In the Matter of the Application of: PNW Composts, Inc.

Docket No. TG-230798 - Vol. I

November 30, 2023



206.287.9066 I 800.846.6989



# BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Application of	)
PNW COMPOSTS, INC.,	)
	) Docket No. TG-230798
For Authority to Operate as a Solid Waste Collection Company in Washington	) ) ) )

PREHEARING CONFERENCE - VIA ZOOM

BEFORE ADMINISTRATIVE LAW JUDGE BIJAN HUGHES

VOLUME I | PAGES 1-14

Washington Utilities and Transportation Commission
621 Woodland Square Loop SE
Lacey, Washington 98504

DATE: November 30, 2023

TRANSCRIBED BY: ELIZABETH PATTERSON HARVEY,

FAPR, RPR, WA CCR 2731

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Page 2
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     FOR PNW COMPOSTS, INC.:
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 4
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                  Silver Lake, Washington 98645
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12
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                  Washington Refuse and Recycling Association
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                  Lacey, WA 98503
                  360-943-8859
22
     ALSO PRESENT:
23
                  Elaina Young
24
                  Michael Young
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Page 3
                   November 30, 2023 1:30 p.m.
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                 JUDGE HUGHES:
                                Good afternoon. We're on the
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     record.
              The time is 1:31 p.m.
                 My name is Bijan Hughes, and I'm an
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 7
     administrative law judge with the Washington Utilities
     and Transportation Commission.
                 We're here today for a prehearing conference
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     in Docket TG-230798, which is captioned In the Matter of
     the Application of PNW Composts, Inc. For Authority to
11
     Operate as a Solid Waste Collection Company in
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13
     Washington.
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                 Today I ask that we all try our best to speak
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     slowly, clearly, and most importantly, one at a time.
     Let's not make the reporter's job any more difficult than
16
     it needs to be.
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18
                 Okay. So before we get into the nitty
     gritty, let's start by taking appearances. PNW Compost,
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20
     will you give your names, address, and phone number,
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     please, for the record.
22
                 UNIDENTIFIED SPEAKER:
                                         Sorry. Can you hear
23
     us?
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                 JUDGE HUGHES: Can now, yes, sir.
25
                 UNIDENTIFIED SPEAKER: Great. This is Nathan
     and Derek Scott.
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- 1 DEREK SCOTT: I'm Derek Scott here.
- JUDGE HUGHES: I would ask when you guys
- 3 speak through sharing to please just start every sentence
- 4 with your name for the reporter, all right?
- 5 And can we get your address, phone number,
- 6 and email, please.
- 7 DEREK SCOTT: Yes, this is Derek. It's --
- 8 email is PNWcompost@gmail.com. Address is 220 George
- 9 Taylor Road, Silver Lake, Washington, 98645.
- 10 Phone number is 503.975.6435.
- 11 JUDGE HUGHES: Okay. And then -- okay.
- 12 Staff?
- 13 ATTORNEY ROBERSON: Good afternoon, Judge
- 14 Hughes. My name is Jeff Roberson. I'm an AAG appearing
- 15 for commission staff. My contact information is on file
- 16 and in the notice of appearance.
- 17 And with me virtually at counsel table are
- 18 staff analysts Mike Young and Elaina Young, one, both of,
- 19 or neither of whom will provide staff's testimony in this
- 20 matter.
- JUDGE HUGHES: Okay. Thank you.
- Waste Connections of Washington, Waste Control
- 23 Inc.?
- 24 ATTORNEY WILEY: Hi, your Honor. Dave Wiley.
- 25 Welcome. My information, contact information, is on our
- 26 protest, but I will provide it for the court reporter

- 1 right now.
- 2 Mr. Leake is my colleague also on the line.
- 3 Our law firm address is Suite 4100, Two Union
- 4 Square, Seattle, Washington, 98101. And my email address
- 5 is DWiley@wkg.com and Mr. Leake's is SLeake@wkg.com.
- 6 JUDGE HUGHES: Thank you.
- 7 And Washington Refuse and Recycling
- 8 Association?
- 9 ATTORNEY WHITTAKER: Thank you, Judge. This
- 10 is Rod Whittaker for the Washington Refuse and Recycling
- 11 Association, inhouse counsel. Our address is 4160 Sixth
- 12 Avenue SE, Suite 205, Lacey, Washington, 98053. Phone
- 13 number is 360.943.8859, and email is Rod@wrra.org.
- JUDGE HUGHES: Okay. Thank you.
- So I want to start our conference today by
- 16 checking in with the owners of PNW Composts, Nathan and
- 17 Derek Scott.
- 18 So because Waste Connections of Washington,
- 19 Inc. and Waste Control, Inc. filed protests to your
- 20 company's application, the commission set this matter for
- 21 adjudication. You will not have to write any testimony
- 22 or argument in support of your application today. But
- 23 this conference is a chance for us to clarify the issues
- 24 and discuss procedures in the case.
- 25 Since you're not represented by a lawyer, I
- 26 want to take a few minutes to check in with you before we

- 1 discuss the specific procedural issues, okay?
- 2 So PNW Composts, are you aware that you can
- 3 have a lawyer represent you before the commission?
- 4 UNIDENTIFIED SPEAKER: Yes, we are.
- 5 UNIDENTIFIED SPEAKER: I do.
- JUDGE HUGHES: Very good. And have you
- 7 discussed the procedural schedule with the other lawyer
- 8 prior to this hearing? Seeing head shakes; is that
- 9 correct, sir?
- 10 UNIDENTIFIED SPEAKER: That is correct. I'm
- 11 sorry.
- JUDGE HUGHES: Okay. Are you familiar with
- 13 the legal issue in the case?
- 14 UNIDENTIFIED SPEAKER: Not 100 percent, no.
- JUDGE HUGHES: Okay. So I'll just -- I'm not
- 16 your attorney. I can't give you advice.
- 17 But under Washington state law, when we have
- 18 an objection to an application, we can only grant your
- 19 application if the existing companies are not providing
- 20 service to the satisfaction of the commission. So if you
- 21 have pen and paper, RCW 81.77.040 would be just a helpful
- 22 citation to know.
- 23 So okay. Let's get to the intervention. So
- 24 we have a petition for intervention that I'm aware that's
- 25 been filed. Are there any other petitions besides the
- one by WRRA? Nope.

## Page 7 Seeing none, are there any objections to 1 2 WRRA's petition to participate? 3 PNW Compost, I'm going to take your silence 4 as a no? 5 UNIDENTIFIED SPEAKER: No. 6 JUDGE HUGHES: Cool. Okay. hearing no objections, I find that WRRA's intervention is 7 in the public interest, so I will be granting the The petition is granted. And I will address 10 it further in the prehearing conference order. 11 ATTORNEY WHITTAKER: Thank you, Judge Hughes. JUDGE HUGHES: 12 Yes. 13 Okay. So discovery, would parties like to have the discovery rules available? 14 15 We'll start with the protester. 16 ATTORNEY WILEY: Your Honor, my feeling at this juncture is that we would reserve a request for 17 discovery until after the direct case is filed. 18 And I may then motion for discovery. As you 19 20 know, in transportation application matters, discovery is 21 not automatic. 22 JUDGE HUGHES: Okay. So you'd like to 23 reserve it. Staff, any thoughts? 24 25 ATTORNEY ROBERSON: Staff would like to see

the discovery tools available early. I think from

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- 1 staff's perspective, if the parties can engage in
- 2 discovery, they can figure out if they have a chance of
- 3 settling the case before testimony's filing, which kind
- 4 of benefits all parties.
- 5 JUDGE HUGHES: Okay. And any thoughts from
- 6 the company, or from the applicant, rather?
- 7 UNIDENTIFIED SPEAKER: I would agree with
- 8 staff.
- 9 JUDGE HUGHES: Okay. Very good. Then I will
- 10 address that in the order.
- 11 So is there a desire for a protective
- 12 order?
- 13 UNIDENTIFIED SPEAKER: No.
- 14 ATTORNEY WILEY: Your Honor, I would think
- 15 yes, there are. And if we are going to order discovery
- 16 at this stage, the solid waste industry under Title 81.77
- 17 is protected in terms of confidentiality, and we would
- 18 like a protective order issued as a matter of course in
- 19 this matter.
- 20 JUDGE HUGHES: Okay. All right. So I will do
- 21 a standard protective order unless PNW, you said you
- 22 don't want a protective order or are you ambivalent?
- 23 Any arguments for or against?
- 24 UNIDENTIFIED SPEAKER: No arguments against
- 25 that, no.
- JUDGE HUGHES: Okay. Very good.

- Okay. So I will have asked this earlier, if
- 2 we've had a chance to talk scheduling. And I believe
- 3 that was a no. So we can take a brief recess to allow
- 4 the parties time to discuss the schedule.
- 5 You have to schedule at least one settlement
- 6 conference. You're free to schedule as many as you want.
- 7 I think we're planning on having probably prefiled direct
- 8 or response testimony in this case.
- 9 So if I pop off, can you collectively figure
- 10 out a schedule, and then one of you call me or email when
- 11 it's been resolved?
- 12 ATTORNEY ROBERSON: I'll make sure one of the
- 13 staff members texts you on Teams.
- JUDGE HUGHES: Very good. Very good. So I
- 15 will pop off, and we will be going off the record, then,
- 16 and take a brief recess.
- 17 (Recess.)
- 18 JUDGE HUGHES: Back on the record. It is
- 19 1:46. So do we have a schedule?
- 20 ATTORNEY ROBERSON: We have an agreed
- 21 schedule amongst the parties. I guess it remains to be
- 22 seen whether it works for you and the commission. But
- 23 I'm happy to list out some dates.
- JUDGE HUGHES: Hit me, please.
- 25 ATTORNEY ROBERSON: So starting with the
- 26 first relevant date, the settlement conference would be

- 1 February 7, 2024.
- JUDGE HUGHES: Okay.
- 3 ATTORNEY ROBERSON: Applicant's opening
- 4 testimony would be due February 21, 2024.
- JUDGE HUGHES: Okay.
- 6 ATTORNEY ROBERSON: Response testimony would
- 7 be due March 27, 2024.
- JUDGE HUGHES: Okay.
- 9 ATTORNEY ROBERSON: Rebuttal and
- 10 cross-answering testimony would be due April 10, 2024.
- JUDGE HUGHES: Okay.
- 12 ATTORNEY ROBERSON: The discovery cutoff
- 13 would be April 24, 2024.
- JUDGE HUGHES: Okay.
- 15 ATTORNEY ROBERSON: Exhibit list, witness
- 16 list, cross exhibits and cross-examination time estimates
- 17 would be due May 1, 2024.
- JUDGE HUGHES: Okay.
- 19 ATTORNEY ROBERSON: The merits hearing would
- 20 be May 8, 2024.
- JUDGE HUGHES: Okay. Very good.
- 22 ATTORNEY ROBERSON: The opening brief would
- 23 be due June 5, 2024.
- 24 And then reply briefs would be due June 19,
- 25 2024. And I would imagine that that is a subject we can
- 26 revisit at the hearing if necessary.

- 1 JUDGE HUGHES: Okay. Sounds fair enough.
- 2 Thank you for settling that. I will check my calendar,
- 3 and if this works for us at the commission, we will issue
- 4 it. Otherwise, I can reach out to modify dates.
- 5 Okay. Let's move on. Okay. The parties --
- 6 No. We covered that.
- 7 Okay. Some boilerplate: So electronic
- 8 filing, I want to remind the parties that documents
- 9 should be filed online through the electronic filing link
- 10 on the commission's web page.
- If the parties intend to submit exhibits,
- 12 there will be requirements for filing exhibits and an
- 13 exhibit list in advance of the hearing, which will also
- 14 be done only electronically. I (inaudible) a prehearing
- 15 order with the details on this topic.
- 16 Also, the commission's rules provide for
- 17 electronic service of documents. The commission will
- 18 serve the parties electronically and the parties will
- 19 serve each other electronically.
- 20 If you have any corrections or updates to our
- 21 master service list in this docket, please file a written
- 22 notice of appearance or email me at
- 23 Bijan.Hughes@utc.wa.gov.
- 24 If any parties would like a designated lead
- 25 representative for service, please do so via email to me
- 26 as soon as possible. My email is

- 1 Bijan.Hughes@utc.wa.gov.
- 2 Also, if anyone would like to add names and
- 3 email addresses of other representatives or support staff
- 4 who should receive electronic courtesy copies of all
- 5 documents filed in this proceeding, please email me about
- 6 that as well.
- 7 Did the schedule discuss errata sheets? I
- 8 forget if that was mentioned. No. Okay. So under WAC
- 9 480-07-460(1)(b), the deadline for filing errata sheets
- 10 to exhibits may be established at the prehearing
- 11 conference order.
- Does anyone have an objection to setting a
- 13 deadline a week prior to the evidentiary hearing, so it
- 14 would be May 1?
- 15 ATTORNEY ROBERSON: No objection from staff.
- 16 ATTORNEY WILEY: No objection from
- 17 protesting.
- 18 UNIDENTIFIED SPEAKER: No objection.
- JUDGE HUGHES: Thank you.
- 20 All right. So hearing none, we will
- 21 incorporate that date on the prehearing conference order.
- 22 Okay. Is there anything else anyone thinks
- 23 that we need to address today?
- 24 ATTORNEY WILEY: Your Honor, Dave Wiley.
- 25 Just one point, which for our newcomer applicant at
- 26 least, discovery should -- answers and questions should

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Page 13
     not be served on the judge. Just wanted to underscore
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            That has come up in past proceedings.
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                 JUDGE HUGHES:
                                 Thank you. Thank you for
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     adding that.
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                 Okay. Is there anything else?
                 Okay. Hearing nothing, I will be issuing an
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     order shortly containing the procedural schedule and the
     other guidelines for the disposition of this case.
                 So it is 1:51 p.m. We are adjourned.
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     you.
                   (Proceedings concluded at 1:51 p.m.)
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Page 14
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                        CERTIFICATE
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 3
     STATE OF WASHINGTON
 4
     COUNTY OF KING
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               I, the undersigned, do hereby certify under penalty
 6
 7
     of perjury that the foregoing recorded statements, hearings,
 8
     and/or interviews were transcribed under my direction as a
     Washington Certified Court Reporter; that the transcript is
     true and accurate to the best of my ability, that I am not an
10
11
     employee or relative of any attorney or counsel employed by
     the parties hereto, nor financially interested in its outcome.
12
13
               IN WITNESS WHEREOF, I have hereunto set my hand
     this 11th day of December, 2023.
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     Elizabeth Patterson Harvey, WA CCR 2731
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