1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION 2 COMMISSION 3 THE WASHINGTON UTILITIES AND ) TRANSPORTATION COMMISSION ) 4 ) Petitioner, ) 5 ) DOCKET NO. TG-041481 vs. ) Volume II 6 ) T&T RECOVERY, INC., Pages 11 - 23 ) 7 ) Respondent. ) 8 \_\_\_\_\_ \_\_\_\_\_ 9 A prehearing conference in the above matter 10 was held on February 1, 2005, at 9:35 a.m., at 1300 11 South Evergreen Park Drive Southwest, Olympia, 12 Washington, before Administrative Law Judge THEODORA 13 MACE. 14 15 The parties were present as follows: 16 THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, by LISA WATSON, Assistant Attorney General, 1400 South Evergreen Park Drive Southwest, Post Office 17 Box 40128, Olympia, Washington 98504; telephone, (360) 664-1186. 18 19 T&T RECOVERY, INC., by JAMES M. VAN NOSTRAND and JOHN RIDGE (via bridge), Attorneys at Law, Stoel 20 Rives, 600 University Street, Suite 3600, Seattle, Washington 98101; telephone, (206) 386-7665. 21 WASHINGTON REFUSE AND RECYCLING ASSOCIATION, by JAMES K. SELLS, Attorney at Law, Ryan, Sells, 22 Uptegraft, 9657 Levin Road Northwest, Suite 240, 23 Silverdale, Washington 98383; telephone, (360) 307-8860. Kathryn T. Wilson, CCR 24 25 Court Reporter

ISLAND DISPOSAL, INC., by DAVID W. WILEY (via bridge), Attorney at Law, Williams, Kastner & Gibbs, 601 Union Street, Suite 4100, Seattle, Washington 98101; telephone, (206) 233-2895. SANITARY SERVICE COMPANY, by POLLY L. MCNEILL (via bridge), Attorney at Law, Summit Law Group, 315 Fifth Avenue South, Suite 1000, Seattle, Washington 98104; telephone, (206) 676-7040. 

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PROCEEDINGS 1 2 JUDGE MACE: Let's be on the record in Docket 3 No. TG-041481, Washington Utilities and Transportation 4 Commission against T&T Recovery, Inc. This is a show-cause hearing instituted by the Commission on its 5 б own motion to determine whether T&T Recovery, Inc., is 7 transporting solid waste for collection or disposal for 8 compensation without a certificate of public 9 convenience and necessity. My name is Theodora Mace. 10 I'm the administrative law judge who has been assigned 11 to this case. 12 This hearing today is in the nature of a 13 prehearing conference. Our prior proceeding was a 14 status conference, but today, we are going to go ahead 15 with all of the items related to a prehearing 16 conference so that we have that information on the record, and so the first thing I would like to do is to 17 18 take appearances from the parties, and I would like to 19 begin with counsel in the hearing room. Mr. Sells? 20 MR. SELLS: Thank you. Your Honor please, 21 James Sells, an attorney appearing on behalf of 22 proposed intervenor, Washington Refuse and Recycling 23 Association. My address is 9657 Levin Road Northwest, 24 Suite 240, Silverdale, 98383; Telephone, (360) 307-8860; fax, (360) 307-8865; e-mail, 25

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jimsells@rsulaw.com. 1 JUDGE MACE: Thank you. If you have already 2 3 entered your long form of appearance in this docket, 4 you don't need to do it again, but thank you, Mr. Sells. Staff? 5 MS. WATSON: Good morning. My name is Lisa б 7 Watson. I'm an assistant attorney general appearing today on behalf of Commission staff. 8 9 JUDGE MACE: Thank you. I would like to take 10 appearances now from those parties who are represented 11 on the conference bridge beginning with Mr. Ridge and 12 Mr. Van Nostrand. 13 MR. VAN NOSTRAND: Good morning, Your Honor. 14 On behalf of T&T Recovery, Inc., James M. Van Nostrand 15 and John Ridge. 16 JUDGE MACE: Thank you. Mr. Wiley? 17 MR. WILEY: Yes, Your Honor, this is David W. 18 Wiley appearing on behalf of proposed intervenor, 19 Island Disposal, Inc., and to clarify the footnote at 20 Page 2 of the status conference order, I am 21 representing Island Disposal, Inc., which is a waste 22 connection affiliate. 23 JUDGE MACE: Thank you. Ms. McNeill? 24 MS. MCNEILL: Thank you. Good morning. 25 Polly L. McNeill on behalf of proposed intervenor

1 Sanitary Service Company.

JUDGE MACE: Thank you. Are there any others who seek to enter an appearance either on the conference bridge or in the hearing room? I hear no response.

6 Let's turn next to the question of petitions 7 to intervene. As it's obvious from the appearances 8 that have been entered today, there are petitions to 9 intervene filed by Island Disposal, Washington Refuse 10 and Recycling Association, and Sanitary Service 11 Company. Is there any objection to the interventions 12 of those three parties?

MR. VAN NOSTRAND: Your Honor, I believe we have on file the objection of T&T Recovery to petition to intervene of Washington Refuse and Recycling Association. We have no objection to Island Disposal or Sanitary Service.

18 JUDGE MACE: Would you outline for the record 19 today what your objection to -- I'm sorry, which party 20 was it?

21 MR. VAN NOSTRAND: WRRA.

JUDGE MACE: Please tell me what your
objection is.
MR. VAN NOSTRAND: We filed a five-page

25 document. Our position, basically, on the face of

their petition, they do not demonstrate a substantial 1 2 interest in the subject matter of this proceeding. 3 The other point we made was that this 4 proceeding largely involves factual issues, and WRRA's participation would largely duplicate the efforts of 5 б Commission staff. To the extent they are going beyond 7 the factual issues and raising of law or policy, we 8 believe the intervention would unnecessarily broaden 9 the scope of the proceeding. 10 I would also like to add, we've been having 11 settlement discussions among the parties. I think that 12 process is moving forward fairly well, and the 13 settlement agreement that we have drafted up, we are 14 stipulating for purposes of that settlement that we 15 would not object to WRRA's participation in the 16 settlements. We would reserve our right to object to that if we go forward to hearing, but we are working 17 18 with WRRA in the settlement process, and I'm not sure 19 it's good for purposes of that process to have to take 20 argument and rule on a motion when we largely can put 21 that dispute aside for now. 22 JUDGE MACE: Let me hear from WRRA and 23 perhaps Staff or any other party interested in this so

25 things are with regard to this issue. I can reserve

I have a full record of what the objection is and where

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ruling on it and we can determine how it fits in in
 terms of whether there is a settlement at a later time.
 Mr. Sells?

4 MR. SELLS: Thank you. If Your Honor please, as we indicated in our written petition to intervene, 5 the Washington Refuse and Recycling Association is a 6 7 trade association. Trade associations are specifically 8 referenced at least one, two, three times in 480-07 and 9 480-70 as being eligible for party status in 10 proceedings. Also, RCW 70.95.030 references 11 associations.

12 The interest of a trade association, any 13 trade association, in one of these types of hearings is 14 the interest of the industry itself. We represent 15 virtually with one exception every solid waste hauling 16 company in the state. The issue of illegal hauling, 17 which is the issue here, has been a focus of ours for 18 many, many years.

We do not intend to broaden the scope here.
The scope of this hearing is pretty broad already. We
have been part of the investigation. We have assisted
in the investigation. The person involved in that will
be called as a witness by the Staff, not by the
Association.

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If we were to call a witness at hearing, it

would be just one for the purpose of explaining our 1 2 position relative to the industry so the Commission can 3 understand why we are taking the part. We wouldn't 4 plan on taking an active part in cross-examination of other witnesses, but we would not do friendly cross for 5 members' witnesses, and we would not duplicate б 7 questions or follow leads that other protestants, 8 direct protestants or intervenors would. 9 We have taken part, I believe I'm safe in 10 saying, in virtually every Commission hearing of this 11 type, applications and so forth, since I've been doing 12 this, which is about 20 years. 13 JUDGE MACE: Thank you. Staff? 14 MS. WATSON: Staff does not object to WRRA's 15 participation in this proceeding. Other than that, I 16 would be duplicating what Mr. Sells has already 17 outlined. JUDGE MACE: I'll take this issue under 18 19 advisement, and if it's necessary, I will make a ruling 20 on it in the prehearing conference order that will be 21 entered after this proceeding today. 22 However, since there is no objection to the 23 Sanitary Service or Island Disposal petition for 24 intervention, it's likely that those interventions would be granted in the order. 25

1	Let's turn to the question of whether or not
2	a protective order is necessary in this proceeding.
3	Does any party seek a protective order?
4	MR. VAN NOSTRAND: T&T Recovery would request
5	the issuance of a protective order.
6	JUDGE MACE: I will indicate that such an
7	order will be entered, and how about discovery? Will
8	the parties be conducting discovery in this proceeding?
9	MR. VAN NOSTRAND: Your Honor, in the event
10	settlement discussions are unsuccessful, T&T would
11	request that the discovery rule be invoked.
12	JUDGE MACE: Thank you.
13	MR. WILEY: Your Honor, I would say that the
14	rules do provide normally we don't have discovery in
15	transportation cases, as you are aware, but in
16	complaint cases, the rules specifically provide for
17	discovery, and I think we would join in the proposal.
18	JUDGE MACE: Thank you. Mr. Wiley, again, we
19	are having a hard time hearing you. You will either
20	need to speak up or boost the volume on your phone.
21	Thank you.
22	The next item that we should address is the
23	question of the procedural schedule, and before I turn
24	to that, I would like to hear a little bit about where
25	the parties are with regard to settlement. I've heard

the word "settlement" several times in our discussion this morning and would like to know a little bit more about what's happening. Ms. Watson?

MS. WATSON: Your Honor, the parties have had quite productive settlement negotiations. We've met two times now, the first time being December 1st when we were supposed to be meeting for the actual show-cause hearing. We met again in mid January, and we have an agreement in principle. There is a few discreet issues that we need to work through still.

11 There is a couple of attachments to the 12 settlement agreement that we need to develop and the 13 definition of certain terms, that kind of thing. None 14 of those issues are likely not to stop the settlement 15 agreement. In other words, we will as a group be able 16 to work through them and finalize the settlement 17 agreement.

We had a teleconference yesterday, and we decided that we would be able to file a signed settlement agreement for the Commission's approval by March 1st of this year.

JUDGE MACE: That sounds very promising. I'm a little concerned though that if something should happen to the settlement agreement that we don't have a schedule, and I'm wondering if it would be beneficial

1 for us to set in the alternative some sort of hearing 2 schedule that would protect us in case in, I hope, the 3 unlikely chance that the settlement doesn't come to 4 fruition. Have you talked at all about a possible 5 schedule?

6 MS. WATSON: We haven't discussed a possible
7 schedule.

JUDGE MACE: I would like to give you an 8 9 opportunity to flesh out a schedule. I would 10 appreciate that just because I don't want to wait until 11 March 1st and find out there is no settlement and then 12 have to proceed to hearing. So if the parties would 13 take a few minutes while I go off the record to allow 14 you to do that and come up with some hearing dates, I 15 would appreciate that.

You also might want to come up with a date by which time you would exchange witness lists and exhibit lists, and I need to know probably the number of witnesses you would be bringing and the number of days you will need. I'm assuming the location would be here, but if it's to be otherwise, I would like to know what the parties' recommendation is for that.

23 MS. MCNEILL: Excuse me. I'm going to call 24 back in on a different line. I apologize. I thought 25 this was just a status conference, but I think the cell

phone I'm using is running out of batteries here, so 1 2 I'm going to call back within 30 seconds. 3 JUDGE MACE: Thank you, and the parties will be aware of that. So let's be off the record then, and 4 I'll let you take a little bit of time, maybe ten 5 minutes, to discuss schedule. б 7 (Recess.) 8 JUDGE MACE: Is there anything else that we 9 need to address at this point in time? I know that in 10 the prehearing conference order, there is usually 11 information given about the number of documents that 12 you have to file when you are filing, if you are filing 13 anything in this case, so you will get all of that 14 instruction and formatting instruction, etcetera. I 15 won't review that on the record today. I don't think 16 there is anything else I need to address at this point. Let me just review my notes for a moment. I think 17 18 that's it. Is there anything else on behalf of any of 19

20 the parties on the conference bridge or in the hearing 21 room? It does not appear there is. I thank you very 22 much for your cooperation, and we are adjourned.

23 (Discussion off the record.)

JUDGE MACE: Let's make sure that what we have on the record recites what the parties have

discussed. The parties have suggested that they will submit a settlement agreement on March 1st, or if settlement is not reached, they will propose an agreed schedule, and I indicated that I thought that that would likely be acceptable, and I'll indicate in the prehearing conference order whether or not it's approved. I asked the parties if there was anything else they wanted to discuss and I heard no response. I think the final thing that I indicated was that the parties would receive instructions in the prehearing conference order for the numbers of copies of documents they have to file with the Commission and in what format. Now let's be off the record. (Prehearing conference concluded at 10:11 a.m.)