```
1
      BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
 2
                         COMMISSION
    WASHINGTON UTILITIES AND
    TRANSPORTATION COMMISSION,
 4
                   Complainant,
 5
                                ) DOCKETS NO. TG-080913
              vs.
 6
                                               TG-080914
    POINTS RECYCLING AND REFUSE, ) Volume I
                                 ) Pages 1 - 14
 7
    LLC,
 8
                  Respondent.
                                )
    _____
 9
    WHATCOM COUNTY,
10
                  Complainant,
11
                                 ) DOCKET NO. TG-081089
              VS.
                                ) Volume I
12
    POINTS RECYCLING AND REFUSE, ) Pages 1 -14
    LLC,
13
                  Respondent.
14
15
              A prehearing conference in the above matter
16
    was held on December 8, 2008, at 1:30 p.m., at 1300
17
    South Evergreen Park Drive Southwest, Olympia,
18
    Washington, before Administrative Law Judge MARGUERITE
19
    E. FRIEDLANDER.
20
21
              The parties were present as follows:
22
              WASHINGTON UTILITIES AND TRANSPORTATION
    COMMISSION, by JONATHAN THOMPSON, Assistant Attorney
23
    General, 1400 South Evergreen Park Drive Southwest,
    Post Office Box 40128, Olympia, Washington 98504;
24
    telephone, (360) 664-1225.
25
    Kathryn T. Wilson, CCR,
```

1	POINTS RECYCLING AND REFUSE, LLC, by JAMES K.
2	SELLS, Attorney at Law, Ryan, Sells, Uptegraft, 9657 Levin Road Northwest, Suite 240, Silverdale, Washington
3	98383; telephone, (360) 307) 8860.
4	WHATCOM COUNTY, by DAN GIBSON (via bridge line), Deputy Prosecuting Attorney, 311 Grand Avenue,
5	Suite 201, Bellingham, Washington 98225; telephone, (360) 676-6784.
6	(300) 070-0704.
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
0003	

- 1 PROCEEDINGS
- 2 JUDGE FRIEDLANDER: Good afternoon. We will
- 3 go ahead and go on the record. I'm Marguerite
- 4 Friedlander, the administrative law judge presiding
- 5 over this proceeding. We are here before the
- 6 Washington Utilities and Transportation Commission on
- 7 Monday afternoon, December 8th, 2008 for a prehearing
- 8 conference in the consolidated dockets of TG-080913 and
- 9 TG-080914. These two are tariff revisions proposed by
- 10 Points Recycling and Refuse, LLC, and in TG-081089, a
- 11 complaint filed on behalf of Whatcom County against
- 12 Points Recycling and Refuse, LLC.
- 13 The purpose of this prehearing this afternoon
- 14 is to take appearances, address any intervention
- 15 requests, allow the parties to request protective
- 16 orders and invoke the discovery rules, identify
- 17 procedural issues, discuss the procedural schedule for
- 18 the proceeding, and any other procedural issues that
- 19 the parties wish to raise.
- 20 Let's go ahead and start with the
- 21 appearances, and I know I saw most of you at the
- 22 beginning of this day in the prior prehearing
- 23 conference, but let's go ahead and take full
- 24 appearances again for the record in these consolidated
- 25 dockets, and I would remind anybody who is on the

- 1 conference bridge that we need you to speak slowly and
- 2 as clearly as possible and maybe even make sure that
- 3 the receiver is close to your mouth when you are
- 4 talking because sometimes it does tend to get a little
- 5 muffled.
- 6 So please state your full name, the spelling
- 7 of your last name, the party that you represent, your
- 8 full address, telephone number, fax number, and e-mail
- 9 address. So we will go ahead and start with Whatcom
- 10 County.
- MR. GIBSON: My name is Dan Gibson,
- 12 G-i-b-s-o-n. I'm a deputy prosecuting attorney
- 13 representing Whatcom County in this matter. My address
- 14 is 311 Grand Avenue, Bellingham, Washington, 98225, and
- 15 I should indicate that any communications should be
- 16 addressed to myself at the prosecutor's office at this
- 17 address. My phone number is area code (360) 676-6784.
- 18 My fax number is (360) 738-4561. My e-mail address is
- 19 dgibson@co.whatcom.wa.us.
- JUDGE FRIEDLANDER: I have your address as
- 21 the 311 Grand Avenue, but it's Suite 201. Do we need
- 22 that in the mailing address?
- MR. GIBSON: It wouldn't hurt. That is the
- 24 actual suite number.
- JUDGE FRIEDLANDER: Appearing on behalf of

- 1 Points Recycling and Refuse?
- 2 MR. SELLS: If Your Honor please, James
- 3 Sells, 9657 Levin Road Northwest, Suite 240,
- 4 Silverdale, Washington, 98383, appearing on behalf of
- 5 Respondent Points Recycling and Refuse in all cause
- 6 numbers. My telephone number is (360) 307-8860; fax,
- 7 (360) 307-8865, and e-mail is jimsells@rsulawa.com.
- 8 JUDGE FRIEDLANDER: Thank you, and appearing
- 9 on behalf of staff?
- 10 MR. THOMPSON: On behalf of Commission staff,
- 11 Jonathan Thompson. My street address is 1400 South
- 12 Evergreen Park Drive Southwest, PO Box 40128, Olympia,
- 13 Washington, 98504. My telephone number is (360)
- 14 664-1225. Fax is (360) 586-5522, and my e-mail is
- 15 jthompso@wutc.wa.gov.
- 16 JUDGE FRIEDLANDER: Thank you. Is there
- 17 anyone on the conference bridge who would like to
- 18 identify themselves at this time?
- 19 MS. WADLEY: I am Diana Wadley with the
- 20 Department of Ecology, and I'm just listening to these
- 21 proceedings.
- 22 JUDGE FRIEDLANDER: I believe the other two
- 23 ladies that we had on line, if you could just state
- 24 your name so we have them for the record.
- MS. TOMSEN: This is Shannon Tomsen,

0006

- 1 T-o-m-s-e-n.
- 2 MS. DAMEWOOD: This is Shelley Damewood,
- $3 \quad D-a-m-e-w-o-o-d.$
- 4 JUDGE FRIEDLANDER: So what I have for the
- 5 agenda for today, we'll address any petitions for
- 6 intervention. We will also discuss whether or not
- 7 there is a need for a protective order, whether the
- 8 parties wish to invoke the discovery rules, hopefully
- 9 be able to identify and narrow some of the issues in
- 10 these consolidated dockets, as well as address any
- 11 procedural issues, and come up with a schedule.
- 12 So at this time, as of this morning, I did
- 13 not receive any petitions for intervention in this
- 14 case. Does anybody wish to come forward and request
- 15 intervention status? Hearing nothing, I would like to
- 16 ask at this time whether or not the parties wish to
- 17 have a protective order entered in this case. That can
- 18 depend on whether or not there is confidential or
- 19 highly confidential matters that may be discussed or
- 20 received in the discovery process, so would any of the
- 21 parties like to have the Commission issue a protective
- 22 order?
- MR. GIBSON: Whatcom County does not have any
- 24 such request.
- MR. SELLS: Respondent does not at this

- 1 points see the need for a protective order.
- JUDGE FRIEDLANDER: We can always change that
- 3 at a later date if need be. Okay then, we will go on
- 4 to discovery. Typically, parties will invoke the
- 5 discovery rules of the Commission under WAC 480-07-400
- 6 through 425. Does any of the parties wish to invoke
- 7 the discovery rules of the Commission?
- 8 MR. THOMPSON: Well, for Staff's part, I
- 9 think we would, yes.
- 10 JUDGE FRIEDLANDER: Is there any objection to
- 11 that today?
- MR. GIBSON: No objection.
- MR. SELLS: No, Your Honor.
- 14 JUDGE FRIEDLANDER: Those will be the
- 15 discovery rules that are used in this proceeding. Now
- 16 I would like to address some preliminary procedural
- 17 matters. I would note that there has probably been
- 18 some confusion relating to this prehearing conference
- 19 because initially, we had a prehearing conference
- 20 scheduled for August 18th. The parties had indicated
- 21 that they wanted to postpone the prehearing conference
- 22 due to tentative settlement discussions, and so it was
- 23 postponed to December 8th, today, initially at ten
- 24 o'clock and then later rescheduled for 1:30. I would
- 25 like to ask what the status of the settlement

- 1 discussions are, and if any of the parties want to go
- 2 ahead and let me know what the status would be?
- 3 MR. GIBSON: We had spoken pretty seriously
- 4 with Points Recycling prior to the August hearing, and
- 5 we are hopeful that we would be able to reach
- 6 resolution of this matter. It's a matter that would
- 7 require, if it were to be resolved through legislative
- 8 changes, it would require compound amendments and so
- 9 forth. That's a political process, and it became
- 10 apparent that that was not going to happen quickly.
- 11 So at about the same time as we are
- 12 processing that internally, we received the filing by
- 13 Freedom 2000 for representing its request for the
- 14 granting of a certificate by the UTC. It became
- 15 apparent to us that if indeed that certificate was
- 16 granted, this issue would in all likelihood become
- 17 moot, so we switched tracks at that point, and then
- 18 rather than pursuing further settlement negotiations at
- 19 that point, we said let's see how this other matter
- 20 unfolds.
- 21 So settlement is not off the table, but there
- 22 are other matters that have taken precedence for the
- 23 time being, and I would note that that remains the
- 24 case; that if, in fact, the Commission were to
- 25 determine that Freedom 2000 was to receive a

- 1 certificate for curbside recycling pickup, there would
- 2 really be no need for the County at that point to
- 3 pursue any alleged violations against Mr. Wilkowski for
- 4 that same service.
- 5 JUDGE FRIEDLANDER: Thank you, and I would
- 6 note that as the presiding officer for the prehearing
- 7 conference that took place in Docket TG-081576, the
- 8 Freedom 2000, which that prehearing took place earlier
- 9 this morning, for anyone's edification, and because
- 10 Mr. Gibson mentioned it, that proceeding has actually
- 11 been continued for six months pending the determination
- 12 in this proceeding. So I know that there was some
- 13 discussion whether or not they would run concurrent or
- 14 whether or not one would outpace the other, but at this
- 15 time, the request by the parties in the Freedom 2000
- 16 docket had been granted to continue that proceeding for
- 17 six months. We will deal with that date at a later
- 18 time should we need to modify it, but I appreciate your
- 19 information, and I appreciate the fact that as you
- 20 said, settlement discussions are not off the table.
- 21 I did have one other procedural issue that I
- 22 wanted to raise, and that regards a letter that the
- 23 Commission received on August 14th from Points
- 24 Recycling. That was waiving the Company's right to a
- 25 hearing within seven months. I just had two questions

- 1 for you, Mr. Sells. The letter that the Commission
- 2 received, and I have it someplace here, the letter that
- 3 we received referenced a Docket TG-101202, and I do not
- 4 recognize that docket from anywhere. I haven't been
- 5 able to locate that one. I assume that you may have
- 6 meant TG-081089, but I just wanted to get further
- 7 clarification on that.
- 8 MR. SELLS: I do have that letter in front of
- 9 me, Your Honor, and I'm looking at it at the moment. I
- 10 don't recognize that 101202 either. That's not a
- 11 docket number. That's a typographical error.
- 12 JUDGE FRIEDLANDER: Did you intend to
- 13 reference then the Docket 081089?
- MR. SELLS: Yes.
- 15 JUDGE FRIEDLANDER: The other question I had
- 16 was my understanding of the rules according to
- 17 complaints regarding solid waste companies is that it's
- 18 actually a ten-month time frame in which the Commission
- 19 can decide these cases. Does Points Recycling wish to
- 20 waive the ten-month time frame?
- MR. SELLS: Yes, Your Honor.
- JUDGE FRIEDLANDER: Thank you. We will go
- 23 ahead and get into the procedural schedule. I don't
- 24 know if the parties have had a chance to discuss any
- 25 type of proposed procedural schedule in this matter.

- 1 MR. SELLS: We have not, Your Honor, and if
- 2 somehow we can get Mr. Gibson on a line with counsel,
- 3 we are actually going to explore, at least I'm going to
- 4 suggest we explore the ADC, alternative dispute
- 5 resolution, provisions of WAC 480-07-700 to see if the
- 6 County is interested in that, and that would probably
- 7 take place off the record. I've just had a moment to
- 8 discuss that with Mr. Thompson.
- 9 JUDGE FRIEDLANDER: That's not a problem
- 10 Mr. Gibson, will you stay on the line while I leave the
- 11 room and all the parties discuss possible alternative
- 12 dispute resolution time frames?
- 13 MR. GIBSON: I'm on the line with other
- 14 people who are not parties.
- 15 JUDGE FRIEDLANDER: In that case, maybe we
- 16 can get a dedicated line. I assume that you wish to
- 17 have this discussion only amongst parties.
- MR. SELLS: Yes, only amongst parties,
- 19 correct.
- JUDGE FRIEDLANDER: I will go ahead and go
- 21 off the record, and we will figure out a way. We are
- 22 off the record.
- 23 (Recess.)
- JUDGE FRIEDLANDER: We are back on the
- 25 record. The parties have had a chance to discuss both

- 1 amongst themselves and with me a proposed procedural
- 2 schedule for this case. Why don't I go ahead and let
- 3 Mr. Sells discuss the tariff filing, and it would be a
- 4 tariff file 080914 discussion we had off the record.
- 5 MR. SELLS: If Your Honor, please, as we
- 6 indicated off the record, Points Recycling and Refuse
- 7 is withdrawing the tariff filing in the 914 regarding
- 8 the definition of use of alternate daily cover while
- 9 reserving the right to refile that. The reason we are
- 10 withdrawing at this point is the understanding that
- 11 that issue most likely will be addressed in the
- 12 Commission's rules, which we expect are going to be
- 13 proposed rules which will be released imminently.
- 14 JUDGE FRIEDLANDER: Thank you, and then also
- 15 before we went off the record, we discussed that the
- 16 parties were going to have a conversation regarding
- 17 alternative dispute resolution. I understand that
- 18 obviously, counsel for Whatcom County has to have some
- 19 discussions with the County officials before anything
- 20 can be put in writing. If the request does get made, I
- 21 would appreciate it to be in writing. Just let the
- 22 Commission know and we will deal with it at that time,
- 23 but pending any kind of request regarding ADR, we have
- 24 a procedural schedule that the parties have proposed
- 25 and I am amenable to. If one of the parties wants to

- 1 go ahead and memorialize that on the record;
- 2 Mr. Thompson?
- 3 MR. THOMPSON: Okay. So the parties have
- 4 agreed to proceed based on prefiled written testimony
- 5 with a live cross-examination hearing. The first
- 6 filing deadline for direct testimony by parties with
- 7 the burden of proof would be January the 20th. The
- 8 date for filing rebuttal testimony would be March 2nd.
- 9 JUDGE FRIEDLANDER: I think that is
- 10 responsive testimony, and rebuttal would be on March
- 11 30th?
- 12 MR. THOMPSON: Right, rebuttal March 30th.
- 13 The next date would be April the 15th for the parties
- 14 to disclose their cross-examination exhibits and to
- 15 provide estimates of the amount of time they need for
- 16 cross-examination at the cross-examination hearing, and
- 17 that hearing would take place on April 20th and 21st in
- 18 Olympia. Simultaneous posthearing briefs would be due
- 19 on May the 12th with a possibility for replies on May
- 20 the 19th.
- 21 JUDGE FRIEDLANDER: Thank you, and that's
- 22 what I had. Do any of the parties have anything else
- 23 they wish to raise at this prehearing conference
- 24 regarding procedural issues.
- MR. GIBSON: Nothing from Whatcom County.

```
0014
1
              MR. SELLS: No, Your Honor.
              JUDGE FRIEDLANDER: Thank you. With that, I
 2
    would say that this prehearing conference is adjourned.
 3
         (Prehearing conference adjourned at 2:36 p.m.)
 4
 5
 6
 7
 8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
```