```
1
       BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
 2.
                           COMMISSION
     WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
 4
                    Complainant,
 5
                                   )
                                        DOCKET NO. UE-060266
               vs.
                                   )
 6
                                        Volume I
                                   )
     PUGET SOUND ENERGY, INC.,
                                   )
                                       Pages 1 - 33
 7
                  Respondent.
 8
 9
10
               A prehearing conference in the above matter
11
     was held on March 21, 2006, at 1:30 p.m., at 1300 South
12
     Evergreen Park Drive Southwest, Olympia, Washington,
13
    before Administrative Law Judge C. ROBERT WALLIS.
14
15
               The parties were present as follows:
16
               WASHINGTON UTILITIES AND TRANSPORTATION
     COMMISSION, by ROBERT D. CEDARBAUM, Assistant Attorney
     General, 1400 South Evergreen Park Drive Southwest,
17
     Post Office Box 40128, Olympia, Washington 98504-0128;
     telephone, (360) 664-1188
18
19
               PUGET SOUND ENERGY, INC., by KIRSTIN S.
     DODGE, Attorney at Law, Perkins Coie, 10885 Northeast
20
     Fourth Street, Suite 700, Bellevue, Washington
     98004-5579; telephone, (425) 635-1407.
21
               PUBLIC COUNSEL, by SIMON J. FFITCH, Assistant
     Attorney General, 900 Fourth Avenue, Suite 2000,
22
     Seattle, Washington 98164-1012; telephone, (206)
23
     389-2055.
24
    Kathryn T. Wilson, CCR
25
    Court Reporter
```

| 1 | THE ENERGY PROJECT, by RONALD L. ROSEMAN, |
|----------|---|
| 2 | Attorney at Law, 2011 14th Avenue East, Seattle, Washington 98112; telephone, (206) 324-8792. |
| 3 | NORTHWEST ENERGY COALITION, by DANIELLE DIXON, Senior Policy Associate, 219 First Avenue South |
| 4 | Suite 100, Seattle, Washington 98104; telephone, (206) 621-0094. |
| 5 | THE KROGER COMPANY, by KURT J. BOEHM (via |
| 6 | bridge), Attorney at Law, Boehm, Kurtz, and Lowry, 36 East Seventh Street, Suite 1510, Cincinnati, Ohio, |
| 7 | 45202; telephone, (513) 421-2255. |
| 8 | SEATTLE STEAM COMPANY, by ELAINE L. SPENCER (via bridge), Attorney at Law, Graham & Dunn, 2801 |
| 9 | Alaskan Way, Suite 300, Seattle, Washington 98121; telephone (206) 624-8300. |
| 10 | INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES, |
| 11 | by IRION A. SANGER, Attorney at Law, Davison Van Cleve 333 Southwest Taylor, Suite 400, Portland, Oregon |
| 12 | 97204; telephone, (503) 241-7242. |
| 13 14 | COGENERATION COALITION OF WASHINGTON, by DONALD E. BROOKHYSER, Attorney at Law, Alcantar & Kahl 1300 Southwest Fifth Avenue, Suite 1750, Portland, Oregon 97201; telephone, (503) 402-8702. |
| 15 | NORTHWEST INDUSTRIAL GAS USERS, by EDWARD A. |
| 16 | FINKLEA, Attorney at Law, Cable, Huston, Benedict, Haagensen & Lloyd, 1001 Southwest Fifth Avenue, Suite |
| 17 | 2000, Portland, Oregon 97204-1136; telephone, (502) 224-3092. |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |
| 25 | |

| 1 | D | Þ | \cap | \overline{C} | 교 | 교 | \Box | Т | Ν | C | C |
|---|---|---|--------|----------------|---|---|--------|---|----|---|--------|
| L | P | ĸ | U | | Ľ | Ľ | ע | | ΤΛ | G | \sim |

- JUDGE WALLIS: This is a prehearing
- 3 conference of the Washington Utilities and
- 4 Transportation Commission in the matter of consolidated
- 5 dockets UE-060266 and UG-060267. This matter is being
- 6 heard before Administrative Law Judge C. Robert Wallis
- 7 on the 21st day of March of the year 2006 in Olympia,
- 8 Washington, pursuant to due and proper notice to all
- 9 interested persons.
- This afternoon, we are engaged in the
- 11 preliminary prehearing conference in these matters and
- 12 will be exploring procedural issues and the schedule
- 13 for the proceeding. At this time, I would like to call
- 14 for appearances and would like to begin with the
- 15 Company, if you would, please.
- MS. DODGE: Kirsten Dodge representing Puget
- 17 Sound Energy.
- 18 JUDGE WALLIS: Because this is the initial
- 19 statement of appearances, if you could state your full
- 20 information for the record, please.
- 21 MS. DODGE: My address is the PSE Building,
- 22 10885 Northeast Fourth Street, Suite 700, Bellevue,
- 23 Washington, 98004. My phone is (425) 635-1407. Fax is
- 24 (425) 635-2400. E-mail address is
- 25 kdodge@perkinscoie.com.

- 1 Also, co-counsel for PSE on this case is
- 2 Mr. Jason Kuzma, who is also here today. He has the
- 3 same contact information, but his direct dial is (425)
- 4 635-1416, and his e-mail is jkuzma@perkinscoie.com.
- 5 Just for introduction purposes, Donna Barnett is also
- 6 on the legal team at Perkins Coie. People may have
- 7 occasion with data requests or other things to speak
- 8 with her, and we also have here today Mr. Tom DeBoer,
- 9 director of rates and regulatory affairs from PSE.
- 10 JUDGE WALLIS: For purposes of service for
- 11 all legal documents, are you the lead counsel to whom
- 12 such matters should be addressed?
- MS. DODGE: Yes, but we would appreciate it
- 14 if all matters would be addressed to me and to
- 15 Mr. Kuzma as well as e-mail to Mr. Kuzma as well as me
- 16 because sometimes I'm not in a position to look at my
- 17 e-mail or I may be out, and that way, we are sure that
- 18 things are circulated.
- 19 JUDGE WALLIS: Very well, but we do ask that
- 20 we have one person who is responsible, and service will
- 21 be sufficient if addressed to you?
- 22 MS. DODGE: That's true. It just needs to be
- one address, but if both names are on it, then
- 24 internally we will make the copies. Just note that as
- 25 in past cases, we have set up a special e-mail address

- 1 for discovery requests, and I could state that now or
- 2 we could wait.
- JUDGE WALLIS: State that now, please.
- 4 MS. DODGE: psedrs@perkinscoie.com.
- 5 JUDGE WALLIS: Thank you. For Commission
- 6 staff?
- 7 MR. CEDARBAUM: Robert Cedarbaum, assistant
- 8 attorney general for Commission staff. My business
- 9 address is the Heritage Plaza Building, 1400 South
- 10 Evergreen Park Drive Southwest in Olympia, Washington,
- 11 98504. My direct-dial telephone is area code (360)
- 12 664-1188. Fax is area code (360) 586-5522, and the
- 13 e-mail is bcedarba@wutc.wa.gov.
- JUDGE WALLIS: For Public Counsel?
- MR. FFITCH: Good afternoon, Your Honor.
- 16 Simon ffitch, assistant attorney general for the public
- 17 counsel section of the Washington State Attorney
- 18 General, 900 Fourth Avenue, Suite 2000, Seattle,
- 19 Washington, 98164. The telephone number is (206)
- 20 389-2055, and the fax is 389-2079. E-mail is
- 21 simonf@atg.wa.gov.
- JUDGE WALLIS: Thank you, Mr. ffitch. I now
- 23 plan to go down the list of potential intervenors for
- 24 whom petitions are of record, beginning with ICNU.
- MR. SANGER: My name is Irion Sanger of

- 1 Davison Van Cleve representing the Industrial Customers
- of Northwest Utilities. My address is 333 Southwest
- 3 Taylor, Suite 400, Portland, Oregon, 97204; phone
- 4 number, (503) 241-7242; fax, (503) 241-8160; e-mail,
- 5 mail@dvclaw.com, and I'll also be appearing in this
- 6 case with Bradley Van Cleve and Matthew Perkins.
- 7 JUDGE WALLIS: For NWIGU?
- 8 MR. FINKLEA: My name is Ed Finklea. I'm
- 9 representing the Northwest Industrial Gas Users. I'm
- 10 with the law firm Cable, Huston, Benedict, Haagensen
- 11 and Lloyd. Our business address is 1001 Southwest
- 12 Fifth Avenue, Suite 2000, Portland, Oregon, 97204. Our
- 13 telephone is (503) 224-3092, and our fax is (503)
- 14 224-3176. My e-mail is efinklea@chbh.com, and also
- 15 appearing in this proceeding with me is Mr. Chad
- 16 Stokes, same address. Everything is the same except
- 17 his e-mail address is cstokes@chbh.com.
- 18 JUDGE WALLIS: Thank you. Is there a
- 19 representative on the line or in the hearing room from
- 20 the Federal Executive Agencies? Let the record show
- 21 there is no response. I will indicate for the record
- 22 that I did receive a communication from Ms. Rita Liotta
- 23 today indicating that she was unable to participate and
- that Norman Furuta was also unable to participate.
- 25 They asked to be excused from appearing in as much as

- 1 they have filed a petition for intervention and notice
- 2 of appearance, I did indicate that their appearance was
- 3 excused. For Seattle Steam?
- 4 MS. SPENCER: I'm Elaine Spencer, Your Honor.
- 5 I'm with the law firm of Graham and Dunn, PC. My
- 6 address is Pier 70, 2801 Alaskan Way, Suite 300,
- 7 Seattle, Washington, 98121-1128. My phone number is
- 8 (206) 340-9638. The fax number is (206) 340-9599. My
- 9 e-mail address is espencer@grahamdunn.com.
- 10 JUDGE WALLIS: Thank you, Ms. Spencer. My
- 11 quick search of our records center database failed to
- 12 indicate that you have filed a notice of appearance.
- 13 If that is incorrect, could you educate me right now?
- MS. SPENCER: We have filed a motion to
- 15 intervene. I'm not sure we've filed a separate
- 16 document called a "notice of appearance."
- 17 JUDGE WALLIS: Could you make arrangements to
- 18 make that filing, please?
- MS. SPENCER: Certainly.
- 20 JUDGE WALLIS: For the Cogeneration
- 21 Coalition.
- MR. BROOKHYSER: Good afternoon, Judge. My
- 23 name is Donald Brookhyser of Alcantar and Kahl
- 24 appearing for the Cogeneration Coalition of Washington.
- 25 My address is 1300 Southwest Fifth Avenue, Suite 1750,

- 1 Portland, Oregon, 97201. My phone number is (503)
- 2 402-8702. My fax number is (503) 402-8882, and my
- 3 e-mail address is deb@a-klaw.com.
- 4 JUDGE WALLIS: Mr. Brookhyser, as to your
- 5 petition for intervention in other documents, we do
- 6 have that petition of record. However, I do not show
- 7 that you have filed a notice of appearance either.
- 8 MR. BROOKHYSER: I will do that also.
- 9 JUDGE WALLIS: Northwest Energy Coalition?
- 10 MS. DIXON: Danielle Dixon for the Northwest
- 11 Energy Coalition. Our address is 219 First Avenue
- 12 South, Suite 100, Seattle, 98104. Phone is (206)
- 13 621-0094. Fax is (206) 621-0097. E-mail is
- 14 danielle@nwenergy.org. Also appearing on behalf of the
- 15 Coalition is Nancy Hirsch. All the information is the
- 16 same except her e-mail, which is nancy@nwenergy.org.
- 17 JUDGE WALLIS: Thank you very much. That
- 18 exhausts my list of petitions for intervention that I
- 19 was able to find in our records database. Is there
- 20 anyone else in the room who desires to state an
- 21 appearance and to seek intervention in this docket?
- 22 MR. ROSEMAN: Yes, Your Honor. We did not
- 23 file an oral petition to intervene. I am Ronald
- 24 Roseman appearing on behalf of The Energy Project. I'm
- 25 an attorney. My address is 2011 14th Avenue East,

- 1 Seattle, Washington, 98112. My phone is (206)
- 2 324-8792. My fax is (206) 568-0138, and my e-mail
- 3 address is ronaldroseman@comcast.net.
- 4 JUDGE WALLIS: Mr. Roseman, would you kindly
- 5 file a notice of appearance on behalf of your client?
- 6 MR. ROSEMAN: I will be glad to, Your Honor.
- 7 JUDGE WALLIS: Is there anyone else in the
- 8 hearing room who wishes to enter their appearance as a
- 9 party in this docket and seek intervention? Let the
- 10 record show there is no response. Let me ask that same
- 11 question as to persons who are listening on the bridge
- 12 line.
- MR. BOEHM: This is Kurt Boehm from the
- 14 Kroger Company. We filed a petition to intervene but
- 15 not a notice of appearance, and we will do that.
- JUDGE WALLIS: Very well.
- MR. BOEHM: I'm with the law firm of Boehm,
- 18 Kurtz and Lowry, 36 East Seventh Street, Suite 1510,
- 19 Cincinnati, Ohio, 45202. My phone number is (513)
- 20 421-2255. My fax is (513) 421-2764, and e-mail is
- 21 kboehm@bkllawfirm.com, and also appearing in this case
- 22 is Mike Kurtz, and his contact information is the same
- other than his e-mail, which is mkurtz@bkllawfirm.com.
- 24 JUDGE WALLIS: Did you file a notice of
- 25 appearance in this docket?

- 1 MR. BOEHM: No, I have not. I will do so.
- 2 JUDGE WALLIS: Very well. Is there any other
- 3 person in the room or on the line that would like to
- 4 enter an appearance? Let the record show there is no
- 5 response.
- 6 Let's move right now to interventions. Is
- 7 the Company prepared or other parties prepared to
- 8 respond blanket, or would you prefer that we go through
- 9 each of these individually?
- 10 MS. DODGE: The Company has no objection to
- 11 any of the petitions for intervention.
- 12 JUDGE WALLIS: Let me ask if there is any
- 13 party to the proceeding or petitioner for intervention
- 14 that has objection to any of the petitions. Let the
- 15 record show there is no response. Each of the
- 16 petitioners has shown the necessary relationship with
- 17 the issues, and interventions are granted as to each of
- 18 the petitioners.
- 19 Let's proceed through the usual list of the
- 20 issues in such matters and first ask if the parties
- 21 desire the entry of a protective order.
- MS. DODGE: Yes, Your Honor. There is
- 23 probably no dispute that a regular protective order
- 24 with confidential provisions be entered right away.
- 25 The Company has filed a motion for amended protective

- 1 order with highly confidential provisions and a sworn
- 2 statement in support of that that was filed on February
- 3 15th. As of this morning, I hadn't seen any opposition
- 4 to that motion.
- 5 JUDGE WALLIS: Do any of the parties wish to
- 6 be heard?
- 7 MR. FFITCH: Yes, Your Honor, Public Counsel
- 8 would like to respond. Your Honor, we have no
- 9 objection to the entry of the standard form
- 10 confidentiality order. We also have no objection in
- 11 general to the entry of a highly confidential
- 12 protective order. However, we do object to the
- 13 specific provisions of the proposed order tendered by
- 14 Puget Sound Energy in this matter.
- 15 We would recommend as an alternative the form
- 16 of highly confidential protective order used by the
- 17 Company in its last general rate case, Docket UG-040640
- 18 and UE-040641, and we would also note for the record
- 19 that the currently pending PacifiCorp general rate case
- 20 has a confidentiality order with no highly confidential
- 21 provisions.
- We would also note that the highly
- 23 confidential protective order in the MidAmerican
- 24 Holding Company PacifiCorp merger docket, although it
- 25 does contain highly confidential provisions, they are

- 1 essentially parallel or consistent with the last Puget
- 2 rate case whereby we also find them to be acceptable
- 3 and preferable to the provisions recommended by the
- 4 Company.
- Just to sum up our concerns, we believe the
- 6 proposed order raises issues that have been discussed
- 7 or debated on quite a number of occasions with previous
- 8 proposed orders, and they go too far, in our view,
- 9 towards employment restrictions for certain folks who
- 10 might be used, particularly for consultants or
- 11 advisors, rather than focusing simply on use
- 12 restrictions.
- 13 That's essentially the basis of our concern
- 14 in a nutshell. I do acknowledge that this motion was
- 15 filed in February and, as Ms. Dodge indicates, we have
- 16 not yet filed a written response, but I did want to
- 17 note our objection on the record today.
- 18 JUDGE WALLIS: Very well. Do others wish to
- 19 be heard?
- 20 MR. SANGER: We have many of the similar
- 21 concerns as Public Counsel has raised, and we were
- 22 hoping that we could maybe address this issue if
- 23 problems actually arise. In the last case, we were
- 24 able to get the information we needed from PSE without
- 25 the company-designated information we needed to see as

- 1 highly confidential, and if the Commission or you are
- 2 inclined to adopt this highly confidential protective
- 3 order, we would like to reserve the right to challenge
- 4 any aspect of it in the future if we have an actual
- 5 dispute.
- 6 One potential way for the Commission to
- 7 address this problem is to wait until there is an
- 8 actual case in controversy before it before ruling on
- 9 whether or not parties have access to the highly
- 10 confidential information. Then the parties can have an
- 11 opportunity to see if we could get access to the
- 12 information from the Company without the Company
- 13 designating it as highly confidential or the Company
- 14 redacting certain portions or reformatting in a way
- 15 they could provide it under the confidential protective
- 16 order.
- 17 So if you are inclined to adopt the highly
- 18 confidential protective order, we would like to have
- 19 the opportunity to challenge the specific provisions of
- 20 it and any other aspect of it at a future date if we do
- 21 have an actual dispute.
- JUDGE WALLIS: Does any other party wish to
- 23 be heard?
- MR. CEDARBAUM: Yes, Your Honor. As a
- 25 practical matter, the motion for protective order with

- 1 the highly confidential provisions doesn't affect
- 2 Staff. By its terms, the motion says the Staff has
- 3 access to highly confidential information on the same
- 4 basis as confidential information except for outside
- 5 consultants. We have hired an outside consultant on
- 6 cost and money issues, but I don't think there is any
- 7 conflict with respect to the blue paper that's been
- 8 filed, the highly confidential paper there.
- 9 I would note, however, that I think
- 10 Mr. Sanger's suggestion is a good one, and it really
- 11 parallels what happened in the last power-cost-only
- 12 rate case filed, and that was Docket UE-050870. I
- 13 believe the Company made the same proposal it is making
- 14 today, and we really could sidestep the issue and wait
- 15 to see if it was a problem for intervenors who are
- 16 seeking access to highly confidential information. It
- 17 actually did never become a problem. We never had a
- 18 conflict on access. We ultimately settled that case,
- 19 which probably made a difference there too, but I think
- 20 Mr. Sanger's suggestion is a good one, to wait and see
- 21 if there is going to be an issue before we fight about
- 22 it.
- JUDGE WALLIS: Anyone else before we return
- to the Company?
- 25 MR. FINKLEA: Ed Finklea for the Northwest

- 1 Industrial Gas Users. I would echo ICNU and Public
- 2 Counsel's comments, and I do think the practical
- 3 approach of waiting until there is a real controversy
- 4 so that we can move forward if there is not a level of
- 5 concern.
- 6 On the gas side of things, we haven't run
- 7 into this level of confidentiality request as much as
- 8 on the electric side, so again, this may not be as big
- 9 an issue as the Company perceives. Thank you.
- 10 JUDGE WALLIS: Perhaps it would be
- 11 appropriate to hear from Mr. ffitch on this question
- 12 before we return to the Company. Mr. ffitch?
- MR. FFITCH: Well, I guess sort of our
- 14 general concern from a policy perspective is that the
- 15 Commission's proceedings be open, so we believe that
- 16 there is actually a presumption against closing any
- 17 information from public review in these proceedings,
- 18 and we are concerned that there is a constant pressure
- 19 from the industry in these regulatory cases to remove
- 20 more and more of the evidence in the cases from the
- 21 public eye, and we don't think that's a healthy trend.
- In the particular case of Puget Sound Energy,
- 23 the experience we've seen in the last three to four
- 24 years is that while we have been able to work out
- 25 reasonable terms for highly confidential protective

- 1 orders in a number of proceedings, it appears, and this
- 2 is a further example, that Puget is in every new case
- 3 attempting to push the boundary of the sort of scope of
- 4 the protective order provisions a little bit further.
- 5 We have not seen this specific level of restriction
- 6 exactly in previous cases, and as I point out, the last
- 7 rate case is nothing like these specific restrictions.
- 8 Other cases are being litigated before the Commission
- 9 virtually contemporaneously without this kind of
- 10 restriction.
- 11 So that's one of the reasons we are making
- 12 these objections is there are sort of these broader
- 13 policy issues raised by this request, and I think I
- 14 would concur with the recommendation we've heard, I
- 15 think, from Staff and ICNU that perhaps we proceed with
- 16 a confidential protective order, and then if there is
- 17 particular information that needs protection, then the
- 18 Company can come forward and bear the burden of showing
- 19 there needs to be special additional confidentiality or
- 20 highly confidential treatment for that, and we can
- 21 discuss at that point any restrictions that would need
- 22 to be imposed.
- JUDGE WALLIS: It would be acceptable to you
- 24 if the form of highly confidential order in the last
- 25 general rate case was used?

- 1 MR. FFITCH: Yes, Your Honor.
- JUDGE WALLIS: Ms. Dodge?
- 3 MS. DODGE: Thank you, Your Honor. You did
- 4 not have the benefit of all of the discussion, debate,
- 5 and argument in the 2005 PCORC about this issue and
- 6 also specific discussion and argument about using the
- 7 form of highly confidential protective order that was
- 8 used in the 2004 general rate case for PSE, but there
- 9 is a reason that the proposed highly confidential
- 10 provisions are different, and that's because in the
- 11 2004 general rate case, we didn't have resource
- 12 acquisitions at issue that involved third-party project
- 13 developer information that was submitted to the Company
- 14 in the RFP competitive bidding process, and in
- 15 addition, the Company is now currently engaged in a
- 16 very aggressive way in acquiring new resources, so the
- 17 Company's own interests in maintaining its negotiating
- 18 position and not having that leverage undercut is
- 19 significantly more pressing in this case as it was in
- 20 the 2005 PCORC than it was back at the time of the 2004
- 21 rate case was filed and litigated.
- 22 As far as the trend to push the envelope, the
- 23 difficult factual circumstances that the Company is in
- 24 and where it sits in its resource acquisition process
- 25 account for why it's seeking the protections that it

- 1 is. In fact, the proposed protective order in this
- 2 proceeding is significantly narrower in scope and in
- 3 time than the one that the Company proposed in the 2005
- 4 PCORC. We had some discussion in that case. Some
- 5 parties said they didn't like how broad the terms were.
- 6 We had an offer outstanding to sharpen our pencils and
- 7 to try to come up with narrower language, but
- 8 objections of principle in some cases got in the way,
- 9 and practical workarounds helped us get around having
- 10 to actually go through that exercise, so we took it on
- 11 ourselves in this case filing to try to do it ourselves
- 12 to try to come up with language and scope that would be
- 13 more acceptable to the parties rather than being some
- 14 kind of industry-wide barrier to access, it's, Well, if
- 15 you are an owner and developer of projects that could
- 16 potentially be bid to PSE or compete with projects that
- 17 are being bid to PSE, then you shouldn't see this
- 18 information.
- 19 Similarly, with respect to advisors,
- 20 attorneys, and consultants for such owners or
- 21 developers, we are saying you shouldn't have access
- 22 only if you are in a position to provide advice that's
- 23 relevant to these kinds of projects. So if you happen
- 24 to be, say, an attorney or law firm providing advice
- 25 about something unrelated, we are trying not to be too

- 1 broad.
- 2 So we have tried to come in with a much
- 3 narrower scope in this case, and additionally, rather
- 4 than a three-year employment restriction, we are
- 5 proposing a two-year restriction. We are trying to
- 6 think through how long is this information current
- 7 instead of stale, things like that.
- 8 I would also say that in terms of the
- 9 employment restriction issue, that was brought up in
- 10 the past case more in argument, and in our motion this
- 11 time, we addressed that issue as well. Right up front,
- 12 we have precedent, case precedent, showing, employment
- 13 restrictions in Washington of three years, and we are
- 14 asking for two. Washington precedent does recognize
- 15 that sometimes access to information is as damaging --
- 16 you need to prevent access, because once the
- information is in someone's brain, they just can't
- 18 segregate it sufficiently, and this 2004 highly
- 19 confidential order that's referred to as a use
- 20 restriction we are looking at as an access restriction
- 21 as being more appropriate for that very reason.
- 22 You are talking about things like how many
- 23 dollars per megawatt hour are in the ballpark. You are
- 24 asking about financing terms, how deals are put
- 25 together in a way that gives them some financial

- 1 competitive advantage in the marketplace, and so to
- 2 somehow unlearn how different parties in the industry
- 3 are approaching that and trying to get an edge on some
- 4 of those competitive issues I think would be very
- 5 difficult for an expert in this area to do that once
- 6 they've seen the information.
- 7 I would just point, out as a practical matter
- 8 so far, the Company has designated information as
- 9 highly confidential. It has not given the highly
- 10 confidential text to any parties other than internal,
- 11 Commission staff and Public Counsel, and we can
- 12 continue to do so and try to do workarounds.
- As an alternative, if the Commission were to
- 14 enter the proposed protective order that the Company
- 15 has proffered with its motion, there is a provision for
- 16 challenging the highly confidential designation as to
- 17 particular items or pieces of information. I would say
- 18 the Company has made its preliminary showing to support
- 19 its designation of highly confidential material. It
- 20 has been very careful to designate only certain
- 21 columns, numbers, figures, so we do believe we have
- 22 complied with the requirements for obtaining a highly
- 23 confidential protective order, and at this stage, it
- 24 really ought to be other parties who want to see
- 25 particular pages or columns or things like that to come

- 1 forward and say, We want you to release that
- 2 information.
- Now as a practical matter, we will try to
- 4 work with the parties. Sometimes we can brainstorm
- 5 ways to get information that gives them the substantive
- 6 information they are looking for as far as, say,
- 7 relative merit projects without actually providing the
- 8 detail that's the competitive concern.
- 9 JUDGE WALLIS: Responses? Mr. ffitch.
- 10 MR. FFITCH: I don't have extensive
- 11 additional responses, Your Honor. As an example, the
- 12 concern that we have, and I would just note to
- 13 Mrs. Dodge's comment that they have attempted to sort
- 14 of carefully draft this with respect to their
- 15 particular concerns, I think that does appear from the
- 16 face of the document, but our concern still is with the
- 17 breadth and vagueness of the language. For example,
- 18 the phrasing of use of the term "competing" or "could
- 19 potentially compete" is very, very broad language.
- 20 These are difficult arguments because the
- 21 companies typically can make very compelling statements
- 22 of their particular factual situations. I guess I
- 23 would just note that if we look at the Commission's
- 24 experience with something like the MidAmerican merger
- 25 or with some of the cases on the telecom side where we

- 1 actually have in the same case companies that are
- 2 competing with each other head to head, and even in
- 3 that setting, we are not having these kinds of
- 4 protective orders being issued, and we haven't seen a
- 5 history of problems. We haven't seen a history of
- 6 disclosure or competitive damage, and those similar
- 7 kinds of arguments could have been made in all of those
- 8 cases as to the very highly commercial sensitivity of
- 9 some of the information that was being provided, and
- 10 yet it wasn't necessary to have this kind of
- 11 restriction.
- 12 JUDGE WALLIS: Very well. Any concluding
- 13 remarks? It appears to me that the concerns that the
- 14 Company has stated are valid concerns. It appears to
- 15 me that the Company has indicated, number one, that it
- 16 is willing to work with other parties for workarounds,
- 17 and number two, that it continues to be amenable to
- 18 changes as may be required.
- 19 I am concerned that we allow the parties to
- 20 begin discovery, and certainly begin to have access to
- 21 the full case that the Company has filed, and it would
- 22 be my intention to see that an order as requested or
- 23 substantially as requested will be entered shortly. I
- 24 do believe that it is appropriate for the parties to
- 25 raise concerns about the application of the Order and

- 1 to bring to the Commission any matter that you believe
- 2 should be an exception or to bring to the Commission
- 3 based on your experience as the case proceeds a motion
- 4 to amend that protective order.
- 5 Will that satisfy the parties' immediate
- 6 concerns?
- 7 MR. SANGER: To clarify, Your Honor, in a
- 8 motion for an exception or a motion to amend, we could
- 9 challenge the employment restrictions, use
- 10 restrictions, and any aspect of the highly
- 11 confidential?
- 12 JUDGE WALLIS: Yes.
- MR. SANGER: We have no concerns.
- 14 JUDGE WALLIS: With the understanding that
- 15 you will attempt to work with the Company for a
- 16 workaround?
- 17 MR. SANGER: Yes.
- 18 JUDGE WALLIS: Very well. Let's move on. We
- 19 will see that the discovery rules are invoked in this
- 20 docket. Mr. Cedarbaum, do I recall correctly that
- 21 there may be a request to shorten the response time?
- MR. CEDARBAUM: Yes, Your Honor; although it
- 23 coincides with the proposed schedule that we submitted
- 24 to the Commission.
- 25 JUDGE WALLIS: Very well. Shall we move on

- 1 to the proposed schedule and take that up as one
- 2 element in the proposal?
- 3 MR. CEDARBAUM: Yes.
- 4 JUDGE WALLIS: Have all the parties had an
- 5 opportunity to review the proposal? Let me ask if it
- 6 has been circulated to parties appearing on the bridge
- 7 line? Very well.
- 8 MR. ROSEMAN: I have not seen it. Is there
- 9 an extra?
- 10 JUDGE WALLIS: There are copies on the side
- 11 table.
- 12 MR. CEDARBAUM: I distributed the schedule to
- 13 all the intervenors as I received copies of their
- 14 intervention. Mr. Roseman's was the only one that did
- 15 not come in on time.
- JUDGE WALLIS: Why don't we begin with the
- 17 statement or explanation from the parties who have
- 18 brought this forward, the Company, Commission staff,
- 19 and Public Counsel. Who would like to proceed with
- 20 that?
- 21 MR. CEDARBAUM: I can explain it. Again,
- 22 this was put together by Staff, the Company and Public
- 23 Counsel. It was circulated, again, as parties filed
- 24 their interventions. We felt it was advisable to set
- 25 aside two periods of time for issue discussions and

- 1 settlement conferences, so those are the first dates,
- 2 the May 17th and 18th and June 13th and 14th dates.
- 3 I think at this time, we are not specifically
- 4 asking the Commission to have a settlement judge
- 5 available, but certainly that might be something we
- 6 would ask down the road, but those would be dates we
- 7 would get together in Olympia, I assume, and talk about
- 8 settlement possibilities.
- 9 July 19th is when all parties would file the
- 10 response testimony to the Company direct. August 23rd,
- 11 Company files rebuttal. Hearings, we would set aside
- 12 the two weeks beginning September 18th for hearings.
- 13 We don't know if we would use them all, but they are at
- 14 least reserved, and then opening and reply briefs are
- 15 October 31st and November 14th.
- 16 With respect to discovery, I believe we do
- 17 have agreement amongst the parties that with the filing
- 18 on July 19th of all responsive testimony, we would
- 19 shorten the response time down to seven business days
- 20 for responses to data requests, and with the filing on
- 21 August 23rd of the Company's rebuttal case, we would
- 22 further reduce the response time down to five business
- 23 days. Other than that, I think that summarizes the
- 24 agreement on scheduling matters.
- 25 JUDGE WALLIS: Is there any party that has

- 1 objection to this proposed schedule?
- 2 MR. FFITCH: Your Honor, it's not an
- 3 objection exactly, but the settlement dates came in
- 4 later in the process and I didn't have a chance to, or
- 5 I missed my chance to comment. On the first one, I'm
- 6 actually out of state May 17th and 18th, so I wanted to
- 7 raise the possibility with other parties -- I mentioned
- 8 this to Ms. Dodge before the hearing -- of possibly
- 9 slipping those even just a day or two so that I can be
- 10 back. We could have people there, but ideally, I would
- 11 like to have them happen after I return, so that could
- 12 be the 19th and the 22nd or the 22nd and 23rd of May.
- 13 MR. CEDARBAUM: I would have to confirm with
- 14 Staff, but I think a day or two slippage would not be a
- 15 problem subject to a confirmation with Staff.
- 16 JUDGE WALLIS: Is there any party for whom
- 17 that would raise an inconvenience? Let the record show
- 18 there is no response, and we will show those as
- 19 scheduled for May 22 and 23.
- MR. FFITCH: Thank you, Your Honor.
- 21 JUDGE WALLIS: Very well. I believe that
- 22 there is at least one of those days on which the
- 23 chairman will be unavailable after 3 p.m., and
- 24 Mr. Cedarbaum, am I correct that you've been advised of
- 25 that?

- 1 MR. CEDARBAUM: Yes, I was, Your Honor, and I
- 2 did circulate that information at least one point in
- 3 time. My understanding is that the Friday of that
- 4 first week in September, Chairman Sidran needs to leave
- 5 in the afternoon of that day to be in Seattle. I think
- 6 all the parties were fine with that.
- 7 JUDGE WALLIS: Very well. Mr. Sanger?
- 8 MR. SANGER: I would like to note that ICNU's
- 9 primary witness, Don Schoenbeck, is not going to be
- 10 available the first week of hearings. I think that
- 11 that has been made aware to the parties that if he's
- 12 going to be cross-examined, we will need some of the
- 13 second week.
- 14 JUDGE WALLIS: Very well. I believe we will
- 15 be able to make accommodation to that requirement.
- 16 With those understandings, we will adopt and set forth
- 17 this schedule as it has been circulated.
- 18 In reviewing the filing and the cover letter
- 19 under which it appeared, it occurred to me that the
- 20 filing is filed to be effective at a time prior to --
- 21 let me ask Ms. Dodge because I'm positive she will know
- 22 the answer. What is the stated effective date of your
- 23 electric tariff filings?
- MS. DODGE: The effective date was for March
- 25 18th, I believe, but it has been suspended, but the

- 1 entire filing was made under Order No. 4 of the 2005
- 2 PCORC, which called for the general rate case filing by
- 3 mid February for rates that would be effective January
- 4 1, 2007.
- 5 JUDGE WALLIS: That is the question that I
- 6 have; whether, in fact, you did not wish at least some
- 7 of these to bear a stated effective date of January 1.
- 8 In other words, are you intending all of these to
- 9 become effective as soon as the Commission acts or on
- 10 January 1?
- 11 MS. DODGE: If the case settles early, then
- 12 most of the tariff schedules would go into effect
- 13 within days, I think, after the entry of the
- 14 Commission's order. We were simply saying in the cover
- 15 letter that this was in compliance with the PCORC
- 16 order, and we are quoting from it.
- We also state in the letter that we didn't
- 18 file Schedule 95 as part of the filing. That is the
- 19 power-cost baseline surcharge, essentially, and that
- 20 needs to go to zero when new general rates go into
- 21 effect because the revenues from that are essentially
- 22 rolled into the new general revenues, but there is
- 23 another mandatory filing under the 2005 PCORC order
- 24 this spring that would result in a new Schedule 95 as
- of July 1 of this year, and so we would just have to

- 1 see how the timing worked out because -- and I'm sure
- 2 the parties would address that as part of any
- 3 settlement that the power-cost baseline and the
- 4 agreement that came out of the 2005 PCORC about this
- 5 new PCA period being an annual calendar year and this
- 6 bridge period for the second half of 2006 we would need
- 7 to work out to consider that in general rates.
- 8 JUDGE WALLIS: Does this cause any concern to
- 9 any of the parties?
- 10 MR. SANGER: I'm not sure I'm following all
- 11 the conversation that is going on. I think the last
- 12 order said there is a specific effective date, and that
- 13 needs to be complied with in the settlement agreement.
- 14 Then we can address the effective date and make it
- 15 earlier or even later, but I may be missing some
- 16 discussion of what's going on here.
- 17 MR. CEDARBAUM: I guess I would agree. If we
- 18 settle the case, one issue may be the effective date of
- 19 the tariff, whether they would be earlier than January
- 20 1. We could deal with that in the settlement
- 21 discussion. I was operating under the assumption that
- 22 January 1, 2007, was the effective date of new rates
- 23 absent a settlement, but with a settlement, it's an
- 24 open issue.
- MR. FFITCH: For Public Counsel for the

- 1 record, we just reserve comment on Ms. Dodge's
- 2 description of the sort of sequence of events here. We
- 3 will just tell you that we may have some opinion about
- 4 that. I don't right now. I'm not up to speed on the
- 5 specific details, but just want to make it clear that
- 6 it's not silence giving consent. We are just going to
- 7 reserve comment at this time.
- 8 MR. FINKLEA: For the Industrial Gas Users,
- 9 my understanding is the January 1 date is on the
- 10 electric side, so I'm not sure if I understand exactly
- 11 what the Company's proposal is with the gas side of the
- 12 rate increase. Is it the normal suspension period or
- 13 January 1st has meaning on the gas side as well?
- JUDGE WALLIS: Ms. Dodge?
- 15 MS. DODGE: I think the Company is operating
- 16 under the assumption if this is a fully litigated case,
- 17 new rates would go into effect January 1, and the
- 18 schedule the parties have worked out contemplates
- 19 providing the Commission sufficient time to issue an
- 20 order and the Company to get a compliance by the
- 21 January 1 date as to all rates.
- 22 JUDGE WALLIS: Very well. Let me ask now if
- 23 there is anything further to come before the Commission
- 24 at this time?
- 25 MR. FFITCH: Your Honor, one other item I

- 1 wanted to raise. Perhaps this would have fit well into
- 2 the scheduling discussion, but we would like to request
- 3 that at least one, preferably additional public
- 4 hearings be scheduled for comment from Puget Sound
- 5 Energy customers with regard to the case.
- 6 At this time, we have not had any preliminary
- 7 discussions with the Company with regard to the notice
- 8 that would go to customers. Ordinarily in this type of
- 9 case, that will provide them with information about
- 10 when and where the hearings will be held, so we would
- 11 like to initiate that process immediately.
- 12 We have, I think, had some mixed experience
- 13 with this process in different cases. Sometimes there
- 14 has been a problem with getting hearings set in time so
- 15 they can be put into the notices and getting to the
- 16 billing cycle and so on, so I'm raising this now. One
- 17 option might be for Your Honor to set a deadline for us
- 18 to get back to you so that we can report on the process
- 19 and hopefully have things in train so we can have a
- 20 hearing set and have the notice issues resolved early
- 21 on.
- 22 Some of that is going to require
- 23 communicating with the hearings division for potential
- 24 dates. That has often occurred through the public
- 25 affairs folks who handle the hearing process for the

- 1 Commission. I will be happy to initiate those
- 2 discussions and work with the Company on it. It would
- 3 help us, perhaps, if you could set a deadline for us to
- 4 get back to you on this.
- 5 JUDGE WALLIS: What would your suggestion be
- 6 looking ahead to the time that would be required to
- 7 have the decisions made to facilitate a notice?
- 8 MR. FFITCH: I'm thinking something in the
- 9 range of no more than 30 days, but I'm not sure what
- 10 kind of time the Company would need.
- JUDGE WALLIS: 30 days from today?
- 12 MS. DODGE: We would be able to work with
- 13 that.
- 14 JUDGE WALLIS: We will state that deadline in
- 15 the order with the understanding that if an extension
- of time is required for good reason, the parties may
- 17 make that request.
- I will note for the record that I am not Ann
- 19 Rendahl and that Judge Rendahl does remain the
- 20 presiding judge for this docket. She is unavailable
- 21 today, and I am conducting the prehearing conference on
- 22 her behalf, so I would ask that you do in all of your
- 23 correspondence make certain that you provide courtesy
- 24 copies to Judge Rendahl and to any of the advisory
- 25 staff that she may indicate.

| 1 | In a related topic, I have not yet researched |
|----|---|
| 2 | the number of physical copies that will be required for |
| 3 | the Commission. I will do that within the next 24 |
| 4 | hours, and it will be my intention to enter a |
| 5 | prehearing conference order consistent with our |
| 6 | discussions today certainly no later than the close of |
| 7 | business on Thursday so that the parties have the |
| 8 | required information. |
| 9 | Is there anything further to come before the |
| 10 | Commission at this time? Let the record show that |
| 11 | there is no response. Thank you all for your |
| 12 | participation today, and this session is concluded. |
| 13 | (Prehearing conference adjourned at 2:25 p.m.) |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |
| 25 | |