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     BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
                         COMMISSION
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    In the Matter of
    U S WEST COMMUNICATIONS, INC.'s ) Docket No. UT-930074
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    Petitions Relating to the
                                      ) Docket No. UT-930307
    Effective Date for the
    Accounting Change to Implement )
    SFAS 106, Post Retirement
 6
    Medical Benefits and a
    Ratemaking Adjustment for the )
    Pension Asset.
    ----)
 8
    In the Matter of the Petition of)
    U S WEST COMMUNICATIONS, INC. ) Docket No. UT-931378
10
    Relating to the Implementation ) Volume 3
11
    of SFAS 112, Employers' ) Pages 123 - 157
    Accounting for Post Employment )
12
    Benefits
     ______)
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14
              A hearing in the above matter was held on
15
    May 17, 1994 at 9:30 a.m., at 1300 South Evergreen
16
    Park Drive Southwest, Olympia, Washington, before
17
    Administrative Law Judge LISA ANDERL.
18
              The parties were present as follows:
19
20
              WASHINGTON UTILITIES AND TRANSPORTATION
    COMMISSION STAFF, by STEVEN W. SMITH, Assistant
21
    Attorney General, 1400 South Evergreen Park Drive
    Southwest, Olympia, Washington 98504.
22
              U S WEST COMMUNICATIONS, INC., by
23
    EDWARD T. SHAW, Corporate Counsel,
    1600 Bell Plaza, Room 3206, P.O. Box 21225,
24
    Seattle, Washington 98111.
25
    Cheryl Macdonald, CSR, RPR, Court Reporter
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1	TRACER, by ARTHUR A. BUTLER, Attorney at Law, 1201 Third Avenue, Suite 2850, Seattle, Washington
2	98101.
3	MCI COMMUNICATIONS, by BROOKS HARLOW, Attorney at Law, 4400 Two Union Square, 601 Union
4	Street, Seattle, Washington 98101-2352.
5	THE PUBLIC, by ROBERT MANIFOLD, Assistant Attorney General, 900 Fourth Avenue, Suite 2000,
6	Seattle, Washington 98164.
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- 1 PROCEEDINGS
- 2 (Marked Exhibits 25 and T-26 and 27 through
- 3 31 and T-32 and 33 through 41.)
- 4 JUDGE ANDERL: Let's be back on the record.
- 5 Today is May 17th, 1994 and we are convened for further
- 6 cross-examination in consolidated dockets UT-930074.
- 7 Let's take appearances briefly this morning beginning
- 8 with you, Mr. Shaw.
- 9 MR. SHAW: Yes. Ed Shaw for U S WEST.
- MR. BUTLER: Arthur A. Butler appearing on
- 11 behalf of TRACER.
- 12 MR. MANIFOLD: Robert F. Manifold, assistant
- 13 attorney general on behalf of public counsel.
- 14 MR. SMITH: Steven W. Smith, assistant
- 15 attorney general for Commission staff.
- 16 JUDGE ANDERL: Before we went on the record
- 17 this morning we identified the next set of testimony
- 18 and exhibits. Let me identify those now for the
- 19 record. I marked for identification as Exhibit No. 25
- 20 the staff data request No. 70 and the response thereto.
- 21 That is the response to bench request No. 3 that was
- 22 made yesterday. Also marked were Mr. Carver's
- 23 testimony and exhibits. His testimony is Exhibit T-26
- 24 and his Exhibits SCC 1 through 5 are Exhibits 27
- 25 through 31. And it's my understanding that the parties

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- 1 have stipulated to the admission of that testimony and
- 2 those exhibits and that there will be no cross of that
- 3 witness; is that correct, Mr. Shaw?
- 4 MR. SHAW: Yes, Your Honor. In light of
- 5 Mr. Carver's illness and company does not have any
- 6 pressing need to examine him so we're waiving cross and
- 7 stipulating to the exhibits.
- 8 JUDGE ANDERL: Mr. Smith.
- 9 MR. SMITH: We'll stipulate to the admission
- 10 of those exhibits.
- JUDGE ANDERL: And no objection to
- 12 Exhibit No. 25 then which I would like to admit.
- MR. SHAW: None.
- MR. SMITH: None.
- JUDGE ANDERL: Hearing no objections I am
- 16 going to admit Exhibit Nos. 25, T-26 and 27 through
- 17 31. We also premarked the testimony of staff's witness
- 18 Teresa Pitts as Exhibit T-32 and her Exhibits TAP-1
- 19 through 9 as Exhibits 33 through 41. Mr. Smith, I
- 20 guess it's your turn.
- 21 (Admitted Exhibits 25, T-26, 27 through 31.)
- 22 Whereupon,
- TERESA PITTS,
- 24 having been first duly sworn, was called as a
- 25 witness herein and was examined and testified as follows:

- 2 DIRECT EXAMINATION
- 3 BY MR. SMITH:
- 4 Q. Would you please state your name for the
- 5 record and give us your business address.
- 6 A. My name is Teresa Pitts. My business
- 7 address is Chandler Plaza Building, 1300 South
- 8 Evergreen Park Drive Southwest, Olympia, Washington
- 9 98504.
- 10 Q. Where are you employed and in what capacity?
- 11 A. I'm employed with the Washington Utilities
- 12 and Transportation Commission and I am employed as a
- 13 policies specialist III.
- Q. Do you have before you what's been marked
- 15 for identification as Exhibit T-32?
- 16 A. Yes, I do.
- 17 Q. Is that your prefiled direct testimony in
- 18 this proceeding?
- 19 A. Yes, it is.
- Q. Was it prepared by you or under your
- 21 direction and control?
- 22 A. Yes, it was.
- 23 Q. Do you have any corrections or additions to
- 24 make to that testimony at this time?
- 25 A. Yes, I do. Page 1, line 10 should read,

- 1 "Policy specialist III."
- 2 MR. SHAW: I didn't catch the first one.
- 3 THE WITNESS: Page 1, line 10 should be
- 4 "policy specialist III."
- 5 MR. SMITH: Then you would strike "revenue
- 6 requirement specialist IV."
- 7 A. Page 10, line 5 following "ratepayer" an S
- 8 should be added to read "ratepayers."
- Page 24, at line 12, the apostrophe should
- 10 be stricken from "employees."
- Page 35, line 7, the "C" should be stricken
- 12 preceding the blank space.
- Page 36, line 12, "A" should be replaced with
- 14 "an" following "implement." And on line 20 of that
- 15 same page the comma following period should be removed.
- 16 At page 37, line 8, following
- 17 "recalculate," "the" should be inserted. And on line
- 18 10 of that same page "had" should be inserted after
- 19 "and."
- 20 O. With those corrections and additions, if I
- 21 were to ask you today the questions contained in
- 22 Exhibit T-32, would your answers be the same?
- 23 A. Yes, they would.
- Q. And you also have before you what have been
- 25 marked for identification as Exhibits 33 through 41?

- 1 A. Yes, I do.
- Q. And are those the exhibits you refer to in
- 3 your direct testimony?
- 4 A. Yes, I do.
- 5 O. Were Exhibits 33, 35, 38 and 39 prepared by
- 6 you or under your direction and control?
- 7 A. Yes.
- 8 Q. And Exhibits 34, 36, 37, 40 and 41, can you
- 9 identify those exhibits generally?
- 10 A. Yes. Those were generally provided to me in
- 11 response to staff data requests.
- 12 MR. SMITH: Your Honor, I move for admission
- of Exhibits T-32 through Exhibit 41.
- 14 JUDGE ANDERL: Okay.
- MR. SHAW: May we go off the record for a
- 16 moment. We may have one confusion with the
- 17 confidentiality of Exhibit 40.
- 18 JUDGE ANDERL: Okay. Let's go off the
- 19 record and discuss that then.
- 20 (Discussion off the record.)
- 21 JUDGE ANDERL: Let's be back on the record.
- 22 During the off-the-record discussion it was agreed
- 23 between the parties that the figures referred to on the
- 24 lines referred to by Mr. Shaw would be treated as
- 25 confidential. Exhibit No. 40 will be admitted as

- 1 Exhibit No. 40 with those figures blacked out and
- 2 Mr. Smith will submit a late-filed exhibit with those
- 3 -- a confidential exhibit with those numbers in it as
- 4 Exhibit C-42. And so I will consider that, even though
- 5 it hasn't been filed yet, consider that marked or
- 6 identified for the record, and then I suppose you want
- 7 to offer them all now.
- 8 (Marked Exhibit C-42.)
- 9 MR. SMITH: Yes, Your Honor, and add C-42 to
- 10 the list of exhibits I moved for entry.
- JUDGE ANDERL: When you file that identify
- 12 it for me as Exhibit TAP-10, please. Just so we have
- 13 a way of keeping them separate.
- MR. SMITH: Yes.
- JUDGE ANDERL: With those conditions, then,
- 16 do you have any objections to Exhibit T-32 through
- 17 C-42?
- MR. SHAW: None.
- 19 JUDGE ANDERL: From any other party?
- MR. MANIFOLD: No objection.
- JUDGE ANDERL: Hearing none, then, those
- 22 documents will be admitted as identified.
- 23 (Admitted Exhibits T-32, 33 through 41 and
- $24 \quad C-42.$
- 25 MR. SMITH: Ms. Pitts is available for

- 1 cross-examination.
- JUDGE ANDERL: Mr. Shaw, would you like to
- 3 go ahead with that?
- 4 MR. SHAW: Thank you, Your Honor, may I
- 5 approach the witness and hand her a piece of paper?
- 6 JUDGE ANDERL: Yes.
- 7 MR. SHAW: Your Honor, I believe this is
- 8 already part of the record as part of one of our
- 9 petitions and I am going to ask the witness a couple of
- 10 questions about it.
- 11 JUDGE ANDERL: Okay.

- 13 CROSS-EXAMINATION
- 14 BY MR. SHAW:
- 15 Q. Ms. Pitts, do you recognize the document I
- 16 just handed you as December 16, 1992 letter from
- 17 Mr. Curl of the Commission to Mr. Moran of the company
- 18 granting the company's request to implement FAS 106
- 19 effective January 1, 1993?
- 20 A. Yes, it is.
- 21 Q. And directing your attention -- strike that.
- 22 Let me ask you, you were involved in the preparation of
- 23 this letter on behalf of the Commission, and I see that
- 24 you are referred as the Commission contact in the last
- 25 paragraph in the letter?

- 1 A. Yes.
- Q. Directing your attention to subparagraph 4,
- 3 numbered paragraph 4 on the second page, would you read
- 4 that into the record for me, please.
- 5 A. "The appropriateness of the assumptions
- 6 utilized in U S WEST's calculation of the annual net
- 7 periodic cost of post retirement benefits will be
- 8 reviewed by staff in the review of the 1993 sharing
- 9 revenues."
- 10 Q. Now, that statement refers, I take it, to
- 11 the regularly scheduled annual review by the staff of
- 12 the company's filed results of operations under its
- 13 current AFOR?
- 14 A. Yes.
- 15 Q. And the company files in April and the staff
- 16 reviews those data under the AFOR, files its response
- 17 and views on the propriety of the company's data?
- 18 A. That's a long question, but staff reviews
- 19 the company's filing as of April 1st, yes.
- 20 Q. And this year, 1994, we're in the process of
- 21 determining the 1993 calendar year shared revenues; is
- 22 that correct?
- 23 A. Yes. I believe Mr. Damron is conducting
- 24 that review.
- 25 Q. And the company did duly file April of 1994

- 1 its calculation of its results of operations for the
- 2 calendar year 1993?
- 3 A. I'm not certain what date they filed it,
- 4 Mr. Shaw.
- 5 Q. Would you accept subject to your check that
- 6 the company did file that?
- 7 A. Subject to check.
- 8 O. And included in that calculation is the
- 9 company's assertion of the 1993 expense level related
- 10 to FAS 106 implementation?
- 11 A. I have not reviewed that filing, Mr. Shaw.
- 12 Q. But you would accept subject to your check
- 13 that that in fact is the case?
- 14 A. Subject to check.
- Q. And you would expect that that's what the
- 16 company would do given this letter allowing it to
- 17 implement FAS 106 in 1993 that it would in fact have
- 18 done that and have reflected that in its April 1994
- 19 filing?
- 20 A. I assume the company would attempt to comply
- 21 with this letter.
- 22 O. Yes. And the staff in the context of this
- 23 proceeding as related in your testimony has agreed with
- 24 the company and other parties that the outcome of this
- 25 proceeding will be reflected in the 1992 calculation of

- 1 shared revenues, correct?
- 2 A. I don't believe your statement is correct.
- 3 Q. To the extent that it has any effect on
- 4 1992, the outcome of this proceeding?
- 5 A. Will be reflected in 1993 sharing.
- 6 O. What we're trying to determine in the
- 7 context of this proceeding is if there will be any
- 8 effect on 1992 revenues to be shared in 1993.
- 9 A. Yes.
- 10 Q. And due to the extended scheduling of this
- 11 proceeding the staff and the company have agreed that
- 12 the staff's -- strike that -- not the staff but the
- 13 Commission's disposition of the 1993 shared revenues in
- 14 1994 will await the outcome of this proceeding, the
- 15 final order in this proceeding?
- 16 A. Yes.
- 17 O. And further the staff has filed a letter
- 18 with the Commission requesting a delay in the staff's
- 19 audit response called for by the AFOR until after the
- 20 final order in this proceeding?
- 21 A. I'm not familiar with all of the specifics
- 22 behind the staff's request for extension, Mr. Shaw.
- 23 Q. You do know that the staff has requested
- 24 such an extension?
- 25 A. I believe they have.

- 1 Q. Would you accept subject to your check that
- 2 that is the stated rationale that it makes more sense
- 3 for the staff to delay its reaction to the company's
- 4 April 1994 filing until after the final order in this
- 5 case?
- 6 A. I believe that might be the case. I have
- 7 not reviewed that document.
- 8 JUDGE ANDERL: Ms. Pitts, could I ask you to
- 9 pull the microphone a little closer to you?
- 10 THE WITNESS: Sure.
- 11 Q. I take it in the testimony you filed here
- 12 today you are not urging the Commission to change any
- of the terms and conditions reflected in this letter
- 14 I've handed you, December 16 letter of the Commission?
- 15 A. No. It is not staff's intention to
- 16 relitigate the merits of accrual versus the pay as you
- 17 go for SFAS 106. The discussion provided in my
- 18 testimony provides background regarding the uncertainty
- 19 that relate to 106 which go way beyond -- the
- 20 uncertainties go way beyond that of normal accounting,
- 21 and staff has provided this information as background
- 22 for the Commission to understand speculative nature of
- 23 these assumptions which supports staff's recommendation
- 24 to proceed cautiously with the implementation of 106 in
- 25 1993 rather than in 1992.

- 1 Q. So where you summarize your recommendations
- 2 in your testimony at page 36 in regard to FAS 106, and
- 3 you list off five of them, you agree it's not
- 4 appropriate for the final order in this case to
- 5 determine or address any one of your recommendations
- 6 there except No. 1, "USWC should not be allowed to
- 7 implement an early adoption of FAS 106," referring to
- 8 the petition here, to do it in 1992 instead of 1993.
- 9 A. No. I believe that the background
- 10 information that was provided in my testimony is
- 11 necessary to deal with staff's recommendations and to
- 12 provide this information in order to show the
- 13 uncertainties of 106 and in order to support staff's
- 14 recommendation of a 1993 as opposed to a '92
- 15 implementation.
- 16 O. I understand that, why you included all that
- 17 discussion, but specifically addressing you to your
- 18 recommendations 2 through 5, you do not expect, and you
- 19 agree it would be inappropriate, for the final order in
- 20 this proceeding to address your recommendations 2
- 21 through 5 because pursuant to the letter of the
- 22 Commission of December 16, 1992 those will be
- 23 determined in the context of the AFOR proceeding,
- 24 correct?
- 25 A. I believe it would be difficult for the kind

- 1 of review that would be necessary to deal with an issue
- 2 such as 106 can be done in a one-month review as
- 3 allowed for Mr. Damron to review U S WEST's earnings.
- 4 This was an opportunity to address a 30,000-foot view
- of U S WEST's 106 implementation.
- 6 Q. I would again redirect you to my question
- 7 which was quite specific. It is not the staff's
- 8 position in this case that the order in this case
- 9 should address or determine your recommendations 2
- 10 through 5 on your pages 36 through 37, correct?
- 11 A. These recommendations 2 through 5 support
- 12 staff's recommendation of No. 1.
- 13 Q. The only issue in this proceeding relative
- 14 to FAS 106 is whether it should be implemented by the
- 15 company effective the first of 1992 as opposed to
- 16 effective the first of 1993, correct?
- 17 A. I believe it is very difficult to separate
- 18 those two items, Mr. Shaw. That's why they have been
- 19 included in my testimony.
- Q. Well, again, the December 16 letter states
- 21 unequivocally, does it not, that the propriety of the
- 22 company's assumptions will be determined in the context
- 23 of the 1993 shared revenues review by the staff,
- 24 correct?
- 25 A. That's what the letter states.

- 1 Q. And your testimony and the staff's position
- 2 in this proceeding is in no way to be construed as an
- 3 attempt to renig on that statement in numbered
- 4 paragraph 4 of the December 16 letter?
- 5 MR. SMITH: Your Honor, I am going to
- 6 object. The December 16, 1992 letter refers to a
- 7 January 1, 1993 implementation date. The testimony of
- 8 Ms. Pitts deals with whether that should -- that
- 9 implementation date should be moved back to January 1,
- 10 1992 and, if so, what conditions the Commission should
- 11 attach to that earlier implementation and those are set
- 12 forth in the recommendation.
- 13 JUDGE ANDERL: So specifically what is the
- 14 objection?
- MR. SMITH: Clarify that the December 16,
- 16 1992 letter of Mr. Curl is the conditions the
- 17 Commission imposed on a January 1, 1993 implementation
- 18 date.
- 19 JUDGE ANDERL: Right.
- 20 Q. The objection of your counsel is your answer
- 21 then to my question as to the relevancy of your
- 22 testimony about the assumptions to be used if the
- 23 Commission grants the petition to implement at 1-1-92?
- 24 A. I'm sorry. I've lost this in the multitude
- 25 of questions.

- 1 Q. Let me start over. The staff opposes the
- 2 implementation of FAS 106 effective 1-1-92 on any
- 3 basis; is that correct?
- 4 A. Staff's testimony speaks to the fact that we
- 5 oppose the implementation, the early implementation, of
- 6 106 before 1993.
- 7 Q. And no matter what assumptions are used or
- 8 what conditions Commission might put on that staff
- 9 still opposes the implementation in 1992, correct?
- 10 A. Staff recommends that the Commission,
- 11 because of the information that is laid out in my
- 12 testimony, recommends that the Commission proceed with
- 13 caution in adopting this particular accounting change.
- 14 Q. At all?
- 15 A. No. We're not quibbling with the
- 16 implementation date of 1993. We are discussing the
- 17 merits of implementing a year earlier than was
- 18 authorized by the Commission.
- 19 Q. So I will ask my question again. The
- 20 staff's position as presented in your testimony is that
- 21 the Commission should not allow the company to
- 22 implement FAS 106 1-1-92 under any circumstances or any
- 23 conditions, correct?
- A. No, that is not the case. If the Commission
- 25 chooses to allow the company to adopt as of 1-1-92 the

- 1 background information that has been included in my
- 2 testimony in 2 through 5 should be taken into
- 3 consideration.
- 4 O. Am I to understand that answer to mean that
- 5 staff is not opposed to the 1992 implementation of FAS
- 6 106 if your recommendations 2 through 5 are adopted?
- 7 A. No. Staff uses those as an example of the
- 8 concerns with an early implementation.
- 9 Q. I take it from that answer that the staff
- 10 does not have the same concerns as reflected in your
- 11 testimony and your recommendations 2 through 5 in
- 12 regard to the adoption of FAS 106 in 1993?
- 13 A. No. Staff has those same concerns.
- 14 O. I take it from that that when the staff does
- 15 submit its report in response to the company's April
- 16 1994 filing relating to the 1993 sharing period the
- 17 staff is going to make the same arguments in regard to
- 18 the 1993 adoption of FAS 106?
- 19 A. I can make no assumptions at this point in
- 20 time, Mr. Shaw, that that would occur.
- 21 Q. The upshot of this that if the Commission
- 22 determines to grant the company's petition to adopt FAS
- 23 106 effective 1992 and agrees to your recommendations 2
- through 5, staff has no opposition to a 1992 adoption?
- 25 A. Staff would still hold a concern as they

- 1 are outlined in my testimony.
- 2 O. The fact of the matter is that the staff
- 3 despite the stipulation in the AFOR not to oppose the
- 4 concept of FAS 106 considers FAS 106 to be a bad idea
- 5 under any circumstances, does it not?
- 6 A. No. That is not what staff's testimony nor
- 7 the stipulation agreement outlines, Mr. Shaw. The
- 8 stipulation agreement states that the Commission can --
- 9 the staff can -- the Commission can do whatever they
- 10 want, but the staff can deal with and look at the
- 11 reasonableness of the method employed by the Commission
- 12 for 106.
- 13 Q. By the company?
- 14 A. Pardon me?
- 15 Q. You said Commission. You meant the company?
- 16 A. The methods the company uses that staff has
- 17 the authority.
- 18 Q. I don't think that there's any disagreement
- 19 with that, Ms. Pitts. So the staff does not oppose the
- 20 concept of 106, as I understand your testimony, and the
- 21 only difference between adopting it effective 1-1-93
- 22 and 1-1-92, assuming your other concerns about
- 23 assumptions are met, is we start a year earlier,
- 24 correct?
- 25 A. Staff's concerns are that with the

- 1 implementation of 106 a year earlier this would commit
- 2 a known and quantifiable amount of dollars available
- 3 for sharing to a supposed cost savings that the company
- 4 has used in support of their early adoption of 106 to
- 5 show that ratepayers would benefit. This information
- 6 is provided only as background and a cautionary support
- 7 to the Commission that these dollars are known and
- 8 measurable and future savings may or may not be.
- 9 Q. FAS 106 is going to be adopted by U S WEST
- 10 pursuant to the Commission permission already granted
- 11 effective 1-1-93, correct?
- 12 A. Yes.
- 13 Q. So the only difference that we're addressing
- 14 in this proceeding is moving the effective date one
- 15 year back, correct?
- 16 A. We are addressing the uncertainties of the
- 17 assumptions made in the calculation of 106 as well as
- 18 the date of implementation.
- 19 Q. And your exact same concerns as to an
- 20 implementation in 1992 apply to an implementation in
- 21 1993, correct?
- 22 A. Yes. Those would be part of the concerns.
- 23 Q. Addressing your recommendation No. 3 of page
- 24 37, the effect of that recommendation is to disregard
- 25 recovery of liabilities of the company to its employees

- 1 that are already incurred, does it not?
- 2 A. No. It states that as far as rate making is
- 3 concerned, the most prudent level and the most
- 4 reasonable level of expenses should be used to
- 5 determine the cost of service that will be reflected in
- 6 rates. The company's management who have made these
- 7 promises to employees can choose to reflect those
- 8 expenses for financial reporting purposes in the
- 9 fashion they choose.
- 10 Q. The thrust of the staff's recommendation on
- 11 this item, then, is to urge that the Commission find as
- 12 imprudent and mismanagement the making of those
- 13 promises in the first place and the continuation of
- 14 those promises to pay benefits at the existing
- 15 levels to its employees, correct?
- 16 A. Staff relied on the recent Puget case in
- 17 which the Commission found in that case that a company
- 18 has the obligation to review these promises that have
- 19 been made to employees and should have identified the
- 20 cost associated with these levels of benefits and
- 21 sought to limit their exposure, and staff sought to be
- 22 consistent with the Commission's finding in that
- 23 proceeding in this case.
- Q. In regard to U S WEST telecommunications
- 25 company, not a power company, what is the standard or

- 1 the benchmark that the staff is using to conclude that
- 2 the existing level of the company's obligations to its
- 3 employees is imprudent?
- 4 A. Staff is using the order from the Puget case
- 5 because the Commission does treat utility entities
- 6 similarly and staff has applied those same principles
- 7 to U S WEST.
- 8 O. So it's your testimony that U S WEST is
- 9 precisely the same kind of company as Puget Power in
- 10 its industry and its needs and its promises to its
- 11 employees to pay benefits related to FAS 106; is that
- 12 correct?
- 13 A. No. Staff is saying that the theory can be
- 14 applied equally.
- 15 O. I understand that. What standard, then, is
- 16 the staff comparing the company's practices to in this
- 17 regard in order to determine and urge upon the
- 18 Commission that the management of U S WEST has been
- 19 imprudent in its granting of benefits to its employees?
- 20 A. Staff sought to determine for U S WEST the
- 21 amount of changes that the company had implemented in
- 22 the past. Staff requested that information in a data
- 23 response and was not provided with that information.
- 24 Thus all the staff had left to them to look at in this
- 25 case was the negotiated agreement that the company --

- 1 settlement agreement the company provided to staff in a
- 2 response to a data request in which there was a
- 3 reference to a defined contribution, a potential
- 4 retiree contribution to future increases and expenses,
- 5 and that the company reserved the right to discontinue
- 6 these services in the future. Or amend them. Maybe
- 7 not discontinue but amend them.
- 8 O. The sole basis of your recommendation in
- 9 this regard is that because the company could reduce
- 10 its benefit expense in the future it should be deemed
- 11 for rate making purposes to have already done that in
- 12 the past; is that correct?
- 13 A. For rate making purposes the Commission has
- 14 found in the prior Puget case that only those prudent
- 15 levels should be included for future rate making
- 16 purposes in rates and staff has recommended that
- 17 similar treatment in this case.
- 18 Q. Is Puget in an alternative form of
- 19 regulation where they're allowed to earn as much as
- 20 they can where they share on a schedule between
- 21 shareholders and ratepayers revenues earned over a
- 22 benchmark rate of return?
- 23 A. No.
- Q. Are there any tariffs associated with the
- 25 company's adoption of FAS 106 in either 1992 or 1993?

- 1 A. I don't know.
- 2 Q. You do know that in this proceeding that the
- 3 company has proposed no tariffs to increase or change
- 4 its rates as a result of its proposal to adopt FAS 106
- 5 in 1992, correct?
- 6 A. If you're asking me if the company has filed
- 7 a tariff filing to increase rates for the
- 8 implementation of 106 -- is that your question?
- 9 O. Yes.
- 10 A. No. They have filed no specific tariff.
- 11 Q. And you do know that the company's AFOR does
- 12 not allow general rate increases during the life of
- 13 that AFOR unless the company falls below a very low
- 14 benchmark rate of return?
- 15 A. I believe the company has to request a rate
- 16 increase and bring forth, with the burden of proof upon
- 17 them, a full rate case to receive an increase.
- 18 Q. And the immediate hurdle, that the company
- 19 has to be earning below a very low benchmark rate of
- 20 return before it could even make such a request?
- 21 A. I believe that's the case.
- Q. Are you familiar at all with the company's
- 23 collective bargaining agreements with its unions and
- 24 the nature of those collective bargaining agreements?
- 25 A. I'm familiar only to the degree that it was

- 1 provided in response to a data request by staff.
- Q. You understand that the company's unions
- 3 like all union heads bargain primarily for a
- 4 compensation package made up of pay, salary and
- 5 benefits?
- 6 A. I don't know, Mr. Shaw.
- 7 Q. Would you expect as a matter of common sense
- 8 that in order for the company to reduce benefits it
- 9 would be challenged by a demand from the union to
- 10 increase pay?
- 11 A. I don't know. I've never been involved in
- 12 contractual or negotiated settlements with a labor
- industry or labor group.
- 14 Q. Turning to FAS 112, is the primary objection
- 15 you have to the company's adoption of that generally
- 16 accepted accounting principle the fact that the company
- 17 is not funding its obligation similar to the commitment
- in regard to FAS 106?
- 19 A. No. It may not have been perfectly clear in
- 20 my testimony, but what staff has recommended is to
- 21 continue with the pay as you go amount of reflecting
- 22 these benefits in the cost of service for rate making
- 23 purposes. It is a problem that the company does not
- 24 intend to fund this as they have stated on numerous
- 25 occasions that funding these types of expenses offset

- 1 future costs.
- 2 O. But for the commitment of the staff in the
- 3 context of the company's AFOR that would be your same
- 4 position as to FAS 106 that pay as you go accounting
- 5 should continue and accrual accounting should not be
- 6 adopted?
- 7 A. I can't comment on that, Mr. Shaw. The
- 8 staff is bound by the settlement agreement.
- 9 Q. But the staff is bound by no settlement
- 10 agreement as to FAS 112 so the staff continues with its
- 11 view that pay as you go accounting is preferable to
- 12 accrual accounting; is that correct?
- 13 A. I think you mischaracterized staff's
- 14 position. In this particular instance with the
- 15 adoption of 112 continuation with the pay as you go
- 16 allows the ratepayer the same opportunity or the same
- 17 obligation to be responsible for the payment of these
- 18 expenses at the same time the company is required to
- 19 make these payments.
- 20 O. And that's but for the settlement agreement
- 21 the staff's identical view as to the FAS 106 benefits,
- 22 correct?
- 23 A. No. In the settlement agreement the staff
- 24 agreed to adoption of 106 but only with the ability to
- 25 look at the parameters which the company utilized to

- 1 implement 106.
- 2 Q. Is that because the staff entered freely
- 3 into that agreement in the AFOR settlement because it
- 4 believes in accrual accounting for employee benefits?
- 5 A. I don't know if you could say the staff
- 6 freely entered into it. I believe Mr. Damron has some
- 7 reservations about that.
- 8 Q. Raises an interesting point. Do you recall
- 9 Mr. Tony Cook?
- 10 A. No. I never met the gentleman.
- 11 Q. Do you understand that Mr. Cook was the
- 12 manager of the utilities section of the Commission
- 13 staff and Mr. Damron's supervisor?
- 14 A. That precedes my employment at this
- 15 Commission but I believe that's correct.
- 16 Q. That Mr. Cook signed the stipulation with
- 17 the company on behalf of the staff and Mr. Smith, the
- 18 staff's attorney -- strike that -- to Mr. Trotter, the
- 19 staff's attorney, also signed it?
- 20 A. I have to say I have never checked the
- 21 signature page.
- 22 O. I take it your reference to
- 23 Mr. Damron is meant to include that Mr. Damron
- 24 disagreed with that judgment by Mr. Cook on behalf of
- 25 the staff; is that correct?

- 1 A. I couldn't comment on the specifics. I've
- 2 just heard stories, horror stories.
- 3 Q. Do you disagree with that commitment on
- 4 behalf of the staff at the time of the AFOR 190?
- 5 MR. SMITH: Your Honor, I am going to
- 6 object. The staff has agreed not to challenge FAS 106
- 7 in principle. FAS 106 has been approved. Ms. Pitts
- 8 has answered questions several times about her dilemma
- 9 of discussing something that's been decided by the
- 10 settlement agreement of FAS 106. It's in effect.
- 11 Staff went along with it, with the 1-1-93
- 12 implementation.
- JUDGE ANDERL: I'm not at all sure that that
- 14 line of questioning is proving profitable at all,
- 15 Mr. Shaw.
- 16 MR. SHAW: Well, Your Honor, I am simply
- 17 attempting to address why the staff takes its position
- 18 on 112 as opposed to its position on the adoption of
- 19 106 and apparently the position is that the only reason
- 20 they've done it is the settlement. I think the company
- 21 is entitled to examine the merits of the staff's
- 22 opposition.
- 23 JUDGE ANDERL: Opposition to the adoption of
- 24 112?
- MR. SHAW: Yes.

- 1 JUDGE ANDERL: Yes.
- Q. I will ask you again, Ms. Pitts. Does the
- 3 Commission staff in light of no like stipulation in
- 4 regard to 112 as exists as to 106 oppose accrual
- 5 accounting as a matter of principle and is that the
- 6 primary reason for your recommendation in this case?
- 7 A. It is not my understanding nor is it my
- 8 recommendations in this case that staff in toto does
- 9 not agree with accrual accounting. What this testimony
- 10 on 112 goes to is the need to adopt accrual accounting
- 11 for an item that the company has stated in its
- 12 testimony the expenses related to that item will not be
- 13 materially different in the future. The company does
- 14 not intend to fund it to offset future costs, and it
- 15 allows a matching principle between matching when the
- 16 customer is required to pay for this service and when
- 17 the company is obligated to pay for this service. That
- 18 is what is in my testimony.
- 19 Q. Again, if the company would agree in the
- 20 context of this proceeding to fund the 112 obligation
- 21 if the Commission grants its petition, that would make
- 22 no difference in your recommendation?
- 23 A. No. The primary recommendation is to
- 24 continue with the pay as you go.
- 25 O. Do you understand that the effect of the

- 1 adoption of 112 would be to book and recover in the
- 2 results of operations a catch-up entry for worker's
- 3 compensation and disability plans and that it has
- 4 nothing to do with the ongoing expense related to those
- 5 items?
- 6 A. No. It is my understanding that the \$9
- 7 million pre-tax amount that the company has identified
- 8 is related to the present value of future payments the
- 9 company will be obligated or could be obligated to
- 10 make.
- 11 Q. For injuries and disabilities that have
- 12 already happened, correct?
- 13 A. An incident has occurred.
- MR. SHAW: That's all I have. Thank you.
- JUDGE ANDERL: Thank you, Mr. Shaw.
- 16 Mr. Butler or Mr. Manifold, did you have cross
- 17 questions for this witness?
- MR. MANIFOLD: No.
- JUDGE ANDERL: Mr. Smith, redirect.
- MR. SMITH: Just one, maybe two.
- 21
- 22 REDIRECT EXAMINATION
- 23 BY MR. SMITH:
- Q. Ms. Pitts, has the staff compared how U S
- 25 WEST 106-type benefit levels compare with other

- 1 utilities the Commission regulates?
- 2 A. I believe in regard to the white paper that
- 3 was prepared by Cath Thomas, the U S WEST benefits
- 4 related to 106 were compared to the other utilities in
- 5 this state and that U S WEST exceeded those of any
- 6 other utility in this state.
- 7 Q. And in recent years or recently, has U S
- 8 WEST taken steps to lower or limit the 106-type
- 9 benefits?
- 10 A. Yes, they have.
- 11 MR. SMITH: That's all I have.
- JUDGE ANDERL: Mr. Shaw, any follow-up?
- MR. SHAW: Just one question.

- 15 RECROSS-EXAMINATION
- 16 BY MR. SHAW:
- 17 Q. You say that the comparison of U S WEST's
- 18 level of benefits to other companies regulated in this
- 19 state by this Commission was compared in the context of
- 20 the Commission staff writing the white paper supplied
- 21 to the industry on October 22, 1992 by the Commission.
- 22 Did I understand you correctly?
- 23 A. That's what I'm referring to.
- Q. Those comparisons are not reflected in the
- 25 four corners of that white paper, as I read it. Would

- 1 you agree with that?
- 2 A. I believe they are reflected in there.
- 3 Q. To the extent that the Commission has
- 4 compared benefits between regulated companies in the
- 5 state of Washington they are reflected in the text of
- 6 the white paper?
- 7 A. I believe the costs were.
- 8 MR. SHAW: Well, Your Honor, not to drag
- 9 this out, but I would like to make a record requisition
- 10 to have supplied to the extent not already stated in
- 11 the white paper any work papers showing comparisons of
- 12 benefits between regulated companies in the state of
- 13 Washington.
- JUDGE ANDERL: Mr. Smith, would you be able
- 15 to do that?
- 16 MR. SMITH: I believe so. Now I'm not sure
- 17 whether any of that information might be confidential
- 18 as to other companies. With that caveat we will
- 19 respond to that.
- 20 JUDGE ANDERL: And I think that's the first
- 21 record requisition in this hearing so it's No. 1.
- MR. SHAW: I have nothing further.
- JUDGE ANDERL: Anything else for this witness?
- 24 (Marked Exhibit 43.)
- 25 Ms. Pitts, thank you for your testimony, you may

- 1 step down. Anything further from staff?
- 2 MR. SMITH: Yes, Your Honor. Maybe we could
- 3 go off record.
- 4 (Discussion off the record.)
- JUDGE ANDERL: Let's go back on the record.
- 6 While we were off the record we discussed some
- 7 late-filed exhibits and the briefing schedule.
- 8 Mr. Smith is going to offer the document which was
- 9 provided to him by the company which the company has
- 10 indicated is the most recent balance of the deferred
- 11 taxes associated with the pension credit, right?
- 12 MR. SMITH: That's correct, Your Honor. I
- 13 haven't moved for entry of that exhibit.
- 14 JUDGE ANDERL: That's marked for
- 15 identification Exhibit 43. And, Mr. Shaw, you have no
- 16 objection?
- 17 MR. SHAW: I have no objection.
- JUDGE ANDERL: Exhibit 43 will come in. I
- 19 am going to give numbers to the two outstanding bench
- 20 requests, the responses to those 1 and 2, the responses
- 21 to those will be identified as Exhibits 44 and 45.
- 22 Mr. Shaw has indicated he might want to file a
- 23 late-filed exhibit. Anything that comes in after we
- 24 adjourn today I am going to consider admitted on
- 25 receipt unless within five days after it's filed I