

1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION

2 COMMISSION

3 THE WASHINGTON UTILITIES )  
AND TRANSPORTATION COMMISSION, )

4 )  
Complainant, )

5 )

vs. ) DOCKET NO. UE-991606

6 )

AVISTA CORPORATION )

7 )

Respondent. )

8 -----

THE WASHINGTON UTILITIES )  
AND TRANSPORTATION COMMISSION, )

9 )  
Complainant, )

10 )

vs. ) DOCKET NO. UG-991607

11 )

AVISTA CORPORATION, ) VOLUME XIV

12 ) Pages 1760 - 1966

13 )

Respondent. )

14 -----

15 A hearing in the above matter was held on  
16 July 13, 2000 at 9:41 a.m., at 1300 South Evergreen  
17 Park Drive Southwest, Olympia, Washington, before  
18 Administrative Law Judge MARJORIE R. SCHAER, Chairwoman  
19 MARILYN SHOWALTER, Commissioners RICHARD HEMSTAD and  
20 WILLIAM R. GILLIS.

21 The parties were present as follows:  
22

23 THE WASHINGTON UTILITIES AND TRANSPORTATION  
COMMISSION, by MARY M. TENNYSON and GREGORY J.  
24 TRAUTMAN, Assistant Attorneys General, 1400 South  
Evergreen Park Drive Southwest, Post Office Box 40128,  
Olympia, Washington 98504.

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1 AVISTA CORPORATION, by DAVID J. MEYER,  
General Counsel, East 1411 Mission, Spokane, Washington  
2 99202.

3 THE PUBLIC, by SIMON J. FFITCH, Assistant  
Attorney General, 900 Fourth Avenue, Suite 2000,  
4 Seattle, Washington 98164-1012.

5 NORTHWEST ENERGY COALITION, by DANIELLE  
DIXON, Policy Associate, 219 First Avenue South, Suite  
6 100, Seattle, Washington 98104.

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24 Kathryn T. Wilson, CCR

25 Court Reporter

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1 P R O C E E D I N G S

2 JUDGE SCHAER: Let's be on the record. This  
3 is a hearing before the Utilities Commission on Dockets  
4 UE-991606 and UG-991607, which are rate increase  
5 requests from the Avista Corporation for its electric  
6 and gas utilities in the State of Washington. I'll  
7 note that the appearances appear to be the same this  
8 morning. We have Mr. Trautman, Mr. ffitch, and  
9 Mr. Meyer, and is there anyone on the bridge that is  
10 wishing to appear this morning? Hearing no response,  
11 we'll proceed.

12 The first matter that we have scheduled then  
13 for this morning is a discussion of how to proceed in  
14 study of water normalization, and I believe since we  
15 met yesterday, the Commission Staff and the Company  
16 have put together a proposal that would settle this  
17 issue between them, so I'd like to, at this point, mark  
18 for identification as Exhibit 740 a two-page document  
19 entitled "Stipulation," and ask that -- which counsel  
20 wishes to speak to this first?

21 MR. MEYER: I can lead, but I would hope that  
22 Staff would chime in.

23 JUDGE SCHAER: Why don't we start with your  
24 presentation of this document, Mr. Meyer, and  
25 Mr. Trautman, then I will expect to hear from you, and

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1 you then, Mr. ffitch, I would like to hear where Public  
2 Counsel is in all of this.

3 MR. MEYER: Thank you. As you appropriately  
4 stated, the parties were invited to discuss after the  
5 recess yesterday how this issue ought to be handled.  
6 In lieu of motions, in lieu of waivers of statutory  
7 suspension periods, in lieu of further contentious  
8 debate on the process in this proceeding, Staff and the  
9 Company have reached a stipulation as to this issue for  
10 purposes of this proceeding only.

11 The Stipulation itself is fairly short,  
12 fairly to the point. I'll briefly summarize Points 1,  
13 2 and 3. Item 1 for purposes of this proceeding only,  
14 Staff and Avista will stipulate to the continued use of  
15 that rolling 40-year average methodology for purposes  
16 of normalizing the hydro adjustment for rate-making  
17 purposes.

18 The purport of that is that we would not be  
19 asking this Commission when it issues its final order  
20 in this proceeding to disturb that methodology or to  
21 change that methodology for purposes of this case. The  
22 second item is that in terms of the revenue requirement  
23 impact to this stipulation, for purposes of this  
24 proceeding only, there has been a compromise between  
25 the revenue requirement impact of Staff's position on

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1 the water year issue and the Company's position.  
2 That's reflected in Item 2, so the Staff's adjustment  
3 that would have reduced power supply expenses in the  
4 State of Washington by \$3,952,000 would be adjusted  
5 downward to \$1,976,000 as reflected in Item 2, and then  
6 that figure would be plugged into whatever total power  
7 supply adjustment is ultimately adopted by the  
8 Commission in this proceeding.

9           Thirdly, in order to be sensitive to what we  
10 understand are the Commission's concerns that the  
11 direct filing may not have incorporated enough  
12 information, there is a commitment here that should the  
13 Company choose to propose any modification to the  
14 continued use of the 40-year rolling average, we would  
15 in such future proceeding provide in our direct case  
16 full documentation supporting any change to that  
17 methodology.

18           With that, we would ask for a determination  
19 on this single-issue stipulation sooner rather than  
20 later. It doesn't have to be today, but we would need  
21 to know if this would be acceptable before we start the  
22 briefing in this case. I think that concludes my  
23 opening.

24           JUDGE SCHAER: Are there any questions for  
25 Mr. Meyer before we proceed to Mr. Trautman? Go ahead,

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1 Mr. Trautman.

2 MR. TRAUTMAN: Thank you, Your Honor. I  
3 think Mr. Meyer accurately has described the provisions  
4 of the Stipulation that we've entered into. Staff is  
5 aware that the Commission has indicated an interest in  
6 this issue, and that interest was generated by much of  
7 what was provided in Mr. Norwood's rebuttal testimony,  
8 and Staff recognizes that the Commission would like to  
9 address this issue in full, given full opportunity and  
10 full presentation of the issues.

11 Due to the time constraints that have been  
12 presented in this docket as well as the staffing  
13 constraints, Staff feels that this particular docket at  
14 this point is not the best proceeding to fully litigate  
15 this, should this issue need to be litigated, and we  
16 therefore believe this stipulation provides a  
17 reasonable settlement of this issue for this proceeding  
18 recognizing that in a future proceeding that the merits  
19 of the 40-year rolling average versus a 60-year period  
20 could then be debated, so for purposes of this  
21 proceeding, Staff would recommend that the Commission  
22 accept this stipulation and that it issue its  
23 determination as expeditiously as possible.

24 JUDGE SCHAER: Mr. ffitich, did you wish to  
25 join us at this time in this discussion?

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1                   MR. FFITCH: Yes, Your Honor. Thank you.  
2 Public Counsel does not oppose adoption of this  
3 stipulation. We would concur with the description by  
4 Staff counsel of the reasons why the Stipulation is a  
5 reasonable approach at this point in time. Public  
6 Counsel has -- and I believe we've expressed those  
7 yesterday -- concerns about the manner in which this  
8 and the timing in which this issue was raised, given  
9 the existing Commission clear precedent on this issue,  
10 and we believe that in cases where Commission precedent  
11 of this type developed in earlier proceedings with  
12 participation of all companies affected, as was the  
13 case with the '92 Puget decision and some of the  
14 earlier decisions addressing this issue, that when the  
15 issue is going to be revisited, it should be clearly  
16 teed up with an opportunity to be revisited in a  
17 similar generic fashion.

18                   Given the procedural possibility here, that's  
19 not possible, so we believe this is a reasonable  
20 resolution at this time for purposes of this case. We  
21 are supportive of Clause 1, which specifically retains  
22 the rolling 40-year average methodology established by  
23 Commission precedent, not only in the cited docket,  
24 which is the Water Power docket, but established by the  
25 '92 Puget decision to which Water Power was a party.

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1           In addition, we are appreciative of the  
2 Company's representation in Clause 3 that it does  
3 believe that it's appropriate in the future to tee this  
4 issue up, to use a nonlegal term, in a fashion that  
5 would provide for the better preparation of a record  
6 for Commission decision, so for those reasons, we do  
7 not object to the Company and Staff's Stipulation. If  
8 the Commission rejects this stipulation, Public Counsel  
9 reserves all rights to make any necessary or  
10 appropriate motions or to otherwise litigate the issue.

11           JUDGE SCHAER: Commissioners, do you have any  
12 questions of the parties?

13           COMMISSIONER HEMSTAD: I would just make a  
14 comment. Mr. Trautman's statement, I believe he said  
15 the Commissioners had indicated we would like to take  
16 this up, but it's not a matter of whether we would like  
17 to. It's a matter of what issues the parties put in  
18 front of us. I don't think we have any other choice  
19 other than to take it up because it was presented to us  
20 through Mr. Norwood's testimony.

21           JUDGE SCHAER: Just a moment.

22           (Discussion off the record.)

23           JUDGE SCHAER: The Commission will take this  
24 under advisement at this point, and we will get back to  
25 the parties as soon as we are reasonably able to do

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1 that. Let's go ahead this morning then with the two  
2 illustrative exhibits; Mr. ffitch?

3 MR. MEYER: Has this been admitted, Exhibit  
4 740, or just marked?

5 JUDGE SCHAER: It's just been marked, but do  
6 you move its admission at this time?

7 MR. MEYER: I do.

8 JUDGE SCHAER: Any objection? That document  
9 is admitted. Thank you.

10 MR. FFITCH: Your Honor, I'm presenting nine  
11 copies of the two replications of the two large  
12 drawings that were made yesterday by Mr. Hill. Would  
13 you like me to take four copies back to Judge Caille?

14 JUDGE SCHAER: Yes, please.

15 MR. FFITCH: And again, for the record, it's  
16 my understanding that Mr. Meyer on behalf of the  
17 Company has reviewed these and does not object to the  
18 smaller size recreations of the documents which were  
19 prepared by Mr. Hill. Your Honor, as I stated off the  
20 record, we will submit the actual drawings for the  
21 Commission's file as well.

22 JUDGE SCHAER: These documents were  
23 identified yesterday, and let me again indicate that  
24 the document which says "Avista" at the top has been  
25 marked as Exhibit 628, and the next document which has

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1 "BP equals five" at the top has been marked for  
2 identification as Exhibit 629, and those were being  
3 offered for illustrative purposes so that they could  
4 accompany the cross-examination testimony of Mr. Hill.  
5 Did you want to put these in by stipulation at this  
6 point since Mr. Hill is on the stand?

7 MR. FFITCH: Yes, Your Honor. I would like  
8 to put those in by stipulation between Public Counsel  
9 and Avista, and I believe Staff has no objection:

10 MS. TENNYSON: That is correct.

11 JUDGE SCHAER: These documents will be  
12 admitted for illustrative purposes, so I believe at  
13 this point we are ready to proceed with the testimony  
14 of Dr. Lurito.

15 (Witness sworn.)

16

17 DIRECT EXAMINATION

18 BY MS. TENNYSON:

19 Q. Good morning, Dr. Lurito.

20 A. Good morning.

21 Q. Have you prepared and filed what has been  
22 marked for identification in this proceeding as  
23 Exhibits T-632, 633 and 634?

24 A. Yes.

25 Q. Have you also prepared an errata sheet and

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1 revisions to several pages of your testimony?

2 A. Yes.

3 Q. Were these documents prepared by you or under  
4 your supervision?

5 A. Yes.

6 Q. If I were to ask you the questions contained  
7 in these documents, if I were to ask you those  
8 questions today, would your answers be the same?

9 A. They would.

10 Q. Do you have any further revisions to make to  
11 your testimony at this time?

12 A. No, I don't.

13 MS. TENNYSON: I would move the admission of  
14 Exhibits T-632, 633, and 634.

15 JUDGE SCHAER: Any objection?

16 MR. MEYER: Possibly. In the revisions which  
17 were dated June 28th which were received shortly after  
18 that date by the Company, there are several substantive  
19 changes, including, as you could see from the revised  
20 pages, updates of certain information. I would not  
21 object to those revisions as long as when Dr. Avera  
22 takes the stand, I'm allowed one or two brief questions  
23 to allow Dr. Avera to again briefly respond to this  
24 supplementation.

25 JUDGE SCHAER: Ms. Tennyson?

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1 MS. TENNYSON: I think I would reserve any  
2 objections. It's hard to say without hearing the  
3 questions whether I would have an objection to the  
4 questions. I would ask Dr. Lurito about the purpose of  
5 the updates and the changes to his testimony if it  
6 would help clarify it at this point.

7 MR. MEYER: Your Honor, I can save the  
8 suspense. I'm going to ask the question, "Do you have  
9 any reaction, Dr. Avera, to what has been filed as  
10 revised testimony," and he can respond accordingly. I  
11 don't think there is any mystery about it.

12 JUDGE SCHAER: At this point, I'm going to go  
13 ahead and admit the documents, and then we'll deal with  
14 that question when it comes, but I will indicate to you  
15 as long as we don't go off on a vast venture, it is  
16 probably appropriate to be allowed to get a response to  
17 that kind of question, Mr. Meyer.

18 MR. MEYER: With that, I have no further  
19 objection.

20 COMMISSIONER HEMSTAD: In view of the  
21 extensive number of changes, it would be helpful if the  
22 witness were asked what the purpose of these fairly  
23 extensive changes are.

24 MS. TENNYSON: Make I inquire?

25 JUDGE SCHAER: Go ahead.

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1 Q. (By Ms. Tennyson) Dr. Lurito, the first  
2 change to your testimony is contained on Page 2. Can  
3 you describe the change for us and the purpose or the  
4 reason for that change?

5 A. Yes. The changes predominantly are  
6 occasioned by the update --

7 JUDGE SCHAER: Just a moment.

8 MS. TENNYSON: I'm referring to the revised  
9 Page 2 of the testimony at this point.

10 JUDGE SCHAER: Exhibit T-632.

11 MS. TENNYSON: The page that I'm looking at  
12 says "revised 6/28/00."

13 Q. Do you have the question in mind, Dr. Lurito?

14 A. Yes. The great, great majority of the  
15 changes that have been made are the result of a change  
16 in a cost of debt between the time Dr. Avera prepared  
17 his testimony and the year end. Because that  
18 occasioned a change in the cost of debt and a slight  
19 change in the cost of preferred, I had to change my  
20 overall rate of return. I did not change my capital  
21 structure. I did not change my views as to the cost of  
22 equity, but because of those changes which I had to  
23 make, that caused a rather large errata sheet which had  
24 to do with various coverage ratio changes and other  
25 measures of financial viability and integrity, and

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1 that's the real cause, and this starts on Page 2 of my  
2 testimony, to answer your question, Ms. Tennyson,  
3 because there, I have to note that I'm lowering my  
4 overall rate of return recommendation to 8.64 percent  
5 from the 8.82 percent largely occasioned by the decline  
6 in the cost of debt that Dr. Avera provided to us via,  
7 I believe, a response to a data request by Public  
8 Counsel.

9 Q. Turning to Page 5 of your testimony with the  
10 "revised 6/28/00," is this basically where you explain  
11 the reason for those changes?

12 A. Exactly. I go through and explain why the  
13 cost of debt has been changed and why I have made a  
14 slight change in the cost of preferred. I recommend in  
15 this case I increased it slightly for the very reasons  
16 I just gave.

17 Q. In the errata sheet, as Commissioner Hemstad  
18 noted, there are numerous changes. Are those changes  
19 to the numbers to incorporate the numbers that are  
20 reflected on Pages 2 and 5?

21 A. That's largely the cause, yes.

22 Q. It wasn't a change in your analysis?

23 A. Not at all.

24 Q. Thank you.

25 MS. TENNYSON: The witness is available for

01779

1 cross-examination.

2 JUDGE SCHAER: Go ahead, Mr. Meyer.

3

4 CROSS-EXAMINATION

5 BY MR. MEYER:

6 Q. Good morning. Would you turn to your  
7 exhibit, I believe it's 634, which contains a listing  
8 of cases in which you testified?

9 A. Yes.

10 Q. Would you turn to Page 8 of 8 of that,  
11 please?

12 A. I have it in front of me.

13 MS. TENNYSON: Your Honor, I have that marked  
14 as 633; am I incorrect in that?

15 MR. MEYER: It is 633.

16 Q. (By Mr. Meyer) This exhibit contains a  
17 resume of cases in which you've testified; does it not?

18 A. It does.

19 Q. Does Page 8 of 8 contain the most recent  
20 listing of cases in which you've testified?

21 A. Yes.

22 Q. The very last entry you show there is 3/96.  
23 Was that testimony in connection with Northwest  
24 Pipeline Corporation?

25 A. It was.

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1 Q. The jurisdiction you list is Washington; you  
2 mean the other Washington?

3 A. Yes, the FERC.

4 Q. So that was an interstate pipeline set of  
5 testimony; correct?

6 A. It was.

7 Q. And then the last electric case in this  
8 jurisdiction in which you testified was the Puget Sound  
9 case in '93; correct?

10 A. Yes.

11 Q. That was listed as Docket UE-921262; is that  
12 correct?

13 A. Yes.

14 Q. That was approximately seven years ago?

15 A. That's how it subtracts out.

16 Q. Dr. Lurito, in the last seven years since you  
17 last testified on electric matters in this  
18 jurisdiction, would you agree that taken as a whole,  
19 the electric industry has undergone some rather  
20 significant changes?

21 A. Sure.

22 Q. Among those changes, would you agree that  
23 during that seven-year period, there has been an  
24 increased level of competition both at the wholesale  
25 and retail level?

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1 A. Yes.

2 Q. Would you agree that there has been a  
3 substantial amount of diversification in the industry  
4 at large?

5 A. Yes.

6 Q. Would you agree that there has been a  
7 significant consolidation?

8 A. Do you mean by mergers?

9 Q. Yes, mergers and acquisitions.

10 A. Yes.

11 Q. Would you agree that there have been  
12 substantial efforts in the area of asset divestitures?

13 A. There have been several utilities that have  
14 undergone a lot of those.

15 Q. Would you agree that transmission unbundling  
16 has occurred based on FERC directives?

17 A. Yes.

18 Q. Would you agree that even more recently there  
19 has been substantial increase in the last few years of  
20 power market price volatility, power volatility?

21 A. To be honest with you, I have not made a  
22 study, and I'm not aware of any studies in that area.  
23 I'm not saying there hasn't been, but I couldn't say  
24 yes or no because I haven't done a study of that.

25 Q. Are you generally aware of power price

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1 spiking in various regions of the country over the last  
2 few years?

3 A. I've certainly read about this.

4 Q. Dr. Lurito, have you followed recent  
5 volatility or variability in power prices in this  
6 region?

7 A. Again, I have not made any study. I have  
8 read accounts of this occurring, the reasons for which  
9 perhaps is a matter of opinion among experts. I'm  
10 certainly not an expert in this area, but I've read  
11 about these things, yes.

12 Q. Would it be fair to characterize that  
13 volatility in power prices in this region as  
14 substantial?

15 A. I don't know.

16 Q. Again, I'm not asking for anything by way of  
17 a precise estimate or precise recall, but do you have  
18 any recollection of the recent range of power prices at  
19 either the Mid-C or at COB?

20 A. No.

21 Q. Did you have reason before taking the stand  
22 today to read the rebuttal testimony of Mr. Kelly  
23 Norwood?

24 A. No, I did not read that.

25 Q. One other matter before I get into some of

01783

1 the particulars of your testimony. Did you testify, as  
2 I believe your resume indicates, in a Washington  
3 Natural Gas Docket UG-920840?

4 A. If it's on that piece of paper, then I did.

5 Q. Do you recall?

6 A. I think I remember.

7 Q. Fair enough. Do you recall whether or not in  
8 that case your overall recommended rate of return  
9 recommendation was precisely the same as that of Public  
10 Counsel witness Mr. Hill?

11 A. In that case?

12 Q. Yes.

13 A. I have no recollection of that.

14 Q. Would you agree subject to check that it was?

15 A. Sure.

16 Q. And that that figure as recommended was 9.11  
17 percent?

18 A. Sure.

19 Q. Prior to your revisions in this case, was  
20 your overall rate of return recommendation the same as  
21 Public Counsel's?

22 A. Yes, that's my understanding.

23 Q. To the basis point?

24 A. I believe to the basis point.

25 Q. Thanks. Setting the stage with your

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1 testimony in general, are you recommending a 10.4  
2 percent return on equity?

3 A. Yes.

4 Q. Was that based on the results primarily of a  
5 constant growth DCF model applied to a group of five  
6 other utilities?

7 A. Yes.

8 Q. For the six-month period October '99 through  
9 March 2000, did you calculate an average historical  
10 dividend yield for a proxy group of these five  
11 utilities?

12 A. Yes, for that group of five utilities.

13 Q. Didn't you also review five- and ten-year  
14 historical growth rates and earnings per share,  
15 dividends per share, and book value per share?

16 A. Yes.

17 Q. And you concluded the cost of equity for this  
18 group of five utilities fell in the range of 10.02  
19 percent to 10.23 percent, and you selected 10.15  
20 percent as the recommended cost of equity; correct?

21 A. Fair cost of equity, yes.

22 Q. To which you added a 25-basis-point allowance  
23 for equity flotation costs; correct?

24 A. Yes.

25 Q. Thereby producing your 10.4.

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- 1 A. That's right.
- 2 Q. Among the group of companies in your proxy,  
3 you have a CH Energy Group, Inc.; do you not?
- 4 A. Yes.
- 5 Q. And RGS Energy Group, Inc.
- 6 A. Yes.
- 7 Q. Are those companies subject to the terms of  
8 industry restructuring in New York?
- 9 A. Yes.
- 10 Q. As part of that restructuring, has there been  
11 or will there be active discussions surrounding the  
12 development of an independent system operator, an ISO?
- 13 A. Yes. That's being discussed and that's  
14 what's involved, yes.
- 15 Q. With regard to those two companies, would you  
16 agree that in New York, retail markets are scheduled to  
17 be open to competition by June of 2001?
- 18 A. Yes, that's the plan.
- 19 Q. CH Energy is among your group?
- 20 A. Yes.
- 21 Q. Will CH Energy begin auctioning off its  
22 nonnuclear generating capacity?
- 23 A. Yes. It will be a company that will have  
24 little or no native generating capacity.
- 25 Q. Isn't that company also formulating a new

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1 holding company structure that will focus more on  
2 nonutility activities?

3 A. Sure.

4 Q. Back to RGS Energy, has it entered into a  
5 competitive opportunity settlement that allows for the  
6 opening of electric markets, if you know?

7 A. I think it has. That company, as you know,  
8 owns generating capacity, unlike what used to be CH  
9 Energy.

10 Q. Your answer is yes?

11 A. Yes.

12 Q. Hawaiian Electric Industries, HEI, is it  
13 engaged in expanding its investment in international  
14 independent power operations?

15 A. Yes. It's in the process of doing that.

16 Q. Does it presently maintain on a diversified  
17 basis ownership in savings bank operations?

18 A. Yes. It owns American Savings Bank for a  
19 long time and has recently made an acquisition in what  
20 used to be a Bank of America operation, and it accounts  
21 for the great, great majority of its nonregulated  
22 activities; although, it's regulated in a certain  
23 sense, but not a utility.

24 Q. Of those nonregulated operations, can you  
25 agree subject to check that the savings bank operations

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1 of HEI account for approximately 27 percent of  
2 consolidated revenues and approximately 70 percent of  
3 assets?

4 A. Yes, I would agree with that.

5 Q. Next, is United Illuminating Company a member  
6 of your group?

7 A. Yes.

8 Q. Would you agree that that company is  
9 expanding into the competitive sector through its  
10 unregulated subsidiaries?

11 A. Sure.

12 Q. Do those unregulated subsidiaries deal in the  
13 areas of bill payment?

14 A. Yes. They have a very wide range of  
15 activities.

16 Q. Among those activities are specialty  
17 electric, electrical telecommunications, and mechanical  
18 contracting services?

19 A. Sure.

20 Q. Also, would you agree that UIL -- that's  
21 United Illuminating Company -- is expanding it's  
22 nonregulated operations to include participation in  
23 fiber optic networks?

24 A. Yes.

25 Q. And the sale of energy management services?

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1 A. Yes.

2 Q. Do you know, does it plan to place its  
3 transmission holdings into an independent transmission  
4 company by 2001?

5 A. I don't know that. I know that it has or  
6 will have virtually no generating capacity. What it  
7 does with its transmission I'm not exactly sure if  
8 that's been decided or not.

9 Q. We've gone through a litany of your five  
10 companies. We've talked about what they are doing in  
11 the competitive arena, the restructured arena, or  
12 through diversification. Were you attempting to,  
13 through your selection criteria of your proxy group,  
14 identify companies with stable pasts and futures?

15 A. Yes. Certainly stable pasts. When we talk  
16 about futures, we are talking about what a reasonable  
17 investor can rationally expect given the facts as we  
18 stand today.

19 Q. Return for a moment to HEI. Were you aware  
20 that in their pending rate case that the Division of  
21 Consumer Advocacy filed testimony in May of that year  
22 recommending a rate of return on equity of 11 percent?

23 A. I don't know that, but as I recall, there was  
24 a band put around, to put a one-percentage-point band  
25 around that. I believe that's what they are trying to

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1 do. That is what's proposed.

2 Q. Can you accept that subject to check?

3 A. Sure.

4 Q. Did that same Division of Consumer Advocacy  
5 combine that recommendation with a capital structure of  
6 almost 49 percent for common equity?

7 A. I don't know that.

8 Q. Would you accept that subject to check?

9 A. Yes.

10 MS. TENNYSON: Counsel, do you have  
11 information from which he could check that?

12 MR. MEYER: Yes, we can provide that.

13 Q. (By Mr. Meyer) All else being equal -- let's  
14 ask this question in the abstract. All else being  
15 equal, does a 42-percent ratio for common equity imply  
16 greater financial risk than a 49-percent equity ratio?

17 A. If you say everything else the same?

18 Q. Yes.

19 A. Well, everything else the same, sure, but  
20 usually everything else isn't the same.

21 Q. Let's go deeper into capital structure. Did  
22 Avista's consolidated cap structure at year-end '99  
23 consist of 43.2 percent common equity after adjusting  
24 for the conversion of the convertible preferred?

25 A. Yes. Just for the record, what that means is

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1 if the amount of outstanding preferred at that time  
2 which ultimately was converted had been considered  
3 common equity, would the equity ratio have been 43.2  
4 percent, and if that's your question, the answer is  
5 yes.

6 Q. And that preferred was converted; correct?

7 A. Yes, it was.

8 Q. You've arrived at an equity ratio of 42  
9 percent, haven't you?

10 A. That's my recommended capital structure  
11 containing 42 percent common equity, yes.

12 Q. Would you turn to your Exhibit T-632, Page  
13 26, please? I'll direct you to Lines 14 through 16 of  
14 that, so that's Page 26, Lines 14 through 16. I'll  
15 read, quote, "In my opinion, Avista Corporation's  
16 year-end 1999 capital structure with the preferred  
17 conversion taken into account has somewhat too much  
18 common equity capital, given the relatively low risk of  
19 Avista utilities, electric, and gas operations," end of  
20 quote. Have I accurately read that?

21 A. You did, yes.

22 Q. Is this 42 percent below the average common  
23 equity ratio for the five companies that you otherwise  
24 relied upon for the purpose of establishing the cost of  
25 equity?

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1 A. Yes. That average was 43.4 percent at  
2 year-end 1999.

3 Q. So for one purpose, you use that group to  
4 establish cost of equity, but you did not use that  
5 group for purposes as a proxy for establishing the  
6 equity component of the cap structure; correct?

7 A. I wouldn't say that's true. If you mean by  
8 that that 42 percent is somewhat lower than 43.4, it's  
9 hard to disagree with that, but it's very much in line  
10 with the capital structure of the group of five that I  
11 selected for analysis. It's very much in line with  
12 what the capital structure that Avista had with the  
13 adjustments you and I have discussed at year-end '99.  
14 It's above what Dr. Avera had testified to by way of a  
15 reasonable capital structure in his testimony in Idaho  
16 in 1998, I believe, which had considerably less common  
17 equity than I'm recommending in this case.

18 Q. You familiarized yourself with Mr. Hill's  
19 testimony?

20 A. Yes.

21 Q. In a similar fashion, he developed a proxy  
22 group for purposes determining cost of equity, didn't  
23 he?

24 A. Yes.

25 Q. But did he, if you recall, use that same

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1 proxy group and develop an average for purposes of  
2 proposing a specific equity component of the capital  
3 structure?

4 A. I don't recall that one way or the other. I  
5 know his recommendation was around a 39 percent equity  
6 ratio for regulatory purposes, but I don't recall if it  
7 was based on an average of his proxy group or not.

8 Q. Thanks. Dr. Lurito, does Avista's lack of a  
9 power cost of adjustment clause in this jurisdiction  
10 impose more uncertainty on Avista than would be the  
11 case if it had a PCA?

12 A. That's a good question, and I think the  
13 answer is, I don't know, but I would say to the  
14 Commission and to you as follows: We have a very  
15 unusual circumstance with respect to Avista utilities  
16 to the extent that it has -- its operating in a  
17 jurisdiction, Idaho, which has had a PCA, and it  
18 obviously operates in Washington state where it has not  
19 had a PCA. The Company has the same sources of power  
20 for both jurisdictions.

21 If I were the Company, what I would have done  
22 is I would have done a study of the volatility of the  
23 operating results -- obviously, adjust it for  
24 regulatory matters -- in Idaho and compare it to  
25 Washington state, because it's a perfect laboratory

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1 test as to whether or not the absence of a PCA in  
2 Washington has led to more volatile operating results,  
3 appropriately adjusted, of course, as opposed to Idaho,  
4 but I don't see any study. Maybe the Company has put  
5 one in and I've missed it, but if I were the Company, I  
6 think this is a great way of saying this shows what  
7 having a PCA or not having a PCA in a company that is  
8 operating in two jurisdictions.

9       So I can't answer the question, but it would  
10 seem to me that that would be an important thing to  
11 look at, and I think the Company, instead of saying  
12 that the PCA is going to minimize volatility and going  
13 to lead to less risk because it's going to stabilize  
14 earnings, if I took that position, and I were the  
15 Company witness, to be honest with you, I would do a  
16 study to show that that's the case if I could.

17       Q.     Dr. Lurito, did you testify in the Puget case  
18 Docket No. UE-920433?

19       A.     It sounds like I did, yes.

20       Q.     In that docket, Dr. Lurito, did you argue  
21 that the existence of a pram resulted or in your view  
22 should result in a reduction in the cost of equity?

23       A.     I don't recall if I did, but I remember  
24 though that the pram was a little different concept,  
25 as I recall, than the PCA here. Now, it's been a long

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1 time so you will have to excuse me, but I believe that  
2 the pram was a little different mechanism.

3 Q. Did it serve to capture through a tracking  
4 measure some level of volatility?

5 A. That's always the case, so it would have to.

6 Q. In power prices?

7 A. Sure.

8 Q. But you are not proposing in this case -- so  
9 I gather at least your vague recollection is you did  
10 propose something by way of an adjustment to cost of  
11 equity based on the existence of a pram-like mechanism;  
12 correct?

13 A. I've got to be honest with you; I don't  
14 recall my specific testimony in that case, so if you  
15 had it and you handed it to me, I'd be happy to, but I  
16 don't recall, and I don't want to testify to what I  
17 really don't recall.

18 Q. That's fair enough.

19 MR. MEYER: That's all I have. Thank you.

20 JUDGE SCHAER: Thank you. Did you have  
21 questions for this witness, Mr. ffitch?

22 MR. FFITCH: I do not, Your Honor.

23 JUDGE SCHAER: Do the Commissioners have any  
24 questions of Dr. Lurito?

25

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1 CROSS-EXAMINATION

2 BY CHAIRWOMAN SHOWALTER:

3 Q. I have a question, but it's almost as if you  
4 are going to have to help me with my question. I know  
5 what I want to get at, and that is if you consider  
6 today's environment and its effect on regulated  
7 utilities or the regulated portions of broader  
8 companies, it seems without question that there are  
9 greater uncertainties operating on them today than  
10 there were 10 years ago. Am I correct on that? If I'm  
11 wrong there, I can't ask the rest of my question.

12 A. No. I know what you are asking me, and I  
13 think it's really important. I'm a person who when  
14 asked any question, I search for the principle, because  
15 I think we can get confused by what we see in sound  
16 regulatory principles.

17 It's been a sound regulatory principle, at  
18 least as long as I've been in this area, that each  
19 bucket stands on its own bottom, and what that means is  
20 that if I were a commissioner, when I analyze a  
21 regulated operation, I must put blinders on and ask  
22 myself the following question: What are the risks of  
23 this regulated operation? Forget about whatever the  
24 company might be doing. They might be doing some very  
25 risky things, and that leads to uncertainties of all of

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1 those things. There is no question about that, but the  
2 issue before us or me, I think, is what is a fair and  
3 reasonable return? What is a fair and reasonable  
4 capital structure for the regulated operations of this  
5 company?

6 Q. Before the spot leaves my brain, I want to  
7 interrupt you. You are getting right at the issue that  
8 I'm concerned about and what I hadn't followed up yet  
9 with you and I interrupted my own question was what I  
10 am trying in my mind to analyze is how to separate the  
11 risks and uncertainties that attach to the nonregulated  
12 part from the risks and uncertainties that attach to  
13 the regulated part, and my gut says it's not  
14 appropriate to pretend that the regulated part is just  
15 like it always was, because I don't think it is, and  
16 yet, as soon as we are talking about risks and benefits  
17 and uncertainties and competitive ventures and  
18 deregulation, it's very difficult to analyze what part  
19 of this is really just the result of a company's going  
20 off on various competitive ventures, which it's  
21 entitled to do, and there are many more opportunities  
22 for in this day and age, versus if there ever were, and  
23 they are just a plain old regulated utility, it  
24 nevertheless would be subject to price spikes and  
25 things like that, so I'm just wondering what

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1 conceptually how you've dealt with that issue.

2 A. I've dealt with it by trying to select a  
3 group of companies which are as of now as untouched, as  
4 pristine as you can imagine to compare to Avista  
5 Utilities. If you look at Avista Utilities, I think  
6 it's fair to say -- I'm talking about the regulated  
7 operations now -- that it's largely intact relative to  
8 what it was. We don't have any retail competition, at  
9 least at this point, and if it is, it's certainly off  
10 sufficiently in the future where no rational investor  
11 would say, "We are going to have it in year 2003 on May  
12 31st," kind of thing.

13 Q. There is a much higher probability of that  
14 occurring than, say, five years ago. You have to take  
15 that risk into account.

16 A. That's interesting that you say it's a risk.  
17 Everybody keeps telling me it's such a wonderful  
18 opportunity. I understand what you are saying, but  
19 what I'm saying is that investors tend to put their  
20 money where their mouth is, meaning they try not to  
21 guess too much, "Oh, I think this company is going to  
22 get into nonregulated operations and is going to make  
23 all this money." I don't think rational investors do  
24 that. They wait and see. They look at what they have  
25 in front of them, and when things begin to change, yes

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1 they change.

2 I agree with you. It's much harder today for  
3 a witness like myself or Dr. Avera or Mr. Hill or  
4 anyone else to get on the witness stand and find a  
5 group of what we would call comparable companies.  
6 There is no doubt about that. I don't think anyone  
7 would disagree. However, there are more comparable  
8 companies as opposed to others, and as you probably  
9 know, I criticize Dr. Avera because I felt the group he  
10 chose and the assumptions he was forced to make  
11 involved a lot of guess work. I tried to choose a  
12 group where that wasn't the case.

13 Avista Utilities is largely, largely  
14 untouched by many things that are going on around the  
15 rest of the country with respect to risks, and I'm  
16 saying to you that in my judgment, the companies I have  
17 chosen are of comparable risk, and Avista Utilities  
18 itself is not a high-risk utility in the United States,  
19 given the changes that we've seen, but I agree; you  
20 cannot take this in total isolation of everything else,  
21 because the world in which we live is changing and it's  
22 complex.

23 Q. Is your approach to look at other companies  
24 that are also largely utility but have some  
25 nonregulated aspects to them and then just say, "Well,

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1 those are comparable," or does your effort go one step  
2 further and try to separate out the regulated part?

3 A. You can't do that. It's like trying to  
4 unscramble an egg once its scrambled. You have to take  
5 the utility for what it is, but if you look at my  
6 testimony, you see I did my utmost best to choose  
7 companies which were as untouched as possible. For  
8 example, high payout ratios, earning the allowed rate  
9 of return, very low amounts of nonregulated activities,  
10 so I tried to choose companies that an investor could  
11 rationally analyze and say, This is what a reasonable  
12 person would expect, as opposed to a company that is  
13 off into so many things like Avista is where only 14  
14 percent of its revenues come from regulated operations,  
15 for openers.

16 Q. So you didn't try to unscramble the egg, but  
17 you said these companies have the same amount of cheese  
18 and mushrooms in them, one being regulated and one  
19 being nonregulated?

20 A. Exactly. You try to get as close as you can  
21 to ideal. You are never going to hit it, but you don't  
22 mix apples and oranges by taking companies that are  
23 already -- there are a lot of companies that are  
24 further down the line in this regard than Avista. I  
25 want to take them out, because frankly, I don't know

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1 what investors are thinking in that regard, and I don't  
2 think anyone does. I'm trying to choose companies that  
3 are much easier to analyze.

4 Q. But of the companies you chose, did you  
5 choose companies that don't have much nonregulated or  
6 have about the same nonregulated as Avista?

7 A. Worlds less.

8 Q. So you were trying to get as close to the  
9 nonregulated component as you could in the real world.

10 A. Exactly. And the only one that you would say  
11 has kind of a high one, which is Hawaiian Electric,  
12 which Mr. Meyer and I discussed, but that operation is  
13 a banking operation which has its own forms of  
14 regulations, as you know. It's not something like they  
15 are off building fiber optic cable. I chose companies  
16 that have small nonregulated operations.

17 Q. So you are saying the regulated component of  
18 Avista should be viewed as comparable to this other set  
19 of companies that doesn't have very much nonregulated.

20 A. Exactly.

21 Q. Thank you. One other statement you make,  
22 there was talk about looking in the past and future of  
23 what had been stable in the past, and then Mr. Meyer  
24 asked you a little bit about what you meant in the  
25 future, and you said some words about reasonable

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1 expectation, and what I was unclear about is the  
2 investor looks to the future and says, What is the  
3 reasonable expectation of stability or nonstability,  
4 and you are saying, If you look at those comparable  
5 companies, it looks pretty stable; is that what you  
6 were saying?

7 A. Yes. As far as any rational person can see.  
8 I'm not saying that change isn't going to overtake even  
9 some of these companies in the future. That would be a  
10 silly thing, but I'm saying right now an investor puts  
11 his money on what he can see and measure.

12 For example, we have higher dividend yields  
13 of these companies than the growth Dr. Avera chose, and  
14 that suggests the growth prospects are less than the  
15 ones he's talking about. He had to make a lot of  
16 inferences about the growth in the earnings per share,  
17 the nonregulated sector, the regulated sector. Who  
18 knows? What I'm saying is, let's take a group that we  
19 can reasonably anticipate as being stable for the  
20 foreseeable future.

21 Q. Are you looking at a group that's going to be  
22 stable in the future, or you looked at a comparable  
23 group and it's going to be stable in the future,  
24 therefore --

25 A. I looked at a group that I think rational

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1 investors would expect would be reasonably stable in  
2 the foreseeable future.

3 Q. Is the reason you were looking at that is  
4 that you feel Avista's regulated component will be  
5 stable?

6 A. Yes. Reasonably stable in the foreseeable  
7 future, sure.

8 Q. Now I do want to put the blinders on. I'm  
9 not thinking about the nonregulated side. I'm just  
10 thinking about the regulated component, and I'm looking  
11 at today's environment, and there have been bills in  
12 the legislature for restructuring, although declining  
13 interest rather than increasing interest over the last  
14 four years, anyway, but there are various activities  
15 that the federal and state level that one would call  
16 "emerging competition," I guess, so that seems to be  
17 for Avista, as well as other regulated utilities in the  
18 country, maybe more so for other parts of the country,  
19 a measure of instability or a probability of  
20 instability. Since all regulated companies are subject  
21 to this environment but some more active than others,  
22 how are you dealing with that issue? Are you at least  
23 taking it into account in some way?

24 A. There is one very clear way to do that and  
25 that is to look at what investors do. We look at what

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1 investors do for the market prices they are willing to  
2 pay for these companies. What's interesting about the  
3 group of companies I selected, in my view, is set out  
4 on Page 16 of my testimony, and I think it's very, very  
5 instructive. What it shows is that the group of  
6 companies that I selected for study, they are earning  
7 virtually the same as their allowed rate of return.

8 Now, what that means is that a rational  
9 investor cannot be expecting significant increase in  
10 earnings or dividends per share because the company  
11 will go from a sub power earner to an allowed rate of  
12 return earner or even above. Now look at the  
13 market-to-book ratio. That's where the rubber meets  
14 the road. The market price that investors are willing  
15 to pay for these companies is 15 percent above their  
16 book value. What I have indicated is that we only need  
17 a regulation only need target of 1.04 market-to-book  
18 ratio for reasons I've given in my testimony, but what  
19 this tells is, is the investors in these stable  
20 companies, which are earning their allowed rate of  
21 return, investors are putting a 1.15 market-to-book  
22 label stamp on those companies, meaning they are  
23 willing to put their money up 15 percent above book  
24 value to buy those companies.

25 Q. So you are saying you didn't just decide on

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1 your own that you think Avista is going to be stable.  
2 You are basing that on what the market is doing.

3 A. Right. For companies that I have tried to  
4 show are of comparable risk to Avista utilities  
5 operations as I can get.

6 Q. One other question. I'm still in just the  
7 regulated utility mode and its environment. What do  
8 you do about actual behavior, for example, trading in  
9 the regulated utility, which exposes the utility to a  
10 lot more risk? Is that a decision by a company that we  
11 disregard because it doesn't have to be done or maybe  
12 other companies are not doing it? How do you  
13 incorporate decisions in the utility to take on more  
14 risk?

15 A. The first thing you have to do to analyze  
16 that is to ask yourself, What kinds of things do people  
17 who are responsible for making those power purchases  
18 and energy purchases, what is different about the  
19 environment in which they operate today as opposed to  
20 five or ten years ago, because as you know, this  
21 company has never had a PCA.

22 What's different about what those buyers, the  
23 people that are responsible for making these purchases,  
24 what is it about the market that they face that puts it  
25 more subject to risk? That's the right question to

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1 ask, it seems to me. I'm not sure we've heard the  
2 answer to that. People make bad decisions, and you can  
3 blame the market, but it may not be the market at all.  
4 It could be the individual. It could be that  
5 individuals are straying from what used to be more  
6 conservative principles, if you will, in making these  
7 purchases. I don't know. I haven't done a study of  
8 this, and I do not have the knowledge to get into the  
9 specifics, but if I were sitting in your chair, I would  
10 be asking myself, What is it about the market in which  
11 these people need to make the decision today that  
12 differ, Question No. 1.

13 Question No. 2 would be, Will a PCA guard  
14 against or reduce the risk that they face? It doesn't  
15 necessarily follow that even if they are operating in  
16 markets that seem to be riskier that a PCA would solve  
17 that problem. That may not be the case at all.

18 Q. Well, it would shift the risk, wouldn't it?

19 A. Shifting the risk is one thing, but solving  
20 the problem is another, if you see what I'm saying. If  
21 we say, Well, consumers will pick up the risk, that's  
22 nice, but does that mean that those people are going to  
23 make better decisions because of that? Are they going  
24 to be more careful? I think that's something we really  
25 have to think clearly about.

01806

1 Q. We have to take a break at 10:45, but I'll  
2 tell you what the question is going to be. One more  
3 basic question and it's very basic, and it's just  
4 explain the difference to me conceptually of constant  
5 DCF, nonconstant, and multistep.

6 A. I'd be happy to.

7 JUDGE SCHAER: We are going to take our  
8 morning recess at this time. Please be back promptly  
9 at 11 o'clock. We are off the record.

10 (Recess.)

11 JUDGE SCHAER: Go ahead with your questions,  
12 Chairwoman Showalter.

13 Q. Give me a thumbnail distinction, constant,  
14 nonconstant, and multistep?

15 A. I think the best way of doing this is just to  
16 take this piece of paper, and this is time in this  
17 dimension, and this is percentage growth in earnings  
18 per share or dividends per share or what have you. In  
19 the old days when we were in a more stable world, you  
20 could analyze historical behavior in these components  
21 and say, We are standing right here at a hearing, and  
22 the idea was, How fast are these earnings per share  
23 going to grow?

24 Well, in those days when we had a reasonable  
25 amount of stability, people could pick a range, and

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1 they might say, I think earnings per share or dividends  
2 per share are going to grow between three percent and  
3 three-and-a-half percent into the indefinite future.  
4 Investors are viewing the world as reasonably stable so  
5 they contemplate, as far as they can see, a relatively  
6 stable earnings per share or dividends per share  
7 growth.

8           Then with the advent of all the things that  
9 Mr. Meyer talked about and you've asked about, the  
10 competition and other things, people said, Well,  
11 unfortunately, the utility is not, perhaps, going to  
12 face this kind of stability into the future because  
13 they are going to get involved in many other things  
14 other than utility operations, and even within that  
15 sector, it may be that things like generation will  
16 become competitive and transmission and distribution  
17 continue to be regulated, so they said, The way we have  
18 to do this is view the world in stages. For example, I  
19 could see a reasonable stability for a five-year  
20 horizon, but then, something is going to change so that  
21 going forward, we are not going to be growing at this  
22 constant rate but growing at a new perhaps higher rate,  
23 so they introduced a second stage instead of just one  
24 constant stage, two stages that would be a two-stage  
25 DCF model. The only complication of a multistage is

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1 where, perhaps, they contemplated even something else  
2 out further so they had to deal with three stages of  
3 growth that in their view the investor was thinking  
4 about one growth rate for a certain period, then  
5 another one for another period, and then perhaps a  
6 third or fourth beyond that. (Witness indicating.)

7 Q. On that multistage scenario, is it that  
8 that's an ideal or you don't want to invest unless you  
9 see this stairstep of growth, because I as an  
10 individual investor were looking in the future and  
11 things were getting competitive, I would assume  
12 somebody wasn't going to grow. Somebody was going to go  
13 down the tubes, so does that mean I'm looking for the  
14 company that is going to grow or an industry is going  
15 to grow?

16 A. You put your finger on the real problem and  
17 that is this: Just because we have now a multistage  
18 model doesn't mean you and I know any more at all. In  
19 fact, one of the reasons we may introduce it is because  
20 we know less about the future. We weren't as confident  
21 as though people back then that said, "Three, three and  
22 a half, that's it folks," because they lived in a  
23 different world, so what you are suggesting and you are  
24 right, what this model has done is it's trying to  
25 capture changes in risk and in perceptions, and they go

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1 up and down when in fact, we don't know, and that's the  
2 reason why I said about Dr. Avera that his model had to  
3 make so many assumptions about what investors were  
4 expecting to hear for the future. No one in my  
5 judgment can foresee that kind of thing, so what I  
6 tried to do is pick companies, few though there were,  
7 that I still could be more confident in their growth  
8 rate, because I don't know how to do this. I don't,  
9 and it's just a measure of our ignorance, really.

10 Q. So you picked companies that you could be  
11 confident with stay in that more stable period, and to  
12 get back to our earlier discussion, you feel it's  
13 legitimate to hold the regulated part of Avista to that  
14 kind of standard because of not just your opinion about  
15 the regulated part of Avista but what you say investors  
16 are actually doing.

17 A. Exactly. For example, one of Dr. Avera's  
18 companies is Pico Energy, which is earning 35 percent  
19 on equity and has a very large book to market ratio. I  
20 have no idea if that company is going to earn 35  
21 percent on equity in the future. How do you analyze  
22 that company? I have no idea, and I don't think any  
23 person has one. That is a risky situation. I want to  
24 choose companies that I can be reasonably confident  
25 that their growth rate is within a reasonable boundary,

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1 and that should measure the risk of something like  
2 Avista, the utilities portion of Avista's operations.

3 Q. Just so I'm clear, I understand constant, but  
4 what is nonconstant versus multistage or are they the  
5 same?

6 A. Nonconstant is just a part of a larger set  
7 called multistage. Multistage, I put three of them up  
8 here. Theoretically, there could be an infinite  
9 number, but that falls into the set called nonconstant.  
10 Anything that has more than one stage that is different  
11 is obviously nonconstant. That nonconstant could have  
12 three stages, 15 stages, whatever the period.

13 Q. So nonconstant and multistage are the same.  
14 Is there some other kind of nonconstant other than  
15 multistage?

16 A. It's just that multistage could be two or ten  
17 or whatever, but the way to break it down is constant  
18 and nonconstant, and within nonconstant, it could be  
19 two or more.

20 CHAIRWOMAN SHOWALTER: Thank you.

21

22 CROSS-EXAMINATION

23 BY COMMISSIONER HEMSTAD:

24 Q. Do you have an opinion as to whether or not  
25 hydrobased utilities are more or less risky than other

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1 types?

2 A. Everything else the same, they should be less  
3 risky.

4 Q. Why?

5 A. Because presumably, the only thing you have  
6 to worry about is water flow and what have you, but  
7 over the long term, that should average out as opposed  
8 to other forms of power generation which could mean  
9 different kinds of competition have things happening to  
10 them that are a lot more unpredictable than what might  
11 happen to hydroelectric power, it would seem to me.

12 Q. I was interested in your conversation with  
13 counsel about PCA and comparing the possibility of  
14 comparing Washington and Idaho, and you would agree --  
15 assume that with a PCA. I think you stated that risk  
16 is shifted away from the shareholders to ratepayers.

17 A. Right, and then the Commission in a PCA  
18 hearing has to decide whether or not a spike or some  
19 aberrant market phenomenon, was that something that a  
20 rational trader, marketer should take into account?  
21 Should he have known that or she known that?

22 In other words, then you start having to  
23 decide what phenomenon you will consider something that  
24 yes, no rational person could have expected that, or  
25 yes, a rational person should have expected that. We

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1 are not going to allow that cost, so then PCA hearings  
2 become forums for trying to figure out what the utility  
3 should or should not have known or done, and that in  
4 itself becomes a complex exercise, it seems to me.

5 Q. With or without a study, the question is were  
6 we to adopt a PCA, then does that require a lower rate  
7 of return because it's less risk for the shareholders?

8 A. My answer to that was in the case here, I  
9 don't know the answer to that. It might, it might not,  
10 and that's why I suggested I would like to see a study,  
11 because we have a wonderful laboratory example here  
12 because we have the same company operating in two  
13 jurisdictions, one with a PCA and one without. Why  
14 don't we look at a 10-year, whatever, horizon of  
15 volatility of earnings to see whether or not the PCA  
16 seems to do what its alleged to do.

17 Q. We don't have that study.

18 A. That should tell you something right there.

19 Q. But isn't it inherent or intuitive that there  
20 would be less risk for shareholders despite your point  
21 about the complexity of measuring a PCA, in any event,  
22 but it does have the reality of shifting risk.

23 A. It certainly has the reality of shifting  
24 risk, but the reason I don't know about the first, and  
25 let me explain why. You would agree -- I'm getting a

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1 little beyond my area of expertise, but I think we  
2 would agree that it does depend upon what is built into  
3 rates.

4           To take a ridiculous example, suppose we  
5 built a very, very high fuel cost into rates. Then you  
6 wouldn't be causing more volatility. The real question  
7 is if you build in what you consider to be a rational  
8 level, how volatile is reality around that level, and  
9 that's why I was saying if we had a study in Idaho and  
10 a study in Washington, we might get some insight into  
11 that. I don't think that sitting here and making a  
12 statement, Yes, it's going to reduce risk, I don't know  
13 that I can say that. I'm not saying it won't, but I  
14 don't know.

15       Q.    I take it in your world you don't have a view  
16 as to whether a PCA is a good idea. You are only  
17 evaluating or addressing the consequences were we to  
18 have one.

19       A.    Yes. And I'm saying you may find yourself  
20 substituting one set of problems for another, because  
21 it seems to me if the Commission is going to do its due  
22 diligence in PCA hearings, it's going to have to look  
23 into decisions made by management, their power  
24 purchasing, selling decisions, and what do you do when  
25 you get a decision you don't think is prudent? Does a

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1 PCA solve that problem? I don't think so. If you just  
2 ignore it and pass it on to the consumer it does, but I  
3 don't think that's doing our jobs.

4 Q. I asked this question of Mr. Hill yesterday  
5 so I'll ask it of you also. Your testimony, not  
6 surprisingly, makes a rather strong recommendation as  
7 to what we should do. Do you have any sense of your  
8 track record where your recommendations have been  
9 adopted as to what actually happened?

10 A. I would say in the jurisdictions that have  
11 adopted what I have recommended that the utilities have  
12 done well, meaning they have sustained reasonable  
13 market-to-book ratios, but as Mr. Meyer's pointed out,  
14 I have not testified a lot in the last five years where  
15 there has been a lot of change, so I'm not going to  
16 tell you I'm some sort of guru.

17 The only thing I can say to you is I believe  
18 in the years in which we had more stability that the  
19 recommendations that I made, if followed, produce  
20 reasonable market-to-book ratios for the utilities,  
21 which is fair to both investors and consumers, but  
22 maybe it's just a self-serving statement. I think I've  
23 done a reasonable job of that.

24 Q. The ultimate recommendation of the  
25 consequence of the mix from your recommendations and

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1 Public Counsel ended up being identical. Was that  
2 coincidental?

3 A. Absolutely. I saw Mr. Hill today for the  
4 first time in six or seven years, and we haven't spoken  
5 in any way, shape, or form. I suppose if it's a  
6 fortuity -- I don't know what else to say to you.  
7 What's interesting is that, as you know, his capital  
8 structure recommendation is different than mine. It  
9 just so happens that the combination of different cost  
10 rates and what have that you've got the same number,  
11 but we certainly didn't talk about it.

12 COMMISSIONER HEMSTAD: That's all I have.

13 COMMISSIONER GILLIS: No questions.

14

15 CROSS-EXAMINATION

16 BY JUDGE SCHAER:

17 Q. Dr. Lurito, getting back to a question that  
18 Commissioner Hemstad just referred to, I believe that  
19 you responded to a question from Mr. Meyer saying that  
20 your overall return recommendation was the same as  
21 Mr. Hill's, and that was in the original, was it not?

22 A. Yes.

23 Q. With the revisions that you've made to your  
24 testimony today, it's no longer identical; is that  
25 correct?

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1       A.       That's correct, unless Mr. Hill makes some  
2 change. I wasn't here, so I don't know what happened,  
3 but the only thing I can say is if he stayed with his  
4 8.82 percent recommendation, then I am below him now at  
5 8.64.

6       Q.       And the changes that you made were to the  
7 preferred stock return?

8       A.       Slightly, yes.

9       Q.       And to the long-term debt figure?

10      A.       And the long-term debt was occasioned by a  
11 company change, not by a change that I initiated. In  
12 response to a data request by Public Counsel, Dr. Avera  
13 was asked to update the cost of debt to year-end '99  
14 and I believe to March 31 this year, which he did do in  
15 response, and I simply took Dr. Avera's downward  
16 adjusted cost of long-term debt for purposes of my  
17 revised testimony and with respect to overall rate of  
18 return.

19      Q.       Then the third change was a slight increase,  
20 again, to your short-term debt rate?

21      A.       Yes, to recognize the slight increase that  
22 we've seen in short-term rates, which, by the way, is  
23 something the Commission, since it's seeking to  
24 separate for a reasonable period in the future, should  
25 take note of the fact that we are living through right

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1 now a rather aberrant period of history driven by  
2 federal reserve decisions, as you know, to raise  
3 short-term rates, so what we have now is called an  
4 inverted yield curve, which only happens very  
5 periodically where short-term interest rates are  
6 actually higher than long-term rates. That situation,  
7 in my view, once the federal reserve calms down its  
8 rate increase activities which I think it's going to be  
9 doing, we'll probably see a restoration of more  
10 traditional yield curves where shorter-term rates are  
11 lower than long rates, at which time -- that's why my  
12 beta recommendation is to use a six percent cost of  
13 short-term debt. It is below what the market is today,  
14 no question, but I'm indicating that the market is  
15 where it is today because of federal reserve policy,  
16 which I believe is in the process of going back to less  
17 active in the short-term interest rate market.

18 Q. Finally, I want to explore with you just a  
19 little more the risks that are being discussed as being  
20 new risks for electric and gas companies, and your  
21 group of comparables, and I guess I'm going to ask you  
22 to assume that there are some new risks for all  
23 utilities due to the new environment. If that's true,  
24 then would this risk that applies to all utilities  
25 already be picked up in the comparable companies' rates

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1 for money?

2 A. Yes. This is what I was trying to say to the  
3 chairwoman, not very eloquently. The market price  
4 ultimately tells us what investors perceive, perceive  
5 by way of good things, perceive by way of bad things,  
6 risk. And what's interesting is that utilities today,  
7 if you look at their beta ratios, and not necessarily a  
8 great measure of risk, and I don't want to get into  
9 that, but what's interesting is they are not higher; in  
10 fact, they are somewhat lower than they have been  
11 historically, but that means that, yes, utilities have  
12 picked up risk, but so have a lot of other companies in  
13 the market, and we are playing a relative game.

14 For example, look at what's going on in the  
15 Internet area. There are certainly a lot of risks  
16 being taken by investors there. We didn't have that 30  
17 years ago either, so that what you have to look at from  
18 the investors' point of view is not whether or not  
19 utilities might be facing new risks. I don't know deny  
20 that, but whether those new risks are less or more  
21 risky than the risks that other companies are facing,  
22 and that's something that the market price tells us  
23 about, because we can sit here and exchange prejudices  
24 all day about it qualitatively, but we have a  
25 quantitative measure, the market price investors are

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1 willing to pay, and that's why I made the statement  
2 that the group of utilities I selected have a  
3 reasonable market-to-book ratio. They are earning  
4 their allowed rates of return, and that tells me my  
5 measure of cost of equity is a good, accurate view of  
6 what investors belief, new risks notwithstanding. It's  
7 all factored into the market price. That's the key.

8 JUDGE SCHAER: Is there any redirect for this  
9 witness, Ms. Tennyson?

10 MS. TENNYSON: I do have a couple of  
11 clarifying questions.

12

13 REDIRECT EXAMINATION

14 BY MS. TENNYSON:

15 Q. Dr. Lurito, Mr. Meyer asked you about your  
16 listing of cases in which you've testified, and I just  
17 wanted to clarify, is that the last time you've  
18 testified in any proceeding, or what is that list?

19 A. That list is a list of the public utility  
20 cases in which I've given testimony in my career.

21 Q. So when Mr. Meyer asked you the last time you  
22 testified was 1996, you were referring to utility  
23 proceedings?

24 A. I was.

25 Q. The chairwoman asked you some questions about

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1 the separating out the utility-only capital structure  
2 and the overall company capital structure, and I think  
3 you referred to it as having the blinders on. When  
4 looking at setting the cost of capital and the capital  
5 structure for utilities, why do we put the blinders on?

6 A. That goes back to the issue that it's only  
7 fair that ratepayers pay for the risks that is inherent  
8 in providing them service, not the risks of some other  
9 group of consumers consuming an entirely different  
10 product. Those people should bear the risks and the  
11 prices they pay.

12 What I'm focused on and what we should be  
13 focused on is the regulated portion of the utility,  
14 what is a reasonable capital structure, what is a  
15 reasonable return on capital to that portion, and I say  
16 that it's interesting that Avista Corporation, which  
17 is, as you know, largely involved in nonregulated  
18 activities, had a capital structure for the whole  
19 corporation, not just the utility, the whole  
20 corporation, virtually the same as the capital  
21 structure I'm recommending being used in this case.

22 Now, that was at year-end 1999, so what I'm  
23 saying to you is if for the whole corporation, all  
24 these nonregulated activities, if the capital structure  
25 that management found reasonable and prudent at

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1 year-end '99 for the whole company, why would it not be  
2 prudent for the regulated portion of the company which  
3 is clearly less risky than their totality of Avista's  
4 operations.

5 Q. Finally, with regard to the changes in the  
6 cost rate for long-term debt and short-term debt and  
7 for preferred stock, I believe you indicated that was  
8 because of an update to a response by Dr. Avera to a  
9 Public Counsel data request. For cost of long-term  
10 debt, how did you calculate that figure?

11 A. I accepted Dr. Avera's updated cost of debt,  
12 long-term debt figure, which is in that response to the  
13 Public Counsel's data request. I accepted it.

14 Q. So you didn't modify it or change it?

15 A. Not at all. I accepted his figure.

16 MS. TENNYSON: I have no further questions.

17 JUDGE SCHAER: Is there anything further for  
18 Dr. Lurito?

19 MR. FFITCH: We have nothing further for the  
20 witness, Your Honor.

21 JUDGE SCHAER: Thank you for your testimony.  
22 I believe the next witness is Dr. Avera. Would you  
23 like to call him, Mr. Meyer?

24 MR. FFITCH: Excuse me, Your Honor, and  
25 pardon me, Mr. Meyer. While Dr. Avera is taking the

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1 stand, I want to bring up an exhibit matter. I had  
2 conferred with Mr. Meyer regarding a document that was  
3 shown to Mr. Hill during his cross-examination but  
4 which was not made a part of the record. Public  
5 Counsel requests that this document, which is a  
6 two-page Standard and Poor's report, be made a part of  
7 the record, and I believe that the Company does not  
8 object. We don't have that available right at this  
9 moment to actually distribute, but I wanted to, just  
10 while we are in the cost of capital phase and not too  
11 soon after Mr. Hill, I'd like to get that to the  
12 Bench's attention.

13 JUDGE SCHAER: Is this something that all of  
14 the parties have agreed is appropriate to go into the  
15 record? Have you talked to Ms. Tennyson?

16 MR. FFITCH: I have not yet.

17 MR. MEYER: The Company doesn't object to  
18 putting that into the record. As you recall yesterday,  
19 I was trying to use that document to essentially  
20 refresh the witness's recollection for purposes of a  
21 subject-to-check question, and that seemed to occasion  
22 a rather strong protest from Public Counsel, but I  
23 certainly don't have an objection to that going into  
24 the record.

25 MR. FFITCH: I'm advised that Staff has no

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1 objection to that, Your Honor. I'd offer that as Cross  
2 Exhibit 630, the next number for Mr. Hill.

3 JUDGE SCHAER: You indicated you don't have  
4 copies at this time?

5 MR. FFITCH: That is correct. Mr. Meyer  
6 courteously offered to attain that from their files and  
7 we would duplicate and it present it during the  
8 hearing.

9 JUDGE SCHAER: Why don't we wait to get it  
10 marked and entered at the time you have the document  
11 here.

12 MR. FFITCH: Thank you, Your Honor.  
13 (Witness sworn.)

14 JUDGE SCHAER: Go ahead Mr. Meyer.

15

16 DIRECT EXAMINATION

17 BY MR. MEYER:

18 Q. For the record, would you please state your  
19 name?

20 A. William E. Avera.

21 Q. Have you been retained by this company to  
22 provide rebuttal testimony?

23 A. Yes.

24 Q. Has that been marked for identification as  
25 Exhibit T-135?

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1 A. I think so.

2 Q. Have you also proposed what has been marked  
3 for identification as Exhibit 136?

4 A. Yes, sir.

5 Q. If I were to ask you the questions that  
6 appear in that prefiled rebuttal testimony with the  
7 revisions taken into account in the errata sheet, would  
8 your answers be the same?

9 A. They would be.

10 Q. Is the information contained within your  
11 Exhibit 136 true and correct?

12 A. Yes, sir.

13 MR. MEYER: Your Honor, I move for the  
14 admission of Exhibits T-135 and 136.

15 JUDGE SCHAER: Any objections?

16 MR. FFITCH: No objection.

17 MS. TENNYSON: No objection.

18 JUDGE SCHAER: Those documents are admitted.

19 MR. MEYER: Are we to continue with this  
20 witness then right up to the lunch hour?

21 JUDGE SCHAER: Yes.

22 MR. MEYER: Then as I indicated before, I do  
23 have one question to put to this witness concerning his  
24 reaction to the updates of Dr. Lurito. May I put that  
25 question?

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1 JUDGE SCHAER: Go ahead and ask the question  
2 and we'll see if there are any objections.

3 Q. (By Mr. Meyer) Dr. Avera, you were in the  
4 hearing room earlier when Dr. Lurito sponsored  
5 testimony that contained certain revisions?

6 A. Yes, sir.

7 Q. Those revisions went to updated debt numbers?

8 A. Yes, sir.

9 Q. Do you have any comment or reaction to that  
10 updated material?

11 A. Yes. There are two substantive changes that  
12 Dr. Lurito mentioned while he was on the stand that go  
13 beyond merely incorporating the updated numbers that  
14 were provided in the data request.

15 The first substantive active change is  
16 Dr. Lurito took the preferred trust certificates and  
17 rolled them into debt for the purposes of determining  
18 the weighted average imbedded cost of debt --

19 MS. TENNYSON: Your Honor, I would raise an  
20 objection at this point. If Meyer had these questions  
21 about changes to, Mr. Lurito's testimony, it would have  
22 been appropriate to ask Mr. Lurito on cross-examination  
23 of those questions rather than have Dr. Avera  
24 characterizing changes that Dr. Lurito made in his  
25 testimony, and the changes speak for themselves, but I

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1 think it's inappropriate to have another witness  
2 characterize the changes when the prior witness was  
3 available for cross-examination.

4 MR. MEYER: The nature of rebuttal testimony,  
5 other than through cross-examination of counsel, of  
6 course, is to provide the reaction of that person to  
7 the testimony he's rebutting. Dr. Avera is our  
8 rebuttal witness. He's simply responding to his  
9 reaction to some late-filed revisions of the Staff  
10 witness. The question has been simply put, and he's  
11 giving his reaction.

12 JUDGE SCHAER: I'm going to ask you to  
13 rephrase the question in the terms that you've just  
14 indicated, if you want to refer to lines or portions of  
15 Dr. Lurito's testimony.

16 MR. MEYER: I simply asked for his reaction  
17 to the testimony. That's rebuttal.

18 MS. TENNYSON: He asked him his reaction.  
19 What the answer was was not responsive to that  
20 question. He was saying what Lurito said, not his  
21 reaction to it.

22 MR. MEYER: I think we are engaged in pretty  
23 fine hair splitting here. The witness is entitled to  
24 respond, as he's attempting to do, to how he feels,  
25 what he think's, how he's reacting to that testimony.

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1 That's the essence of rebuttal.

2 JUDGE SCHAER: I agree with you, Mr. Meyer,  
3 and that is why I asked you to restate the question in  
4 the terms that you've just used, and I would ask you,  
5 Dr. Avera, to respond in that manner rather than  
6 responding in a way that might be characterizing  
7 testimony, or at least refer to what you are looking at  
8 when you make that statement, please.

9 THE WITNESS: When Dr. Lurito rolled in the  
10 debt cost, as he testified here live and as he explains  
11 on the revised Page 5 of the testimony, he did not  
12 change the amount of preferred stock in the capital  
13 structure, so he is, in essence, double counting the  
14 preferred stock. He's saying the preferred stock  
15 that's in the capital structure now will go down to  
16 debt, but he believes it will be replaced by other  
17 preferred stock.

18 That's a very important issue, because if you  
19 will remember Mr. Hill yesterday was counting the  
20 preferred stock as equity when he was talking about the  
21 debt ratio of Avista not being out of line, he thought,  
22 with the S and P guidelines. The second substantive  
23 change besides the reclassifying of existing preferred  
24 stock to debt, is Dr. Lurito proposes to use a  
25 projected cost for preferred stock and a projected cost

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1 for short-term debt. That is a departure from imbedded  
2 cost, and it's particularly troublesome with respect to  
3 short-term debt.

4 Dr. Lurito believes that Mr. Federal Reserve  
5 is going to change his policy and do something  
6 differently than he's been doing about raising interest  
7 rates. I don't know if Dr. Lurito is right or not. If  
8 Dr. Lurito has the capability of predicting federal  
9 reserve policy, there are rich rewards available for  
10 him on Wall Street. I don't think this commission  
11 should set the short-term rate based on a prediction of  
12 what short-term rates are going to do in the future.

13 I think that's a substantive change. That's  
14 not what I did in my testimony. I based short-term  
15 rates on what they actually were. My update updated  
16 based on new experience through March of 2000.  
17 Dr. Lurito has embodied in this change a prediction of  
18 what the company would get as a yield on short-term  
19 debt in the future reflecting a change in federal  
20 reserve policy, and he has also projected a yield on  
21 preferred stock not yet issued which he believes will  
22 be part of the capital structure and will achieve an  
23 8.22 yield in the future. That is a projection, not an  
24 imbedded cost.

25 MR. MEYER: Thank you. With that, the

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1 witness is available for cross.

2 JUDGE SCHAER: Ms. Tennyson, do you have  
3 questions at this time?

4 MS. TENNYSON: Not at this time. Mr. ffitch  
5 is going to precede me, and I may have questions after  
6 that.

7

8 CROSS-EXAMINATION

9 BY MR. FFITCH:

10 Q. Good morning, Dr. Avera. Simon ffitch,  
11 Assistant Attorney General for the Public Counsel  
12 office?

13 A. Yes, Mr. ffitch. It's good to see you again.

14 Q. You have in front of you, Dr. Avera, , a set  
15 of cross-examination exhibits numbered 137 through 150  
16 for identification, and Your Honor, I will remind the  
17 Bench that we had a placeholder in the previously  
18 distributed exhibits for 213, and we have now been able  
19 to obtain the actual exhibit document, and we have that  
20 available to distribute at this time?

21 JUDGE SCHAER: You just said Exhibit 213.

22 Are you talking about Data Response 213.

23 MR. FFITCH: Data Response 213, Exhibit 141.

24 JUDGE SCHAER: Go ahead and distribute that,  
25 Mr. ffitch.

01830

1 Q. (By Mr. ffitich) Have you had a chance to look  
2 through those responses to public counsel data request,  
3 Dr. Avera?

4 A. Yes, I have, Mr. ffitich.

5 Q. In fact, each of those documents is an Avista  
6 Company response to the designated public counsel data  
7 request, is it not?

8 A. Yes, it is.

9 Q. Were those responses prepared by you or under  
10 your direction?

11 A. I would have to check to make sure they were  
12 all my responses. They are all Company responses, but  
13 I'm not sure that I was responsible for each and every  
14 one of them.

15 Q. If you would like to take a moment to check,  
16 you may. I would represent that they are, in fact, all  
17 prepared by you with the exception of 149. The  
18 responder is listed as Mr. Faulkner and you are listed  
19 as the witness.

20 A. Yes, sir. I would accept that  
21 representation.

22 Q. Are the answers to these data requests true  
23 and correct to the best of your knowledge?

24 A. Yes, sir.

25 MR. FFITCH: Your Honor, I would offer

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1 Exhibit 137 through 150.

2 JUDGE SCHAER: Any objection?

3 MR. MEYER: None.

4 JUDGE SCHAER: Those documents are admitted.

5 MR. FFITCH: Your Honor, we don't have any

6 further questions for Dr. Avera.

7 JUDGE SCHAER: Ms. Tennyson, do you have

8 questions of Dr. Avera?

9 MS. TENNYSON: I do not, thank you.

10 JUDGE SCHAER: Commissioners, do you have

11 questions?

12 COMMISSIONER HEMSTAD: I'll start.

13

14 CROSS-EXAMINATION

15 BY COMMISSIONER HEMSTAD:

16 Q. You don't attempt to break out Avista  
17 utility-only in your evaluation and structure, do you?

18 A. In the evaluation of capital structure, I do  
19 not. I develop a group of comparable companies, and  
20 the capital structure recommendation is based on the  
21 capital structure of those comparable companies so  
22 there will be a match between my cost of equity  
23 estimate, which is based on those companies, and the  
24 amount of equity in the capital structure for those  
25 same companies.

01832

1 Q. Those comparables then are companies like  
2 Avista that blend regulated and unregulated activities.

3 A. Yes, sir. They are identified by Value Line  
4 as being in the electric utility industry. They have  
5 various degrees of other activities in addition to the  
6 regulated activities, but they are predominantly  
7 regulated gas and electric utilities. I believe one of  
8 the requirements to make it into the group was that  
9 most of the revenue come from electric and gas  
10 operations.

11 Q. Is it your view that the unregulated  
12 activities are either so little that they have no  
13 impact or that the unregulated activities don't add  
14 additional risk?

15 A. I believe that it is very difficult at this  
16 point to sort out the risk of the unregulated  
17 activities from the regulated activities for these  
18 companies. I think these companies are predominantly  
19 utility operations. That's the way they are viewed by  
20 the financial community, so I think we can use the  
21 results of their stock prices and their bond yields and  
22 the other capital market information as a basis for  
23 inferring what the cost of equity is. I do not believe  
24 that there exists a back water of pure-play utilities.  
25 On that, Mr. Hill and I are in agreement. In fact, our

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1 groups overlap, so I don't think it's possible, and I  
2 don't think Dr. Lurito has been successful, as I  
3 outlined in my rebuttal testimony, finding an untouched  
4 pristine group of companies. I don't think that  
5 exists.

6           And I think further that it is not the case  
7 that there is a clear demarcation of relative risks  
8 between the utility operations and the nonutility  
9 operations. My perception, and more importantly,  
10 investors' perceptions is that the risk of being in the  
11 utility business has dramatically increased the last  
12 several years because of changes in the industry. We  
13 have a national policy of open access in electric and  
14 gas. We have large jurisdictions like California that  
15 have deregulated and structured those industries, so  
16 utilities all over the country are being affected in  
17 their utility operations, including those here in the  
18 Northwest.

19           So I think there is clearly increasing risk  
20 in the companies, but I think it is wrong to say that  
21 that risk is being driven solely by the unregulated  
22 activities. I think it is being driven by both the  
23 unregulated and regulated activities.

24           Q.     Take the reality of the stock price of Avista  
25 over the last six months or so. It has tripled and

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1 then collapsed back to something where it was before.  
2 Would you expect that of a pure utility?

3 A. I think that's one of the reasons I didn't  
4 use Avista. I used a comparable group, and even though  
5 I think Avista's volatility has been pretty extreme, I  
6 think if we look specifically at Avista and what  
7 investment analysts, people like Merrill Lynch,  
8 Standard and Poor's, Moody's are saying about Avista,  
9 they talk about the unregulated activities but they  
10 also talk about the regulated activities. They talk  
11 about the recommendations in this case, for example.  
12 They talk about the absence of a power cost adjustment  
13 factor, so I think the volatility we see in Avista is  
14 extreme, and I think that's a good reason to not use  
15 its cost of equity or capital structure as a benchmark  
16 in this case, but I think it also proves the reality  
17 that the risk we are seeing is driven both by the  
18 regulated and the unregulated activities, and I think  
19 we can see in other utilities -- in fact, in my  
20 rebuttal, I mention one of Dr. Lurito's utilities that  
21 has experienced a 25-percent change in its stock price  
22 in the last year because of the reaction to what's  
23 happening in New York, so we are seeing more volatility  
24 across the board. Some of it driven by diversified  
25 activities but some of it driven by the regulated

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1 activities.

2 Q. Do you think that price spike in Avista stock  
3 is reflective of its regulated side?

4 A. I think the action is reflective of both. I  
5 think some of the big run-up was because of enthusiasm  
6 about some of its unregulated activity, but I think the  
7 subsequent collapse has been driven by concerns about  
8 the regulated activity. I have with me, for example, a  
9 Merrill Lynch report issued 19 June that according to  
10 CNBC had a big effect on the price where they take  
11 Avista off of their sizzle list and put it on their  
12 fizzle list, and in enunciating the reasons, they talk  
13 about the power spikes. They talk about this case.  
14 They talk about the PCA. They also talk about other  
15 things happening in their business, so I think as to  
16 Avista, you can see this both kinds of events are  
17 causing investors to revise their expectations.

18 Q. Is the document you are referring to, is that  
19 part of the record?

20 MR. MEYER: No.

21 THE WITNESS: I think it's very helpful for  
22 understanding an example of how the largest investment  
23 advisory organization reacts and looks at both the  
24 regulated and the unregulated events in making its  
25 assessment of the Company.

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1 MR. MEYER: If you like, we could make copies  
2 and have that introduced.

3 COMMISSIONER HEMSTAD: I think that would be  
4 helpful.

5 JUDGE SCHAER: That would be Exhibit 151 for  
6 identification, then.

7 Q. (By Commissioner Hemstad) When you say that  
8 now all utilities have great risk, in this state, we  
9 haven't had the misnomered deregulation that has  
10 occurred in other states, and Avista Utility as with  
11 the other utilities being regulated are still  
12 rate-based and rate-of-return regulated, so are you  
13 suggesting that the risk in that environment is  
14 equivalent to utilities in other states where  
15 substantial restructuring legislation has occurred?

16 A. I'm not suggesting it's equivalent, but I'm  
17 suggesting that the regulators here in Washington  
18 cannot shield their jurisdictional utilities from the  
19 effects of decisions made in the other Washington or in  
20 Sacramento or other places because we do have  
21 integrated power markets and integrated transmission  
22 systems, so things like price volatility that didn't  
23 prevail in the Northwest is now prevailing, I think, in  
24 part because of the spillover of effects beyond the  
25 borders of the state.

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1           So there are elements of risk in this  
2 business that are driven not by state regulatory  
3 actions but by federal regulatory actions and things  
4 that happened in the neighboring states, and I think  
5 that's one of the kinds of things that reflects the  
6 reason that Standard and Poor moved Avista from a  
7 business position of three when I testified in Idaho in  
8 1998 to a position of five now, which is right in the  
9 middle of the pack.

10           For years and years, the perception was that  
11 companies up here and especially the old Washington  
12 Water Power were in a world apart from a lot of the  
13 things that were affecting electric companies around  
14 the other states. I think that has eroded, and I think  
15 Standard and Poor's in May of 1999 recognized that when  
16 they put Avista in the middle of the pack in terms of  
17 relative risk.

18           Q.       So that I understand your bottom line  
19 position, you use a group of comparables that have some  
20 roughly equivalent unregulated activities comparable to  
21 Avista, and as a best benchmark on the grounds that you  
22 don't believe that it is realistic or possible to  
23 isolate the utility activity in the contemporary world.

24           A.       I don't believe it's realistic or possible.  
25 I think Dr. Lurito has made an attempt, and I think if

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1 you look carefully at the results of his attempt that  
2 he has not been successful, because I don't think it's  
3 possible to find pure play.

4           There are two conceptual ways. When I teach  
5 finance at the university, there are two ways to do it.  
6 You either look for pure-play companies out there that  
7 are strictly in the business you are interested in and  
8 evaluate their financial parameters and infer that's  
9 true of the business you are looking at. The other is  
10 the top-down approach where you evaluate the business,  
11 the parent, and you try to sort out the cost within the  
12 business.

13           I don't think either method is feasible. In  
14 fact, Mr. Hill showed you a picture yesterday which was  
15 for Moody's that he represented, I believe, was kind of  
16 a disaggregation, but when you look at the Moody's  
17 publication, it's really looking at pure play and  
18 hypothetically what pure-play relative risk would be.

19       Q.       But there are still pure-play regulated  
20 utilities in the marketplace.

21       A.       Mr. Hill mentioned yesterday water utilities,  
22 and yes.

23       Q.       How about electricians?

24       A.       No, sir.

25       Q.       Are there none at all?

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1       A.       I can't identify a company that's both a pure  
2 play and has the kind of information that we use in  
3 doing DCF analysis.  There is Green Mountain Power,  
4 which is a very small relatively pure-play electric  
5 utility, but it's not followed by Value Line.  It  
6 doesn't have the bond ratings.  It doesn't have  
7 analysts who make predictions and IBS and Zach's, which  
8 Dr. Lurito and Mr. Hill and I use as a basis for  
9 investor expectations.

10       So if you go to a utility that's large enough  
11 to be able to make the observations you need to  
12 implement these models, you move to utilities that are  
13 no longer Dr. Lurito's pristine untouched utilities.  
14 It is my opinion -- and I think Dr. Lurito's experience  
15 points that out -- there are no pristine untouched  
16 utilities that are large enough to have the market  
17 information you need to make this kind of analysis  
18 which we are using to estimate the cost of equity in  
19 the capital structure.

20       Q.       But your position would appear to be that, at  
21 least in the comparables that you are able to look at  
22 where there are other unregulated activities presumably  
23 of greater risk, that the regulated utility ratepayers  
24 are not burdened with any additional risk from that  
25 activity.

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1       A.       Not that is perceptible and in the view of  
2 investors. When Value Line says, Are these an electric  
3 and gas utility, they say yes. When Moody's and  
4 Standard and Poor's puts them in boxes, they put these  
5 companies in the box of regulated electric and gas  
6 utilities. Yes, they have other activities, but they  
7 are not material enough to make a difference to those  
8 investment advisory organizations, and in my view, they  
9 are not material enough to change the answer, and  
10 Mr. Hill and I used very similar companies because  
11 that's what's out there.

12       Q.       What is your view about the relative degree  
13 of risk of a hydropower based company as against the  
14 essentially nonhydropower?

15       A.       I believe the risk is at a parity. I think  
16 you have to look at the other characteristics of the  
17 utility. You just can't say, If you tell me it's  
18 hydro, I know it's less risk, because even though hydro  
19 has many wonderful characteristics, it has its own set  
20 of risks. It has environmental risks. It has the  
21 weather risk in terms of stream flows, and it has the  
22 risk that when the hydro is not available, you have to  
23 go out in the market and replace it so you become  
24 subject to the market for replacement power, so there  
25 was a time when, I think, investors perceived there to

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1 be a significant disparity between the risk of hydro  
2 utilities and non hydro utilities, but I think that has  
3 disappeared in part because of the hydro risks have  
4 increased, and in part because some of those other  
5 risks, like Mr. Hill mentioned yesterday, nuclear  
6 risks, but there was a time when the market was  
7 extremely sensitive to nuclear risk, but as we've gone  
8 past construction and now we're in operation, we  
9 actually have companies that are willing to buy nuclear  
10 power plants from our companies.

11 So I think the disparity that once existed  
12 has been narrowed, and now you have to look at other  
13 characteristics, and one clear characteristic is  
14 because of the inherent volatility of hydropower, then  
15 the absence of a power cost adjustment with hydropower  
16 certainly increases the risk because the availability  
17 of hydropower is affected by conditions beyond  
18 management's control. You can't manage around the  
19 weather, so I think its clear that investors say, and  
20 again, we can look to investors and listen to them.  
21 Moody's, Standard and Poor, and this Merrill Lynch all  
22 say there is a clear distinction between Idaho and  
23 Washington where there is a PCA in Idaho and there  
24 isn't one in Washington, and clearly, if you have  
25 variability in costs because of the hydro, and in

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1 Idaho, you knock off the tops and you fill in the  
2 valleys, you are going to see less variability in  
3 earnings than you do with the same system, the same  
4 company in Washington where in good water years, you  
5 get less cost and bad water years, more cost.

6 Q. I asked this question of Dr. Lurito. So if  
7 we were to adopt a PCA, does that reduce the risk, and  
8 therefore, the rate of return?

9 A. I think adoption clearly changes the risk and  
10 it clearly should be fed back into the allowed cost of  
11 equity. In my analysis, I attempted to do it  
12 predicated on the PCA being adopted because my  
13 benchmark group has similar adjustments, and seven of  
14 Mr. Hill's companies have similar adjustments, so I  
15 think if you use these groups that are protected from  
16 this kind of risk, the cost of equity already has built  
17 in that adjustment, but I'm very clear -- I want to be  
18 very clear with you -- that all else being equal, there  
19 is more risk without a PCA than with. I think the  
20 investment community has told us that clearly and  
21 concisely.

22 COMMISSIONER HEMSTAD: Thank you. That's all  
23 I have.

24  
25

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1 CROSS-EXAMINATION

2 BY CHAIRWOMAN SHOWALTER:

3 Q. I have just got a follow-up to Commissioner  
4 Hemstad's questions on the regulated and nonregulated  
5 aspects of your comparison. I heard you say that your  
6 group represents about the same ratio of nonregulated  
7 to regulated activity, roughly, or what it should be?

8 A. I think it depends on what you use. In terms  
9 of revenues, certainly Avista has a larger percentage  
10 of revenues from nonregulated activities than any of my  
11 groups, because my group had to be predominantly  
12 regulated activities. In terms of assets of  
13 investment, Avista really has -- and you can see this  
14 from Mr. Hill's Schedule 2; that their asset  
15 concentration in nonregulated activities is not that  
16 great.

17 I didn't endeavor to make a comparison with  
18 these companies and Avista. What I used was what the  
19 investment community does in terms of characterizing  
20 these companies, and these are the companies that are  
21 characterized by the investment community as electric  
22 utilities that have the same bond rating as Avista has  
23 of a single A.

24 Q. Then just not looking at Avista but looking  
25 at your group and looking now at the nonregulated side

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1 of things, does it make a difference or should it make  
2 a difference what those nonregulated activities are; in  
3 other words, not all nonregulated activities are the  
4 same, I take it?

5 A. I absolutely agree, and three years ago I was  
6 hired by the Public Utility Commission of Hawaii to  
7 look at Hawaii Electric and the nonregulated  
8 diversification of Hawaii Electric and to determine if  
9 that was having an effect on the parent's ability to  
10 raise capital such as they weren't able to support  
11 their underlying utilities, and part of that analysis  
12 was to look at the particular businesses that like  
13 American Savings Bank that Dr. Lurito was talking about  
14 earlier today, and clearly from that experience and my  
15 other reading, investors don't perceive all unregulated  
16 businesses as being the same and having the same risk  
17 and having the same interaction with the regulated  
18 business, but that being said, again, my benchmark is  
19 one that's kind of already passed the smell test of the  
20 investment community because these are companies that  
21 have been put in to do the regulated electric and gas  
22 box with single A credit, so I believe that whatever  
23 unregulated businesses are incorporated in those 11  
24 companies are not such that the bond rating agencies or  
25 Value Line say that they need to be excluded from the

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1 family of regulated and electric gas companies.

2 Q. That may be, but aren't you asking us to  
3 basically hold Avista to the same standards of this  
4 other group?

5 A. I'm asking you to accept the capital  
6 structure of this other group and the return on equity  
7 requirements of this other group in setting the rates  
8 for Avista, because I believe this represents a  
9 reasonable estimate of the cost of capital to a  
10 electric and gas utility.

11 Q. But your calculation includes, it factors in  
12 these nonregulated aspects, and how do we know the  
13 degree of influence that the nonregulated aspects had  
14 in that group or how different they may be, or that is,  
15 is one is banking and the other is satellite  
16 telecommunications, or did you take that into account?

17 A. Well, I did review the Value Line and I did  
18 review the 10-K's for each of these companies to see if  
19 there were any reason to exclude them, and I saw no  
20 reason to exclude them.

21 One thing I think is important, and this goes  
22 back to Mr. Hill's picture and the original picture  
23 that was in the '98 Moody's publication. He left out a  
24 very important bubble, the biggest bubble of all, which  
25 is the integrated utility, because what Moody's said

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1 was, if you had a pure transmission company, it would  
2 probably be here. If you had a pure distribution  
3 company, it would be here. If you had a pure generation  
4 company, it would be above, and the pure trading  
5 company would be further out, but they had the biggest  
6 bubble in the middle was the integrated utility, and  
7 the integrated utility is on the line with all of these  
8 because it incorporates all of these. (Witness  
9 indicating.)

10 Q. But then there is the wild card, which is the  
11 nonregulated completely, the telecommunications  
12 nonregulated or the banking activity?

13 A. Yes, Madam Chairwoman, there is a wild card,  
14 but I think we need to put the size of the wild card in  
15 perspective. It's the 53rd of the 52, or however many  
16 wild cards in have in the deck.

17 For most of these companies, for all of these  
18 companies, while they have unregulated activities, the  
19 magnitude in terms of revenues, assets, and risk  
20 exposure is not such that investors put them in a  
21 category other than electric and gas. They do have  
22 these other activities, and investors do talk about  
23 them when Value Line tells investors what this company  
24 does. It has a couple of lines about its unregulated  
25 activity, but the bulk of the conversation in the Value

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1 Line and in the 10-K's and the bond rating analyses is  
2 about their regulated utility. That's the doll and  
3 there is a tail, but the doll, I think, predominates in  
4 defining what investor return requirements are, and  
5 that's the way I've approached it and the Mr. Hill has  
6 approached it; that these firms are as good as you can  
7 do, and I think while there is probably some effect  
8 from the unregulated activities, at present, given  
9 investor expectations, it is not so large as to distort  
10 the capital structure and the cost of equity that we  
11 derive from market information.

12 Q. One last question. Maybe your answer would  
13 be similar to the one you just gave, but how do you  
14 take into account management philosophy in your  
15 comparable companies regarding the nonregulated side?  
16 In other words, if they want to have a risky business  
17 and take a lot of risks in the nonregulated side,  
18 that's okay, but I imagine that the investors are  
19 looking at that, so again, the question is, does that  
20 sort of unknown or external to the regulated world of  
21 factor overly affect our regulated judgments if they  
22 are not excluded?

23 A. Well, I think as to my comparable companies,  
24 I think if you did have a management declaration, that  
25 that led investors to believe that this is not your

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1 father's utility anymore, that there was going to be a  
2 significant change, and that materially affected  
3 investors' perceptions of the company, I think the  
4 investment community would put it in a different box  
5 than regulated electric and gas.

6           Certainly, management opinions have an  
7 effect. One of the things that Moody's talks about in  
8 the article that Mr. Hill was referring to that came  
9 from my work papers is that management statements --  
10 let me read it to you because I think it goes directly  
11 to the point. Here on Page 7: "A senior executive of  
12 one of the larger utilities in the country recently  
13 stated at an analysts' briefing that investments in  
14 power marketing, global, IPP development, and nuclear  
15 consolidation are not necessarily riskier business  
16 enterprises than the regulated utility subsidiaries.  
17 This type of intangible management factor that  
18 contributes to negative outlooks for the company bond  
19 ratings. The statement may be one true from a  
20 shareholder perspective, but it does not give comfort  
21 to the bondholders."

22           So Moody's clearly listens to those  
23 statements and reacts accordingly. The companies that  
24 I've looked at as my comparable group have the same  
25 bond rating as Avista, so I think the bond rating

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1 agencies have tracked what management is saying, and  
2 they incorporate that into their evaluation of the  
3 company.

4 CHAIRWOMAN SHOWALTER: Thank you.

5

6 CROSS-EXAMINATION

7 BY COMMISSIONER GILLIS:

8 Q. You were discussing the increased risks that  
9 Avista faces in the current environment. Are the  
10 drivers of that risk due to general trends in the  
11 industries, or are they due to specific factors unique  
12 to the Company?

13 A. Well, I think they are a combination of both  
14 and an interaction of both. I think the general  
15 increased volatility of electric prices is a national  
16 trend that is caused by a number of things, primarily  
17 the open access and the coming of the power exchange in  
18 the state of California and this part of the world, but  
19 I think that interacts with some uniquely Avista  
20 characteristics in that it is so dependent on hydro  
21 relative to Puget, relative to Idaho Power and other  
22 utilities in this part of the world that the volatility  
23 of the power market when you have to replace  
24 hydropower, and especially when you don't have a PCA,  
25 interacts to increase the risk, so you have a national

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1 phenomenon, which is volatility, and a regional  
2 phenomenon, which is the California effect, we'll call  
3 it, and that interacts with the resource mix of Avista  
4 and the regulatory framework in which Avista operates,  
5 so you put all of those together and the outcome is  
6 more risk, so when S and P said Avista moves from the  
7 low risk end of the class to the middle of the class  
8 with respect to risk, those are the kinds of phenomenon  
9 it talks about. Some national, some regional, and some  
10 particularly pertinent to the characteristics of this  
11 company.

12 Q. As far as the national factors, those would  
13 be accounted for in investor decisions with respect to  
14 most any energy company; is that right?

15 A. Any energy company, and I think particularly  
16 electric and gas companies that are like those in my  
17 comparable group because I think the open access of  
18 electric and gas is affecting companies in every region  
19 of the country, some in different ways, but I don't  
20 think any region of the country is spared the increased  
21 uncertainty about the cost of electricity and the cost  
22 of gas.

23 Q. In defining your comparable set of companies,  
24 would the ideal be to find, noting your earlier  
25 statement that you don't really see pure play as a

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1 realistic concept, but companies as close to possible  
2 as pure play as the company that we are making a  
3 regulatory decision about, isn't that what we want to  
4 have for our comparable companies, and I guess to  
5 follow that, wouldn't it be correct to assume that any,  
6 as long as they are energy companies with electric,  
7 gas, energy companies that the national risk changes  
8 are already going to be built into the risk, so  
9 wouldn't we want to avoid any comparable companies that  
10 reflect in this area the company-specific risk factors  
11 you've described?

12 A. Well, there is a trade-off when you are  
13 coming up with your comparable group. On one hand, you  
14 want a group as similar as possible and you want to  
15 eliminate extraneous influences that would affect your  
16 ability to identify the risk and return you are  
17 seeking.

18 On the other, you want a large enough group  
19 so that if you miss your reading on one, it doesn't  
20 distort the financial result. Mr. Hill has a good  
21 discussion of the fact you want a large, not a really  
22 small sample because of just the sampling effect of  
23 minimizing your sampling error.

24 The other problem is you need to find  
25 companies where you have all the information you need,

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1 like the growth forecast from investors, so that you  
2 can make an informed projection. I agree with what  
3 Dr. Lurito said that it's very difficult for me to get  
4 inside investors' heads, but fortunately for larger  
5 companies, investment analysts make public predictions  
6 of what they think the earnings are going to be in the  
7 short term and the long term so you can use those  
8 objective published analyst estimates to inform your  
9 guess, because I agree with Dr. Lurito. You are not  
10 interested in what I think. You are interested in what  
11 the investor that supplies the money thinks.

12           When you limit yourself to those companies  
13 where you have this kind of rich information  
14 environment, you eliminate a lot of companies that  
15 otherwise you might say are pure play or closer, so I  
16 believe that in light of these trade-offs, the 11 I've  
17 chosen are as good as you can do in terms of having the  
18 information you need, closeness to Avista utility  
19 operations but a large enough sample so that one  
20 incorrect reading does not throw off your result that  
21 much.

22           COMMISSIONER GILLIS: I can't think of  
23 anything else to ask.

24           JUDGE SCHAER: We are going to take our lunch  
25 recess at this point and be back at 1:30. We are off

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1 the record.

2 (Lunch recess at 12:15 p.m.)

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1 times as a staff member of the Public Utility  
2 Commission of Texas, and for 25 consecutive times, the  
3 Commission agreed with me.

4           But that doesn't mean that my recommendations  
5 were sound; although, I would say that the Texas  
6 companies continue to prosper, and since leaving the  
7 Commission, I've continued to be hired by the  
8 Commission as a consultant, and as recently as Monday,  
9 consulted with the Commission on a policy matter, so I  
10 think the fact that my advice has been sought over time  
11 by the same regulatory agencies would suggest that  
12 there is some credibility given my advice, but let me  
13 quickly also say that we live in a dynamic and world,  
14 and I would certainly not live by the advice or the  
15 rates of return or the capital structure or any other  
16 specific recommendation I made in the past to be  
17 applied now. I think we are in a very difficult  
18 situation, and I appreciate this commission's wrestling  
19 with the situation of we are moving into unchartered  
20 waters. The dynamics of change in electric and gas  
21 industry are being dictated by forces that I don't  
22 understand and I'm not sure anybody understands, and I  
23 think the best we can do in this uncertain period is --  
24 the best judgment we can make and be ready to be  
25 flexible and revise our opinions if events prove us

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1 wrong.

2 CHAIRWOMAN SHOWALTER: I just remembered I  
3 have one more. You may have covered this in your  
4 rebuttal testimony, but it came up when Mr. Lurito was  
5 mentioning that the debt equity he is recommending is  
6 above what you were recommending or testified to in the  
7 Idaho hearing. Is that statement generally accurate,  
8 or could you make it accurate and then what is your  
9 response?

10 THE WITNESS: The statement is accurate, and  
11 Mr. Hill mentioned the same thing. In 1998, I proposed  
12 a capital structure with 38-percent equity, which was  
13 based on taking consolidated Avista and pulling out the  
14 unregulated investment, assigning the equity to the  
15 unregulated investment plus the identifying debt that  
16 went with the unregulated investment and then assuming  
17 everything else was the utility.

18 That was an assumption because Avista is not  
19 a holding company. It doesn't have a separate capital  
20 structure, but there are four reasons why I don't think  
21 what I did in Idaho doesn't apply here. One, in Idaho,  
22 there has been a history of not accepting hypothetical  
23 capital structures but instead working from the capital  
24 structure of the company, and this is the way they  
25 treated Avista in the past and this is the way the

01857

1 Staff indicated they wanted to treat Avista this time.  
2 This is unlike this Commission, which has a history of  
3 accepting hypothetical capital structures.

4 The second difference is that in Idaho, I was  
5 very clear in saying that if you accept this capital  
6 structure, which is out of line with my comparable  
7 group and out of line with the industry, it is  
8 extremely important that you adjust the rate of return  
9 on equity to fit the new capital structure, so you  
10 would need a higher rate of return on equity than the  
11 comparable group because you are applying it to a  
12 capital structure with more financial risk with less  
13 equity. I made that argument many times in my  
14 testimony.

15 The third difference is I pointed out in the  
16 Idaho testimony that the capital structure I was  
17 recommending would barely supports a single A rating  
18 because at that time, the S and P risk profile was  
19 three, which is at the lower end of the risk, and if  
20 you look at that matrix we were talking about yesterday  
21 with Mr. Hill, the capital structure would be  
22 sufficient but barely sufficient to maintain any rate.  
23 Currently, is Avista is a five. In the summer of '99,  
24 S and P revised its business profile to move Avista up,  
25 so now that capital structure will not support a single

01858

1 A, so I don't think it is an appropriate capital  
2 structure even in a jurisdiction that tries to work  
3 with the existing capital structure.

4 The fourth and final reason is that in Idaho  
5 there is a power cost adjustment factor which offsets  
6 the greater risk of a lower equity ratio, and that  
7 factor, I think, should be considered in assessing the  
8 capital structure as well as the return on equity.

9 CHAIRWOMAN SHOWALTER: Thanks.

10 JUDGE SCHAER: Is there any redirect,  
11 Mr. Meyer?

12 MR. MEYER: There is none. I do have a  
13 housekeeping matter. Commissioner Hemstad had asked  
14 that for the benefit of the record that we introduce as  
15 an exhibit the sizzle to fizzle Merrill Lynch report  
16 dated June 19th, and that has previously been marked as  
17 a document as Exhibit 642 but was not admitted. I  
18 would move for the admission of that at this time.

19 JUDGE SCHAER: Any objection? The document  
20 is admitted. Is there anything further for this  
21 witness?

22 MR. FFITCH: Your Honor, this is one other  
23 housekeeping matter. With regard to Public Counsel's  
24 cross-examination exhibits for Dr. Avera, Exhibits 138  
25 and 142, Your Honor, make reference to specific

01859

1 documents. 138 refers to a Moody's report that both  
2 Dr. Avera and Mr. Hill have talked about in their  
3 testimony. It was not attached to our exhibit, and  
4 we've got copies of that to supplement the existing  
5 cross exhibit.

6 Exhibit 142 makes reference to an AG Edwards  
7 electric utility stock update by reference, and we  
8 became aware that we had not provided that with the DR  
9 itself, and we are going to supplement that exhibit  
10 also so that the actual referenced study is part of the  
11 record. I've conferred with Mr. Meyer. I don't  
12 believe the Company has an objection to these  
13 documents. I don't believe Staff has an objection  
14 either, Your Honor.

15 JUDGE SCHAER: Why don't you distribute those  
16 at this time, please, Mr. ffitch. Is there any  
17 objection to the supplementation of those two exhibits  
18 Mr. Meyer or Ms. Tennyson?

19 MS. TENNYSON: No.

20 MR. MEYER: No.

21 JUDGE SCHAER: Then those documents will be  
22 admitted and included as a portion of Exhibit 138 and  
23 142.

24 MR. MEYER: May the witness be excused?

25 JUDGE SCHAER: Is there anything further for

01860

1 this witness? Hearing nothing, thank you for your  
2 testimony, Dr. Avera. Would you like to call your next  
3 witness, Mr. Meyer?

4 MR. MEYER: Yes. Dr. Jon Eliassen.  
5 (Witness sworn.)

6 JUDGE SCHAER: Go ahead, Mr. Meyer.

7

8

DIRECT EXAMINATION

9 BY MR. MEYER:

10 Q. Would you please state your name and  
11 employer?

12 A. My name is Jon E. Eliassen, and I'm employed  
13 as senior vice president and chief financial officer of  
14 Avista Corp.

15 Q. In that capacity, have you prefiled rebuttal  
16 testimony identified as Exhibit T-520?

17 A. I have.

18 MR. MEYER: I should note for the record that  
19 we have distributed an errata sheet for that testimony.

20 Q. With that errata sheet in mind, if I were to  
21 ask you the questions that appear in that prefiled  
22 rebuttal, would your answers be the same?

23 A. Yes, they would.

24 Q. Are you also sponsoring what has been marked  
25 for identification as Exhibit 521?

01861

1 A. I am.

2 Q. Does that information contain true and  
3 correct information?

4 A. Yes, it does.

5 MR. MEYER: With that, Your Honor, I move for  
6 the admission of Exhibits T-520 and 521.

7 JUDGE SCHAER: Any objection? Those  
8 documents are admitted.

9 MR. MEYER: The witness is tendered for  
10 cross.

11 JUDGE SCHAER: Ms. Tennyson, do you have  
12 questions for Mr. Eliassen?

13 MS. TENNYSON: Yes, I do.

14

15 CROSS-EXAMINATION

16 BY MS. TENNYSON:

17 Q. Can you tell us what Avista's capital  
18 structure as of year-end 1999 was, and what I'm  
19 primarily interested in was the percentage of common  
20 equity?

21 A. Yes, I can. The percentage of common equity  
22 at the end of 1999, and that included a full conversion  
23 of the recons, the convertible preferred to common, and  
24 also reflects a year-end write-down of one of our  
25 subsidiaries was 43.6 percent.

01862

1 Q. In your testimony, you assert that in  
2 determining the capital structure for Avista that the  
3 Commission should exclude consideration of short-term  
4 debt; is that correct?

5 A. Yes, I state that.

6 Q. Now, do you disagree with Mr. Hill that  
7 Avista does consistently use short-term debt as a  
8 financing mechanism.

9 A. We definitely do use short-term debt, and I  
10 think one of my exhibits shows the amount of short-term  
11 debt that has been outstanding. It does vary from  
12 amounts that may exceed 100 million. It's also at zero  
13 many times, so on average, it's a much lower figure  
14 than you would find at a capital structure at a point  
15 in time at year-end.

16 Q. In referring to Exhibit 521?

17 A. Yes. I believe that's Page 2.

18 Q. Looking at Page 3 of Exhibit 521, on this,  
19 you list the monthly cost of short-term debt from  
20 January 1999 to May 2000.

21 A. That's correct.

22 Q. Would you accept subject to check that the  
23 average of those amounts, those percentages you have  
24 indicated, is 5.79 percent?

25 A. I would accept that subject to check. I

01863

1 would also point out that that represents rates that  
2 were in effect last year as short-term rates continued  
3 to rise, and even as Dr. Lurito talked about this  
4 morning, short-term rates are at higher levels today  
5 than they were a year ago.

6 Q. This does include four months out of this  
7 year, does it not?

8 A. Yes, it does.

9 Q. This only provides us for the last year and  
10 four months. Mr. Hill had figures that allow us to  
11 calculate the average amount of short-term debt  
12 outstanding over two years, three years, four years;  
13 correct?

14 A. I would accept that. I don't know how his  
15 calculation worked.

16 Q. Yet in your testimony, you have used the cost  
17 of short-term debt as seven percent; is that correct?

18 A. I think that's representative. It's actually  
19 a little bit lower than what the effective cost of  
20 short-term debt to the Company was at the point in time  
21 we filed this testimony, but I used that as a  
22 representative rate that we expected that we could see  
23 including the commitment fees on lines of credit for  
24 the 12 months or 18 months that these rates might be in  
25 effect from this proceeding.

01864

1 Q. But at this point, you haven't shown that you  
2 have incurred short-term debt at seven percent at this  
3 point?

4 A. Oh, yes. The actual cost -- and you must  
5 include the commitment fees. There are always fees  
6 associated with lines of credit, so if you take into  
7 account the actual borrowing costs plus any fees  
8 associated with the line plus any usage fees that may  
9 be associated with the line, the actual cost at the end  
10 of, taking that all into account, costs as of May 26,  
11 was 7.49 percent.

12 Q. Mr. Eliassen, you were a witness in  
13 Washington Water Power's case brought before this  
14 Commission in 1985, were you not?

15 A. Yes, I was.

16 Q. Do you recall what the outcome of that case  
17 was? I can ask you a more specific question here. In  
18 the Commission's order in that case, U85-36, and that  
19 order came out in April of 1986, isn't it true that in  
20 that case, the Commission allowed Water Power a 12  
21 percent overall rate of return?

22 A. I would accept that. I don't have the order  
23 with me.

24 MS. TENNYSON: I do have copies of it  
25 available if the Bench would like to have those

01865

1 distributed.

2 THE WITNESS: When you say "rate of return,"  
3 that was on overall rate of return?

4 MS. TENNYSON: Yes. Your Honor, this is one  
5 of the matters that we referred to earlier that I have  
6 copies available. We haven't made it an exhibit. We  
7 can. There is a placeholder in the exhibit list for it  
8 if you would like to have it made an exhibit, and I do  
9 have copies.

10 JUDGE SCHAER: When you say there is a  
11 placeholder, are you saying it's been identified?

12 MS. TENNYSON: Not exactly. There is an  
13 empty number. Exhibit 522 I had indicated we would  
14 have an exhibit to be provided by Staff, but it has  
15 already been admitted. That was admitted as Exhibit  
16 149 under Dr. Avera, so I did not submit an exhibit nor  
17 did we mark that again as Exhibit 522, so if you would  
18 like to have this order as 522, we can insert it at  
19 that point.

20 JUDGE SCHAER: What I have been following is  
21 what I'll call the rule of convenience rather than  
22 strictly legal interpretation, and if there are  
23 portions of orders we may take judicial notice of them,  
24 but often it's useful if you provide them now so we  
25 have an easier time finding them when we look for them.

01866

1 If you would like to do that at this point, go ahead  
2 and distribute that.

3 JUDGE SCHAER: So I'm marking as Exhibit 522  
4 for identification a document which is entitled, Third  
5 Supplemental Order, Cause No. U-8536, Washington  
6 Utilities and Transportation Commission versus the  
7 Washington Water Power Company, and this is an order  
8 with 54 pages.

9 Q. (By Ms. Tennyson) Mr. Eliassen, if you could  
10 refer to Page 41 of this order that I've just passed  
11 copies out.

12 A. Yes.

13 Q. The Commission in that case allowed  
14 Washington Water Power a 12 percent overall rate of  
15 return; is that correct?

16 A. That is correct.

17 Q. Based on a 35-percent effective tax rate, the  
18 before-tax interest coverage consistent with that  
19 overall rate of return was 3.36 times, isn't it?

20 A. Yes.

21 Q. Turning back to your testimony on Page 2, in  
22 that case, you conclude that the evidence here  
23 continues to support the Company's 9.93 percent  
24 proposed overall rate of return; is that correct?

25 A. I believe it does in this case, yes.

01867

1 Q. That 9.93 percent rate of return was based on  
2 the 7.83 percent cost of long-term debt that Dr. Avera  
3 had testified to in his original testimony; correct?

4 A. Yes, that is correct.

5 Q. So you did not adjust the 9.93 percent based  
6 on the lower cost of long-term debt?

7 A. No. This is based on the original filing of  
8 Dr. Avera.

9 Q. Turning to Page 5 of your testimony, and  
10 specifically, Line 21. Here you state that the utility  
11 operations of Avista continue to have a need for  
12 external capital; correct?

13 A. That's correct.

14 Q. In Avista's 1999 Form 10-K to the SCC, the  
15 Company, on the other hand, stated that the Company  
16 estimated internally generated funds would provide all  
17 the funds needed for the its capital expenditures; is  
18 that correct?

19 A. Yes, and that was filed in March of this year  
20 based on 1999. Some situations have changed since then  
21 though.

22 Q. So which of these statements is correct? You  
23 told the stockholders and the SCC you wouldn't. You  
24 would internally generate all the necessary funds, and  
25 here, you say you have a need for external capital.

01868

1 A. We are generating internal funds, at least at  
2 this point in time when the 10-K was filed and the  
3 point in time when this was filed, we could generate  
4 enough internal cash to cover our Cap X but not cover  
5 all of the additional debt maturities and preferred  
6 maturities as well, so the Company will be net  
7 financing capital requirements for the utility over  
8 this next three-year period. I think those two  
9 statements are consistent.

10 Q. Turning to Page 6 of your testimony, you  
11 noted that Standard and Poor's gives the Company's  
12 business risk a position rating of five?

13 A. That's correct.

14 Q. You are referring there to Avista Corporation  
15 as a whole, not just the utilities portion; correct?

16 A. That's correct.

17 MS. TENNYSON: I have no further questions at  
18 this time.

19 JUDGE SCHAER: Mr. ffitch, did you have  
20 questions of this witness?

21 MR. FFITCH: Yes, Your Honor.

22

23 CROSS-EXAMINATION

24 BY MR. FFITCH:

25 Q. Good afternoon, Mr. Eliassen.

01869

1 A. Good afternoon.

2 Q. I'd like to ask you first to turn to Page 4  
3 of your rebuttal, which is Exhibit 520, and just to  
4 note that there, you indicate that the average equity  
5 ratio for electric utilities has increased from 41  
6 percent to about 45 percent from 1989 to 1998; is that  
7 correct?

8 A. Yes.

9 Q. Has the average equity ratio of the electric  
10 industry over the 10-year period of your report ever  
11 been as high as the 47 percent you are requesting in  
12 this proceeding?

13 A. I don't believe it has, no.

14 Q. The capital structures you report in your  
15 rebuttal cover a period which ends in 1998; right?

16 A. Right. That was the latest information we  
17 had available from Moody's, and we didn't have any  
18 better information available from any other source at  
19 that point in time.

20 Q. What are the average electric utility equity  
21 ratios expected to be in 2000 and 2001?

22 A. Based on Moody's expectations in this report,  
23 they looked as though they were going to be dropping  
24 off, and I think maybe that is reflected in part by  
25 what's going on in the industry itself with the

01870

1 vertically integrated utility being broken apart, more  
2 transmission distribution companies maybe leveraging  
3 themselves differently going forward reflecting the  
4 risk of that part of the business, but again, these are  
5 just Moody's estimated of what they expect to see going  
6 forward, not necessarily what's actually occurred.

7 Q. At this point then I'd like to refer to you  
8 what's been marked for identification as  
9 Cross-Examination Exhibit 523.

10 A. Could you tell me which of the data request  
11 numbers that was offhand?

12 Q. Response to Public Counsel No. 165. Just to  
13 refresh your memory, this response provides the source  
14 for the capital structure data we've been discussing,  
15 does it not?

16 A. I believe it does, because what I have marked  
17 as 165-A does have the Moody's industry outlook from  
18 year-end 1998.

19 Q. Yes, thank you, and I was referring to 165-A.  
20 Thank you for the clarification. If you look at the  
21 first Moody's page contained there, which is three  
22 pages back into the exhibit itself, you will note that  
23 the Moody's project average electric utility equity  
24 ratios in 2000 and 2001 are 39.9 percent and 41  
25 percent; is that right?

01871

1       A.       Yes, that's correct.  Again, these were  
2 estimates made by Moody's at the end of 1998 based on  
3 what they were perceiving may happen in the industry at  
4 that point in time.  I doubt now they have updated any  
5 of the numbers for anything that's actual, and I doubt  
6 they fall into those levels.

7       Q.       Let's turn now to the second page, the  
8 attachment which is the next page, and we see there  
9 that that is a page from the 1995 Moody's Investor  
10 Service Report, is it not?

11       A.       Yes, it is.

12       Q.       And we see there under the projections for  
13 1997, in the far right-hand column the last number in  
14 the tables, we see a projection of 44 percent for 1997,  
15 do we not?

16       A.       That is correct.  The actual they report here  
17 was 44.7 for that same period.

18       Q.       That's pretty close, is it not?

19       A.       The actuals came in a little higher than what  
20 their estimates were.

21       Q.       Only .7 percent higher though.

22       A.       I think what happens though is if you look at  
23 their report from 1998, there is one paragraph that  
24 starts to talk about how they see the divergence of the  
25 industry taking place, and we see that ratings within

01872

1 power company families diverging from one another, so I  
2 think within distribution and transmission utilities  
3 versus IPP's and generating companies, you may start to  
4 see different capital structures being utilized, and I  
5 think that's what we are looking at here, and that's in  
6 the Moody's report from 1998.

7 Q. Do you think these numbers are wrong that we  
8 are seeing on these pages?

9 A. No. I'm just saying that I think that what's  
10 they were using at that point in time to start to look  
11 at different cap structure and leverage rates might be  
12 used in the industry.

13 Q. Mr. Hill reports at Page 18 of his testimony  
14 that the average equity ratio, a combination gas and  
15 electric companies, was 40 percent of total capital. I  
16 don't know if you need to check that or not.

17 A. That's the number he got from the CA Turner  
18 report.

19 Q. Did you directly address that fact anywhere  
20 in your rebuttal?

21 A. No, I don't believe so, not that report.

22 Q. Now could you please turn to Data Request  
23 167, and that's been marked for identification as  
24 Exhibit 524. There, we asked, did we not, if it was  
25 your testimony that Public Counsel's recommended

01873

1 capital structure was an inaccurate representation of  
2 how Avista capitalized its utility operations, and your  
3 answer was that it was accurate, quote, "as of a point  
4 in time." -- I'm referring to the last sentence -- end  
5 quote?

6 A. Yes.

7 Q. But was not sufficient to maintain an  
8 investment-grade credit rating over time. Is that a  
9 fair characterization?

10 A. Yes, it is. It's one of the concerns that we  
11 had about picking a capital structure at a point in  
12 time rather than taking something that's more  
13 representative of the industry, perhaps either  
14 Mr. Hill's group of companies and looking at actual  
15 capital structures that they've employed, or  
16 Dr. Avera's capital structures based on companies that  
17 are actually operating and are actually successfully  
18 operating and earning reasonable returns on their  
19 equity, and that's really what we have to have as a  
20 proxy for what we need going forward, not our capital  
21 structure at any given point in time.

22 Q. You are aware, aren't you, that Mr. Hill's  
23 capital structure recommendation is based on a six  
24 quarter average utility-only capital structure for  
25 Avista?

01874

1 A. Again, during that six-quarter period --

2 Q. Excuse me. You are aware it's based on a six  
3 quarter?

4 A. Yes.

5 Q. So when you use the phrase "point in time,"  
6 you mean the period which comprised the average utility  
7 capital structure September '99 through December of  
8 '99?

9 A. You can take it that way, because there have  
10 been a number of things the Company has done during the  
11 last 18 months that have changed the equity structure  
12 of the total company and of the utility, including  
13 stock buyback last year, including conversion to recons  
14 this year, and the elimination of some common equity,  
15 and including some write-off's at the end of last year  
16 that reduced the common equity of the entire company.  
17 So during this 18-month period, there have been a  
18 number of things that have impacted that ratio.

19 Q. Just to correct my question, the six-quarter  
20 period I referred to was September of '98 through  
21 December of '99.

22 A. Again, some of those things I mentioned,  
23 including the recons and the repurchase of common  
24 equity would have impacted those periods. It would  
25 have decreased the common stock outstanding and driven

01875

1 down the total common equity, including the portion  
2 that would have been allocated and used to support the  
3 utility business.

4 Q. You were the chief financial officer of  
5 Avista last year when you filed the rate case in Idaho;  
6 correct?

7 A. Yes.

8 Q. And you filed that case in 1998?

9 A. The Company filed it. I was not a witness in  
10 that case.

11 Q. The Company filed the case in '98, and you  
12 were employed by Avista at that time, were you not?

13 A. Yes.

14 Q. The equity ratio, the capital structure you  
15 filed in Idaho last year was 37.4 percent, which is  
16 below Mr. Hill's recommended 39 percent in this  
17 proceeding; correct?

18 A. That is correct, and Dr. Avera, of course,  
19 testified as to the reasons why we filed that way.

20 Q. That 37.4 percent utility-only equity ratio  
21 was based on Avista's year-end '97 capital structure;  
22 correct?

23 A. I'll accept that.

24 Q. So we know that at least for the past three  
25 years, you've capitalized your utility operations with

01876

1 a capital structure which has an equity ratio below 40  
2 percent; correct?

3 A. If you take the balance sheet and allocate  
4 the equity to the subsidiary companies and allocate the  
5 remaining capital to the utility, that is in effect  
6 what's happened in the last two-and-a-half years. We  
7 have done that to earn adequate returns on the equity  
8 we have employed in the utility business.

9 Q. You don't expect that to change this year, do  
10 you, Mr. Eliassen?

11 A. What to change?

12 Q. The equity ratio below 40 percent for the  
13 utility operations.

14 A. I would tell you that the equity ratio for  
15 utility operations will stay below 40 percent this  
16 year; however, we have filed and have orders in the  
17 three states necessary to issue up to 3.7 million of  
18 additional shares of common equity. We may not do that  
19 this year. We'll basically look at market timing to do  
20 it.

21 Q. We'll get to that, Mr. Eliassen. At this  
22 point, I'd like to ask you to turn to response to  
23 Public Counsel Data Request No. 171 that's been marked  
24 for identification as Exhibit 525. In this data  
25 request, we asked Avista to provide your most recent

01877

1 report to senior management or the board regarding how  
2 you intended to capitalize your utility operations, and  
3 you said in your response that you didn't prepare a  
4 separate report for the utility, and then you supplied  
5 your year 2000 capital structure projections, and  
6 that's the second sheet of the exhibit. So let's take  
7 a look at those projections.

8           If you look at the line near the bottom, so  
9 now I'm turning you to the second page of the exhibit,  
10 the balance sheet, look at the line near the bottom  
11 where it says "total capitalization" three lines up, we  
12 see that the total amount of capital used by Avista in  
13 2000 is expected to be very similar, a little less than  
14 the Company used in 1998; is that correct. It's 1.57  
15 billion in 2000 versus 1.59 billion in 1998.

16           A.       Yes.

17           Q.       Now if you look at the line a little further  
18 up, four lines up "total debt," there we see that  
19 Avista projects that it will use a little more debt in  
20 2000 than used in '98, 740 million versus 685 million.  
21 Is that a fair statement of the exhibit?

22           A.       Yes, it is.

23           Q.       We also know that the very large amounts of  
24 preferred stock that you show in 1998 and 1999 are  
25 mostly the convertible preferred, which you have said

01878

1 should be treated as common stock; is that right?

2 A. I don't know the exact number, but something  
3 in the range of 260 and 280 million that would be  
4 treated as common.

5 Q. Just for the record, that's a reference to  
6 Page 10, Lines 6 and 7 of your rebuttal testimony.

7 Now, if you could take a look at your  
8 response to Public Counsel Data Request No. 175. It's  
9 marked for identification as the next exhibit, No. 526.

10 A. Yes.

11 Q. In that exhibit, you recognize that this is  
12 the way the Public Counsel treated that capital also.

13 A. That's correct.

14 Q. My point is, absent consideration of that  
15 convertible preferred Avista -- excuse me. Absent  
16 consideration of that convertible preferred, Avista's  
17 preferred stock has been essentially constant over that  
18 three-year period; is that right?

19 A. Yes, that's correct.

20 Q. So if the total capital is lower, the total  
21 debt higher, and preferred stock constant -- are you  
22 with me so far?

23 A. Yes.

24 Q. -- the amount of equity with which Avista is  
25 to be capitalized in 2000 is projected to be a lower

01879

1 percentage of total capital than it was in 1998;  
2 correct?

3 A. Again, I would say that's at a point in time  
4 and not a level of common equity the Company can  
5 sustain long-term.

6 Q. But with your qualifications, that is a  
7 question, is it not?

8 A. Yes. At this point, in time, that's what it  
9 represents.

10 Q. I'm just going to refer you back to the  
11 preceding exhibit again to the balance sheet schedule  
12 in Exhibit 525. If we take a look there at the "total  
13 capitalization" section of the exhibit, the equity  
14 capital shown on that schedule is 43.3 percent for the  
15 year 2000. Would you accept that subject to check?

16 A. Yes, I would. Basically, it's the same level  
17 as the end of 1999.

18 Q. That includes Avista's equity investment in  
19 its unregulated subsidiary operations; right?

20 A. It does at that point, yes.

21 Q. Now, we see in the upper half of this page in  
22 the line "investment and subsidiary companies," and  
23 that's essentially in the center of the assets portion  
24 of the exhibit, six lines down in the assets listings,  
25 see there that Avista is projected to reduce its

01880

1 investment in subsidiaries somewhat from 271 million in  
2 1998 to about 220 million in 2000.

3 A. That's correct.

4 Q. But the level of subsidiary investment in  
5 2000 is not much different from the level that existed  
6 in '99, is it?

7 A. About 10 million dollars less according to  
8 this.

9 Q. Would you go back to your response to Data  
10 Request 165, which we've identified as Cross Exhibit  
11 523. Now I'm referring you to part Part C of that, so  
12 we are just looking at the first page, the response to  
13 the data request cover sheet.

14 In part C of that, we asked to you describe  
15 the differences between the manner in which the  
16 utility-only capital structure you presented in Idaho  
17 and the utility-only capital structure presented by  
18 Public Counsel in this proceeding are different, and  
19 you provided no description of differences; is that  
20 correct?

21 A. Yes, that's correct.

22 Q. Your answer is, We believe the counsel has  
23 all the information and data needed.

24 A. You had the original filing in Idaho, and you  
25 had the information from your current filing.

01881

1 Q. Are there any substantial differences?

2 A. I didn't go back and check substantial  
3 differences. I'm not following your question, I guess.

4 Q. Well, the question is the same that was posed  
5 in the data request, and I'm just asking you again if  
6 there are any substantial differences you wish to  
7 identify between the utility-only capital structure  
8 presented in Idaho and that presented by Public Counsel  
9 in this case?

10 A. No. I think Public Counsel has taken from  
11 our records a utility-only snapshot of the capital  
12 structure at any point in time, and my only point is --

13 Q. I understand that you've made some arguments  
14 in this case about why you don't believe that's an  
15 appropriate approach to take, but nevertheless, you are  
16 not able to identify any differences.

17 A. There is a difference of time, but I'm not  
18 sure there would be any difference in methodology in  
19 terms of the numbers.

20 Q. That's what I'm asking you.

21 A. The point is though --

22 MR. FFITCH: I don't have a question pending  
23 at this time, Your Honor.

24 MR. MEYER: As long as the witness has been  
25 allowed to complete the answer to that question. Do

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1 you have anything else to add, Mr. Eliassen?

2 THE WITNESS: No, not right now.

3 JUDGE SCHAER: Go ahead, Mr. ffitch.

4 Q. (By Mr. ffitch) I'd like to turn now to the  
5 issue of Avista's 1999 stock buyback program, and you  
6 state at Page 10 of your testimony that the common  
7 equity ratio was temporarily depressed due to Avista's  
8 stock buyback program; right?

9 A. Yes.

10 Q. That's your rebuttal testimony I'm referring  
11 to; is that correct?

12 A. Yes, that's correct.

13 JUDGE SCHAER: I believe that's the only  
14 testimony we have in this proceeding for Mr. Eliassen,  
15 Mr. ffitch.

16 MR. FFITCH: I believe you are right, Your  
17 Honor. I just wanted to make sure the record was clear  
18 and my mind was clear.

19 Q. If one were to put that equity back into  
20 Avista's '99 consolidated capital structure, the equity  
21 ratio would be about 48 percent; is that correct?

22 A. It would be between 48 and 49, yes.

23 Q. Now, according to your response to Data  
24 Request 176-C, and here I'm referring you to the next  
25 cross exhibit, which is 527 for identification. I'm

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1 referring to the first page of that exhibit.

2 A. I'm not sure what 176-C is though.

3 Q. Again, according to your response there, the  
4 stock buyback program commenced in May and ended in  
5 November of 1999; right?

6 A. That's correct.

7 Q. Do you have a copy of Mr. Hill's direct  
8 testimony with you?

9 A. Just a second. I have rebuttal but not  
10 direct.

11 MR. MEYER: May I approach the witness?

12 MR. FFITCH: I'm referring you to his  
13 Schedule 2, Page 2 of 6, and he has only filed direct  
14 testimony in this case.

15 JUDGE SCHAER: What's the exhibit number  
16 again, Mr. ffitch?

17 MR. FFITCH: Exhibit 623, Your Honor, Page 2  
18 of 6.

19 Q. (By Mr. ffitch) At the top of the page, we  
20 see that in March 1999 before the outset of the stock  
21 buyback program, Avista's equity ratio was as 47.12  
22 percent of total capital; are you with me?

23 A. Yes, that's correct.

24 Q. At the bottom of the page, the March '99,  
25 what was the equity ratio attributable to Avista's

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1 utility operations?

2 A. At the bottom of the page utility, only,  
3 40.46.

4 Q. Thank you. Am I correct to understand that  
5 the reason for the share buyback was because you  
6 thought the Company could make money by doing that?

7 A. In a sense, but we think the stock was  
8 substantially underpriced at \$15 to \$17, so we started  
9 the buyback program because of that with the intent  
10 that then stock could be reissued in future years at  
11 higher prices so that fewer shares would have to be  
12 outstanding to replenish the common equity of the  
13 Company.

14 Q. Anything else, any other reasons that the  
15 share buyback occurred?

16 A. Strategically, it was a good way to improve  
17 earnings. In the short term, many utilities were doing  
18 that in the last couple of years. We were one of  
19 probably 50 or 60 across the country that had share  
20 buyback programs either in place actively or  
21 inactively, so it was a way to improve the earnings and  
22 the return on existing equity at that point in time,  
23 but also as the price of stock moved up, a very cost  
24 effective way for us to reissue equity later on at a  
25 rate of return as the cash we had invested.

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1 Q. Anything else? Those are the reasons for the  
2 buyback?

3 A. Primarily.

4 Q. At Page 11 of your rebuttal testimony, you  
5 indicate the Company is now planning to issue common  
6 equity; correct?

7 A. We have filed for and gotten approval to  
8 issue common equity. Basically, the same amount of  
9 shares we were able to retire through the calling of  
10 the recons preferred stock in February of this year.  
11 We remember able to reduce the common equity  
12 outstanding by 3.7 million shares, and we filed and got  
13 approval to reissue those shares at some point in time  
14 into the future.

15 Q. Now please turn to DR 178, and that's Cross  
16 Exhibit 528 for identification. There we ask you to  
17 provide a copy of your report to Avista's board of  
18 directors seeking authorization to issue 3.7 million  
19 shares of stock, did we not?

20 A. Yes.

21 Q. You answered in Sub Part A, No written report  
22 was provided to the board. So the board authorized the  
23 Company to seek permission to issue 3.7 million shares  
24 of stock on the basis of no written information?

25 A. There was no specific report provided to the

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1 board of directors around this. What we talked about  
2 though was the fact that we could call recons at a  
3 price that was very cost effective to the Company,  
4 reduce the outstanding shares by the 3.7 million, which  
5 it did, and then get the authority to reissue those  
6 shares because we knew we would need that much  
7 additional common equity at some point in time, so  
8 there were reports given to the board, but not in the  
9 context of what you are asking for here.

10 The board did have the forecast for the year.  
11 They knew how much common stock was outstanding, knew  
12 that the recons had to be called mandatorily within 18  
13 months, and this was just a matter of taking them out  
14 of a point in time but needing then to replace that  
15 equity.

16 Q. Now you are indicating that there was some  
17 written material?

18 A. I don't recall that it was written. It was a  
19 verbal record to the board, and they get monthly  
20 statements, financial statements of the Company,  
21 internal statements of operations, but nothing  
22 specifically to this. It's pretty easy to see what we  
23 had done with recons.

24 In terms of calling recons, it was very  
25 specific in terms of the amount of number of shares it

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1 could be removed, in effect, from the capital structure  
2 through the conversion of the recons. That was  
3 documented and given to the board. That had nothing to  
4 do with this, but it led to the need to replace that  
5 common equity.

6 Q. So as I understand your answer, there was no  
7 written report to the board regarding this  
8 authorization. There was discussion, and the board had  
9 other general information available to it in various  
10 forms.

11 A. Yes, and over a period of time.

12 Q. You also stated that the reason you requested  
13 the 3.7 million shares to be issued is that in early  
14 2000 when you converted to convertible preferred that  
15 reduced common shares by 3.7 million; is that correct?

16 A. Yes.

17 Q. So when and if you issue this equity, it will  
18 simply restore the number of shares that existed prior  
19 to the conversion of the recons; is that correct?

20 A. That's correct.

21 Q. You go on to explain the additional equity  
22 should be used to fund a portion of the Company's  
23 capital expenditures and investments. Have I read that  
24 correctly?

25 A. Yes. It says that the purposes would include

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1 issuance of common stock to fulfill requirements of  
2 existing employee and director-related stock option  
3 plans or stock plans and other offerings that might be  
4 approved by the board in the future. We would still  
5 require board approval for the use of proceeds.

6 Q. Again, I'm referring to your testimony on  
7 Page 11 there, am I not?

8 JUDGE SCHAER: Just a moment, Mr. ffitich. I  
9 would like the witness to check that because it  
10 appeared to me he was reading something out of Exhibit  
11 528.

12 THE WITNESS: I answered in the context of  
13 what was in Exhibit 528, yes. It's the same answer.

14 Q. (By Mr. ffitich) Capital expenditures and  
15 investments is not what the board understood the equity  
16 would be used for, is it? If you look at the board  
17 minutes that are provided in response to Part B of this  
18 same DR, and again, we are in Exhibit 528 for  
19 identification.

20 A. Right. That's why I answered it the way I  
21 did. The board would authorize any issuance -- all the  
22 board authorized here was the initial filings with the  
23 state, get the approval from the state, and then the  
24 subsequent issuance would be subject to further  
25 discussion with the board and further approvals.

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1 Q. But I'm talking about the purpose of the  
2 stock issuance, and the board minutes indicate that you  
3 told the board that the equity was needed to supply  
4 employee and director-related stock option plans; isn't  
5 that right?

6 A. That was a near term and plan that had been  
7 approved by the board or had already been put in place  
8 by the board, so we needed stock for those plans plus  
9 other purposes for the Company going forward, but  
10 anything we would do going forward for Cap X or for  
11 investments, quote unquote, would be subject to further  
12 board approval.

13 Q. But that's basically a yes. They informed  
14 the board that the equity was needed to supply those  
15 employees and director stock option plans, and what I'm  
16 referring to, if you would like to look at the exhibit,  
17 is the third page of the Cross Exhibit 528, center  
18 paragraph there, first full paragraph. The page says  
19 178B at the top, and that's what I'm referring to.

20 The board also says that those stock option  
21 plans are currently being satisfied through stock  
22 repurchases. Is that a different stock repurchase plan  
23 than we were discussing earlier?

24 A. Yes, it is. We have some plans that we have  
25 open-market purchase options on. We can use

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1 open-market purchase or new-issue stock, depending on  
2 whether or not we have a new-issue stock available to  
3 us.

4 Q. Reading on, it's true, isn't it, that the  
5 board recognized their approval was not an approval to  
6 actually increase the number of shares outstanding, but  
7 was solely for the purpose of making such filings with  
8 the aforesaid Commissions?

9 A. Yes, that's correct. So any issuance under  
10 this has to have further approval by the board for  
11 whatever specific plan or use is intended.

12 Q. So that's why when we asked you for a draft  
13 prospectus in Data Request No. 134, which is marked for  
14 identification as Exhibit 529, you indicated that one  
15 didn't exist, and you did not provide one; isn't that  
16 right?

17 A. Right. None has been prepared.

18 Q. I'd like to go back and pick up one thing I  
19 skipped and then I think we are done, Mr. Eliassen.  
20 At Page 5 of your testimony, Lines 15 through 18, you  
21 state that risk can be mitigated through a power cost  
22 adjustment mechanism, but if I refer you to Exhibit 530  
23 for identification -- again, it's a response to Public  
24 Counsel Data Request No. 166 -- Avista hasn't prepared  
25 any analysis that might quantify that risk; is that

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1 correct? That's what that answer infers us?

2 A. I think we provided significant analysis  
3 about the risks that we're incurring in commodity costs  
4 through Mr. Norwood's testimony and others, the reasons  
5 why some kind of mechanism allows us to recover  
6 commodity cost changes as necessary. I think this was  
7 interpreted to be something equating to a reduction and  
8 return on equity or rate of return related to that.

9 We have not prepared any definitive studies  
10 that a PCA would reduce the return on equity or rate of  
11 return. What an adjustment mechanism does, very  
12 similarly to what happens with a purchase gas  
13 adjustment, is allow the company to recover the actual  
14 costs of the commodity, which does reduce risk, does  
15 reduce volatility of earnings, and long term, will  
16 reduce the cost of capital.

17 Q. But the Company has not prepared an analysis  
18 to quantify that risk and has not provided that in  
19 response to this data request; is that correct?

20 A. Yes. We have not done anything that  
21 quantifies the risk in terms of the amount of reduction  
22 in the cost of capital.

23 Q. Thank you. Now, we've been through these  
24 data requests, and these are data requests provided by  
25 Avista to Public Counsel, are they not, and you are

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1 identified as the witness in each of the data requests;  
2 is that correct?

3 A. Yes.

4 Q. Are you generally familiar with all of these  
5 data request responses?

6 A. Yes.

7 Q. Were these prepared by you or under your  
8 direction or control?

9 A. Yes.

10 Q. Are the answers true and correct to the best  
11 of your knowledge?

12 A. Yes, they are.

13 MR. FFITCH: Your Honor, I would offer  
14 Exhibits 523 through 530.

15 JUDGE SCHAER: Any objections?

16 MR. MEYER: None.

17 JUDGE SCHAER: Those documents are admitted.

18 MR. FFITCH: I have no further questions,  
19 Your Honor. Thank you, Mr. Eliassen.

20 JUDGE SCHAER: Ms. Tennyson, looking as my  
21 exhibit list, I have failed to note whether you offered  
22 what you had marked for identification as Exhibit 522,  
23 which leads me to believe you may not have.

24 MS. TENNYSON: I did not, and I'm not sure we  
25 had actually marked it.

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1 JUDGE SCHAER: I do have a note that I did  
2 mark it for identification.

3 MS. TENNYSON: I did not have it marked so I  
4 didn't offer it. I would offer it, what's been marked  
5 for identification as Exhibit 522.

6 JUDGE SCHAER: Any objections?

7 MR. MEYER: None.

8 JUDGE SCHAER: That document is admitted. Is  
9 there anyone on the bridge line that had questions of  
10 Mr. Eliassen? Commissioners, do you have questions of  
11 Mr. Eliassen?

12 CHAIRWOMAN SHOWALTER: I just have one.

13

14 CROSS-EXAMINATION

15 BY CHAIRWOMAN SHOWALTER:

16 Q. Dr. Lurito made the observation that Avista  
17 is in a perfect laboratory situation except that it's  
18 real life where it can compare Idaho to Washington, and  
19 Idaho where it has a power cost adjustment and here  
20 where it doesn't. Has the Company made any analysis of  
21 comparison of Idaho versus Washington regarding that  
22 factor?

23 A. I think I would suggest that we have, and  
24 I'll give you an example. As we projected, commodity  
25 cost changes are going to impact the Company in July,

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1 August, September, and on through this year. We are  
2 looking at increased cost to serve retail load this  
3 year because of increased prices that have happened  
4 since May and June of this year, and we are looking at  
5 increased costs of 30 million or more in Washington.

6 The Idaho power cost adjustment mechanism  
7 will allow us, given our assumptions of prices at that  
8 point in time to recover about seven million dollars of  
9 the Idaho portion of the increased cost from that same  
10 period of time. So to that extent, we have a very real  
11 example that is alive today that we do have a mechanism  
12 in Idaho that allows us to recover and pass through  
13 some of the changes in the commodity costs, and it's  
14 not shifting risks as what is suggested earlier today.  
15 It's basically allowing commodity costs to be passed  
16 through, just like we do with gas adjustment, to the  
17 customer.

18 In Idaho, we're estimating a  
19 seven-million-dollar benefit in the short term. In  
20 Washington, we have nothing today, and that's one of  
21 the problems we face. Over time, the Idaho mechanism  
22 has probably evened out over the eight or ten years  
23 that that mechanism has been in place. There are years  
24 it has very much benefitted the Company, and there are  
25 years where, in terms of reducing volatility of

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1 expense, there have been years when it's benefitted the  
2 customer as we've been able to pass through or costs,  
3 but at times like this when we've suddenly seen  
4 unprecedented changes in commodity costs in this  
5 industry, we are finding that it's going to be very  
6 difficult to continue to basically buy power and pass  
7 it through at a price that only recovers 20 to 30  
8 percent of what it's actually costing us on a daily  
9 basis. So yes, we have a real live laboratory as Dr.  
10 Lurito suggested. It's live today. We can compare  
11 what we do in Idaho compared to what we are trying to  
12 accomplish in Washington.

13 Q. I'm not sure what you meant by it does not  
14 increase the risk to the ratepayer. Why doesn't it?

15 A. It increases the cost to the ratepayer if the  
16 ratepayer continues to choose to use energy, and you  
17 can see the examples here with Kaiser, with Vanalco  
18 (phonetic), and others in the Northwest. They've said  
19 that they cannot afford the price of energy, so they  
20 basically shut down or cut back operations. Maybe  
21 that's passing on risk, but I'm not sure there is  
22 anyone else that should bear that cost for the aluminum  
23 industry, and I'm not sure the utility, especially not  
24 given the cap structure and the kind of returns that  
25 are allowed today, is in any position to bear that kind

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1 of risk either, especially when prices today or prices  
2 earlier this week, if you needed to buy a heavy-load  
3 product to meet August load, prices were \$120 a  
4 megawatt hour. That's 12 cents a total hour. Our  
5 prices today and the rates that have been approved in  
6 this state allow us to recover about 2.1 cent for the  
7 commodity, so we are basically losing 10 cents a total  
8 hour for a portion of the power we are required to  
9 provide to our customers in the month of August.

10 We are naturally short in August. There has  
11 been a significant -- people talk about no risk in this  
12 business. We sell the same amount of kilowatt hours  
13 today that we sold 22 years ago for our retail load,  
14 the same amount, but they are different customers,  
15 different patterns. We have a summer peak now that we  
16 didn't use to have, and it's getting to be very, very  
17 expensive to manage our resources around the actual  
18 load. It's not shifting risk. It's just passing on  
19 costs to those that are actually using the product.

20 Q. Your answer is confusing to me, because until  
21 your last sentence, I would have said that it seemed to  
22 me your answer just acknowledged that not only does it  
23 shift risk, but it sounds as if you think it may be  
24 appropriate to shift risk to customers, but isn't  
25 passing on costs the same as shifting risks, or not?

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1       A.       Well, if the risk is that if costs continue  
2 to rise we have no way to recover them, you basically  
3 have to shut down operations, as the aluminum companies  
4 did, obviously, that's a risk. But the point is, we  
5 really need to be able to pass on what we are incurring  
6 in terms of actual cost of commodity, and as we look  
7 forward for the next 12 months, we see commodity costs  
8 at three and four times the levels that they've ever  
9 been historically.

10       Q.       But aren't you saying that the reason you  
11 need to pass on the cost is you can't except the risk  
12 of absorbing that cost at a previously set rate that  
13 you are authorized? Isn't there a risk? I would have  
14 thought it was obvious that a PCA does shift risk, but  
15 you said it doesn't, so I wanted to explore that.

16       A.       It depends on how you define risk. The risk  
17 to the Company is that costs go up dramatically for an  
18 extended period of time, which they are, and we have no  
19 way of recovering those costs, and we have the  
20 obligation to serve. We have the obligation to follow  
21 load, so we basically buy power -- and we aren't the  
22 only ones. This is impacting companies with WSCC, so  
23 we have the obligation to provide the commodity at the  
24 at the set price that the customer pays.

25       Q.       If a PCA is authorized, do you agree that

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1 risk is reduced for the Company?

2 A. Yes, definitely. It reduces risk to both the  
3 bondholders and the shareholders of the Company by  
4 allowing us a better opportunity to recover the actual  
5 costs of serving our load, but I'm struggling a little  
6 bit in how to answer the difference between serving  
7 load at any cost. That's a risk that you can't bear in  
8 the long term no matter what kind of business you are  
9 in.

10 Q. Back to my original inquiry which is  
11 Washington versus Idaho. I think your answer started  
12 out by saying yes, we can see that we have a PCA in  
13 Idaho and we don't in Washington, and I think the issue  
14 that Dr. Avera posed is what about overall effect on  
15 the Company? Your example of right at this minute you  
16 can pass certain costs on to Idaho customers that you  
17 can't to Washington customers is by definition true,  
18 but I wondered if you had taken a step beyond that to  
19 analyze how overall in Washington versus Idaho in the  
20 last X years, five or six years, it has affected the  
21 Company?

22 A. If you go back five or six years, and this is  
23 the real crux of the issue that faces the utility  
24 industry in the West Coast and the Northwest. Last  
25 year, prices were relatively flat. We've seen prices

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1 in the \$25, \$30, \$35 range, and we could manage around  
2 those kind of prices.

3           What we are seeing now is prices in the \$80  
4 to \$125 range. A heavy-load product for 12 months for  
5 the year 2001 is now in the range of \$60 to \$65. The  
6 same product is priced in Mr. Norwood's testimony in  
7 this case at \$22, so to the extent that a portion of  
8 our load has to be met with purchase power, we are  
9 going to see a 30- to 40-million dollar increase to  
10 certain loads in Washington, everything else being  
11 equal, next year compared to the base case in this  
12 case.

13           It's a huge number, but overall, it's a less  
14 than 10-percent cost of increase in total price of  
15 commodity this company provides. We still have all of  
16 our generation. We still have our long-term contracts  
17 at a very low cost, but that increment that we have to  
18 buy in the market, or we're going to have to build  
19 plants to replace -- we have to do something -- that  
20 increment, we already believe, based on today's forward  
21 pricing, we know it will cost somewhere between 30 and  
22 40 million dollars more, and that's with loads that  
23 don't grow as much.

24           That's Washington. Idaho allows us some  
25 recovery because the PCA mechanism does allow us to

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1 pass some portion of the increased cost of commodity to  
2 the customer. The pieces that we can't control here  
3 are hydro conditions, and we can't control the market  
4 price of energy, and those are the things that are  
5 hurting us the most, and it's a risk to the Company and  
6 yeah, we do need to pass it on, but I view it as not  
7 passing on a risk but having the price of the product  
8 truly reflect its costs.

9 CHAIRWOMAN SHOWALTER: Thanks.

10

11 CROSS-EXAMINATION

12 BY COMMISSIONER HEMSTAD:

13 Q. If there is no PCA and your power costs  
14 continue to be substantially above where they have  
15 been, of course you can file another rate case, can't  
16 you?

17 A. Yes. Part of the problem is that we are  
18 already incurring those costs today to meet retail load  
19 today, and the cost in Q-3 and Q-4 of this year will  
20 run 30 million dollars or more. That's on top of  
21 losses that for other reasons, we have already incurred  
22 that have nothing to do with meeting retail load, and  
23 beyond that, going forward, because of lack of enough  
24 generation or market conditions or whatever else is  
25 driving this market, we are going to see that 30- to

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1 40-million-dollar increase in power costs over the next  
2 two to three years.

3           The only answer for us is to have access to  
4 other generation, additional generation on our system  
5 that we can actually dispatch and control. That's not  
6 a free answer, in a sense, because even today with the  
7 price of gas double what it was a year ago, generation  
8 with natural gas and our turbines, the variable cost is  
9 somewhere around \$45 a megawatt hour just for the price  
10 of gas. Better than paying \$80 or \$90, but still twice  
11 as much as we are allowed to recover.

12         Q.       The question in part is how quickly is a  
13 recovery obtained, but if costs are going to be turning  
14 higher over time, the system has to pay for it one way  
15 or the other.

16         A.       Yes. One of the interesting opportunities  
17 you have with power cost adjustment mechanism that's  
18 properly structured is you can put the right amount in  
19 base rates, and today we are talking \$21, \$22 megawatt  
20 hour in base rates to the Company. Well, maybe going  
21 forward that needs to be \$26, and it still won't be the  
22 exact rate. It won't be a huge increase, but it is a  
23 change from today. The power cost adjustment mechanism  
24 let's you then move and reflect actual commodity costs  
25 around that as we meet actual load, and that's the kind

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1 of protection we need for bondholders and shareholders,  
2 and I think to some extent, it's the message we need to  
3 send to customer as well.

4 Q. Changing the subject, you conclude that the  
5 short-term debt costs should be higher than that of  
6 Dr. Avera.

7 A. Yes.

8 Q. Does Dr. Avera agree with your position or  
9 disagree, or have you conversed with him about it?

10 A. Maybe I misspoke. I meant Dr. Lurito, and he  
11 had mentioned something about six percent. I think  
12 short-term debt costs are going to be higher than what  
13 Dr. Lurito assumed.

14 Q. Doesn't Dr. Avera on the short-term debt --

15 A. Well, yes. I'll expand on that, yes. I  
16 think because the costs were at the point in time in  
17 Dr. Avera's exhibit, the costs today probably for short  
18 term probably are higher than when he filed his  
19 information in this case.

20 Q. You said the difference is one of timing?

21 A. Yeah. What I'm trying to do is looking  
22 forward to the next 12 to 18 months. We have seen  
23 significant increases in the pricing of short-term debt  
24 just because short-term debt rates have gone up. We've  
25 also seen changes in the commitment fees and other fees

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1 associated with lines of credit, and those were  
2 factored into that.

3 Banks in general have, for all companies,  
4 been changing the spreads to liable or spreads to the  
5 base rate. The cost of money has been increasing  
6 across the board, and those have been reflected in the  
7 forward pricing.

8 Q. But if your short-term debt is higher, at the  
9 same time, do you support Dr. Avera's overall rate of  
10 return for the Company of 9.93, or would you, as a  
11 result of the high short-term debt, push that rate  
12 higher?

13 A. There maybe an offset on that because there  
14 has been other testimony that the cost of long-term  
15 debt had dropped to some extent, so that could be  
16 offset by the short-term. If you are going to use  
17 short-term debt, in my mind, we just need to be  
18 accurate in terms of reflecting the period in which we  
19 will be collecting it, not using a historical rate for  
20 short-term.

21 COMMISSIONER HEMSTAD: Thank you. That's all  
22 I have.

23 COMMISSIONER GILLIS: No questions.

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CROSS-EXAMINATION

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24  
25

BY JUDGE SCHAER:

Q. Mr. Eliassen, you made a reference to losses that the Company has suffered that are not the kind of losses that would be recovered through a PCA. Will you tell me a little bit more about what those are?

A. As you are all aware, we issued an earnings warning on June 21st of this year, and the Company had certain short positions and index pricing positions that were causing second quarter prices for commodity purchases to be extremely high. We did incur some very, very expensive purchases of power during that quarter. That has nothing to do with what I was talking about meeting retail load, but we have incurred those expenses in the last quarter. What we are looking at in terms of retail load going forward is just specifically what it takes to provide the commodity for our customers.

Q. So looking at the short position and index price items that you've just mentioned, if there were mistakes on those kinds of things in the future, how would the Commission be able to tell with a PCA mechanism in place whether those kinds of mistakes were causing rates to go up or whether something else was causing that effect?

01905

1       A.       I'm not sure I can explain specifically. You  
2 might have to have Mr. Norwood come back and talk about  
3 that, but by and large, those were positions that were  
4 put on for what I would call "excess wholesale  
5 transactions" that had nothing to do with commodity to  
6 meet retail load. That kind of position or those kinds  
7 of trades are not something that the Company is going  
8 to be doing going forward, so to that extent, the  
9 Company has to take responsibility and monitor and make  
10 sure that any trading that is going on is basically  
11 around the retail load, not around selling wholesale  
12 and buying wholesale.

13       Q.       Even meeting retail load, the Company is  
14 still going to have to actively manage how much firm,  
15 how much nonfirm when it buys a lot of other factors;  
16 would you agree?

17       A.       That is correct, and that amount of energy in  
18 a given year is probably about 40 percent of what our  
19 total retail load is. We have to manage another 40  
20 percent over and above that just to match our resources  
21 to our actual commercial or retail loads, so there is  
22 that, quote -- it's resource optimization, but you can  
23 call it trading if you wish.

24       Q.       I don't think I'd call it trading, but I'm  
25 just talking about what the Company and its managers

01906

1 need to actively manage in order to get the best  
2 possible prices for its customers.

3 A. Then that, of course, is a product of how  
4 much generation we actually own versus how much we  
5 still have to depend on through the longer term on  
6 contracts to fill the natural short positions we have  
7 in the two quarters of the year.

8 The bottom line on this is the things that  
9 have hurt the Company in May and June, by and large  
10 excess wholesale transactions that had nothing to do  
11 with retail loads, and those aren't things that we will  
12 do again.

13

14 RE CROSS-EXAMINATION

15 BY COMMISSIONER HEMSTAD:

16 Q. Excess wholesale transactions, you mean these  
17 are transactions that weren't needed to meet your  
18 retail requirements? In translation then, just simply  
19 speculating on the market?

20 A. I wouldn't say speculating. There were  
21 specific strategies built around how we operate our  
22 systems and how we anticipated weather patterns would  
23 be this year that just turned out to be wrong.

24 Q. When I say "speculating," I don't mean that  
25 pejoratively, but in the sense of not necessary, as you

01907

1 say, had nothing to do with meeting retail load. You  
2 have to buy and sell in the wholesale market to meet  
3 your retail load requirements.

4 A. That's correct.

5 Q. But these transactions weren't related to  
6 that duty?

7 A. Some were in excess of that amount, and then  
8 there were also exposure to floating price, which  
9 normally has been something the Company has used at  
10 certain times of the year, particularly when the hydro  
11 systems in the Northwest are usually long power, but as  
12 it turned out this spring, the markets changed  
13 appreciably starting late May and through June, and  
14 stream flow conditions changed; markets changed. We  
15 were adversely impacted in the Northwest by many of the  
16 things going on in California and the Southwest, so  
17 there have been any number of things that impacted the  
18 price of power in the short term and driven it up, but  
19 it's that basic shortage of capacity that has impacted  
20 the WSCC going forward and impacted our individual  
21 company that's going to continue to keep prices up as  
22 we look forward to the next two or three years.

23 But again, the excess wholesale trading -- in  
24 the past, the Company has had the ability to do  
25 wholesale transactions at the utility level, and in

01908

1 fact, I think even your Staff case included some five  
2 million dollars worth of profit from that kind of  
3 trading as an offset to commodity costs. That business  
4 won't exist going forward.

5 Q. I just have one more question with regard to  
6 the issue of PCA. In argument with regard to that,  
7 and the same argument is made with regard to a pure  
8 PGA, that it lessens the incentive on the part of the  
9 utility to aggressively manage those requirements  
10 because it's passed through to the ratepayer. What is  
11 your comment or reaction to that assertion?

12 A. If it's a pure pass through of all costs no  
13 matter how they are incurred, then it could be a  
14 concern. I think in our case, we are trying to  
15 structure something that really reflects the changes in  
16 costs over which we have really no control for the  
17 hydro system variability, for example. That by itself  
18 has always been an issue with us, but now when  
19 replacement power costs will be four to ten times what  
20 it has been historically, it's a huge hole for us.  
21 It's just hydro conditions vary.

22 The price of natural gas, things that are  
23 caused by weather and load shifts, things that we have  
24 no control over are really things that we need to have  
25 some mechanism to recover, and just general price

01909

1 increases, if the actual price of the commodity is  
2 going to move up over time, that just needs to be built  
3 into base rates.

4 JUDGE SCHAER: Anything further?

5

6

RE CROSS-EXAMINATION

7

BY CHAIRWOMAN SHOWALTER:

8 Q. I just wanted to hear more of an answer. The  
9 part you can't control aside when you go out to buy on  
10 a market to fill that hole that has been created  
11 because of the weather, when you go out to buy, what  
12 kind of incentive is there to proceed cautiously and  
13 judiciously and not to say well, I'll take that price  
14 because after all, the Company doesn't have to pay it.

15 What's the mechanism that the Company could  
16 propose here to either take on some of that risk or  
17 share the risk, or surely you are in a better position  
18 to make a sound purchase than the ultimate customer who  
19 has zero control over any of it.

20 A. Here again, I'm not the right person to get  
21 into all the details. This may not be the place for  
22 that, but I think we could work out a fair mechanism  
23 for all involved if we had the opportunity to sit down  
24 and do that.

25

I think the issue going forward too is also

01910

1 one of balancing how much resource we actually own and  
2 operate and control and dispatch on and how much fixed  
3 cost we take on versus how much we continue to have to  
4 buy in the market. The national short position for  
5 month of August for the Company is in excess of 300  
6 megawatt hours. That's a lot of power when you start  
7 looking at \$120 pricing for it, so the issue there is a  
8 really thoughtful process through the RFP process,  
9 basically, to determine whether or not we need a  
10 combination of additional turbines and then commodity  
11 purchases that would be made probably well in advance  
12 to help fill those holes, and then to a point made  
13 earlier, we still have to manage those on a daily  
14 basis.

15 We are finding though that it's much better  
16 to be long in selling \$50 power, which we've been doing  
17 this week, than short and buying \$800 power. It's just  
18 going to take us a while to build the plant to fill  
19 part of the hole and then manage the rest of the  
20 process, but I think we could develop mechanisms that  
21 would give you some assurances.

22 JUDGE SCHAER: Mr. Eliassen, just one brief  
23 question. You just said there is something we need to  
24 work out in the RFP process. Did you mean to say the  
25 IRP process? What were you talking about there?

01911

1                   THE WITNESS: We need to be able to sit down  
2 with you all and look at integrated resource plan and  
3 then go out with our RFP's to determine what the next  
4 lowest cost or best cost of alternative is for us  
5 beyond just buying the market as we are doing today,  
6 and that process is something we need to address fairly  
7 quickly.

8                   JUDGE SCHAER: Anything else? We'll go ahead  
9 and take our afternoon recess at this time, and we are  
10 going to take a fairly long recess because there are  
11 some matters we need to address during that time.  
12 Let's plan to be back on the record at 3:30. We are  
13 off the record

14                   (Recess.)

15                   JUDGE SCHAER: Let's be back on the record,  
16 Commissioners have had an opportunity to consider the  
17 Stipulation which has been entered into the record as  
18 Exhibit 740 and have determined that the Commission  
19 will accept the Stipulation, so I want the parties to  
20 know that as you continue with your presentations in  
21 this proceeding. Is there anything else we need to  
22 discuss before we start with Mr. Eliassen? Then let's  
23 have your redirect at this time, Mr. Meyer.

24  
25

01912

REDIRECT EXAMINATION

1

2 BY MR. MEYER:

3

Q. Thank you. First of all, how, if at all, do  
4 investors are those in the investment community  
5 recognize any difference in business risk between a  
6 jurisdiction such as Idaho with a PCA and a  
7 jurisdiction in Washington that does not embrace a PCA?

8

A. In general, from things that I have read and  
9 things that we have heard from analysts, the PCA  
10 mechanism in Idaho is viewed as a positive in the  
11 Company, and we have been told that in meetings with  
12 rating agencies and analysts and others; although, they  
13 haven't really quantified it.

14

We also know that it's viewed as a positive  
15 for Idaho Power, who has a mechanism that virtually  
16 covers all of their state operations and their company,  
17 so it takes away a lot of the volatility that they  
18 would otherwise be facing. So having are a power cost  
19 adjustment mechanism or some mechanism that allows  
20 those true costs of energy to be passed through.  
21 Things have positively been written by Merrill Lynch  
22 and other analysts, and most recently, both Standard  
23 and Poor's and Moody's have told the Company that one  
24 of the things they are looking for in the Company is  
25 having some sort of mechanism that allows the full

01913

1 recovery of commodity costs and for something that will  
2 reduce the volatility in the Company's earnings  
3 reflected in the commodity cost price changes.

4 Q. The Chair was exploring with you the  
5 questions of shifting of risks and the type of risks,  
6 if any, that we would be passing along to customers  
7 with a PCA. Do you have any further comment?

8 A. Yes. The risk that the Company faces and the  
9 risk that is actually growing for the Company is not  
10 only the increase in the price of the commodity that we  
11 cannot recover through today's pricing, but also the  
12 volatility of pricing, so those risks to the Company  
13 would be mitigated through a PCA mechanism, and in that  
14 sense, are passed onto the customer, but really what we  
15 are passing on to the customer is the true cost of the  
16 energy that we are serving them in their demands, the  
17 true cost of the commodity, so we are mitigating the  
18 risk and passing that risk on to the customer in that  
19 kind of mechanism.

20 Q. Do you see any ready analogies to PGA's in  
21 that regard?

22 A. I believe that the mechanism that would be  
23 put in place could be monitored and managed very  
24 similarly to what we have with our purchase gas  
25 adjustment clause, and basically there, there has been

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1 an incentive for the Company to continue to be a very  
2 cost-effective provider of natural gas. We are one of  
3 the lower priced providers of gas in the Northwest or  
4 the West Coast, even though we have an adjustment  
5 mechanism that allows us to pass through whatever the  
6 market price of the gas is.

7 We have the same opportunity on the electric  
8 side. There are market indices that can be followed.  
9 Electricity is being traded more and more broadly, and  
10 the process of a gas adjustment clause and a power  
11 adjustment clause can both be monitored and audited by  
12 the Commission and Commission staff before any  
13 adjustments are made up or down.

14 Q. In that latter regard, as the Company  
15 envisions the implementation of a PCA, would it allow  
16 for Staff review and monthly monitoring?

17 A. Yes. There can be monthly reporting. The  
18 process we use in Idaho is to actually file before any  
19 adjustment either to increased price in customer  
20 surcharge or a pass-through benefit; that is, there is  
21 a period of time in which the Idaho Staff can monitor  
22 or audit that if they so choose.

23 MR. MEYER: That's completes my redirect.

24 CHAIRWOMAN SHOWALTER: I've got a follow-up.

25



01916

1 the Commissioners regarding the April May situation  
2 which the Company experienced involving the earnings  
3 warning. In fact, you indicated that the Company  
4 issued an earnings warning in June; is that correct?

5 A. Yes, that's true.

6 Q. Following that earnings warning, the Company,  
7 specifically, yourself and Mr. Matthews, conducted a  
8 conference call in which you made a presentation to  
9 Wall Street analysts and the media regarding the  
10 earnings warning?

11 A. Yes, we did.

12 Q. Could I ask you to turn to what's been marked  
13 for identification as Cross-Examination Exhibit 17.  
14 Now, that wasn't identified to you, and I could give  
15 you a copy of it. It was identified for Mr. Matthews,  
16 but since the topic has come up during your  
17 testimony -- if you would like, I can give you a copy,  
18 unless counsel would like to show it to you.

19 A. I may have one.

20 Q. It is a transcript of that call. It's been  
21 marked for identification as Exhibit 17.

22 A. Yes.

23 MR. MEYER: Your Honor, I would object at  
24 this point. Any further cross-examination with regard  
25 to that exhibit, which was identified at your direction

01917

1 at the prehearing conference as a cross-examination  
2 exhibit for Mr. Matthews -- you've made it abundantly  
3 clear in our discussion yesterday that you are not  
4 going to allow cross-examination on an exhibit that  
5 wasn't predistributed to the effective witness  
6 beforehand, and that's certainly not the case here, so  
7 I object.

8 JUDGE SCHAER: Mr. ffitch?

9 MR. FFITCH: Your Honor, I appreciate  
10 Mr. Meyer's observation. I will note first of all that  
11 we had intended to offer this through Mr. Matthews, but  
12 the topic has been raised in some detail already on the  
13 questioning of the Bench. The document itself has been  
14 available to Mr. Meyer and to the Company generally  
15 since the prehearing conference last Thursday on July  
16 6th.

17 The document in question is a transcript of a  
18 teleconference presentation by Mr. Eliassen himself.  
19 If we wait until tomorrow, then Mr. Eliassen and his  
20 counsel won't actually have a chance to speak to this  
21 exhibit should they wish to do so. Although, we  
22 wouldn't object to Mr. Eliassen being called back if  
23 that ends up being appropriate, but for those reasons,  
24 while we do understand we are offering it out of order,  
25 we've brought it up at this time so we could attempt to

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1 get it into the record through Mr. Eliassen.

2 JUDGE SCHAER: Mr. Eliassen, I believe you  
3 indicated that you were a participant in this call; is  
4 that correct.

5 THE WITNESS: Yes, I was.

6 JUDGE SCHAER: I'm going to allow counsel to  
7 question on this, Mr. Meyer, and if there are problems  
8 for Mr. Eliassen in responding, then I will let him  
9 refer freely to Mr. Matthews any answers he would  
10 prefer to have him to answer. I'm not going to rule on  
11 admission at this point but wait to see if this witness  
12 has enough familiarity, and otherwise, I will let you  
13 then wait and offer it tomorrow, Mr. ffitch, but this  
14 is a data request response from the Company prepared by  
15 the Company.

16 I believe the exhibits that we had concerns  
17 about earlier were actually asking witnesses who were  
18 not the party who had presented a response to possibly  
19 sponsor a response prepared by another party, and that  
20 did cause me great concern. We have had this since  
21 last Thursday, and as I indicate, Mr. Eliassen should  
22 feel quite free to refer anything he wishes to  
23 Mr. Matthews. Go ahead with your questions,  
24 Mr. ffitch.

25 Q. Thank you, Your Honor. First of all,

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1 Mr. Eliassen, do you recall the presentation made  
2 during the conference call?

3 A. Yes.

4 Q. Have you actually had a chance to review the  
5 transcript subsequent to the conference call?

6 A. I hadn't recently, no, but I have seen, it  
7 yes.

8 Q. So do you have any corrections or changes to  
9 make to it? Do you generally believe that it's an  
10 accurate representation of the conversation that  
11 occurred?

12 A. It's an accurate transcript of that  
13 conference call on June 21st, yes.

14 Q. Thank you. In general, the call is described  
15 on the first page as a call regarding the impact of  
16 high power prices on your utility operations? I'm just  
17 reading from the second paragraph of the first page.

18 A. Yes.

19 Q. I know a number of topics are discussed in  
20 here. Do you discuss the PCA in this conference call?

21 A. Well, I haven't reviewed it enough to know  
22 exactly what may have been mentioned in here. I would  
23 need to go back and refresh my memory on that. I think  
24 we were talking about methodology though of recovering  
25 the portion of increased power costs going forward that

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1 related to the retail business, and so it could have  
2 been mentioned, but there are no pages, so I don't know  
3 a page reference, if you had one.

4 Q. That's all right. I don't have a page  
5 reference for you. I can refer you to Page 9. I just  
6 got a page reference.

7 A. We did not have one at this time in  
8 Washington. There is reference, yes, that we did have  
9 one in Idaho and not in Washington.

10 Q. And the presentation covered a number of  
11 topics too, did it not?

12 A. Yes.

13 Q. Can you just summarize in general the topics  
14 that were covered in the presentation?

15 A. Basically talking about positions that the  
16 Company had taken as part of --

17 MR. MEYER: Excuse me, Your Honor. I believe  
18 this type of recross, that type of questioning goes  
19 well beyond targeted recross based on anything that may  
20 have been suggested by the Commission in your  
21 questioning, so I object.

22 JUDGE SCHAER: Objection is overruled. Go  
23 ahead, Mr. ffitch. Go ahead with your answer,  
24 Mr. Eliassen.

25 THE WITNESS: Basically, I was going to say

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1 that we started out talking about positions that the  
2 Company had in wholesale markets effective the middle  
3 or end of April, and which was also the point in time  
4 that we sold Centralia and had a certain strategy in  
5 mind for the balance of May and June and a certain  
6 expectation of what would happen with power  
7 availability and power prices. There was some exposure  
8 in that position, but obviously, not one that we  
9 thought was unusual at that point in time.

10 The issues though that we really addressed  
11 here is what happened in the power market starting  
12 about the third week in May with the significant run-up  
13 in prices both in the Northeast and the Southwest and  
14 the continued lack of availability of energy for the  
15 May, June, and even into the Q-3 time periods, so what  
16 we were faced with is the same thing a number of other  
17 utilities were faced with at the time, basically  
18 covering for both retail and some wholesale loads at  
19 very, very high prices. Some days we saw prices in the  
20 market in excess of \$200 or \$300 or \$400, and these  
21 were in markets where historically, the price of energy  
22 had been in the range of \$18 to \$22 per megawatt hour,  
23 so in addition to prices being very high, there was  
24 basically not a lot of product available, and to cover  
25 the positions we had, both to meet retail as we will as

01922

1 the wholesale obligations, we incurred significant  
2 losses in Q-2, which is what we reported to the public  
3 in the telephone conference call; that we would expect  
4 that Q-2, primarily in May and June, would cost the  
5 Company about 90 million dollars in increased power  
6 costs. Two-thirds or so of that reflecting wholesale  
7 trading, and the balance of it reflecting immediate  
8 retail load.

9 Q. So just to sum up, this is essentially a  
10 presentation regarding the 90 million dollars lost to  
11 the regulated utility in that time frame due to those  
12 short positions that you had taken.

13 A. Well, yes. Short positions or positions that  
14 were tied or priced on index where the price and the  
15 product was going to reflect the price of the market at  
16 that time.

17 MR. FFITCH: Thank you. Your Honor, I don't  
18 have any more questions on this exhibit, and I would  
19 offer Exhibit 17.

20 JUDGE SCHAER: Any objection, Mr. Meyer.

21 MR. MEYER: The objection has already been  
22 made. The objection was to any cross of that based on  
23 that exhibit at this time with this witness.

24 JUDGE SCHAER: I'm going to ask you to  
25 reoffer this tomorrow with Mr. Matthews, Mr. ffitich.

01923

1 MR. FFITCH: Just a couple more questions.

2 Q. (By Mr. ffitch) Mr. Eliassen, are you  
3 familiar with an article by the Dow Jones news writer  
4 Mark Golden which followed up on this presentation  
5 which the article quotes you?

6 A. I'm familiar that something was posted on the  
7 Dow Jones interactive or something. I think that's  
8 where I saw it was on the Internet.

9 Q. Dow Jones newswire column on the Internet?

10 A. Right.

11 MR. FFITCH: May I approach the witness, Your  
12 Honor?

13 JUDGE SCHAER: You may.

14 Q. Mr. Eliassen, is that the document, the  
15 article that I just referred to? If you would like to  
16 take a moment to look at it.

17 A. I assume so. The only way I would know for  
18 sure is to compare it line by line, but I'm assuming it  
19 is.

20 Q. Do you know of any other Dow Jones articles  
21 by Mr. Golden regarding this conference?

22 A. No, I don't. The form I saw was one that was  
23 actually from the Dow Jones interactive on the  
24 Internet, so the format was totally different. I'm  
25 assuming the wording is all the same.

01924

1 MR. FFITCH: Your Honor, we have not  
2 identified this article as a cross-examination exhibit.  
3 When the topic was opened up under discussion a little  
4 bit earlier with Mr. Eliassen, we determined that this  
5 would be helpful for the record, and we've provided  
6 copies during the break to Mr. Meyer for the Company.  
7 I have copies here for the Bench. I'd like to ask a  
8 couple more questions about it in aid of offering it  
9 for the record.

10 JUDGE SCHAER: Why don't you go ahead and  
11 distribute it at this time, and we can mark it for  
12 identification and you can ask your foundation  
13 questions before you make an offer.

14 Q. (By Mr. ffitich) Mr. Eliassen, have you had a  
15 chance now to look through that article?

16 A. I've glanced through it.

17 JUDGE SCHAER: You've handed me a document,  
18 it appears four pages, which is headed at the time 23rd  
19 June 2000, Dow Jones Power Points, and I'm going to  
20 mark this for identification as Exhibit 531. Go ahead  
21 with your questions.

22 MR. MEYER: Your Honor, I object to any  
23 continuing cross-examination on this exhibit. The  
24 reasons I expressed a moment ago in yet another  
25 context. Yesterday, you made it clear that you would

01925

1 not allow cross-examination on exhibits that had not  
2 been predistributed to witnesses. This hasn't been  
3 predistributed but for 10 minutes ago during a break.  
4 The rules need to be consistently applied in this  
5 regard or the Company will be prejudiced.

6 MR. FFITCH: Your Honor, I understand the  
7 counsel's position. I would be comfortable if the  
8 witness were called back tomorrow. I had not intended  
9 to engage an extended cross-examination on this  
10 document, simply to offer it in the same category as  
11 the fizzle to sizzle article, which is an example of  
12 press coverage of Avista's financial situation. I'd be  
13 happy to give the Company witness time to review this  
14 overnight and have an opportunity to respond to  
15 redirect from his attorney tomorrow if that would be  
16 helpful.

17 JUDGE SCHAEER: Mr. ffitch, why wasn't this  
18 distributed with your cross-examination exhibits?

19 MR. FFITCH: Your Honor, we simply had not  
20 anticipated the direct discussion of this topic to the  
21 level that it has occurred at this point in the  
22 hearing, and frankly, it was not clear to us, because  
23 this incident did not take place in the test year, it  
24 wasn't clear to us how much detail would be gone into.

25 There has been, however, a significant amount

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1 of discussion throughout the hearing, and particularly  
2 in Mr. Eliassen's testimony about the amount of  
3 uncertainty and risk in the marketplace, references to  
4 the price spikes in April and May. We believe that  
5 these documents provide some context now for those  
6 kinds of preferences by a number of witnesses,  
7 including Company witnesses, will help the Commission  
8 evaluate the various assertions regarding those events.

9 I guess one other additional comment is that  
10 these kinds of documents in the investor media  
11 community, like the fizzle to sizzle document, reflect  
12 in part on the investor expectation issues that have  
13 been raised.

14 JUDGE SCHAER: Mr. ffitch, I'm going to  
15 sustain the objection at this time. As you indicate,  
16 this is information about something that occurred  
17 outside the test year, and as of March, no relevance to  
18 this proceeding, and it's important in this field where  
19 there is so much detail and so much information that  
20 cross-examination exhibits be predistributed so other  
21 people may have a fair chance to respond, so continue  
22 with your other questions, if you will, please.

23 MR. FFITCH: I don't have any other questions  
24 for this witness, Your Honor.

25 JUDGE SCHAER: Is there anything further for

01927

1 Mr. Eliassen?

2 MR. MEYER: I have just one follow-up.

3

4

REDIRECT EXAMINATION

5 BY MR. MEYER:

6 Q. I don't recall whether this related to a  
7 question from Public Counsel or another participant,  
8 but Mr. Eliassen had mentioned a preearnings release  
9 and a figure of approximately 90 million dollars  
10 associated with the second quarter activity. Mr.  
11 Eliassen, do you recall that?

12 A. Yes, I do.

13 Q. How does that figure relate, if at all, to  
14 what the Company is seeking or would be seeking to  
15 recover in its accounting petition that's presently  
16 filed with but not acted upon by this Commission?

17 MR. FFITCH: I object. Counsel is now  
18 inquiring into this area which is outside the test  
19 year. There have been a number of references to this  
20 topic by Company witnesses. Apparently, that type of  
21 questioning is going to continue, but as I understand  
22 the ruling from the Bench, that area is not to be  
23 inquired into extensively, and it appears that  
24 Mr. Meyer is heading down that road.

25 (Discussion off the record.)

01928

1 JUDGE SCHAER: We are going to overrule the  
2 objection and allow the witness to answer. Go ahead.

3 THE WITNESS: Could you please read the  
4 question back or restate it?

5 Q. (By Mr. Meyer) I'll restate it. We are  
6 trying to make a succinct point, and then we can move  
7 on. The 90-million-dollar figure that we've had  
8 reference to, do you know whether or not that would be  
9 included in the normalized results filed with this  
10 Commission on a semiannual basis?

11 A. It would not be included.

12 MR. MEYER: That's all I have. Thank you.

13 JUDGE SCHAER: Anything further for  
14 Mr. Eliassen? Thank you for your testimony. I believe  
15 at this point in the schedule we are going to hear from  
16 Ms. Hirsh.

17 (Witness sworn.)

18 JUDGE SCHAER: Ms. Hirsh, your testimony and  
19 exhibits were previously admitted on July 10th. I  
20 don't know if there is anything further that needs to  
21 be brought out before you are made available for  
22 cross-examination.

23 MS. DIXON: Not at this time.

24 JUDGE SCHAER: Does Company have any  
25 questions for Ms. Hirsh?

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1 MR. MEYER: We do not.

2 JUDGE SCHAER: Commission staff or Public  
3 Counsel have questions?

4 MS. TENNYSON: We do not.

5 MR. FFITCH: Your Honor, Public Counsel does  
6 not have any questions. We had an exhibit identified  
7 for Ms. Hirsh. I'm just checking to see if that has  
8 been admitted by stipulation already.

9 JUDGE SCHAER: According to my notes, Exhibit  
10 653 was a Northwest Energy Coalition response to Public  
11 Counsel Data Request No. 3 and was admitted on July  
12 10th.

13 MR. FFITCH: Thank you, Your Honor. Then we  
14 have no questions for Ms. Hirsh.

15

16 CROSS-EXAMINATION

17 BY JUDGE SCHAER:

18 Q. Ms. Hirsh, I'd like to look first at your  
19 testimony, Exhibit T-649, please. Looking at your  
20 testimony at Page 5, Line 22, you asked the Commission  
21 to set the natural gas DSM tariff rider at 0.52 percent  
22 in this proceeding; is that correct?

23 A. Yes.

24 Q. Then turning to Page 6 of your testimony, you  
25 refer to cost-effective savings that should be

01930

1 captured; correct?

2 A. Yes.

3 Q. Have these savings been identified?

4 A. Not to my knowledge, but the Company and  
5 others who look at energy conservation potential in the  
6 gas sector have seen, given increases in gas prices,  
7 that the potential for savings has risen.

8 Q. Do you know if these savings are estimated  
9 anywhere?

10 A. No. Although, they may have been looked at  
11 in the gas integrated resource plan that the Company is  
12 developing, I believe, right now.

13 Q. Do you provide an estimate of savings in your  
14 testimony?

15 A. No.

16 Q. On what basis then do you propose that the  
17 Commission set this charge in this proceeding?

18 A. Based upon gas prices that had originally --  
19 that had been at a level that established a gas tariff  
20 rider when it was originally set, and now we are seeing  
21 similar prices, so we would assume that the same  
22 assessment of potential would apply, given the price  
23 level.

24

25

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1 CROSS-EXAMINATION

2 BY CHAIRWOMAN SHOWALTER:

3 Q. So are you saying that it's the price level  
4 of gas that determines how much conservation potential  
5 there is in a given base of customers?

6 A. No. I think the potential is there  
7 regardless of gas prices, but it depends on what's  
8 cost-effective.

9 Q. If the price was a certain level and certain  
10 conservation efforts were undertaken, then a couple of  
11 years passed by and now it's back to that same level,  
12 obviously, the previous conservation efforts were  
13 undertaken, and you have to do it some more after that  
14 at that level, so how do you know, I guess, that there  
15 is yet another increment of savings out there to be  
16 gained and that would be cost effective at that price?

17 A. Energy efficiency is a very dynamic  
18 opportunity and resource and one we feel which is  
19 constantly evolving. Not only are industries and  
20 technologies constantly changing, creating new  
21 opportunities, but new structures are being built all  
22 the time. Structures are being renovated for new  
23 opportunities appear that weren't there before, and new  
24 ownership of existing buildings, or buildings change  
25 hands and new owners have new ideas about what things

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1 they might be willing to invest in.

2           So from our perspective, conservation is a  
3 very dynamic resource that has lots of opportunities,  
4 almost regardless of the price. It depends on whether  
5 it's cost-effective for ratepayers to make that  
6 investment and at what time, and that depends on the  
7 price of gas. So even though investments were made  
8 when gas prices were higher, the tariff rider has  
9 ramped down to zero and the Company has been offering  
10 no programs in this area and that, we think, leaves a  
11 lot of lost opportunities behind, and we'd like to see  
12 those captured in the future.

13           CHAIRWOMAN SHOWALTER: Thanks.

14

15

RECROSS-EXAMINATION

16 BY JUDGE SCHAER:

17           Q. Looking at another of your recommendations on  
18 Page 8 of your testimony at Line 3, you recommend that  
19 the current block rate design for Avista residential  
20 customers be maintained; is that correct?

21           A. Yes.

22           Q. Do you understand that the Company has  
23 testified that this rate design may actually injuring  
24 low-income space heat customers?

25           A. I have to say that I am not familiar with

01933

1 that argument by the Company. It may be in their  
2 testimony, but I'm not familiar with it.

3 Q. Then think about it just for a moment and let  
4 me know if you disagree with that contention.

5 A. They would make the assumption that  
6 low-income customers probably use electric space heat,  
7 which would put them in the higher blocks, and  
8 therefore, reduction in blocks might benefit them. We  
9 would argue that not all low-income customers are in  
10 the high-use categories, and therefore, changing to a  
11 different block, a smaller, reduced block rate would  
12 benefit them, or staying with the three-block rate  
13 would benefit them.

14 Q. So how do you square your support for the  
15 current block rate design with the concern you express  
16 for low-income customers on Page 12 of your testimony?

17 A. Again, we would argue that the Company's  
18 assertion that all low-income customers in the  
19 high-block tiers is not correct.

20 Q. What if a disproportion number of --  
21 COMMISSIONER HEMSTAD: I'm sorry. I don't  
22 believe the Company's testimony is that all low-income  
23 customers would be hurt. It would be low-income  
24 customers who use space heating.

25 THE WITNESS: Correct.

01934

1 Q. (By Judge Schaer) If there are a number of  
2 low-income customers who are in housing that has space  
3 heating or even a disproportionate proportion of  
4 low-income customers that live in housing that has  
5 electric space heating, what concerns would you have  
6 about continuation of the block rate design, if any?

7 A. What our sense is that those customers should  
8 be targeted for the energy efficiency programs that the  
9 I didn't tariff rider, and there should be efforts made  
10 if there is a disproportionate number of customers that  
11 are affected by the three-block system, then they  
12 should be targeted for special services, but overall,  
13 we think the three-block system sends a strong  
14 conservation message that even those customers should  
15 be listening to or trying to take one what steps they  
16 can or participate in programs that will help reduce  
17 their consumption.

18 Q. Looking at Page 9 of your testimony beginning  
19 at Line 11, you have recommended that the Kettle Falls  
20 plant should receive a bonus rate of return if the  
21 plant meets the criteria established by the law; is  
22 that correct?

23 A. Yes.

24 Q. Do you believe that the plant meets these  
25 criteria?

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1       A.       We have not looked specifically at the costs  
2 data from when the plant first came on line directly  
3 ourselves.  However, based upon the Commission's  
4 decision on prudence in 1983 and the Department of  
5 Revenues's decision in 1990, it would seem to indicate  
6 that the plant has met those criteria, but we have not  
7 specifically looked at it ourselves.

8       Q.       You recommend that the environmental impacts  
9 of the Kettle Falls plant could be improved if it were  
10 to rely on fuel sources certified by the Forest  
11 Stewardship Counsel; is that correct?

12       A.       Yes.

13       Q.       Have you provided any estimates of the  
14 availability of wood fuel meeting the certification  
15 standards you propose?

16       A.       We have in a response to the Company's data  
17 request provided some acreage estimates for the Pacific  
18 Northwest and British Columbia, lower British Columbia,  
19 of acreage, and that appears to be approximately 150  
20 thousand acres.

21       Q.       Have you provided any evidence about cost  
22 differences, if any, between wood fuel that is  
23 certified and wood fuel that is not?

24       A.       No.

25       Q.       Do you know if there is a cost difference?

01936

1 A. I do not know at this time.

2 Q. Turning back to your testimony at Page 13,  
3 starting at Line 5 -- actually, Page 14, Line 5, you  
4 indicate there, don't you, that the Company do more to  
5 assist its low-income customers?

6 A. Yes.

7 Q. Are you recommending specific programs or  
8 expenditures in this proceeding?

9 A. We are hopeful that a process will be begun  
10 in this proceeding that will establish expenditure  
11 levels based less on the expenditure level and more on  
12 the need in the service territory and that those  
13 programs and expenditures will be incorporated into  
14 this proceeding. We refer in our testimony to the  
15 testimony of Robert Colton and the recommendations that  
16 are made by about the Spokane Neighborhood Action  
17 Program.

18 Q. Have you yourself sponsored any exhibits  
19 describing these programs?

20 A. No.

21 Q. But you've indicated that you are aware of  
22 the recommendations Mr. Colton has made; is that  
23 correct?

24 A. Yes.

25 Q. Do you support his recommendations?

01937

1 A. Yes, I do.

2 JUDGE SCHAER: Commissioners, do you have any  
3 further questions?

4

5 RECROSS-EXAMINATION

6 BY CHAIRWOMAN SHOWALTER:

7 Q. Beyond supporting Mr. Colton's  
8 recommendations, and I would have to say at the moment  
9 I don't remember them, what is it that you are asking  
10 this Commission to do with respect to these programs?

11 A. Mr. Colton's testimony refers to the fact  
12 that there is approximately a need -- well, I can't  
13 assess to the specific numbers of households at this  
14 time without referring to his testimony, but he  
15 recommends that one percent of jurisdictional revenues  
16 be devoted to low-income assistance programs and that a  
17 collaborative process be established to develop a  
18 program that would be beneficial to both the Company  
19 and the customers involved and that the expenditure of  
20 those funds be done in a way that provides a win win  
21 for both the Company and the customers.

22 JUDGE SCHAER: Is there anything further?

23

24 CROSS-EXAMINATION

25 BY COMMISSIONER HEMSTAD:

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1 Q. When you say, provides a win win for both the  
2 Company and the customers. Are you referring to the  
3 low-income customers, or are you referring to all  
4 customers?

5 A. We believe it will be all customers given  
6 that often rate percentage of income payment programs  
7 or rate discount programs help reduce arrearages and  
8 collection costs and that there are other utilities in  
9 Washington state who have found that they have, in  
10 fact, reduced overall costs by establishing an  
11 aggressive low-income payment program so that all of  
12 their customers have benefited.

13 Q. Do you think such a program should have a  
14 criterion that it needs to be cost-effective?

15 A. I'm sorry. I didn't hear the end of the  
16 question.

17 Q. Do you have an opinion as to whether or not  
18 those kinds of programs should have a criterion that  
19 they be cost-effective; in other words, that the  
20 benefits are greater than the costs?

21 A. I think that probably the traditional  
22 definition of cost-effectiveness should be broadened  
23 when looking at low-income programs because there are a  
24 variety of benefits that are seen both to the community  
25 and to the constituency, the customers, that wouldn't

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1 necessarily be incorporated in a traditional  
2 cost-effectiveness calculation.

3 Q. If it is broadened beyond that call it  
4 traditional standard, and of course, other ratepayers  
5 have to absorb those costs, and doesn't it follow, even  
6 though you say community, they benefit from this  
7 program?

8 A. Yes, other ratepayers would absorb some of  
9 those costs, but again as I say, I think there are  
10 corresponding benefits to the Company that reduce other  
11 costs that may make the program more cost-effective  
12 than something.

13 Q. I understand. There is both the  
14 philosophical and also the question of whether programs  
15 such as this should cover their costs, or if they  
16 don't, whether those programs should then be formed by,  
17 call for a larger tax....

18 A. We believe they should be born by the  
19 ratepayer community.

20 CHAIRWOMAN SHOWALTER: I know you are not a  
21 lawyer, and I'm not asking you for a legal opinion, but  
22 I'm trying to recall the legislation that was passed on  
23 this topic, I guess, the session before last. Maybe it  
24 was amended last session. It seems like two sessions  
25 ago my memory is that if the company proposed something

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1 along these lines, the Commission was authorized to  
2 approve it. That's just my memory that it had to be a  
3 company initiated proposal. Is that your  
4 understanding, or was there some amendment this year on  
5 that topic? And if you don't know, don't worry. We  
6 will look up the law for sure.

7 THE WITNESS: I don't know.

8 MS. DIXON: There was no amendment this year.  
9 It was passed in 1999 as is.

10 CHAIRWOMAN SHOWALTER: Thanks.

11 JUDGE SCHAER: Is there anything further for  
12 Ms. Hirsh?

13 MS. DIXON: I have a little bit of redirect.  
14

15 REDIRECT EXAMINATION

16 BY MS. DIXON:

17 Q. You mentioned with the inverted block rates  
18 that for low-income customers that could be combined  
19 with some targeted weatherization. Would you also  
20 consider combining that with targeted conversions from  
21 electric space heat to natural gas where possible?

22 A. Absolutely.

23 Q. On the Forest Stewardship Counsel issue, one  
24 of the questions brought forward was whether your  
25 testimony included any estimates of cost differences.

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1 Could you tell us what your recommendation is at this  
2 time for examining those costs and for the Company  
3 pursuing FSC certified wood for the Kettle Falls plant?

4 A. Yes. We think that the Commission has an  
5 obligation when looking at utility activities to look  
6 at the full life cycle of particularly power plants  
7 invested in or constructed in this region and by a  
8 particular utility, and so we would encourage the  
9 Commission to encourage the Company to engage in an  
10 evaluation of the feasibility of going with Forest  
11 Stewardship Counsel certified products in the fuel  
12 stock for its Kettle Falls project and to bring that  
13 recommendation about the feasibility back to the  
14 Commission to look at.

15 From our perspective, not looking at the full  
16 fuel cycle with a power plant like this and looking at  
17 those in the context of the full public interest is  
18 somewhat similar to the garment industry and their  
19 assessment that what happens overseas in the production  
20 of their product is not their concern, and so we think  
21 looking at the full fuel cycle and the conditions under  
22 which the fuel is produced makes a difference in the  
23 public interest, so we would recommended a six-month  
24 assessment by the Company of the feasibility of going  
25 with this kind of certification. We're requiring it

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1 from its suppliers.

2 MS. DIXON: Thanks. That's all I have.

3 JUDGE SCHAER: Anything further for this  
4 witness?

5 MR. MEYER: One or two quick follow-ups based  
6 on the issue of FSC certified forests.

7 JUDGE SCHAER: Is there a reason you didn't  
8 ask the question earlier, Mr. Meyer?

9 MR. MEYER: Yes. Because those were just  
10 really raised through this examination on redirect.

11 JUDGE SCHAER: Had you read Ms. Hirsh's  
12 testimony? Go ahead.

13

14 CROSS-EXAMINATION

15 BY MR. MEYER:

16 Q. Your argument is that we ought to look  
17 carefully at FSC certified forests for serving the  
18 Kettle Falls facility?

19 A. That's correct.

20 Q. You provided a list of such certified  
21 forestries, didn't you?

22 A. Yes, in my data response.

23 Q. To the best of your knowledge, are any of  
24 those on that list within 200 miles of Kettle Falls?

25 A. To the best of my knowledge, I do not know.

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1 We selected the projects within the Pacific Northwest  
2 and southern British Columbia, so we assume that some  
3 would be within 200 miles.

4 Q. Would you accept subject to check, because  
5 you do have them listed in your response, that none  
6 appear to be within the 200-mile radius?

7 A. Subject to check.

8 MR. MEYER: Thank you. That's all I have.

9 JUDGE SCHAER: Is there anything further for  
10 Ms. Hirsh? Thank you for your testimony. I believe  
11 the next witness on our schedule is Mr. Folsom; is that  
12 correct Mr. Meyer?

13 MR. MEYER: May I just have a second on  
14 scheduling matters. We are trying to figure out who we  
15 can get out of here tonight.

16 (Discussion off the record.)

17 (Witness sworn.)

18 JUDGE SCHAER: Go ahead. I don't believe,  
19 Mr. Meyer, that Mr. Folsom's testimony has been entered  
20 yet, so you may want to ask him some sponsoring  
21 questions.

22

23 DIRECT EXAMINATION

24 BY MR. MEYER:

25 Q. For the record, would you please state your

01944

1 name and employer?

2 A. My name is Bruce Folsom, and I work for  
3 Avista Corporation.

4 Q. Have you prepared rebuttal testimony  
5 identified as Exhibit T-326?

6 A. Yes, I have.

7 Q. Beyond the items mentioned in the errata  
8 sheet distributed in connection with your testimony, do  
9 you have any other changes to make to that?

10 A. No, I don't.

11 Q. So if I were to ask you the questions that  
12 appear in that testimony, would your answers be the  
13 same?

14 A. Yes, they would.

15 MR. MEYER: With that, Your Honor, I move the  
16 admission of Exhibit T-326.

17 JUDGE SCHAER: Any objections?

18 MS. TENNYSON: No.

19 JUDGE SCHAER: That document is admitted.

20 MR. MEYER: The witness is available for  
21 cross.

22 JUDGE SCHAER: Ms. Tennyson, did you have any  
23 questions for Mr. Folsom?

24 MS. TENNYSON: We have no prepared  
25 cross-examination.

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1 JUDGE SCHAER: It appears Mr. ffitch does  
2 not, so we'll wait just a moment for the Chairwoman to  
3 return and then proceed with the questions.

4 MS. DIXON: Your Honor, I do have a series of  
5 questions prepared for Mr. Folsom, if you would like me  
6 to go first or after.

7 JUDGE SCHAER: You would go first. Let's  
8 wait just a moment and then we'll go ahead with your  
9 questions, Ms. Dixon.

10

11

CROSS-EXAMINATION

12

BY MS. DIXON:

13

Q. Good afternoon, Mr. Folsom. If you could  
14 refer to your rebuttal testimony, Exhibit T-326, and  
15 we'll start at Page 3, Line 6 through 7.

16

A. Yes.

17

Q. You state that in 1999, Washington low-income  
18 customers received over one million dollars in energy  
19 and fuel efficiency assistance; do you see that?

20

A. Yes, I do.

21

Q. Can you define what you mean by the phrase,  
22 "energy and fuel efficiency assistance"?

23

A. All of these dollars shown on Line 7 come  
24 from our Schedule 90, which is our energy efficiency  
25 tariffs, and these programs are both weatherization as

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1 well as fuel switching, so low-income customers  
2 qualified through customer action programs such as SNAP  
3 can have their space heat and water heat appliances  
4 changed out from electricity to natural gas.

5         We have a very aggressive program in these  
6 lines, and SNAP is running somewhere between 200 and  
7 400 units per year. My understanding is there is  
8 almost a shortage of units they can now find.  
9 Specifically, we've helped SNAP do some advertising, a  
10 brochure we put together this spring entitled, "Change  
11 The Way You Heat Your Home by 180 Degrees," is a way  
12 for us to help move even more units, but this is what  
13 the one million dollars goes to for the most part.

14         Q.       When you say Washington low-income customers,  
15 do you mean low-income customers in Avista's Washington  
16 service territory?

17         A.       Yes, I do.

18         Q.       Could you please tell me how much of the one  
19 million dollars was specifically in fuel efficiency  
20 assistance?

21         A.       I'm not sure I have those numbers with me,  
22 but I might. I just have the macro number for the  
23 total program. I don't have it broken out in front of  
24 me.

25         Q.       Is that something that I could request from

01947

1 the Company. What I would like is how much of the one  
2 million was in fuel efficiency assistance, and I'm  
3 assuming the remainder was in energy efficiency  
4 assistance, not energy assistance.

5 A. It's my understanding that the majority of  
6 those dollars are in fuel-switching dollars, but I can  
7 give you a specific number pretty simply.

8 JUDGE SCHAER: Is that something you could  
9 provide by the end of the day tomorrow, Mr. Folsom?

10 THE WITNESS: Yes.

11 JUDGE SCHAER: I'm trying to figure out how  
12 we are going to treat it if Ms. Dixon wants to make it  
13 a part of the record.

14 Q. (By Ms. Dixon) One more piece of this line  
15 of questioning, can you tell me for the fuel efficiency  
16 assistance where those funds came from?

17 A. They came from Schedule 91, DSM tariff rider.

18 Q. And the same then for the energy efficiency  
19 assistance?

20 A. Yes, with the understanding that the end-use  
21 customer is severed by SNAP, and SNAP receives some  
22 level of matching funds from both the state and the  
23 U.S. Department of Energy. Ours is a match that they  
24 can lever to make more money.

25 Q. Moving on to Page 4, Lines 11 through 13, you

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1 indicate the Company does not collect information from  
2 customers on income level; is that correct?

3 A. Yes, for the reasons I indicate.

4 Q. In Exhibit 70, which I'm not sure if you have  
5 with you, but it was a Company response to SNAP Data  
6 Request No. 10, the Company segmented or categorized  
7 customers by income; is that correct?

8 A. Yes, it is. For the reasons that we're  
9 concerned about privacy, and this is something that  
10 customers do not like to provide unless they are  
11 required to for provision of service, such as maybe the  
12 banking industry or loan industry.

13 Q. If you can go back to Page 3, Line 10, you  
14 stated that in 1999, Avista made 159,069 payment  
15 arrangements for Washington customers; do you see that?

16 A. Yes, I do.

17 Q. Since you don't track the income of customers  
18 you don't know, however, how many of those payment  
19 arrangements were for low-income customers; is that  
20 correct?

21 A. Correct. This is pretty much for customers  
22 who are in financial distress and can't make a payment.  
23 We tend to offer payment arrangements just as a matter  
24 of course without asking what their income level is.

25 Q. Page 3, Line 16, you state that in 1999,

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1 Avista had disconnection time periods of less than four  
2 hours on average; do you see that?

3 A. Yes.

4 Q. Since, again, you don't track the income of  
5 customers, you don't know what the time period for the  
6 disconnection of a low-income customer is; is that  
7 correct?

8 A. That's correct, but for purposes of this  
9 testimony, we would assume it's about the same. The  
10 WUTC rules on reconnection, disconnection, deposits,  
11 and prior obligation pretty much require us to keep the  
12 power on irrespective of the ability of customers to  
13 pay.

14 So the basis for this is the Commission staff  
15 has taken the current rules to say we cannot  
16 permanently deny service, so we go out to make a  
17 collection and basically do a reconnection at the same  
18 time, whether or not they pay or not, based upon the  
19 implementation of the Commission rules.

20 This is very distinct from how other states  
21 operate. Mr. Colton's testimony, as I say in my  
22 testimony, is based on models on the East Coast that  
23 have, in Avista's opinion, very different  
24 disconnection, reconnection, and deposit rules, so from  
25 an offset standpoint, it's not as if -- that's on the

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1 East Coast where you can cut a customer off until a  
2 payment is made, and the customer may go several days  
3 without service. We don't have that situation here, so  
4 it's not as if we are a foregoing service to customers,  
5 and any revenues that would be generated would be paid  
6 for by those customers.

7 Q. Do you have any idea of the relative  
8 likelihood of a low-income customer having his or her  
9 service disconnected relative to a non low-income  
10 customer?

11 A. No, I don't. We tend to treat all  
12 residential customers the same in this respect.

13 Q. So you wouldn't be able to take a guess as to  
14 whether a low-income customer is twice as likely, just  
15 as likely, ten times as likely to be disconnected?

16 A. We've done some internal studies, and in  
17 terms of which customers use drop boxes, which  
18 customers use payment offices to make payments, and the  
19 results are somewhat surprising in that all levels of  
20 customers tend to have similar situations in terms of  
21 how payments are made.

22 We do have more proportion of unpaid  
23 residential accounts stemming from low income, but when  
24 it comes to payment arrangements and other issues,  
25 there tends to be an across the board with more

01951

1 proportion on the low-income side.

2 CHAIRWOMAN SHOWALTER: On that point, in  
3 those studies, how did you determine who was low income  
4 and who wasn't in terms of who uses a drop box or not?

5 THE WITNESS: When we get to the level of  
6 disconnections, our field people go out and chat with  
7 customers, and we have a better idea once you get  
8 talking to customers what the source of incomes are and  
9 the like. This is basically a field representation  
10 representation.

11 CHAIRWOMAN SHOWALTER: So it's subjective and  
12 anecdotal, not a statistical survey.

13 THE WITNESS: Exactly.

14 JUDGE SCHAER: May I clarify on that? I  
15 thought I heard you say that you were doing some kind  
16 of survey of which customers used different kinds of  
17 places to pay their bills. What would that have to do  
18 with your field reps?

19 THE WITNESS: I was asked percentage of low  
20 income, and we are extrapolating that onto other  
21 functions that we do. We did that survey or analysis  
22 in early 1999 when we closed some of our business  
23 offices and substituted payment office, and at that  
24 time, the results surprised us a little bit to see that  
25 there was a wider range of customers who use certain

01952

1 services, so I'm just simply extrapolating that study  
2 onto some of the issue that Ms. Dixon is asking me.

3 JUDGE SCHAER: How was that study done?

4 THE WITNESS: It was done through our survey  
5 department, marketing and research.

6 JUDGE SCHAER: Go ahead, Ms. Dixon.

7 Q. (By Ms. Dixon) Again, Page 3, Line 16, but  
8 the next drop down, you state that half of all your  
9 write-off's are attributable to low-income customers;  
10 do you see that?

11 A. Yes, I do.

12 Q. If you don't track the income of your  
13 customers, how do you know how much in write-off's is  
14 attributable to low income customers?

15 A. That was an estimate provided by our  
16 collections department people who are on the phone  
17 making best efforts to collect.

18 Q. Again, in that case, would that be, like what  
19 Chairwoman Showalter was saying, subjective and  
20 anecdotal evidence?

21 A. Yes.

22 Q. On to Page 4, in Lines 1 through 3, you state  
23 that, Avista works with customers in financial need to  
24 reach satisfactory payment arrangements; do you see  
25 that?

01953

1 A. Yes.

2 Q. Would you agree with me that one basic  
3 indicator of a satisfactory payment arrangement is that  
4 the customer successfully completes the arrangement?

5 A. Yes, but that doesn't always occur. Prior  
6 obligation rule in this state allows customers to not  
7 make payment and receive power, so our statistics show  
8 from a prior obligation that we can have customers who  
9 don't make payment several months and periods in a row  
10 and still have service, so while we are doing the best  
11 efforts to collect, it doesn't mean that we get  
12 collection as much as maybe you will see in other  
13 states, and this gets back to the prior obligation  
14 rule.

15 Q. On Page 4, Lines 6 and 7, you state that,  
16 Avista's rates are less than any rates resulting from  
17 rate discount programs run by other utilities to your  
18 knowledge, do you see that?

19 A. Yes.

20 Q. Can you tell me what electric rate a  
21 Baltimore Gas and Electric customer living at 100  
22 percent of poverty would pay in Maryland?

23 A. I don't have that specific rate in front of  
24 me. What I have is a study of electric restructuring  
25 as it relates to low income, and I have a write-up here

01954

1 on Maryland, and I don't know if you want me to go  
2 through what the summary of this is, but I note that  
3 the Maryland Office of the People's Counsel has  
4 criticized some aspects of the bill, so I'm not sure  
5 how you want me to proceed because the Office of  
6 People's Counsel says that the bill fails to provide  
7 for a real rate cut.

8 Q. I'm looking for whether you are aware of what  
9 that rate is right now for someone who is a low-income  
10 customer for Baltimore Gas and Electric living at 100  
11 percent poverty.

12 A. Their electric retail rate is 8.6 cents, and  
13 looking at this study, it doesn't appear that the rate  
14 reduction has kicked in yet for Maryland, according to  
15 this document dated December 1999.

16 Q. Can you provide me with a copy of that  
17 document that you have, and maybe that will save me  
18 from asking the next couple of questions?

19 A. By all means, yes.

20 Q. At Page 5, Line 3, you state that  
21 Mr. Colton's conclusion that the energy burden of  
22 low-income customers routinely exceeds six to eight  
23 percent of income is based on national figures, not on  
24 Avista rates; do you see that?

25 A. Yes.

01955

1 Q. Do you have Mr. Colton's testimony and  
2 exhibits in front of you?

3 A. Yes, I do.

4 Q. Could you look at Exhibit 730?

5 A. What page number would that be?

6 Q. 48. Can you tell me what in this exhibit  
7 makes you believe that these burdens are based on  
8 national figures?

9 A. Yes. In his direct testimony, of which there  
10 are quite a few pages, he establishes what energy  
11 burden is and the affordability, and that's the line  
12 that I'm referring to on Line 3, and you will find that  
13 at Page 8, and this is a national representation, and  
14 then what you just referred me to at Page 48 is our  
15 Avista numbers.

16 Q. So you would agree then for Exhibit 730 that  
17 those are not national figures but related to Avista  
18 service territory in Washington?

19 A. I would agree that Page 48 is Avista, but  
20 Page 8 to which I refer is national.

21 Q. If we go back to Page 48, Exhibit 730, I  
22 wanted to go through these numbers a little bit with  
23 you. Mr. Colton in his Exhibit tells us specifically  
24 that the income he used for under 50 percent of poverty  
25 was set as 25 percent. Do you see that in the notes

01956

1 section?

2 A. Yes.

3 Q. According to Exhibit 728, which is Page 45,  
4 poverty level for a one-person household is \$8,350.

5 A. Yes.

6 Q. Using that number, would you accept subject  
7 to check that the income used in Exhibit 730 for under  
8 50 percent of one-percent household is \$8,350 times .25  
9 or \$2,088?

10 A. Yes. Mr. Colton and I do not disagree on the  
11 facts. In fact, if you go through my testimony and his  
12 testimony, our discussion really isn't one of factual  
13 disagreement. Our discussion is one of policy and what  
14 the Commission should do with these numbers.

15 If you look at the under 50 percent poverty  
16 range, that would represent about six percent of our  
17 customer base, and the question becomes, as Mr. Colton  
18 tees it up, should there be a collaborative, and if so,  
19 should there be a subsidy in the form of energy  
20 bill-paying assistance, and if so, how should that be  
21 funded, through a wires charge, through shareholders  
22 through base rates?

23 Then if so, do all customers get that, or is  
24 it kind of a first come first serve, so the policy  
25 issues ultimately is one that the Commissioners need to

01957

1 decide should there be a subsidy, and if there is a  
2 subsidy, how much and how you do it, and that's really  
3 where Mr. Colton and I disagree.

4           As you read through Mr. Colton's testimony  
5 and my rebuttal, the company feels very strongly that  
6 we are doing the best practices for low-income services  
7 up to subsidization of energy bills, so the reason that  
8 in my testimony I state that we are not keen on  
9 pursuing a collaborative is a collaborative can raise  
10 expectations that if there is such --

11       Q.     Can we stop there? I think we getting a  
12 little off track at the moment, and I may come back to  
13 some of that with my other questions. But the reason  
14 I'm bringing this question forward, you just stated  
15 that you don't disagree with Mr. Colton on the facts;  
16 however, in your testimony, and what I refer to is at  
17 Page 5, Line 3, seems to me to be a disagreement with  
18 Mr. Colton on the facts, so that's why I want to just  
19 run through the rest of these calculations and see if  
20 we arrive at the same conclusion.

21           So going from where we left off, subject to  
22 check, if a bill comes in that's 28 percent of income,  
23 which would be \$2,088 times .28, that would mean the  
24 bill is about \$580; is that correct?

25       A.     Subject to check.

01958

1 Q. Avista has annual Washington state  
2 residential revenue of about 105 million dollars; is  
3 that correct?

4 A. Yes.

5 Q. And Avista has about 180,000 residential  
6 customers; is that correct?

7 A. For the time period that he's mentioning, the  
8 1999 time period.

9 Q. And would you accept again subject to check  
10 that if we divide 105 million dollars in essential  
11 revenue by 180,000 residential customers, we get an  
12 average annual revenue per person of about \$580; is  
13 that correct?

14 A. Would you say that again, please?

15 Q. Subject to check, if we divide 105 million  
16 dollars in residential revenue by 180,000 residential  
17 customers, we get an average annual revenue per person  
18 of about \$580.

19 A. That math is right. I use a slightly higher  
20 number at around 600 some dollars per year for  
21 residential revenue, but I don't think there is much  
22 difference between my number and your number.

23 Q. It could be rounding. Back to your  
24 testimony, on Page 9, Lines 2 through 3, you mention  
25 that there is an inherent cost of implementing programs

01959

1 in the examples proposed by Mr. Colton. Would you also  
2 agree that there are potential financial benefits for  
3 the Company and ratepayers from implementing low-income  
4 assistance programs that could help offset those costs?

5 A. Theoretically, there is a possibility of  
6 having what are called offsets or savings. We went  
7 into this piece of testimony looking for such offsets,  
8 and the more we looked, the fewer savings or offsets we  
9 could find.

10 We have a team of about six to eight people  
11 at the Company who have looked at these issues pretty  
12 strenuously since December of last year, and we were  
13 looking for offsets for the simple reason of seeing if  
14 there are some best efforts, some better practices that  
15 we could be implementing.

16 To be real candid, we are not finding very  
17 many. When we are looking at keeping customers off the  
18 system for a shorter period to drive more revenues, the  
19 customers are off for only about four hours at a time.  
20 When it comes to squeezing more uncollectibles into the  
21 collectable category, we have some very -- I don't want  
22 to say aggressive, but maybe assertive bill collectors  
23 within the bounds of having deferred payments. It's  
24 kind of difficult tightrope to walk, but I cannot  
25 accept, based on the analysis we've done, that there

01960

1 are a lot of savings or offsets to be had.

2 Q. May I as you, is there actually a written  
3 analysis that you would be able to provide me with, or  
4 is this somewhat again based on anecdotal evidence to a  
5 certain extent, particularly given that the Company  
6 does not track low-income customers within  
7 residential?

8 A. We in data requests have provided all we  
9 have. SNAP had some 60 data requests with which we  
10 responded with as many studies as we had, so I have no  
11 further studies to provide. The way the math works out  
12 is to take the statements that I make and then you can  
13 impute numbers to them, so I don't have a written study  
14 per se, but the facts of the matter are that if you go  
15 through some of the offsets that I have in my  
16 testimony, or the lack thereof, you can attach the  
17 numbers to them.

18 Q. On Page 10, both at Line 4 and again at Line  
19 17, you mention that a low income assistance  
20 collaborative effort should be statewide in nature.  
21 Outside of a statewide initiative, are you suggesting  
22 that Avista should have no responsibility for providing  
23 energy assistance for its low-income customers, other  
24 than primarily through voluntary ratepayer  
25 contributions?

01961

1       A.       How do you know define "assistance to  
2 customers"? Are you talking just in terms of bill  
3 paying assistance?

4       Q.       I'm speaking more specifically about bill  
5 payment assistance.

6       A.       First of all, the Company is always willing  
7 to talk to customers, customer groups and stakeholders.  
8 We've had a couple of discussions in the last week with  
9 SNAP about proposals that aren't in this piece of  
10 testimony but things that we would like to work on  
11 together, so in no way should my testimony about not  
12 being interested in doing a collaborative, in no way  
13 should that mean we are not interested in discussions.

14               The reason I state this should be statewide  
15 in nature is there are a number of parties and entities  
16 that should be involved. For example, if we were to  
17 have a one-percent wires charge and our neighboring  
18 PUD's don't, that would, in essence, raise rates in our  
19 friend's service territories in areas that there is  
20 competition for new service, so we would be on an  
21 unequal playing field. So one reason this should be  
22 statewide is to look at some of the policy  
23 ramifications.

24               Other parties that should be involved would  
25 include maybe some legislative committee staff people

01962

1 because of issues with how the various laws are  
2 written, so we just did not want to simply have a focus  
3 on us. It seems to be a legislative issue, who pays  
4 and how they should pay, and shouldn't it be consistent  
5 across all customers in the state of Washington. Are  
6 we concerned about low-income issues and bill-paying  
7 assistance? Absolutely. It helps us out to have  
8 customers pay bills. Currently, we are helped out  
9 through the uncollectibles adjustment. We have an  
10 adjustment in this rate case for customers who don't  
11 pay their bills to have those costs incorporated into  
12 rates, so in some ways, if we go into a subsidy effort,  
13 we are simply shifting dollars out of the  
14 uncollectibles adjustment into another mechanism, and  
15 the concern we have is if we are being pretty  
16 aggressive already or assertive on bill collections,  
17 then should there be a pool of money that customers can  
18 go to in the new proposal. Would that actually  
19 increase the amount of uncollectibles because customers  
20 would have a different safety net to fall into. We  
21 don't know.

22           So yes, we are very concerned, but we think  
23 we are doing the best efforts under the existing  
24 Commission rules and state practices recognizing that  
25 there is a lot of policy issues involved, and the

01963

1 collaborative should be focused on the right questions  
2 and the right parties.

3 Q. One final question for you. If the  
4 Commission were to order the Company in this case to  
5 provide low-income assistance, what would be the  
6 Company's preference for the source of revenue for  
7 those programs?

8 A. I'm hesitant to state a Company position.  
9 The principles that we would be following is to make  
10 sure that there is earnings neutrality. We would not  
11 want to have shareholders subsidizing one pocket of  
12 customers. Once you get into should it be a wires  
13 charge, should it be in base rates, that could be  
14 similar in terms of end result, but the principles  
15 would need to include no earnings impact on the  
16 Company; making sure that from a policy standpoint  
17 there is consistent policy between us and our brethren  
18 or neighboring utilities. Those would be some of the  
19 principles we would start with, and out of that would  
20 fall some sort of funding mechanism.

21 MS. DIXON: Thanks. That's all I have.

22

23

CROSS-EXAMINATION

24 BY CHAIRWOMAN SHOWALTER:

25 Q. I went and found the law. It's only two

01964

1 sentences, so I would like to read it and then ask you  
2 a question. It is Chapter 62, Volume 99, and the whole  
3 act is two sentences. It says: "Upon request by an  
4 electrical or gas company, the Commission may approve  
5 rates, charges, services, and or physical facilities at  
6 a discount for low-income senior customers and  
7 low-income customers. Expenses and lost revenues as a  
8 result of these discounts shall be included in the  
9 Company's cost of service and recovered in rates to  
10 other customers." So my question to you is, is the  
11 Company requesting a low-income rate discount in this  
12 proceeding?

13 A. No, we are not.

14 CHAIRWOMAN SHOWALTER: Thank you.

15 JUDGE SCHAER: Anything else from the  
16 Commissioners? Is there any redirect for this witness,  
17 Mr. Meyer?

18 MR. MEYER: None.

19 JUDGE SCHAER: Anything further for  
20 Mr. Folsom?

21 MR. FFITCH: Your Honor, Ms. Dixon asked the  
22 witness to provide her with a copy of the document from  
23 which he was reading, and I would just note that  
24 perhaps it would be useful to have a record requisition  
25 made of that document so then it would be a matter of

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1 record and Ms. Dixon could offer it as an exhibit  
2 should she wish to do so after she's received it from  
3 the Company. I don't actually know the identification  
4 of the document, but I think Mr. Folsom could state  
5 that for the record.

6 JUDGE SCHAER: Mr. Folsom, when are you going  
7 to be able to provide the document to Ms. Dixon?

8 THE WITNESS: After I make sufficient copies  
9 I have in front of me.

10 JUDGE SCHAER: Ms. Dixon, are you planning on  
11 being here tomorrow?

12 MS. DIXON: Yes.

13 JUDGE SCHAER: I think, Mr. Fitch, if the  
14 documents are provided, Ms. Dixon will be able without  
15 a record requisition number on this to offer them  
16 tomorrow. She will have to talk to Mr. Meyer about  
17 whether Mr. Folsom needs to be recalled of whether  
18 those can go in by some kind of stipulation, but I  
19 don't see a need for a record requisition at this  
20 point. I want things to come in now because our record  
21 will probably be closing at the end of tomorrow, so I  
22 would prefer to have it handled in that manner. Mr.  
23 Folsom?

24 THE WITNESS: Your Honor, this has a Web Site  
25 address, which could probably be easily accessed

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1 through the Web given the Web address and the title.  
2 Would that be helpful?

3 JUDGE SCHAER: If Ms. Dixon wants it to be a  
4 made a part of the record in this proceeding, that  
5 wouldn't be terribly helpful. We aren't quite at that  
6 point of technological competence. Is there anything  
7 else for Mr. Folsom, other than the possibility of  
8 needing to have him here tomorrow to sponsor these  
9 documents?

10 MR. MEYER: Nothing, no.

11 JUDGE SCHAER: Thank you for your testimony.  
12 I'd like to go off the record right now to talk about  
13 scheduling for tomorrow for just a moment.

14 (Discussion off the record.)

15 JUDGE SCHAER: We've had a scheduling  
16 discussion off the record, and this hearing will resume  
17 tomorrow morning at 9:30, at which point we will take  
18 the rebuttal testimony of Mr. Matthews. Is there  
19 anything else that needs to be reflected? Then we are  
20 off the record.

21

22 (Hearing recessed at 5:15 p.m.)

23

24

25