0718					
1	BEFORE THE WASHINGTON STATE				
2	UTILITIES AND TRANSPORTATION COMMISSION				
3					
4	In Re Application of)				
5	WASTE MANAGEMENT OF) Docket No. TG-120033 WASHINGTON, INC.)				
6	d/b/a WM Healthcare Solutions) of Washington)				
7	or washington ,				
8					
9	EVIDENTIARY HEARING, VOLUME VIII				
10	Pages 718 - 854				
11	ADMINISTRATIVE LAW JUDGE GREGORY J. KOPTA				
12					
13	9:30 A.M.				
14	DECEMBER 6, 2012				
15					
16	Washington Utilities and Transportation Commission 1300 South Evergreen Park Drive Southwest				
17	Olympia, Washington 98504-7250				
18					
19					
20	REPORTED BY: SHERRILYN SMITH, CCR# 2097				
21	Buell Realtime Reporting, LLC 1411 Fourth Avenue				
22	Suite 820 Seattle, Washington 98101				
23	206.287.9066 Seattle 360.534.9066 Olympia				
24	800.846.6989 National				

www.buellrealtime.com

1			APPEARANCES
2	ADMI	INISTRATIVE	LAW JUDGE:
3			GREGORY J. KOPTA
4			Washington Utilities and Transportation Commission
5			1300 South Evergreen Park Drive SW P.O. Box 47250
6			Olympia, Washington 98504 360.664.1136
7	EOD	COMMICCION	CON RE.
8	FUR	COMMISSION	STAFF:
9			FRONDA WOODS Attorney General's Office of Washington PO Box 40128
10			Olympia, Washington 98504 360.664.1225
11			fwoods@utc.wa.gov
12	EOD	CHEDICACIE	OF MACHINGRON INC.
13	ruk	SIERICICLE	OF WASHINGTON, INC.:
14			JARED VAN KIRK STEPHEN B. JOHNSON
15			Garvey Schubert Barer 1191 Second Avenue
16			Suite 1800 Seattle, Washington 98101
17			206.464.3939 jvankirk@gsblaw.com
18			sjohnson@gsblaw.com
19			WRRA, RUBATINO, CONSOLIDATED, MURREY'S,
20	AND	PULLMAN:	
21			JAMES K. SELLS Attorney At Law
22			3110 Judson Street Gig Harbor, Washington 98335
23			360.981.0168 jamessells@comcast.net
24			
25			

0720	
1	A P P E A R A N C E S (Continued)
2	FOR WASTE MANAGEMENT OF WASHINGTON, INC.:
3	JESSICA GOLDMAN
4	POLLY McNEILL Summit Law Group PLLC
5	315 Fifth Avenue South Suite 1000
6	Seattle, Washington 98104 206.676.7040
7	<pre>jessicag@summitlaw.com pollym@summitlaw.com</pre>
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	-000-
24	

1	I N D E X			
2				
3	JEFF MERO	PAGE		
4	Direct Examination by Mr. Van Kirk Cross-Examination by Ms. Goldman	724 726		
5	Redirect Examination by Mr. Van Kirk	752		
6				
7	TAYA BRILEY	PAGE		
8	Direct Examination by Mr. Van Kirk Cross-Examination by Ms. Goldman Redirect Examination by Mr. Van Kirk	766 768 794		
9	Recross-Examination by Ms. Goldman	803		
LO				
11	EDWARD RUBATINO	PAGE		
12	Direct Examination by Mr. Sells Cross-Examination by Ms. Goldman	811 812		
13	Cross-Examination by Ms. Woods	819		
L 4				
L5	MARK GINGRICH	PAGE		
16	Direct Examination by Mr. Sells Cross-Examination by Ms. Goldman	820 822		
L7	Cross-Examination by Ms. Woods	832		
L8	MARK WASH	PAGE		
L 9	Direct Examination by Mr. Sells	834		
20	Cross-Examination by Ms. Goldman Cross-Examination by Ms. Woods	836 842		
21				
22				
23				
24	-000-			
-				

1	EXHIBIT INDEX			
2	EXHIBIT	А	R	DESCRIPTION
3	TB-1T	809		Prefiled Rebuttal Testimony of Taya Briley
4	JM-1T	764		Prefiled Rebuttal Testimony
5				of Jeff Mero
6	ER-1T	812		Prefiled Testimony of Ed Rubatino
7	ER-2	812		Certificate G-58
8	ER-3	812		Medical Waste Charges
9	MW-1T	835		Prefiled Testimony of Mark Wash
11	MW-2	835		Certificate G-190
12	MW-3	835		Depreciation Schedule
13	MW-4	835		Summary of medical waste information 2011
14 15	MG-1T	822		Prefiled Testimony of Mark Gingrich
16	MG-2	822		Certificate G-9
17	MG-3	822		Medical Waste Revenue 2011
18	PLI-1		Х	Email from Carla Patshkowski
19				to Penny Ingram
20				
21				
22				-000-
23				-000-
24				
25				

0723	
1	OLYMPIA, WASHINGTON; DECEMBER 6, 2012
2	9:30 A.M.
3	-000-
4	
5	PROCEEDINGS
6	
7	JUDGE KOPTA: Let's be on the record.
8	Resuming evidentiary hearings in Docket
9	TG-120033. I believe we have a witness from
10	Stericycle who is first up today, so I will turn to
11	Mr. Van Kirk.
12	MR. VAN KIRK: Good morning, Your Honor.
13	Thank you. On the phone we have Stericycle would
14	like to call Jeff Mero of the Association of
15	Washington Public Hospital Districts.
16	JUDGE KOPTA: Mr. Mero, would you rise
17	and raise your right hand, please.
18	
19	JEFF MERO, witness herein, having been
20	first duly sworn on oath,
21	was examined and testified
22	as follows:
23	
24	JUDGE KOPTA: Thank you.
25	Mr. Van Kirk.

- 1 DIRECT EXAMINATION
- 2 BY MR. VAN KIRK:
- 3 Q Good morning, Mr. Mero. Again, thank you for
- 4 being with us this morning.
- 5 A Good morning, Mr. Van Kirk. My pleasure.
- 6 Q Can you state your name and spell it for the
- 7 court reporter, please?
- 8 A Certainly. My name is Jeff Mero. That's J-E,
- 9 F like Frank, F like Frank, M like Mary, E-R-O.
- 10 Q Thank you, Mr. Mero.
- 11 And, Mr. Mero, did you submit prefiled
- 12 testimony in this proceeding?
- 13 A I did.
- 14 Q Mr. Mero, is there any portion of your
- 15 prefiled testimony that you no longer wish to be
- 16 included in this proceeding?
- 17 A I need to have one sentence removed.
- 18 Q Okay. Please tell us what that is.
- 19 A At the top of Page 5, at the end of Line 1,
- 20 the sentence, "Most rural counties permit landfilling
- 21 of biomedical waste, so a combination of reduced
- 22 service and/or higher rates could force our members to
- 23 reconsider landfilling their biomedical waste."
- 24 Sadly, that sentence has to be removed from my
- 25 testimony.

- 1 Q And can you please explain why you are asking
- 2 to have that removed?
- 3 A I believe this to be true, and I hoped to have
- 4 time to verify it between the time that I filed my
- 5 testimony and this morning's opportunity to speak with
- 6 you all. I simply -- I could not get verification
- 7 that this is an accurate statement, so I'm not willing
- 8 to have it stand in the record.
- 9 MR. VAN KIRK: So with that one
- 10 deletion, we would offer Mr. Mero's testimony into the
- 11 record.
- 12 JUDGE KOPTA: Any objection to the
- 13 admission of Exhibit JM-1T?
- MS. GOLDMAN: Yes, your Honor, we
- 15 object.
- JUDGE KOPTA: All right. Then I will
- 17 withhold ruling on that, pending cross-examination.
- 18 We will go to counsel for Waste Management,
- 19 unless, Mr. Van Kirk, you have anything further for
- 20 this witness?
- 21 MR. VAN KIRK: No, that's all I have,
- 22 Your Honor. I tender the witness for
- 23 cross-examination.
- JUDGE KOPTA: Ms. Goldman.

- 1 CROSS-EXAMINATION
- 2 BY MS. GOLDMAN:
- 3 Q Good morning, Mr. Mero. My name is Jessica
- 4 Goldman. I'm one of the attorneys representing Waste
- 5 Management.
- 6 A Good morning.
- 7 Q Who asked you to provide testimony in this
- 8 proceeding?
- 9 A I was offered the opportunity to provide
- 10 testimony at this hearing by general counsel for the
- 11 State Hospital Association, Taya Briley.
- 12 Q And what did Ms. Briley say to you in regards
- 13 to this proceeding?
- 14 A The initial contact with Ms. Briley was via
- 15 e-mail. She simply forwarded on to me a message that
- 16 she had -- a file that she had received, I believe
- 17 from Mr. Johnson, who had indicated that there was a
- 18 case pending. I'm going to call it a case. I'm not
- 19 sure exactly what this is, so I'm going to call it a
- 20 case. That might not be exactly right. But there was
- 21 a case pending related to Stericycle's ability to
- 22 continue to do work in Washington state. She knew
- 23 that I had a long history with that issue. She asked
- 24 if I would be interested in reviewing the information
- 25 that had been provided to her. I indicated I would

- 1 be.
- 2 Included in that e-mail from Taya were a
- 3 number of questions around implications for rural
- 4 communities. I felt like there was enough there for
- 5 me to get on the record and express some concern.
- I do want to try to be clear, as I think I am
- 7 in my testimony. I'm not actually taking a position
- 8 with regard to the question about whether there ought
- 9 to be -- we're not taking any position on the pending
- 10 application of Waste Management for authority. I
- 11 simply want to express a few concerns. I do want to
- 12 express some appreciation for the work that Stericycle
- 13 has done in this state. I think they've been a real
- 14 leader. I just want to make sure that gets on the
- 15 record.
- 16 Q Thank you.
- You did not draft your testimony; isn't that
- 18 right?
- 19 A That is correct.
- 20 O Who drafted it?
- 21 A The testimony came to me, as I said, from Taya
- 22 Briley. I believe that the testimony was -- the
- 23 testimony originated with Mr. Johnson.
- Q Did you make any changes to the draft that
- 25 Mr. Johnson presented to Ms. Briley and that she

- 1 forwarded to you?
- 2 A A few minimal changes.
- 3 Q Do you recall what those changes were?
- 4 A I don't.
- 5 Q How many member hospitals does AWPHD have?
- 6 A There were 56 public hospital districts in the
- 7 state of Washington. All of them belong to AWPHD. 44
- 8 of them operate hospitals.
- 9 O Does the Association have a board of
- 10 directors?
- 11 A It does.
- 12 O And what is the role of the board?
- 13 A The role of the board is to provide fiduciary
- 14 oversight for the resources that come to the
- 15 Association. They are also invited to make sure we
- 16 are kept up-to-date on matters of interest to them,
- 17 what's happening in the field. We meet with them
- 18 regularly to talk about the regulatory and operating
- 19 environment that they face, and work with them on
- 20 issues of major policy related to the organization and
- 21 delivery and financing in healthcare services in the
- 22 state of Washington.
- 23 Q You mentioned the resources that come to the
- 24 organization. What did you mean by that?
- 25 A Dues.

- 1 Q Does the Association have any other source of
- 2 revenue other than dues?
- 3 A Very -- on a -- nothing regular. We
- 4 occasionally hold education conferences, and for those
- 5 we charge registration. In general, the purpose of
- 6 charging a registration fee is that if people put 15
- 7 or 20 bucks into the kitty, they are more likely to
- 8 show up than if they don't.
- 9 Q Do you ever have sponsors for your education
- 10 conferences?
- 11 A We do.
- 12 Q Has Stericycle sponsored any of them?
- 13 A I want to draw a distinction here between the
- 14 Association of Public Hospital Districts and the
- 15 Washington State Hospital Association. I'm not able
- 16 to speak -- I'm not able to answer that question for
- 17 the State Hospital Association. Stericycle has not
- 18 sponsored any events for the Association of Washington
- 19 Public Hospital Districts in the 11 years that I have
- 20 been its executive director.
- 21 Q What is the relationship between your
- 22 association and the Washington State Hospital
- 23 Association?
- 24 A We are, I guess you would call it, sister
- 25 organizations. The Public Hospital Districts in the

- 1 state of Washington have a unique slice of law that
- 2 they need to pay attention to because they are public
- 3 entities. In the 1950s, they decided it would be a
- 4 good idea for them to create a separate association to
- 5 monitor those activities, things like activities out
- 6 of Secretary of State's Office related to elections,
- 7 State Auditor's Office related to public reporting and
- 8 public disclosure for public entities, the Open Public
- 9 Meeting Act, the Public Records Act. You know,
- 10 there's a chunk of law that Public Hospital Districts
- 11 need to pay attention to that regular hospitals don't.
- 12 As I said, for about 60 years or so, the
- 13 Districts hospitals in the state have had an
- 14 association to watch out for those areas for them.
- 15 I've had the privilege to run this organization now
- 16 since 2000.
- 17 Q How many members are on your board?
- 18 A Seven.
- 19 Q Did the board authorize you to provide
- 20 testimony in this proceeding?
- 21 A They did not.
- 22 Q Have you had any conversations with the board
- 23 regarding this testimony?
- 24 A Not beyond an e-mail that I sent out to the
- 25 general membership. When Ms. Briley asked me if I was

- 1 interested in providing testimony to the hearing, I
- 2 did send out an e-mail to the District hospital list
- 3 serve, which includes all of our hospitals, and
- 4 reported to them what was going on, asked them if they
- 5 had any particular opinion. What I submitted is
- 6 consistent with what I heard back from them. There's
- 7 not -- there's no specific -- there's no -- I did
- 8 nothing specific to the board.
- 9 Q What was the response that you heard back from
- 10 your members in response to your e-mail?
- 11 A The way that I framed my e-mail to the members
- 12 was to let them know what was going on, to indicate
- 13 that we would not be taking a position with regard to
- 14 new entry into the state, but that we wanted to be on
- 15 the record with our views of Stericycle's performance
- 16 and our concerns about what the implications of having
- 17 another biomedical waste handler in the field might
- 18 mean. I asked them to let me know if they had
- 19 concerns about us doing that.
- 20 Q Did you get any responses from your members?
- 21 A I did not.
- 22 Q And was that the only communication you had
- 23 with your members was that e-mail?
- 24 A It is.
- 25 Q Association member Kennewick General Hospital

- 1 moved its biomedical waste service from Stericycle to
- Waste Management; isn't that right?
- 3 A I don't know.
- 4 Q Have you had any communications with Kennewick
- 5 General Hospital regarding its change of service?
- 6 A I have not.
- 7 Q Association member Skagit Valley Hospital
- 8 moved its biomedical waste service from Stericycle to
- 9 Waste Management; isn't that right?
- 10 A I don't know.
- 11 Q Do you know who provides biomedical waste
- 12 service to your members?
- 13 A I know that -- no. If you asked me to produce
- 14 a list or something like that, no, I can't do that.
- 15 Q Are you aware that Association member Lake
- 16 Chelan Community Hospital has testified in support of
- 17 Waste Management's application for statewide authority
- 18 because that Association member strongly supports a
- 19 competitive regulated medical waste market?
- 20 MR. VAN KIRK: Objection to the
- 21 question. Characterizes the testimony inaccurately.
- 22 This witness has no basis to know whether that's true
- 23 or not or even comment on that characterization.
- JUDGE KOPTA: You might reframe that
- 25 question to ask whether he is aware whether Lake

- 1 Chelan has taken a position on this docket.
- 2 Q Are you aware if Association member Lake
- 3 Chelan Community Hospital has filed any testimony in
- 4 this proceeding?
- 5 A No.
- 6 Q Are you aware if Association member Olympic
- 7 Medical Center has provided testimony in this
- 8 proceeding?
- 9 A Let me think about that for a minute. We met
- 10 with Mr. Van Kirk last week and he briefed us on how
- 11 the proceeding would work. He did give us an
- 12 indication of the hospitals that were in favor of
- 13 Waste Management's application. I believe he
- 14 identified Clallum County Public Hospital District No.
- 15 2 as one of those that is supporting that. That
- 16 district operates Olympic Medical Center.
- 17 Q Did you read the testimony that was supplied
- 18 to you by Mr. Van Kirk that had been filed by Olympic
- 19 Medical Center?
- 20 MR. VAN KIRK: Objection to the form.
- 21 That wasn't the witness's testimony.
- JUDGE KOPTA: That's true. You might
- 23 ask it a little more generically.
- 24 Q Have you read the testimony that Olympic
- 25 Medical Center filed in this matter?

- 1 A I have not.
- 2 Q Were you supplied a copy of that testimony?
- 3 A I was not.
- 4 Q What were you told about Olympic Medical
- 5 Center's testimony in this proceeding?
- 6 A My recollection of the conversation is simply
- 7 that Mr. Van Kirk walked us through what the current
- 8 situation was, indicated there were a number of
- 9 hospitals that were supporting Waste Management's
- 10 application. It's my recollection that -- I can't
- 11 remember if he offered or if Ms. Briley asked him to
- 12 tell us which members were in support. In response to
- 13 the question, he identified seven or eight or nine
- 14 hospitals.
- 15 Q Have you had any communications with Olympic
- 16 Medical Center regarding their testimony in this
- 17 proceeding?
- 18 A Not beyond the e-mail that I sent out to them,
- 19 to ask if they had concerns with the position I was
- 20 proposing to take.
- 21 Q So once you were advised by Mr. Van Kirk that
- 22 Olympic Medical Center was providing testimony in
- 23 support of the application, I'm correct, then, that
- 24 you didn't have any follow-up communications with
- 25 Olympic Medical Center; is that right?

- 1 A Not on this matter, no. I think I talked to
- 2 the administrator at Olympic Medical Center, I think
- 3 three times since that e-mail went out, and he didn't
- 4 bring the matter up.
- 5 Q And you didn't either, right?
- 6 A That's correct. I didn't know -- yes, I --
- 7 yes, that's correct.
- 8 Q So I believe you said that you've worked for
- 9 the Association since 2000; is that right?
- 10 A Worked for the Washington State Hospital
- 11 Association for 30 years. I've been in this position
- 12 for the last 11, 12.
- 13 Q And so the Washington State Hospital
- 14 Association, that's where Ms. Briley works?
- 15 A That's correct.
- 16 Q And she formerly worked for your association?
- 17 A That's correct.
- 18 Q And I take it from your testimony you and
- 19 Ms. Briley worked together with Mr. Van Kirk to
- 20 prepare for this proceeding?
- 21 A That's correct.
- Q What is the nature of your association's
- 23 relationship with Stericycle?
- 24 A I wouldn't -- I don't believe that there is
- 25 any way to characterize any relationship between the

- 1 Association of Washington Public Hospital Districts
- 2 and Stericycle.
- 3 Q And that's because there is no relationship?
- 4 A I'd say that that's accurate.
- 5 Q Is the Association party to any contract with
- 6 Stericycle?
- 7 A No.
- 8 Q I would like to turn your attention to your
- 9 written testimony. Do you have that handy?
- 10 A I do.
- 11 Q I'm going to ask you a couple questions, or
- 12 probably more than a couple.
- I would like to ask you, beginning on
- 14 Paragraph 3 of your testimony, which is Exhibit JM-1T.
- 15 The first sentence there you state that "AWPHD has
- 16 been aware of the services of Stericycle of
- 17 Washington, Inc. and medical waste market in
- 18 Washington in the early 1990s." Can you tell me what
- 19 you know about that?
- 20 A What I know about their entry?
- 21 Q What you know about the services that you
- 22 mention in that sentence.
- 23 A Well, I'll talk about the awareness. I guess
- 24 as I described AWPHD here, I think you're asking me
- 25 specifically from my awareness, and that's a sense in

- 1 which I meant this testimony to be read.
- In the early 1990s, I was a member of the
- 3 staff of the State Hospital Association. I had a
- 4 variety of titles at that time, but was a regular paid
- 5 lobbyist for the State Hospital Association in
- 6 Olympia, along with another gentleman named
- 7 Robb Menaul. Robb and I were and continue to be good
- 8 friends.
- 9 Robb -- at the time medical waste management
- 10 was a much higher profile issue than it seems to me to
- 11 be today. There were more routine reports, problems
- 12 handling biomedical waste, or at least I was more
- 13 aware of them than I am today. Robb was fortunate or
- 14 unfortunate enough to be the staff person for the
- 15 State Hospital Association, who was tasked with
- 16 figuring out what could be done to improve the
- 17 handling of the biomedical waste in the state of
- 18 Washington.
- 19 He brought Stericycle to my attention and to
- 20 the attention of the State Hospital Association. He
- 21 was quite excited at the technology that they were
- 22 introducing at the time. He stayed excited about the
- 23 technology that Stericycle introduced over time. He
- 24 was all the time dragging me around to look at stuff
- 25 that they were doing.

- 1 Q Now, you are aware that the Washington State
- 2 Hospital Association has a contractual relationship
- 3 with Stericycle today; isn't that right?
- 4 MR. VAN KIRK: Objection to the form of
- 5 the question. Scope and foundation.
- 6 JUDGE KOPTA: You can ask whether he is
- 7 aware of any relationship between Stericycle and that
- 8 other association.
- 9 Q Mr. Mero, are you aware of any relationship
- 10 between Stericycle and the Washington State Hospital
- 11 Association?
- 12 A I will describe my understanding of the
- 13 arrangement. It's not specifically responsive to your
- 14 question.
- 15 Among the responsibilities that Robb Menaul
- 16 had at the time -- at the times that we are talking
- 17 about, in the 1990s, at some point in that period of
- 18 time, Robb became president of Washington Hospital
- 19 Services, which is a for-profit organization, that is
- 20 another arm, if you will, of the State Hospital
- 21 Association.
- One of the reasons that Washington Hospital
- 23 Services was created was to try and identify and
- 24 promote preferred vendors for various services:
- 25 Physician recruiting, temporary nurse replacement,

- 1 volume drug purchasing, telephone service, a whole
- 2 wide range of services. Stericycle was one of the
- 3 vendors that Robb was happy to welcome into the
- 4 Washington Hospital Services center preferred vendors
- 5 because of the work they had done, because of the
- 6 technology they brought to the state and because of
- 7 their commitment to try and ensure that biomedical
- 8 waste was handled in a fashion that was safe for the
- 9 humans that were around it and safe for the
- 10 environment.
- I'm not sure if -- I'm not sure what the
- 12 relationship or -- I don't know that there's a
- 13 contractual arrangement between the State Hospital
- 14 Association and Stericycle directly or if that
- 15 contract is between Washington Hospital Services and
- 16 Stericycle. But I'm aware that there's a preferred
- 17 vendor arrangement that has its roots in the fact that
- 18 Robb, who was simultaneously president of the
- 19 Washington Hospital Services and vice president of the
- 20 State Hospital Association, had organized this
- 21 preferred vendor arrangement.
- 22 Q Thank you.
- I would like to turn to Paragraph 4 of your
- 24 testimony. I want to ask you what you know about
- 25 Stericycle's waste segregation, training and OSHA

- 1 compliance training for hospital personnel.
- 2 A This goes back some time. Again, almost all
- 3 of what I know, I know because of what Robb Menaul
- 4 talked to me about at the time, and because of the
- 5 opportunities I had working with Robb, to be exposed
- 6 to the work that Stericycle was doing. I would
- 7 include that. Most of the -- most of this paragraph,
- 8 in fact most of the next couple of paragraphs, you're
- 9 going to get the same kind of answer to.
- 10 Robb and I worked together a lot. We drove
- 11 back and forth to Olympia almost every day during
- 12 legislative sessions, worked together routinely, and
- 13 the biomedical waste issue was one that he got really
- 14 engaged with and talked a lot about.
- 15 Q So what do you know about Stericycle's waste
- 16 segregation training and OSHA compliance training for
- 17 hospital personnel?
- 18 A I know that until Stericycle showed up and
- 19 began to provide support to the hospitals who were
- 20 taking advantage of their service, that there wasn't
- 21 any training available to the hospital.
- 22 Q What do you know, please, about Stericycle's
- 23 biomedical waste tracking?
- 24 A Generally understanding that, because of the
- 25 role that Stericycle played in pioneering the

- 1 management of biomedical waste for our hospitals, that
- 2 they introduced lots of new techniques and protocols
- 3 and policy and procedures. Among those were
- 4 technologies that allowed them to keep track of where
- 5 waste came from, allowed the hospitals that had
- 6 generated the waste to know where it had been taken
- 7 and so forth.
- 8 Q What do you know about Stericycle's reusable
- 9 sharps program?
- 10 A I think that two of my members have talked to
- 11 me about this program over time. Again, my basic
- 12 knowledge comes from Robb, in just the routine updates
- 13 that he had about what Stericycle was doing new. I
- 14 think that there were -- I'm trying to remember who
- 15 the two hospital districts were that talked to me
- 16 about this. My recollection is that one was from --
- one of them was in Omak. I can't remember where the
- 18 other one was from. It likely occurred on the same
- 19 trip.
- I think that people were pleased that those
- 21 containers could be reused. That's about what I know
- 22 about it.
- 23 Q Thank you.
- 24 A You're welcome.
- 25 Q What do you know about Stericycle's dealings

- 1 with the Food & Drug Administration?
- 2 A Well, I know that they were routinely
- 3 required, in order to introduce new devises or to
- 4 bring new technology into the field, to get a
- 5 variety -- both state and federal agencies need to
- 6 approve and -- review and approve. And again, the
- 7 conversations with Robb kept me abreast of what sorts
- 8 of things Stericycle was trying to do to improve their
- 9 service and improve the management of waste. Among
- 10 those was the processes they went through with the FDA
- 11 to get new devices approved.
- 12 Q And what devices are you talking about?
- 13 A Oh, I think that it's just exactly what we
- 14 were just talking about, things like the reusable
- 15 sharps containers and the -- whether the waste bins
- 16 that they brought online were approved by the FDA or
- 17 not, I can't recall, but that would be another
- 18 example.
- 19 Q Do you know if the reusable sharps containers
- 20 were approved by the Food & Drug Administration?
- 21 A Well, it's kind of a refined question for me
- 22 to answer, I suppose. I'm not sure that I know
- 23 specifically that what the FDA gave Stericycle was a
- 24 formal approval or whether they simply allowed
- 25 Stericycle to use them. But I know that the FDA was

- 1 involved in allowing Stericycle to bring those
- 2 containers online in Washington state.
- 3 Q And you know that from your conversations with
- 4 Mr. Menaul?
- 5 A Correct.
- 6 Q What do you know about Stericycle's
- 7 in-facility sharps waste management services?
- 8 A I know that in at least a few of the public --
- 9 a few of the hospitals operated by Public Hospital
- 10 Districts, that they were pleased again with the level
- 11 of service that Stericycle provided them, and that
- 12 included the opportunity for them to improve their
- in-house management of sharps.
- Q What do you mean by "in-house management"?
- 15 A I believe that Stericycle provided training to
- 16 Public Hospital District personnel, in terms of
- 17 handling sharps appropriately and managing the
- 18 discarded sharps safely.
- 19 Q So it's your understanding that Stericycle
- 20 trained hospital employees to handle the sharps
- 21 internally; is that correct?
- 22 A Yeah.
- 23 Q Which of your members indicated to you that
- 24 they were pleased with this in-house sharps training?
- 25 A Probably too long ago for me to recall

- 1 specifically.
- 2 Q What do you know about Stericycle's wheeled
- 3 racks?
- 4 A As I mentioned earlier, this was another
- 5 innovation that Stericycle brought that Robb thought
- 6 was cool. He took me to Morton to look at that, I
- 7 think.
- 8 Q And so you have seen the racks?
- 9 A It was a long time ago, but yeah.
- 10 Q And what was cool about them?
- 11 A It was just a great -- a great new way to
- 12 manage the waste that hospitals develop.
- 13 Q Why?
- 14 A Because the alternative involved carrying
- 15 material in ways that was less convenient for hospital
- 16 personnel.
- 17 Q And how many of your member hospitals use
- 18 these wheeled racks?
- 19 A I can't answer that question.
- 20 Q Have you spoken to any of your members about
- 21 their use of the wheeled racks?
- 22 A I have not.
- Q Do you know anything about Stericycle's
- 24 dealings with the United States Department of
- 25 Transportation?

- 1 A No. Well, again, except that Robb was pleased
- 2 that the DOT had to be -- DOT authorized their use.
- 3 Q Where is Mr. Menaul today?
- A Robb lives in West Seattle. He's retired.
- 5 Q Did you speak to him about the testimony that
- 6 you offered in this proceeding?
- 7 A I have not.
- 8 Q Do you have any personal knowledge regarding
- 9 programs that recycle sharps waste?
- 10 A I don't. I have some background knowledge
- 11 about the fact that the sharps -- that Robb thought
- 12 that the sharps approach that Stericycle was using was
- 13 better. I would have to say, I don't know very much
- 14 about the alternatives.
- 15 Q And why did Mr. Menaul think it was better?
- 16 A He was very upbeat about Stericycle's program
- 17 and their product line and their portfolio, and
- 18 regularly shared his excitement about those
- 19 developments as they occurred.
- 20 Q Why was he excited about that program?
- 21 A Well, I think that he was excited for a couple
- 22 of different reasons. He believed that Stericycle's
- 23 process was one that was dedicated to minimizing the
- 24 risk of having biomedical waste released, or having an
- 25 accident with waste that was being handled, and saw

- 1 Stericycle's approach as one that minimized those
- 2 risks.
- 3 Q And did reusable sharps containers have
- 4 anything to do with that?
- 5 A Well, as I understood it, what Robb talked
- 6 about was the fact that in other places, the transport
- 7 of these materials required movement over much longer
- 8 distances.
- 9 Q And so I'm still not clear as to what you
- 10 know, then, about reusable sharps -- I'm sorry, about
- 11 recycled sharps programs.
- 12 A I'm not sure I understand your question.
- 13 Q I'll strike it.
- 14 Have you ever audited Stericycle's cost
- 15 structure to confirm that the rates being charged are
- 16 competitive?
- 17 MR. VAN KIRK: Objection to the form of
- 18 the question. Beyond the scope. I don't believe he
- 19 has testified to anything having to do with --
- 20 JUDGE KOPTA: Point to a particular
- 21 point in his testimony that you are asking him about
- 22 this. I'm not following the question either.
- MS. GOLDMAN: Sure. Well, let's start
- 24 with Paragraph 10. "This reflects cost control
- 25 efforts responsive to the cost concerns of Washington

- 1 healthcare providers."
- 2 It discusses the price remaining unchanged
- 3 since Stericycle entered the Washington market. He
- 4 then continues on Bureau of Labor Statistics. He's
- 5 all over the cost and propriety of the pricing issue.
- JUDGE KOPTA: You were mixing cost and
- 7 price in the question. I think it is confusing. If
- 8 you would break that down, that is my concern.
- 9 MS. GOLDMAN: Oh, I'm sorry.
- 10 MR. VAN KIRK: Also the issue of
- 11 competition. Her question was going to price
- 12 competition and not cost control and prices in the
- 13 general nature.
- JUDGE KOPTA: Just make the question a
- 15 little less complex.
- MS. GOLDMAN: Okay. I can try that.
- 17 Thank you, Your Honor.
- 18 Q So, Mr. Mero, have you ever audited Stericycle
- 19 in any way?
- 20 A No.
- 21 Q Do you have any knowledge regarding
- 22 Stericycle's profits?
- 23 A No.
- Q Do you know if Stericycle is charging an
- 25 appropriately competitive rate?

- 1 MR. VAN KIRK: Objection to the form of
- 2 the question. Vague, as well as beyond the scope, and
- 3 lacking foundation.
- 4 JUDGE KOPTA: Well, I have a problem
- 5 with appropriate, so you might rephrase your question.
- 6 I understand where you are going. It's appropriate
- 7 subject matter, but the question itself is a little
- 8 bit vague.
- 9 Q Let me try that again.
- 10 Do you have any knowledge, Mr. Mero, regarding
- 11 whether Stericycle is charging a competitive rate?
- MR. VAN KIRK: Again, I still object to
- 13 this question as beyond the scope.
- 14 JUDGE KOPTA: Overruled.
- 15 A Okay. So can I have that question again?
- 16 Q Yes.
- MS. GOLDMAN: Can I have it read back,
- 18 please? Thank you.
- 19 (The requested portion of the
- 20 transcript was read by the reporter.)
- 21 A I don't have any knowledge about that
- 22 specifically. If someone had asked me about the rates
- 23 they charge, my answer would have involved just sort
- 24 of a vague reference to the fact that my operating
- 25 assumption is that their rates are reviewed by the

- 1 Utilities and Transportation Commission for fairness
- 2 and appropriateness.
- 3 Q Are you aware if the Utilities and
- 4 Transportation Commission has ever reviewed
- 5 Stericycle's rates?
- 6 A I am not.
- 7 Q What do you know about Stericycle's pricing?
- 8 A Based again on conversations with a handful of
- 9 members over time, and mostly with Robb Menaul with
- 10 me, my impression is that their prices have changed
- 11 very little over time.
- 12 Is that what you asked me, their price?
- 13 Q Yes, thank you.
- And which were the handful of members that you
- 15 have spoken about that subject with?
- 16 A I think that we had -- I think Robb and I had
- 17 that conversation with representatives from Omak,
- 18 again, and Tonasket, I think.
- 19 Q Any others?
- 20 A Not that I can recall.
- 21 Q And when did those conversations take place?
- 22 A Some time ago.
- Q More than five years ago?
- 24 A Probably around that time.
- 25 Q Do you have any knowledge regarding

- 1 Stericycle's price structure today?
- 2 A I don't.
- 3 Q Did you review the Bureau of Labor Statistics
- 4 data?
- 5 A On the Consumer Price Index increases?
- 6 Q Yes.
- 7 A Yes.
- 8 O When?
- 9 A When did I review it? Last week.
- 10 Q Okay. Are you aware, Mr. Mero, that in 2011,
- 11 Stericycle changed its tariff rates to offer a lower
- 12 price per gallon container in direct response to Waste
- 13 Management's offering containers at a lower price per
- 14 gallon than previously offered by Stericycle?
- MR. VAN KIRK: Objection to the form of
- 16 the question.
- JUDGE KOPTA: It's argumentative, not a
- 18 question.
- MR. VAN KIRK: As well as beyond the
- 20 scope.
- JUDGE KOPTA: It's not beyond the scope,
- 22 but it is argument in the form of a question. I will
- 23 sustain the objection.
- 24 If you would like to rephrase your question.
- Q Are you aware that Stericycle filed new tariff

- 1 rates in 2011?
- 2 A No.
- 3 Q Have you ever looked at those rates?
- 4 A No.
- 5 Q Have you ever discussed those rates with any
- 6 of your members?
- 7 A No.
- 8 Q So as you sit here today, you have no
- 9 knowledge as to what rates Stericycle is actually
- 10 charging your members; isn't that right?
- 11 A That's correct.
- 12 Q Are you aware of any adverse effect on either
- 13 rates or service levels in the year and a half that
- 14 Waste Management has been competing with Stericycle in
- 15 large parts of the state of Washington?
- 16 A No, I've had no communication from members
- 17 about that.
- MS. GOLDMAN: Thank you very much,
- 19 Mr. Mero. I have nothing further.
- JUDGE KOPTA: And you have still an
- 21 objection to the admission of this testimony?
- MS. GOLDMAN: Yes, your Honor. Would
- 23 you like me to argue it?
- JUDGE KOPTA: Yes, please.
- 25 MS. GOLDMAN: Okay. Well, with all due

- 1 respect, Mr. Mero lacks personal knowledge on any of
- 2 the subjects that he has testified to, other than
- 3 perhaps looking at the labor statistics last week.
- 4 The source of the information here is an
- 5 individual who is available in West Seattle and is
- 6 quoted repeatedly as the source of that information.
- 7 The knowledge regarding Stericycle's systems, when
- 8 Stericycle did things, when Stericycle made
- 9 applications to the United States Department of
- 10 Transportation, regarding recycling sharps waste, he
- 11 indicates he has no personal knowledge. This is --
- 12 none of this is based on any foundation or personal
- 13 knowledge and we move that it not be allowed.
- 14 JUDGE KOPTA: Mr. Van Kirk?
- MR. VAN KIRK: I have a few redirect
- 16 questions that I would like to do first, and then I
- 17 can respond with argument, if that's all right with
- 18 you.
- JUDGE KOPTA: That's fine, proceed.
- 20
- 21 REDIRECT EXAMINATION
- 22 BY MR. VAN KIRK:
- 23 Q Good morning again, Mr. Mero. This is Jared
- 24 Van Kirk again.
- 25 A Good morning.

- 1 Q I just have a few follow-up questions based on
- 2 the questions you have been asked so far.
- 3 First of all, do you need the authorization of
- 4 your board to give the testimony you have given today?
- 5 A No.
- 6 Q And explain to us why that's the case.
- 7 A I've been involved in representing hospitals
- 8 in Washington state for quite a long time and am
- 9 called upon regularly to represent the Association of
- 10 Washington Public Hospital Districts and its
- 11 membership in legislative hearings, in hearings before
- 12 federal, congressional committees, agency and
- 13 regulatory hearings and so forth. Only on issues
- 14 where we are getting very clear and explicit messages
- 15 from our members that there is a very strong
- 16 difference of opinion and a very strong difference of
- 17 opinion about an issue that is high priority for them
- 18 would the board become involved in deciding whether it
- 19 was appropriate for us to offer testimony and what
- 20 that testimony ought to be.
- 21 Q You gave some testimony a moment ago on the
- 22 issue of costs, Stericycle's costs and prices. I
- 23 think that was related to Paragraph 10 of your
- 24 testimony. In the first line of that -- the first
- 25 sentence of that paragraph you -- well, in the first

- 1 sentence, into the second sentence, you said, "This
- 2 reflects cost control efforts responsive to the cost
- 3 concerns of Washington healthcare providers."
- 4 Can you please explain for us what your basis
- 5 is for making that testimony?
- 6 A The basis for making the testimony simply
- 7 revolves around the ongoing concerns that everybody
- 8 has about healthcare costs and opportunities to hold
- 9 those costs down, and the efforts on the part of my
- 10 members in particular to be on the lookout for areas
- 11 where cost control is available to them.
- 12 Q Okay. I guess my question is, why is it that
- 13 you are -- what is your basis for saying that
- 14 Stericycle has made efforts to control its costs?
- 15 A Well, again, based on conversations that are a
- 16 little old. As Ms. Goldman has noted, there has been
- 17 very little change in the price that Stericycle had
- 18 charged our members over time, and that, as I note in
- 19 my testimony, is different from the experience that
- 20 they have with many of the rest of their vendors.
- 21 Q Have you received any complaints from any
- 22 members about increasing prices from Stericycle?
- 23 A I have not.
- 24 Q This next question is more general,
- 25 Mr. Menaul. As the -- Mr. Mero, apologies. As the

- 1 director of the Association -- executive director of
- 2 the Association, excuse me, what do you do to keep in
- 3 touch with your members and understand their needs?
- 4 A We are in pretty regular contact with the
- 5 membership. For the past four or five months, we've
- 6 had a Thursday morning phone call. We instituted that
- 7 practice, I believe in the middle of August, because
- 8 there is enough going on and people are anxious for
- 9 weekly updates and anxious for a forum where they can
- 10 raise issues of concern. We are also easy to find via
- 11 e-mail and phone. I spend a good part of every day
- 12 responding to questions or concerns that are raised by
- 13 the members.
- I will observe that it is not an altogether
- 15 common thing for me to send out an e-mail like the one
- 16 I did specific to this case, requesting that people
- 17 let me know if they had concerns about the path that I
- 18 was proposing. It would be rare indeed for that
- 19 request for feedback not to be read and not to be
- 20 responded to if people had concerns.
- 21 Beyond sort of the regular day-to-day
- 22 e-mailing and phone call opportunities, we are
- 23 regularly with the members and in a position to hear
- 24 from them about issues that are of concern to them.
- 25 There are a lot and they are not shy about talking to

- 1 us about them. We have regional council meetings that
- 2 bring the members together on a regular basis. We
- 3 have a variety of different committees that the
- 4 members sit on. We are -- we make it our business to
- 5 get out in the field as often as we can to see the
- 6 environments that they are working in and to try and
- 7 get a better feel for the operating environment that
- 8 they are managing.
- 9 Q Mr. Mero, the reason I mistook your name
- 10 before is because I wanted to ask you a couple of
- 11 questions about your relationship with Robb Menaul.
- MR. JOHNSON: Why don't you spell that.
- MR. VAN KIRK: Good point.
- 14 Q Can you please spell Robb Menaul's last
- 15 name -- first name and last name?
- 16 A Sure. Robert, R-O-B-E-R-T, and Menaul is M,
- 17 like Mary, E-N-A-U-L.
- 18 Q Now, I believe you testified that you and Robb
- 19 both were working together in some capacity on the --
- 20 related to the introduction of Stericycle's reusable
- 21 sharps container system. Did I understand that
- 22 correctly?
- 23 A Robb and I worked shoulder to shoulder,
- 24 particularly during legislative sessions, day in and
- 25 day out for about six years in a row. As I mentioned

- 1 in my testimony and in conversation/discussion this
- 2 morning, the Stericycle technology and the
- 3 introduction of Stericycle services to our members was
- 4 an important part of Robb's portfolio at that time.
- 5 It was work that he was excited about. He talked with
- 6 me a fair amount about what they were doing and how it
- 7 was working. As he had the opportunity, he often
- 8 introduced me sometimes through the members. A couple
- 9 of times we went to the plant in Morton to see what
- 10 was going on.
- 11 Q What did you mean when you were talking about
- 12 being introduced to -- through the members, I believe
- 13 is the term that you used?
- 14 A We -- as I mentioned just a couple of minutes
- 15 ago, one of the opportunities that we have to visit
- 16 with members are through regional council meetings.
- 17 Typically, those meetings are held in one of the
- 18 member's hospitals. In particular, I think the
- 19 comment that I made about re -- looking at the bins in
- 20 Omak happened as part of our North Central Regional
- 21 Hospital council meeting. Actually, it wasn't a part
- 22 of the meeting, it was after the meeting. It was as
- 23 we were touring the facility.
- 24 Q And have Stericycle's services been discussed
- 25 at those meetings, the ones where you have been

- 1 present?
- 2 A I think when Stericycle first came on board as
- 3 a vendor, when they first introduced their biomedical
- 4 waste technology, that Robb highlighted them in
- 5 conversations, not just at council meetings I
- 6 attended, but sort of across the state. As I
- 7 mentioned, the biomedical waste handling issue 20
- 8 years ago seemed a lot higher profile than it seems
- 9 today. It seems as if there was a lot more concern, a
- 10 lot more in the news about biomedical waste being
- 11 mishandled. I think that Robb's commitment to bring
- 12 Stericycle on board and promote them to the membership
- 13 was part of his effort as a staff member to respond to
- 14 public policy concerns about how biomedical wastes
- 15 were being handled.
- 16 Q And were you and Mr. Menaul working together
- in a professional capacity at this time?
- 18 A We were both employees of the State Hospital
- 19 Association.
- 20 Q Okay. And, Mr. Mero, are you aware of any
- 21 reason why Mr. Menaul is not available to testify
- 22 today?
- 23 A Robb is retired, and I'm not -- not certain if
- 24 any effort was made to reach him or not. I'm not
- 25 specifically aware. He's not in great health.

- 1 Q Mr. Mero, a few more questions. Thank you
- 2 very much.
- 3 Have you ever observed Stericycle's -- any of
- 4 Stericycle's services in a medical facility, either
- 5 one of your member's or another facility?
- 6 A I think that Robb -- I think Robb and I looked
- 7 at the sharps recycling containers when they were
- 8 first introduced, again at that meeting in North
- 9 Central Washington.
- 10 Q And have you seen the -- have you seen these
- 11 containers in use at the facilities of your members?
- 12 A Yeah, that meeting happened -- as I said, I
- 13 think that meeting happened in Omak. I believe that
- 14 we also saw the same containers in Tonasket.
- 15 Q Okay. And these meetings were at Association
- 16 member facilities, then?
- 17 A That's correct.
- 18 Q I understand better now, thank you.
- 19 And again, just to be complete, have you
- 20 also -- have you also observed the sharps container
- 21 racks at any of your member facilities?
- 22 A Those I think I saw not at the facilities, but
- 23 at the Waste Management plant -- I mean at the
- 24 Stericycle plant.
- Q Okay, thank you.

- 1 And was it demonstrated to you how the racks
- 2 work in terms of carrying sharps containers?
- 3 A Yes.
- 4 MR. VAN KIRK: I think that's the end of
- 5 my redirect questions.
- JUDGE KOPTA: And your response to the
- 7 objection?
- 8 MR. VAN KIRK: Yes. I have several
- 9 responses to the objection. The overarching response
- 10 is, I think that Mr. Mero has amply demonstrated his
- 11 knowledge to support the testimony, the testimony he
- 12 has actually given, I should say, both based on his
- 13 long personal experience with two different
- 14 associations, his personal involvement both with and
- 15 without Robb Menaul present, in the introduction of
- 16 the services to which he has testified to, and then
- 17 ongoing. He has talked extensively about his -- about
- 18 how his association keeps track of member interests,
- 19 and to the extent he has talked about -- and he's
- 20 discussed how that informs his -- the knowledge here.
- 21 He has discussed how he is authorized to give this
- 22 testimony.
- 23 Another point to make is, I think the
- 24 testimony -- in Ms. Goldman's motion, the testimony
- 25 has been unfairly mischaracterized to exaggerate the

- 1 claims. You know, for example, in her questions, she
- 2 asked Mr. Mero what he knew about certain services,
- 3 when in fact he doesn't offer testimony to describe in
- 4 detail services.
- 5 For example, with respect to waste segregation
- 6 and compliance training. His testimony is that
- 7 Stericycle introduced this. He did give that
- 8 testimony, and he has given a basis for that testimony
- 9 because he was personally involved with the
- 10 introduction of Stericycle services at the time. The
- 11 same is true with respect to biomedical waste tracking
- 12 and reusable containers.
- 13 The question to him, you know, what do you
- 14 know about them is a fair question, but it doesn't
- 15 speak directly to the actual testimony he has given.
- 16 The testimony he has given is amply supported by his
- 17 experience and his knowledge and his direct
- 18 involvement in most of these proceedings.
- 19 You know, the motion is very general to the
- 20 entire testimony. As a global whole, I think that's
- 21 my response, is that it is amply supported. If there
- 22 were specific issues on specific text, maybe there
- 23 would be a more specific response as well. The
- 24 question, as I understand it, is does Mr. Mero have
- 25 the personal knowledge and the authority to give the

- 1 testimony he has given. I think the answer is clearly
- 2 yes.
- 3 Any remaining issues can be and should be
- 4 addressed as to the weight his testimony is given. I
- 5 think that would be entirely consistent with the
- 6 deference that was given to any other generator who
- 7 has appeared here. Some of the generator witnesses on
- 8 Waste Management's side have said things that are far
- 9 more removed from their day-to-day responsibility and
- 10 day-to-day authority. I objected to some of them.
- 11 For example, statements of what competition is without
- 12 any particular experience in that matter, and those
- 13 were admitted, and I understand that. They will be
- 14 given the weight they deserve. I think the same
- 15 approach should be taken with Mr. Mero's testimony.
- JUDGE KOPTA: Ms. Goldman?
- 17 MS. GOLDMAN: Well, Your Honor, with all
- 18 due respect, Mr. Menaul is not present and has not
- 19 been offered for cross-examination regarding what is
- 20 in fact the basis for 80 percent of this testimony. I
- 21 am happy to go paragraph by paragraph, if Your Honor
- 22 would like me to do so. I do believe that you have a
- 23 lobbyist before you who was presented with testimony
- 24 that was drafted by counsel for Stericycle, and is
- 25 95 percent identical to the next witness's testimony.

- 1 We submit that this testimony is not based on personal
- 2 knowledge, it lacks foundation, and it is not proper
- 3 for consideration.
- 4 We know from an exhibit that has already been
- 5 admitted that Mr. Menaul, as of 2010, was the
- 6 president of the Washington Hospital Services. That's
- 7 JR-9. That is the agency that contracted for a price
- 8 with Stericycle and still does get paid every year by
- 9 Stericycle for marketing Stericycle's services.
- 10 MR. VAN KIRK: I can give some response,
- 11 if it would be helpful to you.
- 12 JUDGE KOPTA: Not at this point. I
- don't agree that it is amply supported, the testimony
- 14 is amply supported. I think in many cases that
- 15 support is marginal at best and it is based on
- 16 secondhand information. However, that's primarily the
- 17 first part of the testimony, and it deals with
- 18 background, things that happened many years ago, which
- 19 frankly are not terribly probative of the issues in
- 20 this proceeding. I am less concerned with the level
- 21 of support for that testimony, because I think it is
- 22 largely background, as opposed to anything that's
- 23 going to be determinative of the issues of this case.
- I think the latter part of the testimony in
- 25 which Mr. Mero discusses the Association's concerns

0764

- 1 are certainly within his purview in his current
- 2 position. I think that he does have sufficient
- 3 personal knowledge of Stericycle's relationship with
- 4 his members, that he can make the statements that he
- 5 has made in his testimony.
- 6 As you suggest, Mr. Van Kirk, we have given a
- 7 lot of latitude to generator witnesses to provide
- 8 testimony that is outside of what they do in their
- 9 daily basis, and I will continue to do so as well for
- 10 witnesses that Stericycle has proposed.
- I recognize that counsel often drafts
- 12 testimony for witnesses. There is a remarkable
- 13 similarity between much of the language in the
- 14 generator testimony that Waste Management provided,
- 15 which I suspect was provided by counsel, as opposed to
- 16 those witnesses. As long as a witness is willing to
- 17 swear to that testimony, I do not have a problem with
- 18 that. That's one of the benefits of having prefiled
- 19 testimony.
- I will admit this exhibit. I will give it the
- 21 weight it merits, in light of the examination by both
- 22 Ms. Goldman and Mr. Van Kirk. We will consider it in
- 23 due course. JM-1T is admitted.
- 24 Anything further for this witness?
- MS. GOLDMAN: Nothing further, Your

- 1 Honor.
- 2 MR. VAN KIRK: Nothing further.
- 3 Thank you.
- 4 JUDGE KOPTA: Thank you for your
- 5 testimony, Mr. Mero. I don't want to mispronounce
- 6 your name, which I probably did anyway. We appreciate
- 7 you testifying this morning. You are excused.
- 8 THE WITNESS: Thank you.
- 9 MR. JOHNSON: Can we go off the record
- 10 for a second?
- JUDGE KOPTA: Yes, let's go off the
- 12 record.
- 13 (A brief recess.)
- JUDGE KOPTA: Let's be back on the
- 15 record. We will take our morning recess until 20
- 16 minutes until 11:00, so we'll be off the record until
- 17 then.
- 18 (A brief recess.)
- 19 JUDGE KOPTA: Let's be back on the
- 20 record after our morning break. We are back to
- 21 Mr. Van Kirk for his, what I assume, last witness.
- MR. VAN KIRK: That is correct.
- Ms. Briley, you may take your phone off mute
- 24 now. Stericycle would call Ms. Taya Briley,
- 25 Washington Hospital Services.

25

1 JUDGE KOPTA: Ms. Briley, would you stand and raise your right hand, please? 3 4 TAYA BRILEY, witness herein, having been 5 first duly sworn on oath, was examined and testified 6 7 as follows: 8 9 JUDGE KOPTA: Thank you. 10 Mr. Van Kirk. 11 12 DIRECT EXAMINATION 13 BY MR. VAN KIRK: Q Good morning, Ms. Briley. Thank you for being here today. 15 16 You submitted prefiled testimony in this proceeding, correct? 17 18 Α Yes. 19 And can you spell your name for the court 20 reporter, please? 21 A It is spelled T-A-Y-A, first name, and the 22 last name is Briley, B, like boy, R-I-L-E-Y. 23 MR. VAN KIRK: And Stericycle would 24 offer Ms. Briley's testimony, TB-1T, into the record.

JUDGE KOPTA: All right. And I note

- 1 that the copy that I have has the designation as
- 2 TB-1CT and it should be TB-1T.
- 3 MR. VAN KIRK: That one I'm certain we
- 4 did an errata to, but I will make extra certain.
- 5 JUDGE KOPTA: I'm not worried about
- 6 having to refile it on something like that, but I
- 7 just -- the only reason I mention it is, not only for
- 8 accuracy, but because that designates confidential,
- 9 and that's not something that we have --
- 10 MR. VAN KIRK: No, it was just a
- 11 mistake. There's nothing confidential in the
- 12 testimony.
- JUDGE KOPTA: Okay. That's my concern.
- 14 Any objection to the admission of this
- 15 exhibit?
- MS. GOLDMAN: We object, Your Honor.
- 17 JUDGE KOPTA: Then I will withhold
- 18 ruling until the conclusion of cross-examination.
- 19 Are you concluded with your direct?
- 20 MR. VAN KIRK: I am concluded with my
- 21 direct examination. I pass Ms. Briley to counsel for
- 22 Waste Management.
- JUDGE KOPTA: All right.
- Ms. Goldman.
- MS. GOLDMAN: Thank you.

- 1 CROSS-EXAMINATION
- 2 BY MS. GOLDMAN:
- 3 Q Good morning, Ms. Briley. My name is Jessica
- 4 Goldman. I am one of the attorneys representing Waste
- 5 Management.
- 6 A Good morning.
- 7 Q Who asked you to provide testimony in this
- 8 proceeding?
- 9 A I was first contacted by the attorney for
- 10 Stericycle, Steve Johnson.
- 11 Q And when did he contact you?
- 12 A I'm not sure as of the exact date. Probably a
- 13 month or so ago.
- 14 Q Has he provided you information regarding any
- 15 other testimony that has been submitted in this
- 16 proceeding?
- 17 A By other individuals?
- 18 Q By any -- I'm sorry, I cut you off there.
- 19 A I'm just trying to -- I'm sorry, I'm just
- 20 trying to understand the question. So is the question
- 21 that you are wondering whether he has told me about
- 22 other individuals who are testifying in this
- 23 proceeding?
- 24 Q Has he told you or provided you information
- 25 about any testimony that has been offered in this

- 1 proceeding?
- 2 A We have had conversations about the
- 3 information provided in my own testimony.
- 4 Q Okay, understood. Other than your own
- 5 testimony, have you had communications with him or
- 6 with anybody else regarding any of the other testimony
- 7 that has been submitted in this proceeding?
- 8 A Okay, now I understand. Yes, with
- 9 Mr. Van Kirk. I was informed that there are other
- 10 individuals who are providing testimony on behalf of
- 11 Waste Management. And also, of course, I know about
- 12 Mr. Mero testifying on behalf of the Hospital District
- 13 Association. I don't know the details of any of the
- 14 Waste Management testimony.
- Q Do you know the identity of any of the
- 16 witnesses who have provided testimony in support of
- 17 Waste Management's application?
- 18 A In conversations with Mr. Van Kirk, he
- 19 provided me with the names of some of the individuals,
- 20 none of whom were familiar to me. I did not write
- 21 them down. I could not recount them to you.
- 22 Q Did he inform you about the entities for whom
- 23 these various witnesses were employed?
- 24 A He did, and I don't remember specifically
- 25 which hospitals were involved. I know that there were

- 1 some hospitals and some other entities, and I can't
- 2 remember specifically which ones.
- 3 Q Now, you are employed by the Washington
- 4 Hospital Services; is that correct?
- 5 A I am employed by the Washington State Hospital
- 6 Association in part and by Washington Hospital
- 7 Services in part.
- 8 Q And you are appearing here today on behalf of
- 9 which entity?
- 10 A Washington Hospital Services.
- 11 Q And that's a for-profit company?
- 12 A Correct, it's a wholly owned subsidiary of the
- 13 Washington State Hospital Association.
- 14 Q Does the Washington Hospital Services have a
- 15 board of directors?
- 16 A Yes, it does.
- 17 Q How many members?
- 18 A Seven.
- 19 Q What is the role of the board?
- 20 A The role of the board is to provide governance
- 21 and oversight to the company and to staff on behalf of
- 22 the company.
- 23 Q And the board of the Washington Hospital
- 24 Services is distinct from the board of the Washington
- 25 State Hospital Association; is that right?

- 1 A Yes, it is.
- 2 Q Did the board of Washington Hospital Services
- 3 authorize you to provide testimony in support of
- 4 Stericycle?
- 5 A Yes, it did.
- 6 Q Can you describe that process, please, with
- 7 your board?
- 8 A Yes. I sent an e-mail out to the board of
- 9 directors and informed them of the request from
- 10 Stericycle, and received from the board members either
- 11 a response in the affirmative, of I was okay to
- 12 testify, or in a couple of cases, received no -- a
- 13 response of no concern.
- 14 Q Did you receive any response from the
- 15 president of the -- I mean from the chair of the
- 16 board?
- 17 A The chair of our board is turning over. I'm
- 18 thinking out loud right now I guess. The current
- 19 chair is Joe Kortum, who is the president of Southwest
- 20 Washington Medical Center. The response from him -- I
- 21 can't recall if it was either affirmative or no
- 22 concern, but in neither case were any concerns raised
- 23 about my providing the testimony.
- 24 Q And you are aware that Mr. Kortum is the
- 25 president of Peacehealth's Southwest Medical Center;

- 1 is that correct?
- 2 A Yes.
- 3 Q Are you aware that Peacehealth has provided
- 4 testimony in support of Waste Management's
- 5 application?
- 6 MR. VAN KIRK: Objection to the form of
- 7 the question. Vague.
- JUDGE KOPTA: I will allow it.
- 9 A So I do recall, as Mr. Van Kirk provided,
- 10 that -- some of the names of entities that were
- involved, that yes, Peacehealth was one of them.
- 12 Q And did you have any follow-up communications
- 13 with anyone at Peacehealth regarding either their
- 14 testimony in support of the application or your
- 15 testimony?
- 16 A No.
- 17 Q Did you have any response to your e-mail to
- 18 your board of directors from Greg Davidson, the CEO of
- 19 Skagit Valley Hospital?
- 20 A I can't recall what the response was from
- 21 Mr. Davidson. And I have to also express, you know,
- 22 the testimony that we are providing is informative.
- 23 It's not -- it's not -- I feel as though this is being
- 24 teed up as a us versus our members, or being at
- 25 opposition with our members. We are providing

- 1 information in the testimony, as opposed to standing
- 2 in opposition to our members.
- 3 Q Does your organization oppose the application
- 4 by Waste Management for statewide biomedical waste
- 5 authority?
- 6 A Our organization is not taking a position on
- 7 the application.
- 8 Q Are you aware that Skagit Valley Hospital
- 9 moved its biomedical waste service from Stericycle to
- 10 Waste Management?
- 11 MR. VAN KIRK: Objection.
- 12 A No.
- MR. VAN KIRK: Beyond the scope.
- JUDGE KOPTA: Overruled.
- 15 Q I'm sorry, we talked over you. Could you
- 16 repeat your answer, please?
- 17 A No, I was not aware.
- 18 Q Have you had any communications with anybody
- 19 at Skagit Valley Hospital, including its CEO, who is a
- 20 member of your board, regarding the reasons for the
- 21 change in its service providers?
- 22 A No.
- 23 Q Ms. Briley, you are an attorney; isn't that
- 24 correct?
- 25 A Correct.

- 1 Q How long have you worked for the Washington
- 2 Hospital Services?
- 3 A Approximately one year. Maybe just a little
- 4 bit more than a year.
- 5 Q And who was the prior president of the
- 6 Washington Health Services?
- 7 A Up until his retirement in, I believe, 2010,
- 8 Robb Menaul, who you have referred to previously, has
- 9 served as the president. Between 2010 and 2011, the
- 10 president of the Washington State Hospital Association
- 11 served an interim role. That was Leo Greenawalt for a
- 12 period of time, and then it became Scott Bond. And
- 13 just about a year ago, I was designated to fulfill the
- 14 president role for Washington Hospital Services.
- 15 Q Thank you.
- You mentioned that I had referred previously
- 17 to Mr. Menaul.
- 18 A Uh-huh.
- 19 Q What did you mean by that?
- 20 A I was in -- I was listening to the previous --
- 21 excuse me, I was listening to the previous testimony
- 22 provided by Mr. Mero, just the tail end of it, and I
- 23 heard the reference to Mr. Menaul.
- Q Okay, thank you.
- 25 Where were you employed prior to -- so as I

- 1 understand it, you have been in your current position
- 2 at Washington Hospital Services for about a year or
- 3 so; is that correct?
- 4 A Correct, it is -- part of my duties here are
- 5 with the Washington State Hospital Association and
- 6 Washington Hospital Services. It's probably about
- 7 20 percent of my time.
- 8 Q And prior to becoming president, were you an
- 9 employee of Washington Hospital Services?
- 10 A No.
- 11 Q But you were an employee of the Washington
- 12 State Hospital Association?
- 13 A Yes.
- 14 Q And when did you first become an employee of
- 15 the Washington State Hospital Association?
- 16 A In 1998.
- 17 Q And what were you doing for the Washington
- 18 State Hospital Association when you first became
- 19 employed?
- 20 A I spent the first three years working with
- 21 hospital districts in the state, and then went on to
- 22 become director of legal and clinical policy, serving
- 23 in a role that provided legal and policy analysis with
- 24 respect to clinical issues on behalf of the
- 25 Association, and in 2010 became general counsel for

- 1 the Association.
- 2 Q And are you today general counsel for the
- 3 Washington State Hospital Association as well?
- 4 A Yes.
- 5 Q So you are president of Washington Hospital
- 6 Services and general counsel for Washington State
- 7 Hospital Association. Did I get that right?
- 8 A Yes.
- 9 Q Do you serve in any other capacity for either
- 10 of these entities?
- 11 A No.
- 12 Q What is the nature of Washington Hospital
- 13 Services's relationship with Stericycle?
- 14 A Well, Washington Hospital Services has a
- 15 long-standing relationship with Stericycle. I have
- 16 not been a part of the history, so much of my
- 17 understanding of the relationship, past relationships,
- 18 has been informed by conversations and correspondence
- 19 with Robb Menaul.
- 20 The current relationship is that Stericycle is
- 21 an industry partner of the Washington Hospital
- 22 Services. Because of the good rates and services
- 23 provided by Stericycle to our membership, and the
- 24 environmental stewardship that we believe that
- 25 Stericycle offers to our members, Washington Hospital

- 1 Services has a marketing agreement that is in place.
- 2 We would characterize the relationship with Stericycle
- 3 as one of an industry partner that offers good
- 4 services at good rates and that we believe benefits
- 5 our membership.
- 6 Q What is the basis of your conclusion that
- 7 Stericycle is offering your members good rates?
- 8 A That has been informed by, like I said,
- 9 conversations and correspondence with Robb Menaul. I
- 10 have also been provided by counsel with a rate
- 11 schedule over many years that provides information
- 12 about Stericycle's rates, that show that they have not
- 13 increased over the years.
- 14 Q And that was something that counsel for
- 15 Stericycle provided to you in the last month?
- 16 A Correct.
- 17 Q Prior to that time, had you reviewed
- 18 Stericycle's tariff rates?
- 19 A No.
- 20 Q And what did your review of Stericycle's
- 21 tariff rates lead you to conclude about its rates?
- 22 A That they have not increased substantially
- over a period of many years. At that time, when
- 24 almost every other type of service that is being
- 25 provided to our members is increasing substantially,

- 1 that seems like a real benefit.
- 2 Q Now, you are aware, then, that Stericycle
- 3 amended its tariff rates in 2011, aren't you?
- 4 A I have a sheet in here that includes some
- 5 information about 2011, but I have had no conversation
- 6 about amendment to tariff rates in 2011.
- 7 Q Have you reviewed the 2011 tariff rates?
- 8 A I believe that I have got them in front of me.
- 9 Q Have you had an opportunity to actually look
- 10 at them?
- 11 A Yes, and I'm looking at them right now. And
- 12 I'm looking -- and I'm looking at them relative to
- 13 some of the rates that were in place in previous
- 14 years.
- 15 Q And what have you concluded regarding the
- 16 rates that were added in 2011, as compared with the
- 17 rates that were in effect in prior years?
- 18 A Well, I'm looking at something that says --
- 19 that has container quantities and that has prices per
- 20 size of gallons, and I'm looking at something from
- 21 2001, and I'm looking at something from 2011, and
- 22 there are not substantial increases in the container
- 23 prices.
- Q Do you know that there are new containers that
- 25 Stericycle offered in 2011 that were never previously

- 1 offered?
- 2 A I guess I'm not seeing that -- that difference
- 3 in the materials that are in front of me. Oh, I guess
- 4 maybe I am. Okay. So yes, I am now seeing a -- one
- 5 type of container that was not there previously.
- 6 Q And what kind of container was that?
- 7 A Well, it looks like it is a medium to large
- 8 31-gallon container.
- 9 Q Is that the only container that was added by
- 10 that tariff?
- 11 A I have to tell you I am not an expert in this.
- 12 All I can tell you is what I'm looking at in front of
- 13 me.
- 14 Q Have you looked at Waste Management's tariff
- 15 rates?
- 16 A No.
- 17 Q Do you have any knowledge about what those
- 18 rates are?
- 19 A No.
- 20 Q Have you ever performed a comparison of Waste
- 21 Management's tariff rates with Stericycle's tariff
- 22 rates?
- 23 A No.
- Q Do you know if anybody else at your
- 25 organization has performed that analysis?

- 1 A I'm pretty certain that they have not, at
- 2 least not currently. I suspect that in the past, this
- 3 has been something that Robb would have looked into in
- 4 detail.
- 5 Q Did he ever tell you anything about that?
- 6 A I do know that he has described to me in the
- 7 past that Stericycle has offered very good rates to
- 8 our membership.
- 9 Q And did he -- I'm sorry, I didn't mean to cut
- 10 you off there. Were you done?
- 11 A Yes.
- 12 Q And did he tell you what analysis he performed
- or who he spoke with to reach that conclusion?
- 14 A No.
- 15 Q So as you sit here today, you don't know if
- 16 the rates that are being offered to your members by
- 17 Stericycle are different than, better than, worse than
- 18 the rates that are being offered by Waste Management
- 19 to your members; isn't that right?
- 20 MR. VAN KIRK: Objection. Beyond the
- 21 scope of her direct testimony. There's nothing about
- 22 Waste Management in that.
- JUDGE KOPTA: I think we have beat that
- 24 horse enough. I will sustain the objection.
- 25 MS. GOLDMAN: Your Honor, I will note

- 1 that just as in the prior testimony, there are -- the
- 2 statements that she has made go directly to the
- 3 benefits of the pricing that's being offered here by
- 4 Stericycle. We are entitled to understand clearly
- 5 whether there has been any comparison here to the
- 6 rates that are presently in effect since Waste
- 7 Management began competing directly. Respectfully, we
- 8 request the opportunity for an answer to that
- 9 question.
- JUDGE KOPTA: Well, I believe that she
- 11 answered the question in your previous questions. I
- 12 think that was duplicable. I am sustaining the
- 13 objection based on the fact that it's largely been
- 14 asked and answered.
- 15 Q What did you do to prepare for your testimony,
- 16 the written testimony that you've offered, Ms. Briley?
- 17 A I reviewed the testimony, and I sent it over
- 18 for review to Robb Menaul, and had e-mail
- 19 correspondence with Robb Menaul to ensure the accuracy
- 20 of the statements that were provided. Having been in
- 21 this position for only a year, much of the historical
- 22 information is information that Robb holds, as opposed
- 23 to my having had the personal experience with it. And
- 24 then were to finalize the testimony with counsel.
- Q Did you make any changes to the draft that was

- 1 sent to you by counsel for Stericycle?
- 2 A Yes.
- 3 Q What changes did you make?
- 4 A There were changes based on Robb's history.
- 5 One of them related to -- sorry, I'm looking through
- 6 the testimony right now. I believe that he added some
- 7 additional information about the reusable sharps
- 8 containers and the -- the dynamic of concerns about
- 9 biomedical hazards in the early 1990s, when Stericycle
- 10 began its work here, in this state. I also added some
- 11 clarification about the statements related to our
- 12 interactions with our membership with respect to
- 13 satisfaction around Stericycle.
- 14 Q So Mr. Menaul provided you some changes that
- 15 he wished to make to your testimony; is that correct?
- 16 A Yes.
- 17 Q And those changes were made?
- 18 A Yes.
- 19 Q Did you speak with anybody else in preparation
- 20 for your testimony?
- 21 A I had some conversations with Jeff Mero and
- 22 with counsel for Stericycle, and as we noted earlier,
- 23 some correspondence with the board members of
- 24 Washington Hospital Services, to ensure that they were
- 25 comfortable with my providing the testimony.

- 1 Q I would like to ask you to turn to your
- 2 testimony. I believe you have it in front of you; is
- 3 that correct?
- 4 A Yes, I do.
- 5 Q So I would like to run through my questions
- 6 regarding your testimony.
- 7 So Paragraph 3, tell me what you know, please,
- 8 about Washington Hospital Services being asked to
- 9 evaluate the services proposed by Stericycle.
- 10 A This relates to the information about --
- 11 excuse me, this relates to our members' concerns in
- 12 the early 1990s about how medical waste was being
- 13 disposed. Robb was the staff member at Washington
- 14 Hospital Services, and on behalf of the Washington
- 15 State Hospital Association, tasked with helping to
- 16 find a way to ensure that biomedical waste was
- 17 disposed of safely. It is my understanding -- again,
- 18 this is not personal knowledge, but through
- 19 conversation and correspondence with Robb Menaul --
- 20 that Robb at that point began having the interactions
- 21 with Stericycle that led to Stericycle -- that in part
- 22 led to Stericycle coming into Washington state.
- 23 Q And what did he tell you about those
- 24 conversations that he had that led to Stericycle
- 25 coming into Washington state?

0784

- 1 A He described the need for something other than
- 2 just putting waste into landfills or incinerating the
- 3 waste, and described Stericycle as an innovative
- 4 company that offers safer solutions, and that he was
- 5 very interested in helping to bring Stericycle here so
- 6 that those types of services -- you know, alternative
- 7 services could be provided to our hospital members.
- 8 Q Ms. Briley, keeping in mind what you have
- 9 testified to regarding your tenure in your position
- 10 and your knowledge about these issues, I would like
- 11 you to take a minute, please, to look at your
- 12 testimony, and tell me what in your testimony you have
- 13 personal knowledge of, please.
- 14 A Well, I can tell you that much of the
- 15 background information I do not have personal
- 16 knowledge of. The information that is provided about
- 17 our members, our current interactions with our
- 18 membership with respect to Stericycle, I do have some
- 19 information about, because I have been working with
- 20 Stericycle and our membership over the past year on
- 21 issues related to disposal of sharps in a safe way.
- 22 Q So can you point me to the part of your
- 23 testimony that you are referring to, that you have
- 24 personal knowledge of, please, by line number and
- 25 page, if you wouldn't mind?

- 1 (Pause in the proceedings.)
- 2 A I am having a hard time finding it right now.
- 3 There is a statement in the testimony that refers to
- 4 our not being aware of significant concerns about
- 5 Stericycle's services. That statement was based on my
- 6 personal interactions with our members over the past
- 7 year with respect to Stericycle. So again, I can't
- 8 find the exact page number and line item. I do recall
- 9 the statement in the testimony, though.
- 10 Q Okay. Thank you. That's fine.
- 11 Is there anything else in your testimony that
- is based on your personal knowledge?
- MR. VAN KIRK: Your Honor, I would like
- 14 to interject. If this is going to be a comprehensive
- 15 exercise, I believe Ms. Briley needs to have
- 16 sufficient time to review this line by line, if that
- 17 is what Ms. Goldman is getting after.
- 18 JUDGE KOPTA: I don't know that she is
- 19 keeping her from doing that. She just asked the
- 20 question.
- 21 Q Ms. Briley, do you have the question in mind
- 22 or should I repeat it?
- 23 A So I think what you are asking is what else do
- 24 I have personal knowledge of. Would you -- well, much
- 25 of the background, like I said, I do not. The current

- 1 views of our membership with respect to Stericycle, I
- 2 do feel comfortable with. The statements that we are
- 3 making about our position with respect to the pending
- 4 application, I feel are based on my own personal
- 5 knowledge.
- 6 I don't know what more you would like me to
- 7 do. If you do want me to go line by line and page by
- 8 page, it would be helpful to have more time.
- 9 Q Yes, please.
- 10 A So you would like me to go paragraph by
- 11 paragraph?
- 12 Q Yes, please. I think given the structure of
- 13 this, it seems like the first three pages are
- 14 background, so that shouldn't be too arduous.
- 15 MR. VAN KIRK: I'm going to object as to
- 16 the relevance of this inquiry. I don't know what it
- 17 is getting to. I think it is getting to an issue that
- 18 we discussed in a similar vein with the last witness.
- 19 Given your previous ruling, I am not sure this is a
- 20 necessary exercise at this point in time.
- 21 JUDGE KOPTA: Well, I view it as very
- 22 different. Mr. Mero has a long history of dealing
- 23 with Stericycle and with the other association. He
- 24 also had personal contacts in terms of going to the
- 25 waste generating or recycling or whatever kind of

- 1 plant it is that Stericycle has.
- 2 This witness, I will be frank with you, I am
- 3 concerned has no information, other than her
- 4 conversations, the fact that she consulted with
- 5 Mr. Menaul in preparing her testimony makes me think
- 6 that most of this testimony is not supported.
- 7 I don't have a problem if you want to continue
- 8 with this, but at this point, I am prepared to admit
- 9 only a very limited portion of this testimony.
- 10 Would you like to proceed, Ms. Goldman?
- MS. GOLDMAN: Yes, thank you.
- 12 JUDGE KOPTA: I think it would
- 13 facilitate things if you would, rather than have an
- 14 open-ended question, go paragraph by paragraph.
- MS. GOLDMAN: Okay.
- 16 Q So let's start going backwards. Let's start
- 17 with Paragraph 12, please, Ms. Briley. Can you give
- 18 your attention to that, and let us know what your
- 19 personal knowledge is regarding that paragraph?
- 20 A I can tell you that this is the position of
- 21 Washington Hospital Services, that we would like the
- 22 Commission to carefully consider the potential effects
- 23 that divvying up of the market will have, but we are
- 24 not experts in this.
- 25 Q And in regards to Paragraph 12, are you aware

- 1 of any adverse effects on either rates or service
- 2 levels in the year and a half that Waste Management
- 3 has been competing directly with Waste Management in
- 4 large portions of the state -- I'm sorry, that
- 5 Stericycle has been competing -- let me try that
- 6 again. Let me try that question again, since I don't
- 7 know where I went wrong.
- 8 Are you aware of any adverse effect on rates
- 9 or service levels in the year and a half that Waste
- 10 Management has been competing directly with Stericycle
- in large portions of the state?
- 12 MR. VAN KIRK: Objection to the
- 13 characterization of the question. "Large portions of
- 14 the state" is Ms. Goldman's words. It's not in
- 15 evidence.
- JUDGE KOPTA: Overruled.
- 17 A No. However, my understanding is that there
- 18 are a number of rural areas in which competition has
- 19 not been introduced, so we don't know the full
- 20 effects.
- 21 O And which rural areas are those?
- 22 A I can't tell you exactly which areas. My
- 23 understanding is that there are very rural areas of
- 24 this state that have not been subject to the service
- of both Stericycle and Waste Management at this point.

- 1 Q And that's information that was supplied to
- 2 you by Stericycle's counsel, correct?
- 3 A Yes.
- 4 Q Any other personal knowledge you have
- 5 regarding Paragraph 12, or have we exhausted that?
- 6 A No, you have exhausted that.
- 7 Q Okay. So then moving backwards, Paragraph 11.
- 8 Can you tell us, please, your personal knowledge
- 9 regarding any of the statements that have been made
- 10 there?
- 11 A I can tell you that the -- indeed Washington
- 12 Hospital Services is not taking a position on the
- 13 application, and that we understand that we do have
- 14 hospitals that are -- members of the Washington State
- 15 Hospital Association that are expressing a desire for
- 16 competition, and that we are hoping that the
- 17 Commission will use its expertise in determining what
- 18 the best way of proceeding is in determining whether
- 19 competition will be the best way to produce good
- 20 service and fair pricing.
- 21 Q Okay. Thank you.
- 22 And does that exhaust Paragraph 11?
- 23 A Yes.
- 24 Q Thank you.
- 25 So moving backwards. I think now we may be

- 1 getting into past history, but you can correct me if I
- 2 am wrong.
- JUDGE KOPTA: I'm going to short-circuit
- 4 this at this point. All of this testimony that has
- 5 been provided, the first part of the prior paragraphs,
- 6 is virtually identical to the testimony that Mr. Mero
- 7 gave. Based on your questioning earlier, I think I
- 8 understand what the basis of her knowledge is. I
- 9 don't think we need to go through those.
- MS. GOLDMAN: Okay.
- JUDGE KOPTA: Do you have anything
- 12 further?
- MS. GOLDMAN: Maybe a couple, Your
- 14 Honor, but I will get there guickly.
- 15 (Pause in the proceedings.)
- 16 Q I do have an additional question for you
- 17 regarding Paragraph 11. It says there that WHS can
- 18 report many of its members are highly satisfied with
- 19 Stericycle's services. Who are those members, please?
- 20 A We are working with a number of members on the
- 21 sharps waste issue that I described. I can provide
- 22 you with a list of those members. I don't -- I don't
- 23 have them with me at this time. I would be concerned
- 24 about describing exactly who they are off of the top
- 25 of my head, but I can provide a list.

- 1 Q What is the sharps waste issue?
- 2 A This is an issue that I referred to earlier,
- 3 about ensuring that sharps -- waste that goes into
- 4 sharps containers is disposed of properly.
- 5 O And what has been the concern?
- 6 A The concern has been that drugs or
- 7 pharmaceuticals do not wind up in sharps containers
- 8 and therefore pose a waste hazard.
- 9 Q And are you aware of that occurring?
- 10 A I am aware that it is a concern for the State
- 11 Department of Ecology and something that we are
- 12 working with our hospital members on and Stericycle
- on. And I should add, other medical waste providers
- 14 as well. Stericycle has been a great partner, but our
- work is not confined exclusively to Stericycle.
- 16 Q I would like to turn your attention, if you
- 17 have it handy, to the marketing agreement between
- 18 Washington Hospital Services, Inc., and Stericycle,
- 19 which has been admitted as Exhibit JR-9.
- 20 A Okay.
- 21 Q I don't know if that was provided to you by
- 22 counsel for Stericycle or if you have that handy?
- 23 A It was provided to me, thank you.
- Q And you have that in front of you?
- 25 A Yes, I do.

- 1 Q Now, this is the agreement that Mr. Menaul,
- who we've heard so much about, executed in May 2010
- 3 with Stericycle, correct?
- 4 A Yes.
- 5 Q Was there an agreement between Washington
- 6 Hospital Services and Stericycle that preceded this?
- 7 A I believe that there was, but I don't have a
- 8 copy, and I haven't discussed that with Mr. Menaul.
- 9 Q Okay. So I would like to just ask you a
- 10 couple questions about this agreement. Under this
- 11 agreement, Washington Hospital Services provides
- 12 certain marketing services to market Stericycle to its
- 13 members; isn't that correct?
- 14 A Yes.
- 15 Q And in exchange for those services, Stericycle
- 16 this year is paying Washington Hospital Services
- 17 \$47,500; is that correct?
- 18 A Yes.
- 19 Q Is there a new contract in place that will
- 20 take over in 2013, when this one terminates?
- 21 A No. There is -- however, there is one that is
- 22 under discussion.
- 23 Q And so it's your anticipation that Washington
- 24 Hospital Services will be renewing its contract with
- 25 Stericycle?

- 1 A Yes.
- 2 Q And what will be the amount that Washington
- 3 Hospital Services gets paid from Stericycle in 2013?
- 4 A It's undetermined.
- 5 Q What has been your proposal?
- 6 A We are not far enough into conversations to
- 7 have any sort of firm proposal. I think that the
- 8 conversations right now center on a certain percentage
- 9 increase.
- 10 Q So it's clear to you that the number will go
- 11 up in some fashion in 2013; is that correct?
- 12 A We will see. We have not yet heard back from
- 13 Stericycle about -- about our initial proposals.
- Q Who at Stericycle are you dealing with on this
- 15 issue?
- 16 A A gentleman named Ron Adams.
- 17 MS. GOLDMAN: Thank you very much for
- 18 your testimony, Ms. Briley. That is all I have.
- 19 THE WITNESS: Thank you.
- JUDGE KOPTA: Mr. Van Kirk, did you want
- 21 to do some redirect?
- 22 MR. VAN KIRK: I do, and I will keep it
- 23 limited.

24

- 1 REDIRECT EXAMINATION
- 2 BY MR. VAN KIRK:
- 3 Q Good morning, Ms. Briley. Again, this is
- 4 Jared Van Kirk. I have some follow-up questions for
- 5 you.
- 6 You said you have been involved with -- in
- 7 particular with your members related to Stericycle's
- 8 sharps service, correct?
- 9 A Yes.
- 10 Q Can you describe to me, to the best of your
- 11 knowledge, what Stericycle's sharps service is and how
- 12 it is performed?
- 13 A Well, I know that Stericycle provides
- 14 recyclable -- excuse me, reusable sharps containers,
- and that is a benefit to our membership and to
- 16 the environment, in cutting down the amount of sharps
- 17 containers that are provided. Our work with our
- 18 members really has, however, focused on safe disposal
- 19 of sharps.
- 20 Q And does Stericycle offer any services that
- 21 are of benefit on that issue, safe disposal of sharps?
- 22 A To my knowledge, it does. I believe that one
- 23 of the things that it does to ensure safe disposal of
- 24 sharps is ensure that the containers do not become
- 25 overfilled with sharps and ensure that the sharps

- 1 containers are emptied before the sharps can
- 2 essentially become piled up and unsafe for healthcare
- 3 providers.
- 4 Q Let me refer you to Paragraph 8 of your
- 5 testimony.
- 6 A Okay.
- 7 Q Does this paragraph reflect the services that
- 8 you just discussed with me related to safely handling
- 9 sharps waste?
- 10 A Yes.
- 11 Q And can you describe for us how that aspect of
- 12 the program works, what exactly the service -- in your
- 13 knowledge, the services are that Stericycle provides?
- 14 A Well, I know that they have individuals that
- 15 ensure the sharps containers are disposed of -- or
- 16 taken -- excuse me, taken out of the facility safely,
- 17 and they put them on these racks and move them through
- 18 facilities and out of the facilities, and then are
- 19 able to reuse the containers in many cases.
- 20 Q And explain for us how you know -- how you
- 21 have this information. What's the basis for your
- 22 knowledge?
- 23 A The basis for my knowledge is correspondence
- 24 with Robb Menaul, largely.
- 25 Q Have you discussed --

- 1 A That, and I should --
- 2 O Go ahead.
- 3 A -- say I also have had the experience of being
- 4 in our hospitals and seeing sharps containers, that
- 5 are Stericycle's sharps containers, in use.
- 6 Q And were these -- these were member hospitals
- 7 that you have been in?
- 8 A Yes.
- 9 Q And has anybody in your membership explained
- 10 to you Stericycle's sharps services and how they work?
- 11 A Not in detail. Aside from the conversations
- 12 that we have had, like I said, with our membership
- 13 around the sharps container issues, with ensuring that
- 14 pharmaceuticals do not wind up in the sharps
- 15 containers. There has been extensive conversation
- 16 about that.
- 17 Q Ms. Briley, you have mentioned conversations
- 18 with your members about the sharps program. I think
- 19 it would be helpful if you could explain in a little
- 20 more detail what the conversations have been about.
- MS. GOLDMAN: Objection. Beyond the
- 22 scope.
- JUDGE KOPTA: Sustained.
- 24 MR. VAN KIRK: I think they are -- her
- 25 conversations with her members about the sharps

- 1 program relate to her personal knowledge about the
- 2 sharps program.
- JUDGE KOPTA: I will allow you one more
- 4 question on this one, but we are not going much
- 5 farther.
- 6 Q Do you have my question in mind, Ms. Briley?
- 7 A Could you please repeat it?
- 8 Q Sure. I think what I asked is could you
- 9 explain in more detail what the conversations with
- 10 your members, related to the Stericycle sharps
- 11 program, involved.
- 12 A Yeah. So the issue that has been a concern
- 13 from the State Department of Ecology is whether sharps
- 14 containers that are being produced or come out of our
- 15 hospitals have pharmaceuticals or drugs within the
- 16 sharps that are being disposed of in the containers.
- 17 Stericycle representatives and our hospital members
- 18 have come together for conversations about how to
- 19 ensure that the sharps that are disposed of do not
- 20 contain pharmaceutical waste. And so as a part of
- 21 those conversations, there has been discussion about
- 22 how to ensure that the staff know how to properly
- 23 dispose of the pharmaceuticals before the
- 24 containers -- before placing sharps into the
- 25 containers. That's really been the focus of the

- 1 conversation.
- 2 Stericycle has been quite heavily involved in
- 3 the conversations. Although this is not an issue -- I
- 4 understand that it is limited just to Stericycle, but
- 5 also may involve others as well, other entities as
- 6 well.
- 7 Q Let me ask you a general question on a
- 8 different subject, Ms. Briley. Can you describe for
- 9 us what you do and what WHS does under your direction
- 10 to keep track of your members' needs and concerns?
- 11 MS. GOLDMAN: Objection. Beyond the
- 12 scope.
- JUDGE KOPTA: I will allow it.
- 14 A So Washington Hospital Services is in regular
- 15 contact with member hospitals. We have a very small
- 16 staff of about -- between all of us, it probably
- 17 constitutes about three -- three FTEs that are not
- 18 devoted to workers' compensation and unemployment
- 19 compensation work. That's the other significant area
- 20 of work for Washington Hospital Services.
- 21 The work that we do outside of employees who
- 22 are really focused on those issues, involves getting
- 23 out into the field, to talk with our members about
- 24 services that are provided, and hear from them, what
- 25 their concerns are and what their needs are for

- 1 additional types of services. So we want to ensure
- 2 that through Washington Hospital Services, we are
- 3 offering -- offering services that are responsive to
- 4 our needs. So a lot of our dialogue with our members
- 5 is about what it is that they need in terms of
- 6 services for their hospital operations.
- 7 We do -- we accomplish those conversations by
- 8 being in correspondence with our members on a regular
- 9 basis, through phone calls and e-mails. We also have
- 10 staff that are out in the field quite a bit, either
- 11 through hospital council meetings or through hospital
- 12 visits. A number of our staff have involvement not --
- or work not just for Washington Hospital Services, but
- 14 have some relationship with the Washington State
- 15 Hospital Association as well. So there may be
- 16 multiple reasons that our staff are out in the field
- 17 talking to hospitals. But from the Washington
- 18 Hospital Services angle, we really are concerned about
- 19 getting the services to the hospitals that they need.
- 20 Q One final question and then I will be done.
- 21 You mentioned in response to a question from
- 22 Ms. Goldman that there are plans to renew the contract
- 23 with Stericycle. I would like to ask you why WHS is
- 24 renewing its contract with Stericycle.
- 25 A Well, that's a good question. I have had the

- 1 experience over the last year of working with
- 2 Stericycle through the test issue with the
- 3 pharmaceuticals and the sharps containers, and I have
- 4 to say have learned a lot about the company and its
- 5 approach through that process. So we are relying in
- 6 part on what we know are good rates offered to our
- 7 members and the fact that Stericycle is able to
- 8 provide an environmentally sound solution and a
- 9 reliable service to our membership. And the fact
- 10 that, you know, we have confidence over the past year
- 11 of working on this issue with the pharmaceuticals and
- 12 the sharps containers, that Stericycle and its staff
- 13 can be highly responsive to needs that our hospitals
- 14 have, ensuring that they are providing safe care and a
- 15 safe environment in which their employees can work.
- MR. VAN KIRK: Thank you, Ms. Briley. I
- 17 have no further questions.
- 18 JUDGE KOPTA: And do you want to respond
- 19 to the objection to the admission of this exhibit?
- 20 MR. VAN KIRK: Yes, I will respond in
- 21 two parts again. The first part of the response is
- 22 with respect to the historical knowledge portion. I'm
- 23 sort of -- I think you understand what I mean when I'm
- 24 saying that.
- Obviously, it is clear that Ms. Briley has

- 1 relied on the knowledge of Mr. Menaul, with whom she
- 2 has worked, and also with whom Mr. Jeff Mero has
- 3 worked, as we learned. I personally think in this
- 4 capacity, in this testimony, as the director of the
- 5 organization here, for which Mr. Menaul formally work
- 6 and which Taya Briley now leads, it is appropriate for
- 7 her to consult with him on her testimony, and have
- 8 received specific edits and additions, and present
- 9 that. Especially in light of what we heard from
- 10 Mr. Mero, that Mr. Menaul is ill, as well as retired.
- 11 I don't think this is out of line from what we
- 12 heard from other generators from Waste Management,
- 13 several of whom relied extensively on the knowledge of
- 14 other people interrelated to their organizations,
- 15 including Mr. Lycan and Ms. Patshkowski and
- 16 Ms. Newcomer, who testified about the operations of
- 17 the infectious waste committee at the University of
- 18 Washington, that she was not personally involved in.
- 19 I'm sure I can come up with a number of other
- 20 examples. I don't believe this is any different in
- 21 character than that. In fact, I believe it is a
- 22 little better in character, given the direct
- 23 involvement of Mr. Menaul. That's my argument on what
- 24 I term the historical information.
- On the remainder, I believe that remainder is

- 1 indeed amply supported by her position and her
- 2 responsibilities and her knowledge as director of WHS,
- 3 and is helpful in this proceeding to the Commission.
- 4 And just so you know, my division between the
- 5 two portions of this testimony would be -- Paragraphs
- 6 1, 2, 3, 10, 11 and 12 would relate to the second of
- 7 my two arguments, and the remainder would relate to
- 8 the first of my two arguments.
- 9 JUDGE KOPTA: All right. In the
- 10 preparation of prefiled testimony, we expect that the
- 11 witness's knowledge and expertise is reflected in the
- 12 testimony, even if counsel writes it. In this case, I
- 13 think it is pretty clear that the reverse was true in
- 14 your redirect -- or very little relationship to what
- 15 was actually in the prefiled testimony. The
- 16 information that she gave should have been reflected
- 17 in prefiled testimony. It was largely direct, not
- 18 redirect. That's not consistent with our rules or our
- 19 expectations.
- I am going to grant or sustain the objection
- 21 with respect to Paragraphs 4 through 10. Those will
- 22 be stricken. The remainder of the testimony will be
- 23 admitted. I will also allow the oral testimony to
- 24 remain in the record, that she gave today. I will
- 25 also allow Waste Management some additional time, if

- 1 they would like, to prepare some cross-examination on
- 2 what I believe was direct testimony that was offered
- 3 today for the first time.
- 4 MS. GOLDMAN: Thank you, Your Honor. We
- 5 are prepared to proceed with several additional
- 6 questions.
- 7 JUDGE KOPTA: Then please do.

- 9 RECROSS-EXAMINATION
- 10 BY MS. GOLDMAN:
- 11 Q Ms. Briley, can you tell me what happens to
- 12 the contents of the sharps containers that are
- 13 delivered to Stericycle?
- 14 A I believe that they go to the Morton plant for
- 15 processing.
- Q And how are they processed?
- 17 A I don't know the details of how they are
- 18 processed. I am anticipating taking a trip to Morton,
- 19 but have not gotten there yet.
- 20 Q Have you ever had any communications with
- 21 Waste Management?
- 22 A No, I have not.
- 24 Management's services?
- 25 A I have had some conversations about how Waste

- 1 Management disposes of its sharps containers, and I
- 2 know that they are not reused. That is one thing that
- 3 distinguishes Stericycle from -- Stericycle services
- 4 from Waste Management services.
- 5 Q Are you aware of the ecoFinity pilot program
- 6 that Waste Management has in the state of Washington
- 7 with one of your member hospitals for recycling the
- 8 actual sharps waste?
- 9 A I have heard reference to a pilot program. I
- 10 do not have any detailed knowledge of the pilot
- 11 program.
- 12 Q In what context did you hear about the pilot
- 13 program?
- 14 A It may have been -- I don't remember
- 15 specifically. It may have been conversation with
- 16 counsel, it may have been conversation with some of
- 17 our members during the work that we are doing on the
- issue with the pharmaceuticals and the sharps
- 19 containers. I really cannot say.
- 20 Q And by "counsel," do you mean counsel for
- 21 Stericycle; is that right?
- 22 A Correct.
- 23 Q Have you discussed with any other biomedical
- 24 waste service providers entering into a contract with
- 25 Washington Hospital Services, like the one that you

- 1 currently have with Stericycle?
- 2 A No.
- 3 Q So has there been any discussion about seeing
- 4 what other alternatives there are before you
- 5 renegotiate this contract that gets you paid about
- 6 \$50,000 a year from Stericycle?
- 7 MR. VAN KIRK: Objection.
- 8 Argumentative.
- 9 JUDGE KOPTA: I will allow it.
- 10 A What we have planned to do is to round back
- 11 with our members and better understand from their
- 12 perspective what they would like to see in terms of
- 13 services on any type of service to which we are
- 14 offering our endorsement. So while we are planning to
- 15 continue our relationship with Stericycle, and we feel
- 16 like it is a very good company, we are undertaking a
- 17 new effort, with respect to all of our services, to
- 18 vet alternatives and ensure that the companies in
- 19 which we are offering our endorsement really is the
- 20 one that can offer the best services and the best
- 21 prices to our membership.
- That is part of the work that we are going to
- 23 be doing in 2013. And I could -- but it's also not
- 24 going to be something that happens -- probably right
- 25 before we enter into a new agreement with Stericycle,

- 1 that will cover at least the next year.
- 2 Q So it's your anticipation that Washington
- 3 Hospital Services is going to sign a new marketing
- 4 agreement with Stericycle before it has an opportunity
- 5 to vet its members; is that correct?
- 6 A We are comfortable with the extent to which we
- 7 have had communications with our members that
- 8 indicates satisfaction with Stericycle currently, and
- 9 on a going-forward basis, we are going to institute
- 10 this new process of doing more extensive research. I
- 11 consider it sort of a two-step process.
- 12 Q And which of your members who are customers of
- 13 Waste Management have you had those discussions with?
- 14 A Like I referred to earlier, I can get you a
- 15 list of the folks with whom we have been having
- 16 conversations, but I don't feel comfortable right now
- 17 telling you which members exactly we have had
- 18 conversations with about Waste Management versus
- 19 Stericycle.
- 20 Q But you have had conversations with your
- 21 members about Waste Management's services to those
- 22 members?
- 23 A Not specifically about their -- about their
- 24 in-depth satisfaction with certain aspects of
- 25 services. We have had conversations about -- again, a

- 1 lot of conversations about the issue relating to
- 2 sharps containers.
- 3 Q And that's an issue that is industrywide, is
- 4 my understanding; is that correct?
- 5 A Yes. And through those conversations, we have
- 6 had additional dialogue about services that are
- 7 provided by Stericycle, and some services that are
- 8 provided by Waste Management, and potentially other
- 9 service providers. But again, we are overall having
- 10 indication from our members that they are satisfied
- 11 with the relationship that we have with Stericycle and
- 12 feel comfort proceeding to renew, at least for a
- 13 period of time, as we undertake this broader
- 14 examination of membership and how it views the
- 15 services.
- 16 Q Have you surveyed your members on that
- 17 question?
- 18 A No, we have not. We plan to.
- 19 Q So your testimony is based on anecdotal
- 20 comments that have been made to you in the course of
- 21 dealing with this sharps disposal question raised by
- 22 the Department of Ecology; is that correct?
- 23 MR. VAN KIRK: Objection. Misstates
- 24 testimony.
- MS. GOLDMAN: It's a question.

- JUDGE KOPTA: She is asking her what --
- 2 I will allow it.
- 3 Q Do you have the question in mind, Ms. Briley,
- 4 or shall we have it read back?
- 5 A Yes, I do.
- 6 Yes, because those conversations have been
- 7 quite extensive and in depth, and the response of our
- 8 membership has been general satisfaction -- not in
- 9 every case, but general satisfaction, and so we feel
- 10 comfortable proceeding at this time.
- 11 Q So you have had members who have not been
- 12 satisfied with Stericycle?
- 13 A There have been specific issues that have
- 14 arisen. One of the things that I have appreciated
- 15 about Stericycle is its willingness to engage with
- 16 Washington Hospital Services and members.
- 17 Q And what have those issues been?
- 18 A There have been some concerns about various
- 19 levels of pricing. Part of it we believe, as we are
- 20 digging down further, is a misunderstanding of a
- 21 pricing structure, and so we are working to remedy
- 22 that. It's not something that I have been involved in
- 23 extensively, one of our staff members has been, so I
- 24 can't tell you all of the specifics.
- Q What is your understanding of what the

- 1 misunderstanding about pricing has been?
- 2 A Like I said, I can't tell you any details
- 3 about what exactly it was for. There are a couple of
- 4 individuals on our staff that are working on it.
- 5 Q Any other issues that have come up with
- 6 Stericycle's service to your customers -- to your
- 7 members?
- 8 A That's the one that really stands out in my
- 9 mind.
- 10 MS. GOLDMAN: That's all, Your Honor.
- 11 JUDGE KOPTA: Ms. Woods, did you have
- 12 any questions for this witness?
- MS. WOODS: No, I don't, Your Honor.
- JUDGE KOPTA: Thank you.
- Any redirect on the last questions that
- 16 counsel for Waste Management asked?
- 17 MR. VAN KIRK: No, Your Honor. I have
- 18 no more redirect.
- JUDGE KOPTA: All right.
- Just so the record is clear, then, Paragraphs
- 21 1 through 3 and 11 and 12 of Exhibit TB-1T are
- 22 admitted; the remainder is not.
- 23 We thank you for your testimony, Ms. Briley.
- 24 We appreciate you appearing before us this morning.
- 25 You are excused.

1 THE WITNESS: Thank you. JUDGE KOPTA: And let's be off the 2 3 record. 4 (A brief recess.) 5 JUDGE KOPTA: Let's be back on the record. After brief colloquy, we have decided to take 6 7 our lunch break. It is now approaching noon. We will be back at 1:30. We will be off the record until 9 then. 10 (Lunch recess.) 11 JUDGE KOPTA: Let's be back on the 12 record after our lunch recess. 13 I believe that concludes Stericycle's 14 witnesses; is that correct, Mr. Van Kirk? MR. VAN KIRK: That is correct. 15 16 JUDGE KOPTA: All right. Then we are on 17 to Mr. Sells' witnesses. Would you call your first one, please. 18 19 MR. SELLS: Thank you. If Your Honor 20 please, I call Ed Rubatino. That's R-U-B-A-T-I-N-O. 21 JUDGE KOPTA: Before you sit down,

Mr. Rubatino, will you raise your right hand?

THE WITNESS: (Complies.)

24

22

23

25

EDWARD RUBATINO, witness herein, having been 2 first duly sworn on oath, 3 was examined and testified 4 as follows: 5 DIRECT EXAMINATION 6 BY MR. SELLS: 8 State your full name, please. 9 A Edward Rubatino. Q And you are president of Rubatino Refuse Removal, Inc.? 11 12 Α I am. 13 And did you submit in this matter what has 14 been nominated as prefiled testimony of Ed Rubatino 15 and exhibits of Rubatino Refuse Removal, Inc.? 16 Α I did. And you have a copy of that with you? 17 0 18 I do. 19 Marked at the right-hand top would be ER-1T? Q 20 Α Yes. 21 And then looking at the attachments to that, 22 you should have an ER-2, which is a copy of your G 23 certificate. Do you have that? 24 A I do.

Q And then finally ER-3, which is a copy --

- 1 purports to be a copy of your tariff; is that correct?
- 2 A That is correct.
- 3 MR. SELLS: Move the admission of all of
- 4 the -- of the -- ER-1T, ER-2 and ER-3.
- 5 JUDGE KOPTA: Any objections?
- 6 MS. GOLDMAN: No objections, Your Honor.
- 7 JUDGE KOPTA: Those exhibits are
- 8 admitted.
- 9 MR. SELLS: We tender the witness.
- JUDGE KOPTA: Ms. Goldman?
- MS. GOLDMAN: Thank you.

- CROSS-EXAMINATION
- 14 BY MS. GOLDMAN:
- Q Good afternoon, Mr. Rubatino. We met this
- 16 morning. My name is Jessica Goldman. I am one of the
- 17 lawyers representing Waste Management.
- 18 When did your company begin providing
- 19 biomedical waste services in Washington?
- 20 A Approximately 1988.
- JUDGE KOPTA: Would you put that
- 22 microphone in front of you?
- THE WITNESS: (Complies.)
- JUDGE KOPTA: Thank you.
- 25 Q And have you operated your biomedical waste

- 1 services continuously since 1988?
- 2 A We have.
- 3 Q How many customers do you have now?
- 4 A Approximately 200. A little under 200.
- 5 Q And how many customers did you have when you
- 6 began providing biomedical waste in approximately
- 7 1988?
- 8 A Well, in 1987, we had none.
- 9 O How about in 1988?
- 10 A I did not look that up. We had a few, enough
- 11 to make a living.
- 12 Q Has your customer base been steady in the last
- 13 ten years?
- 14 A We've grown as we try to promote more
- 15 business. Not rapidly, but we have been growing.
- 16 Q Have you added customers this year?
- 17 A Not to my knowledge, this year.
- 18 Q To your knowledge, are your customers
- 19 satisfied with your services?
- 20 A They are satisfied with our services.
- 21 Q Do you have any reason to believe that your
- 22 customers would move to Waste Management if given the
- 23 option?
- 24 A That's very difficult, to put myself in my
- 25 customers' point [sic]. I think they are pleased, but

- 1 there's a lot of advertising that goes on and there's
- 2 no way of knowing what the customer will do, even to
- 3 try and come back.
- Q What do you mean, "even to try and come back"?
- 5 A Oh, if they've got an option to try a new -- a
- 6 new entity, they may well do it and realize they were
- 7 being treated much better where they were, so -- but
- 8 there's no way of knowing.
- 9 Q Have you lost any customers to Stericycle?
- 10 A Yes.
- 11 Q How many?
- 12 A One major one.
- 13 Q And any less than major ones?
- 14 A No, they are not generally in our area, like
- 15 the little customer.
- 16 Q I'm sorry, they are not what?
- 17 A There has not been a great -- I have not
- 18 noticed a push for them to solicit small customers.
- 19 Q "Them" being Stericycle?
- 20 A Yes.
- 21 Q So you have lost one major customer to
- 22 Stericycle; is that right?
- 23 A Correct.
- 24 Q And do you have any knowledge regarding --
- 25 which entity is that, by the way?

- 1 A Providence Hospital.
- 2 Q Have you had any communications with
- 3 Providence regarding their current services with
- 4 Stericycle?
- 5 A Yes.
- 6 Q And do you have any reason to believe that
- 7 Providence would be interested in coming back to your
- 8 company?
- 9 A I have solicited them and have been told they
- 10 are happy -- or they are pleased with where they are.
- 11 Q What were your total revenues for your
- 12 biomedical waste services in 2011, ballpark?
- 13 A 100,000.
- 14 Q And would you say that was a typical year for
- 15 you, for your biomedical waste revenues?
- 16 A For revenues it was.
- 17 Q What was your total company revenue in 2011
- 18 for both regulated and nonregulated operations, again
- 19 ballpark?
- 20 A Approximately 17 million.
- 21 Q If I told you that your annual report to the
- 22 UTC indicated that you had total company revenues in
- 23 2011 of 18.407 million, would that sound about right
- 24 to you?
- 25 A You said total revenue, not just regulated?

- 1 Q Correct.
- 2 A That sounds pretty good.
- 3 Q And if I told you that your UTC regulated
- 4 operations revenue for 2011 was reported at 16.397
- 5 million, does that sound correct to you?
- 6 A I wouldn't argue with what was filed with the
- 7 UTC.
- 8 Q Did you file a tariff for your rates when you
- 9 began doing biomedical waste, or began offering
- 10 biomedical waste collection services in Washington?
- 11 A Yes.
- 12 Q Do you recall when? Would that have been in
- 13 or about 1988?
- 14 A Correct.
- 15 Q Have you revised those tariff rates since
- 16 then?
- 17 A No.
- 18 Q When was your last general tariff rate filing?
- 19 A 2009.
- 20 Q And I take it, then, that that general tariff
- 21 rate filing did not change your biomedical waste
- 22 rates; is that correct?
- 23 A That's correct.
- 24 Q Is your biomedical waste operation profitable
- 25 today?

- 1 A Today, no.
- 2 Q And when was the last time that it was
- 3 profitable?
- 4 A I'm thinking about a year and a half, maybe
- 5 two years ago.
- 6 Q Thank you.
- 7 It's my understanding that your assets consist
- 8 of one Peterbilt truck; is that correct?
- 9 A Dedicated to medical waste, yes.
- 10 Q Yes, thank you.
- 11 When did you purchase that truck?
- 12 A About two years ago. Time goes too quickly.
- 13 Maybe three, but I think just two.
- 14 Q And is that truck fully depreciated at this
- 15 point?
- 16 A Oh, no.
- 17 Q And as I understand it, that Peterbilt truck
- is used solely for biomedical waste; is that correct?
- 19 A Correct.
- 20 Q How many drivers do you have, or employees in
- 21 total, I should say, assigned to your medical waste
- 22 collection business?
- 23 A I have one primarily assigned to that.
- 24 O And that's a driver?
- 25 A Yes.

- 1 Q And does that driver perform any services for
- 2 you outside of the biomedical waste service?
- 3 A Yes.
- 4 Q What services does he -- he is the right
- 5 gender?
- 6 A Yes.
- 7 Q What services does he provide to you?
- 8 A He also provides standard garbage service.
- 9 Q What percentage of his time is dedicated to
- 10 picking up biomedical waste?
- 11 A Oh, approximately 20 hours a week.
- 12 Q And so the balance of his time is spent on
- 13 your solid waste business; is that right?
- 14 A Right.
- Q And he's a full-time employee, correct?
- 16 A Correct.
- MS. GOLDMAN: That's all I have.
- 18 Thank you for your time.
- 19 JUDGE KOPTA: Anything from Commission
- 20 Staff?
- 21 MS. WOODS: I have just a couple
- 22 questions, Your Honor.
- JUDGE KOPTA: Proceed.

24

- 1 CROSS-EXAMINATION
- 2 BY MS. WOODS:
- 3 Q Good afternoon, Mr. Rubatino. My name is
- 4 Fronda Woods, I'm an attorney for the UTC Staff.
- 5 Do you have written contracts with the medical
- 6 waste generators that you serve?
- 7 A I do not. I do not have a written contract
- 8 with any customers.
- 9 MS. WOODS: All right. Thank you.
- 10 That's all I have.
- 11 JUDGE KOPTA: Redirect?
- 12 MR. SELLS: No, I have no redirect, Your
- 13 Honor.
- JUDGE KOPTA: All right.
- Mr. Rubatino, thank you for your testimony.
- 16 You are excused.
- 17 THE WITNESS: Thank you, Your Honor.
- 18 MR. SELLS: Ed, you can either stick
- 19 around or --
- THE WITNESS: I think I'm going to go
- 21 drive.
- JUDGE KOPTA: I would.
- MR. SELLS: Thanks, Ed.
- 24 (Discussion off the record.)
- JUDGE KOPTA: Your next witness,

23

24

- Mr. Sells. 1 2 MR. SELLS: I call Mark Gingrich, if 3 Your Honor please. 4 5 MARK GINGRICH, witness herein, having been 6 first duly sworn on oath, 7 was examined and testified 8 as follows: 9 10 DIRECT EXAMINATION BY MR. SELLS: 11 State your full name, please. 12 Q 13 Α Mark Gingrich. 14 I'm pronouncing it wrong already. Q That's quite all right. 15 Α 16 Q That's spelled G-I-N-G-R-I-C-H? Yes, sir. 17 Α And your employment, please? 18 Q 19 Α I'm the operations manager for Murrey's 20 Disposal. 21 And did you submit what's been marked as
- Q And attached to that now is MG-2, which is --

testimony in this matter?

Yes, I did.

Α

Exhibit MG-1T, the MG standing for Mark, as direct

- 1 originally was a one-page document, it's now a
- 2 three-page document, of the operating authority for
- 3 Murrey's Disposal; is that correct?
- 4 A Yes.
- 5 Q And MG-3 is something purported to be Murrey's
- 6 Disposal Company Biomedical Waste, 12 Months, ending
- 7 12/31/2011, which appears to be basically an
- 8 abbreviated balance sheet; is that correct?
- 9 A Yes, it is.
- 10 Q And was that prepared at your request and
- 11 direction by financial people within Murrey's?
- 12 A In concert between myself and our senior
- 13 pricing manager, Irmgard Wilcox.
- 14 Q If you will turn to Page 2 of your testimony,
- 15 MG-1T, and look down on Line 21, where it indicates,
- 16 the question in general terms, to where is that
- 17 territory, referring to your G certificate.
- 18 MS. GOLDMAN: I'm sorry, what page are
- 19 you on, Mr. Sells?
- MR. SELLS: I'm sorry, MG-1T, Page 2,
- 21 Line 21.
- MS. GOLDMAN: Thank you.
- 24 certificate territory was, and you answered Eastern
- 25 and Southeastern Pierce County. Did we leave

- 1 something off there as far as your territory is
- 2 concerned?
- 3 A Yes, sir, it should have also included, you
- 4 know, Peninsula territory, Gig Harbor, for lack of a
- 5 better explanation.
- 6 Q So the proper answer to that question would be
- 7 Eastern and Southeastern Pierce County and the Key
- 8 Peninsula, Gig Harbor area?
- 9 A Narrows, et cetera, yes.
- 10 Q West of the Narrows Bridge?
- 11 A Yes.
- MR. SELLS: Move the admission of MG-1T,
- 13 MG-2 and MG-3, if Your Honor please.
- JUDGE KOPTA: Any objection?
- MS. GOLDMAN: No, none. Thank you.
- JUDGE KOPTA: Those exhibits are
- 17 admitted.
- 18 Ms. Goldman?
- 19 MS. GOLDMAN: Thank you, Your Honor.
- 20
- 21 CROSS-EXAMINATION
- 22 BY MS. GOLDMAN:
- 23 Q Good afternoon, Mr. Gingrich. My name is
- 24 Jessica Goldman, I am one of the attorneys for Waste
- 25 Management.

- 1 When did Murrey's Disposal commence biomedical
- 2 waste services in Washington?
- 3 A I don't know the specific date. I know since
- 4 at least 2007, since that's the date of the last
- 5 tariff revision. I don't know the answer to that.
- 6 Q How long have you been employed by Murrey's?
- 7 A I've been with the Murrey's company since 2009
- 8 and with the corporate parent company since 2002.
- 9 Q What is the corporate parent company?
- 10 A Waste Connections.
- 11 Q To your knowledge, has Murrey's operated
- 12 continuously since at least 2007, when it filed its
- 13 last tariff?
- 14 A Yes.
- 15 Q How many customers does Murrey's have at this
- 16 point in its biomedical waste business?
- 17 A Around 90 customers that are regular, and then
- 18 that can increase a little bit, you know, for some
- 19 sporadic collections. 90 customers.
- 20 Q And by how much would it increase with the
- 21 sporadic customers?
- 22 A You may have some, maybe another 50 or so,
- 23 that have very infrequent collection.
- 24 Q In 2007, are you aware of how many biomedical
- waste customers Murrey's had?

- 1 A Not for 2007, no.
- 2 O What about 2008?
- 3 A I've looked at the last three years, 2010 to
- 4 current.
- 5 Q And what did you note for 2010?
- 6 A Basically our -- from 2010 to now, our gallons
- 7 collected per year has basically been flat.
- 8 Q Have you lost any biomedical waste customers
- 9 in that three-year period?
- 10 A There were around five or so that we were
- 11 providing service to in 2010, that we are not any
- 12 longer. I don't know if it's a matter of "lost them"
- or a matter of they went out of business.
- 14 Q Have you added any customers in that time
- 15 frame?
- 16 A I can't say. I'm not -- I didn't -- I don't
- 17 know. I would anticipate if we did, it would be in a
- 18 similar vein of what we lost, considering our total
- 19 gallons collected was relatively flat.
- 20 Q To your knowledge, are your biomedical waste
- 21 customers satisfied with Murrey's services?
- 22 A Yes, the feedback we get are, you know,
- 23 complimentary, especially to the driver and his
- 24 service.
- 25 Q Have you lost any customers to Stericycle?

- 1 A Again, for those small that we looked at, I'm
- 2 not sure if we -- if they were lost to Stericycle or
- 3 if they were -- you know, for their own business
- 4 reasons they discontinued it, so I'm not sure if
- 5 that's been the case.
- 6 Q So to your knowledge, you have not lost any to
- 7 Stericycle; is that fair to say?
- 8 A It's fair to say I wouldn't know why those
- 9 five customers are not customers anymore.
- 10 Q And those five customers were small quantity
- 11 generators?
- 12 A They were small quantity generators. We have
- 13 a -- our concern is we have a group of large quantity
- 14 generators, that if we were to lose them, it would do
- 15 major harm to us.
- 16 Q But just to confirm, my understanding is that
- 17 the five customers that you have lost were themselves
- 18 small quantity generators, correct?
- 19 A Yes.
- 20 Q Okay. Thank you.
- 21 Do you have any basis for believing that any
- 22 of your customers would change to Waste Management if
- 23 that option were available to them?
- 24 A I -- you know, I would be concerned that --
- 25 especially the large generators, that, you know,

- 1 probably our top ten customers make up maybe
- 2 45 percent of our total gallons collected. So we
- 3 would be concerned that, you know, if a small number
- 4 of those were to leave to a new entrant into the
- 5 market, we would have -- be harmed in that way.
- 6 Q Do you have any reason to believe that any of
- 7 those top ten customers would move their business away
- 8 from Murrey's to Waste Management if given that
- 9 alternative?
- 10 A I couldn't put myself in their shoes. I would
- 11 know they would be satisfied with our service, but at
- 12 the same time, you know, in business sometimes loyalty
- 13 and customer satisfaction is not always, you know,
- 14 the -- isn't a lockdown. So we would be concerned,
- 15 yes, that we would lose customers.
- 16 Q And Murrey's has not lost any of its top
- 17 customers to Stericycle; is that correct?
- 18 A Correct.
- 19 Q What were Murrey's total revenues from biomed
- 20 service in 2011?
- 21 A I believe roughly 120,000.
- 22 Q And was 2011 a typical year for Murrey's, for
- 23 purposes of those revenue numbers?
- 24 A I didn't review the revenue for the previous
- 25 couple years, but again, based on the gallons, I would

- 1 say yes, it would be.
- 2 Q And since you have been with Murrey's, have
- 3 the revenues from the biomedical waste services been
- 4 steady?
- 5 A Basically flat, I would say, based on the
- 6 gallons collected.
- 7 Q According to the UTC records, Murrey's total
- 8 company revenue, which would include both regulated
- 9 and nonregulated operations, was 27.583 million. Does
- 10 that sound about right to you?
- 11 A That sounds about right, especially if it's
- 12 something that was filed with the UTC. I would say
- 13 it's correct, yes.
- 14 Q And for regulated operations, Murrey's
- 15 reported to the UTC that it had revenue of 27.365
- 16 million. Does that sound about right to you?
- 17 A That would seem reasonable, especially -- I'm
- 18 not the one that prepares the financial statements.
- 19 If that's what you are telling me we filed with the
- 20 UTC, then I would say that's correct.
- 21 Q When you filed the tariff in 2007, were any
- 22 changes made to your biomedical waste rates?
- 23 A That's a good question. I do not know the
- 24 answer to that.
- 25 Q And was that your last general tariff rate

- 1 filing in 2007?
- 2 A For regulated medical waste, yes.
- 3 Q Is Murrey's biomedical waste operation
- 4 profitable today?
- 5 A Yes.
- 6 Q And what is the basis for your opinion that
- 7 it's profitable?
- 8 A I guess reviewing the Exhibit, MG-3. I
- 9 believe that it shows -- shows our revenue and
- 10 expense. It reflects a profitability.
- 11 Q Do you know how much Murrey's would need to
- 12 lose in revenue to become unprofitable?
- 13 A Well, considering we've got about \$31,000 in
- 14 margin or profit, if we were to lose \$31,000 in
- 15 revenue, then we would at that point be at the
- 16 break-even point and going downward.
- MR. SELLS: Excuse me, Your Honor. I'm
- 18 wondering, and I should have spoke up. Was that
- 19 question directed to the medical waste only?
- MS. GOLDMAN: Yes.
- MR. SELLS: Okay.
- 22 A My answer was medical waste-related.
- 23 Q If you lost \$31,000 in revenues, there would
- 24 also be cost savings there; isn't that right?
- 25 A There would be. But again, you know, in terms

- 1 of our customer base being many small and few large --
- 2 our ten large customers making 45 percent of our
- 3 volume, basically. So if we lost half of those
- 4 customers, you know, you lose a substantial piece of
- 5 revenue, but your costs don't decrease, you know, in
- 6 the same way. You still have the same -- you know, if
- 7 you are going to two less large locations, for
- 8 instance, your fuel cost is similar because you are
- 9 still driving the route, your driver wage is still
- 10 similar, it's just you have two less stops. It's not
- 11 as -- it's not a one-to-one ratio.
- 12 Q So there would be a saving in cost, but it
- wouldn't be one-to-one?
- 14 A Yes. And the same with cost. It would be, I
- 15 would say minimal compared to the revenue loss, in
- 16 terms of a large -- one large generating customer.
- 17 You know, if you lose ten small generating customers,
- 18 then you have more incremental savings there.
- 19 Q And what impact would you see in your
- 20 processing costs?
- 21 A Processing costs actually are surprisingly --
- 22 you know, it's fairly inexpensive when you --
- 23 Q I'm sorry, fairly what?
- 24 A Inexpensive. I think we had \$8,000 or so in
- 25 disposal costs for 2011. So we had 63 gallons --

- 1 63,000 gallons of material, I believe, that was
- 2 disposed of. Our disposal -- I guess my point is that
- 3 the disposal cost in our total cost structure is not a
- 4 substantial piece.
- 5 Q So you would see a savings there, but you
- 6 would not consider it substantial; is that correct?
- 7 A Correct.
- 8 Q So your assets, as we understand it, for your
- 9 biomedical waste service consist of one Ford F350 and
- 10 a rental truck for transporting to disposal; is that
- 11 correct?
- 12 A Well, the Ford would be an asset to us, yes.
- 13 Q And the other is simply a rental?
- 14 A Correct.
- Q And so the Ford F350 is your only asset
- 16 devoted to biomedical waste?
- 17 A I am not the best -- you know, in terms of an
- 18 accounting background, just to say, you know, where --
- 19 in the accounting world what a -- is considered an
- 20 asset and what is not. That would be my
- 21 understanding. Yes, that would be an asset. We have
- 22 certain supplies and things like that. Those to me
- 23 are an asset. Yes, I believe our only asset would be
- 24 the Ford vehicle.
- 25 Q And is that vehicle, the Ford F350, used only

- for biomedical waste?
- 2 A Yes.
- 3 Q So that vehicle is not used for solid waste,
- 4 general solid waste; is that correct?
- 5 A Correct.
- 6 Q Who owns the rental truck?
- 7 A I'm not sure. It can vary based on -- you
- 8 know, it's infrequently used and it's going to vary
- 9 depending on circumstance, who it's gotten from, who
- 10 it's rented from.
- 11 O And --
- MR. WASH: This is Mark Wash,
- 13 Consolidated Disposal.
- 14 JUDGE KOPTA: Let's be off the record
- 15 for a moment.
- 16 (Discussion off the record.)
- JUDGE KOPTA: Back on the record.
- 18 Q It's our understanding that you have one
- 19 driver and one backup driver assigned to medical waste
- 20 collection; is that correct?
- 21 A Yes.
- 22 Q And what does the -- and are those -- is the
- 23 primary driver devoted exclusively to biomedical waste
- 24 collection?
- 25 A Yeah, the primary driver, Daryl, he is medical

- 1 waste two, two and a half days a week. And then the
- 2 backup driver is basically, you know, if Daryl is on
- 3 vacation, then John does the routes and such.
- 4 Q So for 48, 49 weeks out of the year, John is
- 5 doing solid waste collection, outside of the
- 6 biomedical waste; is that correct?
- 7 A Correct.
- 8 Q And then Daryl is half time doing the
- 9 biomedical waste and half time doing general solid
- 10 waste; is that correct?
- 11 A That's correct, yes.
- MS. GOLDMAN: That's all we have.
- 13 Thank you for your testimony.
- 14 THE WITNESS: Thank you very much.
- JUDGE KOPTA: Anything from Commission
- 16 Staff?
- MS. WOODS: I have a couple of
- 18 questions, Your Honor.

- 20 CROSS-EXAMINATION
- 21 BY MS. WOODS:
- 22 Q Good afternoon, Mr. Gingrich. My name is
- 23 Fronda Woods, I'm an attorney for UTC Staff.
- Do you have written contracts with your
- 25 medical waste customers?

1	A No, we do not.
2	MS. WOODS: All right. Thank you.
3	That's all I have.
4	JUDGE KOPTA: Any redirect?
5	MR. SELLS: No, Your Honor.
6	JUDGE KOPTA: Then thank you for your
7	testimony, Mr. Gingrich. You are excused.
8	THE WITNESS: Thank you.
9	JUDGE KOPTA: And last but not least,
10	your witness on the phone, I believe, Mr. Sells.
11	MR. SELLS: And I want somebody to tell
12	me the timing was almost perfect.
13	Mark, are you still there?
14	THE WITNESS: I am here.
15	MR. SELLS: I call Mr. Mark Wash, if
16	Your Honor please.
17	JUDGE KOPTA: Mr. Wash, would you stand
18	and raise your right hand, please?
19	
20	MARK WASH, witness herein, having been
21	first duly sworn on oath,
22	was examined and testified
23	as follows:
24	
25	JUDGE KOPTA: Thank you.

1 Mr. Sells.

- 3 DIRECT EXAMINATION
- 4 BY MR. SELLS:
- 5 Q State your full name, please.
- 6 A Mark Wash.
- 7 Q Spelled W-A-S-H; is that correct?
- 8 A It is, yes.
- 9 Q And your position with Consolidated Disposal
- 10 Services, Inc. is what?
- 11 A I am the general manager.
- 12 Q Did you submit in this matter what's been
- 13 marked as Exhibit MW-1T, which is the testimony of
- 14 witness Mark Wash? Do you recall that?
- 15 A Yes.
- 16 Q And do you have a copy of it there with you?
- 17 A I do.
- 18 Q And attached to that is something marked MW-2,
- 19 which is your G certificate, Certificate No. 190. Do
- 20 you have that as well?
- 21 A Yes.
- 22 Q And MW-3 is a depreciation schedule, which
- 23 basically shows the piece of equipment involved with
- 24 your medical waste. Do you have that as well?
- 25 A Yes, I do.

- 1 Q And finally, MW-4 is a document entitled
- 2 Summary of Medical Waste Information 2011. And was
- 3 this document prepared at your direction?
- 4 A Yes.
- 5 Q And with figures supplied -- with information
- 6 supplied either by you or someone on your staff?
- 7 A Yes, it was.
- 8 Q And who actually prepared the document?
- 9 A Robert Toll, our UTC accountant.
- 10 MR. SELLS: Move admission of MW-1T and
- 11 MW-2, 3 and 4, Your Honor.
- JUDGE KOPTA: Any objection?
- MS. GOLDMAN: No objection, Your Honor.
- 14 I did want to point out to Mr. Sells that before your
- other witness disappears, you had an issue with an
- 16 exhibit that you wanted to clarify, about Murrey's.
- MR. SELLS: We basically have.
- 18 MS. GOLDMAN: We have no objections to
- 19 Mr. Wash's exhibits.
- JUDGE KOPTA: All right. Then Exhibits
- 21 MW-1T through MW-4 are admitted.
- MR. SELLS: We will tender the witness
- 23 for cross-examination, Your Honor.
- JUDGE KOPTA: Ms. Goldman.

- 1 CROSS-EXAMINATION
- 2 BY MS. GOLDMAN:
- 3 Q Good afternoon, Mr. Wash. My name is Jessica
- 4 Goldman. I am one of the attorneys representing Waste
- 5 Management.
- 6 A Hello.
- 7 Q Can you please tell us when Consolidated
- 8 Disposal Services began offering biomedical waste
- 9 collection services in Washington?
- 10 A To the best of my recollection, it was nine or
- 11 ten years ago.
- 12 Q And has Consolidated Disposal Services
- 13 operated continuously since then it's biomedical waste
- 14 services?
- 15 A Yes, it has.
- 16 Q And approximately how many biomedical waste
- 17 customers do you have now?
- 18 A I believe we are at about 60, 65.
- 19 Q When you first began offering biomedical waste
- 20 services that first year, do you recall how many
- 21 customers you had, ballpark?
- 22 A Probably -- you know, within the year of when
- 23 we first started?
- 24 O Yes.
- 25 A 35 or 40.

- 1 Q For how many years would you say you've been
- 2 at your present number of customers, give or take?
- 3 A Probably close to eight, eight years.
- 4 Q To your knowledge, are your customers
- 5 satisfied with Consolidated Disposal Services'
- 6 biomedical waste services?
- 7 A Yes, they are.
- 8 Q Have you lost any customers to Stericycle?
- 9 A I believe we've lost one or two.
- 11 A Not certain. One -- not certain of their
- 12 name. One was a medical clinic associated with a firm
- 13 that has other offices in the state, who dealt with
- 14 Stericycle, who wanted to deal with Stericycle
- 15 corporately.
- 16 Q And do you recall who the other was or the
- 17 type of entity?
- 18 A Again, I believe it was just a medical clinic.
- 19 Actually, I think this one was a nursing home that was
- 20 also affiliated with a corporate account with
- 21 Stericycle for other facilities.
- 22 Q So the two -- the one or two customers that
- 23 Consolidated lost to Stericycle both involved
- 24 customers that were parts of a much larger chain that
- 25 had a corporate relationship with Stericycle; is that

- 1 right?
- 2 A Yes, that's correct.
- 3 Q In Exhibit MW-4 to your testimony, it reflects
- 4 that Consolidated had annual revenue for its
- 5 biomedical waste service of \$110,887 in 2011. Do you
- 6 see that?
- 7 A Yes.
- 8 Q Are you aware that in the report that
- 9 Consolidated filed with the UTC, it reflected annual
- 10 revenue for its biomedical waste services in 2011 of
- 11 \$112,545?
- 12 A Yes, I do -- I do remember that.
- 13 Q Can you explain the disparity in those two
- 14 numbers, please?
- 15 A I am not certain of the disparity. I would
- 16 have to give that some further thought.
- 17 Q Do you know which number is correct?
- 18 A I believe the 112,545 would be the correct
- 19 number.
- 20 Q Was 2011 a typical year for Consolidated as
- 21 far as its biomedical waste revenues go?
- 22 A Yes, it was.
- 23 Q And would you say that your revenues have been
- 24 steady in the last five years?
- 25 A Yes, I would.

- 1 Q According to the reports filed with the UTC,
- 2 Consolidated's total company revenue, including both
- 3 regulated and nonregulated services for 2011 was 7.584
- 4 million. Does that number sound right to you?
- 5 A Yes, it does.
- 6 Q And those reports indicate for 2011, revenue
- 7 for regulated operations of \$4.305 million. Does that
- 8 sound right?
- 9 A Yes, it does.
- 10 Q Did Consolidated file a tariff for its rates
- 11 when it began offering biomedical waste collection
- 12 service in Washington?
- 13 A Yes, we did.
- 14 Q And have those rates been revised at any point
- 15 since?
- 16 A No, they have not.
- 17 Q When was Consolidated's last general tariff
- 18 rate filing?
- 19 A It's been about a year and a half, maybe.
- 20 Maybe 20 months.
- 21 Q Is Consolidated's biomedical waste operation
- 22 profitable today?
- 23 A Yes, it is.
- 24 Q And what is the basis for your conclusion that
- 25 it is profitable?

- 1 A That our net revenue -- our gross revenue
- 2 exceeds our overall expenses, so it is profitable.
- 3 Q Do you know how much Consolidated -- how much
- 4 revenue Consolidated would need to lose to become
- 5 unprofitable?
- 6 A I'm not -- I'm not sure. Probably 60 -- we
- 7 could stand to probably drop to 35 percent, still
- 8 remain profitable or break even. That would have to
- 9 be evaluated as well, as far as being able to provide
- 10 cost effective services to the remaining customers.
- 11 Q When you say drop 35 percent, you mean to lose
- 12 35 percent of your revenue?
- 13 A Yes.
- 14 Q And have you conducted any analysis to
- 15 determine how much revenue you could stand to lose
- 16 before Consolidated's biomedical waste service would
- 17 become unprofitable?
- 18 A I have not at this point.
- 19 Q It's our understanding that Consolidated has
- 20 one Chevy flatbed truck devoted to biomedical waste
- 21 service; is that correct?
- 22 A That is correct.
- 23 Q And that's the one asset devoted to that
- 24 service?
- 25 A That's the one piece of rolling stock

- 1 dedicated to that, yes.
- 2 Q And does Consolidated use that truck for
- 3 anything other than biomedical waste?
- 4 A No.
- 5 Q So it's used solely for biomedical waste; is
- 6 that correct?
- 7 A That is correct.
- 8 Q You provided a depreciation schedule along
- 9 with your testimony. Was that depreciation applied to
- 10 just the biomedical waste income statement or to your
- 11 solid waste operations as a whole?
- 12 A I'm not -- I imagine it was included in the
- 13 solid waste operations as a whole.
- 14 Q You have one part-time driver assigned to
- 15 biomedical waste; is that correct?
- 16 A Yes.
- 17 Q And what does that driver do with the rest of
- 18 his or her time?
- 19 A Works in the -- well, yeah, works in the solid
- 20 waste part of our company.
- 21 MS. GOLDMAN: That's all we have. Thank
- 22 you very much for your testimony.
- JUDGE KOPTA: Ms. Woods?
- MS. WOODS: Yes, your Honor. I have a
- 25 couple of questions.

- 1 CROSS-EXAMINATION
- 2 BY MS. WOODS:
- 3 Q Good afternoon, Mr. Wash. My name is Fronda
- 4 Woods. I'm an attorney for the UTC Staff. I just
- 5 have just a couple of questions.
- 6 Do you have written contracts with your
- 7 medical waste customers?
- 8 A No, we do not.
- 9 MS. WOODS: All right. Thank you.
- 10 That's all I have.
- 11 JUDGE KOPTA: Redirect?
- MR. SELLS: No, Your Honor.
- JUDGE KOPTA: Mr. Wash, we thank you for
- 14 your testimony. We appreciate you appearing today.
- 15 You are excused.
- 16 THE WITNESS: Thank you very much.
- 17 MR. SELLS: Thanks, Mark.
- 18 THE WITNESS: Thank you.
- JUDGE KOPTA: Let's be off the record.
- 20 (A brief recess.)
- JUDGE KOPTA: Let's be back on the
- 22 record.
- 23 We have discussed some procedural issues while
- off the record, and one of them we need to discuss on
- 25 the record. For that I will turn to Ms. Woods.

```
1 MS. WOODS: Thank you, Your Honor.
```

- 2 Off the record, we discussed an exhibit that
- 3 Staff would like to offer. It has been marked Exhibit
- 4 PLI-1. I have a witness to sponsor it, if necessary.
- 5 It is an e-mail that Staff received last night from
- 6 one of Waste Management's witnesses. It appears to
- 7 relate to the subject matter of the testimony of that
- 8 witness.
- 9 Staff would like to offer the exhibit for the
- 10 sole purpose of demonstrating that Staff received this
- 11 e-mail and not for the truth of the matter asserted.
- JUDGE KOPTA: Thank you.
- Just very briefly, the witness is Carla
- 14 Patshkowski, and it has to do with the billing dispute
- 15 that she describes in her testimony.
- I will allow each of the parties to address
- 17 whether they either support or object to having this
- 18 exhibit be included in the record, beginning with
- 19 Waste Management, whose witness provided this document
- 20 to Commission Staff.
- 21 MR. JOHNSON: Your Honor, just to
- 22 clarify. It is marked as PLI-1 because that's Penny
- 23 Ingram's initials, I believe. It's not Waste
- 24 Management's witness that is offering this exhibit.
- 25 JUDGE KOPTA: That is correct, Staff is

- 1 offering the witness. It would come in, if it does,
- 2 as an exhibit for a Staff witness, Penny Ingram, who
- 3 otherwise has not testified prior to today.
- 4 Ms. Goldman, would you like to address this
- 5 proposed exhibit?
- 6 MS. GOLDMAN: Yes. Thank you, Your
- 7 Honor.
- 8 We have no objection to introduction of this
- 9 testimony. We would also request the opportunity, as
- 10 we have off the record, to make available for rebuttal
- 11 testimony, Carla Patshkowski, who is the author of the
- 12 e-mail to Ms. Ingram from yesterday evening, and who
- 13 testified previously.
- I would also indicate that in addition to
- 15 going to Ms. Patshkowski's testimony, this is also an
- 16 issue that was raised in the testimony, the prefiled
- 17 rebuttal testimony, of James Ryan that was submitted
- 18 on behalf of Stericycle, which has been marked as
- 19 JR-7T.
- JUDGE KOPTA: Mr. Sells, do you have an
- 21 opinion on this?
- MR. SELLS: Well, not much of one. My
- 23 view is pretty much the same as Your Honor's. I
- 24 certainly don't see a big problem with it being
- 25 included in the record under the caveats that have

- 1 been stated. I think I could say that if there is
- 2 further testimony in this matter, I will probably be
- 3 on the bridge line or I will request to be on the
- 4 bridge line.
- I don't know what to make of it, other than
- 6 it's part of the case and I guess it should it go in
- 7 there and we should go from there.
- JUDGE KOPTA: All right. Thank you.
- 9 And Mr. Johnson or Mr. Van Kirk?
- 10 MR. JOHNSON: Thank you, Your Honor.
- 11 I'm going to speak to this one.
- 12 I think we've stated before off the record
- 13 that we think this e-mail that has been offered as
- 14 PLI-1 is not probative of any issue relevant to this
- 15 case. It deals with peripheral matters. It deals
- 16 with a -- what appears to be an effort to initiate a
- 17 complaint proceeding with the consumer office of the
- 18 UTC, concerning an issue Ms. Patshkowski is raising.
- 19 We remind Your Honor -- and I know you are
- 20 aware because you mentioned it off the record, or you
- 21 responded to it, but I mentioned it off the record --
- 22 that you have declined to even take administrative
- 23 notice of complaints filed against Waste Management
- 24 that we offered as MAW-24, on the -- presumably, and I
- 25 believe I recall your ruling correctly, that it is

- 1 simply not probative, not subject to
- 2 cross-examination, not available -- not something
- 3 that's available for -- for -- on the basis of
- 4 testimony to be included.
- 5 Just as a matter of looking at the document,
- 6 on its face it indicates that it's not something that
- 7 Stericycle -- there was nothing sent by Stericycle to
- 8 Ms. Patshkowski. So the only person that these
- 9 e-mails went to, it apparently went to a regional
- 10 accounts payable analyst by the name of Tammy Soto, in
- 11 the Providence health group in Portland, Oregon.
- 12 That's what the e-mail string indicates.
- 13 If you look back further in the string, you
- 14 see there is a process of reconciliation going on
- 15 between Tammy Soto and people at Stericycle concerning
- 16 the status of accounts with Providence, Portland area.
- 17 Apparently, from the face of the document, there were
- 18 invoices included in that that were forwarded to the
- 19 Portland office of Providence, that were invoices
- 20 related to services to the Spokane area of Providence.
- 21 And so the folks in Portland turned around and said,
- 22 Well, these aren't ours, we'll send them on to
- 23 Spokane, and they then did so.
- 24 The invoices that are attached to PLI-1 are
- 25 from May 2011, October 2011, April 2011, June 2011,

- 1 September 2011, July 2011, again June 2011, May 2011,
- 2 October 2011 and February 28th, 2011. So it's
- 3 apparent that these invoices relate to the billing
- 4 problem that was discussed on the record by
- 5 Ms. Patshkowski, and that the testimony indicates it
- 6 was resolved.
- 7 In the process of this reconciliation with the
- 8 folks in Portland, apparently the Stericycle
- 9 headquarters folks included a batch of these old
- 10 invoices related to Spokane. They were then forwarded
- 11 on from Portland to Spokane, and now Ms. Patshkowski
- 12 thinks that Stericycle is still trying to collect on
- 13 these old invoices.
- In order to evaluate what this means, we would
- 15 have to -- it's not Ms. Patshkowski that knows what
- 16 these invoices were sent to Portland for, or why they
- 17 were included. It would require us to bring in the
- 18 people at Providence in Portland, and have them
- 19 testify what they understood was going on between
- 20 themselves and Stericycle, and the Stericycle folks
- 21 probably at the headquarters office, who forwarded
- 22 these e-mails to them.
- I believe the testimony that was given stands
- 24 on its own. It was given as true when it was given.
- 25 This sort of flurry of accounts reconciliation,

- 1 confusion that is going on between Stericycle and the
- 2 Portland office of Providence has really nothing to do
- 3 with any effort to collect these accounts from
- 4 Ms. Patshkowski. And I think the notion is here, it's
- 5 essentially just a reprise of the testimony that
- 6 Ms. Patshkowski gave before, dealing with an old issue
- 7 that's been resolved. We see no reason to open the
- 8 record for additional testimony with respect to that.
- 9 JUDGE KOPTA: Do you want to respond,
- 10 Ms. Goldman?
- 11 MS. GOLDMAN: Yes, your Honor. Thank
- 12 you.
- I don't know if it's appropriate, but I would
- 14 just move to strike all of that testimony. This
- 15 exhibit, PLI-1, reflects on Page 2 that yesterday, the
- 16 Stericycle collections department sent these invoices
- 17 to Providence. They happened to send these invoices,
- 18 which are indeed precisely the same invoices that were
- 19 the subject of Ms. Patshkowski's testimony, and
- 20 Mr. Ryan's testimony, Paragraph 20 of his rebuttal, in
- 21 which he indicated that all of these erroneous
- 22 billings have been credited, are no longer at issue.
- 23 Well, they are apparently still at issue, because
- 24 Stericycle collections sent them yesterday to
- 25 Providence because they claim that they haven't been

- 1 paid.
- 2 So at this point, there is no need for any
- 3 testimony from anybody, other than from
- 4 Ms. Patshkowski and Ms. Ingram, to indicate that the
- 5 customer again, still is getting copies of these
- 6 invoices from the collections department at
- 7 Stericycle.
- 8 I would also note that Your Honor has admitted
- 9 as two exhibits a humongous stack of complaints
- 10 against Waste Management. You declined to take public
- 11 notice of those. However, MP-20 and MP-21, which were
- 12 offered by Stericycle through Mr. Philpott, are about
- 13 4 inches thick of complaints that were made to the UTC
- 14 and apparently were deemed relevant to this
- 15 proceeding.
- MS. McNEILL: One more. Thank you, Your
- 17 Honor. Poly McNeill for Waste Management.
- 18 I think the important point that I would like
- 19 to make, is that I think Ms. Goldman's first sentence
- 20 deserves some recognition, rather than having the
- 21 attorneys testify about this e-mail, which
- 22 Mr. Johnson's so-called argument was rife with
- 23 conclusory statements. I would recommend that you
- 24 grant the motion to strike his testimony, and this as
- 25 well. If you are going to take e-mail, take the

- 1 e-mail as it is, but these gratuitous statements into
- 2 the record by Mr. Johnson of his assumptions that this
- 3 was just a reconciliation process, when
- 4 Ms. Patshkowski is apparently the person who actually
- 5 has personal knowledge of these invoices, and she was
- 6 incensed enough to send the e-mail to Staff, I think
- 7 that should just stand as it is.
- 8 Thank you for letting me chime in. Sorry.
- 9 JUDGE KOPTA: Certainly. I want to hear
- 10 everyone.
- 11 MR. JOHNSON: Your Honor, can I just
- 12 correct one point? The comment that this is a
- 13 reconciliation is made by Tammy Soto, the person from
- 14 Providence Health Services, in her e-mail. That is
- 15 not something I made up, Ms. McNeill.
- JUDGE KOPTA: Well, just to clarify that
- 17 first point. Argument of counsel is not evidence. I
- 18 don't consider it as such. It is the argument of
- 19 counsel and I take it as such.
- 20 With respect to other complaints that are part
- 21 of the record, it is my recollection that you did not
- 22 object to those being included in the record. There
- 23 was no basis at that time to exclude them. And those
- 24 also were prefiled and came in before we started these
- 25 evidentiary hearings.

- 1 My concern is that, with this document, we
- 2 open up something of a can of worms, because while it
- 3 may be that the document speaks for itself, I suspect
- 4 that I would have to give Stericycle an opportunity to
- 5 call a witness to explain why these invoices were
- 6 sent, where they came from, what the problem is, and I
- 7 don't see that as an issue that needs to be decided in
- 8 this proceeding.
- 9 My understanding of Ms. Patshkowski's
- 10 testimony is that this billing dispute is one of the
- 11 reasons that she would like to have an alternative to
- 12 Stericycle and supports the application of Waste
- 13 Management. I don't think that this exhibit changes
- 14 that testimony. My primary concern is that we don't
- 15 get into a situation in which counsel says that this
- 16 billing dispute has been resolved based on the
- 17 testimony that's been presented here, or has not been
- 18 resolved.
- 19 I think at this point, I will -- in light of
- 20 this discussion today, I will put little weight, if
- 21 any, on that aspect of the testimony. I will not,
- 22 however, admit this particular exhibit, because I
- 23 think it would cause more problems than it would
- 24 solve. At this point, I will consider the exhibit as
- 25 offered and reject it, so that if necessary, it can be

- 1 raised with the Commission on administrative review by
- 2 any party that so chooses to do so.
- But as I say, I will largely disregard any
- 4 argument over whether this billing dispute has or has
- 5 not been resolved: A, because I don't think that it
- 6 is germane or determinative of the issues in this
- 7 proceeding; and B, because there is some indication
- 8 that it may not be, and therefore, I think leaving it
- 9 up in the air at this point is the best resolution,
- 10 the most efficient resolution, and the preferable
- 11 resolution from my perspective.
- 12 So the other issue that I wanted to address is
- 13 posthearing briefs. While we were off the record, we
- 14 discussed posthearing briefing. The parties are
- 15 largely in agreement that opening briefs will be due
- on January 11th, 2013, with response briefs two weeks
- 17 later, on January 25th. The response briefs have a
- 18 page limit of 15 pages.
- And I think, unless I'm wrong, that that's all
- 20 we need to discuss, but please correct me if there is
- 21 anything else.
- 22 MR. JOHNSON: Your Honor, there was just
- 23 one other point off the record. We, I think, agreed
- 24 that, and I think you indicated that the deadline for
- 25 filing would be 5:00 p.m. on these items by electronic

```
1
     means.
 2
                   JUDGE KOPTA: Yes, the electronic filing
 3
     is due by 5:00 p.m. on the due date for each of the
 4
    briefs.
 5
             Anything further?
 6
                   MS. GOLDMAN: Nothing further, Your
 7
     Honor, for Waste Management. Thank you for your time.
 8
                   JUDGE KOPTA: We are adjourned.
 9
                   MR. JOHNSON: Thank you, Your Honor.
10
                   MR. VAN KIRK: Thank you.
11
                        (Discussion off the record.)
                   JUDGE KOPTA: We are back on the record.
12
13
     I neglected to establish a deadline by which
     cross-examination exhibits need to be filed. We had
14
15
     that discussion off the record. The cross-examination
16
     exhibits that have been admitted into the record need
17
     to be filed on the same date as the opening briefs,
     which is January 11th, 2013.
18
19
             So with that, I think we are now finally off
20
     the record. Thank you.
21
                        (Hearing adjourned 2:54 p.m.)
22
23
24
25
```

0854	
1	CERTIFICATE
2	
3	STATE OF WASHINGTON
4	COUNTY OF KING
5	
6	I, Sherrilyn Smith, a Certified
7	Shorthand Reporter in and for the State of Washington,
8	do hereby certify that the foregoing transcript is
9	true and accurate to the best of my knowledge, skill
10	and ability.
11	
12	
13	
14	
15	
16	
17	SHERRILYN SMITH
18	
19	
20	
21	
22	
23	
24	