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Exhibit No. \_\_\_\_ (WEA-3)

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET NO. UE-08\_\_\_\_\_

DOCKET NO. UG-08\_\_\_\_\_

EXHIBIT NO.\_\_\_\_\_(WEA-3)

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**EXHIBIT NO.\_\_(WEA-3)****QUANTITATIVE ANALYSES**

1           **Q.     What is the purpose of this exhibit?**

2           A.     This exhibit presents capital market estimates of the cost of equity. First, I  
3 examine the concept of the cost of equity, along with the risk-return tradeoff principle  
4 fundamental to capital markets. Next, I describe DCF, CAPM, and expected earnings  
5 analyses conducted to estimate the cost of equity for reference groups of comparable risk  
6 firms.

**A.     Overview**

7           **Q.     What role does the rate of return on common equity play in a utility's**  
8 **rates?**

9           A.     The return on common equity is the cost of inducing and retaining investment  
10 in the utility's physical plant and assets. This investment is necessary to finance the asset  
11 base needed to provide utility service. Investors will commit money to a particular  
12 investment only if they expect it to produce a return commensurate with those from other  
13 investments with comparable risks. Moreover, the return on common equity is integral in  
14 achieving the sound regulatory objectives of rates that are sufficient to: 1) fairly compensate  
15 capital investment in the utility, 2) enable the utility to offer a return adequate to attract new  
16 capital on reasonable terms, and 3) maintain the utility's financial integrity. Meeting these  
17 objectives allows the utility to fulfill its obligation to provide reliable service while meeting  
18 the needs of customers through necessary system expansion.

1           **Q.     What fundamental economic principle underlies any evaluation of**  
2 **investors' required return on equity?**

3           A.     The fundamental economic principle underlying the cost of equity concept is  
4 the notion that investors are risk averse. The required rate of return for a particular asset at  
5 any point in time is a function of: 1) the yield on risk-free assets, and 2) its relative risk, with  
6 investors demanding correspondingly larger risk premiums for assets bearing greater risk.  
7 Given this risk-return tradeoff, the required rate of return (k) from an asset (i) can be  
8 generally expressed as:

$$9 \qquad \qquad \qquad k_i = R_f + RP_i$$

10           where:             $R_f$  = Risk-free rate of return; and  
11                                 $RP_i$  = Risk premium required to hold risky asset i.

12           Thus, the required rate of return for a particular asset at any point in time is a function of: 1)  
13 the yield on risk-free assets, and 2) its relative risk, with investors demanding  
14 correspondingly larger risk premiums for assets bearing greater risk.

15           Because common shareholders have the lowest priority claim on a firm's cash flows,  
16 they receive only the residual that remains after all other claimants (employees, suppliers,  
17 governments, lenders) have been paid. As a result, the rate of return that investors require  
18 from a utility's common stock, the most junior and riskiest of its securities, is considerably  
19 higher than the yield on the utility's long-term debt.

20           **Q.     Is the cost of equity observable in the capital markets?**

21           A.     No. Unlike debt capital, there is no contractually guaranteed return on  
22 common equity capital since shareholders are the residual owners of the utility. Because it is  
23 unobservable, the cost of equity for a particular utility must be estimated by analyzing  
24 information about capital market conditions generally, assessing the relative risks of the

1 company specifically, and employing various quantitative methods that focus on investors’  
2 current required rates of return. These various quantitative methods typically attempt to infer  
3 investors’ required rates of return from stock prices, interest rates, or other capital market  
4 data.

**A. Discounted Cash Flow Analyses**

**Q. How are DCF models used to estimate the cost of equity?**

5  
6 A. DCF models attempt to replicate the market valuation process that sets the  
7 price investors are willing to pay for a share of a company’s stock. The model rests on the  
8 assumption that investors evaluate the risks and expected rates of return from all securities in  
9 the capital markets. Given these expectations, the price of each stock is adjusted by the  
10 market until investors are adequately compensated for the risks they bear. Therefore, we can  
11 look to the market to determine what investors believe a share of common stock is worth. By  
12 estimating the cash flows investors expect to receive from the stock in the way of future  
13 dividends and capital gains, we can calculate their required rate of return. In other words, the  
14 cash flows that investors expect from a stock are estimated, and given its current market  
15 price, we can “back-into” the discount rate, or cost of equity, that investors implicitly used in  
16 bidding the stock to that price.

**Q. What market valuation process underlies DCF models?**

17  
18 A. DCF models assume that the price of a share of common stock is equal to the  
19 present value of the expected cash flows (i.e., future dividends and stock price) that will be  
20 received while holding the stock, discounted at investors’ required rate of return. That is, the  
21 cost of equity is the discount rate that equates the current price of a share of stock with the  
22 present value of all expected cash flows from the stock.

1           **Q.     What form of the DCF model is customarily used to estimate the cost of**  
 2 **equity in rate cases?**

3           A.     Rather than developing annual estimates of cash flows into perpetuity, the  
 4 DCF model can be simplified to a “constant growth” form:<sup>1</sup>

$$5 \qquad P_0 = \frac{D_1}{k_e - g}$$

6           where:  $P_0$  = Current price per share;

7                      $D_1$  = Expected dividend per share in the coming year;

8                      $k_e$  = Cost of equity;

9                      $g$  = Investors’ long-term growth expectations.

10          The cost of equity ( $K_e$ ) can be isolated by rearranging terms:

$$11 \qquad k_e = \frac{D_1}{P_0} + g$$

12          This constant growth form of the DCF model recognizes that the rate of return to  
 13 stockholders consists of two parts: 1) dividend yield ( $D_1/P_0$ ), and 2) growth ( $g$ ). In other  
 14 words, investors expect to receive a portion of their total return in the form of current  
 15 dividends and the remainder through price appreciation.

16           **Q.     How did you define the utility proxy group you used to implement the**  
 17 **DCF model?**

18           A.     As discussed in Exhibit No.\_\_(WEA-1T), my utility proxy group was  
 19 composed of those dividend-paying companies included by Value Line in its Electric Utilities  
 20 Industry groups with: (1) S&P corporate credit ratings between “BBB-” and “BBB+,” (2) a  
 21 Value Line Safety Rank of “2” or “3”, and (3) a Value Line Financial Strength Rating of

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<sup>1</sup> The constant growth DCF model is dependent on a number of strict assumptions, which in practice are never strictly met. These include a constant growth rate for both dividends and earnings; a stable dividend payout ratio; the discount rate exceeds the growth rate; a constant growth rate for book value and price; a constant earned rate of return on book value; no sales of stock at a price above or below book value; a constant price-earnings ratio; a constant discount rate (*i.e.*, no changes in risk or interest rate levels and a flat yield curve); and all of the above extend to infinity.

1 “B+” to “B++”, and (4) published growth estimates from IBES, Value Line, Reuters, and  
2 Zacks. I excluded two companies that otherwise would have been in the proxy group  
3 (Energy East Corporation and Puget Energy, Inc.) because they are in the process of being  
4 acquired.

5 **Q. Do these criteria provide objective evidence that investors would view the**  
6 **firms in the utility proxy group as risk-comparable to Avista?**

7 A. Yes. Credit ratings are assigned by independent rating agencies to provide  
8 investors with a broad assessment of the creditworthiness of a firm. Because the rating  
9 agencies’ evaluation includes virtually all of the factors normally considered important in  
10 assessing a firm’s relative credit standing, corporate credit ratings provide a broad measure of  
11 overall investment risk that is readily available to investors. Widely cited in the investment  
12 community and referenced by investors as an objective measure of risk, credit ratings are  
13 also frequently used as a primary risk indicator in establishing proxy groups to estimate the  
14 cost of equity.

15 Apart from the broad assessment of investment risk provided by credit ratings, other  
16 quality rankings published by investment advisory services also provide relative assessments  
17 of risk that are considered by investors in forming their expectations. Given that Value Line  
18 is perhaps the most widely available source of investment advisory information, its Safety  
19 Rank and Financial Strength Rating provide useful guidance regarding the risk perceptions of  
20 investors.

21 The Safety Rank is Value Line’s primary risk indicator and ranges from “1” (Safest)  
22 to “5” (Riskiest). This overall risk measure is intended to capture the total risk of a stock,  
23 and incorporates elements of stock price stability and financial strength. The Financial  
24 Strength Rating is designed as a guide to overall financial strength and creditworthiness, with

1 the key inputs including financial leverage, business volatility measures, and company size.  
2 Value Line's Financial Strength Ratings range from "A++" (strongest) down to "C"  
3 (weakest) in nine steps.

4 As discussed earlier, Avista is rated "BBB-" by S&P, which indicates slightly greater  
5 risk than the "BBB" average rating for the firms in the utility proxy group. Meanwhile,  
6 Value Line has assigned Avista a Safety Rank of "3" and a Financial Strength Rating of "B+"  
7 versus averages of "3" and "B++", respectively for the utility proxy group. Based on my  
8 screening criteria, which reflect objective, published indicators that incorporate consideration  
9 of a broad spectrum of risks, including financial and business position, relative size, and  
10 exposure to company specific factors, investors are likely to regard this group as having risks  
11 and prospects generally comparable to Avista.

12 **Q. What steps are required to apply the DCF model?**

13 A. The first step in implementing the constant growth DCF model is to determine  
14 the expected dividend yield ( $D_1/P_0$ ) for the firm in question. This is usually calculated based  
15 on an estimate of dividends to be paid in the coming year divided by the current price of the  
16 stock. The second, and more controversial, step is to estimate investors' long-term growth  
17 expectations ( $g$ ) for the firm. The final step is to sum the firm's dividend yield and estimated  
18 growth rate to arrive at an estimate of its cost of equity.

19 **Q. How was the dividend yield for the utility proxy group determined?**

20 A. Estimates of dividends to be paid by each of these utilities over the next  
21 twelve months, obtained from Value Line, served as  $D_1$ . This annual dividend was then  
22 divided by the corresponding stock price for each utility to arrive at the expected dividend  
23 yield. The expected dividends, stock prices, and resulting dividend yields for the firms in the

1 utility proxy group are presented on Schedule WEA-5. As shown there, dividend yields for  
2 the twenty firms in the utility proxy group ranged from 2.4 percent to 6.0 percent.

3 **Q. What is the next step in applying the constant growth DCF model?**

4 A. The next step is to evaluate long-term growth expectations, or “g”, for the  
5 firm in question. In constant growth DCF theory, earnings, dividends, book value, and  
6 market price are all assumed to grow in lockstep, and the growth horizon of the DCF model  
7 is infinite. But implementation of the DCF model is more than just a theoretical exercise; it  
8 is an attempt to replicate the mechanism investors used to arrive at observable stock prices.  
9 A wide variety of techniques can be used to derive growth rates, but the only “g” that matters  
10 in applying the DCF model is the value that investors expect.

11 **Q. Are historical growth rates likely to be representative of investors’**  
12 **expectations for utilities?**

13 A. No. If past trends in earnings, dividends, and book value are to be  
14 representative of investors’ expectations for the future, then the historical conditions giving  
15 rise to these growth rates should be expected to continue. That is clearly not the case for  
16 utilities, where structural and industry changes have led to declining dividends, earnings  
17 pressure, and, in many cases, significant write-offs. While these conditions serve to depress  
18 historical growth measures, they are not representative of long-term expectations for the  
19 utility industry. Moreover, to the extent historical trends for utilities are meaningful, they are  
20 also captured in projected growth rates, since securities analysts also routinely examine and  
21 assess the impact and continued relevance (if any) of historical trends.



1           **Q.     What are investors most likely to consider in developing their long-term**  
2 **growth expectations?**

3           A.     While the DCF model is technically concerned with growth in dividend cash  
4 flows, implementation of this DCF model is solely concerned with replicating the forward-  
5 looking evaluation of real-world investors. In the case of electric utilities, dividend growth  
6 rates are not likely to provide a meaningful guide to investors' current growth expectations.  
7 This is because utilities have significantly altered their dividend policies in response to more  
8 accentuated business risks in the industry.<sup>2</sup> As a result of this trend towards a more  
9 conservative payout ratio, dividend growth in the utility industry has remained largely  
10 stagnant as utilities conserve financial resources to provide a hedge against heightened  
11 uncertainties.

12           As payout ratios for firms in the utility industry trended downward, investors' focus  
13 has increasingly shifted from dividends to earnings as a measure of long-term growth.  
14 Future trends in earnings, which provide the source for future dividends and ultimately  
15 support share prices, play a pivotal role in determining investors' long-term growth  
16 expectations. The importance of earnings in evaluating investors' expectations and  
17 requirements is well accepted in the investment community. As noted in *Finding Reality in*  
18 *Reported Earnings* published by the Association for Investment Management and Research:

19           [E]arnings, presumably, are the basis for the investment benefits that we all  
20 seek. "Healthy earnings equal healthy investment benefits" seems a logical  
21 equation, but earnings are also a scorecard by which we compare companies, a  
22 filter through which we assess management, and a crystal ball in which we try  
23 to foretell future performance.<sup>3</sup>

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<sup>2</sup> For example, the payout ratio for electric utilities fell from approximately 80% historically to on the order of 60%. The Value Line Investment Survey (Sep. 15, 1995 at 161, Dec. 28, 2007 at 695).

<sup>3</sup> Association for Investment Management and Research, "Finding Reality in Reported Earnings: An Overview", p. 1 (Dec. 4, 1996).

1 Value Line's near-term projections and its Timeliness Rank, which is the principal  
2 investment rating assigned to each individual stock, are also based primarily on various  
3 quantitative analyses of earnings. As Value Line explained:

4 The future earnings rank accounts for 65% in the determination of relative  
5 price change in the future; the other two variables (current earnings rank and  
6 current price rank) explain 35%.<sup>4</sup>

7 The fact that investment advisory services, such as Value Line, Thompson, and Reuters,  
8 focus on growth in earnings indicates that the investment community regards this as a  
9 superior indicator of future long-term growth. Indeed, "A Study of Financial Analysts:  
10 Practice and Theory," published in the *Financial Analysts Journal*, reported the results of a  
11 survey conducted to determine what analytical techniques investment analysts actually use.<sup>5</sup>  
12 Respondents were asked to rank the relative importance of earnings, dividends, cash flow,  
13 and book value in analyzing securities. Of the 297 analysts that responded, only 3 ranked  
14 dividends first while 276 ranked it last. The article concluded:

15 Earnings and cash flow are considered far more important than book value  
16 and dividends.<sup>6</sup>

17 More recently, the *Financial Analysts Journal* reported the results of a study of the  
18 relationship between valuations based on alternative multiples and actual market prices,  
19 which concluded, "In all cases studied, earnings dominated operating cash flows and  
20 dividends."<sup>7</sup>

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<sup>4</sup> The Value Line Investment Survey, *Subscriber's Guide*, p. 53.

<sup>5</sup> Block, Stanley B., "A Study of Financial Analysts: Practice and Theory", *Financial Analysts Journal* (July/August 1999).

<sup>6</sup> *Id.* at 88.

<sup>7</sup> Liu, Jing, Nissim, Doron, & Thomas, Jacob, "Is Cash Flow King in Valuations?," *Financial Analysts Journal*, Vol. 63, No. 2 (March/April 2007) at 56.

1           **Q.     What are security analysts currently projecting in the way of growth for**  
2 **the firms in the utility proxy group?**

3           A.     The IBES earnings growth projections for each of the firms in the utility  
4 proxy group reported by Thomson Financial are displayed on Schedule WEA-5. Also  
5 presented are the earnings per share (“EPS”) growth projections reported by Value Line,  
6 Reuters, and Zacks.

7           **Q.     How else are investors’ expectations of future long-term growth prospects**  
8 **often estimated for use in the constant growth DCF model?**

9           A.     Based on the assumptions underlying constant growth theory, conventional  
10 applications of the constant growth DCF model often examine the relationship between  
11 retained earnings and earned rates of return as an indication of the sustainable growth  
12 investors might expect from the reinvestment of earnings within a firm. The sustainable  
13 growth rate is calculated by the formula,  $g = br + sv$ , where “b” is the expected retention ratio,  
14 “r” is the expected earned return on equity, “s” is the percent of common equity expected to  
15 be issued annually as new common stock, and “v” is the equity accretion rate.

16           **Q.     What is the purpose of the “sv” term?**

17           A.     Under DCF theory, the “sv” factor is a component of the growth rate designed  
18 to capture the impact of issuing new common stock at a price above, or below, book value.  
19 When a company’s stock price is greater than its book value per share, the per-share  
20 contribution in excess of book value associated with new stock issues will accrue to the  
21 current shareholders. This increase to the book value of existing shareholders leads to higher  
22 expected earnings and dividends, with the “sv” factor incorporating this additional growth  
23 component.

1           **Q.     How did you apply the earnings retention method for the proxy group of**  
2 **utilities?**

3           A.     The sustainable, “br+sv” growth rates for each firm in the proxy group are  
4 summarized on Schedule WEA-5, with the underlying details being presented on Schedule  
5 WEA-6. For each firm, the expected retention ratio (b) was calculated based on Value Line’s  
6 projected dividends and earnings per share. Likewise, each firm’s expected earned rate of  
7 return (r) was computed by dividing projected earnings per share by projected net book  
8 value. Because Value Line reports end-of-year book values, an adjustment was incorporated  
9 to compute an average rate of return over the year, consistent with the theory underlying this  
10 approach to estimating investors’ growth expectations. Meanwhile, the percent of common  
11 equity expected to be issued annually as new common stock (s) was equal to the product of  
12 the projected market-to-book ratio and growth in common shares outstanding, while the  
13 equity accretion rate (v) was computed as 1 minus the inverse of the projected market-to-  
14 book ratio.

15           **Q.     What cost of equity estimates were implied for the utility proxy group**  
16 **using the DCF model?**

17           A.     After combining the dividend yields and respective growth projections for  
18 each utility, the resulting cost of equity estimates are shown on Schedule WEA-5.

19           **Q.     In evaluating the results of the constant growth DCF model, is it**  
20 **appropriate to eliminate cost of equity estimates that fail to meet threshold tests of**  
21 **economic logic?**

22           A.     Yes. It is a basic economic principle that investors can be induced to hold  
23 more risky assets only if they expect to earn a return to compensate them for their risk  
24 bearing. As a result, the rate of return that investors require from a utility’s common stock,  
25 the most junior and riskiest of its securities, must be considerably higher than the yield

1 offered by senior, long-term debt. Consistent with this principle, the DCF range for the  
2 proxy group of electric utilities must be adjusted to eliminate cost of equity estimates that fail  
3 fundamental tests of economic logic.

4 **Q. Have similar tests been applied by regulators?**

5 A. Yes. The FERC has noted that adjustments are justified where applications of  
6 the DCF approach produce illogical results. FERC evaluates DCF results against observable  
7 yields on long-term public utility debt and has recognized that it is appropriate to eliminate  
8 cost of equity estimates that do not sufficiently exceed this threshold. In a 2002 opinion  
9 establishing its current precedent for determining ROEs for electric utilities, for example,  
10 FERC concluded:

11 An adjustment to this data is appropriate in the case of PG&E's low-end  
12 return of 8.42 percent, which is comparable to the average Moody's "A" grade  
13 public utility bond yield of 8.06 percent, for October 1999. Because investors  
14 cannot be expected to purchase stock if debt, which has less risk than stock,  
15 yields essentially the same return, this low-end return cannot be considered  
16 reliable in this case.<sup>8</sup>

17 More recently, in its October 2006 decision in *Kern River Gas Transmission Company*,  
18 FERC noted that:

19 [T]he 7.31 and 7.32 percent costs of equity for El Paso and Williams found by  
20 the ALJ are only 110 and 122 basis points above that average yield for public  
21 utility debt.<sup>9</sup>

22 FERC upheld the opinion of Staff and the Administrative Law Judge that cost of equity  
23 estimates for these two proxy group companies "were too low to be credible."<sup>10</sup>

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<sup>8</sup> *Southern California Edison Company*, 92 FERC ¶ 61,070 (2000) at p. 22.

<sup>9</sup> *Kern River Gas Transmission Company*, Opinion No. 486, 117 FERC ¶ 61,077 at P 140 & n. 227 (2006).

<sup>10</sup> *Id.*

1           **Q.     What does this test of logic imply with respect to the DCF results for the**  
2 **utility proxy group?**

3           A.     The average bond rating associated with the firms in the utility proxy group is  
4 triple-B, with Moody's monthly yields on triple-B bonds averaging approximately 6.4  
5 percent in January 2008.<sup>11</sup> As highlighted on Schedule WEA-5, six of the individual equity  
6 estimates for the firms in the utility proxy group exceeded this threshold by 120 basis points  
7 or less.<sup>12</sup> In light of the risk-return tradeoff principle and the test applied in *Kern River Gas*  
8 *Transmission Company*, it is inconceivable that investors are not requiring a substantially  
9 higher rate of return for holding common stock, which is the riskiest of a utility's securities.  
10 As a result, these values provide little guidance as to the returns investors require from the  
11 common stock of an electric utility.

12           **Q.     Do you also recommend excluding cost of equity estimates at the high end**  
13 **of the range of DCF results?**

14           A.     Yes. As highlighted on Schedule WEA-5, I also eliminated cost of equity  
15 estimates at the upper end of the range of DCF results. Compared with the balance of the  
16 remaining estimates, these values are extreme outliers and should also be excluded in  
17 evaluating the results of the DCF model for the utility proxy group. This is also consistent  
18 with the approach and threshold adopted by FERC, which established that a 17.7 percent  
19 DCF estimate for an electric utility was "an extreme outlier" and should be disregarded.<sup>13</sup>

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<sup>11</sup> Moody's Investors Service, *Credit Perspectives* (Feb. 11, 2008).

<sup>12</sup> As highlighted on Schedule WEA-5, these DCF estimates ranged from 5.7 percent to 7.5 percent.

<sup>13</sup> *ISO New England, Inc.*, 109 FERC ¶ 61,147 at P 205 (2004).

1           **Q.     What cost of equity is implied by your DCF results for the utility proxy**  
 2 **group?**

3           **A.**    As shown on Schedule WEA-5 and summarized in Table 1, below, after  
 4 eliminating illogical low- and high-end values, application of the constant growth DCF  
 5 model resulted in the following cost of equity estimates:

6   **TABLE 2**  
 7   **DCF RESULTS – UTILITY PROXY GROUP**

<u>Growth Rate</u>	<u>Average Cost of Equity</u>
IBES	11.3%
Value Line	10.4%
Reuters	10.6%
Zacks	10.9%
br+sv	9.2%

8           **Q.     What did you conclude based on the results of the DCF analyses for the**  
 9 **utility proxy group?**

10          **A.**    Taken together, and considering the relative strengths and weaknesses  
 11 associated with the alternative growth measures, I concluded that the constant growth DCF  
 12 results for the utility proxy group implied a cost of equity of 10.7 percent.

13          **Q.     How else can the DCF model be applied to estimate the ROE for Avista?**

14          **A.**    Under the regulatory standards established by *Hope* and *Bluefield*, the salient  
 15 criteria in establishing a meaningful benchmark to evaluate a fair rate of return is relative  
 16 risk, not the particular business activity or degree of regulation. Utilities must compete for  
 17 capital, not just against firms in their own industry, but with other investment opportunities of  
 18 comparable risk. With regulation taking the place of competitive market forces, required  
 19 returns for utilities should be in line with those of non-utility firms of comparable risk  
 20 operating under the constraints of free competition. Consistent with this accepted regulatory

1 standard, I also applied the DCF model to a reference group of comparable risk companies in  
2 the non-utility sector of the economy.

3 **Q. What criteria did you apply to evaluate investors' risk perceptions?**

4 A. As discussed in Exhibit No.\_\_(WEA-1T), my assessment of comparable risk  
5 relied on three objective benchmarks for the risks associated with common stocks -- Value  
6 Line's Safety Rank, Financial Strength rating, and beta. My comparable risk proxy group  
7 was composed of those U.S. companies followed by Value Line that 1) pay common  
8 dividends, 2) have a Safety Rank of "1", 2) have a Financial Strength Rating of "A" or  
9 above, and 3) have beta values of 0.90 or less,<sup>14</sup> and (4) have published data from IBES,  
10 Value Line, Reuters, and Zacks. Consistent with the development of my utility proxy group,  
11 I also eliminated firms with below-investment grade credit ratings.

12 **Q. What were the results of your DCF analysis for the non-utility reference**  
13 **group?**

14 A. As shown on Schedule WEA-7, I applied the DCF model to the non-utility  
15 proxy group in exactly the same manner described earlier for the utility proxy group.<sup>15</sup> As  
16 summarized in Table 3, below, after eliminating illogical low- and high-end values,  
17 application of the constant growth DCF model resulted in the following cost of equity  
18 estimates:

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<sup>14</sup> This threshold corresponds to the average beta of 0.89 for the utility proxy group discussed earlier.

<sup>15</sup> Schedule WEA-8 contains the details underlying the calculation of the br+sv growth rates for the non-utility proxy group.



**TABLE 4**  
**DCF RESULTS – NON-UTILITY PROXY GROUP**

<u>Growth Rate</u>	<u>Average Cost of Equity</u>
I/B/E/S	12.9%
Value Line	12.2%
Reuters	12.5%
Zacks	12.7%
br+sv	13.0%

Taken together, I concluded that the constant growth DCF results for the non-utility proxy group implied a cost of equity of 12.6 percent.

**B. Capital Asset Pricing Model**

**Q Please describe the CAPM.**

A. The CAPM is a theory of market equilibrium that measures risk using the beta coefficient. The CAPM assumes that investors are fully diversified, so the relevant risk of an individual asset (*e.g.*, common stock) is its volatility relative to the market as a whole. Beta reflects the tendency of a stock's price to follow changes in the market. A stock that tends to respond relatively less to market movements has a beta less than 1.00, while stocks that tend to move more than the market have betas greater than 1.00. The CAPM is mathematically expressed as:

$$R_j = R_f + \beta_j(R_m - R_f)$$

where:  $R_j$  = required rate of return for stock j;  
 $R_f$  = risk-free rate;  
 $R_m$  = expected return on the market portfolio; and,  
 $\beta_j$  = beta, or systematic risk, for stock j.

Like the DCF model, the CAPM is an *ex-ante*, or forward-looking model based on expectations of the future. As a result, in order to produce a meaningful estimate of investors' required rate of return, the CAPM must be applied using estimates that reflect the expectations of actual investors in the market, not with backward-looking, historical data.

1           **Q.     How did you apply the CAPM to estimate the cost of equity?**

2           A.     Application of the CAPM to the utility proxy group based on a forward-  
3 looking estimate for investors' required rate of return from common stocks is presented on  
4 Schedule WEA-9. In order to capture the expectations of today's investors in current capital  
5 markets, the expected market rate of return was estimated by conducting a DCF analysis on  
6 the dividend paying firms in the S&P 500.

7           The dividend yield for each firm was obtained from Value Line, with the growth rate  
8 being equal to the average of the earnings growth projections for each firm compiled by  
9 IBES and Value Line, with each firm's dividend yield and growth rate being weighted by its  
10 proportionate share of total market value. Based on the weighted average of the projections  
11 for the 354 individual firms, current estimates imply an average growth rate over the next  
12 five years of 11.0 percent. Combining this average growth rate with a dividend yield of 2.2  
13 percent results in a current cost of equity estimate for the market as a whole of approximately  
14 13.2 percent. Subtracting a 4.4 percent risk-free rate based on the average yield on 20-year  
15 Treasury bonds for January 2008 produced a market equity risk premium of 8.8 percent.  
16 Multiplying this risk premium by the average Value Line beta of 0.89 for the utility proxy  
17 group, and then adding the resulting 7.8 percent risk premium to the average long-term  
18 Treasury bond yield, indicated an ROE of approximately 12.2 percent.

19           **Q.     What cost of equity was indicated for the non-utility proxy group based**  
20 **on this forward-looking application of the CAPM?**

21           A.     As shown on Schedule WEA-10, applying the forward-looking CAPM  
22 approach to the firms in the non-utility proxy group implied a cost of equity of 11.4 percent.

1           **Q.     What other CAPM analyses did you conduct to estimate the cost of**  
2 **equity?**

3           A.     I also applied the CAPM using risk premiums based on historical realized  
4 rates of return. This approach to estimating investors' equity risk premiums is premised on  
5 the notion that past experience heavily conditions future expectations. The essential  
6 assumption of the historical risk premium when used in the CAPM approach is that, while  
7 historical returns do not predict the future, investors form expectations of future stock returns  
8 based on observable debt yields and the historical experience of returns from common stock  
9 investments relative to debt investments.

10           While reference to historical data represents one way to apply the CAPM, these  
11 realized rates of return reflect, at best, an indirect estimate of investors' current requirements.  
12 The cost of capital is a forward-looking, or expectational concept that is focused on the  
13 perceptions of today's capital market investors. Past investment returns are frequently  
14 referenced and may provide a useful benchmark, but the only factors that actually determine  
15 the current required rate of return are investors' expectations for the future. As a result,  
16 forward-looking applications of the CAPM that look directly at investors' expectations in the  
17 capital markets are apt to provide a more meaningful guide to investors' required rate of  
18 return.

19           **Q.     What CAPM cost of equity is produced based on historical realized rates**  
20 **of return for stocks and long-term government bonds?**

21           A.     I applied the CAPM using data published by Ibbotson Associates, which is  
22 perhaps the most exhaustive and widely referenced annual study of realized rates of return.  
23 Application of the CAPM based on historical realized rates of return is presented in Schedule  
24 WEA-11. In their *2007 Yearbook, Valuation Edition*, Ibbotson Associates reported that, over

1 the period from 1926 through 2006, the arithmetic mean realized rate of return on the S&P  
2 500 exceeded that on long-term government bonds by 7.1 percent.<sup>16</sup> Multiplying this  
3 historical market risk premium by the average Value Line beta of 0.89 produced an  
4 equity risk premium of 6.3 percent for the utility proxy group. As shown on Schedule  
5 WEA-11, adding this equity risk premium to the January 2008 average yield on 20-  
6 year Treasury bonds of 4.4 percent resulted in an implied cost of equity of 10.7  
7 percent.

8 **Q. What cost of equity was indicated for the non-utility proxy group based**  
9 **on the historical CAPM approach?**

10 A. As shown on Schedule WEA-12, applying the historical CAPM approach to  
11 the firms in the non-utility proxy group implied a cost of equity of 10.0 percent.

C. **Expected Earnings Method**

12 **Q. What other analyses did you conduct to estimate the cost of equity?**

13 A. As I noted earlier, I also evaluated the ROE using the expected earnings  
14 method. Reference to rates of return available from alternative investments of comparable  
15 risk can provide an important benchmark in assessing the return necessary to assure  
16 confidence in the financial integrity of a firm and its ability to attract capital. This expected  
17 earnings approach is consistent with the economic underpinnings for a fair rate of return  
18 established by the Supreme Court in *Hope* and *Bluefield*. Moreover, it avoids the  
19 complexities and limitations of capital market methods and instead focuses on expected  
20 earned returns on book equity, which are more readily available to investors.

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<sup>16</sup> Ibbotson Associates computes the equity risk premium by subtracting the income return (not the total return) on long-term Treasury bonds from the return on common stocks.

1           **Q.     What rates of return are indicated for utilities based on this approach?**

2           A.     With respect to expectations for electric utilities generally, the February 8,  
3     2008 edition of Value Line reports that its analysts anticipate an average rate of return on  
4     common equity for the electric utility industry of 11.5 percent in 2008 and over its three-to-  
5     five year forecast horizon.<sup>17</sup> Meanwhile, Value Line expects that natural gas utilities will  
6     earn an average rate of return on common equity of 11.5 percent in 2008 and 12.0 percent  
7     over the years 2010 through 2012.<sup>18</sup>

8           For the firms in the utility proxy group specifically, the returns on common equity  
9     projected by Value Line over its three-to-five year forecast horizon are shown on Schedule  
10    WEA-13. Consistent with the rationale underlying the development of the br+sv growth  
11    rates, these year-end values were converted to average returns using the same adjustment  
12    factor discussed earlier. As shown on Schedule WEA-13, after eliminating potential outliers,  
13    Value Line's projections suggested an average ROE of 10.5 percent for the utility proxy  
14    group.

15           **Q.     What return on equity is indicated by the results of the expected earnings**  
16    **approach?**

17           A.     Based on the results discussed above, I concluded that the comparable  
18    earnings approach implies a fair rate of return on equity of 11.0 percent.

**D.     Summary of Quantitative Results**

19           **Q.     Please summarize the results of your quantitative analyses.**

20           A.     The cost of equity estimates implied by my quantitative analyses are  
21    summarized in Table 4 below:

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<sup>17</sup> The Value Line Investment Survey, at 1776 (Feb. 8, 2008).

<sup>18</sup> The Value Line Investment Survey, at 445 (Dec. 14, 2007).

1  
2

**TABLE 4**  
**SUMMARY OF QUANTITATIVE RESULTS**

<u>Method</u>	<u>Cost of Equity Estimates</u>	
	<u>Electric Utility Proxy Group</u>	<u>Non-Utility Proxy Group</u>
DCF	10.7%	12.6%
CAPM		
Forward-looking	12.2%	11.4%
Historical	10.7%	10.0%
Expected Earnings	11.0%	--