agree

11 as to that point.

12 JUDGE KOPTA: All right. So then really

13 what it boils down to it seems to me is Staff wants its

14 expert witness to be able to review certain confidential

15 information that was provided in those dockets and has

16 proposed a couple of ways of doing that. And also,

17 yesterday, I have received and have all the parties

18 received a list from Staff of the documents that it

19 seeks at this point for its experts to review in

20 conjunction with the investigation that Staff is

21 undertaking of a recent 911 outage involving the

22 company; is that correct, Mr. Fukano?

23 MR. FUKANO: That is correct.

24 JUDGE KOPTA: Um...

25 MS. ANDERL: Your Honor, if I can just

0111

 1 clarify. It's not established on the record that

 2 CenturyLink provision of 911 was impaired or

 3 interrupted.

 4 JUDGE KOPTA: I was not intending to say one

 5 way or the other. I was simply referencing that that's

 6 the subject matter of the investigation.

 7 MS. ANDERL: I just want to be really

 8 careful.

 9 JUDGE KOPTA: Understood, and I accept and

10 appreciate that clarification. Ms. Anderl, do you --

11 have you had a chance to consult with your client about

12 the list of documents that Staff wants to have its

13 expert be able to review?

14 MS. ANDERL: Not -- not really. We -- we

15 got it at 3:30 yesterday afternoon, and I had no time to

16 reach out to anybody. Most people are in time zones to

17 the East. But I'm very familiar with all of the

18 documents and very familiar with and -- and -- and

19 comfortable with the position that the Company would

20 take on those documents.

21 JUDGE KOPTA: All right. And as I

22 understand it from Staff's pleading, there is a

23 nondisclosure agreement in place between the Company and

24 Staff; is that true?

25 MS. ANDERL: No, there is a nondisclosure

0112

 1 agreement in place between the Staff and its expert.

 2 JUDGE KOPTA: I see. So there is nothing

 3 between the Company and Staff?

 4 MS. ANDERL: Not other than the protective

 5 orders in these closed dockets, that's right. No,

 6 there's no protective order in the hidden docket,

 7 181051.

 8 JUDGE KOPTA: Have there been any

 9 discussions between the Company and Staff about entering

10 into such an agreement?

11 MS. ANDERL: I offered -- before filing my

12 motion to enforce the protective agreement, I offered to

13 work through documents on a document-by-document basis,

14 but until I got this yesterday, I had not received a

15 response to that offer.

16 JUDGE KOPTA: Okay. And from Staff's

17 perspective -- well, I'm not going to ask that you

18 negotiate with the Company as we're sitting here this

19 morning. That doesn't make sense.

20 MS. ANDERL: Well, Your Honor, I'm -- I'm

21 kind of happy to cut to the chase on some of this if you

22 would like?

23 JUDGE KOPTA: I -- I would like, because

24 I'm -- I'm not really comfortable with any of the

25 options that are before me right now so...

0113

 1 MS. ANDERL: Okay. So here you go. I had

 2 my whole long argument prepared, and I won't give it

 3 unless you want it, but needless to say, in both of

 4 these dockets there were countless -- well, not

 5 countless, because we can count them, but confidential

 6 documents filed, many of which were made a part of the

 7 Commission's record. Many more of which were provided

 8 in discovery and not made a part of the record, but

 9 which would be available to the expert if the protective

10 order will modify per Staff's request.

11 And many of those, particularly in the

12 merger docket, have absolutely no bearing on even the

13 provision of telecommunication service much less the

14 provision of 911. There's information in there about

15 our pro forma adjusted revenue, EBITDA, Capex, debt

16 levels, free cash flow, their access line counts,

17 there's broadband penetration numbers.

18 That is all very sensitive business

19 information. It is inconceivable to me that Staff's

20 expert would have a need to see any of that. And, in

21 fact, none of that information is on the document that

22 Mr. Fukano just provided. So that's good.

23 Nevertheless, as I said, modifying the protective order

24 in the way that Staff requests would -- would not

25 protect against disclosure of that.

0114

 1 I do not understand why Staff wants its

 2 expert to see the compliance reports or the diversity

 3 audits filed in Docket 140597. I do not understand the

 4 relevance of any of the NORS outage reports.

 5 I do, however, agree that the root cause

 6 analysis, the last document on the list filed on or

 7 about February 12th, 2019, regarding the December 27th

 8 and 28th network event is something that if they are

 9 conducting an investigation into that network event,

10 their expert should see.

11 It was filed, you know, basically for

12 convenience in the merger docket, because there was no

13 place else to put it. If, you know, Docket 181051 were

14 a novel informal public docket, you could issue a

15 protective order in that, maybe you still can do that.

16 And we would be happy to file that root cause analysis

17 in that docket thereby allowing Staff's expert access to

18 that.

19 The other two documents that are at issue

20 are the confidential version of the settlement agreement

21 in the merger docket. I'm -- I didn't have time to

22 review that, but in my recollection is that, the

23 confidential information did not have any bearing on 911

24 or the military department. And so I don't know why

25 we'd need a confidential version of the settlement

0115

 1 agreement with attachments to be provided to the expert.

 2 And with regard the Washington State

 3 Military Department, amendment M, that is confidential.

 4 It's a provision between the Company and Military. I

 5 think Military asked for it to be confidential. With

 6 Military's consent, we would obviously refile it in the

 7 181051 docket if a -- if a protective order were issued

 8 there, and we wouldn't object to that.

 9 So boils down to Staff is proposing 30

10 documents with a caveat that the list is potentiality

11 subject to change. We would agree to two of them.

12 JUDGE KOPTA: Okay. And from your

13 perspective, you would want a protective order to be

14 able to do that as opposed to a nondisclosure agreement

15 between you and Staff, for example?

16 MS. ANDERL: That's right. I think a

17 protective order is -- I'm not sure a nondisclosure

18 agreement, a public entity can even enter into that and

19 have it be enforceable. If somebody were to submit a

20 request for public records, I think a protective order

21 gives us more protection.

22 JUDGE KOPTA: All right. Let's hear from

23 Staff. What's -- you've heard from what the Company

24 has -- has said. I'm loath to get into a back and forth

25 in terms of how necessary these documents are since

0116

 1 there are at least two that the Company has agreed are

 2 appropriate to provide to your expert and relay the

 3 issue. Before me at the moment is whether and under

 4 what circumstances the Commission can do something to

 5 allow that I guess is the easiest way to say it. But

 6 I'll let you respond, Mr. Fukano.

 7 MR. FUKANO: Well, I believe that the

 8 Commission has two possible methods of doing that, as

 9 I've detailed in my motion. And I think the -- the

10 protective orders in Dockets UT-170042 and UT-140597

11 form the basis for CenturyLink's objection in this

12 matter. And those both -- orders both state absent a

13 protective order, a significant risk exists that

14 confidential information might become available to

15 persons who have no legitimate need for that information

16 and that in- -- that injuries to the information

17 provider may result.

18 The language of the protective order suggest

19 that the limitation on access to confidential

20 information serves two purposes; first, that it will

21 prevent access to persons who have no legitimate need

22 for that information; and second and relatedly, to

23 prevent such persons from disclosing that sensitive

24 information thereby causing injury to the provider.

25 Staff would argue that Mr. Roach does have a

0117

 1 legitimate need to review that information filed in

 2 docket -- in this docket and that sufficient safeguards

 3 have been and will be put in place to preserve the

 4 confidentiality of that information.

 5 So it's further detailed in the pending

 6 stage of the motion, the Commission has hired Mr. Glenn

 7 Roach to act as a consultant for the purpose of Docket

 8 UT-181051, and as part of this arrangement, Mr. Roach

 9 will be responsible for preparing a report related to

10 the December 2019 991 service outage, assisting Staff

11 with discovery requests and preparing testimony in

12 addition to other matters. Given that Mr. Roach will

13 participate extensively in the investigation and

14 potential hearing in Docket UT-181051, Staff would

15 maintain that Mr. Roach does have a legitimate need to

16 review the information.

17 Secondly, Staff would contend that there are

18 sufficient safeguards to preserve confidentiality of

19 CenturyLink information for three reasons; first, as

20 discussed earlier, Staff has entered into a

21 nondisclosure agreement with Mr. Roach, the terms of

22 which are detailed in Appendix B, which prohibit

23 Mr. Roach from disclosing any of the information that

24 Staff provides him.

25 Second, Staff would anticipate and support

0118

 1 the Commission issuing an additional protective order in

 2 Docket 181 as we've been discussing to provide

 3 additional confidentiality protection on the same terms

 4 of similar terms as those already entered into Docket

 5 UT-17 and UT-14.

 6 And third, Staff would like to clarify that

 7 the independent consultant would not have any unfettered

 8 access to rummage through the Commission SharePoint

 9 internal system. Rather, Staff would not intend to

10 allow the independent consultant to go on a fishing

11 expedition through the materials that it would be -- he

12 would be able to access anything he wanted. That

13 material would have to come through Staff and be

14 provided to the independent consultant.

15 And while Staff would be amenable to either

16 alternative suggested in its motion, it would prefer to

17 modify the protective order, and we would prefer that

18 for three reasons. The first would be that it would

19 avoid duplicative, accumulative refiling of the same

20 information.

21 The second would be that modification of the

22 protective order would permit Staff to add- --- to

23 provide the consultant with additional confidential

24 information if that information was determined to be

25 relevant after reviewing the information that Staff has

0119

 1 already requested.

 2 And third, as a general matter, Staff would

 3 prefer to review the information that it already

 4 possesses rather than requesting that information,

 5 because the Company -- rather than asking the Company

 6 for -- for a State company for documents because the

 7 request to the Company presents the Company an

 8 opportunity to essentially characterize or influence

 9 Staff's review of those documents. That is, a company

10 is given additional opportunity to lobby Staff about the

11 content of those documents. And this is not, to

12 clarify, a reflection on CenturyLink but just a general

13 investigative concern that Staff has presented.

14 And so in summary, it doesn't appear as

15 though it is an issue as to whether Mr. Roach could

16 access the confidential information, but it appears to

17 be how Mr. Roach will access that confidential

18 information. Staff would assert that the Commission

19 should modify the protective order in Docket 14 and 17

20 to permit Mr. Roach to review the confidential

21 information as Mr. Roach has a legitimate need to access

22 the information, and Commission safeguards will be put

23 in place to maintain confidentiality of CenturyLink's

24 information. In the alternative, we would request a

25 subpoena under the statutory authority as listed in my

0120

 1 motion.

 2 MS. ANDERL: Your Honor, if I may respond?

 3 JUDGE KOPTA: In just a moment.

 4 I have a couple of concerns. One is, the

 5 protective order in both of those dockets requires

 6 confidential information to be returned to the person

 7 who provided it except for counsel records, which are

 8 exhibits, and the Commission will have whatever is on

 9 file. So theoretically, and I won't ask whether this is

10 in true practice, it's not possible to rummage through

11 files for discovery, because all of that information

12 should have been destroyed or returned.

13 The more pressing issues are, Staff is

14 asking me to do something the Commission has never done

15 before, and that is to modify a protective order to

16 allow someone who is not involved in the actual dockets

17 to review confidential information, or alternatively, to

18 enter a protective order in a docket that is not yet an

19 adjudication, which the Commission has consistently

20 declined to do in other circumstances, for example, in

21 Integrated Resource Plan dockets.

22 So I'm a little bit uncomfortable going that

23 step. I understand your arguments, Mr. Fukano, and I

24 understand Staff's desire for its expert to be able to

25 review this information. I'm just not comfortable at

0121

 1 this point how the Commission can best accommodate that.

 2 And with those reservations, Ms. Anderl,

 3 would you like to respond to what Mr. Fukano said?

 4 MS. ANDERL: Yes, Your Honor. I've been

 5 trying to keep my -- level-headed about this, but, you

 6 know, frankly, I am outraged by Staff's behavior so far.

 7 I mean, we have I think already multiple violations of

 8 this protec- -- these protective orders, which very

 9 clearly in paragraph 7 state that no confidential

10 information distributed or obtained in this protec- --

11 under this protective order may be requested and

12 reviewed, used or disclosed by any party or counsel

13 except for purposes of this proceeding.

14 To the extent that we are already this far

15 along, that all of these outage reports have been

16 identified, I have to assume that Staff attorneys

17 reviewed them. These -- the two attorneys who sit

18 before you today, one of them I have no record of having

19 received an attorney Exhibit A in the docket. The

20 other, Ms. Brown, filed an attorney Exhibit A in January

21 of this year.

22 So it is clear that the -- but there's no,

23 of course, ability for us to object to the attorney

24 exhibits, only the expert exhibits. But the dockets

25 long closed have now been already opened by Staff and

0122

 1 information has been analyzed for purposes not of that

 2 docket, but for purposes of a new investigation.

 3 I find this to be outrageous and really

 4 disconcerting. Staff's recommendation that you now

 5 retroactively modify the protective order to somehow

 6 sanction what they did is something that would be, I

 7 think, horrible precedent. It would have an extremely

 8 chilling effect on any company's ability or willingness

 9 to disclose confidential information in a proceeding

10 with any degree of confidence that it would be properly

11 protected.

12 I think that you should deny Staff's motion

13 to modify the protective order, you should deny Staff's

14 motion for an investigative subpoena, and I'm -- as I

15 said, I am, in spite of being angry about this, willing

16 to work with Staff on those two documents that I believe

17 are incontrovertibly relevant to the investigation.

18 Fine, let's figure out how to protect them, but beyond

19 that, I do not believe that -- I do not believe that

20 Staff should be given any of the relief that it asks

21 for.

22 JUDGE KOPTA: All right.

23 MR. FUKANO: I have a brief response.

24 JUDGE KOPTA: Yes, you may.

25 MR. FUKANO: I'd like to clarify for the

0123

 1 record that although I included the NORS report and

 2 other information to the request for Staff, I viewed

 3 those through the SharePoint internal system and did not

 4 view the content of those documents. And so I do not

 5 know necessarily what those documents contain because I

 6 have not signed a required confidentiality measures, but

 7 I had those identified by Staff as being potentially

 8 responsive to their investigation.

 9 And I'd like to further add that Staff does,

10 under RCW 80.04.070, have the right to inspect the books

11 of any public service company, which would include

12 CenturyLink in this case. My request for a protective

13 order in that matter would be to help preserve any

14 confidentiality and add additional protection on top of

15 that. But I do believe that Staff would have the right

16 to access that information.

17 JUDGE KOPTA: Well, and that's true. And

18 obviously, RCW 80.04.095 specifically grants the

19 Commission the ability to review, to receive

20 confidential information, which implicitly means that

21 Staff can review that information. And there's always

22 been a bit of a debate about the necessity for Staff to

23 file the -- submit signature pages to the protective

24 orders since they already have the right to look at that

25 information. But that's a matter for a debate at

0124

 1 another day at another time.

 2 I'm going to ask a practical question of

 3 Staff and that's, if you don't get this information,

 4 what happens? I mean, Staff can look at it, but the

 5 expert can't. And so I know that much, but what --

 6 how -- how is that going to or will it impair Staff's

 7 investigation not to have the expert, your expert,

 8 review this information?

 9 MS. PAUL: Yes, as an investigator, that's

10 what I do and I investigate; however, I don't have the

11 technical expertise that we have contracted and the

12 assistance is necessary for us to have for me to be able

13 to do a thorough investigation and understand all the

14 issues.

15 JUDGE KOPTA: And --

16 MS. BROWN: May I add something, Your Honor?

17 JUDGE KOPTA: Yes, you may.

18 MS. BROWN: That is a gross understatement.

19 If -- if the Commission Staff's expert witness is denied

20 access to exhibits that were filed in previous dockets

21 that are now closed, that will have a very negative

22 effect on Commission Staff's investigation of the

23 CenturyLink 911 outage.

24 JUDGE KOPTA: If you were conducting this

25 investigation in the absence of these other dockets, are

0125

 1 these the sorts of documents that you would be asking

 2 for as part of your investigation?

 3 MS. PAUL: Yes.

 4 JUDGE KOPTA: When you investigated the

 5 previous incident involving 911, were these documents

 6 that you -- same type of documents that you requested

 7 from the Company?

 8 MS. PAUL: I believe so, yes, but that was

 9 from regulatory services. But yes, we did request those

10 documents.

11 MS. ANDERL: Your Honor, I -- I would

12 absolutely object. These NORS reports only started

13 being filed in the 170 docket. They were never provided

14 to Commission Staff on -- to my recollection in the 2014

15 911 outage. The circuit diversity audit and the FCC

16 compliance reports that were filed in the 911 docket

17 were filed after that docket was closed as part of the

18 settlement agreement. So these documents I do not

19 believe are similar to what was requested in prior

20 investigations.

21 MS. BROWN: That's -- that's -- Your Honor,

22 that's wholly irrelevant. These are called outage

23 reports. Central to this whole investigation in the

24 CenturyLink 911 outage. I know Ms. Anderl went on at

25 length about that these documents are in her -- in her

0126

 1 view are irrelevant to Staff's investigation and perhaps

 2 not -- would not be likely to lead to the discovery of

 3 admissible evidence. That's not what we're here to

 4 discuss this morning.

 5 The issue is whether or not Commission

 6 Staff's expert, hired expert, is able to have access --

 7 well, no, let me rephrase that.

 8 The question is not whether or not this

 9 particular -- Mr. Glenn Roach, the Commission Staff's

10 expert, will have access to these records. That's a

11 given. That will happen. The question is -- is how,

12 the means by which that will occur.

13 JUDGE KOPTA: And when.

14 MS. BROWN: Well, and when, sure. So I

15 mean, if we wait until this is no longer a hidden

16 docket, Commission Staff can propound data requests on

17 CenturyLink for every single one of these dockets -- on

18 every single one of these documents, not just two that

19 the Company is going to deign to -- to allow that

20 Commission Staff may share with its expert.

21 So it may -- it will elongate the

22 proceeding, but I personally have no heartburn about

23 that, because the Federal Government is also

24 investigating this outage. So it's a que- -- it's a

25 question of -- of when, but not -- not if. And if the

0127

 1 Commission chooses to hamper Commission Staff's

 2 investigation that -- talk about horrible precedent and

 3 having a chilling effect. That would be the ultimate

 4 outcome.

 5 And it seems to me that there are -- there

 6 are methods, the protective orders by their own terms

 7 include a provision for modification of the existing

 8 protective orders. And let's not overlook the

 9 administrative law permits investigative subpoenas. So

10 that's -- that's another path to victory here. I -- I

11 can see this is somewhat problematic because we haven't

12 had a prehearing conference in UT-181051, but we're not

13 there yet.

14 JUDGE KOPTA: I know, and -- and that's what

15 I'm wrestling with is, I -- I take your point, that it

16 is a practical issue of when, not if, and yet at the

17 same time, doing what Staff has requested would be

18 something different than the Commission has done before,

19 and I have to keep in mind how that will play out in the

20 future if -- if we do what you've asked.

21 Let's go off the record for a moment.

22 (A break was taken from

23 9:58 a.m. to 10:57 a.m.)

24 JUDGE KOPTA: Let's be back on the record.

25 After some discussion off the record and some

0128

 1 consultation that I made with the Commissioners,

 2 ultimately, we've decided to take this matter under

 3 advisement, and we will issue an order resolving the

 4 issues that have been presented in Staff's request.

 5 But just so I understand, counsel for Staff

 6 or Ms. Paul, have there been other circumstances in

 7 which Staff has used an expert in an investigation

 8 before it's become an adjudication; do you know?

 9 MS. BROWN: This is Sally with A -- Sally

10 Brown with the AG's office. I have been trying to think

11 of other examples and not coming up with any. No,

12 it's -- it's typically, for example, in rate cases, we

13 hire a cost of money expert, but that expert gets

14 underway with his or her investigation once the

15 prehearing conference has been held and the protective

16 order has been entered. But it would be an --

17 unfortunate, I think, if the ultimate outcome is that

18 the Commission cannot hire experts in investigations no

19 matter how complex they are if the Commission lacks the

20 necessary or requisite expertise on its own Staff.

21 So that's a -- you know, you may ultimately

22 see a series of motions to amend complaints. For

23 example, we might wind up with a fifth amended

24 complaint. So it's -- it's awkward and unwieldy, and I

25 appreciate your consideration of and taking it

0129

 1 seriously.

 2 JUDGE KOPTA: Would you consider an expert

 3 witness that Staff has retained to be the equivalent or

 4 actually Staff for that limited purpose?

 5 MS. BROWN: Well, I considered that earlier

 6 today, in fact, thinking that perhaps we could argue

 7 that the consultant is an extension of Commission Staff.

 8 However, the agreements that we've entered into with --

 9 and typically when we enter into agreements with

10 consultants and expert witnesses as we have with

11 Mr. Roach, there's an express provision that states that

12 he or -- he or her, they're not extensions of Commission

13 Staff in the sense that they're employees or substitutes

14 for or stand in shoes of. So I have not been able to

15 resolve that in my mind, but I also went there.

16 JUDGE KOPTA: Yeah, okay. Well, I mean,

17 obviously this statute says the Commission and Public

18 Counsel and to the extent that an expert can be

19 considered as just another member of Staff of the

20 Commission for that limited purpose. That was the

21 question that came up in terms of our discussions.

22 MS. BROWN: Right, and -- and I appreciate

23 the -- the interesting issues that are raised and the

24 issues of first impression, but I also have very present

25 to mind that I would like the Commission to have present

0130

 1 to mind the fact that CenturyLink -- that CenturyLink

 2 been a regulated company in this jurisdiction by this

 3 Commission for decades. CenturyLink knows what it's

 4 like to provide discovery responses and response to data

 5 requests. CenturyLink's no need to fight

 6 unsophisticated to these proceedings before the

 7 Commission.

 8 And so I will use the word "unfortunate,"

 9 but it's very disappointing that -- that we're even

10 here. I mean, I'm shocked we're even here, but we are

11 where we are and that's going to be the tone of this

12 litigation going forward. Thank you.

13 JUDGE KOPTA: Okay. Does CenturyLink have a

14 view in terms of whether an expert witness that Staff

15 has retained would be considered Staff for purposes of

16 the statute?

17 MS. ANDERL: Yes, we do, and I don't think

18 they would be. I think the contracts indicate they're

19 independent contractors, and I -- I don't see how the

20 mantle of Staff could kind of encompass that. I mean, I

21 kind of, you know -- well, I'll leave it at that.

22 JUDGE KOPTA: And is it your view -- your

23 position also that Commission Staff, even though these

24 documents are part of the Commission's records, anyone

25 who is not involved in that particular case and signed

0131

 1 the protective order would not be able to look at those

 2 confidential documents?

 3 MS. ANDERL: Well, you know, the -- the

 4 protective order's pretty clear that the information is

 5 only to be used for purposes of that proceeding. I

 6 suppose it's a little bit gray and I -- I mean, I don't

 7 want to weaken my -- my position by admitting to a gray

 8 area, but, you know, if there's a new employee,

 9 obviously they have to have some way to get

10 institutional knowledge, right? And that's knowing the

11 history of some of the dockets in the case. Do they

12 need to see the confidential information? I don't know.

13 Does the Staff educating themself on confidential

14 information in a closed docket technically violate the

15 protective order? I think it does.

16 JUDGE KOPTA: Well, and this is not an issue

17 that we've had to grapple with until now that I'm aware

18 of.

19 MS. ANDERL: Right, and so, you know, I'm --

20 I'm disappointed that -- that Staff is, you know, so

21 annoyed at me, because everybody agrees that this is a

22 case of first impression. So it's not like -- not like

23 we're just kind of throwing up barriers willy-nilly,

24 this is a -- really an area that's, you know,

25 unexplored. And like I said, I was really surprised to

0132

 1 see that the expert Exhibit Bs come in, and so it's kind

 2 of what prompted the whole thing.

 3 JUDGE KOPTA: Well, we -- we have had

 4 situations in which interested parties have requested

 5 access to confidential information, IRPs being the one

 6 that immediately come to mind. And in those

 7 circumstances, the Company generally works out an NDA

 8 with those individuals.

 9 And I understand that CenturyLink doesn't

10 want to do that in this instance and that is your right.

11 And at least at this point, it's not something that we

12 would compel the Company to do if -- assuming we would

13 have the ability or the legal authority to do that.

14 MS. ANDERL: Well, and nobody asked us to do

15 that.

16 JUDGE KOPTA: Well, what I was going to say

17 is, you referenced earlier that you would be willing to

18 work with Staff on the three documents that you agree

19 are germane to the investigation, and I would encourage

20 you to continue to do that pending what the Commission

21 decides. And I would hope that there would be some

22 level of cooperation between Staff and the Company. I'm

23 not going to cast dispersions on either side, but I

24 would hope that there would be some way to work out at

25 least some of these things so that we can move forward

0133

 1 and be as efficient and effective as we can be.

 2 MS. ANDERL: Well, we are certainly willing

 3 to do that, but I was seeing head shakes on the other

 4 side of the counsel table in terms of whether we can

 5 work together so --

 6 JUDGE KOPTA: Well, I'm -- I'm simply --

 7 MS. BROWN: This is absolutely ridiculous,

 8 Your Honor. I'm very sorry we're even in the room here

 9 today, but since we are, in terms of cooperation, since

10 CenturyLink has already indicated willingness to provide

11 the three documents, I would urge the Company to do that

12 as soon as possible. And we'll pass that along to the

13 Commission's selected expert witness.

14 JUDGE KOPTA: Well, and if that actually

15 does happen, then I would ask that you let us know that

16 that has happened, that there has been that cooperation

17 and that at least some of the documents are no longer at

18 issue.

19 MS. ANDERL: Well, and, Your Honor, if I

20 might suggest, because, you know, I just have no

21 interest in getting into a protracting war on this,

22 entertaining as that might be, if the Commission unhides

23 the docket, we would be willing to file those three

24 documents as confidential under the rule in that docket.

25 JUDGE KOPTA: Well, still the -- there still

0134

 1 is the issue of the fact that they're confidential, and

 2 the expert would not have access to them unless there is

 3 some agreement between the Company and that expert or

 4 the Company and Staff on behalf of that expert to be

 5 able to review that information and retain its

 6 confidentiality. So that's where the cooperation I

 7 think really the rubber meets the road.

 8 MS. ANDERL: Sure, and I think the Company

 9 would be willing to entertain that -- the notion of

10 receiving a letter from Staff signed by Staff and the

11 expert stating that they would agree to handle the

12 information in a manner as if it were protected by a

13 protective order, something like that. I think that's

14 something we did actually work out with Ms. Gafken as

15 she alluded to years ago where Public Counsel just said

16 we'll treat this as if it were under a protective order.

17 That's our -- that's our pledge.

18 JUDGE KOPTA: Well, whatever you all can

19 work out, the Commission would be appreciative of on --

20 on several levels so I just --

21 MS. ANDERL: Well, like I said, the only way

22 I think we can do that, though, is to unhide the docket,

23 because right now we can't file anything in that docket.

24 JUDGE KOPTA: Well, I will leave that to you

25 to work out with Staff. And in the meantime, as I say,

0135

 1 we will take -- at least I see your motion to enforce

 2 the protective order as moot at this point because

 3 there's no disagreement that what Staff is asking for

 4 was not consistent with the protective orders. So

 5 really the motion before me right now is to amend the

 6 protective order, or in the alternative, to issue a

 7 protective order in the new docket. And that is the

 8 determination that I'm taking under advisement.

 9 All right. Is there anything more that we

10 need to talk about today? Hearing nothing, we are

11 adjourned.

12 (Adjourned at 11:09 a.m.)

13

14

15

16

17

18

19

20

21

22

23

24

25

0136

 1 C E R T I F I C A T E

 2

 3 STATE OF WASHINGTON

 4 COUNTY OF THURSTON

 5

 6 I, Tayler Garlinghouse, a Certified Shorthand

 7 Reporter in and for the State of Washington, do hereby

 8 certify that the foregoing transcript is true and

 9 accurate to the best of my knowledge, skill and ability.

10

11

12 \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

13 Tayler Garlinghouse, CCR 3358

14

15

16

17

18

19

20

21

22

23

24

25