

**EXHIBIT NO. ___(PKW-1CT)
DOCKET NOS. UE-17___/UG-17___
2017 PSE GENERAL RATE CASE
WITNESS: PAUL K. WETHERBEE**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY,

Respondent.

DOCKET NO. UE-17___

DOCKET NO. UG-17___

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF
PAUL K. WETHERBEE
ON BEHALF OF PUGET SOUND ENERGY**

**REDACTED
VERSION**

JANUARY 13, 2017

PUGET SOUND ENERGY

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF
PAUL K. WETHERBEE**

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1 **PUGET SOUND ENERGY**

2 **PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF**
3 **PAUL K. WETHERBEE**

4 **I. INTRODUCTION**

5 **Q. Please state your name, business address, and position with Puget Sound**
6 **Energy.**

7 A. My name is Paul K. Wetherbee. My business address is 10885 NE Fourth Street,
8 P.O. Box 97034, Bellevue, WA 98009-9734. I am the Director, Energy Supply
9 Merchant for Puget Sound Energy (“PSE”).

10 **Q. Have you prepared an exhibit describing your education, relevant**
11 **employment experience, and other professional qualifications?**

12 A. Yes, I have. It is Exhibit No. ___(PKW-2).

13 **Q. What are your duties as Director, Energy Supply Merchant at PSE?**

14 A. As Director, Energy Supply Merchant, my responsibilities include the following:

- 15 (i) managing the dispatch of PSE’s portfolio of generation
16 assets, related transmission, and associated environmental
17 attributes;
- 18 (ii) directing the Front Office power and gas trading operations
19 and the hedging program functions; and
- 20 (iii) oversight of the long-term gas transport capacity position.

1 **Q. What is the nature of your prefiled direct testimony in this proceeding?**

2 A. This prefiled direct testimony addresses the following issues relevant to power
3 costs for this proceeding's rate year—January 1, 2018 through December 31,
4 2018 (the "rate year"):

- 5 (i) PSE's power portfolio risks;¹
- 6 (ii) PSE's structures and policies to manage these risks,
7 including, but not limited to, hedging strategies;
- 8 (iii) the impact of the BPA's upcoming rate proceeding and
9 renewal of and additions to PSE's transmission contracts
10 with BPA;
- 11 (iv) the impact of PSE's new gas-for-power transportation
12 contracts which provide access to natural gas resources for
13 its natural gas-fired generation facilities;
- 14 (v) PSE's involvement in the CAISO Energy Imbalance
15 Market ("EIM") and the treatment of PSE's costs
16 associated with the EIM in power costs in this proceeding;
- 17 (vi) the impact of Washington's Clean Air Rule ("CAR") on
18 PSE's energy supply operations;
- 19 s(vii) PSE's projected rate year power costs for this proceeding,
20 including changes in resources available to PSE to meet
21 customer demand;
- 22 (viii) a comparison of PSE's projected rate year power costs for
23 this proceeding to those currently in rates; and
- 24 (ix) a status of the White River surplus properties.

¹ The electric "portfolio" consists of resources available to PSE to serve its customers. The electric portfolio includes generation facilities, purchased power, gas transportation, gas storage and transmission capacity.

1 **Q. What is the basis for the power cost rates that are in place today?**

2 A. In September 2016, in Docket UE-161135, PSE filed with the Commission a
3 limited update to its power costs (“2016 Power Cost Update”). These new power
4 costs projections were based on the final power costs in the 2014 power cost only
5 rate case (“PCORC”), which was the last proceeding in which the Commission
6 completed a full review of PSE’s power costs. In this limited update, input
7 assumptions related to the Centralia Coal Transition purchase power agreement,
8 forward gas prices, and hedged volumes were updated, and power costs were re-
9 estimated given these changes. The rates from this update were allowed to go
10 into effect by operation of law effective December 1, 2016.

11 Because the 2016 Power Cost Update included only limited changes to the 2014
12 PCORC, this testimony describes PSE’s analysis in this proceeding relative to the
13 analysis in the 2014 PCORC. Comparisons to current rates relate to the 2016
14 Power Cost Update.

15 **Q. How do the proposed costs compare with costs currently in rates?**

16 A. PSE’s power cost projections for the rate year are higher than the amount set in
17 rates effective December 1, 2016 as a result of the 2016 Power Cost Update by
18 \$31.2 million, or 4.4 percent. A primary reason for the increase in projected
19 power costs from those currently set in rates is the impact of compliance with the
20 Clean Air Rule (“CAR”). Other causes of increases to power costs include
21 updates to existing contracts, higher load, and transmission rate increases. These
22 increases to power costs are partially offset by lower costs related to expiration of

1 certain contracts. The proposed power costs are \$7.1 million below the amount
2 approved in the 2014 PCORC.

3 **II. VOLATILITY AND RISK IN PSE'S**
4 **ELECTRIC RESOURCE PORTFOLIO**

5 **Q. What is the nature of PSE's load and resources to serve that load?**

6 A. PSE's electric load is primarily driven by residential and commercial customers,
7 with a portion coming from industrial customers. Forecasted load for the
8 2018 rate year is 2,657 average megawatts ("aMW") with a peak demand of
9 4,990 MW. The difference between average energy and peak demand illustrates
10 the seasonal nature of PSE's load. PSE owns a mix of thermal, wind and
11 hydroelectric resources to serve its load. These resources alone are not sufficient
12 to meet customer demand in all hours of the year. Therefore PSE relies on
13 contracts with non-utility generators and market purchases to meet its load. PSE
14 holds transmission capacity that enables it to buy and sell power on the market,
15 primarily at the Mid-C trading hub.

16 **Q. Why is energy risk management a concern to PSE?**

17 A. PSE's controlled resources are not sufficient to meet PSE's load obligation at all
18 times, and under certain market conditions it is more economical to buy power on
19 the market and wheel it to the load center than to run PSE's generating units. PSE
20 engages in market transactions to supplement its owned resources and provide
21 reliable electric service every hour of every day at a reasonable cost to customers.

1 PSE's power resource portfolio is subject to significant volatility and risk that
2 ultimately have a substantial impact on energy costs.

3 **Q. What drives volatility and risk in the power portfolio?**

4 A. PSE's power supply portfolio contains a diverse mix of resources with widely
5 differing operating and cost characteristics. Although there are many complex
6 variables embedded in the portfolio, the major drivers of power cost volatility are:

- 7 (i) streamflow variation affecting the supply of hydroelectric
8 generation;
- 9 (ii) weather and economic uncertainty affecting power usage;
- 10 (iii) variations in market conditions resulting in changes to
11 wholesale gas and electric prices;
- 12 (iv) risk of forced generation outages;
- 13 (v) variability of wind generation; and
- 14 (vi) transmission and transportation constraints.

15 All of these have an impact on load and resources, which PSE may balance with
16 wholesale market purchases and sales.

17 **Q. Please describe the volatility related to variations in streamflow affecting**
18 **hydroelectric supply.**

19 A. There are four main variations in streamflow that affect hydroelectric supply:

- 20 (i) below average runoffs;
- 21 (ii) average runoffs;
- 22 (iii) above average runoffs; and
- 23 (iv) the timing or shape of the runoff.

1 During an average streamflow year, 20 percent of PSE's electric load is met by
2 hydroelectric resources. During poor streamflow conditions, PSE may need to
3 purchase supplemental power or run gas-fired generating units more than it
4 otherwise would in order to serve its customer load, both of which are more costly
5 than hydro resources. During favorable streamflow conditions, PSE may need to
6 purchase less or sell surplus power in the wholesale power markets to balance its
7 supply portfolio which can greatly affect PSE's power costs. The regional market
8 price of power is heavily influenced by hydro conditions each year. Typically,
9 market power prices tend to be higher during a "dry" (or below average runoff)
10 year and lower during a "wet" (or above average runoff) year. In all of the runoff
11 conditions, the timing or shape of the runoff also influences the market price of
12 power.

13 **Q. Please describe the volatility that is related to load and temperature**
14 **uncertainty.**

15 A. The level of PSE's electric retail load is correlated with temperature. The
16 correlation of load and temperature is especially apparent considering how PSE's
17 load increases as temperatures decline during the winter heating season. In light
18 of the significant electric heating load in PSE's service territory, PSE's costs
19 related to load and temperature uncertainty can be significant.

20 Although still a winter peaking utility, PSE also experiences summer peaking
21 demand. This is due in part to increasing use of electric air conditioning and
22 presents another example of electric load volatility attributable to temperature.

1 **Q. Please describe the risks related to market price volatility.**

2 A. The previously discussed volume-related risks directly affect PSE’s exposure to
3 market prices. As resource generation and load demand change, PSE may be
4 subject to significant price-related risk associated with the expected volume of
5 purchases and sales of power in the wholesale markets and the need to purchase
6 or sell natural gas in connection with the operation of its gas-fueled generating
7 units.

8 **Q. Please describe the volatility related to forced outages.**

9 A. As shown in Table 1 below, for the rate year, PSE will rely on approximately
10 2,581 megawatts (“MW”) of thermal generating units to help meet its customer
11 loads.

12 **Table 1. PSE’s Thermal Generation Units**

Colstrip Generating Station	658 MW
Goldendale Generating Station	300 MW
Mint Farm Generating Station	314 MW
Ferndale Generating Station	271 MW
Frederickson Generating Station	134 MW
Encogen Generating Station	166 MW
Sumas Generating Station	123 MW
Simple Cycle Combustion Turbines	615 MW
Total MW	2,581 MW

13 The capacities shown in Table 1 represent the current operational capacities at
14 International Standard Organization conditions. These units include:

15 (i) 658 MW of large, base-load coal generation with low
16 variable fuel costs;

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- (ii) 1,308 MW of gas-fired, combined-cycle combustion turbines with moderate heat rates; and
- (iii) 615 MW of relatively less-efficient, simple-cycle gas and oil-fired combustion turbine generation.

Equipment failure, fire, electrical disturbances, transmission outages or other such events typically cause forced outages. Forced outages at any of these units can expose PSE to significant price volatility in its power supply portfolio.

Q. Please explain the variability of wind generation.

A. PSE’s power portfolio benefits from 823 MW of wind generation. Wind resources, however, have significant variability as evidenced by comparing short-term wind generation forecasts to actual generation. PSE must manage this short-term generation variability by:

- (1) purchasing wind integration services from BPA;
- (2) reshaping contracted Mid-C hydro generation; and
- (3) utilizing other generating assets within its system to accommodate the variable output of the wind facilities.

Such reshaping takes place on a day-ahead and real-time basis and affects PSE’s power costs as PSE must adjust other resources’ generation levels on a day-ahead and real-time basis to accommodate forecast and actual fluctuations in wind generation. Table 2 below provides a summary of PSE’s expected rate year wind generation and capacity.

1

Table 2. PSE’s Wind Generation Capacity

Resource	Capacity (MW)	# Turbines	Rate Year Generation (MWhs)	Capacity Factor
Hopkins Ridge	157	87	████████	████████
Wild Horse	229	127	████████	████████
Wild Horse Expansion	44	22	████████	████████
LSR Phase 1	343	149	████████	████████
Klondike III PPA	50	N/A	████████	████████
Total	823	385	2,074,320	N/A

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Q. What risks are related to transmission and transportation constraints?

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A. PSE is exposed to transmission and natural gas transportation risks, such as pipeline outages, curtailments of transmission due to de-ratings,² and forced outages. For example, if power cannot be wheeled³ from the Mid-C trading hub to PSE’s system, PSE would be forced to meet load by dispatching other resources or making market purchases from unconstrained points that may be higher cost.

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Q. Are PSE’s power costs subject to other risks?

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A. Yes. Examples of other risks to PSE’s power costs include, but are not limited to counterparty credit risk and execution risk. Counterparty credit risk refers to the risk of default by PSE’s counterparties on contractual obligations. Execution risk refers to the ability to execute wholesale market transactions and includes, for

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² De-rating refers to a decrease in the rated electric capability of an electric transmission line.

³ Wheeling refers to the use of the transmission facilities of one power system to transmit power of and for another system. This term is often used colloquially to mean transmission.

1 example, counterparty credit requirements, PSE's credit standing, and contractual
2 requirements.

3 **III. PSE'S MANAGEMENT OF POWER COST RISK**

4 **Q. How does PSE manage the volatility of power costs?**

5 A. PSE has had organizational structures, policies and overarching strategies in place
6 for many years to provide oversight and control of PSE's energy portfolio
7 management activities, many of which must be undertaken on an hourly and daily
8 basis by PSE's experienced energy traders. PSE also uses modeling tools that
9 assist in projecting whether its power and gas portfolios will be surplus or deficit
10 in future periods. PSE uses these tools to develop and implement hedging
11 strategies to reduce the supply and cost risks associated with the power portfolio
12 volatility.

13 **Q. Please summarize PSE's efforts with respect to developing and implementing**
14 **hedging strategies for its electric portfolio.**

15 A. PSE manages its electric portfolio within a dynamic and complex environment by
16 relying on:

- 17 • internal organizations and trained staff dedicated to
18 managing portfolio risks;
- 19 • executive and Board of Director-level oversight of staff's
20 portfolio management activities;
- 21 • specific procedures and policies governing energy portfolio
22 management activities;

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- production cost modeling techniques that develop a 250 scenario probabilistic view of PSE’s wholesale electric portfolio and its underlying risks;
- use of programmatic hedging strategies that specify a range of monthly volumes to be hedged, depending upon market fundamentals and energy portfolio management staff’s expertise;
- revision of strategies to incorporate up-to-date fundamental views of energy commodity markets;
- a \$350 million unsecured revolving credit agreement to support PSE’s energy hedging activities; and
- a counterparty credit risk system.

Q. Has PSE revised its hedging program since the 2014 PCORC?

A. No. PSE’s hedging program is unchanged since PSE’s 2014 PCORC.

Q. What are the hedges included in rate year power costs?

A. The rate year power costs include gas-for-power and power contracts that were transacted as of September 23, 2016, for delivery during the rate year (calendar year 2018).

1 Table 3 below provides a summary of the fixed-price rate year power portfolio
 2 hedges included in rate year power costs.

3 **Table 3. PSE's 2017 GRC Rate Year**
 4 **Short-Term Fixed Price Power Portfolio Hedges**
 5 **at September 23, 2016**

	MWh Volume	Rate Year Cost	Avg. \$/MWh
On-Peak Power Purchases	██████████	██████████	██████████
Off-Peak Power Purchases	██████████	██████████	██████████
Total Power Purchases	██████████	██████████	██████████
On-Peak Power Sales	██████████	██████████	██████████
Off-Peak Power Sales	██████████	██████████	██████████
Total Power Sales	██████████	██████████	██████████
Net Power Fixed	██████████	██████████	██████████
	Dth Volume	Rate Year Cost	Avg \$/Dth
Net Financial Gas for Power	██████████	██████████	██████████

6 As discussed below, to determine rate year power costs, the fixed-price gas-for-
 7 power contracts are marked to market in the "Costs not in AURORA" calculation,
 8 and the fixed-price power contracts are included within the AURORA model.⁴ In
 9 addition, PSE has entered into physical power and gas-for-power contracts for the
 10 rate year, which are priced at plus or minus index. The premiums and/or discounts
 11 for index contracts are also included in the "Costs not in AURORA" calculation.

⁴ The AURORA model is discussed in Section IX. A of this prefiled direct testimony.

1 **Q. Please expand on the types of hedges included in rate year power costs.**

2 A. PSE hedges power or gas-for-power to fix the price of the commodity. PSE
3 utilizes either fixed-for-float swaps⁵ to financially hedge power and natural gas-
4 for-power or fixed price physical power and gas for power. The mechanics of a
5 financial fixed-for-float swap, in combination with a physical index purchase,
6 result in a price position identical to purchasing fixed price physical supply.
7 PSE is able to transact with counterparties through standard agreements for
8 financial swaps and fixed price physical power. PSE's market counterparties may
9 only be able to sell physically, financially, or, in some cases, both. Therefore,
10 liquidity is enhanced by transacting both physically and financially.

11 **IV. BPA'S 2018-2019 RATE CASE**

12 **Q. Are BPA transmission rates expected to change before or during the rate**
13 **year?**

14 A. Yes. BPA is in the process of a combined power and transmission rate proceeding
15 to set new rates for BPA's fiscal years 2018-2019 (October 1, 2017, through
16 September 30, 2019) (the "BPA 2018 Rate Case").

⁵ Fixed-for-float swaps fix the price of a commodity relative to the market "index" price of a commodity and settlement is done financially. For example, PSE may enter into a fixed-for-float Mid-C power contract for a future month at a fixed price of \$32.00 per MWh for all hours of the day ("flat"). When the future month occurs, the contract is settled by comparing the fixed \$32.00 per MWh to the market price of, say \$35.00 per MWh. In this example, the counterparty would pay PSE the difference between the fixed price and the market price, or \$3.00 per MWh. For a 31-day month with 744 hours, this would be a payment of \$2,232 for a 1 MWh contract.

1 **Q. Is PSE participating in the BPA 2018 Rate Case?**

2 A. Yes. PSE is an intervener in the BPA 2018 Rate Case to advocate for PSE
3 customers' interests to ensure any rate changes are supported by the facts
4 presented. Consistent with past practice, PSE will likely work with other parties to
5 sponsor joint testimony recommending ways to reduce the rate increases.

6 **Q. How does PSE propose to include BPA's planned transmission rate changes
7 in rate year power costs?**

8 A. PSE has included projected BPA transmission rate increases and decreases as
9 published on November 10, 2016 in the Federal Register, effective October 1,
10 2017, in the pro forma transmission costs included in the rate year power cost
11 forecast. BPA may update its projected rate changes in the 2018 BPA Rate Case
12 during the course of this proceeding, and PSE will update rate year power costs to
13 reflect any such changes.

14 **V. TRANSMISSION CONTRACT RENEWALS**

15 **Q. Please provide an overview of the transmission contracts renewed or
16 acquired for the rate year.**

17 A. PSE uses transmission to wheel power from both its owned and contracted
18 resources to PSE's system to serve load. In addition to relying on its own
19 transmission, PSE also relies extensively on BPA transmission contracts to
20 transmit generated or purchased power to PSE's system so that PSE may meet
21 customer demand and ensure power is provided continuously during a peak
22 demand event. A large portion of the BPA transmission is used to wheel short-

1 term market purchases at the Mid-C hub to meet PSE's capacity need as
2 explained in PSE's 2015 Integrated Resource Plan (the "2015 IRP").⁶ These
3 transmission contracts are an integral part of PSE's electric resource portfolio and
4 are necessary to provide capacity and energy. PSE has renewed five BPA
5 transmission contracts to be used to access short-term market purchases at the
6 Mid-C hub.

7 Additionally, PSE has renewed three contracts to allow for continued delivery
8 from an existing plant or a power purchase agreement or to meet a generating
9 resource's station service load requirement. PSE also renewed one contract for
10 short-term purchases in Montana. PSE entered into one new BPA transmission
11 contract on a conditional firm basis to complement a generation capacity increase
12 at an existing facility, Mint Farm Generating Station ("Mint Farm"), and has
13 requested to change the status of that Mint Farm transmission contract from
14 conditional firm to firm. PSE has also requested to enter into two new BPA
15 transmission contracts to complement a generation capacity increase at another
16 existing PSE facility, Goldendale Generating Station ("Goldendale").

17 **Q. Has PSE prepared a summary of transmission renewals and additions for the**
18 **rate year?**

19 A. Yes. Table 4 shows BPA transmission contracts that have expired or will expire
20 before the end of the rate year, as well as new transmission contracts with BPA.

⁶ See Puget Sound Energy, Inc., 2015 Integrated Resource Plan, Chapter 6 (Electric Analysis) (November 30, 2015), available at <http://pse.com/aboutpse/EnergySupply/Pages/Resource-Planning.aspx>.

Table 4. BPA Transmission Contract Renewals & Additions**Mid-C Transmission Renewals**

Resource	Renewal Deadline	Start Date	Megawatt Capacity
Vantage	2/28/15	3/1/16	23
Rocky Reach	10/31/16	11/1/17	100
Rock Reach	10/31/16	11/1/17	100
Midway	10/31/16	11/1/17	100
Vantage	10/31/16	11/1/17	100
Total			423

Transmission Renewed or Added for Resources and Station Service

Resource	Renewal Deadline	Start Date	Megawatt Capacity
Coal Transition PPA	9/30/15	10/1/16	100
Mint Farm	11/30/14	12/1/15	12
Mint Farm Station Service	5/31/15	6/1/16	8
Montana Purchases	9/30/15	10/1/16	94
Total			214

New Transmission Requests in BPA's Queue

Resource	Requested Start Date	Megawatt Capacity
Mint Farm Conditional Firm ⁷	5/1/17	15
Goldendale	5/1/16	18
Goldendale	11/1/17	20
Total		53

⁷ PSE has received the 15 MW of transmission for Mint Farm on a conditional firm basis and has requested that it be made firm.

1 **A. Transmission Contract Renewals**

2 **1. Mid-C Transmission Renewals**

3 **Q. How does PSE determine the appropriateness of renewing firm Mid-C**
4 **transmission?**

5 A. As Mid-C transmission contracts become eligible for renewal, PSE evaluates the
6 costs and risks of Mid-C resources using a similar approach and the same tools it
7 uses to evaluate generation assets for acquisition. PSE compares the cost of
8 transmission contracts to other resource alternatives to fill in resource need based
9 on models developed in the IRP.

10 **Q. When does PSE evaluate the Mid-C transmission renewals?**

11 A. PSE evaluates the costs and benefits of renewing its Mid-C transmission contracts
12 one year and two months prior to their expiration date. Renewing the current
13 transmission contract one year prior to expiration enables PSE to execute right of
14 first refusal. The two additional months are required for PSE to meet its internal
15 review process. The analysis is presented to the Energy Management Committee
16 (“EMC”) twice. The first presentation is to explain the analysis and request for
17 decision. The second, or final, presentation is a decisional presentation at which
18 the EMC members vote to decide if the transmission contract purchase or renewal
19 should be made.

20 PSE will continue to evaluate Mid-C transmission contracts and will have the
21 opportunity to make adjustments to its total Mid-C transmission capacity
22 available to meet customers’ peak capacity need as other Mid-C transmission

1 contracts come up for renewal. At that time, PSE will have the option to reduce its
2 Mid-C transmission capacity if new information results in a different conclusion
3 than analysis of previous renewals.

4 **Q. Please describe PSE's 23 MW Vantage transmission contract with BPA.**

5 A. The 23 MW Vantage contract was originally associated with the Spokane
6 Municipal Waste Power Purchase Agreement, which expired in December 2011.
7 When this Power Purchase Agreement was approaching expiration PSE decided
8 to utilize its position within BPA's queue and redirect the 23 MW of transmission
9 to the Mid-C instead of terminating the transmission contract at its expiration
10 date. At the time of that redirect, BPA suggested that PSE's ability to obtain Mid-
11 C transmission in the future was very limited and uncertain. In January 2015, PSE
12 completed an analysis and decided it would be cost-effective to permanently
13 redirect the 23 MW contract from Spokane to the Mid-C and renew the contract
14 for another five year term. On February 19, 2015, the EMC approved the request
15 to renew the 23 MW Mid-C firm transmission contract with BPA.

16 **Q. Please summarize PSE's approach to the analysis related to renewing the**
17 **23 MW Mid-C firm transmission contract.**

18 A. PSE compared (i) the incremental portfolio cost of generation resources assuming
19 renewal of the 23 MW transmission contract with (ii) the incremental portfolio
20 cost of generation resources assuming expiration of the contract. PSE used this
21 comparison to determine whether there was an economic benefit to renewing the
22 transmission contract. PSE's incremental portfolio cost of generation includes

1 variable costs of PSE's existing generation assets, all capital and operating and
2 maintenance costs associated with new units necessary to meet peak capacity and
3 Renewable Portfolio Standard ("RPS") requirements over 20 years, and end
4 effects of new resources. End effects include residual costs of new resources
5 beyond the 20-year window through the useful life of the assets plus the
6 replacement costs for those assets.

7 **Q. How does PSE calculate the portfolio costs?**

8 A. PSE calculates the portfolio costs on a net present value basis using the Portfolio
9 Screening Model III ("PSM III"). PSM III is an optimization model PSE uses to
10 minimize the net present value of portfolio costs while meeting both its peak
11 capacity and RPS requirements. PSE also uses PSM III to develop its IRP and to
12 evaluate bids for generation resources provided by outside parties in response to
13 Requests for Proposals. The PSM III model contains data from the most recent
14 IRP and ongoing IRP work. For the 23 MW Vantage contract the starting point
15 was an update to the 2013 IRP with capital costs for alternative resources from the
16 2015 IRP. The model includes data on PSE-owned resources and forecasted load,
17 financial data, forecasted dispatch from the AURORA production cost model, and
18 costs of alternative resources such as natural gas-fired combined cycle units,
19 peaking units and wind resources.

20 **Q. Please describe the AURORA dispatch model.**

21 A. AURORA is a fundamentals-based production cost model that simulates hourly
22 economic dispatch of generation resources within the Western Electricity

1 Coordinating Council region of the United States. PSE uses energy, cost, revenue
2 and price data related to PSE assets and potential new assets from the AURORA
3 model in its PSM III model.

4 **Q. Are the transmission costs assumed in the analysis of the 23 MW Vantage**
5 **contract renewal consistent with those included in the rate year power costs?**

6 A. PSE started with the BPA tariff rates effective at the time of the analysis, and
7 assumed a growth rate of 6.1 percent every two years. The growth rate was based
8 on preliminary information provided by BPA in a BP-16 rate case workshop in
9 August 2014. The analysis was performed before BPA issued the BP-16 Final
10 Record of Decision in July 2015 and therefore did not incorporate actual increases
11 effective October 2015. As discussed in Section IV, “BPA’s 2018-2019 Rate
12 Case,” the actual increases that took effect October 2015 are incorporated into the
13 estimated projected power costs for the rate year.

14 **Q. What were the results of the analysis?**

15 A. The analysis showed that renewing the 23 MW Mid-C transmission contract
16 resulted in a lower portfolio cost as compared to allowing the transmission
17 contract to expire in February 2016. The net present value of the incremental
18 portfolio cost with and without the renewal is presented in Table 5.

19 **Table 5. Net Present Value of Portfolio Costs**
20 **with and without 23 MW Vantage Renewal**

Option	Incremental Portfolio Cost (\$000)	Portfolio Benefit to Renewal (\$000)
Renewal	\$10,324,354	\$14,288
No Renewal	\$10,338,642	

1 **Q. Why is there a portfolio benefit to the transmission contract renewal?**

2 A. The transmission contract with BPA allows PSE to delay building some
3 generation capacity during the planning horizon, which results in a lower net
4 present value of portfolio costs.

5 **Q. Is this finding consistent with previous analysis of the 23 MW transmission**
6 **contract?**

7 A. Yes. PSE evaluated the cost-effectiveness of renewing this transmission contract
8 in 2010 and presented that analysis in its 2013 PCORC in Docket UE-130617.
9 The current analysis confirms this earlier conclusion that renewal of the contract
10 was prudent.

11 **Q. Could PSE renew only a portion of the 23 MW Mid-C firm transmission**
12 **contracts?**

13 A. Yes. PSE had the option to renew all or any portion of the 23 MW Mid-C firm
14 transmission contract. However, if PSE relinquishes any transmission capacity
15 there is a risk, given the current state of available Mid-C capacity, of not being
16 able to reacquire needed Mid-C transmission in the future.

17 **Q. What are some of the risks associated with acquiring new Mid-C firm**
18 **transmission in the future?**

19 A. New Mid-C firm transmission is requested through BPA's transmission queue and
20 requires participation in a future Transmission Service Request Study and
21 Expansion Process ("TSEP"), formerly known as Network Open Season. The
22 BPA Network Open Season that concluded in May of 2014 showed that current

1 Transmission Service Requests requesting service from the Mid-C will impact a
2 constrained transmission path. New Mid-C firm transmission requests require
3 capacity on multiple constrained BPA flowgates. The most prominent BPA
4 flowgate affecting a new Mid-C firm transmission request is the Cross-Cascades
5 North flowgate. The Cross-Cascades North flowgate is highly constrained, with
6 no available winter month capacity through 2025, as posted on the BPA website.
7 At the time of the decision to renew PSE's 23 MW Mid-C transmission contract
8 in February 2015, BPA's transmission queue indicated there was no available
9 transmission capacity on the Cross-Cascades North flowgate through 2024. As of
10 December 20, 2016, there was approximately 1,500 MW of transmission demand
11 in the BPA pending queue in excess of capacity on the Cross-Cascades North
12 flowgate in 2025.⁸

13 **Q. Please describe PSE's four 100 MW Mid-C transmission contracts with BPA.**

14 A. PSE has four existing Mid-C transmission contracts, each having 100 MW, that
15 would expire in October 2017. PSE has renewed these four contracts for the
16 minimum term of five years to retain renewal rights and to allow flexibility to
17 reevaluate transmission needs in the future. Current information from BPA
18 suggests PSE's ability to obtain Mid-C transmission in the future is limited and
19 uncertain, hence if PSE does not renew these contracts, it might be difficult to get
20 back the transmission capacity in the future. Renewing these four contracts is

⁸ According to the ATC Less Pending Queued Request Inventory that is publically posted on the BPA website.

1 appreciably less expensive than building an equivalent natural gas peaker plant to
2 replace lost peak capacity.

3 **Q. Please summarize PSE's approach to the analysis related to renewing the**
4 **four 100 MW Mid-C firm transmission contracts.**

5 A. PSE analyzed these contracts using the same approach it used to evaluate the 23
6 MW Vantage contract but with an updated version of PSM III from the 2015 IRP.
7 PSE compared (i) the incremental portfolio cost of generation resources assuming
8 renewal of all four 100 MW transmission contracts with (ii) the incremental
9 portfolio cost of generation resources assuming expiration of the contracts. PSE
10 used this comparison to determine whether there was an economic benefit to
11 renewing the transmission contracts.

12 **Q. What were the results of the analysis?**

13 A. The analysis showed that renewing the 400 MW Mid-C transmission contracts
14 resulted in a lower portfolio cost as compared to allowing the transmission
15 contracts to expire in October 2017. The net present values of the incremental
16 portfolio costs with and without the renewal are presented in Table 6.

17 **Table 6. Net Present Value of Portfolio Costs**
18 **with and without 400 MW Renewal**

Option	Incremental Portfolio Cost (\$000)	Portfolio Benefit to Renewal (\$000)
Renewal	\$7,777,077	—
No Renewal	\$8,019,874	\$242,797

1 **2. Existing Generation Resource/Load Transmission Renewals**

2 **Q. Did PSE renew any BPA transmission contracts used to wheel power from**
3 **existing resources?**

4 A. Yes. PSE renewed four transmission contracts to allow continued delivery of
5 power from existing market resources. The four contracts are listed in Table 7 and
6 described below.

7 **Table 7. BPA Existing Generation Transmission Renewals**

Resource	Renewal Deadline	Start Date	End Date	Megawatt Capacity
Coal Transition PPA	9/30/15	10/1/16	9/30/21	100
Mint Farm	11/30/14	12/1/15	11/30/20	12
Mint Farm Station Service	5/31/15	6/1/16	5/31/21	8
Montana Purchases	9/30/15	10/1/16	9/30/21	94
Total Transmission Renewed for Resources and Load				214

8 **a. Transmission Contract (100 MW) Serving the Coal**
9 **Transition PPA**

10 **Q. Please describe the 100 MW contract serving the Coal Transition PPA.**

11 A. The Coal Transition PPA is an existing agreement that extends through 2025; the
12 facility is interconnected to BPA’s transmission system. Power from the facility is
13 wheeled to PSE’s system in part using a 100 MW transmission contract with BPA
14 which would have expired September 30, 2016. PSE renewed the contract for five
15 years (until September 20, 2021) to allow continued delivery of power from the
16 facility.

1 **b. Two Transmission Contracts (12 MW and 8 MW)**
2 **Serving Mint Farm**

3 **Q. Please describe the 12 MW and 8 MW contracts associated with Mint Farm.**

4 A. PSE owns and operates Mint Farm. Power from the facility is wheeled, in part, to
5 PSE's system using a 12 MW transmission contract which would have expired
6 November 30, 2015. PSE renewed the contract for five years (until November 30,
7 2020) to allow continued delivery of power from the facility. Power is wheeled to
8 the facility to provide station service using an 8 MW transmission contract which
9 would have expired June 1, 2016. PSE renewed the contract until May 31, 2021 to
10 allow continued delivery of power to the facility.

11 **c. Transmission Contract (94 MW) Associated with**
12 **Purchases from Garrison, Montana**

13 **Q. Please describe the 94 MW contract associated with purchases from**
14 **Garrison, Montana.**

15 A. The 94 MW transmission contract provides transmission from Garrison, Montana
16 to the PSE system. It had an expiration date of September 30, 2016. PSE used this
17 transmission to wheel power from a two year short-term 75 MW physical index
18 power purchase transacted for the winter months November 2013 through
19 February 2014 and November 2014 through February 2015. This transmission
20 capacity also provides an alternative path, receiving at Garrison 230 kV
21 substation, to wheel power from PSE's generation assets in Montana in the event
22 of outages or derates on the 500 kV transmission system. It also provides access

1 to short-term power purchases at the Garrison hub at prices that are generally
2 below Mid-C prices.

3 **Q. When did PSE evaluate the 94 MW transmission contract?**

4 A. PSE evaluated the contract in September 2015.

5 **Q. Please summarize PSE's approach to evaluating the 94 MW contract.**

6 A. Because this transmission contract supported a specific physical index power
7 purchase, PSE evaluated it in conjunction with the assumed replacement of the
8 winter peaking physical index power purchase that had expired in February 2015.⁹
9 Three portfolios were developed. The first included the transmission/physical
10 index power purchase combination, the second excluded it, and the third included
11 a 75 MW peaker built in 2016 instead of the transmission/ physical index power
12 purchase combination.

13 **Q. What assumptions did PSE make in evaluating the 94 MW contract?**

14 A. PSM III had been updated for the 2015 IRP, so the transmission renewal analysis
15 was based on the version of PSM III used in the draft 2015 IRP Base Scenario as
16 it stood at the time. Optimal demand side resources chosen in the draft 2015 IRP
17 were included in the portfolio. The transmission contract was assumed to be
18 renewed throughout the 20-year planning horizon. It was priced based on BPA
19 tariff rates in effect at the time of the analysis with escalation of 6.1 percent every

⁹ The assumed short-term replacement contract was a 75 MW winter only (November through February) power purchase contract that would begin in November 2015.

1 two years. The terms of the expired physical index power purchase were assumed
2 throughout the 20-year planning horizon. Specifically, the power was priced at
3 [REDACTED] and the contract was for winter months
4 November through February.

5 **Q. What were the results of the analysis?**

6 A. The portfolio analysis shows a portfolio benefit associated with the 94 MW
7 transmission renewal. Comparison of the portfolios with and without the
8 transmission renewals indicates that the addition of peaking capacity in the years
9 beyond 2026 can be delayed if the contract is renewed. In addition, the portfolio
10 that included the transmission renewal was able to meet capacity need with a
11 lower cost portfolio consisting of a combination of three peakers and one
12 combined cycle plant as opposed to the portfolio without the renewal, which
13 contained two peakers and two combined cycle plants to meet capacity need.
14 Replacing a combined cycle build with a peaker build results in a lower capital
15 cost. The effect of these differences was a \$27 million portfolio benefit to
16 renewal.

17 Comparison of the portfolio containing the transmission renewal to the portfolio
18 with an equivalent amount of peaking capacity indicates a nearly \$99 million
19 portfolio savings when the transmission renewal is executed.

1 Results of the portfolio analysis are presented in Table 8.

2 **Table 8. Net Present Value of Portfolio Costs**
3 **with and without 94 MW Renewal**

Option	Incremental Portfolio Cost (\$000)	Portfolio Benefit to Renewal (\$000)
Renewal with Physical Index Power Purchase	\$9,783,440	–
No Renewal	\$9,810,719	\$27,279
Partial Peaker	\$9,882,387	\$98,947

4 **Q. Did PSE replace the Physical Index Power Purchase for power at Garrison?**

5 A. Yes. PSE procured a winter only 75 MW physical index power purchase for three
6 winters under PSE's portfolio hedging program. It started in November 2015 and
7 will expire in February 2018.

8 **Q. Was the transmission contract for power at Garrison, Montana approved by**
9 **PSE's EMC?**

10 A. Yes. The EMC approved the renewal of the 94 MW transmission contract from
11 Garrison on September 17, 2015.

12 **Q. Were the transmission contracts renewed for Mint Farm and the Coal**
13 **Transition PPA also approved by PSE's EMC?**

14 A. No, these contract renewals were not submitted to the EMC because EMC
15 approval was not necessary. If a transmission contract supports an underlying
16 resource and the new contract term is within the operating life of the existing
17 facility, PSE policy does not require EMC approval of the contract renewal.

1 **Q. Are all of the resources for which transmission was renewed included in the**
2 **rate year power cost forecast?**

3 A. Yes. PSE's rate year power resources include the Coal Transition PPA, Mint
4 Farm, and the 75 MW winter only physical index power purchase.

5 **3. Summary of Transmission Contract Renewals**

6 **Q. Was PSE's renewal of BPA transmission capacity a valuable and reasonable**
7 **business decision?**

8 A. Yes. As noted above, PSE relies on existing BPA transmission contracts from
9 Mid-C to PSE's system to meet its capacity need in that PSE may use this
10 transmission to wheel short-term market power from Mid-C to PSE's load. In this
11 regard, these types of transmission contracts are akin to a resource for PSE and
12 provide needed capacity. Additionally, firm transmission is required for PSE's
13 generation resources and contracts in order to ensure reliable delivery to PSE's
14 system to serve load. In all cases, PSE performed a full and detailed justification
15 for the prudence of the costs of renewing and acquiring these BPA transmission
16 contracts.

17 **Q. What does PSE request from the Commission regarding PSE's renewal of**
18 **transmission contracts?**

19 A. PSE respectfully requests the Commission deem these contracts and expenses to
20 be prudently incurred and allow PSE to fully recover these costs in rates.

1 Specifically, PSE requests the Commission approve the rate year transmission
2 costs presented in Table 9.

3 **Table 9. PSE Rate Year BPA Transmission**
4 **Contracts Renewal Costs**

Resource	Rate Year Power Cost (\$000)
Mid-C 423 MW	\$9,147
Coal Transition PPA 100 MW	\$2,162
Mint Farm 12 MW	\$259
Mint Farm Station Service 8 MW	\$173
Garrison 94 MW	\$2,033
Total	\$13,774

5 **B. New and Potential New Transmission for Existing Generation**
6 **Facilities**

7 **Q. Does PSE plan to acquire new BPA transmission contracts to wheel power**
8 **from existing resources?**

9 A. Yes. PSE plans to enter into three new transmission contracts to allow for
10 additional delivery of power from existing resources. The three contracts are
11 listed in Table 10 and described below.

12 **Table 10. BPA New Generation Transmission Contracts**

Resource	Requested Start Date	End Date	Megawatt Capacity
Goldendale	11/1/17	11/1/22	20
Mint Farm	5/1/17	5/1/22	15
Goldendale	5/1/16	5/1/21	18
Total New Transmission for Resources			53

1 **1. Transmission Contract (20 MW) Associated with Goldendale**

2 **Q. Please describe the 20 MW contract associated with Goldendale.**

3 A. In October of 2014 PSE decided to acquire an additional 20 MW of transmission
4 capacity from BPA in order to accommodate the duct firing capabilities of the
5 Goldendale generation facility. The previous transmission rights, totaling
6 277 MW, were acquired from the previous owner and did not cover the entire
7 capacity potential of the Goldendale generation facility when the facility is duct
8 firing.

9 **Q. When did PSE evaluate the 20 MW transmission contract?**

10 A. PSE evaluated the contract in September 2014.

11 **Q. Please summarize PSE's approach to evaluating the 20 MW contract.**

12 A. Because this transmission contract supported an existing PSE owned generation
13 facility, PSE evaluated it by comparing the cost of the transmission contract with
14 the cost of a 25 MW winter peak call option.

15 **Q. What were the results of the analysis?**

16 A. This analysis showed that the additional transmission capacity would cost less
17 than the winter peak call option. The additional transmission would allow PSE to
18 operate its facility at its full potential.

1 **Q. Was the transmission contract for the 20 MW at Goldendale approved by**
2 **PSE's EMC?**

3 A. Yes. The EMC approved acquiring the additional 20 MW of transmission for
4 Goldendale on October 16, 2014.

5 **2. Transmission Contracts (15 MW and 18 MW) Associated with**
6 **Mint Farm and Goldendale, Respectively**

7 **Q. Please describe the 15 MW and 18 MW contracts PSE is attempting to**
8 **acquire for additional capacity at the Mint Farm and Goldendale generation**
9 **facilities.**

10 A. PSE reviewed its contractual services agreements for both Mint Farm and
11 Goldendale in October of 2015. From this review PSE discussed with General
12 Electric contractual services agreement benefits that could be realized if PSE were
13 to renegotiate the contract. From this negotiation, PSE decided to implement
14 generator programming upgrades that would yield additional capacity from Mint
15 Farm and Goldendale. PSE has requested an additional 15 MW of transmission
16 capacity for Mint Farm and 18 MW for Goldendale from BPA, consistent with
17 current interconnection agreements for both facilities.

18 **Q. Were the transmission contracts for the 15 MW and 18 MW at Mint Farm**
19 **and Goldendale, respectively, approved by PSE's EMC?**

20 A. Yes. The EMC approved acquiring the 15 MW and 18 MW transmission
21 contracts for Mint Farm and Goldendale, respectively, on October 15, 2015.

1 **Q. What is the current status of the requested transmission contracts for the**
2 **15 MW and 18 MW at Mint Farm and Goldendale, respectively?**

3 A. PSE received approval from BPA for the 15 MW for Mint Farm on a conditional
4 firm basis. PSE entered into the contract for conditional firm service, and re-
5 entered BPA's queue to have this capacity changed to firm service. PSE is still
6 waiting to hear from BPA with respect to the 18 MW at Goldendale.

7 **Q. Are all of the resources for which new transmission will potentially be**
8 **acquired included in the rate year power cost forecast?**

9 A. Yes. PSE's rate year power resources include the Mint Farm and the two
10 Goldendale transmission contracts. However, PSE is currently waiting in BPA's
11 queue to be offered firm transmission service. PSE will update power costs during
12 the course of this proceeding, and the update will reflect the transmission
13 approved and signed by BPA for the Mint Farm facility and the Goldendale
14 facility should it differ from the 15, 18 and 20 MW contracts PSE requested.

15 **3. Summary of the Potential New Transmission Contracts for**
16 **Existing Generation Facilities**

17 **Q. Is the benefit from the additional generation and transmission capacity at**
18 **Goldendale and Mint Farm included in the rate year power cost forecast?**

19 A. Yes. The rate year power cost forecast includes the upgraded capacity of 38 MW
20 and 15 MW to the Goldendale and Mint Farm facilities, respectively, and lowered
21 heat rates for both plants.

1 **Q. Was PSE's initiation of acquiring the additional BPA transmission capacity a**
2 **valuable and reasonable business decision?**

3 A. Yes. As noted above, PSE relies on existing BPA transmission contracts from
4 Mid-C to PSE's system to meet its capacity need in that PSE may use this
5 transmission to wheel short-term market power from Mid-C to PSE's load. In this
6 regard, these types of transmission contracts are akin to a resource for PSE and
7 provide needed capacity. Additionally, firm transmission is required for PSE's
8 generation resources and contracts in order to ensure reliable delivery to PSE's
9 system to serve load. In all cases, PSE performed a full and detailed justification
10 for the reasonableness of the costs of renewing and acquiring these BPA
11 transmission contracts.

12 **Q. What does PSE request from the Commission regarding PSE's potential new**
13 **transmission contracts for existing generation facilities?**

14 A. PSE respectfully requests the Commission deem these contracts and expenses to
15 be prudently incurred and allow PSE to fully recover these costs in rates.
16 Specifically, PSE requests the Commission approve the rate year transmission
17 costs presented in Table 11.

18 **Table 11. PSE Rate Year BPA Transmission**
19 **New Contracts Costs**

Resource	Rate Year Power Cost (\$000)
Mint Farm 15 MW	\$325
Goldendale 18 MW	\$389
Goldendale 20 MW	\$432
Total	\$1,146

1 **VI. NATURAL GAS RESOURCES**

2 **A. Overview of Gas Transportation**

3 **Q. Please describe the gas resources held by PSE for power generation.**

4 A. PSE maintains a diverse portfolio of firm pipeline capacity and firm storage
5 capacity to provide reliable fuel supply to the generation fleet. The capacity
6 currently held will meet (i) 100% of PSE’s combined-cycle combustion turbine
7 requirements on a year-round basis, (ii) approximately one-half of the winter-time
8 requirements of its simple-cycle combustion turbine requirements, and
9 (iii) approximately one-third of the summer-time requirements of its simple-cycle
10 combustion turbine requirements.

11 PSE also holds firm transportation capacity upstream of the two major pipeline
12 interconnects at Sumas, Washington, and Stanfield, Oregon, to ensure the
13 availability of supply at those points and to diversify the pricing of the supply.
14 Such upstream capacity is equivalent to approximately 50% of PSE’s
15 requirements at those points. For generating facilities situated on the distribution
16 system of Cascade Natural Gas Company (“Cascade Natural Gas”), PSE has
17 reserved the necessary firm distribution service to ensure reliable deliveries of
18 fuel acquired upstream.

19 PSE has contracted for firm storage service to provide reliability, flexibility, and,
20 in conjunction with special firm storage redelivery service, incremental supply to
21 the generation fleet in the winter months. The storage service provides necessary
22 reliability and flexibility to start or stop generation as needed during the gas day

1 by providing an immediate supply of fuel or a place to store the gas and avoid a
 2 pipeline imbalance. The storage also serves as an integral part of the portfolio to
 3 allow incremental deliveries in winter months because it is coupled with winter-
 4 only pipeline capacity at significantly reduced cost. PSE's storage service
 5 capacity can also serve as an alternate supply source to avoid extreme pricing
 6 deviations at either of the major supply points.

7 Table 12 below details the firm natural gas resources held by PSE to serve its
 8 generation fleet.

9 **Table 12. Natural Gas Resources for PSE Gas-Fired Generators**

		<u>Firm Pipeline Service Capacity</u>	
<u>Pipeline</u>	<u>Path</u>	<u>Capacity (Dth/d)</u>	<u>Annual⁽¹⁾ Demand Cost (\$000)</u>
Northwest Pipeline	Sumas to Plants	108,957	11,818
Northwest Pipeline	Stanfield or Plymouth to Plants	78,928	11,812
Northwest Pipeline	Plymouth or Stanfield to Plants	15,000	557
Total Northwest Pipeline Annual		202,885 ⁽²⁾	24,187
Northwest Pipeline-Winter Only	Jackson Prairie to Plants	34,197 ⁽²⁾	1,270
Total Northwest Pipeline Winter		237,082	25,457
Cascade Natural Gas	Sumas to Whitehorn	24,000 ⁽²⁾	11
Cascade Natural Gas	Sumas to Ferndale	52,000 ⁽²⁾	984
Cascade Natural Gas	Northwest Pipeline to Encogen	37,000	197
Cascade Natural Gas	Northwest Pipeline to Fredonia	94,000	1,527
Cascade Natural Gas	Northwest Pipeline to Mint Farm	52,000	833
Northwest Pipeline	Goldendale Lateral	52,000	129
Puget Sound Energy	Sumas Pipeline	26,000 ⁽²⁾	-
Westcoast Energy	Station 2 to Sumas	86,143	7,145

(1) Expected cost for the rate year: January 2018 through December 2018

(2) Capacity included in Total Capacity to plants

(3) Withdrawal capacity is subject to recall

Table 12. Natural Gas Resources for PSE Gas-Fired Generators (continued)

Firm Pipeline Service Capacity

Pipeline	Path	Capacity (Dth/d)	Annual⁽¹⁾ Demand Cost (\$000)
NGTL	NIT to A/BC	41,420	1,879
Foothills Pipeline	A/BC to Kingsgate	40,946	978
Gas Transmission NW	Kingsgate to Stanfield	40,567	2,292
Total Capacity to Plants	Annual	<u>304,885</u>	
	Winter	<u>339,082</u>	
Total Pipeline Demand Charge			<u>41,450</u>

Firm Storage Service

Project	Withdrawal Capacity (Dth/d)	Storage Capacity (Dth)	Annual⁽¹⁾ Demand Cost (\$000)
Northwest Pipeline Plymouth LNG	70,500	241,700	958
Northwest Pipeline Jackson Prairie	6,704	140,622	67
Jackson Prairie Storage Project (interbook)	50,000 ⁽³⁾	500,000	980
Total Storage Service	<u>127,204</u>	<u>882,322</u>	
Total Storage Demand Charge			<u>2,005</u>
Total Gas Resource Demand Charge			<u>43,455</u>

(1) Expected cost for the rate year: January 2018 through December 2018

(2) Capacity included in Total Capacity to plants

(3) Withdrawal capacity is subject to recall

B. New and Renewed Resources

Q. Please describe changes to the gas pipeline resources that have taken place since the 2014 PCORC.

A. PSE has acquired resources since rates were set in the 2014 PCORC. In general, they were related to supply at Stanfield, Plymouth Liquefied Natural Gas (“Plymouth LNG”), and Sumas.

1 **Q. Please explain the resources related to supply at Stanfield.**

2 A. PSE's generation portfolio currently relies on a ready supply of approximately
3 79,000 Dth/d of gas at the Northwest Pipeline ("NWP") Stanfield interconnect
4 with TransCanada's Gas Transmission Northwest ("GTN"). The GTN system
5 accesses gas from Alberta via TransCanada's Foothills Pipeline ("Foothills
6 Pipeline") and Nova Gas Transmission, Ltd. ("NGTL") systems. PSE has become
7 concerned about the availability of uncommitted supply at Stanfield and the
8 potential for significant price differentials between abundant supplies at the
9 upstream NGTL trading hub, (known as NIT or AECO-C), and Stanfield, due to
10 declining capability of NGTL to flow gas to the Foothills Pipeline system.
11 Consistent with PSE's strategy of holding 50% of upstream capacity from the
12 Stanfield and Sumas hubs, PSE acquired these contracts:

- 13 • 37,913 Dth per day with NGTL from NIT to the Alberta-
14 British Columbia border effective December 1, 2015;
- 15 • 3,507 Dth per day with NGTL from NIT to the Alberta-
16 British Columbia border effective January 1, 2016;
- 17 • 40,946 Dth per day with Foothills Pipeline from the
18 Alberta-British Columbia border to Kingsgate effective
19 December 1, 2015; and
- 20 • 40,567 Dth per day with GTN from Kingsgate to Stanfield
21 effective November 1, 2015.

22 **Q. Please explain the resources related to Plymouth LNG.**

23 A. In 2014 PSE determined that the secondary firm pipeline capacity related to
24 PSE's Plymouth LNG storage service contract was no longer a reliable form of
25 service during the coldest times of year. Northwest Pipeline confirmed that there

1 had been changes to flow patterns that affected the reliability of this secondary
2 firm service. As a result PSE gave notice of termination of the Plymouth LNG
3 contract effective October 31, 2015.

4 Subsequently, NWP worked with PSE to create a package that included a
5 Plymouth LNG contract and winter-only firm transportation capacity that would
6 firm up a portion of PSE's simple-cycle combustion turbine fleet. PSE re-acquired
7 the Plymouth LNG storage capacity as part of the package of resources from
8 NWP and third parties arranged by NWP. This package of resources was for the
9 benefit of the PSE power generation portfolio and resulted in a cost savings
10 relative to alternative resources. These transactions provide PSE with pipeline and
11 storage resources at less than 40 percent of the cost of conventional year-round
12 pipeline capacity and less than the expected cost of future expansion capacity.

13 The package included the following transactions related to Plymouth LNG:

- 14 • Plymouth LNG storage with Northwest Pipeline that
15 provides 70,500 Dth per day demand and 241,700 Dth
16 storage capacity effective November 1, 2015;
- 17 • 34,197 Dth per day winter only with Northwest Pipeline
18 from Jackson Prairie to Longview and Sedro-Woolley
19 effective November 1, 2015; and
- 20 • 15,000 Dth per day with Northwest Pipeline from
21 Plymouth to Sedro-Woolley, with segmentation at Jackson
22 Prairie, effective November 1, 2015.

23 **Q. Please explain the resources related to supply at Sumas.**

24 A. In late summer 2015, PSE was approached by another shipper that had
25 determined it no longer required its 30,000 Dth per day of firm pipeline capacity

1 on NWP from Sumas to a location just north of a major constraint point on
2 Northwest Pipeline's system near Chehalis, Washington. The shipper was
3 prepared to discount the price of the capacity if PSE would take over the contract
4 in October 2015 for its remaining term through September 2018.

5 PSE pursued negotiations with NWP about acquiring this capacity. As a result of
6 these negotiations PSE acquired 20,000 Dth per day from Sumas to Jackson
7 Prairie for the term of October 1, 2015, through October 31, 2033, at a rate of
8 approximately 35% of the current tariff rate until September 30, 2018. This
9 capacity provides additional firm capacity to the generation fleet that will allow
10 additional Sumas-sourced gas to flow to any of PSE's simple-cycle combustion
11 turbine units on Northwest Pipeline and, under most conditions, to Mint Farm
12 along with guaranteed access (through the major constraint point) for injection
13 into Jackson Prairie in all cases. The capacity supplements the entire portfolio by
14 increasing the total firm fuel reliability of PSE's simple-cycle combustion turbine
15 units on the Northwest Pipeline.

16 **Q. Has PSE renewed any storage agreements?**

17 A. Yes. PSE's power book contracts for the use of some of PSE's firm capacity in
18 the Jackson Prairie Storage Project from the gas book. The current internal "inter-
19 book" contract became effective on April 1, 2016. PSE's gas book determined
20 that it was able to implement the new inter-book storage contract on substantially
21 similar conditions and at the same cost as the prior agreement, which expired on
22 March 31, 2016, as a result of:

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- (i) the decline in forecast design peak-day requirements for future years;
- (ii) the successful renewal of certain firm transportation agreements; and
- (iii) the recent acquisition of 10,000 Dth per day of new firm pipeline capacity.

Under the inter-book storage agreement the power book has firm, uninterrupted access to 500,000 Dth of storage capacity for use as (i) incremental supply (when used with incremental transportation capacity); (ii) supply for mid-day dispatch; (iii) a balancing account for surplus gas supply; and (iv) a price mitigation tool.

The generation portfolio also has use of firm withdrawal and injection rights of up to 50,000 Dth per day, except when withdrawal rights may be recalled by the gas book. The inter-book storage agreement specifies that the gas book can recall the firm withdrawal rights for a brief period each winter in order to ensure that the gas book can serve the design peak requirements of gas customers. However, the power book is allowed to utilize a portion of best efforts withdrawal rights available to PSE on the days of recall. The gas book does not have access to the inventory held in Jackson Prairie by the power book.

Q. How did PSE treat costs related to gas storage contracts in the rate year revenue requirement?

A. PSE has three contracts related to gas storage that are used for the electric generating units. These include a contract with NWP for storage at Jackson Prairie, a contract with NWP for LNG storage at Plymouth, and a contract with

1 PSE's gas book for storage at Jackson Prairie. The costs of these three contracts
2 are included in rate year power costs and presented in Table 12.

3 The Jackson Prairie storage currently contracted with NWP has been included in
4 rate year power costs since it was put into rates in the 2009 GRC. The Plymouth
5 contract started in 2015, and because it provides the same type of service that the
6 NWP Jackson Prairie contract provides, PSE included it in rate year power costs
7 also. Previous versions of the Jackson Prairie inter-book contract were included in
8 production O&M. The newest inter-book contract, effective in April 2016, is
9 included in rate year power costs because it serves the same function as the two
10 NWP storage contracts.

11 **Q. Why is storage considered a power cost?**

12 A. Gas storage is an integral part of the overall transportation of fuel to the
13 generating site. This was acknowledged by FERC in Order 636, in which FERC
14 amended 18 C.F.R. Section 284.1(a) to read as follows: "Transportation includes
15 storage, exchange, backhaul, displacement or other methods of transportation."
16 FERC subsequently required FERC-jurisdictional storage to be subject to the
17 same rate design, contracting and capacity release rules as gas transportation. Gas
18 storage is an integrated component of gas transportation service and is used on a
19 daily basis to afford the efficient management of fuel supply for generation, and is
20 properly considered a fuel cost.

21 Some of the firm transportation contracts used by PSE to transport fuel to the
22 generating sites are only available for use if the supply they are transporting

1 originates from either Jackson Prairie or Plymouth. This makes storage integral to
2 gas transportation, which has long been considered a fuel cost.

3 **C. Pipeline Capacity Costs**

4 **Q. Does PSE anticipate significant changes to pipeline rates during the rate**
5 **period?**

6 A. Yes. Pursuant to a 2012 FERC approved settlement with customers Northwest
7 Pipeline is obligated to either file a FERC Section 4 rate case for new rates to
8 become effective January 1, 2018 or reach a new settlement for rates effective
9 January 1, 2018. PSE and other shippers are currently engaged in negotiations
10 with Northwest Pipeline that are currently expected to result in a settlement
11 agreement that would be approved by the FERC to be effective January 1, 2018.

12 In addition, PSE expects the Canada National Energy Board (“NEB”) to approve
13 adjustments to the rates of Westcoast, NGTL and Foothills Pipeline effective on
14 January 1, 2018 and April 1, 2018 under the normal Canadian regulatory process.

15 If FERC or NEB approval (as appropriate) is achieved during the pendency of this
16 case, PSE will include adjustments to the pipeline rates and related gas costs when
17 power costs are updated.

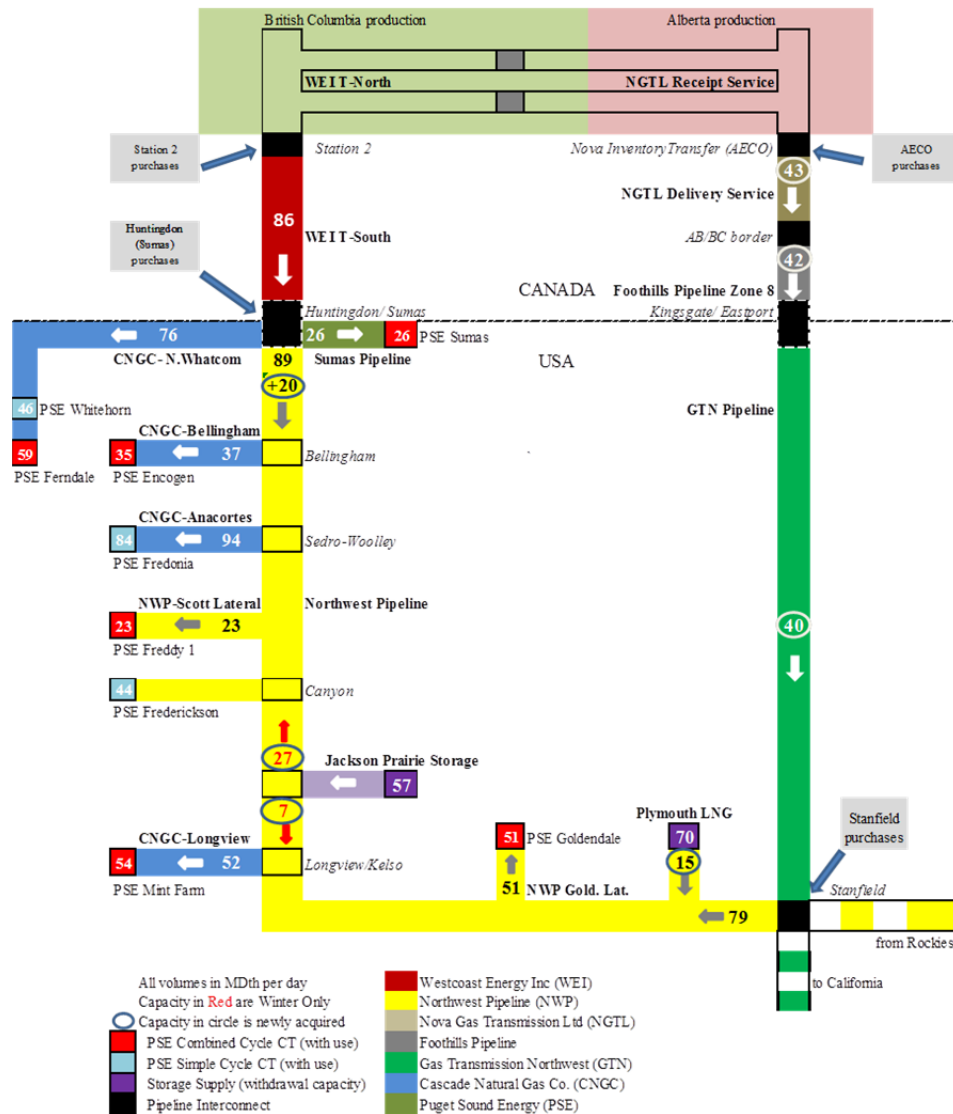
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D. Graphic Representation of Natural Gas Resources Held by the Gas-for-Power Portfolio

Q. Has PSE prepared a graphic representation of the natural gas resources held by the gas-for-power portfolio that reflect the changes described above?

A. Yes. Please see Picture 1 for graphic representation of the natural gas resources held by the gas-for-power portfolio that reflect the changes described above.

Picture 1. Natural Gas Resources Held by the Gas-for-Power Portfolio
Supply Locations, Pipeline Capacity and Storage Capacity as of January 2016



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1 **VII. ENERGY IMBALANCE MARKET**

2 **Q. What is the Energy Imbalance Market (“EIM”)?**

3 A. The EIM is a voluntary, within-hour energy market that provides Balancing
4 Authorities (“BA”) another tool to reliably and economically maintain balance
5 between electric demand (load) and supply (generating resources). It is operated
6 by a central market operator who optimizes the generation resources of the BAs
7 within the EIM footprint every fifteen and five minutes. The California
8 Independent System Operator (“CAISO”) serves as the market operator for the
9 EIM in which PSE operates. Historically, energy has been predominately traded
10 among entities through bilateral transactions of hourly energy products. Within
11 the hour there has been no liquid market for energy, and BAs had to rely on their
12 own generating resources to continuously match imbalances in load and non-
13 dispatchable generation. The EIM provides a sub-hourly market that enables BAs
14 to transact and utilize lower-cost resources in other BAs to balance load and
15 resources. Ahead of each operating hour participating BAs may bid their
16 generating resources into the EIM. The EIM market operator integrates all bids
17 into its Security Constrained Economic Dispatch software, which settles and
18 clears a five minute energy market for imbalances across the entire EIM footprint.
19 The EIM does not replace bilateral, day-ahead, or hour-ahead markets and
20 scheduling procedures that exist in the Western Interconnection today. The EIM is
21 complementary to FERC Order 764, Integration of Variable Energy Resources.
22 CAISO and PacifiCorp launched the EIM on November 1, 2014. NV Energy
23 joined the CAISO EIM in 2015. PSE and Arizona Public Service joined the

1 CAISO EIM on October 1, 2016. Portland General Electric has announced its
2 intentions to join the CAISO EIM in 2017, and Idaho Power and Seattle City
3 Light each plans to join in 2018 and 2019, respectively.

4 **Q. Why did PSE decide to be a part of the EIM?**

5 A. Intra-hour generation variability has increased in recent years with the influx of
6 variable energy resources (“VERS”). The EIM provides a mechanism for
7 managing this variability, allows for greater efficiency in sub-hourly dispatch, and
8 may potentially allow for reductions in load following reserve requirements.

9 **Q. What costs and benefits are included in rate year power costs due to the**
10 **EIM?**

11 A. The rate year increase to power costs in FERC Account 557, Other Expenses, due
12 to PSE’s participation in the EIM is forecast at \$2.3 million. Benefits of
13 approximately \$8.5 million are also included in power costs. This benefit amount
14 exactly offsets the sum of power cost expenses and rate base related expenses that
15 are included in the revenue requirement. For more information on EIM costs in
16 rate base please refer to Exhibit No. ___(KJB-7). The benefits are all included in
17 power costs because any financial benefits PSE realizes will ultimately flow
18 through power costs. Because benefits are included to exactly offset the estimated
19 costs, there is zero net cost impact from EIM. PSE took this approach because the
20 magnitude of benefits PSE will incur in the rate year is not known and measurable
21 at this time.

1 **Q. What do the forecasted EIM power costs include?**

2 A. Table 13 provides a breakdown of the \$2.3 million EIM rate year power costs.

3 **Table 13. Projected Rate Year Power Costs**

Resource	Rate Year Power Cost (\$000)
PSE Labor	\$ [REDACTED]
Software	\$ [REDACTED]
Legal and Administrative Fees	\$ [REDACTED]
Total	\$2,333

4 **VIII. WASHINGTON'S CLEAN AIR RULE**

5 **Q. What is the Clean Air Rule?**

6 A. The Clean Air Rule ("CAR") was established in September 2016 by the
7 Washington State Department of Ecology ("Ecology") under the state's Clean Air
8 Act. Its purpose is to establish greenhouse gas emission standards for certain large
9 emitters and reduce greenhouse gas ("GHG") emissions. It establishes GHG
10 emission standards for certain stationary sources, petroleum product producers
11 and importers, and natural gas distributors. It requires covered parties to
12 essentially cap their emission of greenhouse gases starting in 2017 and reduce
13 their emissions thereafter.

14 Initially, covered parties that are responsible for 100,000 metric tons of GHG
15 emissions annually are required to reduce their emissions or offset those
16 emissions beginning in 2017. This 100,000 ton threshold is reduced every three
17 years until it reaches 70,000 metric tons in 2035. Actual average emissions for
18 2012-2016 will be used to determine whether a party exceeds the threshold. The

1 rule contains a description of how the baseline cap for each stationary source will
2 be established and reduced over time by the Department of Ecology.

3 **Q. Which of PSE's generating plants are likely to have caps?**

4 A. Based on the description of caps in the rule and historical emissions data, PSE
5 estimates that six of PSE's ten natural gas fired generation plants will have caps
6 effective in the first compliance period, which is 2017-2019. The rule also applies
7 to the remaining four gas fired plants, but their historical emissions are below the
8 threshold for participation in the caps in the first compliance period. The six units
9 that PSE expects to have caps are all combined-cycle units, and they are Encogen,
10 Ferndale, Frederickson 1 (combined-cycle), Goldendale, Mint Farm and Sumas.
11 PSE expects four plants with simple-cycle combustion turbines to be below the
12 initial threshold. They are Frederickson 1 & 2 (simple-cycle units), Fredonia 1 &
13 2, Fredonia 3 & 4, and Whitehorn.

14 **Q. How will PSE's electric operations be impacted by CAR?**

15 A. To comply with the rule, PSE will have to either reduce its use of these plants
16 below historical levels and below the optimal levels projected in AURORA's
17 economic dispatch for the rate year or acquire offsets. In order to meet its load,
18 PSE will have to acquire energy through market purchases and alter the way it
19 uses other dispatchable resources to meet load.

1 **Q. How did PSE account for the impacts of CAR in its rate year power costs in**
2 **this proceeding?**

3 A. PSE calculated emissions caps for its combined cycle units consistent with the
4 methodology described in the rule. These limits were placed on the units in
5 AURORA, the hourly dispatch model used to forecast power costs, and the model
6 was run with the emissions constraints in place. The AURORA output reflects the
7 dispatch of PSE resources and market purchases with the CAR emissions limits in
8 place.

9 **IX. PROJECTED RATE YEAR POWER COSTS**

10 **A. Overview of Projected Power Costs for this Proceeding**

11 **Q. What is included in PSE's power costs?**

12 A. Power costs include the costs of fuel to run generating units, purchased power,
13 and third party transmission. Specifically, power costs include costs of coal, gas
14 and oil to run thermal generators, long term power purchase agreements, other
15 market purchases and sales, fixed and variable costs of upstream natural gas
16 transportation and storage, BPA transmission, and various other power costs.

1 **Q. Please quantify PSE’s net power cost projection for this proceeding.**

2 A. As shown in Table 14 below, PSE’s projected rate year net power costs are
3 \$745.3 million.

4 **Table 14. Projected Rate Year Power Costs**
5 **(\$ in thousands)**

AURORA	\$493,630
Costs not in AURORA	\$251,646
Projected Rate Year Power Costs	\$745,276

6 Please see Exhibit No. ___(PKW-3) for PSE’s projected rate year net power costs.
7 Please also see the Prefiled Direct Testimony of Katherine J. Barnard, Exhibit
8 No. ___(KJB-1T), for the adjustment of PSE’s projected rate year power costs to
9 test year levels and the Prefiled Direct Testimony of Ronald J. Roberts, Exhibit
10 No. ___(RJR-1CT), for PSE’s projected rate year production operations and
11 maintenance costs.

12 **Q. Please describe how PSE projected its net power costs in this proceeding.**

13 A. PSE developed projected power costs for the rate year months January 2018
14 through December 2018 based on the information available to PSE during the
15 preparation of the initial filing in this proceeding. These projected power costs are
16 consistent with PSE’s prior rate cases except as otherwise noted.

17 As in prior cases, PSE used the AURORA hourly dispatch model to project a
18 portion of its net power costs for the rate year. The remaining rate year power
19 costs were calculated outside of the AURORA model and are referred to as
20 “Costs not in AURORA.”

1 **Q. Is the AURORA model used in power costs the same as that used for**
2 **evaluating transmission renewals?**

3 A. The AURORA software is the same program used for transmission renewals
4 discussed earlier in this testimony. However, the AURORA analysis used to
5 estimate power costs for the rate year in this proceeding is distinct from the
6 AURORA data used to evaluate transmission contracts discussed earlier in this
7 testimony.

8 **Q. What costs are projected using the AURORA model?**

9 A. In the power costs analysis, AURORA produces a forecast of regional power
10 prices and the dispatch of PSE's generating units. The variable costs of fuel for
11 PSE's resources, certain long-term power purchase agreements, and other market
12 purchases and sales are estimated by AURORA and included in rate year power
13 costs.

14 **Q. Were there changes made to the AURORA hourly dispatch model since the**
15 **2014 PCORC?**

16 A. Yes. EPIS, Inc. ("EPIS"), the developer of the AURORA hourly dispatch model,
17 provides periodic software and database updates. The software version of
18 AURORA used in this filing is Version 12.1.1057, which EPIS issued on
19 August 1, 2016. The database used is the North American Database 2015.01
20 ("2015.01 Database"), which EPIS issued in April 2015. EPIS updated the
21 resource, demand, financial, and regional data within the 2015.01 Database to

1 reflect more recent data, information and economic conditions than those included
2 in the AURORA database used in the 2014 PCORC.¹⁰

3 **Q. Is AURORA Version 12.1.1057 the most recent version of AURORA**
4 **available?**

5 A. No. EPIS recently issued Version 12.2.1025 on November 17, 2016—long after
6 PSE had begun its power cost modeling for this filing.

7 **Q. Please explain PSE’s projected “Costs not in AURORA” power costs that are**
8 **not calculated within the AURORA hourly dispatch model.**

9 A. Consistent with prior cases, PSE’s projected power costs also include costs that
10 are not calculated within the AURORA hourly dispatch model and are called
11 “Costs not in AURORA”. “Costs not in AURORA” include items such as fixed
12 coal supply costs (variable coal costs are included in AURORA), mark-to-market
13 for fixed-price gas for power contracts and basis differentials (fixed-price power
14 contracts are included in AURORA), premiums and discounts associated with
15 contracts priced at plus or minus index, fixed gas transportation charges (variable
16 gas transportation charges are included in the AURORA model), contract costs
17 for the Mid-C hydroelectric projects, amortization of regulatory assets, other
18 power supply costs, peaking capacity costs, wind integration costs, transmission
19 expenses, distillate fuel testing incremental costs, transmission reassignment

¹⁰ AURORA software version 11.3.1021 was used in the 2014 PCORC and 2016 Power Cost Update, along with the North American Database 2014.01.

1 revenues, and any other power supply costs not included in the AURORA hourly
2 dispatch model.

3 **Q. Have any new items been added to “Costs not in AURORA” since the**
4 **2014 PCORC?**

5 A. Yes, three items have been added. As discussed above, PSE incurs costs
6 associated with the EIM. Rate year forecasted power costs of \$2.3 million are
7 included as a “Cost not in AURORA,” and approximately \$8.5 million of power
8 costs benefits are included to offset both the \$2.3 million of power costs and the
9 \$6.1 million of rate base related costs.

10 **Q. What is the second item that has been added to “Costs not in AURORA”**
11 **since the 2014 PCORC?**

12 A. The costs of balancing reserves and contingency reserves are a cost not in
13 AURORA. These costs are in addition to the wind integration cost that was
14 included in the 2014 PCORC. While AURORA is a powerful least-cost dispatch
15 model, it does not fully incorporate PSE’s real time capacity reserve obligations
16 into its dispatch of generating resources. PSE uses its Hour Ahead Balancing
17 Model to estimate all of the costs of balancing generation with load on an hour
18 ahead basis.

19 **Q. What are contingency reserves?**

20 A. As a Balancing Authority, PSE is required by the North American Electric
21 Reliability Corporation (“NERC”) to fulfill a Contingency Reserve Obligation.
22 Contingency reserves are capacity reserves that Balancing Authority operators are

1 required to provide to help maintain the stability of the bulk power system during
2 system disturbance events such as a generating unit tripping offline or an
3 unexpected transmission line outage. They are incremental reserves, which means
4 the Balancing Authority operator must have the ability to increase generation in
5 the event of a disturbance to maintain its Contingency Reserve Obligation. In the
6 WECC, contingency reserves are defined as three percent of the load in the
7 Balancing Authority plus three percent of online generation located within the
8 Balancing Authority. Fifty percent of the Contingency Reserve Obligation must
9 be maintained by generating units that are online (spinning), and up to 50 percent
10 can be provided by units that are offline but can be brought online within 10
11 minutes (non-spinning).

12 **Q. What are balancing reserves?**

13 A. A Balancing Authority operator must have sufficient capacity reserves available
14 to continuously balance load and generation with its Balancing Authority pursuant
15 to NERC and WECC reliability criteria. As loads and output from generating
16 resources vary within an hour, the Balancing Authority operator must re-dispatch
17 generation in real time so that overall Balancing Authority load equals overall
18 Balancing Authority generation on an instantaneous basis. The contingency
19 reserves described above cannot be used for balancing and therefore create
20 additional costs for PSE. The need for balancing reserves is driven by variability
21 in both the output from generating resources and load. Balancing reserves are
22 both incremental and decremental, that is, the Balancing Authority operator must
23 be able to either increase or decrease generation on short notice.

1 **Q. How are balancing and contingency reserves related to wind integration?**

2 A. Balancing reserves relate to variability in both generation and load. Since the
3 2007 GRC, PSE has included hour-ahead wind integration costs in its revenue
4 requirement. These costs are a portion of the costs of maintaining balancing
5 reserves specifically related to PSE's Wild Horse Wind Facility. Wind integration
6 costs do not include the costs related to the variability of other generating
7 resources in the Balancing Authority or load. They are specific to wind only.
8 Contingency reserves must be maintained in addition to balancing reserves and,
9 again, create additional costs.

10 **Q. Why is PSE including balancing and contingency reserve costs in this**
11 **proceeding?**

12 PSE is obligated to hold a portion of its resources in reserve to meet these reserve
13 obligations. Managing these reserves requires holding back generation that would
14 otherwise be used to meet the company's load obligations. The forgone
15 generation is then replaced with higher cost power. The wind integration costs, as
16 previously included in rates, are only a portion of the total costs.

17 **Q. How did PSE calculate its balancing and contingency reserves costs?**

18 A. Because AURORA does not incorporate PSE's real time reserve obligations into
19 its dispatch of PSE's generating resources, PSE calculates these costs outside of
20 AURORA using its Hour Ahead Balancing Model. PSE used a SAS based version
21 of the Hour Ahead Balancing Model to calculate wind integration costs in the
22 2013 and 2014 PCORCs. The current version of the model is Excel based and is

1 capable of estimating balancing reserves and operating reserves, including the
2 wind integration reserves that have historically been included in the revenue
3 requirement. There were four steps to quantifying the hour-ahead costs:

- 4 1. Determine the overall hour ahead balancing and
5 contingency reserve need;
- 6 2. Perform a re-dispatch of PSE's generation resources from
7 the AURORA model so that the resulting dispatch accounts
8 for balancing and contingency reserves. This requires two
9 runs of the Hour Ahead Balancing Model, one that includes
10 all reserve requirements and one that includes only the
11 Contingency Reserve Obligation;
- 12 3. Calculate allocation factors that identify the relative
13 contributions of Wild Horse Wind Facility, load, and third
14 party generation in the Balancing Authority to balancing
15 reserve requirements;
- 16 4. Allocate the estimated balancing reserve costs to Wild
17 Horse Wind Facility, load, and third party generation in the
18 Balancing Authority based on these allocation factors, and
19 remove the third party generation costs from the total
20 because they are not recovered from rates established in
21 this proceeding.

22 **Q. Please summarize the estimated hour ahead balancing and contingency**
23 **reserves costs.**

24 A. Table 15 presents the results of this analysis. Total balancing and contingency
25 reserves included in the revenue requirement are \$3.6 million as presented in
26 Table 15 and included in Exhibit No. ___(PKW-4).

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Table 15. Hour Ahead Balancing and Contingency Reserves Costs (\$000)

	<u>Total Rate</u>	
	<u>Year Costs</u>	
Hour Ahead Balancing Model Results		
All Reserves Costs	\$6,539	A
Contingency Reserves Costs	<u>\$1,373</u>	B
Balancing Reserves Costs	\$5,166	C=A-B
Allocation of Hour Ahead Balancing Model Results		
Load	\$2,235	D
Wild Horse	\$2,408	E**
Third Party Generation	<u>\$523</u>	F
Total Balancing Reserves	\$5,166	Equals C
Balancing and Contingency Reserves Costs		
Contingency Reserves	\$1,373	Equals B
Load Balancing Reserves	<u>\$2,235</u>	Equals D
Balancing & Contingency Reserves	\$3,608	

** reported as hour ahead wind integration

2

Q. What is the third change to “Costs not in AURORA”?

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A. PSE added an adjustment to AURORA generated fuel costs to remove non-fuel startup costs of the simple cycle gas fired resources. AURORA considers startup costs in the unit commitment decision, and includes these costs in fuel cost of the simple cycle combustion turbines. This adjustment is necessary to remove these costs because they are O&M rather than power costs. This is a decrease of \$261,367 to AURORA-generated power costs.

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Q. What forward market prices are used in determining the rate year power costs?

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A. Consistent with prior proceedings, PSE used the forward electric market prices generated by the AURORA hourly dispatch model. As discussed below, the three-

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1 month average gas prices at September 23, 2016, for the rate year, are input to the
2 AURORA model.

3 **B. Power Cost Assumptions**

4 **1. Rate Year Power Supply Resources**

5 **Q. Is PSE's rate year power supply portfolio for this proceeding different from**
6 **the pro forma power cost portfolio approved in the 2014 PCORC?**

7 A. Yes. A number of changes to PSE's power supply portfolio have already occurred
8 or will occur by or during the rate year. Specifically, the underlying portfolio used
9 to determine PSE's rate year power costs for this proceeding reflect the following:

- 10 (i) the increase in forecasted quantity for the Electron PPA in
11 the amount of ████████ MWh;
- 12 (ii) the increase in contract rate effective December 1, 2017
13 associated with the Coal Transition PPA. The 2016 Power
14 Cost Update that changed rates effective December 1, 2016
15 included the December 2016 capacity increase and contract
16 rates as of December 2016. The rate year reflects
17 ████████ million of costs under the Coal Transition PPA in
18 return for █████ million MWh (380 MW) of generation;
- 19 (iii) the expiration on February 29, 2016 of a power purchase
20 agreement with Iberdrola Renewables for 100 MW of
21 winter capacity associated with the Klamath peakers;
- 22 (iv) the expiration on June 30, 2017 of the WNP-3 Settlement
23 Agreement with BPA that delivered up to 82 MW in
24 November through February during heavy load hours and
25 up to 41 MW during heavy load hours during the months
26 March and April. In tandem with this expiration is the end
27 of the Bonneville Exchange Power amortization which has
28 reduced rate year power costs \$3.5 million;

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- (v) the expiration on February 28, 2015, of a power purchase agreement with Barclays Bank PLC that delivered 75 MW of winter months' capacity;
- (vi) the expiration on September 30, 2016 of a power purchase agreement with Hutchinson Hydro LLC for the output of 1 MW;
- (vii) the renewal of a of a power purchase agreement with Douglas PUD for output from the Wells Hydroelectric Project effective September 1, 2018. Projected rate year power costs reflect an increase in PSE's allocation from 29.89 percent to an average of 32.07 percent in the last four months of the 2018 rate year. If the final contract differs from this assumption the capacity will be updated during this proceeding (please see Prefiled Direct Testimony of Michael Mullally, Exhibit No. __ (MM-1T), for the discussion on the renewal of the original Wells PPA);
- (viii) an upgrade to the Goldendale plant that increased capacity to 300 MW (please see the Prefiled Direct Testimony of Ronald J. Roberts, Exhibit No. __ (RJR-1CT), for a description of this upgrade);
- (ix) a scheduled upgrade to the Mint Farm that is expected to increase capacity to 314 MW (please see the Prefiled Direct Testimony of Ronald J. Roberts, Exhibit No. __ (RJR-1CT), for a description of this upgrade);
- (x) updates to contracts executed under PSE's Schedule 91 Tariff, "Cogeneration and Small Power Production";
- (xi) changes in the gas pipeline capacity and pipeline rates for the power book as discussed earlier;
- (xii) new transmission contracts related to capacity increases at Mint Farm and Goldendale as discussed earlier; and
- (xiii) updates to all rate year power contracts and resources to reflect current operations, contract terms and planned maintenance.

1 **Q. How did PSE treat its Colstrip resources in its rate year power costs?**

2 A. PSE has agreed to retire the boilers of Colstrip Units 1 & 2 no later than July 1,
3 2022, so they are assumed to be operational in the rate year, January –
4 December 2018. Colstrip Units 3 & 4 are also assumed to be operational
5 throughout the rate year.

6 **2. Operating and Maintenance Costs of Gas-Fired Resources**

7 **Q. Have the variable operating and maintenance costs used to model the**
8 **dispatch of gas-fired resources changed since the 2014 PCORC?**

9 A. Yes, they have changed. In the 2014 PCORC only variable operating costs were
10 used to model dispatch of the gas-fired resources in AURORA. This was
11 consistent with actual operational dispatch decisions at the time.

12 Since then, PSE re-examined its O&M costs in an effort to better understand its
13 costs and more closely align the information used for operational dispatch
14 decisions with the true costs of operating its generating units. In this review
15 process, PSE updated its estimates for variable O&M and major maintenance.
16 PSE developed costs using industry definitions and three years of historical data
17 for PSE's assets. The new estimates more accurately reflect the costs of operating
18 PSE's gas fired generation and align with industry standards.

19 **Q. What costs are included in the new estimates of variable O&M costs?**

20 A. Variable operations costs pertain to demineralizer, heat recovery system
21 generator, emissions, makeup water treatment chemicals and consumables

1 supporting plant operations. Variable maintenance costs consist of corrective
2 maintenance work that impacts the reliability and availability of the plant.

3 **Q. Did PSE also review its major maintenance costs?**

4 A. Yes, PSE also reviewed its major maintenance costs. Specifically, PSE reviewed
5 three years of historical major maintenance data for its plants to develop cost
6 estimates. For Goldendale and Mint Farm, Long Term Service Agreements with
7 service providers establish major maintenance events based on run hours and
8 number of starts, and the cost estimates are based on these Long Term Service
9 Agreements. Major maintenance is expressed as a Major Maintenance Adder.

10 **Q. Are major maintenance costs influenced by PSE's dispatch of its generating**
11 **units?**

12 A. Yes, the timing, frequency, and magnitude of major maintenance events are all
13 influenced by a resource's run time. Operationally these events are considered in
14 PSE's daily dispatch decisions, and therefore they need to be included in the
15 modeling of dispatch decisions for projecting power costs. For projecting power
16 costs in this proceeding, major maintenance costs for simple cycle combustion
17 turbines were modeled on a cost per start basis. For combined cycle combustion
18 turbines, major maintenance costs were developed on a cost per hour of run time
19 basis and modeled in AURORA on cost per MWh basis.

20 **Q. How do PSE's cost estimates compare with industry cost estimates?**

21 A. CAISO provides estimates of variable O&M for EIM participants, and PSE
22 compared its estimates using CAISO definitions with the CAISO estimates. This

1 comparison confirms that PSE's estimates are reasonable. See Table 16 below for
2 this comparison.

3 **Q. Which variable O&M costs did PSE use to model the dispatch of gas-fired**
4 **resources in this proceeding?**

5 A. With one exception, PSE uses variable O&M costs established by CAISO to
6 model dispatch of these resources. PSE's estimate of variable O&M for the
7 Encogen combined cycle plant is higher than the CAISO estimate, therefore PSE
8 uses its own calculated cost. Use of these costs is consistent with PSE operations.

9 **Q. Please summarize the updated costs estimates and those used in the 2014**
10 **PCORC.**

11 A. Variable O&M costs used in the 2014 PCORC and this proceeding are
12 summarized in Table 16 along with CAISO variable O&M costs. Major
13 maintenance costs used in this proceeding are also provided.

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**Table 16
Variable O&M and Major Maintenance Costs of Gas-Fired Resources**

Resource	2014 PCORC Variable Operating Costs (\$/MWh)	PSE Calculated Variable O&M (\$/MWh)	CAISO Variable O&M (\$/MWh)	2017 GRC Variable O&M (\$/MWh)	2017 GRC Major Maintenance
Combined-Cycle Combustion Turbines					
Encogen	\$0.96	\$ [REDACTED]	\$2.80	\$ [REDACTED]	\$ [REDACTED] / MWh
Sumas	\$0.37	\$ [REDACTED]	\$2.80	\$2.80	\$ [REDACTED] / MWh
Ferndale	\$0.60	[REDACTED]	\$2.80	\$2.80	\$ [REDACTED] / MWh
Mint Farm	\$0.22	\$ [REDACTED]	\$2.80	\$2.80	\$ [REDACTED] / MWh
Goldendale	\$1.45	\$ [REDACTED]	\$2.80	\$2.80	\$ [REDACTED] / MWh
Simple-Cycle Combustion Turbines					
Whitehorn 2&3	\$0.07	\$ [REDACTED]	\$4.80	\$4.80	\$ [REDACTED] / start
Frederickson 1&2	\$0.01	\$ [REDACTED]	\$4.80	\$4.80	\$ [REDACTED] / start
Fredonia 1&2	\$0.09	\$ [REDACTED]	\$4.80	\$4.80	\$ [REDACTED] / start
Fredonia 3&4	\$0.32	\$ [REDACTED]	\$4.80	\$4.80	\$ [REDACTED] / start
Frederickson 1 combined cycle variable O&M of \$ [REDACTED]/MWh is based on PSE's contract with the majority owner, Atlantic Power.					

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- Q. Are the variable O&M and major maintenance costs included in power costs?**
- A. No. As discussed earlier, power costs include only fuel, purchased power and third party transmission, not O&M. Production O&M costs are presented in the Prefiled Direct Testimony of Ronald J. Roberts, Exhibit No. ___(RJR-1CT), and included elsewhere in the revenue requirement presented in the Prefiled Direct Testimony of Katherine J. Barnard, Exhibit No. ___(KJB-1T). The O&M costs

1 influence power costs because AURORA considers O&M in deciding when to
2 run PSE's units and when to purchase power on the market.

3 **3. Projected Hydro Availability**

4 **Q. What historical streamflow record has PSE used in its net power cost**
5 **projection in this proceeding?**

6 A. PSE has used the average of the 80-year Mid-C streamflow history from 1929
7 through 2008 to project power costs for the rate year. In PSE's 2014 PCORC,
8 2013 PCORC and 2011 GRC PSE used 70-year Mid-C streamflow history from
9 1929 through 1998. PSE changed to 80-year data in consideration of the
10 2009 GRC Order, which noted that future rate cases should include more recent
11 hydro data,¹¹ It is of interest to note that the Commission stated in the 2009 GRC
12 Order:

13 Inasmuch as the Company has access to at least some of the more
14 recent data, its power cost evidence in future rate proceedings
15 should include consideration of that data. . . .

16 However, we have stated above our preference for using the
17 longest span of years possible.

18 To be consistent with the Mid-C historical data, PSE used the same 80-year
19 historical west side streamflow records for projections related to PSE's owned
20 hydropower on the west side of the Cascade Mountains.

¹¹ See *WUTC v. Puget Sound Energy, Inc.*, Dockets UE-090704 and UG-090705, Order 11 at ¶ 124 (Apr. 2, 2010) (the "2009 GRC Final Order").

1 **Q. How does hydro generation affect projected rate year power costs?**

2 A. The 80 years of hydro generation is input into the AURORA model. The
3 AURORA model relies on factors such as supply resources and regional load
4 demand for power and transmission to simulate competitive wholesale power
5 markets in which the regional fleet of generating resources is dispatched to meet
6 regional electric loads. AURORA develops 80 results—one for each of the
7 80 hydro years. Rate year hydro generation is the average of hydro generation
8 from these 80 model runs, and AURORA model normalized power costs are the
9 average power costs from the 80 model runs.

10 **4. Natural Gas Prices**

11 **Q. What natural gas prices did PSE use for the rate year in running its**
12 **AURORA hourly dispatch model?**

13 A. As the Commission noted in its final order in Dockets UE-060266 and UG-
14 060267 (the “2006 GRC”), the update for gas costs is “well-established” and
15 should be “straightforward, mechanical and non-controversial.”¹² Consistent with
16 this order and all rate cases since, PSE used a three-month average of daily
17 forward market prices for the rate year for each trading day in the three-month
18 period ending September 23, 2016. PSE input these data into the AURORA
19 hourly dispatch model for each month of the rate year.

¹² *WUTC v. Puget Sound Energy, Inc.*, Dockets UE-060266 and UG-060267, Order No. 08 at ¶104 (Jan. 5, 2007).

1 In addition, consistent with prior general rate cases, all previously executed rate
2 year short term power and gas for power contracts at the price cut-off date,
3 September 23, 2016, are included in the rate year power costs. Fixed-price short
4 term rate year power contracts are included within the AURORA hourly dispatch
5 model and fixed-price rate year contracts for natural gas for its power portfolio
6 are adjusted outside of the AURORA hourly dispatch model in the “Costs not in
7 AURORA” calculations. An adjustment is also included in the “Costs not in
8 AURORA” calculation for premiums and discounts associated with any power
9 and gas for power contracts priced at plus or minus index. These contracts require
10 updating whenever natural gas prices are changed or updated during a proceeding.

11 **Q. Please explain the fixed-price contracts mark-to-market adjustment.**

12 A. The gas price input to the AURORA hourly dispatch model represents a three-
13 month average of the forecast market rate year gas prices at a certain point in time
14 (in this case, September 23, 2016). Given PSE’s hedging protocol, which includes
15 a programmatic component that requires a specified amount of hedging be done
16 each month, rate year power costs must reflect PSE’s actual fixed price gas for
17 power and power rate year contracts as of that date. Hedges are included because
18 forecast rate year power costs consist of two components: (i) costs related to
19 actual commitments; and (ii) forecast market costs dependent upon the AURORA
20 modeled operational and market fluctuations. The adjustment requires calculating
21 the difference between the three-month average monthly cost of natural gas at the
22 pricing cut-off date (September 23, 2016, in this proceeding) and the monthly

1 average cost of natural gas hedges transacted for the rate year as of the same cut-
2 off date.

3 For each month of the rate year, this difference is multiplied by the volume of the
4 gas for power hedges transacted for the rate year. The resulting amount represents
5 the “mark-to-market” that is included in the power cost forecast. Including the
6 fixed-price power contracts within the AURORA hourly dispatch model and
7 marking both the fixed-price gas for power and index-based power and gas for
8 power contracts to the three-month average rate year gas price input in the “Costs
9 not in AURORA” calculation is consistent with the methodology used by PSE in
10 determining rate year power costs since the 2006 GRC. This adjustment ensures
11 that the cost included in rates represents what PSE expects to pay for those
12 contracts PSE has already entered into.

13 **Q. How do projected gas prices inputs into AURORA for this proceeding**
14 **compare with those in the 2014 PCORC and the 2016 Power Cost Update?**

15 A. Use of a single price can be misleading because there are different projected gas
16 prices for each month of the rate year and for the different trading hubs from
17 which PSE purchases gas. Additionally, these prices do not consider the impact of
18 the fixed price gas contracts at the price cut off date, which may significantly
19 change the average gas price. For purposes of comparison, however, the average
20 forward gas price at the Sumas trading hub for the rate year is \$2.70 per million
21 British thermal units (“MMBtu”) (for the three months ended September 23,
22 2016), which is \$0.06 per MMBtu lower than the average \$2.76 per MMBtu price
23 included in the 2016 Power Cost Update, which was the basis for rates effective

December 1, 2016. The average gas price reflected in the 2014 PCORC settlement was \$3.86 per MMBtu (for the three months ended October 28, 2014). Table 17 below presents average rate year gas price comparisons.

Table 17. Average Annual Rate Year Gas Prices

Rate Case =>	2017 GRC	2016 Power Cost Update	2014 PCORC	2013 PCORC
3-Mo Average at =>	9.23.16	8.26.16	10.28.14	8.05.13
Rate Year	Jan 2018– Dec 2018	Dec 2016– Nov 2017	Dec 2014– Nov 2015	Nov 2013– Oct 2014
Sumas	\$2.70	\$2.76	\$3.86	\$3.99
Change from Prior	\$(0.06)	\$(1.10)	\$(0.13)	\$1.09

Q. Please explain the source of the gas price inputs.

A. Consistent with prior rate cases, PSE has used forward gas market price data supplied by Kiorex Global Market Data (“Kiorex”). PSE contracts with Kiorex for forward market price data for specific gas and power trading points and for the trading hubs that are input into AURORA.

Kiorex, however, does not offer forward price curves for the Station 2 hub located in British Columbia. Although this price hub is not a trading hub required for input to AURORA, PSE has T-south pipeline capacity between Station 2 and Sumas under contract with Westcoast Energy, Inc. Since the AURORA model uses the input Sumas gas prices for PSE’s gas fired generators’ dispatch and power costs, PSE must separately consider the cost difference between Station 2 and Sumas, also known as the “basis differential”, in the “Costs not in AURORA” adjustments.

1 Since there is no readily available forward gas price for Station 2, PSE has
2 contracted with a third party (Wood Mackenzie) to provide an independent
3 forward price forecast of the basis differential between the Sumas and Station 2
4 gas hubs. Because Sumas is one of the gas hubs acquired from Kiorex for input to
5 AURORA, PSE calculates the monthly Station 2 forward gas prices for the rate
6 year by adding the Kiorex Sumas forward gas price to the Wood Mackenzie basis
7 differential. In this regard, all gas prices used in the determination of rate year
8 power costs are then based upon forward price curves and third party forecasts for
9 the rate year period. PSE has used third party forecasts of price differentials to
10 estimate Station 2 prices since the 2011 GRC.

11 **Q. Does PSE intend to update its projected power costs with updated gas price**
12 **projections during this proceeding?**

13 A. Yes. Consistent with prior rate proceedings, PSE intends to update its projected
14 power costs with updated gas price projections during the course of this
15 proceeding because the factors that affect natural gas prices are constantly
16 changing, forward market prices quickly become “stale,” and their predictive
17 power with respect to actual future prices decreases with time. Establishing rate
18 year gas prices based on the average of the forward prices for the rate year for a
19 three-month period of time closer to the beginning of the rate year will provide a
20 more accurate projection of rate year gas prices. Therefore, PSE will adjust its
21 requested power costs with updated forward market data prior to rates becoming
22 effective. This would also include an update to the short-term fixed-price power
23 contracts that are an AURORA input and the other fixed-price gas for power and

1 index-based power and gas for power contracts that are an adjustment included in
2 the “Costs not in AURORA” calculation. In addition, some “Costs not in
3 AURORA” adjustments are dependent on AURORA output and will be updated
4 when a new AURORA model run is completed.

5 **Q. What is PSE’s proposal to update its projected rate year power costs during**
6 **this proceeding?**

7 A. PSE intends to provide all parties with updated power cost information—
8 including, but not limited to, updated average gas prices—during the course of the
9 proceeding, in a manner and at a date that enables all parties adequate time to
10 review the proposed changes.

11 **Q. How do more recent forecast rate year natural gas prices compare to the**
12 **three-month average at September 23, 2016?**

13 A. As of November 30, 2016, the three-month average rate year Sumas natural gas
14 price has decreased to \$2.61 per MMBtu, a decrease of \$0.09 per MMBtu from the
15 \$2.70 per MMBtu used to determine the prefiled rate year power costs in this
16 proceeding.

17 **5. Projected Wind Generation**

18 **Q. What projection of wind generation did PSE use for the rate year in**
19 **developing its power costs?**

20 A. In 2016 PSE retained Vaisala, a global company that specializes in environmental
21 and industrial measurement, to develop a forecast of energy output from its wind

1 resources. PSE used the long-term forecast produced by Vaisala for each of its
2 plants to project power costs of wind generation in this proceeding.

3 **Q. Why did PSE update its wind forecast?**

4 A. Preconstruction forecasts were developed for each of the facilities, and in 2010
5 PSE retained DNV to update those forecasts. These DNV forecasts were used in
6 the 2014 PCORC. Several years have passed since the forecasts were developed,
7 and at this time, there is more historical data available to inform a new forecast:
8 ten years of data for Hopkins Ridge and Wild Horse, six years for Wild Horse
9 Expansion, and four years for Lower Snake River. A new forecast provides a
10 better, more up-to-date estimate of output from the facilities.

11 **Q. How does the Vaisala forecast compare to the previous forecast?**

12 A. On average, for all of PSE's facilities together, the annual energy projection is
13 99,000 MWh, or 4.8 percent, below the level in the old forecast.

14 **Q. Did PSE update the forecasted generation from the Klondike Power
15 Purchase Agreement also?**

16 A. PSE requested and received a forecast of PSE's share of the output of Klondike
17 from Klondike Wind Power. The annual energy projection for Klondike is
18 28,000 MWh, or 17.5 percent, below the level in the old forecast.

1 **6. Load Forecast**

2 **Q. What load forecast did PSE use for the rate year in running its AURORA**
3 **hourly dispatch model?**

4 A. PSE used the most current electric load forecast—the F2016 load forecast—as the
5 rate year demand input to the AURORA model. The delivered electric load
6 forecast, net of demand-side resources (conservation), for the January 1 through
7 December 31, 2018, rate year is 23,272,547 MWh, or 2,657 average megawatts
8 (“aMW”). This is an increase of 340,034 MWh, or 1.5 percent from the
9 2014 PCORC load forecast of 22,932,513 MWhs, or 2,618 aMW. The
10 2014 PCORC power cost forecast used the then-current load forecast, the F2013
11 load forecast, for the 2014 PCORC rate year December 1, 2014 through
12 November 30, 2015. The difference in demand between the two periods is due to
13 customer growth, use per customer changes as a result of conservation, and
14 differences in projected regional economic growth between the F2016 and F2013
15 load forecasts.

16 The upcoming 2017 IRP will be based on the same F2016 load forecast used to
17 project power costs in this proceeding.

18 **Q. What load forecast was used for the analysis underlying the BPA**
19 **transmission contract renewals and additions?**

20 A. The analyses of the 23 MW Vantage transmission contract and the 94 MW
21 Garrison transmission contract were based on the F2014 load forecast, which was

1 the current forecast at the time both analyses were completed, February and
2 September 2015, respectively.

3 **7. Clean Air Rule**

4 **Q. What input assumptions related to CAR were used to project rate year
5 power costs?**

6 A. As indicated earlier, PSE estimated emissions limits for its combined cycle plants
7 based on the methodology described in the rule and historical emissions data.
8 These estimated emissions limits were placed on the combined cycle units in
9 AURORA. Historical emissions for the 2012-2015 period¹³ and the estimated
10 caps for PSE's combined cycle units are presented in Exhibit No. ___(PKW-5).

11 **Q. Are other generating plants in Washington also expected to be impacted by
12 CAR?**

13 A. Yes. The Department of Ecology's historical emissions data indicates that Gray's
14 Harbor Energy Center, Chehalis Generating Facility, River Road Generating
15 Plant, and March Point are all likely to be subject to limits in 2018. To project
16 PSE's rate year power costs, PSE models the entire Western Electricity
17 Coordinating Council, therefore it was necessary to include estimated CAR
18 emission limits for these plants in the analysis. PSE estimated emissions caps for
19 these units based on 2012-2015 historical data provided by the Department of

¹³ Data for 2016 are not yet available.

1 Ecology and included these caps in AURORA. This historical data and the
2 estimated caps are also included in Exhibit No. ___(PKW-5).

3 **X. COMPARISON OF PROJECTED POWER COSTS**
4 **TO THE PROJECTED POWER COSTS CURRENTLY IN RATES**

5 **Q. How do the power cost projections in this proceeding compare with the**
6 **power cost projections approved in the 2016 Power Cost Update?**

7 A. The power cost projection in this case is approximately \$31.2 million higher than
8 the power costs projections approved in the 2016 Power Cost Update that
9 established rates effective December 1, 2016. However, the proposed power costs
10 are slightly lower than the total power costs included in the 2014 PCORC
11 settlement, which were in rates through November 30, 2016. The 2014 PCORC
12 settlement included power costs of \$752.3 million. Please see Exhibit
13 No. ___(PKW-4C) for a resource by resource comparison of the projected power
14 costs and generation for the 2016 Power Cost Update rate year (December 1,
15 2016, through November 30, 2017) and the projected power costs for the rate year
16 in this proceeding (January 1, 2018 through December 31, 2018).

17 **Q. What are the causes of the change in projected power costs relative to the**
18 **2016 Power Cost Update?**

19 A. The following items caused the majority of the change to projected rate year
20 power costs from the 2016 Power Cost Update:

- 21 (i) increased costs due to compliance with the Clean Air Rule;
22 (ii) increased costs due to lower wind and hydro generation
23 forecasts;

- 1 (iii) increased gas pipeline costs;
- 2 (iv) increased costs due to a 1.5 percent increase in forecast
- 3 load;
- 4 (v) increased BPA transmission costs due to tariffs effective
- 5 October 1, 2015 as discussed above, and new contracts;
- 6 (vi) added costs related to balancing and contingency reserve
- 7 obligations, and
- 8 (vii) updates for new, existing and expiring purchase power
- 9 agreements.

10 **Q. What impact did CAR have on rate year power costs?**

11 A. Limiting use of PSE's gas fired generating resources based on estimated
12 emissions limits imposed by CAR resulted in an increase of \$18.5 million to rate
13 year power costs.

14 **Q. How did PSE calculate this projection of \$18.5 million?**

15 A. PSE first completed its projection of power costs without CAR emissions limits.
16 PSE then added the estimated limits to resources in Washington as discussed
17 earlier and completed the analysis again. The difference between the power costs
18 projections with and without CAR limits, with every other input unchanged, was
19 \$18.5 million. This difference includes both costs in AURORA and a few costs
20 not in AURORA that changed with the inclusion of CAR because they are
21 dependent on projected market prices, which are different with and without CAR.
22 Exhibit No. ___(PKW-6C) presents the change in costs related to CAR.

1 **Q. Why does CAR result in a projected \$18.5 million increase to power costs?**

2 A. Limiting the operation of the portfolio's most efficient gas fired generation
3 resources creates a need to run other higher cost gas fired generation resources
4 and to purchase power from the market.

5 **Q. In the analysis, how do the emissions from PSE's combined cycles units
6 compare with their estimated caps?**

7 A. In total, emissions are below the collective PSE cap by 136,411 metric tons of
8 CO₂e, or 7.8 percent. Three units are slightly above their individual caps and
9 three units are below their caps.

10 **XI. STATUS OF WHITE RIVER SURPLUS PROPERTIES**

11 **Q. Please explain the most recent regulatory order related to PSE's disposition
12 of its White River properties.**

13 A. When PSE discontinued operations of the White River Hydroelectric Project in
14 2004, PSE pursued efforts to maximize the value of the White River properties in
15 order to offset the value of the stranded investment. PSE was able to sell certain
16 of the properties and its water rights to the Cascade Water Alliance ("CWA").
17 However, PSE had remaining project assets ("Surplus Properties") that it was not
18 able to sell.

19 At the time the CWA transaction was complete, PSE filed a petition under Docket
20 UE-090399 to dispose of the CWA properties as well as to waive the
21 requirements of RCW 80.12.020 and WAC 480-143-120 to obtain approval for
22 disposal of the Surplus Properties (the "2009 Application"). In the final order in

1 that docket, the Commission determined that PSE could dispose of the CWA
2 properties, but denied its petition to waive the requirements of RCW 80.12.020
3 and WAC 480-143-120 for the Surplus Properties.

4 Additionally, the order required PSE to continue to defer the total net costs,
5 including the CWA proceeds and any other proceeds for Surplus Properties, in the
6 regulatory asset and to bring the issue of the application of such proceeds to the
7 Commission for consideration in the general rate case following the full
8 disposition of the Surplus Properties.

9 Please see the Prefiled Direct Testimony of Ms. Katherine J. Barnard, Exhibit
10 No. ___(KJB-1T), for a discussion regarding the regulatory background of the
11 White River properties.

12 **Q. Has the Commission made a determination related to PSE's sale of the White**
13 **River assets to the Cascade Water Alliance?**

14 A. Yes. In Paragraph 344 in Order 11 in PSE's 2009 general rate case, Docket UE-
15 090704, the Commission determined that PSE's sale of the White River assets to
16 the Cascade Water Alliance was reasonable and appropriate. Therefore, the focus
17 of my testimony is to discuss the current status of the Surplus Properties.

18 **Q. In the 2009 general rate case, you testified about a potential sale of the**
19 **Surplus Properties to the Muckleshoot Tribe. Please explain what has**
20 **transpired since that case.**

21 A. In 2006 and 2007 the Muckleshoot Tribe had expressed interest in purchasing the
22 Surplus Properties. PSE engaged the Cascade Land Conservancy (now Forterra)

1 to access their expertise in conservation-related land transactions. PSE asked
2 Forterra to develop a transaction disposing of the Surplus Properties. At that time,
3 PSE estimated the property value at \$14.4 million. Forterra initiated discussions
4 with the Muckleshoot Tribe regarding the sale of the properties but was unable to
5 obtain a price close to the estimated value. PSE determined it could obtain more
6 value from the properties if marketed and sold individually, and PSE was actually
7 able to do so. Based on this, PSE declined the offer from the Muckleshoot Tribe.

8 **Q. Has PSE exhausted all options for disposal of the Surplus Properties?**

9 A. Yes. As described below, PSE has sold all of the properties it can and has current
10 or future needs for the remaining properties.

11 **Q. Please provide a background of the efforts PSE engaged in to dispose of the**
12 **Surplus Properties.**

13 A. In an effort to economically dispose of the Surplus Properties, PSE grouped the
14 Surplus Properties into four main categories based on their characteristics:

- 15 • Properties that could be marketed and sold;
- 16 • Properties that PSE should retain for utility operations or
17 facilities use;
- 18 • Properties that would require significant investment to
19 remediate for environmental reasons if sold; and
- 20 • Properties that can be used in the future as habitat
21 mitigation for other PSE projects such as PSE's current
22 Eastside 230 project.

1 **Q. Please describe what PSE did with the properties that had a chance of being**
2 **marketed and sold.**

3 A. PSE determined that the best way to dispose of the marketable properties was to
4 offer them in an auction. PSE listed these Surplus Properties in the Fall 2014
5 Auction sponsored by Realty Marketing/Northwest (“RM/NW”). During this
6 auction, PSE received multiple bids on some of its properties, and completed sales
7 to the highest bidders. PSE again prepared to list some of the remaining
8 marketable properties in the Fall 2015 RM/NW Auction, and in preparation of the
9 listings RM/NW personnel contacted neighboring property owners to gauge
10 interest and notify them of a potential sale, and PSE and RM/NW were able to
11 negotiate sales with these parties prior to the auction.

12 **Q. Since the 2009 Application, what was the total amount of net proceeds**
13 **received for these properties and how were they recorded?**

14 A. PSE received net proceeds of \$2.8 million for the Surplus Properties sold and
15 incurred \$2.4 million of costs related to achieving these sales, as well as
16 maintaining and preparing the properties for sale. This results in total net proceeds
17 of \$0.3 million since the 2009 Application. In accordance with the Commission’s
18 orders in Dockets UE-030243 and UE-090399, PSE deferred these net proceeds in
19 the regulatory asset in FERC 182.3 for White River where they will be held
20 pending the Commission’s decision in this proceeding. Please see Exhibit
21 No. ___(PKW-7) for a listing of Surplus Properties that PSE sold.

1 The sale prices of all of the Surplus Properties that have been sold were under the
2 limit that requires specific approval under WAC 480-143-180.

3 **Q. Please describe the properties that PSE plans to keep for system use.**

4 A. There are multiple properties that are being utilized by PSE as part of its operating
5 utility system. The properties are utilized by PSE for electric transmission lines,
6 substations, communication facilities and electric distribution lines. Several of the
7 PSE owned properties are burdened with easements in favor of others for the
8 transport of natural gas (Williams gas pipeline) and electric transmission
9 (Bonneville Power Administration). These properties also include the Lake Tapps
10 conference facilities. Please see Exhibit No. ___(PKW-7) for a listing of Surplus
11 Properties that PSE plans to retain for system use.

12 **Q. Are there any additional costs and proceeds related to the Surplus Properties**
13 **that will be included in the regulatory asset?**

14 A. Yes. PSE entered into a contract with North Wind Forest Consultants to advise
15 and assist with the required permitting, timber sale, and re-forestation of a 96 acre
16 property in Pierce County. The property is currently utilized by PSE for electric
17 transmission lines and related infrastructure.

18 North Wind Consultants secured the required permits to allow the logging to
19 proceed. Thereafter and upon issuance of the required permits, North Wind
20 solicited bids from its list of logging industry contacts interested in purchasing
21 standing timber such as that presently growing on the PSE property. Upon receipt
22 and review of multiple bids received, PSE in consideration of advice from North

1 Wind, chose the highest bidder for the sale of the standing timber. The winning
2 bid of \$ [REDACTED] is within the range of North Wind's anticipated bid values and is
3 consistent with PSE's previous timber valuation for the property. PSE accepted
4 the bid. PSE expects to be paid in full for the value of the timber contract within
5 30 days of contract finalization with the successful bidder. In the meantime, PSE
6 holds a \$ [REDACTED] potentially non-refundable deposit submitted by the winning
7 bidder which will be relinquished to PSE if that bidder does not finalize the
8 logging contract. PSE will recoup selling costs from the winning bid.

9 The successful bidder will then have twelve months to remove the timber from
10 the property. PSE will re-forest, establish and maintain a new stand of timber
11 following the logging of the site. At this time, it is expected that PSE will finalize
12 the logging contract with a successful bidder by early 2017. The costs and
13 proceeds related to this logging contract will be included in the regulatory asset
14 and this is discussed in more detail in the Prefiled Direct Testimony of
15 Katherine J. Barnard, Exhibit No. ___(KJB-1T).

16 **Q. Please describe the properties that would require significant investment to**
17 **remediate for environmental reasons if sold.**

18 A. Certain properties were originally included in the properties that PSE negotiated
19 with CWA to purchase. However, during negotiations, CWA determined that
20 because of the contamination of these properties, it was not willing to purchase
21 these properties as part of the CWA transaction. Accordingly, these contaminated
22 properties remain under PSE ownership and are not marketable to third parties.

1 The remediation costs that would be required to achieve marketability of these
2 properties would exceed the expected property sales values after remediation;
3 therefore, it is more economical to retain these properties. Please see Exhibit
4 No. ___(PKW-7) for a listing of properties that are not marketable to third parties.

5 **Q. Please describe the Surplus Properties that may be useful in the future as**
6 **habitat mitigation.**

7 A. There are properties in a riparian corridor that are not directly related to
8 environmental remediation but that may benefit PSE customers by reducing
9 mitigation costs of certain projects. Often a significant requirement of
10 construction projects is mitigation to offset impacts to flora and fauna in the rights
11 of way. Through the continued ownership of this riparian corridor, PSE is
12 afforded a cost effective means of offsetting those mitigation requirements. Please
13 see the Prefiled Direct Testimony of Katherine J, Barnard, Exhibit No. ___(KJB-
14 1T), for a summary of PSE's request related to the White River properties in this
15 proceeding.

16 XII. CONCLUSION

17 **Q. Please summarize your testimony.**

18 A. PSE actively manages the power and gas cost risks faced by its customers in order
19 to keep power costs as low as reasonably possible. PSE's \$745.3 million projected
20 rate year power costs for this proceeding are consistent with, and based on, sound
21 assumptions using methodologies approved by the Commission in PSE's prior
22 general and power cost only rate cases.

1 **Q. Does that conclude your prefiled direct testimony?**

2 A. Yes, it does.