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                   BEFORE THE WASHINGTON STATE
 2.
             UTILITIES AND TRANSPORTATION COMMISSION
     WASHINGTON UTILITIES AND
                                      DOCKET NO. UE-070565
     TRANSPORTATION COMMISSION,
                                   )
 4
                     Complainant,
                                   )
                                      Volume II
 5
                                      Pages 23 to 56
               vs.
 6
     PUGET SOUND ENERGY, INC.,
 7
                     Respondent.
 8
 9
                A hearing in the above matter was held on
10
     July 25, 2007, from 1:30 p.m to 1:50 p.m., at 1300
11
     South Evergreen Park Drive Southwest, Room 206, Olympia,
12
     Washington, before Administrative Law Judge DENNIS MOSS
13
     and Chairman MARK H. SIDRAN and Commissioner PATRICK J.
14
     OSHIE and Commissioner PHILIP B. JONES.
15
16
                The parties were present as follows:
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23
     Joan E. Kinn, CCR, RPR
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25
    Court Reporter
```

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- JUDGE MOSS: Good afternoon, everybody, my
- 3 name is Dennis Moss, I'm an Administrative Law Judge of
- 4 the Washington Utilities and Transportation Commission.
- 5 We are convened this afternoon in Docket UE-070565
- 6 styled Washington Utilities and Transportation
- 7 Commission against Puget Sound Energy, Inc. This is the
- 8 Company's 2007 power cost only rate case, PCORC.
- 9 The first order of business today will be to
- 10 take appearances, and we'll start with the company.
- 11 MS. CARSON: Good afternoon, I'm Sheree Strom
- 12 Carson representing Puget Sound Energy. My address is
- 13 10885 Northeast Fourth Street, Bellevue, Washington,
- 14 telephone number (425) 635-1422, fax number (425)
- 15 635-2422, and my E-mail address is
- 16 scarson@perkinscoie.com.
- JUDGE MOSS: And I didn't want to interrupt
- 18 you there, but for other counsel we can use the short
- 19 form of appearance today since you have all previously
- 20 entered your appearances in this proceeding.
- 21 Go ahead, Mr. Van Cleve.
- 22 MR. VAN CLEVE: Your Honor, Brad Van Cleve on
- 23 behalf of the Industrial Customers of Northwest
- 24 Utilities, and my contact information has previously
- 25 been entered into the record.

- 1 JUDGE MOSS: Thank you very much.
- 2 Mr. ffitch.
- 3 MR. FFITCH: Simon ffitch, Assistant Attorney
- 4 General for the Public Counsel Office.
- 5 JUDGE MOSS: Thank you.
- 6 Mr. Cedarbaum.
- 7 MR. CEDARBAUM: Robert Cedarbaum, Assistant
- 8 Attorney General for Commission Staff.
- 9 JUDGE MOSS: Okay, and are there any
- 10 participants on the telephone who wish to enter their
- 11 appearance today?
- Okay, hearing nothing, we are convened today
- in a hearing to consider a settlement filed in this
- 14 proceeding among those parties present here and who have
- 15 entered appearances today. I should note for the record
- 16 that I have received letters from the remaining parties
- in the proceeding in the last couple of days, these have
- 18 been filed with the Commission. Mr. Kurtz for the
- 19 Kroger Company has indicated that his client has no
- 20 opposition to the settlement. And we heard I believe it
- 21 was yesterday from Mr. Furuta for the Federal Executive
- 22 Agencies that they have no objection or opposition to
- 23 the settlement either. So we are in what is essentially
- 24 an uncontested hearing today.
- 25 I want to first take care of the question of

- 1 our record. The settlement agreement provides as I
- 2 recall that we will have as part of our record the
- 3 prefiled testimonies and exhibits from the company and
- 4 those filed in response by ICNU's witness and those for
- 5 Staff. I am assuming that we can take all of those into
- 6 the record by stipulation, including as modified by
- 7 errata and supplements; is that correct?
- 8 MR. CEDARBAUM: Yes.
- 9 JUDGE MOSS: All right, hearing no objection
- 10 to that, then those will be admitted. I have provided
- 11 the exhibit list to the court reporter, and that will be
- 12 made part of the record reflecting the admission of the
- 13 exhibits indicated there as being admitted today.
- I want to mention too before we turn to our
- 15 witness panel that we also have a public comment hearing
- 16 scheduled in this proceeding, and that will be this
- 17 evening at 6:30 p.m. in this hearing room, and Judge
- 18 Adam Torem will preside at that hearing.
- 19 I have spoken to counsel prior to the hearing
- 20 today and understand that they do not wish to have an
- 21 opening statement unless the Commission desires to hear
- 22 from them. Mr. Cedarbaum is prepared to introduce our
- 23 witness panel, I will swear the witnesses, and we will
- 24 have inquiry from the Bench.
- That is the Bench's pleasure, Mr. Cedarbaum,

- 1 proceed.
- MS. CARSON: Excuse me, Judge Moss.
- JUDGE MOSS: Yes.
- 4 MS. CARSON: Just one clarification issue.
- JUDGE MOSS: Yes.
- 6 MS. CARSON: Just for the record I wanted to
- 7 note that notice for the public hearing has been given
- 8 as required by WAC 480-100-197, and the Company will be
- 9 filing a certification of that today.
- 10 JUDGE MOSS: All right, very good, thank you.
- 11 With that, Mr. Cedarbaum.
- 12 MR. CEDARBAUM: Thank you, Your Honor. First
- 13 I would like to thank the Commission for scheduling the
- 14 hearing on such a timely basis for presentation of the
- 15 stipulation, parties appreciate that very much.
- I will just introduce the panel, and then
- 17 they're available for questions. Starting from my right
- 18 is Don Schoenbeck, who is the witness for the Industrial
- 19 Customers of Northwest Utilities, Tom DeBoer, a witness
- 20 for Puget Sound Energy Company, Gene Waas, a witness for
- 21 Commission Staff, as indicated in the last couple days,
- 22 Mr. Waas is adopting the testimony of Roland Martin, and
- 23 then Steven Johnson, who is a witness for Public
- 24 Counsel.
- JUDGE MOSS: Thank you, Mr. Cedarbaum.

25

If you will all rise and raise your right 1 2. hands, please. (Witnesses DONALD W. SCHOENBECK, TOM DEBOER, 3 4 GENE L. WAAS, and STEVEN JOHNSON were sworn.) JUDGE MOSS: Thank you, please be seated. 5 And with that, Commissioners, our witnesses 6 are available for your questions. 7 Commissioner Oshie. 8 9 COMMISSIONER OSHIE: I will shake off the 10 lunch hour and open the dialogue here. 11 12 Whereupon, 13 DONALD W. SCHOENBECK, TOM DEBOER, GENE L. WAAS, and 14 STEVEN JOHNSON 15 having been first duly sworn, were called as witnesses 16 herein and were examined and testified as follows: 17 18 EXAMINATION BY COMMISSIONER OSHIE: 19 20 I have one question, and it has to do with 21 the rate spread component of the settlement. There's a 22 couple of pieces to it. It's not -- I guess exempting 23 Schedule 40 from the impact of this order, that's one

piece. Then the other piece is excluding, if you will,

future consideration of rate design and rate spread in

- 1 future PCORCs. Now I don't recall rate spread and rate
- 2 design being a particularly thorny issue in the prior
- 3 PCORCs that have been filed by the company, and I think
- 4 I understand what the issue is with Schedule 40, so but
- 5 I would like some explanation of that a bit further as
- 6 to why we wouldn't, you know, why we would exclude
- 7 Schedule 40 from the impact, but also I think really I
- 8 would like you to focus a bit on why it is that the
- 9 parties are recommending that we adopt in this order the
- 10 provision that excludes future rate design and rate
- 11 spread issues from any PCORCs that may be filed in the
- 12 future.
- 13 A. (Johnson) Thank you for that question. The
- 14 PCORCs in their inception were designed to be a narrowly
- 15 focused adjustment of power costs. And in keeping with
- 16 that, we're trying to, and you can see the language on
- 17 the collaborative, trying to focus the PCORC on its
- 18 fundamental purpose. Rate spread, rate design, and cost
- 19 allocations really do require greater studies, sometimes
- 20 cost of service studies, at least analyses of
- 21 fundamental usage patterns, and the shortened schedule
- 22 of PCORC and the fact that there's different witnesses
- 23 creates a burden.
- 24 And in the -- under the PCORC we do
- 25 anticipate at least in the language of the settlement a

- 1 rate case within three months in which that issue can
- 2 then be hashed out with the full data of company costs
- 3 and usage patterns. And rather than duplicate it or
- 4 make a record based on a limited amount of information,
- 5 it seems both expedient and to relieve burden to keep
- 6 the focus of the PCORC narrow as it was originally
- 7 designed, and that was our intent, if that helps to
- 8 answer your question.
- 9 Q. Well, is it -- is this a hard exclusion, or
- 10 is the door open for a material change of circumstances
- 11 that might lead us to perhaps the same conclusion that
- 12 you're asking us to reach here, which is to deal with
- 13 Schedule 40 differently than the other rate schedules?
- 14 It seems to me that the exclusion operates that in some
- 15 respect you're asking us to adopt this for Schedule 40,
- 16 and there's a good reason I assume for that, but in the
- 17 future would not we are to consider things like that in
- 18 making a change through the PCORC process?
- 19 A. (Johnson) Well, let me speak, I mean yes,
- 20 this is a settlement, so there are a number of
- 21 compromises parties made in order to reach the
- 22 settlement, and the Schedule 40 is one of those many
- 23 compromises many of the parties made. In the sense of
- 24 it being hard that we are committing as parties to the
- 25 settlement agreement not to raise rate spread/rate

- 1 design issues in the PCORC. The Commission, of course,
- 2 is not bound by a settlement, and so Bench requests are
- 3 certainly your prerogative if you feel there are some
- 4 issues of rate spread/rate design that need to be
- 5 addressed in order to determine fair, just, and
- 6 reasonable rates. But it is a commitment by all the
- 7 parties not to raise rate spread/rate design issues, and
- 8 in this one sort of a partial, a portion of it, we
- 9 aren't reinvestigating and redoing a cost of service
- 10 study or full analysis. So it was our intention to have
- 11 the PCORCs exclude that review until we had an
- 12 opportunity to do it in full in a general rate case.
- Q. All right, thank you.
- 14 A. (DeBoer) Tom DeBoer for the Company. We
- 15 generally are indifferent at the Company about the rate
- 16 spread/rate design as long as the parties all agree on
- 17 how that is, but we agree with the reason behind this
- 18 was to try to streamline the PCORC, limit the issues so
- 19 that we get through these quicker with fewer issues. I
- 20 don't, and maybe my fellow panelists might disagree, see
- 21 that this would preclude the parties from reaching a
- 22 rate design/rate spread in a settlement in a future
- 23 PCORC, I don't see that as being excluded by the
- 24 language here, only raised as an affirmative in a case,
- 25 as an issue in a case.

1 JUDGE MOSS: Commissioner Jones.

- 3 EXAMINATION
- 4 BY COMMISSIONER JONES:
- 5 Q. This is a question on the collaborative I
- 6 think in the settlement. What is proposed in the
- 7 settlement on the collaborative and Gas optimization
- 8 review, it covers guite a few issues that we sometimes
- 9 deal with in rate cases and in PCORCs, sometimes in
- 10 other venues, but the agreement doesn't contain any
- 11 specific schedule for a timeline for completion of these
- 12 discussions. In fact, at some point I think we could
- 13 have a GRC going on and this collaborative going on in
- 14 parallel with a possibility of similar discussions in
- 15 each forum. So do the parties have a view of what the
- 16 schedule for completion of the collaborative might be
- 17 and when the work and recommendations might be finished?
- 18 A. (Waas) Commissioner Jones, for Commission
- 19 Staff, it's certainly our intent that these discussions
- 20 be completed prior to PSC filing its next rate case.
- 21 Now if that doesn't happen, obviously PSE is not
- 22 prohibited from filing a general rate case, but it's the
- 23 intent of the parties to complete these discussions as
- 24 quickly as possible.
- 25 Q. And, Mr. Waas, Staff is going to be the lead

- 1 in organizing these discussions and making sure each
- 2 party is aware of the collaborative and when it's
- 3 meeting and things like that?
- 4 A. (Waas) Staff can certainly be the organizer
- 5 of the discussions. We think that this is kind of an
- 6 equal partnership to get these problems solved and to
- 7 work our way through these discussions, but Staff can
- 8 certainly be on the lead as far as the administration of
- 9 the discussions are concerned.
- 10 Q. Anybody else want to comment on that,
- 11 Mr. DeBoer?
- 12 A. (DeBoer) I would agree with Mr. Waas, our
- 13 intent is to accomplish all of these collaboratives
- 14 before we file our next general rate case, but one of
- 15 our concerns was, you know, if things slowed down or if
- 16 we were making progress and it was just taking longer
- 17 that we didn't want to be prohibited from filing our
- 18 next GRC. But it is our commitment to try to get this
- 19 done before we file, and we will be working closely with
- 20 Staff to get the meetings organized. In fact, we're
- 21 having an internal meeting tomorrow to talk about the
- 22 issues, and then we'll be contacting Staff and the other
- 23 parties to get this process going as soon as possible.
- Q. My last, second to last question is on the
- 25 prudency of Goldendale. This is more for, well, it's

- 1 both for the Staff and the Company. I think in the
- 2 testimony of the Company and Staff's analysis of it, you
- 3 looked at the prudency in terms of the IRP and the most
- 4 recent all source RFP that was issued. And in that you
- 5 did some sort of assessment of natural gas prices,
- 6 volatility of prices, and transmission issues affecting
- 7 delivery of fuel to that plant in the future. So my
- 8 question is, describe for me a little bit how you looked
- 9 at the price volatility issue over a 15 or 20 or 10, 15,
- 10 or 20 year period, and did you seriously look at the
- 11 potential for regulatory changes related to carbon taxes
- 12 or carbon adders by this particular plant, and if so
- 13 what sort of prices or what sort of adders did you look
- 14 at? So it's both on the environmental impact of that
- 15 plant and on the price volatility issue, the qualitative
- 16 assessment that you did in coming up with the prudency.
- 17 It's really more for the Staff I think.
- 18 A. (Waas) Okay, just kind of a general overview
- 19 in terms of how the prudence of Goldendale was assessed.
- 20 I think that we went substantially, and of course it's
- 21 Mr. Kilpatrick's testimony that speaks to this in
- 22 detail, but we certainly looked at gas prices with the
- 23 assistance of the Company. The Company utilized it's
- 24 overall evaluation methodology that it uses in assessing
- 25 any future resource, any plant, and looked at -- it's my

- 1 understanding they did sensitivity runs to look at
- 2 possible changes in gas prices. We made a trip to the
- 3 plant, or Mr. Kilpatrick made a trip to the plant,
- 4 inspected the plant, looked at the plant and operating
- 5 conditions.
- I think perhaps the most perhaps telling
- 7 statistic with respect to prudence is of course that
- 8 they, they Puget Sound Energy, were able to purchase 277
- 9 megawatts for \$120 Million. In 2004 that plant was
- 10 built for \$334 Million, so that's -- they were able to
- 11 purchase it from Calpine as a part of their bankruptcy,
- 12 so they were purchasing megawatts at a fairly cheap
- 13 price.
- 14 So I think we looked at it from the
- 15 standpoint of this overall evaluation methodology, and
- 16 it certainly proved to be economic and prudent from that
- 17 perspective, and then we looked at it from a costing
- 18 methodology and also from a physical operational
- 19 standpoint. And again, that's covered largely in the
- 20 testimony of Doug Kilpatrick.
- MR. CEDARBAUM: Commissioner Jones, if
- 22 Mr. Waas's answers are not in enough detail for you,
- 23 Mr. Kilpatrick is in the building and he's available,
- 24 he's on call. If he's needed now or later, we can get
- 25 him.

- 1 COMMISSIONER JONES: Thank you, that's all I
- 2 have.
- 3 CHAIRMAN SIDRAN: I don't have any questions,
- 4 I just have a comment, which is to commend the parties
- 5 for reaching what I think is a very good settlement on
- 6 its face. As you know, settlements are favored under
- 7 the law, and multiparty uncontested settlements are more
- 8 favored, probably just short of global settlements. So
- 9 this in my view worked as I think the PCORC process was
- 10 intended to work. It was relatively quick, it was
- 11 relatively non-controversial, and business got taken
- 12 care of. I do think it's a good thing and timely to
- 13 review the PCORC process as is envisioned in this
- 14 collaborative as described in the settlement. So I
- 15 appreciate your taking the time to come down here for
- 16 the hearing this afternoon.
- 17 JUDGE MOSS: Anything further from the
- 18 parties?
- 19 Then I will add my thanks to you all for
- 20 being here today and presenting us with a very efficient
- 21 panel and process, and with that our record is closed
- 22 with the exception of taking in the public comment
- 23 exhibit, which we will do after the hearing tonight.
- 24 And, of course, that will be a part of our record too,
- 25 so I should just say that we are in recess until 6:30

- 1 this evening I suppose.
- 2 Mr. ffitch, do you have something?
- 3 MR. FFITCH: Just on that exhibit, Your
- 4 Honor, I don't know that it needs to be on the record,
- 5 but we are compiling it, we may need a little bit of
- 6 processing time to file it within the week.
- 7 JUDGE MOSS: Sure.
- 8 MR. FFITCH: My understanding is that the
- 9 Bench only requires one copy for the record center, and
- 10 I want to inquire of other counsel here how many copies
- 11 they would like us to provide them with.
- JUDGE MOSS: Okay, they can tell you that
- 13 after we're closed, and yes, I can confirm that one copy
- 14 would be sufficient for our needs. And I have, by the
- 15 way, amended the exhibit list, the copy I gave you today
- 16 reflects that as Exhibit 3.
- 17 MR. FFITCH: Thank you, Your Honor.
- JUDGE MOSS: Anything else?
- 19 All right, well, we'll see some of you at
- 20 least at 6:30 this evening, thank you.
- 21 (Hearing adjourned at 1:50 p.m.)

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