## Docket No. UE-210829 - Vol. I

## In the Matter of: Pacificorp (Revised Clean Energy Implementation Plan)

May 5, 2023



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101 <u>www.buellrealtime.com</u>

email: info@buellrealtime.com



## BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

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In the Matter of

PACIFICORP d/b/a PACIFIC POWER & LIGHT COMPANY'S

DOCKET UE-210829

Revised Clean Energy Implementation Plan

VERBATIM REPORT OF PROCEEDINGS

OF

PREHEARING CONFERENCE

VOLUME I

Pages 1-36

(All participants appeared via videoconference.)

DATE TAKEN: Friday May 5, 2023, 9:30 a.m.

REPORTED BY: Danielle Schemm, CCR 3395

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Page 2
                        APPEARANCES
 1
 2.
    MICHAEL HOWARD, ADMINISTRATIVE LAW JUDGE
     Utilities and Transportation Commission
 3
     PO Box 47250
     Olympia, Washington 98504
    michael.howard@utc.wa.gov
 4
     360.664.1139
 5
 6
    FOR THE COMMISSION:
    NASH CALLAGHAN, ATTORNEY AT LAW
     Office of the Attorney General
     Utilities and Transportation Division
 8
     P.O. Box 40128
     Olympia, WA 98504
 9
    nash.callaghan@atg.wa.gov
10
11
    FOR PUBLIC COUNSEL:
     ANN PAISNER, ATTORNEY AT LAW
12
     LISA GAFKEN, ATTORNEY AT LAW
13
     Assistant Attorneys General
     800 Fifth Avenue, Suite 2000
14
     Seattle, WA 98104
     ann.paisner@atq.wa.gov
15
     lisa.gafken@atg.wa.gov
16
     FOR PACIFICORP:
17
     ZACHARY ROGALA, ATTORNEY AT LAW
18
     PacifiCorp
     825 NE Multnomah Street, Suite 2000
19
     Portland, Oregon 97232
     zachary.rogala@pacificorp.com
20
     435.319.5010
21
    FOR AWEC:
22
     SOMMER MOSER, ATTORNEY AT LAW
23
     Davison Van Cleve
     1750 SW Harbor Way, Suite 450
24
     Portland, Oregon 97201
     sjm@dvclaw.com
     971.710.1154
25
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Page 3 APPEARANCES 1 (Continued) 2 FOR NWEC: 3 LAUREN McCLOY Northwest Energy Coalition 811 First Ave, Suite 305 Seattle, Washington 98104 5 lauren@nwenergy.org 509.201.3581 6 7 FOR SIERRA CLUB: ROSE MONAHAN, ATTORNEY AT LAW 8 Sierra Club 2101 Webster Street, Suite 1300 9 Oakland, California 94612 10 rosemonahan@qmail.com 415.977.5704 11 12 FOR THE ENERGY PROJECT: 13 ELLISON FOLK, ATTORNEY AT LAW Shute, Mihaly & Weinberger 14 396 Hayes Street San Francisco, California 94102 15 415.552.7272 x230 folk@smwlaw.com 16 17 ALSO APPEARING: 18 CHARLEE THOMPSON RYAN SMITH, UTC 19 KEITH QUINATA, UTC LIAM WEILAND 20 JEFF ROBERSON CORTNEY WAGNER 21 JOSEPHINE STRAUSS JENNIFER SNYDER, UTC 22 STEPHANIE MEEKS, PACIFICORP JIM WOODWARD, UTC 23 AARON CAHEN, UTC ROHINI GHOSH 24 JIMMY NYANWAPOLU ELIZABETH O'CONNELL, UTC CARLA SCARSELLA, PACIFICROP 25

- 1 [Matter commenced at 9:30 a.m.]
- JUDGE HOWARD: Good morning. We're here today for a
- 3 prehearing conference in Docket UE-210829. This case is
- 4 captioned In the Matter of PacifiCorp doing business as
- 5 Pacific Power and Light Company's Revised Clean Energy
- 6 Implementation Plan.
- 7 This is an adjudicatory proceeding regarding
- 8 PacifiCorp's Clean Energy Implementation Plan or CEIP.
- 9 PacifiCorp filed a revised CEIP consistent with Order 6 in
- 10 Docket UE-220376.
- 11 My name is Michael Howard. I'm an administrative
- 12 law judge with the commission, and I'll be co-presiding in
- 13 this matter along with the commissioners, but the
- 14 commissioners will not be joining us at this conference
- 15 today.
- With that explanation, let's start by taking
- 17 appearances, beginning with the company.
- 18 MR. ROGALA: Good morning, your Honor. Zachary
- 19 Rogala, attorney for PacifiCorp.
- JUDGE HOWARD: Thank you.
- 21 Could we have an appearance for Staff?
- MR. CALLAGHAN: Thank you, your Honor. Nash
- 23 Callaghan, Assistant Attorney General for Commission
- 24 Staff.
- 25 JUDGE HOWARD: Thank you.

- 1 Could we hear from Public Counsel?
- 2 MS. PAISNER: Good morning, your Honor. This is Ann
- 3 Paisner, Assistant Attorney General with the Public
- 4 Counsel Unit of the Washington State Attorney General's
- 5 Office.
- 6 JUDGE HOWARD: All right. Thank you.
- 7 And could we hear from AWEC?
- 8 MS. MOSER: Good morning, your Honor. Sommer Moser on
- 9 behalf of AWEC.
- 10 JUDGE HOWARD: Thank you.
- 11 Could I have an appearance for Northwest Energy
- 12 Coalition or NWEC? All right. Hearing none.
- 13 Could we have an appearance for The Energy
- 14 Project?
- 15 MS. FOLK: Good morning, your Honor. Ellison Folk on
- 16 behalf of The Energy Project.
- 17 JUDGE HOWARD: Thank you.
- 18 Could we have an appearance for The Sierra Club?
- 19 MS. MONAHAN: Good morning, your Honor. Rose Monahan
- 20 on behalf of The Sierra Club.
- 21 JUDGE HOWARD: All right. Thank you. Are there any
- 22 other organizations on the call that wish to give a verbal
- 23 notice of appearance this morning?
- 24 MS. McCLOY: Lauren McCloy for Northwest Energy
- 25 Coalition.

- 1 JUDGE HOWARD: Oh, thank you. All right. That brings
- 2 us to the petitions for intervention. Are there any
- 3 petitions for intervention that -- that people on the call
- 4 would like to raise today other than those that have been
- 5 filed in writing in the docket? All right. Hearing none,
- 6 let's continue.
- We received four petitions to intervene from the
- 8 following organizations: AWEC, The Energy Project, NWEC,
- 9 and Sierra Club. Are there any objections to these
- 10 written petitions to intervene?
- 11 MR. ROGALA: Your Honor, Mr. Rogala from PacifiCorp.
- 12 No objections to any of the petitions for intervention.
- 13 JUDGE HOWARD: All right. Thank you. And I'm not
- 14 hearing any other objections.
- 15 Is there anyone else present on the call today
- 16 that wishes to move to intervene? All right. Hearing
- 17 none, I will grant the four petitions to intervene filed
- in writing in the docket from AWEC, The Energy Project,
- 19 NWEC, and Sierra Club.
- 20 So with that, let's turn to the procedural
- 21 schedule. And Mr. Rogala, I just received your email, and
- 22 I'm reviewing that. I'm going to adjust my planned spiel
- 23 here.
- 24 Well, so as I understand with emails between all
- 25 the parties and myself earlier this week, I had asked the

- 1 parties to consider either a schedule modeled on the PSE
- 2 CEIP proceeding in Docket 210795 or a shorter, more
- 3 expedited schedule. And more recently those emails raised
- 4 the issue that the company may wish to file an update to
- 5 its CEIP and here I'm, again, talking about the company
- 6 in this case PacifiCorp that would lower the interim
- 7 target for 2025 from 60 percent to 30 percent. That would
- 8 be an issue to discuss with regards to the schedule today.
- 9 And Mr. Rogala, I just received your email
- 10 proposing a schedule for this proceeding, and, before I
- 11 read that into the record, I wanted to confirm with you
- 12 whether there were any objections or if this indicated a
- 13 stipulation among the parties.
- MR. ROGALA: Your Honor, I wouldn't say it's a
- 15 stipulation. I think it's fair to say we spent most of
- 16 our time discussing how to address the company's request
- 17 to lower interim targets, but I think this is a good faith
- 18 representation of all the conflicts we've identified so
- 19 far.
- 20 So depending on how the commission rules on the
- 21 appropriate procedural vehicle for us to address this
- 22 interim target issue, we think we could use this schedule
- 23 as a good guideline. I think there are probably four or
- 24 five, you know, scheduling conflicts that folks identified
- over the last week, and I think this is a good faith

- 1 representation of those.
- 2 JUDGE HOWARD: All right. Thank you. Was -- I'll
- 3 check in with each of the parties for their position, but
- 4 can I turn to Staff and hear Staff's position on their
- 5 proposed schedule?
- 6 MR. CALLAGHAN: Thank you, your Honor. So Staff would
- 7 be in agreement with the proposed schedule, obviously with
- 8 the exception that we need to determine the amendment
- 9 issue, but there were just a lot of conflicts, and so --
- 10 but we agree with them, the schedule that PAC has
- 11 proposed.
- 12 JUDGE HOWARD: All right. Thank you.
- 13 Could I hear from Public Counsel?
- MS. PAISNER: Hi, this is Ann from Public Counsel.
- 15 This schedule is largely agreeable to Public Counsel,
- 16 except for the date for the second settlement conference.
- 17 Our expert is going to be out that week, I believe, so we
- 18 had said, you know, we'd prefer for that settlement
- 19 conference to happen the previous week and not the week
- 20 following. So we are going to have a conflict with that
- 21 August 2nd date.
- 22 And then the other concern we had was I know that
- 23 the PacifiCorp's GRC is proceeding toward a December
- 24 hearing date as well. So it -- we have some concerns for
- 25 the overlap there. I know that in your original email

- 1 January dates were suggested, and so we would be
- 2 agreeable -- we could make any of these dates work but do
- 3 have some concerns of overloading things into December.
- 4 JUDGE HOWARD: Certainly.
- 5 Could I hear from AWEC?
- 6 MS. MOSER: Thank you, your Honor, Sommer Moser for
- 7 AWEC. In terms of the structure of the schedule, we're
- 8 largely agreeable also, just pending the issue that Nash
- 9 brought up about how to proceed with the company's
- 10 amendment.
- We also have a conflict with the non-company
- 12 settlement discussion on August 1st which would implicate
- or require a change to that second settlement conference,
- 14 but other than that, the dates of the schedule work.
- 15 JUDGE HOWARD: All right. Thank you. And if this
- 16 schedule is adopted, I would -- I would normally include
- 17 language that the parties can move settlement conferences
- 18 with written notice to the commission. Encourage the
- 19 parties to work out conflicts with settlement conferences,
- 20 along those lines.
- 21 Could I hear from The Energy Project?
- MS. FOLK: Yes, your Honor. The schedule is largely
- 23 -- okay with The Energy Project; although I do think there
- 24 is an issue with the -- determining the interim target
- 25 changes.

- 1 JUDGE HOWARD: All right.
- 2 Can I hear from NWEC?
- 3 MS. McCLOY: The revised schedule proposal works for
- 4 us. If we were to move the second settlement conference
- 5 to the week before as suggested by Public Counsel, that
- 6 would not work for us.
- 7 JUDGE HOWARD: All right.
- 8 And could I hear from Sierra Club?
- 9 MS. MONAHAN: Thank you, your Honor. The schedule
- 10 largely works for Sierra Club.
- 11 JUDGE HOWARD: All right. It does sound that the
- 12 parties are generally in support of this schedule. So I
- 13 imagine that -- I will take all of this under
- 14 consideration and look at the dates. I would plan on
- 15 including language, as I indicated, that the parties can
- 16 move settlement conference date with written notice to the
- 17 commission.
- 18 The -- the issue that stands out to me just in
- 19 terms of the schedule, and setting aside the interim
- 20 targets for a moment, is the hearing date. If with what I
- 21 would think of as a full schedule with three rounds of
- 22 prefile testimony, I am hesitant to shorten period between
- 23 rebuttal and cross-answering and the hearing because that
- 24 is an important time period for the commission in cases
- 25 like this.

- 1 Earlier in my email to the parties, I had proposed
- 2 the dates of December 7th and 8th possibly for a hearing.
- 3 Is that a conflict for the parties?
- 4 MR. ROGALA: Your Honor, let me confirm, but I'm
- 5 pretty sure that is going to be the proposed week for
- 6 PacifiCorp's general rate case hearing. That's why we had
- 7 proposed the week and a half following that, 12/18,
- 8 December 18th. Yeah.
- 9 JUDGE HOWARD: Okay. I -- I understand in that case,
- 10 and I will consider that as well. I doubt everyone wants
- 11 to do the rate case hearing and then this hearing in
- 12 two weeks back to back.
- Well, I will address the issue of interim targets
- in a moment here. I'm going to take all the parties'
- 15 input in consideration for the schedule. I'm going to try
- 16 to identify a hearing date that works for the commission
- 17 and the commissioners' schedules that hopefully does not
- 18 conflict with any major common holidays and does not
- 19 require the parties to do this at the same time as -- as
- 20 the rate case hearing.
- 21 Was there anymore feedback on the schedule before
- 22 we move onto the issue of the potential update to the
- 23 interim targets?
- MR. CALLAGHAN: So your Honor, I just wanted to
- 25 mention something. Typically, and I believe this is also

- 1 the case in the PSE CEIP, in the procedural schedule we
- 2 included language shortening the data request response
- 3 time. So after the second round of testimony would be
- 4 shortened to seven business days, and then after
- 5 cross-answering and rebuttal, it would be five.
- 6 So I haven't talked with any of the other parties
- 7 about that specifically, but Staff would ask that that be
- 8 included.
- 9 JUDGE HOWARD: Are there any objections or concerns
- 10 with that?
- MR. ROGALA: Your Honor, I don't think we generally
- 12 have concerns with that shortened deadline, but if we
- 13 could include best efforts language there as well, just
- 14 given that we have the overlap of the general rate case
- 15 there. We just want to provide, you know, a reasonable
- 16 time there.
- 17 JUDGE HOWARD: Is that all right with you?
- 18 MR. CALLAGHAN: So that's already reflected in the
- 19 rules, that a party can let the parties know if they're
- 20 unable to, and so I don't have an issue, but it is
- 21 reflected in the commission's rules on data requests.
- 22 JUDGE HOWARD: All right. I will take those points
- 23 into consideration.
- So on the issue -- oh, go ahead.
- 25 MS. PAISNER: This is Ann Paisner with Public Counsel.

- 1 I just wanted to express with DR turn around, data request
- 2 turnaround time, usually if the company needs more time,
- 3 we're able to communicate about that, and so I feel like
- 4 we would prefer just to have clarity of what the time
- 5 period is, and then if there needs to be an extension,
- 6 then there is a good reason for it, then we can just work
- 7 that out, other than have -- build in ambiguity like that.
- 8 JUDGE HOWARD: Uh-huh. And thank you, and all of
- 9 this, if there was an actual dispute brought, all of
- 10 this --
- 11 MADAM REPORTER: I am sorry to interrupt. Your audio
- 12 cut out.
- 13 JUDGE HOWARD: I said all of these -- any discovery
- 14 disputes brought to the commission would be subject to
- 15 meet and confer requirement.
- 16 Can you hear me now? All right. Great.
- 17 All right. So with that, let's turn to the issue
- 18 of the possible update to the interim targets. I'd like
- 19 to hear first from Mr. Rogala on that issue. Could you
- 20 describe what the company would like to do?
- 21 MR. ROGALA: Yeah. Thank you, your Honor. Without
- 22 getting into the merits of why we would like to lower our
- 23 interim targets, because I think that's a fact-specific
- 24 argument, and I don't think I'm appropriate to make any
- 25 representations on that argument today, but I'm happy to

- 1 address the company's perspective on what we think is the
- 2 appropriate procedural mechanism here.
- 3 At least from our perspective, we agree with Staff
- 4 that there's, you know, pros and cons to either of the
- 5 options that Staff suggested. First option would be, you
- 6 know, to resolve our CEIP fully in this proceeding, and
- 7 then sign post that, we will be considering the amended
- 8 interim targets for the first Clean Energy Action Plan
- 9 with our biannual update filed for November.
- 10 Second option being, obviously, just deal with all
- of the issues in this proceeding and build a procedural
- 12 schedule allowing the company to file an errata or an
- 13 amendment, whatever the commission thought would be most
- 14 appropriate.
- 15 We don't have a strong preference here. Our only
- 16 preference is that whatever option the commission selects,
- 17 that we don't somehow waive our right to request amending
- 18 these targets, nor that we would be estopped from raising
- 19 the argument or, you know, filing a request for lowered
- 20 targets.
- 21 So we'd defer to Staff and Commissioners' judgment
- 22 on the best vehicle here.
- JUDGE HOWARD: All right. Thank you. And just to
- 24 confirm, the proposed deadline in the schedule with the
- 25 footnote is what we're discussing here with the potential

- 1 errata or amendment, and that would be the -- falling on
- 2 June 23rd.
- MR. ROGALA: Correct. If we went that route, too, we
- 4 would be filing an errata, and then our -- looking at the
- schedule here -- our proposed testimony date of July 7th
- 6 would be addressing both the errata and then any of the
- 7 other elements not addressed by the errata.
- 8 Because we had envisioned that our errata would be
- 9 specific in nature and just focusing on these interim
- 10 targets and then any other collateral issues that those
- 11 targets filtered into, so our testimony in July would
- 12 address the entire filing.
- JUDGE HOWARD: And I recognize that this is something
- of a difficult issue to talk about because we're trying to
- 15 anticipate where testimony may go, and this is just a
- 16 prehearing conference, but I'm -- I am wondering what the
- 17 scope of an errata or amendment would be.
- 18 It does seem, from my preliminary impression -- or
- 19 my preliminary thoughts would be that changing the interim
- 20 targets to that degree would have impacts to other
- 21 portions of the CEIP filing: The specific actions, the
- 22 portfolios being proposed, the analysis of benefits and
- 23 burdens for named communities.
- 24 So what -- what is the scope of the errata or the
- 25 amendment that the company contemplates? And again, I

- 1 recognize that's kind of a difficult question.
- 2 MR. ROGALA: Sure. Yeah, so right now the errata
- 3 would be focused on the interim targets of 2022 through
- 4 2025, and you can see how our more updated interim targets
- 5 based on our 2023 IRP update could -- can be a general
- 6 representation of the company's ask for lowered interim
- 7 targets.
- 8 Beyond those targets, I don't think I'm prepared
- 9 to discuss how it could impact, for example, procurement
- 10 efforts or energy efficiency targets or DSM efforts. That
- 11 would have to be submitted with our formal request.
- But I do think if the commission were to proceed
- down either of Staff's suggested routes, 1 or 2, there's
- 14 plenty of non-interim-target issues that the commission
- 15 could consider and resolve.
- And without getting into settlement discussions,
- 17 just looking at the comments that stakeholders filed on
- 18 PacifiCorp's CEIP, there is substantial CBI concerns,
- 19 substantial, you know, community engagement issues, and we
- 20 think there is -- there is plenty of opportunity for those
- 21 issues to be resolved outside of any consideration of the
- 22 interim targets issues.
- 23 So while interim targets are important, there are
- 24 equally important competing issues in the CEIP that the
- 25 commission could focus on if we took this kind of

- 1 staggered proceeding where the commission addresses these
- 2 non-interim target issues first and then gets to those
- 3 once we refile.
- 4 JUDGE HOWARD: All right. Thank you.
- 5 So I will turn to the other parties for their
- 6 positions on the proposed errata or amendment that would
- 7 update the company's interim targets. I'll just go down
- 8 the list here. Could I hear from Staff?
- 9 MR. CALLAGHAN: Thank you, your Honor. So your Honor,
- 10 you've had time to read my email that I sent yesterday; is
- 11 that right?
- 12 JUDGE HOWARD: Yes.
- MR. CALLAGHAN: Okay. So your Honor, this is just a
- 14 genuinely difficult issue. There's a lot of pros and cons
- 15 to both options that Staff was able to come up with, but
- 16 Staff does favor Option 1. So I think there are a few
- 17 reasons for that.
- 18 First, as Mr. Rogala pointed out, Staff does
- 19 believe that it's more likely if this new information and
- 20 this proposed update to the interim targets was dealt with
- 21 in the biannual update rather than in this docket, we do
- think it's more likely that we'd be able to come to a
- 23 settlement in this case, and that would allow progress to
- 24 be made on all of these other issues from CBIs to
- 25 equitable distribution to transparency. So for that

- 1 reason, we think that would be Staff's preferred option.
- There is also obvious drawbacks. You know, there
- 3 is a good argument to be had that if we know the company
- 4 is making this -- is going to make this proposed change in
- 5 the update, why not address it here.
- 6 The real reason that Staff is hesitant to go with
- 7 that option is, you know, if we're having a hearing in
- 8 December, and this is such a substantial change, like you
- 9 mentioned, in Option 2, Staff specifically states that we
- 10 would want the prehearing conference order to specifically
- 11 state that this update would need to require -- would need
- 12 to include any of the impacts that this change in interim
- 13 target would have on other aspects of the CEIP.
- 14 And essentially this -- in Staff's opinion, this
- 15 is almost a completely new CEIP. So we think that this
- 16 would require some substantial changes.
- 17 But if we get that new CEIP in June and then
- 18 testimony supporting it in July, that is a very quick
- 19 timeline for adjudicating a lot of new information and
- 20 conducting discovery on that new information.
- 21 So there are risks on both sides, but I think
- 22 Staff is -- Staff wants to go with Option 1 because we
- 23 really think that, setting this new information to the
- 24 side, trying to make progress on these other issues is the
- 25 best course here, and I also think that it is consistent

- 1 with the intent behind the biannual updates.
- 2 The CEIP IRP Rule Making Order does not talk a
- 3 whole lot about the purpose behind biannual updates;
- 4 however, the plain language of what's included in -- or
- 5 what could be included in biannual updates, it's fairly
- 6 clear that the purpose here is to make changes to the CEIP
- 7 based on new information, and, in fact, the rule actually
- 8 explicitly calls out the IRP progress report as some
- 9 potential source of new information.
- 10 So that's Staff's position. Thank you.
- 11 JUDGE HOWARD: All right. Thank you. And I recognize
- 12 we're in something of an awkward situation here because
- 13 we're -- we have the biannual update coming in by
- 14 November, which is after the close of the record proposed
- 15 in the schedule.
- 16 So do you have any thoughts on that? Would the --
- 17 would we be proceeding in the schedule, in your view, in a
- 18 world where the biannual update does not exist?
- 19 MR. CALLAGHAN: Yes. So my view of this is that in
- 20 the rules the CEIP and the biannual update are subject of
- 21 a separate process. So in the rules it states that both
- 22 the CEIP and the biannual update will be considered at an
- open meeting or be set for adjudication, essentially, and,
- in my mind, that means that they're separate processes.
- 25 So that is part of our view, but it's really more

- 1 about, from a pragmatic standpoint, what's the best
- 2 option, what can we accomplish now, and what should be set
- 3 aside for later.
- But, yeah, in my view the biannual update is
- 5 normally a separate process, and so it should be
- 6 considered separately; although, I will say in Option 2,
- 7 if we are going to consider this, Staff would ask that the
- 8 commission grant an exemption that would essentially
- 9 incorporate what would otherwise be in the biannual update
- 10 into this adjudication process.
- And that's because if we are going to have a full
- 12 adjudication on this new proposed interim targets, it
- 13 seems like it would just be much more efficient to
- 14 incorporate the information in the biannual conservation
- 15 plan that would normally be included in the November
- 16 update.
- 17 JUDGE HOWARD: All right. Thank you.
- 18 Could I hear from Public Counsel?
- 19 MS. PAISNER: Yes. This is Ann Paisner with Public
- 20 Counsel. We have concerns that this part of the CEIP is
- 21 fundamental and substantial, and we know that it's wrong.
- 22 It's incorrect. And so I understand that going with the
- 23 second option would require pushing the schedule out even
- 24 further. It seems like if this information were to wait
- 25 and come in with the November biannual update, that could

- 1 present, you know, some complication as well.
- 2 And so I know originally there were some January
- 3 dates suggested. I wonder if those or perhaps February
- 4 could be considered just to build this all in and not
- 5 create a waste of effort knowing that all of this
- 6 information is not going to be actually implemented with
- 7 regard to the interim targets. Thank you.
- 8 JUDGE HOWARD: Thank you. And I do recognize that
- 9 it's -- it's something of a difficult time frame
- 10 to be in and in terms of practicality and what this case
- 11 could mean if these things are being updated and -- yes.
- 12 So could I turn next to AWEC?
- MS. MOSER: Thank you, your Honor. Similar to Public
- 14 Counsel, we have a strong preference for Option 2. We're
- 15 also concerned about just time and energy on CEIP that I
- 16 think we can all agree is a bit outdated at this point,
- 17 and particularly because it kind of puts us in a position
- 18 of either litigating or settling and deciding to spend,
- 19 you know, time energy and resources on that process,
- 20 again, for information that's outdated, and then we result
- in a CEIP that's, in theory, approved and that's
- 22 overlapping with a rate case where we're making you know,
- 23 sort of decisions about cost in that case, and we don't
- 24 have the updated information that we kind of should have
- 25 going into a two-year rate plan as we're making those

- 1 decisions.
- You know, it's just not an ideal situation, and I
- 3 understand the concerns with -- with, you know, a longer
- 4 schedule, but if -- I think from our perspective, just
- 5 having the most updated information going into the
- 6 multiyear rate plan, even if it's a little, you know,
- 7 imperfectly aligned time wise, is going to put us in a
- 8 better position to, you know, make decisions there.
- 9 So we would support Option 2.
- 10 JUDGE HOWARD: All right. Thank you. If, you know,
- 11 I'm willing to take all of this into consideration and
- 12 carefully consider it. But if the commission did went
- 13 with Option 2 which provided for an update in this
- 14 proceeding, Ms. Moser, would you support extending the
- 15 close of the record to include the biannual update in this
- 16 proceeding? Is -- or am I off base there?
- 17 MS. MOSER: I think -- well, I hadn't thought about
- 18 that, but that would -- you're talking about extending the
- 19 record in the rate case to accommodate the filing in
- 20 November?
- 21 JUDGE HOWARD: Extending -- extending the date the
- 22 record closes in this proceeding. I'm just trying to
- 23 picture here in late fall and winter, we will have the
- 24 company's biannual update, and the parties are -- some of
- 25 the parties are going to likely want to refer to it. So

- 1 I'm just trying to kind of picture how that works in
- 2 actuality.
- 3 MS. MOSER: Yeah, I think if we went with Option 2,
- 4 we're comfortable with, you know, having a longer
- 5 schedule. I think with Option 1, I quess I -- I don't
- 6 understand how it would -- if it's a completely separate
- 7 process, I still think we're in the position of the
- 8 commission making a decision on the CEIP as filed in this
- 9 case and kind of what the implications of that are rolling
- 10 that into a rate case. Maybe I'm just not -- I'm not
- 11 understanding.
- JUDGE HOWARD: It might not be the best question. I
- 13 just wanted to pose it. All right.
- 14 Could I hear from The energy Project?
- 15 MS. FOLK: Yes, your Honor. I think The Energy
- 16 Project is leaning towards Option 2 at this point, because
- 17 it does seem like the changes to the interim targets
- 18 are -- seem like they will be substantial and will have a
- 19 real effect on the plan.
- 20 And I quess our thought was, if we do go with
- 21 Option 2, that there should be more time built into the
- 22 schedule to allow for, you know, more understanding of
- 23 those targets and how they affect the plan. And I thought
- 24 the idea was that, if we did Option 2, that would dispense
- 25 with the need for the -- a separate biannual update, and

- 1 that would be wrapped into this.
- 2 JUDGE HOWARD: Yes. Referring to the potential
- 3 request for exemption, I believe, that was discussed?
- 4 MS. FOLK: Yes.
- 5 JUDGE HOWARD: Could I hear from NWEC?
- 6 MS. McCLOY: Yes. Good morning, your Honor. Lauren
- 7 McCloy for NWEC. NWEC has a slight preference for
- 8 Option 1, supporting Staff's recommendation. I think, you
- 9 know, we understand the concerns raised by some of the
- 10 other parties about, you know, the changing of the data.
- I think, you know, the data is a moving target no
- 12 matter -- no matter when you sort of stop the clock, and I
- 13 think at some point in these processes we have to put
- 14 pencils down and make a decision and move forward, and I
- 15 think, you know, in this circumstance, we have an
- 16 unfortunate very long delay for a number of reasons.
- 17 We don't want to see this process repeated in the
- 18 future, but I do think for the purpose of wrapping up some
- 19 of the issues moving ahead, implementing a CEIP consistent
- 20 with its intent, you know, nearly four years after the
- 21 legislation was passed, we support Option 1 and think it,
- 22 you know, would have the greatest success of moving --
- 23 moving the process along.
- JUDGE HOWARD: All right. Thank you.
- 25 Could I hear from Sierra Club?

- 1 MS. MONAHAN: Thank you, your Honor. I'll try not to
- 2 repeat what we've already heard thus far. We have a
- 3 slight preference for Option 2. I think a challenge is
- 4 knowing precisely what issues could be severed from the
- 5 interim targets, and that could be a challenge going
- 6 through with Option 1. Do we just ignore the interim
- 7 targets altogether and not address that in this proceeding
- 8 and save it for the biannual?
- 9 I certainly agree with Ms. McCloy. It's
- 10 unfortunate it's been drawn out so long. In my mind,
- 11 maybe one solution to that is wrap in the biannual with
- 12 this proceeding. But like I said, we don't have a strong
- 13 preference either way.
- 14 JUDGE HOWARD: Okay. I appreciate all the parties'
- 15 input and thoughts. I think that this is -- there's a
- 16 number of considerations here that affect the value of the
- 17 case going forward in terms of guidance, and so I will
- 18 carefully consider all of those points.
- I imagine the schedule that will be adopted in the
- 20 prehearing conference order will be some variation of what
- 21 has been proposed in Mr. Rogala's email.
- Mr. Rogala? If you're talking, you're on mute.
- MR. ROGALA: Sorry, your Honor. Can I offer two brief
- 24 observations?
- 25 JUDGE HOWARD: Certainly.

- 1 MR. ROGALA: First, again, without getting into the
- 2 merits, I want to represent that I think the interim
- 3 target issue will be a discrete issue. I don't want to
- 4 have this take on more importance than I think is needed.
- Our procurement strategies which we have been
- 6 following for, you know, the past four or five years are
- 7 calling for astronomic additions of renewable and
- 8 non-emitting resources. The interim target issue, I
- 9 think, can be largely separated from the procurement
- 10 question.
- 11 So I just want to make -- I just want to provide
- 12 that context, that we think this refiling would be narrow
- in scope, without getting too much into the merits there.
- 14 And then second, on the biannual update question,
- 15 so how the company's understanding of Commission's
- 16 regulations work is that under that update we can kind of
- 17 take two approaches. We can either do the large update to
- 18 our CEIP, or we don't do any update and just address -- I
- 19 believe it's the company's energy efficiency or DSM
- 20 conservation plan requirements.
- I'm not sure exactly, you know, what that report
- 22 entails because I haven't done one yet, but it's not CEIP
- 23 or not CETA related.
- And so if we choose this second path, or we just
- 25 deal with everything in this proceeding, I don't think we

- 1 need to build a procedural schedule around that biannual
- 2 update because our errata will essentially be our biannual
- 3 update, and then we just won't have to deal with the
- 4 November, basically, you know, potentially new filing. We
- 5 would just update whatever we had to do in June, and that
- 6 would be our interim targets.
- JUDGE HOWARD: Hmm. Thank you. So would the company
- 8 have -- I haven't -- I don't have the exact language of
- 9 the discussion, the emails, about a potential exemption
- 10 around the biannual update right in front of me, and I
- 11 haven't checked the rules, so I don't have the biannual
- 12 update rule language right in front of me right now.
- But would the company object to effectively either
- 14 granting an exemption in some way or otherwise wrapping in
- 15 the biannual update into this proceeding and then having a
- 16 hearing in January, as some of the parties are discussing?
- 17 MR. ROGALA: If we chose Option 2 -- I'm just looking
- 18 at the schedule right now. If we chose Option 2, I don't
- 19 think an exemption from the requirement to file a biannual
- 20 update would be necessary for the commission to consider.
- 21 I believe the commission's regulations allow the
- 22 company discretion to either file a CEIP update or don't
- 23 and just file this conservation plan report instead. So I
- 24 don't think an exemption would be required, but it's
- 25 definitely a belt-and-suspender's approach that could

- 1 be -- could be helpful.
- 2 But if the commission wants to do that, I think we
- 3 should withhold any commission ruling until after the
- 4 commission files -- sorry -- until after the company files
- 5 an errata and -- because then we would have better insight
- 6 into, you know, how narrow of an issue this interim target
- 7 could be.
- 8 And thinking about the second point of your
- 9 question about an extended procedural schedule, I don't
- 10 think the company has objections to a January hearing
- 11 date. We're very optimistic we can settle this without an
- 12 evidentiary hearing.
- But if we choose Path 2, we agree, I think,
- 14 parties would need more time to get up to speed on what
- 15 the lowered interim target is, and then a January hearing
- 16 gives us that time without backing us up against the
- 17 company's general rate case and all of the other issues
- 18 that the commission has going in December.
- 19 JUDGE HOWARD: Okay. All right. Thank you.
- 20 Well, as I indicated, I'll take this all into
- 21 consideration. Are there any other points from the
- 22 parties before I move onto some other issues for this
- 23 prehearing conference? All right. Hearing none.
- I'll move onto the issue of intervenor funding. I
- 25 see that AWEC already filed a request for case

- 1 certifications docket, and the proposed schedule includes
- 2 deadlines for intervenor funding requests. So I believe
- 3 that is taken care of.
- 4 On the issue of data request, we already discussed
- 5 shortening the response time for data requests. Do the
- 6 parties find it helpful when the prehearing conference
- 7 order requires each data request to be identified by topic
- 8 as we have sometimes in the past cases?
- 9 Ms. Moser?
- 10 MS. MOSER: I apologize, your Honor, just going back
- 11 to intervenor funding, and we could save this for later as
- 12 well, but I just wanted to flag that AWEC actually did
- 13 file a proposed budget in May of last year and so wanted
- 14 to, I guess, request that that be approved, and it would
- 15 be pursuant to the 2022 agreement. It's just been kind of
- 16 outstanding since it's been filed.
- 17 JUDGE HOWARD: I see. Thank you. I will make a note
- 18 of that.
- 19 MS. MOSER: Thank you.
- 20 JUDGE HOWARD: So going back to the issue of
- 21 identifying data request by topics.
- Ms. McCloy?
- MS. McCLOY: Your Honor, I actually wanted to address
- 24 intervenor funding as well.
- 25 JUDGE HOWARD: Go ahead.

- 1 MS. McCLOY: So I did want to flag for you that, you
- 2 know, AWEC's request came in in 2022 under the 2022
- 3 interim funding agreement. And if other parties were to
- 4 request intervenor funding in this docket, we would also
- 5 want to request funding to cover costs that we incurred in
- 6 2022 in this docket.
- 7 And so, you know, I just am flagging that for the
- 8 commission's consideration, whether or not that's
- 9 something that's allowed under the current intervenor
- 10 funding agreement and just wanted to maybe bring that
- 11 forward here.
- 12 JUDGE HOWARD: Thank you. I would have to look
- 13 carefully at both agreements and their language and orders
- 14 approving them. I imagine that is permitted, but I would
- 15 need to confirm. So feel free to include any 2022
- 16 announcing your proposed budget, and we'll address it
- 17 then.
- 18 Ms. Folk?
- 19 MS. FOLK: Yes, your Honor. I just wanted to say that
- 20 The Energy Project also supports the ability to use 2022
- 21 funds for 2022 time, and I just wanted to clarify the date
- 22 that, you know, the notice of intention to requesting
- 23 intervenor comp would be -- would be due. I'm not sure
- that's been set yet or not.
- JUDGE HOWARD: Yes. So I believe, if I recall right,

- 1 the interim agreement -- that's a fair question. The
- 2 interim agreement, as I recall, does normally state that
- 3 notices of intent to seek funding would be due by the
- 4 prehearing conference, and the proposed schedule that
- 5 Mr. Rogala circulated would give additional time. It
- 6 would give until May 19th.
- 7 So I can assure the parties at the very least I
- 8 would intend to adopt these deadlines around intervenor
- 9 funding so there's additional time. So those requests can
- 10 be submitted in the docket by May 19th.
- Any other concerns or questions on that issue?
- 12 Okay. Hearing none.
- Going back to the identifying of data requests by
- 14 topic, is that a helpful or a not-helpful language -- term
- 15 in working on a conference order for the parties?
- 16 MR. CALLAGHAN: Thank you, your Honor. Staff would be
- 17 in favor of that. Thank you.
- 18 JUDGE HOWARD: Any objections? All right. Hearing
- 19 none.
- 20 And then we also frequently include language in
- 21 the prehearing conference order requiring the parties to
- 22 share any data requests and responses with every other
- 23 party to the case. Is that helpful language as well for
- 24 the parties?
- MR. CALLAGHAN: Yes, your Honor.

- 1 JUDGE HOWARD: All right. Thank you, Mr. Callaghan.
- 2 Staff supports that. Are there any objections? Hearing
- 3 none.
- 4 And finally on the issue of discovery, I would
- 5 just note that there have been comments in this docket and
- 6 the associated Staff complaint docket UE-220376 about the
- 7 refusal to provide certain information. If the parties
- 8 have discovery disputes, I do expect the parties to meet
- 9 and confer as required by Commission Rules.
- 10 If that does not resolve the issue, then a motion
- 11 to compel may be brought, and I would encourage the
- 12 parties to closely review the rule on that issue which
- 13 requires, as I recall, attaching the underlying data
- 14 requests and any responses.
- 15 Any further questions on discovery before I move
- onto some other odds and ends that we need address today?
- 17 Okay.
- On the issue of a protective order, as I, based on
- 19 my review of the docket -- I recently was assigned to this
- 20 proceeding. On my review of the docket, we have not
- 21 issued a protective order for this docket. Is there any
- 22 request for such an order?
- MR. ROGALA: Your Honor, I don't -- I don't have -- I
- 24 feel like if there's a request, we could file a motion for
- 25 a protective order, but I would defer to Staff or other

- 1 parties if there is a normal course of practice here that
- 2 would make it better to be resolved today.
- 3 MR. CALLAGHAN: So, your Honor, I think that would be
- 4 the normal course of practice for an adjudication like
- 5 this. I believe there was one in the PSE CEIP; although,
- 6 I'm not certain. But it does seem like this -- CEIP
- 7 adjudications have been treated similar to a GRC, and so a
- 8 protective order would probably be appropriate.
- 9 JUDGE HOWARD: That's my recollection of the CEIP for
- 10 Puget Sound Energy as well. Okay. Are there any
- 11 objections to entering a protective order on this docket?
- 12 All right. In that event, I do plan on issuing a
- 13 protective order.
- 14 Moving onto electronic filing and electronic
- 15 service, the commission requires electronic filing of
- 16 documents for all filings. We are continuing to
- 17 suspend -- largely suspend the requirements for paper
- 18 copies of filed documents, and this will be memorialized
- in the prehearing conference order.
- 20 Also the commission's rules provide for electronic
- 21 service of documents. The commission will serve the
- 22 parties electronically, and the parties will serve each
- 23 other electronically.
- If the parties have not yet designated a lead
- 25 representative for service, please do so via an email to

- 1 me as soon as possible. My email is
- 2 michael.howard@UTC.wa.gov, and I believe all the parties
- 3 and the intervenors have already done that.
- 4 Also if anyone would like to add names and emails
- 5 addresses of other representatives or support staff who
- 6 should receive courtesy copies of documents filed in this
- 7 proceeding, please email that to us as well.
- 8 I normally check at this time whether we have
- 9 addressed the issue or errata sheets. And here I'm not
- 10 discussing the update to the interim targets and whether
- 11 that occurs; I'm referring to errata sheets in general.
- 12 And this is normally set seven days prior to the
- 13 evidentiary hearing.
- 14 I'm not seeing a specific deadline for errata
- 15 sheets, but is there any objection to setting that
- 16 deadline for any errata sheets and corrections to exhibits
- 17 for seven days before the hearing?
- 18 MR. CALLAGHAN: None from Staff, your Honor.
- 19 JUDGE HOWARD: I'm not hearing any objections. All
- 20 right. Is there anything else we should address today
- 21 before we adjourn? All right. And I will -- we will be
- 22 issuing an order shortly containing the procedural
- 23 schedule and other guidelines for the disposition of this
- 24 case. We are adjourned. Thank you, all.
- 25 [Matter adjourned at 10:21 a.m.]

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